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# Georgia COAM (Class B) Primer

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## Table of Contents

<b>Description</b>	<b>2</b>
<b>01 COAM Regulations</b>	<b>3</b>
01.01 The Basics . . . . .	3
01.02 Skill Test . . . . .	4
01.03 Hand Count . . . . .	5
01.04 Cash-Out Requirements and Limitations . . . . .	6
01.05 Location Requirements . . . . .	7
01.06 Other Regulations . . . . .	7
01.07 Other Considerations . . . . .	8
<b>02 Skill Test Considerations</b>	<b>10</b>
02.01 Features Common to Skill Test Presentations . . . . .	10
02.02 Common Skill Test Types . . . . .	10
<b>03 Market Considerations</b>	<b>12</b>
03.01 Key Differences from Casinos . . . . .	12
03.02 What Attracts and Sustains COAM Players . . . . .	13
<b>04 SAS Requirements</b>	<b>15</b>
04.01 Minimum Feature Support . . . . .	15
04.02 Required Long Polls . . . . .	15
04.03 Meters . . . . .	16
04.04 Required Events . . . . .	17

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## Description

A plain-English description of current Georgia COAM regulations as of February 2026 (Sections 01 & 02). It also provides guidance for those new to this unique market (Section 03).

### Important

**This document is not legal advice**, nor is it meant to be all-inclusive. It is intended solely as an introduction and source of general information and market context. Check all up-to-date laws and regulations before taking any action.”

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## 01 COAM Regulations

### 01.01 The Basics

(Ref: O.C.G.A. § 16-12-35; O.C.G.A. § 50-27-70; O.C.G.A. § 50-27-84; O.C.G.A. § 50-27-87; O.C.G.A. § 50-27-101; O.C.G.A. § 50-27-102; RU 13.1.2; RU 13.1.13; RU 13.1.14)

- **COAM** = Coin-Operated Amusement Machines
  - **Class A:** Classic arcade-style games like skee-ball and claw games.
  - **Class B:** Usually resemble casino games (slots in particular), and have a few key attributes:
    - Skill-based—cannot be 100% chance
    - Credits are carried over from game to game
    - Dispense credits that must be redeemed on-location
- **Skill Test**
  - A defining feature of skill-based games is that all Wins are gated behind Skill Tests (see below)
- **Hand Count**
  - Each play on a GA COAM machine adds to the Hand Count, which is used in determining cash-out values
- **Game Pack**
  - COAM games are multi-game products, usually consisting of 5–6 titles per pack that may be freely switched between from a central Game Select screen
- **Site Controller**
  - An on-site device that all cabinets communicate with to handle Intralot reporting, game commissioning, and other related tasks
- **SAS** = Slot Accounting System
  - A common communication protocol used by Intralot to monitor gaming for legal, regulatory, and taxation purposes

### Cabinets

(RU 13.1.14; *Standards for the Secured Compartment*)

- **Cabinet**
  - A catch-all term for the physical hardware that the Game Pack is installed on
- **Hard Meters**
  - COAM Cabinets are required to have two mechanical Hard Meters installed; one tracking coin-in, the other tracking coin-out, both in \$1 increments
- **Secured Compartment**

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- COAM cabinets must have a compartment secured with a cylinder lock that houses the logic board and hard meters

## Governance

- **GLC** = Georgia Lottery Commission
  - The GLC oversees the regulation of COAM games in Georgia and retains 13% net receipts for the state
- **Intralot**
  - Contracted by the GLC to oversee the daily operation, security, accounting, and record keeping of all COAM games in Georgia

## Legal Entities

(Ref: 50-27-102; RU 13.1.13)

- **Publisher**
  - The company that produces the games and cabinets. A Publisher can not also be an MLH or LLH. The Publisher can not profit directly from their games beyond the initial sale to an MLH
- **MLH** = Master License Holder
  - A legally mandated buffer between the Publisher and Locations
  - An MLH can not be the exclusive supplier of a Publisher's products to Locations
  - The MLH purchases games from the Publisher and leases them to the Location, and is entitled to 43.5% of net receipts
- **Location**
  - Owns the retail space where the games are located.
  - The Location leases games from the MLH, and is entitled to 43.5% of net receipts

## 01.02 Skill Test

(Ref: O.C.G.A. § 16-12-35)

### What Defines a Skill Test

There are specific, legally mandated qualities that determine if gameplay is properly skill-based.

- All Wins **MUST** be gated behind a Skill Test
  - The sequence is ALWAYS: **Bet** → **Skill** → **Award**

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- The Win Award may encompass an entire Bonus feature, so long as there has been a Skill Test between the Bet and the Award
  - The reel spin presentation may come before or after the Skill Test, though it is nearly always placed before the Skill Test
  - The player must be required to take an action to determine success or failure
    - If there is no player interaction, it is not skill-based
  - It must be possible for the test to fail
    - If there is no way to lose or fail, then it is not a Skill Test
  - The award amount is predetermined as normal
    - The Skill Test result is pass or fail only; it does not impact the prize amount
  - These guidelines apply to all prize awards, including regular plays, bonus games, jackpots, progressives, etc.

### **01.03 Hand Count**

*(Ref: O.C.G.A § 16-12-35; RU 3.1.14)*

The concept of a Hand Count is particular to a few skill-based markets, including Georgia.

- The current Hand Count must be visible to the player during normal play as well as in the Game Selection screen
- The Hand Count starts at 0 when credits are first added to the machine
- Every play adds 1 to the Hand Count
- When cashing out, the maximum amount that can be collected is  $[\text{Hand Count}] \times \$5$ 
  - Cash-out increment and Cash-out Amount can be anything from \$0.01 to \$5
    - Not all Game Packs allow this to be changed; most that do default both to \$5
  - Any remainder is left on the cabinet as credits
  - The number of Hand Counts cashed out will be subtracted from the current Hand Count
  - If the Cash Out increment is set to less than \$5, for the purposes of subtracting Hand Counts, round up to the next \$5 increment

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### Example

#### Hand Count Cash-Out

A player has \$42.50 in credit and 9 Hand Count.

- If the Cash-out increment is \$5:
  - They will actually cash out \$40 (a multiple of \$5)
  - \$2.50 will remain on the machine
  - The Hand Count will be reduced to 1 ( $\$40/5 = 8$  Hand Counts)
- If the Cash-out increment is set to \$1:
  - They will actually cash-out \$42 (a multiple of \$1)
  - \$0.50 will remain on the machine
  - The Hand Count will be reduced to 0 ( $\$42/5 = 8.4$  Hand Counts)

- If the Credits on the machine drop below the minimum bet level, a Hand Count Reset timer will begin (the length of the countdown can be set in the settings, and should default to 30 seconds)
- When the countdown reaches 0, the Hand Count resets to 0
- If more Credits are added to the machine before the countdown ends, the countdown stops, and the Hand Count is retained

### Example

#### Hand Count Reset

A player has \$0.40 in credits, and the Minimum Bet for the game is \$0.25:

- Playing a game with a Bet of \$0.16 or more will drop the current credits below the Minimum Bet, which will trigger the Hand Count Reset countdown:
  - If enough credits are inserted before the countdown reaches 0, the Hand Count will be retained
  - If the countdown reaches 0, the Hand Count is reset to 0, and any credits left on the machine remain

## 01.04 Cash-Out Requirements and Limitations

(Ref: O.C.G.A § 16-12-35; O.C.G.A § 50-27-71; RU 13.3.1)

Cash-out in Georgia COAM has several specific limitations:

- A COAM machine **cannot** dispense cash

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### Tip

Prior to July 1, 2026:

- A COAM game can award vouchers, gift cards, or lottery products
  - Must be redeemed on-site only
  - Such vouchers cannot be redeemed for cash, firearms, alcohol, or tobacco
  - Other prizes of equivalent value are also permitted

After July 1, 2026:

- Prepaid gift cards and lottery products will be the **ONLY** allowed form of redemption
  - Gift cards can be used for any legal purchase at any location that accepts them

- Can cash out no more than \$5 per Hand Count
- Each Hand Count is treated as an individual game with a \$5 maximum award. Because of this, there are no taxable wins in Georgia COAM
  - Put another way, a \$1500 cash-out isn't a \$1500 win; it is 300 × \$5 wins.

## 01.05 Location Requirements

(Ref: O.C.G.A § 50-27-84; RU 13.1.13)

There are particular requirements that locations must meet to qualify for a COAM license.

- May be any retail location that does not primarily sell alcohol, firearms, tobacco, or pornographic/adult content, and primarily sells merchandise rather than services
  - **NOTE:** A rule change is in the works to allow for COAM machines to be placed in bars\*
- COAM revenue cannot exceed 50% of the total revenue for the location
- There is a maximum of 9 COAM machines per site

## 01.06 Other Regulations

### SAS Support

(Ref: RU 3.1.14; COAM SAS Requirements v1.8)

- Our separate SAS Requirements document includes the full list of required SAS Long Polls, Meters, and Events
- The Primary SAS port may only be used by Intralot to connect the Cabinet to their Site Controller
  - The Site Controller will confirm the identity of the Game Pack by running an LP21 (ROM

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- Signature) and comparing the results to their records
    - If this check fails, the Game Pack will be disabled
  - The Secondary SAS port is allowed to be used by kiosk payment systems
    - Secondary SAS is disallowed from sending LP01 (Disable Play) and LP02 (Enable Play) commands

## **No Shared Progressives**

*(Ref: O.C.G.A § 50-27-70)*

- As a consequence of the “Class B” legal definition allowing the carry-over of points only within a single session, Progressives can not be shared between cabinets
  - Games that are a part of the same Game Pack may share Progressives within that single cabinet, as the game session includes all of the games in a Game Pack

## **01.07 Other Considerations**

These are not explicitly stated regulatory requirements; rather, they are guidance we have received from our interactions with regulators. Proceed with caution.

### **Table Game Imagery Disallowed**

- Gambling imagery—craps tables, roulette wheels, playing cards, casino backgrounds, and so on—is not allowed
- DO NOT use card suits and face cards in designs
  - Traditional royal symbols (A, K, Q, J, and 10) are allowed so long as they do not look like cards and are not paired with a suit
- Dice are allowed

### **Cash Labels and Imagery Disallowed**

- There can be no messaging, implicit or implied, that the game will dispense actual cash
- DO NOT use “Cash Out” in-game or on buttons
  - Use “Collect” instead
- DO NOT label anything as “Cash”
  - Use “Credits” instead
- Dollar signs and cash values on credit amounts and prizes are OK
- Dollar sign and gold bar or similar reel Symbols are OK
- Bank and cash themes are OK

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## Summary

- **Skill Tests**
  - All wins are gated behind a Skill Test
  - Skill Tests require player interaction
  - Skill Test results are pass/fail
- **Hand Count**
  - Hand Count starts at 0; add 1 Hand Count per play
  - The player can cash out only \$5 per Hand Count
    - For every \$5 cashed-out, subtract 1 Hand Count
  - Credits below the minimum Bet triggers the Hand Count Reset countdown
    - If no credits are added before the countdown ends, Hand Count resets to 0
- **Cash Out**
  - No cash, award vouchers, gift cards, or lottery products
  - After June 1, 2026, only prepaid gift cards
- **Locations**
  - No more than 50% revenue from COAM
  - Limit of 9 COAM cabinets per location
- **Restrictions**
  - No network aside from Intralot's Site Controller
  - Secondary SAS can not enable/disable games
  - No casino imagery
  - No "Cash"

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## 02 Skill Test Considerations

### 02.01 Features Common to Skill Test Presentations

- Pressing the *Play* button without solving the Skill Test will do nothing
- The *Bet Level*, *Max Bet*, *Exit*, and *Help* buttons are also disabled until the Skill Test is completed
- If the game is AutoPlaying, the AutoPlay will stop when a Skill Test needs to be solved
  - The game may resume AutoPlay following the Skill Test evaluation, but it is not required
- The potential Win Line or combination is highlighted, so it is clear to the player which potential Win is being evaluated
  - This may also involve deemphasizing symbols not involved in the potential Win, but this is not required
  - This may not apply to Overlay Skill Tests that cover the reels
- There may be multiple Wins present; in these cases, the Skill Test is applied to the highest Win
  - Correctly solving the Skill Test awards **ALL the Wins**
  - Failing the Skill Test awards **NONE of the Wins**
  - This must be made clear in the Help Pages
- Hinting at the correct answer is allowed. Some examples of hinting include:
  - Making the correct option a different color
  - Adding particles or other effects to the correct option
  - Animating the correct option
  - Applying a label to the correct option

### 02.02 Common Skill Test Types

These are quick sketches of the most common Skill Tests used in GA COAM, included here for reference. Refer to individual specs for specific details about our implementation of these features.

#### Reel Nudge

- After the reels stop spinning, if there is a potential Win, one of the reels will be positioned one stop too high or too low to complete the Win
- Arrows will appear at the top and bottom of every reel allow the Player to nudge a reel up or down by one reel stop
- After ONE reel is nudged ONE stop, the Skill Test will be evaluated
- Though it is uncommon in Georgia COAM, some Nudge games can be configured with the

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nudge arrows present after every spin, even if there is no potential Win

- In these cases, pressing the *Play* button without solving the Skill Test will start the next game
- After ONE reel is nudged ONE stop, the Skill Test will be evaluated as a failure
- The nature of how Nudges work means they are best used in single-line, three-reel games
- The earliest Georgia COAM games were Nudge games, and many players still prefer them over any other Skill Test type

### **Symbol Select**

- After the reels stop spinning, only if there is a potential Win, one of the symbols involved in that Win will be obscured from the Player
- The Player will be presented with two symbols to choose from, one of which will complete the Winning combination and award the Win
- After one of the symbols is selected, the Skill Test is evaluated

### **Overlay**

- The Skill Test will be shown on an overlay graphic that will overlay the reels, rather than being shown on the reels
- This is a broad category that can include nearly any conceivable mini-game as a Skill Test. Some examples include:
  - Choosing correctly between two or more items
  - Matching colors or numbers
  - Finding a hidden picture
  - Solving a maze
  - Repeating a pattern (aka "Simon")
- Since Overlay features do not need to interact with the reels or symbols, they can be applied to many different games with minimal effort
- They risk interrupting the flow of play if they are not carefully designed

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## 03 Market Considerations

Designing COAM games requires a different mindset and considerations than traditional Class 2 and Class 3 slot games.

### 03.01 Key Differences from Casinos

- Casinos are destinations, located in and adjacent to resorts, fine dining, and hotels; players travel specifically to visit them and play their games. COAM games are located in gas stations and restaurants, often in back rooms and dark corners.
- The average COAM player—inasmuch as such a thing exists—is markedly different from the average casino player:
  - Many are only seeking a momentary diversion, a chance to blow off a little steam, and a chance to pocket a little something extra; many do not specifically set out to play
  - They tend to be younger, are largely working class, and are more likely to be male when compared to casino players
  - Many speak English as a second language; some do not speak English at all
- Sound is a big part of the casino experience, but in gas stations and other retail establishments, constant loud music and sounds are not generally welcome
  - We can't assume that the sound will be turned up, let alone turned on
  - If there is no way to mute the sound in a game, many locations will simply unplug the speakers
- Because of where COAM games are located, there are specific complicating factors to take into account when designing COAM games and cabinets
  - Screens can be difficult to easily see through the glare from overhead lights, and may be washed out by outside light, depending on how the location is set up
  - Maintenance of the machines is the responsibility of the MLH, who may not be available immediately if there is a problem
  - These locations are unlikely to have any sort of security on-premises
  - The space is often limited, with low ceilings and cramped seating



This image—of a fairly average recent COAM installation—illustrates several of these points.

### 03.02 What Attracts and Sustains COAM Players

In our experience and observation, these factors can make the difference between success and failure. Note that these are generalities and prone to change over time and even from location to location.

- **Progressive Jackpots:** COAM players chase Progressives just like casino players.
  - Game packs with shared Progressives should feature them prominently on the game select screen
  - Games with individual Progressives should show them on the game select screen as well, if possible
  - Persistent and Metamorphic features can create a similar anticipatory feeling and should be highlighted as well
- **"Fair" math:** Since they tend to play more often, and for shorter periods of time compared

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to casino players, finding the right math for COAM players can be a challenge.

- Wins that pay less than your bet are frustrating
- Too many small wins can become grating—recall that the Skill Test isn't a feature, it's a chore
- Too few wins is a problem, even if the wins are big; too often, the reward for patience comes too late and the player has already given up
- **Simplicity:** COAM games, especially their Skill Tests, need to be quick and easy to grasp. Most COAM games also have their pay tables displayed on the screen at all times. Players are accustomed to being able to size up a game at a glance
- **Familiarity & Innovation:** Many COAM players can be reluctant to try games with unfamiliar Skill Tests. At the same time, some players do seek out the new and different. The best approach is to mix the innovative and the tried-and-true in each Game Pack

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## 04 SAS Requirements

(Ref: SAS Requirements v1.8)

The current COAM SAS implementation is based on SAS Protocol 6.02.

### 04.01 Minimum Feature Support

- The cabinet remains enabled if disconnected from the Site Controller
- The cabinet can be configured for any number from 1–127
- Event 70 as required by the SAS protocol
- The player must still be able to cash out if the cabinet has been disabled by **LP \$01**
- Can be configured to a \$0.01 denomination
- **LP \$21** is used to verify the Game Pack identity
  - Two queries, using 0000 and 5555 as seeds
  - The cabinet must respond to **LP \$21** within seven minutes
- Secondary SAS support is not required
  - Secondary SAS may not interfere with Primary SAS
  - Only the Primary SAS may control the cabinet
  - **LP \$01** and **LP \$02** must be disabled on Secondary SAS

### 04.02 Required Long Polls

- **LP \$01** = Disables play
- **LP \$02** = Enables play
- **LP \$0E** = Disables realtime reporting
- **LP \$0F** = Meters 10–15
  - \$10 = Total Cancelled Credits Meter
  - \$11 = Total Coin In Meter
  - \$12 = Total Coin Out Meter
  - \$13 = Total Drop Meter
  - \$14 = Total Jackpot Meter = 00000000 \*\*\*
  - \$15 = Games Played Meter
- **LP \$1A** = Current Credits on the machine
- **LP \$19** = Meters 11–15
  - \$11 = Total Coin In Meter
  - \$12 = Total Coin Out Meter
  - \$13 = Total Drop Meter
  - \$14 = Total Jackpot Meter = 00000000 \*\*\*

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- \$15 = Games Played Meter
  - **LP \$1F**
    - \$1F = Gaming Machine ID
    - \$1F = Additional ID
    - \$1F = Denomination = 01 \*\*
    - \$1F = Max Bet
    - \$1F = Progressive Group
    - \$1F = Game Options
    - \$1F = Pay Table ID
    - \$1F = Base Percentage
  - **LP \$21** = ROM signature
  - **LP \$2F** = Meters (See below)
  - **LP \$51** = Number of games implemented
  - **LP \$53** = Currently selected game configuration
  - **LP \$54** = SAS version ID & cabinet serial number
  - **LP \$55** = Currently selected game number
  - **LP \$56** = Number of games currently enabled
  - **LP \$A0** = Enabled features

#### 04.03 Meters

- **0000** = Total Coin In
- **0001** = Total Coin Out
- **0002** = Total Jackpot credits = 0000 \*\*\*
- **0003** = Total Hand Paid Cancelled Credits = 0000 \*
- **0004** = Total Cancelled Credits
- **0005** = Games Played
- **0006** = Games Won
- **0007** = Games Lost
- **000B** = Total Credits from Bill Acceptor
- **000C** = Current Credits
- **0015** = Total Ticket In
- **0016** = Total Ticket Out
- **001C** = Total Machine Paid Paytable Win
- **001D** = Total Machine Paid Progressive Win = 0000 \*
- **001E** = Total Machine Paid external bonus win = 0000 \*
- **001F** = Total Attendant Paid Paytable Win = 0000 \*
- **0020** = Total Attendant Paid Progressive Win = 0000 \*
- **0021** = Total Attendant Paid External Bonus = 0000 \*

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- **0022** = Total Won Credits
  - **0023** = Total Hand Paid Credits = 0000 \*
  - **0024** = Total Drop
  - **0040-0057** = Total number of X bills accepted

#### Note

\* The “attendant paid” and “hand paid” meters will remain at “0000”

\*\* Denomination will always be “01”

\*\*\* “Jackpot” meters will remain at “00000000”

### 04.04 Required Events

- **\$15** = Logic Box Opened
- **\$16** = Logic Box Closed
- **\$17** = AC power applied to gaming machine
- **\$18** = AC power lost from gaming machine
- **\$3B** = Low backup battery detected
- **\$3C** = Operator changed options
- **\$51** = Handpay is pending
- **\$52** = Handpay was reset
- **\$70** = Exception buffer overflow
- **\$7A** = Gaming machine soft meter reset
- **\$98** = Power off card cage access