# On the Distribution of Atkin and Elkies Primes

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#### Abstract

Given an elliptic curve E over a finite field  $\mathbb{F}_q$  of q elements, we say that an odd prime  $\ell \nmid q$  is an Elkies prime for E if  $t_E^2 - 4q$  is a square modulo  $\ell$ , where  $t_E = q + 1 - \#E(\mathbb{F}_q)$  and  $\#E(\mathbb{F}_q)$  is the number of  $\mathbb{F}_q$ -rational points on E; otherwise  $\ell$  is called an Atkin prime. We show that there are asymptotically the same number of Atkin and Elkies primes  $\ell < L$  on average over all curves E over  $\mathbb{F}_q$ , provided that  $L \geq (\log q)^{\varepsilon}$  for any fixed  $\varepsilon > 0$  and a sufficiently large q. We use this result to design and analyse a fast algorithm to generate random elliptic curves with  $\#E(\mathbb{F}_p)$  prime, where p varies uniformly over primes in a given interval [x, 2x].

#### 1 Introduction

Let  $\mathbb{F}_q$  be a finite field of q elements. For an elliptic curve E over  $\mathbb{F}_q$  we denote by  $\#E(\mathbb{F}_q)$  the number of  $\mathbb{F}_q$ -rational points on E and define the trace of Frobenius  $t_E = q + 1 - \#E(\mathbb{F}_q)$ ; see [2, 25] for a background on elliptic curves. We say that an odd prime  $\ell \nmid q$  is an Elkies prime for E if  $t_E^2 - 4q$  is a quadratic residue modulo  $\ell$ ; otherwise  $\ell \nmid q$  is called an Atkin prime. For any elliptic curve over a finite field, one expects about the same number of Atkin and Elkies primes  $\ell < L$  as  $L \to \infty$ .

These primes play a key role in the Schoof-Elkies-Atkin (SEA) algorithm, see [2, §17.2.2 and §17.2.5], and their distribution affects the performance of this algorithm in a rather dramatic way. Thus we define  $N_a(E; L)$  and  $N_e(E; L)$  as the number of Atkin and Elkies primes  $\ell$  in the dyadic interval  $\ell \in [L, 2L]$  for an elliptic curve E over  $\mathbb{F}_q$ , respectively. We clearly have

$$N_a(E; L) + N_e(E; L) = \pi(2L) - \pi(L) + O(1)$$
,

where  $\pi(L)$  denotes the number of primes  $\ell < L$ , and one expects that

$$N_a(E;L) \sim N_e(E;L) \sim \frac{1}{2} (\pi(2L) - \pi(L)),$$
 (1)

as  $L \to \infty$ .

Under the Generalised Riemann Hypothesis (GRH), using the bound of quadratic characters over primes, it has been noted by Galbraith and Satoh that (1) holds for  $L \geq (\log q)^{2+\varepsilon}$  for any fixed  $\varepsilon > 0$  and  $q \to \infty$ ; see [22, App. A], and also [12, Prop. 5.25] or [21, Ex. 5.a in §13.1]. However, the unconditional results are much weaker and essentially rely on our knowledge of the distribution of primes in arithmetic progressions; see [12, §5.9] or [21, Ch. 4 and 11].

Here, we study the values of  $N_a(E; L)$  and  $N_e(E; L)$  on average over all elliptic curves E over  $\mathbb{F}_q$ . Let  $\mathcal{E}_q$  be any set of representative of all isomorphism classes elliptic curves over  $\mathbb{F}_q$ .

**Theorem 1.** For any integer  $\nu \geq 1$ , we have

$$\frac{1}{\#\mathcal{E}_q} \sum_{E \in \mathcal{E}_q} \left| N_*(E; L) - \frac{1}{2} \left( \pi(2L) - \pi(L) \right) \right|^{2\nu} \\
= O\left( \pi(2L)^{\nu} \log q (\log \log q)^2 + \pi(2L)^{2\nu} q^{-1/2} L^{\nu} \log L \right),$$

where  $N_*(E; L)$  is either  $N_a(E; L)$  or  $N_e(E; L)$ .

For an appropriate choice of  $\nu$  we obtain from Theorem 1 a nontrivial result in the range

$$(\log q)^{\varepsilon} \le L \le q^{1/2} (\log q)^{-1/2 - \varepsilon},$$

for any fixed  $\varepsilon > 0$  and all sufficiently large q. This range includes values of L that are much smaller than those addressed by the result of Galbraith and Satoh for any particular elliptic curve, even under the GRH.

In many applications it is more convenient to consider curves given by the family of short Weierstraß equations

$$E_{a,b}$$
:  $Y^2 = X^3 + aX + b$ , (2)

where a and b run through  $\mathbb{F}_q$ , with  $\gcd(q,6) = 1$ , and satisfy  $4a^3 + 27b^2 \neq 0$ . Since there are O(p) pairs  $(a,b) \in \mathbb{F}_p^2$  for which  $E_{a,b}$  lies in a given isomorphism class, we easily derive from Theorem 1 the following corollary.

Corollary 2. For any real  $\varepsilon > 0$  and integer  $C \ge 1$ , for a sufficiently large prime p and  $L \ge (\log p)^{\varepsilon}$  there are at most  $p^2(\log p)^{-C}$  pairs  $(a,b) \in \mathbb{F}_p^2$  for which  $4a^3 + 27b^2 \ne 0$  and

$$N_*(E;L) < \frac{1}{3}(\pi(2L) - \pi(L)),$$

where  $N_*(E; L)$  is either  $N_a(E; L)$  or  $N_e(E; L)$ .

As an application of Corollary 2, in Section 5 we present Algorithm 2, which efficiently generates a random elliptic curve of prime order. Given an integer x > 3, we seek a uniformly random element of the set T(x) of all triples (p, a, b), where p is a prime in the interval [x, 2x], while a and b are elements of  $\mathbb{F}_p$  for which the elliptic curve  $E_{a,b}$  in (2) has a prime number of  $\mathbb{F}_p$ -rational points. This problem arises in cryptographic applications of elliptic curves, where one typically requires a curve with prime (or near prime) order, but wishes to choose a curve that is otherwise as generic as possible.

We show that the output and complexity of Algorithm 2 (see Section 5) satisfy the following:

**Theorem 3.** Given a real number x > 3, Algorithm 2 outputs a prime  $p \in [x, 2x]$ , two elements  $a, b \in \mathbb{F}_p$ , and  $N = \#E_{a,b}(\mathbb{F}_p)$ , where N is prime and (p, a, b) is uniformly distributed over T(x). Assuming the GRH, the expected running time of Algorithm 2 is  $O((\log x)^5(\log \log x)^3 \log \log \log x)$ .

## 2 Preparations

We recall the notations U = O(V),  $V = \Omega(U)$ ,  $U \ll V$  and  $V \gg U$ , which are all equivalent to the statement that the inequality  $|U| \leq c V$  holds asymptotically, with some constant c > 0. We also write  $U = \widetilde{O}(V)$  to indicate that  $|U| \leq V(\log V)^{O(1)}$ . Throughout the paper, any implied constants in these symbols may occasionally depend, where obvious, on the integer parameter  $\nu \geq 1$  and the real parameter  $\varepsilon > 0$ , and are absolute otherwise. We always assume that  $\ell$  runs though the prime values.

Let us first recall some known facts about elliptic curves, which are conveniently summarised by Lenstra [15]. In particular, we need the following well-know asymptotic estimate on the cardinality of  $\#\mathcal{E}_q$ ; see [15, §1.4] for  $\gcd(q,6) = 1$ , [11, Thm. 3.18] for  $2 \mid q$ , and [13] for  $3 \mid q$ .

Lemma 4. We have

$$\#\mathcal{E}_q = 2q + O(1).$$

Furthermore, let  $f_q(t)$  be the number of isomorphism classes of curves E over  $\mathbb{F}_q$  with  $t_E = t$ . Lenstra gives in [15, Prop. 1.9] the following upper bound on  $f_q(t)$ , which we formulate together with the Hasse estimate on possible values of t; see [15, Prop. 1.5] or [2, 25].

Lemma 5. We have

$$f_q(t) \ll \begin{cases} 0, & \text{if } |t| > 2q^{1/2}, \\ q^{1/2} \log q(\log \log q)^2, & \text{if } |t| \le 2q^{1/2}. \end{cases}$$

We also need some results on multiplicative character sums. More precisely, we concentrate on the sums of Jacobi symbols (a/b); see [12, § 3.5]. Let us first consider complete sums.

**Lemma 6.** For any integer a and a product  $m = \ell_1 \dots \ell_s$  of s distinct odd primes  $\ell_1, \dots, \ell_s$  with gcd(a, m) = 1 we have

$$\left| \sum_{t=0}^{m-1} \left( \frac{t^2 - a}{m} \right) \right| = 1.$$

*Proof.* We use the following special case of the well-known identity for sums of Legendre symbols with quadratic polynomials see [17, Thm. 5.48]:

$$\sum_{t=0}^{\ell-1} \left( \frac{t^2 - a}{\ell} \right) = -\left( \frac{1}{\ell} \right)$$

for any prime  $\ell \nmid a$ . Applying the multiplicativity of complete character sums, see [12, Eq. 12.21], completes the proof.

The following estimate is a slight generalisation of [18, Lem. 2.2].

**Lemma 7.** For any integers a and  $T \ge 1$  and a product  $m = \ell_1 \dots \ell_s$  of  $s \ge 0$  distinct odd primes  $\ell_1, \dots, \ell_s$  with gcd(a, m) = 1 we have

$$\sum_{|t| < T} \left( \frac{t^2 - a}{m} \right) \ll T/m + C^s m^{1/2} \log m,$$

for some absolute constant  $C \geq 1$ .

*Proof.* The result is trivial when s=0, that is, when m=1

For  $s \ge 1$ , as in [18], we note that the Weil bound applied to the mixed sums of additive and multiplicative characters with polynomials, of the type given in [12, Eq. 11.43], and the multiplicativity of complete character sums, see [12, Eq. 12.21], imply that

$$\sum_{t=1}^{m} \left( \frac{t^2 - a}{m} \right) \exp\left( 2\pi i \frac{\lambda t}{m} \right) \ll C^s m^{1/2}$$

holds for any integer  $\lambda$  and some absolute constant  $C \geq 1$ . Using the standard reduction between complete and incomplete sums (see [12, § 12.2]), we derive that for any integer K and any positive integer  $L \leq m$  we have

$$\sum_{t=K+1}^{K+L} \left(\frac{t^2 - a}{m}\right) \exp\left(2\pi i \frac{\lambda t}{m}\right) \ll C^s m^{1/2} \log m. \tag{3}$$

Separating the summation range over t into O(T/m) intervals of length m (and using Lemma 6 for the sums over these intervals) and at most one interval of length m (and using (3) for the sums over these intervals), we obtain the desired result.

Finally, for any integer n we denote by  $\omega_L(n)$  the number of primes in the interval [L, 2L] that divide n.

**Lemma 8.** For  $L \geq 3$  and any integer  $\nu \geq 1$ , we have

$$\sum_{|t| < T} \omega_L^{\nu}(t^2 - a) \ll \frac{T}{\log L} + \frac{L^{\nu}}{(\log L)^{\nu}}.$$

*Proof.* We have

$$\sum_{|t| < T} \omega_L^{\nu}(t^2 - a) = \sum_{|t| < T} \left( \sum_{\substack{L \le \ell \le 2L \\ \ell \mid t^2 - a}} 1 \right)^{\nu} = \sum_{\substack{L \le \ell_1, \dots \ell_{\nu} \le 2L \\ \text{lcm } [\ell_1, \dots, \ell_{\nu}] \mid t^2 - a}} 1$$

By the Chinese remainder theorem, for any squarefree  $m \geq 1$  we have

$$\sum_{\substack{|t| < T \\ m|t^2 - a}} 1 \ll 2^j (T/m + 1),$$

where  $j = \omega(m)$  counts the prime divisors of m. Now, for each  $j = 1, \ldots, \nu$  we collect together the terms such that among  $\ell_1, \ldots \ell_{\nu} < L$ , only are j distinct. We then obtain

$$\sum_{|t| < T} \omega_L^{\nu}(t^2 - a) \ll \sum_{j=1}^{\nu} \sum_{L \le \ell_1, \dots, \ell_j \le 2L} \left( \frac{T}{\ell_1 \dots \ell_j} + 1 \right)$$

$$\le \sum_{j=1}^{\nu} \left( T \left( \sum_{L \le \ell \le 2L} \frac{1}{L} \right)^j + \pi (2L)^j \right).$$

Applying the Prime Number Theorem completes the proof.

# 3 Proof of Theorem 1

Clearly, we have

$$N_a(E; L) - N_e(E; L) = \sum_{L \le \ell \le 2L} \left( \frac{t_E^2 - 4q}{\ell} \right) + O\left(\omega_L(t_E^2 - 4q) + 1\right),$$

where, as before,  $\omega_L(n)$  denotes the number of primes  $\ell \in [L, 2L]$  with  $\ell \mid n$ . Therefore,

$$\frac{1}{\#\mathcal{E}_q} \sum_{E \in \mathcal{E}_-} \left| N_*(E; L) - \frac{1}{2} \left( \pi(2L) - \pi(L) \right) \right|^{2\nu} \ll \frac{1}{\#\mathcal{E}_q} U_\nu + \frac{1}{\#\mathcal{E}_q} V_\nu + 1, \quad (4)$$

where as before  $N_*(E; L)$  is either  $N_a(E; L)$  or  $N_e(E; L)$  and

$$U_{\nu} = \sum_{E \in \mathcal{E}_q} \left| \sum_{L \le \ell \le 2L} \left( \frac{t_E^2 - 4q}{\ell} \right) \right|^{2\nu} \quad \text{and} \quad V_{\nu} = \sum_{E \in \mathcal{E}_q} \omega_L (4q - t_E^2)^{2\nu}.$$

By Lemma 5

$$U_{\nu} = \sum_{|t| < 2q^{1/2}} f_q(t) \left| \sum_{L \le \ell \le 2L} \left( \frac{t^2 - 4q}{\ell} \right) \right|^{2\nu}$$

$$\ll q^{1/2} \log q (\log \log q)^2 \sum_{|t| < 2q^{1/2}} \left| \sum_{L \le \ell \le 2L} \left( \frac{t^2 - 4q}{\ell} \right) \right|^{2\nu}, \tag{5}$$

where  $f_q(t)$  is defined as in Section 2. Furthermore,

$$\sum_{|t| < 2a^{1/2}} \left| \sum_{L \le \ell \le 2L} \left( \frac{t^2 - 4q}{\ell} \right) \right|^{2\nu} = \sum_{3 \le \ell_1, \dots, \ell_{2\nu} \le L} \sum_{|t| < 2a^{1/2}} \left( \frac{t^2 - 4q}{\ell_1 \dots \ell_{2\nu}} \right).$$

For every  $j = 0, ... \nu$  let  $Q_j$  be the set of  $2\nu$  tuples  $(\ell_1, ..., \ell_{2\nu})$  of primes with  $L \leq \ell_1, ..., \ell_{2\nu} \leq 2L$  such that the product  $r = \ell_1 ... \ell_{2\nu}$  is of the form  $r = k^2 m$ , with m squarefree and k the product of j primes.

For the cardinalities of these sets we clearly have

$$\#\mathcal{Q}_j \ll (\pi(2L) - \pi(L))^{2\nu - j} \ll \frac{L^{2\nu - j}}{(\log L)^{2\nu - j}}.$$

Using Lemma 7 for  $(\ell_1, \ldots, \ell_{2\nu}) \in \mathcal{Q}_j$ ,  $j = 0, \ldots, \nu$ , we obtain

$$\sum_{|t|<2q^{1/2}} \left| \sum_{L \le \ell \le 2L} \left( \frac{t^2 - 4q}{\ell} \right) \right|^{2\nu} \ll \sum_{j=0}^{\nu} \# \mathcal{Q}_j(q^{1/2}/L^{2\nu - 2j} + L^{\nu - j} \log L)$$

$$\ll \sum_{j=0}^{\nu} \left( q^{1/2} \frac{L^j}{(\log L)^{2\nu - j}} + \frac{L^{3\nu - 2j}}{(\log L)^{2\nu - j - 1}} \right)$$

$$\ll q^{1/2} \frac{L^{\nu}}{(\log L)^{\nu}} + \frac{L^{3\nu}}{(\log L)^{2\nu - 1}}.$$

Inserting this bound in (5), we obtain

$$U_{\nu} \ll q^{1/2} \log q (\log \log q)^2 \left( q^{1/2} \frac{L^{\nu}}{(\log L)^{\nu}} + \frac{L^{3\nu}}{(\log L)^{2\nu - 1}} \right). \tag{6}$$

Finally, by Lemma 8 we have

$$V_{\nu} \ll q^{1/2} \log q (\log \log q)^2 \left( \frac{q^{1/2}}{\log L} + \frac{L^{2\nu}}{(\log L)^{2\nu}} \right). \tag{7}$$

Substituting (6) and (7) in (4) and recalling Lemma 4, we conclude the proof.

# 4 Point Counting on Random Elliptic Curves

We now consider the problem of generating a random elliptic curve whose group of  $\mathbb{F}_p$ -rational points has prime order. One approach is to fix the prime p, and then count points on randomly generated elliptic curves over  $\mathbb{F}_p$  until a curve with prime order is found. Using the SEA point-counting algorithm, this procedure heuristically has an expected running time of  $\widetilde{O}(n^5)$ , where  $n = \log p$ . However, for a fixed prime p, we cannot hope to prove even a polynomial time bound, because even under the GRH the Hasse interval  $[p-2\sqrt{p}, p+2\sqrt{p}]$  is too narrow to permit a useful lower bound on the number of primes it contains. Thus we let p vary over an interval [x, 2x], which at least makes a polynomial-time bound feasible; see [14].

A second obstacle to obtaining an  $\widetilde{O}(n^5)$  expected time bound is that the expected running time of the SEA algorithm is not known to be polynomial in n, unless we assume the GRH. Even with the GRH, the expected running time of the SEA algorithm on any particular curve is only bounded by  $\widetilde{O}(n^5)$ , yielding an  $\widetilde{O}(n^6)$  bound overall. However, for randomly generated curves, Theorem 1 yields a tighter bound, on average, allowing us to prove an  $\widetilde{O}(n^5)$  bound on the expected time to find a curve of prime order, under the GRH.

We first present an algorithm that attempts to count the points on the elliptic curve  $E_{a,b}$  modulo p, using a simplified version of the SEA algorithm that relies only on Elkies primes. In the course of doing so, the algorithm may discover that p is composite (using the Miller-Rabin algorithm [19]), or that the curve  $E_{a,b}$  is singular modulo p, and in either case it outputs 0; otherwise, it returns a positive integer N in the Hasse interval  $[p-2\sqrt{p}, p+2\sqrt{p}]$ . If p is in fact prime (and  $E_{a,b}$  is not singular), then N is equal to  $\#E_{a,b}(\mathbb{F}_p)$ .

**Algorithm 1.** Point-counting modulo p using Elkies primes.

**Input:** An integer p > 3 and integers  $a, b \in [0, p - 1]$ .

- **Output:** A positive integer  $N \in [p-2\sqrt{p}, p+2\sqrt{p}]$  with  $\#E_{a,b}(\mathbb{F}_p) = N$  if p is prime and  $4a^3 + 27b^2 \not\equiv 0 \mod p$ , and 0 otherwise.
  - 1. In parallel to the steps below, repeatedly test p for compositeness using the Miller-Rabin algorithm [19]. If at any point p is found to be composite then output 0 and terminate.
  - 2. If  $\gcd(4a^3+27b^2,p)\neq 1$  then output 0 and terminate. Otherwise, set  $j\leftarrow 1728\frac{4a^3}{4a^3+27b^2} \bmod p$ .
  - 3. Test whether  $E = E_{a,b} \mod p$  is supersingular using [26, Alg. 2]. If so, then output p + 1 and terminate.
  - 4. Set  $i \leftarrow 0, M \leftarrow 1$ , and for primes  $\ell = 2, 3, 5, \ldots$ , do the following:
    - (a) Compute the modular polynomial  $\Phi_{\ell}(X,Y)$  using [5, Alg. 1].
    - (b) Compute  $\phi(X) = \Phi_{\ell}(j, X)$  and  $f(X) = \gcd(X^p X, \phi(x))$  in the ring  $(\mathbb{Z}/p\mathbb{Z})[X]$ . If deg f = 0 then proceed to the next prime  $\ell$ .
    - (c) Find a root  $\tilde{j}$  of f(X) modulo p.
    - (d) Compute the Elkies polynomial h(X) whose roots are the abscissae of the points in the kernel of the  $\ell$ -isogeny  $\phi$  from E to a curve  $\widetilde{E}$  with j-invariant  $\widetilde{\jmath}$ .<sup>1</sup>
    - (e) Using h, determine the integer  $\lambda \in [1, \ell 1]$  for which the p-power Frobenius action on ker  $\phi$  is equivalent to multiplication by  $\lambda$ . If no such  $\lambda$  exists then output 0 and terminate.
    - (f) Set  $i \leftarrow i + 1$ ,  $\ell_i \leftarrow \ell$ ,  $M \leftarrow M\ell$ , and  $t_i \leftarrow \lambda + p/\lambda \mod \ell$ .
    - (g) If  $M > 4\sqrt{p}$  then proceed to Step 5. Otherwise, continue Step 4.
  - 5. Compute the unique integer  $t \in [-M, M]$  for which  $t \equiv t_i \mod \ell_i$  for each Elkies prime  $\ell_i$ . If  $|t| > 2\sqrt{p}$  then output 0, otherwise, output N = p + 1 t.

We note that the algorithm is not in any sense required to be "correct" when p is composite, it may output either 0 or any integer N in the Hasse interval in this case. The Miller-Rabin tests begun in Step 1 of Algorithm 1

<sup>&</sup>lt;sup>1</sup>The special case  $(\partial \Phi_{\ell}/\partial X)(j,\tilde{j}) = (\partial \Phi_{\ell}/\partial Y)(j,\tilde{j}) = 0$  must be handled separately, see the proof of Lemma 9 for details.

are there simply to ensure that composite p are handled efficiently. This is necessary since the rest of the algorithm, operating on the assumption that p is prime, may run extremely slowly or even fail to terminate if p is composite.

Assuming that p is prime, the value j computed in Step 2 is the j-invariant of the elliptic curve  $E = E_{a,b}$  over  $\mathbb{F}_p$ . The classical modular polynomial  $\Phi_\ell$  parametrises pairs of  $\ell$ -isogenous elliptic curves; the roots of  $\Phi_\ell(j(E), X)$  are the j-invariants of the curves  $\widetilde{E}$  that are related to E by a cyclic isogeny of degree  $\ell$ . There exists such an elliptic curve  $\widetilde{E}$  defined over  $\mathbb{F}_p$  precisely when  $\ell$  is an Elkies prime for E, thus Elkies and Atkin primes are distinguished in Steps 4b and 4c, which attempt to find a root of  $\Phi_\ell(j(E), X)$  in  $\mathbb{F}_p$ . Steps 4c-4f then apply the standard SEA procedure for computing the trace of Frobenius modulo an Elkies prime  $\ell$ , as described by Schoof in [24].

We now consider the complexity of Algorithm 1. We use the asymptotic bound  $O(n \log n \log \log n)$  of Schönhage and Strassen [23] to bound the time  $\mathsf{M}(n)$  to multiply to n-bit integers (see also [9]), and note that all of our complexity estimates count bit operations.

**Lemma 9.** Let  $n = \lceil \log p \rceil$  and assume the GRH. For composite p, the expected running time of Algorithm 1 is  $O(n^2 \log n \log \log n)$ . For prime p, the average expected running time of Algorithm 1 over integers  $a, b \in [0, p-1]$  is  $O(n^4(\log n)^2 \log \log n)$ .

*Proof.* We expect to detect a composite p using O(1) Miller-Rabin tests, each of which has complexity  $O(n\mathsf{M}(n)) = O(n^2\log n\log\log n)$ , the time to perform an exponentiation modulo p. This proves the first claim.

We now assume p is prime. The complexity of Step 2 is  $O(M(n) \log n)$ , and Step 3 runs in  $O(n^3 \log n \log \log n)$  expected time; see [26, Prop. 4].

Let m be the largest prime  $\ell$  used in Step 4. We have  $\log M \geq n/2$  thus by the Prime Number Theorem,  $m \gg n$ . Ignoring constant factors, we may use m as an upper bound on both  $\ell$  and n. Table 1 estimates the costs of Steps 4a-4f in terms of  $\ell$  and n, and also gives bounds in terms of m. We use standard asymptotic bounds on the complexity of (fast) arithmetic operations in  $\mathbb{Z}/p\mathbb{Z}$  and  $\mathbb{Z}/p\mathbb{Z}[X]$ , all of which can be found in [9].<sup>2</sup>

In Step 4a we use the isogeny volcano algorithm of [5] to compute the modular polynomial  $\Phi_{\ell}$ , and it is here that we need to assume the GRH. In

<sup>&</sup>lt;sup>2</sup>Some of these bounds can be improved by using Kronecker substitution to multiply polynomials in  $\mathbb{Z}/p\mathbb{Z}[X]$ , but this does not change the overall complexity.

Table 1: Complexity bounds for Step 4 of Algorithm 1

step	result	expected time $O(\cdots)$	in terms of $m$
(a)	$\Phi_{\ell}(X,Y)$	$\ell^3(\log \ell)^3 \log \log \ell$	$m^3(\log m)^3\log\log m$
(b)	$\phi(X)$	$\ell^2 M(\ell \log \ell + n)$	$m^3(\log m)^2\log\log m$
	$X^p \bmod \phi$	$nM(\ell)M(n)$	$m^3(\log m)^2(\log\log m)^2$
	f(X)	$M(\ell)M(n)\log\ell + \ellM(n)\log n$	$m^2(\log m)^3(\log\log m)^2$
(c)	$\widetilde{\jmath}$	$M(\ell)M(n)n$	$m^3(\log m)^2(\log\log m)^2$
(d)	h(X)	$\ell^2M(n) + M(n)\ell\log n$	$m^3 \log m \log \log m$
(e)	$\lambda$	$M(\ell)M(n)n + M(\ell)M(n)\ell$	$m^3(\log m)^2(\log\log m)^2$
(f)	$t_i$	$\ell M(\log \ell) \log \log \ell$	$m \log m (\log \log m)^2$
	M	$M(n + \log \ell)$	$m \log m \log \log m$

the complexity bound for Step 4d we include the cost of computing and evaluating various partial derivatives of  $\Phi_{\ell}$  modulo p, and use Elkies' algorithm to compute the kernel polynomial h(X); see [7] and [8, Ch. 25] for details, and [4] for further optimizations. In the complexity bound for Step 4e, the first term bounds the time to compute the action of Frobenius on ker  $\phi$  (this involves computing  $X^p$  and  $Y^p$  modulo h and  $E_{a,b}$ ), while the second term bounds the time to compute the action of multiplication by  $\lambda$  on ker  $\phi$  for every integer  $\lambda$  in  $[1, \ell - 1]$ ; see [10] for details and optimizations.

The cost of Steps 4a–4f is dominated by the  $O(m^3(\log m)^3 \log \log m)$  cost of Step 4a, which also dominates the cost of Steps 2, 3, and 5, the last of which has complexity  $O(M(m) \log m)$ . The number of iterations in Step 4 is at most  $\pi(m) = O(m/\log m)$ , thus when p is prime, the total expected running time of Algorithm 1 is  $O(m^4(\log m)^2 \log \log m)$ .

To address the special case  $(\partial \Phi_{\ell}/\partial X)(j,\tilde{\jmath}) = (\partial \Phi_{\ell}/\partial Y)(j,\tilde{\jmath}) = 0$ , we note that, as explained by Schoof in [24, pp. 248–249], there are then only  $O(\ell^2)$  possible values for N. For p > 229, only one of these candidates satisfies Mestre's theorem [24, Thm. 3.2]. By multiplying random points on  $E_{a,b}(\mathbb{F}_p)$  and its quadratic twist by each of the candidate values for N, we can uniquely determine N in  $O(\ell^2 n M(n)) = O(m^4 \log m \log \log m)$  expected time, which is dominated by the bound we derived above (and for  $p \leq 229$  we can simply enumerate the elements of  $E_{a,b}(\mathbb{F}_p)$  by brute force).

We now notice that by Corollary (2) and the Prime Number Theorem we have  $m \ll n$  for all but  $O(p^2n^{-3})$  pairs  $(a,b) \in \mathbb{F}_p^2$  for which, by the result of Galbraith and Satoh [22, App. A], we have  $m \ll n^3$ .

Thus if we average over all integers of a, b in [0, p-1] for a fixed prime p, then the expected value of m is O(n), which completes the proof.

### 5 Proof of Theorem 3

The proof is based on the analysis of the following procedure:

**Algorithm 2.** Generation of a random elliptic curve with a prime number of rational points over a finite field.

Input: A real x > 3.

**Output:** A prime  $p \in [x, 2x]$ ,  $a, b \in \mathbb{F}_p$ , and  $N = \#E_{a,b}(\mathbb{F}_p)$  prime.

- 1. Pick a uniformly random integer p in the interval [x, 2x].
- 2. Pick uniformly random integers  $a, b \in [0, p-1]$  and apply Algorithm 1 to  $E_{a,b}$  mod p, obtaining N. If Algorithm 1 finds that p is composite or that  $p|(4a^3 + 27b^2)$  then return to Step 1.
- 3. Apply  $\lceil \log x \rceil$  Miller-Rabin tests to both p and N. If either p or N is found to be composite then return to Step 1.
- 4. Determine the primality of p and N using a randomized AKS algorithm [3]. If N and p are both prime, then output p, a, b, and N, and terminate. Otherwise, return to Step 1.

The Miller-Rabin algorithm [19] attempts to prove that a given integer p is not prime (that is, composite) via a sequence of independent random tests, each of which detects a composite p with probability at least 3/4. Thus the probability that the algorithm reaches Step 4 when N is composite is less than  $1/\log x$ . The primality testing algorithm used in Step 4 is a randomized version of the Agarwal-Kayal-Saks algorithm [1] due to Bernstein [3], and determines whether N is prime or composite in  $O(n^{4+\varepsilon})$  expected time, for any  $\varepsilon > 0$ .

We now put  $n = \lceil \log x \rceil$  and show that the expected running time of Algorithm 2 is  $O(n^5(\log n)^3 \log \log n)$ .

Step 2 of Algorithm 2 calls Algorithm 1 with parameters chosen uniformly at random from the set T(x) of triples (p, a, b) with  $x \leq p \leq 2x$  and  $0 \leq a$ 

a, b < p, which has cardinality  $O(x^3)$ . Let S(x) denote the subset of T(x) consisting of those triples (p, a, b) for which both p and  $N = \#E_{a,b}(\mathbb{F}_p)$  are prime (and  $p \nmid (4a^3 + 27b^2)$ , which we assume throughout).

We first show that the cardinality of S(x) satisfies

$$#S(x) \gg \frac{x^3}{(\log x)^2 \log \log x}.$$
 (8)

By [14, Lem. 1], the number of pairs of primes (p, N) with  $x \leq p \leq 2x$  and  $p - \sqrt{p} \leq N \leq p + \sqrt{p}$  is  $\Omega(x^{3/2}/(\log x)^2)$ . For each such pair (p, N), the number of pairs (a, b) with  $0 \leq a, b < p$  for which  $\#E_{a,b}(\mathbb{F}_p) = N$  is  $\frac{1}{2}(p-1)H(D)$ , where  $D = (p+1-N)^2 - 4p$ , and H(D) denotes the Hurwitz class number, see [6, Thm. 14.18]. Let  $D = vD_0$ , where  $D_0$  is a fundamental discriminant. By [27, Lem. 9], we have  $H(D) \geq vH(D_0) \geq \frac{1}{3}vh(D_0)$ , and the GRH implies

$$h(D_0) \gg \sqrt{|D_0|}/\log\log|D_0|,$$

where  $h(D_0)$  is the usual class number, by a theorem of Littlewood [16]. It follows that

$$H(D) \gg \sqrt{|D|}/\log\log|D| \gg \sqrt{x}/\log\log x$$

see also comments in [15, Section 1.6]. Therefore, there are  $\Omega(x^{3/2}/\log\log x)$  pairs (a,b) with  $\#E_{a,b}(\mathbb{F}_p) = N$  and  $\Omega(x^{3/2}/(\log x)^2)$  pairs of primes (p,N), which implies (8).

Thus we expect to generate  $O((\log x)^2 \log \log x) = O(n^2 \log n)$  random triples (p, a, b) in order to obtain a triple for which p and  $N = \#E_{a,b}(\mathbb{F}_p)$  are both prime. Once this occurs, the algorithm successfully completes Steps 2-5 and terminates. We now consider the cost of processing each random triple, which we divide into 3 cases.

- 1. If p is composite, the expected cost of Step 2 is  $O(n^2 \log n \log \log n)$ , by Lemma 9, which also bounds the complexity of Step 3 (assuming it is reached), since we actually expect to discover that p is composite using just O(1) Miller-Rabin tests. The probability of reaching Step 4 is less than  $4^{-\log x} = O(1/x)$ , by [19], which makes the conditional cost of Steps 4 and 5 in this case completely negligible, since they both have expected running times that are polynomial in  $\log x$ .
- 2. If p is prime and N is composite, the expected cost of Step 2 given by Lemma 9 is  $O(n^4(\log n)^2 \log \log n)$ , which dominates the complexity of

Step 3 and the conditional cost of Step 4 (which, as in Case 1, we have negligible probability of reaching).

3. If p and N are prime, the expected costs of Steps 2, 3, 4, and 5 are, respectively,  $O(n^4(\log n)^2 \log \log n)$ ,  $O(n^3 \log n \log \log n)$ ,  $O(n^{4+\varepsilon})$ , and  $O(n^2 \log n \log \log n)$ ; see [3] for the bound on Step 4. Thus the total expected cost is  $O(n^{4+\varepsilon})$  for any  $\varepsilon > 0$ .

We now bound the expected running time of Algorithm 2 by considering how often we expect each case to occur. We expect to be in Case 1 for  $O(n^2 \log n)$  triples, each of which takes  $O(n^2 \log n \log \log n)$  time, yielding a total bound of  $O(n^{4+\varepsilon})$ . We expect to be in Case 2 for  $O(n \log n)$  triples, each of which takes  $O(n^4(\log n)^2 \log \log n)$  expected time, yielding a total bound of  $O(n^5(\log n)^3 \log \log n)$ . Case 3 occurs exactly once, and takes  $O(n^{4+\varepsilon})$  expected time. Case 2 dominates and the theorem follows.

#### 6 Comments

The bound in Theorem 3 would be improved by a factor of  $\log n$  if one could show that  $H(D) = \Omega(\sqrt{|D|})$ , on average, but we have not attempted to do this (note that the distribution of D is not uniform). As a practical optimization, one can add an "early abort" option in Algorithm 1 that causes the algorithm to terminate if it discovers that  $N \equiv 0 \mod \ell$ . Heuristically, this should reduce the running time of Algorithm 2 by a factor of  $\log n$ . Another practical optimization is to reuse the modular polynomials  $\Phi_{\ell}$  that are computed in Algorithm 1, which do not depend on the inputs p, a, and b. This saves a factor of  $\log n$  in the expected running time, but increases the expected space complexity from  $O(n^3 \log n)$  to  $O(n^4 \log n)$ . Combining these two optimizations with the assumption that  $H(D) \gg \sqrt{|D|}$  on average, yields a heuristic expected running time of  $O(n^5 \log \log n)$  for Algorithm 2.

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