## SUPREME COURT OF THE UNITED STATES

	ΙN	THE	SUPREME	COURT	OF,	THE	ONT.I.F.I	) STATES
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NARKIS	ALI	ZA (	GOLAN,				)	
			Petitio	ner,			)	
		v.					) No.	20-1034
ISACCO	JAC	KY S	SAADA,				)	
			Responde	ent.			)	
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Pages: 1 through 83

Place: Washington, D.C.

Date: March 22, 2022

## HERITAGE REPORTING CORPORATION

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1	IN THE SUPREME COURT OF THE	UNITED STATES
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3	NARKIS ALIZA GOLAN,	)
4	Petitioner,	)
5	v.	) No. 20-1034
6	ISACCO JACKY SAADA,	)
7	Respondent.	)
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9		
10	Washington, D.	C.
11	Tuesday, March 22,	2022
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13	The above-entitled matt	er came on for
14	oral argument before the Supre	me Court of the
15	United States at 10:00 a.m.	
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1	APPEARANCES:
2	
3	KAREN R. KING, ESQUIRE, New York, New York; on behalf
4	of the Petitioner.
5	FREDERICK LIU, Assistant to the Solicitor General,
6	Department of Justice, Washington, D.C.; for the
7	United States, as amicus curiae, supporting
8	vacatur.
9	RICHARD MIN, ESQUIRE, New York, New York; on behalf of
10	the Respondent.
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1	PROCEEDINGS
2	(10:00 a.m.)
3	CHIEF JUSTICE ROBERTS: Justice Thomas
4	is unable to be present today but will
5	participate in consideration and decision of the
6	case on the basis of the briefs and the
7	transcript of oral arguments.
8	We'll hear argument this morning in
9	Case 20-1034, Golan versus Saada.
10	Ms. King.
11	ORAL ARGUMENT OF KAREN R. KING
12	ON BEHALF OF THE PETITIONER
13	MS. KING: Mr. Chief Justice, and may
14	it please the Court:
15	The Hague Convention provides that a
16	court is not bound to return a child once the
17	grave risk exception is met. The district court
18	here, after finding grave risk to this child,
19	was operating under an incorrect rule of law,
20	that is, the Second Circuit's requirement that
21	courts must examine the full range of potential
22	ameliorative measures and return the child if at
23	all possible.
24	That requirement should be overturned
25	for four reasons. It's not found in the text of

- 1 the convention or its implementing legislation.
- 2 It runs counter to the convention's purposes and
- 3 framework, which emphasize expeditious
- 4 proceedings, the safety of the child, and not
- 5 getting entangled in custody matters. It's
- 6 contrary to the long-standing views of the State
- 7 Department. And no other signatory nation has
- 8 adopted that interpretation of this treaty.
- 9 If this Court agrees with us, what
- 10 remains is how best to resolve this case. In
- our view, a reversal is warranted. It was three
- 12 years ago today that the district court made its
- grave risk finding. Safe and swift resolution
- 14 then would have allowed the child to remain in
- the U.S. in the interim while the custody
- 16 proceedings deal with the complex family issues
- 17 at this -- in this case, including the
- 18 implications of Mr. Saada's sustained and
- 19 horrific abuse.
- 20 But the district court was forced by
- 21 the Second Circuit to take a lengthy detour,
- 22 which entangled itself in custody matters,
- forced the parties to obtain an Italian court
- 24 order without investigating the effectiveness of
- 25 that order.

1	That process and the results are
2	inconsistent with the convention. At once, far
3	too long, far too entangled, and at the same
4	time not robust and not protective enough. The
5	child here is almost six years old. He has
6	spent the vast majority of his life in legal
7	limbo. Reversal provides the safe and swift
8	closure he deserves.
9	I welcome the Court's questions.
LO	CHIEF JUSTICE ROBERTS: Your position
L1	is that the district court should not have been
L2	required to consider ameliorative efforts,
L3	right?
L4	MS. KING: That's correct, Your Honor.
L5	CHIEF JUSTICE ROBERTS: But would it
L6	be necessarily an abuse of discretion if he
L7	chose to do so?
L8	MS. KING: It depends on the manner in
L9	which that consideration might take place. Our
20	position is that the discretion to consider
21	ameliorative measures is provided by the
22	convention but is also limited by the
23	convention.
24	So, if consideration of ameliorative
5	measures takes too long or entangles the court

1 in custody matters or is -- is somehow inconsistent with the convention on other 3 grounds, that would be an abuse of discretion. CHIEF JUSTICE ROBERTS: Okay. But, if 4 it was something pretty, you know, cut and dry 5 and very simple, I mean, the -- the grave risk 6 7 is that, you know, his house is next -- next to a nuclear waste dump, and he says, well, I'm --8 9 I'm moving in two weeks, you know, here's the agreement. That is an ameliorative condition 10 11 that the judge can take into account? 12 MS. KING: Well, it -- it depends on 13 the stage of the case. At the grave risk 14 determination phase, the -- the judge can 15 certainly take into account whatever evidence 16 the parties submit to -- to the court. 17 After determining that a grave risk 18 exists and you move to a remedy stage and 19 consider ameliorative measures, in the case 20 where the grave risk is straightforward and 21 simple, easy to identify and easy to resolve, 2.2 then, certainly, it makes sense that the court 23 does have discretion to consider the easy 24 solutions and to consider return subject to 25 those solutions, but that is in the discretion

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1
      of the court.
 2
                JUSTICE KAGAN: The way you just
 3
      framed the inquiry, Ms. King, is like, well,
      first, we decide whether there's a grave risk,
 4
      and then we see whether there's anything that we
 5
 6
      can do about it.
 7
                But is it -- is that necessarily the
     right way to frame the -- the issue? I
 8
 9
     mean, how do you decide really whether there's a
10
      grave risk without thinking about ameliorative
11
      measures at -- at that stage? I mean, is this
12
     really a two-step inquiry, or should we think
      about ameliorative measures in order to
13
14
     determine whether there's a grave risk?
15
                MS. KING: Well, Justice Kagan, I
16
      acknowledge that there is some overlap in the
17
      inquiry here because both address risk, but the
18
      grave risk analysis is separate from an
19
      ameliorative measures analysis because the grave
20
      risk analysis, which is provided for by the
      convention itself, is simply identifying whether
21
2.2
      or not the circumstances that exist now to which
```

the child would be returned present a grave risk

of exposure to psychological or -- or physical

23

24

25

harm.

1	Once that is determined, then the
2	district court should have the discretion to
3	decide whether or not it is possible to consider
4	or even preferable to consider ameliorative
5	measures to then address the risk.
6	If you combine the two, you run the
7	risk of making this trial extremely lengthy and
8	wading into issues that a Hague expedited
9	proceeding should not be wading into. So it
10	should be kept as two separate inquiries.
11	CHIEF JUSTICE ROBERTS: Well
12	JUSTICE BREYER: The
13	CHIEF JUSTICE ROBERTS: just very
14	briefly, it seems to me that if you separate the
15	two inquiries, that's what's going to lengthen
16	the process. If you say the grave risk here is
17	that he's going to live next to a nuclear waste
18	dump and some he says I'm leaving, well,
19	that's fine. But, if you have to go through an
20	entirely separate analysis and say don't tell me
21	whether there's ameliorative measures or not,
22	don't tell me if you're going to move or not
23	because that comes later, that seems to be
24	something that's going to delay it.
25	MC KING: Well if there's no grave

- 1 risk at all, then you wouldn't even reach that
- 2 second stage. And in the vast majority of
- 3 cases, the parties are not going to be able to
- 4 satisfy the very high evidentiary burden that
- 5 ICARA places on parties to satisfy the grave
- 6 risk exception. It has to prove by clear and
- 7 convincing evidence.
- 8 So there's no need to even get into
- 9 this hypothetical world of what ameliorative
- 10 measures are -- are necessary. I mean, I -- I
- 11 acknowledge that there may be some cases where
- 12 it's so obvious and so discrete and simple that
- 13 the court may, in the course of -- of having the
- 14 trial, think about ameliorative measures. And,
- 15 certainly, the parties can always propose
- 16 measures and -- and make evidentiary
- 17 submissions.
- But I don't think, as a matter of
- 19 principle and process, it makes sense to combine
- the two because that would entangle the court in
- 21 a very lengthy process in every case, which is
- 22 exactly what we don't want to happen --
- JUSTICE BREYER: But is there a --
- MS. KING: -- in an expedited
- 25 proceeding.

1	JUSTICE BREYER: Look, this is a
2	problem that I had, exactly what's been
3	articulated, and then I began to think and
4	tell me if I'm right, because I am a layperson
5	here, you are the expert that.
6	ameliorative measures wasn't the right
7	words, that what happened was better words were
8	undertakings. See. The father who was in the
9	foreign country was a risk to the child either
LO	because he beat up the wife or maybe he he
L1	attacked the child. I don't know. And then the
L2	judge would say here: Well, give us a promise
L3	and maybe backed up by some money or a bond or
L4	something.
L5	And then undertakings didn't seem the
L6	right word because undertakings could have
L7	included not just I promise but also because
L8	they get some kind of a foreign lawyer or judge
L9	to say he has to follow these undertakings and
20	we'll watch it. So now it's undertakings plus.
21	And then we get to a new word for it
22	called ameliorative measures. Now, if what I've
23	said is correct, I understand the confusion. I
24	don't know how to write it still, because my
25	first reaction when a layperson reads those

- 1 words ameliorative measures is to say, hey, if
- there are ameliorative measures, what's the
- 3 risk? And, if there's not, well, then there's a
- 4 risk. So, of course, they're going to consider
- 5 this when they consider whether there's a risk.
- Now -- now do you see how confused I
- 7 am?
- 8 MS. KING: Yeah, the terminology --
- 9 JUSTICE BREYER: Now can you
- 10 straighten me out in a minute or two?
- 11 MS. KING: -- is certainly confusing
- 12 in this space.
- JUSTICE BREYER: But have I got it
- 14 sort of right or not?
- MS. KING: Well, different courts use
- 16 these change -- words interchangeably, which is
- 17 really the -- the problem in doing --
- 18 JUSTICE BREYER: Are we talking
- 19 basically about undertakings or undertakings
- 20 plus?
- 21 MS. KING: Undertakings are promises I
- think of the Petitioner below himself. So he
- 23 may make promises.
- JUSTICE BREYER: But undertakings
- 25 plus, he makes some promises and then we get to

- 1 try to make them enforceable.
- MS. KING: Well, yeah, what the Second
- 3 Circuit then required was trying to overlay on
- 4 top of that some guarantee of performance. And
- 5 that's where we ended up on this path of trying
- 6 --
- 7 JUSTICE BREYER: Of ameliorative.
- 8 Okay.
- 9 MS. KING: -- to figure out something
- 10 --
- 11 JUSTICE BREYER: So the answer is,
- 12 Judge, you're the trial judge. You look in
- these things when you think they're useful and
- 14 you don't when you think they're not.
- MS. KING: We certainly agree that the
- 16 district court should have had discretion to
- 17 look at things when it seemed appropriate or
- 18 perhaps even reject the entire concept because
- 19 the very act of walking the path of considering
- 20 hypothetical full range, full panoply of
- 21 ameliorative measures is -- is simply too
- 22 burdensome in this --
- JUSTICE BREYER: Of course not.
- MS. KING: -- proceeding.
- JUSTICE BREYER: But, of course, it

- does make sense if they have an ongoing -- like
- 2 the EU does it within the EU, you know, because
- 3 they all know there are courts in the other
- 4 countries and they have family courts in other
- 5 countries. And the family courts in other
- 6 countries, if they are going to deal with it,
- 7 they can deal with it.
- 8 MS. KING: Right. Justice Breyer, I
- 9 think that's -- that's exactly our point here.
- 10 The United States is only a signatory and has
- only adopted the 1980 convention. The EU
- 12 countries are part of Brussels 2A. Other
- countries have adopted the 1996 convention. And
- 14 the United States did not ratify that.
- So we are working only within the
- 16 framework of the 1989 --
- 17 JUSTICE SOTOMAYOR: Counsel --
- 18 JUSTICE ALITO: I have --
- 19 JUSTICE SOTOMAYOR: I'm sorry.
- JUSTICE ALITO: Go ahead.
- JUSTICE SOTOMAYOR: Counsel, I would
- 22 like to go back to the question the Chief
- 23 started with, what's an abuse of discretion?
- 24 Assume, as I do, that there are two
- 25 goals to the convention, not one. It's not just

- 1 a speedy proceeding. It is an intent to return
- 2 a child to its habitual residence. That's a --
- 3 its number one priority.
- 4 Its second priority is to protect the
- 5 child if there is grave danger, but if the
- 6 convention insisted that a child shouldn't be
- 7 returned, it would have said don't return the
- 8 child if it's a grave danger. But, instead, it
- 9 gives the district court discretion.
- So, to me, that means that you have to
- 11 keep the first goal in mind as well. You can't
- just eliminate it when you find the grave
- 13 danger. Do you agree with that?
- MS. KING: We certainly agree that the
- 15 convention vests discretion with the court --
- 16 JUSTICE SOTOMAYOR: All right. Let's
- 17 stop with that question there. Maybe the Second
- 18 Circuit went too far in saying the district
- 19 court has to look at every possible ameliorative
- 20 measure, even those not raised by the party.
- 21 That seems contrary to the adversarial system.
- 22 Generally, we depend on judges to rely on what
- 23 the parties present.
- MS. KING: That's right.
- 25 JUSTICE SOTOMAYOR: We don't make the

- judge a litigant by looking for things.
- 2 So assume we say, you know, that
- 3 Second Circuit rule is too extreme. What if a
- 4 district court judge said: You know something,
- 5 yes, there's an ameliorative measure like he can
- 6 move away and we can wait two weeks and he would
- 7 do it, but I really don't want to bother waiting
- 8 those two weeks. I don't care whether it would
- 9 fix the problem or not.
- 10 You seem to be using the word
- "discretion" to say, if the measures are
- 12 proposed, the judge never has to explain what
- they think or, no matter what they think, we
- 14 have to uphold it --
- MS. KING: Well, Justice Sotomayor --
- JUSTICE SOTOMAYOR: -- or even any
- 17 delay whatsoever is enough of a reason not to do
- 18 it. That seems contrary to the concept that
- 19 there should be a reason for what you do and
- 20 that the reason should be based in the evidence
- and that you shouldn't just say I don't want to.
- 22 You should give a reason.
- MS. KING: We certainly were not
- 24 implying that it's unfettered discretion with no
- limitations and that you cannot give a reason

- 1 and reject submissions by the parties.
- I think, in that circumstance, it
- 3 falls back to reasoned judgment as the judge
- 4 treats any evidentiary submission by the parties
- 5 below. And there has to be reasoned
- 6 consideration and some reasoning for the -- the
- 7 decision that follows.
- 8 But I do want to clarify that the
- 9 hierarchy you posed of prioritizing return of
- 10 the child and only secondary consideration of
- 11 the safety of the child, I think, is incorrect.
- 12 The convention has multiple goals and multiple
- 13 purposes. Safety is, I think, the preeminent
- one. The interests of the children are cited as
- 15 the paramount interest in the preamble to the
- 16 convention, expeditious proceedings, which we
- 17 all acknowledge is definitely a goal, and return
- 18 of the child is a goal, but there are
- 19 exceptions.
- 20 And the very existence of the
- 21 exception, the grave risk exception here, shows
- 22 that that goal is not without limitations. It's
- 23 not at all costs, as this Court has recognized
- 24 before. And there are certain values and
- 25 principles that are more important than prompt

- 1 return.
- 2 JUSTICE SOTOMAYOR: Thank you.
- JUSTICE ALITO: I have a -- sort of a
- 4 threshold problem in understanding this statute
- 5 and the way the parties and the Solicitor
- 6 General have interpreted it.
- 7 Article 13(j) says that a requested
- 8 state is not bound to order the return of the
- 9 child who would otherwise have to be returned if
- 10 there is a grave risk, right?
- 11 MS. KING: Correct.
- 12 JUSTICE ALITO: So are there
- 13 circumstances in which you think a district
- 14 court could order the return of the child who
- would be at grave risk?
- 16 MS. KING: I think that would become
- 17 an abuse of discretion unless there were some
- 18 extraordinarily unusual circumstances. But I
- 19 think --
- JUSTICE ALITO: Yeah, I mean, just to
- 21 say it's an abuse of discretion doesn't really
- answer the question for me.
- 23 What -- under what -- under what
- 24 circumstances would it not be an abuse of
- 25 discretion to do that? Under what circumstances

1 would it be permissible for an individual 2 district judge to say it's been proven by clear 3 and convincing evidence that there would be a grave risk; nevertheless, send the child back? 4 MS. KING: If -- if there were some 5 6 balancing of grave risk and there was --7 JUSTICE ALITO: And what? MS. KING: -- a demonstration that 8 9 there is more grave risk in the present country 10 versus the return country. I think it would be 11 an extraordinary circumstance. And our position 12 would be it would be an abuse of discretion in 13 -- in the regular course. 14 JUSTICE ALITO: All right. Well, that sounds like basically a categorical rule that 15 you can't do it, which is not what Article --16 17 MS. KING: I think --18 JUSTICE ALITO: -- 13(j) says. MS. KING: -- given the, you know, 19 20 different interests of the convention, which 21 places child safety as the paramount interest, 2.2 returning a child after finding that there's 23 clear and convincing evidence of grave risk is 24 -- is fundamentally antithetical to the convention and, therefore, an abuse of 25

- 1 discretion.
- JUSTICE ALITO: Okay. I think that's
- a strong argument. I think it would have to be
- 4 based on something other than the convention
- 5 itself. It would have to be based on the way
- 6 the United States chooses to interpret the --
- 7 the convention. That could be done by statute.
- But, since the statute doesn't address
- 9 this, could it not be done by the courts in the
- 10 case law interpreting it?
- 11 MS. KING: Well, ICARA implements the
- treaty and adopts the provisions of the treaty,
- and I think that includes putting safety of the
- 14 child as the -- as the primary goal in -- in
- interpreting the treaty and -- and -- and
- 16 handling these Hague cases.
- 17 JUSTICE ALITO: Well, do you see my
- 18 problem? I'm stuck on the idea that every one
- of the district judges in the United States has
- 20 the discretion to decide whether I'm going to
- 21 return this child to the country where the -- of
- 22 habitual residence, despite the fact that it's
- been shown that there would be a grave risk
- 24 there?
- 25 MS. KING: I -- I definitely think

2.1

- 1 that would be an abuse of discretion. And if it
- 2 makes sense --
- JUSTICE ALITO: So there have to be
- 4 standards about when that would be done. I
- 5 don't know when. When -- when would that be
- 6 appropriate? You don't think there are any
- 7 circumstances?
- 8 MS. KING: We don't think there are.
- 9 JUSTICE ALITO: Okay. So then it's
- 10 pretty much a categorical rule. And if it's
- going to be a categorical rule, then doesn't
- that lead you to something like what the Second
- 13 Circuit has done? Maybe they've gone too far,
- 14 but to develop standards that have to be met,
- such as providing ameliorative conditions in
- 16 that country so that the child would not be at
- 17 grave risk?
- MS. KING: I mean, ultimately, we have
- 19 competing goals in the operation of the
- 20 convention and the Second Circuit in trying to
- 21 satisfy this ameliorative measures exercise,
- 22 which by itself is not -- by the way, is not in
- the convention or ICARA, so this is already off
- on a -- on a tangent. But that process cannot
- 25 apply for all cases because then you end up with

2.2

- 1 a delay situation. You may not be able to
- 2 satisfy --
- JUSTICE ALITO: Right. Their -- their
- 4 standards might not be the right standards, but
- 5 do you dispute the fact that they -- do you
- 6 dispute the proposition that it was entire --
- 7 it's entirely appropriate for them or for us to
- 8 develop standards?
- 9 MS. KING: If the standards --
- 10 JUSTICE ALITO: Or are we just
- 11 supposed to say --
- MS. KING: No --
- 13 JUSTICE ALITO: -- abuse of
- 14 discretion? Every district judge just does
- whatever the judge wants?
- MS. KING: It is entirely appropriate
- to develop standards that are consistent with
- 18 the convention and that come from the
- 19 convention's own requirements and limitations.
- 20 And Congress has also done that in
- 21 ICARA --
- 22 JUSTICE ALITO: Right.
- 23 MS. KING: -- by setting higher
- evidentiary standards.
- 25 JUSTICE ALITO: And standards designed

to make sure that the child is not sent back if 1 there is a grave risk. If there's a grave risk, 3 with or without -- even with any ameliorative conditions that could be put in appropriately 4 without undue -- unduly delaying the proceeding 5 6 or getting into custody determinations in the 7 country of habitual residence, then the child cannot be sent back? 8 9 MS. KING: We certainly agree with a 10 standard that prevents sending children back to 11 situations where they are at grave risk of harm. 12 CHIEF JUSTICE ROBERTS: Justice Breyer, anything further? 13 14 Justice Alito? 15 Justice Kagan? 16 Justice Gorsuch? 17 JUSTICE KAVANAUGH: Can you just 18 briefly summarize why you think a remand would 19 be problematic as compared to a reversal? MS. KING: So this case has been 20 21 progressing for three-and-a-half years at this 22 point. A remand would require more process because there needs to be a reevaluation of the 23 24 current circumstances. A lot has happened in 25 the last two years since the -- the last return

2.4

- 1 order.
- 2 And that process alone, in the same
- 3 way that we object to the -- the categorical
- 4 sort of Second Circuit mandatory rule in the
- 5 first place, that process alone is damaging to
- 6 the child and inconsistent with the convention.
- 7 It's certainly a possible outcome
- 8 here, a possible remedy, but we think, on
- 9 balance, there is a safe and swift remedy
- 10 available to this Court and for this child, and
- it would serve the child's interests and be
- 12 consistent with the convention to take that
- 13 remedy now and end this, rather than send it
- 14 back for a third bite at the apple.
- JUSTICE KAVANAUGH: Thank you.
- JUSTICE BREYER: You're -- you're
- 17 thinking -- maybe I will ask a question I think
- 18 might be a problem. Judges in different
- 19 countries, there's a child in front of them.
- The child is facing harm if they send him away.
- 21 And the judge is going to think whatever he
- says, or she, hey, I've got this child here in
- 23 my country and I know that child is safe and
- I'll be damned if I'm going to send him to some
- other place that I don't even know about. Okay?

1 So there will be a tendency to keep the child here. And I think what the Second 2 3 Circuit wants to say is remember the overall purpose of this -- that treaty. It's trying to 4 stop kidnappings. And remember that. And try 5 6 and overcome your natural instinct, but pay 7 attention to it, but, but, but -- okay. We, of all the courts, know least 8 9 about it. Family courts know about it. We You know about it. Federal courts 10 don't. 11 don't. Okay. What words do you suggest that we 12 write in this opinion which I think recognize the motivating problems and -- and would try to 13 do what the Second Circuit is trying to do but 14 15 may be overkill? 16 What -- you're the expert. What words 17 would you like, if we can, to deal with the 18 problem I sketched? 19 MS. KING: Well, we would suggest that 20 after a grave risk finding, courts have discretion to deny the petition for return or to 21 2.2 grant it subject to ameliorative measures. 23 consistent with the convention, any discretionary consideration of ameliorative 24

measures must be expeditious, it must not

- 1 entangle the court in custody matters, and any
- 2 measures imposed must be limited, enforceable,
- and effective at protecting the child.
- 4 And just speaking to your point,
- 5 Justice Breyer, of the -- the court's instinct
- 6 to want to protect the child, these are cases
- 7 where the mother, in this case, has already
- 8 demonstrated by a very high evidentiary
- 9 threshold clear and convincing evidence that the
- 10 child is at risk of harm.
- 11 And in those types of cases,
- 12 protecting the child is a worthwhile instinct,
- 13 keeping in mind that the Hague process is an
- interim measure. It's a temporary resolution to
- 15 keep the child, while the custody courts, the
- 16 courts that have expertise and time to deal with
- 17 these complicated, very difficult issues -- they
- 18 are the ones that can move forward.
- 19 And the irony in this case is, because
- 20 of this detour, this child has not had that type
- 21 of custody hearing. And if this case had ended
- 22 three years ago, we wouldn't be here today. And
- 23 we think that the case should end today as well.
- 24 CHIEF JUSTICE ROBERTS: Justice
- 25 Barrett, anything further?

1 JUSTICE BARRETT: I do. Am I correct 2 that the vast majority of these grave risk cases 3 are ones involving domestic abuse or no? MS. KING: There are certainly grave 4 risk cases of -- of all types. There is -- the 5 6 majority of them these days is now involving 7 domestic abuse, but only a very, very small percentage get to the level of proving grave 8 9 risk by clear and convincing evidence. I'm referring to the number of cases that raise the 10 11 grave risk defense. 12 JUSTICE BARRETT: Right. seems to me that that's a much different case 13 14 for ameliorative measures than, say, the nuclear 15 plant next door that the Chief posited at the 16 outset. That would be a very -- pretty 17 straightforward move, and then there would be no 18 more grave risk, whereas I think you get into 19 the complexity of the financial support payments 20 and the -- the undertaking or restraining order, however it should be categorized, in these 21 2.2 domestic abuse cases that pose maybe a unique 23 circumstance? 24 MS. KING: That's right, Justice 25 Barrett. I think that the nature of the grave

2.8

- 1 risk in a domestic violence case is extremely
- 2 complicated, and it gets into mental health
- 3 issues, psychological, very detailed family
- 4 issues, and it would be very difficult to
- 5 resolve that in an expedited proceeding, much
- 6 less try to resolve that thinking about what
- 7 it's like in a foreign country.
- 8 The coercive control elements. It's
- 9 not just about physical abuse. It involves
- 10 emotional, psychological, verbal, and all the
- 11 types of abuse that you alluded to.
- 12 JUSTICE BARRETT: So, as we're
- 13 tiptoeing up and talking about the discretion of
- 14 a district court, it almost seems like what
- you're suggesting is that in cases of domestic
- 16 abuse, ameliorative measures are not almost ever
- going to be acceptable if you've proven the
- 18 grave risk?
- MS. KING: We're not seeking a
- 20 categorical rule. It really depends on the
- 21 nature of the grave risk --
- JUSTICE BARRETT: But a proceed --
- MS. KING: -- and the circumstances.
- JUSTICE BARRETT: -- with great
- 25 caution kind of rule?

1	MS. KING: Certain certainly, the
2	courts below, some of the circuits, have have
3	advised to proceed with caution and that there
4	should be great hesitation to try to solve this
5	type of complicated problem in an expedited
6	proceeding. And we agree with that.
7	JUSTICE BARRETT: Thank you.
8	CHIEF JUSTICE ROBERTS: Thank you,
9	counsel.
LO	Mr. Liu.
L1	ORAL ARGUMENT OF FREDERICK LIU
L2	FOR THE UNITED STATES, AS AMICUS CURIAE,
L3	SUPPORTING VACATUR
L <b>4</b>	MR. LIU: Thank you, Mr. Chief
L5	Justice, and may it please the Court:
L6	The Second Circuit requires courts to
L7	consider the full range of ameliorative measures
L8	in every case involving a finding of grave risk
L9	under Article 13(b). That mandatory rule has no
20	basis in the text of the convention, and,
21	indeed, Respondent hasn't identified any country
22	in the world that has held that the convention
23	imposes such a rule.
24	The convention instead leaves
2.5	consideration of ameliorative measures to the

- discretion of the courts. And ICARA, which
- 2 Congress implemented -- enacted to implement the
- 3 convention, leaves that discretion undisturbed.
- 4 The Second Circuit's rule wrongly supplanted
- 5 that discretion in this case.
- 6 Accordingly, this Court should do what
- 7 it usually does when lower courts have
- 8 misunderstood the scope of their discretion. It
- 9 should vacate and remand for further
- 10 proceedings.
- I welcome the Court's questions.
- 12 CHIEF JUSTICE ROBERTS: Well, one of
- the problems here, as Ms. King pointed out, is
- 14 the delay. And you're sending it back after how
- 15 -- how many years has this been going on?
- MR. LIU: Three-and-a-half years.
- 17 CHIEF JUSTICE ROBERTS: Three-and-a-
- half years, under a convention that is designed
- 19 to get this resolved quickly, for obvious --
- 20 obvious reasons. And you want there to be more
- 21 proceedings. What -- what do you think is going
- 22 -- going to happen on remand that is going to
- 23 put the district court in any different position
- 24 than it's in now?
- 25 MR. LIU: Well, we think the Second

- 1 Circuit's mandatory rule may well have distorted
- 2 the district court's analysis of the sufficiency
- 3 of the ameliorative measures in this case.
- 4 Under the Second Circuit's rule, which
- 5 is articulated at Petition Appendix 14a and 81a,
- 6 the district court had to order return "if at
- 7 all possible." That "if at all possible"
- 8 standard, in our view, places too heavy a thumb
- 9 on the scales in favor of return.
- 10 It essentially renders denial of
- 11 return a highly disfavored remedy, despite the
- 12 convention's objective of protecting the child
- 13 from grave harm.
- 14 And so, if this Court were to reject
- 15 the Second Circuit's rule and remove that thumb
- 16 from the scales, the district court may well
- 17 evaluate the sufficiency of ameliorative -- of
- 18 the ameliorative measures differently on -- on
- 19 remand.
- 20 CHIEF JUSTICE ROBERTS: Yeah, I am not
- 21 sure that touched on my main concern, which was
- 22 the additional delay that further proceedings
- 23 cause.
- MR. LIU: Oh. Well -- well, the
- convention doesn't pursue any of its objectives

- 1 at all costs, not even the objective of prompt
- 2 adjudication. The convention also cares about
- 3 protecting children from the grave risk of harm.
- 4 And we think the court that's in the
- 5 best position to evaluate whether this child
- 6 should be sent back in the face of a grave risk
- 7 of harm is the district court. That's because
- 8 the inquiry is highly fact-intensive and the
- 9 district court is the court that has the closest
- 10 and deepest understanding of the record.
- 11 JUSTICE GORSUCH: Counsel, if I can
- 12 follow up. My concern is similar to the Chief
- 13 Justice's, and I think Justice Kavanaugh touched
- 14 on it.
- The district court initially held, I
- think, a nine-day bench trial and found a grave
- 17 risk and -- and -- and refused return before he
- 18 -- the court -- she was reversed by -- I think
- 19 by the court of appeals.
- 20 So why -- why isn't that entirely
- 21 appropriate, if we agree with everything you've
- 22 said about the law, why isn't that the
- 23 appropriate conclusion in this case and
- 24 reversal, therefore, warranted? Because the
- court did nine days. I mean, you say it should

- 1 be thoughtful, and it was thoughtful. It was
- 2 supposed to be quick. It was quick. And here
- 3 we are three-and-a-half years later.
- 4 MR. LIU: Well, I think the fact of
- 5 the matter is that Respondent has gotten two
- 6 bites at the apple at proving up ameliorative
- 7 measures.
- 8 JUSTICE GORSUCH: Now we have a third?
- 9 MR. LIU: Well, my point is that
- 10 Petitioner in contrast has had zero chance to
- 11 ask for a favorable exercise of discretion --
- 12 JUSTICE GORSUCH: Petitioner is happy
- with the first judgment of the district court.
- 14 I'm pretty sure about that.
- MR. LIU: Well, no, Petitioner --
- 16 Petitioner lost the first time at the district
- 17 court.
- 18 JUSTICE GORSUCH: At the court of
- 19 appeals, but the Petitioner, it was a grave risk
- 20 finding at the district court.
- 21 MR. LIU: There was a grave risk
- 22 finding, and then the district court --
- JUSTICE GORSUCH: That was it.
- 24 MR. LIU: -- the district court, under
- 25 the Second Circuit's mandatory rule --

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1
                JUSTICE GORSUCH: Yeah.
 2
                MR. LIU: -- felt bound to then
      consider --
 3
                JUSTICE GORSUCH: But, if we -- if we
 4
      say no, if -- maybe I'm -- I'm sorry if I'm not
 5
     being clear, but if we say that the Second
 6
7
     Circuit's rule is inappropriate --
                MR. LIU: Correct.
 8
 9
                JUSTICE GORSUCH: -- right, and the
     district court after a nine-day trial found
10
11
      grave risk, why doesn't that lead to a reversal
12
     and -- and at least allow the parties in this
      case to move on with their lives?
13
14
                MR. LIU: If the Court thinks that the
15
     proper exercise of discretion in this case in
16
     the face of a finding of grave risk is to deny
17
      return, then that is a perfectly acceptable
18
               I am certainly not going to fight it.
      result.
19
                The only reason why we think a vacatur
20
      and remand is appropriate is because we think,
      after a finding of grave risk, there is room for
21
2.2
      discretion for the district court to analyze
23
      whether or not there's grave risk.
                Now, of course, here, after the
24
25
     district court's initial ruling, which -- which
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- denied return in the face of ameliorative
- 2 measures that were ultimately found to be
- 3 insufficient, there has been this Italian court
- 4 order that's entered the picture.
- 5 We think it would be perfectly
- 6 acceptable for the court now to consider, as it
- 7 did in the -- its most recent decision, the
- 8 effect of that order on ameliorating risk.
- 9 But the key point for us --
- 10 JUSTICE GORSUCH: But, if I understand
- 11 it, that -- that Italian order came about as a
- 12 result of the self-directed inquiry that the
- district court did on remand on its own motion.
- MR. LIU: Absolutely. And -- and we
- 15 -- we agree that when the Second Circuit in the
- 16 initial appeal found the original set of amel --
- 17 amel -- ameliorative measures insufficient --
- JUSTICE GORSUCH: I have trouble with
- 19 it too.
- 20 MR. LIU: -- I have a lot of trouble
- 21 with it -- the Second Circuit should have done
- one of two things. It should have simply denied
- return, as I think Your Honor is suggesting.
- 24 JUSTICE GORSUCH: Which is what he did
- 25 the first time -- she did the first time.

MR. LIU: Well, no, the first time she 1 -- she ordered return because she thought the first set of ameliorative measures were 3 sufficient. 4 But, if the Second Circuit was right 5 that those measures were insufficient, what the 6 7 Second Circuit should have done was one of two things: either simply deny return, or remand 8 the case for the district court to exercise its 9 10 discretion on whether to deny return. 11 What it should not have done is 12 mandate that the district court engage in another round, another full examination of 13 14 whatever ameliorative measures exist, including 15 measures that Respondent had never even 16 proposed. 17 That added nine more months to the 18 proceedings that had already lasted 10 months. 19 And while it's true that we cannot undo the procedural implications of the Second Circuit's 20 21 rule, that is, we can't go back in time and put 2.2 us back to where we were a couple years ago, what the Court can do in our view is undo the 23 substantive implications, which is to vacate the 24 25 judgment below and at least send it back for the

- 1 district court to take a fresh look at this in
- 2 light of the right standard.
- JUSTICE KAGAN: Well --
- 4 JUSTICE GORSUCH: Thank you.
- 5 JUSTICE KAGAN: -- Mr. Liu, I guess
- 6 two questions. I mean, suppose we were to send
- 7 it back and say, no, the Second Circuit rule is
- 8 wrong, and you had discretion.
- 9 Number one, and this relates to
- 10 Justice Alito's question, could she then use her
- 11 discretion? Notwithstanding that the court had
- found grave risk, could it nonetheless say, yes,
- we're going to send the child back because there
- 14 are sufficient ameliorative measures? So the
- 15 first question is, could she make that order
- 16 without abusing discretion?
- 17 And I guess the second question is you
- 18 -- you know the record better than I do, and
- 19 you've read the various opinions more closely
- 20 than I have. Do you think that the district
- 21 court -- like, what do you think that the
- 22 prospects are that the district court would want
- 23 to do that?
- I mean, once the Second Circuit rule
- is taken away, do you think that there's really

- 1 any chance that the district court would have
- 2 said, yes, under my discretion, I think that
- 3 these ameliorative measures are sufficient so as
- 4 to send the child back?
- 5 MR. LIU: So, as to your first
- 6 question, Justice Kagan, we think it's possible
- 7 for the district court on remand to conclude
- 8 that return is appropriate in light of what the
- 9 district court views to be the sufficiency of
- 10 the measures. And that would not be an abuse of
- 11 discretion if the Court thought those measures
- 12 were, indeed, sufficient under a proper
- 13 understanding of the law.
- 14 As to your second question, I think
- 15 the record is, frankly, unclear what the
- 16 district court would do. This is a district
- 17 court that initially found -- this is Petition
- 18 Appendix 80a -- that this particular Respondent
- 19 has to date exhibited no capacity to change his
- 20 behavior.
- 21 And the Second Circuit on appeal, that
- 22 was the very reason the Second Circuit found the
- first set of measures insufficient, because the
- 24 Second Circuit itself concluded that there was
- ample reason to doubt whether Respondent would

- 1 comply with those conditions.
- I think, once this Court -- if this
- 3 Court were to remove the thumb on the scales,
- 4 it's possible the district court would feel,
- frankly, less pressure to conclude that return
- 6 was appropriate in light of these measures and
- 7 may well think that, although there are some
- 8 indications going both ways on whether
- 9 Respondent would or would not comply, it's
- simply not worth the gamble to send the child
- 11 back.
- 12 I think it's that sort of
- 13 discretionary judgment that the discretion --
- 14 that the convention and ICARA leave to the
- 15 district court in a case like this. And because
- 16 the district court is most familiar with the
- 17 facts in the record, a remand would be
- 18 appropriate.
- 19 JUSTICE ALITO: Can I ask you the
- 20 questions that I asked Ms. King? To start out
- 21 with, does the United States think that there
- are any circumstances in which it would be
- lawful for a district judge to send a child back
- 24 to the country of habitual residence, despite a
- finding that the child would be at grave risk?

1 MR. LIU: We do. The -- the 2 circumstance is limited, I think, to cases where 3 the risk of the child staying in the country where the Hague Convention proceedings are 4 taking place is equally as grave or even graver. 5 6 I suppose that that's a very small set 7 of situations, but I certainly cannot rule it out. And I think that's why, from the 8 9 explanatory report to the State Department's original analysis of this convention in 1986, 10 11 we've always said, and everyone has always said, 12 that there is discretion left in the -- in the judicial authority to send the child back even 13 in the face of risk. 14 15 JUSTICE ALITO: Okay. That's a very, 16 very narrow set of cases then, a very small set 17 of cases, as you just acknowledged. 18 MR. LIU: I agree. 19 JUSTICE ALITO: And would it be fair 20 to say that in this country that would be even narrower than it might be in all of the 21 2.2 signatory nations? 23 MR. LIU: I -- I'm fairly confident 24 that's true, yes.

JUSTICE ALITO: So you're pretty close

- 1 to a categorical rule, if there's a grave risk,
- 2 the child can't be set back -- sent back.
- 3 However, ameliorative measures goes -- they go
- 4 to the issue of whether there would be a grave
- 5 risk.
- 6 MR. LIU: Right.
- JUSTICE ALITO: Right?
- 8 MR. LIU: Well, I think -- I -- I
- 9 think there's --
- 10 JUSTICE ALITO: So the only question
- 11 that's left is how deeply can the court in one
- of these proceedings get into the issue of
- ameliorative measures. If it's something
- 14 simple, like moving away from a -- a toxic waste
- dump, that's one thing, but if it --
- MR. LIU: Right.
- 17 JUSTICE ALITO: -- if it gets into the
- 18 sorts of things that are generally done by
- 19 family courts in determining -- in issuing
- 20 protective orders, custody determinations,
- 21 visitation rights, that sort of thing --
- 22 MR. LIU: We --
- JUSTICE ALITO: -- are they completely
- off the board? Are they possibly -- are -- are
- 25 they things that can be considered provided it

- 1 can be done expeditiously? What if they're
- 2 already in place?
- 3 MR. LIU: Well, we think that a
- 4 district court's consideration of ameliorative
- 5 measures should be entrusted to the court's
- 6 sound judgment, as many issues are under the
- 7 convention, and then reviewable for an abuse of
- 8 discretion.
- 9 Now I think there's a big difference,
- though, between the general abuse of discretion
- 11 standard and the Second Circuit's rule, and I
- 12 think the line is crossed with the Second
- 13 Circuit's rule because it is not simply applying
- 14 a general back -- generally applicable
- 15 background abuse of discretion standard, the
- sort of appellate standard Congress certainly
- 17 had in mind when it enacted ICARA and granted
- 18 the courts jurisdiction.
- 19 Rather, the Second Circuit's rule is a
- 20 convention-specific rule that I think crosses
- 21 the line into implementing the -- the
- 22 convention, which is not a role that in this
- 23 country we entrust to courts. That is a role
- that belongs to Congress only.
- 25 And so, when Congress enacted ICARA

- 1 against the background of general principles of
- 2 appellate review, it empowered courts to police
- 3 the discretion that lower courts are going to be
- 4 exercising and to --
- 5 JUSTICE ALITO: Well, what -- well,
- 6 what I get from your answer so far is that the
- 7 Second Circuit went too far in limiting the
- 8 discretion of the district court. But is it
- 9 inappropriate for a court of appeals that may
- 10 see a number of these cases -- I don't know how
- 11 many there are. There are not that many, I
- 12 don't believe. But, if they -- you know, if
- 13 they see a series of them, they have to have
- 14 some standards in determining --
- MR. LIU: Right.
- 16 JUSTICE ALITO: -- whether there was
- 17 an abuse of discretion here and not an abuse of
- 18 discretion there. So the idea of their working
- 19 out standards to structure the exercise of
- 20 discretion is not inappropriate.
- 21 MR. LIU: It's not --
- JUSTICE ALITO: It's not just, well,
- 23 the district court can do whatever the district
- 24 court wants so long as the court says this and
- 25 that and the other.

1 MR. LIU: Correct. And in -- and in 2 Part B of the United States' brief in this case, we've tried to map out a basic framework for 3 thinking about these cases, sort of a procedural 4 reasonableness side of things having to do with 5 when arguments need to be considered and then a 6 7 -- a substantive reasonableness side of things, which has to go with exercises of judgment, like 8 9 the hypothetical you gave about sending a child back in the face of a grave risk. 10 11 We think those sorts of general 12 principles are fine, and they reflect, I think, 13 what Congress anticipated courts doing when 14 Congress gave courts jurisdiction to consider 15 cases under the convention and to decide cases 16 in accordance with the convention. 17 Where the Second Circuit's rule goes 18 awry is that it sets up a rigid rule that, I 19 think, can only be understood as an 20 implementation of the treaty that it has no 21 power to do. 2.2 CHIEF JUSTICE ROBERTS: Just one 23 question, Mr. Liu. It seems to me that we're in a very unfortunate position because we have a 24 very unrepresentative record, and we're trying 25

- 1 to develop a rule that applies in more
- 2 representative cases.
- 3 You know, this thing says -- this --
- 4 this convention, and the statute, says we're
- 5 supposed to act -- district courts are supposed
- 6 to act expeditiously. But what they mean -- and
- 7 a lot of times, when we're told to move
- 8 promptly, you know, that means two years instead
- 9 of four -- but, here, it says we -- the judge is
- 10 supposed to reach a decision within six weeks,
- and if he doesn't, he or she doesn't, you know,
- he's got to explain it to the central authority
- about why it's taking so long.
- MR. LIU: Right.
- 15 CHIEF JUSTICE ROBERTS: And what
- 16 consideration of ameliorative conditions after a
- 17 determination of grave risk means in that
- 18 context, it has to be -- I mean, everybody in
- these cases wants desperately to make sure they
- get the right answer, but that means you've got
- 21 to kind of move fast and loose to get it done in
- 22 time.
- 23 And that sounds bad with respect to
- 24 the person -- the child's grave risk
- possibility, but, on the other hand, as Justice

- 1 Breyer pointed out, the -- the other side, it's
- 2 kidnapping.
- 3 So how are we supposed to take all of
- 4 those things, how are the district courts
- 5 supposed to take all of those things into
- 6 account within six weeks? It's not like a case
- 7 like this where you get -- you contact the
- 8 Italian authorities. They say we're going to do
- 9 this. You go through all that. That's not how
- 10 it's supposed to happen.
- 11 Now Justice Alito is asking about
- whether there should be a categorical rule, and
- that certainly would speed things up, and maybe
- 14 that makes a lot of sense.
- MR. LIU: Well, we think our abuse of
- discretion standard will speed things up, just
- 17 like the rule this Court announced in Monasky,
- 18 because it will -- it will at least speed up the
- 19 appeal by -- by allowing courts of appeals to
- 20 really not need to take as deep of a -- of a
- 21 look as they otherwise would under de novo
- 22 review.
- But to the question about how district
- courts can handle this, although we agree with
- 25 Petitioner that the grave risk inquiry is

- 1 analytically distinct from the ameliorative
- 2 measures inquiry, we don't think those two
- 3 inquiries need to happen, in terms of timing,
- 4 one after another.
- 5 A district court can sequence them so
- 6 that they're happening at the same time, just as
- 7 you would hear a trial about the elements of an
- 8 offense along with defenses at the same time.
- 9 All of those things can happen together.
- 10 And district courts, in the cases
- 11 we've seen, have been -- have proved quite
- 12 capable of hearing -- of holding very prompt
- 13 hearings where live witnesses are called in, the
- parents will testify, sometimes the child will
- 15 be interviewed in camera. And -- and -- and so
- 16 we've seen district courts be able to move
- 17 expeditious -- expeditiously in cases like this.
- 18 CHIEF JUSTICE ROBERTS: Justice
- 19 Breyer, anything further?
- 20 Justice Alito?
- 21 JUSTICE SOTOMAYOR: Yes. I'm
- borrowing a page from questioning of one of my
- 23 colleagues usually. Tell me how to write this
- 24 for the district court in this case.
- MR. LIU: Sure.

1 JUSTICE SOTOMAYOR: This district 2 court was guided by the principle, erroneous 3 according to you --4 MR. LIU: Right. JUSTICE SOTOMAYOR: -- that, if at all 5 6 possible, the child must be returned. So how do 7 we tell the district court judge it's not merely a possibility? What is it? 8 9 MR. LIU: Well, I think that --10 JUSTICE SOTOMAYOR: What -- what is 11 the issue that you have to be addressing? 12 MR. LIU: I think the overarching issue is whether, in the face of a finding of 13 14 grave risk, there are countervailing 15 considerations that nevertheless render return 16 appropriate. 17 Now, granted, that is a broad 18 standard, but I think it avoids what the Second 19 Circuit's rule does, which is to put a thumb on 20 the scales one way or the other on return or 21 denying return. 2.2 And I think what the opinion could say 23 is, District Court, please re- -- take another look at the sufficiency of these measures and 24 25 other considerations that might weigh against

- 1 return in light of the fact that there is no 2 thumb on the scales. 3 CHIEF JUSTICE ROBERTS: Justice Kagan? JUSTICE KAGAN: Mr. Liu, would you 4 clarify something for me? Because I think I'm a 5 6 little bit confused because different people are 7 using this term "grave risk" in different ways, sometimes to mean the preliminary determination 8 before consideration of ameliorative measures 9 10 and sometimes maybe to mean the final 11 conclusion, like, even with ameliorative 12 measures, there's still a grave risk.
- So when -- when you said -- I think it
  was to Justice Alito maybe, when you said it
  would be extraordinary to send a child home if
  there was a finding of grave risk, I mean, that
  -- on one view, that means, like --
- 18 MR. LIU: Right.
- 19 JUSTICE KAGAN: -- oh, you can find 20 all the ameliorative measures in the world and
- 21 it would still be extraordinary. On another
- 22 view, you only meant grave risk after --
- MR. LIU: I meant --
- 24 JUSTICE KAGAN: -- the ameliorative
- 25 measures were considered.

1 MR. LIU: -- in that context --2 correct. In -- in that response, I meant only grave risk after considering ameliorative 3 measures and their effect on the grave risk. 4 JUSTICE KAGAN: Okay. And -- and --5 6 and if we were to try to figure out some 7 standards on the -- on this view that's like, wow, tell every district court judge in America 8 9 you have all the discretion you want about how 10 to consider ameliorative measures, and I -- you 11 know, write -- write me a paragraph, along the 12 lines of Justice Sotomayor's question, what --13 what standards does the State Department, does 14 the U.S. Government think would be appropriate? 15 I mean, what -- what -- what should guide the 16 district court's discretion in the U.S. Government's view? 17 18 MR. LIU: Well, we think there are --19 to draw a contrast with the Second Circuit's 20 view, there are four categories of cases where a court could reasonably decline to consider 21 2.2 ameliorative measures. 23 One category is where the parties 24 simply haven't raised any. Another category is where the measures clearly have no chance of 25

- 1 working. Another category is where the measures
- 2 would usurp the role of the child custody court
- 3 in the court -- in the country of habitual
- 4 residence. And a fourth is where consideration
- 5 of the measures would unduly prolong the
- 6 proceedings.
- 7 Those are instances where a court
- 8 could reasonably conclude that it's just not
- 9 worth the candle to go through and consider
- 10 ameliorative measures. But there are going to
- 11 be other cases that don't fall within those four
- 12 buckets where it's going to be perfectly
- appropriate and, indeed, the best and most sound
- exercise of judgment to consider the measures
- 15 that the parties had put before them.
- Maybe they've already obtained the
- 17 order, the protective order, so there -- there's
- 18 no concern about a delay in the proceedings.
- 19 Maybe that order is -- is -- well, because it
- was already issued, doesn't raise any concerns
- 21 at all about whether it usurped the -- the role
- of the court oversees.
- 23 And -- and so there are certainly
- instances where we would -- we would encourage
- and have no problem with courts considering

- 1 ameliorative measures, so long as they -- they
- 2 -- they abide by the other objectives of the
- 3 convention and prompt adjudication avoiding
- 4 venturing into the merits of the underlying
- 5 dispute.
- 6 CHIEF JUSTICE ROBERTS: Justice
- 7 Gorsuch?
- 8 JUSTICE KAVANAUGH: Do you agree with
- 9 the statement that the Petitioner makes at page
- 10 17 of the brief that says "ameliorative measures
- will almost never be appropriate in the context
- 12 of domestic violence"?
- MR. LIU: We think that's probably too
- 14 strong. I think we would avoid any sort of
- 15 categorical statement about domestic violence
- 16 cases and whether the measures would be
- 17 sufficient.
- The fact of the matter is even
- 19 domestic violence cases vary in terms of their
- 20 facts and circumstances. And I think it would
- 21 be kind of com -- you know, making the same
- 22 error to then put a thumb on the scale in the
- other direction in domestic violence cases.
- 24 So I -- I would just -- I would just
- 25 be cautious about any sort of categorical

- 1 statement about domestic violence cases.
- JUSTICE KAVANAUGH: Won't those cases,
- 3 though, tend to have the kinds of conditions
- 4 that you were talking about as saying, I think,
- 5 that ameliorative measures will be unlikely to
- 6 work, it'll take a while, it's difficult to
- 7 ensure it's going to work, usurping the role of
- 8 the custody, those --
- 9 MR. LIU: Yeah.
- 10 JUSTICE KAVANAUGH: -- it seems like
- 11 those are going to be present in -- in most, and
- 12 -- and they said almost never, not never.
- MR. LIU: I think those -- those
- 14 circumstances may well be present in a fair
- 15 number of domestic violence cases. And I think
- 16 it's true that domestic violence cases raise
- those concerns more than other types of cases.
- 18 I -- I would just be wary about
- 19 setting up any sort of general presumption.
- JUSTICE KAVANAUGH: Well, what about,
- just to add to that, this is supposed to be a
- temporary determination as well. This is not
- 23 the final determination. This is just kind of a
- 24 holding pattern until we get the custody
- 25 determination, to pick up on the Chief Justice's

- 1 points.
- 2 And when you combine that with what I
- 3 think you've acknowledged about the domestic
- 4 violence cases, it seems difficult to -- to
- 5 think that ameliorative measures will be able to
- 6 be assessed, determined in that kind of quick
- 7 period, and why would you want to in a temporary
- 8 -- when it's just a temporary hold?
- 9 MR. LIU: I think those are all fair
- 10 points. I think a district judge who adopted
- that sort of reasoning would be on pretty solid
- 12 ground.
- I -- I -- the reason why I'm holding
- 14 back is because these cases are so different
- 15 factually that I -- I don't want to say anything
- that would suggest there's a rigid rule going
- 17 the other way in these sorts of cases.
- 18 JUSTICE KAVANAUGH: I appreciate it.
- 19 Thank you.
- 20 CHIEF JUSTICE ROBERTS: Justice
- 21 Barrett?
- 22 JUSTICE BARRETT: So I think my
- 23 sticking point is the same one that others have
- 24 asked you. It's difficult to figure out how to
- 25 write this paragraph.

Т	in your answer to Justice Ragan, I
2	mean, I understand why the United States doesn't
3	want to box itself in to a particular thing, but
4	it, frankly, wouldn't give district courts that
5	much guidance.
6	And you were talking about not putting
7	a thumb on the scale because at risk of falling
8	into the error that the Second Circuit may have
9	fallen into. But it did more than have a thumb
10	on the scale. I mean, it had a categorical
11	rule.
12	And I don't see anything in the United
13	States' position that would prevent Justice
14	Alito talked about each court of appeals
15	developing standards to guide the exercise of
16	discretion. I don't see anything in what the
17	United States has proposed that would prevent a
18	thumb on the scale one way or another.
19	You know, in in my discretion, I am
20	generally going to use extreme caution, as I
21	suggested to Ms. King, before imposing
22	ameliorative measures in a domestic violence
23	case. That seems to me like those are the kinds
24	of things that shape discretion.
25	And as Justice Kavanaugh said, it

- 1 seems like in these complex domestic
- violence-type cases, all of the risks that
- 3 you're talking about would be present.
- 4 So would it really be so bad if we
- 5 tried to -- if we send it back, offer something
- 6 in the way of guidance, even if it is simply to
- 7 say, yes, district courts have discretion that
- 8 should be exercised consistent with ICARA and
- 9 the Hague Convention; however, given these
- 10 concerns and how they are often present in
- 11 domestic violence cases, use caution before
- 12 going forward with them in that context?
- MR. LIU: I think so long as there's a
- 14 substantial caveat that there may be other cases
- 15 even in the domestic violence context where
- 16 ameliorative measures are appropriate, that that
- 17 would be fine.
- 18 You know, the United States is in a
- 19 position where we have children, of course,
- 20 abducted from foreign countries who are here,
- 21 but we are also in a situation where we have
- 22 children from the United States abducted to
- 23 other countries.
- 24 And there may be allegations of
- 25 domestic violence in those cases, and we want

- 1 the judges abroad to also take into account the
- 2 specific circumstances of each case and -- and
- 3 -- and be sensitive to how those differences may
- 4 or may not make ameliorative measures in that
- 5 case an appropriate remedy.
- So -- so we -- I -- I would
- 7 simply, you know, make sure that I got across
- 8 that the United States is on both sides of -- of
- 9 -- of -- of the issue of whether the child is
- 10 incoming or outgoing.
- 11 JUSTICE BARRETT: That's very helpful.
- 12 Thank you, Mr. Liu.
- 13 CHIEF JUSTICE ROBERTS: Thank you,
- 14 counsel.
- 15 Mr. Min.
- 16 ORAL ARGUMENT OF RICHARD MIN
- 17 ON BEHALF OF THE RESPONDENT
- MR. MIN: Mr. Chief Justice, and may
- 19 it please the Court:
- The convention's text, context, and
- 21 purpose require that reasonable ameliorative
- 22 measures be considered when adjudicating these
- 23 complex family abduction cases.
- 24 To refuse to consider measures that
- 25 might allow for the safe return of children back

- 1 to their home country would be an abuse of
- 2 discretion and would violate the purpose of the
- 3 convention, which is built on a system of mutual
- 4 trust between signatory nations.
- 5 This approach supported by the Hague
- 6 Conference ensures consistent results here in
- 7 the United States and expectations for U.S.
- 8 children abducted abroad by providing courts
- 9 clear guidance on how to evaluate this
- 10 exception.
- 11 The lower court here took into
- 12 consideration the unique facts of this case and
- 13 of this family.
- 14 Specifically, the limiting provisional
- order in this case addressed the grave risk of
- 16 harm to this child, which was caused by
- 17 potential exposure to domestic violence between
- 18 the parties.
- 19 The return order helps to -- to deter
- 20 future abductions, which Congress has found to
- 21 be harmful to children, while also protecting
- the interests of this child, ensuring that the
- 23 custody dispute takes place in Italy, his home
- 24 country.
- 25 The core premise of the convention is

- 1 that the interests of children in matters
- 2 relating to their custody are best served when
- 3 custody decisions are made in the country of
- 4 habitual residence.
- 5 Ultimately, the treaty is not about
- 6 who should have custody but, rather, where those
- 7 decisions should be made.
- 8 The Italian courts have already issued
- 9 orders protecting this child, and they have
- 10 scheduled -- scheduled a hearing in June to
- 11 address issues of custody.
- 12 As this Court found in Abbott, there
- is no reason to doubt the ability of other
- 14 contracting states to carry out their duty to
- 15 make decisions in the best interest of children.
- 16 Further, as this Court found in
- 17 Monasky, domestic violence should be an issue
- 18 fully adjud -- fully explored in the custody
- 19 adjudication upon the child's return.
- The Court should, therefore, affirm
- 21 the order directing the immediate return of
- 22 B.A.S. back to Italy.
- I'm happy to entertain any questions.
- 24 CHIEF JUSTICE ROBERTS: This
- 25 ameliorative conditions doctrine, rule, it has

- 1 no basis in the convention or the statute,
- 2 right, and by which I mean it's not a concept
- 3 that the statute or the convention refers to?
- 4 Grave risk is all that we're talking about,
- 5 right?
- 6 MR. MIN: Yes, but we believe that
- 7 it's inherent and implicit in the text of the
- 8 convention, meaning that grave risk, the Article
- 9 13(b) grave risk inquiry, necessitates an
- 10 analysis of the future risk of harm to the
- 11 child, including any potential mitigating
- 12 factors.
- This is an approach that the United
- 14 States themselves supported in the Blondin
- 15 second appeal. On page 21 of their amicus
- 16 brief, they said -- and they supported the
- 17 Blondin II language, saying it supported that
- 18 past abuse should not constitute a finding of
- 19 grave risk of harm without the additional
- 20 finding that there's a likelihood of and no
- 21 adequate option to prevent future abuse upon
- 22 return, which means that to find a grave risk of
- harm, you must find there's no way to protect
- 24 the child upon return.
- 25 CHIEF JUSTICE ROBERTS: Well, but by

- 1 creating ameliorative conditions as sort of a
- 2 separate concept, it's almost like you're adding
- 3 a subsection to -- to 13. It does have the
- 4 potential, and maybe the -- I don't want to say
- 5 inevitable, but the likelihood of extending the
- 6 -- the proceedings.
- 7 It's -- it's one thing if you just
- 8 factor it into determining whether there's a
- 9 grave risk. It's another thing if you say,
- okay, you've got grave risk. Now what kind of
- 11 conditions can we impose? Because, once you do
- 12 that, you're talking about ameliorative
- conditions that are added as the process goes
- 14 on.
- You know, oh, you -- you think it's
- 16 risky that there's this? Okay, here's what
- 17 we're going to do. Or this? This is what we're
- 18 going to do. As opposed to things that are -- I
- 19 mean, that could be factored into the grave risk
- 20 concerns as part of the same process. It's a
- 21 bad thing that, you know, the child is in this
- 22 situation or this is going to affect him or
- where the education is going to be or whatever,
- and in the process of debating that, simply say,
- well, this is what we're going to do, this can

- 1 happen, but not sort of extend it as a whole
- 2 separate inquiry.
- 3 MR. MIN: Well, we agree that it
- 4 should be a one-step process and the analysis
- 5 should be done in the same stage. However, we
- 6 also believe that, pursuant to the language of
- 7 Article 13 and 18 of the convention, that the
- 8 court has discretion to return a child even with
- 9 a grave risk finding in place.
- 10 That discretion, as Justice Alito
- 11 mentioned earlier, would reasonably only occur
- 12 if there were sufficient ameliorative measures
- in place to return a child. We agree that,
- absent measures to protect a child, it would be
- 15 highly unusual to direct a return of the child
- 16 after a grave risk finding.
- 17 However, there are certain
- 18 circumstances where they may -- that might be
- 19 appropriate, such as if the abducting parent is
- 20 creating the situation of grave risk in the home
- 21 country, such as refusing to obtain an order of
- 22 protection or refusing to seek some sort of
- 23 relief that might protect the child. The court
- 24 may in that circumstance decide that, balancing
- 25 the factors, one, to deter future abductions,

- 1 they will not sanction behavior of abducting
- 2 parents who do not cooperate in efforts to
- 3 protect the child upon return and, therefore,
- 4 return the child notwithstanding a grave risk
- 5 finding.
- 6 But the United States' position again
- 7 in the Blondin II amicus brief -- or the -- the
- 8 Blondin amicus brief talked about the fact that
- 9 the system is built on mutual trust and
- 10 cooperation. Ultimately, the purpose of the
- 11 convention is to believe that the foreign courts
- 12 can protect children. It will lead to
- 13 consistent results here and abroad.
- JUSTICE BREYER: I'm afraid of writing
- anything. You see the problem? It seems to me
- 16 that why isn't the -- the right group to write
- 17 something -- there are bureaus and there are
- 18 people who have this as their profession. We're
- 19 not a family court, and any word we write is
- 20 capable of being used in a context, in a case
- 21 where it does not belong. Okay?
- So, when you say let's put our thumb
- 23 -- that's what Justice Barrett said -- yeah,
- okay, that seems like the best possible
- 25 approach. And even there, I'm not certain of

- 1 what thumb and what those words should be.
- 2 A family court judge has the hardest
- 3 judge, in my opinion, in this system. And --
- 4 and so what do we say? I take it you agree that
- 5 what the Second Circuit said must be wrong. I
- 6 mean, there will be cases where there is nothing
- 7 to be said about undertakings and you shouldn't
- 8 go into it, Judge, or you're going to be here
- 9 for five years, and the child shouldn't be sent
- 10 back to Afghanistan because they're bombing
- 11 every five minutes. And I can make up some
- 12 other country if I need to.
- And, you know, so -- so it can't be an
- 14 absolute rule in my opinion, but go ahead,
- answer that. Tell me why it has to be.
- MR. MIN: Well, there is a --
- 17 JUSTICE BREYER: Why should we write
- 18 something and what those words should be in your
- 19 opinion?
- 20 MR. MIN: To clarify, there is a
- 21 distinction between consideration and
- 22 implementation of ameliorative measures.
- 23 Consideration, as the case law suggests in the
- 24 Second Circuit, can be instantaneous. A court
- 25 can say: Well, a child was abducted from

- 1 Afghanistan. I've considered if there's
- 2 anything we can do to protect the child. I
- 3 don't believe there is anything because the
- 4 entire country is being bombed, using Your
- 5 Honor's example.
- 6 That is consideration. That is what
- 7 the Second Circuit's rule has implemented. The
- 8 Second Circuit case law is very clear that they
- 9 have not remanded cases historically to -- for
- 10 failure to consider all available ameliorative
- 11 measures. The full panoply, as the United
- 12 States and as Petitioner believes the rule
- 13 states.
- 14 The application of the rule is that
- 15 the court examines the record put before them,
- 16 considers some very readily accessible and
- 17 easily available ameliorative measures, which
- 18 the United States has supported, and in that
- 19 limited purpose considers normal protective
- 20 measures, such as orders of protection, whether
- 21 or not supervised visitation can be put in
- 22 place.
- For example, the medical cases, as
- 24 part of grave risk, is very illuminating to use
- 25 as an analogy. In the Ermini case -- in the

- 1 Ermini case and I believe the Aidan case in the
- 2 Second Circuit, the abducting parent was
- 3 required to show that there was no medical
- 4 treatment available in the home country before
- 5 the court could find that there was grave risk
- 6 of harm.
- 7 This is precisely our argument, that
- 8 connected to the grave risk inquiry, one must
- 9 show that the child cannot be protected or
- 10 cannot be treated in the home country. It's not
- 11 sufficient to show, well, the child can get
- 12 medical treatment in the United States; we don't
- have to worry about what's available in the
- 14 other country. They must engage in some sort of
- analysis of what is possible and appropriate in
- 16 the home country before --
- 17 JUSTICE GORSUCH: So, Mr. Min, I just
- 18 want to see if you agree with Mr. Liu, and he
- 19 gave us at least four things that he thought we
- 20 could -- we could get our hands around when it
- 21 comes to ameliorative measures. And I
- 22 understand your point that we have to determine
- whether there's a grave risk in the home country
- 24 and medical conditions.
- 25 But he said you don't have to consider

- 1 measures that are not raised by the parties,
- one. Two, you -- you don't have to -- you don't
- 3 have to pursue things that were not -- that are
- 4 not -- that are obviously not workable. Three,
- 5 you don't have to consider measures that would
- 6 usurp local authority. And, four, he said, you
- 7 can -- you don't have to consider measures if it
- 8 would prolong proceedings significantly.
- 9 Do you disagree with any of those?
- 10 MR. MIN: Yes. Starting from the
- 11 first one, the United States in their own brief
- 12 suggested that the courts can sua sponte
- 13 consider available --
- 14 JUSTICE GORSUCH: No. Of course, it
- 15 can, but it doesn't have to, is -- is, I
- 16 believe, as I understood Mr. Liu, that -- that
- 17 it's not required to. It wouldn't be an abuse
- 18 of discretion if it failed to consider sua
- 19 sponte measures on its own.
- 20 And -- and that may be the fundamental
- 21 problem with the Second Circuit's approach,
- 22 right? Is -- is that it -- it seems to suggest
- the district court had to go out and investigate
- 24 measures on its own, as Justice Sotomayor
- 25 suggested.

1 So, again, those four things, any 2 problem with any of them? That one doesn't 3 count. MR. MIN: Well, we believe that the 4 Haque Conference in their quide to good practice 5 has stated that the courts must consider 6 7 available and readily accessible ameliorative 8 measures. And we agree that would be the 9 appropriate --10 JUSTICE GORSUCH: So available would be presented by the parties, and readily 11 12 accessible would, I think, track what -- what Mr. Liu said in things -- it could throw out 13 14 things that were obviously not workable, that 15 that wouldn't be an abuse of discretion. 16 So I haven't heard anything that --17 from you and I haven't read anything in your 18 brief that I recall that -- that disagrees with 19 these, at least these four things. What would 20 you say? 21 MR. MIN: Well, I think, if the 2.2 parties did not present an option such as moving 23 away from the nuclear plant and if the court 24 considered that as a very easily accessible and

readily available ameliorative measure, the

1 court would have a duty to consider something 2 that is very knowable in those circumstances --3 JUSTICE GORSUCH: On its own? MR. MIN: Yes, on its own, because --4 JUSTICE GORSUCH: Okay. Let's say we 5 6 disagree with that, and we -- you know, we don't 7 normally have, as Justice Sotomayor says, an inquisitorial justice system. It's an 8 9 adversarial one in this -- this country. 10 what? 11 MR. MIN: Well, the United States has 12 supported judges reaching out to the international network of Hague judges. And we 13 14 should remember that Congress has promoted or 15 says that there should be uniform interpretation 16 internationally of this convention, which means 17 that it should work not only for the United 18 States courts but also international courts and 19 that courts all around the world should apply 20 the provisions of the convention fairly 21 uniformly. 2.2 So the United States has supported 23 courts and district judges reaching out to the 24 international network of Hague judges. We agree 25 that that should be something that courts

- 1 consider in cases of grave risk of harm.
- We also believe that the presumption
- 3 should be in all cases that the home country can
- 4 protect children. That is the system that this
- 5 convention is built on. And inherent in that
- 6 system would be an acknowledgment that most
- 7 countries have orders of protection, custody
- 8 courts that can supervise children, that these
- 9 are things that courts should sua sponte
- 10 consider before rejecting the efficacy of these
- 11 measures.
- Now, again, the simple fact that they
- 13 consider this, even if it is just a fleeting
- 14 thought, is sufficient. And the Second Circuit
- 15 case law does not require that they do anything
- 16 further than that.
- 17 On the second point, we agree,
- obvious, readily accessible, available remedies
- is what the court should be mandated to
- 20 consider. The Second Circuit language in case
- 21 law, as inartfully as it might be drafted,
- 22 again, in practice, is not applied the way that
- 23 Petitioner and the United States paints it.
- It is more restrictive, meaning that
- 25 they do defer to the district court's analysis

- of the record and proposals. The Davies case,
- 2 which occurred a year before this case in the
- 3 Second Circuit, the district court denied the
- 4 return to French St. Martin after ameliorative
- 5 measures and undertakings were proposed. The --
- 6 on remand, the Second Circuit did not -- on
- 7 appeal, the Second Circuit did not remand for
- 8 failure -- failure to consider the full panoply
- 9 of ameliorative measures, for failure to
- 10 consider all theoretical ameliorative measures.
- 11 They simply affirmed stating the -- the district
- 12 court considered the record put forth before
- them, considered available ameliorative
- 14 measures, and agreed that the child should not
- 15 be returned.
- 16 CHIEF JUSTICE ROBERTS: Counsel, I'm
- 17 sorry, I'm about 90 seconds behind you. But you
- 18 said that the consideration can be fleeting. It
- doesn't have to be terribly involved.
- 20 How would you describe the
- 21 consideration in this case? Certainly far
- 22 beyond fleeting, right, quite elaborate,
- 23 ongoing, getting the international --
- 24 international courts involved?
- MR. MIN: Yes.

1	CHIEF JUSTICE ROBERTS: So so would
2	you at least acknowledge that the depth of
3	consideration went far beyond what would be true
4	in the normal case?
5	MR. MIN: Well, in this case the
6	parties, again, proposed substantial
7	ameliorative measures during the evidentiary
8	portion of this case.
9	It was only after the Second Circuit
10	remand that the court engaged in further
11	analysis and trying to convert the mostly
12	undertakings and ameliorative measures into more
13	enforceable orders.
14	Of course, to some extent the analysis
15	or evaluation of ameliorative measures is a
16	process that would take time, of course, but the
17	United States themselves in, again, in the
18	Blondin amicus brief, criticize the grave risk
19	process which required expert testimony, and
20	said that it would result to delays and
21	prolonging cases.
22	In in my experience, it is grave
23	risk analysis itself that often leads to long
24	delays in the adjudication of these cases.
25	There's very rarely do grave risk

- 1 cases get resolved within six weeks. They
- 2 require expert testimony. They require the
- 3 analysis of the foreign country's mechanism and
- 4 legal system.
- 5 In this case, Petitioner put their
- 6 case on first because they were trying to
- 7 substantiate the exception.
- 8 And in their case, they called an
- 9 Italian legal expert who criticized Italy and
- 10 also criticized the U.S. system for protecting
- 11 domestic violence. And they also called two
- 12 experts on -- on grave risk of harm.
- 13 So simultaneous with that evidence
- being adduced, the question of ameliorative
- measures was also presented. So that there is
- 16 no real time delay that would be created by
- 17 considering ameliorative measures. And
- 18 certainly one must consider the overarching
- 19 purpose of the convention, which is to return
- 20 children back to their home country.
- 21 Ultimately the question that I have
- 22 heard from several Justices is about the rule
- that should be provided to courts in these types
- of cases.
- 25 And we believe that, very simply, the

- 1 Court must consider all evidence of ameliorative
- 2 measures that have been presented to them by
- 3 either party during the course of proceedings,
- 4 that it is Petitioner, or the abducting parents'
- 5 burden to overcome the presumption that the
- 6 courts in the system in the home country are
- 7 capable of protecting children.
- 8 And that that presumption may be
- 9 overcome by evidence stating that they have
- 10 either attempted to secure protection, and were
- 11 denied that protection, which would -- can lead
- 12 a district court to conclude that that country
- cannot protect that child, or by producing some
- sort of evidence through experts or other means
- about the deficiencies in that legal system.
- 16 JUSTICE SOTOMAYOR: Counsel, not in my
- 17 experience, but I have followed some of these
- 18 cases with care.
- 19 If a court decides I'm not altogether
- 20 sure about whether the abuse occurred or, if the
- 21 abuse occurred, it occurred in the manner that
- 22 the Petitioner says -- not the Petitioner, that
- 23 the Respondent says -- I think that that issue
- is one that should be looked at more closely by
- 25 the court making the custody decision. I need

- 1 to rule expeditiously in this case.
- 2 So given my deep uncertainty, I'm not
- 3 sure I'm going to make a grave risk finding or
- 4 I'm going to find there may be a risk but I'm
- 5 not sure of its extent, I think these measures
- 6 are enough to return the child, what mechanism
- 7 is there for a court to do that?
- 8 MR. MIN: So, Hague cases are often
- 9 described as summary proceedings.
- 10 JUSTICE SOTOMAYOR: Right.
- 11 MR. MIN: There are several rules that
- 12 allow for expeditious proceedings, such as the
- 13 requirement that documents not have to be
- 14 authenticated to be produced as evidence.
- We believe that a mandatory
- 16 consideration will speed up resolution of these
- 17 cases. First, it gives clear guidance to -- to
- 18 district court judges --
- JUSTICE SOTOMAYOR: No, I --
- MR. MIN: -- how to evaluate.
- 21 JUSTICE SOTOMAYOR: -- I understand
- 22 all of that, counsel.
- MR. MIN: The summary judgment --
- JUSTICE SOTOMAYOR: The assumption
- 25 here has been that there has been a grave risk

- 1 finding, but, as I indicated, especially in
- 2 domestic abuse cases, they're -- they're messy.
- 3 And who is abusing whom and to what extent and
- 4 under what circumstances is always at issue.
- 5 Okay?
- 6 What legal mechanism is there for a
- 7 court who is unsure, I don't want to make a
- 8 grave risk finding because I think that that
- 9 really belongs to the custody court, I'm on the
- 10 margin. Could, without that finding, a court
- 11 say I'm going to return you?
- MR. MIN: Yes. We believe that
- through summary judgment motions and processes,
- that if there is a mandatory consideration of
- ameliorative measures, that the left-behind
- parent can put forth evidence that taking the
- 17 abducting parent's allegations at their extreme,
- which is what the United Kingdom does in their
- 19 analysis, taking their allegations at face
- 20 value, there are sufficient ameliorative
- 21 measures that would still protect the child,
- then they do not have to go through the thorough
- 23 analysis and evidence-gathering to figure out
- 24 whether the allegations are then themselves
- 25 true.

1	And this is something that the Hague
2	Conference has talked about in their guide to
3	good practice. And so that would in effect
4	speed up these cases considerably.
5	JUSTICE BREYER: I mean, why can
6	what about saying that I'm looking for the
7	thumb not say it quite in those words. After
8	all, the U.K. is talking about a special treaty
9	that includes the EU countries where they know
10	the courts have these particular things, maybe.
11	But just say the question is
12	difficult, has to do with whether there really
13	will be a grave risk or whether there won't be a
14	grave risk, and we would recommend or it's quite
15	possible the district court is free to consult
16	the guidance of experts on the subject, for
17	example, the March 9th, 2020 statement issued by
18	the Child Abduction Convention guide by the
19	permanent bureau of the Hague Conference,
20	whatever it is, we cite that. But we don't tell
21	them they have to do it.
22	We just say, in an appropriate case,
23	the judge is free, of course, to consider the
24	views of those who work in this field, such as.
25	Now, we don't have to say too much and

- 1 they'll do it, you know, I mean, so what about
- 2 something like that, and not in every case but
- 3 in an appropriate case?
- 4 MR. MIN: Again, we believe, and we
- 5 agree with the United States that discretion
- 6 should be guided by sound legal principles and
- 7 the large objectives of the convention.
- 8 We believe that it would be an abuse
- 9 of discretion for a court to fail to consider
- 10 very reasonable and accessible and available
- ameliorative measures in cases where they may
- 12 help the return of the child back to the home
- 13 country.
- 14 Again, if they -- if it's an extreme
- 15 case where an abductor has violated and shown a
- 16 propensity to violate court orders in the past,
- where the abducting parent has sought orders of
- 18 protection and sought the refuge of police in
- 19 the home country and they have not offered their
- 20 assistance back home, in those types of cases
- 21 the court can easily consider and say: I've
- thought about how we can protect this child,
- 23 none of them I think will work, and they can
- 24 move on to their final decision.
- 25 We do not believe that the mandatory

- 1 consideration adds any more time because, if
- 2 they believe that it could assist in returning
- 3 the child, and implemented that, then it would
- 4 take the same time whether it was discretionary
- 5 or mandatory, and it would take the same time if
- 6 they denied the implementation of the
- 7 ameliorative measures.
- 8 Again, the consideration versus
- 9 implementation is an important distinction. A
- 10 lot of the concerns here are about implementing
- 11 ameliorative measures. But even if we concede
- or even if we accept that ameliorative measures
- are discretionary, the implementation of them
- 14 will, of course, take some time.
- Now, in this case when Ms. Golan
- 16 actually sought the order of protection, in
- 17 December 2019, she obtained it one week later.
- 18 So there really was no delay in obtaining the
- 19 necessary ameliorative measures to protect this
- 20 child in this case, and oftentimes there will
- 21 not have to be.
- 22 If this Court does not have any
- further questions, we certainly would urge this
- 24 Court to affirm the return of B.A.S.
- As I stated in my opening statement,

- 1 the Italian courts are ready to adjudicate the
- 2 best interests of this child. They have a
- 3 hearing scheduled in June. They have appointed
- 4 an attorney for the child to represent the
- 5 child's interest.
- They have issued orders that
- 7 substantially protect the interests of this
- 8 child and reduce any risk to this child below
- 9 the threshold grave risk of harm.
- 10 CHIEF JUSTICE ROBERTS: Anything
- 11 further?
- 12 Thank you, counsel.
- MR. MIN: Thank you.
- 14 CHIEF JUSTICE ROBERTS: Rebuttal, Ms.
- 15 King?
- 16 REBUTTAL ARGUMENT OF KAREN R. KING
- 17 ON BEHALF OF THE PETITIONER
- MS. KING: Yes, thank you.
- To start with the Italian proceeding,
- 20 all that's happened in Italy is more placeholder
- 21 dates, the same that's happened in the last
- 22 three years since that case was filed. The only
- 23 substantive action taken in the Italian
- 24 proceeding was the one that was put in place at
- 25 the request of this U.S. district court, going

- 1 through the parties and forcing the parties to
- 2 apply for a particular order.
- I want to go back to the notion of an
- 4 exception. This is the fifth Hague case that
- 5 this Court has heard in 12 years. And in each
- 6 of its prior opinions, it identified the grave
- 7 risk exception as an example of where return is
- 8 not required because it is the plain reading of
- 9 the convention. There is no obligation to
- 10 return, no heavy thumb on the scale towards
- 11 return, once grave risk is proven. And the
- 12 exception exists for a reason.
- 13 And this is the first case where a
- 14 mother has proven the grave risk exception by
- 15 the exceedingly high evidentiary standard in
- this country, by clear and convincing evidence.
- 17 And so if we go back the three years
- to March 22nd of 2019, when the district court
- 19 made that grave risk finding, I just want to
- 20 note that that finding was never even appealed.
- 21 It stands to this day, all of those findings of
- 22 horrific violence, of the character failings of
- 23 Mr. Saada, and of the harm, psychological and
- 24 physical harm, to the young child in this case.
- 25 But everything that followed from that

- is infected by the Second Circuit's mandatory
- 2 requirement to exhaustively consider and try to
- find a way to send the child back. And Mr. Min
- 4 says that ameliorative measures was part of the
- 5 trial. And that's not exactly true, although
- 6 they were mentioned in the trial. There was not
- 7 a detailed factual finding about ameliorative
- 8 measures.
- 9 It came up after -- or in the middle
- of closing arguments. At the end of closing
- arguments is when the district court said, oh,
- 12 by the way, can you please propose some
- 13 ameliorative measures?
- 14 And at that time, the ameliorative
- measures proposed by Mr. Saada were a bunch of
- 16 promises, essentially. And even the Second
- 17 Circuit agrees that those promises are not
- 18 reliable, are not consistent with the
- 19 convention's requirement to try and protect the
- 20 children.
- 21 And at the end of the day, the Second
- 22 Circuit's rule then required a -- another bite
- 23 at the apple, so to speak, and forced the
- 24 district court then to engage in this
- 25 nine-and-a-half-month process that I think we

Т	can all recognize as being improper under the
2	convention's requirements.
3	The procedural and substantive defects
4	with that ultimate process are are too
5	ingrained for us to send this back. If the
6	defect is it took too long, the remedy shouldn't
7	be, well, give them more time to try again.
8	If the defect is the district court
9	should not have entangled itself with custody
10	matters, the remedy should not be to accept the
11	protective order now and allow the parties to
12	engage with it.
13	Because there's a safe and swift
14	resolution, we we urge a reversal.
15	CHIEF JUSTICE ROBERTS: Thank you,
16	counsel.
17	The case is submitted.
18	(Whereupon, at 11:21 a.m., the case
19	was submitted.)
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