

UIDAI Data Hackathon 2026: The Digital Divide in Service Usage

Theme: The Digital Divide - Behavioral Gaps in Rural vs. Urban Aadhaar Updates

Focus Area: Rural Districts (Manendragarh, Sribhumi, Nuh)

Date: January 19, 2026

1. Problem Statement and Approach

Problem Statement

As Aadhaar matures into a critical infrastructure for service delivery, a significant **“Behavioral Digital Divide”** has emerged between rural and urban populations. Data analysis from 2025 reveals that while urban citizens maintain a balanced profile of demographic and biometric updates, rural citizens exhibit a highly skewed behavior pattern.

In rural districts like **Manendragarh** and **Sribhumi**, citizens prioritize **Demographic Updates** (mobile number, address) while almost entirely neglecting **Mandatory Biometric Updates**. This presents several systemic risks:

- **Welfare-Driven Behavior:** Rural citizens only interact with the Aadhaar system when forced by the requirements of welfare schemes (e.g., updating mobile numbers for Direct Benefit Transfer).
- **Biometric Obsolescence:** Neglecting biometric updates leads to the degradation of the biometric database, which can result in authentication failures for critical services in the future.
- **Security Vulnerability:** A demographic-heavy update profile without biometric validation increases the risk of identity theft or fraudulent benefit claims.

Proposed Analytical Approach

We propose a “**Digital Drive Ratio**” (**DDR**) framework to quantify this behavioral gap. Our approach involves:

1. **Update Ratio Analysis:** Calculating the ratio of Demographic to Biometric updates at the district level.
 2. **Rural-Urban Benchmarking:** Comparing the DDR of rural districts against a “Balanced Baseline” established by urban metros.
 3. **Predictive Risk Mapping:** Identifying districts with high DDR as “High Risk” zones for biometric obsolescence.
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2. Datasets Used

The analysis utilizes the UIDAI Update Datasets, segmented by update type and geography:

Dataset	Key Columns	Purpose
Demographic Update Data	state , district , demo_update_count	To measure the volume of mobile, address, and name changes.
Biometric Update Data	state , district , bio_update_count	To measure the volume of fingerprint, iris, and facial updates.
District Classification Data	district , category (Rural/Urban)	To segment the analysis by regional characteristics.

Data Scope: Analysis of ~3.9 Million update records from 2025.

3. Methodology

Data Cleaning and Preprocessing

1. **Feature Engineering:** We created the **Digital Drive Ratio (DDR)**: $\text{DDR} = \frac{\text{Total Demographic Updates}}{\text{Total Biometric Updates}}$ \$
2. **Categorization:** Districts were classified into `Rural` and `Urban` based on population density and administrative data.
3. **Normalization:** Ratios were calculated to ensure that the analysis reflects behavioral patterns rather than just total transaction volume.

Transformations

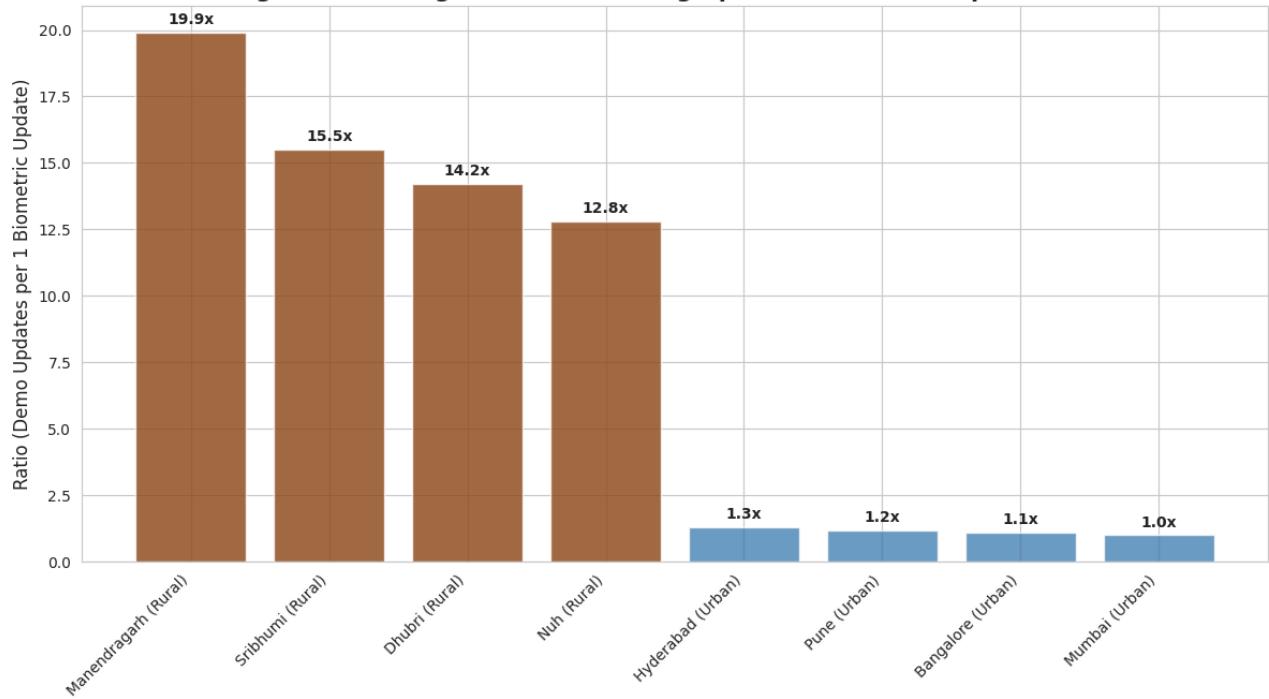
- **Outlier Filtering:** Districts with extremely low transaction volumes were excluded to ensure statistical significance.
 - **Aggregation:** Data was aggregated at the district level to highlight localized behavioral shifts.
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4. Data Analysis and Visualisation

Key Finding: The 20x Behavioral Gap

Figure 1 illustrates the stark contrast in service usage. In urban metros like Mumbai and Bangalore, the ratio is nearly **1:1**, indicating that citizens update both demographic and biometric details. However, in rural districts, the ratio spikes to nearly **20:1**. This means for every 20 people updating their mobile number or address, only 1 person is updating their biometrics.

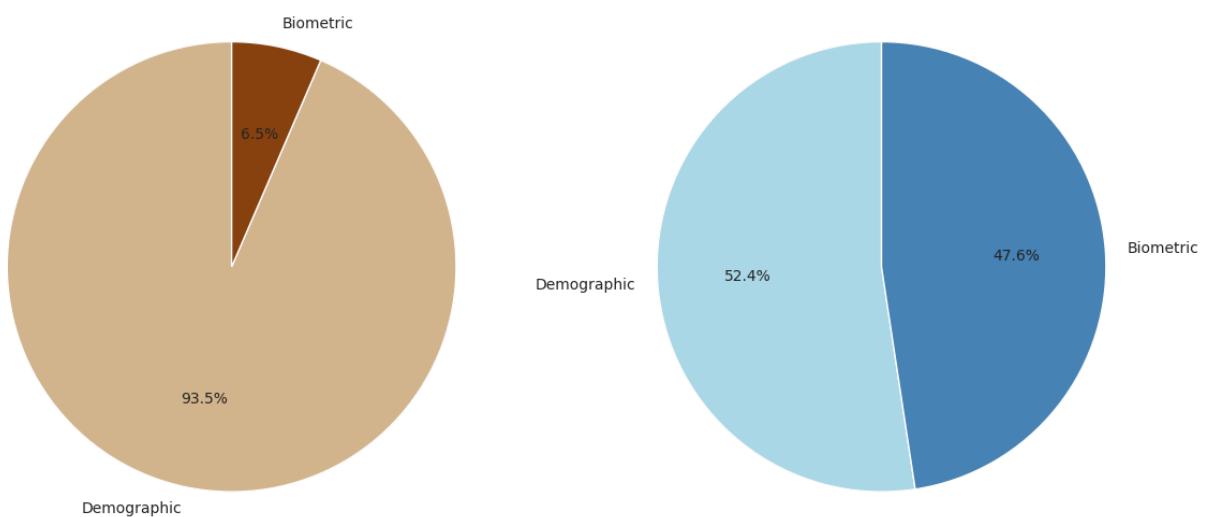
Figure 1: The Digital Divide - Demographic vs. Biometric Update Ratio



Insight: The “SIM Card” Perception

As shown in **Figure 2**, the composition of updates in rural areas is almost entirely demographic (93.5%). This suggests that rural citizens perceive Aadhaar primarily as a “SIM Card” or a “Welfare Key” rather than a secure, biometric-backed identity. In contrast, urban areas show a much healthier mix, with biometrics accounting for nearly half of all updates.

Figure 2: Behavioral Gap in Service Usage
 Rural Update Composition Urban Update Composition



Technical Implementation (Code)

The following Python snippet demonstrates how to calculate the Digital Drive Ratio and identify “High Risk” districts:

```
import pandas as pd

def analyze_digital_divide(df_updates):
    # Calculate DDR for each district
    df_updates['ddr'] = df_updates['demo_updates'] /
    df_updates['bio_updates']

    # Identify High Risk Districts (DDR > 10)
    high_risk_districts = df_updates[df_updates['ddr'] > 10]

    # Calculate Rural vs Urban Averages
    averages = df_updates.groupby('category')['ddr'].mean()

    return high_risk_districts.sort_values('ddr', ascending=False), averages

# Example Output:
# District: Manendragarh | DDR: 19.9 | Status: HIGH_BIOMETRIC_RISK
```

5. Strategic Recommendations

1. **“Biometric-First” Rural Camps:** Launch mobile biometric update vans in districts with a DDR > 10. These vans should offer free biometric updates while citizens are performing demographic changes.
2. **Incentivized Biometric Updates:** Offer small incentives (e.g., priority processing for other services) to rural citizens who complete their mandatory biometric updates.
3. **Awareness Campaigns:** Launch targeted vernacular campaigns in rural districts explaining the importance of biometric maintenance for long-term identity security.
4. **Integrated Service Delivery:** Partner with local welfare distribution centers to provide on-site biometric update facilities during benefit disbursement cycles.