#### FINAL OFFICIAL STATEMENT DATED APRIL 20, 2023

NEW/.RENEWAL ISSUES
S&P GLOBAL BOND RATING:

# SERIAL BONDS & BOND ANTICIPATION NOTES

2035\*\*

710,000 4.00

2.80

6R0

See "RATINGS" Herein

UNDERLYING: "A" POSITIVE OUTLOOK INSURED: "AA" STABLE OUTLOOK

In the opinion of Barclay Damon LLP, Albany, New York, under existing law, interest on the Bonds and Notes is excluded from the gross income of the owners thereof for federal income tax purposes and is not a "item of tax preference" for purposes of the alternative minimum tax imposed by the Internal Revenue Code of 1986, as amended (the "Code"), however, for tax years beginning after December 31, 2022, interest on the Bonds and Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. The City, by failing to comply with certain restrictions contained in the Code, may cause interest on the Bonds and Notes to become subject to federal income taxation from the date of issuance thereof. In the opinion of Bond Counsel interest on the Bonds and Notes is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including the City of New York). "TAX MATTERS" herein.

The Bonds and Notes will <u>not</u> be designated as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.



515,000

2.46

6H2

2031

2027

# \$19,394,842 CITY OF SCHENECTADY SCHENECTADY COUNTY, NEW YORK

**CUSIP BASE #: 806449** 

# \$6,755,000 Public Improvement (Serial) Bonds, 2023

(the "Bonds")

Dated: May 4, 2023

Due: May 1, 2024-2035

						IVI	AIUNII	ILS							
<u>Year</u>	Amount	Rate	<u>Yield</u>	<u>CSP</u>	<u>Year</u>		Amount	Rate	<u>Yield</u>	<u>CSP</u>	<u>Year</u>	Amount	Rate	<u>Yield</u>	<u>CSP</u>
2024	\$ 325,000	4.00%	2.84%	6E9	2028	\$	535,000	4.00%	2.45%	6J8	2032** \$	625,000	4.00%	2.48%	6N9
2025	475,000	4.00	2.60	6F6	2029		555,000	4.00	2.42	6K5	2033**	655,000	4.00	2.53	6P4
2026	495,000	4.00	2.53	6G4	2030		580,000	4.00	2.40	6L3	2034**	680,000	4.00	2.60	602

2.43

\* The scheduled payment of principal of and interest on the Bonds when due will be guaranteed under an insurance policy to be issued concurrently with the delivery of the Bonds by ASSURED GUARANTY MUNICIPAL CORP ("AGM").

605,000 4.00



\*\* The Bonds maturing in the years 2032-2035 are subject to redemption prior to maturity as described herein under the heading "Optional Redemption".



\$12,639,842 Bond Anticipation Notes, 2023

Dated: May 4, 2023 Due: May 3, 2024

At an Interest Rate of 4.75% to Yield 3.50% CUSIP: 806449 6S8

OPPENHEIMER & CO.

(the "Notes")

(collectively referred to herein as the "Bonds and Notes")

The Bonds and Notes are general obligations of the City of Schenectady, Schenectady County, New York (the "City"), all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Bonds and Notes and interest thereon, subject to applicable statutory limits imposed by Chapter 97 of the Laws of 2011 of the State of New York. See "TAX INFORMATION - Tax Levy Limitation Law" herein.

The Bonds will be issued as registered bonds and will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository for the Bonds. Individual purchases will be made in bookentry form only, in the principal amount of \$5,000 or integral multiples thereof except for one necessary odd denomination maturing in 2024. Purchasers will not receive certificates representing their ownership interest in the Bonds. Interest on the Bonds will be payable on May 1, 2024, November 1, 2024 and semi-annually thereafter on May 1 and November 1 in each year until maturity. Principal and interest will be paid by the City to DTC, which will in turn remit such principal and interest to its Participants, for subsequent distribution to the Beneficial Owners of the Bonds, as described herein.

The Notes will be issued as registered notes in the name of Cede & Co. as nominee of DTC which will act as the securities depository for the Notes.

Noteholders will not receive certificates representing their ownership interest in the Notes and payment of the principal of and interest on the Notes to the Beneficial Owner(s) of the Notes will be made by DTC Direct Participants and Indirect Participants in accordance with standing instructions and customary practices, as is now the case with municipal securities held for the accounts of customers in bearer form or registered in "street name". Payment will be the responsibility of such DTC Direct or Indirect Participants, subject to any statutory and regulatory requirements as may be in effect from time to time. See "BOOK-ENTRY-ONLY SYSTEM" herein.

The Notes will be issued without the option of prior redemption.

The Bonds and Notes are offered when, as and if issued and received by the Purchasers and subject to the receipt of the respective unqualified legal opinions as to the validity of the Bonds and Notes of Barclay Damon LLP, Albany, New York. It is anticipated that the Bonds will be available for delivery through the facilities of DTC in Jersey City, New Jersey on or about May 4, 2023. It is anticipated that the Notes will be available for delivery through the facilities of DTC in Jersey City, New Jersey on or about May 4, 2023.

Assured Guaranty Municipal Corp. ("AGM") makes no representation regarding the Bonds or the advisability of investing in the Bonds. In addition, AGM has not independently verified, makes no representation regarding, and does not accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding AGM supplied by AGM and presented under "APPENDIX - F - BOND INSURANCE AND SPECIMEN MUNICIPAL BOND INSURANCE POLICY".

#### April 20, 2023

THIS REVISED COVER SUPPLEMENTS THE OFFICIAL STATEMENT OF THE CITY DATED APRIL 14, 2023 RELATING TO THE OBLIGATIONS THEREOF DESCRIBED THEREIN AND HEREIN BY INCLUDING CERTAIN INFORMATION OMITTED FROM SUCH OFFICIAL STATEMENT IN ACCORDANCE WITH SECURITIES AND EXCHANGE COMMISSION RULE 15C2-12. OTHER THAN AS SET FORTH ON THE REVISED COVER, THE REVISION OF THE PAR AMOUNT OF THE BONDS, THE REVISION OF THE SECTIONS ENTITLED "PURPOSE OF ISSUE - BONDS" AND "RATING", THE REVISION OF THE DATED DATE ON PAGE 38, AND THE INCLUSION OF "APPENDIX - F" THERE HAVE BEEN NO REVISIONS TO SAID OFFICIAL STATEMENT.

# **CITY OF SCHENECTADY**

# SCHENECTADY COUNTY, NEW YORK



# **CITY OFFICIALS**

GARY R. McCARTHY MAYOR

**CITY COUNCIL** 

MARION PORTERFIELD PRESIDENT

DAMONNI FARLEY CARMEL PATRICK CARL WILLIAMS JOHN MOOTOVEREN DOREEN DITRO JOHN POLIMENI

ANTHONY R. FERRARI
Commissioner of Finance and Administration

SAMANTA MYKOO City Clerk

ANDREW KOLDIN Corporation Counsel





No person has been authorized by the City of Schenectady to give any information or to make any representations not contained in this Official Statement, and, if given or made, such information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or solicitation of an offer to buy any of the Bonds and Notes in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction. The information, estimates and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City of Schenectady.

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CONTINUING DISCLOSURE UNDERTAKING WITH RESPECT TO THE BONDS

CONTINUING DISCLOSURE UNDERTAKING WITH RESPECT TO THE NOTES

INSURANCE POLICY

APPENDIX - F BOND INSURANCE AND SPECIMEN MUNICIPAL BOND

PREPARED WITH THE ASSISTANCE OF



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# **CITY OF SCHENECTADY**

# SCHENECTADY COUNTY, NEW YORK

**Relating To** 

# \$6,755,000 Public Improvement (Serial) Bonds, 2023 and \$12,639,842 Bond Anticipation Notes, 2023

This Official Statement, which includes the cover page, has been prepared by the City of Schenectady, Schenectady County, New York (the "City," "County," and "State," respectively) in connection with the sale by the City of \$6,755,000 Public Improvement (Serial) Bonds, 2023 (the "Bonds") and \$12,639,842 Bond Anticipation Notes, 2023 (the "Notes") (collectively referred to herein as the "Bonds and Notes").

The factors affecting the City's financial condition and the Bonds and Notes are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the City's tax base, revenues, and expenditures, this Official Statement should be read in its entirety.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the City contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Bonds and Notes and the proceedings of the City relating thereto are qualified in their entirety by reference to the definitive forms of the Bonds and Notes and such proceedings.

#### NATURE OF OBLIGATION

Each of the Bonds and Notes when duly issued and paid for will constitute a contract between the City and the holder thereof.

Holders of any series of bonds or notes of the City may bring an action or commence a proceeding in accordance with the civil practice law and rules to enforce the rights of the holders of such series of notes or bonds.

The Bonds and Notes will be general obligations of the City and will contain a pledge of the faith and credit of the City for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the City has power and statutory authorization to levy ad valorem taxes on all real property within the City subject to such taxation by the City, subject to applicable statutory limitations.

Although the State Legislature is restricted by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted" prior to the effective date of any such legislation, the New York State Legislature may from time to time impose additional limitations or requirements on the ability to increase a real property tax levy or on the methodology, exclusions or other restrictions of various aspects of real property taxation (as well as on the ability to issue new indebtedness). On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law (the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities and school districts to levy certain year-to-year increases in real property taxes.

Under the Constitution of the State, the City is required to pledge its faith and credit for the payment of the principal of and interest on the Bonds and is required to raise real estate taxes, and without specification, other revenues, if such levy is necessary to repay such indebtedness. While the Tax Levy Limitation Law imposes a statutory limitation on the City's power to increase its annual tax levy with the amount of such increase limited by the formulas set forth in the Tax Levy Limitation Law, it also provides the procedural method to override that limitation. See "TAX INFORMATION - Tax Levy Limitation Law."

The Constitutionally-mandated general obligation pledge of municipalities and school districts in New York State has been interpreted by the Court of Appeals, the State's highest court, in <u>Flushing National Bank v. Municipal Assistance</u> <u>Corporation for the City of New York</u>, 40 N.Y.2d 731 (1976), as follows:

"A pledge of the city's faith and credit is both a commitment to pay and a commitment of the city's revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City's "faith

and credit" is secured by a promise both to pay and to use in good faith the city's general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, "faith" and "credit" are used and they are not tautological. That is what the words say and this is what the courts have held they mean...So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the City's power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted...While phrased in permissive language, these provisions, when read together with the requirement of the pledge and faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded".

In addition, the Court of Appeals in the <u>Flushing National Bank</u> (1976) case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of political subdivisions in New York State.

The pledge has generally been understood as a promise to levy property taxes without limitation as to rate or amount to the extent necessary to cover debt service due to language in Article VIII Section 10 of the Constitution which provides an exclusion for debt service from Constitutional limitations on the amount of a real property tax levy, insuring the availability of the levy of property tax revenues to pay debt service. As the Flushing National Bank (1976) Court noted, the term "faith and credit" in its context is "not qualified in any way". Indeed, in Flushing National Bank v. Municipal Assistance Corp., 40 N.Y.2d 1088 (1977) the Court of Appeals described the pledge as a direct constitutional mandate. In Quirk v. Municipal Assistance Corp., 41 N.Y.2d 644 (1977), the Court of Appeals stated that, while holders of general obligation debt did not have a right to particular revenues such as sales tax, "with respect to traditional real estate tax levies, the bondholders are constitutionally protected against an attempt by the State to deprive the city of those revenues to meet its obligations." According to the Court in Quirk, the State Constitution "requires the city to raise real estate taxes, and without specification other revenues, if such a levy be necessary to repay indebtedness."

In addition, the Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for the payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriation, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. In the event that an appropriating authority were to make an appropriation for debt service and then decline to expend it for that purpose, this provision would not apply. However, the Constitution of the State does also provide that the fiscal officer of any county, city, town, village, or school district may be required to set apart and apply such first revenues at the suit of any holder of any such obligations.

In <u>Quirk v. Municipal Assistance Corp.</u>, the Court of Appeals described this as a "first lien" on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in New York State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy to pay debt service on such obligations, but that such pledge may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues.

While the courts in New York State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

#### **DESCRIPTION OF THE BONDS**

The Bonds are general obligations of the City, and will contain a pledge of its faith and credit for the payment of the principal of and interest on the Bonds as required by the Constitution and laws of the State (State Constitution, Art. VIII, Section 2; Local Finance Law, Section 100.00). All the taxable real property within the City is subject to the levy of ad valorem taxes to pay the Bonds and interest thereon, subject to applicable statutory limits imposed by Chapter 97 of the Laws of 2011 of the State of New York ("Chapter 97"). See "TAX INFORMATION - Tax Levy Limitation Law" herein.

The Bonds will be dated the date of delivery and will mature in the principal amounts as set forth on the cover page. The Bonds are subject to redemption prior to maturity. See "Optional Redemption" herein. The "Record Date" of the Bonds will be the fifteenth day of the calendar month preceding each such interest payment date.

The Bonds will be issued as registered bonds and, and when issued, will be registered in the name of Cede & Co., as nominee of DTC, which will act as securities depository for the Bonds. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000 or integral multiples thereof, except for one necessary odd denomination maturing in 2023. Purchasers will not receive certificates representing their ownership interest in the Bonds. Principal and interest will be paid by the City to DTC, which will in turn remit such principal and interest to its Participants, for subsequent distribution to the Beneficial Owners of the Bonds, as described herein. See "BOOK-ENTRY-ONLY SYSTEM" herein. The Bonds may not be converted into coupon bonds or be registered to bearer.

Interest on the Bonds will be payable on May 1, 2024, November 1, 2024 and semi-annually thereafter on May 1 and November 1 in each year until maturity.

#### **DESCRIPTION OF THE NOTES**

The Notes are general obligations of the City, and will contain a pledge of its faith and credit for the payment of the principal of and interest on the Notes as required by the Constitution and laws of the State (State Constitution, Art. VIII, Section 2; Local Finance Law, Section 100.00). All the taxable real property within the City is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, subject to applicable statutory limits imposed by Chapter 97. See "TAX INFORMATION - Tax Levy Limitation Law" herein.

The Notes will be dated the date of delivery and will mature, without option of prior redemption, on May 3, 2024. The Notes will be issued at the option of the purchaser in either (i) registered form registered in the name of the Purchaser, in denominations of \$5,000 or integral multiples thereof, except for a necessary odd denomination, as may be determined by the successful bidder(s) and the City will act as paying agent; or (ii) as registered notes registered in the name of Cede & Co. as nominee of The Depository Trust Company, New York, New York ("DTC") which will act as the securities depository for the Notes. See "BOOK-ENTRY-ONLY SYSTEM" herein.

#### **OPTIONAL REDEMPTION**

The Bonds maturing on or before May 1, 2031 shall not be subject to redemption prior to maturity. The Bonds maturing on or after May 1, 2032 shall be subject to redemption prior to maturity as a whole or in part (and by lot if less than all of a maturity is to be redeemed) at the option of the City on May 1, 2031 or on any date thereafter at par (100.0%), plus accrued interest to the date of redemption.

If less than all of the Bonds of any maturity are to be redeemed, the particular Bonds of such maturity to be redeemed shall be selected by the City by lot in any customary manner of selection as determined by the Commissioner of Finance and Administration. Notice of such call for redemption shall be given by mailing such notice to the registered holders not more than sixty (60) days nor less than thirty (30) days prior to such date. Notice of redemption having been given as aforesaid, the Bonds so called for redemption shall, on the date for redemption set forth in such call for redemption, become due and payable, together with interest to such redemption date, and interest shall cease to be paid thereon after such redemption date.

The Notes are <u>not</u> subject to redemption prior to maturity.

#### **BOOK-ENTRY-ONLY SYSTEM**

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds, and if requested, the Notes. The Bonds and Notes (if requested by the Purchaser) will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds will be deposited with DTC. One fully-registered Note certificate will be issued for Notes bearing the same rate of interest and CUSIP number, and will be deposited with DTC.

Purchases of Bonds and Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds and Notes on DTC's records. The ownership interest of each actual purchaser of each Bond or Note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds and Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds and Notes, except in the event that use of the book-entry system for the Bonds and Notes is discontinued.

To facilitate subsequent transfers, all Bonds and Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds and Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds and Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds and Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices for the Bonds shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Principal and interest payments on the Bonds and Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to DTC is the responsibility of the City, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds and Notes at any time by giving reasonable notice to the City. Under such circumstances, in the event that a successor depository is not obtained, bbond and/or note certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, bond and/or note certificates will be printed and delivered.

Source: The Depository Trust Company.

THE CITY CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE BONDS AND NOTES (1) PAYMENTS OF PRINCIPAL OF OR INTEREST ON THE BONDS OR NOTES, (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE BONDS OR NOTES, OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE BONDS AND NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE CITY WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST ON THE BONDS OR NOTES; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER THAT IS REQUIRED OR PERMITTED TO BE GIVEN TO OWNERS; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE NOTES.

THE INFORMATION CONTAINED HEREIN CONCERNING DTC AND ITS BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM DTC AND THE CITY MAKES NO REPRESENTATION AS TO THE COMPLETENESS OR THE ACCURACY OF SUCH INFORMATION OR AS TO THE ABSENCE OF MATERIAL ADVERSE CHANGES IN SUCH INFORMATION SUBSEQUENT TO THE DATE HEREOF.

#### **CERTIFICATED BONDS**

DTC may discontinue providing its services with respect to the Bonds at any time by giving notice to the City and discharging its responsibilities with respect thereto under applicable law, or the City may terminate its participation in the system of book-entry-only transfers through DTC at any time. In the event that such book-entry-only system is discontinued, the following provisions will apply: the Bonds will be issued in fully registered form in denominations of \$5,000 each or any integral multiple thereof except for one necessary odd denomination maturing in 2024. Principal of the Bonds when due will be payable upon presentation at the office of a bank or trust company located and authorized to do business in the State as a fiscal agent bank to be named by the purchaser if the purchaser requests certificated Bonds or the City upon termination of the book-entry-only system. Interest on the Bonds will be payable on May 1, 2024, November 1, 2024 and semi-annually thereafter on May 1 and November 1 in each year until maturity. Such interest will be payable by check drawn on the fiscal agent and mailed to the registered owner on each interest payment date at the address as shown on the registration books of the fiscal agent as of the fifteenth day of the calendar month preceding each such interest payment date. Bonds may be transferred or exchanged at no cost to the registered owner at any time prior to maturity at the office of the fiscal agent for Bonds of the same or any other authorized denomination or denominations in the same aggregate principal amount upon the terms set forth in the Certificate of Determination of the Commissioner of Finance and Administration authorizing the sale of the Bonds and fixing the details thereof and in accordance with the Local Finance Law. The fiscal agent shall not be obligated to make any such transfer or exchange of Bonds between the fifteenth day of the calendar month preceding an interest payment date and such interest payment date. If the purchaser requests that the Bonds be issued in certificated form, paying agent fee, if any, shall be paid by the purchaser.

#### **CERTIFICATED NOTES**

If at the request of the purchaser, the Notes are issued in certificated form the following provisions will apply. DTC may discontinue providing its services with respect to the Notes at any time by giving notice to the City and discharging its responsibilities with respect thereto under applicable law, or the City may terminate its participation in the system of book-entry-only system transfers through DTC at any time. In the event that such book-entry-only system is discontinued, the following provisions will apply:

The Notes will be issued in registered form registered in the name of the Purchaser in denominations of \$5,000 or integral multiples thereof, except for a necessary odd denomination. Principal of and interest on the Notes will be payable at the City. The Notes will remain not subject to redemption prior to their stated final maturity date.

#### **PURPOSES OF ISSUE**

#### **Bonds**

	2022 IS AMOU		_	023 PAR MOUNT	2023 OIP AMOUNT	3 PROJECT FUNDING
BOND ANTICIPATION NOTES (2022)						
Snap/nuisance officer cars	\$ 81	,080,	\$	78,400	\$ 2,680	\$ 81,080
Parks - tow behind leaf vacuum	101	,350	\$	98,000	\$ 3,350	101,350
Parks - large mowing tractor with rear & side mowing decks	177	,363	\$	171,500	\$ 5,863	177,363
4 Packers (6 wheel/16 yard)	660	,802	\$	638,970	\$ 21,832	660,802
2 Supervisor trucks with totes	162	,160	\$	156,800	\$ 5,360	162,160
Command vehicle replacement (4)	247	,294	\$	239,120	\$ 8,174	247,294
3 Gear washer/extractor & dryer (for fire gear)	35	,194	\$	34,030	\$ 1,164	35,194
Muster room reno	101	,350	\$	98,000	\$ 3,350	101,350
Computer/servers & body camera's	226	,011	\$	218,540	\$ 7,471	226,011
PD in-house video system (camera's)	152	,025	\$	147,000	\$ 5,025	152,025
Dog kennel reno	152	,025	\$	147,000	\$ 5,025	152,025
PD station galaxy door access system	152	,025	\$	147,000	\$ 5,025	152,025
New pd vehicles (12 marked & 4 unmarked)	774	,314	\$	748,730	\$ 25,584	774,314
Dump/Plow truck (2) 6 wheel (with salter	354	,725	\$	343,010	\$ 11,715	354,725
1 New street sweeper	253	,375	\$	245,000	\$ 8,375	253,375
2 New pickup trucks with plows	101	,350	\$	98,000	\$ 3,350	101,350
Craig St Improvement (Albany to Wyllie)	719	,585	\$	695,810	\$ 23,775	719,585
Facility improvements	1,013	,500	\$	980,020	\$ 33,480	1,013,500
Street Improvement program (paving)	1,520	,250	\$	1,470,070	\$ 50,180	1,520,250
	\$ 6,985	,778	\$	6,755,000	\$ 230,778	\$ 6,985,778

The proceeds of the Bonds, along with a portion of the Original Issue Premium ("OIP") will permanently finance the \$6,985,778 bond anticipation notes maturing on May 5, 2023, which were issued to finance the above-mentioned purposes.

	20	023 ISSUE
	1	AMOUNT
Parks - F350 Pickup w/plows (2)	\$	131,755
Parks -6 wheel dump truck w/plow and spreader		231,078
Waste Collection-rear loaders packers (4)		1,013,500
Fire-hydraulic(2)/battery(2) operated extrication equipment		259,938
Fire-arson vehicle 4-door pickup		91,215
Fire-multiple vehicle replacements (2) chevy tahoes		141,890
Police-New pd vehicles (10 marked/4 unmarked/2 vans)		785,463
Police-Computer/servers & body camera's		226,011
Police-solar powered traffic signboards		64,864
Police-property evidence storage system		60,810
Streets-1 ton 6 wheeler dump truck		111,485
Streets-10 wheel dump truck		278,713
Streets-crafco patcher		70,945
General Facility improvements		2,685,775
General Street Improvements		1,520,250
Sewage treatment plant-river pumps, controls, backup generator		658,775
Digester 3 upgrades/boiler		3,597,925
Pump Stations-Woodlawn pump station rehab		709,450
TOTAL:	\$	12,639,842

The proceeds of the Notes will provide new monies for the above-mentioned purposes.

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#### INTRODUCTION

The City of Schenectady, measuring approximately 10.78 square miles and with a population of 66,809 according to the 2021 U.S. Census estimate, is located in the eastern portion of New York State on the Mohawk River about five miles west of Albany. The City is an integral part of the Capital Region, which also includes the cities of Albany and Troy, as well as other smaller cities, towns and villages. Incorporated on March 26, 1798, the City is one of the nation's oldest incorporated cities and serves as the seat of Schenectady County government. The City is the commercial, industrial and cultural center of Schenectady County.

The following is an overview of the City's 2018-2023 budgets. See also "Finances" herein for further detail regarding the City's budgets and financial results.

<u>2018 Results.</u> The City's 2018 budget was adopted by the City Council on October 24, 2017. The 2018 budget of \$85,241,945 included a tax rate decrease of 0.45%, a tax levy increase of 3.0% (due to increase in taxable assessed value) and percentage of Constitutional Tax Limit used of 65.23%. The City remained within its tax cap for the 2018 fiscal year.

The audited results for FY 2018 include General Fund revenues of \$84.9 million, \$1.1 million less than the revised adopted budget. The 2018 General fund expenses of \$83.1 million which is under the revised adopted budget by \$3.15 million. The General Fund ended 2018 with a surplus of \$1.8 million. Revenues from sale of City owned properties, budgeted at \$1.4 million, actual revenues of \$1.98 million. Revenues from the Casino, budgeted at \$2.2 million, actual at \$2.6 million. Allowance for uncollected taxes, budgeted at \$4.12 million, actual is \$3.02 million. Management has been working diligently to control expenses and cut costs. The City's General Fund - Fund Balance increased to \$15.3 million.

The City's Water and Sewer funds both ended the year with surpluses, \$1,105,807 and \$1,353,837, respectively. The City's Golf/Recreation fund ended the year with a slight deficit of \$10,448 – the City appropriated \$103,000 of Golf Type Capital Reserve during 2018.

On January 29, 2018, a mudslide occurred in the City that destroyed one privately-owned apartment building and damaged another. As a matter of public safety, the City arranged for demolition of several buildings. The City has paid a total of \$205,812 as of March 28, 2018. Of this amount, the City paid \$124,412 for stabilization of the slope, \$72,000 for City demolitions and \$9,400 for the removal of trees. Funds from the City's Contingency Account were used to pay for those expenses.

In December 2018, the buildings at 6-8 Grand Street became unstable. As a matter of public safety, the City arranged for the demolition of the building at a cost of \$110,000, which amount was paid from the City's contingency fund in 2018.

There are two large tax certiorari claims pending for Home Depot and Rite Aid Corporation. The City plans to accrue the value of these settlements in the 2018 financial statements (approximately \$452,000) (expense and liability in the General Fund).

<u>2019 Results.</u> The 2019 budget was adopted by the City Council on October 26, 2018. The adopted budget of \$86,735,149 included a tax rate decrease of 1.29% with a tax levy decrease of .57% and a percentage of Constitutional Tax Limit used of 62.88%. The City remained within its tax cap for the 2019 fiscal year. The 2019 budget estimated \$2.63 million in revenue from the Casino and \$1.6 million in revenues from the sale of City owned properties. The 2019 budget did not include the sale of tax liens.

The audited results for the 2019 fiscal year include General Fund revenues of \$84.87 million with General Fund expenditures of \$85.78 million. This resulted in a deficit of \$916,750. The deficit is primarily due to settlement of the police union contract that required retro payments for 2018 and 2019 in the amount of \$1.01 million.

The City's Water and Sewer funds both ended the year with surpluses \$90,300 and \$536,837 respectively. The City's Golf/recreation fund had a slight deficit of \$37,270 which is primarily due to the appropriation of Golf Type Capital Reserves of \$92,000 instead of borrowing.

<u>2020 Budget</u>. The 2020 budget was adopted by the City Council on October 28, 2019. The adopted budget of \$89,459,143 included a tax rate decrease of 1.6% with tax levy decrease of 1.1% and a Constitutional Tax Limit used of 60.17%. The City remained within its tax cap for the 2020 budget year. The 2020 budget estimates \$2.925 million in revenue from the Casino, New Agreement for the operation of City's Solid Waste Transfer Station. The 2020 budget did not include the sale of tax liens.

<u>2020 Audited Results:</u> the City's Golf/Recreation Fund finished the year with a \$148,000 surplus. The City's Water Fund finished the year with a \$890,000 surplus. The City's Sewer Fund finished the year with a slight deficit of \$168,000 (due to use of capital reserves during the year).

The City's General Fund finished the year with a deficit of \$3,688,309 (far less than the revised budgeted use of Fund Balance of \$5,058,955). During the COVID-19 pandemic, the Finance Commissioner and the Mayor cut the overtime and non personnel budget lines by 20%, a no hiring directive was issued and all purchase orders required the approval of the Mayor and Commissioner of Finance. These directives helped to keep the deficit manageable. Driving factors contributing to this deficit were the financial downturn in the economy due to the COVID-19 pandemic (decrease in Casino revenues, NYS AIM payments, Prior Year tax lien collection and various departmental income streams). The City's cash flow remained healthy throughout 2020; the City issued a \$7.0 million TAN in September of 2020 to cover any potential cash flow issues. The City repaid the TAN in full at maturity in 2021.

2021 Budget. The 2021 budget was adopted by the City Council on October 26, 2020. The adopted budget of \$88,539,604 included a tax rate increase of 1.5%, a tax levy increase of 2.6% and a Constitutional Tax Limit used of 57.99%. The City remained within its tax cap for the 2021 budget year. The 2021 budget estimated \$2.3 million in revenue from the casino. The 2021 budget did not include the sale of tax liens. President Biden signed into law the American Rescue Plan Act ("ARPA"), a \$1.9 trillion COVID-19 relief package that includes \$350 billion to state, local and territorial governments to keep their frontline workers employed, distribute the vaccine, increase testing, reopen schools and maintain vital services. The City received ARP aid in the amount of \$26,485,899 in 2021 and anticipates receiving ARP aid in the amount of \$26,485,899 in 2022.

<u>2021 Results:</u> The 2021 general fund fiscal year end results are total revenues of \$94,085,386 and total expenditures of \$88,498,096 resulting in an excess of revenue and other financing sources over expenditures of \$5,582,290. See 2021 audited financial statements attached hereto as "APPENDIX-C".

<u>2022 Unaudited results:</u> Unaudited ending fund balance at December 31, 2022 was \$18.9 million, \$6.4 million of restricted funds, \$4.1 million of assigned funds, and \$8.4 million of unassigned funds.

<u>2023 Budget</u> The 2023 budget was adopted by the City Council on October 30, 2022. The adopted budget of \$103,950,721 did not include a tax rate increase. The City remains within its tax cap for the 2023 budget year.

Some of the major initiatives that increase recurring revenues and/or decrease recurring costs are as follows:

- <u>COUNTY SALES TAX AGREEMENT</u>—In October 2020, the City entered into an agreement with the County effective December 1, 2020, through November 30, 2028. In year one, the City received the same percentage of the 3% sales tax revenue collected as it did in year eight of the prior agreement, plus \$1,000,000, which represents the aggregate total due under the Hazmat (\$600,000), Police (\$200,000) and Community Redevelopment and Demolition of Structures (\$200,000) agreements. Thereafter in years two through eight, the City will receive the same percentage of the 3% sales tax as it did in year one, and the calculation of this amount will include the \$1,000,000 added to the base of year one for the appropriate percentage calculations in years two through eight.
- <u>COUNTY PROPERTY TAX AGREEMENT</u> The City is responsible to extend, apportion, collect and enforce collection of the real property tax within the City. In February 2014, the City entered into an agreement with the County that addresses payment of County taxes (collected or uncollected) by the City beginning with the 2012 taxes. The February 2014 agreement requires that the City pay to the County an amount equal to the County taxes uncollected for 2012 in 2014; pay to the County an amount equal to the County taxes uncollected for 2013 over a multi-year period with payments due February 2015 and 2016; and thereafter only pay to the County the amount of taxes collected. The agreement also contains terms regarding enforcement of unpaid taxes and reporting requirements.
  - **HEALTH CARE** The City is striving to control health care costs while preserving benefits. In 2011, the City facilitated the movement of retired employees to a Medicare Advantage Plan. In 2013 the City became partners with the C.S.E.A. Strategic Benefit Trust ("Trust"). As a result of the partnership with the Trust, the City has: separated the pharmacy component from its health insurance; self-insured the City's Exclusive Provider Organization health plan ("EPO") and has and will continue to conduct programs to expand its employees' awareness of preventative care and wellness information. In 2014, the Trust exited the agreement, but the agreement continues between MVP Select Care, Inc. ("MVP") and the City with no substantial change in terms. Discussions also continue with Ellis Medicine, Schenectady County, Schenectady School District, and MVP regarding the potential to create a uniform public employee benefit package. Effective, 2017, as the City negotiated its union contracts, it created a uniform benefit package, the *EPO15*, which is composed of its health plan's most efficient options. The City negotiated a 1- year extension with the PBA union ending December 31, 2023.
- <u>FIGHTING BLIGHT</u> The City has implemented a comprehensive demolition program to reduce blight and enhance quality of life throughout the City's neighborhoods. Selective demolition of blighted properties is expected to stabilize neighborhood property values, reduce criminal activity, and save taxpayer dollars. The City has received HUD Section 108 funds totaling \$2.5 million for this purpose. The City plans to utilize any available additional grant and/or loan funds and, potentially, private investment to fund this effort.

- H.O.M.E.S. Home Ownership Made Easy ("H.O.M.E.S.") in Schenectady is an innovative program created by Mayor McCarthy that is unique to the City. H.O.M.E.S. endeavors to make home ownership easier and encourage long-term owner-occupied housing within the City. This is accomplished by bringing buyers, available property (City and privately-owned) and financing options together, thereby revitalizing neighborhoods within the City. When City-owned properties are sold, in addition to providing positive value to the City neighborhoods, the City benefits by returning parcels to the tax roll, thereby strengthening its tax base. In 2022 (unaudited) the City sold approximately 67 properties for \$1,435,026. In 2021 (audited) the City has sold 111 properties for \$3,007,520. In 2020 (audited), even with the COVID-19 pandemic, the City received \$1,081,885 (audited) from the sale of 76 properties. In 2019 City received \$926,200 (audited) of revenue from the sale of 68 City owned properties. In 2018 the City received \$1,985,143 (audited), in 2017, the City received \$1,409,563 (audited); in 2016, the City received \$1,162,314 (audited); in 2015 the City received \$1,300,207 (audited); in 2014 the City received \$577,900 (audited). The program's marketing efforts include open houses, press releases, website presence and public access television. Future marketing efforts are being developed that will include social media and an enhanced website. The City's current strategic partners include lenders, realtors, contractors, Schenectady City School District and the local newspaper, Daily Gazette. An example of financing options available include: KeyBank that offers "Key to the City", a Schenectady-only mortgage package for qualified buyers that includes a \$500 down payment, no private mortgage insurance requirement and mortgage funding of up to \$50,000 over the appraised value of the property; Schenectady Housing Development Fund Corporation offers up to 10% or \$10,000 to qualified first time home buyers to use for down payment and/or closing costs; and NBT Bank offers <sup>1</sup>/<sub>4</sub>% lower interest rate to qualified 1st time homebuyers.
- LAND BANK In April 2012, the State authorized the New York State Land Bank Act to develop new not-for-profit entities focused on revitalizing vacant and abandoned properties. As a result, the Land Reutilization Corporation of the Capital Region ("Land Bank"), a partnership among the City of Schenectady, City of Amsterdam and Schenectady County, was established. The Land Bank demolishes unsafe properties while renovating others to increase value in the service district. Proceeds from the sale of renovated properties are reinvested for further demolition and rehabilitation projects. Since its inception, the Land Bank has received grant funding from Schenectady County as well as through New York State's Land Bank Community Revitalization program. In 2022 the Land Bank celebrated ten years of mitigating blight and strengthening neighborhoods. Since its inception the Land Bank has won over \$10 million of grant funding to leverage over \$100 million of new investment in community and neighborhood revitalization activities, including the demolition of 200 vacant and/or blighted buildings and renovation of an additional 33 structures with over 250 units of safe and modern housing. Recent projects include the proposed mosaic apartment project on multiple vacant City owned parcels on Crane Street, new housing in partnership with Habitat for Humanity of Schenectady County, Inc. and the City's Office of Affirmative Action and continued blight removal. New York State Homes and Community Renewal has released an additional funding program in which the Capital Region Land Bank has applied for funding in 2023.
- **RESUMING TAX FORECLOSURES**—From 2005-2011 the City sold its tax liens to American Tax Funding ("ATF"). Beginning in 2012, the City commenced foreclosure activities for properties with tax delinquencies dating to 2008 and 2009. This represented the first foreclosure action by the City in nearly a decade and resulted in the City taking title to 148 properties. The City took title to 57 properties in 2013, 265 properties in 2014, 133 properties in 2015, 176 properties in 2016, and 165 properties in 2017. 2018 was the first year the City took over the ATF tax liens. The City took title to 203 properties in 2018 and 98 properties in 2019. The City did not have any foreclosures in 2020, 2021, or 2022. The City anticipates another round of foreclosures will occur in 2023.

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#### THE CITY

#### **General Information**

The City of Schenectady is located in Schenectady County and is part of the Albany, Schenectady, Troy Metropolitan Statistical Area (MSA) generally referred to as the Capital Region of New York State.

The local economy has fared well despite the Covid pandemic. One reason for a stable outlook, despite the pandemic, is the fact that the largest employer in Schenectady is the State of New York. As nearby Albany is the State Capital, government employment has a major impact on the local job market and serves as a stabilizing factor in the region's overall economy.

Schenectady is home to multiple state agencies including the headquarters for the NYS Lottery, the NYS Workers Compensation Board and the NYS Gaming Commission. The NYS Justice Center for People with Disabilities also has a regional office downtown with many other state employees commuting to jobs in surrounding counties in the Capital Region. The state workforce remained stable throughout the pandemic.

The City provides police and fire protection, water and sanitation services. Education is provided by the City School District as well as private and parochial schools. Higher education is available at Union College, founded in 1795, SUNY Schenectady, and Clarkson University's graduate school located in Schenectady.

The Schenectady County Airport is home to the Stratton Air National Guard Base which employs more than 1,000. The base has a \$100 million impact on the local economy. Commercial airline service is available at the Albany International Airport. The City is located on the New York State Barge Canal and has access to direct water transportation to the Atlantic Ocean, the Great Lakes and the St. Lawrence River through Lake Champlain. Passenger and freight rail transportation is also available. An extensive network of highway facilities includes the New York State Thruway (Interstate I-90) which has two interchanges in the City, Interstate I-89 and Interstate I-88 and New York State Routes 5 and 7.

Recreation and sports facilities within the City include a 600-acre park system, a golf course, playgrounds, tennis courts and swimming pools.

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#### 2022 City Economic Development Highlights:

A former Armory building in downtown Schenectady has been renovated and is now called Armory Studios/NY. This venue continues to attract interest from entertainment/film and tv production companies. In 2022, both HBO and Showtime filmed productions at Armory Studios/NY. The facility also hosted the touring exhibit -- Van Gogh: The Immersive Experience, drawing more than 100,000 visitors.

CDTA, the local regional transportation authority, committed to building a new \$5 million Mobility Hub downtown that will host EV car rentals, electric scooter rentals, bike rentals, EV charging and access to bus rapid transit service. Construction is now underway.

A new \$14 million apartment complex called the Reserve at Towpath Trail was completed in the Northside neighborhood.

Work continues on the \$120 million Northside Village development by Pennrose, a national leader in housing.

Redevelopment work is underway at 620 Union Street for a regional office for Affinity Group, a leading regional food brokerage.

Renovation work was completed at 105 Clinton Street and work is underway in renovating 116 Jay Street and 125 Jay Street.

A \$20 million redevelopment of the former Wedgeway and Kresge buildings downtown is underway.

FW Webb, a leading HVAC, and plumbing wholesaler purchased and is renovating 586 Broadway in downtown.

The Swift Building at 26 North Broadway was renovated.

A new 80,000 SF office building is nearing completion at 356 Broadway. The building will serve as the HQ for NYS Lottery and NYS Gaming Commission.

The SI Group, a multi-billion global company is renovating space at Mohawk Harbor for a major corporate office that will employ 125.

A \$40 million arena for Union College hockey and special events/concerts by Rivers Casino has been proposed for Mohawk Harbor.

Tokyo Electron has invested \$20 million plus to renovate a building at the Technology Drive Business Park.

A \$23 million renovation of the former Elmer Avenue School as Elmer Gardens is underway.

A \$28 million redevelopment on Crane Street is poised to start development, pending the award of State housing tax credits.

Summit Avenue properties have been targeted for a \$13 million investment by a leading regional developer/construction company.

A \$6 million residential development is planned for Barrett Street.

A \$2.4 million renovation of 426 Franklin Street was completed. The building is fully leased.

New construction was completed on an \$11 million mixed-use retail/residential project at 501 State Street downtown. The same developer renovated 500 State Street as the new home for three major medical practices.

Union College worked with the County's Capital Resource Corporation to issue more than \$20 million in bonds to fund renovation of more than 20 college buildings in the city.

Since 2015, 3,258 new housing units have been built county-wide including 1,112 affordable units.

To accommodate all the new residential construction downtown, an investor from Atlanta completed construction of a 100,000 SF, \$ 7 million self-storage facility downtown.

The County's economic development team, led by Metroplex, attracted \$261 million in new investment and 653 jobs to Schenectady County in 2022.

# Projects Completed in Recent Years

140,000 square foot, \$40 million Mill Artisan District downtown with tech offices, brewery, retail, and apartments.

New \$4 million Alltown Market built by a Fortune 500 energy company.

Renovation of the former OTB regional headquarters and Gazette Press buildings downtown.

A new tech manufacturing plant in the City that will create 50 new jobs moving to Schenectady from Colorado. The owner now has three manufacturing plants in the City of Schenectady.

The \$19 million Renaissance Square development on Eastern Avenue.

The \$40 million Hillside Crossings development.

Many software technology companies are located downtown including Transfinder and the Jahnel Group. Both companies are expanding.

The City was awarded a \$10 million Downtown Revitalization Grant with 13 new development projects funded in part by this grant.

Completed projects in the downtown area include: a new Hampton Inn hotel; a renovated Double Tree by Hilton hotel, a six-screen first-run movie cinema; new restaurants, apartments, and loft housing; new class-A office space; new YMCA; new Clarkson Graduate Campus; an \$11 million 262-room student housing complex owned and operated by a private entity, and offices for technology companies.

Other economic development projects include the construction of a \$50 million, 240,000 square foot Golub Corporation headquarters which added 700 employees in the downtown area.

Mohawk Harbor in the City continues to make strong progress. This is a \$600 million project on a 60-acre waterfront site that hosts a casino/resort, two new hotels, apartments, condos, retail, and tech office space, along with greenspace, bike trails, a new harbor with 50 boat slips, and other amenities. Schenectady was one of only four communities in the State selected as a site for a new casino. The master developer of Mohawk Harbor, the Galesi Group, is one of the largest developers in the State. The casino operator is Rush Street Gaming, which has a long record of operating successful regional casinos in Pittsburgh, Philadelphia, Chicago and Portsmouth, Virginia.

The riverfront development also includes a new \$15 million Courtyard by Marriott and a new \$25 million The Landing Hotel with 165 rooms. Over 1,500 good paying jobs now exist at Mohawk Harbor. The 206-unit River House waterfront apartments also opened at Mohawk Harbor along with 15 new waterfront townhomes. Over 100,000 square feet of tech office space at the complex have been leased. The City is receiving many financial benefits from this new development, including host community revenue from the casino, increased sales tax, property tax, mortgage recording tax, and a share of the casino licensing fee.

The City serves as the headquarters for Mohawk Valley Physicians Health Care ("MVP"), a large health insurance company which employs almost 900 workers in the downtown area.

The City continues to play a leading role in power generation technologies including green energy. In the past 15 years, GE has invested over \$700 million at its 650–acre technology campus adjacent to downtown Schenectady, transforming the site into one of the largest technology centers in New York State. This campus is home to several GE power businesses including Renewable Energy and GE Vernova, which produces steam turbines and generators at the site. GE's Global Research Center is located in the nearby Town of Niskayuna. GE has more than 4,000 employees in Schenectady County.

A new \$23 million Amtrak station is now open.

A former County Social Services building near Mohawk Harbor has been converted to loft apartments with a \$3 million investment.

A \$7 million restoration of the former Foster Hotel complex as apartments, office and retail space has been completed. The complex is fully leased.

The Crosstown Plaza, a retail center in Schenectady, has been renamed Crosstown Commons and a \$3 million renovation was completed.

The former Schaffer Senior Center has been transformed into a \$6 million loft apartment complex.

Fluor, a leading engineering, and defense company, now has 104,000 square feet of office space downtown.

Union College has recently completed a new \$100 million engineering building.

Cambridge Towers, a \$5 million new apartment complex, has finished construction.

118 Jay Street received a \$650,000 investment as a mixed-use retail and residential building.

Construction has been completed on the \$20 million Electric City Apartments at the corner of Erie Boulevard and State Street.

The \$18 million renovation of the former YMCA at 13 State Street has been completed.

A \$7 million renovation of Summit Towers on Albany Street has been completed.

The former Labor Temple on Clinton Street has been renovated as loft apartments with a \$500,000 investment.

148 Clinton Street has been renovated as apartments and ground floor retail with a \$1.7 million investment.

A new apartment building has been completed near Mohawk Harbor. This was a \$5 million investment.

A \$20 million renovation of two former schools on Craig Street is completed.

A fast-growing national company, Beekman 1802, has opened its corporate headquarters at Mohawk Harbor along with several other new employers including Delta Engineering and LeChase Construction.

The Jahnel Group, a fast-growing software company has more than 100 employees in 17,000 square feet of leased space downtown.

A fast-growing pharmaceutical company, ICPD, has moved its headquarters and research facility to Schenectady.

Distributed Solar Development (DSD), a leader in solar technology created by GE and Black Rock moved its corporate HQ to Mohawk Harbor in Schenectady.

Recreation and sports facilities within the City include a 600-acre park system, a golf course, playgrounds, tennis courts, and swimming pools.

#### **Schenectady Metroplex Development Authority**

The Authority was created under the New York Public Authorities Law to pursue a comprehensive, coordinated program of economic development activities in the Route 5 and 7 corridors of Schenectady County, with special emphasis on the downtown area of the City. In creating the Authority, the State Legislature determined that its establishment was necessary for the economic prosperity, health, safety and general welfare of the people of the State, through the construction, development, location and operation of infrastructure improvements and new facilities to redevelop an area characterized by deteriorated industrial and commercial structures, uncoordinated and incompatible commercial uses, inadequate public facilities and substandard economic conditions. The Authority's general purpose is to design, develop, plan, finance, create, site, construct, renovate, administer, operate, manage and/or maintain buildings, parks, structures and other facilities within its service district.

The primary source of funding of the Authority is the receipt of sales tax revenues received by the county for the benefit of the Authority.

As of December 31, 2022, the Authority has approximately \$39.4 million of General Resolution Bonds outstanding. The Authority's bonds are <u>not</u> an obligation of the City and the City does not guarantee the debt of the Authority.

The Authority has a bond rating of "A+" from Standard and Poor's and an "A1" rating from Moody's.

#### Larger Employers (over 400 employees)

		Number of
Company	Type	<b>Employees</b>
GE	Research, Manufacturing, Engineering	4,000
Ellis Medicine	Hospital/Medical Facilities	3,450
County of Schenectady	County Government	1,446
Golub Corporation	Food Distributors	1,401
Rivers Casino & Resort	Entertainment	1,065
Schenectady City Schools	Education	730
Union College	Education	865
MVP Health Care	Health Insurance	850
City of Schenectady	City Government	523
Fluor	Navy Nuclear Engineering	500
SUNY Schenectady County Community	Education	428
NYS Workers Compensation Board	State Government Agency	400

Source: City officials.

#### **Population Trends**

	City of	County of	
	<u>Schenectady</u>	<u>Schenectady</u>	New York State
U.S. Census 1970	77,958	161,078	18,236,882
U.S. Census 1980	67,972	149,946	17,558,072
U.S. Census 1990	65,566	149,285	17,990,455
U.S. Census 2000	61,908	146,555	18,976,457
U.S. Census 2010	66,135	154,727	19,378,102
U.S. Census 2018	65,575	155,350	19,542,209
U.S. Census 2019	65,273	155,299	19,453,561
U.S. Census 2020	67,047	158,061	20,201,249
U.S. Census 2021	66,809	157,515	19,857,492

Source: U.S. Census Bureau.

## Form of City Government

Subject to the State Constitution, the City operates pursuant to the City Charter and in accordance with State laws to the extent such laws are applicable to the City. The City operates under the "Strong Mayor and Council" form of government.

The Mayor is the chief executive and administrative officer of the City and is elected at large for a four-year term. The duties of the Mayor include appointment of officers and employees, preparation of the tentative budget and review and approval (or disapproval) of resolutions and ordinances of the City Council.

The City Council is the legislative branch of government and consists of seven members who are elected to staggered four-year terms. One member of the City Council is designated at the annual organization meeting to be City Council President to preside over the meetings of the City Council. The City Council meets at both regular and special meetings throughout the year and utilizes the committee system to review legislation. In addition, the City Council adopts the annual budget, levies taxes, approves modifications to the budget and authorizes indebtedness to be incurred by the City.

The Commissioner of Finance and Administration is the Chief Fiscal Officer of the City. The Commissioner of Finance and Administration is appointed by the Mayor and the duties of the Commissioner of Finance and Administration include supervision of general accounting and bookkeeping and other financial functions of the City.

# **Budgetary Procedures**

The tentative budget of the City is prepared by the Mayor and is submitted to the City Council by October 1 of each year. The budget includes estimates of expenditures required for each department of the City as well as estimates of revenue from all sources including ad valorem real property taxes. Adoption of the budget by the City Council follows a public hearing and is required to be adopted on or before November 1st. The 2023 budget was adopted by the City Council on October 30, 2022.

Upon adoption of the budget, the tax roll and levy are determined for the ensuing year. Under present law, the tax rate and levy cannot thereafter be amended. The City Council and the Mayor may during the course of the year revise appropriations and make further transfers with respect to general operations. In addition, the Commissioner of Finance and Administration updates the Mayor and City Council Finance Committee on operations as necessary.

# **Investment Policy**

Pursuant to the statutes of the State, the City is permitted to temporarily invest moneys which are not required for immediate expenditures, with the exception of moneys the investment of which is otherwise provided for by law, in the following investments: (1) special time deposit accounts in, certificates of deposit issued by or deposit placement program with a bank or trust company located and authorized to do business in the State, provided however, that such time deposit account, certificate of deposit or deposit placement program is payable within such time as the proceeds shall be needed to meet the expenditures for which such moneys were obtained and provided further that such time deposit account or certificate of deposit, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by either a pledge of eligible securities, an eligible surety bond or an eligible letter of credit, as those terms are defined in the law; (2) obligations of the United States of America; (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest are guaranteed by the United States of America; (4) obligations of the State; (5) with the approval of the State Comptroller, in tax anticipation bonds or revenue anticipation notes issued by any municipality, school district, or district corporation, other than those notes issued by the City; (6) certificates of participation issued by political subdivisions of the State, as those terms are defined in the law; (7) obligations of a New York public corporation which are made lawful investments for the City pursuant to the enabling laws of such public corporation; or (8) in the case of moneys held in certain reserve funds established by the City pursuant to law, in obligations of the City. Any investments made by the City pursuant to law are required to be payable or redeemable at the option of the City within such times as the proceeds will be needed to meet expenditures for purposes for which the moneys were provided and, in the case of obligations purchased with the proceeds of bonds or notes, shall be payable or redeemable in any event, at the option of the owner, within two years of the date of purchase. These statutes also require that the City's investments, unless registered or inscribed in the name of the City, must be purchased through, delivered to and held in custody of a bank or trust company in the State. All such investments held in the custody of a bank or trust company must be held pursuant to a written custodial agreement as that term is defined in the law. Historically, the City has not chosen to invest in repurchase agreements and by law cannot and does not invest in so-called derivatives.

Collateral is required for demand deposit, money market accounts and certificates of deposit not covered by Federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

#### **Employees**

The City currently employs approximately 577 full-time and part-time active employees, 478 of whom are represented by the following bargaining units:

<u>Union</u>	Number of Employees	Contract Expiration Date
Schenectady PBA (Police)	151	December 31, 2023
AFSCME, Local 1037	109	December 31, 2025
IAFF, Local 28 (Firefighters)	113	December 31, 2024
CSEA	84	December 31, 2024
IUOE, Local 106 (Operating Engineers)	11	December 31, 2024
National Union of Painters & Allied Tradesman, Local 62	2	December 31, 2023
Brotherhood of Electrical Workers, Local 236	5	December 31, 2023
United Brotherhood of Carpenters & Joiners of America, Local 146	3	December 31, 2023

#### **Pension Payments**

Substantially all employees of the City are members of the New York State and Local Employees' Retirement System ("ERS") or the New York State and Local Police and Fire Retirement System ("PFRS"; with ERS, the "Retirement Systems"). The ERS and PFRS together are generally also known as the "Common Retirement Fund". The Retirement Systems are cost-sharing multiple public employer retirement systems. The obligation of employers and employees to contribute and the benefit to employees are governed by the New York State Retirement System and Social Security Law (the "Retirement System Law" or "NYSRSSL".) The Retirement Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally vest after ten years of credited service. The Retirement System Law generally provides that all participating employers in each retirement system are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement Systems. The Retirement Systems are non-contributory with respect to members hired prior to July 27, 1976. Other than members of Tier V and Tier VI described below, all members hired on or after July 27, 1976, with less than 10 years service, must contribute 3% of gross annual salary toward the cost of retirement programs.

The investment of monies, and assumptions underlying the same, of the Retirement Systems covering the City's employees is not subject to the direction of the City. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of the Retirement Systems ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, increases in retirement benefits, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAALs could be substantial in the future, requiring significantly increased contributions from the City which could affect other budgetary matters. For further information on the latest actuarial valuations of the Retirement Systems, investors should contact the Retirement Systems administrative staff.

Historically, there has been a State mandate requiring full (100%) funding of the annual actuarially required local governmental contribution out of current budgetary appropriations. With the strong performance of the Retirement Systems in the 1990s, the locally required annual contribution declined to zero. However, with the subsequent decline in the equity markets, the pension system became underfunded. As a result, required contributions increased substantially to 15% to 20% of payroll for the ERS and PFRS, respectively. Wide swings in the contribution rate resulted in budgetary planning problems for many participating local governments. While the City is aware of the potential negative impact on its budget and will take the appropriate steps to budget accordingly for the increase, there can be no assurance that its financial position will not be negatively impacted.

The City's actual aggregate contributions to the Retirement Systems since the 2014 fiscal year, the 2022 unaudited figures and 2023 budgeted contributions are as follows:

<u>Year</u>	<u>Amount</u>	
2014	\$ 7,854,951	(1)
2015	8,156,195	(2)(3)
2016	8,456,457	(4)
2017	8,565,029	(4)
2018	8,687,040	(4)
2019	8,300,360	(4)
2020	8,891,623	(4)
2021	9,897,471	
2022 (Unaudited)	10,474,592	
2023 (Budgeted)	11,030,399	

<sup>(1)</sup> The City, as budgeted, amortized a portion (\$1.5 million) of the pension contribution payable February 2015.

<sup>(2)</sup> The February 2016 pension contribution was paid in full.

<sup>(3)</sup> The City's adopted 2016 budget included a potential amortization of \$250,000. Upon the adoption of its 2015 audit, the City amended the 2016 budget using unassigned funds to budget for pension payments in full, payable February 2017.

<sup>(4)</sup> The City paid the February pension payment in full and did not amortize its pension contribution.

#### Amortization of Certain Pension Payments

The payment schedule from the NYS Retirement System for the amortization of all deferred retirement payments is as follows:

<u>Year</u>	Principal	<u>I</u>	<u>nterest</u>
2023	\$ 545,635	\$	24,538
2024	 170,608		5,374
Total	\$ 716,243	\$	29,912

The City, as budgeted, amortized a portion (\$3.3 million) of the pension contribution payable February 2014 at an interest rate of 3.7%.

The City, as budgeted, amortized a portion (\$1.5 million) of the pension contribution payable February 2015 at an interest rate of 3.15%.

The City's adopted 2016 budget included a potential amortization of \$250,000. However, as done for the 2015 pension budget after the adoption of the 2014 audit, the City amended the 2016 pension budget upon adoption of the 2015 audit using unassigned funds to pay for pension payments in full, payable February 2017. The pension payments due in February 2017 through February 2023 have been made in full.

# Retirement System Rates

A chart of average ERS and PFRS rates (2019 to 2023) is shown below:

State Fiscal Year Ending	<u>ERS</u>	<u>PFRS</u>
2019	14.9%	23.5%
2020	14.6	23.5
2021	14.6	24.4
2022	16.2	28.3
2023	11.6	27.0

# New Tiers

On December 12, 2009, a new Tier V was signed into law. The law became effective for new hires on January 1, 2010. Key components of Tier V include:

- Raising the minimum age at which most civilians can retire without penalty from 55 to 62 and imposing a penalty of up to 38% for any civilian who retires prior to age 62.
- Requiring employees to continue contributing 3% of their salaries toward pension costs so long as they accumulate additional pension credits.
- Increasing the minimum years of service required to draw a pension from 5 years to 10 years.
- Capping the amount of overtime that can be considered in the calculation of pension benefits for civilians at \$15,000 per year, and for police and firefighters at 15% of non-overtime wages.

On March 16, 2012, a State law further reforming public employee pensions added a new Tier VI. The Tier VI plan only applies to those employees hired after April 1, 2012.

Below is a brief summary highlighting a number of components from the Tier VI legislation:

- The employee contribution rates will vary based on a salary sliding scale from 3% to 6% of salary.
- Under previous tiers, there was no limit to the number of public employers a public employee worked for from which retirement benefits could be calculated. Tier VI only permits two salaries to be included in the calculation
- The legislation includes an optional defined contribution plan for new non-union employees with annual salaries of \$75,000 and over. The employer will make an 8% contribution to employee contribution accounts. This is a voluntary option for those employees.

- The new tier increases the minimum retirement age from 62 to 63 and allows for early retirement with penalties. There will be a permanent reduction of a pension payout for each year a person retires *prior to age 63*.
- The pension multiplier for Tier VI will be 1.75% for the first 20 years of service and 2% starting in the 21st year.
- Employees will vest after 10 years of service. This is not a change from Tier V.
- The number of sick and leave days that can be applied toward retirement service credit is reduced from 200 to 100.
- The final average salary will be based on a 5-year average instead of the current 3-year average. The annual growth in salary used to determine pension allowances is capped at 10% of the average salary of the previous four years (lump sum payments of unused sick and vacation time are eliminated from the calculation)
  - Pension eligible overtime for civilian and non-uniformed employees will be capped at \$15,000 plus inflation. For uniformed employees (primarily police and fire) outside of New York City, the cap is set at 15% of base
- The State will be required to fund any pension enhancements on an ongoing basis. This is a potential future cost savings for local governments.

#### Stable Rate Option

The 2013-14 State Enacted Budget included a provision that provides local governments, including the City, with the option to "lock-in" long-term, stable rate pension contributions for a period of years determined by the State Comptroller and ERS and PFRS. For 2016-17, the stable contribution option rate was 15.1% for ERS and 23.5% for PFRS. The pension contribution rates under this program would reduce near-term payments for employers but will require higher than normal contributions in later years. The City determined it will not avail itself of this option when and if it amortizes any portion of a payment.

# **Other Post-Employee Benefits**

<u>Healthcare Costs.</u> It should also be noted that the City provides post-retirement healthcare benefits to various categories of former employees. These costs may be expected to rise substantially in the future. There is now an accounting rule that will require governmental entities, such as the City, to account for post-retirement healthcare benefits as it accounts for vested pension benefits. GASB Statement No. 45 ("GASB 45") of the Governmental Accounting Standards Board ("GASB"), described below, requires such accounting.

<u>OPEB</u>. Other Post-Employment Benefits ("OPEB") refers to "other post-employment benefits," meaning other than pension benefits, disability benefits and OPEB consist primarily of health care benefits, and may include other benefits such as disability benefits and life insurance. Until now, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements.

<u>GASB 75</u>. In 2015, the GASB released new accounting standards for public other postemployment benefits (OPEB) plans and participating employers. These standards, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* ("GASB 75"), have substantially revised the valuation and accounting requirements previously mandated under GASB Statements No. 43 and 45. For the fiscal year ended December 31, 2018 the City implemented GASB 75. The implementation of this statement requires municipalities to report Other Post-Employment Benefits ("OPEB") liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB. GASB Statement No. 75 replaced GASB Statement 45, which also required municipalities to calculate and report a net other postemployment benefit obligation. However, under GASB 45 municipalities could amortize the OPEB liability over a period of years, whereas GASB 75 requires municipalities to report the entire OPEB liability on the statement of net position.

The City contracted with an actuarial firm to calculate its actuarial valuations under GASB 75. The following outlines the changes to the total OPEB liability during the 2020 and 2021 fiscal year, by source.

	<u>2020</u>	<u>2021</u>
Balance at Beginning of Fiscal Year:	\$ 290,845,065	\$ 332,288,27 <u>5</u>
Changes for the Year:		
Service cost	\$ 10,968,897	\$ 14,582,143
Interest	7,799,069	6,850,505
Changes in benefit terms	618,654	0
Differences between expected and actual experience	(12,171,161)	21,794,519
Changes in assumptions or other inputs	43,828,482	13,122,790
Benefit payments	(9,600,731)	8,690,352
Net Changes	<u>\$ 41,443,210</u>	\$ 4,070,567
Balance at End of Fiscal Year:	<u>\$ 332,288,275</u>	\$ 336,358,842

Source: GASB 75 Actuarial Valuation of the City. The above tables are not audited.

There is no authority in current State law to establish a trust account or reserve fund for this liability. The City has reserved \$0 towards its OPEB liability. The City funds this liability on a pay-as-you-go basis.

The City's unfunded actuarial accrued OPEB liability could have a material adverse impact upon the City's finances and could force the City to reduce services, raise taxes or both.

Under GASB 75, an actuarial valuation will be required every 2 years for all plans, however, the Alternative Measurement Method continues to be available for plans with less than 100 members.

#### **Unemployment Rate Statistics**

Below are unemployment statistics for the City, County and State. The information set forth below with respect to the County and State is included for informational purposes only. It should not be implied from the inclusion of such data in this Official Statement that the County and State are necessarily representative of the City, or vice versa.

				<b>Annual</b>	<u>Averages</u>							
	<u>20</u>	<u>16</u>	<u>2017</u>	<u>2018</u>		<u>2019</u>	202	<u>20</u>	<u>2021</u>	:	2022	
Schenectady City	5.3	9%	5.4%	4.7%		4.5%	10.7	70%	6.6%		4.2%	
Schenectady County	4.3	%	4.5%	4.0%		3.7%	8.1	%	4.9%	:	3.3%	
State of New York	4.9	9%	4.7%	4.1%		4.0%	10.0	)%	6.9%	•	4.3%	
2022-2023 Monthly Figures												
Schenectady City Schenectady County State of New York	Mar 4.4% 3.5% 4.7%	Apr 4.1% 3.0% 4.1%	May 3.9% 3.0% 4.0%	Jun 4.1% 3.3% 4.1%	Jul 4.4% 3.5% 4.3%	Aug 4.5% 3.6% 4.2%	Sep 3.9% 3.0% 3.6%	Oct 3.7% 2.8% 3.7%	Nov 3.8% 2.9% 3.8%	Dec 3.8% 2.9% 3.8%	Jan 4.7% 3.7% 4.6%	Feb 4.3% 3.5% 4.5%

Note: February and March 2022 unemployment figures are not available as of the date of this Official Statement.

Source: State of New York, Department of Labor. (Note: Figures not seasonally adjusted).

# Per Capita Income

Per capita income statistics for the City, County and State are listed below.

	City of	County of	State of
	<u>Schenectady</u>	<u>Schenectady</u>	New York
1990	\$ 12,569	\$ 15,378	\$ 16,501
2000	17,076	21,992	29,221
2010	19,810	27,500	30,948
2021	27,363	35,747	43,208

Source: U.S. Census Bureau, 1990, 2000, 2010 and 2017-2021 5-Year American Community Survey.

#### **Other Information**

The statutory authority for the power to spend money for the objects or purposes, or to accomplish the objects or purposes for which the Bonds and Notes are to be issued, is the Charter of the City, the City Law, the General Municipal Law and the Local Finance Law.

No principal or interest upon any obligation of this City is past due.

The fiscal year of the City is January 1 through December 31.

This Official Statement does not include the financial data of any political subdivision having power to levy taxes within the City.

# The State Comptroller's Fiscal Stress Monitoring System

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "significant fiscal stress", in "moderate fiscal stress," as "susceptible to fiscal stress" or "no designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "no designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The reports of the State Comptroller for the past five years for the City are as follows:

<u>Fiscal Year Ending In</u>	Stress Designation	<u>Fiscal Score</u>
2021	No Designation	19.2
2020	No Designation	33.8
2019	No Designation	15.8
2018	No Designation	6.3
2017	No Designation	15.8

Source: Website of the Office of the New York State Comptroller.

Note: Reference to website implies no warranty of accuracy of information therein.

# **Financial Statements and Accounting Procedures**

The City maintains its financial records in accordance with the Uniform System of Accounts for Cities prescribed by the State Comptroller. Independent accountants audit the financial records of the City. The last such audit made available for public inspection covers the fiscal year ended December 31, 2020. Such Audit is attached hereto as "APPENDIX – C"

The 2021 unaudited Annual Update Document is expected to be available by April 30, 2022. The 2021 audited report is expected to be available by June 30, 2022.

New York State Comptroller Report of Examination

In addition, the financial affairs of the City are subject to periodic compliance review by the Office of the State Comptroller to ascertain whether the City has complied with the requirements of various State and Federal statutes.

The most recent audit report was released by the State Comptroller's office on August 3, 2018. The objective of the audit was to determine if municipalities are utilizing resources to perform fire safety and property maintenance inspections. The audit period was from January 1, 2015, through May 12, 2017. The audit scope was extended back to October 2004 to review inspections and January 2010 to review building permits. A copy of the audit and City's response can be found via the website of the Office of the New York State Comptroller.

There are no State Comptrollers audits of the City that are currently in progress or pending release.

## Fund Structure and Accounts

The City utilizes fund accounting to record and report its various service activities. A fund represents both a legal and an accounting entity, which segregates the transactions of specific programs in accordance with regulations, restrictions or limitations. The audited financial statements of the City are not yet GASB-34 compliant. The City recognizes the requirements of GASB-34, has purchased software for the GASB-34 process and will address the requirement when possible.

There are three basic fund types: (1) governmental funds that are used to account for basic services and capital projects; (2) proprietary funds that account for operations of a commercial nature; and (3) fiduciary funds that account for assets held in a trustee capacity which is now being accounted for in the General Fund (as of 12/31/2019), per GASB 84. Account groups, which do not represent funds, are used to record fixed assets and long-term obligations that are not accounted for in a specific fund.

The City maintains the following governmental funds: General Fund, Water Fund, Sewer Fund, Special Grant Fund, Capital Projects Fund, Recreation Fund, Downtown Schenectady Improvement Fund and a Miscellaneous Special Revenue Fund. The General Fund is the operating fund of the City and accounts for general tax revenues, miscellaneous receipts not allocated by law or contractual agreement to other funds, general operating expenses, and fixed charges. The Water Fund is used to account for water operations which are not required to be accounted for on an enterprise basis. The Special Grant Fund is used to account for Local, State and Federal agency grants that are legally restricted to expenditures for a specific grant purpose. The Capital Projects Fund is used to account for the acquisition of capital facilities and improvements. The Recreation Fund is used to account for the operations of the municipal golf course. The Downtown Schenectady Improvement Fund is used to account for the Downtown Schenectady Improvement Corporation (DSIC) working with the City to expand the functions of the DSIC to provide a broader focus on the revitalization of Downtown Schenectady. The Miscellaneous Special Revenue Fund is used to account for the Upper Union Street Revitalization Program. The City does not utilize any funds of a proprietary nature. Fiduciary funds consist of the Trust and Agency Fund.

# Basis of Accounting

The City maintains its records and reports on the modified accrual basis of accounting for recording transactions in its Governmental Funds. Under this method, (1) revenues are recorded when received in cash except for revenues which are material and susceptible to accrual (measurable and available to finance the year's operations) which are recorded when earned, and (2) expenditures, other than retirement plan contributions, vacation and sick pay and accrued interest on bond anticipation notes and general long-term debt, are recorded at the time liabilities are incurred.

#### Revenues

The City receives most of its revenues from real property taxes and assessments. A summary of such revenues and other financings sources for the fiscal years December 31, 2016 through December 31, 2021 may be found under the Statement of Revenues, Expenditures and Changes in Fund Balance in Appendices A1-A2 hereto.

Real Property Taxes

See "TAX INFORMATION", herein.

# Non-Property Taxes

The following table illustrates the percentage of total revenues of the City for each of the last five completed fiscal years, unaudited estimates for the 2022 fiscal year and budgeted figures for the 2023 fiscal year comprised of Non-Property Taxes.

			Percentage of General
			Fund Revenues
	Total	Total <u>Revenues</u>	Consisting of
Fiscal Year	Non-Property Taxes		Non-Property Tax
2016	\$ 13,676,705	\$ 81,449,875	16.79%
2017	14,633,519	82,024,184	17.84
2018	14,687,730	84,874,527	17.31
2019	15,066,811	84,871,058	17.75
2020	14,915,589	80,856,232	18.44
2021	17,007,561	94,085,386	18.07
2022 (Unaudited)	18,935,184	99,127,841	19.10
2023 (Budgeted)	17,550,000	103,950,721	16.88

Source: 2016-2021 audited financial statements, 2022 unaudited estimates and 2023 adopted budget of the City. Table itself not audited.

#### State Aid

The following table illustrates the percentage of total revenues of the City for each of the last five completed fiscal years, the unaudited estimated figures for the 2022 fiscal year and the budgeted figures for the 2023 fiscal year comprised of Revenues from State sources.

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			Percentage of General
			Fund Revenues
	Total Revenues	Total	Consisting of Revenues
Fiscal Year	From State Sources	Revenues	from State Sources
2016	\$ 15,566,130	\$ 81,449,875	19.11%
2017	14,239,846	82,024,184	17.36
2018	14,689,814	84,874,527	17.31
2019	15,229,977	84,871,058	17.94
2020	12,926,097	80,856,232	15.98
2021	16,291,441	94,085,386	15.98
2022 (Unaudited)	16,295,237	99,127,841	16.44
2023 (Budgeted)	15,806,016	103,950,721	15.20

Source: 2016-2021 audited financial statements, 2022 unaudited estimates and 2023 adopted budget of the City. Table itself not audited.

Like all cities in the State, the City receives financial assistance from the State under Aid and Incentives for Municipalities. State aid through Aid and Incentives for Municipalities stabilized beginning in 2011. The City received \$11,434,688 in 2010 and \$11,205,994 in each year from 2011 through 2020. The City received 11,766,294 in 2021 and 11,205,994 in 2022. The City's 2023 Adopted Budget includes \$11,205,994 of Aid and Incentives for Municipalities.

Impact of the Covid Pandemic: Due the outbreak of COVID-19 the State declared a state of emergency and the Governor took steps designed to mitigate the spread and impacts of COVID-19, including temporarily closing schools and non-essential businesses for several months. It is not possible to predict the long term impact of the COVID-19 pandemic and the dramatic steps taken by the State to address it on the State's economy and financial condition. The full impact of COVID-19 upon the State and the City is not expected to be known for some time.

The State's 2020-2021 Adopted Budget authorized the State's Budget Director to make periodic adjustments to nearly all State spending, including State aid to municipalities and school districts, in the event that actual State revenues came in below 99% percent of estimates or if actual disbursements exceeded 101% of estimates. Specifically, the legislation provided that the State Budget Director would determine whether the State's 2020-2021 budget was balanced during three measurement periods : April 1 to April 30, May 1 to June 30, and July 1 to December 31. According to the legislation, if a General Fund imbalance occurred during any Measurement Period, the State's Budget Director was empowered to adjust or reduce any general fund and/or State special revenue fund appropriation and related cash disbursement by any amount needed to maintain a balanced budget, and such adjustments or reductions shall be done uniformly across the board to the extent practicably or by specific appropriations as needed. The legislation further provided that prior to making any adjustments or reductions, the State's Budget Director must notify the Legislature in writing and the Legislature had 10 days following receipt of such notice to prepare and approve its own plan. If the Legislature failed to approve its own plan, the Budget Director's reductions would take effect automatically. On August 13, 2020, the New York State Division of the Budget ("DOB") released the fiscal year ending 2021 First Quarterly State Budget Financial Plan Update (the "First Quarterly Update"), which projected a \$14.5 billion General Fund revenue decline and a 15.3% decline in tax receipts from prior budget forecasts. The State further projected a total revenue loss of \$62 billion through the State's fiscal year ending 2024 as a direct consequence of the COVID-19 pandemic. The State announced that in the absence of Federal funding to offset this revenue loss, the State hads begun to take steps to reduce spending, including but not limited to, temporarily holding back aid payments to local governments and school districts. However, the State returned to full State funding and made local governments and school district whole for all withheld payments. . (See "MARKET AND RISK FACTORS -COVID-19" herein).

# **Expenditures**

The major categories of expenditure for the City are General Government Support, Public Safety, Transportation, Culture and Recreation, Employee Benefits and Debt Service. A summary of the expenditures for the seven most recently completed fiscal years and the estimated expenditures for the current fiscal year may be found in Appendix A - Financial Statements.

#### **Finances**

#### 2018 Fiscal Year

The 2018 budget of \$85,239,086 included a tax rate decrease of 0.45%, a tax levy increase of 3.03% (due to increase in taxable assessed value) and percentage of Constitutional Tax Limit used of 65.23%. Audited results indicate the City ended fiscal year 2018 General Fund revenues at \$84,874,527, which is \$1.1 million less than the revised adopted budget, and General Fund expenses were \$83,063,866 which is under the revised adopted budget by \$3.15 million. the fiscal year ending December 31, 2018 with a cumulative unassigned fund balance of \$8,216,682 and total fund balance at \$15,296,351. Revenues from sale of City owned properties, budgeted at \$1.4 million are projected to closed with revenues of \$1.98 million. The City received \$2.6 million from Casino Revenue Sharing, which was budgeted at \$2.2 million. Management has been working diligently to control expenses and cut costs. The City's Water and Sewer funds ended with surpluses, at \$1,105,807 and \$1,353,837, respectably. The City's Golf/Recreation fund is ended the year with a slight deficit of \$10,448 – the City appropriated \$100,000 of Golf Type Capital Reserve during 2018.

# 2019 Fiscal Year

The 2019 budget was adopted by the City Council on October 26, 2018. The adopted budget of \$86,735,149 included a tax rate decrease of 1.29% with a tax levy decrease of .57% and a percentage of Constitutional Tax Limit used of 62.88%. The 2019 budget estimates \$2.63 million in revenue from the Casino and \$1.6 million in revenues from the sale of City owned properties. The 2019 budget does not include any sale of tax liens.

The audited results for the 2019 fiscal year include General Fund revenues of \$84.87 million with General Fund expenditures of \$85.78 million. This resulted in a deficit of \$916,750. The deficit is primarily due to settlement of the police union contract that required retro payments for 2018 and 2019 in the amount of \$1.01 million.

The City's Water and Sewer funds both ended the year with surpluses \$90,300 and \$536,837 respectively. The City's Golf/recreation fund had a slight deficit of \$37,270 which is primarily due to the appropriation of Golf Type Capital Reserves of \$92,000 instead of borrowing.

#### 2020 Fiscal Year

The 2020 budget was adopted by the City Council on October 28, 2019. The adopted budget of \$89,459,143 included a tax rate decrease of 1.6% with tax levy decrease of 1.1% and a Constitutional Tax Limit used of 60.17%. The 2020 budget estimates \$2.925 million in revenue from the Casino, New Agreement for the operation of City's Solid Waste Transfer Station. The 2020 budget did not include the sale of tax liens.

<u>2020 audited results:</u> The City's Golf/Recreation Fund finished the year with a \$148,000 surplus. The City's Water Fund finished the year with a \$890,000 surplus. The City's Sewer Fund finished the year with a slight deficit of \$168,000 (due to use of type capital reserves during the year).

The City's General Fund finished the year with a deficit of \$3,688,309 (far less than the revised budgeted use of Fund Balance of \$5,058,955). During the COVID-19 pandemic, the Finance Commissioner and the Mayor cut the overtime and non personnel budget lines by 20%, a no hiring directive was issued and all purchase orders required the approval of the Mayor and Commissioner of Finance. These directives helped to keep the deficit manageable. Driving factors contributing to this deficit were the financial downturn in the economy due to the COVID-19 pandemic (decrease in Casino revenues, NYS AIM payments, Prior Year tax lien collection and various departmental income streams). The City's cash flow remained healthy throughout 2020; the City issued a \$7.0 million TAN in September of 2020 to cover any potential cash flow issues. The City repaid the TAN in full at maturity in 2021.

<u>2021 Results:</u> The audited 2021 Expenditures of \$88.5 million were less than revenues of \$94.1 million resulting in a surplus of \$5.5 million. Expenditures were under budget in 2021 by \$4.2 million and only public safety departments were over budget by \$232,830. The overage was due to overtime for both Police and Fire to cover COVID-19 related absences. Highlights of the 2021 year are below.

- During 2021 the city settled 5 union contracts including Fire fighters resulting in increasing 2021 budget by \$1.69 million by appropriating fund balance.
- The audited 2021 total revenues of \$94.1 million exceeded the budgeted amount by \$5.36 million.
- Prior year tax liens exceeded budgeted amount by \$975,000
- Casino revenue- Exceeded expectations by \$841,600
- Sales tax revenue- Exceeded expectations by \$1.96 million
- Property Sales –Exceeded expectations by \$478,000
- In 2021 New York State AIM restored the 2020 revenue short fall of \$560,299
- Insurance recoveries (stop loss, Ins Rebates) were over by \$1.18 million
- City booked \$786,349 from ARPA federal aid in 2021

The ending fund balance on December 31, 2021 for general fund was \$16.3 million, \$6 million of restricted funds, \$3.8million of assigned funds and \$6.5 million of unassigned funds. Total fund balance increased by 52.26% when compared to last fiscal year.

<u>Fiscal 2022</u> The unaudited 2022 expenditures of \$96.48 million were exceeded by revenues of \$99.1 million resulting in a surplus of \$2.63 million. Highlights of the 2022 unaudited results are below:

- Expenditures were under budget by \$2.2 million and all departments were under budget, however certain areas experienced stress. Transportation/Garage experienced inflationary pressures in the fuel and vehicle repair lines (over by \$296,000 and 313,000 respectably). workers comp was over by \$260,000
- Total revenues exceeded the 2022 budgeted amount by \$5.4 million.
- Sales tax revenue exceed the budgeted amount of \$15 million by \$2.3 million
- Prior year Tax liens collection exceeded expectations by \$3.1 million
- Casino revenue was over its budget by \$811,000
- Mortgage tax revenues were over budget by \$560,000
- Property sales revenue was underbudget by \$1.1 million
- Insurance recoveries were over by \$930,000
- The city booked \$2.3 million from ARPA federal aid in 2022. (Budgeted amount was \$4.9 million).
- Unaudited ending fund balance at December 31, 2022 is \$18.9 million \$6.4 million of restricted funds, \$4.1 million of assigned funds, and \$8.4 million of unassigned funds. Total fund balance increased by 16.21% when compared to last year.

Note: 2022 results are unaudited and the audited results may change therefrom.

<u>2023 Budget</u> The 2023 budget was passed on October 30, 2022. The adopted budget of \$103,950,721 is 5.93% larger than the 2022 budget and does have a tax rate decrease of .09%. The City anticipates taxes to be flat by utilizing the following 2023 adopted budget revenues; \$1,300,000 of debt reserve funds, \$3,470,676 of its Fund Balance, \$2,406,250 in Federal Covid Assistance Aid, \$2,750,000 in sales of City owned property, and \$5,882,282in ARPA lost revenue funding. We anticipate lowering expenditure due to efficient internal controls and tactical management budgetary decisions. By effectively monitoring the City's revenues and expenses we maintain consistent stability.

#### TAX INFORMATION

# Taxable Valuations (1)

Years Ending Decemb	<u>er 31</u> : <u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Assessed Valuation	\$ 2,358,144,377	\$ 2,368,396,811	\$ 2,397,323,987	\$ 2,438,097,929	\$ 2,436,627,661
New York State Equalization Rate	111.00%	105.00%	100.00%	90.70%	82.00%
Full Valuation	\$ 2,124,454,394	\$ 2,255,616,010	\$ 2,397,323,987	\$ 2,688,090,330	\$ 2,971,497,148

<sup>(1)</sup> The valuations shown are the original valuations on which the fiscal years tax bills were based. Any changes that occurred after the roll was finalized, such as resulting from tax certiorari proceedings, would change the amounts shown above.

# Tax Rate per \$1,000 (Assessed)

Years Ending December 31	2019	<u>2020</u>		<u>2021</u>	<u>2022</u>	<u>2023</u>
	\$12.98	\$12.78		\$12.96	12.99	12.98
Tax Levy and Tax Collection Record						
Year Ending December 31:	<u>2019</u>	<u>2020</u>		<u>2021</u>	<u>2022</u>	<u>2023</u>
Tax Levy (1)	\$30,752,680	\$ 30,269,673		\$ 31,083,411	\$31,609,000	\$31,629,000
Uncollected Dec. 31	1,464,801 (2)	1,525,601	(2)	\$1,404,575 (2)	\$1,490,134 (3)	N/A
N/A% Uncollected Dec. 31	4.76% (2)	5.04%	(2)	4.52% (2)	4.71% (3)	N/A

- (1) Budgeted amount reflected.
- (2) Reflects audited amounts.
- (3) Reflects unaudited amounts for 2022 as of March 31, 2023.

#### **Tax Collection Procedure**

The City collects its own current taxes and delinquent taxes. Until the City Council passed Local Law 2011-02 in July 2011, which removed the City's obligation to make the County whole for unpaid County taxes owed by City property owners, the City paid to the County the full amount of taxes levied on real property within the City by the County. This change was effective January 1, 2012. This determination was challenged by the County and in February 2014, the City and the County entered into an agreement wherein the City would make the County whole for uncollected County taxes owed by City property owners for the 2012 and 2013 tax years, with the 2012 amount payable in 2014 and the 2013 amount payable over a multi-year period through 2016. Thereafter, the City will pay to the County only the taxes actually collected on its behalf and the County is responsible for the collection of uncollected taxes levied on real property within the City by the County.

Prior to 2007, the City acted as a Tax Collecting Agent of School District taxes in order to avoid expenses of duplicate tax collection agencies. The City also pays the School District the full amount of taxes levied on real property within the City by the School District. In 2007, the School District started collecting its own taxes. However, the City is still obligated to make the School District whole. Making the School District "whole" in uncollected taxes has a negative financial impact on the City due to the inability to collect unpaid taxes.

City, School District and County taxes and sewer and water rents are payable in quarterly installments due January 1, April 1, July 1 and October 1, with each installment becoming delinquent fifteen days after the respective due date. Penalties are 1.75% per month during the period of delinquency. All taxes must be paid by December 28<sup>th</sup> to avoid additional penalties and avoid a tax sale. The liens are charged 21% interest.

Unpaid taxes levied against real property situated in the City and taxes paid by the City to the School District may be redeemed by payment of the amount due the City plus 21% interest per annum until an "in rem" foreclosure action is commenced. Amounts paid by the City to the School District for uncollected taxes due, if any, are included in the annual budget as uncollected taxes and constitute a lien held by the City.

In the fall, the first foreclosure notices are sent to delinquent property owners. In the beginning of the following year, the City initiates a foreclosure proceeding by filing a list of delinquent taxes with the County Clerk, sending out letters to all necessary parties and publishing names of delinquent property owners in the local newspaper. Until the redemption date (the last day for a delinquent property owner to pay the delinquent taxes before foreclosure - typically in/near midyear) an additional foreclosure fee is added to the final payment for those owners who come to clear their tax lien. The foreclosure file is prepared and sent to a judge and the judge executes the order granting foreclosure. Additionally, the City may elect to do a second foreclosure during the year. From 2004 through 2011, the City sold its tax liens to American Tax Funding and, accordingly, during that period the City did not commence any in rem foreclosure proceedings. In 2012, the City stopped selling its tax liens to American Tax Funding and resumed foreclosing on tax delinquent parcels, with both 2008 and 2009 tax liens being foreclosed upon. The City took ownership of many of the unredeemed 2008 and 2009 tax lien parcels in October of 2012. Beginning in 2013, the City began annual foreclosures adhering to the timeline above. Due to the pandemic the City did not foreclose on any unpaid tax liens in 2020 or 2021. The City restarted foreclosures in 2022.

#### Larger Taxpayers 2022 Assessment Roll for 2023 Tax Roll

Name	<u>Type</u>	Assessed Value
Niagara Mohawk dba National Grid	Utility	\$96,496,190
Maxon Alco Holdings LLC (1)	Casino	86,140,000
New York Central Lines (CSX)	Railroad	10,619,078
Kingsway Arms Nursing Center	Aged Home	10,542,100
Maxon Alco Holdings LLC (1)	Hotel	10,000,000
National Affordable Housing	Apartments	9,650,000
40 Love Associates	Real Estate	9,070,000
Home Depot	Retail	9,000,000
Niagara Mohawk dba National Grid	Utility	7,716,603
McPartlon Partners LLC	Ages Home	7,285,600

# (1) <u>Maxon Alco Holdings LLC and Mohawk Property Company LLC v. Assessor of the City of Schenectady, et al. (Index 2020-960)</u>

The tax certiorari challenges are for assessments covering years 2020 through 2022 of 1 Rush Street, a property identified as SBL 39.49-2-1.71. The property is the site of Rivers Casino. The property does not include the hotel that is attached to the casino. The property is assessed at \$86,140,000 for each year. The property owner seeks a reduction of assessments to \$57,600,000,\$51,648,000, and \$7,562,880 for 2020, 2021 and 2022, respectively, based upon a full market value of \$64,000,000 and an equalization rate of 90% for 2020, 80.7% for 2021, and 72% for 2022 (note: the equalization rates for 2020 through 2022 were 100%, 90.7%, and 82%, respectively). This property is unique in that there are no other similar casinos in the area. The City intends to vigorously defend the current assessed value, which will require hiring an appraiser with the ability to provide a valuation of a casino. No trial date has been scheduled on these matters.

The ten largest taxpayers listed above have a total taxable assessed valuation of \$256,519,571, which represents 10.53% of the 2023 tax base of the City.

Source: City tax rolls.

# **Constitutional Tax Margin**

Computation of Constitutional Tax Margin for fiscal years ending December 31, 2020-2023:

	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Five Year Average Full Valuation	\$ 2,021,099,147	\$ 2,124,134,770	\$ 2,291,008,793	\$2,488,627,610
Tax Limit - 2% of 5 yr. average	40,421,983	42,482,695	45,820,176	49,772,552
Total Levy	30,269,673	31,129,510	31,655,099	31,629,000
Less: Exclusions from Tax Limit	5,948,245	6,492,528	6,295,122	7,677,534
Tax Levy Subject to Tax Limit	24,321,428	24,636,982	25,359,977	23,951,466
Tax Margin	16,100,555	17,845,713	20,460,199	25,821,086

For 2023, the City is at 48.12% of its Constitutional Tax Limit.

Source: Constitutional Tax Limit filings submitted to the Office of the State Comptroller.

#### The Constitutional Tax Limit

Although the State Constitution requires the City to pledge its power to tax real property to pay principal and interest on the Notes, which is unlimited by the Constitution for that purpose, and the State is specifically precluded from limiting that power, the power to tax real property for all other purposes is constitutionally limited to two percent of the five-year average assessed full valuation of taxable real property in the City.

From 2007 until 2021, the City reduced the percentage of the Constitutional Tax Limit used by 26.40% overall. The statistics for each of the years from 2007 through 2023 are shown below:

	Amount Subject to	Percentage of
Fiscal Year	<u>Tax Limit</u>	Constitutional Tax Limit
2007	\$ 23,738,905	74.52%
2008	23,530,546	67.48
2009	23,945,376	62.98
2010	24,752,383	59.91
2011	25,302,237	57.33
2012	25,381,036	55.04
2013	25,800,814	55.38
2014	26,064,582	56.48
2015	26,258,484	59.83
2016	23,243,135	62.84
2017	24,743,471	62.44
2018	25,248,703	65.23
2019	24,397,848	62.88
2020	24,321,428	60.17
2021	24,636,982	57.99
2022	25,359,977	55.35
2023	23,951,466	48.12

# **Additional Tax Information**

The 2022-2023 assessment roll of the City consists of the following approximate parcel counts: 86% residential, 14% commercial, approximately <1% industrial and other properties and the total 2022 property tax bill (based off the 2021 Assessment Roll) of a typical residence with an assessed value of \$100,000 is estimated to be \$4,080.84 including City, County and School District taxes.

There were several additions to the 2022 tax roll: Several new apartment buildings and new residential construction came online.

The City continues to have increases in National Grid and railroad infrastructure.

Certain exemptions such as, but not limited to, veterans' and senior citizens' exemptions are administered to those who apply and qualify.

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# **Tax Levy Limitation Law**

On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to virtually all local governments, including school districts (with the exception of New York City, Yonkers, Syracuse, Rochester and Buffalo, the latter four of which are indirectly affected by applicability to their respective City). It also applies to independent special districts and to town and county improvement districts as part of their parent municipalities tax levies.

The Tax Levy Limitation Law restricts, among other things, the amount of real property taxes (including assessments of certain special improvement districts) that may be levied by or on behalf of a municipality in a particular year, beginning with fiscal years commencing on or after January 1, 2012. The State's adopted 2019-20 budget included a permanent extension of the Tax levy Limitation Law. Pursuant to the Tax Levy Limitation Law, the tax levy of a municipality cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the consumer price index ("CPI"), over the amount of the prior year's tax levy. Certain adjustments would be permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A municipality may exceed the tax levy limitation for the coming fiscal year only if the governing body of such municipality first enacts, by at least a sixty percent vote of the total voting strength of the board, a local law (resolution in the case of fire districts and certain special districts) to override such limitation for such coming fiscal year only. There are exceptions to the tax levy limitation provided in the Tax Levy Limitation Law, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System, the Police and Fire Retirement System, and the Teachers' Retirement System. Municipalities are also permitted to carry forward a certain portion of their unused levy limitation from a prior year. Each municipality prior to adoption of each fiscal year budget must submit for review to the State Comptroller any information that is necessary in the calculation of its tax levy for each fiscal year.

The Tax Levy Limitation Law does not contain an exception from the levy limitation for the payment of debt service on either outstanding general obligation debt of municipalities or such debt incurred after the effective date of the Tax Levy Limitation Law (June 24, 2011).

While the Tax Levy Limitation Law may constrict an issuer's power to levy real property taxes for the payment of debt service on debt contracted after the effective date of said Tax Levy Limitation Law, it is clear that no statute is able (1) to limit an issuer's pledge of its faith and credit to the payment of any of its general obligation indebtedness or (2) to limit an issuer's levy of real property taxes to pay debt service on general obligation debt contracted prior to the effective date of the Tax Levy Limitation Law. Whether the Constitution grants a municipality authority to treat debt service payments as a constitutional exception to such statutory tax levy limitation outside of any statutorily determined tax levy amount is not clear.

## CITY INDEBTEDNESS

# **Constitutional Requirements**

The New York State Constitution limits the power of the City (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations in summary form, and as generally applicable to the City and the Bonds and Notes, include the following:

<u>Purpose and Pledge</u>. Subject to certain enumerated exceptions, the City shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The City may contract indebtedness only for a City purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

<u>Payment and Maturity.</u> Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute; unless substantially level or declining annual debt service is authorized by the Council, no installment may be more than fifty percent in excess of the smallest prior installment. The City is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its notes.

<u>Debt Limit.</u> The City has the power to contract indebtedness for any City purpose so long as the principal amount thereof, subject to certain limited exceptions, shall not exceed seven per centum of the average full valuation of taxable real estate of the City and subject to certain enumerated exclusions and deductions such as water and certain sewer facilities and cash or appropriations for current debt service. The constitutional method for determining full valuation is by taking the assessed valuation of taxable real estate as shown upon the latest completed assessment roll and dividing the same by the equalization rate as determined by the State Office of Real Property Services. The State Legislature is required to prescribe the manner by which such ratio shall be determined. Average full valuation is determined by taking the sum of the full valuation of the last completed assessment roll and the four preceding assessment rolls and dividing such sum by five.

Pursuant to Article VIII of the State Constitution and Title 9 of Article 2 of the Local Finance Law, the debt limit of the City is calculated by taking 7% of the latest five year average of the full valuation of all taxable real property.

## **Statutory Procedure**

In general, the State Legislature has authorized the power and procedure for the City to borrow and incur indebtedness by the enactment of the Local Finance Law subject, of course, to the provisions set forth above. The power to spend money, however, generally derives from other law, including specifically the General City Law, the City Charter and the General Municipal Law.

Pursuant to the Local Finance Law and its Charter, the City authorizes the issuance of bonds by the adoption of a bond ordinance approved by at least two-thirds of the members of the City Council, the finance board of the City. Customarily, the City Council delegated to the Commissioner of Finance and Administration, as chief fiscal officer of the City, the power to authorize and sell bond anticipation notes in anticipation of authorized bonds.

The Local Finance Law also provides that where a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

- (1) Such obligations are authorized for a purpose for which the City is not authorized to expend money, or
- (2) There has not been substantial compliance with the provisions of law which should have been complied with in the authorization of such obligations

and an action contesting such validity, is commenced within twenty days after the date of such publication, or

(3) Such obligations are authorized in violation of the provisions of the Constitution.

Except on rare occasions the City complies with this estoppel procedure. It is a procedure that is recommended by Bond Counsel, but it is not an absolute legal requirement.

Each bond ordinance usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto. The City has authorized bonds for a variety of City objects or purposes.

Statutory law in New York permits bond anticipation notes to be renewed each year provided annual principal installments are made in reduction of the total amount of such notes outstanding, commencing no later than two years from the date of the issuance of the first of such bond anticipation notes and, subject to certain exceptions, provided that such renewals do not exceed five years beyond the original date of borrowing. (See "Payment and Maturity" under "Constitutional Requirements" herein).

In general, the Local Finance Law contains provisions providing the City with power to issue certain other short-term general obligation indebtedness including revenue and tax anticipation notes and budget and capital notes.

# **Debt Outstanding End of Fiscal Year**

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Bonds	\$ 86,624,815	\$106,591,055	\$102,555,000	\$ 115,345,010	\$ 114,227,551
EFC Short-Term Financing	2,223,068	11,673,924	21,033,855	25,276,725	27,692,740
Tax Anticipation Notes	0	0	7,000,000	0	0
Bond Anticipation Notes	40,249,425	19,125,010	18,615,010	7,447,551	6,985,778
Total Debt Outstanding	\$129,097,308	\$137,389,989	<u>\$149,203,865</u>	\$ 148,069,286	<u>\$ 148,906,069</u>

# **Details of Outstanding Indebtedness**

The following table sets forth the indebtedness of the City as evidenced by bonds and notes as of April 14, 2023:

<u>Description</u>	<u>Due</u>		Amount Outstanding
<u>Bonds</u>	2023-2043		\$ 114,227,551
Bond Anticipation Notes Various Projects EFC Short-Term Financing	May 5, 2023 February 2, 2024 <sup>(2)</sup>	Total Indebtedness	\$ 6,985,778 <sup>(1)</sup> 27,692,740 \$ 148,906,069

<sup>(1)</sup> To be repaid at maturity with the proceeds of the Bonds.

# **Debt Statement Summary**

Statement of Indebtedness, Debt Limit and Net Debt-Contracting Margin as of April 14, 2023:

Five-Year Average Full Valuation of Taxable Real Property  Debt Limit - 7% thereof	\$ 2,487,396,37- 174,117,74	
Inclusions:		
Bonds\$ 114,227,551		
Bond Anticipation Notes	(1)	
EFC Short-Term Financing		
Total Inclusions	<u>\$ 148,906,069</u>	
Exclusions:		
Appropriations\$ 3,298,999		
Sewer - Bonds <sup>(2)</sup>		
Water – Bonds <sup>(3)</sup>		
Total Exclusions	<u>\$ 38,570,645</u>	
Total Net Indebtedness		<u>4</u>
Net Debt-Contracting Margin	<u>\$ 63,782,322</u>	<u>2</u>
The percent of debt contracting power exhausted is		6

<sup>(1)</sup> To be repaid at maturity with the proceeds of the Bonds.

Note: Does not include lease purchase obligations, tax anticipation notes, HUD obligations and pension amortizations. See "Amortization of Certain Pension Payments" and "Other Obligations" herein.

The issuance of the Bonds will not increase the City's indebtedness. The issuance of the Notes will increase the City's net indebtedness will be increased by \$12,639,842.

<sup>(2)</sup> Anticipated to be converted to long term financing at the completion of the project.

<sup>(2)</sup> Excluded pursuant to Section 124.10 of the Local Finance Law. The City was granted sewer exclusion by the New York State Office of the State Comptroller.

<sup>(3)</sup> Water Debt is excluded pursuant to Article VIII, Section 5B of the New York State Constitution.

#### **Bonded Debt Service**

A schedule of Bonded Debt Service, including the principal of the Bonds, may be found in "APPENDIX-B" to this Official Statement.

#### **Cash Flow Borrowing**

The City historically does not issue cash flow borrowings. However, due to the COVID-19 pandemic, the City issued \$7,000,000 tax anticipation notes on September 30, 2020, in anticipation of the collection of taxes levied or to be levied for the fiscal year beginning January 1, 2020. The City repaid the outstanding tax anticipation notes in full at maturity on September 30, 2021. There are no current cash flow borrowings outstanding at this time.

#### **Authorized But Unissued Debt**

Historically, the City issues bond anticipation notes and/or serial bonds annually for capital projects.

On August 27, 2018, City Council adopted a bond ordinance authorizing the issuance of \$16 million of obligations to finance the construction of a new North Ferry Street Pump Station and in 2019 the City Counsel adopted a supplemental bond ordinance authorizing the issuance of an additional \$8 million of obligations to finance the construction of the new North Ferry Street Pump Station. The City applied to the New York State Environmental Facilities Corporation ("EFC") for grants and loans related to this project. To date the City has financed the project with \$11,021,500 in grants, \$6,364,250 at 0% financing, \$1,364,250 Short-term market rate financing, \$3,250,000 serial bonds issued in 2017 and \$1,980,000 bond anticipation notes currently outstanding.

In 2019, the City passed two bond ordinances:

- 1) Ordinance 2019-9 for an \$8 million increase to the \$24 million approved in Ordinance 2016-13 for an aggregate maximum of \$32 million to finance the reconstruction and improvements to the wastewater treatment plant. The City has issued \$25,279,725 in short term EFC financing and anticipates converting to long term EFC financing at the completion of the project.
- 2) Ordinance 2021-16 for \$7,775,470 to finance the construction of three (3) water wells. The City plans to use State grants and Federal Infrastructure Grants to help offset the cost. The City is expected to issue not to exceed \$7,775,470 of obligations to finance this project.

#### **Other Obligations**

The City has a \$3 million line of credit through a US Department of Housing and Urban Development contract for loan guarantee assistance under section 108 of the Housing and Community Development Act of 1974, as amended, 42 U.S.C. 5308. The first draw of \$40,000 was for the acquisition of real property and clearance, demolition and the removal of buildings and improvements on real property. During 2015, when the line of credit was permanently converted to a fixed rate product, the City received all the funds.

During the 2021 fiscal year, the City entered a new installment purchase (lease) agreement for two new Fire Pumper Trucks & one new Fire Aerial Truck with a total principal amount of \$2,662,258. Due to supply chain disruptions. The two pumpers will be placed into service in May 2023 and the Aerial Truck in August 2023.

Future Principal debt payments due under the installment purchase agreements as of December 31, 2021 are as follows:

<u>Y ear</u>	<u>Amount</u>
2023	\$ 348,537
2024	376,526
2025	384,772
2026	393,199
2027	401,412
2028	757,412

During the 2020 fiscal year, the City leased two Fire Pumper Truck for \$1,272,550 and a Fire Aerial Truck for \$1,223,959 Future lease payments for vehicles as of December 31, 2021 are as follows:

<u>Year</u>	<u>Amount</u>
2022	\$ 351,940
2023	362,463
2024	373,300
2025	1,089,893

On April 9, 2018, the City approved a \$329,136 lease purchase agreement for police vehicles at an interest rate of 3.55%. Annual principal payments will commence February 3, 2019 in the amount of \$72,604 with the last payment scheduled in the fiscal year ending December 31, 2023.

## 2017-2022 Obligations

In February 2017, the City secured a loan from EFC in the amount of \$23,480,500 to finance the reconstruction and improvement of its Wastewater Treatment Plant and construction of a new force main. Of the \$23,480,500, principal amount of the loan, \$15 million will be borrowed at 0% interest, \$5 million will be disbursed in the form of a grant and \$3,480,500 will be borrowed at a low-cost interest rate. \$18,141,796 has been issued as short-term financing at 0% interest. Of the \$18,141,796 EFC short term financing, \$34,686 was booked to 2017, \$3,871,691 was booked in 2018, \$7,767,547 was booked in 2019 and the balance was booked as a Bond Anticipation Note liability in the 2020 financial statements. For the year 2022 the amount is \$27,692,740. The City anticipates issuing long-term financing through EFC at the completion of the project in August 2023.

See also "THE CITY - Pension Payments, Amortization of Certain Pension Payments" herein.

# **Estimated Overlapping Indebtedness**

In addition to the City, the following political subdivisions have the power to issue bonds and to levy taxes or cause taxes to be levied on taxable real property in the City. The estimated net outstanding indebtedness of such political subdivisions is as follows:

<u>Unit</u>	Outstanding Indebtedness	Exclusions (1)	Net <u>Indebtedness</u>	% Within <u>City</u>	Applicable Net Indebtedness
County of Schenectady	\$ 88,560,000	\$ 0 (2)	\$ 88,560,000	21.33%	\$ 18,889,848
Schenectady City School District	163,237,081	159,972,339 (3)	3,264,742	97.50%	3,183,123 \$ 22,072,971

- (1) Bonds and bond anticipation notes not adjusted to include subsequent bond or note sales, if any.
- (2) Sewer and water debt.
- (3) Estimated State Building aid.

Source: State Comptroller's reports for fiscal year ending 2021 for the County and fiscal year ending 2022 for the School District.

#### **Debt Ratios**

The following table sets forth certain ratios relating to the City's net indebtedness as of April 13, 2023:

		Per	Percentage of
	<u>Amount</u>	Capita (a)	Full Value (b)
Net Indebtedness (c)	\$110,335,424	\$ 1,651.51	3.71%
Net Indebtedness Plus Net Overlapping Indebtedness (d)	132,408,395	1,981.89	4.46

- (a) The current 2021 estimated population of the City is 66,809. (See "THE CITY Population Trends" herein.)
- (b) The City's full value of taxable real estate for the 2022 fiscal year is \$2,971,497,148. (See "TAX INFORMATION Taxable Valuations" herein.)
- (c) See "Debt Statement Summary" for the calculation of Net Direct Indebtedness, herein.
- (d) Estimated net overlapping indebtedness is \$22,072,971. (See "Estimated Overlapping Indebtedness" herein.)

## SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT

Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the City upon any judgment or accrued claim against it shall not exceed nine per centum per annum. This provision might be construed to have application to the holders of the Bonds and Notes in the event of a default in the payment of the principal or interest on the Bonds and Notes.

In accordance with the general rule with respect to municipalities, judgments against the City may not be enforced by levy and execution against property owned by the City.

The Federal Bankruptcy Code allows public bodies recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness.

At the Extraordinary Session of the State Legislature held in November, 1975, legislation was enacted which purported to suspend the right to commence or continue an action in any court to collect or enforce certain short-term obligations of The City of New York. The effect of such act was to create a three-year moratorium on actions to enforce the payment of such obligations. On November 19, 1976, the Court of Appeals, the State's highest court, declared such act to be invalid on the ground that it violates the provisions of the State Constitution requiring a pledge by such City of its faith and credit for the payment of such obligations.

As a result of the Court of Appeals decision, the constitutionality of that portion of Title 6-A of Article 2 of the Local Finance Law enacted at the 1975 Extraordinary Session of the State legislature authorizing any city, county, town or village with respect to which the State has declared a financial emergency to petition the State Supreme Court to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality during the emergency period, is subject to doubt. In any event, no such emergency has been declared with respect to the City.

There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness."

The Constitutional provision providing for first revenue set asides does not apply to bond anticipation notes, revenue anticipation notes or tax anticipation notes.

Bondholders and Noteholders would have additional statutory protections. The General Municipal Law of the State provides that it is the duty of a governing board to assess, levy and cause to be collected a sum of money sufficient to pay a final judgment for a sum of money or judgment directing the payment of money which has been recovered against a governmental unit and remains unpaid. The General Municipal Law further provides that the rate of interest to be paid by a municipal corporation upon any judgment against a municipal corporation shall not exceed the rate of nine per centum per annum. This provision might be construed to have application to the holders of the Bonds and Notes. Execution or attachment of governmental property cannot be obtained to satisfy a judgment by holders of the Bonds and Notes.

The Federal Bankruptcy Code allows public bodies recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State, including the City, to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. As of the date hereof, the City does not reasonably anticipate the filing of such a petition in the foreseeable future.

## HISTORICAL CONTINUING DISCLOSURE COMPLIANCE

In order to assist the purchasers in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("Rule 15c2-12"), the City will enter into an Undertaking to provide continuing disclosure the forms, substantially of which, is attached hereto as "APPENDIX – D".

Except as noted on the following page, the City is in compliance, in all material respects, with all prior undertakings pursuant to the Rule for the past five years.

The City failed to provide notice of lease purchase agreements entered into in the 2020 and 2021 fiscal year for the purchase of fire safety vehicles. On January 7, 2022, the City filed a material event notice disclosing the lease purchase agreements and the City's failure to provide notice of such events as required pursuant to the City's outstanding continuing disclosure agreements.

In addition, on occasion, the City has failed to provide material event notices relating to changes to the ratings of municipal bond insurers that have rated certain series of the City's serial bonds.

## MARKET AND RISK FACTORS

The financial condition of the City as well as the market for the Bonds and Notes could be affected by a variety of factors, some of which are beyond the City's control. There can be no assurance that adverse events in the State or in other jurisdictions of the country, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Bonds and Notes. If a significant default or other financial crisis should occur in the affairs of the State or in other jurisdictions of the country or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the City to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Bonds and Notes, could be adversely affected.

The City is dependent in significant part on financial assistance from the State. In several recent years, the City has received delayed payments of State aid which resulted from the State's delay in adopting its budget and appropriating State aid to municipalities and school districts, and consequent delay in State borrowing to finance such appropriations. (See also "THE CITY - State Aid" herein).

# COVID -19

An outbreak of disease or similar public health threat, such as the COVID-19 outbreak, or fear of such an event, could have an adverse impact on the City's financial condition and operating results by potentially delaying the receipt of real property taxes or resulting in a delay or reduction by the State in the payment of State aid, as well as resulting in a delay or reduction of sales tax receipts or other revenues of the City. Currently, the spread of COVID-19, a respiratory disease caused by a new strain of coronavirus, has spread globally, including to the United States, and has been declared a pandemic by the World Health Organization. The outbreak of the disease has affected travel, commerce and financial markets globally and is widely expected to continue to affect economic growth worldwide. The current outbreak had caused the Federal government to declare a national state of emergency. The State had also declared a state of emergency and the Governor took steps designed to mitigate the spread and impacts of COVID-19, including temporarily closing schools and non-essential businesses for several months. It is not possible to predict the long term impact of the outbreak of COVID-19 on the State's economy and financial condition. The full impact of COVID-19 upon the State is not expected to be known for some time. Similarly, the degree of the impact to the City's operations and finances is extremely difficult to predict. The City is monitoring the situation and will take such proactive measures as may be required to maintain its operations and meet its obligations.

Many of the City's largest employers were deemed essential and remained open and fully staffed during the period that the State ordered all non-essential businesses to close. Price Chopper Supermarkets is headquartered in the City and it has experienced a growth in sales and employment since the beginning of the pandemic.

Ellis Hospital – one of the City's largest employers also played a key role during the pandemic treating patients from the New York City area during the peak of the virus. Ellis Medicine commenced an affiliation with Roswell Park, a well known cancer hospital based in Western New York in the summer of 2021.

SUNY Schenectady also stayed open and enrollment is increasing as more students choose to study closer to home. There have not been any layoffs at this college.

MVP Insurance, various state agencies located in Schenectady and Fluor, a major defense contractor with operations downtown, all maintained employment during the pandemic.

The City adjoins the Town of Glenville and the Town of Rotterdam home to major business parks that provide many good paying jobs to City residents. The nearby business parks contain more than 6 million square feet of industrial and warehouse space.

During the pandemic, construction of new facilities continued including almost 500,000 square feet of space for national tenants, such as Home Depot, BelGioioso Cheese and Polar Beverages creating hundreds of new jobs.

# Cybersecurity

The City, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the City will be completely successful to guard against and prevent cyber threats and attacks. The result of any such attacks could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant.

### TAX MATTERS

In the opinion of Barclay Damon LLP, Bond Counsel, Albany, New York, under existing law, interest on the Bonds and Notes is excluded from gross income of the owners thereof for Federal income tax purposes and is not an "item of tax preference" for purposes of the alternative minimum taxes imposed by the Code, however, for tax years beginning after December 31, 2022, interest on the Bonds and Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. The City, by failing to comply with certain restrictions contained in the Code, may cause interest on the Bonds and Notes to become subject to Federal income taxation from the date of issuance thereof. Bond Counsel also is of the opinion that interest on the Bonds and Notes is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York).

Certain maturities of the Bonds (the "Premium Bonds") may be sold to the initial purchasers at prices greater than the stated principal amount thereof. The Premium Bonds will be subject to requirements under the Code relating to tax cost reduction associated with the amortization of bond premium and, under certain circumstances, the initial owner of a Premium Bond may realize taxable gain upon disposition of Premium Bonds even though sold or redeemed for an amount less than or equal to such owner's original cost of acquiring Premium Bonds. The amortization requirements may also result in the reduction of the amount of stated interest that an owner of Premium Bonds is treated as having received for federal tax purposes (and an adjustment to basis). Owners of Premium Bonds are advised to consult with their own tax advisors with respect to the tax consequences of owning such Premium Bonds.

In rendering the foregoing opinions, Bond Counsel noted that exclusion of the interest on the Bonds and Notes from gross income for Federal income tax purposes is dependent, among other things, on compliance with the applicable requirements of the Code that must be met subsequent to the issuance and delivery of the Bonds and Notes for interest thereon to be and remain excluded from gross income for Federal income tax purposes. Non-compliance with such requirements could cause the interest on the Bonds and Notes to be included in gross income retroactive to the date of issuance of the Bonds and Notes. Those requirements include, but are not limited to, provisions that prescribe yield and other limits within which the proceeds of the Bonds and Notes are to be invested and require, under certain circumstances, that certain investment earnings on the foregoing be rebated on a periodic basis to the Treasury Department of the United States of America. The City will covenant in the Tax Certificate as to Arbitrage and Instructions as to Compliance with Provisions of Section 103(a) of the Code, that, to maintain the exclusion of interest on the Bonds and Notes from gross income for Federal income tax purposes pursuant to Section 103(a) of the Code, and for no other purpose, the City shall comply with each applicable provision of the Code.

The Tax Increase Prevention and Reconciliation Act of 2005, enacted on May 17, 2006, contains a provision under which interest paid on tax-exempt obligations will be subject to information reporting in a manner similar to interest paid on taxable obligations. Although the new reporting requirement does not, in and of itself, affect the excludability of such interest from gross income for federal income tax purposes, the reporting requirement causes the payment of interest on the Bonds and Notes to be subject to backup withholding if such interest is paid to registered owners who either (a) fail to provide certain identifying information (such as the registered owner's taxpayer identification number) in the required manner or (b) have been identified by the IRS as having failed to report all interest and dividends required to be shown on their income tax returns. Amounts withheld under the backup withholding rules from a payment to a beneficial owner would be allowed as a refund or a credit against such beneficial owner's federal income tax liability provided the required information is furnished to the IRS.

Bond Counsel also has advised that (1) with respect to insurance companies subject to the tax imposed by Section 831 of the Code, the Code provides that such insurance company's deduction for loss is reduced by 15% of the sum of certain items, including interest on the Bonds and Notes; (2) interest on the Bond and Notes earned by certain foreign corporations doing business in the United States could be subject to a branch profits tax imposed by Section 884 of the Code; (3) passive investment income, including interest on the Bond and Notes, may be subject to Federal income taxation under section 1375 of the Code for Subchapter S corporations that have Subchapter C earnings and profits at the close of the year if greater than 25% of the gross receipts of such Subchapter S corporation is passive investment income; (4) Section 86 of the Code requires recipients of certain Social Security and certain Railroad Retirement benefits to take into account, in determining the taxability of such benefits, receipts or accruals of interest on the Notes; and (5) under Section 32 (i) of the Code, receipt of investment income, including interest on the Bond and Notes, may disqualify the recipient thereof from obtaining the earned income credit.

A Bondholder's and Noteholder's federal, state and local tax liability may otherwise be affected by the ownership or disposition of the Bonds and Notes. The nature and extent of these other consequences will depend upon the Bondholder's and Noteholder's other items of income or deduction. Bond Counsel has expressed no opinion regarding any such other tax consequences. Each purchaser of the Bonds and Notes should consult its tax advisor regarding the impact of the foregoing and other provisions of the Code on its individual tax position.

The Bonds and Notes will NOT be designated or deemed designated by the City as "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code.

Tax legislation, administrative actions taken by tax authorities and court decisions, whether at the federal or state level, may adversely affect the tax-exempt status of interest on the Bonds and Notes under federal or state law and could affect the market price for, or the marketability of, the Bonds and Notes. Prospective purchasers of the Bonds and Notes should consult their own tax advisers regarding the foregoing matters.

# **LEGAL MATTERS**

The legality of the authorization and issuance of the Notes will be covered by the unqualified legal opinion of Barclay Damon LLP, Bond Counsel, Albany, New York to the effect that the Bonds and Notes are valid and legally binding obligations of the City, all the taxable real property therein will be subject to the levy of ad valorem taxes to pay the Bonds and Notes and the interest thereon without limitation as to rate or amount, subject to the statutory limitations of Chapter 97 of the Law of 2011 of the State of New York, that, among other things, the Code includes certain requirements that must be met subsequent to the issuance of the Bonds and Notes in order that interest thereon be and remain excludable from gross income to the recipients thereof, and that under existing law and assuming compliance with certain covenants, interest on the Bonds and Notes is excludable from gross income for Federal income tax purposes and is not an "item of preference" for purposes of the alternative minimum tax imposed by the Code, however, for tax years beginning after December 31, 2022, interest on the Bonds and Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. In addition, by virtue of the Local Finance Law, interest on the Bonds and Notes is exempt from personal income taxes of the State of New York and its political subdivisions. The foregoing opinions will be subject to the following: (a) the rights of the owners of the Bonds and Notes and the enforceability of the Bonds and Notes may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by equitable principles, whether considered at law or in equity; (b) Bond Counsel expresses no opinion as to the accuracy, adequacy or completeness of the Official Statement relating to the Bonds and Notes; and (c) each such opinion is given as of its dated date and that Bond Counsel assumes no obligation to update or supplement their opinion to reflect any facts or circumstances that may hereafter come to their attention or any changes in law that may occur thereafter.

# ABSENCE OF LITIGATION

The City is subject to a number of lawsuits in the ordinary conduct of its affairs. The City does not believe, however, that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the City.

There is no action, suit, proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the City, threatened against or affecting the City to restrain or enjoin the issuance, sale or delivery of the outstanding bonds or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the outstanding bonds or any proceedings or authority of the City taken with respect to the authorization, issuance or sale of the outstanding bonds or contesting the corporate existence or boundaries of the City.

### RATINGS

The Notes were sold as not rated. The purchaser of the Notes, Oppenheimer & Co., has chosen to obtain a rating for the Notes after the sale. Receipt of such rating action will result in a material event notification to be posted to EMMA which is required by the City's Continuing Disclosure Undertakings. (See "APPENDIX-D and APPENDIX-E" herein.)

S&P Global Ratings, a business unit of Standard & Poor's Financial Services LLC assigned their rating of "A" with a stable outlook to the Bonds. S&P, assigned its municipal bond insured rating of "AA" (stable outlook) to the Bonds based upon the issuance and delivery by Assured Guaranty Municipal Corp. ("AGM") of its standard form of Municipal Bond Insurance Policy with respect to the Bonds. (See "APPENDIX – F - BOND INSURANCE AND SPECIMEN MUNICIPAL BOND INSURANCE POLICY" herein).

A rating reflects only the view of the rating agency assigning such rating and an explanation of the significance of such rating may be obtained from such rating agency. Any desired explanation of the significance of such ratings should be obtained from Standard & Poor's Credit Market Services, Public Finance Ratings, 55 Water Street, 38th Floor, New York, New York 10041, Phone: (212) 553-0038, Fax: (212) 553-1390.

Generally, rating agencies base their ratings on the information and materials furnished to it and on investigations, studies and assumptions by the respective rating agency. There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any downward revision or withdrawal of the ratings of the Bonds may have an adverse effect on the market price of the Bonds and Notes.

# MUNICIPAL ADVISOR

Fiscal Advisors & Marketing, Inc. (the "Municipal Advisor"), is a municipal advisor, registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent financial advisor to the City on matters relating to debt management. The Municipal Advisor is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Bonds and Notes. The advice on the plan of financing and the structuring of the Bonds and Notes was based on materials provided by the City and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the City or the information set forth in this Official Statement or any other information available to the City with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement. The fees to be paid by the City to the Municipal Advisor may be partially contingent on the successful closing of the Bonds and Notes.

## **CUSIP IDENTIFICATION NUMBERS**

It is anticipated that CUSIP (an acronym that refers to Committee on Uniform Security Identification Procedures) identification numbers will be printed on the Bonds and Notes. All expenses in relation to the printing of CUSIP numbers on the Bonds and Notes will be paid for by the City provided, however; the City assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers.

# **MISCELLANEOUS**

So far as any statements made in this Official Statement involve matters of opinion or estimates whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement that may have been made verbally or in writing is to be construed as a contract with the holders of the Bonds and Notes.

Statements in the Official Statement, and the documents included by specific reference, that are not historical facts are "forward-looking statements", within the meaning of Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended, and as defined in the Private Securities Litigation Reform Act of 1995, which involve a number of risks and uncertainties, and which are based on the City management's beliefs as well as assumptions made by, and information currently available to, the City's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes; changes in the economy, and other factors discussed in this and other documents that the District's files with the repositories. When used in City documents or oral presentation, the words "anticipate", "believe", "intend", "plan", "foresee", "likely", "estimate", "expect", "objective", "projection", "forecast", "goal", "will", or "should", or similar words or phrases are intended to identify forward-looking statements.

Barclay Damon LLP, Albany, New York, Bond Counsel to the City, expresses no opinions as to the accuracy or completeness of information in any documents prepared by or on behalf of the City for use in connection with the offer and sale of the Bonds and Notes, including, but not limited to, this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Bonds and Notes, the City will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to limitation as to information in the Official Statement obtained from sources other than the City, as to which no representation can be made.

The Official Statement is submitted only in connection with the sale of the Bonds and Notes by the City and may not be reproduced or used in whole or in part for any other purpose.

Fiscal Advisors & Marketing, Inc. may place a copy of this Official Statement on its website at www.fiscaladvisors.com. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Fiscal Advisors & Marketing, Inc. has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the City nor Fiscal Advisors & Marketing, Inc. assumes any liability or responsibility for errors or omissions on such website. Further, Fiscal Advisors & Marketing, Inc. and the City disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Fiscal Advisors & Marketing, Inc. and the City also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

The City will act as Paying Agent for the Bonds and Notes.

The City contact information is as follows: Mr. Anthony R. Ferrari, Commissioner of Finance and Administration, City Hall, Room 103, 105 Jay Street, Schenectady, New York 12305, Phone: (518) 382-5011, Fax: (518) 382-5030, Email: AFerrari@schenectadyny.gov.

This Official Statement has been duly executed and delivered by the Commissioner of Finance and Administration of the City of Schenectady.

CITY OF SCHENECTADY

ANTHONY R. FERRARI **Commissioner of Finance and Administration** 

**Dated: April 20, 2023** 

# GENERAL FUND

# **Balance Sheets**

Fiscal Years Ending December 31st	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
ASSETS Cash Restricted Cash Taxes Receivable (Net) Other Receivables (Net) Due from Other Funds Due From Other Governments Due from State and Federal Governments Inventories	\$ 20,261,439 3,552,089 2,488,198 2,598,860 2,014,375 4,032,130 762,054	\$ 20,884,788 3,144,006 2,579,084 2,869,146 1,764,010 4,266,096 733,667	\$ 19,315,385 2,963,168 2,595,750 2,120,358 2,632,471 4,205,457 921,495	\$ 18,655,747 2,663,732 3,175,417 3,387,199 2,225,794 4,508,221 3,028,226	\$ 41,957,246 6,045,788 2,845,784 1,638,043 6,419,050 4,043,542 1,000,708
Prepaid Expenses	-	-	-	-	-
Restricted Assets	 -			 	 
TOTAL ASSETS	\$ 35,709,145	\$ 36,240,797	\$ 34,754,084	\$ 37,644,336	\$ 63,950,161
LIABILITIES AND FUND EQUITY					
Accounts Payable	\$ 1,307,351	\$ 1,661,681	\$ 1,703,317	\$ 2,440,012	\$ 3,204,178
Accrued Liabilities Notes Payable	2,195,388	2,058,012	2,042,450	1,123,934	2,953,496
Other Liabilities	2,693,376	2,729,755	3,203,114	3,568,145	3,596,970
Due to Other Funds	2,073,370	2,727,735	5,205,111	-	-
Due to Other Governments	13,962,958	13,237,111	13,054,285	12,022,365	4,321,088
Due to Retirement Systems	-	-	-	-	7,613,422
Tax Anticipation Notes	-	-	-	7,000,000	-
Deferred Inflows of Resources	 2,064,382	1,257,887	371,317	 798,588	25,982,425
TOTAL LIABILITIES & Deferred Inflows	 22,223,455	20,944,446	20,374,483	 26,953,044	 47,671,579
FUND EQUITY					
Nonspendable	\$ -	\$ -	\$ -	\$ _	\$ -
Restricted Fund Balance:					6,045,788
Snow and Ice Removal	204,739	206,274	207,821	156,543	-
Capital	1,094,428	1,253,978	1,172,708	1,163,958	-
Litigation and Claims	1,216,209	667,650	683,124	431,874	-
Tax Certiorari	148,298	175,514	107,513	144,645	-
Tax Stabilization	590,964	8,841	8,841	-	-
Debt	297,451	831,749	783,161	766,712	-
Miscellaneous	-	-			
Assigned	3,763,101	3,935,663	3,609,074	1,624,606	3,763,696
Unassigned	 6,170,500	8,216,682	7,807,359	6,402,954	6,469,098
TOTAL FUND EQUITY	 13,485,690	15,296,351	14,379,601	 10,691,292	 16,278,582
TOTAL LIABILITIES and FUND EQUITY	\$ 35,709,145	\$ 36,240,797	\$ 34,754,084	\$ 37,644,336	\$ 63,950,161

Source: Audited financial reports of the City.

This appendix is not itself audited.

GENERAL FUND

Revenues, Expenditures and Changes in Fund Balance

Fiscal Years Ending December 31st		<u>2016</u>		<u>2017</u>		<u>2018</u>		<u>2019</u>		<u>2020</u>
REVENUES										
Real Property Taxes	\$	28,096,772	\$	28,252,324	\$	29,614,992	\$	28,518,936	\$	27,986,737
Real Property Tax Items	-	3,524,968	*	4,083,347	-	4,282,866	-	3,997,464	•	3,920,962
Non-Property Tax Items		13,676,705		14,633,519		14,687,730		15,066,811		14,915,589
Departmental Income		8,718,381		8,640,812		8,486,848		9,382,943		8,109,700
Intergovernmental Charges		171,095		122,891		100,000		133,583		160,411
Use of Money & Property		59,581		149,194		333,282		606,952		153,388
Licenses and Permits		2,336,423		1,988,646		2,093,935		2,032,594		1,939,226
Fines and Forfeitures		910,305		797.315		912.737		882,072		595,035
Sale of Property and		710,303		171,313		912,737		882,072		373,033
Compensation for Loss		2,547,143		3,052,107		3,152,354		2,409,524		2,763,109
Miscellaneous		754,209		626,941		579,055		327,731		849,216
Interfund Revenues		5,022,745		5,058,735		5,537,028		5,705,176		5,922,423
Revenues from State Sources										
Revenues from Federal Sources		15,566,130		14,239,846		14,689,814		15,229,977		12,926,097
		64,502		113,264		176,040		127,388		90,556
Interfund Transfers		917		265,243		227,846		449,907		523,783
Total Revenues	\$	81,449,876	\$	82,024,184	\$	84,874,527	\$	84,871,058	\$	80,856,232
<u>EXPENDITURES</u>										
General Government Support	\$	6,366,677	\$	8,179,242	\$	7,981,083	\$	7,051,572	\$	6,763,661
Public Safety		29,947,532		30,876,686		31,038,327		32,639,786		31,013,050
Transportation		4,328,168		4,938,833		4,959,609		5,689,992		5,753,225
Economic Assistance and		,,		, ,		, ,		-,,-		- , ,
Opportunity		5,000		4,500		4,500		4,500		4,500
Culture and Recreation		838,672		674,739		734,569		774,961		593,678
Home and Community Services		5,668,330		5,180,250		5,288,029		4,622,057		4,791,450
Employee Benefits		26,525,922		27,611,996		27,826,731		28,735,617		29,187,043
Debt Service		5,514,145		5,628,092		5,127,797		6,179,323		6,398,934
Total Expenditures	\$	79,194,446	\$	83,094,338	\$	82,960,645	\$	85,697,808	\$	84,505,541
Total Expenditures	Ψ	77,174,440	Ψ	03,074,330	Ψ	02,700,043	Ψ	03,077,000	Ψ	04,303,341
Excess of Revenues Over (Under)										
Expenditures	\$	2,255,430	\$	(1,070,154)	\$	1,913,882	\$	(826,750)	\$	(3,649,309)
Other Financing Sources (Uses):										
Proceeds of Debt Issuance		_		_		-		-		-
Operating Transfers Out		(1,633,553)		(609,513)		(103,221)		(90,000)		(39,000)
Total Other Financing		(1,633,553)		(609,513)		(103,221)		(90,000)		(39,000)
C						, , ,				
Excess of Revenues and Other										
Sources Over (Under) Expenditures										
and Other Uses		621,877		(1,679,667)		1,810,661		(916,750)		(3,688,309)
FUND BALANCE										
Fund Balance - Beginning of Year		14,543,480		15,165,357		13,485,690		15,296,351		14,379,601
Prior Period Adjustments (net)		-		-		-		-		-
Fund Balance - End of Year	\$	15,165,357	\$	13,485,690	\$	15,296,351	\$	14,379,601	\$	10,691,292
	_		=							

Source: Audited financial reports of the City. This appendix is not itself audited.

GENERAL FUND

Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Years Ending December 31st				2021	2022					2023
		Adopted		Modified				Adopted		Adopted
		Budget		Budget		<u>Actual</u>		Budget		Budget
<u>REVENUES</u>										
Real Property Taxes	\$	29,361,053	\$	29,361,053	\$	30,692,518	\$	29,811,500	\$	30,106,500
Real Property Tax Items		4,102,000		4,102,000		3,940,520		3,901,800		3,801,800
Non-Property Tax Items		15,069,913		15,069,913		17,007,561		16,525,000		17,550,000
Departmental Income		10,678,643		10,500,643		9,500,646		9,938,602		10,205,383
Intergovernmental Charges		100,000		149,254		100,000		<u>-</u>		22,389
Use of Money & Property		86,224		36,970		49,112		60,109		70,320
Licenses and Permits		2,060,550		2,060,550		1,896,144		2,072,300		2,124,050
Fines and Forfeitures		918,000		918,000		675,454		844,000		868,000
Sale of Property and		,		,		,		,		,
Compensation for Loss		3,452,450		3,452,450		5,074,992		4,228,455		3,912,000
Miscellaneous		135,000		135,000		694,408		165,000		623,000
Interfund Revenues		6,659,423		6,659,423		6,659,423		6,309,423		5,625,019
Revenues from State Sources		12,222,174		14,462,454		16,291,441		14,879,994		15,806,016
Revenues from Federal Sources		1,534,549		1,810,798		976,435		4,745,553		8,465,568
Interfund Transfers		1,551,517		1,010,770		526,732		1,7 13,333		0,105,500
Total Revenues	\$	86,379,979	\$	88,718,508	\$	94,085,386	\$	93,481,736	\$	99,180,045
Total Revenues	Ψ	00,517,717	Ψ	00,710,300	Ψ	71,003,300	Ψ	75,101,750	Ψ	<i>&gt;&gt;</i> ,100,015
EXPENDITURES										
General Government Support	\$	7,508,186	\$	7,718,821	\$	6,512,157	\$	8,476,829	\$	9,238,328
Public Safety	,	31,910,892	•	33,390,206	•	33,623,036	•	36,330,255	•	37,411,827
Transportation		5,167,552		7,344,970		6,388,563		5,767,573		7,708,302
Economic Assistance and		-,,		. ,- ,		- , ,		- , ,		.,,.
Opportunity		4,500		4,500		4,500		4,500		9,000
Culture and Recreation		796,874		961,299		882,756		1,188,160		1,360,966
Home and Community Services		4,850,697		5,178,952		4,913,685		5,852,747		6,450,436
Employee Benefits		31,723,593		31,592,842		29,596,095		33,398,951		34,517,892
Debt Service		6,577,310		6,577,310		6,577,304		6,568,596		7,253,970
Total Expenditures	\$	88,539,604	\$	92,768,900	\$	88,498,096	\$	97,587,611	\$	103,950,721
Town Emparation	Ψ	00,000,000.	Ψ.	>2,700,200		00,1,0,0,0	Ψ	>7,007,011		100,900,721
Excess of Revenues Over (Under)										
Expenditures	\$	(2,159,625)	\$	(4,050,392)	\$	5,587,290	\$	(4,105,875)	\$	(4,770,676)
Other Financing Sources (Uses):										
Appropriated Reserves/Fund Balance		2,159,625		4,050,392		-		4,105,875		4,770,676
Operating Transfers Out						_		_		_
Total Other Financing		2,159,625		4,050,392				4,105,875		4,770,676
Excess of Revenues and Other										
Sources Over (Under) Expenditures										
and Other Uses						5,587,290				
FIND DALANCE										
FUND BALANCE						10 (01 202				
Fund Balance - Beginning of Year						10,691,292				
Prior Period Adjustments (net) Fund Balance - End of Year					Φ	16 279 592				
rung daiance - end of year					Þ	16,278,582				

Source: 2021 audited financial report and adopted budgets of the City. This appendix is not itself audited.

# **CHANGES IN FUND EQUITY**

Fiscal Years Ending December 31st		<u>2017</u>		<u>2018</u>		<u>2019</u>		<u>2020</u>		<u>2021</u>
SPECIAL GRANT FUND (1)										
Fund Equity - Beginning of Year	\$	380,471	\$	370,891	\$	401,236	\$	221,575	\$	66,443
Prior Period Adjustments (net) and/or		400								
Residual Equity Transfers Revenues & Other Sources		400		7 770 540		7 477 993		9.702.976		-
Expenditures & Other Uses		6,916,788 6,926,768		7,770,540 7,740,195		7,476,882 7,656,543		8,702,876 8,858,008		6,875,576 6,880,247
Fund Equity - End of Year	\$	370,891	\$	401,236	\$	221,575	\$	66,443	\$	61,772
	•	2,2,0,2	-	,	•	,	•	,	•	v -, · · · -
WATER FUND										
Fund Equity - Beginning of Year	\$	6,949,553	\$	7,574,987	\$	8,680,794	\$	8,771,094	\$	9,661,267
Prior Period Adjustments (net) and/or										
Residual Equity Transfers		-		-		-		-		-
Revenues & Other Sources		8,084,538		8,735,735		8,201,534		8,848,557		8,337,473
Expenditures & Other Uses	Ф	7,459,104	Ф	7,629,928	Φ	8,111,234	Φ.	7,958,384	Φ.	8,394,533
Fund Equity - End of Year	\$	7,574,987	\$	8,680,794	\$	8,771,094	\$	9,661,267	\$	9,604,207
SEWER FUND										
Fund Equity - Beginning of Year	\$	9,425,746	\$	11,002,930	\$	12,356,767	\$	12,893,604	\$	12,725,943
Prior Period Adjustments (net) and/or										
Residual Equity Transfers				-		-		-		-
Revenues & Other Sources		11,724,651		12,732,814		12,784,838		12,559,651		12,690,070
Expenditures & Other Uses		10,147,467		11,378,977		12,248,001		12,727,312		13,434,857
Fund Equity - End of Year	\$	11,002,930	\$	12,356,767	\$	12,893,604	\$	12,725,943	\$	11,981,156
RECREATION FUND										
Fund Equity - Beginning of Year	\$	876,216	\$	938,590	\$	928,142	\$	890,872	\$	1,039,455
Prior Period Adjustments (net) and/or	Ψ	070,210	Ψ	,50,570	Ψ	720,112	Ψ	0,0,072	Ψ	1,000,100
Residual Equity Transfers		-		_		-		-		-
Revenues & Other Sources		1,139,200		1,156,742		1,173,643		1,175,470		1,350,624
Expenditures & Other Uses		1,076,826		1,167,190		1,210,913		1,026,887		1,266,963
Fund Equity - End of Year	\$	938,590	\$	928,142	\$	890,872	\$	1,039,455	\$	1,123,116

<sup>(1)</sup> The Special Grant Fund and the Special Revenue Fund are combined commencing with the 2018 audited financial reports.

Source: Audited financial reports of the City.

This appendix is not itself audited.

# BONDED DEBT SERVICE

Fiscal Year Ending

Ending			
December 31st	Principal	Interest	Total
2023	\$ 5,862,551	\$ 4,319,461.77	\$ 10,182,012.77
2024	6,220,000	4,113,393.75	10,333,393.75
2025	6,465,000	3,902,593.75	10,367,593.75
2026	6,725,000	3,664,493.75	10,389,493.75
2027	6,340,000	3,435,431.25	9,775,431.25
2028	6,575,000	3,225,859.38	9,800,859.38
2029	6,830,000	2,998,825.00	9,828,825.00
2030	7,100,000	2,768,775.00	9,868,775.00
2031	6,605,000	2,553,150.00	9,158,150.00
2032	6,825,000	2,348,675.00	9,173,675.00
2033	7,045,000	2,141,200.00	9,186,200.00
2034	7,270,000	1,924,781.25	9,194,781.25
2035	6,700,000	921,084.38	7,621,084.38
2036	6,910,000	708,825.00	7,618,825.00
2037	5,585,000	527,081.25	6,112,081.25
2038	5,750,000	362,403.13	6,112,403.13
2039	3,015,000	233,687.50	3,248,687.50
2040	1,930,000	165,237.50	2,095,237.50
2041	1,990,000	106,437.50	2,096,437.50
2042	2,050,000	44,818.75	2,094,818.75
2043	435,000	6,525.00	441,525.00
TOTALS	\$ 114,227,551	\$ 40,472,739.90	\$ 154,700,290.90

# CITY OF SCHENECTADY SCHENECTADY COUNTY, NEW YORK

# FINANCIAL REPORT

For the Year Ended December 31, 2021

Such Audited Financial Statement and opinion were prepared as of date thereof and have not been reviewed and/or updated in connection with the preparation and dissemination of this Official Statement.

# CITY OF SCHENECTADY, NEW YORK FINANCIAL STATEMENTS DECEMBER 31, 2021

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Management's Discussion and Analysis (Unaudited)
December 31, 2021

# INTRODUCTION

This discussion and analysis of financial performance provides an overview of the City of Schenectady, New York's (the "City") financial activities for the year ended December 31, 2021. Readers are asked to consider this information in conjunction with the City's financial statements.

The financial statements of the City of Schenectady, New York have been prepared in accordance with accounting principles generally accepted in the United States of America with the exception of the following:

Acquisitions of equipment and capital facilities should be recorded at cost in the balance sheet in a non-current governmental asset account group to account for all land, buildings, improvements and equipment utilized by the City. The City maintains a general fixed assets account group, however it is at insurance appraised values and, as a result, is not in accordance with generally accepted accounting principles.

Further information can be found in the Notes to Financial Statements.

# FINANCIAL HIGHLIGHTS

In January 2022, Standard & Poor's affirmed the City's general obligation bond A rating with a positive outlook. In January 2021, Moody's Investor Services affirmed the City's general obligation bond A3 rating.

# **General Fund**

- Expenditures of \$88,498,096 were exceeded by revenues and other financing sources of \$94,085,386 resulting in a surplus of \$5,587,290. Those results included the following, which are approximated:
  - Expenditures were under budget by \$3.8 million.
    - The Public Safety Department was over budget by \$272 thousand, the main driver
      of which was overtime for the police and fire departments to cover COVID-19
      related absences.
    - During 2021, the City settled five union contracts, including the IAFF and Local 28 (firefighters), resulting in city council increasing the 2021 budget (by appropriating fund balance) by \$1.7 million. All union contracts have expiration dates between December 31, 2022-2025.
- Total revenues and other financing sources exceeded the budgeted amount by \$5.4 million.
  - Highlights include:
    - Prior year tax lien collection exceeded expectations by \$975 thousand.
    - Casino revenue exceeded expectations by \$841 thousand.
    - NYS AIM revenue exceeded expectations by \$560 thousand (NYS restored the 2020 revenue shortfall).
    - Property sales exceeded expectations by \$478 thousand.
    - Sales Tax revenue exceed the budget of \$13.5 million by \$2 million.
    - Insurance recoveries exceed expectations by \$1.2 million.
    - The City recorded American Rescue Plan Act ("ARPA") federal aid revenue of \$786 thousand for 2021.

Management's Discussion and Analysis (Unaudited) (Continued)
December 31, 2021

# FINANCIAL HIGHLIGHTS (Continued)

# **General Fund (Continued)**

The 2021 General Fund revised budget called for the use of \$3.1 million in unassigned fund balance. The City did not have to use any of these funds. This is separate from the appropriated debt reserve of \$731.4 thousand, which was used.

In September of 2020, the City borrowed a \$7 million Tax Anticipation Note (TAN) (at 1% interest) to cover potential cash flow issues resulting from the pandemic economic downturn. The TAN was due on September 30, 2021 and was repaid.

In June 2021, the City received \$26.5 million in American Rescue Plan Act funds. During 2021, the City recorded \$786 thousand in Federal Aid Revenue from these funds. The balance of \$25.7 million is on the General Fund Balance Sheet under "Unearned Revenues" in the liability section. The 2022 Adopted Budget calls for the use of \$4.6 million of these funds.

Ending Fund Balance was \$16.3 million and was comprised of \$6.0 million of restricted funds, \$3.8 million of assigned funds and \$6.5 million of unassigned funds.

Total Fund Balance increased approximately 52.3% when compared to last fiscal year.

Unassigned Fund Balance is 7.0% of the 2022 Adopted Budget.

# **Water Fund**

- Actual total revenues were sufficient to support operations.
- Operations produced a deficit of \$57.1 thousand and the City used \$118 thousand of capital reserves during 2021.
- Ending fund balance of \$9.6 million was comprised of \$7.6 million of restricted funds and \$2.0 million of assigned funds.
- Total fund balance decreased approximately .59% when compared to last fiscal year.

# **Sewer Fund**

- Actual total revenues and fund balance were sufficient to support operations.
- Operations produced a deficit of \$744.8 thousand the City used \$652 thousand in capital reserves during the year. The City's 2021 budget called for the use of \$1.4 million of appropriated fund balance.
- Ending Fund Balance of \$11.9 million was comprised of \$9.3 million of restricted funds and \$2.6 million of assigned funds.
- Total Fund Balance decreased approximately 5.9% when compared to last fiscal year.

Management's Discussion and Analysis (Unaudited) (Continued)
December 31, 2021

# FINANCIAL HIGHLIGHTS (Continued)

# **Recreation Fund**

- Operations resulted in a surplus of \$83.7 thousand.
- Ending fund balance of \$1.1 million was comprised of \$866.9 thousand of restricted funds, \$251.3 thousand of assigned funds and \$5.1 thousand that is unspendable (inventory).
- Total fund balance increased approximately 8.0% when compared to last fiscal year.

# The City's Funds

The table, in millions, that follows illustrates the recent changes in the City's General, Water, Sewer and Recreation funds' balance sheets. The funds, when combined, represent a increase in fund balance of 14.4%.

Other Governmental Activities

	Activities												
	Genera	l Fund (V	Water, Sewe	r, Recreation	n) To	tal *							
Cash Restricted Cash Receivables Total Assets  Total Short Term Liabilities Deferred Inflows of Resources Total Liabilities and Deferred Inflows  Fund Balance: Restricted Assigned Linassigned	<u>2021</u>	2020	2021	<u>2020</u>	2021	2020							
Cash	42.0	18.7	2.9	3.2	44.9	21.9							
Restricted Cash	6.0	2.7	17.8	17.1	23.8	19.8							
Receivables	15.9	16.3	2.9	4.1	18.8	20.4							
<b>Total Assets</b>	63.9	37.7	23.6	24.4	87.5	62.1							
Total Short Term													
Liabilities	47.3	26.2	0.6	0.6	47.9	26.8							
Deferred Inflows of													
Resources	0.3	0.8	0.3	0.4	0.6	1.2							
<b>Total Liabilities and</b>													
<b>Deferred Inflows</b>	<u>47.6</u>	27.0	<u>0.9</u>	<u> </u>	48.5	<u>28.0</u>							
Fund Balance:													
Restricted	6.0	2.7	17.8	17.1	23.8	19.8							
Assigned	3.8	1.6	4.9	6.3	8.7	7.9							
Unassigned	6.5	6.4	-	-	6.5	6.4							
<b>Total Fund Balance</b>	16.3	10.7	22.7	23.4	39.0	34.1							

<sup>\*</sup> Excludes Other Special Revenue Funds and Capital Projects Fund.

# The City's Funds (Continued)

# Other Governmental Activities

	Activities									
	Genera	<u>l Fund</u> <u>(W</u>	later, Sewer	, Recreation	n) Tot	<u>al</u> *				
	<u>2021</u>	2020	2021	2020	<u>2021</u>	<u>2020</u>				
Revenues										
Real Property Taxes	30.7	28.0	-	-	30.7	28.0				
Real Property Tax Items	3.9	3.9	-	-	3.9	3.9				
Non Property Tax Items	17.0	14.9	-	-	17.0	14.9				
Departmental Income	9.5	8.1	22.4	22.4	31.9	30.5				
Intergovernmental										
Charges	0.1	0.2	-	0.1	0.1	0.3				
Use of Money and Property	-	0.2	-	-	-	0.2				
Licenses and Permits	1.9	1.9	-	-	1.9	1.9				
Fines and Forfeitures	0.7	0.6	-	-	0.7	0.6				
Sale of Property and										
Compensation for Loss	5.1	2.8	-	-	5.1	2.8				
Miscellaneous										
Local Sources	0.7	0.8	-	0.1	0.7	0.9				
Interfund Revenue	6.7	5.9	-	-	6.7	5.9				
State Aid	16.3	12.9	-	_	16.3	12.9				
Federal Aid	1.0	0.1	-	-	1.0	0.1				
<b>Total Revenues</b>	93.6	80.3	22.4	22.6	116.0	102.9				
Program Expenses										
General Government										
Support	6.5	6.8	1.3	1.1	7.8	7.9				
Public Safety	33.6	31.0	1.3	1.1	33.6	31.0				
Transportation	6.4	5.7	-	-	6.4	51.0				
Culture and Recreation	0.4	0.6	1.0	0.8	1.9	1.4				
	0.9	0.0	1.0	0.8	1.9	1.4				
Home and Community Service	4.9	4.8	12.7	12.0	17.6	16.8				
Employee Benefits	29.6	29.2	2.8	2.9	32.4	32.1				
Debt Service	6.6	6.4	4.4	4.4	11.0	10.8				
•	0.0	0.4	4.4	4.4	11.0	10.8				
Total Expenses Before	00 Z	915	22.2	21.2	110.7	105.7				
Transfers Excess (Deficiency)	88.5	84.5	22.2	21.2	110.7	105.7				
Before Transfers	<i>5</i> 1	(4.2)	0.2	1.4	5.2	(2.9)				
Transfers In	5.1 0.5	<u>(4.2)</u> 0.5	<u> </u>	1.4	5.3 0.5	(2.8) 0.5				
Transfers In Transfers Out	0.3	0.3	- (0,0)	(0.5)						
			(0.9)	(0.5)	(0.9)	(0.5)				
Increase (Decrease) in Fund Balance	<b>5</b>	(2.7)	(A 7)	Λ Λ	<i>1</i> 0	(2.9)				
runu Daiance	<u>5.6</u>	(3.7)	(0.7)	0.9	4.9	(2.8)				

<sup>\*</sup> Excludes Other Special Revenue Funds and Capital Projects Fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)
DECEMBER 31, 2021

# The City's Funds (Continued)

The table on the preceding page illustrates the operation of the City's General, Water, Sewer and Recreation Funds, in millions, over a two-year period. Further details for those funds as well as other City funds are as follows:

# Governmental

## General Fund

This is the chief operating fund of the City. The 2021 operations produced a \$5.6 million surplus. The actual total revenues and other financing sources, exceeded the total revised revenue budget by approximately \$5.4 million and actual total expenditures were under the revised total expenditure budget by approximately \$3.8 million. In the 2021 adopted budget, \$3.9 million of fund balance was appropriated to support expenditures. None of these funds were needed to support overall expenditures. Regarding expenditures, most departments were within budget due to efficient operations (the exception is Public Safety, which was over budget by \$272 thousand, due to overtime pay).

The City plans to continue the practice of using capital reserves to fund certain capital needs instead of borrowings; as such, the close of fiscal year 2021 has a capital project reserve of \$4.4 million. The current unassigned fund balance is \$6.5 million and the total fund balance is \$16.3 million. As a measure of the general fund's liquidity, the unassigned fund balance is 7.3% of the 2022 general fund budget and the total fund balance is 18.4%.

# **Special Revenue Funds**

# Water

Operations of the City's water district are reported here. The 2021 operations produced a \$57.1 thousand deficit, due to the use of capital reserves of \$118 thousand during 2021.

The current fiscal year end's total fund balance is \$9.6 million, compared to \$9.7 million in the previous year. The capital project reserve balance is \$7.6 million.

# Sewer

Operations of the City's sewer district are reported here. The 2021 operations, including the use of \$652 thousand in capital reserves, produced a \$744.8 thousand deficit. The 2021 budget planned to use \$620 thousand in appropriated fund balance.

The 2021 year end restricted fund balance includes a capital project reserve balance of \$9 million. The current year end's total fund balance is \$12.0 million, compared to \$12.7 million the previous year.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)
DECEMBER 31, 2021

# The City's Funds (Continued)

# **Governmental (Continued)**

# **Special Revenue Funds (Continued)**

# Recreation

Operations of the City's golf course are reported here. The 2021 operations produced a \$83.7 thousand surplus.

The 2021 year end restricted fund balance includes a capital project reserve of \$865 thousand. The current year end's total fund balance is \$1.1 million, compared to \$1.0 million in the previous year.

# Miscellaneous Revenue Fund

This fund is for all other activities that do not fall into the definition of the other funds; the largest of which are as follows:

- Activities related to the Revitalization of the Upper Union Street area. The City implementation of billing and collection of a component of the Upper Union Street Business District annual revenue is represented within this fund.
- Activities related to the City working with the Downtown Schenectady Improvement Corporation (DSIC) on the revitalization of Downtown Schenectady. The City implementation of billing and collection of a component of DISC's annual revenue is presented within this fund.
- Great Flats Aquifer fund agreement with the Town of Niskayuna as per Note 5.
- Handicap ADA improvement activities funded from Handicap parking violation tickets.

# Special Grant Fund

Reflects accounting of federal, state or local grants wherein expenditures are restricted for a specific purpose. The City managed approximately 35 grants through this fund. The fund's receivables and deferred revenues are largely comprised of loan activities through the Community Development Agency and the Schenectady Housing Development Fund Corporation. The City's direct COVID-19 pandemic costs of \$638 thousand are reported in the special grant fund with a receivable from FEMA for the same amount.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)
DECEMBER 31, 2021

# The City's Funds (Continued)

# **Governmental (Continued)**

# Capital Projects Fund

Reflects accounting of financial resources used or available for capital facilities or equipment. The fund has a deficit totaling \$20.8 million, which reflects the temporary financing of project costs through the issuance of bond anticipation notes (BANs). The deficit will be offset when permanent financing is issued and/or BAN principle payments are budgeted and paid in the governmental fund(s) responsible for the debt.

# **Custodial Fund**

The custodial fund represents fiduciary activities that are not required to be reported in pension and other employee benefit trust funds, investments trust funds or private-purpose trust funds.

# SERIAL BONDS, EFC NOTES, BOND AND TAX ANTICIPATION NOTES (BAN and TAN)

Serial Bonds mature over time, 2030-2043, and have interest rates ranging from 2.0% to 4.0%. The NYS Environmental Facilities Corporation (EFC) Notes are zero interest and considered short-term until the completion of the underlying project at which point they will be refinanced to long-term. The BAN matures May 06, 2022 with a 1.0% interest rate. The TAN matured September 30, 2021 with an interest rate of 1% and was repaid in full.

The table that follows shows that Total Debt Outstanding has decreased by approximately 0.8% when compared to 2020. The City continues to use capital reserves created from surpluses to assist in the funding of its capital projects.

	<u>2021</u>	<u>2020</u>
Serial Bonds	\$ 115,345,010	\$ 102,555,000
NYS EFC Notes	25,276,725	21,033,855
Bond Anticipation Note	7,447,551	18,615,009
Tax Anticipation Note		7,000,000
Total Debt Outstanding	\$ 148,069,286	\$ 149,203,864

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)
DECEMBER 31, 2021

# **ECONOMIC FACTORS**

Economic factors that influence the City's operations include:

- Creation of Mohawk Harbor
  - \$480 million project on a 60-acre waterfront site, hosting:
    - Casino
    - Hotels
    - Apartments and Condominiums
    - Retail and Office Space
- A re-energized Downtown
  - Home to Proctors Theatre and
  - Containing new restaurants and diverse corporations added during the last several years.
- Reliance on state aid
- Rising healthcare and retirement costs
- Distressed housing stock in many neighborhoods
- In March of 2020, the Governor of New York and the President of the United States declared a State of Emergency due to the Coronavirus (COVID-19).
- In March 2021, Congress passes legislation granting state and local governments federal aid (due to COVID-19 pandemic and related downturn). The City of Schenectady received \$26.5 million in June 2021 and is slated to receive approximately 26.5 million in June 2022.

# CONTACTING THE CITY'S MANAGEMENT

The City's financial statements are designed to provide all interested parties with a general overview of the City's finances as well as to reflect accountability for all funds/property managed by the City. The address of the City's Commissioner of Finance and Administration is:

City of Schenectady 105 Jay Street-Room 103 Schenectady, NY 12305-1938

# CUSACK & COMPANY Certified Public Accountants LLC

7 Airport Park Boulevard Latham, New York 12110 (518) 786-3550 Fax (518) 786-1538 E-Mail Address: cpas@cusack.cpa www.cusack.cpa

MEMBERS OF:
AMERICAN INSTITUTE OF
CERTIFIED PUBLIC ACCOUNTANTS

MEMBERS OF:
NEW YORK STATE SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS

# INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council - City of Schenectady Schenectady, New York

# **Opinions**

We have audited the accompanying financial statements of the general fund, water fund, sewer fund, recreation fund, other special revenue funds, capital projects fund, custodial fund and the non-current governmental liabilities account group of the City of Schenectady, New York (the "City") as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City of Schenectady, New York's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund, water fund, sewer fund, recreation fund, other special revenue funds, capital projects fund, custodial fund and the non-current governmental liabilities account group of the City as of December 31, 2021, and the respective changes in its financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Emphasis of Matters**

As discussed in Note 1, the financial statements present only the general fund, water fund, sewer fund, recreation fund, other special revenue funds, capital projects fund, custodial fund and the non-current governmental liabilities account group and do not purport to, and do not present fairly, the financial position of the City as of December 31, 2021, or the changes in its government-wide financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. The financial statements do not include a non-current governmental asset account group, which should be included to conform with accounting principles generally accepted in the United States of America. The additional amounts that should be recorded in the non-current governmental assets account group are not known. Our opinion is not modified with respect to this matter.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion, on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information on pages 1-8 and 60-66 be presented to supplement the basic financial statements. Such information is the responsibility of management and,

although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards on pages 72-73, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2022 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

CUSACK & COMPANY, CPA'S LLC

Cusade & Cangary, CP4's LIC

Latham, New York June 21, 2022

BALANCE SHEETS - GOVERNMENTAL FUNDS ALL FUND TYPES DECEMBER 31, 2021

				Go	overnmental F	und	Types				Total
	General		Water		Sewer		Recreation	Ot	ther Special	Capital	Memorandum
	<b>Fund</b>		<b>Fund</b>		<b>Fund</b>		<u>Fund</u>	Re	venue Funds	Projects Fund	<u>Only</u>
Assets											
Cash	\$ 41,957,246	\$	1,011,011	\$	, ,	\$	270,833	\$	668,884	\$ 16,778,016	\$ 62,285,725
Cash restricted	6,045,788		7,564,011		9,333,309		866,789		-	-	23,809,897
Taxes receivable, net	2,845,784		-		-		-		-	-	2,845,784
Other receivables, net	1,638,043		1,329,091		1,624,352		1,176		337,115	-	4,929,777
State and federal receivables	1,000,708		-		-		-		2,446,804	4,105,885	7,553,397
Due from other funds	6,419,050		-		-		-		-	-	6,419,050
Due from other governments	4,043,542		-		-		-		-	-	4,043,542
Inventory				_		_	5,072				5,072
Total Assets	<u>\$ 63,950,161</u>	\$	9,904,113	\$	12,557,396	\$	1,143,870	\$	3,452,803	<u>\$ 20,883,901</u>	<u>\$ 111,892,244</u>
Liabilities											
Accounts payable	\$ 3,204,178	\$	159,502	\$	296,422	\$	11,583	\$	672,937	\$ 1,783,679	\$ 6,128,301
Accrued liabilities	2,953,496		35,565		120,914		-		53,900	2,798,597	5,962,472
Other liabilities	3,596,970		-		15,800		9,171		-	-	3,621,941
Due to other funds	-		-		-		-		2,018,646	4,400,404	6,419,050
Due to other governments	4,321,088		-		-		-		18,076	-	4,339,164
Due to retirement systems	7,613,422		-		-		-		-	-	7,613,422
Unearned revenues	25,699,549		-		-		-		322,629	5,305	26,027,483
Bond anticipation and other notes			-	_	-	_				32,724,276	32,724,276
Total Liabilities	47,388,703		195,067		433,136		20,754		3,086,188	41,712,261	92,836,109
<b>Deferred Inflows of Resources</b>	282,876		104,839	_	143,104				304,843		835,662
Fund Balance (Deficit)											
Nonspendable	_		_		_		5,072		_	_	5.072
Restricted	6,045,788		7,564,011		9,333,309		866,789		_	_	23,809,897
Assigned	3,763,696		2,040,196		2,647,847		251,255		61,772	_	8,764,766
Unassigned (deficit)	6,469,098	_	-	_	-	_			-	(20,828,360)	(14,359,262)
Total Fund Balance (Deficit)	16,278,582	_	9,604,207	_	11,981,156	_	1,123,116		61,772	(20,828,360)	18,220,473
Total Liabilities, Deferred											
Inflows and Fund Balance	<u>\$ 63,950,161</u>	\$	9,904,113	\$	12,557,396	\$	1,143,870	\$	3,452,803	<u>\$ 20,883,901</u>	<u>\$111,892,244</u>

# STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2021

			Go	vernmental F	und	l Types			Total
	General <u>Fund</u>	Water <u>Fund</u>		Sewer <u>Fund</u>		Recreation Fund	ther Special venue Funds	Capital Projects Fund	Memorandum <u>Only</u>
Revenues									
Real property taxes	\$ 30,692,518	\$ -	\$	5,747	\$	-	\$ 351,148	\$ -	\$ 31,049,413
Real property tax items	3,940,520	-		-		-	-	-	3,940,520
Non-property tax items	17,007,561	-		-		-	-	-	17,007,561
Departmental income	9,500,646	8,273,918		12,659,473		1,349,602	41,588	-	31,825,227
Intergovernmental charges	100,000	-		-		-	-	-	100,000
Use of money and property	49,112	14,302		10,689		1,022	1	25	75,151
Licenses and permits	1,896,144	-		-		-	-	-	1,896,144
Fines and forfeitures	675,454	-		-		-	-	-	675,454
Sales of property and compensation									
for loss	5,074,992	-		-		-	22,059	-	5,097,051
Miscellaneous local sources	694,408	-		-		-	865,078	107,508	1,666,994
Interfund revenues	6,659,423	49,253		7,000		-	-	-	6,715,676
State aid	16,291,441	-		-		-	819,873	7,056,587	24,167,901
Federal aid	976,435	-		-		-	4,775,829	826,494	6,578,758
Total revenues	93,558,654	 8,337,473		12,682,909		1,350,624	 6,875,576	7,990,614	130,795,850
Other Financing Sources									
Interfund transfers in	526,732	-		7,161		-	-	866,160	1,400,053
Proceeds from serial bonds	-	-		-		-	-	17,350,010	17,350,010
BAN and notes redeemed	-	-		-		-	-	6,514,500	6,514,500
Total revenues and other					_		 		
financing sources	94,085,386	 8,337,473	_	12,690,070		1,350,624	 6,875,576	32,721,284	156,060,413

# STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (CONTINUED) GOVERNMENTAL FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2021

				Go	overnmental F	und	Types					Total
	General		Water		Sewer	]	Recreation		ther Special		Capital	Memorandum
	<u>Fund</u>		<u>Fund</u>		<u>Fund</u>		<b>Fund</b>	Re	evenue Funds	Pı	rojects Fund	<u>Only</u>
Expenditures												
General government support	\$ 6,512,157	\$	949,035	\$	308,305	\$	14,060	\$	405,462	\$	2,965,631	\$ 11,154,650
Public safety	33,623,036		-		-		-		-		118,545	33,741,581
Transportation	6,388,563		-		-		-		-		2,757,489	9,146,052
Economic assistance and opportunity	4,500		-		-		-		-		-	4,500
Culture and recreation	882,756		-		-		961,676		-		407,911	2,252,343
Home and community services	4,913,685		5,597,413		7,110,837		-		6,379,785		13,682,689	37,684,409
Employee benefits	29,596,095		707,158		2,089,395		49,233		-		-	32,441,881
Debt service (principal and interest)	6,577,304		1,022,403		3,273,684		146,994		95,000		5,000,000	16,115,385
Total expenditures	88,498,096		8,276,009		12,782,221		1,171,963		6,880,247		24,932,265	142,540,801
Other Financing Uses Interfund transfers out			118,524	_	652,636		95,000		<u>-</u>		533,893	1,400,053
Total Expenditures and Other Uses	88,498,096		8,394,533	_	13,434,857		1,266,963		6,880,247		25,466,158	143,940,854
Excess (Deficiency) of Revenue and Other Financing Sources Over Expenditures and Other Financing Uses	5,587,290		(57,060)		(744,787)		83,661		(4,671)		7,255,126	12,119,559
Fund Balance (Deficit), Beginning of Year	10,691,292		9,661,267	_	12,725,943		1,039,455		66,443	_(	(28,083,486)	6,100,914
Fund Balance (Deficit), End of Year	<u>\$ 16,278,582</u>	<u>\$</u>	9,604,207	\$	11,981,156	\$	1,123,116	\$	61,772	\$ (	(20,828,360)	<u>\$ 18,220,473</u>

# CITY OF SCHENECTADY, NEW YORK STATEMENT OF FIDUCIARY NET POSITION AND CHANGES IN FIDUCIARY NET POSITION DECEMBER 31, 2021

	<b>Custodial</b>
Cash (Total Assets)	\$ 1,943,661
Due to other governments (Total Liabilities)	<u>\$ 1,943,661</u>
Statement of Changes in Fiduciary Net Position	
Property tax collection for other governments	<u>\$ 19,752,449</u>
Payments of property taxes to other governments	<u>\$ 19,752,449</u>
Change in net position	-
Net position, beginning of year	
Net position, ending of year	\$ -

CITY OF SCHENECTADY, NEW YORK
SCHEDULE OF NON-CURRENT GOVERNMENTAL LIABILITIES ACCOUNT GROUP DECEMBER 31, 2021

# Assets

Provisions to be made in future budgets	<u>\$ 495,507,786</u>
Liabilities	
Serial Bonds Payable	\$ 115,345,010
Due to Retirement Systems	1,243,366
Compensated Absences	2,831,142
Installment Purchase Debt	3,446,515
Judgements and Claims Payable	15,195,097
Disability Payable	1,980,515
Due to Other Governments	91,670
Other Debt	5,305,700
Net Pension Liability Proportionate Share	13,709,929
Other Post-Employment Benefits	336,358,842
Total Liabilities	\$ 495,507,786

NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Schenectady, New York (the City) has prepared its general, water, sewer, recreation, other special revenue, capital projects, custodial funds and the non-current governmental liabilities account group financial statements in accordance with accounting principles generally accepted in the United States of America as applied to government units (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standards setting body for establishing GAAP for state and local governments through its pronouncements (Standards and Interpretations).

The City does not comply with GASB Statement No. 34, which requires the City to present the government-wide financial statements on a full accrual government-wide basis as well as the fund basis. The financial statements present only the general, water, sewer, recreation, other special revenue, capital projects, custodial funds and the non-current governmental liabilities and do not purport to, and do not present fairly the financial position or changes in financial position of the City.

A summary of the significant accounting policies consistently applied in the preparation of the accompanying financial statements follows.

# A. Financial Reporting Entity

The City of Schenectady was incorporated in 1789 and is governed by the City Charter, other general laws of the State of New York and various local laws and ordinances. The City Council, which is the legislative body of the City, consists of seven council members. The Mayor serves as chief executive officer and the Commissioner of Finance and Administration serves as the chief fiscal officer of the City.

The City provides the following basic services: police and law enforcement, fire protection, maintenance of city streets, water and sewer utilities, parks and recreation programs, health services and refuse and garbage services.

GASB Statement No. 61 defines the financial reporting entity for the City to include all funds, account groups, agencies, boards, commissions and authorities where the elected officials (the Mayor and/or the City Council, respectively) are financially accountable and for which a financial benefit or burden relationship exists. The following terms are used to describe the components of a reporting entity:

# • Primary Government

A legally separate state, general purpose local or special purpose government with a separately elected governing body. It must be fiscally independent of other primary governments.

Notes to Financial Statements (Continued)
December 31, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# A. Financial Reporting Entity (Continued)

# • Component Unit

A legally separate organization for which the elected officials of the primary government are financially accountable. Also the primary government is able to impose its will on the component unit, or there is a potential for the component unit to provide a financial benefit or incur a financial burden on the primary government.

As required by GAAP, the financial statements include the City of Schenectady as the primary government and its blended component units. The blended component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationships with the City. Blended component units have been included in the other special revenue funds of the City.

Operational or financial responsibility is determined on the basis of financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters.

# • Blended Component Units

The City of Schenectady Community Development Agency ("CDA"), a legally separate entity, is governed by a board appointed by the City Council. The CDA is reported as if it were part of the City's operations because its sole activity is to administer federal funds received by the City for urban renewal. The CDA has been included in the City's Special Grant Fund since it was established.

The Schenectady Urban Renewal Agency ("SURA") is governed by a board that consists of the members of the City Council of the City of Schenectady and the Mayor of the City of Schenectady. The SURA was formed to undertake activities which benefit the City of Schenectady, and influence is assumed due to the composition of the board.

The SURA blended component unit's financial statements were audited as of and for the year ended December 31, 2021 by other auditors whose report expressed an unmodified opinion.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# A. Financial Reporting Entity (Continued)

# • Blended Component Units (Continued)

The Schenectady Housing Development Fund Corporation ("SHDFC") provides down-payment loans to low and moderate income people to purchase homes within the City of Schenectady. The initial funding comes from the CDA. The board is comprised of the Mayor of the City of Schenectady and two Schenectady City Council members who then elect eight other members. The day-to-day operations are performed by City of Schenectady personnel.

# B. Excluded from the Financial Reporting Entity

The following potential component units have been excluded from the financial statements based on the criteria established by GASB 61.

# a. Municipal Housing Authority ("MHA")

The Housing Authority of the City of Schenectady ("MHA") is organized under the laws of the State of New York by the City of Schenectady for the purpose of providing adequate housing for qualified low-income individuals. To accomplish this purpose, the City appoints a Governing Board for five-year staggered terms but the Board designates its own management. Additionally, the MHA has entered into annual contracts with the U.S. Department of Housing and Urban Development ("HUD") to be the administrator of the housing and housing related programs.

The MHA is considered to be a potential component unit because five of the members are appointed by the Mayor of the City of Schenectady, and the MHA must receive City Council approval to expand their operations. Additionally, all assets and operations can revert to the City after 40 years, if the City Council chooses to assume operations.

The MHA is not considered a component unit and, therefore, not included in the reporting entity as the day-to-day operations are independent of City personnel. The MHA's financial statements can be obtained from City Hall, Schenectady, New York, 12305.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# B. Excluded from the Financial Reporting Entity (Continued)

# b. City of Schenectady Industrial Development Agency

The City of Schenectady Industrial Development Agency ("IDA") was created in 1977 by the City Council of the City of Schenectady under the provisions of Chapter 783, Section 856.1-a of General Municipal Laws of New York State for the purpose of encouraging economic growth in the City of Schenectady. The IDA is a separate entity and operates independently of the City of Schenectady.

The IDA is not considered a component unit and, therefore, not included in the reporting entity as the day-to-day operations are independent of City personnel. The IDA's financial statements can be obtained from City Hall, Schenectady, New York, 12305.

The following organizations are also excluded from the reporting entity.

# c. Schenectady City School District

The Schenectady City School District was created by State legislation which designates the school board as the governing authority. School board members are elected by the qualified voters of the District. The school board designates management and exercises complete responsibility for all fiscal matters. The City Council exercises no oversight over school district operations.

# d. Land Reutilization Corporation of the Capital Region

The Land Reutilization Corporation of the Capital Region (the "Land Bank") was incorporated in June 2012. The Land Bank was organized and operates as a not-for-profit corporation under the provisions of Article 16 of New York's Not-For-Profit Corporation Law and the Intergovernmental Cooperation Agreement by and between participating foreclosing governmental entities.

The Land Bank was created by three governmental entities: The City of Schenectady, the County of Schenectady and the City of Amsterdam. The governments will make foreclosed properties available to the Corporation with remuneration being made in the future as the properties are sold, based on a profit margin sharing formula.

Since the City of Schenectady does not appoint a majority of the board members to the Land Bank, and the Land Bank is not financially dependent on the City of Schenectady, the Land Bank is not considered a component unit to be reported in the City financial statements.

Notes to Financial Statements (Continued)
December 31, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# B. Excluded from the Financial Reporting Entity (Continued)

# d. Land Reutilization Corporation of the Capital Region (Continued)

The Land Bank is currently operated under contract by Schenectady Metroplex Development Authority and the 2021 financial statements have been audited by an independent CPA firm engaged by the Land Bank. The Land Bank's financial statements can be obtained from Schenectady Metroplex Development Authority, 433 State Street, Schenectady, New York, 12305.

# C. Basis of Presentation

The accounts of the City are organized on the basis of funds or account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for within a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues and expenditures which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. The following fund types and account group are used:

# 1. Governmental Funds

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources and the related liabilities are accounted for through governmental funds. The measurement focus of the governmental funds is based upon determination of financial position and changes in financial position. The following are the City's governmental fund types:

General Fund - The general fund is the principal fund and includes all operations not required to be recorded in other funds.

Special Revenue Funds - Used to account for the proceeds of specific revenue sources that are legally or otherwise restricted to expenditures for specified purposes. The Special Revenue Funds are:

Water Fund - used to account for water district operations.

**Sewer Fund** - used to account for sewer district operations.

**Recreation Fund** - used to account primarily for golf course operations and other similar operations.

Other Special Revenue Funds - used to account for federal, state or local grants that are legally restricted to expenditures for a specific grant purpose.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Basis of Presentation (Continued)

# 1. Governmental Funds (Continued)

Capital Projects Fund - Used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment.

# 2. Custodial Fund

The custodial fund represents fiduciary activities that are not required to be reported in pension and other employee benefit trust funds, investments trust funds or private-purpose trust funds.

# 3. Account Groups

Used to establish accounting control and accountability for non-current assets and liabilities. Account groups are not "funds." They are concerned with measurement of financial position and not results of operations.

The Non-Current Governmental Assets Account Group is used to account for land, buildings, improvements other than buildings, and equipment utilized for general government purposes. The City does not report the non-current governmental assets account group as historical records of fixed assets at cost have not been maintained. As the City has not reported the non-current governmental asset account group, the financial statements, as presented, are not in accordance with accounting principles generally accepted in the United States of America.

The Non-Current Governmental Liabilities Account Group is used to account for general obligation bonds and other forms of long-term debt not required to be recorded in other funds. The bonds are backed by the full faith and credit of the City and are supported by general revenues to be provided for in future budgets.

# D. Basis of Accounting/Measurement Focus

Basis of accounting refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus. Measurement focus is the determination of what should be measured.

Modified Accrual Basis - All governmental funds are accounted for using the modified accrual basis of accounting. Under this basis of accounting, revenues are recorded when measurable and available. Available means collectible within the current period or soon enough thereafter, within one year, to be used to pay liabilities of the current period with the exception of property taxes, water and sewer rents in which a sixty day collection period is utilized.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. Basis of Accounting/Measurement Focus (Continued)

Material revenues that are accrued include state and federal aid and certain user charges. If expenditures are the prime factor for determining eligibility, revenues from federal and state grants are accrued when the expenditure is made unless it will not been received within one year after the fiscal year has ended.

Expenditures are recorded when the fund liability is incurred except that:

- a. Principal and interest on indebtedness are recognized as an expenditure when due.
- b. Compensated absences, such as vacation and sick leave which vest or accumulate, are charged as an expenditure if anticipated to be paid with available current resources.
- c. Non-current governmental liabilities are recorded at the par value of the principal amount; no liability is recorded for interest payable to maturity.

## E. Property Taxes and Collections

City property taxes are levied annually on January 1<sup>st</sup> on real property in the City. The annual levy includes City and County taxes, water and sewer rents, and delinquent metered charges for water and sewer. The Schenectady City School District returns its delinquent taxes to the City for collection. The City assumes the responsibility of collection of all unpaid taxes.

## F. Budgetary Data

- 1. Budget Policies The budget policies are as follows:
  - a. No later than October 1, the Mayor submits a tentative budget to the City Council for the fiscal year commencing the following January 1. The tentative budget includes proposed expenditures and the proposed means of financing for all governmental funds, except for the Downtown Schenectady Improvement Fund, Miscellaneous Special Revenue Fund and the Special Grant Fund.
  - b. After public hearings are conducted to obtain taxpayer comments, but no later than November 1, the City Council adopts the budget.
  - c. The Commissioner of Finance and Administration, with the approval of the Mayor, is authorized to transfer certain budgeted amounts within departments; however, all revisions that alter appropriations of any department or fund must be approved by the Mayor and City Council.
  - d. Budgetary controls are established for the capital project fund through resolutions authorizing individual projects and a capital program budget which remains in effect for the life of the project.

Notes to Financial Statements (Continued)
December 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# F. Budgetary Data (Continued)

#### 2. Encumbrances

Encumbrances are reservations of fund balance for outstanding purchase commitments. Expenditures for such commitments are recorded in the period in which the liability is incurred.

## 3. Budget Basis of Accounting

- a. Except as indicated below, budgets are adopted annually on a basis consistent with accounting principles generally accepted in the United States of America. Appropriations authorized for the current year are increased by the amount of encumbrances carried forward from the prior years.
- b. Budgetary controls for the Special Grant Fund are established in accordance with applicable grant agreements which generally cover a period other than the City's fiscal year.
- c. Budgetary controls for the component units are established in accordance with internal policies and applicable grant agreements which may cover a period other than the City's fiscal year.

#### G. Departure from Accounting Principles Generally Accepted in the United States of America

Acquisitions of equipment and capital facilities are appropriately recorded as expenditures in the various governmental funds of the City. These acquisitions should also be recorded in the balance sheet in a non-current governmental assets account group, as required by accounting principles generally accepted in the United States of America, to account for all land, buildings, improvements and equipment utilized by the City. The City does not maintain a non-current governmental assets account group and the amount that should be recorded in this account group is not known.

#### H. Estimates

The preparation of financial statements in accordance with the accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from these estimates.

The significant estimates included in the financial statements include the estimated incurred but not recorded ("IBNR") liability for workers' compensation, health insurance and the realizable value of the taxes receivable. It is at least reasonably possible that a condition, situation, or set of circumstances that existed at the date of the financial statements will change in the near term due to one or more future events.

Notes to Financial Statements (Continued)
December 31, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I. Self-Insurance, Risk Retention, Workers' Compensation and Health Insurance Plans

Excluding certain vision coverage, the City is self-insured for the healthcare benefits offered and all workers' compensation.

The City has retained a portion of the liability to cover losses under §207-A and §207-C of the Workers' Compensation Law for firefighters and police officers. Employees are entitled to their full pay, when out on leave, until age seventy. The City is required to cover any amount of losses not reimbursed by workers' compensation.

Workers' compensation claims are subject to approval by a Workers' Compensation board. Approved claims are paid and charged to the appropriate fund.

The City maintains general liability insurance which carries a deductible of \$50,000 to \$100,000 per claim based on the type of claim.

The City pays health insurance on a cost-reimbursement basis. The plan allows for an up to 20% coinsurance by the employee/subscriber. Each fund is responsible for the claims incurred for their employees. In 2021, the City is self-insured up to \$175,000 per individual, and is commercially insured for claims exceeding \$175,000 up to \$1,000,000 per subscriber per year. Individual claims exceeding \$1,000,000 per subscriber per year are self-insured. The risk of future claims is retained by the City.

The City establishes workers' compensation and health insurance claims liabilities based on estimates of the ultimate cost of claims, including future claim adjustment expenses, that have been reported but not settled, and of claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claims frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculations because reliance is placed both on actual historical data that reflects past inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claims liabilities are charged or credited to the liability in the periods in which they are made.

Notes to Financial Statements (Continued)
December 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# I. Self-Insurance, Risk Retention, Workers' Compensation and Health Insurance Plans (Continued)

As discussed above, the City establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. The following represents changes in those aggregate liabilities for the City during the past year:

	Workers' Hea Compensation Insur	alth Risk rance Retention
Unpaid Claims and Claims Adjustment Expenses at Beginning of Year		46,692 \$ 863,748
Provision for Incurred Claims Expense for Events of the Current and Prior Years	327,020 13,50	69,480 136,484
Payments Made During the Current Year	(1,752,801) (13,50	<u>(207,970)</u>
Total Unpaid Claims and Claim Adjustment Expenses at End of Year	<u>\$ 15,844,205</u> <u>\$ 94</u>	46,692 \$ 792,262
Reflected as Follows:		
General Fund Non-Current Governmental Liability	\$ 1,914,285 \$ 94	46,692 \$ 396,131
Account Group	13,929,920 \$ 15,844,205 \$ 94	396,131 46,692 \$ 792,262

### J. Future Accounting Pronouncements

#### GASB Statement No. 87

The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This Statement is effective for years beginning after June 15, 2021.

Notes to Financial Statements (Continued)
December 31, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### J. Future Accounting Pronouncements (Continued)

#### GASB Statement No. 97

The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. This statement is effective for reporting periods beginning after June 15, 2021.

### K. Total Columns

Total columns in the financial statements are captioned *Memorandum Only* to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position or results of operations in accordance with accounting principles generally accepted in the United States of America, nor is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregate of this data.

## 2. STEWARDSHIP, COMPLIANCE, ACCOUNTABILITY

## A. Capital Projects Fund

Capital Projects Fund had a deficit fund balance totaling \$20,828,360 at December 31, 2021. This deficit is caused by allowing contracts for projects funded with bond anticipation and other notes. The deficit will be eliminated when serial bonds are issued.

### B. Overdrawn Appropriations

General Fund:

**Public Safety** 

\$ 272,373

The over expended amounts were due to the City's approval of expenditures without budgetary transfers or amendments to finance the payments.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

#### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. Assets

Cash and Investments

The City's investment policies are governed by State statutes. The City's monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. The City is authorized to use demand accounts, certificates of deposit, obligations of the United States of America, New York State and local municipalities and school districts, certificates of participation and repurchase agreements with certain restrictions.

Collateral is required for demand deposits and certificates of deposit for all deposits not covered by federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of any state and its municipalities and school districts.

At December 31, 2021, the book amount of the primary government's deposits (excluding \$6,900 in petty cash) was \$88,032,383 and the bank balances were \$89,616,337. The insured and collateral status of the year-end bank balances was as follows:

	<b>Amount</b>
Covered by federal deposit insurance Collateralized with securities held by a third party custodian	\$ 519,831
for the benefit of the City, pursuant to a three-party custody agreement (\$90,021,482 available)	89,096,506
Total	 89,616,337

Notes to Financial Statements (Continued)
December 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# B. Cash Restricted

Cash restricted consists of the following at December 31, 2021:

General Fund		
Reserve for Debt	\$	894,245
Capital Reserve		4,381,412
Snow and Ice Removal		156,738
Tax Certiorari		217,262
Litigation and Claims		396,131
· ·		6,045,788
Water Fund		_
Reserve for Debt		489
Reserve for Capital	_	7,563,522
	_	7,564,011
Sewer Fund		
Reserve for Debt		35,850
Reserve for Capital		9,076,706
Reserve for Repairs		220,753
	<u> </u>	9,333,309
Recreation Fund		
Reserve for Debt		1,937
Reserve for Capital		864,852
	<u> </u>	866,789
Total Cash - Restricted	<u>\$</u>	23,809,897

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# C. Property Taxes

The City tax levy may be paid in four equal installments due January 1, April 1, July 1, and October 1.

At December 31, 2021, taxes receivable consisted of the following:

<u>Year</u>	Schenectady School <u>District</u>	Schenectady <u>County</u>	City of <u>Schenectady</u>	<u>Total</u>
2005	\$ -	\$ -	\$ 3,750	\$ 3,750
2006	-	-	11,336	11,336
2007	4,046	1,166	7,540	12,752
2008	7,175	2,115	9,020	18,310
2009	19,047	6,543	31,925	57,515
2010	21,349	7,624	46,324	75,297
2011	34,781	11,107	52,805	98,693
2012	40,040	12,906	75,284	128,230
2013	49,157	16,849	82,392	148,398
2014	61,010	14,601	89,775	165,386
2015	72,005	17,013	99,119	188,137
2016	89,493	22,360	136,216	248,069
2017	123,870	25,943	190,496	340,309
2018	248,957	107,511	355,746	712,214
2019	500,842	230,285	780,295	1,511,422
2020	521,788	244,167	1,604,345	2,370,300
2021	2,130,069	939,151	2,828,609	5,897,829
Total	<u>\$ 3,923,629</u>	<u>\$ 1,659,341</u>	<u>\$ 6,404,977</u>	\$11,987,947
Allowance for	Uncollectible Amou	nts		(9,142,163)
Taxes Receiva	ble, Net			\$ 2,845,784

The above-mentioned net realized taxes receivable at December 31, 2021 also includes the amount of taxes the City must collect on behalf of the Schenectady City School District and Schenectady County. At December 31, 2021 the City is obligated to pay the Schenectady School District and Schenectady County \$4,595,518 and \$1,601,032, respectively, which is reflected in Due to Other Governments on the general and custodial fund balance sheets.

Notes to Financial Statements (Continued)
December 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

#### D. Other Receivables and Liabilities

Other receivables are comprised of the following at December 31, 2021:

		General <u>Fund</u>	Water <u>Fund</u>	Sewer <u>Fund</u>	I	reation und	Other Special Revenue <u>Funds</u>		<u>Total</u>
Franchise Fees	\$	655,343	\$ -	\$ -	\$	-	\$ -	\$	655,343
Miscellaneous (*)		573,493	-	19,503		2,152	-		595,148
Municipal Voucher Billings		632,099	701,754	701,854		-	-	2	2,035,707
Parking Fines		124,840	-	-		-	-		124,840
Water Rents		-	773,657	-		-	-		773,657
Sewer Rents		-	-	915,338		-	-		915,338
Special Grants		-	-	-		-	290,825		290,825
Loans, Net		-	-	-		-	46,290		46,290
Allowance for Uncollectible									
Accounts		(347,732)	(146,320)	(12,343)		(976)	 		(507,371)
Total	\$ 1	1,638,043	\$ 1,329,091	\$ 1,624,352	\$	1,176	\$ 337,115	\$ 4	,929,777

<sup>\*</sup> Miscellaneous consists primarily of trash, code violation fees and other assessments.

A majority of the other receivables and deferred inflows of resources in the City's Special Grant Fund are comprised of the following loan activities at December 31, 2021.

### Community Development Agency (a blended component unit)

The CDA is the recipient of Community Development Entitlement Grants to operate revolving loan funds. These funds are to be loaned to industry, not-for-profit organizations and individuals for the purpose of creating and retaining permanent jobs within the City or for rehabilitation of property. Loans outstanding at December 31, 2021 require periodic payments of principal and interest, or interest only for loans that have not been fully drawn down. The principal loan balances at December 31, 2021 are as follows:

Total Loans Outstanding	\$ 344,199
Less Allowance for Uncollectible Accounts	(344,199)
Net Loans Receivable	\$ 

Loans are recorded as a receivable with a corresponding entry to deferred inflows of resources. When the loan payments are received, revenue is recognized to the extent of principal received. As funds are reloaned a corresponding expenditure is recorded. When a loan is written off as uncollectible, a corresponding decrease in the amount of deferred inflows of resources is made in the same period, the effect of which is to reduce the overall amount of funds available for future loans.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# D. Other Receivables and Liabilities (Continued)

## Schenectady Housing Development Fund Corporation (a blended component unit)

The SHDFC is a subrecipient of federal funds received by the City through its Community Development Block Grant (CDBG). Draw down requests are made to the City as CDBG funds are needed to meet loan commitments, and revenue is recognized when received by the SHDFC.

Loans are recorded as a receivable with a corresponding entry to deferred inflows of resources. As loans are repaid, the principal is recognized as revenue to be used for future housing loans. As funds are reloaned, a corresponding expenditure is recorded. Many of these loans are subject to a higher than normal risk of default.

Loans receivable consist of the following at December 31, 2021:

Loans receivable, January 1	\$ 53,040
Add new loans made	20,750
Less principal payments received	(23,577)
Write-offs and adjustments	 (3,923)
Loans receivable, December 31	\$ 46,290

See Note 3E6 for other deferred inflows of resources and unearned revenues in the special grant fund.

Other liabilities are comprised of the following at December 31, 2021:

	General <u>Fund</u>	Sewer <u>Fund</u>	R	Recreation Fund	<u>Total</u>
Workers' Compensation	\$ 1,914,285	\$ -	\$	-	\$ 1,914,285
Health Insurance	946,692	-		-	946,692
Deposits *	680,347	-		8,400	688,747
Overpayments					
and Clearing	52,327	15,800		-	68,127
Other	3,319	 		771	4,090
	\$ 3,596,970	\$ 15,800	\$	9,171	\$ 3,621,941

<sup>\*</sup> Represents seized asset funds, payroll related liabilities and other miscellaneous deposits.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

#### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

#### E. Liabilities

#### 1. Pension Plans

#### General Information

The City participates in the New York State and Local Employees' Retirement System ("ERS") and New York State and Local Police and Fire Retirement System ("PFRS"), collectively referred to as the "Systems". The Systems are cost sharing multiple-employer, public employee retirement systems. The Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability.

#### Plan Description and Benefits Provided

The Systems provide retirement benefits as well as death and disability benefits. The net position of the Systems are held in the New York State Common Retirement Fund, which was established to hold all net assets and record changes in plan net position allocated to the Systems. The Comptroller of the State of New York (the "Comptroller") serves as sole trustee and administrative head of the Systems. System benefits are established under provisions of the New York State Retirement and Social Security Laws ("NYSRSSL"). Once a public employer elects to participate in the Systems, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The Systems issue a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The Systems are noncontributory except for ERS employees who joined the System after July 27, 1976 who contribute 3% of their salary for the first ten years of membership and employees who joined on or after January 1, 2010 who generally must contribute 3% of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31.

### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 1. Pension Plans (Continued)

## Plan Description and Benefits Provided (Continued)

The City is required to contribute at an actuarially determined rate. Required contributions for the current and preceding two years were:

	<b>E</b>	RS	PF:	RS
	<u>Amount</u>	<u>Rate</u> *	<u>Amount</u>	Police/Fire <u>Rates</u> *
2021	\$ 2,029,576	18.2%	\$ 8,121,654	30.4/37.3%
2020	\$ 1,921,216	16.1%	\$ 7,214,978	25.6/31.8%
2019	\$ 1,869,257	15.8%	\$ 6,288,653	24.3/30.0%

<sup>\*</sup> Reflects rates of most populated tier.

The City's contributions made to the Systems were equal to 100 percent of the contributions required for 2021. In 2013 the City, as anticipated in its adopted budget, elected to amortize (pay over time) \$3,250,427, the maximum allowed. In 2014 the City, as anticipated in its adopted budget, elected to amortize the amount of \$1,489,734, a portion of the amount allowed. All amortizations were done under the NYS Original Contribution Stabilization Program.

Pursuant to the Chapter 260 of the Laws of 2002, the state legislature authorized local governments to make available retirement incentive programs. Additional retirement incentive programs were authorized in 2004 and 2007. The costs of these programs are being billed and paid over ten years and include interest at 8.75%.

The outstanding balance as of December 31, 2021 for the amortized pension liabilities was \$1,243,366, of which \$747,013 is for the 2013 amortization and \$496,353 is for the 2014 amortization.

#### Covered Payroll

The City of Schenectady's covered payrolls (as defined in GASB 85) for 2021 are as follows:

ERS	\$ 14,139,872
PFRS	 28,346,168
	\$ 42,486,040

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 1. Pension Plans (Continued)

# Pension Liabilities, Pension Expense, and Deferred Inflows and Outflows of Resources Related to Pensions

At December 31, 2021, the City reported a liability in the non-current governmental liabilities account group of \$13,709,929 (\$45,829 for ERS and \$13,664,100 for PFRS) for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At December 31, 2021, the City's proportion was .0463329% ERS and .7869774% PFRS.

At December 31, 2021, the City reported deferred outflows and inflows of resources related to pensions from the following sources:

	tal Deferred Outflows Resources		al Deferred Inflows <u>Resources</u>
Differences between expected and actual experience	\$ 3,591,685	\$	_
Change of assumptions	41,997,660		(158,925)
Net difference between projected and actual investment earning on pension plan investments	-	(:	53,343,224)
Changes in proportion and differences between employer contributions and proportionate		`	
share of contributions	234,772		(3,420,120)
Contributions made subsequent to measurement			
date	 7,613,423		
	\$ 53,437,540	<u>\$ (:</u>	56,922,269)

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

## E. Liabilities (Continued)

## 1. Pension Plans (Continued)

# Pension Liabilities, Pension Expense, and Deferred Inflows and Outflows of Resources Related to Pensions (Continued)

The net amount of the employer's balances of deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

December 31, 2022	\$ 4,170,328
December 31, 2023	(1,263,432)
December 31, 2024	(2,709,227)
December 31, 2025	(10,160,074)
December 31, 2026	6,477,676
	\$ (3,484,729)

## **ERS and PFRS Actuarial Assumptions**

The total pension liability at March 31, 2021 was determined by using an actuarial valuation as of April 1, 2020, with update procedures used to roll forward the total pension liability to March 31, 2021. The actuarial valuations used the following actuarial assumptions:

	<u>ERS</u>	<u>PFRS</u>
Interest rate	5.9%	5.9%
Salary increase	4.4%	6.2%
Inflation rate	2.7%	2.7%
Cost of living adjustments	1.4%	1.4%

Annuitant mortality rates are based on April 1, 2015 - March 31, 2020 System's experience with adjustments for mortality improvements based on MP-2020.

The actuarial assumptions used in the April 1, 2020 valuation are based on the results of an actuarial experience study for the period August 1, 2015 - March 31, 2020.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 1. Pension Plans (Continued)

Pension Liabilities, Pension Expense, and Deferred Inflows and Outflows of Resources Related to Pensions (Continued)

#### **ERS and PFRS Actuarial Assumptions (Continued)**

The long term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2021 were as follows:

	Long-Term Expected Rate
Asset Class	of Return
Domestic equity	4.05%
Absolute Return Strategies	4.50%
International equity	6.30%
Private equity	6.75%
Real estate	4.95%
Opportunistic portfolio	4.50%
Real assets	5.95%
Credit	3.63%
Cash	.50%

#### **Discount Rate**

The discount rate used to calculate the total pension liability was 5.9% for both ERS and PFRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to Financial Statements (Continued)
December 31, 2021

### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 1. Pension Plans (Continued)

# Sensitivity of the Proportionate Share of the Net Pension Asset/Liability to the Discount Rate Assumption

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 5.9%, as well as what the City's proportionate share of the net pension asset/liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

<u>ERS</u>	1% <u>Decrease</u>	Current <u>Assumption</u>	1% <u>Increase</u>
Employers' proportionate share of the net pension asset (liability)	<u>\$ (12,720,309</u> )	<u>\$ (45,829)</u>	<u>\$ 11,643,000</u>
<u>PFRS</u>			
Employers' proportionate share of the net pension asset (liability)	<u>\$ (58,107,454</u> )	<u>\$ (13,664,100</u> )	<u>\$ 23,123,511</u>

# **Pension Plan Fiduciary Net Position**

The components of the net pension liability of the Systems as of March 31, 2021 was as follows (in thousands):

	<u>ERS</u>	<u>PFRS</u>
Systems total pension liability Systems net position Systems net pension liability	\$ (220,680,157) 220,580,583 \$ (99,574)	\$ (41,236,775) 39,500,500 \$ (1,736,275)
Ratio of systems net position to the employers' total pension liability	<u>99.95%</u>	95.79%

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

## 1. Pension Plans (Continued)

#### **Deferred Compensation**

The City offers its employees two deferred compensation plans created in accordance with Internal Revenue Code Section 457. The plans, available to all City employees, permit them to defer a portion of their current salary (up to \$19,500 for participants under age 50 and \$26,000 for those 50 years of age and older) until future years. During the past year, the employees contributed \$1,464,850 and the assets held by these plans was \$34,836,779. The deferred compensation amounts are not available to the employees until termination, retirement, death, or unforeseeable emergency.

The City has significant administrative involvement for the assets of the deferred compensation plans and is involved in the investment function of the plans. The City has entered into two separate agreements with the trustees of the two plans who invest the funds in accordance with the trust agreements. The City appoints a committee of employees that represent the City in all matters concerning the administration of the plans. The committee has full power and authority to adopt rules and regulations for the administration of the plans. The committee also contracts with providers to manage the investment of plan assets and is responsible for selecting the plan investment options. Additionally, the committee reviews and approves withdrawals, terminations and benefit payments.

The City accounts for and reports its deferred compensation plans under the provisions of GASB Statement No. 32, "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans."

The plans issue separate financial reports that include financial statements and required supplementary information. Those reports may be obtained by writing to the City of Schenectady.

#### 2. Compensated Absences

Pursuant to contractual agreements, City employees are entitled to accrue sick, vacation and personal leave. The maximum accrual of these absences depends upon the contractual agreement each employee falls under. All employees who leave the employment of the City are entitled to be paid for unused vacation leave up to a maximum of 10 weeks. Unused sick leave, at rates ranging from twenty-five to seventy-five percent, depending on the contract and hire date, is paid to all employees, except police and fire, upon retirement, layoff or death.

Notes to Financial Statements (Continued)
December 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

## E. Liabilities (Continued)

#### 2. Compensated Absences (Continued)

The expenditure is recorded at the time the benefit is paid or when anticipated to be paid with available current resources. Estimated vested vacation and sick leave and compensated absences accumulated by City employees have been recorded in the General Fund, for those amounts anticipated to be paid with available current resources, with the remainder recorded in the Non-Current Governmental Liabilities Account Group.

The City has accrued compensated absences for vacation, vesting sick leave and other compensated absences with similar characteristics in accordance with Governmental Accounting Standards Board (GASB) Pronouncement Number 16 - Accounting for Compensated Absences. In accordance with GASB No. 16, additional amounts for employees who are expected to attain vested status and the related fringe benefits have also been accrued.

#### 3. Short-Term Debt

Liabilities for bond anticipation notes (BANs) are generally accounted for in the Capital Projects. State law requires that BANs issued for capital purposes be converted to long-term obligations within five years after the original issue date.

At December 31, 2021, a BAN outstanding of \$7,447,551 is reflected in the Capital Projects Fund. The BAN funds various improvements and has a maturity date of May 06, 2022 with an interest rate of 1.0%. The TAN funded anticipated short-term revenue loss and matured on September 30, 2021 with an interest rate of 1.0% and was paid in full. In addition, at December 31, 2021 short-term borrowings on an interest-free loans with the NYS Environmental Facilities Corporation amounted to \$25,276,725. This debt will be converted to long-term after completion of the underlying projects.

The following is a summary of changes in short-term debt for the year ended December 31, 2021:

	Payable at					F	Payable at
	<b>January 1, 202</b>	<u>1</u> ]	<u>Issued</u>	<u>I</u>	Redeemed	Dece	mber 31, 2021
NYS Environmental	[						
Facilities Corporati	on \$ 21,033,855	\$ 9	,492,370	\$	5,249,500	\$	25,276,725
<b>Bond Anticipation</b>							
Notes	18,615,009	7	,447,551		18,615,009		7,447,551
Tax Anticipation							
Notes	7,000,000				7,000,000		
	<u>\$ 46,648,864</u>	<u>\$ 16</u>	,939,921	\$	<u>30,864,509</u>	<u>\$</u>	32,724,276

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

#### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

### E. Liabilities (Continued)

## 4. Long-Term Debt

At December 31, 2021 the total outstanding serial bonds of the primary government were \$115,345,010.

The City, like most governmental units, borrows money in order to acquire land or equipment or construct buildings and improvements. This policy enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of these capital assets. These long-term liabilities, which are full faith and credit debt of the local government, are recorded in the Non-Current Governmental Liabilities Account Group. The provision to be made in future budgets for capital indebtedness represents the amount, exclusive of interest, authorized to be collected in future years from taxpayers and others for liquidation of the long-term liabilities.

In addition to the above long-term debt the City has the following noncurrent liabilities:

Due to Retirement Systems - Represents amounts accrued for early retirement incentives adopted by the City Council and the amortization of a portion of the bills due in 2013 and 2014 under the contribution stabilization program.

Compensated Absences - Represents the value of earned and unused portion of the liability for compensated absences.

Installment Purchase Debt - Represents the future minimum lease payments on capital leases.

Judgments and Claims - Represents legal judgments, claims and tax certiorari proceedings that are anticipated to be settled against the City. In addition, the judgments and claims liability represents the estimate of the City's share of incurred but not reported claim costs for the self-insured workers' compensation and health insurance obligations, net of the amounts recorded in the general fund. See Note 1 I.

Disability Payable - General Municipal Law, Sections 207A and 207C provide for firemen and police officers to receive continued salary payments to age seventy in the event of disability. The payments are funded partially by the City and partially by the retirement system. As of December 31, 2021, the present value of the payments the City was obligated to make to seven firemen and one police officer totaled \$1,980,515 which has been reflected in the Non-Current Governmental Liabilities Account Group. The related expense recovery for the year ended December 31, 2021 was \$490,680.

Due to Other Governments - Represents the estimated net present value of the liability to the Downtown Schenectady Improvement Corporation.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

## 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

#### E. Liabilities (Continued)

# 4. Long-Term Debt (Continued)

Other Debt - Other debt at December 31, 2021 includes the total outstanding of \$2,090,000 on a \$3,000,000 US Department of Housing and Urban Development contract for loan guarantee assistance provided under section 108 of the Housing and Community Development Act of 1974, as amended, 42 U.S.C. 5308. \$2,500,000 was to be used for the acquisition of real property in fee or by long-term lease pursuant to 24 CFR 570.703 (a), including acquisition of properties from the Schenectady Urban Renewal Agency, which may include costs of surveys, appraisals, the preparation of legal documents, recording fees and other similar costs that are necessary to effect the acquisition; and the clearance, demolition, and removal of building and improvements on real property acquired with Guaranteed Loan Funds. The remaining \$500,000 was utilized in support of the development and redevelopment of a low-income residential facility.

The City has also entered into an agreement with National Grid for a pilot smart city project covering the installation of Network Lighting Controls (NLC), NLC network, smart city sensors, controls and related items. The outstanding amount due to National Grid at December 31, 2021 is \$3,215,700; which is payable in yearly installments between 2022 through 2028.

Net Pension Liability - Represents the City of Schenectady's proportionate share of the NYS pension liability under GASB Statement No. 68.

Other Post-Employment Benefits - Represents the actuarial present value for the continuation of certain medical and dental insurance for current and future retirees and their spouses under GASB Statement No. 75.

The following is a summary of changes in long-term liabilities for the year ended December 31, 2021:

	Payable at January 1, 2021	<u>Issued</u>	Redeemed	Other Increase (Decrease)	Dec	Payable at cember 31, 2021
Serial Bonds Payable	\$ 102,555,000 \$	3 17,350,010	\$ 4,560,000	\$ -	\$	115,345,010
Due to Retirement Systems	1,752,608	-	509,242	-		1,243,366
Compensated Absences	2,530,611	-	-	300,531		2,831,142
Installment Purchase Debt	4,406,724		956,789	(3,420)	)	3,446,515
Judgments and Claims						
Payable (*)	16,135,139	-	-	(940,042)	)	15,195,097
Disability Payable	2,471,195	-	-	(490,680)	)	1,980,515
Due to Other Governments	133,651	-	41,981	-		91,670
Other Debt	2,245,000	4,567,050	1,506,350	-		5,305,700
Net Pension Liability						
Proportionate Share	55,559,791	-	-	(41,849,862)	)	13,709,929
Other Post-employment						
Benefits	332,288,275		 8,690,352	12,760,919		336,358,842
Total	\$ 520,077,994	3 21,917,060	\$ 16,264,714	\$ (30,222,554)	\$	495,507,786

<sup>\*</sup> Workers' Compensation \$13,929,920, Risk Retention \$396,131 and Tax Certiorari Proceedings \$896,046 as of December 31, 2021.

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 4. Long-Term Debt (Continued)

Serial bonds are comprised of the following at December 31, 2021:

Payable From/ Description	<u>Issued</u>	Original Amounts	Interest Rate (%)	Final <u>Maturity</u>	(	Balance Outstanding 2021
General Fund						
General Purpose	2014	\$ 28,340,209	3.5%	2038	\$	22,471,053
General Purpose	2016	\$ 5,677,245	4.0%	2030		3,458,499
General Purpose	2016	\$ 2,140,000	3.0%	2043		1,884,040
General Purpose	2017	\$ 3,700,190	4.0%	2038		3,342,225
General Purpose	2017	\$ 7,203,751	3.0%	2036		6,116,799
General Purpose	2019	\$ 13,865,722	3.0%	2042		13,180,530
General Purpose	2021	\$ 10,818,010	2.0%	2039		10,818,010
Water Fund						
Water Fund	2014	\$ 1,469,558	3.5%	2038		1,165,218
Water Fund	2016	\$ 1,930,575	4.0%	2030		1,182,257
Water Fund	2016	\$ 1,595,000	3.0%	2043		1,404,245
Water Fund	2017	\$ 1,788,285	4.0%	2038		1,606,840
Water Fund	2017	\$ 3,180,797	3.0%	2036		2,700,856
Water Fund	2019	\$ 4,729,040	3.0%	2042		4,495,330
Water Fund	2021	\$ 889,000	2.0%	2039		889,000
Sewer Fund						
Sewer Fund	2014	\$ 6,779,671	3.5%	2038		5,375,628
Sewer Fund	2016	\$ 5,849,721	4.0%	2030		3,859,001
Sewer Fund	2016	\$ 4,250,000	3.0%	2043		3,741,715
Sewer Fund	2017	\$ 4,821,525	4.0%	2038		4,340,935
Sewer Fund	2017	\$ 10,855,267	3.0%	2036		9,217,345
Sewer Fund	2019	\$ 7,709,360	3.0%	2042		7,328,380
Sewer Fund	2021	\$ 5,501,500	2.0%	2039		5,501,500
Recreation Fund						
Golf Course	2014	\$ 495,771	3.5%	2038		393,101
Golf Course	2016	\$ 67,459	4.0%	2030		35,243
Golf Course	2019	\$ 731,933	3.0%	2042		695,760
Golf Course	2021	\$ 141,500	2.0%	2039	_	141,500
Total Serial Bonds					\$	115 345 010

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 4. Long-Term Debt (Continued)

Serial bond maturities, and the related interest, are as follows:

	Serial <u>Bonds</u>	<u>Interest</u>
2022	\$ 5,375,01	0 \$ 3,717,925
2023	5,740,00	0 3,358,950
2024	5,950,00	0 3,158,288
2025	6,175,00	0 2,949,688
2026	6,400,00	0 2,732,769
2027-2031	31,230,00	0 10,767,178
2032-2036	33,315,00	0 5,909,653
2037-2041	18,675,00	0 1,433,781
2042-2043	2,485,00	0 51,344
Total	\$ 115,345,01	<u>\$ 34,079,576</u>

# Other Long-Term Debt (Section 108 Loan)

Principal payments and interest due are as follows:

	<u>Principal</u>		
2022	\$ 155,000	\$	67,560
2023	155,000		63,762
2024	155,000		59,423
2025	160,000		55,055
2026	160,000		50,285
2027-2031	800,000		174,545
2032-2034	505,000		37,975
Total	\$ 2,090,000	\$	508,605

# Other Long-Term Debt (National Grid)

Principal payments and interest due are as follows:

	<b>Principal</b>		
2022	\$ 1,351,350	\$	-
2023	1,351,350		-
2024	102,600		-
2025	102,600		-
2026	102,600		-
2027-2028	 205,200		-
Total	\$ 3,215,700	\$	-

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

## E. Liabilities (Continued)

## 4. Long-Term Debt (Continued)

#### **Installment Purchase Debt**

Minimum future lease payments for vehicles and energy improvements are:

2022	\$ 1,322,63	3
2023	812,24	0
2024	417,05	0
2025	1,142,05	1
Total Payments	3,693,97	4
Less: Interest	(247,45	<u>9</u> )
Total	<u>\$ 3,446,51</u>	5

### Due to Employees' Retirement System and Police and Fire Retirement System

The Due to Retirement Systems maturities are as follows:

The principal payment schedule from the New York State Retirement Systems for the amortization of its retirement payment as described in Note 3 E l is reflected below.

2022	\$ 527,123
2023	545,635
2024	 170,608
Total	\$ 1,243,366

### 5. Postemployment Benefits Payable

#### A. General Information about the OPEB Plan

Plan Description - The City's defined benefit OPEB plan provides OPEB for all permanent full-time general and public safety employees of the City. The plan is a single-employer defined benefit OPEB plan administered by the City. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the City Council. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

Benefits Provided - The City provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which employment contract each employee falls under. The specifics of each contract are on file at the City offices and are available upon request.

Notes to Financial Statements (Continued)
December 31, 2021

### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

## E. Liabilities (Continued)

# 5. Postemployment Benefits Payable (Continued)

## A. General Information about the OPEB Plan (Continued)

*Employees Covered by Benefit Terms* - At January 1, 2021, the following employees were covered by the benefit terms:

Inactive employees entitled to but not yet receiving benefit payments	14
Beneficiaries currently receiving benefit payments	539
Active employees Total	<u>529</u>

## B. Total OPEB Liability

The City's total OPEB liability of \$336,358,842 was measured as of December 31, 2021, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs - The total OPEB liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.25 percent
Salary Increases	2.0 percent, average, including inflation
Discount Rate	1.84 percent

Notes to Financial Statements (Continued)
December 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 5. Postemployment Benefits Payable (Continued)

# B. Total OPEB Liability (Continued)

# Healthcare Cost Trend Rates

Assumed pre-65 medical trend rates at end of year	
Healthcare cost trend rate assumed for next measurement period	7.0%
Rate to which the cost trend rate is assumed to decline (the ultimate	
trend rate)	3.784%
Measurement period that the rate reaches the ultimate trend rate	2075
Assumed post 65 Medicare Advantage medical trend rates at end of year	
Healthcare cost trend rate assumed for next measurement period	4.5%
Rate to which the cost trend rate is assumed to decline (the ultimate	
trend rate)	3.784%
Measurement period that the rate reaches the ultimate trend rate	2075
Assumed prescription drug trend rates at end of year	
Healthcare cost trend rate assumed for next measurement period	7.0%
Rate to which the cost trend rate is assumed to decline (the ultimate	
trend rate)	3.784%
Measurement period that the rate reaches the ultimate trend rate	2075
Assumed Medicare Part B trend rates at end of year	
Healthcare cost trend rate assumed for next measurement period	5.75%
Rate to which the cost trend rate is assumed to decline (the ultimate	
trend rate)	3.784%
Measurement period that the rate reaches the ultimate trend rate	2075
Assumed trend rates for additional benefits at end of year	
Trend for administrative fees per annum	3.25%
Trend for dental benefit costs per annum	3.0%
Sensitivity to Discount Rate and Healthcare Trend Rate	
	1.84%

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

#### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 5. Postemployment Benefits Payable (Continued)

## B. Total OPEB Liability (Continued)

Healthcare Cost Trend Rates (Continued)

As of the December 31, 2021 measurement date, the discount rate was updated from 2.0% to 1.84%. The change in discount rate resulted in an increase in liabilities.

As of the December 31, 2021 measurement date, the mortality assumption was updated to the sex-distinct and job category-specific headcount weighted Pub-2010 Public Retirement Plans Mortality Tables for employees and healthy retirees, and then adjusted for mortality improvements with a Scale MP-2021 mortality improvement scale on a generational basis. The revised assumption resulted in a net increase in liabilities.

As of the December 31, 2021 measurement date, the annual rate of increase in healthcare costs was revised to better reflect future expectations, including updating long-term rates based on the SOA Long Term Healthcare Cost Trends Model v2022-f4 (the Getzen model). A review of national trend survey data in relation to the retiree health plan offerings was the basis for this change.

Retirees' Share of Benefit-Related Costs

Firefighters hired after October 2006 will pay 5% for medical and dental. Police officers hired after April 2010 will pay 5% for medical and dental. Police officers hired between April 26, 2010 and January 1, 2020 will pay 5% for medical. Police officers hired after January 1, 2020 will pay 10% for medical. Management hired after January 2008 will pay 20% of medical and dental. All others hired after 2006 will pay 20% for medical and 100% for dental.

The discount rate was based on the Bond Buyer General Obligation 20-Year AA Municipal Bond Index.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

### 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 5. Postemployment Benefits Payable (Continued)

# C. Changes in the Total OPEB Liability

Balance at December 31, 2020	\$ 332,288,275
Change for the Year -	
Service cost	14,582,143
Interest	6,850,505
Differences between expected and actual experience	(21,794,519)
Change of assumptions or other inputs	13,122,790
Actual benefit payments	(8,690,352)
Net Changes	4,070,567
Balance at December 31, 2021	\$ 336,358,842

Changes in assumptions and other inputs reflect a change in the discount rate from 2.00 percent in 2020 to 1.84 percent in 2021.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate - The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

		Current Discount	
	1% Decrease	Rate (1.84%)	1% Increase
Total OPEB Liability	\$ 399,422,632	\$ 336,358,842	\$ 286,770,722

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates - The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare care cost trend rate:

	1% Decrease	Current Discount Rate (1.84%)	1% Increase
Total OPEB Liability	\$ 274,914,041	\$ 336,358,842	\$ 418,159,365

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 5. Postemployment Benefits Payable (Continued)

D. OPEB Expense and Deferred Inflows of Resources and Deferred Outflows of Resources Related to OPEB

For the year ended December 31, 2021, the City recognized OPEB expense of \$25,612,546.

At December 31, 2021, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and		
actual experience	\$ 219,635	\$ (35,517,356)
Change of assumptions	67,159,255	(9,942,048)
	<u>\$ 67,378,890</u>	<u>\$ (45,459,404)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

## Year Ending December 31, 2021

2022	\$	4,179,898
2023		4,179,898
2024		4,179,898
2025		4,179,898
2026		4,179,898
Thereafter		1,019,996
	<u>\$</u>	21,919,486

# 6. Deferred Inflows of Resources and Unearned Revenues

Deferred inflows of resources arise when potential revenue does not meet both the measurable and available criteria for recognition in the current period. In subsequent periods, when both recognition criteria are met, the deferred inflows of resources are reduced and revenue is recognized.

Notes to Financial Statements (Continued)
December 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

# E. Liabilities (Continued)

# 6. Deferred Inflows of Resources and Unearned Revenues (Continued)

Unearned revenue arises when resources are received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, or when the City has legal claim to the resources, the liability is removed and revenue is recognized.

Deferred inflows of resources and unearned revenues at December 31, 2021 consist of the following:

	I	Deferred nflows of Resources		Jnearned Revenues
General Fund 2022 real property taxes collected in 2021 Corpositive State and Legal Figure Recovery	\$	189,692	\$	-
Coronavirus State and Local Fiscal Recovery Funds		_	2	5,699,549
Special Assessments		93,184		-
Total	\$	282,876	\$ 2	5,699,549
Water Fund				
Water rents	<u>\$</u>	104,839	<u>\$</u>	
Sewer Fund				
Sewer rents	<u>\$</u>	143,104	<u>\$</u>	
Other Special Revenue Funds				
Community Development Agency Federal and State Aid	\$		¢	21 102
Community Development Agency Program Income	<b>3</b>	_	\$	21,102 42,945
Schenectady Housing Development Fund				72,773
Corporation (see Note 3 D)		-		46,290
Miscellaneous Grants		-		212,293
Special Revenue - Assessments Held for Future Use	•	304,834	\$	222 620
Total	<u> </u>	304,834	<u> </u>	322,630
Capital Projects Fund				
Guilderland Avenue/Broadway Project	\$		\$	5,305

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

# 3. DETAIL NOTES ON ALL FUNDS AND ACCOUNT GROUPS (CONTINUED)

#### F. Interfund Balances

Interfund transfers and receivables and payables at December 31, 2021 and for the year then ended are as follows:

<b>Fund</b>	,	Transfers <u>In</u>	1	Transfers <u>Out</u>	<u>]</u>	Receivables	<u>Payables</u>
General	\$	526,732	\$	-	\$	6,419,050	\$ -
Water		-		118,524		-	-
Sewer		7,161		652,636		-	-
Recreation		-		95,000		-	-
Special Grant		-		-		-	2,018,646
Capital Projects		866,160		533,893			4,400,404
Total	\$	1,400,053	\$	1,400,053	\$	6,419,050	\$ 6,419,050

### G. Fund Equity and Reserves

GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" defines five categories of fund balances as follows:

- **Non-spendable** fund balance includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. The City's non-spendable fund balance includes \$5,072 of inventory recorded in the recreation fund at December 31, 2021.
- **Restricted** fund balance includes amounts restricted when constraints placed on the use of resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The City's restricted fund balance consists of the following at December 31, 2021:

	General <u>Fund</u>	Water <u>Fund</u>	Sewer <u>Fund</u>	F	Recreation <u>Fund</u>
Reserve for Debt	\$ 894,245	\$ 489	\$ 35,850	\$	1,937
Reserve for Capital	4,381,412	7,563,522	9,076,706		864,852
Snow and Ice Removal	156,738	-	-		-
Tax Certiorari	217,262	-	-		-
Litigation and Claims	396,131	-	-		-
Reserve for Repairs	 		220,753		
	\$ 6,045,788	<u>\$ 7,564,011</u>	\$ 9,333,309	\$	866,789

Notes to Financial Statements (Continued)
December 31, 2021

#### 3. DETAIL NOTES ON ALL FUNDS AND GROUPS (CONTINUED)

# G. Fund Equity and Reserves (Continued)

- **Committed** fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council. The City had no committed fund balances at December 31, 2021.
- Assigned fund balance includes amounts that are constrained by the City to be used for specific purposes, but are neither restricted nor committed. Assigned fund balances include funds that are legally mandated to be accounted for separately as well as amounts that have been contractually obligated by the City or designated by the City for the ensuing year's budget. Assigned fund balance includes the following:

	General <u>Fund</u>	Water <u>Fund</u>	Sewer <u>Fund</u>	Recreation Fund	Special <u>Grant</u>
Encumbrances Appropriated Fund Balance	\$ 507,821 3,255,875	\$ 77,667 -	\$ 27,008	\$ 7,545 -	\$ -
Home and Community Services	-	1,962,529	2,620,839	-	61,772
Culture and Recreation	\$ 3,763,696	<u>\$ 2,040,196</u>	\$ 2,647,847	243,710 \$ 251,255	\$ 61,772

Unassigned fund balance represents fund balance that has not been assigned to other funds
and that has not been restricted, committed or assigned to specific purposes within the
fund.

The City determines whether restricted, committed, assigned or unassigned amounts are considered to have been spent first when resources are available from multiple constraint levels. The default policy is that resources are first spent from the highest constraint level.

#### 4. COMMITMENTS AND CONTINGENCIES

- **A.** *Grants* The City has received many federal and state grants for special purposes that are subject to review and audit by the grantor agencies. Such audits could lead to request for reimbursement to grantor agencies for expenditures disallowed under the terms of the grant. Based upon prior experience, City management believes such disallowances, if any, would not be material.
- **B.** *Parking Lots* In 2004, the City of Schenectady entered into an agreement with Schenectady Metroplex Development Authority (Metroplex) for the sale of five parking lots and the Broadway Center Garage facility for \$1,000,000. As part of the sale agreement the City has agreed to pay the Downtown Schenectady Improvement Corporation the total sum of \$1,000,000 in annual installments of \$50,000 per year for a term of twenty years. The estimated net present value of the liability of \$91,670, calculated using an assumed rate of interest of 6%, has been recorded in the Non-Current Governmental Liabilities Account Group at December 31, 2021.

Notes to Financial Statements (Continued)
December 31, 2021

### 4. COMMITMENTS AND CONTINGENCIES (CONTINUED)

- C. Tax Review Cases Tax review cases are pending against the City for reductions in the assessed value of property. The petitions are for taxes collected in 2013 through 2021. Management believes that the likelihood of reductions is probable. Provision for losses for cases settled to date of \$1,086,308 are included in the Non-Current Governmental Liabilities Account Group in judgments and claims payable of \$869,040 and in a General Fund reserve of \$217,268 that comprise the balance.
- **D.** *Litigation* The City has been named defendant in various actions. A review of these actions with the City's Attorney indicates that the risk of loss to the City is probable for certain cases, reasonably possible for other cases or unable to assess the risk of loss. The remaining cases are either fully covered by insurance or without substantial merit. Provision for losses for these cases that have a probable risk of loss are included in the Non-Current Government Liability Account Group of \$396,131 and those that are reasonably possible for which a range of loss has been estimated are included in the miscellaneous reserves in the General Fund of \$396,131 at December 31, 2021.
- **E.** *Downtown Schenectady Improvement Corporation* The City has entered into an agreement with the Downtown Schenectady Improvement Corporation (the "Corporation") to provide certain services to the Downtown Special Assessment District (the "District"). If unanticipated expenses are incurred by the Corporation as a result of performing the contracted services, the District would be required to pay the Corporation the additional amount. For the year ended December 31, 2021, no additional amount was owed.
- **F.** *Environmental Concerns* The City is engaged in many activities (*e.g.*, water and sewer service, refuse collection, gasoline storage), in the normal course of operations, that are potentially hazardous to the environment. Except as previously described, as of December 31, 2021, the City is not aware of any significant environmental conditions that should be disclosed in the financial statements. In May 2014, the City received a Consent Order from the New York State Department of Environmental Conservation (DEC) to remedy sewer overflow events. Under the Consent Order, the City has until December 2023 to complete the necessary infrastructure changes.

Notes to Financial Statements (Continued)
December 31, 2021

### 4. COMMITMENTS AND CONTINGENCIES (CONTINUED)

**G.** *Union Contracts* - Police, Fire Department and general city employees are each represented by collective bargaining agents. The agents that represent them and the dates of expiration of their agreements are as follows:

Bargaining Unit	Contract Expiration <u>Date</u>
AFSCME - Local 1037A	December 31, 2025
Civil Service Employees Association - Local 1000	December 31, 2024
United Brotherhood of Carpenters & Joiners of	
America, Local 146	December 31, 2023
Brotherhood of Electrical Works - Local 236	December 31, 2023
Schenectady Police Benevolent Association	December 31, 2022
IAFF, Local 28 (City Fire Fighters Union)	December 31, 2024
National Union of Painters & Allied Tradesman,	
Local 62	December 31, 2023
IOUE, Local 106 (Operating Engineers)	December 31, 2024

**H.** *Constitutional Debt Limit* - As of December 31, 2021, the City had exhausted approximately 65.15% of its constitutional debt limit.

#### **5. JOINT VENTURES**

The following activity is undertaken jointly with another municipality. These activities are excluded from the financial statements of the participating municipalities. Separate financial statements are issued for the joint venture.

#### Great Flats Aquifer

In 1987, the City of Schenectady and the Town of Niskayuna entered into an agreement on the use of \$300,000 received from a developer as a settlement of a legal proceeding. The two parties agreed to use the proceeds for matters related to the Great Flats Aquifer and to require all expenditures of these funds and the related interest earned to be approved by the Chief Executive Officer of each municipality.

The following is an unaudited summary of financial information included in financial statements issued for the joint venture for the year ended December 31, 2021:

Total Assets	\$ 194,376
Joint Venture Equity	\$ 194,376
Total Revenues	\$ -
Total Expenses	\$ -

Notes to Financial Statements (Continued)
December 31, 2021

#### 6. SALES TAX

In October 2020, the City entered into an agreement with the County effective December 1, 2020 through November 30, 2028. In year one, the City shall receive the same percentage of the 3% sales tax revenue collected as it did in year eight of the prior agreement, plus \$1,000,000, which represents the aggregate total due under the Hazmat (\$600,000), Police (\$200,000) and Community Redevelopment and Demolition of Structures (\$200,000) agreements. Thereafter in years two through eight, the City shall receive the same percentage of the 3% sales tax as it did in year one, and the calculation of this amount shall include the \$1,000,000 added to the base of year one for the appropriate percentage calculations in years two through eight.

#### 7. TAX ABATEMENTS

GASB Statement No. 77 requires municipalities to disclose agreements with various taxpayers to reduce the amount of taxes they would otherwise have to pay. The agreements may call for Payment in Lieu of Taxes (PILOT) payments, Payment in Lieu of Services payments, reduced taxable assessed value or no tax payments at all. These agreements place certain limitations on a government's ability to raise revenues from property taxes (or other tax revenue sources).

The City of Schenectady has a number of Payments in Lieu of Taxes ("PILOTS") and other tax abatement agreements in place with local businesses. All agreements are for abatement of property taxes. Most of these agreements are entered into by agencies other than the City of Schenectady.

- 1. The City of Schenectady Industrial Development Agency (IDA) enters into such agreements under Article 18-A of the General Municipal Law of the State of New York. They are located at: Center City Plaza; Schenectady, NY 12305; Attn: Executive Director.
- 2. There are a small number of agreements under the Moral & Mental Health Improvements Law (under the IDA, under Title 1 of Article 18-A of GML, Chapter 24 of consolidated Laws of NYS, Chapter 389 of 1978 Laws, Section 874 of the act and Section 412-a of the Real Property Tax Law).
- 3. The Schenectady Metroplex Development Authority enters into such agreements under Title 28-B of Article 8 of the Public Authorities Law of NYS. They are located at: Center City Plaza; Schenectady, NY 12305; Attn: Chairman.
- 4. There are a small number of agreements under Section 125 of the Private Housing Finance Law of the State of New York (City agreement).

Items one and three above are for commercial or industrial development for the purpose of attracting or retaining businesses within their jurisdictions. PILOT agreements normally provide for payment of amounts lesser than would have been collected for real estate taxes for a number of years.

Notes to Financial Statements (Continued)
December 31, 2021

### 7. TAX ABATEMENTS (CONTINUED)

For the year ended December 31, 2021, the City recognized \$2,584,956 in PILOT revenue for all programs listed above. Abated property taxes amounted to \$2,610,969 under these programs.

Parcel Count	<u>Agency</u>	Full Tax <u>Potential</u>	Pilot Revenue <u>Paid</u>	<u>Abatement</u>
44	IDA	\$ 3,803,935	\$ 2,249,842	\$ 1,554,093
1	IDA/Moral and Mental Health Improvements	138,153	16,116	122,037
89	Metroplex	1,235,077	273,485	961,592
1	City of Schenectady/PHF Law 125	18,759	 45,512	(26,753)
135	Total	\$ 5,195,924	\$ 2,584,955	\$ 2,610,969

The City of Schenectady will identify all individual tax abatements over 7.0% of the total abatements of \$2,610,969 (\$182,768). They are as follows:

- The Schenectady Industrial Development Agency has an agreement with DMN Realty Associates, LLC for a property located at 526 Altamont Avenue, for which the amount of abated property taxes is \$188,929 (at 7.2% of the total abatements).
- The Schenectady Metroplex Development Authority has an agreement with BN Partners Associates LLC for a property at 461-467 Nott Street, for which the amount of abated property taxes is \$237,221 (at 9.1% of the total abatements).

#### 8. SUBSEQUENT EVENTS

Management has evaluated subsequent events and transactions as to potential material impact on operations or financial position occurring through June 21, 2022, the date the financial statements were available to be issued. The following were noted:

A. The City has a \$7,447,551 BAN due May 06, 2022. The City anticipates it will refinance the full amount with a new Serial Bond. The City also plans to issue a new BAN in 2022 for \$6,932,725 (does not include cost of issuance).

Notes to Financial Statements (Continued)
December 31, 2021

#### 8. SUBSEQUENT EVENTS (CONTINUED)

- B. In January 2017, the City entered into an agreement with NYS Environmental Facilities Corporation to assist the City with complying with the NYS DEC consent order mentioned in Note 4. This agreement has a \$5,000,000 grant component, a \$15,000,000 zero interest loan and a \$3,480,500 low interest loan. In 2020 and 2021, the City entered into a new (supplemental) agreement with NYS Environmental Facilities Corporation for the same purpose; for additional loans in the amount of \$7,844,500 and \$169,000, respectively. This brings the total approved loan amounts to \$26,494,000. The funds will be drawn upon to offset expenditures by the City. The debt repayment schedule will be established based on the draw down schedule. During 2017 the City received \$2.5 million of the grant component. In 2021, the City received an additional \$5,000,000 NYS WQIP grant, which was used to pay down the loan balance by the same amount. As of December 31, 2021, the loan balance is \$22,583,691 and this is reflected in the Capital Projects Fund as short term liabilities.
- C. In 2018, the City entered into an agreement with NYS Environmental Facilities Corporation to assist the City with the construction of a new North Ferry Street Pump Station. The agreement has a NYS WQIP Grant component of \$5,000,000 (of which \$4,847,847 has been received), a NYS WIII grant for \$3,021,500 and zero/low interest loans of \$8,118,500. Of the approved loan amount, the city borrowed \$2,693,034 in 2021, which is reflected in the Capital Projects Fund as a short-term liability.
- D. The City of Schenectady has been named as a defendant in a lawsuit brought by BCI Construction, related to the City's Water Resource Recovery Facility Sanitary Sewer Overflow Mitigation and Improvements Project. BCI's allegations are, in essence, breach of contract claims that the City is disputing on grounds that BCI is in breach of its contractual obligations. Currently, this litigation is being handled by the City's outside counsel.
- E. In March of 2021, the United States Congress passed legislation granting state & local governments federal aid (due to the COVID-19 pandemic & related downturn). The City of Schenectady received approximately \$26.5 million in June 2021 and anticipates receiving \$26.5 million in June 2022. The following restrictions apply: To respond to the public health emergency with respect to the Coronavirus Disease (COVID-19) or its negative economic impacts, including assistance to households, small businesses, non-profits or aid to impacted industries such as tourism, travel and hospitality; hazard pay to essential workers; government services to the extent of reduction in revenue due to the economic impact of COVID-19 compared to the most recent full fiscal year (2019); or to make necessary investments in water, sewer or broadband infrastructure. The City will be required to report to the US Treasury Department on the uses of these funds.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

DECEMBER 31, 2021

### 8. SUBSEQUENT EVENTS (CONTINUED)

F. There are two large pending tax certiorari claims against the City:

Maxon Alco Holdings LLC and Mohawk Property Company LLC v. Assessor of the City of Schenectady, et al. (Index 2020-960)

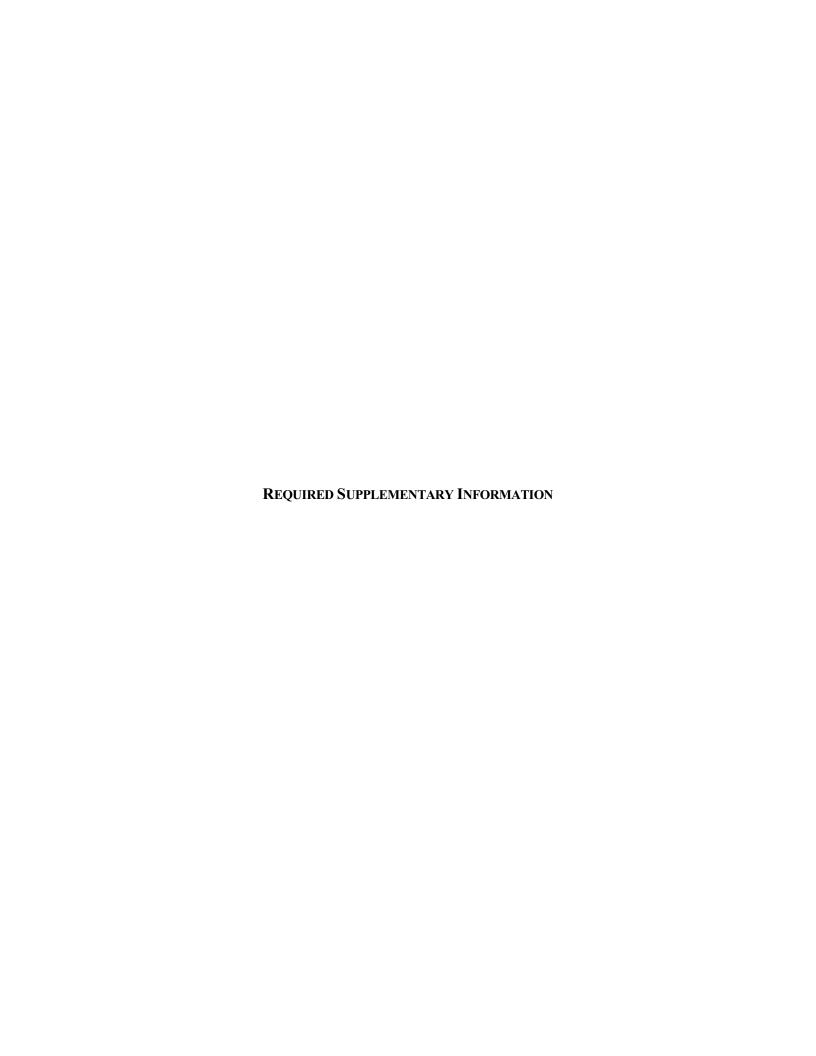
This tax certiorari challenges the 2020 and 2021 assessment of 1 Rush Street, a property identified as SBL 39.49-2-1.71. The property is the site of Rivers Casino. The property does not include the hotel that is attached to the casino. The property is currently assessed at \$86,140,000. The property owner seeks a reduction of assessment to \$57,600,000 and \$51,648,000, for 2020 and 2021, respectively, based upon a full market value of \$64,000,000 and an equalization rate of 90% for 2020 and 80.7% for 2021. This property is unique in that there are no other similar casinos in the area. The City intends to vigorously defend the current assessed value, which will require hiring an appraiser with the ability to provide a valuation of a casino. No trial date has been scheduled on this matter.

40 Love Associates, Ltd. v. Assessor of the City of Schenectady, et al. (Index 2019-1411 and Index 2020-0820)

These tax certioraris challenge the 2019, 2020 and 2021 assessments of a property identified as SBL 39.80-3-1.111. The property, located at 1 Broadway Center, is a large building, most notably housing the headquarters for the NYS Gaming Commission. For assessment years 2019, 2020 and 2021, the property was assessed at \$11,672,000. The property owner alleges that the property should be assessed at \$7,000,000 for 2019 and 2020, and at \$6,6349,000 for 2021. This matter has tentatively settled. The City Council has approved the settlement. The tax certioraris challenging the 2019 and 2020 assessment years will be dismissed. The tax certiorari challenging the 2021 assessment will be settled with the assessment being reduced to \$9,070,000. The settlement should be finalized in the coming weeks.

The city has accounted for this in the General Fund Reserves and in the Non-Current Governmental Liabilities Account Group (see note 4C).

G. In January of 2022, the City refinanced (Refunding) its 2014 Serial Bonds (December 31, 2021 balance of \$29,405,000, maturity date of 2038) at a lower interest rate. Over the life of the new bond (17 years), the City will save approximately \$3,492,640.



CITY OF SCHENECTADY, NEW YORK
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE COMPARED TO BUDGET GENERAL FUND

D		Original Budget		Modified Budget	<u>Actual</u>	<u>En</u>	cumbrances		<u>Variance</u>
Revenues	¢.	20.261.052	Φ	20.261.052	Ф 20 CO2 510	Ф		Φ	1 221 465
Real property tax	\$	29,361,053	\$	29,361,053	\$ 30,692,518	\$	-	\$	1,331,465
Real property tax items		4,102,000		4,102,000	3,940,520		=		(161,480)
Non-property tax items		15,069,913		15,069,913	17,007,561		-		1,937,648
Departmental income		10,678,643		10,500,643	9,500,646		-		(999,997)
Intergovernmental charges		149,254		149,254	100,000		-		(49,254)
Use of money and property		36,970		36,970	49,112		-		12,142
Licenses and permits		2,060,550		2,060,550	1,896,144		=		(164,406)
Fines and forfeitures		918,000		918,000	675,454		-		(242,546)
Sales of property and									
compensation for loss		3,452,450		3,452,450	5,074,992		-		1,622,542
Miscellaneous local sources		135,000		135,000	694,408		-		559,408
Interfund revenues		6,659,423		6,659,423	6,659,423		-		-
State aid		12,222,174		14,462,454	16,291,441		-		1,828,987
Federal aid		1,534,549		1,810,798	976,435		_		(834,363)
Total Revenues		86,379,979		88,718,508	93,558,654		-		4,840,146
Other Financing Sources									
Interfund transfers	_			-	526,732		-		526,732
Total Revenues and Other Financing									
Sources		86,379,979		88,718,508	94,085,386			_	5,366,878
Expenditures									
General government support		7,508,186		7,718,821	6,512,157		126,345		1,080,319
Public safety		31,910,892		33,390,206	33,623,036		39,543		(272,373)
Transportation		5,167,552		7,344,970	6,388,563		149,022		807,385
Economic assistance and opportunity		4,500		4,500	4,500		_		_ ^
Culture and recreation		796,874		961,299	882,756		14,594		63,949
Home and community services		4,850,697		5,178,952	4,913,685		178,317		86,950
Employee benefits		31,723,593		31,592,842	29,596,095		-		1,996,747
Debt service (principal and interest)		6,577,310		6,577,310	6,577,304		_		6
Total Expenditures	-	88,539,604	_	92,768,900	88,498,096		507,821		3,762,983
Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures		(2,159,625)		(4,050,392)	5,587,290	\$	(507.821)	\$	9,129,861
•		_		_	.,,	<u></u>	,	=	
Appropriated Fund Balance		2,159,625		3,853,666					
Prior Year Encumbrances			_	196,726					
Total Budget Appropriations and Adjustments	<u>\$</u>	2,159,625	<u>\$</u>	4,050,392					
Fund Balance, Beginning of Year					10,691,292				
Fund Balance, End of Year					\$ 16,278,582				

CITY OF SCHENECTADY, NEW YORK
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE COMPARED TO BUDGET WATER FUND

		Original Budget		Modified Budget		Actual	Eı	ncumbrances		Variance
Revenues		· · · · · · · · · · · · · · · · · · ·						_		
Departmental income	\$	8,800,319	\$	8,800,319	\$	8,273,918	\$	-	\$	(526,401)
Use of money and property		12,100		12,100		14,302		-		2,202
Interfund revenue		55,849	_	55,849		49,253	_	-		(6,596)
Total Revenues		8,868,268		8,868,268		8,337,473				(530,795)
Expenditures										
General government support		1,002,250		959,850		949,035		4,700		6,115
Home and community services		6,007,054		6,135,913		5,597,413		72,967		465,533
Employee benefits		925,873		909,273		707,158		-		202,115
Debt service (principal and interest)		1,022,405		1,022,405		1,022,403				2
Total Expenditures		8,957,582		9,027,441		8,276,009		77,667		673,765
Other Financing Uses				110.504		110.504				
Interfund transfers				118,524		118,524		<u>-</u>		
Total Expenditures and Other Financing Uses		8,957,582	-	9,145,965	-	8,394,533		77,667		673,765
Excess (Deficiency) of Revenues Over Expenditures and Other Financing Uses		(89,314)		(277,697)		(57,060)	\$	(77,667)	\$	142,970
						( ) /	_	/	=	<u>,                                      </u>
Appropriated Fund Balance		89,314		261,010						
Prior Year Encumbrances				16,687						
Total Budget Appropriations and Adjustments	<u>\$</u>	89,314	<u>\$</u>	277,697						
Fund Balance, Beginning of Year						9,661,267				
Fund Balance, End of Year					\$	9,604,207				

CITY OF SCHENECTADY, NEW YORK
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE COMPARED TO BUDGET SEWER FUND

		Original Budget		Iodified Budget		Actu	ıa <u>l</u>	Enc	cumbrances		Variance
Revenues											
Real property tax	\$	7,000	\$	7,000	\$	5	,747	\$	-	\$	(1,253)
Departmental income		12,895,427	12	,895,427		12,659	,473		-		(235,954)
Use of money and property		6,500		6,500		10	,689		-		4,189
Interfund revenues		7,800		7,800		7	,000				(800)
Total Revenues		12,916,727	12	,916,727	-	12,682	,909		-		(233,818)
Other Financing Sources											
Interfund transfers					_	7	,161			_	7,161
Total Revenues and Other Financing											
Sources		12,916,727	12	<u>,916,727</u>		12,690	,070			_	(226,657)
Expenditures											
General government support		244,844		313,420		308	,305		-		5,115
Home and community services		7,533,154	7	,674,121		7,110	,837		27,008		536,276
Employee benefits		2,351,758	2	,308,318		2,089	,395		-		218,923
Debt service (principal and interest)		3,406,971		,406,971		3,273			_		133,287
Total Expenditures		13,536,727		,702,830		12,782			27,008		893,601
Other Financing Uses											
Interfund transfers		-		652,636		652	<u>,636</u>				-
Total Expenditures and Other											
Financing Uses		13,536,727	14	,355,466		13,434	,857		27,008		893,601
Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other											
Financing Uses		(620,000)	(1	<u>,438,739</u> )		(744	,787)	\$	(27,008)	\$	666,944
Appropriated Fund Balance		620,000	1	,400,694							
Prior Year Encumbrances				38,045							
Total Budget Appropriations and Adjustments	<u>\$</u>	620,000	<u>\$ 1</u>	,438,739							
Fund Balance, Beginning of Year						12,725	,943				
Fund Balance, End of Year					\$	11,981	,156				

CITY OF SCHENECTADY, NEW YORK
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE COMPARED TO BUDGET RECREATION FUND

		Original <u>Budget</u>		Modified <u>Budget</u>		<u>Actual</u>	<u>Enc</u>	ımbrances		<u>Variance</u>
Revenues			_						_	
Departmental income	\$	1,213,885	\$	1,213,885	\$	1,349,602	\$	=	\$	135,717
Use of money and property		1,000	_	1,000	_	1,022		-		22
Total Revenues		1,214,885		1,214,885		1,350,624				135,739
Expenditures										
General government support		15,618		15,618		14,060		-		1,558
Culture and recreation		966,497		970,273		961,676		7,545		1,052
Employee benefits		86,449		86,449		49,233		-		37,216
Debt service (principal and interest)		150,418		150,418		146,994		-		3,424
Total Expenditures		1,218,982		1,222,758		1,171,963		7,545		43,250
Other Financing Uses										
Interfund transfers		<u>-</u>		95,000		95,000				
Total Expenditures and Other Financing Uses		1,218,982		1,317,758		1,266,963		7,545		43,250
Excess (Deficiency) of Revenues Over Expenditures and Other Financing Uses		(4,097)		(102,873)		83,661	<u>\$</u>	(7,545)	<u>\$</u>	178,989
Appropriated Fund Balance		4,097		99,598						
Prior Year Encumbrances				3,275						
Total Budget Appropriations and Adjustments	<u>\$</u>	4,097	<u>\$</u>	102,873						
Fund Balance, Beginning of Year						1,039,455				
Fund Balance, End of Year					\$	1,123,116				

# SCHEDULES OF CONTRIBUTIONS AND PROPORTIONATE SHARE OF THE NET PENSION LIABILITY EMPLOYEES RETIREMENT SYSTEM

### FOR THE YEARS ENDED DECEMBER 31, 2015-2021

### **Schedule of Contributions**

		<u>2021</u>		<u>2020</u>		<u>2019</u>		<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contribution	\$	1,906,205	\$	1,797,845	\$	1,745,886	\$	1,816,309	\$ 1,826,333	\$ 1,994,989	\$ 2,021,771
Contribution in relation to contractually required contribution	\$	1,906,205	\$	1,797,845	\$	1,745,886	\$	1,816,309	\$ 1,826,333	\$ 1,994,989	\$ 2,021,771
Contribution deficit	\$	-	\$	-	\$	-	\$	-	\$ -	\$ -	\$ -
Covered payroll	\$	14,139,872	\$	14,955,208	\$	15,139,389	\$	14,659,565	\$ 14,035,676	\$ 14,298,820	\$ 14,834,343
Contributions as % of covered payroll		13.48%		12.02%		11.53%		12.39%	13.01%	13.95%	13.63%
Schedule of Proportionate Share of the Net Pension Liability											
% proportionate share of net pension liability		0.046%		0.046%		0.047%		0.047%	0.049%	0.052%	0.056%
\$ proportionate share of net pension liability	\$	45,829	\$	12,269,212	\$	3,350,401	\$	1,513,253	\$ 4,568,212	\$ 8,285,607	\$ 1,860,740
Covered payroll	\$	14,139,872	\$	14,955,208	\$	15,139,389	\$	14,659,565	\$ 14,035,676	\$ 14,298,820	\$ 14,834,343
% proportionate share of net pension liability as % of covered payroll		0.32%		82.04%		22.13%		10.32%	32.55%	57.95%	12.54%
Plan fiduciary net position as a % of total pension liability		99.95%		86.39%		96.27%		98.24%	94.70%	90.68%	97.95%

Note: 10 years of historical information was not available upon implementation in 2015. An additional year of historical information will be added each year subsequent to the year of implementation until 10 years of historical data is available.

# Schedules of Contributions and Proportionate Share of the Net Pension Liability Police and Fire Retirement System For the Years Ended December 31, 2015-2021

### **Schedule of Contributions**

		<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contribution	\$	7,679,774	\$ 6,768,175	\$ 5,841,849	\$ 6,341,227	\$ 6,168,521	\$ 5,931,063	\$ 5,430,763
Contribution in relation to contractually required contribution	\$	7,679,774	\$ 6,768,175	\$ 5,841,849	\$ 6,341,227	\$ 6,168,521	\$ 5,931,063	\$ 5,430,763
Contribution deficit			-	-	-	-	-	-
Covered payroll	\$	28,346,168	\$ 27,425,373	\$ 26,293,248	\$ 25,997,961	\$ 25,531,570	\$ 24,802,158	\$ 23,175,679
Contributions as % of covered payroll		27.09%	24.68%	22.22%	24.39%	24.16%	23.91%	23.43%
Schedule of Proportionate Share of the Net	Pen	sion Liability						
% proportionate share of net pension liability		0.787%	0.810%	0.871%	0.823%	0.831%	0.845%	0.854%
\$ proportionate share of net pension liability	\$	13,664,100	\$ 43,290,579	\$ 14,612,938	\$ 8,314,171	\$ 17,233,283	\$ 25,017,585	\$ 2,326,563
Covered payroll	\$	28,346,168	\$ 27,425,373	\$ 26,293,248	\$ 25,997,961	\$ 25,531,570	\$ 24,802,158	\$ 23,175,679
% proportionate share of net pension liability as % of covered payroll		48.20%	157.84%	55.58%	31.98%	67.50%	100.87%	10.04%
Plan fiduciary net position as a % of total pension liability		95.79%	84.86%	95.09%	96.93%	93.50%	90.20%	99.00%

Note: 10 years of historical information was not available upon implementation in 2015. An additional year of historical information will be added each year subsequent to the year of implementation until 10 years of historical data is available.

SCHEDULE OF CHANGES IN THE CITY'S TOTAL OTHER POSTEMPLOYMENT BENEFIT LIABILITY AND RELATED RATIOS FOR THE YEARS ENDED DECEMBER 31, 2018-2021

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Other Postemployment Benefit Liability, Beginning of Year	\$ 332,288,275	\$ 290,845,065	\$ 251,252,110	\$ 265,443,401
Service Costs Interest Change of Benefit Terms	14,582,143 6,850,505	10,968,897 7,799,069 618,654	8,420,038 9,476,551	9,634,136 8,966,149
Differences Between Expected and Actual Experience Change of Assumptions or Other Inputs Benefit Payments	(21,794,519) 13,122,790 (8,690,352)	(12,171,161) 43,828,482 (9,600,731)	(15,111,910) 45,287,299 (8,479,023)	551,159 (24,948,908) (8,393,827)
Other Postemployment Benefit Liability, End of Year	\$ 336,358,842	<u>\$ 332,288,275</u>	<u>\$ 290,845,065</u>	<u>\$ 251,252,110</u>
Covered Payroll	<u>\$ 42,486,040</u>	<u>\$ 42,380,581</u>	<u>\$ 42,042,190</u>	<u>\$ 41,282,500</u>
Total Other Postemployment Benefit Liability as Percentage of Payroll	<u>\$ 791.69%</u>	<u>784.06%</u>	<u>691.79%</u>	608.62%

Note: 10 years of historical information was not available upon implementation in 2018. An additional year of historical information will be added each year subsequent to the year of implementation until 10 years of historical data is available.

ADDITIONAL REPORTS REQUIRED BY GOVERNMENT AUDITING STANDARDS AND THE UNIFORM GUIDANCE

## CUSACK & COMPANY Certified Public Accountants LLC

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MEMBERS OF:
NEW YORK STATE SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council of the City of Schenectady, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the general fund, water fund, sewer fund, recreation fund, other special revenue funds, capital projects fund, custodial fund and the non-current governmental liabilities account group of the City of Schenectady, New York, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City of Schenectady, New York's basic financial statements, and have issued our report thereon dated June 21, 2022.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Schenectady, New York's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Schenectady, New York's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Schenectady, New York's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Schenectady, New York's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CUSACK & COMPANY, CPA'S LLC

Cusadet Caymy, PA'S LIC

Latham, New York June 21, 2022

### CUSACK & COMPANY

**Certified Public Accountants LLC** 

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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and Members of the City Council of the City of Schenectady, New York

### Report on Compliance for Each Major Federal Program

### Opinion on Each Major Federal Program

We have audited the City of Schenectady, New York's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the City of Schenectady, New York's major federal programs for the year ended December 31, 2021. The City of Schenectady, New York's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City of Schenectady, New York complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2021.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Schenectady, New York and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Schenectady, New York's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City of Schenectady, New York's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Schenectady, New York's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Schenectady, New York's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City of Schenectady, New York's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City of Schenectady, New York's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City of Schenectady, New York's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses in internal control as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CUSACK & COMPANY, CPA'S LLC

Cusade & Congruy, CP4's LIC

Latham, New York June 21, 2022

CITY OF SCHENECTADY, NEW YORK SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2021

Federal Grantor/Pass-through Grantor/ Program or Cluster Title	Federal CFDA <u>Number</u>	Passed Through to Subrecipients	Federal Expenditures		
Federal Financial Assistance of the Primary Government:					
U.S. Department of Housing and Urban Development Direct:					
Community Development Block Grants/Entitlement Grants  * Community Development Block Grants/	14.218	\$ 1,433,779	\$ 2,270,736		
Disaster Recovery Grants (Hurricane Sandy)	14.269	-	10,000		
Total Community Development Block Grants		1,433,779	2,280,736		
Emergency Shelter Grant:					
E-21-MC-36-0107	14.231	44,048	44,048		
E-20-MC-36-0107	14.231	641,167	656,324		
E-19-MC-36-0107	14.231	43,665	47,373		
Total Emergency Shelter Grant		728,880	747,745		
HOME Investment Partnership Program:					
M16-MC360510	14.239	39,991	39,991		
M17-MC360510	14.239	46,445	46,445		
M18-MC360510	14.239	209,670	209,670		
M19-MC360510	14.239	89,815	89,815		
M20-MC360510	14.239	78,375	113,698		
M21-MC360510	14.239	-	2,216		
Total HOME Investment Partnership Program		464,296	501,835		
Shelter Plus Care	14.238	191,166	193,029		
Lead Hazard Reduction Demonstration Grant Program	14.905	141,850	618,578		
Total U.S. Department of Housing and Urban Development		2,959,971	4,341,923		
U.S. Department of Justice Direct:					
Drug Enforcement Administration (DEA)  Law Enforcement Assistance Narcotics					
and Dangerous Drugs Laboratory Analysis	16.001	_	79,944		
Alcohol, Tobacco, and Firearms Training Assistance COVID-19 - Coronavirus Emergency Supplemental Funding	16.012	-	3,650		
Program	16.034	-	68,375		
Joint Law Enforcement Operations (JLEO)	16.111	-	98,343		
Bullet Proof Vest Partnership Program (BVP)	16.607	-	4,740		
Edward Byrne Memorial Justice Assistance Grant (JAG)	16.738	-	6,828		
Edward Byrne Memorial Justice Assistance Grant (JAG)	16.738	-	8,886		
Equitable Sharing Program	16.922		14,896		
Total U.S. Department of Justice			285,662		

<sup>\*</sup> CDBG - Disaster Recovery Grants - Pub. L. No. 113-2 Cluster

CITY OF SCHENECTADY, NEW YORK
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2021

Federal Grantor/Pass-through Grantor/ Program or Cluster Title	Federal CFDA <u>Number</u>	Pass Through to Subrecipients	Federal Expenditures
Federal Financial Assistance of the Primary Government (Continued):			
U.S. Department of Transportation Passed Through NYS Department of Transportation Highway Planning and Construction Cluster	20.205		816,494
U.S. Department of Homeland Security Passed Through NYS Division of Homeland Security and Emergency Services			
Homeland Security Grant Program (C175382)	97.067	=	46,058
Homeland Security Grant Program (C175392)	97.067	=	23,616
Homeland Security Grant Program (T175384)	97.067	-	24,781
Homeland Security Grant Program (T835598)	97.067	-	929
Total Homeland Security Grant Program		-	95,384
Hazard Mitigation Grant (4031-DR-NY-4031-0034)	97.039	-	211,849
Hazard Mitigation Grant (Miscellaneous)	97.039	-	8,150
COVID-19 - Hazard Mitigation Grant (FEMA-4480-DR)	97.039	<del></del>	90,020
Total U.S. Department of Homeland Security			405,403
U.S. Department of the Treasury			
Direct:			
COVID-19 - Coronavirus State and Local Fiscal	21.027	1.45.000	706240
Recovery Funds	21.027	145,000	786,349
Total Expenditures of Federal Awards of the Primary		0.104.051	<b>.</b>
Government		<u>\$ 3,104,971</u>	<u>\$ 6,635,831</u>

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2021

### 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards presents expenditures under federal financial assistance programs administered by the City of Schenectady, New York (the "City") and is presented on the accrual basis of accounting.

Relationship to Financial Statements

Federal awards revenue is reported in the City's financial statements as follows:

General Fund	\$ 976,435
Other Special Revenue Funds	4,775,829
Capital Projects Fund	826,494
Federal Awards Revenue	6,578,758
Special Grant Funds (Program Income)	57,073
Total Federal Financial Assistance	\$ 6,635,831

### 2. SCOPE OF AUDIT PURSUANT TO THE UNIFORM GUIDANCE

The City is an independent municipal corporation. All federal grant operations of the primary government and its blended component unit are included in the scope of the single audit.

### 3. SUBRECIPIENTS

The City is the primary government and provided federal awards to subrecipients as follows:

Program Title	Federal CFDA Number	Amount Provided
Shelter Plus Care YMCA	14.238	<u>\$ 191,166</u>
Emergency Shelter Grants		
SCAP	14.231	73,269
Cares, Inc.	14.231	558,144
Safe, Inc.	14.231	26,697
Bethesda House	14.231	70,770
Total		728,880

### 3. SUBRECIPIENTS (CONTINUED)

Program Title	Federal CFDA <u>Number</u>	Amount <u>Provided</u>
CDBG Subrecipients:		
Hamilton Hill Arts Center	14.218	\$ 70,878
The Schenectady Foundation	14.218	101,056
SCAP	14.218	71,067
Boys and Girls Club	14.218	203,707
Habitat for Humanity	14.218	40,226
Capital District Community Loan Fund	14.218	366,000
Big Brothers Big Sisters of the Capital Region	14.218	15,000
Social Enterprise	14.218	6,418
Ancient Order of Hibernians	14.218	30,311
Schenectady Inner City Mission	14.218	55,037
Community Fathers	14.218	9,518
Center for Independence	14.218	7,500
YMCA	14.218	10,914
Better Community Neighborhoods, Inc. (BCNI)	14.218	258,593
Working Group on Girls	14.218	117,231
Schenectady County Job Training Agency	14.218	36,580
Miracle on Craig St	14.218	18,046
C.O.C.O.A. House	14.218	15,697
Total		1,433,779
HOME Subrecipients (Includes Program Income):		
City of Troy, New York	14.239	39,863
Town of Colonie, New York	14.239	28,978
Better Community Neighborhoods, Inc. (BCNI)	14.239	157,935
Habitat for Humanity	14.239	124,308
Schenectady Housing Development Fund Corporation	14.239	55,605
Bethesda House	14.239	57,607
Total		464,296
Lead Hazard Reduction Demonstration Grant Program Schenectady County, New York	14.905	141,850
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds		
Boys and Girls Club	21.027	145,000 \$ 3,104,971

Notes to Schedule of Expenditures of Federal Awards (Continued) For the Year Ended December 31, 2021

### 4. HUD SECTION 108 LOAN PAYABLE

The City has an outstanding HUD Section 108 loan payable granted under the Housing and Community Development Act of 1974 for Loan Guarantee Assistance (CFDA 14.248) for the following projects and with the following outstanding loan balances as of December 31, 2021.

•	Neighborhood Stabilization Project, Long-Term Commitment No. B-13-	
	MC-36-0107	\$ 2,090,000
•	Neighborhood Stabilization Project - due within one year	 (155,000)
•	Neighborhood Stabilization Project - Long-Term	\$ 1,935,000

### 5. COVID-19 FUNDING

The City was allocated additional funding in response to the COVID-19 pandemic for federal programs routinely carried on. For the year ended December 31, 2021, the City expended this additional COVID-19 funding as follows:

Program Title	Federal CFDA <u>Number</u>	Amount <u>Expended</u>
Community Development Block Grants/Entitlement		
Grants	14.218	\$ 752,880
Emergency Shelter Grant	14.231	547,981
		\$ 1,300,861

### 6. INDIRECT COST RATE

The City has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance. The City's indirect cost rates are set by the individual grantors.

CITY OF SCHENECTADY, NEW YORK
SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2021

### ${\bf Section}\, {\bf I} - \underline{{\bf Summary}\, {\bf of}\, {\bf Auditor's}\, {\bf Results}}$

Financial Statements					
Type of auditor's report issued:			Unmodified		
Internal control over financial reporting:					
• Material weakness(es) identified?		Yes	<b>X</b> No		
Significant deficiency(ies) identified:	?	Yes	X None reported		
Noncompliance material to financial	statements noted?	Yes			
Federal Awards					
Internal control over major programs:					
• Material weakness(es) identified?		Yes	<b>X</b> No		
Significant deficiency(ies) identified:	?	Yes	None reported		
Type of auditor's report issued on compli		Unmodified			
Any audit findings disclosed that are requaccordance with Section CFR 200.516(a)		Yes	<b>X</b> No		
Identification of major programs:					
<u>CFDA Number(s)</u>	<u>CFDA Number(s)</u> <u>Name of Federal Program or Cluster</u>				
14.231 14.905 20.205 21.027	Lead Hazard Reduction Demonstration Grant Program Highway Planning and Construction Cluster				
Dollar threshold used to distinguish between		\$ 750,000			
Auditee qualified as low-risk auditee?		Yes	<b>X</b> No		
Sectio	on II - <u>Financial Statement Fini</u>	DINGS			
N	No findings or matters were reported				
SECTION III - S	CHEDULE OF FINDINGS AND QUEST	IONED COSTS			

No findings or matters were reported

### SECTION IV - RESOLUTION OF PRIOR YEAR AUDIT FINDINGS

No findings or matters were reported

### CONTINUING DISCLOSURE UNDERTAKING WITH RESPECT TO THE BONDS

In accordance with the requirements of Rule 15c2-12 as the same may be amended or officially interpreted from time to time (the "Rule"), promulgated by the Securities and Exchange Commission (the "Commission"), the City has agreed to provide, or cause to be provided,

- to the Electronic Municipal Market Access ("EMMA") system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, during each fiscal year in which the Bonds are outstanding, (i) certain annual financial information and operating data for the preceding fiscal year in a form generally consistent with the information contained or cross-referenced in the Final Official Statement dated April 20, 2023 of the City relating to the Bonds under the headings "The City", "Tax Information", "Status of Indebtedness", "Litigation" and all Appendices (other than Appendix D and any Appendix related to bond insurance) by the end of the sixth month following the end of each succeeding fiscal year, commencing with the fiscal year ending December 31, 2022, and (ii) a copy of the audited financial statement, if any, (prepared in accordance with accounting principles generally accepted in the United States of America in effect at the time of the audit) for the preceding fiscal year, commencing with the fiscal year ending December 31, 2022; such audit, if any, will be so provided on or prior to the later of either the end of the sixth month of each such succeeding fiscal year or, if an audited financial statement is not available at that time, within sixty days following receipt by the City of its audited financial statement for the preceding fiscal year, but, in any event, not later than the last business day of each such succeeding fiscal year; and provided further, in the event that the audited financial statement for any fiscal year is not available by the end of the sixth month following the end of any such succeeding fiscal year, unaudited financial statements in the form provided to the State, if available, will be provided no later than said date; provided however, that provision of unaudited financial statements in any year shall be further conditioned upon a determination by the City of whether such provision is compliant with the requirements of federal securities laws including Rule 10b-5 of the Securities Exchange Act of 1934 and Rule 17(a)(2) of the Securities Act of 1933;
- (ii) in a timely manner not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of any of the following events with respect to the Bonds, to EMMA or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule:
  - (a) principal and interest payment delinquencies
  - (b) non-payment related defaults, if material
  - (c) unscheduled draws on debt service reserves reflecting financial difficulties
  - (d) in the case of credit enhancement, if any, provided in connection with the issuance of the Bonds, unscheduled draws on credit enhancements reflecting financial difficulties
  - (e) substitution of credit or liquidity providers, or their failure to perform
  - (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701 TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds
  - (g) modifications to rights of Bondholders, if material
  - (h) Bond calls, if material, and tender offers
  - (i) defeasances
  - (j) release, substitution, or sale of property securing repayment of the Bonds, if material
  - (k) rating changes
  - (1) bankruptcy, insolvency, receivership or similar event of the City

- (m) the consummation of a merger, consolidation, or acquisition involving the City or the sale of all or substantially all of the assets of the City, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material
- (o) incurrence of a financial obligation (as defined in the Rule) of the City, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the City, any of which affect Bond holders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the City, any of which reflect financial difficulties.

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Bonds.

With respect to event (d) the City does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Bonds.

The City may from time to time choose to provide notice of the occurrence of certain other events in addition to those listed above, if the City determines that any such other event is material with respect to the Bonds; but the City does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

(iii) in a timely manner to EMMA or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, notice of its failure to provide the aforedescribed annual financial information and operating data and such audited financial statement, if any, on or before the date specified.

The City reserves the right to terminate its obligations to provide the aforedescribed annual financial information and operating data and such audited financial statement, if any, and notices of material events, as set forth above, if and when the City no longer remains an obligated person with respect to the Bonds within the meaning of the Rule. The City acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Bonds (including holders of beneficial interests in the Bonds). The right of holders of the Bonds to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the City's obligations under its continuing disclosure undertaking and any failure by the City to comply with the provisions of the undertaking will neither be a default with respect to the Bonds nor entitle any holder of the Bonds to recover monetary damages.

The City reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the City, provided that, the City agrees that any such modification will be done in a manner consistent with the Rule.

A Continuing Disclosure Undertaking Certificate to this effect shall be provided to the purchaser at closing.

### CONTINUING DISCLOSURE UNDERTAKING WITH RESEPCT TO THE NOTES

In accordance with the provisions of the "Rule", promulgated by the Securities and Exchange Commission (the "Commission") pursuant to the Securities Exchange Act of 1934, the City has agreed to provide or cause to be provided, in a timely manner not in excess of ten (10) business days after the occurrence of the event, during the period in which the Notes are outstanding, to the EMMA system of the MSRB or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, notice of the occurrence of any of the following events with respect to the Notes:

- (a) principal and interest payment delinquencies
- (b) non-payment related defaults, if material
- (c) unscheduled draws on debt service reserves reflecting financial difficulties
- (d) in the case of credit enhancement, if any, provided in connection with the issuance of the Notes, unscheduled draws on credit enhancements reflecting financial difficulties
- (e) substitution of credit or liquidity providers, or their failure to perform
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701 TEB) or other material notices or determinations with respect to the tax status of the Note, or other material events affecting the tax status of the Notes
- (g) modifications to rights of Note holders, if material
- (h) note calls, if material and tender offers
- (i) defeasances
- (j) release, substitution, or sale of property securing repayment of the Notes
- (k) rating changes
- (l) bankruptcy, insolvency, receivership or similar event of the City
- (m) the consummation of a merger, consolidation, or acquisition involving the City or the sale of all or substantially all of the assets of the City, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material
- (o) incurrence of a financial obligation (as defined in the Rule) of the City, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the City, any of which affect Note holders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the City, any of which reflect financial difficulties.

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Notes.

With respect to event (d) the City does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Notes.

The City may from time to time choose to provide notice of the occurrence of certain other events, in addition to those listed above, if the City determines that any such other event is material with respect to the Notes; but the City does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

The City reserves the right to terminate its obligation to provide the aforedescribed notices of events, as set forth above, if and when the City no longer remains an obligated person with respect to the Notes within the meaning of the Rule. The City acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Notes (including holders of beneficial interests in the Notes). The right of holders of the Notes to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the City's obligations under its material event notices undertaking and any failure by the City to comply with the provisions of the undertaking will neither be a default with respect to the Notes nor entitle any holder of the Notes to recover monetary damages.

The City reserves the right to modify from time to time the specific types of information provided or the format of the presentation of such information, to the extent necessary or appropriate in the judgment of the City; provided that the City agrees that any such modification will be done in a manner consistent with the Rule.

An "Undertaking to Provide Notice of Events" to this effect shall be provided to the purchaser(s) at closing.

### BOND INSURANCE AND SPECIMEN MUNICIPAL BOND INSURANCE POLICY

### **BOND INSURANCE POLICY**

Concurrently with the issuance of the Bonds, Assured Guaranty Municipal Corp. ("AGM") will issue its Municipal Bond Insurance Policy for the Bonds (the "Policy"). The Policy guarantees the scheduled payment of principal of and interest on the Bonds when due as set forth in the form of the Policy included herein this appendix to this Official Statement.

The Policy is not covered by any insurance security or guaranty fund established under New York, California, Connecticut or Florida insurance law.

### ASSURED GUARANTY MUNICIPAL CORP.

AGM is a New York domiciled financial guaranty insurance company and an indirect subsidiary of Assured Guaranty Ltd. ("AGL"), a Bermuda-based holding company whose shares are publicly traded and are listed on the New York Stock Exchange under the symbol "AGO". AGL, through its operating subsidiaries, provides credit enhancement products to the U.S. and international public finance (including infrastructure) and structured finance markets and asset management services. Neither AGL nor any of its shareholders or affiliates, other than AGM, is obligated to pay any debts of AGM or any claims under any insurance policy issued by AGM.

AGM's financial strength is rated "AA" (stable outlook) by S&P Global Ratings, a business unit of Standard & Poor's Financial Services LLC ("S&P"), "AA+" (stable outlook) by Kroll Bond Rating Agency, Inc. ("KBRA") and "A1" (stable outlook) by Moody's Investors Service, Inc. ("Moody's"). Each rating of AGM should be evaluated independently. An explanation of the significance of the above ratings may be obtained from the applicable rating agency. The above ratings are not recommendations to buy, sell or hold any security, and such ratings are subject to revision or withdrawal at any time by the rating agencies, including withdrawal initiated at the request of AGM in its sole discretion. In addition, the rating agencies may at any time change AGM's long-term rating outlooks or place such ratings on a watch list for possible downgrade in the near term. Any downward revision or withdrawal of any of the above ratings, the assignment of a negative outlook to such ratings or the placement of such ratings on a negative watch list may have an adverse effect on the market price of any security guaranteed by AGM. AGM only guarantees scheduled principal and scheduled interest payments payable by the issuer of bonds insured by AGM on the date(s) when such amounts were initially scheduled to become due and payable (subject to and in accordance with the terms of the relevant insurance policy), and does not guarantee the market price or liquidity of the securities it insures, nor does it guarantee that the ratings on such securities will not be revised or withdrawn.

### Current Financial Strength Ratings

On October 21, 2022, KBRA announced it had affirmed AGM's insurance financial strength rating of "AA+" (stable outlook). AGM can give no assurance as to any further ratings action that KBRA may take.

On July 8, 2022, S&P announced it had affirmed AGM's financial strength rating of "AA" (stable outlook). AGM can give no assurance as to any further ratings action that S&P may take.

On March 18, 2022, Moody's announced it had upgraded AGM's insurance financial strength rating to "A1" (stable outlook) from "A2" (stable outlook). AGM can give no assurance as to any further ratings action that Moody's may take.

For more information regarding AGM's financial strength ratings and the risks relating thereto, see AGL's Annual Report on Form 10-K for the fiscal year ended December 31, 2022.

### Capitalization of AGM

### At December 31, 2022:

- The policyholders' surplus of AGM was approximately \$2,747 million.
- The contingency reserve of AGM was approximately \$855 million.
- The net unearned premium reserves and net deferred ceding commission income of AGM and its subsidiaries (as described below) were approximately \$2,134 million. Such amount includes (i) 100% of the net unearned premium reserve and net deferred ceding commission income of AGM, and (ii) the net unearned premium reserves and net deferred ceding commissions of AGM's wholly owned subsidiary Assured Guaranty UK Limited ("AGUK") and its 99.9999% owned subsidiary Assured Guaranty (Europe) SA ("AGE").

The policyholders' surplus of AGM and the contingency reserves, net unearned premium reserves and net deferred ceding commission income of AGM were determined in accordance with statutory accounting principles. The net unearned premium reserves and net deferred ceding commissions of AGUK and AGE were determined in accordance with accounting principles generally accepted in the United States of America.

### Incorporation of Certain Documents by Reference

Portions of AGL's Annual Report on Form 10-K for the fiscal year ended December 31, 2022 filed with the Securities and Exchange Commission (the "SEC") on March 1, 2023 that relate to AGM are incorporated by reference into this Official Statement and shall be deemed to be a part hereof.

All information relating to AGM included in, or as exhibits to, documents filed by AGL with the SEC pursuant to Section 13(a) or 15(d) of the Securities Exchange Act of 1934, as amended, excluding Current Reports or portions thereof "furnished" under Item 2.02 or Item 7.01 of Form 8-K, after the filing of the last document referred to above and before the termination of the offering of the Bonds shall be deemed incorporated by reference into this Official Statement and to be a part hereof from the respective dates of filing such documents. Copies of materials incorporated by reference are available over the internet at the SEC's website at <a href="http://www.sec.gov">http://www.sec.gov</a>, at AGL's website at <a href="http://www.sec.gov">http://www.sec.gov</a>, at AGL's website at <a href="http://www.sec.gov">http://www.sec.gov</a>, at AGL's Corp.: 1633 Broadway, New York, New York 10019, Attention: Communications Department (telephone (212) 974-0100). Except for the information referred to above, no information available on or through AGL's website shall be deemed to be part of or incorporated in this Official Statement.

Any information regarding AGM included herein under the caption "APPENDIX F – BOND INSURANCE AND SPECIMEN MUNICIPAL BOND INSURANCE POLICY – Assured Guaranty Municipal Corp." or included in a document incorporated by reference herein (collectively, the "AGM Information") shall be modified or superseded to the extent that any subsequently included AGM Information (either directly or through incorporation by reference) modifies or supersedes such previously included AGM Information. Any AGM Information so modified or superseded shall not constitute a part of this Official Statement, except as so modified or superseded.

### Miscellaneous Matters

AGM makes no representation regarding the Bonds or the advisability of investing in the Bonds. In addition, AGM has not independently verified, makes no representation regarding, and does not accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding AGM supplied by AGM and presented under "APPENDIX-F BOND INSURANCE AND SPECIMEN MUNICIPAL BOND INSURANCE POLICY".



# MUNICIPAL BOND INSURANCE POLICY

ISSUER: Policy No: -N

BONDS: \$ in aggregate principal amount of Effective Date:

Premium: \$

ASSURED GUARANTY MUNICIPAL CORP. ("AGM"), for consideration received, hereby UNCONDITIONALLY AND IRREVOCABLY agrees to pay to the trustee (the "Trustee") or paying agent (the "Paying Agent") (as set forth in the documentation providing for the issuance of and securing the Bonds) for the Bonds, for the benefit of the Owners or, at the election of AGM, directly to each Owner, subject only to the terms of this Policy (which includes each endorsement hereto), that portion of the principal of and interest on the Bonds that shall become Due for Payment but shall be unpaid by reason of Nonpayment by the Issuer

On the later of the day on which such principal and interest becomes Due for Payment or the Business Day next following the Business Day on which AGM shall have received Notice of Nonpayment, AGM will disburse to or for the benefit of each Owner of a Bond the face amount of principal of and interest on the Bond that is then Due for Payment but is then unpaid by reason of Nonpayment by the Issuer, but only upon receipt by AGM, in a form reasonably satisfactory to it, of (a) evidence of the Owner's right to receive payment of the principal or interest then Due for Payment and (b) evidence, including any appropriate instruments of assignment, that all of the Owner's rights with respect to payment of such principal or interest that is Due for Payment shall thereupon vest in AGM. A Notice of Nonpayment will be deemed received on a given Business Day if it is received prior to 1:00 p.m. (New York time) on such Business Day; otherwise, it will be deemed received on the next Business Day. If any Notice of Nonpayment received by AGM is incomplete, it shall be deemed not to have been received by AGM for purposes of the preceding sentence and AGM shall promptly so advise the Trustee, Paying Agent or Owner, as appropriate, who may submit an amended Notice of Nonpayment. Upon disbursement in respect of a Bond, AGM shall become the owner of the Bond, any appurtenant coupon to the Bond or right to receipt of payment of principal of or interest on the Bond and shall be fully subrogated to the rights of the Owner, including the Owner's right to receive payments under the Bond, to the extent of any payment by AGM hereunder. Payment by AGM to the Trustee or Paying Agent for the benefit of the Owners shall, to the extent thereof, discharge the obligation of AGM under this Policy.

Except to the extent expressly modified by an endorsement hereto, the following terms shall have the meanings specified for all purposes of this Policy. "Business Day" means any day other than (a) a Saturday or Sunday or (b) a day on which banking institutions in the State of New York or the Insurer's Fiscal Agent are authorized or required by law or executive order to remain closed. "Due for Payment" means (a) when referring to the principal of a Bond, payable on the stated maturity date thereof or the date on which the same shall have been duly called for mandatory sinking fund redemption and does not refer to any earlier date on which payment is due by reason of call for redemption (other than by mandatory sinking fund redemption), acceleration or other advancement of maturity unless AGM shall elect, in its sole discretion, to pay such principal due upon such acceleration together with any accrued interest to the date of acceleration and (b) when referring to interest on a Bond, payable on the stated date for payment of interest. "Nonpayment" means, in respect of a Bond, the failure of the Issuer to have provided sufficient funds to the Trustee or, if there is no Trustee, to the Paying Agent for payment in full of all principal and interest that is Due for Payment on such Bond. "Nonpayment" shall also include, in respect of a Bond, any payment of principal or interest that is Due for Payment made to an Owner by or on behalf of the Issuer which been recovered from such Owner pursuant

United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction. "Notice" means telephonic or telecopied notice, subsequently confirmed in a signed writing, or written notice by registered or certified mail, from an Owner, the Trustee or the Paying Agent to AGM which notice shall specify (a) the person or entity making the claim, (b) the Policy Number, (c) the claimed amount and (d) the date such claimed amount became Due for Payment. "Owner" means, in respect of a Bond, the person or entity who, at the time of Nonpayment, is entitled under the terms of such Bond to payment thereof, except that "Owner" shall not include the Issuer or any person or entity whose direct or indirect obligation constitutes the underlying security for the Bonds.

AGM may appoint a fiscal agent (the "Insurer's Fiscal Agent") for purposes of this Policy by giving written notice to the Trustee and the Paying Agent specifying the name and notice address of the Insurer's Fiscal Agent. From and after the date of receipt of such notice by the Trustee and the Paying Agent, (a) copies of all notices required to be delivered to AGM pursuant to this Policy shall be simultaneously delivered to the Insurer's Fiscal Agent and to AGM and shall not be deemed received until received by both and (b) all payments required to be made by AGM under this Policy may be made directly by AGM or by the Insurer's Fiscal Agent on behalf of AGM. The Insurer's Fiscal Agent is the agent of AGM only and the Insurer's Fiscal Agent shall in no event be liable to any Owner for any act of the Insurer's Fiscal Agent or any failure of AGM to deposit or cause to be deposited sufficient funds to make payments due under this Policy.

To the fullest extent permitted by applicable law, AGM agrees not to assert, and hereby waives, only for the benefit of each Owner, all rights (whether by counterclaim, setoff or otherwise) and defenses (including, without limitation, the defense of fraud), whether acquired by subrogation, assignment or otherwise, to the extent that such rights and defenses may be available to AGM to avoid payment of its obligations under this Policy in accordance with the express provisions of this Policy.

This Policy sets forth in full the undertaking of AGM, and shall not be modified, altered or affected by any other agreement or instrument, including any modification or amendment thereto. Except to the extent expressly modified by an endorsement hereto, (a) any premium paid in respect of this Policy is nonrefundable for any reason whatspever, including payment, or provision being made for payment, of the Bonds prior to maturity and (b) this Policy may not be canceled or revoked. THIS POLICY IS NOT COVERED BY THE PROPERTY/CASUALTY INSURANCE SECURITY FUND SPECIFIED IN ARTICLE 76 OF THE NEW YORK INSURANCE LAW.

In witness whereof, ASSURED GUARANTY MUNICIPAL CORP. has caused this Policy to be executed on its behalf by its Authorized Officer.



A subsidiary of Assured Guaranty Municipal Holdings Inc. 1633 Broadway, New York, N.Y. 10019 (212) 974-0100

Form 500NY (5/90)