Charitable Giving, Tax Reform, and Government Efficiency\*

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#### Abstract

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1. Introduction

In many countries, governments set a tax relief for charitable giving. This is because, if subsidizing charitable giving induces a large increase in donations, it is desirable for public good provision. To evaluate the effect of tax relief, many papers investigate the elasticity of charitable donations with respect to their tax price (Almunia et al., 2020; Auten et al., 2002; Bakija and Heim, 2011; Fack and Landais, 2010; Randolph, 1995). Focusing on the tax deduction or tax credit on the charity, they show that the price elasticity of giving is about -1 or more in terms of absolute value, which means that the tax relief for the charitable giving is good in the sense that 1% tax relief derives more than 1% donation.

However, if the government can provide public good more efficiently than the direct donation, the donation may not be preferable because the public good provision via donation would be costly then. Moreover, when the government is much more efficient than charities, people may not donate so much even if they have a warm-glow preference. Saez (2004) suggests that the change of the relative price between public good provision by donation and government will change the behavior of people and the price elasticity of donation. However, the evaluation about the efficiency of the government is usually subjective and different for people. If someone regard the government as efficient, the perceived relative price of giving would be high for them. Thus, the giving behavior would be affected by the subjective perception towards the government.

Considering these points, this paper investigates (1) the price elasticity of giving and (2) whether the different perception towards the government cause the different giving behavior using South Korean panel data. Our first main concern is the price elasticity of charity. South Korea (Korea hereafter) experienced

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the tax reform in 2014, from when the tax relief on charitable giving was conducted by tax credit, though tax deduction had been used before 2014. Thus, we exploit this tax reform as an exogenous policy change to derive the price elasticity of giving. Since the extant research focus on the tax reform within the scheme of tax deduction or tax credit, this paper firstly deals with the tax reform from tax deduction system to tax credit system. Our result classifies that the price elasticity of giving in Korea is  $-1.07 \sim -1.26$ , which is within the range of the extant research.

Our second concern is the relationship between the giving behavior and the perception towards the government. As we explained, people feeling administrative inefficiency would consider the direct donation is more efficient and would have more willingness to donate. Using the Korean field data, we investigate this and show that the amount of donation is not different between those who regard government as inefficient and the others, though the giving price elasticity of the former is more elastic than the latter. This means that those who think of government as inefficient have more willingness to donate for 1% reduction of giving price.

This paper contributes two strands of charitable giving literature: the elasticity of charitable donations with respect to their tax price and the perception of government's inefficiency. The examples of papers in the first strand are Randolph (1995), Auten et al. (2002), Fack and Landais (2010), Bakija and Heim (2011), and Almunia et al. (2020). They typically use the tax return data, the main part of which is the data about wealthy people. Since our data is based on survey, which reflects the income distribution of population, we believe that we can estimate the giving price elasticity of population more precisely. Using the data with low-income households may be difficult to estimate the giving price elasticity in terms of intensive margin since they are expected to donate less than high-income households. To address this issue, we estimate not only the elasticity of intensive margin, as most of papers do, but also the elasticity of extensive margin following Almunia et al. (2020). Moreover, we use the data of Korea, a non-Western country, which the extant research did not examine<sup>1</sup>.

In the second strand, there are some experimental studies and papers considering the tax evasion. Using an experiment, Li et al. (2011) compare people's willingness to give money for private charities and government agencies whose missions are the same. They show that people tend to donate for private charities more than government agency though they do not directly investigate the relationship between people's perception toward the government and giving behavior. Sheremeta and Uler (2020) show that people increase the voluntary public good provision when they face the wasteful government spending in the experimental setting. Although the government in their setting does not provide public good, they suggest that the willingness for donation may increase if people perceive the inefficiency of government. In

<sup>&</sup>lt;sup>1</sup>This point may be important since Kim (2021) reports that the giving behavior is strongly affected by the cultural matter such as the religious belief.

the tax evasion literature, several paper suggests the perceived inefficiency of government reduce tax morale (Anderson, 2017; Frey and Torgler, 2007; Hammar et al., 2009). We contribute on this literature by showing the relation between the perception of government efficiency and the giving behavior.

This paper consist of XXX sections. Section 2 and 3 respectively explain the institutional background and data. Section 4 deals with the analysis of giving price elasticity and section 5 shows the analysis of perceptions toward the government. We discuss the result in section 6 and section 7 concludes.

### 2. Institutional background

In this section, we describe the income tax relief for charitable giving in Korea and used dataset.

## 2.1. Tax relief for charitable giving by tax deduction and tax credit

In the South Korea, the tax policy about charitable giving drastically changed in 2014. Before then, tax relief of charitable giving was provided by tax deduction while, from 2014, tax relief by tax credit was introduced instead of tax deduction.

The tax deduction and tax credit may have different effects on giving behavior. This subsection summarize the difference of tax deduction and tax credit. Consider that a household has a choice between private consumptions  $(x_i)$  and charitable giving  $(g_i)$ . Let  $y_i$  be pre-tax total income. Then, the budget constraint is

$$x_i + g_i = y_i - T_i(y_i, g_i).$$

 $T_i$  is tax amount which depends on the pre-tax income and charitable giving. On one hand, tax deduction reduces taxable income by giving, that is,

$$T_i = \tau(y_i - g_i) \cdot (y_i - g_i),$$

where  $\tau(\cdot)$  is the marginal income tax rate which is determined by  $y_i - g_i$ . The budget constraint will be

$$x_i + [1 - \tau(y_i - g_i)]g_i = [1 - \tau(y_i - g_i)]y_i.$$

Thus, the giving price compared to the price of private consumption is  $p_i^d \equiv 1 - \tau(y_i - g_i)$  in tax deduction system. Since the giving price in tax deduction scheme varies depending on (1) the income level and (2) the amount of charitable giving, it is endogenous to them, i.e. (1) and (2).

On the other hand, tax credit reduces tax amount directly, that is,

$$T_i = \tau(y_i) \cdot y_i - mg_i,$$

Table 1: Marginal Income Tax Rate

Income/Year	2008	2009	2010 ~ 2011	2012 ~ 2013	2014 ~ 2016	2017	2018
(A) ~ 1200	8%	6%	6%	6%	6%	6%	6%
(B) 1200 ~ 4600	17%	16%	15%	15%	15%	15%	15%
(C) 4600 ~ 8800	26%	25%	24%		24%	24%	24%
(D) 8800 ~ 15000				24%	35%		35%
(E) 15000 ~ 30000	-			35%		35%	38%
(F) 30000 ~ 50000	35%	35%	35%		38%	38%	40%
(G) 50000 ~	-			38%		40%	42%

Notes: Marginal income tax rates applied from 2008 to 2018 are summarized. The income level is shown in terms of 10,000 KRW, which is approximately 10 United States dollars (USD) at an exchange rate of 1,000 KRW to one USD.

where  $m \in [0, 1]$  is the tax credit rate. Under the tax credit system, the budget constraint is

$$x_i + (1 - m)g_i = [1 - \tau(y_i)]y_i.$$

Thus, the giving price of tax credit system will be  $p_i^c = 1 - m$ , which is only dependent on the tax credit rate m, which is exogenously determined by the government. Therefore, the giving price in the tax credit system would not be manipulated by donors. —>

## 2.2. Korean tax reform in 2014 (Need modification by Kim san)

The tax incentives for charitable giving in Korea stared in 2000 and the market of charitable giving in Korea totaled 10.9 trillion KRW (approximately 1.09 bilion USD, 0.761% of GDP) in 2012 according to the national tax statistics. Since the income tax deduction was initially used as a tax incentive and the marginal income tax rate was determined as Table 1, the minimum giving price before 2014 was 0.62.

In 2014, aiming at the relaxation of regressivity of giving price, the Korean government reformed tax system again, where the tax credit was introduced instead of tax deduction. Since then, 15% of the total amount of charitable giving has been allowed as a tax credit, which means that the giving price from 2014 is 0.85 irrelevant to the income level.

Summarizing this, compared to tax credit system, the high income household, whose (average) income tax rate is more than 15%, get benefit from charitable giving under the tax deduction system. However, middle or low income households would enjoy tax relief in tax credit system more than tax deduction system. We exploit this policy change as an identification strategy.

Table 2: Summary Statistics

	N	Mean	Std.Dev.
Income and Giving Price			
Annual taxable income (unit: 10,000KRW)	53269	1876.121	2700.965
Giving Price	62878	0.858	0.036
Charitable Donations			
Annual charitable giving (unit: 10,000KRW)	67849	29.522	132.914
dummy of Donation $> 0$	67849	0.203	0.402
Government Efficiency			
Current Tax-Welfare Balance	29272	-0.137	0.889
Ideal Tax-Welfare Balance	29273	0.541	0.721
Individual Characteristics			
Age	67848	51.348	15.806
Female dummy	67848	0.525	0.499
University graduate	67842	0.411	0.492
High school graduate	67842	0.350	0.477
Junior high school graduate	67842	0.238	0.426

### 3. Data

## 3.1. National Survey of Tax and Benefit (NaSTaB)

In this paper, we use panel data from the National Survey of Tax and Benefit (NasTaB). NasTaB survey is an annual financial panel survey implemented by The Korea Institute of Taxation and Finance implements to study the tax burden of households and the benefits that households receive from government. The subjects of this survey are general household and household members living in 15 cities and provinces nationwide. This survey is based on a face-to-face interview. If it is difficult for investigators to meet subjects, another family member answers on behalf of him.

In the analysis, we use data from 2012 to 2018 since we focus on the 2014 tax reform. In addition, we exclude the subject of the sample, whose age is under 23, since they are not likely to have income or asset.

Figure 1 shows the proportion of donors and the average amount of donation by donors in the NasTaB data. It shows that about 20% of respondents in NasTaB data donate in each year and their amount of donation is about 1.7 million KRW.

## 3.2. Time Series of Chariable Giving

Summary statistics is summarized in Table ??. We used four types of variables in this paper: sets of variables about Income and Giving Price, Charitable Donations, Government Efficiency, and Individual Characteristics. Giving Price is constructed according to the marginal income tax rate and income level of subjects under tax deduction system, while it is 0.85 under tax credit system, as we explained in section 2.

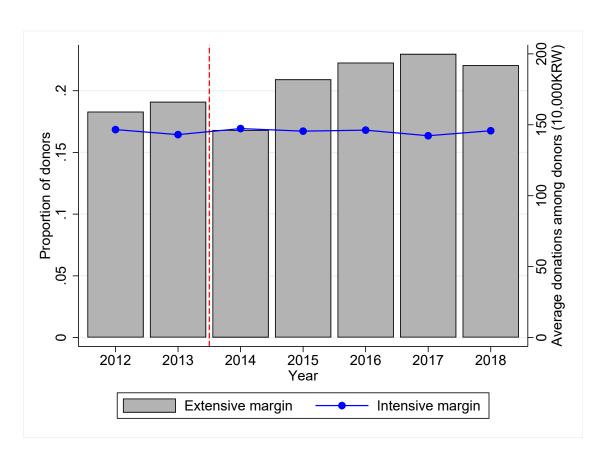


Figure 1: Proportion of Donors and Average Donations among Donors

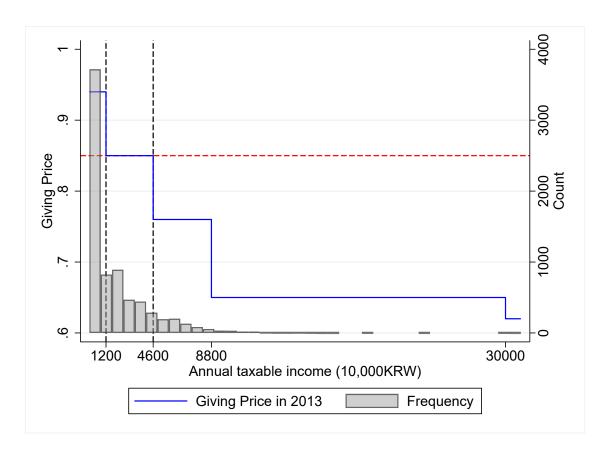


Figure 2: Income Distribution and Giving Price in 2013

Dummy of Donation takes 1 if subject donate and takes 0 otherwise. A set of variables about Government Efficiency is constructed from the value survey of NasTaB data. Current Tax-Welfare Balance shows how the subject perceives the balance between tax burden and received welfare from the government, while Ideal Tax-Welfare Balance indicates what is the ideal balance between tax burden and received welfare for the subject. The higher values of them means that received welfare from the government is higher than tax burden. We explain the details and constructions of these variables later. The variables about Individual Characteristics is used as control variables.

Note that NasTaB data is constructed as the subjects represent the population of Korean society. This enables us to derive giving price elasticity of population without re-weighting samples, which is used in the extant research. Moreover, note that subjects are not limited to the tax payer or income earner reflecting the population.

# 4. Estimation

Following Almunia et al. (2020), we estimate giving price elasticity for intensive margin and extensive margin. The elasticity of intensive margin shows how much donors additionally donates reacting to the

marginal increase of giving price, while the elasticity of extensive margin shows how much the probability to donate changes reacting to marginal increase of giving price.

We estimate the elasticity of intensive margin using the following specification:

$$\ln g_{it} = \varepsilon_{INT} \ln p_{it} + g_{INT} \ln y_{it} + X_{it}\beta + \mu_i + \iota_t + u_{it}.$$

 $g_{it}$ ,  $p_{it}$  and  $y_{it}$  respectively indicates the amount of giving, the giving price, and income of i in year t.  $\mu_i$ ,  $\iota_t$  and  $u_{it}$  are individual fixed effect, year fixed effect and error term, respectively. The individual fixed effect controls for time-invariant individual characteristics. The year fixed effect controls for events that affect all subjects at the same time.  $X_{it}$  is a vector of covariates which include variables about education and gender. Moreover, we add some interaction terms between year fixed effect and control variables into  $X_{it}$ , since they will control for events that affects subject with specific characteristics at the same time following Zeldow and Hatfield (2019).

The elasticity of extensive margin is estimated using the linear probability model such as

$$D_{it} = \delta \ln p_{it} + \gamma \ln y_{it} + X_{it}\beta + \mu_i + \iota_t + v_{it}.$$

 $D_{it}$  is a dummy variable taking 1 if individual i donates at year t and 0 otherwise. Since we use the linear probability model, the estimated coefficient  $\delta$  represents  $\hat{\delta} = \frac{\partial D_{it}}{\partial p_{it}} p_{it}$ . Also, the estimated coefficient  $\gamma$  represents  $\hat{\gamma} = \frac{\partial D_{it}}{\partial y_{it}} y_{it}$ . Thus, the extensive-margin price and income elasticity are  $\hat{\delta}/D_{it}$  and  $gan\hat{m}a/D_{it}$ , respectively. We evaluate the extensive-margin price and income elasticity at sample mean of  $D_{it}$ .

Our identification assumption is the *within* price variation is exogenous because we use the fixed effect model. This assumption may be hold because the major *within* price variation comes from the 2014 tax reform. After the 2014 tax reform (the tax credit system), the giving price is constant across individuals and there is no room for manipulation by donations and income. However, before the 2014 tax reform, the giving price has two potential endogeneity problem: (A) endogeneity of giving price and (B) simulatenous determination of income and donations. By these two reasons, the *within* prive variation is partly endogenous.

Our identification assumption may violate due to two endogenous problems discussed above. To tackle these problems, we take two methods. First, the giving price is endogenous because the tax payer can reduce their giving price by increasing their amount of donation and shifting themselves to the lower tax bracket in the tax deduction system. Since this issue does not happen for the first one unit of donation, whose price ("first price") cannot be changed by adjusting the donation, we use this first price as the giving price in the estimation. The first price is formally defined as the giving price  $p_i^d \equiv 1\tau(y_ig_i)$ , evaluated at  $g_i = 0$ . Moreover, this issue does not happen in the tax credit system because the giving price in the tax credit system is exogenously determined by the rate of tax credit allowance. Therefore, we construct the giving price in the tax credit system based on the rate of tax credit allowance.

The second issue is simulatenous determination of income and donations. Under the tax deduction system, the change of income have effects on both donations through the income effect and the giving price through the marginal tax rate. Therefore, we employ lagged values of taxable income and construct a variable for the change in the first price of giving as following:

$$\ln\left(\frac{p_{it}(y_{it-k}-g_{it-k})}{p_{it-k}(y_{it-k}-g_{it-k})}\right).$$

where  $g_{it-k} = 0$ . The numerator is the first price that individual i would have faced in year t if she had declared her year (t k) taxable income at that year. By fixing the income at year t - k, the instrument isolates changes in price from income responses to the tax reform. Note that this problem does not happen for the tax credit system, where the giving price is the same across all individuals.

### 5. Main Results

#### 5.1. Price and Income Elasticity

Table 3 shows estimation results of overall elasticity. To get intuition, we do not distinguish elasticities into the intensive-margin one and the extensive-margin one. The column (1) is the baseline estimation, which include individual and time fixed effects. The price elasticity is rougly -1, which is statistically significant different from zero. This implies that 1% increase of giving price raise charitable giving by 1%. This result is in line with previous researches which focus on Western countries. The income elasticity is about 5.3, which is statistically significant different from zero. This implies that 1% increase of annual income raise charitable giving by 5.3%. The remaining four columns control for events that affects subject with specific characteristics at the same time. As a result, the price elasticity is more elastic than the baseline result. The price elasticity lies between -1.3 and -1.1. On the other hand, the income elasticity is less elastic than the baseline result. The income elasticity lies between -5.1 and -4.9.

Table 4 shows the intensive-margin and the extensive-margin elasticities. The first panel shows the intensive-margin elasticity. Compared to the overall elasticity, the price and income elasticity are less elastic. Controlling individual and time fixed effects, the price and income elasticity is about -0.6 and about 2, which are statistically significant different from zero (See the column (1)). Moreover, when we include the interaction term between individual characteristics and year dummies, these values vary. The price elasticity lies between -1.1 and -0.8, and the income elasticity lies between 1.4 and 1.6. Anyway, our conclusion is that the amount of donations is insensitive to the giving price among donors.

The second panel shows the extensive-margin elasticity. By results of overall elasticities and the intensive-margin elasticities, we expect that the extensive-margin price and income elasticity is more elastic than the overall elasticities. In the column (1), the coefficient of logged giving price and logged annual income are -0.257 and 1.175 respectively, which are statistically significant different from zero. Since we use the linear

Table 3: Main Results

	(1)	(2)	(3)	(4)	(5)
ln(giving price)	-1.072***	-1.264***	-1.291***	-1.114***	-1.241***
	(0.202)	(0.213)	(0.230)	(0.229)	(0.227)
ln(auunaul taxable income)	5.392***	5.080***	5.047***	5.116***	4.946***
	(0.970)	(0.964)	(0.964)	(0.966)	(0.949)
Individual FE	Y	Y	Y	Y	Y
Time FE	Y	Y	Y	Y	Y
Age	N	Y	Y	Y	Y
Year X Education	N	N	Y	Y	Y
Year X Gender	N	N	N	Y	Y
Year X Resident Area	N	N	N	N	Y
N	53269	53269	53267	53267	53267
R-sq	0.009	0.010	0.010	0.011	0.020

Notes: \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01. Standard errors are clustered at individual

level. When controlling age, we also include its squared term.

probability model, we need to calculate  $\epsilon_{EXT}^p = -0.257/D_{it}$  and  $\epsilon_{EXT}^y = 1.175/D_{it}$  to obtain the price and income elasticity, respectively. Especially, the coefficient of logged giving price represents the lower-bound of price elasticity because the variable  $D_{it}$  takes either 0 or 1. When we evaluate the price elasticity at the sample mean of  $D_{it}$ , the implied price elasticity is -1.264, which is slightly more elastic than the overall one. Also, we evaluate the income elasticity at the sample mean of outcome. The implied income elasticity is 5.778, which is slightly more elastic than the overall one. Although the implied price and income elasticity varies with covariates, results are in line with our expectation. Thus, the decision of donations is sensitive to the giving price and annual income.

## 5.2. Robustness Check 1

First potential concern: last price elasticity

- Our baseline results show the first price elasticity to avoid the endogeneity of giving price.
- We estimated the last price elasticity, using the Panel IV method.
  - The instrument is the first giving price.
  - Note that the last giving price is equal to the first giving price under the tax credit system.

### 5.3. Robustness Check 1: Result

Overall last price elasticity increases twofold.

# 5.4. Robustness Check 1: Intensive Margin

The intensive-margin last price elasticity lies within the range of the first price elasticity.

Table 4: Main Results: Intensive- and Extensive-Margin Elasticity

	(1)	(2)	(3)	(4)	(5)
Intensive-Margin Elasticity					
ln(giving price)	-0.593***	-0.838***	-1.016***	-0.893***	-0.904***
	(0.203)	(0.212)	(0.232)	(0.243)	(0.248)
ln(auunaul taxable income)	2.015***	1.562**	1.445**	1.528**	1.571**
	(0.675)	(0.655)	(0.647)	(0.651)	(0.653)
N	11637	11637	11637	11637	11637
R-sq	0.006	0.009	0.012	0.013	0.034
Extensive-Margin Elasticity	у				
ln(giving price)	-0.257***	-0.288***	-0.273***	-0.237***	-0.267***
	(0.046)	(0.048)	(0.052)	(0.052)	(0.051)
ln(auunaul taxable income)	1.175***	1.124***	1.125***	1.139***	1.102***
	(0.223)	(0.223)	(0.223)	(0.224)	(0.220)
Implied price elasiticity	-1.264***	-1.418***	-1.343***	-1.167***	-1.312***
	(0.226)	(0.237)	(0.256)	(0.256)	(0.253)
Implied income elasticity	5.778***	5.527***	5.531***	5.600***	5.420***
	(1.099)	(1.097)	(1.099)	(1.100)	(1.080)
Individual FE	Y	Y	Y	Y	Y
Time FE	Y	Y	Y	Y	Y
Age	N	Y	Y	Y	Y
Year X Education	N	N	Y	Y	Y
Year X Gender	N	N	N	Y	Y
Year X Resident Area	N	N	N	N	Y
N	53269	53269	53267	53267	53267
R-sq	0.008	0.009	0.009	0.010	0.019

Notes: \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01. Standard errors are clustered at individual level. When controlling age, we alson include its squared term. The implied extensive-marign price elasticity is evaluated at the sample mean of  $D_{ijt}$ .

Table 5: Last Price Elasticity: Panel IV

	(1)	(2)	(3)	(4)	(5)
ln(last giving price)	-2.421***	-2.536***	-2.750***	-2.529***	-2.650***
	(0.204)	(0.216)	(0.233)	(0.231)	(0.229)
ln(auunaul taxable income)	5.258***	5.071***	4.981***	5.058***	4.910***
	(0.961)	(0.961)	(0.959)	(0.961)	(0.948)
Age	N	Y	Y	Y	Y
Year X Education	N	N	Y	Y	Y
Year X Gender	N	N	N	Y	Y
Year X Resident Area	N	N	N	N	Y
N	52304	52304	52302	52302	52302

Table 6: Intensive-Margin Last Price Elasticity: Panel IV

	(1)	(2)	(3)	(4)	(5)
ln(last giving price)	-0.898***	-0.961***	-1.197***	-0.998***	-1.074***
	(0.271)	(0.271)	(0.307)	(0.325)	(0.332)
ln(auunaul taxable income)	2.023***	1.638**	1.460**	1.530**	1.572**
	(0.694)	(0.678)	(0.667)	(0.670)	(0.667)
Age	N	Y	Y	Y	Y
Year X Education	N	N	Y	Y	Y
Year X Gender	N	N	N	Y	Y
Year X Resident Area	N	N	N	N	Y
N	10672	10672	10672	10672	10672

Table 7: Extensive-Margin Last Price Elasticity: Panel IV

	(1)	(2)	(3)	(4)	(5)
Implied last price elasiticity	-3.063***	-3.100***	-3.167***	-2.917***	-3.046***
	(0.227)	(0.240)	(0.259)	(0.258)	(0.254)
Implied income elasticity	5.532***	5.472***	5.426***	5.513***	5.361***
	(1.088)	(1.096)	(1.096)	(1.098)	(1.082)
Age	N	Y	Y	Y	Y
Year X Education	N	N	Y	Y	Y
Year X Gender	N	N	N	Y	Y
Year X Resident Area	N	N	N	N	Y
N	52304	52304	52302	52302	52302

Table 8: Elasticity with Short-Period Data

	After	2012	2013 and 2014	
	(1)	(2)	(3)	(4)
ln(giving price)	-1.014***	-1.286***	-1.398***	-1.686***
	(0.255)	(0.290)	(0.289)	(0.338)
ln(auunaul taxable income)	5.108***	4.743***	4.013**	3.035
	(1.009)	(0.990)	(1.948)	(1.992)
Other Controls	N	Y	N	Y
N	45994	45992	14893	14893

## 5.5. Robustness Check 1: Extensive Margin

The extensive-margin last price elasticity at sample mean is roughly -3%.

## 5.6. Robust Check 2

Second potential concern: Price change due to the change of income

- Since the giving price under the tax deduction depends on the change of income, the *within* variation of giving price may be endogenous.
- To resolve this concern, we used the data (i) from 2013 to 2018 or (ii) from 2013 to 2014, and estimated the fixed effect model.
  - By this restriction, the *within* price variation of giving price is completely exgonenous.

## 5.7. Robustness Check 2: Result

Overall price elasticity is  $-1 \sim -1.7\%$ .

Table 9: Intensive-Margin Elasticity with Short-Period Data

	After	2012	2013 and 2014		
	(1)	(2)	(3)	(4)	
ln(giving price)	-0.647***	-1.129***	-0.394	-0.712**	
	(0.236)	(0.291)	(0.310)	(0.363)	
ln(auunaul taxable income)	1.943***	1.714***	1.440	1.047	
	(0.662)	(0.649)	(2.975)	(3.072)	
Other Controls	N	Y	N	Y	
N	10158	10158	2922	2922	

Table 10: Extensive-Margin Elasticity with Short-Period Data

	After	2012	2013  and  2014		
	(1)	(2)	(3)	(4)	
Implied price elasiticity	-1.136***	-1.300***	-1.845***	-2.131***	
	(0.279)	(0.314)	(0.364)	(0.422)	
Implied income elasticity	5.287***	4.954***	4.457*	3.196	
	(1.114)	(1.094)	(2.381)	(2.488)	
Other Controls	N	Y	N	Y	
N	45994	45992	14893	14893	

# 5.8. Robustness Check 2: Intensive Marign

The intensive-margin price elasticity is  $-0.6 \sim -1\%$ . In column (3), the price elasticity is statistically insignificant.

### 5.9. Robustness Check 2: Extensive Marign

The extensive-margin price elasticity at sample mean is -1  $\sim$  -2%.

## 5.10. Robustness Check 3

Second potential concerns: the change of price due to the change of income

- To exclude this potential concerns, previous identification strategy uses the 2014 tax reform.
- We can also rule out this problem, using the change in the first giving price.
  - The change in the first giving price is  $\ln(p_{it}(y_{it-k}-g_{it-k})/p_{it-k}(y_{it-k}-g_{it-k}))$  where  $g_{it-k}=0$ .
  - Since we fix the income  $y_{it-k}$ , this variation comes from the tax reform.

Table 11: Overall Elasticity: k-difference model

$\log k$	k = 1	k = 2	k = 3
	(1)	(2)	(3)
Lagged difference of first price (log)	-1.894***	-2.170***	-1.752***
	(0.389)	(0.355)	(0.346)
Lagged difference of annual income (log)	2.737***	4.685***	5.307***
	(1.042)	(1.141)	(1.174)
N	49014	46610	44205

Table 12: Intensive-Margin Elasticity: k-difference model

$\log k$	k = 1	k = 2	k = 3
	(1)	(2)	(3)
Lagged difference of first price (log)	-1.854**	-2.282***	-2.163***
	(0.763)	(0.621)	(0.550)
Lagged difference of annual income (log)	2.229	4.675***	5.582**
	(1.715)	(1.791)	(2.178)
N	10939	10505	10043

# 5.11. Robustness Check 3 (Cont'd)

Our estimation equation is

$$\Delta^k \ln g_{it} = \delta \Delta^k \ln p_{it} + \gamma \Delta^k \ln y_{it} + \Delta^k X_{it} \beta + \mu_i + \iota_t + v_{it},$$

where  $\Delta^k Y_{it} = Y_{it} - Y_{it-k}$ .

- Note that we cannot estimation the extensive-margin elasticity since it is hard to interapt this estimation equation when we use  $\Delta^k D_{it}$  as an outcome.
- We estimate this model for k = 1, 2, 3.

## 5.12. Robustness Check 3: Overall Elasticity

Overall price elasticity is roughly -2%.

# 5.13. Robustness Check 3: Intensive-Margin Elasticity

The intensive-margin price elasticity is roughly -2%.

## 6. Government Efficient and Price Elasticity

### 6.1. Construct Efficiency Index

From the 2015 survey, NaSTaB asks the current and ideal balance between tax burden and welfare level. See the following table.

Welfare/Tax burden	Low	Middle	High
High	2	1	0
Middle	1	0	-1
Low	0	-1	2

## 6.2. Construct Efficient Index (Cont'd)

- The pair of answers reflect the individual's perception about the efficiency of government because the government with low tax burden and high welfare level is clearly more efficient than one with high tax and low welfare.
- Based on the pair about current perception, we construct an index called efficiency index by the following steps.
  - 1. We assign the number from -2 to 2 for each pair of answers depending on the contents of answers, where -2 is the most inefficient and 2 is the most efficient.
  - 2. To construct the individual's persistent perception toward the government, we regress the assigned number on year fixed effect, the interaction between region and year fixed effect, and individual fixed effect.
  - 3. use the obtained fixed effect as the efficiency index

#### 6.3. Histrogram of Efficient Index

### 6.4. Two Potential Concerns

- 1. There is a room for subjects to interpret the questions of tax/welfare balance as questions about the expenditure policy of the government.
  - To address this issue, we use the question for ideal balance between tax burden and welfare level to rule out the subjects who consider that the higher welfare level than the tax burden is unfavorable.
- 2. Efficiency index の構成方法にかかわる問題をここに書こうかと思います。上記では固定効果をとっている理由を Persistent な政府への perception を見たいからとしていますが、別にそれぞれの時点での perception をとっても構わないだろうとツッコミが来ると思うので、なぜ固定効果をとっているのかなどを書いてもらえればと思います。

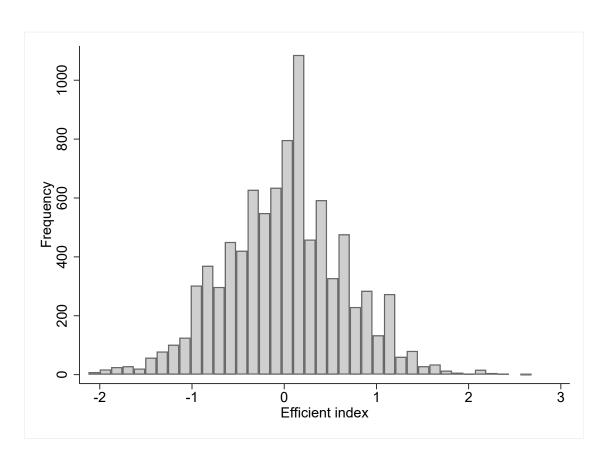


Figure 3: Histogram of Efficient Index

Table 13: Heterogenous Elasticity by Perceived Government Efficiency (1)

	Overall	Extensive	Intensive
	(1)	(2)	(3)
ln(giving price)	-1.356***	-0.284***	-0.952***
	(0.336)	(0.076)	(0.334)
$\ln(\text{giving price}) \ge 2Q$ Efficient Group	-0.032	-0.059	0.292
	(0.423)	(0.098)	(0.489)
$\ln(\text{giving price}) \ \text{X 3Q Efficient Group}$	0.353	0.095	-0.285
	(0.417)	(0.097)	(0.545)
N	50455	50455	11327

Table 14: Heterogenous Elasticity by Perceived Government Efficiency (2)

	Overall	Extensive	Intensive
	(1)	(2)	(3)
Implied price elasiticity (1Q efficient group)	-1.356***	-1.396***	-0.952***
	(0.336)	(0.374)	(0.334)
Implied price elasiticity (2Q efficient group)	-1.388***	-1.686***	-0.661*
	(0.330)	(0.378)	(0.394)
Implied price elasiticity (3Q efficient group)	-1.002***	-0.930**	-1.237***
	(0.327)	(0.374)	(0.468)
N	50455	50455	11327

# 6.5. Heterogenous Price Elasticity by Government Efficiency

To see the heterogenous price elasticity by efficient index, we utilize the interaction between the efficiency index and the giving price.

Bothe ways of the analyses use the sepcifications based on the Equation (XX) and (XX) for intensive and extensive margins, respectively.

We control individual and time fixed effect, and other covariates.

- 6.6. Heterogenous Price Elasticity: Estimations Results
- 6.7. Heterogenous Price Elasticity: Implied Elasticity
- 6.8. Robustness Check 1

First Potential Concern: interpretaion of the questions of tax/welfare balance as questions about the expenditure policy of the government

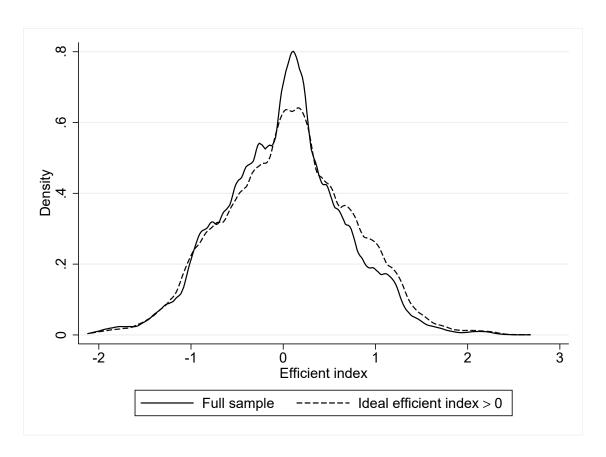


Figure 4: Density of Efficient Index Using those whose ideal efficient index > 0

- First, we construct three quantile groups, using the original efficient index.
- Second, we rule out the subjects whose efficiency index for the ideal balance question is less than 0 from each group.
- 6.9. Robustness Check 1: Density of Efficient Index
- 6.10. Robustness Check 1: Estimation Results
- 6.11. Robustness Check 1: Implied Price Elasticity
- 6.12. Robustness Check 2

Second potential concern: Last price elasticity

- $\bullet~$  We repeat same excercise as the panel IV including two interaction terms as endogenous variables.
- Exgonenous variables are the interaction between giving price and dummies of efficient index group.

Table 15: Heterogenous Elasticity Using Those whose Ideal Efficient Index  $>0\ (1)$ 

	(1)	(2)	(3)
ln(giving price)	-1.831***	-0.316***	-1.303**
	(0.538)	(0.115)	(0.571)
ln(giving price) X 2Q Efficient Group	0.339	0.045	0.308
	(0.657)	(0.146)	(0.807)
$\ln(\text{giving price}) \ge 3Q$ Efficient Group	1.295**	0.237*	0.236
	(0.586)	(0.135)	(0.834)
N	23366	23366	5004

Table 16: Heterogenous Elasticity Using Those whose Ideal Efficient Index  $>0\ (1)$ 

	(1)	(2)	(3)
Implied price elasiticity (1Q efficient group)	-1.831***	-1.555***	-1.303**
	(0.538)	(0.565)	(0.571)
Implied price elasiticity (2Q efficient group)	-1.492***	-1.335**	-0.995
	(0.505)	(0.561)	(0.622)
Implied price elasiticity (3Q efficient group)	-0.536	-0.392	-1.067
	(0.416)	(0.500)	(0.680)
N	23366	23366	5004

Table 17: Heterogenous Last Price Elasticity: Panel IV (1)

	Full Sample			
	Overall	Overall Extensive	Overall Extensive Inte	Intensive
	(1)	(2)	(3)	
ln(last giving price)	-2.604***	-0.586***	-1.166***	
	(0.342)	(0.077)	(0.438)	
$\ln({\rm last~giving~price})$ X 2Q Efficient Group	-0.272	-0.104	0.043	
	(0.417)	(0.095)	(0.591)	
$\ln({\rm last~giving~price})$ X 3Q Efficient Group	-0.010	-0.038	0.111	
	(0.420)	(0.096)	(0.709)	
N	49575	49575	10447	

Table 18: Heterogenous Last Price Elasticity: Panel IV  $\left(2\right)$ 

	Full Sample		
	Overall	Overall Extensive	Intensive
	(1)	(2)	(3)
Implied last price elasiticity (1Q efficient group)	-2.604***	-2.883***	-1.166***
	(0.342)	(0.377)	(0.438)
Implied last price elasiticity (2Q efficient group)	-2.876***	-3.395***	-1.122**
	(0.318)	(0.362)	(0.488)
Implied last price elasiticity (3Q efficient group)	-2.614***	-3.071***	-1.055*
	(0.328)	(0.371)	(0.639)
N	49575	49575	10447

Table 19: Heterogenous Last Price Elasticity: Panel IV (3)

	Ideal Efficient Index $> 0$		
	Overall	Extensive	Intensive
	(4)	(5)	(6)
ln(last giving price)	-2.984***	-0.579***	-1.681**
	(0.551)	(0.116)	(0.778)
$\ln({\rm last~giving~price})$ X 2Q Efficient Group	-0.108	-0.063	0.239
	(0.645)	(0.141)	(1.019)
$\ln({\rm last~giving~price})$ X 3Q Efficient Group	0.894	0.056	1.285
	(0.588)	(0.132)	(1.071)
N	22974	22974	4612

Table 20: Heterogenous Last Price Elasticity: Panel IV (4)

	Ideal Efficient Index $> 0$		
	Overall	Overall Extensive	Intensive
	(4)	(5)	(6)
Implied last price elasiticity (1Q efficient group)	-2.984***	-3.097***	-1.681**
	(0.551)	(0.621)	(0.778)
Implied last price elasiticity (2Q efficient group)	-3.092***	-3.432***	-1.442*
	(0.491)	(0.583)	(0.776)
Implied last price elasiticity (3Q efficient group)	-2.091***	-2.796***	-0.396
	(0.414)	(0.533)	(0.892)
N	22974	22974	4612

Table 21: Heterogenous Last Price Elasticity: Panel IV (1)

	Full Sample		
	Overall	Extensive	Intensive
	(1)	(2)	(3)
ln(giving price)	-1.116***	-0.197**	-1.175***
	(0.425)	(0.096)	(0.380)
$\ln(\text{giving price}) \times 2Q$ Efficient Group	-0.499	-0.198	0.164
	(0.544)	(0.124)	(0.558)
ln(giving price) X 3Q Efficient Group	-0.125	-0.060	-0.167
	(0.530)	(0.124)	(0.630)
N	44115	44115	9967

- 6.13. Robustness Check 2: Estimation Results (1)
- 6.14. Robustness Check 2: Implied Price Elasticity (1)
- 6.15. Robustness Check 2: Estimation Results (2)
- 6.16. Robustness Check 2: Implied Price Elasticity (2)
- 6.17. Robustness Check 3

Third potential concerns: Price change due to the change in income

- To resolve this concern, we used the data (i) from 2013 to 2018 or (ii) from 2013 to 2014, and estimated the fixed effect model.
  - By this restriction, the *within* price variation of giving price is completely exgonenous.
- We include interactions between giving price and dummies of the efficient quantile group.
- 6.18. Robustness Check 3: Estimation Result (1)
- 6.19. Robustness Check 3: Implied Price Elasticity (1)
- 6.20. Robustness Check 3: Estimation Result (3)
- 6.21. Robustness Check 3: Implied Price Elasticity (4)
- 6.22. Robustness Check 4

Third potential concerns: Price change due to the change in income

- To exclude this potential concerns, previous identification strategy uses the 2014 tax reform.
- We can also rule out this problem, using the change in the first giving price.
  - The change in the first giving price is  $\ln(p_{it}(y_{it-k}-g_{it-k})/p_{it-k}(y_{it-k}-g_{it-k}))$  where  $g_{it-k}=0$ .
  - Since we fix the income  $y_{it-k}$ , this variation comes from the tax reform.

Table 22: Heterogenous Last Price Elasticity: Panel IV

		Full Sample		
	Overall	Overall Extensive I	Intensive	
	(1)	(2)	(3)	
Implied price elasiticity (1Q efficient group)	-1.116***	-0.951**	-1.175***	
	(0.425)	(0.464)	(0.380)	
Implied price elasiticity (2Q efficient group)	-1.615***	-1.910***	-1.011**	
	(0.431)	(0.470)	(0.455)	
Implied price elasiticity (3Q efficient group)	-1.240***	-1.242***	-1.342**	
	(0.413)	(0.470)	(0.549)	
N	44115	44115	9967	

Table 23: Heterogenous Last Price Elasticity: Panel IV (3)

	Ideal Efficient Index $> 0$			
	Overall	Overall Extensive	Intensive	
	(4)	(5)	(6)	
ln(giving price)	-1.526**	-0.187	-1.301*	
	(0.650)	(0.146)	(0.713)	
$\ln(\text{giving price}) \ge 2Q$ Efficient Group	0.064	-0.090	-0.094	
	(0.863)	(0.192)	(0.974)	
ln(giving price) X 3Q Efficient Group	0.448	-0.036	0.197	
	(0.733)	(0.175)	(0.941)	
N	20441	20441	4419	

Table 24: Heterogenous Last Price Elasticity: Panel IV (4)

	Ideal Efficient Index $> 0$		
	Overall	Extensive	Intensive
	(4)	(5)	(6)
Implied price elasiticity (1Q efficient group)	-1.526**	-1.000	-1.301*
	(0.650)	(0.780)	(0.713)
Implied price elasiticity (2Q efficient group)	-1.462**	-1.480*	-1.394*
	(0.730)	(0.835)	(0.755)
Implied price elasiticity (3Q efficient group)	-1.078*	-1.193*	-1.103
	(0.550)	(0.722)	(0.739)
N	20441	20441	4419

Table 25: Heterogenous Price Elasticity:  $k\text{-}\mathrm{difference}$  Model (1)

	Overall Elasticity			
${\rm Lag}\; k$	k = 1	k = 2	k = 3	
	(1)	(2)	(3)	
Lagged difference of first price (log)	-1.778***	-2.884***	-2.467***	
	(0.553)	(0.520)	(0.509)	
X 2Q Efficient Group	-0.204	0.970	0.755	
	(0.747)	(0.687)	(0.648)	
X 3Q Efficient Group	-0.346	1.316**	1.440**	
	(0.704)	(0.644)	(0.624)	
N	46661	44448	42198	

Table 26: Heterogenous Price Elasticity: k-difference Model (2)

	Overall Elasticity		
${\rm Lag}\ k$	k = 1	k = 2	k = 3
	(1)	(2)	(3)
Implied price elasiticity (1Q efficient group)	-1.778***	-2.884***	-2.467***
	(0.553)	(0.520)	(0.509)
Implied price elasiticity (2Q efficient group)	-1.982***	-1.914***	-1.712***
	(0.611)	(0.546)	(0.508)
Implied price elasiticity (3Q efficient group)	-2.123***	-1.568***	-1.027**
	(0.550)	(0.494)	(0.485)
N	46661	44448	42198

Table 27: Heterogenous Price Elasticity: k-difference Model (3)

	Intensive-Margin Elasticity		
${\rm Lag}\ k$	k = 1	k = 2	k = 3
	(4)	(5)	(6)
Lagged difference of first price (log)	-1.401	-2.320**	-2.549***
	(1.074)	(0.970)	(0.788)
X 2Q Efficient Group	-0.113	-0.035	0.942
	(1.548)	(1.331)	(1.128)
X 3Q Efficient Group	-1.439	0.218	0.302
	(1.610)	(1.319)	(1.196)
N	10675	10257	9811

Table 28: Heterogenous Price Elasticity: k-difference Model (4)

	Intensive-Margin Elasticity		
${\rm Lag}\ k$	k = 1	k = 2	k = 3
	(4)	(5)	(6)
Implied price elasiticity (1Q efficient group)	-1.401	-2.320**	-2.549***
	(1.074)	(0.970)	(0.788)
Implied price elasiticity (2Q efficient group)	-1.515	-2.355**	-1.607*
	(1.230)	(0.986)	(0.885)
Implied price elasiticity (3Q efficient group)	-2.840**	-2.102**	-2.248**
	(1.317)	(0.995)	(0.973)
N	10675	10257	9811

Table 29: Heterogenous Price Elasticity: k-difference Model Using Those whose Ideal Efficient Index >0 (1)

	Overall Elasticity			
${\rm Lag}\; k$	k = 1	k = 2	k = 3	
	(1)	(2)	(3)	
Lagged difference of first price (log)	-2.215**	-3.269***	-2.647***	
	(0.872)	(0.794)	(0.821)	
X 2Q Efficient Group	0.078	0.900	0.604	
	(1.233)	(1.070)	(0.972)	
X 3Q Efficient Group	-0.666	2.307***	2.242**	
	(1.024)	(0.894)	(0.875)	
N	21583	20516	19422	

Table 30: Heterogenous Price Elasticity: k-difference Model Using Those whose Ideal Efficient Index >0 (2)

	Overall Elasticity		
${\rm Lag}\ k$	k = 1	k = 2	k = 3
	(1)	(2)	(3)
Implied price elasiticity (1Q efficient group)	-2.215**	-3.269***	-2.647***
	(0.872)	(0.794)	(0.821)
Implied price elasiticity (2Q efficient group)	-2.137**	-2.369***	-2.042***
	(1.064)	(0.869)	(0.725)
Implied price elasiticity (3Q efficient group)	-2.881***	-0.962	-0.404
	(0.795)	(0.633)	(0.590)
N	21583	20516	19422

Table 31: Heterogenous Price Elasticity: k-difference Model Using Those whose Ideal Efficient Index >0 (3)

	Intensive-Margin Elasticity		
${\rm Lag}\ k$	k = 1	k = 2	k = 3
	(4)	(5)	(6)
Lagged difference of first price (log)	-0.841	-4.928***	-2.227
	(1.936)	(1.780)	(1.588)
X 2Q Efficient Group	-0.752	1.312	-0.954
	(2.841)	(2.329)	(1.992)
X 3Q Efficient Group	-3.101	3.154	2.071
	(2.646)	(2.219)	(2.081)
N	4686	4474	4245

Table 32: Heterogenous Price Elasticity: k-difference Model Using Those whose Ideal Efficient Index >0 (4)

	Intensive-Margin Elasticity		
${\rm Lag}\ k$	k = 1	k = 2	k = 3
	(4)	(5)	(6)
Implied price elasiticity (1Q efficient group)	-0.841	-4.928***	-2.227
	(1.936)	(1.780)	(1.588)
Implied price elasiticity (2Q efficient group)	-1.592	-3.616**	-3.182**
	(2.238)	(1.656)	(1.336)
Implied price elasiticity (3Q efficient group)	-3.942*	-1.775	-0.156
	(2.032)	(1.514)	(1.461)
N	4686	4474	4245

- 6.23. Robustness Check 4: Estimation Results (1)
- 6.24. Robustness Check 4: Implied Price Elasticity (1)
- 6.25. Robustness Check 4: Estimation Results (2)
- 6.26. Robustness Check 4: Implied Price Elasticity (2)
- 6.27. Robustness Check 4 (Ideal Efficient ID > 0): Estimation Results (1)
- 6.28. Robustness Check 4 (Ideal Efficient ID > 0): Implied Price Elasticity (1)
- 6.29. Robustness Check 4 (Ideal Efficient ID > 0): Estimation Results (2)
- 6.30. Robustness Check 4 (Ideal Efficient ID > 0): Implied Price Elasticity (2)

#### 7. Conclusions

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