In the opinion of Clark Hill PLC, Bond Counsel, under existing law, (i) the Bonds and the interest thereon are exempt from all taxation in the State of Michigan, except inheritance and estate taxes and taxes on gains realized from the sale, payment or other disposition thereof, (ii) interest on the Bonds is excluded from gross income for federal income tax purposes to the extent and subject to the conditions described herein, and (iii) interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals. See "TAX MATTERS" herein.



#### \$6,055,000

## FITZGERALD PUBLIC SCHOOLS COUNTY OF MACOMB, STATE OF MICHIGAN 2023 SCHOOL BUILDING AND SITE BONDS (GENERAL OBLIGATION - UNLIMITED TAX)

Dated: June 27, 2023 Due: May 1, as shown below

On May 7, 2019, the qualified electors of Fitzgerald Public Schools, County of Macomb, State of Michigan (the "School District") approved a proposal authorizing the issuance of bonds not to exceed an aggregate principal amount of \$46,765,000 to be issued in one or more series. Proceeds of the 2023 School Building and Site Bonds (General Obligation - Unlimited Tax) (the "Bonds") in the principal amount of \$6,055,000, representing the third and final series of bonds under the 2019 authorization, will be used for school building and site purposes. The Bonds were authorized by the Board of Education of the School District by a resolution adopted on May 8, 2023 (the "Resolution"). The Bonds will pledge the full faith and credit of the School District for payment of the principal and interest thereon and will be payable from ad valorem taxes, which may be levied on all taxable property in the School District without limitation as to rate or amount.

THE BONDS HAVE BEEN DESIGNATED AS "QUALIFIED TAX-EXEMPT OBLIGATIONS" AS DESCRIBED IN SECTION 265(b)(3)(C)(ii) OF THE INTERNAL REVENUE CODE OF 1986, AS AMENDED. See "QUALIFIED TAX-EXEMPT OBLIGATIONS" herein.

The Bonds are expected to be fully qualified as of the date of delivery for participation in the Michigan School Bond Qualification and Loan Program pursuant to Act 92, Public Acts of Michigan, 2005, as amended, enacted pursuant to Article IX, Section 16 of the Michigan Constitution of 1963. Under the terms of said constitutional and statutory provisions, if for any reason the School District will be or is unable to pay the principal of and interest on the Bonds when due, the School District shall borrow and the State of Michigan shall lend to it an amount sufficient to enable the School District to make the payment. See "QUALIFICATION BY THE STATE OF MICHIGAN" and APPENDIX A, "State Qualification," herein.

The Bonds are issuable only as fully registered bonds without coupons and, when issued, will be registered in the name of Cede & Co., as Bondholder and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of beneficial interests in the Bonds will be made in book-entry-only form in the denomination of \$5,000 or any integral multiple thereof. Purchasers of beneficial interests in the Bonds (the "Beneficial Owners") will not receive certificates representing their beneficial interest in Bonds purchased. So long as Cede & Co. is the Bondholder, as nominee of DTC, references herein to the Bondholders or registered owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners of the Bonds. See "THE BONDS—Book-Entry-Only System" herein.

Principal of and interest on the Bonds will be paid by the corporate trust office of The Huntington National Bank, Grand Rapids, Michigan (the "Paying Agent"). So long as DTC or its nominee, Cede & Co., is the Bondholder, such payments will be made directly to such Bondholder. Disbursement of such payments to DTC's Direct Participants is the responsibility of DTC and disbursement of such payments to the Beneficial Owners is the responsibility of DTC's Direct Participants and Indirect Participants, as more fully described herein. Interest will be payable semiannually on May 1 and November 1, commencing November 1, 2023, to the Bondholders of record as of the applicable record dates as stated in the Bonds.

(Base CUSIP§: 338261)

		Interest					Interest		
<b>Maturity</b>	<b>Amount</b>	Rate	<b>Yield</b>	CUSIP§	<b>Maturity</b>	<b>Amount</b>	Rate	<b>Yield</b>	CUSIP§
2026	\$1,355,000	5.00%	3.37%	MJ6	2031	\$125,000	5.00%	3.33%	MP2
2027	1,510,000	5.00	3.30	MK3	2032	150,000	5.00	3.36	MQ0
2028	150,000	5.00	3.33	ML1	2038	250,000	5.00	3.99**	MW7
2029	100,000	5.00	3.34	MM9	2039	250,000	5.00	4.18**	MX5
2030	125,000	5.00	3.32	MN7					

	Interest			
<b>Amount</b>	Rate	<u>Maturity</u>	<b>Yield</b>	<b>CUSIP</b> §
\$ 330,000	5.00%	Term Bond Due May 1, 2034	3.56%**	MS6
700,000	5.00	Term Bond Due May 1, 2037	3.90**	MV9
1,010,000	5.25	Term Bond Due May 1, 2043	4.27**	MY3

The Bonds maturing on May 1, 2034, May 1, 2037 and May 1, 2043 (the "Term Bonds") are subject to mandatory redemption on the redemption dates and in the principal amounts set forth herein at a redemption price equal to the principal amount thereof without premium. See "THE BONDS – Mandatory Redemption of Term Bonds" herein.

THE BONDS OR PORTIONS OF THE BONDS MATURING ON OR AFTER MAY 1, 2034 ARE SUBJECT TO OPTIONAL REDEMPTION BEGINNING MAY 1, 2033, IN THE MANNER AND AT THE TIMES DESCRIBED HEREIN. See "THE BONDS — Optional Redemption" herein.

The Bonds will be offered when, as and if issued by the School District and accepted by the Underwriter subject to the approving legal opinion of Clark Hill PLC, Birmingham, Michigan, Bond Counsel. Certain legal matters will be passed upon for the Underwriter by Miller, Canfield, Paddock and Stone, P.L.C., Detroit, Michigan. It is expected that the Bonds will be available for delivery through DTC on or about June 27, 2023.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

Stifel

The date of this Official Statement is May 31, 2023.

<sup>†</sup> For an explanation of the ratings, see "RATINGS" herein.

<sup>\*</sup> As of date of delivery.

<sup>\*\*</sup> Yield to first call date, May 1, 2033.

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No dealer, broker, salesperson or other person has been authorized to give any information or to make any representation other than as contained in this Official Statement in connection with the offer made hereby and, if given or made, such other information or representation must not be relied upon as having been authorized by the School District or the Underwriter. This Official Statement and the information contained herein are subject to completion and amendment. These securities may not be sold nor may an offer to buy these securities be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Official Statement constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds, in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction.

Information herein has been obtained from the School District, The Depository Trust Company and other sources believed to be reliable. The Underwriter has reviewed the information in this Official Statement in accordance with, and as part of, its responsibility to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriter does not guarantee the accuracy or completeness of such information (except for information under the section captioned "UNDERWRITING," which was obtained from the Underwriter).

Upon issuance, the Bonds will not be registered under the Securities Act of 1933, as amended, or any state securities law and will not be listed on any stock or other securities exchange. Neither the Securities and Exchange Commission nor any other federal, state, municipal or other governmental entity or agency will have passed upon the adequacy of this Official Statement, or, except for the School District and the Department of Treasury of the State of Michigan, approved the Bonds for sale.

IN CONNECTION WITH THE OFFERING, THE UNDERWRITER MAY OVERALLOT OR EFFECT TRANSACTIONS THAT STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

IN MAKING AN INVESTMENT DECISION, INVESTORS MUST RELY ON THEIR OWN EXAMINATION OF THE INFORMATION PRESENTED IN THIS OFFICIAL STATEMENT CONCERNING THE SCHOOL DISTRICT AND THE TERMS OF THE OFFERING, INCLUDING THE MERITS AND RISKS INVOLVED. THESE SECURITIES HAVE NOT BEEN RECOMMENDED BY ANY FEDERAL OR STATE SECURITIES COMMISSION OR REGULATORY AUTHORITY. FURTHERMORE, THE FOREGOING AUTHORITIES HAVE NOT CONFIRMED THE ACCURACY OR DETERMINED THE ADEQUACY OF THIS DOCUMENT. ANY REPRESENTATION TO THE CONTRARY IS A CRIMINAL OFFENSE.

# FITZGERALD PUBLIC SCHOOLS 23200 Ryan Road Warren, Michigan 48091-1999

(586) 757-1750

## **BOARD OF EDUCATION**

Julia Yokel, President
Annie Covert, Vice President
Kimberly Lee, Secretary
Judy Furgal, Treasurer
Khaja Shahab Ahmed, Trustee
Raymond De'Loatch, Trustee
Randel J. Meisner, Trustee

## ADMINISTRATIVE STAFF

Hollie Stange, Superintendent of Schools Gina Cereska, Business Manager

**BOND COUNSEL** 

Clark Hill PLC Birmingham, Michigan

MUNICIPAL ADVISOR

PFM Financial Advisors LLC Ann Arbor, Michigan

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# OFFICIAL STATEMENT relating to

\$6,055,000 FITZGERALD PUBLIC SCHOOLS COUNTY OF MACOMB, STATE OF MICHIGAN 2023 SCHOOL BUILDING AND SITE BONDS (GENERAL OBLIGATION – UNLIMITED TAX)

#### INTRODUCTION

The purpose of this Official Statement, which includes the cover page and Appendices, is to furnish information in connection with the issuance and sale by the Fitzgerald Public Schools, County of Macomb, State of Michigan (the "School District") of its 2023 School Building and Site Bonds (General Obligation - Unlimited Tax) (the "Bonds") in the amount of \$6,055,000.

#### PURPOSE AND SECURITY

On May 7, 2019 the qualified electors of the School District approved a proposal authorizing the issuance of bonds in an aggregate amount of not to exceed \$46,765,000, to be issued in one or more series. The Bonds, in the principal amount of \$6,055,000, representing the third and final series of bonds under the 2019 authorization are being issued to enhance safety, security and utility through remodeling, equipping and re-equipping school buildings, playgrounds and other facilities; undertake energy use efficiency improvements with roofing, lighting and mechanical system replacements in school buildings and other facilities; undertake site safety and other improvements, preparation, and development at school buildings and other facilities; modernize instructional space through classroom remodeling, equipping and re-equipping school buildings, including the Chatterton Middle School planetarium; acquire and install technology infrastructure in school buildings and other facilities; purchase of school buses; and paying the costs of issuing the Bonds.

The Bonds, as authorized for issuance by the resolution of the Board of Education of the School District adopted on May 8, 2023 (the "Resolution"), are a full faith and credit unlimited tax general obligation of the School District. The principal of and interest on the Bonds are payable from the proceeds of ad valorem taxes levied on all taxable property in the School District which may be levied without limitation as to rate or amount. As of the date of delivery, the Bonds are expected to be fully qualified for participation in the State of Michigan School Bond Qualification and Loan Program. See "QUALIFICATION BY THE STATE OF MICHIGAN" and APPENDIX A, "State Qualification," in this Official Statement.

# **QUALIFIED TAX-EXEMPT OBLIGATIONS**

THE BONDS HAVE BEEN DESIGNATED AS "QUALIFIED TAX-EXEMPT OBLIGATIONS" UNDER SECTION 265(b)(3)(C)(ii) OF THE INTERNAL REVENUE CODE OF 1986, AS AMENDED.

#### QUALIFICATION BY THE STATE OF MICHIGAN

An application will be submitted to the Michigan Department of Treasury to obtain, and it is the School District's expectation that the Bonds will receive, final qualification as of the date of delivery to participate in the Michigan School Bond Qualification and Loan Program pursuant to Act 92 of the Public Acts of Michigan, 2005, as amended ("Act 92"), enacted pursuant to Article IX, Section 16, of the Michigan Constitution of 1963. Under the terms of said constitutional and statutory provisions, if for any reason the School District will be or is unable to pay the principal and interest on the Bonds when due, the School District shall borrow and the State of Michigan (the "State") shall lend to it from the School Loan Revolving Fund (the "School Loan Revolving Fund") established by the State, an amount sufficient to enable the School District to make the payment. Article IX, Section 16 of the State Constitution as implemented by Act 112 of the Public Acts of Michigan, 1961, as amended, authorizes the State, without approval of its electors, to

borrow from time to time such amounts as shall be required, pledge the State's full faith and credit and issue its notes or bonds therefor, for the purpose of making loans to school districts as provided under such section. Loans to school districts for such purposes are made from the proceeds of such State borrowing. See APPENDIX A, "State Qualification," in this Official Statement.

Complete financial statements of all of the State's funds as included in the State's Annual Comprehensive Financial Report ("ACFR") prepared by the State's Office of the State Budget are available from the Budget website: www.michigan.gov/budget. The State has agreed to file its ACFR with the Municipal Securities Rulemaking Board (as described in Rule 15c2-12(b)(5) of the Securities and Exchange Commission) annually, so long as any bonds qualified for participation in the Michigan School Bond Qualification and Loan Program remain outstanding.

#### ESTIMATED SOURCES AND USES OF FUNDS

SOURCES	
Par Amount of the Bonds	\$6,055,000.00
Original Issue Premium	434,003.20
Total Sources	<u>\$6,489,003.20</u>
USES	
Capital Projects Fund	\$6,367,911.70
Underwriter's Discount	32,091.50
Costs of Issuance for the Bonds	89,000.00
Total Uses	\$6,489,003.20

#### THE BONDS

## **Description and Form of the Bonds**

The Bonds will be issued in book-entry-only form as one fully registered Bond per maturity, without coupons, in the aggregate principal amount for each maturity set forth on the cover page hereof and may be purchased in denominations of \$5,000 or any integral multiple thereof. The Bonds will be dated as of, and bear interest from, the date of issuance. Interest on the Bonds shall be payable semiannually each May 1 and November 1 to maturity or early redemption, commencing November 1, 2023. Interest on the Bonds shall be computed using a 360-day year with twelve 30-day months, and the Bonds will mature on the dates and in the principal amounts and will bear interest at the rates as set forth on the cover of this Official Statement.

The corporate trust office of The Huntington National Bank, Grand Rapids, Michigan, will serve as the paying agent (the "Paying Agent") and also as bond registrar and transfer agent if the Bonds cease to be held in book-entry-only form. Interest on the Bonds shall be payable when due by check or draft to the person or entity who or which is, as of the fifteenth (15th) day of the month preceding each interest payment date, the registered owner of record, at the owner's registered address. For a description of payment of principal and interest, transfers and exchanges on the Bonds, which are held in the book-entry-only system, see "Book-Entry-Only System" below. For a description of transfers and exchanges on the Bonds if the Bonds cease to be held in book-entry-only form, see "Transfer Outside Book-Entry-Only System" below.

#### **Book-Entry-Only System**

The information in this section has been furnished by The Depository Trust Company, New York, New York ("DTC"). No representation is made by the School District, the Paying Agent or the Underwriter as to the completeness or accuracy of such information or as to the absence of material adverse changes in such information subsequent to the date hereof. No attempt has been made by the School District, the Paying Agent or the Underwriter to determine whether DTC is or will be financially or otherwise capable of fulfilling its obligations. Neither the School District nor the Paying Agent will have any responsibility or obligation to Direct Participants, Indirect Participants (both as defined below) or the persons for which they act as nominees with respect to the Bonds, or for any principal, premium, if any, or interest payment thereof.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC System is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices

to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the School District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal and interest and redemption amounts, if any, on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detailed information from the School District or Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, Paying Agent, or the School District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payments of principal, interest and redemption amounts, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) are the responsibility of the School District or Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the School District or Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The School District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

#### Transfer Outside Book-Entry-Only System

In the event that the book-entry-only system is discontinued, the Paying Agent shall keep the registration books for the Bonds (the "Bond Register") at its corporate trust office. Subject to the further conditions contained in the Resolution, the Bonds may be transferred or exchanged for one or more Bonds in different authorized denominations upon surrender thereof at the corporate trust office of the Paying Agent by the registered owners or their duly authorized attorneys; upon surrender of any Bonds to be transferred or exchanged, the Paying Agent shall record the transfer or exchange in the Bond Register and shall authenticate replacement bonds in authorized denominations; during the fifteen (15) days immediately preceding the date of mailing of any notice of redemption or any time following the mailing of any notice of redemption, the Paying Agent shall not be required to effect or register any transfer or exchange of any Bond which has been selected for such redemption, except the Bonds properly surrendered for partial redemption may be exchanged for new Bonds in authorized denominations equal in the aggregate to the unredeemed portion; the School District and the Paying Agent shall be entitled to treat the registered owners of the Bonds, as their names appear in the Bond Register as of the appropriate dates, as the owners of such Bonds for all purposes under the Resolution. No transfer or exchange made other than as described above and in the Resolution shall be valid or effective for any purposes under the Resolution.

# **Optional Redemption**

The Bonds or portions of the Bonds in multiples of \$5,000 maturing on or after May 1, 2034, are subject to redemption at the option of the School District in such order as the School District may determine

and by lot within any maturity, on any date occurring on or after May 1, 2033, at par plus accrued interest to the date fixed for redemption.

## **Mandatory Redemption of Term Bonds**

The Bonds maturing on May 1, 2034, May 1, 2037 and May 1, 2043 (the "Term Bonds"), are subject to mandatory redemption, in part, by lot, on the redemption dates and in the principal amounts set forth below and at redemption prices equal to the principal amounts thereof, without premium, together with interest thereon to the redemption dates. When Term Bonds are purchased by the School District and delivered to the Paying Agent for cancellation or are redeemed in a manner other than by mandatory redemption, the principal amount of the Term Bonds affected shall be reduced by the principal amount of the Bonds so redeemed or purchased in the order determined by the School District.

## Bonds Maturing May 1, 2034

Redemption Dates	<u>Principal Amounts</u>
May 1, 2033	\$165,000
May 1, 2034 (maturity)	165,000

# Bonds Maturing May 1, 2037

Redemption Dates	Principal Amounts
May 1, 2035	\$200,000
May 1, 2036	250,000
May 1, 2037 (maturity)	250,000

# Bonds Maturing May 1, 2043

Redemption Dates	Principal Amounts
May 1, 2040	\$250,000
May 1, 2041	250,000
May 1, 2042	255,000
May 1, 2043 (maturity)	255,000

# Notice of Redemption and Manner of Selection

Notice of redemption of any Bond shall be given not less than thirty (30) days and not more than sixty (60) days prior to the date fixed for redemption by mail to the registered owner at the registered address shown on the registration books kept by the Paying Agent. The Bonds shall be called for redemption in multiples of \$5,000 and Bonds of denominations of more than \$5,000 shall be treated as representing the number of Bonds obtained by dividing the face amount of the Bond by \$5,000 and such Bonds may be redeemed in part. The notice of redemption for Bonds redeemed in part shall state that upon surrender of the Bond to be redeemed a new Bond or Bonds in an aggregate face amount equal to the unredeemed portion of the Bond surrendered shall be issued to the registered owner thereof.

If less than all of the Bonds of any maturity shall be called for redemption prior to maturity, unless otherwise provided, the particular Bonds or portions of Bonds to be redeemed shall be selected by lot by the Paying Agent, in the principal amounts designated by the School District. Any Bonds selected for redemption will cease to bear interest on the date fixed for redemption, whether presented for redemption, provided funds are on hand with the Paying Agent to redeem said Bonds. Upon presentation and surrender of such Bonds at the corporate trust office of the Paying Agent, such Bonds shall be paid and redeemed.

So long as the book-entry-only system remains in effect, in the event of a partial redemption the Paying Agent will give notice to Cede & Co., as nominee of DTC, only, and only Cede & Co. will be deemed to be a holder of the Bonds. DTC is expected to reduce the credit balances of the applicable DTC Participants in respect of the Bonds and in turn the DTC Participants are expected to select those Beneficial Owners whose ownership interests are to be extinguished or reduced by such partial redemption, each by such method as DTC or such DTC Participants, as the case may be, deems fair and appropriate in its sole discretion.

#### TAX PROCEDURES

Article IX, Section 3, of the Michigan Constitution provides that the proportion of true cash value at which property shall be assessed shall not exceed 50% of true cash value. The Michigan Legislature by statute has provided that property shall be assessed at 50% of its true cash value, except as described below. The Michigan Legislature or the electorate may at some future time reduce the percentage below 50% of true cash value.

On March 15, 1994, the electors of the State approved an amendment to the Michigan Constitution permitting the Legislature to authorize ad valorem taxes on a non-uniform basis. The legislation implementing this constitutional amendment added a new measure of property value known as "Taxable Value." Beginning in 1995, taxable property has two valuations -- State equalized valuation ("SEV") and Taxable Value. Property taxes are levied on Taxable Value. Generally, Taxable Value of property is the lesser of (a) the Taxable Value of the property in the immediately preceding year, adjusted for losses, and increased or reduced by the lesser of the inflation rate or 5%, plus additions, or (b) the property's current SEV. Under certain circumstances, therefore, the Taxable Value of property may be different from the same property's SEV.

When property is sold or transferred, Taxable Value is adjusted to the SEV, which under existing law is 50% of the current true cash value. The Taxable Value of new construction is equal to current SEV. Taxable Value and SEV of existing property are also adjusted annually for additions and losses.

Responsibility for assessing taxable property rests with the local assessing officer of each township and city. Any property owner may appeal the assessment to the local board of review, the Michigan Tax Tribunal, and ultimately to the Michigan appellate courts.

The Michigan Constitution also mandates a system of equalization for assessments. Although the assessors for each local unit of government within a county are responsible for actually assessing at 50% of true cash value, adjusted for Taxable Value purposes, the final SEV and Taxable Value are arrived at through several steps. Assessments are established initially by the municipal assessor. Municipal assessments are then equalized to the 50% levels as determined by the county's department of equalization. Thereafter, the State equalizes the various counties in relation to each other. SEV is important, aside from its use in determining Taxable Value for the purpose of levying ad valorem property taxes, because of its role in the spreading of taxes between overlapping jurisdictions, the distribution of various State aid programs, State revenue sharing and in the calculation of debt limits.

Property that is exempt from property taxes, e.g., churches, government property, public schools, is not included in the SEV and Taxable Value data in the Official Statement. Property granted tax abatements under Act 198, Public Acts of Michigan, 1974, amended, is recorded on a separate tax roll while subject to tax abatement. The valuation of tax-abated property is based upon SEV but is not included in either the SEV or Taxable Value data in the Official Statement except as noted. Under limited circumstances, other State laws permit the partial abatement of certain taxes for other types of property for periods of up to 12 years.

# LEVY AND COLLECTION OF TAXES FOR PAYMENT OF THE BONDS AND BONDHOLDERS' REMEDIES

The Resolution authorizing the issuance of the Bonds and State law obligate the School District to levy a tax annually in an amount sufficient so that the estimated collections therefrom, together with other amounts, if any, to be borrowed from the School Loan Revolving Fund for the Bonds, will be sufficient to pay promptly when due the principal of and interest on the Bonds becoming due prior to the time of the next tax levy. The tax levy shall not be subject to limitation as to rate or amount. Taxes for the payment of the principal of or interest on the Bonds are certified for collection each year with the school tax levies. In the event of the failure of the proper officials to certify taxes for the payment of the principal and interest requirements, a timely action in the nature of mandamus could compel certification and collection of adequate taxes or could compel the School District to make application to borrow the necessary funds from the School Loan Revolving Fund and thus prevent a default. However, if a paying agent for any bonds of the School

District qualified for State loans as provided in Article IX, Section 16, of the State Constitution notifies the State Treasurer that the School District has failed to deposit sufficient funds to pay principal and interest on the qualified bonds when due or if a bondholder notifies the State Treasurer that the School District has failed to pay principal or interest on such qualified bonds when due, whether or not the School District has filed a draw request with the State Treasurer, the State Treasurer shall promptly pay the principal or interest on the qualified bonds when due.

If sufficient funds for full payment of debt service on the Bonds do not reach the Paying Agent five business days prior to the debt service payment due date, the Paying Agent will notify the School District of the amount of insufficient funds four business days prior to the due date. In the event that the School District does not immediately resolve the insufficient funds situation, the Paying Agent will notify the Michigan Department of Treasury of the deficiency three business days before the payment due date and the State Treasurer shall make the payment.

Any amount paid by the State Treasurer as described in the preceding paragraphs shall be deemed a loan made to the School District pursuant to the requirements of said Article IX, Section 16, of the State Constitution. Registered owners of the Bonds may attempt to obtain a money judgment against the School District for the principal amount of the Bonds or interest not paid when due and may periodically attempt to enforce the collection of the money judgment by requiring the tax assessing officers for the School District to place the amount of such judgment on the next tax rolls of the School District. The rights of the holders of the Bonds and the enforceability thereof are subject to bankruptcy, insolvency, fraudulent conveyance, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted and their enforcement also may be subject to the exercise of judicial discretion in appropriate cases. See APPENDIX A, "State Qualification," in this Official Statement.

#### SOURCES OF SCHOOL OPERATING REVENUE

On March 15, 1994, the electors of the State of Michigan approved a ballot proposition to amend the State Constitution of 1963, in part, to increase the State sales tax from 4% to 6% as part of a complex plan to restructure the source of funding of public education (K-12) in order to reduce reliance on local property taxes for school operating purposes and to reduce the per pupil finance resource disparities among school districts. The State school aid package passed by the Legislature as part of the school finance reform legislation instituted a per pupil foundation allowance beginning in fiscal year 1994/95. With the passage of Public Act 48 of 2021 ("PA 48"), the Legislature eliminated the foundation allowance range in 2021/22 that had been in place since the passage of the school finance reform legislation in 1994. In Public Act 144 of 2022 ("PA 144"), the Legislature established a 2022/23 target foundation allowance of \$9,150 per pupil. In the future, the foundation allowance may be adjusted annually by an index based upon the change in revenues to the State school aid fund and change in the total number of pupils statewide. The foundation allowance is funded by locally raised property taxes plus State school aid. The revenues for the State's contribution to the foundation allowance are derived from a mix of taxing sources, including, but not limited to, a statewide property tax of 6 mills on all taxable property, a State sales and use tax, a real estate transfer tax and a cigarette tax.

Generally, school districts are required to levy a local property tax of not more than 18 mills or the number of mills levied in 1993 for school operating purposes, whichever is less, on non-homestead properties<sup>2</sup> in order for the school district to receive its per pupil foundation allowance. An intermediate school district may seek voter approval for up to three enhancement mills for distribution to local constituent school districts on a per pupil basis. Proceeds of the enhancement mills are not counted toward the foundation allowance. The Macomb Intermediate School District ("ISD") has received voter approval for a 1.9 mill regional enhancement millage which is distributed to all qualified schools within the ISD's boundaries, including the

<sup>&</sup>lt;sup>1</sup> "Taxable property" in this context does not include industrial personal property.

<sup>&</sup>lt;sup>2</sup> "Non-homestead property" includes all taxable property other than principal residence, qualified agricultural property,

qualified forestry property, supportive housing property, property occupied by a public school academy, and industrial personal property. Commercial personal property, to the extent not otherwise exempt, is exempt from the first 12 mills of not more than 18 mills levied by school districts.

School District, on a per pupil basis. The School District anticipates receiving approximately \$490 per pupil from that millage in 2022/23. Furthermore, school districts whose per pupil foundation allowance in 2022/23 calculates to an amount in excess of \$9,150 are authorized to levy additional millage to obtain the foundation allowance, first by levying such amount of the 18 mills against homestead property as is necessary to hold themselves harmless and, if the 18 mills is insufficient, to then levy such additional mills against all property uniformly as is necessary to obtain the foundation allowance. The School District's 2022/23 per pupil foundation allowance does not exceed \$9,150, and the School District does not levy such additional millage.

State aid appropriations and the payment schedule for State school aid may be changed by the Legislature at any time. If the amount appropriated from the State school aid fund exceeds the amount available for expenditure for a fiscal year, in the absence of overriding legislative action by the Legislature, the School Aid Act subjects most state aid payable to school districts for that fiscal year to an automatic proration on a per pupil basis in an amount necessary to eliminate the portion of the overage attributable to the appropriation to all school districts. See "STATE AID PAYMENTS" in APPENDIX B.

PA 48 amended the State School Aid Act for the 2021/22 fiscal year increasing the School District's foundation allowance to \$8,700 per pupil.

PA 144 amended the State School Aid Act for the 2022/23 fiscal year increasing the School District's foundation allowance to \$9,150 per pupil.

Pursuant to PA 144, the School District may be eligible to receive various categorical grants for specific purposes, such as special education, "at-risk" students, meal programs, early education, career and technical education programs, and other instructional and non-instructional programs. The annual amendments to the State School Aid Act determine the type and amount of those categorical funds. For further information regarding the School District's receipt of categorical funds for the 2021/22 fiscal year, see the School District's audited financial statements in APPENDIX D.

In 2020 and 2021, the U.S. Congress passed three stimulus bills providing financial support to public schools through the Elementary and Secondary School Emergency Relief Fund ("ESSER Funds"). Based on the three separate federal stimulus bills the ESSER funding is generally referred to as "ESSER I Funds," "ESSER II Funds," and "ESSER III Funds," respectively.

As required under Michigan law, available ESSER Funds have been appropriated and allocated to qualifying school districts. The School District has been awarded \$1,076,948 of the ESSER I Funds; \$4,652,523 of the ESSER II Funds; and \$10,456,337 of the ESSER III Funds. ESSER Funds already received by the School District are incorporated into the information in APPENDIX C. The School District may have received additional payments related to the ESSER Funds.

THE SOURCES OF THE SCHOOL DISTRICT'S OPERATING REVENUE DO NOT IMPACT THE TAXING AUTHORITY OF THE SCHOOL DISTRICT FOR PAYMENT OF GENERAL OBLIGATION UNLIMITED TAX SCHOOL BONDS AND DO NOT AFFECT THE OBLIGATION OF THE SCHOOL DISTRICT TO LEVY TAXES FOR PAYMENT OF DEBT SERVICE ON GENERAL OBLIGATION UNLIMITED TAX BONDS OF THE SCHOOL DISTRICT, INCLUDING THE BONDS OFFERED HEREIN.

# MICHIGAN PROPERTY TAX REFORM

On November 5, 2013, March 28, 2014, and April 1, 2014, a package of bills amended and replaced legislation enacted in 2012 to phase-out most personal property taxation in Michigan. The bills were contingent on Michigan voters approving a ballot question authorizing a new municipal entity, the Local Community Stabilization Authority ("LCSA"), to levy a local component of the statewide use tax and

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<sup>&</sup>lt;sup>1</sup> "Homestead property", in this context, means principal residence, qualified agricultural property, qualified forestry property, supportive housing property, property occupied by a public school academy, certain industrial personal property and certain commercial personal property, to the extent not otherwise exempt.

distribute that revenue to local units of government to offset their revenue losses resulting from the personal property tax reform. On August 5, 2014, voters approved that ballot question.

The bill package, together with the original 2012 legislation, created two new exemptions from the personal property tax. Under the "small taxpayer exemption," the commercial and industrial personal property of each owner with a combined true cash value in a local tax collecting unit of less than \$80,000 became exempt from ad valorem taxes in that collecting unit beginning in 2014, with such threshold being increased by the legislature to a combined true cash value in a local tax collecting unit of less than \$180,000 beginning in 2023. For businesses that do not qualify for the "small taxpayer exemption," all "eligible manufacturing personal property" (personal property used more than 50% of the time in industrial processing or direct integrated support) purchased and placed into service before 2006 or during or after 2013 became exempt beginning in 2016. Taxation on "eligible manufacturing personal property" placed into service after 2006 but before 2013 will be phased-out over time; with the exemption taking effect after the property has been in service for the immediately preceding 10 years. The legislation extends certain personal property tax exemptions and tax abatements for technology parks, industrial facilities and enterprise zones that were to expire after 2012, until the voter approved personal property tax exemptions take effect.

Pursuant to voter approval in August 2014, the legislation also includes a formula to reimburse school districts for 100% of their lost operating millage revenue and lost sinking fund millage revenue. To provide the reimbursement, the legislation reduces the state share of the use tax and authorizes the LCSA to levy a local component of the use tax and distribute that revenue to qualifying local units. However, the reimbursement for the school district's operating millage will come from the State use tax component, which is deposited into the State school aid fund. While the legislation provides reimbursement for prospective school operating losses, pursuant to legislative changes made in 2020, the School District will be reimbursed for debt millage calculated pursuant to a statutory formula.

Because the Bonds received voter approval after January 1, 2015, the School District does not expect to be reimbursed for the related debt millage revenue it could have otherwise generated, without exemptions, to make payments on the Bonds.

#### **LITIGATION**

The School District has not been served with any litigation, administrative action or proceeding, and to the knowledge of the appropriate officials of the School District no litigation or administrative action or proceeding has been threatened, restraining or enjoining, or seeking to restrain or enjoin, the issuance and delivery of the Bonds, or questioning or contesting the validity of the Bonds or the proceedings or authorities under which they are authorized to be issued, sold, executed and delivered. A certificate to such effect will be delivered to the Underwriter at the time of the original delivery of the Bonds.

#### TAX MATTERS

# **State**

In the opinion of Clark Hill PLC, Birmingham, Michigan ("Bond Counsel"), based on its examination of the documents described in its opinion, under existing State of Michigan statutes, regulations, rulings and court decisions, the Bonds and the interest thereon are exempt from all taxation in the State of Michigan, except inheritance and estate taxes and taxes on gains realized from the sale, payment or other disposition thereof.

<sup>&</sup>lt;sup>1</sup> A school district that increases its millage rate, without voter approval, to replace debt millage revenue loss would not be eligible to receive reimbursement distributions. Because much of the reimbursement funds are deposited into the State school aid fund, the legislature may, in the future, change the funding formulas in the State School Aid Act of 1979 or appropriate funds therein for other purposes.

#### **Federal**

In the opinion of Bond Counsel, based upon its examination of the documents described in its opinion, under existing statutes, regulations, rulings and court decisions, the interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals; however, interest on the Bonds held by an "applicable corporation" as defined in Section 59(k) of the Internal Revenue Code of 1986, as amended (the "Code") is included in annual "adjusted financial statement income" for purposes of calculating the alternative minimum tax imposed on an applicable corporation for tax years beginning after December 31, 2022. The opinions set forth in the preceding sentence are subject to the condition that the School District comply with all requirements of the Code, that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. The School District has covenanted to comply with such requirements. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds. Bond Counsel will express no opinion regarding other federal tax consequences with respect to the Bonds.

There are additional federal tax consequences relative to the Bonds and the interest thereon. The following is a general description of some of these consequences but is not intended to be complete or exhaustive and investors should consult with their tax advisors with respect to these matters. Prospective purchasers of the Bonds should be aware that (i) interest on the Bonds is included in the effectively connected earnings and profits of certain foreign corporations for purposes of calculating the branch profits tax imposed by Section 884 of the Code, (ii) interest on the Bonds may be subject to a tax on excess net passive income of certain S Corporations imposed by Section 1375 of the Code, (iii) interest on the Bonds is included in the calculation of modified adjusted gross income for purposes of determining the taxability of social security or railroad retirement benefits, (iv) the receipt of interest on the Bonds by life insurance companies may affect the federal tax liability of such companies, (v) in the case of property and casualty insurance companies, the amount of certain loss deductions otherwise allowed is reduced by a specific percentage of, among other things, interest on the Bonds, (vi) holders of the Bonds may not deduct interest on indebtedness incurred or continued to purchase or carry the Bonds, and (vii) commercial banks, thrift institutions and other financial institutions may deduct their costs of carrying certain obligations such as the Bonds.

#### **Original Issue Premium**

For federal income tax purposes, the initial offering prices to the public (excluding bond houses and brokers) of certain Bonds, as set forth on the cover of this Official Statement, may be greater than the stated redemption prices at maturity (the "Premium Bonds"), and constitutes for the original purchasers of the Premium Bonds an amortizable bond premium. Such amortizable bond premium is not deductible from gross income. The amount of amortizable bond premium allocable to each taxable year is generally determined on the basis of a taxpayer's yield to maturity determined by using the taxpayer's basis (for purposes of determining loss on sale or exchange) of such Premium Bonds and compounding at the close of each sixmonth accrual period. The amount of amortizable bond premium allocable to each taxable year is deducted from the taxpayer's adjusted basis of such Premium Bonds to determine taxable gain upon disposition (including sale, redemption or payment on maturity) of such Premium Bonds.

#### **Future Developments**

No assurance can be given that any future legislation or clarifications or amendments to the Code or to Michigan statutes, if enacted into law, will not contain proposals which could cause the interest on the Bonds to be subject directly or indirectly to federal or State income taxation, adversely affect the market price or marketability of the Bonds, or otherwise prevent bondholders from realizing the full current benefit of the status of the interest thereon.

Furthermore, no assurance can be given that the impact of any future court decisions will not cause the interest on the Bonds to be subject directly or indirectly to federal or State income taxation, adversely

affect the market price or marketability of the Bonds, or otherwise prevent bondholders from realizing the full current benefit of the status of the interest thereon.

It is to be understood that the rights of the holders of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

INVESTORS SHOULD CONSULT WITH THEIR TAX ADVISORS AS TO THE TAX CONSEQUENCES OF THEIR ACQUISITION, HOLDING OR DISPOSITION OF THE BONDS, INCLUDING THE TREATMENT OF ORIGINAL ISSUE PREMIUM.

#### APPROVAL OF LEGAL PROCEEDINGS

Legal matters incident to the authorization, issuance and sale by the School District of the Bonds are subject to the approving opinion of Clark Hill PLC, Birmingham, Michigan, Bond Counsel. Except to the extent necessary to issue its approving opinion as to the validity of the Bonds, Bond Counsel has made no inquiry as to any financial information, statements or materials contained in any financial documents, statements or materials that have been or may be furnished in connection with the authorization, issuance or marketing of the Bonds, and accordingly will not express any opinion with respect to the accuracy or completeness of any such financial information, statements or materials.

Certain legal matters will be passed upon for the Underwriter by its counsel, Miller, Canfield, Paddock and Stone, P.L.C., Detroit, Michigan.

#### APPROVAL BY MICHIGAN DEPARTMENT OF TREASURY

The School District has received a letter from the Department of Treasury of the State of Michigan stating that the School District is in material compliance with the criteria of the Revised Municipal Finance Act, Act No. 34, Public Acts of Michigan, 2001, as amended, for a municipality to be granted qualified status. The School District may therefore issue the Bonds without further approval from the Department of Treasury of the State of Michigan.

#### RATINGS

S&P Global Ratings, a business unit of Standard and Poor's Financial Services LLC ("S&P"), will assign, as of the date of delivery of the Bonds, its municipal bond rating of "AA" to the Bonds based upon the fact that each Bond will be fully qualified for participation in the Michigan School Bond Qualification and Loan Program as of its date of delivery. See "QUALIFICATION BY THE STATE OF MICHIGAN," "LEVY AND COLLECTION OF TAXES FOR PAYMENT OF THE BONDS AND BONDHOLDERS' REMEDIES" and APPENDIX A, "State Qualification," herein.

S&P will also assign, as of the date of delivery of the Bonds, its underlying municipal bond rating of "A-" to the Bonds without regard to qualification of the Bonds for participation in the Michigan School Bond Qualification and Loan Program.

No application has been made to any other ratings service for a rating on the Bonds. The School District furnished to S&P certain materials and information in addition to that provided herein. Generally, rating agencies base their ratings on such information and materials, and on investigations, studies and assumptions. There is no assurance that such ratings will prevail for any given period of time or that they will not be revised downward or withdrawn entirely by S&P if, in its judgment, circumstances so warrant. Any such downward revision or withdrawal of such ratings may have an adverse affect on the market price of the Bonds. Any ratings assigned represent only the views of S&P. Further information is available upon request from S&P Global Ratings, 55 Water Street, New York, New York 10041, telephone: (212) 438-1000.

#### **UNDERWRITING**

Stifel, Nicolaus & Company, Incorporated (the "Underwriter") has agreed, subject to the terms of the Bond Purchase Agreement, to purchase the Bonds from the School District. The Bond Purchase Agreement provides, in part, that the Underwriter, subject to certain conditions, will purchase from the School District the aggregate principal amount of Bonds for a purchase price as set forth therein. The Underwriter has further agreed to offer the Bonds to the public at the approximate initial offering prices corresponding to the yields as set forth on the cover hereto. The Underwriter may offer and sell the Bonds to certain dealers and others at prices lower than the offering prices corresponding to the yields stated on the cover hereto. The offering prices may be changed from time to time by the Underwriter. The aggregate underwriting fee for the Bonds equals 0.530 percent of the aggregate principal amount of the Bonds.

The Bond Purchase Agreement provides that the obligations of the Underwriter are subject to certain conditions, including, among other things, that (i) no event has occurred which impairs or threatens to impair the validity of the Bonds or the status of the Bonds or the interest thereon as exempt from taxation in the State of Michigan and interest on the Bonds is excluded from gross income for federal income tax purposes (except as described under the heading "TAX MATTERS" herein), and (ii) proceedings relating to the Bonds are not pending or threatened by the Securities and Exchange Commission. The Bond Purchase Agreement further provides that the School District will provide to the Underwriter, within seven business days of the date of the Bond Purchase Agreement, sufficient copies of the Official Statement to enable the Underwriter to comply with the requirements of Rule 15c2-12(b)(4) under the Securities Exchange Act of 1934, as amended.

#### MUNICIPAL ADVISOR'S OBLIGATION

The School District has retained PFM Financial Advisors LLC, of Ann Arbor, Michigan, as municipal financial advisor (the "Municipal Advisor") in connection with the issuance of the Bonds. In preparing portions of the Official Statement, the Municipal Advisor has relied upon governmental officials and other sources which have access to relevant data, to provide accurate information for the Official Statement and the Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. To the best of the Municipal Advisor's knowledge and belief, the information contained in the Official Statement, which it assisted in preparing, while it may be summarized, is complete and accurate. The Municipal Advisor is not a public accounting firm and has not been engaged by the School District to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards.

The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities and therefore will not participate in the underwriting of the Bonds. PFM Financial Advisors LLC is registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board as a municipal advisor.

Requests for information concerning the School District should be addressed to PFM Financial Advisors LLC, 555 Briarwood Circle, Suite 333, Ann Arbor, Michigan 48108, telephone: (734) 994-9700.

#### CONTINUING DISCLOSURE

Prior to delivery of the Bonds, the School District will execute a Continuing Disclosure Agreement (the "Agreement") for the benefit of the holders of the Bonds and the Beneficial Owners (as hereinafter defined under this caption only) to send certain information annually and to provide notice of certain events to certain information repositories pursuant to the requirements of Rule 15c2-12(b)(5) (the "Rule") adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended. "Beneficial Owner" means, under this caption only, any person, which has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including any person holding Bonds through nominees, depositories or any other intermediaries). The information to be provided on an annual basis, the events which will be noticed on an occurrence basis and the other terms of the Agreement, are set forth in "APPENDIX F: Form of Continuing Disclosure Agreement." Additionally, the School District shall provide certain annual financial information and operating data generally consistent with the information contained within the tables under the headings "ENROLLMENT - Historical Enrollment," "STATE AID

PAYMENTS," "PROPERTY VALUATIONS - History of Valuations," "MAJOR TAXPAYERS," "SCHOOL DISTRICT TAX RATES - (Per \$1,000 of Valuation)," "TAX LEVIES AND COLLECTIONS," "RETIREMENT PLAN - Contribution to MPSERS," "LABOR RELATIONS," "DEBT STATEMENT - DIRECT DEBT," and "SCHOOL LOAN REVOLVING FUND (SLRF) PROGRAM" as it relates to the School District's School Loan Revolving Fund balance, if any, in APPENDIX B and General Fund Budget Summary in APPENDIX C.

A failure by the School District to comply with the Agreement will not constitute an event of default under the Resolution and Beneficial Owners of the Bonds are limited to the remedies described in the Agreement. A failure by the School District to comply with the Agreement must be reported by the School District in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

The School District incurred financial obligations (state aid notes) on July 17, 2020, July 19, 2021, and July 21, 2022 requiring notice filing. Though notice of the incurrences have since been filed, they were not timely. Except for the foregoing, the School District has not, in the previous five years, failed to comply in any material respect with any previous continuing disclosure agreements or undertaking executed by the School District pursuant to the Rule.

#### **OTHER MATTERS**

All information contained in this Official Statement, in all respects, is subject to the complete body of information contained in the original sources thereof. In particular, no opinion or representation is rendered as to whether any projection will approximate actual results, and all opinions, estimates and assumptions, whether or not expressly identified as such, should not be considered statements of fact.

The School District certifies that to its best knowledge and belief, this Official Statement, insofar as it pertains to the School District and its economic and financial condition, is true and correct as of the date of this Official Statement, and does not contain, nor omit, any material facts or information which would make the statements contained herein misleading.

FITZGERALD PUBLIC SCHOOLS COUNTY OF MACOMB STATE OF MICHIGAN

By: /s/ Hollie Stange

Its: Superintendent of Schools



# APPENDIX A STATE QUALIFICATION

#### ARTICLE IX, SECTION 16 OF THE 1963 STATE OF MICHIGAN CONSTITUTION

#### State loans to school districts.

Sec. 16. The state, in addition to any other borrowing power, may borrow from time to time such amounts as shall be required, pledge its faith and credit and issue its notes or bonds therefor, for the purpose of making loans to school districts as provided in this section.

#### Amount of loans.

If the minimum amount which would otherwise be necessary for a school district to levy in any year to pay principal and interest on its qualified bonds, including any necessary allowances for estimated tax delinquencies, exceeds 13 mills on each dollar of its assessed valuation as finally equalized, or such lower millage as the legislature may prescribe, then the school district may elect to borrow all or any part of the excess from the state. In that event the state shall lend the excess amount to the school district for the payment of principal and interest. If for any reason any school district will be or is unable to pay the principal and interest on its qualified bonds when due, then the school district shall borrow and the state shall lend to it an amount sufficient to enable the school district to make the payment.

#### Qualified bonds.

The term "qualified bonds" means general obligation bonds of school districts issued for capital expenditures, including refunding bonds, issued prior to May 4, 1955, or issued thereafter and qualified as provided by law pursuant to Section 27 or Section 28 of Article X of the Constitution of 1908 or pursuant to this section.

#### Repayment of loans, tax levy by school district.

After a school district has received loans from the state, each year thereafter it shall levy for debt service, exclusive of levies for nonqualified bonds, not less than 13 mill or such lower millage as the legislature may prescribe, until the amount loaned has been repaid, and any tax collections therefrom in any year over and above the minimum requirements for principal and interest on qualified bonds shall be used toward the repayment of state loans. In any year when such levy would produce an amount in excess of the requirements and the amount due to the state, the levy may be reduced by the amount of the excess.

#### Bonds, state loans, repayment.

Subject to the foregoing provisions, the legislature shall have the power to prescribe and to limit the procedure, terms and conditions for the qualification of bonds, for obtaining and making state loans, and for the repayment of loans.

#### Power to tax unlimited.

The power to tax for the payment of principal and interest on bonds hereafter issued which are the general obligations of any school district, including refunding bonds, and for repayment of any state loans made to school districts, shall be without limitations as to rate or amount.

#### Rights and obligations to remain unimpaired.

All rights acquired under Sections 27 and 28 of Article X of the Constitution of 1908, by holders of bonds heretofore issued, and all obligations assumed by the state or any school district under these sections, shall remain unimpaired.

#### SCHOOL BOND QUALIFICATION, APPROVAL, AND LOAN ACT Act 92 of 2005

AN ACT to prescribe the procedures, terms, and conditions for the qualification or approval of school bonds and other bonds; to authorize this state to make loans to certain school districts for the payment of certain bonds and to authorize schools to borrow from this state for that purpose; to prescribe the terms and conditions of certain loans to school districts; to prescribe the powers and duties of certain state agencies and certain state and local officials; to provide for certain fees; to prescribe certain penalties; and to repeal acts and parts of acts.

History: 2005, Act 92, Imd. Eff. July 20, 2005.

The People of the State of Michigan enact:

#### 388.1921 Short title.

Sec. 1. This act shall be known and may be cited as the "school bond qualification, approval, and loan act". **History:** 2005, Act 92, Imd. Eff. July 20, 2005.

#### 388.1922 Purpose of act.

Sec. 2. The purpose of this act is to implement section 16 of article IX of the state constitution of 1963 and to provide for loans to school districts.

History: 2005, Act 92, Imd. Eff. July 20, 2005.

#### 388,1923 Definitions.

Sec. 3. As used in this act:

- (a) "Computed millage" means the number of mills in any year, not less than 7 mills and not more than 13 mills, determined on the date of issuance of the order qualifying the bonds or on a later date if requested by the school district and approved by the state treasurer, that, if levied by the school district, will generate sufficient annual proceeds to pay principal and interest on all the school district's qualified bonds plus principal and interest on all qualified loans related to those qualified bonds no later than the final mandatory repayment date. Based on changes of circumstances, including, but not limited to, additional bond qualification, refundings, changes in qualified loan interest rates, changes in taxable values, and assumptions contained in any then currently effective guidelines issued by the state treasurer pursuant to section 5(2)(c), the school district shall not less than annually, beginning on October 1, 2013, using methods prescribed in this act, recalculate the computed millage necessary to generate sufficient annual levy proceeds to pay principal and interest on all of the school district's qualified bonds and principal and interest on all qualified loans related to those qualified bonds not later than the final mandatory repayment date. If the school district determines that the recalculated computed millage is lower than its current millage levy rate, the school district shall promptly notify the state treasurer in writing of the recalculated computed millage. Immediately thereafter, the school district shall decrease its millage levy rate to the recalculated computed millage, but not below the computed millage established pursuant to the most recent order qualifying bonds for that school district, or to the minimum levy prescribed by law for receipt of qualified loans, whichever rate is higher. If the school district determines that the recalculated computed millage is higher than its current millage levy rate, the school district shall promptly notify the state treasurer in writing of the recalculated computed millage. Immediately thereafter, the school district shall increase its millage levy rate to the recalculated computed millage, subject to 1 of the following exceptions, and subject to any maximum millage levy rate otherwise prescribed for by law:
- (i) For each school district's first recalculated computed millage required as of October 1, 2013, increase its millage levy by a percentage amount equal to the equivalent percentage of taxable value change for that school district over the immediately preceding 5 years, but not higher than the recalculated computed millage.
- (ii) For each school district's subsequent recalculated computed millage beginning October 1, 2014 and each year thereafter, increase its millage levy by a percentage amount equal to the percentage of taxable value decline for the immediately preceding year ending September 30, but not to a rate higher than the recalculated computed millage.
- (iii) If it is determined that a district's current computed millage is sufficient to pay all qualified loans by the mandatory final loan repayment date, no recalculation of the computed millage is required.
- (b) "Final mandatory repayment date" means the final mandatory repayment date determined by the state treasurer under section 9.
  - (c) "Michigan finance authority" means the Michigan finance authority created under Executive

Reorganization Order No. 2010-2, MCL 12.194.

- (d) "Qualified bond" means a bond that is qualified under this act for state loans as provided in section 16 of article IX of the state constitution of 1963. A qualified bond includes the interest amount required for payment of a school district's net interest obligation under an interest rate exchange or swap, hedge, or other agreement entered into pursuant to the revised municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821, but does not include a termination payment or similar payment related to the termination or cancellation of an interest rate exchange or swap, hedge, or other similar agreement. A qualified bond may include a bond issued to refund loans owed to the state under this act.
- (e) "Qualified loan" means a loan made under this act or former 1961 PA 108 from this state to a school district to pay debt service on a qualified bond.
- (f) "Revolving loan fund" means the school loan revolving fund created under section 16c of the shared credit rating act, 1985 PA 227, MCL 141.1066c.
- (g) "School district" means a general powers school district organized under the revised school code, 1976 PA 451, MCL 380.1 to 380.1852, or a school district of the first class as described in the revised school code, 1976 PA 451, MCL 380.1 to 380.1852, having the power to levy ad valorem property taxes.
  - (h) "State treasurer" means the state treasurer or his or her duly authorized designee.
- (i) "Taxable value" means the value determined under section 27a of the general property tax act, 1893 PA 206, MCL 211.27a.

History: 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

# 388.1924 Qualification of new bonds; terms and conditions applicable to outstanding qualified bonds; application for prequalification.

- Sec. 4. (1) A school district may issue and market bonds as qualified bonds if the state treasurer has issued an order granting qualification under this act.
- (2) Except with regard to qualification of new bonds, nothing in this act shall be construed to alter the terms and conditions applicable to outstanding qualified bonds issued in accordance with former 1961 PA 108. Unless otherwise amended as permitted by this act, outstanding qualified loans incurred in association with outstanding qualified bonds described in this subsection shall bear interest as provided in section 9(8) but otherwise shall be due and payable as provided in the repayment agreements entered into between the school district and the state before the effective date of this act.
- (3) The state treasurer may qualify bonds for which the state treasurer has received an application for prequalification on or before May 25, 2005 without regard to the requirements of section 5(2)(f) if the electors of the school district approve the bonds at an election held during 2005.

History: 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

#### 388.1925 Preliminary qualification; application.

- Sec. 5. (1) A school district may apply to the state treasurer for preliminary qualification of a proposed school bond issue by filing an application in the form and containing the information required by this act.
- (2) An application for preliminary qualification of a school bond shall contain all of the following information:
  - (a) The proposed ballot language to be submitted to the electors.
  - (b) A description of the project or projects proposed to be financed.
- (c) A pro forma debt service projection showing the estimated mills the school district will levy to provide revenue the school district will use to pay the qualified bonds, any outstanding qualified bonds, and any outstanding or projected qualified loans of the school district. For the purpose of the pro forma debt service projection, the school district may assume for the first 5 years following the date of the application the average growth or decline in taxable value for the 5 years or such other period of time requested by the school district if approved by the state treasurer preceding the date of the application and the average growth or decline rate for the 20 years immediately preceding the date of the application but not more than 3% or less than 0% growth rate, for the remaining term of the proposed bonds.
- (d) Evidence that the rate of utilization of each project to be financed will be at least 85% for new buildings and 60% for renovated facilities. If the projected enrollment of the district would not otherwise support utilization at the rates described in this subsection, the school district may include an explanation of the actions the school district intends to take to address the underutilization, including, if applicable, actions to close school buildings or other actions designed to assure continued assured use of the facilities being financed.
- (e) Evidence that the cost per square foot of the project or projects will be reasonable in light of economic conditions applicable to the geographic area in which the school district is located.

- (f) Evidence that the school district will repay all outstanding qualified bonds, the proposed qualified bonds, all outstanding qualified loans, and all qualified loans expected to be incurred with respect to all qualified bonds of the school district, including the proposed qualified bond issue, not later than the applicable final mandatory repayment date.
- (g) The overall utilization rate of all school buildings in the school district, excluding special education purposes.
- (h) The total bonded debt outstanding of the school district and the total taxable value of property in the school district for the school district fiscal year in which the application is filed.
- (i) A statement describing any environmental or usability problems to be addressed by the project or projects.
- (j) An architect's analysis of the overall condition of the facilities to be renovated or replaced as a part of the project or projects.
- (k) An amortization schedule demonstrating that the weighted average maturity of the qualified bond issue does not exceed 120% of the average reasonably expected useful life of the facilities, excluding land and site improvements, being financed or refinanced with the proceeds of the qualified bonds, determined as of the later of the date on which the qualified bonds will be issued or the date on which each facility is expected to be placed in service.
- (1) An agreement that the school district will keep books and records detailing the investment and expenditure of the proceeds of the qualified bonds and, at the request of the state treasurer, the school district will promptly, but not later than the date specified in the request, which date shall be not less than 5 business days after the date of the request, submit information requested by the state treasurer related to the detailed information maintained by the school district as to the investment and expenditure of the proceeds of its qualified bonds.

History: 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

#### 388.1926 Prequalification of bonds; determination by state treasurer.

- Sec. 6. The state treasurer shall prequalify bonds of a school district if the state treasurer determines all of the following:
- (a) The issuance of additional qualified bonds will not prevent the school district from repaying its outstanding qualified bonds, the proposed bonds, all outstanding qualified loans, and all qualified loans expected to be incurred with respect to all qualified bonds of the school district, including the proposed bond issue, not later than the applicable final mandatory repayment date.
  - (b) The form and language of the ballot conforms with the requirements of this act.
  - (c) The school district has filed an application complying with the requirements of section 5.
- (d) If the proposed bond issue is approved by the voters after September 30, 2012 and will result in additional qualified loans, the outstanding balance of all qualified loans on the most recent May 1 or November 1 did not exceed \$1,800,000,000.00. The \$1,800,000,000.00 limitation described in the immediately preceding sentence does not apply after June 30, 2016.
- (e) The issuance of additional qualified bonds approved by voters after September 30, 2012 will not have an adverse financial impact on the school district, this state, or the school loan revolving fund. In making this determination, the state treasurer shall consider relevant factors, including, but not limited to, whether the issuance of the proposed bond issue will cause the aggregate outstanding amount of qualified and nonqualified bonds, including the proposed bond issue, and currently outstanding qualified loans of the school district to exceed 25% of the taxable value of the school district at the time the proposed bonds are issued.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

# 388.1927 Qualification of bonds; determination by state treasurer; order; specifications; loan agreement; reapplication; qualification of refunding bonds; requirements.

- Sec. 7. (1) The state treasurer shall qualify bonds of a school district if the state treasurer determines all of the following:
  - (a) A majority of the school district electors have approved the bonds.
- (b) The terms of the bond issue comply with applicable provisions of the revised school code, 1976 PA 451, MCL 380.1 to 380.1852.
- (c) The school district is in compliance with the revised municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821.
- (d) The weighted average maturity of the qualified bond issue does not exceed 120% of the average reasonably expected useful life of the facilities, excluding land and site improvements, being financed or refinanced with the proceeds of the bonds, determined as of the later of the date on which the qualified bonds

will be issued or the date on which each facility is expected to be placed in service.

- (e) The school district has filed any information necessary to update the contents of the original application to reflect changes in any of the information approved in the preliminary qualification process.
- (f) The school district has agreed that the school district will keep books and records detailing the investment and expenditure of the proceeds of the qualified bonds and, at the request of the state treasurer, the school district will promptly, but not later than the date specified in the request, which date shall be not less than 5 business days after the date of the request, submit information requested by the state treasurer related to the detailed information maintained by the school district as to the investment and expenditure of the proceeds of its qualified bonds.
- (2) An order qualifying bonds shall specify the principal and interest payment dates for all the bonds, the maximum principal amount of and maximum interest rate on the bonds, the computed millage, if any, the final mandatory repayment date, and other matters as the state treasurer shall determine or as are required by this act.
- (3) If the application for prequalification demonstrates that the school district will borrow from this state in accordance with this act, the state treasurer and the school district shall enter into a loan agreement setting forth the terms and conditions of any qualified loans to be made to the school district under this act.
- (4) If a school district does not issue its qualified bonds within 180 days after the date of the order qualifying bonds, the order shall no longer be effective. However, the school district may reapply for qualification by filing an application and information necessary to update the contents of the original application for prequalification or qualification.
- (5) The state treasurer shall qualify refunding bonds issued to refund qualified loans or qualified bonds if the state treasurer finds that all of the following are met:
- (a) The refunding bonds comply with the provisions of the revised municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821.
- (b) That the school district will repay all outstanding qualified bonds, the proposed qualified bonds, all outstanding qualified loans, and all qualified loans expected to be incurred with respect to all qualified bonds of the school district, including the proposed qualified bond issue, not later than the applicable final mandatory repayment date.

History: 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

#### 388.1928 Submission of ballot to electors; ballot.

Sec. 8. A ballot submitted to the school electors of a school district after November 8, 2005 requesting authorization to issue unlimited tax general obligations that will be guaranteed by this state in accordance with section 16 of article IX of the state constitution of 1963 shall inform the electors that if the school district expects to borrow from this state to pay debt service on the bonds, the estimated total amount of the principal of that borrowing and the interest to be paid on that borrowing, the estimated duration of the millage levy, and the estimated computed millage rate for that levy. The ballot shall also inform the electors of the total amount of qualified bond and loan debt currently outstanding and that the estimated computed millage rate may change based on changes in certain circumstances.

History: 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

# 388.1929 Amount of borrowing; limitation; payment date for outstanding qualified loans; order; maintenance of separate accounts for each school district; duration of millage levy; amended and restated repayment agreements; waiver of portion of millage levy; findings; interest; final or later mandatory repayment date.

- Sec. 9. (1) Except as otherwise provided in this act, a school district may borrow from the state an amount not greater than the difference between the proceeds of the school district's computed millage and the amount necessary to pay principal and interest on its qualified bonds, including any necessary allowances for estimated tax delinquencies.
- (2) For school districts having qualified loans outstanding as of July 20, 2005, the state treasurer shall review information relating to each school district regarding the taxable value of the school district and the actual debt service of outstanding qualified bonds as of July 20, 2005 and shall issue an order establishing the payment date for all those outstanding qualified loans and any additional qualified loans expected to be incurred by those school districts related to qualified bonds issued before July 20, 2005. The payment date shall be not later than 72 months after the date on which the qualified bonds most recently issued by the school district are due and payable. The payment date established pursuant to this subsection for a school district is a final mandatory repayment date.
  - (3) For qualified loans related to qualified bonds issued after July 20, 2005, the qualified loans shall be due

72 months after the date on which the qualified bonds for which the school borrowed from this state are due and payable. The due date determined pursuant to this subsection for a school district is a final mandatory repayment date. This section does not preclude early repayment of qualified bonds or qualified loans.

- (4) The state treasurer shall maintain separate accounts for each school district on the books and accounts of this state noting the qualified bond, the related qualified loans, the final payment date of the bonds, the final mandatory repayment date of the qualified loans, and the interest rate accrued on the loans.
- (5) For qualified loans relating to qualified bonds issued after July 20, 2005, a school district shall continue to levy the computed millage until it has completely repaid all principal and interest on its qualified loans.
- (6) For qualified loans relating to qualified bonds issued before July 20, 2005, a school district shall continue to comply with the levy and repayment requirements imposed before July 20, 2005. Not less than 90 days after July 20, 2005, the state treasurer and the school district shall enter into amended and restated repayment agreements to incorporate the levy and repayment requirements applicable to qualified loans issued before July 20, 2005.
- (7) Upon the request of a school district made before June 1 of any year, the state treasurer annually may waive all or a portion of the millage required to be levied by a school district to pay principal and interest on its qualified bonds or qualified loans under this section if the state treasurer finds all of the following:
- (a) The school board of the school district has applied to the state treasurer for permission to levy less than the millage required to be levied to pay the principal and interest on its qualified bonds or qualified loans under subsection (1).
  - (b) The application specifies the number of mills the school district requests permission to levy.
  - (c) The waiver will be financially beneficial to this state, the school district, or both.
- (d) The waiver will not reduce the millage levied by the school district to pay principal and interest on qualified bonds or qualified loans under this act to less than 7 mills.
- (e) The board of the school district, by resolution, has agreed to comply with all conditions that the state treasurer considers necessary.
  - (8) All qualified loans shall bear interest at 1 of the following rates:
- (a) The greater of 3% or the average annual cost of funds used to make qualified loans plus 0.125%, but not less than the cost of funds on outstanding qualified notes and bonds issued by the Michigan finance authority to finance loans computed by the state treasurer not less often than annually.
- (b) A lesser rate determined by the state treasurer to be necessary to maintain the exemption from federal income tax of interest on any bonds or notes issued to fund qualified loans.
- (c) A higher rate determined by the state treasurer to be necessary to prevent the impairment of any contract of this state or the Michigan finance authority in existence on the effective date of the amendatory act that added this subdivision.
- (9) A payment date determined under subsection (2) or a due date determined under subsection (3) is a final mandatory repayment date. Once established for a school district as provided in this section, a final mandatory repayment date shall apply to all qualified loans of the school district, whenever made, until 30 days after the date the school district has no outstanding qualified loans and no outstanding debt incurred to refund qualified loans. Notwithstanding this subsection, the state treasurer may determine a later mandatory repayment date for a school district that agrees to levy a higher millage, acceptable to the state treasurer, not to exceed 13 mills, than its existing computed millage.

**History:** 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2006, Act 71, Imd. Eff. Mar. 20, 2006;—Am. 2009, Act 50, Imd. Eff. June 18, 2009;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

#### 388.1930 Certificates of qualification or approval; file; delivery.

Sec. 10. The state treasurer shall keep all certificates of qualification or approval in a permanent file and shall deliver copies of the certificates to the school district.

History: 2005, Act 92, Imd. Eff. July 20, 2005.

#### 388.1931 Rules; bulletins.

Sec. 11. The state treasurer may promulgate rules to implement this act pursuant to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, and may issue bulletins as authorized by this act.

History: 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

# 388.1932 Failure to apply for prequalification, qualification, or approval of bond before issuance.

Sec. 12. If a school district does not apply for prequalification or qualification or approval of a bond issue

before the issuance of those bonds, the state treasurer shall not approve or qualify those bonds as qualified bonds under this act.

History: 2005, Act 92, Imd. Eff. July 20, 2005.

# 388.1933 School district owing revolving loan fund; filing annual loan activity application required; borrowing for debt service on qualified bonds; draw request; duties of state treasurer upon receipt of qualified loan confirmation; notification of no need to borrow by school district; invoice for repayment amount; remittance.

- Sec. 13. (1) If a school district owes a balance due to the revolving loan fund or has been identified as a potential borrower, the school district shall file an annual loan activity application with the state treasurer no less than 60 days before certifying its annual tax levy. The annual loan activity application shall be submitted in a format prescribed by the state treasurer and shall provide the taxable value, debt service, and any other information necessary to determine the proper required millage levy required under this act. The application shall contain a resolution passed by the local school board authorizing a designated school district official to complete all necessary documents to obtain a loan from the revolving loan fund or for making repayment to the revolving loan fund for the year.
- (2) If a school district is eligible to borrow for debt service on qualified bonds, the school district shall file a draw request with the state treasurer not less than 30 days before each date on which the school district owes the debt service. The draw request shall include all of the following:
  - (a) A statement of the debt service owed in the next 6 months.
- (b) A copy of the most recent bank statement showing the amount on hand in the debt service accounts for all qualified bonds.
- (c) A statement of any revenue received for payment of the debt service since the date of the bank statement.
- (d) A statement of any withdrawals made from the debt service account since the date of the bank statement.
- (3) Not more than 7 days before the date established by the state treasurer for making qualified loans, the school district shall confirm in writing the final qualified loan amount to be drawn on a certificate in the form prescribed by the state treasurer.
- (4) Upon receipt of a qualified loan confirmation described in subsection (3), the state treasurer shall determine the amount of the draw, which shall be the difference between the funds on hand in all debt service accounts and the amount of the debt service, and shall make a qualified loan in that amount to the school district no later than 6 days before the date the debt service is due.
- (5) When a school district's current computed millage levy is sufficient to pay principal and interest on its qualified bonds, a school district shall notify the state treasurer in writing of no need to borrow no later than 30 days before the date set for payment of the qualified bonds.
- (6) Within 30 days after receipt of the annual activity application under subsection (1), the state treasurer shall send an invoice to the school district for the amount of repayment the school district owes on its outstanding qualified loans, which shall be the difference between the debt service payable or paid to bondholders and the funds on hand at the school district, less a reasonable amount of funds on hand, as determined by the state treasurer, to cover minimum balance requirements or potential tax disputes. The school district shall remit the amount specified in the invoice within 30 days after the dated date of the invoice.

History: 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

# 388.1934 Failure of school district to pay principal and interest due on qualified bonds; notice; payment by state treasurer; billing of school district for amount paid; remittance.

- Sec. 14. (1) If any paying agent for a school district's qualified bonds notifies the state treasurer that the school district has failed to deposit sufficient funds to pay principal and interest due on the qualified bonds when due, or if a bondholder notifies the state treasurer that the school district has failed to pay principal or interest on qualified bonds when due, whether or not the school district has filed a draw request with the state treasurer, the state treasurer shall promptly pay the principal or interest on the qualified bond when due.
- (2) If the state treasurer pays any amount described in this section, the state treasurer shall bill the school district for the amount paid and the school district shall immediately remit the amount to the state treasurer. If the school district would have been eligible to borrow the debt service in accordance with the terms of this act, the school district shall enter into a loan agreement establishing the terms of the qualified loan as provided in this act. If the state treasurer directs the Michigan municipal bond authority to pay any amount described in this section, the state treasurer shall cause the Michigan municipal bond authority to bill the

school district for the amount paid and the school district shall immediately remit the amount to the Michigan municipal bond authority.

History: 2005, Act 92, Imd. Eff. July 20, 2005.

#### 388.1935 Default; repayment.

Sec. 15. (1) If a school district that owes this state loan repayments relating to qualified bonds fails to levy at least the computed millage upon its taxable value for debt retirement purposes for qualified bonds and for repayment of a qualified loan made under this act while any part of the qualified loan is unpaid or defaults in its agreement to repay a qualified loan or any installment of a qualified loan, the school district shall increase its debt levy in the next succeeding year to obtain the amount necessary to repay this state the amount of the default plus a late charge of 3% and shall pay that amount to this state together with any other amounts owed during the next tax year. The school district may use other funds to repay this state including a transfer of general funds of the school district, if approved by the state treasurer. The state treasurer shall not disburse state school aid to the school district until the school district has made satisfactory arrangements with the state treasurer for the payment of the amount in default.

(2) If a school district fails to process any report, application, confirmation, or repayment as required under this act, the state treasurer may withhold a school district's state aid funds until the school district complies with the requirements under this act.

History: 2005, Act 92, Imd. Eff. July 20, 2005.

#### 388.1936 Charging and disposition of fees.

Sec. 16. (1) The state treasurer may charge a prequalification application fee, a qualification application fee, and an annual loan activity fee in the amounts determined by the state treasurer to be required to pay the estimated administrative expenses incurred under this act for the fiscal year in which the state treasurer imposes the fee.

(2) The state treasurer shall deposit all fees collected under this act into a separate fund established within the state treasury, and shall use the proceeds of the fees solely for the purpose of administering and enforcing this act. The unexpended and unobligated balance of this fund at the end of each state fiscal year shall be carried forward over to the succeeding state fiscal year and shall not lapse to the general fund but shall be available for reappropriation for the next state fiscal year.

History: 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

### 388.1937 False statement or unauthorized use of proceeds; violation as felony; penalty.

Sec. 17. A person who knowingly makes a false statement or conceals material information for the purpose of obtaining qualification of a bond issue under this act or for the purpose of obtaining a qualified loan under this act, or who knowingly uses all or part of the proceeds of a qualified loan obtained under this act for any purpose not authorized by this act, is guilty of a felony punishable by imprisonment for not more than 4 years or a fine of not more than \$5,000.00, or both.

History: 2005, Act 92, Imd. Eff. July 20, 2005.

#### 388.1938 Use of remaining proceeds.

Sec. 18. If a school district has completed the projects approved by the school electors of the school district to be funded from proceeds of qualified bonds, a school district may use any remaining proceeds of the qualified bonds as follows:

- (a) To pay debt service on the qualified bonds.
- (b) To repay this state.
- (c) If in the opinion of the school district's bond counsel use of the remaining proceeds for the purposes described in subdivisions (a) and (b) would adversely affect the federal tax treatment of interest on the qualified bonds, to pay for enhancements to the projects approved by the school electors as described in the ballot language proposing the qualified bonds.

History: 2005, Act 92, Imd. Eff. July 20, 2005;—Am. 2012, Act 437, Eff. Mar. 28, 2013.

#### 388.1939 Actions by designee.

Sec. 19. The state treasurer may designate in writing a person or persons to take any actions required to be taken by the state treasurer under this act. The signature of any designee shall have the same force and effect as the signature of the state treasurer for all purposes of this act.

History: 2005, Act 92, Imd. Eff. July 20, 2005.

# OPINION #4422 OF THE ATTORNEY GENERAL, STATE OF MICHIGAN DATED MARCH 12, 1965

CONSTITUTIONAL LAW: SCHOOL BONDS: MUNICIPAL FINANCE COMMISSION:

Article 9, § 16, Michigan Constitution of 1963, requires school districts to borrow and State to lend sufficient sum to cover debt service payments on qualified bonds of school districts. Although this is not a pledge of full faith and credit of the State, the Municipal Finance Commission may and must enforce the duty of the district to borrow and the State to lend such sum.

No. 4422 March 12, 1965.

Hon. Sanford A. Brown State Treasurer Lansing, Michigan

You have asked in your letter of February 5 whether Article IX, § 16 of the Michigan Constitution of 1963 pledges the full faith and credit of the State to the payment of principal and interest of qualified school bonds.

Article IX, § 16 of the Michigan Constitution of 1963 provides in pertinent part as follows:

"The state \* \* \* may borrow from time to time such amounts as shall be required, pledge its faith and credit and issue its notes or bonds therefor, for the purpose of making loans to school districts as provided in this section.

"If the minimum amount which would otherwise be necessary for a school district to levy in any year to pay principal and interest on its qualified bonds, including any necessary allowances for estimated tax delinquencies, exceeds 13 mills on each dollar of its assessed valuation as finally equalized, or such lower millage as the legislature may prescribe, then the school district may elect to borrow all or any part of the excess from the state. In that event the state shall lend the excess amount to the school district for payment of principal and interest. If for any reason any school district will be or is unable to pay the principal and interest on its qualified bonds when due, then the school district shall borrow and the state shall lend to it an amount sufficient to enable the school district to make the payment.

"The term 'qualified bonds' means general obligation bonds of school districts issued for capital expenditures, including refunding bonds, issued prior to May 4, 1955, or issued thereafter and qualified as provided by law pursuant to Section 27 or Section 28 of Article X of the Constitution of 1908 or pursuant to this section."

Thus, the school district is <u>required</u> to borrow and the State to lend an amount sufficient to enable the school district to make payments of principal and interest due on qualified bonds, and the state is <u>empowered</u> to borrow and to issue its notes or bonds for the purpose of making such loans, and to pledge its full faith and credit for such state bonds or notes.

The constitutional provision quoted does not pledge the full faith and credit of the state to all qualified bonds. The state is not primarily liable on qualified bonds of a school district. Rather, the state is required to lend whatever the school district needs, from time to time, to meet debt service requirements on such bonds.

You ask what remedies are available to enforce the obligation of the state.

The quoted language makes it mandatory upon the school district to borrow and upon the state to lend "an amount necessary to enable the school district to make the payment." Under Chapter II, Section 2(f) of the Municipal Finance Act [C.L. 1948 § 132.2; M.S.A. 1958 Rev. Vol. § 5.3188(4)f], the Municipal Finance Commission has power to enforce compliance with any law by, inter alia, the "institution of appropriate proceedings in the courts of the state, including those for writs of mandamus and injunction."

The Commission could and indeed must enforce the duty of the district to borrow and the state to lend. The bondholders also would have an action to enforce the duty of the district to borrow and of the state to lend.

Thus the bondholders are assured of the availability of state funds where needed to meet debt service requirements on qualified bonds. This is not a pledge of full faith and credit, but gives the bondholders as much or more protection as would such a pledge.

FRANK J. KELLEY, Attorney General

# OPINION #4508 OF THE ATTORNEY GENERAL, STATE OF MICHIGAN DATED AUGUST 29, 1966

BONDS: Qualified bonds of school districts.

CONSTITUTION OF 1963: School Bond Loan Fund.

SCHOOLS: Bond Loans.

STATE TREASURER: Payment of principal and interest on qualified school district bonds.

Authority of State Treasurer and procedures to be followed in paying from the School Bond Loan Fund principal and interest on qualified school bonds upon presentment by a bondholder.

No. 4508 Hon. Allison Green

August 29, 1966.

State Treasurer Capitol Building Lansing, Michigan

You have requested my opinion on what procedures should be followed by the state treasurer preparatory to making loans to local school districts which are unable to make payments on principal and interest of qualified school district bonds.<sup>1</sup>

Loans to bonded school districts are authorized by Article IX, Section 16, Constitution of 1963, which in part contains pertinent language:

"If the minimum amount which would otherwise be necessary for a school district to levy in any year to pay principal and interest on its qualified bonds, including any necessary allowances for estimated tax delinquencies, exceeds 13 mills on each dollar of its assessed valuation as finally equalized, or such lower millage as the legislature may prescribe, then the school district may elect to borrow all or any part of the excess from the state. In that event the state shall lend the excess amount to the school district for the payment of principal and interest. If for any reason any school district will be or is unable to pay the principal and interest on its qualified bonds when due, then the school district shall borrow and the state shall lend to it an amount sufficient to enable the school district to make the payment.

"The term 'qualified bonds' means general obligation bonds of school districts issued for capital expenditures, including refunding bonds, issued prior to May 4, 1955, or issued thereafter and qualified as provided by law pursuant to Section 27 or Section 28 of Article X of the Constitution of 1908 or pursuant to this section."

Article IX, Section 16, Constitution of 1963, is a continuation with minor revisions of the provisions relating to school bond financing which appeared in Sections 27 and 28 of Article X, Constitution of 1908. Section 27, Article X, Constitution of 1908, was proposed by joint resolution of the legislature in 1955 and approved by the people at the regular election of April 4, 1955. The loan provisions of Section 27 ceased to have effectiveness after July 1, 1962, and were replaced by the provisions of Section 28, Article X, Constitution of 1908, which was proposed by joint resolution of the legislature in 1960 and approved by the people at the general election of November 8, 1960. Section 28 by its own terms took effect on July 1, 1962.

Section 28, Article X, Constitution of 1908, was implemented by the legislature by the enactment of Act 108, P.A. 1961, which took effect September 8, 1961. The first section of Act 108, P.A. 1961, stated that the purpose of the act was to implement Section 28 of Article X of the Constitution of 1908. The Constitution of 1963 took effect on January 1, 1964. In anticipation of the effectiveness of that Constitution, the legislature passed Act 33, P.A. 1963, Second Extra Session, such act to take effect on January 1, 1964. Act 33, P.A. 1963, Second Extra Session, amended Sections 1, 3, 8 and 9 of Act 108, P.A. 1961, and further amended section 7 of Act 108, P.A. 1961, as amended by Act 131, P.A. 1962. The first section of amendatory Act 33 stated that the act's purpose was to implement Section 16 of Article IX of the Constitution of 1963. Subsequent amendment has been made to Sections 2, 4, 6, 9 and 10 of Act 108, P.A. 1961, by Act 169, P.A. 1964, which act also added a new Section 4a.<sup>2</sup>.

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<sup>&</sup>lt;sup>1</sup>In your letter of request you stated that you were familiar with Opinion No. 4422 issued by me on March 12, 1965, in which it was ruled that Article IX, Section 16, Constitution of 1963, requires school districts to borrow and the state to lend sufficient sums to cover debt service payments on qualified bonds of school districts but that this requirement is not a pledge of the full faith and credit of the state; the Municipal Finance Commission however may and must enforce the duty of the school district to borrow and have the state to lend the necessary amounts.

<sup>&</sup>lt;sup>2</sup>Act 108, P.A. 1961, in its present amended form appears in M.S.A. 1965 Cum. Supp. § S 3.424(111) et seq.

Answer to your question is to be found in amended Sections 6, 7 and 8 of the act. These sections present two situations in which you may become involved as state treasurer. The first situation is where a loan is to be made to the school district to permit the district to meet the principal and interest requirements on its bonds without a default in payment; the second is where the principal or interest on the bonds has not been paid when due upon proper presentation because of inadequate funds resulting in a default in payment.

Under amended Section 6 of the act, in any school district where the amount necessary to be levied in any year for principal and interest on qualified bonds exceeds 7 mills on each dollar of the assessed valuation of the school district as last equalized by the state, such school district on or before 60 days prior to the time of certification of its tax levy to the assessing officer shall file with the superintendent of public instruction<sup>3</sup> a preliminary application for a loan from the state in the amount of any part of such excess over 7 mills which the school district does not propose to levy in such year.<sup>4</sup> Amended Section 6 specifies the information to be supplied in the application. The superintendent of public instruction if he finds the application in proper form shall approve or deny the application in whole or in part and notify the school district of his action. Amended Section 7 of the act provides that if a loan from the state shall become necessary for the payment of principal and interest on qualified bonds in accordance with an approved preliminary application to the superintendent of public instruction or by virtue of a supplemental application, it shall be the duty of the superintendent of public instruction after audit to forward to the state treasurer a statement setting forth the amount to be loaned to the school district for the payment of principal and interest and the date on or before which loan shall be made.<sup>5</sup> The superintendent shall prepare a voucher as a basis for the issuance of a warrant and upon receipt of such statement and warrant, it shall be the duty of the state treasurer to loan to the school district from the school bond loan fund the amount set forth in the statement of the superintendent of public instruction on or before the date specified therein. The state treasurer upon making such loan shall obtain from the school district a receipt for the amount so loaned which receipt shall specify the terms of repayment in accordance with the provisions of Section 16 of Article IX, Constitution of 1963 and the act. The school district treasurer upon receipt of the loan is required to deposit the same in the debt retirement fund to be used solely for the payment of principal and interest on qualified bonds.

The foregoing summaries of the procedures prescribed by amended Section 6 and 7 relate to the first situation abovedescribed where the loan to the school district is to be made before the school district has defaulted in the payment of the principal or interest on its bonds.

The second situation described above is covered by amended Section 8 of the act which prescribes that in the event the principal or interest on any qualified bond is not paid when due, upon proper presentation of the bond or interest coupon to the agent or officer charged with making payment thereof, the state treasurer shall forthwith pay such principal or interest upon presentation of the bond or coupon to him. Any amount so paid by the state treasurer shall be deemed a loan to the school district made pursuant to the requirements of Section 16, Article IX, Constitution of 1963, and the act and the school district shall give a receipt therefor and repay the loan in the manner provided in the act for the repayment of loans.

The method of processing loans to school districts under amended Sections 6 and 7 before default in payment of principal or interest is adequately spelled out in those sections and no additional comment from me is necessary. Your real concern is in regard to the applicable procedures which you should follow in the situation where the school district has defaulted in the payment of principal or interest on its bonds and the bond or bonds and the interest coupons have not been paid when due by the paying agent because of lack of funds. In the event of such a happening it is assumed for the purposes of this opinion that the holder of the bond or of the interest coupon will make demand on you as state treasurer for the prompt payment of the obligation thereunder. Should such demand be made on you as state treasurer, you would be entitled to take the following action before making payment:

- Ascertaining from the superintendent of public instruction or from the records in your own office that the bonds involved are duly qualified bonds as defined and described in amended Section 3 of the act;
- Requiring proof reasonably satisfactory to you that the bond or bonds or the interest coupons have been properly presented for payment to the paying agent or officer charged with the responsibility for making payment thereof and that payment has been refused because sufficient monies had not been deposited by the school district for that purpose; such proof of nonpayment may be furnished you in the form of a certificate from the paying agent.

<sup>&</sup>lt;sup>3</sup>Article VIII, Section 3, Constitution of 1963 requires the state board of education to appoint a superintendent of public instruction who shall be the principal executive officer of the department of education and who shall have powers and duties provided by law. Section 14 of Act 287, P.A. 1964 (M.S.A. 1965 Cum. Supp. § 15.1023(14)) specifies that after June 30, 1965, a reference in any law to the powers and duties of the superintendent of public instruction shall be deemed to be made to the state board of education, subject to exceptions not pertinent here, and that the state board of education may delegate any of its functions to the superintendent. Section 300 of Act 380, P.A. 1965, creates a department of education. Section 301 of that act provides that the head of the department of education is the state board of education. Section 303 of that act transfers by a Type III transfer all powers, duties and functions then vested by law in the superintendent of public instruction to the department of education. Section 305 of the act specifies that the principal executive officer of the department of education is the superintendent of public instruction. Act 380 appears in M.S.A. 1965 Cum. Supp. at § 3.29(1) et seq. Act 380, P.A. 1965, was amended without regard to the sections involved here by Act 407, P.A. 1965. Without doubt, under the foregoing provisions the state board of education could delegate to the superintendent of public instruction the performance of all of the functions and duties imposed on the board in connection with the School Bond Loan Fund.

<sup>&</sup>lt;sup>4</sup>Other details set forth in amended Section 6 have been omitted.

<sup>&</sup>lt;sup>5</sup>Other details set forth in amended Section 7 have been omitted.

c. Notification to the school district given by you or your designee of the action taken by paying agent in refusing payment of the bonds or interest coupons on presentment because of the failure of the school district to have deposited funds with the paying agent for that purpose and verification from the school district of the fact of such failure to supply the required funds; notification to the school district by you or your designee that payment of the required amounts were to be made from the school bond loan fund by you as state treasurer and that such payment would be in the form of a loan to the school district which the school district would be required to be repay to the school bond loan fund in the manner required by law; the school district will be required to furnish you as state treasurer with a receipt evidencing the loan and specifying the terms of repayment, as required by law.

Upon the fulfillment of the above conditions in a manner reasonably acceptable to you, you would be authorized to make payment of the amounts due on the bonds and interest coupons and thereupon to demand their surrender and delivery to you as state treasurer.

Because of the safeguards built into the Michigan Constitution and statutes there should be no default of Michigan qualified school bonds. The School Loan Fund Program will have afforded the school district access to loan funds prior to the due date of the principle [sic] and interest on such bonds. In order to advise of the procedures in the remote possibility of nonpayment, however, I have set forth the foregoing guide lines [sic].

FRANK J. KELLEY, Attorney General



# APPENDIX B\*

## FITZGERALD PUBLIC SCHOOLS

# GENERAL FINANCIAL, ECONOMIC AND SCHOOL INFORMATION

## LOCATION AND AREA

The School District occupies an area of 4.4 square miles and is located entirely within the City of Warren, in the extreme southwestern corner of Macomb County. The southern boundary (Eight Mile Road) is adjacent to the Detroit city limits and the western boundary (Dequindre Road) separates Macomb and Oakland Counties.

The School District is located the following distances from these commercial and industrial areas:

adjacent to the City of Detroit

- 22 miles southeast of Pontiac
- 53 miles northeast of Ann Arbor
- 73 miles southeast of Lansing

#### **POPULATION**

The U.S. Census reported population for the School District, City of Warren and County of Macomb are as follows:

	School	City of	County of
	District	Warren	Macomb
2020 U.S. Census	17,662	139,387	881,217
2010 U.S. Census	$17,207^{1}$	134,056	840,978
2000 U.S. Census	$17,748^{1}$	138,247	788,149

<sup>&</sup>lt;sup>1</sup>Based upon an extrapolation of the figures of the local units within the School District.

Source: U.S. Census Bureau via data.census.gov website

#### **BOARD OF EDUCATION**

The Board of Education (the "Board") consists of seven members who are elected at large and serve overlapping terms. The Board annually elects a President, Vice President, Treasurer and Secretary. The Board is responsible for the selection and appointment of the Superintendent of Schools. The Board meets as a single body to set or amend policy, develop long-range educational goals and act upon recommendations of the Superintendent of Schools. The Board is also responsible for adopting and periodically amending the operating budget and evaluating school programs in accordance with governing laws.

#### **ENROLLMENT**

#### Historical Enrollment

Historical fall enrollment for the School District is as follows:

School			School			
Year End	Full-time		Year End	Full-time		
30-Jun	Equivalent	Change	30-Jun	Equivalent	Change	
2023	2,189	-1.66%	2018	2,625	-0.91%	
2022	2,226	-2.15	2017	2,649	1.34	
2021	2,275	-4.33	2016	2,614	-0.23	
2020	2,378	-6.27	2015	2,620	-3.89	
2019	2,537	-3.35	2014	2,726		

<sup>\*</sup> Information included in Appendix B of this Official Statement was obtained from the School District unless otherwise noted.

#### 2022/2023 Fall Count

Kindergarten	173	$7^{\rm th}$	130
1 <sup>st</sup>	151	$8^{th}$	126
$2^{\text{nd}}$	155	9 <sup>th</sup>	219
$3^{\text{rd}}$	143	$10^{\rm th}$	243
4 <sup>th</sup>	115	$11^{\rm th}$	205
5 <sup>th</sup>	143	$12^{th}$	236
$6^{\text{th}}$	150	Total	2,189

Source: School District and Michigan Department of Education via website www.michigan.gov

## SCHOOL DISTRICT FACILITIES

The following is a table showing the existing School District facilities.

	Grades	Year	Last	Type of
Facility	Served	Built	Remodel/Additions	Construction
Elementary Schools:			·	
Schofield Early Childhood Center	PreK - K	1955	Remodel: 2017-18	Brick/Block
Westview Lower	1 - 3	2007		Brick/Block
Mound Park Upper	4 - 5	1941	Main Office: 2021	Concrete
Middle School:				
Chatterton	6 - 8	1969	Remodel: 2023	Brick/Block
High School:				
Fitzgerald	9 - 12	1948	Remodel: 2022	Brick/Block
Additional Facilities:				
Neigebaur		1928	Remodel: 2021	Brick/Block
Automotive Technology Building	9 - 12	2002		Brick/Block
Transportation Building		1965		Brick/Block

#### OTHER SCHOOLS

There is one charter school located within the School District's boundaries:

	Grades	Approximate
Name of School	Served	Enrollment
Great Oaks Academy	K - 8	734

Source: 2023 Michigan Education Directory

## **STATE AID PAYMENTS**

The School District's primary source of funding for operating costs is the State School Aid per pupil foundation allowance. The target foundation allowance has been set at \$9,150 per pupil for fiscal year 2022/2023.

In future years, this allowance may be adjusted by an index based upon the change in revenues to the state school aid fund and the change in the total number of pupils statewide. The State may reduce State School Aid appropriations at any time if the State's revenues do not meet budget expectations. See "SOURCES OF SCHOOL OPERATING REVENUE" herein for additional information.

The following table shows a five year history and a current estimate of the School District's total state aid revenues, including categoricals and other amounts, and the per pupil state aid foundation allowance (including the 2022/23 allowance), which reflects the changes in sources of school operating revenue described herein:

Fiscal Year End	Foundation Allowance	Total State Aid	Blended Pupil	Amount Received
30-Jun	per Pupil	Payments	Count	per Pupil <sup>1</sup>
2023	$$9,150^2$	$$24,197,086^3$	$2,188.67^3$	$$11,056^3$
2022	8,700	20,277,382	2,225.33	9,112
2021	8,529	$21,400,002^4$	2,363.74	$9,053^{4}$
2020	8,529	21,825,8545	2,390.75	9,1295
2019	8,409	23,096,824	2,543.70	9,080
2018	8,289	23,022,576	2,627.28	8,763

<sup>&</sup>lt;sup>1</sup>Represents the "Total State Aid Payments" divided by the "Blended Pupil Count".

Source: Michigan Department of Education via website www.michigan.gov

#### **PROPERTY VALUATIONS**

In accordance with Act No. 539, Public Acts of Michigan, 1982, and Article IX, Section 3 of the Michigan Constitution, the ad valorem State Equalized Valuation (SEV) represents 50% of true cash value. SEV does not include any value of tax exempt property (e.g. churches, governmental property) or property granted tax abatements under Act No. 198, Public Acts of Michigan, 1974, as amended. Since 1994, ad valorem property taxes are assessed on the basis of Taxable Value, which is subject to assessment caps. SEV is used in the calculation of debt margin and true cash value. See "TAX PROCEDURES" herein for further information.

Taxable property in the School District is assessed by the local municipal assessor, and is subject to review by the County Equalization Department.

#### **History of Valuations**

A history of the property valuations in the School District is shown below:

	Principal	Non- Principal	Total	Percent	State	Percent
Year	Residence <sup>1</sup>	Residence <sup>1</sup>	Taxable Value	Change	Equalized Value	Change
2023	\$182,497,808	\$287,016,007	\$469,513,815	4.63%	\$638,179,609	6.23%
2022	179,581,380	269,156,880	448,738,260	12.61	600,773,625	10.52
2021	152,964,677	245,539,903	398,504,580	2.82	543,564,057	7.79
2020	154,153,002	233,422,363	387,575,365	6.10	504,288,885	12.27
2019	143,868,669	221,431,321	365,299,990		449,187,820	

<sup>&</sup>lt;sup>1</sup>All industrial personal property is included in the principal residence tax base. While commercial personal property continues to be included in the non-principal residence tax base, it is exempt from 12 of the 18 operating mills levied on non-principal residence property only. In 2023, industrial personal property had a taxable value of \$7,356,256 and commercial personal property had a taxable value of \$40,811,362 in the School District.

Source: Macomb County Equalization Department

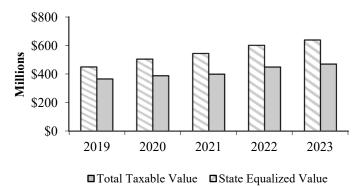
<sup>&</sup>lt;sup>2</sup>Public Act 144 of 2022 increased the foundation allowance to \$9,150 per pupil in 2022/23. See "SOURCES OF SCHOOL OPERATING REVENUE" herein.

<sup>&</sup>lt;sup>3</sup>Preliminary estimate, subject to change. Fiscal year 2023 State Aid Payments include \$1,610,604 of non-recurring revenue that, upon receipt, will be paid to the Michigan Public School Employees Retirement System toward the pension system's unfunded accrued liability.

<sup>&</sup>lt;sup>4</sup>Public Act 165 of 2020 restored the State school aid reductions contained in Public Act 146 of 2020 for the 2020/21 fiscal year, added a one-time \$65 per pupil payment and added other appropriations for qualifying school districts.

<sup>&</sup>lt;sup>5</sup>Public Act 146 of 2020 provided for a prorated reduction in State school aid payments to the School District, but also provided for additional funds from the federal Coronavirus Aid, Relief, and Economic Security Act to offset the state aid loss and provided additional funds to school districts.

# History of Valuations



= Total Tanadio Value = State Equalized Value

A summary of the 2023 valuation subject to the debt millage is as follows:

2023 Taxable Value	\$469,513,815
Plus: 2023 Equivalent IFT Taxable Value <sup>1</sup>	10,887,716
Total 2023 Equivalent Taxable Value	\$480,401,531

<sup>1</sup>See "INDUSTRIAL FACILITY TAX ABATEMENTS" herein.

Source: Macomb County Equalization Department

# **Tax Base Composition**

A breakdown of the School District's 2023 Taxable Value by class and use is as follows:

	2023	Percent	Taxable Value by Use
By Class:	Taxable Value	of Total	Taxable Value by Ose
Real Property	\$379,706,985	80.87%	
Personal Property	89,806,830	19.13	19.13%, 13.63%
TOTAL	\$469,513,815	100.00%	
By Use:			26.37%
Commercial	\$63,991,893	13.63%	
Industrial	123,808,039	26.37	10.070
Residential	191,907,053	40.87	40.87%/
Personal	89,806,830	19.13	
TOTAL	\$469,513,815	100.00%	■Commercial □Industrial □Residential □Personal

A breakdown of the School District's 2023 Taxable Value by municipality is as follows:

	Total	Percent
Municipality	Taxable Value	of Total
County of Macomb		
City of Warren	\$469,513,815	100.00%
TOTAL	\$469,513,815	100.00%

Source: Macomb County Equalization Department

### INDUSTRIAL FACILITY TAX ABATEMENTS

Under the provisions of Act 198 of the Public Acts of Michigan, 1974 ("Act 198"), plant rehabilitation districts and/or industrial development districts may be established. Businesses in these districts are offered certain property tax incentives to encourage restoration or replacement of obsolete facilities and to attract new facilities to the area. An industrial facilities tax ("IFT") is paid, at a lesser effective rate and in lieu of ad valorem property taxes, on such facilities for a period of up to 12 years. Qualifying facilities are issued abatement certificates for specific periods.

After expiration of the abatement certificate, the then-current SEV of the facility is returned to the ad valorem tax roll. The owner of such facility may obtain a new certificate, provided it has complied with the provisions of Act 198.

The 2023 Taxable Value for the properties which have been granted IFT abatements within the School District's boundaries is \$21,775,432, all of which is taxed at ½ rate. For purposes of computing "Equivalent" Taxable Value, it has been shown in the "History of Valuations" section as 50% of the Taxable Value.

Source: Macomb County Equalization Department

#### **MAJOR TAXPAYERS**

Shown below are the ten largest identifiable taxpayers in the School District based on their 2023 total valuation subject to taxation.

		2023	"Equivalent"	2023
Taxpayer	Product/Service	Taxable Value	IFT Value <sup>1</sup>	Total Valuation
FCA US LLC/Chrysler Group LLC	Automobile Manufacturing	\$31,861,602	\$5,055,875	\$36,917,477
Detroit Edison Co.	Utility	19,423,450	0	19,423,450
Consumers Energy	Utility	16,168,677	0	16,168,677
Signature Financial LLC	Financial	12,548,246	0	12,548,246
International Transmission Co.	Utility	7,051,241	0	7,051,241
Concept Drive Industrial Invest	Industrial Property / Leasing	7,022,870	0	7,022,870
CF Alpha & Golf Propco LLC	Investments	6,717,600	0	6,717,600
Stag Industrial Holdings LLC	Investments	6,640,130	0	6,640,130
Modular Automotive Systems	Automotive	597,160	5,030,715	5,627,875
UAW-Chrysler National	<b>Employment Training Center</b>	4,951,566	0	4,951,566
TOTALS		\$112,982,542	\$10,086,590	\$123,069,132
Total 2023 Values		\$469,513,815		\$480,401,531
Top 10 Taxpayers as a % of 2023 Total	Values	24.06%		25.62%

<sup>1</sup>Represents 50% of the actual Taxable Value.

Source: City of Warren

## CONSTITUTIONAL MILLAGE ROLLBACK

Article IX, Section 31 of the Michigan Constitution (also referred to as the "Headlee Amendment") requires that if the total value of existing taxable property (Taxable Valuation) in a local taxing unit, exclusive of new construction and improvements, increases faster than the U.S. Consumer Price Index from one year to the next, the maximum authorized tax rate for that local taxing unit must be reduced through a Millage Reduction Fraction unless new millage is authorized by a vote of the electorate of the local taxing unit.

## SCHOOL DISTRICT TAX RATES - (Per \$1,000 of Valuation)

The following table shows the total School District tax rates for the past five years.

	2022	2021	2020	2019	2018
Operating – Voted	17.2741	17.5336	17.4039	17.7900	17.8148
Debt	5.8000	9.4000	9.4000	8.2600	5.3600
Sinking Fund	3.1847	3.2480	3.0000	3.1590	3.1604
Total Non-Principal Residence	26.2588	30.1816	29.8039	29.2090	26.3352
Total Principal Residence	8.9847	12.6480	12.4000	11.4190	8.5204

The School District levies voted operating millage on non-principal residence property and sinking fund millage and authorized debt millage on all taxable property within the School District. The voted operating millage expires with the 2029 levy. The sinking fund millage expires with the 2026 levy.

## OTHER JURISDICTIONS' TAX RATES - (Per \$1,000 of Valuation)

The following table provides the 2022 and 2021 tax rates for select municipal units of government that overlap with the School District's boundaries.

	2022	2021
State Education Tax	6.0000	6.0000
Macomb County	4.3852	4.4381
SMART	0.9500	0.9731
Huron-Clinton Metro Authority	0.2070	0.2089
City of Warren	27.0913	27.2265
Macomb ISD <sup>1</sup>	4.6300	4.6845
Macomb Community College	1.4077	1.4247

<sup>&</sup>lt;sup>1</sup>Includes a voter approved enhancement millage of 1.8425 mills. The School District expects to receive approximately \$1,063,911 in fiscal year 2022/23 from the regional enhancement millage based on its pupil membership count.

Source: Macomb County Equalization Department

### TAX LEVIES AND COLLECTIONS

The School District's fiscal year begins July 1 and ends June 30. School District property taxes are due July 1 of each fiscal year and are payable without interest on or before the following September 14, and without penalty on or before the following February 14. All real property taxes remaining unpaid on March 1st of the year following the levy are turned over to the County Treasurer for collection. Macomb County (the "County") annually pays from its Tax Payment Fund delinquent taxes on real property to all taxing units in the County, including the School District, shortly after the date delinquent taxes are returned to the County Treasurer for collection.

A history of operating tax levies and collections for the School District is as follows:

Levy	Operating	Collection	ons to	Collections Plus	Funding to
Year	Tax Levy	March 1, E	ach Year	June 30, Ea	ch Year
2022	\$4,843,913	\$4,605,028	95.07%	In Process of	Collection
2021	4,107,239	3,826,102	93.16	\$3,989,302	97.13%
2020	4,085,619	3,959,124	96.90	3,981,522	97.45
2019	4,033,252	3,774,872	93.59	3,995,353	99.06
2018	3,815,380	3,438,956	90.13	3,541,371	92.82

#### RETIREMENT PLAN

For the period October 1 through September 30, the School District pays an amount equal to a percentage of its employees' wages to the Michigan Public School Employees Retirement System ("MPSERS"), which is a statewide retirement plan for employees of Michigan public schools administered by the State of Michigan. These contributions are established and required by law and are calculated by using the contribution rates as determined annually by the State.

MPSERS is a cost-sharing, multi-employer, statewide plan. Pension benefits, and retiree health benefits, are established by law and funded through employer contributions. The cost of retiree health benefits is funded annually on a pay-as-you-go basis, with retirees paying some of the costs. Current year liability for retiree health benefits is reflected in the figures provided below. Further information regarding MPSERS, including retiree health benefits, can be found at <a href="https://www.michigan.gov/orsschools">www.michigan.gov/orsschools</a>.

Public Act 75 of 2010 ("Act 75") significantly modified MPSERS and among other provisions required all employees hired after July 1, 2010 to participate in a new Pension Plus Plan which provides a combined defined benefit and defined contribution structure. Public Act 92 of 2017 ("Act 92") further modified MPSERS for all employees hired on or after February 1, 2018. Act 92 requires all employees hired on or after February 1, 2018 to elect to participate in a new 401(k) style defined contribution plan or a new hybrid plan with different assumptions and cost sharing.

#### Contribution to MPSERS

The School District's estimated annual contribution to MPSERS for the 2022-23 fiscal year and the previous four fiscal years are shown below:

Fiscal Year			
Ended	Pension	Health Care	Total
30-Jun	Amount	Amount	Amount
2023	\$5,147,547	\$1,001,330	\$6,148,877*
2022	5,365,913	1,178,646	6,544,559
2021	4,747,727	1,141,294	5,889,021
2020	4,508,310	1,139,198	5,647,508
2019	4,866,885	1,277,961	6,144,846

<sup>\*</sup>Estimated. In fiscal year end 2023 the School District will receive a non-recurring State Aid categorical revenue amount (Section 147c(2) MPSERS One-Time Deposit) of \$1,610,604 for a payment to the MPSERS unfunded liability. This amount is not included in estimated contribution related to fiscal year end 2023 shown in the table above.

Effective for fiscal years beginning after June 15, 2014, GASB Statement 68 requires all reporting units in a multi-employer cost sharing pension plan to record a balance sheet liability for their proportionate share of the net pension liability of the plan. The School District implemented GASB 68 in its year ended June 30, 2015 financial statements. In its June 30, 2022 financial statements, the School District reported a proportionate share of the net pension liability of \$37,854,679 as of September 30, 2021.

Effective for fiscal years beginning after June 15, 2017, GASB Statement 75 requires all reporting units in a multi-employer cost sharing OPEB plan to record a balance sheet liability for their proportionate share of the net OPEB liability of the plan. The School District implemented GASB 75 in its year ended June 30, 2018 financial statements. In its June 30, 2022 financial statements, the School District reported a proportionate share of the net OPEB liability of \$2,396,114 as of September 30, 2021.

For additional information regarding the Pension Plan and Postemployment Benefits Other than Pensions (OPEB), see the Notes to the Financial Statements in the School District's audited financial statements in Appendix D.

Source: Audited Financial Statements and School District

## LABOR RELATIONS

The School District has labor agreements with the following employee groups. The agreements all provide for complete and comprehensive salary, wage, fringe benefit and working conditions provisions. The number of employees and duration of the agreements are as follows:

	No. of		Exp. Date
Employee Group	Employees	Affiliation	of Contract
Administrators	29	Non-Affiliated	N/A
Teachers	162	FEA/MEA	06/30/23*
Secretaries	14	AFSCME #2654	06/30/24
Paraprofessional	22	AFSCME #2654	06/30/24
Maintenance / Custodial	18	AFSCME #1305	06/30/24
Transportation	8	AFSCME #1305	06/30/24
TOTAL	253**		

<sup>\*</sup>In negotiations.

The School District has not experienced a strike by any of its bargaining units within the past ten years.

## **DEBT STATEMENT** - (As of 05/31/23 – including the Bonds described herein)

### DIRECT DEBT:

Dated		Bond	Final	Principal
Date	Purpose	Туре	Maturity	Outstanding
02/16/16	Refunding	UTNQ	05/01/25	\$3,775,000
06/27/19	Building & Site	UTQ	05/01/39	15,250,000
03/15/22	Building & Site	UTQ	05/01/41	16,685,000
06/27/23	Building & Site	UTQ	05/01/43	6,055,000
NET DIRE	CT DEBT			\$41,765,000

#### **OVERLAPPING DEBT:**

Percent		Net	District's
Share	Municipality	Debt	Share
10.94%	City of Warren	\$183,261,009	\$20,048,754
1.36	Macomb County	235,209,938	3,198,855
1.33	Macomb ISD	0	0
1.36	Macomb Community College	0	0

TOTAL OVERLAPPING DEBT23,247,609NET DIRECT AND OVERLAPPING DEBT\$65,012,609

Source: Municipal Advisory Council of Michigan

## SCHOOL LOAN REVOLVING FUND (SLRF) PROGRAM

The School District did not have a SLRF balance as of May 31, 2023.

<sup>\*\*</sup>Beginning July 1, 2023 the School District will be hiring approximately 21 Food Service employees that will be part of AFSCME #1305.

## OTHER DEBT

The School District has the following short-term borrowing outstanding:

Dated		Interest	Maturity	
Date	Description	Rate	Date	Balance
07/21/22	State Aid Note	3.60%	04/21/23	\$1,000,000

## **DEBT HISTORY**

The School District has no record of default on its obligations.

## **FUTURE FINANCING**

The School District does not have plans for additional capital financings in the next 12 months.

## **DEBT RATIOS**

School District Population	17,662
2023 Taxable Value	\$469,513,815
2023 State Equalized Value (SEV)	\$638,179,609
2023 True Cash Value (TCV)	\$1,276,359,218
Per Capita 2023 Taxable Value	\$26,583.28
Per Capita 2023 State Equalized Value	\$36,132.92
Per Capita 2023 True Cash Value	\$72,265.84
Per Capita Net Direct Debt	\$2,364.68
Per Capita Net Direct and Overlapping Debt	\$3,680.93
Percent of Net Direct Debt of 2023 Taxable Value	8.90%
Percent of Net Direct and Overlapping Debt of 2023 Taxable Value	13.85%
Percent of Net Direct Debt of 2023 SEV	6.54%
Percent of Net Direct and Overlapping Debt of 2023 SEV	10.19%
Percent of Net Direct Debt of 2023 TCV	3.27%
Percent of Net Direct and Overlapping Debt of 2023 TCV	5.09%

### LEGAL DEBT MARGIN - (As of 05/31/23 – including the Bonds described herein)

2023 State Equalized Value		\$638,179,609
Legal Debt Limit - 15% of SEV		\$95,726,941
Total Bonded Debt Outstanding	\$41,765,000	
Less: SLRF Qualified Bonds <sup>1</sup>	(37,990,000)	
Net Amount Subject to Legal Debt Limit		3,775,000
LEGAL DEBT MARGIN AVAILABLE		\$91,951,941

<sup>&</sup>lt;sup>1</sup> Section 1351(3) of Act 451, Public Acts of Michigan, 1976, as amended, provides that the bonded indebtedness of a school district shall not exceed 15% of the total assessed valuation of the district. Bonds not included in the computation of the legal debt margin are (1) any bond qualified under Article IX, Section 16 of the Michigan Constitution of 1963, and (2) deficit budget bonds as authorized under Section 1356. In addition, Section 605 of Act 34, Public Acts of Michigan, 2001, as amended, provides, in relevant part, that debt evidenced by a refunding security shall not be deemed to be within any statutory or charter limitation of outstanding debt limit.

## **EMPLOYMENT CHARACTERISTICS**

Listed below are the largest employers that are located within the School District and Macomb County:

Employer	Product or Service	Approx. No. of Employees
Within the School District (200 or more)	1 Todaet of Service	of Employees
Stellantis NV (f/k/a FCA US LLC) (entire County)	Automobile Manufacturing	13,454
Paslin Company (HQ) - 3 locations	Precision Machining	1,200
Iroquois Industries, Inc 2 locations	Auto Stampings	600
Big Boy Restaurants International (HQ)	Restaurant Chain	579
Dana Inc (Warren Mfg., LLC)	Extrusions & Machined Products	500
Fitzgerald Public Schools	Education	253
UAW National Training Center	Employment Training Center	240
International Automotive Components Group NA, Inc.	Automotive Headliners	200
Within the County of Macomb	Automotive Headimers	200
General Motors Corporation	Automotive	20,277
U.S. Government	Government	6,943
Ford Motor Company	Automotive	3,990
Ascension Michigan (formerly St. John)	Healthcare	3,145
McLaren Health Care	Healthcare	2,740
	Education	2,740
Utica Community Schools	Government	•
Macomb County	Healthcare	2,317
Henry Ford Health System	Defense Contractor	2,097
General Dynamics Land Systems		1,671
Chippewa Valley Schools	Education	1,438
State of Michigan	Government	1,420
Warren Consolidated School District	Education	1,382
McLaren Macomb	Healthcare	1,232

Source: 2022 Michigan Manufacturers Directory, Crain's Detroit Business Book of Lists 2022 edition, MEDC website via <a href="https://www.michiganbusiness.org">www.michiganbusiness.org</a>, Manta via <a href="https://www.manta.com">www.manta.com</a> and individual employers.

## EMPLOYMENT BREAKDOWN

The U.S. Census Bureau, 2017-2021 American Community Survey reports the occupational breakdown of persons 16 years and over for the City of Warren and County of Macomb as follows:

	City of	Warren	County of	of Macomb	
	Number	Percent	Number	Percent	
PERSONS BY OCCUPATION	65,418	100.00%	431,200	100.00%	
Management, Business, Science & Arts	19,096	29.19	157,151	36.45	
Service	12,354	18.89	72,214	16.75	
Sales & Office	14,177	21.67	95,166	22.07	
Natural Resources, Construction & Maintenance	5,019	7.67	32,290	7.48	
Production, Transportation & Material Moving	14,772	22.58	74,379	17.25	

The U.S. Census Bureau, 2017-2021 American Community Survey reports the breakdown by industry for persons 16 years and over in the City of Warren and County of Macomb as follows:

	City of	Warren	County of	f Macomb
	Number	Percent	Number	Percent
PERSONS BY INDUSTRY	65,418	100.00%	431,200	100.00%
Agriculture, Forestry, Fishing, Hunting & Mining	172	0.26	1,032	0.24
Construction	3,251	4.97	25,062	5.81
Manufacturing	14,115	21.58	91,510	21.22
Wholesale Trade	1,389	2.12	9,460	2.19
Retail Trade	7,646	11.69	50,475	11.71
Transportation, Warehousing & Utilities	3,670	5.61	18,448	4.28
Information	684	1.05	4,835	1.12
Finance, Insurance & Real Estate	3,524	5.39	25,874	6.00
Professional, Scientific & Management Services	7,154	10.94	43,797	10.16
Educational, Health & Social Services	12,229	18.69	86,856	20.14
Arts, Entertainment, Recreation & Food Services	6,976	10.66	40,263	9.34
Other Services except Public Administration	2,670	4.08	18,363	4.26
Public Administration	1,938	2.96	15,225	3.53

## **UNEMPLOYMENT**

The U.S. Department of Labor, Bureau of Labor Market Statistics, reports unemployment averages for the City of Warren and County of Macomb as compared to the State of Michigan as follows:

Annual	City of	County of	State of
Average	Warren	Macomb	Michigan
March, 2023	3.4%	2.8%	4.1%
2022	4.5	3.7	4.2
2021*	7.0	5.9	5.8
2020*	13.9	11.7	10.0
2019	5.0	4.2	4.1

<sup>\*</sup>The above unemployment figures reflect job losses arising from the COVID-19 pandemic.

## POPULATION BY AGE

The U.S. Census Bureau, 2017-2021 American Community Survey reports the breakdown of population by age for the City of Warren and the County of Macomb as follows:

	City of Warren			County of	Macomb
	Number	Percent	_1	Number	Percent
Total Population	138,996	100.00%		879,123	100.00%
0 through 19 years	32,642	23.48		204,020	23.21
20 through 64 years	84,333	60.67	;	525,743	59.80
65 years and over	22,021	15.85		149,360	16.99
Median Age	39.1	years		40.9	years

## **INCOME**

The U.S. Census Bureau, 2017-2021 American Community Survey estimates of household income for the City of Warren and the County of Macomb are as follows:

	City of	Warren	County of	f Macomb
	Number	Percent	Number	Percent
HOUSEHOLDS BY INCOME	54,502	100.00%	351,715	100.00%
Less than \$ 10,000	3,150	5.78	15,824	4.50
\$ 10,000 to \$ 14,999	2,421	4.44	11,654	3.31
\$ 15,000 to \$ 24,999	5,486	10.07	27,411	7.79
\$ 25,000 to \$ 34,999	5,772	10.59	30,148	8.57
\$ 35,000 to \$ 49,999	8,032	14.74	44,862	12.76
\$ 50,000 to \$ 74,999	10,421	19.12	62,711	17.83
\$ 75,000 to \$ 99,999	7,145	13.11	49,057	13.95
\$100,000 to \$149,999	7,617	13.98	62,334	17.72
\$150,000 to \$199,999	2,768	5.08	27,186	7.73
\$200,000 or MORE	1,690	3.09	20,528	5.84
Median Income	\$55	,153	\$67	,828

## **APPENDIX C**

## GENERAL FUND BUDGET SUMMARY AND COMPARATIVE FINANCIAL STATEMENTS

## Fitzgerald Public Schools General Fund Budget Summary

	March 13 As Amended 2022/23
Revenues	Φ4 004 1 <b>5</b> 0
Local Sources	\$4,904,158
State Sources	21,849,619
Federal Sources	9,177,505
Other Sources	1,869,520
Total Revenue	\$37,800,802
Expenditures	
Instructional Services	
Basic Program	\$16,019,211
Added Needs	5,491,210
Support Services	
Pupil	3,074,581
Instructional Staff	2,756,748
General Administration	470,637
School Administration	1,732,320
Business Services	460,028
Operation & Maintenance	5,045,819
Transportation	804,859
Central	1,316,090
Interscholastic Sports	372,981
FEA Support	73,866
Community Services	210,073
Fund Modifications, Transfers	(150,000)
Total Expenditures	\$37,678,423
Excess of Expenditures (over) under Revenues	\$122,379
Reserved Fund Equity	
Debt Service	(\$1,500,000)
<b>Total Reserved Fund Equity</b>	(\$1,500,000)
Net Change in Fund Balance	(\$1,377,621)
Beginning Fund Balance - July 1	\$5,010,621
Projected Fund Balance - June 30	\$3,633,000

Source: School District

## Fitzgerald Public Schools General Fund

## **Comparative Balance Sheet**

	For Fiscal Years Ended June 30th				
	2020	2021	2022		
Assets					
Cash	\$2,371,188	\$4,176,142	\$2,468,541		
Accounts Receivable	75,945	82,737	337,550		
Due from Other Funds	175,392	97,663	875,784		
Due from Other Governmental Units	4,595,035	6,389,800	8,757,672		
Prepaid Items	64,455	71,212	71,744		
Total Assets	\$7,282,015	\$10,817,554	\$12,511,291		
Liabilities					
Accounts Payable	\$179,087	\$625,201	\$554,941		
Line of Credit	1,600,000				
State Aid Anticipation Note		2,600,000	1,500,000		
Due to Other Funds	795,456	778,696	1,200,211		
Accrued Salaries Payable	1,723,929	1,667,203	1,735,286		
Accrued Expenditures	1,665,356	1,158,400	1,440,599		
Unearned Revenue	448,996	619,618	834,238		
Unavailable Revenue - Grants			235,395		
<b>Total Liabilities</b>	\$6,412,824	\$7,449,118	\$7,500,670		
Fund Balances					
Non-Spendable					
Prepaids	\$64,455	\$71,212	\$71,744		
Unassigned	804,736	3,297,224	4,938,877		
Total Fund Balances	\$869,191	\$3,368,436	\$5,010,621		
<b>Total Liabilities and Fund Balance</b>	\$7,282,015	\$10,817,554	\$12,511,291		

Source: Audited Financial Statements

## Fitzgerald Public Schools General Fund

## **Comparative Statement of Revenues, Expenditures and Changes in Fund Balance**

	For Fiscal Years Ended June 30th				
	2020 2021		2022		
Revenues		_			
Local Sources	\$4,304,941	\$4,441,990	\$4,930,280		
State Sources	21,281,225	21,621,633	20,570,758		
Federal Sources	2,296,271	5,096,423	7,795,315		
Interdistrict Sources	404,996	1,482,844	1,781,860		
Total Revenues	\$28,287,433	\$32,642,890	\$35,078,213		
Expenditures					
Current					
Instruction	\$16,736,810	\$17,416,639	\$18,125,805		
Supporting Services	11,928,764	12,578,571	14,989,251		
Community Service	89,570	68,577	240,502		
Capital Outlay	84,944	79,858	80,470		
Total Expenditures	\$28,840,088	\$30,143,645	\$33,436,028		
Excess of Revenue Over (Under)					
Expenditures	(\$552,655)	\$2,499,245	\$1,642,185		
Fund Balance - Beginning	\$1,421,846	\$869,191	\$3,368,436		
Fund Balance - Ending	\$869,191	\$3,368,436	\$5,010,621		

Source: Audited Financial Statements



## **APPENDIX D**

## **AUDITED FINANCIAL STATEMENTS**

The auditor was not requested to examine or review and therefore has not examined or reviewed any financial documents, statements or materials that have been or may be furnished in connection with the authorization, issuance or marketing of the Bonds and accordingly has not conducted any post-audit review procedures and will not express any opinion with respect to the accuracy or completeness of such financial documents, statements or materials.





#### **Independent Auditors' Report**

Management and the Board of Education Fitzgerald Public Schools Warren, Michigan

#### Report on the Audit of the Financial Statements

#### Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fitzgerald Public Schools (the School District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit
  procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School
  District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of the school district's proportionate share of the net opeB liability, and schedule of the school district's pension contributions, schedule of the school district's proportionate share of the net OPEB liability, and schedule of the school district's OPEB contributions identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information, because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



#### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The other supplementary information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The other supplementary information, as identified in the table of contents, has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information, as identified in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 26, 2022 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Auburn Hills, Michigan

October 26, 2022

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#### Fitzgerald Public Schools Management's Discussion and Analysis June 30, 2022

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This section of Fitzgerald Public Schools' (the School District) annual financial report presents our discussion and analysis of the School District's financial performance during the year ended June 30, 2022. Please read it in conjunction with the School District's financial statements, which immediately follow this section.

#### Using this Annual Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School District financially as a whole. The government-wide financial statements provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. The fund financial statements provide the next level of detail. For governmental activities, these financial statements tell how services were financed in the short term as well as what remains for future spending. The fund financial statements look at the School District's operations in more detail than the government-wide financial statements by providing information about the School District's most significant funds - the General Fund, 2016 Debt Refunding and 2019 Building & Site Fund, with all other funds presented in one column as nonmajor funds.

Management's Discussion and Analysis (MD&A) (Required Supplementary Information)

#### Basic Financial Statements

District-wide Financial Statements

Fund Financial Statements

Notes to the Basic Financial Statements

Budgetary Information for General Fund (Required Supplementary Information)

Other Supplementary Information

#### Reporting the School District as a Whole - Government-wide Financial Statements

One of the most important questions asked about the School District is, "As a whole, what is the School District's financial condition as a result of the year's activities?" The statement of net position and the statement of activities, which appear first in the School District's financial statements, report information on the School District as a whole and its activities in a way that helps you answer this question. We prepare these statements to include all assets and liabilities, using the accrual basis of accounting, which is similar to the accounting used by most private sector companies. All of the current year's revenue and expenses are taken into account regardless of when cash is received or paid. These two statements report the School District's net position - the difference between assets and liabilities, as reported in the statement of net position - as one way to measure the School District's financial health or financial position. Over time, increases or decreases in the School District's net position - as reported in the statement of activities - are indicators of whether its financial health is improving or deteriorating. The relationship between revenue and expenses is the School District's operating results. However, the School District's goal is to provide services to our students, not to generate profits as commercial entities

#### Fitzgerald Public Schools Management's Discussion and Analysis June 30, 2022

do. One must consider many other nonfinancial factors, such as the quality of the education provided and the safety of the schools, to assess the overall health of the School District. The statement of net position and the statement of activities report the governmental activities for the School District, which encompass all of the School District's services, including instruction, support services, community services, athletics, childcare, and food services. Property taxes, unrestricted state aid (foundation allowance revenue), and state and federal grants finance most of these activities.

#### Reporting the School District's Most Significant Funds - Fund Financial Statements

The School District's fund financial statements provide detailed information about the most significant funds - not the School District as a whole. Some funds are required to be established by state law and by bond covenants. However, the School District establishes many other funds to help it control and manage money for particular purposes (the Food Service Fund is an example) or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money (such as bond-funded construction funds used for voter-approved capital projects). The governmental funds of the School District use the following accounting approach:

Governmental funds - All of the School District's services are reported in governmental funds. Governmental fund reporting focuses on showing how money flows into and out of funds and the balances left at year end that are available for spending. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the operations of the School District and the services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in a reconciliation.

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#### Fitzgerald Public Schools Management's Discussion and Analysis June 30, 2022

#### The School District as a Whole

Recall that the statement of net position provides the perspective of the School District as a whole. The table below provides a summary of the School District's net position as of June 30, 2022 and 2021:

	Governmental Activities			
	2022			2021
Assets				
Current and other assets	\$	35,903,572	\$	23,293,565
Property and equipment	_	58,865,293	_	51,571,949
Total assets	_	94,768,865	_	74,865,514
Deferred Outflows of Resources	_	11,351,181		16,397,463
Liabilities				
Current liabilities		9,826,868		8,886,914
Long-term liabilities	_	84,709,193	_	93,199,573
Total liabilities	_	94,536,061	_	102,086,487
Deferred Inflows of Resources	_	27,359,283	_	11,849,679
Net Decision				
Net Position		00 040 000		00 400 500
Net investment in capital assets		30,246,368		30,108,560
Restricted		5,603,772		4,645,786
Unrestricted	_	(51,625,438)	_	(57,427,535)
Total net deficit	\$	(15,775,298)	\$	(22,673,189)

The above analysis focuses on the net position. The change in net position of the School District's governmental activities is discussed below. The School District's net deficit was \$15,775,298 million at June 30, 2022. Net investment in capital assets totaling \$30,246,368, compares the original cost, less depreciation of the School District's capital assets, to long-term debt used to finance the acquisition of those assets. Most of the debt will be repaid from voter-approved property taxes collected as the debt service comes due. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the School District's ability to use that net position for day-to-day operations. The remaining amount of net deficit was generated through the recording of the net pension and OPEB liability in accordance with the adoption of GASB 68 and GASB 75, respectively. The recording of the pension and OPEB liability and the balance of the government wide net deficit has no impact on the ability of the District to meet is day to day operations and the liability will be reduced through normal contributions prescribed by the State in the coming years.

#### Fitzgerald Public Schools Management's Discussion and Analysis June 30, 2022

The operating results of the General Fund will have a significant impact on the change in unrestricted net deficit from year to year. The results of this year's operations for the School District as a whole are reported in the statement of activities (see table below), which shows the changes in net deficit for fiscal years 2022 and 2021.

	Governmental Activities				
	2022			2021	
Revenue					
Program Revenue					
Charges for services	\$	1,818,889	\$	1,438,550	
Operating grants		16,818,630		13,054,713	
General Revenue					
Property taxes		10,819,945		10,366,437	
State foundation allowance		13,974,451		15,122,837	
Other		271,149		178,815	
Total revenue		43,703,064		40,161,352	
Functions/Program Expenses					
Instruction		13,342,189		20,958,685	
Support services		14,336,912		13,827,912	
Food services		1,828,237		1,398,360	
Student/school activities		180,598		147,057	
Community services		230,030		75,383	
Interest on long-term debt		959,708		723,602	
Depreciation (unallocated)		5,927,499		2,921,121	
Total functions/program expenses		36,805,173		40,052,120	
Increase (decrease) in net position		6,897,891		109,232	
Net Deficit - beginning, as restated	_	(22,673,189)		(22,782,421)	
Net Deficit - end	\$	(15,775,298)	\$	(22,673,189)	

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#### Fitzgerald Public Schools Management's Discussion and Analysis June 30, 2022

As reported in the statement of activities, the cost of all of our governmental activities this year was \$36,805,173. Certain activities were partially funded from those who benefited from the programs (\$1,818,889) or by other governments and organizations that subsidized certain programs with grants and contributions (\$16,818,630). We paid for the remaining "public benefit" portion of our governmental activities with \$10,819,945 in taxes, \$13,974,451 in State foundation allowance, and \$271,149 in our other revenue, i.e., interest and general entitlements.

The School District experienced an increase in net position of \$6,897,891. The change in net position is the result of an increase in state and federal funding due to the COVID-19 pandemic.

As discussed above, the net cost shows the financial burden that was placed on the State and the School District's taxpayers by each of these functions. Since property taxes for operations and unrestricted State aid constitute the vast majority of district operating revenue sources, the Board of Education and administration must annually evaluate the needs of the School District and balance those needs with State-prescribed available unrestricted resources.

#### The School District's Funds

As we noted earlier, the School District uses funds to help it control and manage money for particular purposes. Looking at funds helps the reader consider whether the School District is being accountable for the resources taxpayers and others provide to it and may provide more insight into the School District's overall financial health.

As the School District completed this year, the governmental funds reported a combined fund balance of \$26,132,934, which is an increase of \$11,543,560 from last year. The primary reasons for the increase are as follows:

- In the General Fund, our principal operating fund, the fund balance increased \$1.6 million over the prior year due to increased initiatives and
  cost saving efforts throughout the district. Some of the increase was also due to COVID-19 funding and true savings from a reduction in
  building costs.
- The 2019 Building & Site Fund, fund balance increased approximately \$9.2 million from prior year. This is mainly due to the issuance of a bond in the current year.
- The Nonmajor Governmental Funds fund balances showed an increase of \$1.3 million. The increase is primarily due to current year capital
  projects including many upgrades to all district buildings. The Sinking Fund millage is available to fund specific capital projects allowed by
  State law and approved by the voters.

#### Fitzgerald Public Schools Management's Discussion and Analysis June 30, 2022

#### **General Fund Budgetary Highlights**

Over the course of the year, the School District revises its budget as it attempts to deal with unexpected changes in revenue and expenditures. State law requires that the budget be amended to ensure that expenditures do not exceed appropriations. The final amendment to the budget was adopted before year end. A schedule showing the School District's original and final budget amounts compared with amounts actually paid and received is provided in required supplementary information of these financial statements.

There were minor revisions to the General Fund original budget due to adjustments in grant funding, student enrollment and differences between estimated cost savings and realized savings from the beginning of the school year.

#### Capital Assets and Debt Administration

#### Capital Assets

As of June 30, 2022, the School District had \$58,865,293 invested in a broad range of capital assets, including land, buildings, vehicles, furniture, and equipment. This amount represents a net increase (including additions, disposals, and depreciation) of \$7,293,344, or 14 percent, from last year.

		2022	2021
Land	\$	887,724	\$ 887,724
Construction in progress		6,537,775	4,664,599
Building and building improvements		108,973,790	98,595,419
Furniture and equipment		7,502,249	7,597,279
Buses and other vehicles	_	2,360,443	1,411,745
Total capital assets		126,261,981	113,156,766
Less accumulated depreciation		(67,396,688)	(61,584,817)
Net capital assets	\$	58,865,293	\$ 51,571,949

We present more detailed information about our capital assets in the notes to the financial statements.

#### Debt

At the end of this year, the School District had \$38,680,000 in bonds outstanding versus \$24,205,000 in the previous year - a change of 60 percent. Those bonds consisted of the following:

	 2022	2021
General obligation bonds	\$ 38,680,000	\$ 24,205,000

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#### Fitzgerald Public Schools Management's Discussion and Analysis June 30, 2022

The State limits the amount of general obligation debt that schools can issue up to 15 percent of the assessed value of all taxable property within the School District's boundaries. If the School District issues "qualified debt," i.e., debt backed by the State of Michigan, such obligations are not subject to this debt limit. The School District's outstanding unqualified general obligation debt of \$38,680,000 is significantly below the statutorily imposed limit

Other obligations include accrued vacation pay and sick leave. We present more detailed information about our long-term liabilities in the notes to the financial statements.

#### Economic Factors and Next Year's Budgets and Rates

Our elected officials and administration consider many factors when setting the School District's 2022-2023 fiscal year budgets. One of the most important factors affecting the district budget is our decreasing student count. The State foundation revenue is determined by multiplying the blended student count by the foundation allowance per pupil. The blended count for the 2022-2023 fiscal year is 90 percent and 10 percent of the student counts in September 2022 and February 2023, respectively. The 2022-2023 Original budget was adopted in June 2022, based on an estimate of students that were enrolled in the district in September 2021, less 75 students. Under State law, the School District cannot assess additional property tax revenue for general operations. As a result, School District funding is heavily dependent on the State's ability to fund local school operations. Once the final student count and related per-pupil funding are validated, State law requires the School District to amend the budget if actual district resources are not sufficient to fund original appropriations. As with most school districts, salaries and fringes constitute over 80 percent of the total expenditures for the general fund. The Board of Education has acted through a concerted effort to reduce spending in all areas in order to maintain a positive general fund balance.

Since the School District's revenue is heavily dependent on State funding and the health of the State's School Aid Fund, the actual revenue received depends on the State's ability to collect revenue to fund its appropriation to school districts. Due to increases in the State required contribution to the retirement system, increases in healthcare costs, and the continued instability of the State Aid Fund, the School District will be revisiting its originally approved budget to make the necessary adjustments throughout the year when changes are identified. The 2022-2023 Original Budget projected a \$93,000 fund balance increase in the general fund. The District will be revising the Original Budget for differences between projected and actual pupil enrollment, changes in State grant funding and any additional events which may have a significant impact on the financial health of the District.

#### Contacting the School District's Management

This financial report is intended to provide our taxpayers, parents, and investors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional information, we welcome you to contact the business office.

# Fitzgerald Public Schools Statement of Net Position June 30, 2022

Assets	Governmental Activities
Cash	\$ 9,414,306
Investments	17,296,989
Accounts receivable	337,550
Due from other governmental units	8,757,672
Inventory	25,311
Prepaid items	71,744
Capital assets not being depreciated	7,425,499
Capital assets – net of accumulated depreciation	51,439,794
Total assets	94,768,865
Deferred outflows of resources	
Deferred amount relating to net pension liability	8,111,147
Deferred amount relating to net OPEB liability	3,151,590
Deferred amount on debt refunding	88,444
Total deferred outflows of resources	11,351,181

See Accompanying Notes to the Financial Statements 4-1

# Fitzgerald Public Schools Statement of Net Position June 30, 2022

	Governmental Activities
Liabilities	
Accounts payable	\$ 4,021,121
Accrued salaries and related liabilities	1,735,286
Accrued expenditures	1,732,224
Unearned revenue	838,237
State aid anticipation note	1,500,000
Long-term liabilities	
Debt due within one year	3,160,000
Debt due in more than one year	41,298,400
Net pension liability	37,854,679
Net OPEB liability	2,396,114
Total liabilities	94,536,061
Deferred inflows of resources	
Deferred amount relating to net pension liability	17,442,556
Deferred amount relating to net OPEB liability	9,916,727
Total deferred inflows of resources	27,359,283
Net position	
Net investment in capital assets	30,246,368
Restricted for:	
Debt service	2,251,314
Capital projects	3,352,458
Unrestricted (deficit)	(51,625,438)
Total net position	\$ (15,775,298)

# Fitzgerald Public Schools Statement of Activities For the Year Ended June 30, 2022

	Program R			Reve	nues			
		Expenses		rges for ervices	(	Operating Grants and ontributions	F	et (Expense) Revenue and Changes in Net Position
Functions/Programs								
Governmental activities								
Instruction	\$	13,342,189	\$	-	\$	13,668,311	\$	326,122
Supporting services		14,336,912		1,236,192		1,542,251		(11,558,469)
Food services		1,828,237		130,431		1,608,068		(89,738)
Student/school activities		180,598		228,013		-		47,415
Community services		230,030		224,253		-		(5,777)
Interest and fiscal charges on long-term debt		959,708		-		-		(959,708)
Depreciation – unallocated	_	5,927,499	_		_	<del></del>		(5,927,499)
Total governmental activities	\$	36,805,173	\$	1,818,889	\$	16,818,630		(18,167,654)
	•							
		neral revenues						4 445 045
		roperty taxes, I				es		4,445,315
		roperty taxes, l roperty taxes, l						4,737,628 1.637.002
		ate aid – unre		i silikiliy lul	iu			13,974,451
		terest and inve		earninge				48,490
		ther	Journoine	carriingo				222,659
	O		l rovoni	100			_	25,065,545
		Total genera	ii revent	162			_	23,003,343
		Change in ne	et position	on				6,897,891
	Net position – beginning						(22,673,189)	
	Net	position – end	ling				\$	(15,775,298)

See Accompanying Notes to the Financial Statements  $\label{eq:company} 4-3$ 

# Fitzgerald Public Schools Governmental Funds Balance Sheet June 30, 2022

	Jun	e 30, 2022								
		General Fund	De	2016 bt Refunding	2	019 Building & Site Fund	_	Nonmajor Governmental Funds		Total Governmental Funds
Assets Cash	\$	2.468.541	•	1.329.907		1.521.091	•	4.094.767		9.414.306
	Þ	2,468,541	Э	1,329,907	ф		ф	4,094,767	Э	
Investments Accounts receivable		337.550		-		17,296,989		-		17,296,989 337.550
Due from other funds		875.784		94.465		348,456		2.693.722		4.012.427
Due from other governmental units		8.757.672		34,403		340,430		2,093,722		8.757.672
Inventory		0,707,072		_		_		25,311		25,311
Prepaid items		71,744		_		-		20,011		71,744
Total assets	s	12,511,291	\$	1,424,372	\$	19,166,536	\$	6,813,800	\$	39,915,999
Total assets	φ	12,511,291	Ψ	1,424,572	φ	19,100,550	Ψ	0,013,000	Ψ	39,913,999
Liabilities and fund balances										
Accounts payable	\$	554,941	\$		\$	3.066.798	\$	399.382	s	4.021.121
State aid anticipation note		1,500,000	•	_	•	-	•	-	•	1,500,000
Due to other funds		1,200,211		1,657,303		960.846		194.067		4,012,427
Accrued salaries and related liabilities		1,735,286		-		-		-		1,735,286
Accrued expenditures		1.440.599		_		_		_		1,440,599
Unearned revenue		834,238		-		-		3,999		838,237
Total liabilities		7,265,275		1,657,303	_	4,027,644	_	597,448	_	13,547,670
Deferred inflows of resources										
Unavailable revenue - grants		235,395	_							235,395
Fund balances Non-spendable										
Inventory		-		-		-		25,311		25,311
Prepaid items		71,744		-		-		-		71,744
Restricted for										
Food service		-		-		-		10,470		10,470
Debt service		-		-		-		2,542,939		2,542,939
Capital projects Committed		-		-		15,138,892		3,352,458 285,174		18,491,350 285,174
<del></del>		4,938,877		(232,931)		-		285,174		4,705,946
Unassigned (deficit)	_		_		_		_		_	
Total fund balances (deficit)	_	5,010,621	_	(232,931)	_	15,138,892	_	6,216,352	_	26,132,934
Total liabilities and fund balances	\$	12,511,291	\$	1,424,372	\$	19,166,536	\$	6,813,800	\$	39,915,999

## Fitzgerald Public Schools Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2022

Julie 30, 2022	
Total fund balances for governmental funds	\$ 26,132,934
Total net position for governmental activities in the statement of net position is different because:	
Certain receivables are not available to pay for current period expenditures and, therefore, are unavailable in the funds.  Grants	235,395
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.  Capital assets not being depreciated  Capital assets – net of accumulated depreciation	7,425,499 51,439,794
Deferred (inflows) outflows of resources Deferred outflows of resources resulting from debt refunding Deferred inflows of resources resulting from net pension liability Deferred outflows of resources resulting from net pension liability Deferred inflows of resources resulting from net OPEB liability Deferred outflows of resources resulting from net OPEB liability	88,444 (17,442,556) 8,111,147 (9,916,727) 3,151,590
Certain liabilities are not due and payable in the current period and are not reported in the funds. Accrued interest	(291,625)
Long-term liabilities applicable to governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities.  Compensated absences Bonds payable Bonds premium Net pension liability Net OPEB liability	 (612,139) (38,680,000) (5,166,261) (37,854,679) (2,396,114)
Net position of governmental activities	\$ (15,775,298)

See Accompanying Notes to the Financial Statements \$4-5\$

## Fitzgerald Public Schools Statement of Revenues, Expenditures and Changes in Fund Balances For the Year Ended June 30, 2022

		General Fund	Del	2016 bt Refunding	20	119 Building & Site Fund		Nonmajor overnmental Funds	G	Total overnmental Funds
Revenues										
Local sources	\$	4,930,280	\$	1,620,136	\$	1,421,643	\$	3,717,425	\$	11,689,484
State sources		20,570,758		-		-		22,184		20,592,942
Federal sources		7,795,315		-		-		1,608,068		9,403,383
Interdistrict sources	_	1,781,860	_		_		_		_	1,781,860
Total revenues	_	35,078,213		1,620,136	_	1,421,643	_	5,347,677	_	43,467,669
Expenditures										
Current										
Education										
Instruction		18,125,805		-		-		-		18,125,805
Supporting services		14,989,251		-		359		<del>-</del>		14,989,610
Food services		-		-		-		1,911,469		1,911,469
Student and school activities				-		-		188,820		188,820
Community services		240,502		-						240,502
Capital outlay		80,470		-		9,961,955		1,931,384		11,973,809
Debt service										
Principal		-		1,930,000		995,000		-		2,925,000
Interest and other expenditures		-		305,941		815,500		-		1,121,441
Bond issuance costs	-	<del></del>	_	<del></del>	_	71,862	_		_	71,862
Total expenditures	_	33,436,028	_	2,235,941	_	11,844,676	_	4,031,673	_	51,548,318
Excess (deficiency) of revenues over expenditures	_	1,642,185	_	(615,805)	_	(10,423,033)	_	1,316,004	_	(8,080,649)
Other financing sources (uses)										
Proceeds from issuance of bonds	\$	-	\$	-	\$	17,400,000	\$	-	\$	17,400,000
Premium on issuance of bonds		-		-		2,224,209		-		2,224,209
Total other financing sources (uses)					Ξ	19,624,209				19,624,209
Net change in fund balances		1,642,185		(615,805)		9,201,176		1,316,004		11,543,560
Fund balances – beginning	_	3,368,436		382,874	_	5,937,716	_	4,900,348	_	14,589,374
Fund balances (deficit) – ending	\$	5,010,621	\$	(232,931)	\$	15,138,892	\$	6,216,352	\$	26,132,934

### Fitzgerald Public Schools

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

#### For the Year Ended June 30, 2022

Net change in fund balances – total governmental funds	\$ 11,543,560
Total change in net position reported for governmental activities in the statement of activities is different because:	
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.	225 225
Grants	235,395
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Depreciation expense Capital outlay	(5,927,499) 13,220,843
Expenses are recorded when incurred in the statement of activities.	(100.000)
Interest Compensated absences	(108,902) 14,071
The statement of net position reports the net pension liability and deferred outflows of resrouces and deferred inflows of resources related to the net pension liability and pension expense. However, the amount recorded on the governmental funds equals actual pension contributions.	
Net change in net pension liability	18,560,830
Net change in the deferrals related to the net pension liability	(17,016,947)
The statement of net position reports the net OPEB liability and deferred outflows of resrouces and deferred inflows of resources related to the net OPEB liability and pension expense. However, the amount recorded on the governmental funds equals actual pension contributions.	
Net change in net OPEB liability	6,240,975
Net change in the deferrals related to the net OPEB liability	(3,507,723)

See Accompanying Notes to the Financial Statements 4-7

# Fitzgerald Public Schools Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2022

Bond and note proceeds and capital leases are reported as financing sources in the governmental funds and thus contribute to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. When debt refunding occurs, the difference in the carrying value of the refunding debt and the amount applied to the new debt is reported the same as regular debt proceeds or repayments, as a financing source or expenditure in the governmental funds. However, in the statement of net position, debt refunding may result in deferred inflows of resources or deferred outflows of resources, which are then amortized in the statement of activities.

Debt issued	\$ (17,400,000)
Repayments of long-term debt	2,925,000
Premiums on issuance of debt	(2,224,209)
Amortization of premiums	311,281
Amortization of deferred amount on refunding	 31,216
Change in net position of governmental activities	\$ 6,897,891

#### Note 1 - Summary of Significant Accounting Policies

The accounting policies of Fitzgerald Public Schools (the School District) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the School District's significant accounting

#### Reporting Entity

The School District is governed by an elected seven-member Board of Education. The accompanying financial statements have been prepared in accordance with criteria established by the Governmental Accounting Standards Board for determining the various governmental organizations to be included in the reporting entity. These criteria include significant operational financial relationships that determine which of the governmental organizations are a part of the School District's reporting entity, and which organizations are legally separate component units of the School District. The School District has no component units.

#### District-wide Financial Statements

The School District's basic financial statements include both districtwide (reporting for the district as a whole) and fund financial statements (reporting the School District's major funds). The district-wide financial statements categorize all nonfiduciary activities as either governmental or business type. All of the School District's activities are classified as governmental activities

The statement of net position presents governmental activities on a consolidated basis, using the economic resources measurement focus and accrual basis of accounting. This method recognizes all long-term assets and receivables as well as long-term debt and obligations. The School District's net position is reported in three parts (1) net investment in capital assets, (2) restricted net position, and (3) unrestricted net position.

The statement of activities reports both the gross and net cost of each of the School District's functions. The functions are also supported by general government revenues (property taxes and certain intergovernmental revenues). The statement of activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function. Operating grants include operatingspecific and discretionary (either operating or capital) grants

The net costs (by function) are normally covered by general revenue (property taxes, state sources and federal sources, interest income, etc.). The School District does not allocate indirect costs. In creating the district-wide financial statements the School District has eliminated

The district-wide focus is on the sustainability of the School District as an entity and the change in the School District's net position resulting from current year activities.

#### **Fund Financial Statements**

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the School District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment

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#### Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

Property taxes, unrestricted state aid, intergovernmental grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be available only when cash is received by the government.

The School District reports the following major governmental funds:

General Fund - The General Fund is used to record the general operations of the School District pertaining to education and those operations not required to be provided for in other funds.

 $\underline{2016\ Debt\ Refunding\ Fund}$  – The  $\ 2016\ Debt\ Refunding\ Fund$  is used to record tax, interest, and other revenue and the payment of interest, principal, and other expenditures on the 2016 refunded

2019 Building & Site Fund – The 2019 Building & Site Fund is used to record bond proceeds, the sinking fund property tax levy or other revenue and the disbursement of invoices specifically for acquiring new school sites, buildings, equipment, and for remodeling and repairs. The fund is kept open until the purpose for which the fund was created has been accomplished.

Additionally, the School District reports the following fund types:

Special Revenue Funds - Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes. The School District's Special Revenue Funds include the Food Service Fund and Student/School Activities Fund. Operating deficits generated by these activities are generally transferred from the General Fund.

<u>Debt Service Fund</u> - The Debt Service Fund is used to record tax, interest, and other revenue and the payment of interest, principal, and other expenditures on long-term debt. The funds consist of the 2014B Refunding Debt Fund.

Capital Projects Funds - Capital Projects Funds are used to record bond proceeds, sinking fund property tax levy or other revenue and the disbursement of invoices specifically for acquiring new school sites, buildings, equipment, and for remodeling and repairs. The fund is kept open until the purpose for which the fund was created has been accomplished. The funds consist of the 2000 Sinking Fund and the 2001 Sinking Fund.

Assets, Liabilities and Net Position or Equity
Receivables and Payables – Generally, outstanding amounts owed between funds are classified as "due from/to other funds". These amounts are caused by transferring revenues and expenses between funds to get them into the proper reporting fund. These balances are paid back as cash flow permits

All trade and property tax receivables are shown net of an allowance for uncollectible amounts. The School District considers all accounts receivable to be fully collectible; accordingly, no allowance for uncollectible amounts is recorded.

Property taxes collected are based upon the approved tax rate for the year of levy. For the fiscal year ended June 30, 2022, the rates are as follows per \$1,000 of assessed value:

General Fund

Non-principal residence exemption	17.5336
Commercial personal property	5.5336
Debt Service Funds	9.4000
Sinking Funds	3.2480

School property taxes are assessed and collected in accordance with enabling state legislation by cities and townships within the School District's boundaries. Approximately 100% of the School District's tax roll lies within Warren, Michigan.

The property tax levy runs from July 1 to June 30. Property taxes become a lien on the first day of the levy year and are due on or before September 14 or February 14. Collections are forwarded to the School District as collected by the assessing municipalities. Real property taxes uncollected as of March 1 are purchased by the County of Macomb and remitted to the School District by May 15.

<u>Investments</u> – Investments are stated at fair value. Certificates of deposit are stated at cost which approximates fair value.

<u>Inventories and Prepaid Items</u> – Inventories are valued at cost, on a firstin, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed, rather than when purchased.

Certain payments to vendors reflect deposits that will be refunded or utilized in future fiscal years. For such payments in governmental funds the School District follows the consumption method, and they therefore are capitalized as prepaid items in both district-wide and fund financial statements.

<u>Capital Assets</u> – Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their acquisition value at the date of donation. The School District defines capital assets as assets with an initial individual cost in excess of \$5,000. Costs of normal repair and maintenance that do not add to the value or materially extend asset lives are not capitalized. The School District does not have infrastructure assets. Buildings, equipment, and vehicles are depreciated using the straight-line method over the following useful lives:

Buildings and improvements 20 – 50 years Equipment and furniture 5 – 15 years Buses and other vehicles 8 years

<u>Deferred Outflows of Resources</u> – A deferred outflow of resources is a consumption of net position by the government that is applicable to a future reporting period. Deferred amounts on bond refundings are included in the district-wide financials statements. The amounts represent the difference between the reacquisition price and the net carrying amount of the prior debt. For district-wide financial statements, the School District reports deferred outflows of resources as a result of pension and OPEB plan earnings. This amount is the result of a difference between what the plan expected to earn from plan investments and what is actually earned. This amount will be amortized over the next four years and included in pension and OPEB expense. Changes in assumptions relating to the net pension and OPEB liabilities are deferred and amortized over the expected remaining services lives of the employees and retirees in the plans. The School District also reported deferred outflows of resources for pension and OPEB contributions made after the measurement date. This amount will reduce the net pension and OPEB liabilities in the following year.

<u>Compensated Absences</u> — The liability for compensated absences reported in the district-wide statements consists of earned but not unused accumulated vacation and sick leave benefits as well as retirement severance pay. A liability for these amounts is reported in the governmental funds as it comes due for payment. The liability has been calculated using the termination method, in which employees who have a certain level of service will receive a retirement payout and the balance of their vacation and sick banks which is subject to individual employment contracts and collective bargaining agreements.

<u>Long-term Obligations</u> – In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method, which is not materially different than the interest rate method required by GAAP. Bonds payable are reported net of the applicable bond premium or discount. In the fund financial statements,

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#### Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

governmental fund types recognize bond premiums and discounts during the current period.

In the School District's fund financial statements, the face amount of the debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts are reported as other financing uses.

<u>Pension</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair

<u>Postemployment Benefits Other Than Pensions</u> – For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

<u>Deferred Inflows of Resources</u> – A deferred inflow of resources is an acquisition of net position by the government that is applicable to a future reporting period. For governmental funds this includes unavailable revenue in connection with receivables for revenues that are not considered available to liquidate liabilities of the current period. Deferred amounts on bond refundings are included in the district-wide financials statements. The amounts represent the difference between

the reacquisition price and the net carrying amount of the prior debt. For district-wide financial statements, the School District reports deferred inflows of resources as a result of pension and OPEB plan earnings. This amount is the result of a difference between what the plan expected to earn from the plan investments and what the plan actually earned. This amount will be amortized over the next four years and included in pension and OPEB expense. Changes in assumptions relating to the net pension and OPEB liabilities are deferred and amortized over the expected remaining services lives of the employees and retirees in the plans. Deferred inflows of resources also include revenue received relating to the amounts included in the deferred outflows for payments related to MPSERS Unfunded Actuarial Accrued Liabilities (UAAL) Stabilization defined benefit pension statutorily required contributions.

 $\underline{\textit{Fund Balance}}$  – In the fund financial statements, governmental funds report fund balance in the following categories:

 $\underline{\text{Non-spendable}}$  – amounts that are not available in a spendable form.

Restricted – amounts that are legally imposed or otherwise required by external parties to be used for a specific purpose.

<u>Committed</u> – amounts that have been formally set aside by the Board of Education for specific purposes. A fund balance commitment may be established, modified, or rescinded by a resolution of the Board of Education.

<u>Assigned</u> – amounts intended to be used for specific purposes, as determined by the board of education. The Board of Education has granted the Superintendent the authority to assign funds. Residual amounts in governmental funds other than the General Fund are automatically assigned by their nature.

<u>Unassigned</u> – all other resources; the remaining fund balances after non-spendable, restrictions, commitments and assignments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the School District's policy is to consider restricted funds spent first.

When an expenditure is incurred for purposes for which committed, assigned, or unassigned amounts could be used, the School District's policy is to consider the funds to be spent in the following order: (1) committed, (2) assigned, (3) unassigned.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities, as well as deferred inflows and deferred outflows of resources at the date of the financial statements and the reported amounts of revenue and expenditures during the reporting period. Actual results could differ from those estimates.

#### **Eliminations and Reclassifications**

In the process of aggregating data for the statement of net position and the statement of activities, some amounts reported as interfund activity and balances in the funds were eliminated or reclassified. Interfund receivables and payables were eliminated to minimize the "grossing up" effect on assets and liabilities within the governmental activities column.

#### **Adoption of New Accounting Standards**

Statement No. 87, Leases increases the usefulness of the District's financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. A lessee will be required to recognize a lease liability and an intangible right-to-use a lease asset, and a lessor will be required to recognize a lease receivable

and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about the District's leasing activities.

Statement No. 99, 2022 Omnibus enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial quarantees.

#### **Upcoming Accounting and Reporting Changes**

Statement No. 96, Subscription-Based Information Technology Arrangements, is based on the standards established in Statement No. 87 Leases. This statement (1) defines a SBITA as a contract that conveys control of the right to use a SBITA vendor's IT software, alone or in combination with tangible capital assets, as specified in the contract for a period of time in an exchange or exchange-like transaction (2) requires governments with SBITAs to recognize a right-to-use subscription asset, an intangible asset, and a corresponding subscription liability, and (3) provides guidance related to outlays other than subscription payments, including implementation costs, and requirements for note disclosures related to a SBITA. This statement is effective for the year ending June 30, 2023.

Statement No. 100, Accounting Changes and Error Corrections, improves the clarity of the accounting and financial reporting requirements for accounting changes and error corrections, which will result in greater consistency in application in practice. More understandable, reliable, relevant, consistent and comparable information will be provided to financial statement users for making decisions or assessing accountability. Additionally, the display and note disclosure requirements will result in more consistent, decision useful, understandable and comprehensive information for users about accounting changes and error corrections. This statement is effective for the year ending June 30, 2024.

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#### Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

Statement No. 101, Compensated Absences, updates the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This statement is effective for the year ending June 30,

The School District is evaluating the impact that the above GASB will have on its financial reporting.

#### Note 2 - Stewardship, Compliance, and Accountability

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America and state law for the General and Special Revenue Funds. All annual appropriations lapse at fiscal yearend, thereby canceling all encumbrances. These appropriations are reestablished at the beginning of the year.

The budget document presents information by fund and function. The legal level of budgetary control adopted by the governing body is the function level. State law requires the School District to have its budget in place by July 1. A district is not considered in violation of the law if reasonable procedures are in use by the School District to detect violations.

The Superintendent is authorized to transfer budgeted amounts between functions within any fund; however, any revisions that alter the total expenditures of any fund but be approved by the Board of Education.

Budgeted amounts are as originally adopted or as amended by the Board of Education throughout the year. Individual amendments were not material in relation to the original appropriation.

#### Compliance - Bond Proceeds

The 2019 Building & Site Fund includes capital project activities funded with bonds issued after May 1, 1994. For these capital projects, management believes the School District has complied, in all material respects, with the applicable provisions of Section 1351a of the Revised School Code. The following is a summary of the revenue and expenditures in the 2019 Building & Site Fund from the inception of the funds through the current fiscal year:

2019	Building & Site	20	19 Building & Site
Fι	und Series I		Fund Series II
\$	25,002,538	\$	19,624,209
	25,002,538		4,485,317

15,138,892

#### Compliance - Sinking Funds

Revenues

Expenditures

Ending fund balance

The 2000 Capital Project Sinking Fund and 2001 Sinking Fund record capital project activities funded with Sinking Fund millage. For this fund, management believes the School District has complied, in all material respects, with the applicable provisions of § 1212(1) of the Revised School Code and the State of Michigan Department of Treasury Letter No. 2004-4.

#### **Expenditures in Excess of Appropriations**

During the year, the School District incurred expenditures in certain budgetary funds which were in excess of the amounts appropriated, as follows:

Function	Fi	Amount Final Budget Expenditu				get Variances
General Fund						
Supporting services						
Central	\$	1,366,486	\$	1,515,415	\$	148,929

#### **Deficit Fund Balance**

The 2016 Debt Refunding Fund has an unassigned deficit of \$232,931 as of June 30, 2022, however, the General Fund unassigned fund balance is greater than the deficit. Therefore, a deficit elimination plan is not required to be submitted.

#### Note 3 - Deposits and Investments

The School District's deposits and investments were reported in the basic financial statements in the following categories:

	G	overnmental Activities						
Cash	\$	9,414,306						
Investments		17,296,989						
	\$	26,711,295						

The breakdown between deposits and investments for the School District is as follows:

Deposits (checking, savings accounts,	
money markets, certificates of deposit)	\$ 9,412,920
Investments in securities, mutual funds,	
and similar vehicles	17,296,989
Petty cash and cash on hand	 1,386
Total	\$ 26,711,295

As of yearend, the School District had the following investments:

Investment	Fair Value	Rating Agency	Rating	Maturities
MILAF + Cash Management Class	\$ 17,212,848	Standard & Poor's	AAAm	N/A
MILAF + MAX Class	84,141	Standard & Poor's	AAAm	N/A
	\$ 17,296,989			

As of June 30, 2022, the net asset value of the School District's investment in MILAF + Portfolio (includes both the MILAF + Cash Management Class and MILAF + MAX Class) was \$17,296,989. Participation in the investment pool has not resulted in any unfunded commitments. Shares are available to be redeemed upon proper notice without restrictions under normal operating conditions. There are no limits to the number of redemptions that can be made provided the District has sufficient shares to meet the redemption request. In the event of an emergency that would make the determination of net asset value not reasonably practical, the Trust's Board of Truste's may suspend the right of withdrawal or postpone the date of payment. The net asset value ("NAV") per share of the MILAF+ Portfolio is calculated as of the close of business each business day by dividing the net position of that Portfolio by the number of its outstanding shares. It is the MILAF+ Portfolio's objective to maintain a NAV of \$1.00 per share, however, there is no assurance that this objective will be achieved. The exact price for share transactions will be determined based on the NAV next calculated after receipt of a properly executed order. The number of shares purchased or redeemed will be determined by the

<u>Interest Rate Risk</u> – The School District does not have a formal investment policy to manage its exposure to fair value losses arising from changes in interest rates.

<u>Credit Risk.</u>— State statutes and the School District's investment policy authorize the School District to make deposits in the accounts of federally insured banks, credit unions, and savings and loan associations that have an office in Michigan; the School District is allowed to invest in U.S. Treasury or Agency obligations, U.S. government repurchase agreements, bankers' acceptances, commercial paper rated prime at the time of purchase that matures not more than 270 days after the date of purchase, mutual funds, and investment pools that are composed of authorized investment vehicles.

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#### Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

 $\underline{\textit{Concentration of Credit Risk}} - \text{The School District has no policy that would limit the amount that may be invested with any one issuer.}$ 

<u>Custodial Credit Risk – Deposits</u> – In the case of deposits, this is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. As of year-end, \$9,558,987 of the School District's bank balance of \$10,058,987 was exposed to custodial credit risk because it was uninsured and uncollateralized.

<u>Custodial Credit Risk – Investments</u> – For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of June 30, 2022, none of the School District's investments were exposed to custodial credit risk.

#### Note 4 - Capital Assets

A summary of the changes in governmental capital assets is as follows:

		Beginning Balance		Increases		Decreases		Ending Balance
Governmental activities			_				_	
Capital assets not being depreciated								
Land	\$	887,724	\$	-	\$	-	\$	887,724
Construction-in-progress		4,664,599		10,826,158		8,952,982		6,537,775
Total capital assets not being depreciated	_	5,552,323	_	10,826,158	_	8,952,982	_	7,425,499
Capital assets being depreciated								
Buildings and improvements		98,595,419		10,378,371		-		108,973,790
Equipment and furniture		7,597,279		20,598		115,628		7,502,249
Buses and other vehicles		1,411,745		948,698		-		2,360,443
Total capital assets being depreciated	=	107,604,443	Ξ	11,347,667	Ξ	115,628	Ξ	118,836,482
Less accumulated depreciation for								
Buildings and improvements		55,089,619		5,144,400		-		60,234,019
Equipment and furniture		5,859,314		730,111		115,628		6,473,797
Buses and other vehicles		635,884		52,988		-		688,872
Total accumulated depreciation	=	61,584,817	Ξ	5,927,499	Ξ	115,628	Ξ	67,396,688
Net capital assets being depreciated	_	46,019,626	_	5,420,168	_		_	51,439,794
Net capital assets	s	51.571.949	s	16.246.326	s	8.952.982	s	58.865.293

Depreciation expense for the fiscal year ended June 30, 2022 amounted to \$5,927,499. The School District determined that it was impractical to allocate deprecation to the various governmental activities as the assets service multiple functions.

#### **Construction Contracts**

As of year-end, the School District had the following construction contracts in progress:

			- 1	Remaining
			C	onstruction
			Co	mmitment at
Project	Tot	al Contract		Year End
Schofield ECC sewage pump replacement	\$	22,000	\$	3,389
High school football field		17,000		468
Bus garage sanitary drain		14,500		1,906
Neigebaur heating system		29,584		4,925
High school boiler replacement		28,035		8,209
Chatterton electrical and wiring		4,010		5
ADA compliance signage		15,945		3,790
MP office renovations		102,650		49,248
MP flooring		196,575		14,025
Bus garage roof replacement		106,206		99,999
MP elevator upgrades		25,987		25,692
CMS electrical and wiring		21,247		2,022
High school dehumidfy project/pool ventilation		215,698		59,120
Total	\$	799,437	\$	272,798

Remaining construction commitments are to be funded by the bond proceeds.

#### Note 5 - Interfund Receivable and Payable

Individual interfund receivable and payable balances at year end were:

Payable Fund		Amount
Nonmajor Governmental Funds	\$	193,842
2016 Debt Refunding		606,717
2019 Building & Site Fund		75,225
Nonmajor Governmental Funds		225
General Fund		757,290
2016 Debt Refunding		1,050,586
2019 Building & Site Fund		885,621
General Fund		348,456
General Fund		94,465
	\$	4,012,427
	Nonmajor Governmental Funds 2016 Debt Refunding 2019 Building & Site Fund Nonmajor Governmental Funds General Fund 2016 Debt Refunding 2019 Building & Site Fund General Fund	Nonmajor Governmental Funds \$ 2016 Debt Refunding 2019 Building & Site Fund Nonmajor Governmental Funds General Fund 2016 Debt Refunding 2019 Building & Site Fund General Fund

The outstanding balances between funds result mainly from the time lag between the dates that transactions are recorded in the accounting system and payments between funds are made. Management does not anticipate individual interfund balances to remain outstanding for periods in excess of one year.

#### Note 6 - Unearned Revenue

Governmental funds report unearned revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. Unearned revenue at year end consists of the following:

Prepaid lunch balances	\$ 3,999
Grant and categorical aid payments received prior	
to meeting all eligibility requirements	 834,238
Total	\$ 838,237

#### Note 7 - State Aid Anticipation Note

The School District issues state aid anticipation notes in advance of state aid collections, depositing the proceeds in the General Fund. These notes are necessary because the School District receives state aid from October through the following August for its fiscal year ending June 30th. The School District is required to pledge 100% of their state school aid, October through August, or until the note is repaid, whichever is longer. The State has discretion to accelerate repayment terms if they have cause for concern. If the note is in default status, there is a penalty interest rate that may apply.

Short-term debt activity for the year was as follows:

	Beginning			Ending
	Balance	Proceeds	Repayments	Balance
State aid anticipation note	\$ 2,600,000	\$ 1,500,000	\$ 2,600,000	\$ 1,500,000

#### Note 8 - Long-Term Debt

The School District issues bonds, notes, and other contractual commitments to provide for the acquisition and construction of major capital facilities and the acquisition of certain equipment. General obligation bonds are direct obligations and pledge the full faith and credit of the School District. Other long-term obligations include compensated absences.

Long-term obligation activity is summarized as follows:

		Beginning Balance		Additions		Reductions		Ending Balance		Within One Year
Bonds payable General obligation bonds Premium on bonds	\$	24,205,000 3,315,765	\$	17,400,000 2,224,209	\$	2,925,000 373,713	s	38,680,000 5,166,261	s	2,970,000
Total bonds payable Compensated absences Total	s	27,520,765 626,210 28,146,975	s	19,624,209 173,794 19,798,003	s	3,298,713 187,865 3,486,578	\$	43,846,261 612,139 44,458,400	\$	2,970,000 190,000 3,160,000

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#### Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

For governmental activities, compensated absences are primarily liquidated by the General Fund.

General obligation bonds payable at year end, consists of the following:

\$17,460,000 2019 Building & Site Bond due in annual installments of \$330,000 to \$1,385,000 through May 1, 2039, interest at 4.00% to 5.00%	\$	15,580,000
\$8,660,000 2016 Refunding Serial Bond due in annual installments of \$1,880,000 to \$1,925,000 through May 1, 2025, interest at 4.00%		5,700,000
17,400,0000 2019 Building & Site Bond Series II due in annual installments of $420,000$ to $1,050,000$ through May 1, 2041, interest at $4.00%$	_	17,400,000
Total general obligation bonded debt	\$	38,680,000

Future principal and interest requirements for bonded debt are as follows:

	 Во			
	Principal Interest		Total	
Year Ending June 30,	 			<u>.</u>
2023	\$ 2,970,000	\$	1,788,633	\$ 4,758,633
2024	2,695,000		1,580,900	4,275,900
2025	2,985,000		1,469,300	4,454,300
2026	1,560,000		1,345,850	2,905,850
2027	1,620,000		1,276,100	2,896,100
2028 - 2032	9,135,000		5,228,300	14,363,300
2033 - 2037	10,835,000		3,013,000	13,848,000
2038 - 2041	6,880,000		623,500	7,503,500
Total	\$ 38,680,000	\$	16,325,583	\$ 55,005,583

The general obligation bonds are payable from the Debt Service Funds. As of year-end, the funds had a balance of \$2,310,008 to pay this debt. Future debt and interest will be payable from future tax levies.

#### **Compensated Absences**

Accrued compensated absences at year end consist of \$612,139 of vacation hours earned and vested and in accrued sick time benefits.

### Deferred Amounts on Refunding

The advanced refundings resulted in a difference between the reacquisition price and the net carrying amount of the old debt. The amounts are presented on the statement of net position as deferred inflows and outflows. Activity in the current year is presented below:

	Beginning Balance		Additions		F	teductions	Ending Balance	
Deferred loss on refunding	\$	119,660	\$		\$	31,216	\$	88,444

#### Defeased Deb

In prior years, the School District has defeased various bonds issued by creating separate irrevocable trust funds. New debt has been issued and the net proceeds of each refunding were placed in separate special escrow accounts and invested in securities of the U.S. Government and its agencies. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the refunded bonds are considered to be defeased. Accordingly, the trust account assets and liability for the defeased bonds are not included in the School District's financial statements.

The final payment date is May 1, 2025. As of yearend, the amount of defeased debt outstanding but removed from the School District's financial statements is as follows:

2016 Issue refunded	\$ 4,802,501

#### Note 9 - Net Investment in Capital Assets

The composition of net investment in capital assets as of June 30, 2022 was as follows:

Capital assets		
Captial assets not being depreciated	\$	7,425,499
Capital assets, net of accumulated depreciation		51,439,794
Total capital assets	_	58,865,293
Unspent bond proceeds	_	15,138,892
Related debt		
General obligation bonds		(38,680,000)
Unamortized bond premiums		(5,166,261)
Deferred outflows on refunding		88,444
Total related debt	_	(43,757,817)
Net investment in capital assets	\$	30,246,368

#### Note 10 - Risk Management

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The School District is exposed to various risks of loss related to property loss, errors and omissions, employee injuries (workers' compensation) and certain medical benefits provided to employees. The School District has purchased commercial insurance for general liability, property and casualty and health and vision claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in the past three fiscal years.

The School District is subject to the Michigan Employment Security Act and has elected to pay unemployment claims on a direct self-insured basis. Under this method, the School District must reimburse the Employment Commission for all benefits charged against the School District. The School District had virtually no unemployment

compensation expense for the year. No provision has been made for possible future claims.

#### Note 11 - Pension Plan

#### Plan Description

The Michigan Public School Employees' Retirement System (System or MPSERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members - eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's pension plan was established by the State to provide retirement, survivor, and disability benefits to public school employees. In addition, the System's health plan provides all retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at www.michigan.gov/orsschools

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#### Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

#### Benefits Provided

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Depending on the plan option selected, member retirement benefits are determined by final average compensation, years of service, and a pension factor ranging from 1.25 percent to 1.50 percent. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

A DB plan member who leaves Michigan public school employment may request a refund of his or her member contributions to the retirement system account if applicable. A refund cancels a former member's rights to future benefits. However, returning members who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

#### Contributions

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2020 valuation will be amortized over an 18-year period beginning Oct. 1, 2020 and ending Sept. 30, 2038.

The schedule below summarizes pension contribution rates in effect for plan year ended September 30, 2021.

Pension Contribution Rates					
Benefit Structure	Member	Employer			
Basic	0.0 - 4.0%	19.78%			
Member Investment Plan	3.0 - 7.0%	19.78%			
Pension Plus	3.0 - 6.4%	16.82%			
Pension Plus 2	6.2%	19.59%			
Defined Contribution	0.0%	13.39%			

Required contributions to the pension plan from the School District were \$4,800,900 for the year ending September 30, 2021.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the School District reported a liability of \$37,854,679 for its proportionate share of the MPSERS net pension liability. The net pension liability was measured as of September 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation rolled forward from September 2020. The School District's proportion of the net pension liability was determined by dividing each employer's statutorily required pension contributions to the system during the measurement period by the percent of pension contributions required from all applicable employers during the measurement period. At September 30, 2021, the School District's proportion was .1599 percent, which was a decrease of .0043 percent from its proportion measured as of September 30, 2020.

For the plan year ending September 30, 2021, the School District recognized pension expense of \$3,441,659 for the measurement period. For the reporting period ending June 30, 2022, the School District recognized total pension contribution expense of \$5,365,913.

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	Deferred Outflows of Resources	_	Deferred Inflows of Resources		Total
Difference between expected and actual experience	\$	586,385	\$	(222,919)	\$	363,466
Changes of assumptions		2,386,224		-		2,386,224
Net difference between projected and actual earnings on pension plan investments		-		(12,170,157)		(12,170,157)
Changes in proportion and differences between the School District contributions and proportionate share of contributions Total to be recognized in future	_	68,879 3,041,488	_	(2,574,250) (14,967,326)	_	(2,505,371) (11,925,838)
School District contributions subsequent to the measurement date Total	\$	5,069,659 8,111,147	s	(2,475,230) (17,442,556)	\$	(11,925,838)

Contributions subsequent to the measurement date reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. The District will offset the contribution expense in the year ended June 30, 2023 with the 147c supplemental income received subsequent to the measurement date which is included in the deferred inflows of resources. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows during the following plan years:

Deferred (Inflow) and Deferred Outflow of Resources by	y Year
(To Be Recognized in Future Pension Expenses)	

e rrecognized in	I utule i elision L	-xperises)
2022	\$	(2,021,935)
2023		(3,014,974)
2024		(3,469,796)
2025		(3,419,133)
	\$	(11,925,838)

Actuarial Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

Summary of Actuarial Assumptions:

- Valuation Date: September 30, 2020
- Actuarial Cost Method: Entry Age, Normal
- Wage inflation rate: 2.75%
- Investment Rate of Return:
  - MIP and Basic Plans: 6.80% net of investment expenses
  - Pension Plus Plan: 6.80% net of investment expenses
     Pension Plus 2 Plan: 6.00% net of investment
  - Pension Plus 2 Plan: 6.00% net of investment expenses
- Projected Salary Increases: 2.75 11.55%, including wage inflation at 2.75%
- Cost-of-Living Pension Adjustments: 3% Annual Non-Compounded for MIP Members
- Mortality
  - Retirees: RP-2014 Male and Female Healthy Annuitant Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
  - Active: RP-2014 Male and Female Employee Annuitant Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

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Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2018 valuation. The total pension liability as of September 30, 2021, is based on the results of an actuarial valuation date of September 30, 2020, and rolled forward using generally accepted actuarial procedures, including the experience study.

Recognition period for liabilities is the average of the expected remaining service lives of all employees is 4.4367 years.

Recognition period for assets is 5 years.

Full actuarial assumptions are available in the 2021 MPSERS Annual Comprehensive Financial Report found on the ORS website at www.michigan.gov/orsschools.

#### Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2021, are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return*
Domestic Equity Pools	25.0 %	5.4 %
Private Equity Pools	16.0	9.1
International Equity	15.0	7.5
Fixed Income Pools	10.5	(0.7)
Real Estate and Infrastructure Pools	10.0	5.4
Absolute Return Pools	9.0	2.6
Real Return/Opportunistic Pools	12.5	6.1
Short Term Investment Pools	2.0	(1.3)
	100.0%	

<sup>\*</sup>Long-term rates of return are net of administrative expenses and 2.0% inflation.

#### Rate of Return

For the plan year ended September 30, 2021, the annual moneyweighted rate of return on pension plan investment, net of pension plan investment expense, was 27.3%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **Discount Rate**

A discount rate of 6.80% was used to measure the total pension liability (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2, hybrid plans provided through non-university employers only). This discount rate was based on the long-term expected rate of return on pension plan investments of 6.80% (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan). The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following presents the School District's proportionate share of the

The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 6.80% (6.80% for the Pension plus plan, 6.0% for the Pension Plus 2 plan), as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher:

Current Single						
Discount Rate						
1% Decrease *	1% Increase *					
5.80% / 5.80% / 5.00%	6.80% / 6.80% / 6.00%	7.80% / 7.80% / 7.00%				
\$ 54,121,924	\$ 37,854,679	\$ 24,368,065				

\*Discount rates listed in the following order: Basic and Member Investment Plan (MIP), Pension Plus, and Pension Plus 2.

## Michigan Public School Employees' Retirement System (MPSERS) Fiduciary Net Position Detailed information about the pension plan's fiduciary net position is

Detailed information about the pension plan's fiduciary net position is available in the separately issued MPSERS Annual Comprehensive Financial Report, available on the ORS website at <a href="https://www.michigan.gov/orsschools">www.michigan.gov/orsschools</a>.

## Payables to the Michigan Public School Employees' Retirement System (MPSERS)

There were no significant payables to the pension plan that are not ordinary accruals to the School District.

#### Note 12 - Postemployment Benefits Other Than Pensions (OPEB)

#### Plan Description

The Michigan Public School Employees' Retirement System (System or MPSERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members - eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's health plan provides all eligible retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended)

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

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#### Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

The System's financial statements are available on the ORS website at <a href="https://www.michigan.gov/orsschools">www.michigan.gov/orsschools</a>.

#### Benefits Provided

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning with fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree healthcare recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP Graded plan members) the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008 (MIP-Plus plan members) have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013; 90% for those Medicare eligible and enrolled in the insurances as of that date. Dependents are eligible for healthcare coverage if they meet the dependency requirements set forth in Public Act 300 of 1980, as amended.

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012 or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3% contribution to retiree healthcare as of the day before their transition date, and their prior contributions were deposited into their 401(k) account.

#### Contributions

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer OPEB contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2020 valuation will be amortized over an 18-year period beginning Oct. 1, 2020 and ending Sept. 30, 2038.

The schedule below summarizes OPEB contribution rates in effect for plan year 2021.

OPEB Contribution Rates	
-------------------------	--

Benefit Structure	Member	Employer
Premium Subsidy	3.0%	8.43%
Personal Healthcare Fund (PHF)	0.0%	7.57%

Required contributions to the OPEB plan from the School District were \$1,165,336 for the year ended September 30, 2021.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB At June 30, 2022, the School District reported a liability of \$2,396,114 for its proportionate share of the MPSERS net OPEB liability. The net OPEB liability was measured as of September 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation rolled forward from September 2020. The School District's proportion of the net OPEB liability was determined by dividing each employer's statutorily required OPEB contributions to the system during the measurement period by the percent of OPEB contributions required from all applicable employers during the measurement period. At September 30, 2021, the School District's proportion was 1570 percent, which was a decrease of .0042 percent from its proportion measured as of September 30, 2020.

For the plan year ending September 30, 2021, the School District recognized OPEB expense of (\$1,557,127) for the measurement period. For the reporting period ending June 30, 2022, the School District recognized total OPEB contribution expense of \$1,178,646.

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		Deferred Deferred Outflows of Inflows of Resources Resources		Inflows of		Total
Difference between expected and actual experience	\$	-	\$	(6,839,537)	\$	(6,839,537)
Changes of assumptions		2,003,033		(299,728)		1,703,305
Net difference between projected and actual earnings on pension plan investments		-		(1,805,994)		(1,805,994)
Changes in proportion and differences between the School District contributions and proportionate share of contributions Total to be recognized in future	_	99,700 2,102,733	_	(971,468) (9,916,727)	_	(871,768) (7,813,994)
School District contributions subsequent to the measurement date  Total	\$	1,048,857 3,151,590	\$	(9,916,727)	\$	(7,813,994)

Contributions subsequent to the measurement date reported as deferred outflows of resources related to OPEB resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows during the following plan years:

Deferred (Inflow) and Deferred Outflow of Resources by Year

(To Be Recognized in Future OPI	EB Expe	enses)
2022	\$	(2,023,705)
2023		(1,892,086)
2024		(1,745,585)
2025		(1,541,816)
2026		(539,961)
Thereafter		(70,841)
	\$	(7,813,994)

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#### Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

#### Actuarial Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

Summary of Actuarial Assumptions:

- Valuation Date: September 30, 2020
- Actuarial Cost Method: Entry Age, Normal
- Wage inflation rate: 2.75%
- Investment Rate of Return: 6.95% net of investment expenses
- Projected Salary Increases: 2.75 11.55%, including wage inflation of 2.75%
- Healthcare Cost Trend Rate: Pre-65: 7.75% Year 1 graded to 3.5% Year 15; 3.0% Year 120 Post-65: 5.25% Year 1 graded to 3.5% Year 15; 3.0% Year 120
- Mortality:
  - Retirees: RP-2014 Male and Female Healthy Annuitant Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
  - Active: RP-2014 Male and Female Employee Annuitant Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

#### Other Assumptions:

Opt Out Assumption: 21% of eligible participants hired before July 1, 2008 and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan.

- Survivor Coverage: 80% of male retirees and 67% of female retirees are assumed to have coverages continuing after the retiree's death.
- Coverage Election at Retirement: 75% of male and 60% of female future retirees are assumed to elect coverage for 1 or more dependents.

Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2014, is based on the results of an actuarial valuation date of September 30, 2020, and rolled forward using generally accepted actuarial procedures, including the experience study.

Recognition period for liabilities is the average of the expected remaining service lives of all employees is 6.1312 years.

Recognition period for assets is 5 years

Full actuarial assumptions are available in the 2020 MPSERS Annual Comprehensive Financial Report found on the ORS website at <a href="https://www.michigan.gov/orsschools">www.michigan.gov/orsschools</a>.

#### Long-Term Expected Return on Plan Assets

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2021, are summarized in the following table:

	Target	Long Term Expected Real
Asset Class	Allocation	Rate of Return*
Domestic Equity Pools	25.0 %	5.4 %
Private Equity Pools	16.0	9.1
International Equity	15.0	7.5
Fixed Income Pools	10.5	(0.7)
Real Estate and Infrastructure Pools	10.0	5.4
Absolute Return Pools	9.0	2.6
Real Return/Opportunistic Pools	12.5	6.1
Short Term Investment Pools	2.0	(1.3)
	100.0%	

<sup>\*</sup>Long-term rates of return are net of administrative expenses and 2.0% inflation

#### Rate of Return

For the plan year ended September 30, 2021, the annual moneyweighted rate of return on OPEB plan investment, net of OPEB plan investment expense, was 27.14%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **Discount Rate**

A discount rate of 6.95% was used to measure the total OPEB liability. This discount rate was based on the long-term expected rate of return on OPEB plan investments of 6.95%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

## Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 6.95%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher:

		Current	
1	% Decrease	Discount Rate	1% Increase
	5.95%	6.95%	7.95%
\$	4,452,413	\$ 2,396,114	\$ 651,051

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#### Fitzgerald Public Schools Notes to the Financial Statements June 30, 2022

## Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Healthcare Cost Trend Rate The following presents the School District's proportionate share of the

The following presents the School District's proportionate share of the net OPEB liability calculated using assumed trend rates, as well as what the School District's proportionate share of net OPEB liability would be if it were calculated using a trend rate that is 1-percentage-point lower or 1-percentage-point higher:

	С	urrent Healthcare	
 1% Decrease	(	Cost Trend Rate	 1% Increase
\$ 583,195	\$	2,396,114	\$ 4,435,866

#### OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued 2021 MPSERS Annual Comprehensive Financial Report, available on the ORS website at <a href="https://www.michigan.gov/orsschools">www.michigan.gov/orsschools</a>.

#### Payables to the OPEB Plan

There were no significant payables to the OPEB plan that are not ordinary accruals to the School District.

#### Note 13 - Contingent Liabilities

Amounts received or receivable from grantor agencies are subjected to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of costs which may be disallowed by the grantor cannot be determined at this time, although the School District expects such amounts, if any, to be immaterial. A separate report on federal compliance has been issued for the year June 30, 2022.

# Fitzgerald Public Schools Required Supplementary Information Budgetary Comparison Schedule – General Fund For the Year Ended June 30, 2022

P	_	Original Budget	_	Final Budget		Actual	_	Over (Under) Budget
Revenues Local sources	\$	4,136,344	e	4.635.788	¢	4.930.280	e	294,492
State sources	φ	20,872,462	φ	20,711,968	φ	20.570.758	φ	(141,210)
Federal sources		6.110.798		9.177.505		7.795.315		(1,382,190)
Interdistrict sources		1,476,110		1,799,520		1,781,860		(17,660)
Total revenues	_	32,595,714	-	36,324,781	_	35,078,213	-	(1,246,568)
Total revenues	_	32,393,714	_	30,324,701	_	33,070,213	_	(1,240,300)
Expenditures								
Instruction								
Basic programs		13,184,739		13,710,776		13,632,829		(77,947)
Added needs		4,562,599		4,731,206		4,492,976		(238,230)
Supporting services								
Pupil		2,523,586		2,922,481		2,891,899		(30,582)
Instructional staff		1,761,186		2,772,059		2,270,858		(501,201)
General administration		456,326		503,481		485,237		(18,244)
School administration		1,729,481		1,736,453		1,727,403		(9,050)
Business		405,758		480,010		477,699		(2,311)
Operations and maintenance		4,472,532		4,787,394		4,297,516		(489,878)
Pupil transportation services		652,025		896,828		817,209		(79,619)
Central		1,833,201		1,366,486		1,515,415		148,929
Other		465,860		511,432		506,015		(5,417)
Community services		192,867		313,573		240,502		(73,071)
Capital outlay	_	-		269,000	_	80,470	_	(188,530)
Total expenditures	_	32,240,160	_	35,001,179	_	33,436,028	_	(1,565,151)
Excess of revenues over expenditures		355,554		1,323,602		1,642,185		318,583
Other financing sources (uses)								
Transfers out	_	(23,668)	_		_		_	
Net change in fund balance		331,886		1,323,602		1,642,185		318,583
Fund balance – beginning	_	3,368,436	_	3,368,436		3,368,436	_	
Fund balance – ending	\$	3,700,322	\$	4,692,038	\$	5,010,621	\$	318,583

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# Fitzgerald Public Schools Required Supplementary Information Schedule of the School Districts Proportionate Share of the Net Pension Liability Michigan Public School Employees Retirement Plan Last 10 Fiscal Years (Measurement Date September 30th, of Each Fiscal Year)

_				25L I	U FISCAI TEATS (I	weasurenie	III Da	te September	301	II, UI Eacii Fi	Sca	i ieaij					
		_	2022	_	2021	2020	_	2019	_	2018	_	2017	2016	2014	201	3	2012
A.	Reporting unit's proportion of net pension liability (%)		0.1599%		0.1642%	0.1715	%	0.1762%		0.1738%		0.1694%	0.1774%				
В.	Reporting unit's proportionate share of net pension liability	\$	37,854,679	\$	56,415,509 \$	56,791,176	6 \$	52,983,297	\$	45,043,742	\$	42,261,526	\$ 43,329,809				
C.	Reporting unit's covered-employee payroll	\$	14,201,518	\$	14,311,213 \$	14,597,03	в \$	14,969,595	\$	14,974,936	\$	13,976,872	\$ 14,744,356				
D.	Reporting unit's proportionate share of net pension liability as a percentage of its covered- employee payroll		266.55%		394.20%	389.06	%	353.94%		300.79%		302.37%	293.87%				
E.	Plan fiduciary net position as a percentage of total pension liability		0.00%		59.72%	60.31	%	62.36%		64.21%		63.27%	63.17%				

Note Disclosures
Changes of benefit terms: There were no changes of benefit terms in plan fiscal year 2021.
Changes of benefit assumptions: There were no changes of benefit assumptions in plan fiscal year 2021.

# Fitzgerald Public Schools Required Supplementary Information Schedule of the School District's Pension Contributions Michigan Public School Employees Retirement Plan Last 10 Fiscal Years

									For	he Y	ears Ended Ju	ne 30	,					
		_	2022	_	2021	_	2020	_	2019	_	2018	_	2017	_	2016	2014	2013	2012
A.	Statutorily required contributions	\$	5,365,913	\$	4,747,727	\$	4,508,310	\$	4,866,885	\$	4,846,679	\$	3,803,750	\$	3,422,261			
В.	Contributions in relation to statutorily required contributions	_	5,365,913	_	4,747,727	_	4,508,310	_	4,866,885	_	4,846,679		3,803,750		3,422,261			
C.	Contribution deficiency (excess)	\$		\$		\$		\$		\$		\$		\$				
D.	Reporting unit's covered-employee payroll	\$	14,871,791	\$	13,907,489	\$	14,385,158	\$	14,748,298	\$	14,974,936	\$	14,686,032	\$	14,573,844			
E.	Contributions as a percentage of covered-employee payroll		36.08%		34.14%		31.34%		33.00%		32.37%		25.90%		23.48%			

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# Fitzgerald Public Schools Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability Michigan Public School Employees Retirement Plan Last 10 Fiscal Years (Measurement Date September 30th, of Each Fiscal Year)

		_	2022	2021	2020	 2019	_	2018	2016	2015	2014	2013	2012
A.	Reporting unit's proportion of the net OPEB liability (%)		0.1570%	0.1612%	0.1670%	0.1758%		0.1727%					
B.	Reporting unit's proportionate share of the net OPEB liability	\$	2,396,114	\$ 8,637,089	\$ 11,989,759	\$ 13,976,906	\$	15,294,267					
C.	Reporting unit's covered-employee payroll	\$	14,201,518	\$ 14,311,213	\$ 14,597,038	\$ 14,969,595	\$	14,974,936					
D.	Reporting unit's proportionate share of the net OPEB liability as a percentage of its covered- employee payroll		16.87%	60.35%	82.14%	93.37%		102.13%					
E.	Plan fiduciary net position as a percentage of total OPEB liability		72.60%	59.44%	48.46%	42.95%		36.39%					

Note Disclosures
Changes of benefit terms: There were no changes of benefit terms in plan fiscal year 2021.
Changes of benefit assumptions: There were no changes of benefit assumptions in plan fiscal year 2021.

#### Fitzgerald Public Schools Required Supplementary Information Schedule of the School District's OPEB Contributions Michigan Public School Employees Retirement Plan Last 10 Fiscal Years

								For the Ye	ars E	nded June 30,											
		2022	_	2021	_	2020	_	2019	_	2018	2016	2015	2014	,	2013	2013	2013	2013	2013	2013 20	2013 201
A.	Statutorily required contributions	\$ 1,178,646	\$	1,141,294	\$	1,139,198	\$	1,277,961	\$	1,087,847											
В.	Contributions in relation to statutorily required contributions	 1,178,646	_	1,141,294	_	1,139,198	_	1,277,961		1,087,847											
C.	Contribution deficiency (excess)	\$ 	\$		\$		\$		\$												
D.	Reporting unit's covered-employee payroll	\$ 14,871,791	\$	13,907,489	\$	14,385,158	\$	14,748,298	\$	14,974,936											
E.	Contributions as a percentage of covered-employee payroll	7.93%		8.21%		7.92%		8.67%		7.26%											

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## APPENDIX E FORM OF APPROVING OPINION





Clark Hill PLC 151 S. Old Woodward Ave., Suite 2 Birmingham, MI 48009 T (248) 642-9692 F (248) 642-2174

June 27, 2023

**Fitzgerald Public Schools**County of Macomb
State of Michigan

We have acted as bond counsel in connection with the issuance by the Fitzgerald Public Schools, County of Macomb, State of Michigan (the "School District"), of its 2023 Building and Site Bonds (General Obligation – Unlimited Tax), dated June 27, 2023, in the original principal amount of \$6,055,000 (the "Bonds"). The Bonds have been issued in fully registered form in denominations of \$5,000, or integral multiples of that sum not exceeding for each maturity the aggregate principal amount of the Bonds maturing at any one time, bear interest and mature as shown on the faces of the Bonds, with the option of redemption prior to maturity in the manner, at the times and at the prices specified in the Bonds. The Bonds have been issued pursuant to Act 451, Public Acts of Michigan, 1976, as amended, Act 34, Public Acts of Michigan, 2001, as amended, Act 92, Public Acts of Michigan, 2005, as amended, and pursuant to Article IX, Section 16 of the Michigan Constitution of 1963. Under the terms of the ballot approved by the School District's qualified electors on May 7, 2019, proceeds from sale of the Bonds will be used for the purpose of enhancing safety, security and utility through remodeling, equipping and re-equipping school buildings, playgrounds and other facilities; undertaking energy use efficiency improvements with roofing, lighting and mechanical system replacements in school buildings and other facilities; undertaking site safety and other improvements, preparation and development at school buildings and other facilities; modernizing instructional space through classroom remodeling, equipping and re-equipping school buildings, including the Chatterton Middle School planetarium; acquiring and installing technology infrastructure in school buildings and other facilities; purchase of school buses; and paying the costs of issuing the Bonds.

The Bonds have been designated by the School District as "qualified tax-exempt obligations" for purposes of deduction of interest expense by financial institutions under Section 263(b)(3) of the Internal Revenue Code of 1986, as amended (the "Code").

We have examined and relied upon such state and federal law as of the date hereof, a specimen of the bond certificate, the Sales Order, the Official Statement, the Order from the Department of Treasury of the State of Michigan qualifying the Bonds for participation in the Michigan School Bond Qualification and Loan Program, and such certified proceedings, and other documents provided to us by the School District and the State of Michigan as we have deemed necessary to render this opinion. As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

The opinions expressed in the first sentence of Paragraph 3 below are subject to the condition that the School District comply with all requirements of the Code as of the date hereof, that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be (or continue to be) excluded from gross income for federal income tax purposes. Failure to comply with certain of such requirements may cause the inclusion of the interest on the Bonds in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds. The School District has covenanted to comply with each requirement.

Based on the foregoing, under existing law, we are of the opinion that:

- 1. The Bonds have been duly authorized, executed and delivered by the School District and are valid and binding obligations of the School District enforceable against the School District in accordance with its terms.
- 2. The Bonds are general obligations of the School District, secured by its full faith, credit and resources and are payable in the first instance from the collection of taxes levied without limitation as to rate or amount, in addition to all other taxes that the School District is authorized to levy, on all taxable property in the School District and which taxes are to be levied in an amount sufficient to pay the principal of and interest on the Bonds coming due before the next collection of taxes.
- 3. The interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations. However, it should be noted that, for the purpose of computing the alternative minimum tax imposed on corporations (as defined for federal income tax purposes), such interest is taken into account in determining adjusted current earnings. We express no opinion regarding other federal tax consequences arising with respect to the Bonds.
- 4. The Bonds and interest thereon are exempt from all taxation provided by the laws of the State of Michigan except inheritance and estate taxes, and taxes on gains realized from the sale, payment or other disposition of the Bonds.
- 5. The Bonds are fully qualified for the Michigan School Bond Qualification and Loan Program pursuant to Act 92, Public Acts of Michigan, 2005, as amended, enacted pursuant to Article IX, Section 16 of the Michigan Constitution of 1963, as amended.

The rights of bondholders may be affected by bankruptcy, reorganization, moratorium, receivership or other similar laws affecting the enforceability of creditors' rights now existing or hereafter enacted to the extent constitutionally applicable and their enforcement may be subject to the exercise of judicial discretion in appropriate cases. This Opinion is limited to our examination of the facts and circumstances referred to herein as of the date of this opinion letter. We disclaim any obligation to update this Opinion subsequent to the date herein above referenced. Purchasers of the Bonds should rely on the advice of their tax advisor.

## APPENDIX F FORM OF CONTINUING DISCLOSURE AGREEMENT



#### CONTINUING DISCLOSURE AGREEMENT

# \$6,055,000 FITZGERALD PUBLIC SCHOOLS COUNTY OF MACOMB, STATE OF MICHIGAN 2023 SCHOOL BUILDING AND SITE BONDS (GENERAL OBLIGATION – UNLIMITED TAX)

THIS CONTINUING DISCLOSURE AGREEMENT ("Agreement") is executed and delivered by the Fitzgerald Public Schools, County of Macomb, State of Michigan (the "School District") in connection with the issuance of its 2023 School Building and Site Bonds (General Obligation – Unlimited Tax) (the "Bonds"). The Bonds are being issued pursuant to a Resolution adopted by the Board of Education of the School District on May 8, 2023 (the "Resolution"). The School District covenants and agrees as follows:

**SECTION 1.** Purpose of the Disclosure Agreement. This Agreement is being executed and delivered by the Issuer for the benefit of the Bondholders and in order to assist the Participating Underwriters in complying with the Rule. The Issuer acknowledges that this Agreement does not address the scope of any application of Rule 10b-5, promulgated by the SEC pursuant to the 1934 Act, to the Annual Reports or notices of the Listed Events provided or required to be provided by the Issuer pursuant to this Agreement.

**SECTION 2.** <u>Definitions</u>. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Agreement unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any annual report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Agreement.

"Bondholder" means the registered owner of a Bond or any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of any Bonds (including any person holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bond for federal income tax purposes.

"Dissemination Agent" means any agent designated as such in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation, and such agent's successors and assigns.

"EMMA" shall mean the MSRB's Electronic Municipal Market Access system accessible at <a href="http://emma.msrb.org">http://emma.msrb.org</a>, which provides continuing disclosure documents and related information required by Rule 15c2-12 promulgated by the SEC.

"Financial Obligation" shall mean (a) a debt obligation, (b) a derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or (c) a guarantee of (a) or (b); provided, however, that a "Financial Obligation" shall

not include any municipal security for which a final official statement has been provided to the MSRB consistent with the Rule.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Agreement.

"MSRB" shall mean the Municipal Securities Rulemaking Board (www.msrb.org).

"1934 Act" shall mean the Securities Exchange Act of 1934, as amended.

"Official Statement" shall mean the final Official Statement for the Bonds, dated June 27, 2023, as the same may be amended from time to time.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with the offering of the Bonds.

"Resolution" shall mean the resolution(s) duly adopted by the Issuer on May 8, 2023 authorizing the issuance, sale and delivery of the Bonds and June 12, 2023 ratifying the actions of the School District's Authorized Officer.

"Rule" shall mean Rule 15c2-12 promulgated by the SEC pursuant to the Securities Exchange Act of 1934, as amended.

"SEC" shall mean the Securities and Exchange Commission.

"State" shall mean the State of Michigan.

#### **SECTION 3.** Provision of Annual Reports.

- (a) Each year, the Issuer shall provide or cause to be provided, or shall cause the Dissemination Agent to provide or to cause to be provided, on or prior to a day that is no more than six months from the end of the fiscal year of the Issuer commencing with the fiscal year ending June 30, 2023, to EMMA, an Annual Report for the preceding fiscal year which is consistent with the requirements of Section 4 of this Agreement. Currently, the Issuer's fiscal year ends on June 30. In each case, the Annual Report may be submitted as a single document or as separate documents comprising a package, and may include by specific reference other information as provided in Section 4 of this Agreement; provided, however, that if the audited financial statements of the Issuer are not available by the deadline for filing the Annual Report, they shall be provided when and if available, and unaudited financial statements in a format similar to the financial statements contained in the Official Statement shall be included in the Annual Report.
- (b) The Annual Report shall be submitted to EMMA either through a web-based electronic submission interface or through electronic computer-to-computer data connections with EMMA in accordance with the submission process, document format and configuration requirements established by the MSRB. The Annual Report shall also include all related information required by MSRB to accurately identify: (i) the category of information being provided; (ii) the period covered by the Annual Report; (iii) the issues or specific securities to which the Annual Report is related (including CUSIP number, Issuer name, state, issue description/securities name, dated date,

maturity date, and/or coupon rate); (iv) the name of any obligated person other than the Issuer; (v) the name and date of the document; and (vi) contact information for the Dissemination Agent or the Issuer's submitter.

- (c) If the Issuer is unable to provide to EMMA an Annual Report by the date required in subsection (a), the Issuer shall send a notice in a timely manner to EMMA.
- (d) If the Issuer's fiscal year changes, the Issuer shall send a notice of such change to. If such change will result in the Issuer's fiscal year ending on a date later than the ending date prior to such change, the Issuer shall provide notice of such change to EMMA on or prior to the deadline for filing the Annual Report in effect when the Issuer operated under its prior fiscal year. Such notice may be provided to EMMA along with the Annual Report, provided that it is filed at or prior to the deadline described above.

### **SECTION 4.** Content of Annual Reports. The Issuer's Annual Report shall contain or include by reference the following:

- (a) Audited financial statements of the Issuer prepared pursuant to State laws, administrative rules and guidelines and pursuant to accounting and reporting policies conforming in all material respects to generally accepted accounting principles as applicable to governmental units as such principles are prescribed, in part, by the Financial Accounting Standards Board and modified by the Government Accounting Standards Board in effect from time to time.
- (b) Additional annual financial information and operating data as set forth in the Official Statement under "CONTINUING DISCLOSURE".

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which previously have been provided to EMMA or filed with the SEC. If the document included by specific reference is a final official statement, it must be available from the MSRB. The Issuer shall clearly identify each document so included by reference.

#### **SECTION 5.** Reporting of Significant Events.

- (a) The Issuer covenants to provide, or cause to be provided, notice of the occurrence of any of the following Listed Events with respect to the Bonds in a timely manner not in excess of ten (10) business days after the occurrence of the Listed Event, in accordance with the Rule:
- 1. Principal and interest payment delinquencies;
- 2. Non-payment related defaults, if material;
- 3. Unscheduled draws on debt service reserves reflecting financial difficulties;
- 4. Unscheduled draws on credit enhancements reflecting financial difficulties;
- 5. Substitution of credit or liquidity providers, or their failure to perform;

- 6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- 7. Modifications to rights of Bondholders, if material;
- 8. Bond calls, if material, and tender offers;
- 9. Defeasances;
- 10. Release, substitution, or sale of property securing repayment of the Bonds, if material;
- 11. Rating changes;
- 12. Bankruptcy, insolvency, receivership or similar event of the Issuer;
- The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- 14. Appointment of a successor or additional trustee or the change of name of a trustee, if material;
- 15. Incurrence of a Financial Obligation of the Issuer or obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Issuer or obligated person, any of which affect security holders, if material; and
- 16. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer or obligated person, any of which reflect financial difficulties.
- (b) Whenever the Issuer obtains knowledge of the occurrence of a Listed Event, the Issuer shall as soon as possible determine if such event would constitute material information for the Bondholders with regard to any event under Sections 5(a)(2), (7), (8), (10), (13), (14) and (15).
- (c) The Issuer shall promptly cause a notice of the occurrence of a Listed Event, including any event under Sections 5(a)(2), (7), (8), (10), (13), (14) and (15) determined to be material in accordance with the Rule, to be filed with EMMA, together with a Material Event Notice Cover Sheet. In connection with providing a notice of the occurrence of a Listed Event described in Section 5(a)(9) above, the Issuer shall include in the notice explicit disclosure as to whether the Bonds have been escrowed to maturity or escrowed to call, as well as appropriate disclosure of the timing of maturity or call.

- (d) The Issuer acknowledges that the "rating changes" referred to above in Section 5(a)(11) of this Agreement may include, without limitation, any change in any rating on the Bonds or other indebtedness for which the Issuer is liable, or on any indebtedness for which the State is liable.
- (e) For the purposes of an event identified in Section 5(a)(12), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers of the Issuer in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.
- (f) The Issuer acknowledges that it is not required to provide a notice of a Listed Event with respect to credit enhancement when the credit enhancement is added after the primary offering of the Bonds, the Issuer does not apply for or participate in obtaining such credit enhancement, and such credit enhancement is not described in the Official Statement.

#### **SECTION 6.** Termination of Reporting Obligation.

- (a) The Issuer's obligations under this Agreement shall terminate upon the legal defeasance of the Bonds or the prior redemption or payment in full of all of the Bonds.
- (b) This Agreement, or any provision hereof, shall be null and void in the event that the Issuer: (i) receives an opinion of nationally recognized bond counsel, addressed to the Issuer, to the effect that those portions of the Rule, which require such provisions of this Agreement, do not or no longer apply to the Bonds, whether because such portions of the Rule are invalid, have been repealed, amended or modified, or are otherwise deemed to be inapplicable to the Bonds, as shall be specified in such opinion; and (ii) delivers notice to such effect to EMMA.
- **SECTION 7.** <u>Dissemination Agent</u>. The Issuer, from time to time, may appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Agreement, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent.
- **SECTION 8.** Amendment. Notwithstanding any other provision of this Agreement, this Agreement may be amended, and any provision of this Agreement may be waived to the effect that:
- (a) Such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, a change in law or a change in the identity, nature or status of the Issuer, or the types of business in which the Issuer is engaged;
- (b) This Agreement as so amended or taking into account such waiver, would have complied with the requirements of the Rule at the time of the primary offering of the Bonds, after taking into

account any amendments or interpretations of the Rule, as well as any change in circumstances, in the opinion of independent legal counsel; and

(c) Such amendment or waiver does not materially impair the interests of the Bondholders, in the opinion of independent legal counsel.

If the amendment or waiver results in a change to the annual financial information required to be included in the Annual Report pursuant to Section 4 of this Agreement, the first Annual Report that contains the amended operating data or financial information shall explain, in narrative form, the reasons for the amendment and the impact of such change in the type of operating data or financial information being provided. If the amendment or waiver involves a change in the accounting principles to be followed in preparing financial statements, the Annual Report for the year in which the change is made shall present a comparison between the financial statements or information prepared based on the new accounting principles and those prepared based on the former accounting principles. The comparison should include a qualitative discussion of such differences and the impact of the changes on the presentation of the financial information. To the extent reasonably feasible, the comparison should also be quantitative. A notice of the change in the accounting principles should be sent by the Issuer to EMMA. Further, if the annual financial information required to be provided in the Annual Report can no longer be generated because the operations to which it related have been materially changed or discontinued, a statement to that effect shall be included in the first Annual Report that does not include such information.

**SECTION 9.** Additional Information. Nothing in this Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Agreement. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Agreement, the Issuer shall have no obligation under this Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

**SECTION 10.** <u>Default</u>. In the event of a failure of the Issuer to comply with any provision of this Agreement, any Bondholder may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the Issuer to comply with its obligations under this Agreement. A default under this Agreement shall not be deemed an Event of Default under the Resolution or the Bonds, and the sole remedy under this Agreement in the event of any failure of the Issuer to comply with the Agreement shall be an action to compel performance.

**SECTION 11.** <u>Duties of Dissemination Agent</u>. The Dissemination Agent shall have only such duties as are specifically set forth in this Agreement.

**SECTION 12.** <u>Beneficiaries</u>. This Agreement shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters, and the Bondholders and shall create no rights in any other person or entity.

**SECTION 13.** Governing Law. This Agreement shall be construed and interpreted in accordance with the laws of the State, and any suits and actions arising out of this Agreement shall be instituted in a court of competent jurisdiction in the State. Notwithstanding the foregoing, to the extent this Agreement addresses matters of federal securities laws, including the Rule, this Agreement shall be construed and interpreted in accordance with such federal securities laws and official interpretations thereof.

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Executed and delivered on this 27 <sup>th</sup>	day of	f June,	2023
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#### FITZGERALD PUBLIC SCHOOLS

By:	
Hollie Stange	
Its: Superintendent	



