

Youngstown State University

(A State University of Ohio)

General Receipts Bonds, Series 2021

General Receipts Bonds, Series 2016

CUSIP: 987720

Continuing Disclosure

As of June 30, 2024

Pursuant to the Continuing Disclosure Certificates the following operating data has been updated for the fiscal year ending June 30, 2024.

NON-DISCRIMINATION STATEMENT

Youngstown State University is committed to a campus environment that values all individuals and groups and to non-discrimination and equality of opportunity in education and employment. University policy prohibits all forms of harassment based on sex, race, religion, national origin, ethnicity, age, sexual orientation, gender identity and/or expression, disability, or veteran status or any other basis protected by law. Please visit ysu.edu/equal-opportunity-and-policy-development/discriminationharassment for contact information for persons designated to handle questions about this policy.

ENROLLMENT

The following table sets forth the Fall term student headcount and FTE enrollment for the year indicated:

Academic Year	Total Headcount	FTE *		
		Undergraduate	Graduate	Total
2020-21	11,788	8,974	765	9,739
2021-22	11,298	8,052	979	9,031
2022-23	11,072	7,568	1,105	8,673
2023-24	10,993	7,211	1,265	8,476
2024-25	12,164	7,780	1,326	9,106

* Total Fall credit hours divided by 15. The state employs a different formula for determining the subsidy-eligible FTE enrollment upon which the University's state appropriations are based.

Youngstown State University experienced a significant surge in enrollment in Fall 2024, defying national trends. With a total headcount of 12,164 students, the University achieved a notable 10.7% increase from the Fall 2023 of 10,993 students, marking the University's largest enrollment since 2018. The increase was attributable to a number of factors including: a 13.0% increase in first-time undergraduates, a 25.6% increase in out-of-state students, a 106.5% rise in new transfer students, a 44.0% increase in international students, a 41.0% surge in College Credit Plus enrollments among high school students, and a 217.8% increase in associate degree students. As of academic year 2024-25, 475 students transferred to YSU from Eastern Gateway Community College due to its closure on October 31, 2024. Student and parent expectations are evolving and require dramatically different recruitment and enrollment strategies with targeted messaging. Accordingly, efforts are underway to widen the University's appeal beyond its traditional footprint. These efforts have advanced with financial investments made in the University's marketing campaign that is designed to gain market share by focusing on students from outside the University's traditional footprint. Notably, the University launched its new multifaceted brand KnowY in August 2023, which aims to get people talking and asking questions to learn more about the University.

To maintain its momentum toward enrollment growth, the University continues to engage in proactive and targeted strategies regarding student recruitment and retention. This includes the strategic use of scholarship dollars to recruit new students; coordinated in-person visits by University Admissions officers to high schools throughout northeast Ohio, parts of central Ohio and in western Pennsylvania; a targeted marketing

campaign that includes ads on all major social media platforms; and a robust advising model that is introduced to students at the outset of their academic career at the University.

YSU leadership understands the imperative need to align its academic programs with the needs of the region, in the context of emerging accountability measures, that also intersects with workforce education and innovation, to assure YSU has a strong presence in most career pathways. As the anchor institution for the region, the University will remain a major contributor to regional prosperity and economic growth.

STUDENT ADMISSIONS

The table below sets forth the total number of freshman applications received, applications accepted, the number of freshmen enrolled and the percentage of the accepted freshman applicants that became enrollees for the academic years indicated.

Academic Year	Applications Received *	Accepted	Acceptance Rate *	Freshman Matriculates	Rate Enrolled
2020-21	8,468	5,958	70.4%	1,822	30.6%
2021-22	6,736	5,265	78.2%	1,629	30.9%
2022-23	7,313	5,944	81.3%	1,627	27.4%
2023-24	7,376	6,040	81.9%	1,631	27.0%
2024-25	9,006	7,790	86.5%	1,846	23.7%

* Applications received include applications ultimately not accepted due to incomplete submission of required information.

The University has achieved some growth and greater stability as it relates to applications accepted. This is partially the result of greater outreach and recruitment efforts on the part of campus admission staff and the University's ongoing engagement with the Education Advisory Board.

The University has a selective admission policy. A student's high school grades, strength of curriculum, and standardized test scores are all taken into account. Admission does not guarantee students' entrance to their choice of a college major, as many academic programs have selective admissions. Students must be academically prepared from high school in order to be directly admitted to their chosen major, depending on the selectivity of the program. The following table depicts average high school grade point averages and average composite ACT scores for incoming freshman for the past five years.

Academic Year	Average High School GPA	Average Composite ACT Score
2020-21	3.48	21.6
2021-22	3.51	21.3
2022-23	3.55	21.6
2023-24	3.51	21.0
2024-25	3.46	20.6

STUDENT RETENTION & GRADUATION RATES

The University's commitment to the academic success of its students is foundational to its strategic plan as it relates to student futures and lifelong learning. The University has made substantial personnel investments in the form of academic advisors, student success coordinators, academic coaches and career counselors. As a result, the University has seen notable improvements in its graduation rates. Retention and graduation rates for the past five years are shown on the following table:

Fiscal Year	Retention Fall to Fall	Graduation Rates	
		4-year	6-year
2020	75.2%	24.7%	47.7%
2021	74.1%	20.3%	43.7%
2022	77.5%	29.0%	49.0%
2023	75.5%	32.4%	52.9%
2024	74.3%	30.9%	51.2%

FACULTY AND STAFF

Widely regarded as one of the region's best places to work, the University employs over 1,600 faculty and staff. The University emphasizes workplace diversity, staffing best practices and a healthy work environment. The University offers a robust employee wellness program, competitive salaries and benefits, and professional development opportunities for faculty and staff.

State of Ohio public employee collective bargaining laws apply generally to public employee relations and collective bargaining. The University is a party to the following collective bargaining agreements: (a) with the Ohio Education Association ("OEA") for full-service faculty (current agreement expires in August 2026; (b) with the Association of Classified Employees ("ACE") for classified civil service employees in positions as certified by the State Employment Relations Board (current agreement expires in August 2026; (c) with the Fraternal Order of Police, Ohio Labor Council, Inc. ("FOP") for full-time police officers and dispatchers (current agreement expires in June 2027; and d) with the Association of Professional and Administrative Staff ("APAS") for professional staff in positions as certified by the State Employment Relations Board (current agreement expires in June 2027).

University employees not represented by a labor organization are exempt in accordance with Ohio Revised Code Chapter 4117 or by provisions of the respective labor agreements. In the judgment of the Board and upper administrative staff, the University's relations with its employees are stable. The University knows of no reason why it will not be able to negotiate new contracts with its unions upon the expiration of the current contracts.

The composition of University employees, as of November 1 of the years indicated, is presented in the following table. As of Fall 2022, 69% of full-time faculty held a terminal degree.

Occupational Category	Appointment Status	2018				
		2018	2019	2020	2021	2022
Postsecondary Teachers	Full Time	409	400	377	365	348
	Part Time	568	536	440	426	368
Postsecondary Total		977	936	817	791	716
Graduate Assistants - Teaching	Part Time	66	57	50	45	54
Graduate Assistants - Research	Part Time	142	155	130	144	144
Graduate Assistants - Other	Part Time	37	42	40	50	42
Graduate Assistants Total		245	254	220	239	240
Archivists, Curators, and Museum Technicians	Full Time	-	-	-	1	1
	Part Time	7	11	1	1	1
Archivists, Curators, and Museum Technicians Total		7	11	1	2	2
Librarians and Library Technicians	Full Time	22	14	14	12	12
	Part Time	1	1	1	1	1
Librarians and Library Technicians Total		23	15	15	13	13
Management	Full Time	165	163	74	65	70
	Part Time	2	2	-	-	-
Management Total		167	165	74	65	70
Business and Financial Operations	Full Time	34	37	72	83	91
	Part Time	-	-	3	2	4
Business and Financial Operations Total		34	37	75	85	95
Computer, Engineering and Science	Full Time	58	58	61	68	64
	Part Time	3	13	2	3	1
Computer, Engineering and Science Total		61	71	63	71	65
Community Service, Legal, Arts and Media	Full Time	150	150	122	143	140
	Part Time	38	25	13	15	17
Community Service, Legal, Arts and Media Total		188	175	135	158	157
Healthcare Practitioners and Technical	Full Time	1	-	6	6	1
	Part Time	1	1	2	1	1
Healthcare Practitioners and Technical Total		2	1	8	7	2
Service	Full Time	40	38	43	43	38
	Part Time	47	43	20	29	15
Service Total		87	81	63	72	53
Sales and Related	Full Time	-	-	-	1	-
	Part Time	1	1	-	-	-
Sales and Related Total		1	1	-	1	-
Office and Administrative Support	Full Time	134	131	129	130	128
	Part Time	26	21	13	18	19
Office and Administrative Total		160	152	142	148	147
Natural Resources, Construction and Maintenance	Full Time	21	21	27	28	33
	Part Time	-	8	1	1	1
Natural Resources, Construction and Maintenance Total		21	29	28	29	34
Production, Transportation, and Material Moving	Full Time	13	13	6	6	5
	Part Time	15	5	8	8	7
Production, Transportation, and Material Moving Total		28	18	14	14	12
Student and Academic Affairs and Other Educ. Svc.	Full Time	27	26	53	57	47
	Part Time	3	-	12	7	2
Student and Academic Affairs and Other Educ Svc. Total		30	26	65	64	49
	Total Full Time	1,074	1,051	984	1,008	978
	Total Part Time	957	921	736	751	677
Grand Total		2,031	1,972	1,720	1,759	1,655

* Represents November 1 census point

Postsecondary Teachers: Report all persons whose specific assignments customarily are made for the purpose of providing instructions or teaching, conducting research, or carrying out public services activities, regardless of title, academic rank, or tenure status.

Descriptions/Definitions: for the remaining occupational categories are available through the U.S. Department Labor at https://www.bls.gov/soc/2018/soc_2018_definitions.pdf

Source: Integrated Postsecondary Education Data System (IPEDS) Human Resources survey response for 2018, 2019, 2020, 2021 and 2022.

TUITION AND FEES

The University operates its academic programs on a two semester plus summer session basis. All students are charged an instructional, general and information services fee. Part-time fees, charged on a per-hour basis, apply to students carrying fewer than 12 credit hours per term. Further, non-Ohio students, are charged an additional fee, referred to as a non-resident tuition surcharge.

In the fall of 2018, the University introduced the *Penguin Promise*, a tuition guarantee program authorized by the State of Ohio that enables state universities to annually increase tuition for incoming undergraduate students, so long as tuition remains frozen and unchanged for each cohort of students for four (4) consecutive academic years.

Tuition for Ohio Residents		
Academic Year	Undergraduate*	Graduate
2020-21	\$ 9,588	\$ 12,390
2021-22	\$ 9,953	\$ 12,906
2022-23	\$ 10,410	\$ 12,989
2023-24	\$ 10,723	\$ 13,093
2024-25	\$ 11,044	\$ 13,560

* Undergraduate tuition reflects the *Penguin Promise* rate for each entering cohort class.

For non-resident students, the University continues to offer the Affordable Tuition Advantage (“ATA”), featuring a nonresident surcharge of just \$15 per credit hour for students from outside the state of Ohio. The ATA recognizes the University’s geographical proximity to three other states and supports the State’s and University’s mutual goal of increasing the number of college-educated individuals living and working in Ohio.

The following table sets forth YSU’s tuition for nonresident students (inclusive of tuition and the nonresident tuition surcharge) for recent academic years.

Undergrad, Penguin Promise Tuition for Non-Residents			Graduate Tuition for Non-Residents		
Cohort 1st Year	ATA	Non-Regional*	Year	ATA	Non-Regional*
2020-21	\$9,948	\$15,588	2020-21	\$12,750	\$18,390
2021-22	\$10,313	N/A	2021-22	\$13,266	N/A
2022-23	\$10,770	N/A	2022-23	\$13,349	N/A
2023-24	\$11,083	N/A	2023-24	\$13,453	N/A
2024-25	\$11,404	N/A	2024-25	\$13,920	N/A

* Prior to the 2021-2022 academic year, the ATA rate was offered to non-resident students from certain nearby/border counties in Pennsylvania, New York, and West Virginia. Effective fall 2021, the University assesses the ATA surcharge on all non-resident students.

Comparative information for the academic year 2023-24 annualized instructional and general fees charged to Ohio residents by the University and other State universities as of fall 2023 follows.

Tuition * - Ohio State Universities, 2023-24		
	Undergraduate	Graduate **
Bowling Green State University	\$13,959	\$13,405
Central State University	\$7,824	\$12,100
Cleveland State University	\$12,613	\$15,949
Kent State University	\$12,845	\$12,555
Miami University	\$17,808	\$16,264
Ohio State University	\$12,859	\$13,503
Ohio University	\$13,746	\$9,510
Shawnee State University	\$9,622	\$10,552
University of Akron	\$12,799	\$9,761
University of Cincinnati	\$13,570	\$14,902
University of Toledo	\$12,350	\$17,229
Wright State University	\$11,188	\$14,726
Youngstown State University	\$10,791	\$13,323

* Based on Fall 2023 full-time charges of at least twelve credit hours and two semesters. Amounts shown include both instructional and general/facilities fees and other mandatory fees uniformly assessed.

** Graduate fees reflect tuition for general masters level programs.

Source: Ohio Department of Higher Education Fall Survey of Student charges for Academic Year 2023-24.

The following table sets forth room and board charges for recent academic years:

Room and Board Charges	
Academic Year	Room and Board
2020-21	\$9,700
2021-22	\$9,775
2022-23	\$10,016
2023-24	\$10,384
2024-25	\$10,920

GRANTS AND RESEARCH CONTRACTS

The following table sets forth the amounts of grants and research contracts received by the University during the past five fiscal years, identified by source.

	FY2020	FY2021	FY2022	FY2023	FY2024
Federal	\$ 24,771,565	\$ 22,139,723	\$ 22,222,108	\$ 22,979,742	\$ 23,036,740
State	6,128,576	6,093,136	5,878,067	6,661,393	9,992,556
Local and Private	1,051,826	5,192,566	1,755,732	862,135	668,723
Federal Appropriations*	6,063,592	24,976,068	33,228,720	352,430	-
Total	<u>\$ 38,015,559</u>	<u>\$ 58,401,493</u>	<u>\$ 63,084,627</u>	<u>\$ 30,855,700</u>	<u>\$ 33,698,019</u>

* Includes Higher Education Emergency Relief Funds and Coronavirus Relief Funds.

GENERAL RECEIPTS

The General Receipts of the University for the fiscal years 2020-2024, are as follows:

	FY2020	FY2021	FY2022	FY2023	FY2024
Tuition, fees and other student charges	\$ 110,911,646	\$ 108,950,986	\$ 104,851,014	\$ 103,685,348	\$ 105,762,093
Auxiliary enterprises	17,060,256	13,261,789	15,700,492	17,542,203	19,184,875
Other general income	4,796,318	14,075,213	(2,604,160)	8,460,867	11,104,121
Total	<u>\$ 132,768,220</u>	<u>\$ 136,287,988</u>	<u>\$ 117,947,346</u>	<u>\$ 129,688,418</u>	<u>\$ 136,051,089</u>

OUTSTANDING OBLIGATIONS

The outstanding General Receipts Bonds of the University consist of the following at June 30, 2024:

General Receipt Bonds	Original Amount	Amount Outstanding
Series 2016	25,525,000	18,960,000
Series 2021	28,065,000	27,960,000
Total	<u>\$ 53,590,000</u>	<u>\$ 46,920,000</u>

During fiscal year 2023, the Board of Trustees approved a plan to renovate the Kilcawley Student Center. Plans are to finance the estimated \$45 million project with a combination of philanthropy, state funds, University funds, and bond debt. Bond indebtedness is estimated to be approximately \$28 million. Construction is set to begin in 2025.

STUDENT FINANCIAL AID

Total financial aid support, exclusive of student wages, amounted to approximately \$48.4 million for the fiscal year ended June 30, 2024. In addition, the University administered federal and other external loan programs exceeding \$45.4 million. Approximately 10,900 students received some type of financial aid during the 2023-2024 academic year. Tuition revenue, discount and funded financial aid dollars for the most recent five fiscal years follow.

	FY2020	FY2021	FY2022	FY2023	FY2024
Student tuition and fees	\$ 110,911,646	\$ 108,950,986	\$ 104,851,014	\$ 103,685,348	\$ 105,762,093
Scholarship allowance - tuition and fees	(29,581,588)	(26,673,403)	(25,458,962)	(23,342,167)	(39,034,360)
Net student tuition and fees	<u>\$ 81,330,058</u>	<u>\$ 82,277,583</u>	<u>\$ 79,392,052</u>	<u>\$ 80,343,181</u>	<u>\$ 66,727,733</u>
Scholarship allowance as a percentage of student tuition and fees	26.7%	24.5%	24.3%	22.5%	36.9%
Scholarship expense	\$ 25,295,390	\$ 27,886,962	\$ 35,103,587	\$ 20,977,118	\$ 7,580,112
Scholarship allowance - Auxiliary enterprises	\$ -	\$ -	\$ -	\$ -	\$ 1,847,941
Total financial aid	\$ 54,876,978	\$ 54,515,822	\$ 60,552,513	\$ 44,319,285	\$ 48,462,413
Total financial aid as a percentage of student tuition and fees	49.5%	50.0%	57.8%	42.7%	45.8%

Effective in fiscal year 2024, the University implemented a new methodology for calculating the scholarship allowance based on the individual student by matching student financial aid with student tuition charges, for a more accurate estimate using detailed student information. The amount reported as Scholarship expense in the Statement of Revenues, Expenses, and Changes in Net Position represents the portion of aid that was provided to the student in the form of cash. Scholarship allowances represent the portion of aid provided to the student in the form of reduced tuition or reduced auxiliary charges primarily related to room and board.

A substantial portion of funds provided to students are derived from outside sources. All programs furnished by the federal and state governments are subject to appropriations and funding. There can be no assurance that the amounts of federal and state financial aid to students will be available in the future at the same levels, and availability of federal and state student financial aid may affect the University's enrollment; the impact of any such changes cannot be assessed.

The following table summarizes the amounts of financial aid (excluding wages and loans) provided to University students by funding source:

	FY2020	FY2021	FY2022	FY2023	FY2024
Federal	\$ 19,458,802	\$ 17,524,338	\$ 16,029,538	\$ 15,248,630	\$ 16,178,383
State	5,292,302	4,720,732	4,612,710	5,304,353	7,925,277
University	18,019,231	15,934,952	15,857,040	13,631,321	14,681,323
External Funds	8,906,643	9,158,668	8,709,970	10,152,481	9,677,430
Higher Education Emergency Relief Fund (HEERF)	3,200,000	7,177,132	15,343,254	(17,500)	-
Total	<u>\$ 54,876,978</u>	<u>\$ 54,515,822</u>	<u>\$ 60,552,512</u>	<u>\$ 44,319,285</u>	<u>\$ 48,462,413</u>

STATE APPROPRIATIONS TO THE UNIVERSITY

All state universities in Ohio receive State financial assistance for both operations and designated capital improvements through appropriations by the General Assembly. These appropriations contribute substantially to the successful maintenance and operation of the University. Amounts received in the form of State appropriations are not included in the General Receipts pledged to secure payment of the Bonds.

Operating Appropriations

The University receives State appropriations for operating purposes through a complex funding formula that is allocated through the Ohio Department of Higher Education and is based, in part, on successful course completions and the number of degrees awarded.

In recent years, the University's annual share of Share of Instruction ("SSI") funds has ranged between \$42 million and \$49 million. Based on the most recent estimate provided by the Ohio Department of Higher Education, SSI is expected to be 4.6% greater than during fiscal year 2024, mainly due to a roughly 1% increase to the statewide total SSI appropriation in House Bill 33 and improvements made by the University to its student success rates that drive the SSI formula allocations. SSI dollars are allocated to campuses through a complex formula that takes into account a variety of variables, such as enrollment levels and varying discipline costs, as well as performance measures like course completions and degree attainment rates.

The following table shows unrestricted State operating appropriations (State share of instruction and performance funding) to the University for the past five fiscal years.

Fiscal Year	State Share of Instruction
2020	\$42,089,994
2021	\$43,927,035
2022	\$44,378,444
2023	\$46,396,314
2024	\$48,856,576

Capital Appropriations

Capital improvement allocations in the capital appropriations bill for the 2-year biennium ending on June 30, 2026, generally focus on necessary maintenance and upkeep of existing University assets. The University's allocation was \$12.7 million, a 9% increase over the previous biennium. Over the course of the current biennium, the University will use the capital funds for the student center renovation project, IT infrastructure upgrades throughout campus, and renovations to Fedor Hall as part of the Rich Center for Autism's "Building for Tomorrow" campaign. The total allocation aforementioned includes \$1.5 million of capital funds for which the University acts as a passthrough agent for another entity's capital project. These projects include Penguin City Brewing Company, YNG Aviation Education Center, Regional Workforce Training and Community Center, and Eastern Ohio Biztown Financial Literacy & Entrepreneurship Center.

Capital appropriations are drawn down as they are utilized. The following table shows state capital appropriations to the University for the past five fiscal years.

Fiscal Year	State Capital Appropriations
2020	\$5,186,305
2021	\$9,345,533
2022	\$3,023,039
2023	\$5,831,180
2024	\$5,124,718

ENDOWMENT AND SIMILAR FUNDS

The University's Endowment and Similar Funds include (i) endowment funds which are subject to the restrictions of gift instruments requiring that the principal be maintained and that only the income be utilized for donor-specified purposes; and (ii) funds functioning as endowments which represent expendable funds received, which by decision of the Board or administration, have been retained and invested for future use. The total Endowment and Similar Fund balances as of June 30 for the past five fiscal years are shown below.

Fiscal Year	Endowments	Funds Functioning as Endowments
2020	\$10,405,227	\$7,967,569
2021	\$13,424,104	\$9,053,837
2022	\$11,438,309	\$9,029,475
2023	\$12,172,624	\$9,974,086
2024	\$14,055,713	\$10,181,198

Not included in the fund balances above are the funds of the Youngstown State University Foundation (the "Foundation"), an independent, not-for-profit corporation operated to provide support for the general educational needs of the University.

It is the policy of the YSU Board of Trustees to set annual distributions from the endowment for each fiscal year to 5% of the twelve-quarter average of the market value for the preceding twelve calendar quarters (three years) ended September 30.

FUNDRAISING ACTIVITIES

The University was founded more than a century ago to provide educational opportunities to the people in a region undergoing rapid industrialization and urbanization. Today, amidst ever-widening globalization and advancements in new industries and technologies, the University remains a driving force in the economic and cultural vitality of the region.

Opportunity has always been at the heart of the University. Since its inception at the YMCA in downtown Youngstown in 1908, the University's highest priority has been to provide young men and women of all backgrounds the opportunity for an affordable and quality higher education and to offer the financial support to help those individuals find success.

In 2021, the University and the YSU Foundation completed the \$100 million We See Tomorrow Campaign—the largest campaign goal ever established by the University. The campaign resulted in overwhelming success, raising \$126 million in gifts and pledges, including \$83 million in cash gifts received for endowed scholarships, programs, professorships and chairs as well as capital improvements.

In November 2024, the University and Foundation embarked on the Dana School of Music and Kilcawley Center Campaigns simultaneously to address the strategic priorities of opportunity, excellence and regional impact. The Kilcawley Center Campaign supports a \$45 million project to redesign and reconfigure the University's student center—the centerpiece of student life on campus—that will modernize and enhance the student experience, thus creating a vibrant hub where innovation, collaboration and community will flourish.

The Dana School of Music Campaign is a \$15 million initiative, of which \$5 million has already been raised, and is comprised mostly of endowment funds to support programs, encourage outreach and community partnerships, and increase scholarships for YSU music students. There will be an additional focus on improving the facilities, which is necessary for recruitment and retention of talented students.

FINANCIAL AND BUDGETING PROCEDURES

Budget and Budgeting Process

The University adopts a balanced annual operating budget in accordance with guidelines based on a projection of revenues and expenses, as well as historical revenue and spending trends. Budget requests are initiated through each area vice president to the President's Cabinet. The University's operating budget is intended to reflect its strategic plan, and all budgetary decisions are driven by the University's strategic goals. Accordingly, the University uses a modified initiative-based budgeting model whereby budget allocations are based on strategic priorities, with priority for ongoing commitments and fixed costs like debt service obligations, collective bargaining agreements, and contracted service agreements.

Once fully developed and finalized, the detailed line-item budget document is forwarded through the President to the Board of Trustees for review and final approval. Once approved, revenues and spending against the budget are monitored closely at all levels, including a detailed comparative budget vs. actual analysis that is presented to the Board of Trustees each quarter.

The Fiscal Year 2025 budget was based on a projected 1.8% increase in student enrollments and a 4.6% increase in SSI funding. While SSI funding remains on budget, actual fall 2024 enrollment is trending better than expected. Compared to fall 2023, the number of students enrolled for fall 2024 increased by 10.7%, and by 7.5% on an FTE basis. This better-than-expected enrollment growth will provide additional revenue relief, helping to ensure a balanced budget for FY 2025.

The University's general fund budget is summarized in the table below, which depicts annualized revenue and expense budgets compared to actual financial activity through the first quarter of fiscal year 2025. Both revenues and expenses are higher compared to the prior fiscal year, Management expects to end fiscal year 2025 with a positive operating fund balance and a stable net financial position.

FY 2025 General Fund			Actual, 1st Qtr.
	Annual Budget		9/30/24
Revenues			
Tuition and mandatory fees	\$ 95,573,314	\$	50,869,068
Other tuition and fees	8,908,600		4,944,858
Student charges	1,171,500		424,667
State appropriations	51,206,809		12,753,654
Recovery of indirect costs	1,978,813		336,595
Investment income	3,500,264		725,620
Other income	944,700		276,954
Total	<u>\$ 163,284,000</u>	<u>\$</u>	<u>70,331,416</u>
Expenses and Transfers			
Wages	\$ 74,502,034	\$	15,173,627
Benefits	28,174,534		5,708,227
Scholarships	10,165,900		1,908,379
Operations	10,424,017		6,221,615
Plant and maintenance	11,248,576		3,616,587
Fixed asset purchases	613,160		141,393
Transfers	29,388,588		29,187,830
Total	<u>\$ 164,516,809</u>	<u>\$</u>	<u>61,957,658</u>

Financial Operations

The financial records of the University are maintained on the accrual basis and in accordance with the standards prescribed by the Governmental Accounting Standards Board (“GASB”), the American Institute of Certified Public Accountants and the National Association of College and University Business Officers. The financial statements of the University are available online at <https://ysu.edu/general-accounting>.

The Ohio Auditor of State is charged by law with the responsibility of inspecting and supervising the accounts and records of each taxing subdivision and most public agencies and institutions. Audits are performed by the office of the State Auditor, or by independent certified public accountants at the direction of that office, pursuant to Ohio law and under certain federal program requirements. Audited financial statements through fiscal year 2023 can be found on the Ohio Auditor of State’s website.

State laws impose additional financial reporting requirements on state colleges and universities which increase financial accountability by using a standard set of measures with which to monitor the fiscal health of campuses. Using the year-end audited financial statements submitted by each public institution, the Ohio Department of Higher Education annually applies these standards to monitor individual campus finances.

In accordance with GASBs 68 and 75, the University’s statements include an annual pension/OPEB expense for the proportionate share of certain State of Ohio pension plan’s change in net pension/OPEB asset/liability. GASB 68 was implemented in fiscal year 2015 and GASB 75 was implemented in fiscal year 2018. These expenses are allocated across functional categories in the Statements of Revenues, Expenses and Changes in Net Position.

Operating expenses can be displayed by either functional classification or natural classification. The functional classification can be found on the Statement of Revenues, Expenses, and Changes in Net Position. The following is a recap of total operating expenses by natural classification with the impact of the GASBs 68 and 75 accruals segregated.

	June 30, 2020	June 30, 2021	As Restated June 30, 2022	June 30, 2023	June 30, 2024
Compensation	\$ 120,288,141	\$ 110,767,229	\$ 120,317,543	\$ 118,003,512	\$ 119,105,195
Operations	43,637,982	43,431,298	53,156,486	51,403,208	51,561,842
Scholarships	25,269,042	27,842,419	35,093,551	20,977,118	7,580,112
Depreciation and amortization	14,098,787	14,105,532	17,208,866	17,944,329	18,611,834
Operating expenses without GASBs 68 and 75 accruals	203,293,952	196,146,478	225,776,446	208,328,167	196,858,983
GASB 68 pension expense accruals	3,477,338	(4,840,743)	(17,403,322)	2,796,797	(2,674,031)
GASB 75 OPEB expense accruals	1,437,418	(26,008,204)	(8,037,903)	(4,432,021)	(223,965)
Total	<u>\$ 208,208,708</u>	<u>\$ 165,297,531</u>	<u>\$ 200,335,221</u>	<u>\$ 206,692,943</u>	<u>\$ 193,960,987</u>

Effective in fiscal year 2024, the University implemented a new methodology for calculating the scholarship allowance based on the individual student by matching student financial aid with student tuition charges, for a more accurate estimate using detailed student information. The amount reported as Scholarship expense in fiscal year 2024 in the Statement of Revenues, Expenses, and Changes in Net Position represents the portion of aid that was provided to the student in the form of cash.

It should be noted that, in Ohio, employer contributions to the state's cost-sharing multi-employer retirement systems are established by statute. These contributions, which are payable to the retirement systems one month in arrears, constitute the full legal claim on the University for pension and OPEB funding. GASB Statement No. 68 pension adjustment and GASB 75 OPEB adjustments are both non-cash transactions and the adjustments in the table below have been presented to provide a clearer understanding of the University's actual financial condition. While the liabilities recognized under GASB Statement No. 68 and 75 meet the GASB's definition of an accounting liability, there is no legal means in Ohio to enforce the unfunded liability of any State of Ohio pension system as against the public employer, and there are no cash flows associated with the related expense.

Certain reclassifications have been made to prior fiscal year amounts to conform with the current fiscal year presentation. These reclassifications had no effect on the total net position or change in net position. The following table summarizes the University's year-end fund balances with the impact of GASBs 68 and 75 segregated.

	June 30, 2020	June 30, 2021	As Restated June 30, 2022	June 30, 2023	June 30, 2024
Net investment in capital assets	\$147,352,730	\$156,049,345	\$157,722,125	\$160,487,997	\$159,851,343
Restricted, nonexpendable endowments	5,534,526	5,674,506	5,755,537	5,793,286	5,924,614
Restricted, gifts, grants, and student loans	23,804,159	22,610,101	31,587,968	32,205,359	34,121,055
Unrestricted (without GASBs 68 and 75)	28,999,870	65,687,671	45,480,645	40,068,313	43,356,061
GASBs 68 and 75	(154,488,758)	(123,639,811)	(98,198,586)	(96,563,362)	(93,665,366)
Total Net Position	<u>\$ 51,202,527</u>	<u>\$126,381,812</u>	<u>\$142,347,689</u>	<u>\$141,991,593</u>	<u>\$149,587,707</u>

Effective for the fiscal year ended June 30, 2023, the University adopted GASB Statement No. 96 Subscription-Based Information Technology Arrangements (GASB 96). This statement establishes new requirements for accounting and financial reporting of the University's subscription-based information technology arrangements. The adoption of GASB 96 has been reflected as of July 1, 2021. The \$198,411 is reflected as a reduction in operating expenses for the fiscal year ended June 30, 2022.

Youngstown State University
Statements of Revenues, Expenses, and Changes in Net Position

	As Restated				
	June 30, 2020	June 30, 2021	June 30, 2022	June 30, 2023	June 30, 2024
OPERATING REVENUES					
Tuition, fees, and other student charges, net of scholarship allowance	\$ 81,330,058	\$ 82,277,583	\$ 79,392,052	\$ 80,343,181	\$ 66,727,733
Federal grants and contracts	5,115,766	4,656,571	6,568,342	8,079,823	7,471,674
State grants and contracts	6,128,576	6,093,136	5,878,067	6,661,393	9,992,556
Local grants and contracts	396,177	360,386	355,094	355,290	346,700
Private grants and contracts	655,649	4,832,180	1,400,638	506,845	322,023
Sales and services	458,986	240,227	408,408	497,285	547,707
Auxiliary enterprises, net of scholarship allowance	17,060,256	13,261,789	15,700,492	17,542,203	17,336,934
Other operating revenues	2,504,261	3,526,741	2,782,713	2,882,503	2,688,676
Total Operating Revenues	113,649,729	115,248,613	112,485,806	116,868,523	105,434,003
OPERATING EXPENSES					
Instruction	68,758,212	61,345,003	55,477,683	60,537,909	59,024,552
Research	4,183,300	2,452,821	3,104,125	4,951,037	4,145,596
Public service	5,666,888	2,729,059	5,392,882	5,475,200	5,553,947
Academic support	17,676,610	8,492,792	11,915,867	18,106,534	18,315,981
Student services	12,233,145	6,200,552	10,075,030	13,168,959	13,865,188
Institutional support	19,687,607	13,353,931	20,859,807	18,430,101	19,636,986
Operation and maintenance of plant	15,703,812	13,420,234	19,158,856	19,393,582	17,919,387
Scholarships**	25,295,390	27,886,962	35,103,587	20,977,118	7,580,112
Auxiliary enterprises	24,904,957	15,310,645	22,038,518	27,708,174	29,307,405
Depreciation and amortization	14,098,787	14,105,532	17,208,866	17,944,329	18,611,833
Total Operating Expenses	208,208,708	165,297,531	200,335,221	206,692,943	193,960,987
Operating Loss	(94,558,979)	(50,048,918)	(87,849,415)	(89,824,420)	(88,526,984)
NONOPERATING REVENUES (EXPENSES)					
State appropriations	42,089,994	43,927,035	44,378,444	46,396,314	48,856,576
Federal appropriations	6,063,592	24,976,068	33,228,720	352,430	-
Federal grants	19,655,799	17,483,152	15,653,766	14,899,919	15,565,066
Private gifts	11,857,680	12,385,165	13,421,828	14,900,358	13,060,126
Unrestricted investment income (loss), net of investment expense	1,833,071	10,308,245	(5,795,281)	5,081,079	7,867,738
Restricted investment income (loss), net of investment expense	722,789	3,471,384	(1,572,678)	1,292,165	2,561,725
Interest on capital asset-related debt	(3,495,938)	(3,351,535)	(1,739,167)	(1,862,977)	(2,086,448)
Other nonoperating revenues, net	34,531	955,105	398,166	420,748	1,356,498
Net Nonoperating Revenues	78,761,518	110,154,619	97,973,798	81,480,036	87,181,281
Loss Before Other Revenues, Expenses and Changes	(15,797,461)	60,105,701	10,124,383	(8,344,384)	(1,345,703)
OTHER REVENUES, EXPENSES, AND CHANGES					
State capital appropriations	5,186,305	9,345,533	3,023,039	5,831,180	5,124,718
Capital grants and gifts	3,274,660	6,387,877	2,844,595	2,149,411	4,286,932
Other revenue (expense), net	72,164	(519,902)	(26,140)	7,697	(469,833)
Total Other Revenues, Expenses, and Changes	8,533,129	15,213,508	5,841,494	7,988,288	8,941,817
Change in Net Position	(7,264,332)	75,319,209	15,965,877	(356,096)	7,596,114
NET POSITION					
Net Position at Beginning of the Year	58,466,859	51,202,527	126,381,812	142,347,689	141,991,593
Adjustment for Change in Accounting Principle		(139,924)	-	-	-
Net Position at End of the Year	\$ 51,202,527	\$ 126,381,812	\$ 142,347,689	\$ 141,991,593	\$ 149,587,707
Scholarship allowance:**					
	June 30, 2020	June 30, 2021	June 30, 2022	June 30, 2023	June 30, 2024
Tuition, fees, and other student charges	\$ 110,911,646	\$ 108,950,986	\$ 104,851,014	\$ 103,685,348	\$ 105,762,093
Less: Scholarship allowance	29,581,588	26,673,403	25,458,962	23,342,167	39,034,360
Net tuition, fees, and other student charges	\$ 81,330,058	\$ 82,277,583	\$ 79,392,052	\$ 80,343,181	\$ 66,727,733
Auxiliary enterprises					
	\$ 17,060,256	\$ 13,261,789	\$ 15,700,492	\$ 17,542,203	\$ 19,184,875
Less: Scholarship allowance	-	-	-	-	1,847,941
Net auxiliary enterprises	\$ 17,060,256	\$ 13,261,789	\$ 15,700,492	\$ 17,542,203	\$ 17,336,934

** Note: New scholarship allowance methodology implemented in fiscal year 2024.