SUPREME COURT OF THE UNITED STATES

IN THE SUPREME COURT OF TH	E UNITED STATES
	-
BRADLEY LEDURE,)
Petitioner,)
v.) No. 20-807
UNION PACIFIC RAILROAD COMPANY,)
Respondent.)

Pages: 1 through 105

Place: Washington, D.C.

Date: March 28, 2022

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5	v.) N	o. 20-807
6	UNION PACIFIC RAILROAD COMPANY,)	
7	Respondent.)	
8		
9		
10	Washington, D.C.	
11	Monday, March 28, 2022	
12		
13	The above-entitled matter came	on for
14	oral argument before the Supreme Court	of the
15	United States at 10:00 a.m.	
16		
17	APPEARANCES:	
18	DAVID C. FREDERICK, ESQUIRE, Washington	on, D.C.; on
19	behalf of the Petitioner.	
20	COLLEEN E. R. SINZDAK, Assistant to the	e Solicitor
21	General, Department of Justice, Wa	shington, D.C.;
22	for the United States, as amicus o	uriae,
23	supporting the Petitioner.	
24	J. SCOTT BALLENGER, ESQUIRE, Washington	on, D.C.; on
25	behalf of the Respondent.	

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1	PROCEEDINGS
2	(10:00 a.m.)
3	CHIEF JUSTICE ROBERTS: Justice Thomas
4	is participating remotely this morning.
5	We'll hear argument first this morning
6	in Case 20-807, LeDure versus Union Pacific
7	Railroad Company.
8	Mr. Frederick.
9	ORAL ARGUMENT OF DAVID C. FREDERICK
LO	ON BEHALF OF THE PETITIONER
L1	MR. FREDERICK: Thank you, Mr. Chief
L2	Justice, and may it please the Court:
L3	In 1904, this Court held in Johnson
L4	versus Southern Pacific that a motionless dining
L5	car was in use when a worker's hand was crushed
L6	while he was trying to couple the car with a
L7	locomotive. That case construed "use" under the
L8	Safety Appliance Act of 1893. In 1911, Congress
L9	incorporated the exact same statutory language
20	in the first version of what became the
21	Locomotive Inspection Act.
22	In Brady, this Court held that a
23	motionless car was still in use when an
24	inspector was injured. In Lilly, this Court
25	held that a locomotive tender was in use under

- 1 the Inspection Act when an employee slipped
- 2 while servicing a tender that was stationary.
- 3 The slipping hazard there violated applicable
- 4 regulations, and this Court upheld the worker's
- 5 negligence per se claim.
- 6 In this case, the Seventh Circuit
- 7 disregarded those precedents and the statute's
- 8 plain meaning of "use." It held that the UP5683
- 9 locomotive was not in use because it was
- 10 stationary on a sidetrack and part of a train
- 11 needing to be assembled before its use in
- 12 interstate commerce.
- 13 Under this Court's precedents and the
- statute's plain meaning, a locomotive is in use
- when the carrier is employing it for the
- 16 railroad's purposes. A brief stop in the middle
- of a journey to change crews and to power off
- 18 the locomotive does not take the locomotive out
- 19 of use. The UP5683 was still available as
- 20 backup power to provide an electrical and
- 21 hydraulic connection to the rest of the train
- and to provide braking capability when the train
- 23 resumed its journey.
- 24 Because this case is in the heartland
- of a carrier's use of a locomotive, the Court

- 1 need not define the precise contours of when a
- 2 locomotive is not in use. Brady, nonetheless,
- 3 suggests a workable standard: when the
- 4 locomotive reaches a place dedicated to repair
- 5 or the carrier withdraws the locomotive from
- 6 service by making it inoperable.
- 7 I welcome the Court's questions.
- 8 If I could just start with the
- 9 statutory language --
- 10 CHIEF JUSTICE ROBERTS: Counsel, you
- 11 use precedents under the Safety Appliance Act
- 12 and the Locomotive Inspection Act pretty much
- interchangeably, but I wonder if that's fair,
- 14 because the -- the sense of "use" of a
- 15 locomotive strikes me as different than the
- 16 sense of "use" of typical railroad cars.
- 17 Locomotives, their primary purpose is to move
- 18 and move things. Railcars, you know, not -- not
- 19 the same way.
- 20 So I wonder if it's fair to just use
- 21 those precedents interchangeably.
- MR. FREDERICK: I think it is fair,
- and there are a number of reasons why, Mr. Chief
- 24 Justice. Let me just start with the statute.
- 25 The Safety Appliance Act defines rail vehicles

- 1 to include locomotives. So locomotives are
- 2 encompassed within the protections provided by
- 3 the Safety Appliance Act.
- 4 Second, when Congress enacted the
- 5 Locomotive Inspection Act, it adopted the very
- 6 same words. And using the in pari materia
- 7 canon, the Court ordinarily would construe the
- 8 same words to have the same meaning,
- 9 particularly when they cover the same subject,
- 10 which is rail safety for the protection of
- 11 workers.
- 12 Doctrinally, the Court has used that
- 13 principle and the application of "use" in
- 14 multiple cases. I can point you to Urie, to
- 15 Lilly, to Tipton, where the Court has said that
- the precedents in the SAA context apply equally
- 17 to the LIA context.
- 18 CHIEF JUSTICE ROBERTS: But you can
- 19 readily think of situations where -- the point,
- of course, of my -- I appreciate your answer,
- 21 but the point of the question is that in the
- 22 LIA, you're dealing particularly with
- locomotives, and, you know, it -- it seems --
- 24 suppose I have a car in the driveway. I
- wouldn't say the car is being used just because

- 1 it's sitting there and I might want to use it
- 2 later. Its primary purpose is to move some
- 3 people around and not sit waiting -- even if
- 4 waiting ready to be used later on.
- 5 MR. FREDERICK: Well, Your Honor, of
- 6 course, that hypothetical doesn't describe our
- 7 case because our case involved a locomotive
- 8 connected to other train cars. It was midway
- 9 through a journey.
- But, to take your notion of "use,"
- 11 Congress intended the broadest --
- 12 CHIEF JUSTICE ROBERTS: Well, but I
- think, even in that case -- and, you know,
- 14 people might have different natural meanings --
- even in that situation, I would naturally say
- the railcars are being used. They're not used
- 17 for anything other than, you know, hauling goods
- 18 and they're in the process of that.
- 19 But the locomotive -- you could say
- 20 easily the locomotive is not being used because
- 21 its primary purpose is to move and it's not
- doing that.
- MR. FREDERICK: So let me just stop
- there, because I think it's important to know
- what "use" has to apply to. The statute says

- 1 the carrier may "use" or "allow to be used." So
- 2 the focus has to be on what the railroad's
- 3 purpose is in using or deploying the particular
- 4 locomotive at that particular point in time.
- A locomotive, even dead, has important
- 6 hydraulic, electrical, braking functions that it
- 7 performs when moving from one place to another.
- 8 A locomotive also can be redeployed for the
- 9 purpose of satisfying the railroad's various
- 10 logistical needs.
- 11 So I think, Mr. Chief Justice, to
- 12 answer the question by defining "use" so
- 13 narrowly that you're taking away all the various
- 14 purposes and services that a carrier can put to
- use for that particular locomotive would be to
- significantly diminish the force that Congress
- was intending to enact by protecting worker
- 18 safety, because workers are on these locomotives
- 19 whether they are still or in motion, whether
- they were powered on or powered off. Many of
- 21 the regulations apply to situations that are
- 22 expressly for still locomotives.
- 23 CHIEF JUSTICE ROBERTS: Well, and
- 24 worker safety is protected whether you prevail
- or not, right? The FELA applies in this

- 1 situation. The only purpose of the railroad statutes is to impose strict liability. 3 MR. FREDERICK: Well, the statute under the FELA says that contributory negligence 4 or assumption of the risk do not apply when 5 there is a violation of the statute. And 54a 6 7 under FELA's 45 U.S.C. says that the regulations are to be treated as statutes for purposes of 8 9 FELA protection. 10 Here, the basic problem is the 11 foreseeability of the risk. And I would submit 12 that one of the challenges in just bringing a negligence claim in this circumstance is that 13 14 the UP, Union Pacific, had just reacquired 15 custody over this particular locomotive. It had 16 not been inspected in a number of days. 17 inspection report is in the Joint Appendix. 18 And so the question of where this 19 particular slipping hazard arose makes a 20 negligence case particularly hard because one 21 can't identify where the breach of the duty 2.2 occurred. We know that it was in violation of 23 the regulations. We just don't know how that 24 happened.
- 25 And the whole point of having a

- 1 negligence per se claim, as this Court has
- 2 recognized -- and I think Urie is the best case
- 3 for this. There's also a Jones Act case called
- 4 Kernan in which the Court explained why these
- 5 rules violations were particularly important for
- 6 worker safety.
- 7 And, of course, having liability does
- 8 both protect the workers' interests in remedying
- 9 the particular harm, as well as incentivizing
- 10 the carrier to keep up to date in compliance
- 11 with those safety rules.
- 12 JUSTICE SOTOMAYOR: Mr. Frederick, you
- said something or you, in response to the Chief
- twice, of the functions that a dead locomotive
- 15 serves in a train like this.
- I -- I may have read it too quickly,
- 17 but where is it in the record below? Where are
- 18 those --
- MR. FREDERICK: So, Your Honor, there
- 20 -- there -- I would say -- I would point you to
- 21 a couple of places. There are brake
- 22 functionings in the regulations that call on
- 23 where -- how dead locomotives are to be treated
- 24 for braking functions.
- The JA is admittedly spartan about

- 1 this point. But, if I could point the Court to
- 2 the loco- -- connections to the brakes, JA 61 is
- 3 one place where that is to be found.
- 4 But I think the basic operation of the
- 5 locomotive requires that it provide a
- 6 connection, and that connection is not just
- 7 physical, but it is also electrical. It is
- 8 hydraulic.
- 9 And the regulations call for when a
- 10 dead locomotive is being transferred to continue
- 11 to operate in these various modes so that those
- 12 braking and other hydraulic functions can -- can
- 13 be --
- JUSTICE SOTOMAYOR: One argument that
- 15 I've been thinking about, and -- and it's in
- 16 response to something the Chief said, which is
- it does seem odd to treat "in use" differently
- 18 for locomotives and railroad cars because an
- 19 accident can happen to a worker, and it seems
- 20 strange to have a different coverage if the
- 21 worker was on the locomotive attaching the
- 22 railroad or on the railroad attaching the
- locomotive, it seems a little odd to have two
- 24 different systems of coverage, isn't it?
- MR. FREDERICK: I -- I think so, and

- 1 that's why, when Congress enacted the Safety
- 2 Appliance Act, it included locomotives.
- 3 So it would be odd to suppose that if
- 4 a grab iron brakes, a clear violation of the
- 5 plain terms of the Safety Appliance Act, on a
- 6 locomotive, that locomotive is deemed to be in
- 7 use even if it is stationary, it's on a
- 8 sidetrack, it is not part of a fully assembled
- 9 train.
- 10 But yet you would say that a
- 11 locomotive is not in use when the purpose behind
- this particular locomotive engineer's task was
- to go onto the locomotive and determine, should
- 14 I power it on -- should it stay powered on, or
- 15 should I power it off?
- 16 And that's why I think this case
- 17 really is in the heartland. The -- the Seventh
- 18 Circuit applied these three features that are
- 19 nowhere in this Court's cases, and that's why
- this case ultimately must be reversed, because
- there's no adherence to this Court's precedents
- for the logic behind these three factors that
- 23 the Seventh Circuit relied upon.
- JUSTICE SOTOMAYOR: Mr. Frederick --
- JUSTICE KAGAN: Mr. --

1 JUSTICE SOTOMAYOR: -- one last 2 question: How do you differ from the SG? 3 MR. FREDERICK: I don't think we do. I think the SG has some more sophisticated 4 understanding of the regulations than our brief 5 does, but I think the basic core of the position 6 7 is the same. We've argued that the words "allow to 8 9 be used" also can be encompassed if you were to find a narrower definition of "use" because, 10 11 even in a hauling capacity, this locomotive was 12 clearly allowed to be used for that purpose if Mr. LeDure had determined in his judgment it was 13 14 necessary to resume the train's passage from 15 Salem to Dexter. 16 JUSTICE KAGAN: Mr. --17 JUSTICE SOTOMAYOR: Thank you, 18 counsel. 19 JUSTICE KAGAN: -- Mr. Frederick, I'm -- I'm a little puzzled by what you're arguing 20 or maybe more to the point what you're not. 21 2.2 If -- if I understand the point, this 23 negligence per se action can rely either on a 24 statutory violation or on a regulatory 25 violation, is that right?

1 MR. FREDERICK: Correct. 2 JUSTICE KAGAN: And the regulation at 3 issue here, which is the one about keeping floors clear of slipping hazards, that 4 regulation does not use the word "use," so why 5 6 do we -- why are we talking about the word "use"? 7 Why -- if -- if -- if the railroad 8 9 violated this regulation, that's the predicate 10 for a negligence per se action, and there's no 11 reference to "use" here. 12 MR. FREDERICK: Your Honor, if I can 13 give you a somewhat more detailed answer than 14 you might like. This regulation was promulgated 15 under both the Locomotive Inspection Act and the 16 Federal Rail Safety Act of 1970. 17 Historically, before the FRSA existed, 18 injured rail workers would bring claims under 19 the LIA and the negligence claim recognized in 20 the Court's cases from the '20s to the '40s, and so, traditionally, the courts had instructions 21 2.2 about how to instruct for a violation of the 23 Locomotive Inspection Act and its associated 24 regulations. 25 I think this case comes out exactly

- 1 the same way. It was pleaded as a violation of
- 2 the LIA. The courts below decided it on that
- 3 basis. The Court granted cert on the basis that
- 4 there was a violation of the LIA based on the
- 5 use requisite.
- Is it possible that FELA claims could
- 7 be brought directly based on Section 54a as a
- 8 violation of regulations promulgated under the
- 9 FRSA? I would take the position that they can.
- 10 As the case comes to this Court,
- 11 however, with the long body of precedent that
- has been applied, we would submit that this also
- easily satisfies the pre-FRSA world of
- 14 Locomotive Inspection Act claims that
- 15 historically have been brought and that have
- 16 been instructed as such in the lower courts.
- 17 JUSTICE KAVANAUGH: What about the
- 18 situation where the locomotive's on the side
- 19 track for several days, which is one of the
- 20 concerns raised by your friend on the other
- 21 side, including then also the inspection
- 22 requirement? Is it required to be inspected
- every day because it's "in use" while it's
- 24 sitting there on the side track or similar?
- MR. FREDERICK: Well, before a worker

- 1 gets on the locomotive, even if it's been
- 2 sitting for a couple of days, the railroad is
- 3 charged with making sure that the locomotive is
- 4 a safe place in which to work.
- 5 And so the fact that it has been there
- for a couple of days, but it is still fueled up,
- 7 it has all its brake fluids, it has its battery
- 8 fluids, it's operating in every meaningful
- 9 sense, it is a hazard for any worker who might
- 10 need to deploy it quickly, it makes perfect
- 11 sense that in that situation it's still deemed
- 12 use because it is used on the lines of the
- railroad under the meaning of the statute.
- Now are there circumstances in which
- 15 the storage might be so prolonged in which the
- 16 railroad makes the locomotive functionally
- inoperable by locking the brakes or taking out
- 18 all the fluids or decompressing all of the
- 19 electrical devices and that sort of thing?
- Then, yes, I would acknowledge that there would
- 21 be ways that the -- the railroad would withdraw
- 22 that locomotive from service, and the Court in
- 23 Brady recognized that.
- 24 JUSTICE KAVANAUGH: Right, the repair.
- Let me ask you about Brady, because Brady is a

- 1 very good case for you, but, as the Chief
- 2 Justice's questions point out, how do the -- how
- 3 does the SAA interact with the LIA?
- 4 And -- and can you give us some more
- 5 about the history there? Because the SAA
- 6 originally covers locomotives and still does.
- 7 The LIA is originally not, and then locomotives
- 8 are added to the LIA.
- 9 What are we to make of that when we
- 10 think about does Brady win this case for you,
- 11 which I think is your strongest point?
- 12 MR. FREDERICK: Well, I think,
- 13 historically, Justice Kavanaugh, it's important
- 14 to recognize that the early railroad cases
- involved defective couplers, grab irons, other
- 16 situations where workers were attempting to work
- on various rail vehicles.
- 18 By the 1910s, and the Locomotive
- 19 Inspection Act was enacted in 1911, the
- 20 operation and equipment on railroad cars and
- 21 locomotives had become so sophisticated that
- 22 eventually what Congress realized was that it
- 23 needed to enact and defer to an expert agency to
- 24 promulgate more specific rules for the safe use
- of locomotives. They are much more

- 1 sophisticated pieces of equipment than railcars
- 2 are.
- 3 And so the structure that it enacted
- 4 was to enact regulation -- or to -- to defer to
- 5 the ICC, the old Interstate Commerce Commission,
- 6 the predecessor of the FRSA, or the FRA, to
- 7 promulgate the necessary rules.
- 8 And the regulations actually are quite
- 9 voluminous when they concern locomotives for the
- 10 very reason that Congress didn't want to have to
- 11 keep up with all the locomotive technology as it
- 12 was evolving.
- And so, structurally, what Congress
- 14 enacted was essentially the same sphere of
- 15 protecting workers, but it gave to the agency
- the authority to promulgate rules for safety.
- 17 CHIEF JUSTICE ROBERTS: Mr. Frederick,
- 18 I have just one more question. Under your
- 19 position, if you have a locomotive that is on a
- side track and they say on the schedule, you
- 21 know, the next time we're going to -- I don't
- 22 want to beg the question -- the next time we're
- 23 going to use the locomotive or we're going to do
- 24 whatever you would say instead of "use" is going
- 25 to be in 10 days. You would say that that

- locomotive -- well, would you say that
- 2 locomotive is in use --
- 3 MR. FREDERICK: Yes.
- 4 CHIEF JUSTICE ROBERTS: -- throughout
- 5 those 10 days?
- 6 MR. FREDERICK: Yes, I would. And the
- 7 reason is that locomotives are used for many
- 8 purposes even before their necessary transiting
- 9 functions. A locomotive engineer, like my
- 10 client, could have said we need to use the UP --
- 11 CHIEF JUSTICE ROBERTS: Yeah, yeah.
- Well, let's say that's not going on here. No --
- 13 none of these other uses are taking place.
- MR. FREDERICK: It is there to be
- 15 deployed by the railroad --
- 16 CHIEF JUSTICE ROBERTS: Right.
- 17 MR. FREDERICK: -- on schedule in
- 18 order to meet its logistics needs.
- 19 CHIEF JUSTICE ROBERTS: Ten -- even
- though it's 10 days?
- MR. FREDERICK: Even though it's 10
- days.
- 23 CHIEF JUSTICE ROBERTS: Okay.
- Justice Thomas, any questions?
- JUSTICE THOMAS: Thank you, Mr. Chief

- 1 Justice. Just a couple.
- 2 Mr. Frederick, you seem to put a lot
- 3 of weight on the fact that the -- it's suggested
- 4 in your last question to -- last answer to --
- 5 that the availability of the -- of the
- 6 locomotive, even if it's not actually being used
- 7 as -- to haul, to pull the train, is also a use.
- 8 Now the most analogous -- I was just
- 9 thinking about that as you gave that answer --
- on my motor coach, I pull my car, and it -- the
- 11 brakes operate, the lights operate, there's a
- 12 braking function, et cetera.
- When I'm towing that car, under your
- 14 approach, is that car in use?
- MR. FREDERICK: Yes. No one else can
- 16 use it, Justice Thomas, and the carrier, if I
- 17 could analogize you to a carrier, would be
- 18 having the exclusive purpose of that particular
- 19 car at that particular time. So you are using
- 20 it.
- 21 And I assume that you've also
- 22 connected the electricals so that when the brake
- 23 lights of the motor home go on -- you -- you
- deploy the brakes on the motor home, the lights
- on the car behind also deploy so that the

2.1

- 1 persons following along behind know from the red
- 2 lights on both the motor home and on the car
- 3 that a braking action is occurring.
- 4 JUSTICE THOMAS: Yeah, I understand
- 5 all -- you know, that answer, but that -- the
- 6 point of the car is not to be hauled behind the
- 7 motor home. You haul the -- the car in order to
- 8 use it when you come to a location. So that's
- 9 -- I think it's just sort of -- that's sort of
- 10 an odd use of the term "use."
- 11 The -- let me ask you one other
- 12 question. What if -- you would say you're still
- 13 using the locomotive even if your client had
- 14 already tagged -- let's say he'd gone in and
- 15 tagged the locomotive for non-operation and
- 16 slipped on the way out.
- 17 Would you still say, subsequent to the
- 18 tagging, that it was still in use?
- 19 MR. FREDERICK: Yes. And the reason
- is that use is designed to serve the purposes of
- 21 the railroad, tagging it for a particular point
- in time to signal to other workers that this is
- 23 a dead locomotive or that it is not to be
- 24 entered. There are various tags that give
- 25 different clues to different workers for

2.2

- 1 different purposes.
- 2 But the point of the rules -- and I
- 3 think that this is best reflected in Brady --
- 4 there, it was an inspector -- and -- and if you
- 5 apply that with Lilly, where there was a
- 6 slippage on a tender, the same kind of scenario
- 7 has occurred.
- 8 It would defeat the safety purposes of
- 9 this entire regime, Justice Thomas, to say that
- 10 somehow the worker controlled when the statute
- 11 applied. That would be the most anomalous kind
- of holding the Court could enact.
- 13 JUSTICE THOMAS: One final question.
- 14 The -- you did not mention, in subsection 1 of
- 15 the LIA, there is the -- it refers -- it -- it
- 16 says that -- it uses the term "safe to operate."
- 17 What do you make -- that seems to
- 18 suggest that the purpose of the -- of this whole
- 19 provision is to make sure that use is actually
- when the locomotive is operative, not when it's
- 21 non-operative.
- MR. FREDERICK: Justice Thomas, I
- think that that constrains the term "use" really
- 24 to functionally gut the operation of the
- 25 statute. Of course, locomotives are primarily

- 1 for hauling, but they serve so many other
- 2 functions, and the carrier has the discretion in
- 3 terms of how it is to be used or allowed to be
- 4 used. And -- and we all recognize that more
- 5 than half of injuries that occur to rail workers
- 6 are when the locomotive is stationary.
- 7 And so the idea that it is only using
- 8 the phrase "safe to operate" and so, therefore,
- 9 that's the only way in which "use" is going to
- 10 be construed would be contrary to a long line of
- 11 this Court's decisions, including in the
- 12 criminal context for drugs, where this Court
- said that using a gun could mean to trade it for
- drugs, which, of course --
- JUSTICE THOMAS: No, I think that's --
- 16 MR. FREDERICK: -- I think we would
- 17 agree --
- JUSTICE THOMAS: -- not my point. I'm
- 19 not asking you to read it as to totally cancel
- out the term "use." I'm asking you, what work
- does it do if we use the term "use" as broadly
- as you want us to?
- MR. FREDERICK: Well, I think that
- there are ways that -- and we've described them
- 25 -- for a carrier to take a locomotive out of use

2.4

- 1 by making it in a repair -- by putting it in a
- 2 repair shop, where it's not to be deployed on
- 3 the line, where it is in a condition that it
- 4 can't operate in any meaningful way because it
- 5 doesn't have the fuel or the fluids, et cetera.
- 6 But the point of the rules is, of
- 7 course, to make sure that they're safe to
- 8 operate. The idea behind that is that there are
- 9 many, many processes that go into that to ensure
- 10 worker safety while the locomotive is being
- 11 serviced, it is being prepared for its journey,
- 12 it is -- it is being active on the line.
- 13 And Congress used very broad words,
- "use," in order to describe an intent for --
- that all of these operations would be covered by
- 16 the ambit of worker safety.
- 17 JUSTICE THOMAS: Well, the anomaly,
- 18 though, is that you would say it's in use as
- 19 you're hauling it to maintenance, and -- but you
- say, once it makes it to maintenance, it's not
- in use. It's in the same condition.
- MR. FREDERICK: Yeah, but it still
- 23 also presents a work -- a hazard to the
- 24 transportation crew that is moving it --
- JUSTICE THOMAS: Okay.

```
1
               MR. FREDERICK: -- to a place of
 2
      repair.
 3
                JUSTICE THOMAS: Yes.
               MR. FREDERICK: And that's why in
 4
      Court -- the Court in Brady and other cases have
 5
 6
      said that while that transportation crew is at
7
      risk, we're going to deem the locomotive or the
      railcar to be in use for these --
8
9
               JUSTICE THOMAS: Thank you.
10
               MR. FREDERICK: -- safety purposes.
11
               JUSTICE THOMAS:
                                 Thank you.
12
               CHIEF JUSTICE ROBERTS:
                                        Justice
13
     Breyer?
14
                JUSTICE BREYER:
                                 The trouble I'm
15
     having initially with the case is it often
16
     happens in law you have a word in a statute, and
17
      then lawyers propose tests which consist of
18
     other words, and those other words don't get you
19
      any further than the initial word.
               And I think "use" is somewhat
20
21
     ambiguous. And I think the tests -- for
22
      example, you use the word "available to be
23
     deployed." Well, our engine is in the
24
      locomotive engineering factory. Joe, is it
25
      ready to be deployed? Yep, ready, send it to
```

- 1 the railroad.
- Now you'll have a way of saying we're
- 3 not covering that. But, I mean, so let's use
- 4 "use" and not cover it, but -- but, I mean,
- 5 okay. Now, as soon as I think that -- I'm not
- 6 sure I think that, but I'm thinking I think
- 7 that. As soon as I think that, I think, well,
- 8 what about this case? And here is where I have
- 9 a problem.
- 10 It sounds as if your client has said:
- 11 Look, it arrived in Salem 10 minutes ago, it's
- 12 ready to leave in an hour, and it's still
- 13 running. And they say: No, that isn't so.
- 14 But this was summary judgment. How
- did they ever get summary judgment in their
- 16 favor when there seemed to be a dispute as to
- 17 the facts, which are, I would think, highly
- 18 relevant facts? What happened?
- 19 MR. FREDERICK: Well, I agree with you
- that the court below applied the wrong test and
- 21 should not have rendered summary judgment. In
- 22 fact, the only evidence and the only testimony
- 23 was that this locomotive was on and that Mr.
- 24 LeDure's role was to turn it off.
- JUSTICE BREYER: Right. So what was

- 1 your view, the test that could apply that would
- 2 say it's not in use when it's arrived in 10
- 3 minutes, it's leaving an hour from now, and the
- 4 motor's running?
- 5 MR. FREDERICK: Well, I -- I think
- 6 that question is --
- 7 JUSTICE BREYER: What test did he
- 8 apply?
- 9 MR. FREDERICK: -- better addressed to
- 10 my friend --
- 11 JUSTICE BREYER: Yeah, I will.
- 12 MR. FREDERICK: -- on the other side.
- JUSTICE BREYER: I want both sides of
- 14 the --
- MR. FREDERICK: To me, this is a
- 16 heartland case of the use. These kinds of
- operations happen all the time. Crew changes
- 18 occur for crew safety. There are refueling
- 19 stops. Those things do not take a locomotive
- 20 out of use simply because there is a temporary
- 21 stop along the line.
- Now I proposed a test based on this
- 23 Court's decisions that say that when the
- 24 railroad has put the locomotive out on its line
- 25 -- and that would distinguish the hypothetical

2.8

- 1 that you started with, Justice Breyer, there, it
- 2 was not on its line when it is in the facility
- 3 -- that it remains available for use, it remains
- 4 serving the purposes of the railroad until it's
- 5 sent to a dedicated place of repair.
- 6 JUSTICE BREYER: All right. So you
- 7 think I'm just copping out and you don't like it
- 8 if I were to say: Look, if what your client
- 9 said is true, it is in use. Now go have your
- 10 trial.
- 11 MR. FREDERICK: Here is the problem
- 12 with that, Justice Breyer: The Union Pacific is
- 13 now putting on devices to its locomotives for
- 14 fuel safety purposes that automatically shut off
- its locomotives after a particular point in
- 16 time. So do we really want to say that the
- 17 statute goes on and off on the basis of an
- 18 automatic turn-off switch?
- 19 JUSTICE BREYER: No, I wouldn't say
- 20 that. I'd say --
- 21 MR. FREDERICK: That makes no sense.
- JUSTICE BREYER: -- this -- this
- 23 case -- we'll worry about the next case, next
- 24 case -- this is a perfect example of a common
- law approach. The word is "use" and it's not

- 1 going to get us any further to say available
- 2 because available is going to be sometimes you
- 3 win this case, but you lose some other case.
- 4 Who knows? Okay.
- 5 So common law. Look at use. Look at
- 6 the cases. And this case, you need the trial
- 7 because of the affidavit.
- 8 MR. FREDERICK: Well, certainly --
- 9 JUSTICE BREYER: Suppose we said that.
- 10 Now I don't think you'll like it. But, I mean,
- 11 I want to know what you --
- MR. FREDERICK: Well, I -- I -- I
- think, certainly, we win this case under that
- 14 standard, Justice Breyer. There's no question
- 15 about that.
- I think, for clarity of the law, we
- 17 proposed a test that this -- derives from this
- 18 Court's decisions because it's been one that the
- 19 railroad industry has basically adhered to when
- it knows that there is dedicated storage.
- 21 And you can look at the Union
- 22 Pacific's annual reports and they talk about
- 23 which one -- which of their locomotives are in
- 24 storage and which ones are being actively used.
- 25 The ones that are actively used may be

- 1 temporarily halted for a particular short period
- of time, but they're still fueled up and ready
- 3 to go. And if an engineer needs to use it for a
- 4 particular purpose around the railyard, it's
- 5 there to be used.
- 6 CHIEF JUSTICE ROBERTS: Justice Alito?
- 7 JUSTICE ALITO: Well, our decision to
- 8 grant review in this case will not have achieved
- 9 very much if all we do is to decide that this
- 10 particular locomotive was or was not in use
- 11 based on the particular facts of this case.
- 12 And I think all the lawyers have a
- difficult line-drawing problem. So would you
- 14 explain to me why the instances where a
- 15 locomotive in your view is in use should be
- treated differently from those in which you
- 17 think it is not in use?
- 18 What is the -- what is the feature
- 19 that distinguishes those two cases -- those two
- 20 categories and justifies a regime of strict
- 21 liability in one and a negligence regime --
- 22 regime in the other?
- MR. FREDERICK: Justice Alito, I think
- that the best way to think about it is whether
- 25 the locomotive could be operated, is operable.

- 1 If it's been de-fueled, if it's in a repair
- 2 facility, if it's in storage and it has been
- denuded of its capability to operate, I don't
- 4 think it can be used in the way that the
- 5 railroad intends to serve the various functions
- 6 that the railroad might have.
- 7 And that's why that kind of standard
- 8 is one that basically comports also with the
- 9 regulations because the regulations for periodic
- 10 inspection require that the -- the locomotive be
- in a place where a worker could get underneath
- 12 it.
- 13 And if it's -- and if the worker is
- 14 underneath a locomotive, it's because it's
- 15 either been jacked up or there has been some
- 16 well created underneath it. And that locomotive
- is not performing any of the normal services
- 18 that the railroad bought the locomotive to
- 19 perform.
- 20 JUSTICE ALITO: If you have a -- I see
- 21 the difference between a locomotive that's
- 22 moving and one that's stationary, and I see the
- 23 difference between instances in which a
- locomotive is used or available for use for
- 25 something that is distinctive about a locomotive

- 1 as opposed to a locomotive that's been turned
- 2 into a museum piece, for example, or a little
- 3 restaurant.
- But, if a locomotive is not moving for
- 5 whatever reason and somebody slips -- a -- a
- 6 railroad worker slips and falls, I -- I don't
- 7 really see the difference between the two
- 8 situations that you're talking about, why
- 9 anybody would think that there should be a
- 10 strict liability scheme for one and a negligence
- 11 scheme for the other.
- MR. FREDERICK: Because the purpose of
- the rules is to ensure that when the worker gets
- on the motionless locomotive, it'll be a safe
- place to work, that there won't be a slipping
- hazard, that there won't be these other problems
- of electric shock or some other kind of grievous
- 18 way that a worker could be injured.
- 19 And that's different when the
- 20 locomotive is on the railroad's line and is
- 21 capable of operation in every meaningful way.
- Just because it's stopped doesn't decrease the
- danger to the worker.
- 24 If anything, that's when it's more
- dangerous, because the worker has to encounter

- 1 hazards that may have arisen as a result of the
- 2 latest transit.
- JUSTICE ALITO: All right. Thank you.
- 4 CHIEF JUSTICE ROBERTS: Justice
- 5 Sotomayor?
- 6 JUSTICE SOTOMAYOR: Mr. Frederick, I'm
- 7 not sure that you fully answered Justice Alito.
- 8 His question -- and I'm curious about
- 9 the answer too -- is why does one call for
- 10 strict liability and the other doesn't?
- 11 And you gave a partial answer, I
- thought, earlier, which was the whole purpose of
- 13 these acts is to protect railroad workers,
- 14 correct?
- 15 MR. FREDERICK: Yes.
- 16 JUSTICE SOTOMAYOR: And so is there a
- 17 difference between the railroad workers who are
- 18 working on this dead locomotive to -- to be part
- of the hauling mechanism and the guys who are in
- 20 the shop or who are walking around the -- the
- 21 storage yard -- I think that's Justice Alito's
- 22 question -- what's the difference that would
- 23 give strict liability coverage for workers when
- in your definition of service but not when it's
- in the repair shop or on the side motionless?

1 MR. FREDERICK: I think that the 2 clearest way to think about it is that the dangers are unknown to the transportation crew, 3 whereas, when the locomotive is put in a repair 4 facility, the repair workers have a much greater 5 understanding of the problems with a locomotive 6 7 that has been turned off, that doesn't have electrics running through it. 8 9 JUSTICE SOTOMAYOR: That -- that -that makes sense to me. But how about the 10 11 workers in a storage yard? 12 MR. FREDERICK: The workers in the storage yard, I think, are a harder case, but I 13 14 think, when the locomotive has been 15 de-operationalized, there's certainly lower risk 16 to the workers in that situation in getting it 17 back up and running. 18 But the point is that in drawing a 19 line, I think it's an appropriate place to draw 20 a line where you would be able to distinguish between the risks to the worker of an active 21 2.2 on-the-line locomotive versus one that had been 23 mothballed essentially. 24 And there are actually very few cases 25 involving workers injured in storage facilities.

- 1 I looked, and I couldn't find them. And so,
- when you look at where the case law has
- 3 developed, where there are actual injuries and
- 4 harms, they tend to be in the situations very
- 5 much like this one, where the locomotive is on
- 6 the line, it is temporarily stopped, it is about
- 7 to move on to its journey, and someone gets
- 8 hurt.
- JUSTICE SOTOMAYOR: Thank you.
- 10 CHIEF JUSTICE ROBERTS: Justice Kagan?
- 11 Justice Gorsuch?
- 12 Justice Kavanaugh?
- JUSTICE KAVANAUGH: Yeah, just to
- 14 follow up on what I see as the tension in this
- case and get your thoughts about how to resolve
- 16 it, because I think the questions have
- 17 illustrated that if we were just looking at use,
- how we normally think of the word "in use," that
- 19 you would have a problem, in part because it's
- 20 not moving. Of course, Congress in 1924 took
- 21 out moving, so that helps you.
- 22 So I think just the ordinary
- understanding of "use" is not great for you, as
- 24 the hypotheticals have illustrated.
- 25 What helps you is the precedent of the

- 1 SAA cases, which basically said that's not the
- 2 way the term is being used in these statutes.
- 3 And I think what also helps you is the point
- 4 that most of the injuries on locomotives are
- 5 when they're stationary, because otherwise we'd
- 6 be gutting the statute.
- 7 But the question then becomes, why
- 8 take the SAA precedent, which helps you
- 9 tremendously, and bring it into the LIA when, as
- 10 a lot of the questions have illustrated, the LIA
- 11 has a different focus?
- To me, that's -- it's a tough case for
- that reason, so if you can help me out.
- MR. FREDERICK: Well, I think, to
- 15 start with the word "use," when -- before the
- 16 LIA and the SAA were enacted, "use" had a
- 17 meaning that included clothes in a wardrobe that
- 18 were not being worn, and this Court had
- 19 recognized that as a use, an actual use of
- 20 clothing.
- 21 In the 1990s, when the Court decided
- 22 cases involving the use of guns, it said that
- one use of a gun could be trading it for drugs.
- You don't have to discharge the gun in order to
- 25 use it. You can use it for many different

1 purposes. 2 Now that's -- that's a --3 JUSTICE KAVANAUGH: Well, but assume, -- I guess my question assumed that I'm not 4 completely buying that, but you do have the SAA 5 6 precedent --7 MR. FREDERICK: Yes. JUSTICE KAVANAUGH: -- which is very 8 9 helpful. What problems would be created, I 10 guess, maybe is another way to ask it. What 11 problems would be created by saying the SAA 12 precedent "in use" means one thing, the LIA precedent "in use" means something different? 13 14 Would there be problems created by doing that? 15 MR. FREDERICK: Yes, I think so. I 16 mean, here, even just using the LIA as an 17 example, and let's take the Lilly case, that was 18 a case involving a tender, which is a car used 19 to help refuel a locomotive, but the slippage that occurred was while the lo- -- the tender 20 21 was stationary. 2.2 I don't think there's any argument 23 that a tender in that circumstance was in use.

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It was performing a function. It would be odd

to suppose, though, that the tender was not in

24

- 1 use because it wasn't performing any function
- when it was traveling to the place where it was
- 3 going to do a refueling operation.
- 4 And so having too constrained a
- 5 definition of "use," Justice Kavanaugh, I think
- 6 would really promote a lot of litigation over
- 7 fairly simple examples where workers get hurt.
- 8 And the reason why this Court very early on
- 9 adopted the principle, the in pari materia
- 10 canon, was because these statutes were really
- intended to be amendments to the FELA and to
- 12 promote worker safety and worker recoveries when
- 13 they are injured.
- JUSTICE KAVANAUGH: Thank you.
- 15 CHIEF JUSTICE ROBERTS: Thank you,
- 16 counsel.
- 17 Ms. Sinzdak.
- 18 ORAL ARGUMENT OF COLLEEN E. R. SINZDAK
- 19 FOR THE UNITED STATES, AS AMICUS CURIAE,
- 20 SUPPORTING THE PETITIONER
- MS. SINZDAK: Mr. Chief Justice, and
- 22 may it please the Court:
- 23 A typical diesel engine weighs
- approximately 400,000 pounds and may contain up
- to 5,000 gallons of diesel fuel, in addition to

- 1 an engine, an electric generator, and multiple
- 2 starting batteries. For obvious reasons, such a
- 3 powerful and complex machine presents a risk to
- 4 employees working on and around it, whether the
- 5 locomotive is hauling freight or being put to
- 6 one of the numerous other purposes that
- 7 locomotives serve, from supplying power as a
- 8 backup generator, to moving cars around a yard,
- 9 to standing ready to rescue a nearby passenger
- 10 train if its engine goes down.
- 11 Accordingly, as this Court has long
- 12 recognized, once a carrier puts a rail vehicle
- into use, that rail vehicle remains in use until
- 14 the carrier affirmatively withdraws it from
- 15 active service for repair, storage, or
- 16 retirement.
- 17 This Court should reject Respondent's
- invitation to retreat from its precedents and
- 19 preserve the full scope of the safety
- 20 protections that Congress enacted.
- 21 CHIEF JUSTICE ROBERTS: Ms. Sinzdak,
- 22 if I understand your -- the proposal you just
- 23 made about what we should do, if you have a
- locomotive that is used to -- to drive -- to
- 25 carry trains and passenger -- you know, cars,

- 1 and then you decide, you know, we don't really
- 2 need this one, why don't we sort of put it off
- 3 to the side, you know? And Justice Alito says
- 4 you often see these. It'll be a little
- 5 restaurant for people who want to come and, you
- 6 know, have a nice railroad experience, and --
- 7 but, if we ever need it, it's going to be there,
- 8 and it's going to be ready, and, you know, by
- 9 the way, it generates electricity and we can use
- 10 that to run, you know, the lights out on the --
- on the porch.
- 12 That locomotive would be considered in
- use under your definition?
- MS. SINZDAK: I -- I believe -- until
- 15 you said the last point, I believe that that
- 16 locomotive would be in storage. And the FRA has
- 17 long recognized --
- 18 CHIEF JUSTICE ROBERTS: Why? It's --
- 19 it's there. You could use it. You -- I mean,
- 20 if they wanted to, they said, you know, kick out
- 21 the diners and grab -- put some cars on it, and
- 22 off it goes.
- MS. SINZDAK: I think there are a
- 24 number of steps that would have to be taken in
- order to render that locomotive operable again.

- 1 And so, no, it's not going to be in use. It's a
- 2 -- it's a -- it's a restaurant. It's
- 3 in storage.
- 4 Again, the FRA has long recognized
- 5 that when a carrier decides that it doesn't need
- 6 to keep using the locomotive, that it isn't
- 7 going to be in active service anymore, it can
- 8 put it in storage and it can put it in storage
- 9 for --
- 10 CHIEF JUSTICE ROBERTS: Well, but you
- 11 -- you said that until I said about the -- about
- 12 the batteries. So you're saying everything else
- is the same, but if they're using its generator
- 14 to power lights in the car, that would make it
- 15 different?
- MS. SINZDAK: Well, there -- there is
- 17 a really -- a very real concern. And, frankly,
- I haven't asked FRA about this, and so I want to
- 19 make sure because I know that FRA is very
- 20 concerned about its safety regulations applying
- 21 when the locomotive's engine is on. And that's
- 22 because many of the safety regulations are
- designed to ensure that, you know, we don't have
- electrical accidents, we don't have explosions,
- 25 all of those sorts of things.

1 So that's the only reason I'm -- I'm 2 hedging a little bit here. In general, I would 3 say that once it has been withdrawn from active service as a locomotive, it's no longer in use. 4 CHIEF JUSTICE ROBERTS: Well, I quess 5 6 I'm just troubled by that "withdrawn from active 7 service." It's there. It's ready to be used. Is that active service? 8 9 MS. SINZDAK: I think I would say it 10 is not ready to be used because it is currently 11 functioning --12 CHIEF JUSTICE ROBERTS: Okay. Let's 13 say it's there and it's used to advertise the --14 the railroad. You know, a road goes by and it's 15 nice to look at the locomotive and that's the 16 only thing they're planning on, but it's ready 17 to be used if it's needed. 18 MS. SINZDAK: Again, I think "active 19 service" is very helpful here, and the 1924 statute, of course, referred to safety for use 20 in active service. Active service has long been 21 2.2 understood in the railroad capacity to be when a 23 -- a locomotive is still being regularly used. And once it's retired from active 24 25 service, for example, to become a restaurant or

- 1 maybe to become a historical artifact, then it's
- 2 no longer in use within the meaning of the
- 3 statute.
- 4 JUSTICE BREYER: Well, suppose it
- 5 hasn't gotten into the service yet?
- 6 MS. SINZDAK: Then it's not in use.
- 7 JUSTICE BREYER: Oh, not in use.
- 8 Okay.
- 9 MS. SINZDAK: It's once -- once the
- 10 locomotive is placed into service.
- JUSTICE BREYER: So we have a yard and
- 12 the company puts all the locomotives in the
- 13 yard, that they make one every three months, and
- there are now 15 in that yard, and they're all
- ready to go, and somebody calls from the train
- 16 station and says can we take any of those?
- 17 Sure, take them. Take them whenever you want.
- 18 And occasionally they do. Okay? In use or not?
- MS. SINZDAK: So, once the locomotive
- 20 is placed into service, then, yes, it is --
- JUSTICE BREYER: What does that mean,
- "placed into service"?
- MS. SINZDAK: Well, usually, it means,
- 24 for example --
- JUSTICE BREYER: It's there, sitting

- 1 in the yard.
- MS. SINZDAK: Well, it needs to be
- 3 filled with fuel. I mean, the 5,000 gallons of
- 4 fuel is a pretty --
- 5 JUSTICE BREYER: Oh, it has to be
- 6 filled with fuel. So it's not used -- in other
- 7 words, a locomotive is not used when it's
- 8 sitting somewhere and doesn't have fuel in it?
- 9 MS. SINZDAK: That is correct. So the
- 10 FRA generally focuses --
- 11 JUSTICE BREYER: Oh, you -- what
- 12 happened to the thing about you used it until
- 13 you withdraw it from service. It's not been
- 14 withdrawn from service.
- 15 MS. SINZDAK: The FRA considers that a
- 16 locomotive is withdrawn from service once its
- 17 fluids have been drained and its battery has
- 18 been detached. So, for example --
- JUSTICE BREYER: Oh, it hasn't
- 20 detached the battery, but what they did was they
- 21 withdrew -- they didn't have fuel in it because
- 22 we don't need fuel until next month because
- there's a big snowstorm and that won't be
- 24 cleared up until next month.
- MS. SINZDAK: Right. So the FRA's

- 1 basic --
- 2 JUSTICE BREYER: So what my point is
- 3 is you want to say that is in use. And what
- 4 you're doing is not following the words in your
- 5 brief. You're following what is your
- 6 common-sense view of sort of what's in use or
- 7 not. And that's why I say, if it's in your
- 8 brief, hey, you don't say anything in the brief
- 9 of not having yet gone into service, I don't
- 10 think. You talk about withdrawn from service.
- 11 And here you have six words.
- 12 That's why I started thinking we're
- 13 not going to get anywhere or very far by
- 14 substituting the words from your brief or any of
- these briefs for the word "use."
- Now you don't agree with that, so
- 17 explain.
- 18 MS. SINZDAK: I -- I do not agree with
- 19 that. While a locomotive is being put to a
- 20 carrier's purposes, then it is in use. I would
- 21 say that as -- as we note in our brief, you can
- 22 withdraw a locomotive from service and then it's
- 23 no longer in use. So, obviously, if the
- 24 locomotive has never been put into service in
- 25 the first place, then it isn't in use. We do

- 1 think that "use" and "service" are synonymous in
- 2 this statute.
- Now we also think there is a very
- 4 clear line here, and it's once a carrier has
- 5 placed the locomotive into use, have they done
- 6 something to affirmatively withdraw it from
- 7 service for storage or repair? And the key
- 8 things that they might do are moving it to a
- 9 controlled environment like a repair shop, where
- 10 you just don't have the same risks of an exposed
- 11 railroad yard, where you have trains moving
- 12 everywhere, you have people going everywhere.
- 13 So you've put it in a controlled environment
- where the only people interacting with it are
- 15 people who are expecting to be dealing with a
- 16 defective locomotive. Or you've done something
- 17 to make sure that there is no way that somebody
- is going -- an employee is just going to hop on
- 19 that train and turn it on or move it.
- 20 So, again, you can put it -- you can
- 21 and -- and -- and many railroads do put
- 22 locomotives in storage by detaching the battery
- 23 and draining the fluids. And that way, what you
- don't have is the risk that an employee is going
- 25 to get on and move this, again, 400 --

1	JUSTICE BREYER: Now what you're
2	suggesting is certainly a possible approach.
3	There's a common law approach. If we're Lord
4	Mansfield or Coke or somebody, we might take
5	that. And you're suggesting, if that's what
6	we're trying to do, we ought to look at the
7	purposes of this statute and decide whether the
8	kinds of risks that are at issue in the case are
9	the kinds of risks the statute is trying to
LO	prevent.
L1	MS. SINZDAK: That is one approach,
L2	although what I would say is that you could
L3	apply the canon of in pari materia and say that
L4	we have interpreted the SAA in exactly this way,
L5	that the Locomotive Inspection Act was enacted
L6	at the same time that Congress
L7	JUSTICE BREYER: Yeah, but they're
L8	going to say, as you know, because you've
L9	written this already, so I do interrupt, that
20	the first statute is done for all cars, and it's
21	done for all cars because people wander around
22	in those cars, particularly employees.
23	But locomotives have special risks,
24	particularly with fuel and other things, and so
2.5	the statute is meant to go beyond that first

- 1 statute. But how far beyond? And now we have
- 2 the issue in the case.
- MS. SINZDAK: I'm actually not sure
- 4 that we are arguing that the "in use"
- 5 definition doesn't go any further.
- 6 JUSTICE BREYER: You're not, but they
- 7 are.
- 8 MS. SINZDAK: Okay. Well, so, for the
- 9 FRA, "use" means the same thing in the SAA and
- in the LIA, and it should be interpreted in that
- 11 way because -- for basic reasons of clarity in
- 12 the law.
- When you have two statutes enacted at
- 14 approximately the same time covering the same
- 15 topic, it sort of stresses reality to think that
- 16 a regulated party would read those two laws and
- 17 think that "use" means one thing as applied to a
- 18 locomotive in one law and something entirely
- 19 different is applied to a locomotive in a
- 20 different law. So that just -- that doesn't
- 21 work sort of as a matter of common sense.
- 22 And it certainly doesn't work if you
- do want to look at purpose -- I mean you want to
- 24 look at legislative history, and you see that
- 25 Congress is expressly borrowing from one statute

- 1 and putting it in another.
- 2 CHIEF JUSTICE ROBERTS: No, "use" --
- 3 "use" means the same thing. It's just that when
- 4 you apply it, the use you put a locomotive to is
- 5 to drive and -- and pull cars. The use you put
- 6 a railcar to is to have stuff in it and -- and
- 7 be attached to a locomotive.
- 8 It's the same word. It -- it just
- 9 looks to, I -- I guess, the primary purpose of
- 10 the object that's involved. That doesn't mean
- 11 you're using the word differently.
- 12 MS. SINZDAK: Well, I -- at first, I
- 13 have to say that using -- a locomotive may be
- 14 used in many different ways.
- 15 CHIEF JUSTICE ROBERTS: Yeah, I know
- it can be a battery too. But most people think
- 17 the primary use of a locomotive is to pull
- 18 railcars, not to sit around, you know, keeping
- 19 the lights on.
- 20 MS. SINZDAK: Well, I think we know
- 21 that "use" is not defined in accordance with --
- in its primary purpose from cases -- in the SAA,
- from cases such as Johnson, where we had a
- 24 dining car sitting there on the side track just
- 25 waiting to be picked up for the next -- for the

- 1 next journey.
- Now that dining car was not
- 3 functioning in its primary purpose. It was not
- 4 serving people. It was not -- the Court said it
- 5 didn't even matter whether it was full and ready
- 6 to serve people, but it still said that that
- 7 dining car was in use.
- 8 And so I think you have to say that
- 9 something else is going on. There's a different
- definition, and that definition is whether it's
- 11 being put to the carrier's purposes.
- 12 JUSTICE KAVANAUGH: Would there be any
- problem, though, with saying that "in use" means
- one thing in the SAA and another thing in the
- 15 LIA from the perspective of the regulators?
- MS. SINZDAK: Yes, there would be a
- 17 large problem in that area.
- JUSTICE KAVANAUGH: And -- and -- and
- 19 what would -- yeah, what would that be?
- 20 MS. SINZDAK: I mean, it would create
- 21 a safety gap.
- 22 So just to take an obvious example,
- 23 there's a -- there's an assertion that if a
- train is being operated dead, it isn't in use.
- One of the key safety concerns that

- 1 FRA has is a fuel tank that is too low to the
- 2 ground so that if it moves even a little bit,
- 3 there's going to -- along the ground, it's going
- 4 to rub, there's going to be a spark, and there's
- 5 going to be an explosion.
- 6 Now that is a safety risk that occurs
- 7 whenever the locomotive is in motion, dead or --
- 8 dead or alive, I suppose.
- 9 (Laughter.)
- 10 MS. SINZDAK: And so that's the kind
- of safety gap that they're very worried about.
- 12 Another -- they -- I think that this
- 13 -- the oil issue and the issue of -- of fluids
- in the surfaces, so it's not just slipping.
- 15 It's also that, again, we have an electric
- 16 generator, we have batteries, we have an engine.
- 17 What happens is, if water pools in a
- 18 locomotive, then -- and -- and that combines
- 19 with the electricity, you can actually have,
- 20 like, a -- a pool basically of charged water.
- Wheel defects are another issue. So,
- 22 if the wheel defect is even a little broken --
- if a wheel is even a little broken and it's
- being moved, then it can cause a derailment.
- 25 So there is basically a regulatory gap

- that would -- or that -- that could possibly
- 2 open if the Court were to interpret them
- differently. And that's true even if the Court
- 4 was to say, well, at least if it's, you know,
- 5 off and motionless.
- 6 FRA has been very clear with me that
- 7 if there is a locomotive in a yard that is
- 8 capable of being turned on and moved, then it
- 9 will be at some point to --
- 10 JUSTICE ALITO: What theory of
- 11 statutory interpretation are you applying?
- I -- I don't understand you to be
- 13 arguing that we should ask what use of a
- 14 locomotive means in ordinary speech. And I
- 15 haven't heard an argument about purpose to
- 16 distinguish the category of cases you say
- 17 justify strict liability versus those that would
- 18 be governed only by negligence.
- 19 So I take it that your argument is
- 20 based on inferences about Congress's actual
- 21 intent that we can draw from the relationship
- 22 between the various statutes, is that correct?
- MS. SINZDAK: No, I think that
- 24 actually there is both a purposive argument.
- 25 There is a -- an argument with respect to

- 1 ordinary meaning. I mean, again, this Court has
- 2 said multiple times --
- JUSTICE ALITO: What is the purpose --
- 4 what is the purposive argument?
- 5 MS. SINZDAK: So the purposive
- 6 argument is that Congress has long wanted to
- 7 incentivize preventative maintenance, which is
- 8 the railroads taking actions before problems
- 9 arise.
- Now I think you've asked, though,
- 11 well, what about problems in the rail -- in the
- 12 repair shop? But the concern there is that
- 13 Congress wants to create an incentive to take
- 14 defective locomotives off the line, right? So
- to take them where they're going to cause --
- even if they do cause a potential problem, it's
- 17 not going to have the massive consequences that
- it would have if it's in a railyard.
- I mean, you think about, if a fuel
- 20 tank explodes in a railyard, there's lots of
- 21 other fuel tanks right nearby. There's lots of
- 22 other moving trains.
- 23 So there's this -- what -- what FRA
- 24 sees is, if you -- if a carrier has done
- 25 something to remove that locomotive to a

- 1 controlled environment where that kind of risk
- isn't around, then there doesn't need to be
- 3 concern of evidence for a per se regime.
- 4 JUSTICE ALITO: And what -- what is
- 5 your evidence of this overriding purpose to
- 6 incentivize the removal of locomotives from
- 7 service and the placement of them in repair
- 8 shops? Where is -- what's the evidence of that
- 9 overriding Congressional purpose?
- 10 MS. SINZDAK: Well, if you look at the
- 11 original act, which charged the ICC and -- and
- 12 carriers with the responsibility for -- for
- implementing rules, and one of the key fixes --
- 14 fixations was making sure that -- that
- 15 locomotives were inspected and that they were --
- 16 any defects were repaired before being returned
- 17 to use. So that's where you see this contrast
- 18 between repair and use.
- 19 And I -- I just want to make a point
- 20 too about the ordinary meaning because I think,
- 21 in Bailey, this Court recognized "use" is a word
- 22 who's -- which has many ordinary meanings. So I
- think the Court gave the example of I use a gun
- 24 to protect my home, but I've never had to use
- 25 it.

1	And both of those meanings of "use"
2	are fully coherent, and it's just a question of
3	looking at the context and determining, well,
4	what what particular meaning is at stake
5	here? And I think we see with the LIA that it's
6	the put to a purpose broader meaning.
7	JUSTICE ALITO: Well, you think that
8	if you if someone did a survey, asked people
9	is is a stationary locomotive in use, being
LO	used as a locomotive, they would say it is if
L1	it's in the process of being taken to a repair
L2	shop but not if it's actually in the repair
L3	shop?
L4	MS. SINZDAK: That we know from the
L5	SAA, that Congress did consider that a use
L6	because it specifically enacted a safe harbor to
L7	say, well, you won't be on the hook for
L8	regulatory fines if you use a car in that way,
L9	but you will be on the hook for liability.
20	JUSTICE ALITO: I mean, seriously, you
21	think if we asked that of people out on the
22	street, that's what they would come up with?
23	MS. SINZDAK: Well, I think that the
24	
25	THETTOE MITTO: They would come up

1	with your your highly refined rule?
2	MS. SINZDAK: This Court always
3	JUSTICE ALITO: That's ordinary usage?
4	MS. SINZDAK: looks at the context.
5	No, you have to look at the entire context. And
6	I fully admit, if you just plucked the word
7	"use" out and you kind of ask someone, a man on
8	the street, who knows what they're going to say.
9	And, actually, I have tried this, and
10	you get a kind of range of responses.
11	But, once you give all of the
12	information, once you give the context, once you
13	give the fact that Congress itself made very
14	clear that a rail vehicle continues to be in use
15	when it is being hauled to a repair facility,
16	then I think you're going to get my answer.
17	JUSTICE KAGAN: The safe harbor
18	CHIEF JUSTICE ROBERTS: Maybe on
19	maybe on First Street.
20	MS. SINZDAK: Pardon?
21	CHIEF JUSTICE ROBERTS: Maybe on First
22	Street.
23	(Laughter.)
24	CHIEF JUSTICE ROBERTS: Sorry, Justice
25	Kagan.

- 1 JUSTICE KAGAN: The -- the safe harbor 2 that you referred to, the parties seem to have a 3 dispute as to whether it would apply under the 4 LIA. Does the Solicitor General have a view on that? 5 6 MS. SINZDAK: So the FRA has a 7 regulation, 229.9, and that is what creates sort of the equivalent of the safe harbor under the 8 9 LIA. 10 The LIA, of course, is different from 11 the SAA in that it assigned a lot more 12 responsibility to the agency, originally the ICC 13 and then the FRA. 14 And so -- and as I believe Respondents 15 say on page 3 of their brief, the agency has 16 always interpreted the -- the LIA to permit 17 locomotives to be moved safely to a place of 18 repair. And if you look at 229.9, it says what 19 you need to do, and, basically, it's -- often 20 you'll need to change the way in which you're 21 using the locomotive to ensure that you're
- 23 So you might need to drop the miles 24 per hour. You might -- if it's a lead

continuing to use it safely.

2.2

locomotive and the defect is in the headlight,

- 1 you might need to move the locomotive to
- 2 trailing service so it's no longer -- its lights
- 3 are no longer needed.
- 4 But it's that sort of -- of
- 5 common-sense regime --
- 6 JUSTICE KAGAN: But there's an
- 7 equivalent safe harbor for safely transporting a
- 8 locomotive to a repair center?
- 9 MS. SINZDAK: Correct, safely using a
- 10 locomotive for that particular purpose. And I
- 11 think it -- maybe it's just worth referencing,
- 12 because I think there was some discussion of the
- operating, safe to operate, that the original
- statute said safe to operate in the purpose to
- 15 which it is put.
- 16 And we -- and -- and the FRA sees that
- as very important because, when it's deciding
- 18 whether something is being used unsafely, it
- 19 looks at how it's being used.
- 20 So you're never going to be in trouble
- 21 for using a locomotive with a defective
- 22 headlight in trailing service where that
- 23 headlight isn't even necessary.
- 24 CHIEF JUSTICE ROBERTS: Justice
- Thomas, any questions?

- 1 JUSTICE THOMAS: Just briefly, Chief 2 Justice. 3 The -- counsel, can you -- do you seem -- you seem to suggest that you can change the 4 meaning of a statutory term, "use," with 5 6 regulations. I know you put a lot -- seem to 7 put a lot of weight on the fact that there could be a regulatory gap if "use" is interpreted sort 8 9 of less flexibly than you would like. 10 MS. SINZDAK: No, we are not arguing 11 that you can change the meaning of the word 12 "use" with regulations. In fact, the FRA has been taking its clues -- its cues from this 13 14 Court and this Court's precedents in cases like 15 Brady such that it has always seen "use" as
- 16 being this broader "put to its purposes." You
- 17 know, in Brady, the -- the accident occurred
- 18 while the car was being inspected.
- 19 So it's actually the FRA has been
- 20 taking its cues about how "use" should be
- 21 interpreted from this Court.
- JUSTICE THOMAS: Well, some of this
- 23 seems a little bit counterintuitive, and I admit
- to being somewhat wrapped around the axle about
- 25 this. But the -- I asked Mr. Frederick whether

- or not when I towed my car -- you heard the
- 2 question -- I was using it, and he said that I
- 3 was. Now I'm sure, if you asked virtually any
- 4 motor homer if they're using the car when
- 5 they're towing it, they would say no.
- 6 Could you tell me why that is the
- 7 right answer from your perspective as opposed to
- 8 just the ordinary meaning of "use"?
- 9 MS. SINZDAK: Yes. And I -- I think
- 10 this goes back to a colloquy I was having a
- 11 moment ago. In the SAA, Congress made very
- 12 clear that when a rail vehicle such as a
- 13 locomotive is being hauled to another -- to a
- 14 repair destination, it is still in use. And
- they -- in that -- in the provision of the SAA,
- they created a safe harbor, a regulatory safe
- 17 harbor, but -- but liability continued to apply.
- 18 So I think you have to look at that
- 19 safe harbor provision, which makes clear that
- 20 Congress believed that a rail vehicle continues
- 21 to be in use even when it is being hauled to a
- 22 place of repair.
- JUSTICE THOMAS: Thank you.
- 24 CHIEF JUSTICE ROBERTS: Justice
- 25 Breyer, anything further?

1	Justice Alito?
2	Justice Sotomayor?
3	JUSTICE SOTOMAYOR: Counsel, I'm I
4	understand that there's a safety gap if we apply
5	a different meaning to "use" for locomotives and
6	tender from railroad cars.
7	Is there any other reason? It does
8	seem, like, illogical that a railroad car
9	sitting attached to the locomotive on the side
LO	waiting for 15 minutes to get a spot into the
L1	rotation, that that's going to be treated
L2	differently.
L3	I think, under your client's theory,
L4	the locomotive, while it's moving on that train
L5	that's going from station to station, wouldn't
L6	be covered.
L7	MS. SINZDAK: Not under the FRA's
L8	approach, but I believe that may be Respondent's
L9	
20	JUSTICE SOTOMAYOR: That has to be
21	Respondent's because he basically or or
22	what my colleagues are saying, it's not powering
23	the train, but even if it was moving in the
24	train, they would say there was coverage for a
25	worker under EFIA but a different coverage under

- 1 the railroad car. Is there a problem with that
- 2 kind of system?
- 3 MS. SINZDAK: Yes. It's not the
- 4 system that has been in force. And I think
- 5 there is a -- a wonderful 1993 publication by
- 6 FRA that talks about a hundred years of the
- 7 success of these safety laws, and one of the
- 8 points it makes is that, before these safety
- 9 laws, you used to be able to figure out how long
- someone had been in railroading by how many
- 11 fingers they had, and they used to put
- 12 advertisements for prosthetic devices in
- 13 catalogs for rail -- railmen because of the
- 14 extreme dangers.
- 15 And then Congress passed these laws,
- and this Court has long interpreted them in
- 17 harmony. You look at Lilly, I believe it's the
- 18 -- the Court admits that people have been
- 19 confusing even calling the LIA the SAA. The
- 20 courts have been interpreting them in harmony
- 21 for all of this time. To sort of go back on
- 22 that, we -- we would risk going back to the bad
- old days.
- Now I do want to put a little caveat
- in there because, in 1970, Congress passed the

- 1 Federal Railway Safety Act, which does give FRA
- 2 supplementary authority to regulate beyond the
- 3 LIA and the SAA. So I just want to be clear
- 4 they do have some of that authority.
- 5 CHIEF JUSTICE ROBERTS: Justice Kagan?
- 6 Justice Gorsuch?
- 7 Justice Kavanaugh?
- 8 JUSTICE KAVANAUGH: The one anomaly
- 9 they point out or one of the anomalies they
- 10 point out is the inspection every day under your
- 11 theory of "in use." Can you answer that?
- MS. SINZDAK: Sure. So, if, in
- 13 fact -- I think they're hypothesizing there will
- 14 be locomotives that are not being used for --
- for days and days at a time. If that happens,
- 16 what locomotive -- what carriers do is put them
- into storage. And there are ways you can put a
- 18 locomotive in -- in -- in sort of short-term
- 19 storage. Again, you unhook the battery, you
- 20 take -- you drain the fluids so you don't have
- 21 the concern about fuel.
- 22 So, if a locomotive has been placed in
- 23 storage, then the -- the FRA would not apply the
- 24 daily inspection requirement. But, if a
- 25 locomotive has not been placed in storage, then

- 1 it is still in use.
- 2 And the FRA's concern is let's say
- 3 they're using it in what would be called ready
- 4 or protective service, which is ready to go
- 5 rescue a passenger engine or somebody else.
- 6 Then that train -- that locomotive needs to be
- 7 safe so that if there's an emergency and it
- 8 starts moving, there's not going to be an
- 9 accident because it's all of a sudden started.
- 10 JUSTICE KAVANAUGH: So storage,
- 11 though, if it's on the side track for a few
- days, you would say it's not in storage unless
- it's been drained of fuel and the battery's been
- 14 disconnected?
- 15 MS. SINZDAK: It needs to be
- 16 effectively rendered inoperable. Again, what
- 17 FRA's concern is --
- JUSTICE KAVANAUGH: And what would --
- just to be clear, and what -- what's necessary
- 20 to render it inoperable --
- MS. SINZDAK: So --
- 22 JUSTICE KAVANAUGH: -- under your
- 23 theory or under the regs?
- MS. SINZDAK: -- actually, different
- 25 railroads have different processes, and, you

- 1 know, they do have manuals where they explain
- 2 how to put something into storage. Usually, as
- 3 I say, it's the -- at least you're hook --
- 4 unhooking the battery, you're draining the
- 5 fuels. You can also -- and I confess --
- 6 JUSTICE KAVANAUGH: But just to be
- 7 clear, sorry, you can be in storage while you're
- 8 still on the side track?
- 9 MS. SINZDAK: You can be in storage
- 10 while you're on the side track.
- 11 JUSTICE KAVANAUGH: Got it.
- 12 MS. SINZDAK: Now sometimes what
- carriers will do is actually sort of -- I think
- it's like staking a track to separate out the
- 15 track, so just to make sure, absolutely a
- 16 hundred percent sure that -- that that -- that
- 17 that car is completely separated.
- But, yes, FRA does not deny that there
- 19 are many cars that are in storage. But, again,
- 20 they have to be rendered inoperable because
- 21 FRA's concern is that when a carrier just says,
- oh, we weren't using that car, employees are
- 23 treating that car as in use. Employees are
- 24 going to be getting into that car. They're
- 25 going to turn the ignition switch. They're

1 going to move those wheels. And so that -- it 2 has to be more than just the carrier having 3 decided that it's no longer in service. JUSTICE KAVANAUGH: Thank you. 4 CHIEF JUSTICE ROBERTS: Justice Kagan? 5 JUSTICE KAGAN: Could I ask a 6 7 follow-up to that? I mean, when you say unhook the battery, drain the fluid -- you know, in 8 9 comparison to all these tests, as Justice Breyer 10 says, a lot of words, I mean, unhook the battery 11 and drain the fluid, now that sounds real to me. 12 Is that really what you're saying? 13 It's like in use or not in use depending on have 14 you unhooked the battery and drained the fluid? 15 MS. SINZDAK: I mean, yes, although 16 you could also have just taken the whole carry 17 -- the whole locomotive and put it over a pit so, similarly, it's inoperable. The fear here 18 -- and I -- just to be very clear, FRA's fear is 19 locomotives are sitting on a side track and the 20 21 -- the carrier is saying they're not in use, so 2.2 it's fine that they have all of these safety 23 problems, and employees are getting on those 24 locomotives, they are having accidents. 25 could be moving those locomotives.

1 And, again, imagine the defect is a 2 fuel tank. That fuel tank scrapes along the 3 ground and there is an explosion. So if -- that is the fear, but once the carrier has done 4 something to make sure that that just cannot 5 6 happen, then it has been withdrawn from use. Ιt 7 has been formally withdrawn. JUSTICE KAGAN: And that something is 8 9 usually unhook the battery, drain the fluid? 10 MS. SINZDAK: Yes, again, different --11 different -- sometimes they wrap these -- the --12 these things in big, actually, apparently, 13 tarps, you know. There's an incentive for lo- -- for 14 15 carriers to do this too because FRA has 16 explained to me, if you leave all the fluids in 17 a locomotive, you could have freezing problems. 18 Also, there's something called condensation that gets -- from the -- from the fluids that gets 19 20 into the different parts and will actually wear 21 away at it. So there's -- there are good 2.2 reasons even beyond the obvious safety rationale 23 that carriers actually are doing this pretty 24 regularly anyway. 25 CHIEF JUSTICE ROBERTS: Justice --

1	okay.
2	Thank you, counsel.
3	MS. SINZDAK: Thank you.
4	CHIEF JUSTICE ROBERTS: Mr. Ballenger.
5	ORAL ARGUMENT OF J. SCOTT BALLENGER
6	ON BEHALF OF THE RESPONDENT
7	MR. BALLENGER: Thank you, Mr. Chief
8	Justice, and may it please the Court:
9	It seems to me that Petitioner and the
10	government are just rewriting the statute that
11	Congress wrote. All of this about draining
12	fluids and unhooking batteries isn't in the
13	statute. I don't even think it's in the
14	regulations. I've never heard it before. It
15	it appears to be argument of counsel about what
16	all of this should mean. Union Pacific has
17	certainly never enlightened me that taking a
18	a locomotive out of use requires that you
19	disconnect the battery and drain the fluids.
20	Now, as a matter of plain meaning, one
21	uses a locomotive to move railcars. The
22	original language of the statute made that
23	crystal clear by prohibiting the use of
24	locomotives in moving interstate or foreign
25	traffic if they were unsafe to operate in active

1 service. And that active meaning is confirmed 2 by the statutory language that says that defects discovered during inspections have to be 3 repaired before the locomotive is used again. 4 That language is literally impossible 5 6 to comply with if Petitioner and the government 7 are right. It's also confirmed by the absence of any safe harbor for repair movements in the 8 9 LIA, like the one that's in the Safety Appliance 10 Act. 11 Justice Kagan, there is no safe harbor 12 for the movement of defective locomotives in the Locomotive Inspection Act. There is a 13 14 regulation that governs the safe transport of 15 defective locomotion -- locomotives. 16 regulation is consistent with the statute only 17 because Congress understood that a locomotive 18 being hauled dead is not in use within the 19 coverage of the Locomotive Inspection Act. 20 If it were, then that regulation would 21 violate the statute. And the Locomotive 2.2 Inspection Act would forbid exactly the same

repair movements that the Safety Appliance Act

explicitly authorizes, even if the only safety

defect on the locomotive was a safety appliance

23

24

- 1 defect. Obviously, Congress didn't intend that.
- 2 And for those reasons, the LIA will
- 3 not support Petitioner and the government's
- 4 proposed interpretation even if that they were
- 5 right under the Safety Appliance Act. But I
- 6 actually have come to believe that this Court
- 7 needs to reject Petitioner's understanding of
- 8 the Safety Appliance Act as well.
- 9 Petitioner and the government suggest
- 10 that a -- a locomotive is in use basically all
- of the time that it is outside a dedicated place
- 12 of repair. I'd like to offer a new observation
- 13 that isn't in the briefs. The -- that view
- would actually render the safe harbor in the
- 15 Safety Appliance Act meaningless.
- 16 A safe harbor for moving defective
- 17 locomotives is worthless if the trigger for
- 18 penalties is not movement and if the locomotive
- is subject to the exact same civil penalties
- 20 whether it moves the car or not.
- 21 CHIEF JUSTICE ROBERTS: Well, how, in
- 22 -- under your view, the -- the locomotive is
- 23 there, you know, they stop -- stop for lunch and
- the locomotive is still on, it's still idling,
- it's going to pick up again and go in 45

- 1 minutes. That locomotive, you would say, is not
- 2 in use?
- MR. BALLENGER: Well, Your Honor, the
- 4 -- the way the lower courts understood the facts
- 5 of this case -- and I think they were right --
- 6 is that this string of cars came in from
- 7 Chicago. It was parked on a -- a back track.
- 8 The train crew went home. And -- and there was
- 9 going to be a complete turnover of the train
- 10 crew and they were going to assemble a whole new
- 11 train for the next movement.
- 12 And there is an allegation that this
- 13 -- this locomotive, which was the third in the
- consist, was idling. But that doesn't tell you
- 15 anything. Locomotives idle for all sorts of
- 16 reasons.
- Justice Breyer, they turn themselves
- on automatically as well as turning themselves
- 19 off automatically. These locomotives have
- 20 systems that will turn themselves on if the
- 21 battery needs to be charged.
- 22 CHIEF JUSTICE ROBERTS: So your answer
- to my question is, yes, you would not consider
- the locomotive, you know, they're stopping for
- 25 lunch at the -- at the station, and they keep

- 1 the thing idling, and they're gone 45 minutes,
- during that 45 minutes, the locomotive would not
- 3 be in use?
- 4 MR. BALLENGER: I -- I think, if they
- 5 -- if they have parked it on a -- a back track
- 6 off of the main line --
- 7 CHIEF JUSTICE ROBERTS: Right.
- 8 MR. BALLENGER: -- and the -- the
- 9 train crew has left the -- the locomotive, then
- 10 it is temporarily out of -- of use as a
- 11 locomotive under the Locomotive Inspection Act.
- 12 JUSTICE BREYER: Well, what about the
- 13 -- when I was a child, there was a book called
- 14 The Little Engine That Could.
- MR. BALLENGER: There still is.
- 16 JUSTICE BREYER: And this engine got
- 17 to a hill, and it goes up the hill, and suddenly
- it stops because it can't go further, but it
- 19 thinks I think I can, I think I can, I think I
- 20 can, and, eventually, it does. Okay?
- Now let's take the period "I think I
- 22 can."
- MR. BALLENGER: Justice --
- JUSTICE BREYER: There it is, not
- 25 moving. And, in your view, here it is, you say,

- on page 1516, is moving under its own power, in
- 2 active service.
- 3 MR. BALLENGER: Yes.
- 4 JUSTICE BREYER: Not the Little Engine
- 5 That Could. Not during those periods. He was
- 6 saying I think I can, I think I can.
- 7 So do you really mean -- I mean,
- 8 that's the same as the lunch question really.
- 9 It's just --
- 10 MR. BALLENGER: No, I think -- I
- 11 actually think that it's quite different,
- 12 Justice Breyer.
- 13 JUSTICE BREYER: It is?
- MR. BALLENGER: The FRA's own
- 15 definition of a -- of a -- a active locomotive
- 16 movement, not a dead movement, is the
- 17 application of tractive power. The Little
- 18 Engine That Could is applying tractive power
- 19 even if it's having a hard time getting up the
- 20 hill.
- JUSTICE BREYER: Applying tractive
- 22 power, you mean its engine's turning?
- MR. BALLENGER: Yes.
- JUSTICE BREYER: It has gas?
- MR. BALLENGER: No, it -- its engine

- 1 is turning and it is applying tractive power,
- which there's a difference.
- JUSTICE BREYER: What is applying
- 4 tractive power? You mean the --
- 5 MR. BALLENGER: It means --
- 6 JUSTICE BREYER: -- the thing is
- 7 turned on?
- 8 MR. BALLENGER: -- it -- it's -- it's
- 9 applying torque to the wheels, Your Honor.
- 10 JUSTICE BREYER: Applying torque. I
- 11 see. So that's the test.
- MR. BALLENGER: Okay. And -- and --
- 13 and, Justice Breyer --
- JUSTICE BREYER: Now -- now you see
- where we are and you've heard this argument.
- 16 And this argument to me, my real -- my -- that
- was just trying to get you to think in the mood
- 18 I'm thinking of, there are so many different
- 19 things that that's why I was back to Lord Coke,
- 20 that if that's the right approach, that we say
- let's handle this case as an example, well, he
- says, here, you came in 10 minutes after, you
- were leaving in an hour, and the engine was
- 24 running.
- 25 You mean it makes a difference whether

1 the engine is running and it actually applies to 2 the -- the force to the track or it doesn't apply the force? Now we seem to be in that --3 MR. BALLENGER: Absolute --4 JUSTICE BREYER: -- thing about 5 6 turning off the battery, et cetera. 7 MR. BALLENGER: -- absolutely, Your 8 Honor. Under the actual regulations, the actual 9 regulations say that a dead locomotive movement is -- is a movement when the locomotive is not 10 applying tractive power, and they explicitly say 11 12 that the locomotive can be idling. And the actual facts of this case --13 14 JUSTICE BREYER: Did they say it can be idle and not in -- in use when it's idle? 15 16 MR. BALLENGER: 49 CFR 229.5 and page 17 8-8 of FRA's Mode of Compliance Manual both say that a dead locomotive can be idling, because 18 19 sometimes they need to idle in order to charge 20 the batteries, they can turn themselves on. 21 And -- and, Your Honor, the -- the key 2.2 to these statutes, to both statutes, is that 23 safe harbor in the -- the Safety Appliance Act. 24 This Court held in the Rigsby and the

Otos cases that the existence of that safe

- 1 harbor makes clear that a movement for repair
- 2 purposes would otherwise be covered by the
- 3 Safety Appliance Act. And that's right because
- 4 otherwise the -- the safe harbor would be
- 5 unnecessary.
- 6 But it demonstrates just as powerfully
- 7 that a -- a railcar even just sitting passively
- 8 in a yard or on a siding is not covered even by
- 9 the Safety Appliance Act because otherwise the
- 10 safe harbor would be meaningless. It would --
- 11 JUSTICE SOTOMAYOR: Counsel --
- 12 JUSTICE KAVANAUGH: Do you think
- 13 Brady -- oh, sorry.
- JUSTICE SOTOMAYOR: I'm sorry.
- 15 JUSTICE KAVANAUGH: Go ahead.
- 16 JUSTICE SOTOMAYOR: Counsel,
- 17 locomotives by definition are more dangerous
- 18 than --
- 19 MR. BALLENGER: Of course.
- JUSTICE SOTOMAYOR: -- railroad cars.
- 21 They explode. And so I don't take much from the
- absence of a safety out in the LIA.
- But I do go back to the original
- 24 question the Chief started with. If this
- locomotive, this dead locomotive, or the one

- 1 that was being powered off, is being dragged
- 2 with the rest of the train and only its brake is
- 3 connected, you would say it's not covered even
- 4 though it's connected to railroad cars that are
- 5 covered by the SAA?
- 6 MR. BALLENGER: It -- just like every
- 7 other vehicle in that train, it is in use as a
- 8 vehicle within the meaning of the Safety
- 9 Appliance Act. It is not in use as a vehicle
- 10 within the Locomotive Inspection Act.
- 11 JUSTICE SOTOMAYOR: Okay.
- 12 MR. BALLENGER: And the absence of a
- 13 safe harbor --
- 14 JUSTICE SOTOMAYOR: Then -- then how
- 15 do I deal with the tender and the definition of
- 16 use and Lilly? Because we considered a tender
- 17 that was off track to be in use on a side track,
- 18 so it's not within your definition.
- 19 MR. BALLENGER: I'm -- I'm not sure
- 20 about that, Your Honor. Now several things
- 21 about Lilly. Lilly did not address the in use
- 22 question. It -- it wasn't litigated or decided
- in the case. It appears to have just been
- 24 assumed.
- JUSTICE SOTOMAYOR: Well, that may be

- 1 true of -- you know, one has to take the decades
- 2 and decades of jurisprudence when railroads were
- 3 the main means of transportation in our country,
- 4 and nobody's questioning what "in use" means,
- 5 that it was understood.
- I don't take the silence of those
- 7 cases as terribly meaningful for me.
- 8 MR. BALLENGER: Well, but --
- 9 JUSTICE SOTOMAYOR: So answer my
- 10 question. A tender doesn't -- is covered by the
- 11 LIA?
- MR. BALLENGER: Yes.
- JUSTICE SOTOMAYOR: What -- how does
- 14 your definition get us to deal with a tender?
- MR. BALLENGER: So --
- 16 JUSTICE SOTOMAYOR: Because it doesn't
- go under its own power. It itself doesn't do
- 18 the dragging. So give me a definition under the
- 19 LIA that could be applicable equally to the
- 20 locomotive and the tender and its definition of
- 21 use.
- MR. BALLENGER: So I -- I think, in --
- in Lilly, the locomotive and the tender had just
- 24 been detached from their train, which was ready
- to go, and they just essentially pulled up to a

- 1 gas station to be fueled in anticipation of --
- 2 of imminent movement.
- JUSTICE SOTOMAYOR: Well, you --
- 4 MR. BALLENGER: And I --
- 5 JUSTICE SOTOMAYOR: -- told me before
- 6 that if the train's not revving to go and
- 7 revving to go to pull things, it's not in use.
- 8 So going off to a fuel tank is not in use
- 9 according to your definition.
- 10 MR. BALLENGER: No, Your Honor. I
- 11 think a locomotive, just like an automobile,
- doesn't go out of use at stoplights. Just
- 13 because it -- it temporarily stops momentarily
- doesn't mean that it's out of use.
- JUSTICE SOTOMAYOR: All right. Thank
- 16 you, counsel.
- 17 MR. BALLENGER: The -- the basic
- 18 concept is movement. Once you set it in motion,
- 19 it's in use. You take it out of -- of use when
- 20 you park it.
- 21 And -- and there's no safety gap here.
- 22 The -- the FRA's regulations governing the safe
- 23 transportation of -- of locomotives and the
- 24 safety of locomotives sitting there in a
- 25 railyard are perfectly supported by its plenary

- 1 authority over railroad safety under the FRSA.
- 2 You don't need to stretch the LIA
- 3 beyond all recognition in order to ensure that
- 4 FRA has the power to ensure that locomotives are
- 5 safe --
- 6 JUSTICE KAVANAUGH: Do you think --
- 7 MR. BALLENGER: -- in every single
- 8 situation.
- 9 JUSTICE KAVANAUGH: -- do you think
- 10 the SAA was stretched beyond all recognition in
- 11 Brady?
- MR. BALLENGER: Well, I think that you
- have to read Brady narrowly because, if you read
- it as broadly as Petitioner and the government
- 15 read it, then you render the safe harbor in the
- 16 Safety Appliance Act completely meaningless.
- Now I -- I think the right way to
- 18 understand Brady is that --
- 19 JUSTICE KAVANAUGH: I don't understand
- that. The premise, I think, of the safe harbor
- is that it otherwise would be considered in use,
- 22 correct?
- MR. BALLENGER: The -- the safe harbor
- 24 protects the railroad from civil penalties for
- 25 moving a car in a defective condition. But, if

- 1 the railroad is subject to the exact same civil
- 2 penalties for possessing the car, sitting there
- 3 on a siding or in a yard, then the safe harbor
- 4 doesn't protect from civil penalties -- doesn't
- 5 protect the railroad from any civil penalties.
- 6 JUSTICE KAVANAUGH: Well, back to --
- 7 back to Brady, I take from your initial comments
- 8 that you're not just looking to narrow -- have a
- 9 narrow interpretation of the LIA but actually to
- 10 scale back what Brady and a slew of cases said
- 11 about the SAA. Is that accurate or not?
- 12 MR. BALLENGER: Well, I -- I -- I
- think Brady is the outlier. I think that all of
- 14 the other cases, "use" was equated with
- 15 movement. And we can talk about those. I don't
- 16 want to dodge your question about Brady.
- 17 JUSTICE KAVANAUGH: I mean, there are
- 18 a lot of side car, dining car --
- 19 MR. BALLENGER: So --
- JUSTICE KAVANAUGH: Okay, but -- we
- 21 don't have to get into all of them, but anyway,
- 22 Brady -- Brady is --
- MR. BALLENGER: Well, I would very
- 24 much like to, Your Honor, because I think it's
- 25 important.

1 So, in -- in the Brady case, I think 2 you have to understand that case as essentially 3 an automobile stopped at a stoplight. the terminal association was tendering that car 4 for immediate onward movement to the Wabash. 5 The Wabash was held not to be using 6 7 that car during the inspection. The terminal association was held to still be using it 8 9 because they were -- they were tendering it for 10 immediate onward movement. They hadn't even 11 parked that car for the night. They were 12 offering it up to go forward. 13 And in all of the other cases, Johnson 14 and Delk and Rigsby and Otos and Schendel, every 15 single one of those cases, the accident happened 16 in the course of an immediate effort to move the 17 car. 18 Petitioner and the government like to 19 emphasize the Johnson case with the dining car 20 that was dropped off for a while by the westbound train and then picked up by the 21 2.2 eastbound train. 23 But the actual use that triggered the 24 SAA in that case was that the -- the crew of a 25 passing freight train stopped to turn that car

- 1 around so that it would be in position for the
- 2 eastbound train when the eastbound train arrived
- 3 several hours later. And in going between the
- 4 cars to try and couple up to turn it around, the
- 5 employee was hurt. So he was hurt in the course
- of an immediate attempt to move the car.
- 7 And the -- the hard question in the
- 8 case wasn't whether that dining car was in use.
- 9 It obviously was. It was being moved. The hard
- 10 question in the case was whether that use was in
- 11 interstate commerce.
- 12 JUSTICE KAVANAUGH: So -- so the
- 13 reading of Brady that says the dividing line's
- where it's reached a place of repair, which is
- 15 what it says, you reject that?
- 16 MR. BALLENGER: I think that that
- interpretation renders the safe harbor for
- 18 repair movements in the Safety Appliance Act
- 19 utterly meaningless. It would do absolutely no
- work under Petitioner and the government's
- 21 interpretation of the statute --
- JUSTICE KAVANAUGH: Okay. But --
- MR. BALLENGER: -- be -- because -- I
- 24 do reject it because it only -- the only way to
- 25 evade "use" in their view is if the car is

- 1 already at a place of repair. What good is a
- 2 safe harbor for moving it to a place of repair
- 3 if the only time that it's out of use is when
- 4 it's already in the place of repair? It doesn't
- 5 make any sense, Your Honor.
- JUSTICE KAVANAUGH: What about, a
- 7 different kind of focus, but their argument is
- 8 that most of the accidents with respect to
- 9 locomotives occur when they're stationary and
- 10 that your position, therefore, leaves the
- 11 statute not addressing the primary problem?
- 12 What's your response to that?
- MR. BALLENGER: Well, the -- the
- 14 primary problem to which the Safety Appliance
- 15 Act is directed is coupler accidents, and that's
- 16 the active test --
- 17 JUSTICE KAVANAUGH: The -- the LIA.
- MR. BALLENGER: -- to move the car.
- 19 JUSTICE KAVANAUGH: Yeah.
- 20 MR. BALLENGER: The -- the Locomotive
- 21 Inspection Act was about the safe operation of
- locomotives in moving interstate or foreign
- 23 traffic. The LIA was never meant to --
- JUSTICE KAVANAUGH: Well, moving -- I
- 25 mean, you said moving a couple times. It was

- 1 taken out in 1924. So I don't think "moving"
- 2 gets you that far.
- 3 MR. BALLENGER: Well, but -- but the
- 4 statute is -- Congress took that language out in
- 5 order to make clear that it could be an
- 6 intrastate movement because it was really hard
- 7 to prove whether the movement was intrastate or
- 8 interstate. But I don't think that Congress
- 9 meant to decouple the basic concept of use from
- 10 what it had always been --
- 11 JUSTICE KAVANAUGH: Just --
- 12 MR. BALLENGER: -- which was movement.
- JUSTICE KAVANAUGH: Sorry to
- interrupt, but just on the focus, most of the
- 15 accidents, the amicus briefs tell us, that occur
- 16 with respect to locomotives are when the
- 17 locomotives are stationary. And I just want --
- 18 MR. BALLENGER: So --
- 19 JUSTICE KAVANAUGH: -- to get your
- 20 response to that.
- 21 MR. BALLENGER: -- so, under our
- 22 interpretation of the statute, the -- the LIA
- 23 frequently applies while a locomotive is
- 24 stationary because an automobile stopped at a
- 25 stoplight is still in use. You have to

- 1 affirmatively park it. You don't have to take
- 2 it apart or disassemble it, like the government
- 3 suggests --
- 4 JUSTICE KAGAN: You -- you --
- 5 MR. BALLENGER: -- but you do have to
- 6 park it.
- JUSTICE KAGAN: -- you acknowledge,
- 8 don't you, that this statute imposes obligations
- 9 on the railroads to do things before the train
- 10 starts moving?
- MR. BALLENGER: Yes.
- 12 JUSTICE KAGAN: I mean, the whole
- notion of the statute, right, I mean, it is a
- regulation of the railroad's use, which you say
- is its movement. Maybe it is, maybe it's not.
- But there's -- the entire statute,
- 17 it's not like you take all these precautions
- once the train is moving. You take all these
- 19 precautions before the train is moving so that
- 20 --
- MR. BALLENGER: So --
- JUSTICE KAGAN: -- when --
- MR. BALLENGER: -- so that you don't
- violate the statute when you move the train.
- 25 And -- and -- and FRA --

1 JUSTICE KAGAN: What I'm saying, Mr. 2 Ballenger, is, like, this statute is a 3 preventive statute in its very essence. It says do a lot of things while the -- while the train 4 is parked in order to get it ready for whatever 5 6 you -- you might want to do with it afterwards. 7 MR. BALLENGER: I'm going to resist you a little, Justice Kagan. What the statute 8 9 says in 20701 is don't use a -- a locomotive if it is unsafe to operate. 10 11 JUSTICE KAGAN: But the only way you 12 can use a safe locomotive is to make it safe before you're doing anything with it. 13 14 MR. BALLENGER: That -- that's --15 JUSTICE KAGAN: So the entire statute 16 is all about take precautions, take preventive 17 measures, do a lot of things before you actually 18 do anything with it. 19 MR. BALLENGER: And our point --20 JUSTICE KAGAN: And that suggests to me that it makes more sense to read the statute 21 2.2 as a kind of could be operated as opposed to 23 right now, in operation, the wheels are moving, 24 because the whole point of this is get the car 25 ready, get the car ready for whatever you might

- 1 decide to do with it.
- 2 MR. BALLENGER: And the Seventh
- 3 Circuit's insight that is the foundation of
- 4 their decisions for 70 years in this area is
- 5 that since the point of the statute is to
- 6 incentivize the railroad to get it into safe
- 7 condition before using it, you have to give the
- 8 railroad a chance to get it in safe condition.
- 9 Petitioner is the person who was
- 10 supposed to inspect this railroad for safety
- 11 defects. And although it's not in the record
- 12 because Petitioner felt free to cite it from an
- 13 Internet source, I would direct the Court to
- 14 Section 31.1.2 -- or 31.2.1, I'm sorry, of Union
- 15 Pacific's operating manual, which says that it
- is the duty of the engineer to ensure that the
- 17 daily inspection has been performed before using
- 18 a locomotive. His position up to and including
- 19 the argument that we just had in this case has
- 20 always been that this locomotive was overdue for
- 21 inspection.
- So, if the question here is whether
- 23 Union Pacific has deemed this locomotive ready
- for use, the answer is not without inspecting
- it, and it was your job to inspect it.

1	The the Seventh Circuit's
2	recognition, I think, in the Lyle and the
3	Tisneros cases 70 years ago that preparing a
4	locomotive for use is the opposite of using it
5	is exactly consonant with the understanding of
6	the statute, I think, Justice Kagan, that
7	that you're putting forward. Yes, the point is
8	to to incentivize the railroad to do a great
9	job preparing it for use, but you've got to give
LO	them a chance to do that.
L1	And I think I really want to
L2	emphasize that the the safe harbor in the
L3	Safety Appliance Act structurally forbids their
L4	interpretation, I think. It it has always
L5	been central to this Court's understanding of
L6	the statute in the Rigsby and and the Otos
L7	cases. If Petitioner and the government are
L8	right, the absence of any comparable safe harbor
L9	in the Locomotive Inspection Act means that it
20	is impossible to transport locomotives for
21	purposes of repair.
22	And the LIA forbids exactly the same
23	repair movements that the SAA authorizes. And
24	it also applied under the SAA, their
25	understanding would mean that that safe harbor

- 1 from civil penalties protects the railroad
- 2 against literally no civil penalties, and that
- 3 can't be the correct understanding of the
- 4 statute.
- 5 And the right -- Justice Breyer, I
- 6 think that your instinct that -- that we should
- 7 read the statute that Congress wrote is the
- 8 right instinct. Everyone understands the desire
- 9 for a bright-line rule, but sometimes Congress
- 10 writes statutes that require the application of
- 11 some common sense. And, here, that's the
- 12 section that they wrote.
- JUSTICE BREYER: Well, why doesn't
- 14 common sense -- look, Brady does seem like
- 15 common sense. The car is traveling along. It
- 16 comes to the place where it stops. It stops.
- 17 It's still on the track. It's just about to go
- to the Wabash Railroad, and the inspector whose
- 19 job it is to inspect goes and falls, and the
- 20 defect is there.
- Okay. This was a car that came along.
- 22 It was coming from Salem, I guess, or going to
- 23 Salem, Chicago. It was there in the middle of
- the decision about whether to keep it as a car,
- use it as a railroad. The engine is still

- 1 running, although I agree there's -- I don't
- 2 know about traction. Whatever that is, it may
- 3 not be there. And they have the accident.
- 4 Okay. It's pretty close to the Wabash
- 5 thing. And I grant you that it's a different
- 6 statute, but "use" is a function of total
- 7 circumstances say. Why not?
- 8 MR. BALLENGER: So can I clarify the
- 9 --
- 10 JUSTICE BREYER: Yeah.
- 11 MR. BALLENGER: -- the total
- 12 circumstances here? The total circumstances
- are, on the record, that this string of -- of
- 14 cars and three locomotives came from Chicago
- more than an hour before, not 10 minutes before,
- 16 and it left Salem for Dexter, Missouri, not an
- 17 hour later but at least four hours later. The
- 18 accident happened at 3 in the morning. And it
- 19 took them three train movements and more than
- 20 four hours to put together a different train for
- 21 the run to Dexter.
- 22 And the court of appeals and the
- 23 district court looked at all of these facts,
- 24 that it was parked on -- on a back track, that
- 25 no one was even planning to use this locomotive

- 1 as a locomotive for the forward movement, the
- 2 train crew had been sent home, and they still
- 3 needed to put the train together for its next --
- 4 next movement, and said, no, they're parked.
- 5 Right?
- 6 And -- and that sort of common-sense
- 7 factual insight, I -- I think, is the sort of
- 8 judgment that Congress intended for courts to
- 9 make under this statute.
- 10 And Petitioner accuses us of adding
- words to the statute by suggesting that we want
- 12 to draw a distinction between use as a
- 13 locomotive and use as a vehicle.
- 14 Again, I think that the safe harbor
- difference between the two statutes absolutely
- demands that you recognize that locomotives are
- 17 sometimes in use as vehicles and sometimes in
- 18 use as -- as locomotives.
- 19 But, also, this Court's SAA precedents
- 20 already recognize that vehicles can be in use in
- 21 different capacities. The holding of the Erie
- 22 case is that during yard-switching movements to
- 23 put a train together, those -- those cars and
- 24 those locomotives are in use as vehicles and
- 25 maybe as locomotives, respectively.

1 But they're not in use as a train for 2 purposes of the SAA's distinct requirements that 3 apply only to trains. It's not a train until the train is fully put together and it's ready 4 to move out on to the mainline. 5 6 And so the lesson is that, when you 7 are using a locomotive under its own power to move cars around a yard, that locomotive is in 8 use as a locomotive, absolutely. It is applying 9 10 tractive power. It and the cars are in use as 11 vehicles. None of them are a train yet. 12 Well, similarly, we're just asking the Court to recognize that when a locomotive is 13 being hauled dead or -- or let alone being 14 15 prepared to be hauled dead, it -- it will be in 16 use as a vehicle within the coverage of the SAA, 17 which will supply all of the safety requirements 18 that Congress and the FRA have ever required for 19 vehicles that are going to be passively moved. 20 Right? 21 I mean, whatever you need for a boxcar 2.2 or -- or a hopper car to passively move it to be 23 safe for everyone involved is within the coverage of the SAA. And if you're moving a 24 25 locomotive dead, all of those same requirements

- 1 apply. All of the holdings of this Court's SAA
- 2 cases apply.
- 3 The only question is, is that
- 4 locomotive also being operated as a locomotive?
- 5 And I think that the context --
- 6 JUSTICE SOTOMAYOR: I -- I'm sorry.
- 7 Is there better coverage under the LIA than the
- 8 SAA? Because you seem to be saying this was
- 9 covered by the SAA but not the LIA.
- 10 MR. BALLENGER: It -- it certainly was
- 11 once it started moving covered by the SAA
- 12 because it's a vehicle.
- JUSTICE SOTOMAYOR: Oh, okay.
- MR. BALLENGER: The definition of
- 15 vehicles --
- 16 JUSTICE SOTOMAYOR: So the fact that
- 17 it was going to be moving with the -- as a dead
- 18 locomotive, that's not enough for you because
- 19 the -- the actual locomotive that was picked and
- 20 wasn't powered down hadn't started to move
- 21 anything yet? Is that what your position is?
- 22 MR. BALLENGER: Our -- our position is
- that while it's sitting there on the track it
- 24 might or might not have been -- been idling.
- 25 That tells you literally nothing about whether

- 1 anybody had ever used this locomotive or was
- 2 planning to use this locomotive.
- 4 JUSTICE SOTOMAYOR: Well, I don't
- 5 think it's ever -- you don't get that from it
- 6 sitting there. You get it from what the intent
- 7 of the railroad, and we always have to look at
- 8 that, don't we?
- 9 MR. BALLENGER: Well, I -- I think, if
- 10 you're looking at the intent of the railroad,
- 11 nobody intended to use this locomotive as a
- 12 locomotive, even for its next movement. And it
- 13 was not. And Petitioner was -- was injured in
- 14 --
- JUSTICE SOTOMAYOR: So you should have
- 16 sued under the SAA, is what you're saying to me,
- maybe?
- 18 MR. BALLENGER: It -- there certainly
- 19 would have been a much better argument. So the
- 20 FRA's own definition of "in use" for purposes of
- 21 the Safety Appliance Act is in its Mode of Power
- 22 Compliance Manual and in 49 CFR 232.9, and their
- 23 definition is that a -- a railcar, including a
- 24 locomotive, which is a car under the -- the SAA,
- 25 comes into use when it's -- it's moving or

- 1 shortly before movement if all inspections have
- 2 been completed and it's deemed ready for
- 3 imminent movement.
- 4 And I --
- 5 JUSTICE SOTOMAYOR: Thank you,
- 6 counsel.
- 7 MR. BALLENGER: Thank you.
- 8 Are we done?
- 9 JUSTICE KAVANAUGH: Your -- your test
- 10 would be imminent, right, would encompass
- 11 imminent movement?
- 12 MR. BALLENGER: It -- it would. The
- 13 -- the case law and FRA have always recognized
- 14 that a -- a railcar can come into -- to use
- shortly before imminent movement, just as if you
- 16 get in your car and you turn the key and you put
- 17 your foot on the brake and put it in gear.
- JUSTICE KAVANAUGH: Should we flesh
- out what "imminent" means any more than that if
- 20 you were to prevail?
- 21 MR. BALLENGER: I -- I think it's a
- 22 common-sense concept, and -- and it is tied in
- 23 FRA's compliance manual, in the case law, and in
- 24 232.9 to whether the inspections have been
- 25 completed.

1 And it is Petitioner's position 2 throughout this case and at this argument that this locomotive still needed its inspection if 3 it was going to be used at the time. It was not 4 ready for use. 5 6 CHIEF JUSTICE ROBERTS: Justice 7 Thomas, any questions? 8 JUSTICE THOMAS: Yes. Thank you, Mr. Chief Justice. 9 10 Mr. Ballenger, was there any 11 indication that this locomotive had been cleared 12 for use? It -- it seems as though I'm confused as to whether or not anyone ever suggested that 13 14 it's okay to use this particular locomotive. 15 MR. BALLENGER: Union Pacific's 16 operating manual forbids the use of locomotives 17 that are overdue for inspection. 18 Petitioner's position throughout this 19 litigation, including today, has been that this locomotive is overdue for inspection. 20 21 Therefore, Union Pacific did not deem this 2.2 locomotive ready for use until it was inspected. 23 JUSTICE THOMAS: The other thing, the -- I asked Petitioner and the government 24

about -- and I know it's a little bit off

- 1 topic -- towing my car, which, in the motor home
- 2 world, is referred to as a dinghy, to -- to
- 3 various places.
- 4 And they suggested that the mere fact
- 5 that I was towing and the lights worked and I
- 6 had a braking system, which, by the way, is
- 7 independent from the car's vehicle -- I mean the
- 8 -- the towed vehicle's braking system, that I
- 9 was using that vehicle.
- 10 Could you react to that just briefly?
- 11 MR. BALLENGER: So I think it's
- 12 debatable as to the motor coach. I think it's
- 13 not debatable as to the towed vehicle.
- 14 The -- the hypo that -- that I would
- 15 propose is you tow your motor coach to a
- 16 campground with the towed vehicle?
- 17 JUSTICE THOMAS: No, I'm towing -- I'm
- 18 towing the car, not the -- the motor coach is
- 19 the --
- MR. BALLENGER: Oh.
- 21 JUSTICE THOMAS: -- yeah, it's towing
- the vehicle.
- MR. BALLENGER: You're towing --
- 24 you're towing a car behind the motor coach?
- JUSTICE THOMAS: Exactly.

1 MR. BALLENGER: I -- I think that --2 that that car is not in use while you -- as a 3 car while you are passively towing it. I had in mind the -- the more -- you know, a tow-behind 4 RV and you tow it to a campground and you park 5 6 and you go out to dinner. 7 Clearly, the tow vehicle that you used 8 to pull your -- your RV is no longer in use when 9 it's parked at the campground and you go out to dinner. 10 11 JUSTICE THOMAS: Yeah, you're thinking 12 more of a trailer or a -- or -- or a fifth-wheeler, but let's go to another thing. 13 14 You -- you -- there was some talk 15 about stationary locomotives. The -- is there 16 any instance in which a stationary locomotive is 17 in use, not being hauled around the yard for repairs, as you suggested, you did discuss that, 18 19 but just sitting on the track? MR. BALLENGER: I -- if it is -- is 20 21 sitting there as part of a train and the train 2.2 is stopped at -- at a red light, you know, 23 waiting for a switch, then I think it hasn't 24 been taken out of use yet. 25 I think, if it is parked on a back

- 1 track and the train crew goes home, it is out of
- 2 use. And I think the Raudenbush case from the
- 3 Third Circuit in 1947 explains those
- 4 distinctions.
- 5 JUSTICE THOMAS: Okay. Final
- 6 question. You seem to suggest that our test
- 7 should be a totality of circumstances.
- 8 Could you give us an indication of
- 9 what circumstances or what considerations are
- 10 required in order to make the determination as
- 11 to whether or not a vehicle is in use?
- 12 MR. BALLENGER: I -- I actually
- am not sure it's totality of the circumstances.
- 14 I -- I think, in this context, use, the basic
- 15 concept is movement. FRA and the case law have
- 16 recognized that imminent movement can be enough
- if all inspections are completed.
- 18 And then, on the back end, it goes out
- of use when it's genuinely parked, not just
- 20 stopped at a switch but genuinely parked for the
- 21 night.
- JUSTICE THOMAS: Thank you.
- 23 CHIEF JUSTICE ROBERTS: Justice
- 24 Breyer?
- 25 Justice Alito?

1	Justice Sotomayor?
2	Justice Kagan?
3	Justice Kavanaugh?
4	JUSTICE KAVANAUGH: In the SAA, if
5	there weren't the safe harbor, would that
6	otherwise be considered in use when it's being
7	moved to for repairs?
8	MR. BALLENGER: This Court's insight
9	in the Otos and Rigsby cases was that the the
10	the safe harbor definitely tells you that it
11	would be in use because otherwise the safe
12	harbor would be unnecessary. Right?
13	JUSTICE KAVANAUGH: Right.
14	MR. BALLENGER: And and I I
15	think that a a car being transported for
16	only for purposes of repair, if that safe harbor
17	weren't there, I think that might be debatable,
18	but it's not debatable any more after the safe
19	harbor, as this Court recognized in Otos and
20	Rigsby.
21	But, in those cases, like Delk, I urge
22	Your Honor to read the Delk opinion. It clearly
23	equates use with movement. What the railroad
24	was blamed for in that case was moving the
25	the railcar around the ward

1	This this Court said that once the
2	defect was discovered it should have been
3	withdrawn from use. It was not. The railroad
4	continued moving it about in connection with
5	other cars. And that's why the SAA applied, not
6	because it was just sitting there, because they
7	moved it.
8	JUSTICE KAVANAUGH: Brady was just
9	sitting there? Yeah, you don't like
10	MR. BELLENGER: It was it was
11	JUSTICE KAVANAUGH: you don't like
12	Brady, though?
13	MR. BALLENGER: it was tendered for
14	for immediate onward movement. And if and
15	if you you interpret the case as holding that
16	parked railcars are always in use, then you
17	render the safe harbor meaningless, and I think
18	you can't do that.
19	JUSTICE KAVANAUGH: Thank you.
20	CHIEF JUSTICE ROBERTS: Thank you,
21	counsel.
22	Rebuttal, Mr. Frederick?
23	REBUTTAL ARGUMENT OF DAVID C. FREDERICK
24	ON BEHALF OF THE PETITIONER
25	MR. FREDERICK: So, in addition to the

- 1 brief, Respondents offered a new test, that it's
- 2 got to be torqued to the wheels constitutes use,
- 3 while later in his argument he said and conceded
- 4 that imminent movement was going to be enough.
- 5 The problem with Respondent's test,
- 6 this torqued to the wheels concept, is that adds
- 7 words to the statute when what we're looking at
- 8 is whether the carrier may use a locomotive and
- 9 whether it is safe to operate. That's what the
- 10 statute says.
- The locomotive here can go on or off,
- which means that we're going to defer the
- 13 application of the statute, according to the
- railroad, by the particular technical equipment
- on the locomotive. That makes no sense.
- 16 Locomotives perform the use of backup
- 17 power, braking services, connections. He never
- 18 addresses that at all in their brief or in their
- 19 argument. So, if the locomotive is towed, it
- 20 still can perform the railroad's use of being at
- 21 a place where it can perform other logistics
- 22 necessary.
- The railroad's theory now, and blaming
- 24 my client for being the one who got on the
- 25 locomotive, now turns the statute completely on

- 1 its head because it's not the carrier who
- determines whether the locomotive is used; it's
- 3 the worker.
- Well, that makes no sense because the
- 5 worker is the one who got hurt, and he's the one
- 6 who is deciding whether or not to keep the
- 7 locomotive powered on or off for its continuing
- 8 journey from Salem on to Dexter.
- 9 Mr. Chief Justice, the restaurant
- 10 example is not in use on the railroad's line,
- and so it would be outside of the statute. For
- 12 that reason, you wouldn't have to get into the
- 13 peculiarities of use.
- 14 The -- under the SAA, the car applies
- and it is in use even if it is empty, so it
- 16 makes no sense to apply "use" in a different way
- 17 under the LIA, whether the locomotive is on or
- off. And as we say, empty cars are clearly in
- 19 use under the SAA, and workers can be hurt when
- 20 they are done in that particular function.
- We urge a broader reading of "in use"
- 22 because that -- the whole purpose and the words
- of the statute were to protect workers, and by
- 24 having a narrow constriction of the statute, as
- 25 proposed here by the railroad, would completely

1	gut the rules.
2	The slipping hazard here that is the
3	regulation is for an exterior walkway that no
4	worker uses when the locomotive is in is in
5	motion. The locomotive is being inspected and
6	being serviced or being put on or off by the
7	worker getting on the passageway that has to be
8	safe under the rules. So, under their example,
9	it would be completely gutting the regulations.
10	Now I dare say I run some risks by
11	going back to Justice Thomas's towing example,
12	but, because he mentioned it, I want to try to
13	urge the Court to think about "use" in the sense
14	of the entire trip that he was making. For his
15	entire trip, he is using the car for vacation or
16	for whatever purposes he has for the for
17	that. And I would urge the Court to consider
18	"use" in that broader application sense.
19	Thank you.
20	CHIEF JUSTICE ROBERTS: Thank you,
21	counsel. The case is submitted.
22	(Whereupon, at 11:41 a.m., the case
23	was submitted.)
24	

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