Lobbying and Legislative Uncertainty

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The Questions

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 - ▶ lobbying strategies (e.g. who to lobby, how much to 'pay')
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- 2. Can we distentangle fundamental uncertainty about preferences from equilibrium and modeling uncertainty?
 - ⇒ Build a structural model to take to U.S. House data
- 3. Ultimately, want to identify cross-industry measures of legislative uncertainty



Some Stylized Facts

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Adding uncertainty to standard model captures (2) — (4)



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- ► Lobbying with Uncertainty: Coates & Ludema 2001, Le Breton & Salanie 2003, Le Breton & Zaphorozhets (2007)
- ► Vote Buying in Legislatures: Groseclose & Snyder 1996, Banks 2000, Dal Bo 2007



Overview



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U.S. House of Representative



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- U.S. House of Representative
 - ► All roll call votes, 2005 through present



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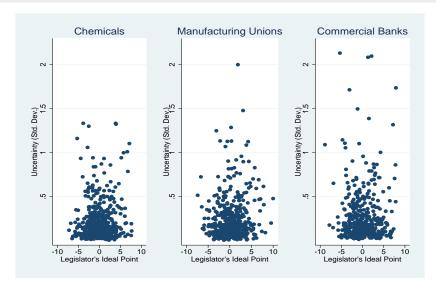
U.S. House of Representative

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Use multi-dimensional ideal-point estimation to identify measures of uncertainty



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Model

Policy and Politics



Three legislators

▶ Identified by location in linear preference space:

$$i \in \{-0.5, 0, .5\}$$

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Two vote buyers, A and B





Political Structure

Policy and Politics

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 \blacktriangleright A prefers x, B prefers s





Timeline

1. Vote Buyer A



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- 2. Vote Buyer B



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- 3. Legislature
 - i. All legislators observe a, b
 - ii. Uncertainty about preferences realized: $\underline{\theta} = (\theta_{-.5}, \theta_0, \theta_{.5})$
 - iii. Each legislator votes for her preferred policy

Legislators



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$$v(i) = \alpha - \beta i + \theta_i + a_i - b_i \leq 0$$

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 - ► Probability *i* votes for *s* is $\Pr[\alpha \beta i + \theta_i + a_i b_i \leq 0] = \Pr[\theta_i \leq \beta i \alpha a_i + b_i]$

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 - ► Assuming $\theta \sim \text{Logistic } (0,1)$, it's $\frac{1}{1+e^{-(\beta i \alpha a_i + b_i)}}$





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Vote Buyer B

Assume vote buyers maximize expected value of winning net of bribes paid

- ► Assume bribes must be non-negative
- ▶ Vote buyer won't spend more than his willingness to pay, W_B
- ▶ In three-seat legislature, max probability that ≥ 2 legislators vote for s



Vote Buyer B's Objective Function



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Let X(i) = 1 denote legislator i votes for the status quo



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$$\max_{b_{-.5},b_{0},b_{.5}} W_{B} \left[\Pr\left(X\left(-.5\right) = 1\right) \Pr\left(X\left(0\right) = 1\right) \left(X\left(.5\right) = 0\right) + \right. \\ \left. \Pr\left(X\left(-.5\right) = 1\right) \Pr\left(X\left(0\right) = 0\right) \Pr\left(X\left(.5\right) = 1\right) + \right. \\ \left. \Pr\left(X\left(-.5\right) = 0\right) \Pr\left(X\left(0\right) = 1\right) \Pr\left(X\left(.5\right) = 1\right) + \right. \\ \left. \Pr\left(X\left(-.5\right) = 1\right) \Pr\left(X\left(0\right) = 1\right) \Pr\left(X\left(.5\right) = 1\right) \right] - \sum_{j \in \{ -.5,0,.5\}} b_{j}$$





Vote Buyer A

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Vote Buyer A

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- \triangleright She wants x to win instead of s



One Vote Buyer

Two Non-Negative Bribes



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Let X and Y and Z be the gross positions of each of the three legislators. Then the FOCs are



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$$\frac{e^{-Y} + e^{-Z}}{(1 + e^{-Y})(1 + e^{-Z})} \frac{e^{-X}}{(1 + e^{-X})^2} = \frac{1}{W_B}$$
 (1)

Results

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Two non-negative bribes

When Vote Buyer B pays bribes to exactly two legislators, the bribes are such that the two bribed legislators' ideal points gross of bribes are equalized. Which two legislators are bribed depends on the bias parameter α .

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One Vote Buyer

Three Non-Negative Bribes

Similar intuition for the case where all three legislators are bribed



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The Rest of the Story...

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When Vote Buyer B pays bribes to exactly one legislator, it may be any one of the three legislators depending on the bias parameter α .

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When Vote Buyer B pays bribes to exactly one legislator, it may be any one of the three legislators depending on the bias parameter α .

No Non-Negative Bribes

When Vote Buyer B has a low willingness to pay, he does not bribe any legislator.



Results 0000

Varying Uncertainty Across Legislators

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One Vote Buyer

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Conjecture

When there is no bias in the positions of the legislators ($\alpha = 0$), the bribes of legislators whose ideal points are at the median in terms of uncertainty receive the highest relative bribes.



Two Vote Buyers

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No Bribes

It is possible that neither vote buyer bribes any legislator on a given vote. This occurs when both vote buyers' willingness-topay parameters are small.



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Two Vote Buyers

No Bribes

It is possible that neither vote buyer bribes any legislator on a given vote. This occurs when both vote buyers' willingness-to-pay parameters are small.

Both Vote Buyers Bribe

It is possible for both vote buyers to bribe legislators on the same vote.





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- ▶ Derive tight identification of empirical estimates from structural model



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- ▶ Derive tight identification of empirical estimates from structural model
- ▶ Provide micro-founded explanations for the variation in uncertainty that lobbies face

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- helps in understanding lobbying strategies
- ▶ may shed light on why some lobbies are more successful than others
- ▶ will help in the identification of measures of uncertainty that can be used in many applications

