Annual Financial Report

June 30, 2004

CITY OF BIDDEFORD, MAINE Annual Financial Report June 30, 2004

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Independent Auditor's Report

City Council
City of Biddeford, Maine:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Biddeford, Maine as of and for the year ended June 30, 2004, which collectively comprise the City's basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information City of Biddeford, Maine as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Biddeford, Maine's basic financial statements. The combining and individual fund schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements, and in our opinion, is fairly presented, in all material respects, in relation to the basic financial statements taken as a whole. The statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

City Council Page 2

In accordance with *Government Auditing Standards*, we have also issued a report dated September 17, 2004 on our consideration of the City of Biddeford, Maine's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Rungon Kersteen Ouellette September 17, 2004

South Portland, Maine



Management's Discussion and Analysis

Introduction

Our discussion and analysis of the City of Biddeford's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2004. Please read it in conjunction with the City's financial statements which have been audited by our independent outside auditors, Runyon Kersteen Ouellette, Certified Public Accountants.

Financial Highlights

- The assets of the City of Biddeford exceeded its liabilities at the close of fiscal 2004 by \$40,989,634. Total net assets are comprised, in part, of "unrestricted net assets," \$1,237,806, which may be used to meet the City's ongoing obligations to employees, citizens, and creditors.
- The City's total net assets decreased by \$588,285 from the prior year, a 1.4% unfavorable change attributable to a decrease in unrestricted net assets.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$3,013,840, a decrease of \$2,725,560 in comparison with the prior year. This decrease was the result of beginning construction of a new Middle School before external-financing proceeds had been received.
- ➤ The City's General Fund Undesignated Fund Balance was \$2,209,145, or 5.5% of expenditures, as calculated based on the parameters detailed within the City of Biddeford Revised Code of Ordinances, chapter 2, section 2-373, Undesignated fund balance.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Biddeford's basic financial statements. The City's financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements: The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Biddeford's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).



Management's Discussion and Analysis

Both of the government-wide financial statements distinguish functions of the City of Biddeford that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government (general administration, mayor, city manager, city clerk, tax collection, election and registrations, assessing, finance, computer services, personnel, purchasing, community-economic development and planning, code enforcement and inspections), education (general purpose and adult education), public safety (fire, emergency medical service, police, animal control, emergency management), public services (recreation, community center, health and welfare, parochial schools, city buildings, industrial and business parks, social services and municipal services), public works (streets and roads, engineering, parks, cemetery, and solid waste management), debt service (current portion of bonds and capital leases), and capital outlays (capital improvements or capital acquisitions). The City has one business-type activity, its wastewater treatment operation.

The government-wide financial statements can be found on pages 15-16 of this report.

Fund financial statements: A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Biddeford, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Unlike the government-wide financial statements, however, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental funds' balance sheet and the governmental funds' statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Biddeford maintains thirty-seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Middle School Construction Fund, which are



Management's Discussion and Analysis

considered to be major funds. Data from the other thirty-five governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining* statements on pages 55-70 of this report.

The City of Biddeford adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 17-18 of this report.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City of Biddeford maintains one proprietary fund. The *proprietary fund* is used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Biddeford uses the proprietary fund to account for its wastewater treatment operations reported on pages 21-23 of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City of Biddeford's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds and the City of Biddeford's can be found on pages 24-25 of this report.

The **notes to the financial statements** provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26-44 of this report.

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 45-71 of this report.

Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Biddeford, assets exceeded liabilities by \$40,989,634 at the close the 2004 fiscal year.

Virtually all of the City of Biddeford's net assets reflect its investment in capital assets segregated into: vehicles & equipment, land, buildings & improvements, infrastructure (streets, sidewalks, culverts, manholes, catch basins, storm and wastewater management systems, traffic light controller and systems, and seawalls), and construction in progress, less any related debt used to acquire those assets, which is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not*



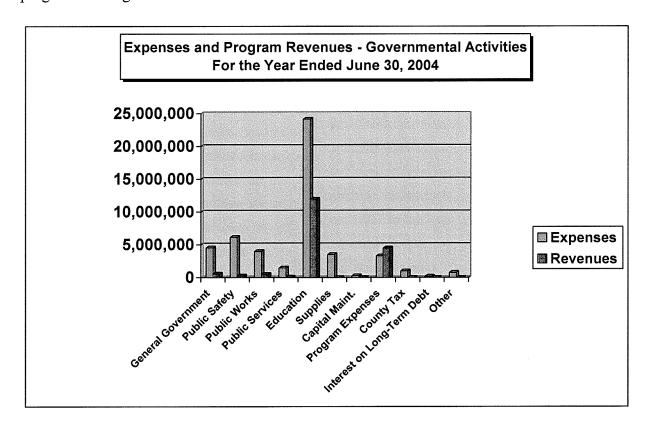
Management's Discussion and Analysis

available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Biddeford net assets (\$38,890) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets* is a balance of \$1,237,806, leaving nothing available for other purposes.

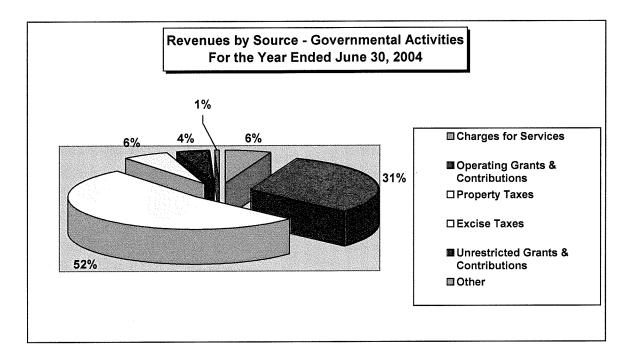
For fiscal 2004, the City of Biddeford is able to report positive balances in both categories of net assets, \$30,673,901 for governmental activities and \$10,315,733 for business-type activities. These numbers compare to \$31,726,501 for governmental activities and \$9,851,418 for business-type activities in fiscal 2003.

Governmental activities. Governmental activities decreased the City of Biddeford's net assets by \$1,052,600. The following chart illustrates total expenses and revenues by program for all governmental activities:

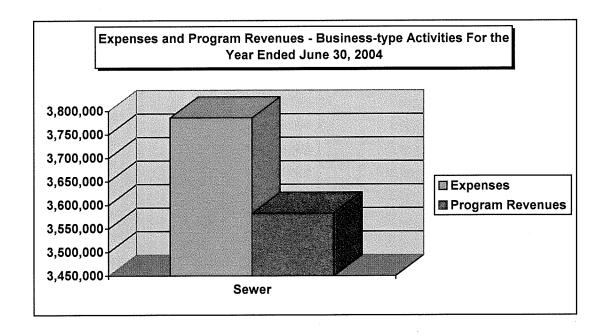


Governmental revenues are shown by source in the following chart:

Management's Discussion and Analysis

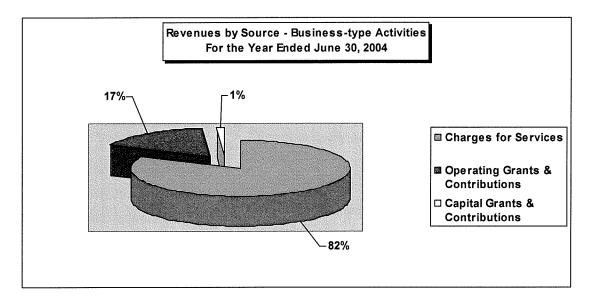


Business-type activities. The City's one business-type activity, its wastewater treatment operation, increased the City of Biddeford's net assets by \$464,315. The following charts illustrate the financial results of wastewater treatment for the fiscal year:





Management's Discussion and Analysis



Financial Analysis of the Government's Funds

As noted earlier, the City of Biddeford uses fund accounting as is customary with municipal financial reporting.

Governmental funds. The focus of the City of Biddeford's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Biddeford's governmental funds reported combined ending fund balances of \$3,013,840. Approximately 95 percent of this total amount (\$2,861,317) constitutes *unreserved fund balance*. The remainder of the fund balance (\$152,523) is *reserved* for various purposes as shown on Statement 3.

The General Fund is the chief operating fund of the City of Biddeford. At the end of the current fiscal year, unreserved fund balance of the General Fund was \$4,273,423, \$2,064,278 of which has been designated by management for subsequent years' expenditures.

The fund balance of the City of Biddeford's General Fund decreased by \$92,629 during the current fiscal year. However, as the budget for the fiscal year had anticipated the use of \$1,138,069 of the fund balance, this result actually represents a positive outcome to the year's budget-actual numbers.



Management's Discussion and Analysis

Proprietary funds. The City of Biddeford's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the City's wastewater fund had a deficit balance of \$1,231,173, compared to the prior year's deficit balance of \$940,039.

General Fund Budgetary Highlights

For the current fiscal year, the revenue categories for taxes and intergovernmental items exceeded budgetary projections, while those for licenses, permits & fees, investment income and other revenue fell short. All expenditure categories except for General Government were below budgetary limits. General Government was overspent due chiefly to unanticipated insurance cost increases.

Capital Asset and Debt Administration

Capital assets. The City of Biddeford's investment in capital assets for its governmental and business type activities as of June 30, 2004, amounted to \$63,218,186 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, vehicles and equipment, and infrastructure. The total decrease in the City of Biddeford's investment in capital assets for the current fiscal year was 0.8 percent (a 0.3 percent increase for governmental activities and a 2.5 percent decrease for business-type activities).

Major capital asset events during the current fiscal year included the following:

- Commencement of construction of a new Middle School
- Over \$196,000 in renovations were made to City Theater, funded by grants and donations.
- Two new school buses were purchased.
- City vehicle purchases included three police cruisers and a van, a new waste packer truck and a pickup truck for Public Works.
- Major reconstruction was done to Mountain Rd. with lesser projects performed on Graham St., Granite Point Rd., Hillside Ave., Wildbrook Dr. and Water St.
- Sidewalk replacements were done on Alfred St., Bacon St., Birch St., Graham St., Maplewood Ave., and Union St.
- One parcel in the Thacher Brook Business Park was sold.

Additional information on the City of Biddeford's capital assets can be found in the notes to the financial statements on pages 35-37 of this report.

Long-term debt. At the end of the current fiscal year, the City of Biddeford had total bonded debt outstanding of \$22,016,558. Of this amount, \$6,916,808 represents debt of Governmental Activities. Business-Type Activities issued the remaining \$15,099,750 of debt. Since a portion of each street sewer upgrade project benefited all City residents through street reconstruction and storm water collection, the General Fund makes an

Management's Discussion and Analysis

annual contribution (currently \$750,000) toward the Wastewater Treatment Fund debt service. This is shown as a transfer out of Governmental Activities and a transfer in to Business-Type Activities. The City of Biddeford issued no new debt during the current fiscal year.

State statutes limit the amount of general obligation debt a municipality may issue to 15 percent of its total state assessed valuation. The current debt limitation for the City of Biddeford is \$216,252,577, which is significantly in excess of the City of Biddeford's outstanding general obligation debt.

Additional information on the City of Biddeford's long-term debt can be found in the notes to the financial statements on page 39 of this report.

Economic Factors and Next Year's Budgets and Rates

- The City of Biddeford's property tax base continues to grow, paced by a healthy building and real estate market. During the current fiscal year, there were 59 new commercial and residential construction starts, totaling over \$17 million in value.
- Despite national economic concerns, motor vehicle and boat excise tax revenue remains healthy, reflecting residents' willingness to continue spending on personal transport and leisure. Excise tax revenue increased by 5.1 percent during the fiscal year.
- Inflationary trends in the region compare favorably to national indices.
- Local unemployment is markedly below the national average, in line with the Northeast Region.

All of these factors were considered in preparing the City of Biddeford's budget for the 2005 fiscal year. The primary budgetary objective was to provide basic City services to its citizens while attempting to keep the property tax rate low. Several additional factors were also considered in this year's budget preparation.

First, the City is keeping a watchful eye on the state budget situation, especially on possible changes to the state's distribution formula for general-purpose aid to education, as well as possible changes in the State municipal revenue sharing formula that would affect the portion of sales and income taxes that Biddeford receives from the statewide collection pool.

Increases in assessed valuation stemming from both new building and a general increase in land values has enabled the City to increase fiscal year 2005 General Fund spending by 5.4% while keeping the tax rate at \$17.45 per thousand, the same as the prior year.



Management's Discussion and Analysis

During the upcoming fiscal year (2005) the City's management will continue to monitor and evaluate local economic conditions and other factors that will affect its future ability to provide services at an affordable level. In the forefront of our revenue and expenditure concerns are:

- ✓ Continuing major premium increases for general liability and workers compensation insurances,
- ✓ Bankruptcy filing by Interstate Brands Corporation, one of the City's major taxpayers,
- ✓ Efforts of Citizen Initiatives at the State level to restrict local spending,
- ✓ The unwillingness of the State Government to embrace real, meaningful tax reform for all levels of government.

Requests for Information

This financial report is designed to provide a general overview of the City of Biddeford's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, City of Biddeford, Maine, P.O. Box 586, Biddeford, Maine 04005.

BASIC FINANCIAL STATEMENTS

CITY OF BIDDEFORD, MAINE Statement of Net Assets June 30, 2004

| Ju | ine 30, 2 | | | |
|---|-----------|---------------------------|--------------------------|------------|
| | G | overnmental Activities | Business-type Activities | Total |
| | | Activities | Activities | Totai |
| ASSETS | | | | |
| Cash and cash equivalents | \$ | 6,510,711 | - | 6,510,711 |
| Receivables: | | | | |
| Taxes and liens - current year | | 653,243 | - | 653,243 |
| Taxes - prior years | | 408,159 | - | 408,159 |
| Liens | | 385,269 | 130,009 | 515,278 |
| Accounts | | 171,453 | 1,242,619 | 1,414,072 |
| Due from State | | 342,013 | - | 342,013 |
| Notes | | 6,010 | - | 6,010 |
| Internal balances | | 1,509,072 | (1,509,072) | - |
| Inventory | | 107,623 | - | 107,623 |
| Prepaid expenses | | 30,364 | 59,333 | 89,697 |
| Capital assets, net | | 36,570,529 | 26,647,657 | 63,218,186 |
| Total assets | | 46,694,446 | 26,570,546 | 73,264,992 |
| LIABILITIES | | | | |
| Accounts payable and other current liabilities | | 3,012,557 | 873,528 | 3,886,085 |
| Accrued payroll | | 1,937,351 | <u>-</u> | 1,937,351 |
| Compensated absences payable | | 2,401,300 | _ | 2,401,300 |
| Deferred revenues | | 264,840 | - | 264,840 |
| Accrued interest | | - | 281,535 | 281,535 |
| Noncurrent liabilities: | | | | |
| Due within one year | | 1,556,074 | 909,250 | 2,465,324 |
| Due in more than one year | | 6,848,423 | 14,190,500 | 21,038,923 |
| Total liabilities | | 16,020,545 | 16,254,813 | 32,275,358 |
| NET ASSETS | | | | |
| Invested in capital assets, net of related debt | | 28,166,032 | 11,546,906 | 39,712,938 |
| Restricted for: | | 20,100,002 | 11,5 10,500 | 57,712,750 |
| Nonexpendable trust principal | | 38,890 | | 38,890 |
| Unrestricted | | 2,468,979 | (1,231,173) | 1,237,806 |
| Total net assets | \$ | 30,673,901 | 10,315,733 | 40,989,634 |
| T A 1447 TTA1 MODALO | - | ,, | ,,- | ,, |

CITY OF BIDDEFORD, MAINE Statement of Activities For the Year Ended June 30, 2004

| Functions/programs Primary government: General government Public services Public safety Public works | | | Onerating | 7.7. | | Primary Government | |
|--|-------------------------------------|---|---|--------------------------|--|-----------------------------|--------------|
| nent | | | Operaning | Capital | <u>a</u> | AARASA J COLONOLLINI | |
| lent . | Expenses | Charges for services | grants and contributions | grants and contributions | Governmental activities | Business-type activities | Total |
| nent | | | | | | | |
| · | | 530 005 | 18 948 | • | (4 075 342) | • | (4 075 342) |
| ruone services Public safety Public works | | 200,000 | 67,01 | | (1,010,17) | | (1,010,010) |
| Public safety Public works | 506,0/5,1 | 6/0,6 | 790,10 | | (1,434,740) | ı | (1,4%4,/40) |
| Public works | 6,423,170 | 67,348 | 188,315 | • | (6,167,507) | a | (6,167,507) |
| | 4,915,477 | 342,947 | 152,024 | | (4,420,506) | ı | (4,420,506) |
| Education | 24.548.746 | 23,762 | 11.918.347 | | (12.606.637) | • | (12,606,637) |
| County tax | 1 011 871 | | | • | (1011,871) | 1 | (1011871) |
| Dolt coming interest | 1,5,110,1 | | ı | | (1/9,110,1) | | (1707,110,1) |
| Debt service - interest | 70,,07 | 1 | | | (701,671) | ı | (70,707) |
| Supplies | 977,511 | • | • | • | (977,511) | | (977,511) |
| Capital maintenance expenses | 269,507 | • | • | 1 | (269,507) | • | (269,507) |
| Program expenses | 3,301,123 | 1.812,925 | 2,684,045 | • | 1.195.847 | • | 1.195.847 |
| Other | 779,897 | 20.076 | | • | (759,821) | ı | (759,821) |
| Total governmental activities | 48,630,123 | 2,806,138 | 15,028,761 | ı | (30,795,224) | - | (30,795,224) |
| | | | | | | | |
| Business-type activities: Sevier System | 196 200 1 | 3 582 800 | , | ı | , | (195 061) | (195 () (25) |
| DOWEL BYSICILI | 100,000,0 | 0,004,000 | | 3 | 1 | (320,301) | (100,020) |
| Total business-type activities | 3,903,367 | 3,582,800 | *************************************** | - | The second secon | (320,567) | (320,567) |
| Total primary government | \$ 52,533,490 | 6,388,938 | 15,028,761 | ı | (30,795,224) | (320,567) | (31,115,791) |
| | General revenues: | | | | | | |
| | Property taxes, le | Property taxes, levied for general purposes | oses | | 25.157.383 | 1 | 25.157.383 |
| | Supplemental taxes | (es | | | 44,780 | ł | 44,780 |
| | Interest and costs on taxes | s on taxes | | | 86,638 | 1 | 86,638 |
| | Payment in lieu of taxes | of taxes | | | 51,992 | 1 | 51,992 |
| | Cable TV franchise fees | ise fees | | | 75,040 | 1 | 75,040 |
| | Motor vehicle excise taxes | cise taxes | | | 2,819,001 | • | 2,819,001 |
| | Registration fees | | | | 74,162 | 1 | 74,162 |
| | Grants and contrib | Grants and contributions not restricted to specific programs: | o specific programs: | | | | • |
| | Homestead exemption | nption | • | | 349,353 | | 349,353 |
| | State Revenue Sharing | haring | | | 1,582,874 | , | 1,582,874 |
| | Other State Aid | , | | | 6,369 | • | 6,369 |
| | Unrestricted investment earnings | ment earnings | | | 97,024 | (15,118) | 81,906 |
| | Gain on bond refinancing | ancing | | | | 20,000 | 50,000 |
| | Miscellaneous revenues | Silles | | | 148 008 | | 148 008 |
| | Transfers | | | | (750,000) | 750 000 | 1 |
| | Total general reve | Total general revenues and transfers | | | 29,742,624 | 784,882 | 30,527,506 |
| | | Change in net assets | ,S2 | | (1,052,600) | 464,315 | (588,285) |
| | Net assets - beginning, as restated | ing, as restated | | | 31,726,501 | 9,851,418 | 41,577,919 |
| | Net assets - ending | м | | | \$ 30,673,901 | 10,315,733 | 40,989,634 |

Balance Sheet Governmental Funds June 30, 2004

| | | 2 1 1 | 0.0 | 755 4 3 |
|------------|--|---|--|---------------------------------|
| | | School | Other | Total |
| | General | - | | Governmental Funds |
| | General | Improvements | 1 unus | Tunus |
| | | | | |
| \$ | 6,237,473 | - | 273,238 | 6,510,71 |
| | | | | |
| | 437,466 | - | - | 437,46 |
| | 408,159 | - | - | 408,159 |
| | 385,269 | - | - | 385,26 |
| | 171,453 | - | 215,777 | 387,23 |
| | 260,499 | - | 81,514 | 342,013 |
| | - | - | 6,010 | 6,010 |
| | 90,662 | - | 16,961 | 107,623 |
| | 1,534,319 | - | 1,983,374 | 3,517,693 |
| | 30,364 | = | | 30,364 |
| \$ | 9,555,664 | - | 2,576,874 | 12,132,538 |
| | | | | |
| | | | | |
| | 1,094,059 | 1,170,248 | 358,759 | 2,623,066 |
| | | <u>-</u> | · - | 1,937,35 |
| | | - | - | 728,22 |
| | · - | 1,931,471 | 466,641 | 2,398,112 |
| | 1,431,942 | | | 1,431,942 |
| | 5,191,579 | 3,101,719 | 825,400 | 9,118,698 |
| | | | | |
| | | | | |
| | _ | _ | 6.010 | 6,010 |
| | 90.662 | <u>-</u> | • | 107,623 |
| | 90,002 | - | • | 38,890 |
| | - | - | 36,690 | 30,000 |
| | 2.064.279 | | | 2,064,278 |
| | | - | - | 2,209,14 |
| | 2,209,143 | - | 1 225 967 | |
| | - | (2.101.710) | | 1,225,863 |
| | - | (3,101,/19) | 463,746 | (2,637,973 |
| | 4 364 085 | (3 101 719) | 1 751 474 | 3,013,840 |
| • | · | (3,101,715) | | 3,013,040 |
| | | erent because: | 2,576,874 | |
| t financia | al resources | | | 36,570,52 |
| urrent nei | riod expenditures | | | 50,570,52 |
| arrent per | riod experiantics | | | 1,167,10 |
| not due or | nd novehla | | | 1,107,10 |
| | | | | |
| ieu in ine | runus. | | | (£ 01£ 00 |
| | | | | (6,916,80 (1,109,68 |
| | | | | (1.109.68 |
| | | | | |
| | | | | (1,673,073 (378,000 |
| י | \$ ement of a trinancia current per cot due ar | 437,466 408,159 385,269 171,453 260,499 - 90,662 1,534,319 30,364 \$ 9,555,664 \$ 1,094,059 1,937,351 728,227 - 1,431,942 5,191,579 90,662 - 2,064,278 2,209,145 - 4,364,085 \$ 9,555,664 | \$ 6,237,473 - 437,466 - 408,159 - 385,269 - 171,453 - 260,499 90,662 - 1,534,319 - 30,364 - \$ 9,555,664 - \$ 1,094,059 1,170,248 1,937,351 - 728,227 - 1,931,471 1,431,942 - 5,191,579 3,101,719 2,064,278 - 2,064,278 - 2,064,278 3,101,719 4,364,085 (3,101,719) \$ 9,555,664 - ement of net assets are different because: t financial resources cont due and payable | \$ 6,237,473 - 273,238 437,466 |

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the year ended June 30, 2004

| | | School | Other | Total |
|---|------------|--------------|--------------|--------------|
| | | Capital | Governmental | Governmental |
| · · · · · · · · · · · · · · · · · · · | General | Improvements | Funds | Funds |
| Revenues: | | | | |
| Taxes \$ | 28,050,923 | _ | 272,809 | 28,323,732 |
| Licenses and permits | 846,792 | _ | -,, | 846,792 |
| Intergovernmental | 14,283,312 | _ | 2,684,045 | 16,967,357 |
| User fees | | _ | 1,348,879 | 1,348,879 |
| Investment income | 59,359 | | 37,665 | 97,024 |
| Other | 348,515 | _ | 484,122 | 832,637 |
| Total revenues | 43,588,901 | - | 4,827,520 | 48,416,421 |
| Expenditures: | | | | |
| General government | 4,387,031 | - | - | 4,387,031 |
| Public services | 1,480,175 | _ | - | 1,480,175 |
| Public safety | 6,155,678 | _ | _ | 6,155,678 |
| Public works | 3,993,502 | - | _ | 3,993,502 |
| Education and libraries | 24,726,364 | _ | - | 24,726,364 |
| County tax | 1,011,871 | _ | _ | 1,011,871 |
| Debt service | 1,116,048 | - | - | 1,116,048 |
| Supplies | | - | 621,159 | 621,159 |
| Capital expenditures | 356,352 | 2,535,086 | 284,047 | 3,175,485 |
| Program expenditures | - | - | 3,263,438 | 3,263,438 |
| Contracted services | _ | - | 37,685 | 37,685 |
| Other | 338,275 | - | 441,622 | 779,897 |
| Total expenditures | 43,565,296 | 2,535,086 | 4,647,951 | 50,748,333 |
| Excess (deficiency) of revenues over (under) expenditures | 23,605 | (2,535,086) | 179,569 | (2,331,912 |
| Other financing sources (uses): | | | | |
| Proceeds from issuance of capital leases | 356,352 | _ | _ | 356,352 |
| Transfers from other funds | 277,414 | _ | _ | 277,414 |
| Transfers to other funds | (750,000) | _ | (277,414) | (1,027,414 |
| Total other financing sources (uses) | (116,234) | - | (277,414) | (393,648 |
| Net change in fund balances | (92,629) | (2,535,086) | (97,845) | (2,725,560 |
| Fund balances (deficit), beginning of year | 4,456,714 | (566,633) | 1,849,319 | 5,739,400 |
| Fund balances (deficit), end of year \$ | 4,364,085 | (3,101,719) | 1,751,474 | 3,013,840 |

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the year ended June 30, 2004

| For the year ended June 30, 2004 | | |
|--|----|----------------------|
| Net change in fund balances - total governmental funds (from Statement 4) | \$ | (2,725,560) |
| Amounts reported for governmental activities in the statement of activities (Statement 2) are different because: | | |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays (\$3,341,530) exceeded loss disposal of assets (\$327,452) and depreciation expense (\$2,265,786). | on | 748,292 |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. | | (88,897) |
| Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds. This is the change in accrued compensated absences (\$148,031) and the landfill liability (\$18,000). | | (130,031) |
| Bond and capital lease proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which repayments exceeded | | |
| proceeds: Bonds and notes Capital leases | | 1,026,905 116,691 |

See accompanying notes to financial statements.

(1,052,600)

Change in net assets of governmental activities (see Statement 2)

CITY OF BIDDEFORD, MAINE Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - General Fund For the year ended June 30, 2004

| | ded June 30, 200 | | | Variance with final budget |
|---|------------------|-------------|------------|----------------------------|
| | Budgeted | | A 3 | positive |
| | Original | Final | Actual | (negative) |
| Revenues: | | | | |
| Taxes \$ | 27,664,766 | 27,664,766 | 28,050,923 | 386,157 |
| Licenses, permits and fees | 887,151 | 887,151 | 846,792 | (40,359) |
| Intergovernmental | 11,505,790 | 11,505,790 | 11,888,747 | 382,957 |
| Investment | 94,955 | 94,955 | 59,359 | (35,596) |
| Other | 398,998 | 398,998 | 348,515 | (50,483) |
| Total revenues | 40,551,660 | 40,551,660 | 41,194,336 | 642,676 |
| Expenditures: | | | | |
| Current: | | | | |
| General government | 4,143,470 | 4,143,470 | 4,387,031 | (243,561) |
| Public services | 1,541,930 | 1,541,930 | 1,480,175 | 61,755 |
| Public safety | 6,187,951 | 6,187,951 | 6,155,678 | 32,273 |
| Public works | 4,460,616 | 4,460,616 | 3,993,502 | 467,114 |
| County tax | 1,011,871 | 1,011,871 | 1,011,871 | · - |
| Education and libraries | 22,749,214 | 22,749,214 | 22,331,799 | 417,415 |
| Other | 898,291 | 898,291 | 338,275 | 560,016 |
| Debt service | 1,120,059 | 1,120,059 | 1,116,048 | 4,011 |
| Total expenditures | 42,113,402 | 42,113,402 | 40,814,379 | 1,299,023 |
| Excess (deficiency) of revenues over (under) expenditures | (1,561,742) | (1,561,742) | 379,957 | 1,941,699 |
| | | | | |
| Other financing sources (uses): | | | | 440.444 |
| Transfers - in | 159,000 | 159,000 | 277,414 | 118,414 |
| Transfers - out | (700,000) | (700,000) | (750,000) | (50,000 |
| Use of designated fund balance | 604,385 | 604,385 | - | (604,385 |
| Homestead budgeted twice | 360,288 | 360,288 | - | (360,288 |
| Budgeted use of fund balance - City | 450,000 | 450,000 | - | (450,000 |
| Budgeted use of fund balance - Education | 688,069 | 688,069 | (150 50 5) | (688,069 |
| Total other financing sources (uses) | 1,561,742 | 1,561,742 | (472,586) | (2,034,328 |
| Net change in fund balances | - | - | (92,629) | (92,629 |
| Fund balance, beginning of year | | | 4,456,714 | |
| Fund balance, end of year \$ | | a aaamnamin | 4,364,085 | |

Statement of Net Assets Proprietary Funds June 30, 2004

| Durings two Astinities Entern | wise Euroda | |
|---|-------------|-------------|
| Business-type Activities - Enterp | orise runus | Sewer |
| | | Fund |
| | | Tunu |
| ASSETS | | |
| Current assets: | | |
| Accounts receivable - other | \$ | 19,289 |
| Accounts receivable - billed | | 641,767 |
| Accounts receivable - unbilled | | 581,563 |
| Prepaid insurance | | 1,913 |
| Sewer liens | | 130,009 |
| Total current assets | | 1,374,541 |
| Non-current assets: | | |
| Property, plant, and equipment | | 31,941,501 |
| Less accumulated depreciation | | (5,293,844) |
| Unamortized bond premium | | 57,420 |
| Total noncurrent assets | | 26,705,077 |
| | Φ. | |
| Total assets | \$ | 28,079,618 |
| LIABILITIES | | |
| Current liabilities: | | |
| Accounts payable | | 873,528 |
| Accrued interest | | 281,535 |
| Interfund loans | | 1,509,072 |
| Bonds payable, current | | 909,250 |
| Total current liabilities | | 3,573,385 |
| Total Callent Hadiland | | |
| Noncurrent liabilities: | | |
| Bonds payable | | 14,190,500 |
| Total noncurrent liabilities | | 14,190,500 |
| Total liabilities | \$ | 17,763,885 |
| I our natmittes | y | 17,700,000 |
| NET ASSETS | | |
| Invested in capital assets, net of related debt | | 11,546,906 |
| Unrestricted | | (1,231,173) |
| Total net assets | \$ | 10,315,733 |
| 10tal net assets | Ψ | 10,010,700 |

Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds

For the year ended June 30, 2004

| Business-type Activities - Enterprise | e Funds | |
|--|--|---------------|
| | | Sewer Fund |
| Operating revenues: | | |
| Charges for services | \$ | 3,264,237 |
| Industrial pretreatment | | 107,477 |
| Other | | 211,086 |
| Total operating revenues | | 3,582,800 |
| Operating expenses: | | |
| Personnel services | | 476,188 |
| Contract services | | 1,114,475 |
| Supplies, maintenance and repairs | | 182,244 |
| Insurance | | 15,652 |
| Utilities | | 308,381 |
| Other | | 209,228 |
| Depreciation | | 801,506 |
| Total operating expenses | | 3,107,674 |
| Operating income | | 475,126 |
| Nonoperating revenue (expense): | | |
| Gain on bond refinancing | | 50,000 |
| Interest income | | (15,118 |
| Interest expense | | (795,693 |
| Total nonoperating revenue (expense) | | (760,811 |
| Transfer in | | 750,000 |
| Change in net assets | | 464,315 |
| Net assets, beginning of year, as restated | rock de la constant d | 9,851,418 |
| Net assets, end of year | \$ | 10,315,733 |

Statement of Cash Flows - Proprietary Funds For the year ended June 30, 2004

| Business-type Activities - Enterprise Funds | | |
|--|--------------|------------------------|
| | | Sewer |
| | | Fund |
| Cash flows from operating activities: | | |
| Receipts from customers and users | \$ | 3,762,518 |
| Payments to suppliers | | (2,240,558) |
| Payments to employees | | (476,188) |
| Net cash provided by operating activities | | 1,045,772 |
| Cash flows from non-capital financing activities: | | |
| Operating transfers from other funds | | 750,000 |
| Net cash provided by non-capital financing activities | | 750,000 |
| Cash flows from capital and related financing activities: | | |
| (Purchase) disposal of capital assets | | (60,686) |
| Bond, note and lease principal payments | | (959,250 |
| Gain on bond refinancing | | 50,000 |
| Amortization on bond discounts | | 2,320 |
| Interest paid | | (813,038 |
| Net cash used in financing activities | | (1,780,654 |
| | | |
| Cash flows from investing activities: | | (15 110) |
| Investment income | | (15,118) |
| Net cash provided by investing activities | · | (15,118) |
| Increase in cash | | - |
| Cash, beginning of year | ************ | _ |
| Cash, end of year | \$ | _ |
| | | |
| Reconciliation of operating income to net cash | | |
| provided (used) by operating activities: | | 175 126 |
| Operating income (loss) | | 475,126 |
| Adjustments to reconcile net income to | | |
| net cash provided by operating activities: | | 901 506 |
| Depreciation | | 801,506 |
| (Increase) decrease in operating assets: | | 179,718 |
| Accounts receivable | | (216 |
| Prepaid insurance | | (210 |
| Increase (decrease) in operating liabilities: | | 53,458 |
| Accounts payable | | |
| Interfund loans Net cash provided by operating activities | \$ | (463,820) 1,045,772 |

CITY OF BIDDEFORD, MAINE Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2004

| J | me 50, 2004 | | |
|----------------------|-------------|---|-----------------|
| | | Private-purpose Trust Fund (Scholarships) | Agency Funds |
| ASSETS | | | |
| Cash | \$ | 189,312 | 152,605 |
| Accounts receivable | Ψ | - | 75,862 |
| Interfund loans | | - | 389,491 |
| Total assets | | 189,312 | 617,958 |
| LIABILITIES AND | | | |
| NET ASSETS | | | |
| Liabilities: | | | |
| Funds held in escrow | | - | 614,253 |
| Accounts payable | | - | 3,705 |
| Total liabilities | | - | 617,958 |
| | | | |
| NET ASSETS | | | |
| Held in trust | \$ | 189,312 | - |

CITY OF BIDDEFORD, MAINE Statement of Changes in Fiduciary Net Assets Fiduciary Funds

For the year ended June 30, 2004

| | | Private-purpose Trust Fund (Scholarships) | |
|--------------------------------|----|---|--|
| Additions: | | | |
| Investment income | \$ | 5,664 | |
| Donations | · | 37,280 | |
| Total additions | | 42,944 | |
| Deductions: Scholarships/other | | 35,819 | |
| Total deductions | | 35,819 | |
| Change in net assets | | 7,125 | |
| Net assets, beginning of year | | 182,187 | |
| Net assets, end of year | \$ | 189,312 | |

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Biddeford, Maine was incorporated in 1718. The City operates under a Council-Manager form of government. The financial statements of the City have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below:

A. Reporting Entity

In evaluating how to define the reporting entity, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit was made based on criterion set forth in GAAP. The criterion used defines the reporting entity as the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. Application of this criterion and determination of type of presentation involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens. Based upon the application of these criteria, the following is a brief review of each potential component unit addressed in defining the City's reporting entity.

The following two entities have been excluded from these financial statements as they do not meet the criteria of component units. They are separate legal entities from the City of Biddeford and the City is not financially accountable for them.

Biddeford-Saco-Old Orchard Beach Transit Committee

The City of Biddeford has entered into this joint venture with the City of Saco and the Town of Old Orchard Beach, Maine to provide public transportation services. This joint venture is considered to be a separate reporting entity and has not been included within the financial statements of the City. Although the City provides a portion of the entity's financial support, other criteria for inclusion are absent. The organization is independently operated and there is no control or oversight exercised by the City.

Biddeford Housing Authority

The Biddeford Housing Authority provides housing assistance to low income, elderly and disabled individuals and families under Section 8 of the Housing and Community Development Act of 1974. Although the City shares staff and space with the Housing Authority, the organization is independently operated and there is no control or oversight exercised by the City.

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City has elected not to allocate indirect costs among the programs, functions and segments. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as certain compensated absences and claims and judgments, are recorded only when the payment is due.

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Those revenues susceptible to accrual are property taxes, interest, and charges for services. Other receipts and taxes become measurable and available when cash is received by the City and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The School Capital Improvements Fund accounts for activity related to the construction of a new middle school.

The City reports the following major proprietary fund:

The Sewer Fund accounts for the operation of a sewer system in Biddeford.

Additionally, the City reports the following fund type:

Fiduciary funds account for assets held by the City in a trustee capacity or as an agent on behalf of others. The City's fiduciary funds include the following fund types:

Private-purpose Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School Department's own programs.

Agency funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. The funds are used to account for assets that the City holds for others in an agency capacity.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to the same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's sewer fund and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's proprietary fund are charges to customers for sales and services; operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Cash and Investments

Cash includes amounts in demand deposits, savings accounts and certificates of deposit. State statutes authorize the City to invest in obligations of the U. S. Treasury, commercial paper, corporate bonds and repurchase agreements.

Investments are stated at fair market value. For the purposes of the statement of cash flows, all highly liquid investments with a maturity of three months or less when purchased are considered to be cash equivalents.

E. Short-term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as interfund loans on the balance sheet.

F. Receivables

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Unbilled revenues from the Sewer Fund are recognized at the end of each fiscal year on a pro rata basis. This amount is based on billings during the months following the close of the fiscal year.

G. Inventory Valuation

Materials, supplies and food commodities are valued at the lower of cost or market using the first-in, first-out (FIFO) method. The cost of inventories is recorded as expenditures/expenses when consumed rather than when purchased.

H. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal repairs and maintenance that do not add to the value of the asset or materially extend assets lives are not capitalized.

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed, if material.

Property, plant, and equipment of the primary government is depreciated using the straight-line method over the assets' estimated useful lives ranging from 3 to 60 years.

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34 which requires the inclusion of infrastructure capital assets in local government's basic financial statements. In accordance with Statement No. 34, the City has included the value of, at a minimum, "major" infrastructure assets as defined in GASB Statement No. 34 that were acquired, constructed or significantly reconstructed, or that received significant improvements after June 30, 1980 in the Basic Financial Statements.

The City elects to use the Depreciation Approach as defined by Statement No. 34 for reporting. The City conducted an inventory of all other capital assets for fiscal year 2003.

This process determined the original cost, which is defined as the actual cost to acquire new property in accordance with market prices at the time of first construction/acquisition. Original costs were developed in one of three ways: 1) historical records; 2) standard unit costs appropriate for the construction/acquisition date; or 3) present cost indexed by a reciprocal factor of the price increase from the construction/acquisition date to the current date. The accumulated depreciation, defined as the total depreciation from the date of construction/acquisition to the current date on a straight line, unrecovered cost method was computed using industry accepted life expectancies for each capital asset. The book value was then computed by deducting the accumulated depreciation from the original cost.

I. Compensated Absences

City employees are entitled to certain compensated absences based on their length of employment. With minor exceptions, compensated absences either vest or accumulate and are accrued when they are earned.

J. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs if material to basic financial statements, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs, if material are reported as deferred charged and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

K. Fund Balances

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designated fund balances represent tentative plans for future use of financial resources.

L. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriations. All encumbrances, if any, are reserved at year end.

M. Use of Estimates

Preparation of the City's financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent items at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

N. Comparative Data/Reclassifications

Comparative data for the prior year have been presented only for certain funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data may have been reclassified in order to be consistent with the current year's presentation.

STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

The City utilizes a formal budgetary accounting system to control revenues and expenditures accounted for in the General Fund and the Sewer Enterprise Fund. These budgets are established in accordance with the various laws which govern the City's operations. For each of the funds for which a formal budget is adopted, the same basis of accounting is used to reflect actual revenues and expenditures recognized on the basis of accounting principles generally accepted in the United States of America, except for Maine State Retirement on behalf payments. Maine State Retirement contributions are made by the State of Maine on behalf of the Biddeford School Department. These amounts have not been budgeted in the General Fund and result in a difference in reporting on a budgetary basis of accounting vs. reporting under accounting principles generally accepted in the United States of America of \$2,394,565.

Each year, the City Manager submits to the Mayor and City Council a budget for the ensuing fiscal year and an accompanying message. The City Manager's message explains the budget both in fiscal terms and in terms of the work programs. It outlines the proposed financial policies of the City for the coming fiscal year, describes the important features of the budget, indicates any major changes from the current year in financial policies, expenditures, and revenues, together with the reasons for such changes, summarizes the City's debt position, and includes such other material as the City Manager deems desirable. It also describes the tax impact of the proposed budget.

STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY, CONTINUED

Hearings are held to obtain public comments. The budget is legally enacted by an appropriation order. The order enacts the total City and the total School appropriation. In addition, separate orders are adopted for the Sewer Fund. Any revisions to the budget that alter total expenditures must be approved by the Council. All unexpended appropriations lapse at year end unless specific approval is granted to carry forward such amounts. The budgeted financial statements represented in this report reflect the final budget authorization, including all amendments.

The adjusted budget presented for the General Fund in the Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Statement 6), includes various adjustments as follows:

| | Revenues | Expenditures | Other financing sources |
|--|---------------|--------------|-------------------------|
| 2003-2004 budget as originally adopted | \$ 41,908,980 | (41,908,980) | - |
| Subsequent authorizations | 300,037 | (300,037) | - |
| Operating transfers | (159,000) | 700,000 | (541,000) |
| Utilization of prior year balances: | | | |
| School | (688,069) | - | 688,069 |
| City | (450,000) | - | 450,000 |
| Designated fund balance | | (604,385) | 604,385 |
| Homestead budgeted twice | (360,288) | - | 360,288 |
| Totals | \$ 40,551,660 | (42,113,402) | 1,561,742 |

B. Excess of Expenditures Over Appropriations

For the year ended June 30, 2004, expenditures exceeded appropriations in the following departments:

| Assessor | \$ 2,715 |
|-------------------------------|----------|
| City clerk/tax collector | 13,544 |
| General administration | 235,275 |
| Personnel | 1,544 |
| Employee benefits | 76,630 |
| Parks and recreation | 8,593 |
| Community Center | 69 |
| Industrial Parks | 179 |
| Communications | 23,036 |
| Police investigative services | 46,297 |
| Fire Department | 8,451 |

STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY, CONTINUED

C. Deficit Fund Balance

At June 30, 2004, the following funds had deficit fund balances:

| Special Revenue Funds: | | |
|-----------------------------|----|-----------|
| Environmental testing | \$ | 159 |
| Pool Beach improvements | | 6,278 |
| Insurance claims | | 11,607 |
| Law enforcement | | 40,446 |
| Environmental code | | 71,774 |
| Ambulance | | 18,006 |
| School Lunch | | 16,578 |
| Capital Projects Funds: | | |
| T2000 Grant | | 27,319 |
| School capital improvements | 3 | 3,101,719 |

These deficits will be funded by future grant revenue, charges for services or future bond proceeds.

CASH DEPOSITS AND INVESTMENTS

The City's policy is to invest all available funds at the highest possible rates, in conformance with legal and administrative guidelines, while avoiding unreasonable risk. The funds are invested in liquid investments planned to coincide with its cash needs during the year.

A. Deposits

The City's deposits are categorized as follows to give an indication of the level of risk assumed by the City at year end: Category 1 includes deposits covered by federal depository insurance or by collateral held by the City or by the City's agent in the City's name; category 2 includes uninsured deposits covered by collateral held by the pledging financial institution's trust department or agent in the City's name; category 3 includes uninsured and uncollateralized deposits. At June 30, 2004, cash and cash equivalents consisted of the following:

| accounts and certificates of deposit | 6,844,333 | 7,709,859 | 635,052 | 6,883,907 | 190,900 |
|--------------------------------------|------------------------|------------------------|----------------|------------|----------|
| Petty cash Checking, savings | \$ 8,295 | - | . - | - | - |
| me following. | Carrying <u>amount</u> | Bank <u>balance</u> | 1 | Category 2 | <u>3</u> |

CASH DEPOSITS AND INVESTMENTS, CONTINUED

B. Investments

Maine statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, repurchase agreements and certain corporate stocks and bonds. Generally, the City invests such excess funds in repurchase agreements collateralized by U.S. Government Securities.

Investments are classified into three categories. Category 1 includes investments which are held by the City or its agent in the City's name or insured bank deposits. Category 2 includes uninsured and unregistered investments held by the financial institution's trust department in the City's name, or uninsured bank deposits secured by collateral held in the City's name. Category 3 includes all other investments or bank deposits. At June 30, 2004, all of the City's deposits were classified as cash and cash equivalents for financial statement purposes.

Due to higher cash flows at certain times during the year, the City's investments fluctuate significantly.

PROPERTY TAX

Property taxes for the current year were committed on July 31, 2003 on the assessed value listed as of the previous April 1 for all real and personal property located in the City. All real and personal property taxes were due in two installments, 50% on October 8, 2003, and 50% on April 7, 2004. Interest at the rate of 7% per annum was charged on any amounts remaining unpaid after these respective due dates. Assessed values are periodically established by the City's Assessor at 100% of estimated market value. A revaluation was completed for the list of April 1, 1993. The assessed value of \$1,441,683,850 was 100% of the estimated market value and 89.52% of the 2004 state valuation of \$1,610,450,000.

The City is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay, and amounted to \$289,279 for the year ended June 30, 2004.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The City has the authority to foreclose on property eighteen months after the filing of the lien if the tax liens and associated costs remain unpaid.

Property taxes levied during the year were recorded as receivables at the time the levy was made. The receivables collected during the year and in the first sixty days following the end of the fiscal year have been recorded as revenues. The remaining receivables have been recorded as deferred revenues.

The following summarizes the 2004 and 2003 levy:

| <u>2004</u> | <u>2003</u> |
|-------------------------------------|-------------------------------|
| | |
| \$ 556,463,500 | 552,221,500 |
| 770,614,000 | 622,897,800 |
| 114,606,350 | 117,057,400 |
| \$ 1 <i>11</i> 1 6 \$3 \$5 0 | 1,292,176,700 |
| | \$ 556,463,500 770,614,000 |

| PERTY TAX, CONTINUED | | |
|-----------------------------------|------------------|---------------|
| Total assessed valuation | \$ 1,441,683,850 | 1,292,176,700 |
| Tax rate (per \$1,000) | 17.45 | 18.76 |
| Commitment | 25,157,383 | 24,241,235 |
| Supplemental taxes assessed | 44,780 | 1,396 |
| | 25,202,163 | 24,242,631 |
| Less - collections and abatements | 24,764,697 | 23,720,008 |
| Receivable at end of year | 437,466 | 522,623 |
| Consisting of: | | |
| Real estate taxes | 353,851 | 434,938 |
| Personal property taxes | 83,615 | 87,685 |
| Receivable at end of year | \$ 437,466 | 522,623 |
| Collection rate | 98.26% | 97.84% |

CAFITAL ASSETS

In accordance with GASB Statement No. 34, the City has reported all capital assets including infrastructure in the Government-wide Statement of Net Assets. The table below presents summary information on infrastructure assets for both years ending June 30, 2003 and 2004.

Capital asset activity for the year ended June 30, 2004 was as follows:

| | Balance June 30, | | | Balance June 30, |
|--|---------------------|------------------|------------------|---------------------|
| | 2003 | <u>Increases</u> | <u>Decreases</u> | 2004 |
| Governmental activities: | | | | |
| Capital assets, not being depreciated: | | | | |
| Land - City | \$ 3,627,521 | - | (15,578) | 3,611,943 |
| Land - School | 640,175 | - | - | 640,175 |
| Construction in progress – School | - | 1,931,472 | - | 1,931,472 |
| Total capital assets, not being depreciated | 4,267,696 | 1,931,472 | (15,578) | 6,183,590 |
| Capital assets, being depreciated: | | | | |
| Land improvements - City | 292,783 | 12,481 | - | 305,264 |
| Land improvements - School | 59,910 | _ | - | 59,910 |
| Buildings and building improvement - City | 6,173,768 | 384,752 | (21,000) | 6,537,520 |
| Buildings and building improvements - School | 15,587,282 | 18,311 | - | 15,605,593 |
| Machinery and equipment - City | 2,286,422 | 56,500 | - | 2,342,922 |
| Machinery and equipment - School | 910,008 | _ | - | 910,008 |
| Vehicles - City | 4,024,890 | 221,691 | (113,190) | 4,133,391 |
| Vehicles - School | 1,235,375 | 104,274 | (39,000) | 1,300,649 |
| Infrastructure – City | 39,581,262 | 612,049 | (750,323) | 39,442,988 |
| Infrastructure - School | 286,877 | - | - | 286,877 |
| Total capital assets being depreciated | 70,438,577 | 1,410,058 | (923,513) | 70,925,122 |

| T | | | | |
|---|--|--|------------------|--|
| Less accumulated depreciation for: Land improvements - City | \$ 137,613 | 8,052 | _ | 145,6 |
| Land improvements - City Land improvements - School | 40,439 | 2,996 | - - | 43,4 |
| Buildings and building improvements - City | 3,219,658 | 202,185 | (10,500) | 3,411,3 |
| Buildings and building improvements - City | 7,505,522 | 355,434 | (10,500) | 7,860,9 |
| Machinery and equipment - City | 1,354,077 | 170,301 | _ | 1,524,3 |
| Machinery and equipment - City | 790,837 | 48,449 | _ | 839,2 |
| Vehicles - City | 2,553,235 | 265,564 | (81,998) | 2,736,8 |
| Vehicles - City Vehicles - School | 702,277 | 115,266 | (39,000) | 2,730,8 778,5 |
| | 22,386,736 | 1,083,196 | (480,141) | 22,989,7 |
| Infrastructure - City Infrastructure - School | 193,642 | 14,343 | (460,141) | 22,989,7 |
| Total accumulated depreciation | 38,884,036 | 2,265,786 | (611,639) | 40,538,1 |
| Total accumulated depresention | 30,001,030 | 2,200,700 | (011,05) | 10,000,1 |
| Total capital assets being depreciated, net | 31,554,541 | (855,728) | (311,874) | 30,386,9 |
| | | 4 0 8 8 8 4 4 | (20 | 26.550.5 |
| Governmental activities capital assets, net | 3 33,044,43/ | 1,075,744 | (327,432) | 36,570,5 |
| | Balance | | | Balanc |
| | | | | |
| | | | | |
| | June 30, | Increases | Decreases | June 30 |
| Business-type activities: | | Increases | Decreases | |
| Business-type activities: Capital assets, not being depreciated: | June 30, | Increases | Decreases | June 30 |
| Capital assets, not being depreciated: | June 30, 2003 | Increases - | <u>Decreases</u> | June 30 2004 |
| Capital assets, not being depreciated: <u>Land</u> | June 30, 2003 \$ 204,274 | Increases - | Decreases - | June 30 2004 204,2 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated | June 30, 2003 | Increases - | - | June 30 2004 204,2 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated Capital assets, being depreciated: | June 30, 2003 \$ 204,274 204,274 | Increases | - | June 30 2004 204,2 204,2 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated | June 30, 2003 \$ 204,274 | Increases | - | June 30 2004 204,2 204,2 16,010,9 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated Capital assets, being depreciated: Machinery and equipment | June 30, 2003 \$ 204,274 204,274 16,010,938 | - - | - | June 30 2004 204,2 204,2 16,010,9 109,4 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated Capital assets, being depreciated: Machinery and equipment Vehicles Infrastructure, sewer | June 30, 2003 \$ 204,274 204,274 16,010,938 109,459 | - - - - | - - - | June 30 2004 204,2 204,2 16,010,9 109,4 15,616,8 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated Capital assets, being depreciated: Machinery and equipment Vehicles Infrastructure, sewer Total capital assets being depreciated | June 30, 2003 \$ 204,274 204,274 16,010,938 109,459 15,484,862 | - - - - 131,968 | - - - - | June 30 2004 204,2 204,2 16,010,9 109,4 15,616,8 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated Capital assets, being depreciated: Machinery and equipment Vehicles Infrastructure, sewer Total capital assets being depreciated Less accumulated depreciation for: | June 30, 2003 \$ 204,274 204,274 16,010,938 109,459 15,484,862 31,605,259 | - - - - 131,968 | - - - - | June 30 2004 204,2 204,2 16,010,9 109,4 15,616,8 31,737,2 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated Capital assets, being depreciated: Machinery and equipment Vehicles Infrastructure, sewer Total capital assets being depreciated Less accumulated depreciation for: Machinery and equipment | June 30, 2003 \$ 204,274 204,274 16,010,938 109,459 15,484,862 31,605,259 2,780,627 | - - 131,968 131,968 394,484 | - - - - | June 30 2004 204,2 204,2 16,010,9 109,4 15,616,8 31,737,2 3,175,1 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated Capital assets, being depreciated: Machinery and equipment Vehicles Infrastructure, sewer Total capital assets being depreciated Less accumulated depreciation for: Machinery and equipment Vehicles | June 30, 2003 \$ 204,274 204,274 16,010,938 109,459 15,484,862 31,605,259 2,780,627 26,558 | - - 131,968 131,968 394,484 16,580 | - - - - | June 30 2004 204,2 204,2 16,010,9 109,4 15,616,8 31,737,2 3,175,1 43,1 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated Capital assets, being depreciated: Machinery and equipment Vehicles Infrastructure, sewer Total capital assets being depreciated Less accumulated depreciation for: Machinery and equipment | June 30, 2003 \$ 204,274 204,274 16,010,938 109,459 15,484,862 31,605,259 2,780,627 | - - 131,968 131,968 394,484 | - - - - | June 30 |
| Capital assets, not being depreciated: Land Total capital assets not being depreciated Capital assets, being depreciated: Machinery and equipment Vehicles Infrastructure, sewer Total capital assets being depreciated Less accumulated depreciation for: Machinery and equipment Vehicles Infrastructure, sewer | June 30, 2003 \$ 204,274 204,274 16,010,938 109,459 15,484,862 31,605,259 2,780,627 26,558 1,685,153 | - - 131,968 131,968 394,484 16,580 390,442 | - - - - | June 30 2004 204,2 204,2 16,010,9 109,4 15,616,8 31,737,2 3,175,1 43,1 2,075,5 |

Note: Capital assets have been reclassified to conform to the internal reporting structure. Beginning balances have been restated to agree to actual. The following summarizes the restatement of capital assets and beginning net assets:

| CAPITAL ASSETS, CONTINUED | | | |
|--|---------------------------------|---|-----------------------------|
| | 2003 capital assets | 2003 net assets | |
| As previously reported | \$ 36,432,111 | 32,336,375 | |
| Adjustment | (609,874) | (609,874) | |
| As restated | \$ 35,822,237 | 31,726,501 | |
| Depreciation expense was charged to fund | tions/programs of the primar | y government as follo | ws: |
| Governmental activities: | | | |
| General government | | | \$ 89,234 |
| Public safety | | | 267,492 |
| Public works, including depreciation | on of general infrastructure as | ssets | 1,281,842 |
| Public service | | | 90,730 |
| Education and libraries | | | 536,488 |
| <u>Total depreciation expense – gov</u> | ernmental activities | | \$ 2,265,786 |
| Business-type activities: | | | |
| Infrastructure | | | \$ 390,442 |
| Machinery and equipment | | | 394,484 |
| Vehicles | | | 16,580 |
| Total depreciation expense – busin | ess-type activities | | \$ 801,506 |
| INTERFUND LOAN BALANCES | | | |
| Individual interfund receivable and payab | le balances at June 30, 2004, | were as follows: | |
| | | Interfund | Interfund |
| | | <u>receivables</u> | payables |
| General Fund | | \$ 1,534,319 | _ |
| | | | |
| | | | |
| Special revenue funds: Community Development funds | | 114,029 | _ |
| Special revenue funds: | | 114,029 74,632 | - |
| Special revenue funds: Community Development funds | | * | - - 225,464 |
| Special revenue funds: Community Development funds Domestic violence | | 74,632 - 5,492 | - - 225,464 - |
| Special revenue funds: Community Development funds Domestic violence Ambulance fund Pool Beach improvements School categorical programs | | 74,632 | - |
| Special revenue funds: Community Development funds Domestic violence Ambulance fund Pool Beach improvements School categorical programs School lunch | | 74,632 - 5,492 342,365 - | 225,464 - - 86,227 |
| Special revenue funds: Community Development funds Domestic violence Ambulance fund Pool Beach improvements School categorical programs School lunch Teen Center | | 74,632 - 5,492 342,365 - 10,277 | - - |
| Special revenue funds: Community Development funds Domestic violence Ambulance fund Pool Beach improvements School categorical programs School lunch Teen Center Industrial Park | | 74,632 - 5,492 342,365 - 10,277 282,319 | - - |
| Special revenue funds: Community Development funds Domestic violence Ambulance fund Pool Beach improvements School categorical programs School lunch Teen Center Industrial Park Airport | | 74,632 - 5,492 342,365 - 10,277 282,319 50,507 | - |
| Special revenue funds: Community Development funds Domestic violence Ambulance fund Pool Beach improvements School categorical programs School lunch Teen Center Industrial Park Airport BIP TIF | | 74,632 5,492 342,365 - 10,277 282,319 50,507 100,577 | - |
| Special revenue funds: Community Development funds Domestic violence Ambulance fund Pool Beach improvements School categorical programs School lunch Teen Center Industrial Park Airport BIP TIF IBC TIF | | 74,632 - 5,492 342,365 - 10,277 282,319 50,507 100,577 172,232 | - |
| Special revenue funds: Community Development funds Domestic violence Ambulance fund Pool Beach improvements School categorical programs School lunch Teen Center Industrial Park Airport BIP TIF | | 74,632 5,492 342,365 - 10,277 282,319 50,507 100,577 | - |

19,494

159

Miscellaneous special projects

Environmental testing

| 38,890 2,504 78,378 20,000 288,609 389,491 | - - - - - |
|---|---|
| 2,504 78,378 20,000 | - - - - |
| 2,504 78,378 | - - - - |
| 2,504 | |
| | <u>-</u> |
| 38,890 | |
| 38,890 | _ |
| | |
| | |
| | 1,509,072 |
| 491,143 | 1,958,790 |
| | <u> </u> |
| - | 27,319 |
| 484,586 | - |
| <u>-</u> | 1,931,471 |
| 2,783 | |
| 0.000 | |
| 1,453,341 | 439,322 |
| · · · · · · · · · · · · · · · · · · · | |
| - | 69,946 |
| 46,009 | - |
| | - |
| <u>.</u> | 11,607 |
| - | 45,919 |
| 18,962 | - |
| • | - |
| • | - |
| , , | - |
| | \$ 4,032 75,994 2,071 18,962 - - 35 46,009 - 36,396 1,453,341 2,783 - 484,586 - 3,774 491,143 |

CHANGES IN LONG-TERM LIABILITIES

Long-term liability activity for the year ended June 30, 2004, was as follows:

| | Beginning balance | Additions | Reductions | Ending <u>balance</u> | Due within one year |
|-------------------------------|-------------------|-----------|------------|--|---------------------|
| Governmental activities: | | | | | |
| General obligation bonds | \$ 7,943,713 | - | 1,026,905 | 6,916,808 | 1,027,750 |
| Capital leases | 1,226,380 | 356,352 | 473,043 | 1,109,689 | 510,324 |
| Landfill post-closure care co | osts 396,000 | | 18,000 | 378,000 | 18,000 |
| Governmental activity | | | | | |
| long-term liabilities | \$ 9,566,093 | 356,352 | 1,517,948 | 8,404,497 | 1,556,074 |
| Business-type activities: | | | | | |
| Bonds and notes payable | \$ 16,059,000 | •• | 959,250 | 15,099,750 | 909,250 |
| Business-type activity | | | | | |
| <u>long-term liabilities</u> | \$ 16,059,000 | _ | 959,250 | <u> 15,099,750 </u> | 909,250 |

LONG-TERM DEBT

Long-term debt at June 30, 2004 is comprised of the following individual issues:

| | Year of | Interest | Maturity | Balance June 30, | | | Balance June 30, |
|---------------------------|--------------|---------------|--------------|---------------------|-----------|-----------------|---------------------|
| <u>Purpose</u> | <u>issue</u> | rate % | date | <u>2003</u> | Additions | Payments | <u>2004</u> |
| Governmental activities: | | | | | | | |
| Public works garage | 1985 | 4.25-7.2% | 2006 | \$ 500,000 | - | 125,000 | 375,000 |
| Junior High School | 1988 | 5.7-7.7% | 2008 | 1,560,000 | - | 260,000 | 1,300,000 |
| Elementary School | 1989 | 7-7.1% | 2009 | 2,205,000 | - | 315,000 | 1,890,000 |
| City Hall renovation | 1989 | 7-7.1% | 2009 | 350,000 | - | 50,000 | 300,000 |
| Fire station | 1990 | 7.1-7.2% | 2010 | 720,608 | - | 90,076 | 630,532 |
| School improvements | 1992 | 5.9-6.35% | 2007 | 245,105 | - | 49,021 | 196,084 |
| Ice arena | 2002 | 4-5.125% | 2022 | 380,000 | - | 20,000 | 360,000 |
| Public improvements | 1999 | 4.125-5% | 2019 | 1,600,000 | - | 100,000 | 1,500,000 |
| Public improvements | 2002 | 4-5.125% | 2017 | 383,000 | | 17,808 | 365,192 |
| Total governmental activ | ities | | - MANAGEMETA | 7,943,713 | - | 1,026,905 | 6,916,808 |
| D 1 (1.14) | | | | | | | |
| Business-type activities: | 1000 | 4 105 5 1050/ | 2020 | 0.220.000 | | 220.000 | 0.000.000 |
| T.P. Upgrade | | 4.125-5.125% | 2029 | 8,320,000 | - | 320,000 | 8,000,000 |
| T.P. Upgrade | 2002 | 4-5.125% | 2022 | 4,275,000 | - | 225,000 | 4,050,000 |
| T.P. Clarifier | 1983 | 8.1-9.1% | 2003 | 50,000 | - | 50,000 | <u>-</u> |
| Treatment Plant | 1990 | 7.1-7.2% | 2020 | 1,914,000 | - | 239,250 | 1,674,750 |
| Combined sewer | | 5.625- | | | | | |
| overflow | 1994 | 6.35% | 2014 | 1,500,000 | | 125,000 | 1,375,000 |
| Total business-type activ | ities | | | 16,059,000 | - | 959,250 | 15,099,750 |
| | | | | | | | |
| Total bonds and notes p | ayable | | | 24,002,713 | | 1,986,155 | \$ 22,016,558 |

All governmental activities long-term debt service requirements are paid by the General Fund. Business-type debt is paid by the proprietary enterprise fund. The annual requirements to amortize all debt outstanding as of June 30, 2004, are as follows:

| Year ending | | | | | |
|-------------|--------------|-----------------|------------------|-----------------|--------------|
| June 30, | Governmen | tal activities | Business-typ | pe activities | |
| | Principal | <u>Interest</u> | Principal | <u>Interest</u> | <u>Total</u> |
| 2005 | \$ 1,027,750 | 408,561 | 909,250 | 762,213 | 3,107,774 |
| 2006 | 1,028,636 | 339,453 | 909,250 | 717,678 | 2,995,017 |
| 2007 | 1,029,565 | 270,060 | 909,250 | 672,352 | 2,881,227 |
| 2008 | 905,537 | 204,368 | 909,250 | 625,095 | 2,644,250 |
| 2009 | 857,534 | 144,263 | 909,250 | 576,931 | 2,487,978 |
| 2010-2014 | 1,274,494 | 325,081 | 3,828,500 | 2,225,215 | 7,653,290 |
| 2015-2019 | 733,292 | 119,924 | 2,850,000 | 1,404,000 | 5,107,216 |
| 2020-2024 | 60,000 | 6,115 | 2,275,000 | 724,794 | 3,065,909 |
| 2025-2029 | | - | 1,600,000 | 246,000 | 1,846,000 |
| | | | | | |
| Totals | \$ 6,916,808 | 1,817,825 | 15,099,750 | 7,954,278 | 31,788,661 |

CAPITAL LEASES

The City has entered into various agreements as lessee for financing the acquisition of various vehicles and equipment. These lease agreements qualify as capital leases for accounting purposes. These assets are recorded as capital assets in the government-wide financial statements. The leases have been recorded as liabilities in the government-wide financial statements at the present value of the future minimum lease payments. The following is a schedule of the future minimum lease payments under capital leases, and the present value of net minimum lease payments at June 30, 2004.

| Fiscal year ding June 30, | Governmental activities |
|--|-------------------------|
| 2005 | \$ 544,501 |
| 2006 | 241,679 |
| 2007 | 241,679 |
| 2008 | 92,312 |
| 2009 and after | 68,264 |
| Total minimum lease payments | 1,188,435 |
| Less: amount representing interest | (78,746) |
| Present value of future minimum lease payments | \$ 1,109,689 |

STATUTORY DEBT LIMIT

The laws of the State of Maine limit types of municipal borrowing to specific percentages of the State valuation of the municipality. At June 30, 2004, the City was in compliance with these restrictions.

OVERLAPPING DEBT

The City's proportionate share of York County's debt (determined by the percentage of the City's state valuation to the County's state valuation) is not reported in the City's financial statements. Debt service is included in the annual county assessment to the City. At June 30, 2004, the City's equalized State valuation of \$1,610,450,000 was 8.24% of the County's equalized State Valuation of \$19,555,900,000. The City's share is 8.24%, or \$949,029 of York County's \$11,524,183 long-term debt outstanding as of June 30, 2004.

DESIGNATED/RESERVED FUND BALANCES AND NET ASSETS

At June 30, 2004, portions of the General Fund, Special Revenue and Proprietary Fund (Sewer Fund) fund balances and net assets were designated to future periods or reserved for specific amounts as follows:

| | General <u>Fund</u> |
|--|------------------------|
| Designated for subsequent year's expenditures: | |
| City: | |
| Sidewalk reconstruction | \$ 1,033 |
| Tree/shrub farm | 222 |
| Paving projects | 29,398 |
| Cemetery improvements | 282 |
| Sidewalk reconstruction | 22,749 |
| Clifford Park tennis | 44,500 |
| Paving | 342,731 |
| Public works projects | (4,710) |
| City Hall building improvements | 25,488 |
| May Field improvements | 1,418 |
| Rotary Park basketball court | 11,000 |
| GIS appropriation | 27,455 |
| GIS and GASB 34 | 5,021 |
| IBC Fund computer and equipment | 17,319 |
| Equipment lease | 12,303 |
| ENG Stormwater Phase II | 23,866 |
| Community Center improvements | 17,000 |
| Route 111 local match | 15,000 |
| IT computer hardware | 625 |
| Whites Wharf Park improves | 647 |
| Finance staff training | 3,000 |
| Total City | 596,347 |
| | |
| School: | |
| General School operation | 1,487,461 |
| Adult education operations | (19,530) |
| Total School | 1,467,931 |
| Total designated | \$ 2,064,278 |

DESIGNATED/RESERVED FUND BALANCES AND NET ASSETS, CONTINUED

| Total reserved | \$ 90,662 | 22,971 | 1,246,275 |
|--------------------------------------|-----------|----------|-----------|
| Equipment and equipment repair | - | _ | 33,000 |
| Treatment Plant improvements | - | - | 28,506 |
| Pump station upgrade | - | - | 61,203 |
| Sewer system improvements | - | - | 42,204 |
| Treatment plant operations | - | - | 90,790 |
| OMI Contract | - | - | (180,068) |
| Various capital improvements | - | - | 769,764 |
| Reserved for inflow and infiltration | - | - | 400,876 |
| Reserved for inventory | 90,662 | 16,961 | - |
| Reserve for long-term receivables | \$ - | 6,010 | - |
| served for specific amounts: | | <u> </u> | (337,137) |
| | Fund | Revenue | (Sewer) |
| | General | Special | Enterpris |

MAINE STATE RETIREMENT SYSTEM (MSRS)

Description of the Plan - The City contributes to Maine State Retirement System Consolidated Plan, a cost sharing multiple-employer public employee retirement system established by the Maine State legislature. The Maine State Retirement System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The authority to establish and amend benefit provisions rests with the state legislature. The Maine State Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained by writing to Maine State Retirement System, 46 State House Station, Augusta, Maine 04333-0046 or by calling 1-800-451-9800.

Funding Policy for Plan AN - Plan members are required to contribute 6.5% of their annual covered salary and the City is required to contribute an actuarially determined rate. The current rate is 1.5% of annual covered payroll. The contribution rates of plan members and the City of Biddeford are established and may be amended by the Maine State Retirement System Board of Trustees. The City's contributions to the Maine State Retirement System Consolidated Plan for the years ended June 30, 2004, 2003, 2002, 2001, 2000, 1999, and 1998 were \$41,227, \$46,779, \$39,946, \$43,466, \$60,919, \$64,559 and \$66,120, respectively, equal to the required contributions for each year.

Funding Policy for Plan 3N - Plan members are required to contribute 8% of their annual covered salary and the City is required to contribute an actuarially determined rate. The current rate is 2.9% of annual covered payroll. The contribution rates of plan members and the City of Biddeford are established and may be amended by the Maine State Retirement System Board of Trustees. The City's contributions to the Maine State Retirement System Consolidated Plan for the years ended June 30, 2004, were \$40,033 equal to the required contributions for each year.

Teacher Group - All school teachers, plus other qualified educators, participate in the Maine State Retirement System's teacher group. The teacher's group is a cost-sharing plan with a special funding situation, established by the Maine State legislature. The Maine State Retirement System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries.

MAINE STATE RETIREMENT SYSTEM (MSRS), CONTINUED

The authority to establish and amend benefit provisions rests with the State Legislature. The Maine State Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Teacher's Group. That report may be obtained by writing to Maine State Retirement System, 46 State House Station, Augusta, Maine 04333-0046 or by calling 1-800-451-9800.

Funding Policy - Plan members are required to contribute 7.65% of their compensation to the retirement system. The same statute requires the State of Maine Department of Education, to contribute the employer contribution which amounts to \$2,394,565 (17.62%) for the fiscal year 2004. This amount has been reported as an intergovernmental revenue and education expenditure in the GAAP basis financial statements (Statement 2 and Statement 4). There is no contribution required by the School except for federally funded teachers, for which the School contributed 17.62% of their compensation. This cost is charged to the applicable grant.

LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

In accordance with a Solid Waste Closure Order issued by the State Department of Environmental Protection (DEP) on July 30, 1993, the City closed its Andrews Road landfill. Total closure costs amounted to approximately \$2,150,000. To implement the closure plan, the City received a grant of \$1,687,500 to fund 75% of closure costs. The City was obligated to fund the remaining 25% of the project cost. The City is required to perform certain maintenance and monitoring functions at the landfill site for thirty years after closure.

All postclosure care costs are the responsibility of the City and are estimated to amount to approximately \$378,000 which will be adjusted annually for inflationary factors, changes in technology, or changes in landfill laws and regulations. The postclosure care costs are presented on the City's balance sheet as "Estimated Liability for Landfill Postclosure Care Costs" in the government-wide financial statements.

RISK MANAGEMENT

The City is exposed to various risks of loss-related torts, theft of, damage to and destruction of assets, errors and omissions, and natural disasters for which the City either carries commercial insurance or is self-insured. Currently, the City is self-insured for unemployment compensation, thereby retaining the full liability of these risks.

The City and School maintain funds/accounts for unemployment compensation, which amounted to \$16,171 and \$81,774, respectively, at June 30, 2004 to cover any potential claim liability that might occur. As of the date of this report, there are no unpaid claims outstanding, nor is the City aware of any potential claims, which have been incurred yet remain unreported and which should be recorded at June 30, 2004.

Additionally, the City participates in a public entity and self-insured risk pool sponsored by the Maine Municipal Association. Based on the coverage provided by the pools, as well as coverage provided by commercial insurance purchased, the City is not aware of any material actual or potential claim liabilities which should be recorded at June 30, 2004.

457 RETIREMENT PLAN

The City of Biddeford offers all its employees a deferred compensation plan created in accordance with Internal Revenue (IRC) Section 457. The plan permits participating employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

Assets of the plan are placed in trust for the exclusive benefit of participants and their beneficiaries. Accordingly, the assets and the liability for the compensation deferred by plan participants, including earnings on plan assets, were removed from the City's financial statements.

TAX INCREMENT FINANCING DISTRICT

Under Maine law the City has established three Tax Increment Financing Districts (TIF) to finance development programs located in the City of Biddeford. There was activity in two of these TIF's for fiscal year 2004.

These development programs will levy incremental tax upon the districts' so-called "captured assessed value". The tax increment is remitted to the District over the life of the TIF District to assist in financing the development projects.

The status of the Tax Increment Financing Districts is summarized below.

| | | Industrial Park | |
|---|---------------|-----------------|---------------|
| | IBC TIF | TIF | Solaris TIF |
| | (A Special | (A Special | (A Special |
| | Revenue Fund) | Revenue Fund) | Revenue Fund) |
| | | | |
| Original assessed value | \$ 48,044,800 | 1,780,800 | 132,600 |
| Captured value for the year ended 6/30/04 | 15,000,000 | 6,404,158 | 1,251,231 |
| Captured taxes | 172,232 | 100,577 | - |
| Remitted to District | 172,232 | 100,577 | - |
| | | | |

RESTATEMENT OF NET ASSETS

Net assets at June 30, 2003 have been restated in the Sewer Fund to record previously unrecorded accrued interest. The following summarizes the restatement of net assets on Statement 7 and Statement 2:

| Net assets, as previously reported | \$ 10,150,298 |
|---|---------------|
| Record accrued interest as of June 30, 2003 | (298,880) |
| Net assets, as restated | \$ 9,851,418 |

GENERAL FUND

The General Fund is the general operating fund of the City. All general tax revenues and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid through other funds.

CITY OF BIDDEFORD, MAINE Comparative Balance Sheets - General Fund June 30, 2004 and 2003

| | 2004 | 2003 |
|---|-----------------|------------|
| ASSETS | | |
| Cash | \$ 6,237,473 | 5,042,106 |
| Investments | - | 2,882,100 |
| Receivables: | | , , |
| Taxes and liens - current year | 437,466 | 522,624 |
| Taxes - prior years | 408,159 | 367,967 |
| Tax liens - prior years | 385,269 | 399,389 |
| Accounts | 171,453 | 128,831 |
| Due From State | 260,499 | 99,926 |
| Notes | _ | 10,415 |
| Interfund loans | 1,534,319 | 636,172 |
| Inventory | 90,662 | 80,450 |
| Prepaid expenditures | 30,364 | 91,410 |
| Total assets | \$ 9,555,664 | 10,261,390 |
| LIABILITIES AND FUND BALANCE Liabilities: | | |
| Accounts payable and payroll withholdings | 1,094,059 | 1,067,591 |
| Accrued wages | 1,937,351 | 2,449,523 |
| Accrued compensated absences | 728,227 | 668,013 |
| Interfund loans | _ | 287,891 |
| Deferred revenues | 1,431,942 | 1,331,658 |
| Total liabilities | 5,191,579 | 5,804,676 |
| Fund balance: | | |
| Reserved for inventory | 90,662 | 80,450 |
| Reserved for long-term notes receivable | · <u>-</u> | 10,415 |
| Unreserved: | | |
| Designated | 596,347 | 1,054,385 |
| Designated - education | 1,467,931 | 1,127,945 |
| Undesignated - City | 2,209,145 | 2,183,519 |
| Total fund balance | 4,364,085 | 4,456,714 |
| Total liabilities and fund balance | \$ 9,555,664 | 10,261,390 |

General Fund

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis of Accounting)

Year ended June 30, 2004 (with comparative totals for the year ended June 30, 2003)

| | | 2 | 004 | Variance | |
|---|--------------------|------------|--------------|------------------------------------|----------------|
| | Adjusted budget | Actual | Carryforward | Variance positive (negative) | 2003 Actual |
| | buuget | Actual | Carrytorwaru | (negative) | Actual |
| Revenues: | | | | | |
| Taxes: | | | | | |
| • • | \$ 25,157,383 | 25,157,383 | - | - | 24,241,235 |
| Less TIF financing | (236,617) | (272,809) | + | (36,192) | (269,497 |
| Change in deferred property tax revenue | - | 88,898 | - | 88,898 | 34,000 |
| Supplemental taxes | - | 44,780 | - | 44,780 | - |
| Interest and costs on taxes | 95,000 | 86,638 | - | (8,362) | 103,100 |
| Payment in lieu of taxes | 55,000 | 51,992 | - | (3,008) | - |
| Cable TV franchise fee | 75,000 | 75,040 | - | 40 | |
| Excise taxes | 2,519,000 | 2,819,001 | | 300,001 | 2,682,311 |
| Total taxes | 27,664,766 | 28,050,923 | | 386,157 | 26,791,149 |
| Licenses, permits and fees: | | | | | |
| Registration fees | 70,000 | 74,162 | - | 4,162 | 73,719 |
| City clerk fees | 81,751 | 84,383 | - | 2,632 | 81,142 |
| Building permits | 255,000 | 228,874 | - | (26,126) | 188,240 |
| Electrical permits | 41,000 | 23,938 | - | (17,062) | 15,657 |
| Plumbing permits | 28,000 | 17,950 | - | (10,050) | 14,650 |
| Planning | 69,400 | 71,389 | - | 1,989 | 96,265 |
| Engineering | - | - | - | - | 679 |
| Street opening | 1,000 | 1,527 | - | 527 | 1,170 |
| Code enforcement fees | 1,000 | 4,534 | - | 3,534 | 3,158 |
| Parks & recreation | 45,000 | 31,289 | - | (13,711) | - |
| Cemetery | 4,000 | 4,835 | - | 835 | - |
| Police fees | 56,000 | 66,823 | - | 10,823 | 101,862 |
| Assessor | - | - | = | - | 5,732 |
| Commercial haulers | 235,000 | 237,088 | - | 2,088 | 234,175 |
| Total licenses, permits and fees | 887,151 | 846,792 | _ | (40,359) | 816,449 |
| Intergovernmental: | | | | | |
| Education - State allocation | 7,015,594 | 7,077,847 | - | 62,253 | 7,616,909 |
| Education - debt service | 690,418 | 690,418 | - | - | 820,011 |
| Adult Education - State allocation | 134,058 | 134,058 | - | - | 21,921 |
| Adult Education - other | 103,139 | 47,947 | - | (55,192) | - |
| Tuition | 200,000 | 255,211 | - | 55,211 | 435,277 |
| State agency reimbursement | 45,000 | 199,060 | - | 154,060 | 101,854 |
| Medicaid claim reimbursement | 325,000 | 710,547 | - | 385,547 | 393,201 |
| Private school reimbursement | 20,000 | 42,741 | - | 22,741 | 39,960 |
| Parochial school transportation | 158,800 | 158,800 | - | - | 160,800 |
| School reimbursements | 360,500 | 207,153 | - | (153,347) | - |
| State revenue sharing | 1,740,000 | 1,582,874 | - | (157,126) | 1,659,331 |
| Homestead exemption | 348,128 | 349,353 | - | 1,225 | 456,465 |
| Snowmobile refund | 2,000 | 3,164 | - | 1,164 | 1,934 |
| General assistance reimbursement | 64,012 | 67,082 | - | 3,070 | 73,172 |
| State road assistance | 166,481 | 152,024 | - | (14,457) | 159,064 |
| C.O.P.S. grant | 28,500 | 128,287 | - | 99,787 | 95,650 |
| Veterans tax reimbursement | 8,500 | 6,369 | - | (2,131) | 8,819 |
| MDEA reimbursements | 56,000 | 60,028 | - | 4,028 | 59,292 |
| Miscellaneous | 39,660 | 15,784 | - | (23,876) | 13,142 |
| Total intergovernmental | 11,505,790 | 11,888,747 | - | 382,957 | 12,116,802 |
| Investment income | 94,955 | 59,359 | _ | (35,596) | 78,498 |

CITY OF BIDDEFORD, MAINE General Fund

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis of Accounting), Continued

| | | | 20 | 004 | | |
|--------------------------------|----|--------------------|------------|--------------|------------------------------------|----------------|
| | _ | Adjusted budget | Actual | Carryforward | Variance positive (negative) | 2003 Actual |
| Revenues, continued: | | | | | | |
| Other: | | | | | | |
| Recycling | \$ | 65,000 | 104,332 | - | 39,332 | 81,06 |
| Public works | _ | - | , | _ | | 97,83 |
| Police | | _ | 525 | - | 525 | 14,42 |
| Parks and recreation | | _ | - | _ | - | 28,22 |
| Rental income | | 78,043 | 67,248 | - | (10,795) | 78,59 |
| Education - other | | - | 23,762 | _ | 23,762 | 6,34 |
| Interest on notes | | - | 400 | - | 400 | 80 |
| Welfare | | _ | 4,240 | - | 4,240 | 2,48 |
| Sale of surplus property | | 2,500 | 1,438 | - | (1,062) | 23,00 |
| Miscellaneous | | 253,455 | 146,570 | _ | (106,885) | 189,45 |
| Total other | | 398,998 | 348,515 | | (50,483) | 522,23 |
| Total revenues | | 40,551,660 | 41,194,336 | - | 642,676 | 40,325,12 |
| Expenditures: | | | | | | |
| Current: | | | | | | |
| General governmental: | | | | | | |
| Mayor | | 27,973 | 25,678 | - | 2,295 | 24,23 |
| City Manager | | 136,177 | 130,243 | - | 5,934 | 129,78 |
| Assessor | | 200,113 | 202,828 | - | (2,715) | 191,23 |
| Elections/voter registration | | 23,487 | 19,821 | - | 3,666 | 28,34 |
| City clerk/tax collector | | 357,511 | 371,055 | - | (13,544) | 376,27 |
| Code enforcement/inspections | | 273,358 | 242,698 | - | 30,660 | 243,10 |
| Community/Economic Development | | 160,262 | 155,560 | - | 4,702 | 158,83 |
| Finance | | 259,086 | 222,849 | 3,000 | 33,237 | 176,15 |
| General administration | | 2,451,536 | 2,686,811 | - | (235,275) | 2,336,95 |
| Personnel | | 93,564 | 95,108 | - | (1,544) | 83,28 |
| Computer services | | 102,403 | 99,870 | - | 2,533 | 87,09 |
| Employee benefits | | - | 76,630 | - | (76,630) | 170,00 |
| Purchasing | | - | - | - | - | 41,74 |
| Capital expenditures | | 58,000 | 57,880 | 625 | (505) | - |
| Total general governmental | | 4,143,470 | 4,387,031 | 3,625 | (247,186) | 4,047,03 |

CITY OF BIDDEFORD, MAINE General Fund

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis of Accounting), Continued

| | | 20 | 004 | | |
|---|--------------------|-----------|--------------|------------------------------------|----------------|
| - | Adjusted budget | Actual | Carryforward | Variance positive (negative) | 2003 Actual |
| ACCUPATION OF A CONTRACT OF A | | | | | |
| Expenditures, continued: | | | | | |
| Current, continued: | | | | | |
| Public services: | | | | | |
| City theater \$ | - | - | - | - | 25,00 |
| Historical Society | 9,992 | 9,992 | - | - | 9,14 |
| Parks and recreation | 441,771 | 450,364 | | (8,593) | 421,10 |
| Community Center | 111,735 | 111,804 | - | (69) | 104,03 |
| Industrial parks | - | 179 | - | (179) | 5 |
| Social services | 60,300 | 60,300 | - | - | 60,3 |
| Tri-City Transit | 48,000 | 48,000 | - | - | 46,0 |
| Eastern Trail Alliance | 5,000 | 5,000 | - | - | 2,5 |
| Conservation Committee | 1,000 | 612 | - | 388 | - |
| PACTS | 2,700 | 1,321 | - | 1,379 | - |
| Public Access Television | 42,910 | 38,488 | - | 4,422 | - |
| Saco River Corridor Commission | 10,000 | 10,000 | - | _ | 10,0 |
| Downtown Development Committee | 8,500 | 8,136 | _ | 364 | 8,4 |
| Saco Bay Implementation | 2,500 | ´- | - | 2,500 | · - |
| So. Maine Regional Planning Commission | 1,065 | 1,065 | _ | -, | 1,0 |
| Bidd/Saco Econ. Development Commission | 11,204 | 11,204 | _ | - | 11,2 |
| City building | 158,078 | 154,974 | | 3,104 | 158,5 |
| District Court | - | - | _ | - | 2,1 |
| Parochial schools | 188,521 | 185,055 | _ | 3,466 | 183,5 |
| General Assistance | 215,154 | 197,336 | _ | 17,818 | 208,7 |
| Capital expenditures | 223,500 | 186,345 | 34,240 | 2,915 | 200,7 |
| Total public services | 1,541,930 | 1,480,175 | 34,240 | 27,515 | 1,252,3 |
| *** | | | | | |
| Public safety: | | | | | |
| Communications | 660,238 | 683,274 | - | (23,036) | 664,2 |
| Police Department | 2,494,943 | 2,427,193 | - | 67,750 | 2,351,8 |
| Police investigative services | 459,344 | 505,641 | - | (46,297) | 483,0 |
| Fire Department | 2,106,846 | 2,115,297 | - | (8,451) | 2,002,6 |
| Biddeford Pool Fire Department | 13,010 | 8,546 | - | 4,464 | 11,9 |
| Hills Beach Fire Department | 6,001 | 4,586 | - | 1,415 | 5,3 |
| Emergency management | 2,119 | 1,542 | - | 577 | 1,1 |
| Street lights | 376,000 | 346,710 | - | 29,290 | 410,10 |
| Animal control officer | 69,450 | 62,889 | - | 6,561 | 63,5 |
| Total public safety | 6,187,951 | 6,155,678 | - | 32,273 | 5,993,9 |
| Dublia sugales | | | | | |
| Public works: | 1.057.660 | 022 002 | 212.462 | 22 107 | 002.2 |
| Summer street maintenance | 1,057,662 | 822,002 | 212,463 | 23,197 | 902,3 |
| Winter street maintenance | 593,871 | 505,847 | - | 88,024 | 578,6 |
| Administration | 898,288 | 879,426 | - | 18,862 | 916,3 |
| Cemetery | 40,197 | 30,530 | - | 9,667 | 28,5 |
| Parks | 396,924 | 348,196 | - | 48,728 | 319,9 |
| Solid waste management | 845,681 | 841,262 | - | 4,419 | 822,7 |
| Engineering | 229,493 | 215,610 | 2,395 | 11,488 | 220,4 |
| Capital expenditures | 398,500 | 350,629 | 50,234 | (2,363) | - |
| Total public works | 4,460,616 | 3,993,502 | 265,092 | 202,022 | 3,789,0 |

General Fund

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis of Accounting), Continued

| | | 20 | 004 | | T. 1. |
|---|--------------------|------------------|--------------|------------------------------------|----------------|
| | Adjusted budget | Actual | Carryforward | Variance positive (negative) | 2003 Actual |
| Expenditures, continued: | | | | | |
| Current, continued: | | | | | |
| Education and libraries: | | | | | |
| Education \$ | 22,524,214 | 22,106,799 | - | 417,415 | 21,451,125 |
| McArthur Library | 225,000 | 225,000 | - | - | 225,000 |
| Total education and libraries | 22,749,214 | 22,331,799 | * | 417,415 | 21,676,125 |
| County tax | 1,011,871 | 1,011,871 | | _ | 994,383 |
| Out | | | | | |
| Other: | | | | | 452,411 |
| General capital improvements | 200.270 | 12.065 | - | - 247,214 | 388,070 |
| Contingency/overlay/abatements | 289,279 | 42,065 | 202 200 | • | |
| Expenditures from designated fund balance | 604,385 | 291,534 | 293,390 | 19,461 (49) | 84,686 |
| Miscellaneous Total other | 4,627 898,291 | 4,676 338,275 | 293,390 | 266,626 | 925,167 |
| 1 otai omei | 678,271 | 330,273 | 293,390 | 200,020 | 723,107 |
| Debt service: | | | | | |
| Principal - bonds and notes | 435,384 | 448,884 | - | (13,500) | 434,472 |
| Interest - bonds and notes | 224,813 | 209,891 | - | 14,922 | 252,277 |
| Principal - capital leases | 418,531 | 419,565 | - | (1,034) | 310,058 |
| Interest - capital leases | 39,831 | 37,708 | - | 2,123 | 35,991 |
| Other fees and charges | 1,500 | - | _ | 1,500 | - |
| Total debt service | 1,120,059 | 1,116,048 | - | 4,011 | 1,032,798 |
| Total expenditures | 42,113,402 | 40,814,379 | 596,347 | 702,676 | 39,710,883 |
| Excess (deficiency) of revenues over | | | | | |
| (under) expenditures | (1,561,742) | 379,957 | (596,347) | 1,345,352 | 614,245 |
| Other financing sources (uses): | | | | | |
| Transfers - in | 159,000 | 277,414 | = | 118,414 | _ |
| Transfers - out | (700,000) | (750,000) | _ | (50,000) | (695,511) |
| Use of designated fund balance | 604,385 | (750,000) | _ | (604,385) | (0,5,511) |
| Homestead budgeted twice | 360,288 | _ | _ | (360,288) | _ |
| Budgeted use of fund balance - City | 450,000 | _ | _ | (450,000) | _ |
| Budgeted use of fund balance - Education | 688,069 | _ | _ | (688,069) | _ |
| Total other financing sources (uses) | 1,561,742 | (472,586) | | (2,034,328) | (695,511) |
| Total office financing sources (uses) | 1,501,772 | (172,500) | | (2,021,020) | (3,0,011) |
| Net change in fund balance | - | (92,629) | (596,347) | (688,976) | (81,266) |
| Fund balance, beginning of year | | 4,456,714 | | | 4,537,980 |
| Fund balance, end of year | \$ | 4,364,085 | | | 4,456,714 |

NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS

Special revenue funds account for specific resources, the expenditure of which is restricted by law or administrative action for particular purposes.

CITY OF BIDDEFORD, MAINE Nonmajor Special Revenue Funds Combining Balance Sheet June 30 2004 (with comparative totals for June 30, 2003)

| | | | | | | | | D | | | | | | | |
|--|-------------------|--------------------------------------|---------|-----------|------------|----------|----------|---------|----------|------------|-----------|--------------|--------------|--|---------------|
| | | | | | | | F001 | | | | | | | | |
| | | | | | Police | Environ- | Beach | Dog | | | | | | | Miscellaneous |
| | Surplus | Surplus Industrial Mooring Community | Mooring | Community | Special | mental | improve- | License | Transfer | Health | Insurance | City | School | Wal-Mart | special |
| | property | / Park | fees | Center | Assignment | testing | ments | Fees | Station | assessment | claims | unemployment | unemployment | projects | projects |
| ASSETS | | | | | | | | | | | | | | | |
| Cash | · 69 | ı | | • | 1 | f | | ı | | r | ı | 1 | 81,774 | 1 | ı |
| Accounts receivable | ı | ı | ı | ı | • | , | • | 1 | • | ı | , | • | | ı | 1 |
| Due from other governments | 1 | ı | 1 | • | 342 | • | 1 | 1 | ı | į | , | • | | 1 | t |
| Notes receivable | 1 | 1 | | • | r | , | | | • | ı | • | , | i | i | , |
| Inventory | ı | • | | • | , | | , | 1 | 1 | | 1 | • | • | • | 1 |
| Interfund loans | * | 282,319 | 97,918 | 4,032 | 1 | - | 5,492 | 1 | , | 2,071 | | 18,962 | ı | | 19,494 |
| Total assets | | 282,319 | 97,918 | 4,032 | 342 | • | 5,492 | • | • | 2,071 | 1 | 18,962 | 81,774 | ı | 19,494 |
| TIADII ITIBE AND | | | | | | | | | | | | | | | |
| FIND BALANCES | | | | | | | | | | | | | | | |
| Liabilities: | | | | | | | | | | | | | | | |
| Accounts payable | 1 | 1 | 254 | , | , | • | 11,770 | • | ı | • | ı | 2,791 | | 1 | , |
| Interfund loans | • | • | 1 | • | ī | 159 | . 1 | | , | 1 | 11,607 | , | 1 | ŧ | • |
| Total liabilities | ì | - | 254 | 4 | | 159 | 11,770 | , | | , | 11,607 | 2,791 | 1 | | F |
| Fund balances: | | | | | | | | | | | | | | MATE AND THE PROPERTY OF THE P | |
| Reserved for long-term receivables | t | • | ı | • | , | | | | | , | 1 | 1 | , | ı | • |
| Reserved for inventory | • | 1 | • | 1 | • | • | , | | , | 1 | • | 1 | • | 1 | ı |
| Unreserved: | | | | | | | | | | | | | | | |
| Undesignated | , | 282,319 | 97,664 | 4,032 | 342 | (159) | (6,278) | | | 2,071 | (11,607) | 16,171 | 81,774 | , | 19,494 |
| Total fund balances (deficit) | 1 | 282,319 | 97,664 | 4,032 | 342 | (159) | (6,278) | | 7 | 2,071 | (11,607) | 16,171 | 81,774 | ı | 19,494 |
| Total liabilities and fund balances | ı ∽ | 282,319 | 97,918 | 4,032 | 342 | 1 | 5,492 | 1 | ı | 2,071 | 1 | 18,962 | 81,774 | 1 | 19,494 |

CITY OF BIDDEFORD, MAINE Nonnajor Special Revenue Funds Combining Balance Sheet, Continued

| | ್ಕ್ | Community develop- E | Law Enforce | Domestic City | City | | <u> </u> | IBC | Industrial Park | Community TV | Teen | Environmental | | | School | School categorical | Totals | SI. |
|---|------------|-------------------------|----------------|---------------|------|---------|----------|---------|--------------------|-----------------|--------|---------------|------------|-----------|----------|-----------------------|-----------|-----------|
| | - | | | violence | , | Airport | Arena | TIF | TIF | Center | Center | Code | Recreation | Ambulance | Lunch | programs | 2004 | 2003 |
| ASSETS | | | | | | | | | | | | | | | | | | |
| Cash | 69 | • | | | • | | • | | • | ı | • | t | • | 51 | 400 | 191,013 | 273,238 | 244,615 |
| Accounts receivable | | 3,750 | | | | 3,257 | , | ı | , | 1 | ١ | • | • | 208,770 | 1 | . • | 215,777 | 198,624 |
| Due from other governments | | , | 5,473 | • | , | | | • | , | • | , | 1 | 1 | 1 | 65,575 | 10,124 | 81,514 | 2,429 |
| Notes receivable | | 6,010 | | | | | , | , | • | 1 | • | • | ı | • | į | ı | 6,010 | 11,791 |
| Inventory | | 1 | | ı | , | 1 | ř | ı | • | 1 | , | • | 1 | 1 | 16,961 | 1 | 16,961 | 13,071 |
| Interfund loans | - | 114,029 | ١ | 74,632 | 35 | 50,507 | 46,009 | 172,232 | 100,577 | 75,994 | 10,277 | • | 36,396 | - | | 342,365 | 1,453,341 | 1,399,266 |
| Total assets | 69 | 123,789 | 5,473 | 74,632 | 35 | 53,764 | 46,009 | 172,232 | 100,577 | 75,994 | 10,277 | • | 36,396 | 208,821 | 82,936 | 543,502 | 2,046,841 | 1,869,796 |
| Section 2 Discounting and the section 2 | | | | | | | | | | | | - | | | | | | |
| CIABILITIES AND | | | | | | | | | | | | | | | | | | |
| Liabilities: | | | | | | | | | | | | | | | | | | |
| Accounts payable | | 1,425 | , | | | 5,962 | | 172,232 | 100,577 | ı | 1 | 1,828 | 5,572 | 1,363 | 13,287 | 41,620 | 358,681 | 303,992 |
| Interfund loans | | | 45,919 | • | | , | , | ı | ı | | ı | 69,946 | | 225,464 | 86,227 | | 439,322 | 250,266 |
| Total liabilities | | 1,425 | 45,919 | | , | 5,962 | , | 172,232 | 100,577 | - | , | 71,774 | 5,572 | 226,827 | 99,514 | 41,620 | 798,003 | 554,258 |
| Fund balances: | | | | | | | | | | | | | | | | | | |
| Reserved for long-term receivables | | 6,010 | , | | | | | • | į | • | į | | , | | • | , | 6,010 | , |
| Reserved for inventory | | ı | ı | ı | | ı | , | ı | ı | | 1 | ı | , | | 16,961 | 1 | 16,961 | 13,071 |
| Unreserved: | | | : | | | | | | | | | | | | | | | |
| Undesignated | | 116,354 | (40,446) | 74,632 | 35 | 47,802 | 46,009 | 1 | 1 | 75,994 | 10,277 | (71,774) | 30,824 | (18,006) | (33,539) | 501,882 | 1,225,867 | 1,302,467 |
| Total fund balances | | 122,364 | (40,446) | 74,632 | 35 | 47,802 | 46,009 | t | ſ | 75,994 | 10,277 | (71,774) | 30,824 | (18,006) | (16,578) | 501,882 | 1,248,838 | 1,315,538 |
| Total liabilities and fund balances | ø | 123,789 | 5,473 | 74,632 | 35 | 53,764 | 46,009 | 172,232 | 100,577 | 75,994 | 10,277 | 1 | 36,396 | 208,821 | 82,936 | 543,502 | 2,046,841 | 1,869,796 |

CITY OF BIDDEFORD, MAINE
Nonmajor Special Revenue Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Year ended June 30, 2004
(with comparative totals for June 30, 2003)

| | | | | | | | Pool | | | | | | | | |
|--|----------|-----------|---------|------------------------------|-------------------|--------------------|-------------------|------------------|----------|------------|-----------|--------------|--------------|----------|--------------------------|
| | Surplus | | Mooring | Industrial Mooring Community | Police Special | Environ- mental | Beach improve- | Dog license 7 | Transfer | Health | Insurance | City | School | Wal-Mart | Miscellaneous special |
| | property | - 1 | fees | Center | Assignment | testing | ments | | | assessment | claims | unemployment | unemployment | projects | projects |
| Revenues: | | | | | | | | | | | | | | | |
| Property taxes \$ | • | • | , | 1 | 1 | , | | ı | • | į | į | ı | • | 1 | ı |
| Intergovernmental | • | ŧ | ı | • | 1 | , | , | | 1 | | ı | 1 | 1 | | 1 |
| User fees | • | 1 | 23,517 | • | 26,846 | 16,834 | 23,031 | 2,693 | | 1 | , | ı | • | • | ı |
| Rental income | ı | 1 | | , | • | ı | | • | ı | ſ | 1 | ī | • | • | , |
| Investment income | ı | 3,282 | 1,098 | 50 | | (159) | 345 | 66 | ∞ | 25 | 1 | 376 | 1,953 | 247 | 1,003 |
| Other | • | 179,624 | | 194 | • | 1 | 1 | • | | | 9,580 | • | 17,500 | , | 10,953 |
| Total revenues | - | 182,906 | 24,615 | 244 | 26,846 | 16,675 | 23,376 | 2,792 | 8 | 25 | 9,580 | 376 | 19,453 | 247 | 11,956 |
| Expenditures: | | | | | | | | | | | | | | | |
| Equipment and supplies | ٠ | 475 | 91 | i | , | 1 | 73,267 | | , | t· | , | • | ı | ŧ | 4,318 |
| Capital expenditures | , | 640 | 7,415 | 1 | | • | , | | , | 1 | 12,540 | ı | 1 | 1 | 1 |
| Program expenditures | • | 4,655 | 631 | 1 | 18,397 | , | , | | , | , | • | • | 1 | • | (302) |
| Contracted services | • | • | , | 1 | 1 | ı | ı | , | | ı | 21,431 | 1 | 1 | 1 | • |
| Other | 1 | 1 | r | 1 | ì | ı | ı | • | | ı | ŧ | 22,720 | 35,155 | 19,626 | 30,191 |
| Total expenditures | 1 | 5,770 | 8,137 | | 18,397 | 1 | 73,267 | , | | î | 33,971 | 22,720 | 35,155 | 19,626 | 34,207 |
| Excess (deficiency) of revenues over (under) expenditures | ŧ | 177,136 | 16,478 | 244 | 8,449 | 16,675 | (49,891) | 2,792 | ∞ | 25 | (24,391) | (22,344) | (15,702) | (19,379) | (22,251) |
| Other financing sources (uses): Operating transfers - in (out) | (9) | (100,000) | 1 | 1 | ı | ŧ | ı | (9,342) | (65,556) | 1 | 1 | 1 | , | * | 1 |
| Net change in fund balances | (9) |) 77,136 | 16,478 | 244 | 8,449 | 16,675 | (49,891) | (6,550) | (65,548) | 25 | (24,391) | (22,344) | (15,702) | (19,379) | (22,251) |
| Fund balances (deficit), beginning of year | 9 | 205,183 | 81,186 | 3,788 | (8,107) | (16,834) | 43,613 | 6,550 | 65,548 | 2,046 | 12,784 | 38,515 | 97,476 | 19,379 | 41,745 |
| Fund balances (deficit), end of year | 1 | 282,319 | 97,664 | 4,032 | 342 | (159) | (6,278) | , | ı | 2,071 | (11,607) | 16,171 | 81,774 | | 19,494 |

CITY OF BIDDEFORD, MAINE
Nonmajor Special Revenue Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balances, Continued

| | Community | Law | | | | | | Industrial | Community | | | | | | School | | |
|---|-----------|----------|----------|---------|---------|---------|---------|------------|-----------|--------|---------------|------------|-----------|----------|-------------|-----------|-----------|
| | develop- | enforce- | Domestic | City | | lce | IBC | | TV | Teen | Environmental | | | School | categorical | Totals | ıls |
| | ment | ment | violence | Theater | Airport | Arena | TIF | TIF | Center | Center | Code | Recreation | Ambulance | Lunch | programs | 2004 | 2003 |
| Revenues: | | | | | | | | | | | | | | | | | |
| Property taxes | • | • | • | • | | • | 172,232 | 100,577 | 1 | ı | | , | f | | • | 272,809 | 269,497 |
| Intergovernmental | , | 43,111 | 58,346 | 188,781 | ٠ | | | | • | • | , | • | , | 377,160 | 2,016,647 | 2,684,045 | 2,096,699 |
| User fees | r | | . • | . • | 78,744 | | • | , | • | 1 | , | 151,152 | 518,632 | 507,430 | | 1,348,879 | 1,192,512 |
| Rental income | • | , | | , | , | | ı | , | | • | | • | • | • | • | | 24,374 |
| Investment income | 1,759 | • | , | • | | 593 | | | 1,029 | 129 | • | • | (1,975) | 912 | 1,233 | 12,007 | 28,068 |
| Other | 55,508 | ı | | 6,655 | , | 1 | | 1 | 17,565 | • | ı | 167 | | • | 186,376 | 484,122 | 330,366 |
| Total revenues | 57,267 | 43,111 | 58,346 | 195,436 | 78,744 | 593 | 172,232 | 100,577 | 18,594 | 129 | 5 | 151,319 | 516,657 | 885,502 | 2,204,256 | 4,801,862 | 3,941,515 |
| Exnenditures | | | | | | | | | | | | | | | | | |
| Equipment and supplies | 945 | 46,503 | 2,610 | 444 | 5,784 | • | , | , | 16,459 | , | 1,420 | • | 34,754 | 434,089 | • | 621,159 | 38,204 |
| Capital expenditures | 3,501 | | , , | 192,614 | 4,220 | | , | • | , ' | • | • | • | 9,711 | , 1 | ı | 230,641 | 09 |
| Program expenditures | 27,632 | 21,313 | 3,667 | , ' | 51,101 | 1,850 | | 1 | 7,801 | | 69,974 | 120,534 | 443,246 | 443,067 | 2,049,872 | 3,263,438 | 3,791,126 |
| Contracted services | 2,426 | ı | | 2,343 | ı | , | | • | • | • | 380 | • | 3,322 | 7,783 | , | 37,685 | 70,236 |
| Other | ' | | | , ' | | | 172,232 | 100,577 | 1 | 1 | • | 17,092 | 32,695 | 10,446 | 1 | 440,734 | 36,702 |
| Total expenditures | 34,504 | 67,816 | 6,277 | 195,401 | 61,105 | 1,850 | 172,232 | 100,577 | 24,260 | - | 71,774 | 137,626 | 523,728 | 895,385 | 2,049,872 | 4,593,657 | 3,936,328 |
| Excess (deficiency) of revenues over (under) expenditures | 22,763 | (24,705) | 52,069 | 35 | 17,639 | (1,257) | 1 | ı | (5,666) | 129 | (71,774) | 13,693 | (7,071) | (9,883) | 154,384 | 208,205 | 5,187 |
| Other financing sources (uses): Operating transfers - in (out) | ı | | , | | 1 | • | , | 1 | (100,000) | 1 | • | | ŧ | ŧ | 1 | (274,904) | ì |
| Net change in fund balances | 22,763 | (24,705) | 52,069 | 35 | 17,639 | (1,257) | 1 | • | (105,666) | 129 | (71,774) | 13,693 | (7,071) | (9,883) | 154,384 | (669'99) | 5,187 |
| Fund balances (deficit), beginning of year | 99,601 | (15,741) | 22,563 | | 30,163 | 47,266 | | 1 | 181,660 | 10,148 | 1 | 17,131 | (10,935) | (6,695) | 347,498 | 1,315,537 | 1,310,351 |
| Fund balances (deficit), end of year S | 122,364 | (40,446) | 74,632 | 35 | 47,802 | 46,009 | , | t | 75,994 | 10,277 | (71,774) | 30,824 | (18,006) | (16,578) | 501,882 | 1,248,838 | 1,315,538 |

NONMAJOR GOVERNMENTAL FUNDS CAPITAL PROJECT FUNDS

Capital project funds are established to account for resources obtained and expended for the acquisition of major capital facilities other than those employed in the delivery of services accounted for in enterprise funds.

CITY OF BIDDEFORD, MAINE Nonmajor Capital Project Funds Combining Balance Sheet June 30 2004 (with comparative totals for June 30, 2003)

| | | | | Street | City | | |
|-------------------------------|---------------|--------------|----------|--|--------------|---------|-----------|
| | | Public | T2000 | and road | capital | Totals | 10 |
| | | improvements | Grant | improvements | improvements | 2004 | 2003 |
| ASSETS | E | 700 | | | c c | | 6 |
| Intertund loans | ·A | 484,586 | 1 | 3,774 | 2,783 | 491,143 | 539,086 |
| Total assets | ≶ | 484,586 | 1 | 3,774 | 2,783 | 491,143 | 539,086 |
| LIABILITIES AND | | | | | | | |
| FUND BALANCES | | | | | | | |
| Liabilities: | | | | | | | |
| Accounts payable | | 78 | ı | ı | • | 78 | ı |
| Interfund loans | | | 27,319 | 1 | 1 | 27,319 | 47,062 |
| Total liabilities | | 78 | 27,319 | The state of the s | | 27,397 | 47,062 |
| Fund balances (deficit): | | | | | | | |
| Unreserved: | | | | | | | |
| Undesignated | | 484,508 | (27,319) | 3,774 | 2,783 | 463,746 | 492,024 |
| Total fund balances (deficit) | | 484,508 | (27,319) | 3,774 | 2,783 | 463,746 | 492,024 |
| Total liabilities | | | | | | | |
| and fund balances | 69 | 484,586 | ŧ | 3,774 | 2,783 | 491,143 | 539,086 |

Nonmajor Capital Project Funds

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Year ended June 30, 2004
(with comparative totals for the year ended June 30, 2003)

| | | | | Street | City | | |
|--|--------------|----------|----------|-------------|--------------|----------|-----------|
| | Public | | T2000 | and road | capital | Totals | |
| | improvements | | Grant ii | improvement | improvements | 2004 | 2003 |
| Devienties. | | | | | | | |
| Investment income \$ | 5 | 5,304 | 19,743 | 46 | 35 | 25,128 | 9,422 |
| Other | | 1 | ı | ı | • | ı | 12,043 |
| Total revenues | 5 | 5,304 | 19,743 | 46 | 35 | 25,128 | 21,465 |
| Expenditures: | | | | | | | |
| Capital expenditures | 33 | 33,406 | ı | 20,000 | 1 | 53,406 | 150,815 |
| Total expenditures | 33 | 33,406 | 1 | 20,000 | # | 53,406 | 150,815 |
| • | | (0) | | | į | (0.00) | (0.000) |
| Net change in fund balances | (78 | (28,102) | 19,743 | (19,954) | 35 | (28,2/8) | (178,320) |
| Fund balances (deficit), beginning of year | 512 | 512,610 | (47,062) | 23,728 | 2,748 | 492,024 | 621,374 |
| Fund balances (deficit), end of year | 484 | 484,508 | (27,319) | 3,774 | 2,783 | 463,746 | 492,024 |

NONMAJOR GOVERNMENTAL FUNDS PERMANENT FUNDS

Comparative Balance Sheet Nonmajor Permanent Funds June 30, 2004 and 2003

| | Cemetery I | Tund |
|------------------------|----------------|-------------|
| | 2004 | 2003 |
| ASSETS | | |
| Interfund loans | \$ 38,890 | 41,758 |
| Total assets | 38,890 | 41,758 |
| LIABILITIES AND | | |
| FUND BALANCES | | |
| Liabilities: | | |
| Accounts payable | - | • |
| Total liabilities | _ | - |
| Fund balances: | | |
| Reserved for principal | 38,890 | 38,890 |
| Unreserved | _ | 2,868 |
| Total fund balances | 38,890 | 41,758 |
| Total liabilities and | | |
| and fund balances | \$ 38,890 | 41,758 |

Comparative Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Permanent Funds

For the years ended June 30, 2004 and 2003

| | Total | ls |
|--------------------------------------|--------------|--------|
| | 2004 | 2003 |
| Revenues: | | |
| Investment income | \$ 530 | 594 |
| Donations | _ | |
| Total revenues | 530 | 594 |
| Expenditures: | | |
| Cemetery maintenance | 888 | - |
| Total expenditures | 888 | - |
| Excess of revenues over expenditures | (358) | 594 |
| Other financing sources (uses): | | |
| Transfer out | (2,510) | _ |
| Total other financing sources (uses) | (2,510) | - |
| Net change in fund balances | (2,868) | 594 |
| Fund balances, beginning of year | 41,758 | 41,164 |
| Fund balances, end of year | \$ 38,890 | 41,758 |



CITY OF BIDDEFORD, MAINE Combining Balance Sheet All Other Governmental Funds June 30, 2004

| | | Carrier 1 | 7 | | Total Otton |
|--|--|------------------|-------------------|--------------------|-----------------------|
| | | Special | Capitai | | Total Other |
| | | Revenue Funds | Projects Funds | Permanent Funds | Governmental Funds |
| | VARIANTERIA VARIANTERIA VARIANTERIA VARIANTERIA VARIANTERIA VARIANTERIA VARIANTERIA VARIANTERIA VARIANTERIA VA | | | | |
| ASSETS | | | | | |
| Cash | 69 | 273,238 | • | 1 | 273,238 |
| Accounts receivable | | 215,777 | ı | ı | 215,777 |
| Due from State of Maine | | 81,514 | • | ı | 81,514 |
| Notes receivable | | 6,010 | ı | 1 | 6,010 |
| Inventory | | 16,961 | 1 | 1 | 16,961 |
| Interfund loans | | 1,453,341 | 491,143 | 38,890 | 1,983,374 |
| Total assets | ⊗ | 2,046,841 | 491,143 | 38,890 | 2,576,874 |
| LIABILITIES AND FUND BALANCES Liabilities: | | | | | |
| Accounts payable | | 358,681 | 78 | ı | 358,759 |
| Interfund loans | | 439,322 | 27,319 | 1 | 466,641 |
| Total liabilities | | 798,003 | 27,397 | ı | 825,400 |
| Fund balances: | | | | | |
| Reserved for: | | | | | |
| Inventory | | 16,961 | ı | 1 | 16,961 |
| Long term notes receivable | | 6,010 | 1 | ı | 6,010 |
| Principal/receivables | | ı | 1 | 38,890 | 38,890 |
| Unreserved: | | | | | |
| Undesignated | | 1,225,867 | 463,746 | ī | 1,689,613 |
| Total fund balance | | 1,248,838 | 463,746 | 38,890 | 1,751,474 |
| Total liabilities and fund balances | 9 | 2,046,841 | 491,143 | 38,890 | 2,576,874 |
| | | | | | |

CITY OF BIDDEFORD, MAINE

Combining Statement of Revenues, Expenditures and Changes in Fund Balances All Other Governmental Funds For the year ended June 30, 2004

| | | Special | Capital | | Total Other |
|--------------------------------------|--------------|------------------|-------------------|--------------------|-----------------------|
| | | Revenue Funds | Projects Funds | Permanent Funds | Governmental Funds |
| | | | | | |
| Revenues: | | | | | |
| Property taxes | ∽ | 272,809 | 1 | ı | 272,809 |
| Intergovernmental | | 2,684,045 | ı | | 2,684,045 |
| User fees | | 1,348,879 | i | t | 1,348,879 |
| Investment income | | 12,007 | 25,128 | 530 | 37,665 |
| Other | | 484,122 | ı | ı | 484,122 |
| Total revenues | | 4,801,862 | 25,128 | 530 | 4,827,520 |
| Expenditures: | | | | | |
| Equipment and supplies | | 621,159 | 1 | ı | 621,159 |
| Capital expenditures | | 230,641 | 53,406 | • | 284,047 |
| Program expenditures | | 3,263,438 | 1 | ı | 3,263,438 |
| Contracted services | | 37,685 | • | • | 37,685 |
| Other | | 440,734 | ı | 888 | 441,622 |
| Total expenditures | | 4,593,657 | 53,406 | 888 | 4,647,951 |
| Excess (deficiency) of revenues | | | | | |
| over (under) expenditures | | 208,205 | (28,278) | (358) | 179,569 |
| Other financing sources (uses): | | | | | |
| Transfers - in (out) | | (274,904) | ı | (2,510) | (277,414) |
| Total other financing sources (uses) | | (274,904) | ### | (2,510) | (277,414) |
| Net change in fund balances | | (66,699) | (28,278) | (2,868) | (97,845) |
| Fund balances, beginning of year | | 1,315,537 | 492,024 | 41,758 | 1,849,319 |
| Fund balances, end of year | ∽ | 1,248,838 | 463,746 | 38,890 | 1,751,474 |
| | | | | | |

Fiduciary Funds Combining Statement of Net Assets

Agency Funds June 30, 2004

(with comparative totals for June 30, 2003)

| | St | Student | Elderly | Wal-Mart | | EPA | | SAMAS E |
|----------------------|----------|----------|------------|----------|---------|--------|---------|----------|
| | Ac | Activity | Assistance | Escrow | Project | Escrow | Totals | Is |
| | = | Funds | Fund | Fund | Impact | Fund | 2004 | 2003 |
| ASSETS | | | | | | | | |
| Cash | € | 152,605 | 1 | 1 | ł | 1 | 152,605 | 117,998 |
| Accounts receivable | | ı | 1 | , | 75,862 | 1 | 75,862 | 48,028 |
| Interfund Ioans | | i | 2,504 | 288,609 | 78,378 | 20,000 | 389,491 | 455,858 |
| Total assets | ¥. | 152,605 | 2.504 | 288.609 | 154 240 | 20 000 | 617 958 | 631 884 |
| |) | | | Vanian- | 0.16.01 | 200607 | 057,170 | 10047 70 |
| LIABILITIES | | | | | | | | |
| Accounts payable | | ı | • | , | 3,705 | ı | 3,705 | 435 |
| Funds held in escrow | | 152,605 | 2,504 | 288,609 | 150,535 | 20,000 | 614,253 | 621,449 |
| Total liabilities | ∽ | 152,605 | 2,504 | 288,609 | 154,240 | 20,000 | 617,958 | 621,884 |

Capital Assets Used in the Operation of Governmental Funds - By Source June 30, 2004

| Total governmental fund capital assets | \$ 77,108,712 |
|--|------------------|
| Non-major Special Revenue Fund | 1,615,930 |
| Capital Projects Fund | 1,931,472 |
| General Fund | 73,561,310 |
| Investments in capital assets by source: | |
| Total governmental fund capital assets | \$ 77,108,712 |
| Infrastructure | 39,729,865 |
| Vehicles | 5,434,040 |
| Equipment | 3,252,930 |
| Land and buildings | \$ 28,691,877 |
| Capital assets: | |

CITY OF BIDDEFORD, MAINE Schedule of Capital Assets Used in the Operation of Governmental Funds by Function and Activity For the year ended June 30, 2004

| | | Land and | | | | |
|-------------------|---------------------------------------|------------------|-----------|-----------|----------------|------------|
| Function and Act | ivity | buildings | Equipment | Vehicles | Infrastructure | Total |
| General governmen | nt | \$ 3,379,762 | 119,607 | 40,000 | - | 3,539,369 |
| Education | | 18,237,150 | 910,008 | 1,300,649 | 286,877 | 20,734,684 |
| Public safety | | 2,582,201 | 470,136 | 2,511,084 | - | 5,563,421 |
| Public works | | 1,981,670 | 1,579,009 | 1,491,303 | 39,442,988 | 44,494,970 |
| Recreation | | 1,547,821 | 71,485 | 71,004 | - | 1,690,310 |
| Airport | | 313,273 | 20,000 | 20,000 | _ | 353,273 |
| Ice Arena | | 650,000 | 82,685 | - | _ | 732,685 |
| Т | otal governmental fund capital assets | \$ 28,691,877 | 3,252,930 | 5,434,040 | 39,729,865 | 77,108,712 |

Exhibit G-3
Schedule of Changes in Governmental Funds Capital Assets - By Function and Activity
For the year ended June 30, 2004

| | Balance | | ************************************* | Balance |
|-----------------------|------------------|-----------|--|------------|
| Function and Activity | 2003 | Additions | Deletions | 2004 |
| General government | \$ 3,358,595 | 196,352 | 15,578 | 3,539,369 |
| Education | 18,719,627 | 2,054,057 | 39,000 | 20,734,684 |
| Public safety | 5,536,348 | 90,263 | 63,190 | 5,563,421 |
| Public works | 44,327,916 | 988,377 | 821,323 | 44,494,970 |
| Recreation | 1,677,829 | 12,481 | - | 1,690,310 |
| Airport | 353,273 | - | - | 353,273 |
| Ice Arena | 732,685 | - | * | 732,685 |
| Totals | \$ 74,706,273 | 3,341,530 | 939,091 | 77,108,712 |

STATISTICAL INFORMATION

The following statistical tables are provided to give a historical perspective and to assist in assessing the current financial status of the City. The tables do not provide full financial information for prior years and are provided for supplementary analysis purposes only.

General Revenues by Source

| | | | | | | | Microfliance | |
|--------|---|------------|-----------|--------------|---------------|----------|------------------|------------|
| | | | ricenses, | Inter- | | | Miscellaneous | |
| Fiscal | | | fees and | governmental | Sales and use | | and departmental | |
| year | | Taxes | permits | revenues | of property | Interest | revenues | Total |
| | | | | | | | | |
| 2004 | ઝ | 28,050,923 | 846,792 | 11,888,747 | ŧ | 59,359 | 348,515 | 41,194,336 |
| 2003 | | 26,688,049 | 816,449 | 11,681,525 | I | 78,498 | 1,060,607 | 40,325,128 |
| 2002 | | 24,385,765 | 816,383 | 11,725,289 | 1 | 149,651 | 1,159,250 | 38,236,338 |
| 2001 | | 22,050,046 | 518,284 | 11,486,889 | 130,000 | 279,915 | 868,495 | 35,333,629 |
| 2000 | | 21,176,444 | 318,269 | 10,770,059 | ı | 306,136 | 887,766 | 33,458,674 |
| 1999 | | 20,657,494 | 296,555 | 9,842,412 | 1 | 195,033 | 850,385 | 31,841,879 |
| 1998 | | 19,615,932 | 291,708 | 9,069,075 | ı | 235,824 | 530,241 | 29,742,780 |
| 1997 | | 19,309,557 | 350,197 | 8,371,312 | • | 235,034 | 479,163 | 28,745,263 |
| 1996 | | 19,705,600 | 137,507 | 8,587,927 | 134,885 | 175,591 | 252,421 | 28,993,931 |
| 1995 | | 19,929,350 | 152,278 | 7,249,831 | 99,130 | 240,653 | 352,161 | 28,023,403 |
| | | | | | | | | |

CITY OF BIDDEFORD, MAINE General Governmental Expenditures Last Ten Fiscal Years

| Fiscal | General | Public | Public | Education | Health, Welfare and Public | Debt service (1) | Capital outlay, abatements | |
|--------|------------|-----------|-----------|-------------|----------------------------------|------------------|----------------------------------|------------|
| year | government | safety | works | and library | Services | and county tax | and other | Total |
| 2004 | 4,387,031 | 6,155,678 | 3,993,502 | 21,488,055 | 1,480,175 | 2,971,663 | 338,275 | 40,814,379 |
| 2003 | 3,877,036 | 5,583,797 | 3,789,076 | 20,592,713 | 1,887,498 | 2,885,593 | 2,058,925 | 40,674,638 |
| 2002 | 3,585,679 | 5,408,204 | 3,584,285 | 20,012,733 | 1,741,754 | 2,515,700 | 979,424 | 37,827,779 |
| 2001 | 3,317,130 | 5,230,216 | 3,183,238 | 18,052,844 | 1,644,448 | | 1,151,358 | 35,233,877 |
| 2000 | 3,041,269 | 4,939,447 | 2,797,010 | 17,382,460 | 1,547,509 | | 787,482 | 33,164,428 |
| 1999 | 2,858,388 | 4,798,524 | 2,583,474 | 16,655,488 | 1,543,101 | | 647,687 | 31,518,346 |
| 1998 | 2,903,202 | 4,578,884 | 2,180,866 | 16,098,305 | 1,554,017 | 2,394,687 | 791,737 | 30,501,698 |
| 1997 | 2,851,595 | 4,329,648 | 2,142,165 | 16,724,366 | 1,514,352 | 2,168,149 | 606,878 | 30,337,153 |
| 1996 | 2,459,013 | 4,377,391 | 2,427,991 | 14,688,058 | 1,439,853 | 2,408,762 | 1,240,894 | 29,041,962 |
| 1995 | 2,110,134 | 4,670,235 | 2,210,734 | 14,085,596 | 693,439 | 2,514,664 | 726,645 | 27,011,447 |

(1) Includes debt service related to education.

Table C

CITY OF BIDDEFORD, MAINE Ratios of General Bonded Debt to Taxable Assessed Value Last Ten Fiscal Years

| Fiscal | General bonded | Taxable assessed | Ratios of debt to taxable |
|---------|-------------------|---------------------|------------------------------|
| year | debt | amount | percent |
| 2004 \$ | 6,916,808 | 1,441,683,850 | 0.48% |
| 2003 | 7,943,713 | 1,292,176,700 | 0.61% |
| 2002 | 8,569,810 | 1,197,954,700 | 0.72% |
| 2001 | 9,658,907 | 1,110,270,400 | 0.87% |
| 2000 | 10,708,004 | 1,059,535,500 | 1.01% |
| 1999 | 11,302,669 | 1,009,279,800 | 1.12% |
| 1998 | 10,347,338 | 1,008,763,200 | 1.03% |
| 1997 | 11,397,007 | 1,010,870,400 | 1.13% |
| 1996 | 12,446,676 | 1,011,889,300 | 1.23% |
| 1995 | 13,546,345 | 1,014,732,200 | 1.33% |

CITY OF BIDDEFORD, MAINE
Ratios of Annual Debt Service Expenditures to General Fund
Expenditures and Other Uses
Last Ten Fiscal Years

| | | | | | Total General | |
|--------|---|-----------|----------|--------------|-------------------|---------|
| Fiscal | | | | Total | Fund expenditures | |
| year | | Principal | Interest | debt service | amount | Percent |
| | | | | | | |
| 2004 | ∽ | 1,026,905 | 476,758 | 1,503,663 | 40,814,379 | 3.68% |
| 2003 | | 1,026,097 | 526,947 | 1,553,044 | 40,674,638 | 3.82% |
| 2002 | | 1,089,097 | 575,098 | 1,664,195 | 37,827,779 | 4.40% |
| 2001 | | 1,131,552 | 686,964 | 1,818,516 | 35,233,877 | 5.16% |
| 2000 | | 1,494,665 | 717,758 | 2,212,423 | 33,164,428 | %299 |
| 1999 | | 1,044,669 | 695,892 | 1,740,561 | 31,518,346 | 5.52% |
| 1998 | | 1,049,669 | 767,480 | 1,817,149 | 30,486,609 | 2.96% |
| 1997 | | 1,049,669 | 712,996 | 1,762,665 | 30,352,153 | 5.81% |
| 1996 | | 1,099,669 | 912,922 | 2,012,591 | 29,041,962 | 6.93% |
| 1995 | | 1,134,669 | 989,004 | 2,123,673 | 27,011,447 | 7.86% |
| | | | | | | |

CITY OF BIDDEFORD, MAINE

Property Tax Levies and Supplementals, Collections and Abatements Last Ten Fiscal Years

| | | | | Collections | | | | |
|--------|--------------|-------|----------------|-------------------|---------|------------------|----------|---------------|
| | | | | and | | | | |
| | | | | abatements | | Cumulative | ative | Taxes |
| Fiscal | [| Tax | Tax levies and | original tax year | | To June 30, 2004 | 10, 2004 | receivable |
| year | | rate | supplementals | amount | Percent | Amount | Percent | June 30, 2004 |
| 2004 | 8 | 17.45 | 25,202,163 | 24,764,697 | 98.26% | 24,764,697 | 98.26% | 437,466 |
| 2003 | 1 | 18.76 | 24,242,631 | 23,718,611 | 97.84% | 24,057,503 | 99.24% | 185,128 |
| 2002 | | 18.56 | 22,238,271 | 21,674,740 | 97.47% | 22,046,391 | 99.14% | 191,880 |
| 2001 | | 18.30 | 20,320,836 | 19,711,018 | %00′26 | 20,158,502 | 99.20% | 162,334 |
| 2000 | - | 18.50 | 19,649,814 | 19,115,085 | 97.28% | 19,602,111 | %91.66 | 47,703 |
| 1999 | | 18.70 | 18,875,479 | 18,194,666 | 96.39% | 18,772,789 | 99.46% | 102,690 |
| 1998 | | 17.50 | 17,666,845 | 16,965,710 | 96.03% | 17,625,017 | %91.66 | 41,828 |
| 1997 | _ | 17.50 | 17,726,075 | 16,757,578 | 94.54% | 17,709,317 | 99.91% | 16,758 |
| 1996 | | 17.50 | 17,723,154 | 16,804,713 | 94.82% | 17,694,125 | 99.84% | 29,029 |
| 1995 | | 17.50 | 17,822,256 | 16,749,206 | 93.98% | 17,807,532 | 99.92% | 14,724 |
| | | | | | | | | |

Table F

CITY OF BIDDEFORD, MAINE
Assessed Value and Municipal Estimated Full Value of Taxable Property
Last Ten Fiscal Years

| | | | | Assessor's | |
|---------|---------------|-------------|---------------|---------------------|---------------|
| | Assessed | Assessed | | certified ratio of | |
| | value | value | Total | assessed value to | Municipal |
| Fiscal | land and | personal | assessed | municipal estimated | estimated |
| year | buildings | property | amount | percent | amount |
| | | | | | |
| 2004 \$ | 1,327,077,500 | 114,606,350 | 1,441,683,850 | 100% | 1,441,683,850 |
| 2003 | 1,175,119,300 | 117,057,400 | 1,292,176,700 | 100% | 1,292,176,700 |
| 2002 | 1,065,953,700 | 132,001,000 | 1,197,954,700 | 100% | 1,197,954,700 |
| 2001 | 987,484,700 | 122,785,700 | 1,110,270,400 | 100% | 1,110,270,400 |
| 2000 | 969,132,100 | 90,403,400 | 1,059,535,500 | 100% | 1,059,535,500 |
| 1999 | 943,802,500 | 65,477,300 | 1,009,279,800 | 100% | 1,009,279,800 |
| 1998 | 947,727,500 | 61,035,700 | 1,008,763,200 | 100% | 1,008,763,200 |
| 1997 | 939,306,100 | 71,564,300 | 1,010,870,400 | 100% | 1,010,870,400 |
| 1996 | 952,102,900 | 59,786,400 | 1,011,889,300 | 100% | 1,011,889,300 |
| 1995 | 963,617,900 | 51,114,300 | 1,014,732,200 | 100% | 1,014,732,200 |
| | | | | | |