☐ Procedure No.: PS/00144/2021

## RESOLUTION OF PUNISHMENT PROCEDURE

Of the procedure instructed by the Spanish Agency for Data Protection and

based on the following:

## **BACKGROUND**

FIRST: Don A.A.A. (hereinafter, the claimant), dated December 18,

2019, filed a claim with the Spanish Data Protection Agency. The

claim is directed against the CITY COUNCIL OF \*\*\*CITY COUNCIL.1 with CIF

P3502000G (hereinafter the claimed one).

The reasons on which he bases his claim are, in short; that he filed a

demand for claim of amount against the claimed and indicates that, a

worker of this, has sent the sentence to several workers through WhatsApp

of the aforementioned judicial procedure in which your personal data is recorded. I know

Provides screen printing of the mobile terminal with a WhatsApp message on the

which is informed of the distribution of the sentence.

SECOND: In accordance with article 65.4 of Organic Law 3/2018, of 5

December, of Protection of Personal Data and guarantee of digital rights (in

hereinafter LOPDGDD), the claim was transferred on February 18, 2020.

information to the claimant, so that he could proceed with his analysis and inform this Agency in

within a month, of the actions carried out to adapt to the requirements

provided for in the data protection regulations.

The request for information was delivered on February 24, 2020, without

that a reply was received.

THIRD: On August 6, 2020, the Director of the Spanish Agency for

Data Protection agreed to formally admit the claim submitted for processing

by the claimant, in accordance with article 65 of the LOPDGDD.

FOURTH: The General Subdirectorate for Data Inspection proceeded to carry out of previous investigative actions to clarify the facts of the claim, having knowledge of the following extremes:

- Notified to the respondent, dated September 11, 2020, request for information on the facts claimed and the legitimacy of access to this type of documents by the person who sent the WhatsApp message with the document sentence, after four months this Agency has not received a letter of allegations forwarded by the respondent.
- This request is reiterated, with a notification date of January 25, 2021, no Respondent's response has been received.

FIFTH: On April 16, 2021, the Director of the Spanish Agency for

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

2/11

Data Protection agreed to initiate a sanctioning procedure against the claimant, for the alleged infringement of Article 32 of the RGPD, Article 5.1.f) of the RGPD, typified in the Article 83.5 of the RGPD.

SIXTH: The initiation agreement was electronically notified to the respondent. so demands it Article 14.2 of Law 39/2015 on Common Administrative Procedure of the Administrations Public Administrations (LPACAP) according to which "In any case they will be obliged to interact through electronic means with the Public Administrations for the carrying out any procedure of an administrative procedure, at least, the following following subjects: a) Legal persons".

Works in the file the Certificate issued by the Notification Service

Electronic and Authorized Electronic Address of the FNMT-RCM, which records the sending of the initiation agreement, notification of the AEPD addressed to the claimed, through through that means being the date of availability in the electronic headquarters of the agency on April 16, 2021 and the automatic rejection date on April 27, 2021.

SEVENTH: In accordance with article 73.1 of the LPCAP, the term to formulate allegations to the Home Agreement is ten days computed from the day following the of the notification.

Article 64.2. LPACAP, indicates that the defendant will be informed of the right to formulate allegations, the "right to be heard in the procedure and the deadlines for its exercise, as well as the indication that in case of not making allegations in the term established on the content of the initiation agreement, it may be considered proposed resolution proposal when it contains a precise pronouncement about the imputed responsibility". (The underlining is from the AEPD)

The agreement to initiate the sanctioning file that concerns us contained a proprecise statement on the responsibility of the claimed entity: in the aforementioned agreement specified what was infringing conduct, the sanctioning type in which it was subsumable, the circumstances of the responsibility described and the sanction that in the judgment of the AEPD proceeded to impose.

In consideration of the foregoing and in accordance with the provisions of article

Article 64.2.f) of the LPACAP, the initiation agreement of PS/00106/2021 is considered ProResolution: Once the initiation agreement has been notified, the one claimed at the time of the

This resolution has not submitted a brief of arguments, so it is

application of what is stated in article 64 of Law 39/2015, of October 1, of the

Common Administrative Procedure of Public Administrations, which in its

section f) establishes that in the event of not making allegations within the stipulated period on the content of the initiation agreement, it may be considered a proposal for resolution when it contains a precise statement about the responsibility imputed, reason why a Resolution is issued.

In view of everything that has been done, by the Spanish Data Protection Agency
In this proceeding, the following are considered proven facts:

C/ Jorge Juan, 6

28001 - Madrid

**FACTS** 

www.aepd.es

sedeagpd.gob.es

3/11

FIRST: Mr. A.A.A., public employee on leave of absence from the CITY COUNCIL OF

\*\*\*CITY COUNCIL.1 submitted a claim for the amount to that City Council.

SECOND: Sentence issued on the matter, a City Council worker en-

He saw the sentence through WhatsApp to several workers. In the Judgment there are personal data of the claimant.

THIRD: It is accompanied by an image of a screen of a mobile phone in which a person indicates to the respondent that they have received the aforementioned Judgment.

FOURTH: The requested City Council has not responded to the information requirements

information sent by the Data Inspection of the Spanish Agency for the Protection of
Data relating to this claim, despite having received the electronic notification
requesting information on dates January 24 and September 11, 2020, and
January 2021. The initiation agreement notified in the same way as the requirements
information, and yet it was expired.

**FOUNDATIONS OF LAW** 

By virtue of the powers that article 58.2 of the RGPD recognizes to each authoricontrol, and as established in arts. 47 and 48.1 of the LOPDGDD, the Directorate tora of the Spanish Agency for Data Protection is competent to resolve this process.

**FOUNDATIONS OF LAW** 

Yo

By virtue of the powers that article 58.2 of Regulation 2016/679 (EU) of data protection (hereinafter RGPD) recognizes each control authority, and se-According to what is established in articles 47 and 48.1 of Organic Law 3/2018, of 5 December, Data Protection and Guarantees of digital rights (LOPDGDD), The Director of the Spanish Agency for Data Protection is competent to resolve see this procedure.

Ш

The facts claimed are specified in a worker of the claimed sent to through the social network WhatsApp to several workers of the consistory the sentence of the judicial proceeding instituted by the claimant against the respondent in which the your personal data.

The RGPD deals in its article 5 with the principles that must preside over the treatment of personal data and mentions among them those of "integrity and confidentiality". The provision provides:

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

4/11

"1. The personal data will be:

(...)

f) Treated in such a way as to guarantee adequate security of the personal data, including protection against unauthorized or unlawful processing, against its loss, destruction or accidental damage, through the application of measures appropriate technical or organizational (<<integrity and confidentiality>>)".

Article 5.2. RGPD establishes: "The data controller will be responsible for compliance with the provisions of paragraph 1 and capable of demonstrate it (<<pre>proactive responsibility>>)"

Article 5, Duty of confidentiality, of the new Organic Law 3/2018, of 5

December, Protection of Personal Data and guarantee of digital rights

(hereinafter LOPDGDD), states that:

- "1. Those responsible and in charge of data processing as well as all people who intervene in any phase of this will be subject to the duty of confidentiality referred to in article 5.1.f) of Regulation (EU) 2016/679.
- 2. The general obligation indicated in the previous section will be complementary of the duties of professional secrecy in accordance with its applicable regulations.
- 3. The obligations established in the previous sections will remain even when the relationship of the obligor with the person in charge or person in charge had ended of the treatment".

Ш

The documentation in the file, and which has not been distorted by the claimed, proves that the claimed, violated article 5 of the RGPD, principles related to treatment, in relation to article 5 of the LOPGDD, duty of conficonfidentiality, by allowing the personal data of the claimant contained in a judicial sentence were published, through the WhatsApp social network, by a

worker of the consistory referring to other workers violating the duty of confidentiality.

This duty of confidentiality, previously the duty of secrecy, must be understood

It should be noted that its purpose is to prevent leaks of the data not being carried out.

felt by their owners.

Therefore, this duty of confidentiality is an obligation that falls not only to the person in charge and in charge of the treatment but to everyone who intervenes in any phase of the treatment and complementary to the duty of professional secrecy.

IV

Article 83.5 a) of the RGPD, considers that the infringement of "the basic principles costs for treatment, including the conditions for consent under the articles 5, 6, 7 and 9" is punishable, in accordance with section 5 of the aforementioned article.

Article 83 of the aforementioned RGPD, "with administrative fines of €20,000,000 maximum C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

5/11

or, in the case of a company, an amount equivalent to a maximum of 4% of the global annual total business lumen of the previous financial year, opting for the of greater amount".

On the other hand, the LOPDGDD, for prescription purposes, in its article 72 indicates:

"Infringements considered very serious:

1. Based on the provisions of article 83.5 of the Regulation (EU)

 $2016/679 \ \text{are} \ \text{considered} \ \text{very} \ \text{serious} \ \text{and} \ \text{the} \ \text{infractions} \ \text{that}$ 

entail a substantial violation of the articles mentioned therein and, in particular,

ticular, the following:

 a) The processing of personal data violating the principles and guarantees established established in article 5 of Regulation (EU) 2016/679.

(...)"

٧

The principle of integrity established in article 5.1.f) RGPD is developed through through articles 32 to 34 RGPD, framed in section II of chapter IV that It bears the heading "Security of personal data". Article 32, "Security of the treatment," he says:

- "1. Taking into account the state of the art, the application costs, and the nanature, scope, context and purposes of the treatment, as well as risks of probavariable liability and severity for the rights and freedoms of natural persons, the responsible and the person in charge of the treatment will apply technical and organizational measures appropriate to guarantee a level of security appropriate to the risk, which in its case include, among others:
- a) pseudonymization and encryption of personal data;
- b) the ability to guarantee the confidentiality, integrity, availability and repermanent silence of treatment systems and services;
- c) the ability to restore availability and access to personal data promptly in the event of a physical or technical incident;
- d) a process of regular verification, evaluation and evaluation of the effectiveness technical and organizational measures to guarantee the security of the treatment I lie.
- 2. When evaluating the adequacy of the security level, particular account shall be taken of takes into account the risks presented by the processing of data, in particular as a consequence accidental or unlawful destruction, loss or alteration of personal data

transmitted, stored or otherwise processed, or the communication or unauthorized access torized to such data.

3. (...)

4. The person in charge and the person in charge of the treatment will take measures to guarantee warrant that any person acting under the authority of the person in charge or the person in charge do and have access to personal data can only process said data following instructions instructions of the person in charge, unless it is obliged to do so by virtue of the Law of the www.aepd.es

C/ Jorge Juan, 6

28001 - Madrid

sedeagpd.gob.es

6/11

Union or of the Member States. (The underlining is from the AEPD)

SAW

The violation of article 32 of the RGPD is typified in the article 83.4.a) of the aforementioned RGPD in the following terms:

"4. Violations of the following provisions will be sanctioned, in accordance with paragraph 2, with administrative fines of a maximum of EUR 10,000,000 or, alternatively, being from a company, of an amount equivalent to a maximum of 2% of the volume overall annual total turnover of the previous financial year, opting for the greater amount:

a) the obligations of the person in charge and the person in charge pursuant to articles 8,11, 25 to 39, 42 and 43.

(...)"

For its part, the LOPDGDD in its article 71, Violations, states that: "Consti-

The acts and behaviors referred to in sections 4, 5 and 6 are infractions

of article 83 of Regulation (EU) 2016/679, as well as those that are contrary to this organic law".

And in its article 73, for the purposes of prescription, it qualifies as "Infringements considered serious cracks":

"Based on the provisions of article 83.4 of Regulation (EU) 2016/679

are considered serious and will prescribe after two years the infractions that suppose a substantial violation of the articles mentioned therein and, in particular, the following following:

(...)

g) The violation, as a consequence of the lack of due diligence,
of the technical and organizational measures that have been implemented in accordance
to what is required by article 32.1 of Regulation (EU) 2016/679".

The GDPR defines personal data security breaches as "all

(...)"

7th

www.aepd.es

all those security violations that cause the destruction, loss or alteration accidental or illicit ration of personal data transmitted, conserved or processed in otherwise, or unauthorized communication or access to such data".

From the documentation in the file, it is verified that the defendant, through an employee of your organization, has violated article 32 of the RGPD, by a security incident occurs in your system allowing access to third parties personal data of another public employee, when displayed through the social network social WhatsApp when a worker referred other workers of the consistory sent court order requested by the claimant against the consistory allowing access to your personal data with violation of technical measures and

C/ Jorge Juan, 6

28001 - Madrid

sedeagpd.gob.es

7/11

organizational.

It should be noted that the RGPD in the aforementioned provision does not establish a list of the security measures that are applicable according to the data that is object of treatment, but it establishes that the person in charge and the person in charge of the treatment will apply technical and organizational measures that are appropriate to the risk that treatment entails, taking into account the state of the art, the costs of applying cation, the nature, scope, context and purposes of the treatment, the risks of probability and seriousness for the rights and freedoms of the persons concerned.

Likewise, the security measures must be adequate and proportionate.

to the detected risk, pointing out that the determination of the technical and

Organizational activities must be carried out taking into account: pseudonymization and encryption, capacity to guarantee confidentiality, integrity, availability and resilience, the ability to restore availability and access to data after an incident, process verification (not audit), evaluation and assessment of the effectiveness of the measures you give.

In any case, when evaluating the adequacy of the security level, partitaking into account the risks presented by the processing of data, as a consequence accidental or unlawful destruction, loss or alteration of personal data transmitted, stored or otherwise processed, or the communication or unauthorized access authorized to said data and that could cause physical, material and them or immaterial.

In this same sense, recital 83 of the RGPD states that:

"(83) In order to maintain security and prevent the processing from violating the established in this Regulation, the person in charge or the person in charge must evaluate the risks inherent to the treatment and apply measures to mitigate them, such as encryption.

These measures must guarantee an adequate level of security, including confidentiality. taking into account the state of the art and the cost of its application with respect to regarding the risks and the nature of the personal data to be protected. To the assess the risk in relation to data security, should be taken into account the risks arising from the processing of personal data, such as the destruction accidental or unlawful loss, loss or alteration of transmitted personal data, conservation stored or otherwise processed, or unauthorized communication or access to such data, susceptible in particular to cause physical, material or immaterial".

The responsibility of the claimed party is determined by the insurance bankruptcy.

evidenced by the claimant, since he is responsible for making decisions

tions aimed at effectively implementing the technical and organizational measures

appropriate to guarantee a level of security appropriate to the risk to ensure the

confidentiality of the data, restoring its availability and preventing access to the

in the event of a physical or technical incident. However, the entity has not only in
fulfilled this obligation, but also transfers the claim so that it informs

to this Agency about the incidence produced and communicate about the decision adopted

in this regard, he ignored not answering anything.

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

8/11

In accordance with the foregoing, it is estimated that the respondent is responsible ble of the infraction of the RGPD: the violation of article 32, infraction typified in its article 83.4.a).

Regarding the statute of limitations for this infraction, we will have to be at the provisions of the (LOPDGDD). Article 73, f) LOPDGDD qualifies as a serious infringement "The lack of adoption of those technical and organizational measures that are appropriate to guarantee a level of security appropriate to the risk of treatment in the terms required by article 32.1 of Regulation (EU) 2016/679". Article 73

LOPDGDD provides that serious infractions will have a statute of limitations of two years.

Article 83.7 of the RGPD affects the following:

viii

Without prejudice to the corrective powers of the control authorities under of Article 58(2), each Member State may lay down rules on whether can, and to what extent, impose administrative fines on authorities and organizations public authorities established in that Member State."

The Spanish legal system has chosen not to sanction with a fine those public entities, as indicated in article 77 of the LOPDDGG, which establishes ce the following:

- "1. The regime established in this article will apply to the treatment of who are responsible or in charge:
- a) The constitutional bodies or those with constitutional relevance and the institutions tions of the autonomous communities analogous to them.
- b) The jurisdictional bodies.
- c) The General State Administration, the Administrations of the communities autonomous entities and the entities that make up the Local Administration.

- d) Public bodies and public law entities linked to or depending from the Public Administrations.
- e) The independent administrative authorities.
- f) The Bank of Spain.
- g) Public law corporations when the purposes of the treatment related to the exercise of powers of public law.
- h) Public sector foundations.
- i) Public Universities.
- j) The consortiums.
- k) The parliamentary groups of the Cortes Generales and the Legislative Assemblies autonomous communities, as well as the political groups of the Local Corporations.
- 2. When the persons in charge or persons in charge listed in section 1 had any of the infractions referred to in articles 72 to 74 of this law organic, the data protection authority that is competent will issue resolutions tion sanctioning them with a warning. The resolution will also establish as the measures that should be adopted to stop the behavior or correct the effects C/ Jorge Juan, 6

or congo cuam,

28001 – Madrid

www.aepd.es

sedeagpd.gob.es

9/11

cough of the infraction that had been committed.

The resolution will be notified to the person in charge or in charge of the treatment, to the gain of which it depends hierarchically, in his case, and to those affected who had the Interested party status, if any.

3. Without prejudice to the provisions of the preceding section, the protection authority

tion of data will also propose the initiation of disciplinary actions when there are sufficient indications for it. In this case, the procedure and the sanctions to apply will be those established in the legislation on the disciplinary or sanctioning system. dor that results from application.

Likewise, when the infractions are attributable to authorities and managers, and the existence of technical reports or recommendations for treatment is proven that had not been duly attended to, in the resolution imposing the

The sanction will include a reprimand with the name of the responsible position and will order the publication in the corresponding Official State or Autonomous Gazette. gives.

- 4. The resolutions must be communicated to the data protection authority. tions that fall in relation to the measures and actions referred to in the previous sections.
- 5. They will be communicated to the Ombudsman or, where appropriate, to the institutions analogous of the autonomous communities the actions carried out and the resolutions tions issued under this article.
- 6. When the competent authority is the Spanish Agency for the Protection of

  Data, it will publish on its website with due separation the resolutions

  ferred to the entities of section 1 of this article, with express indication of the

  identity of the person in charge or in charge of the treatment that had committed the infringement tion.

When the competence corresponds to a regional protection authority of data will be, in terms of the publicity of these resolutions, to what is available its specific regulations.

In the present case, it has been proven that the aforementioned conduct constitutes asserts, on the part of the defendant, the infringement of the provisions of article 5.1.f) and 32.1

of the GDPR.

Likewise, the measures to be adopted will be established to stop the conduct, correct the effects of the infraction that had been committed and its adecompliance with the requirements contemplated in articles 5.1.f) and 32.1 of the RGPD, as well as as the provision of means accrediting compliance with what is required.

Therefore, in accordance with the applicable legislation and having assessed the criteria for graduation of sanctions whose existence has been proven,

The Director of the Spanish Data Protection Agency, RESOLVES:

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

10/11

FIRST: IMPOSE the CITY COUNCIL OF \*\*\*CITY COUNCIL.1 with CIF

P3502000G, for a violation of article 5.1.f) of the RGPD, in accordance with the ar-

article 83.5 a) of the RGPD, a sanction of warning.

SECOND: IMPOSE the CITY COUNCIL OF \*\*\*CITY COUNCIL.1 with CIF

P3502000G, for an infringement of article 32 of the RGPD, in accordance with article

Article 83.5 b) of the RGPD, a penalty of warning.

THIRD: In accordance with article 58.2. d) of the RGPD, the controller is ordered ble of the treatment that the treatment operations comply with the provisions of this Regulation, and must inform this AEPD of its execution within the period

of one month.

FOURTH: NOTIFY this resolution to the CITY COUNCIL OF \*\*\*CITY COUNCIL-

LYING.1.

**FIFTH** 

with the provisions of article 77.5 of the LOPDGDD.

: COMMUNICATE this resolution to the Ombudsman, in accordance

In accordance with the provisions of article 50 of the LOPDGDD, this

Resolution will be made public once it has been notified to the interested parties.

Against this resolution, which puts an end to the administrative procedure in accordance with art. 48.6 of the

LOPDGDD, and in accordance with the provisions of article 123 of the LPACAP, the

resents may optionally file an appeal for reconsideration before the Director

of the Spanish Agency for Data Protection within a month from the date of

the day following the notification of this resolution or directly contentious appeal

before the Contentious-Administrative Chamber of the National High Court,

in accordance with the provisions of article 25 and section 5 of the additional provision

Final fourth of Law 29/1998, of July 13, regulating the Contentious Jurisdiction-

administrative, within a period of two months from the day following the notification

tion of this act, as provided for in article 46.1 of the aforementioned Law.

Finally, it is pointed out that in accordance with the provisions of art. 90.3 a) of the LPACAP,

may provisionally suspend the firm resolution in administrative proceedings if the interested party

do states its intention to file a contentious-administrative appeal. Of being

In this case, the interested party must formally communicate this fact in writing

addressed to the Spanish Agency for Data Protection, presenting it through the Re-

Electronic registry of the Agency [https://sedeagpd.gob.es/sede-electronica-web/], or to

through any of the other registers provided for in art. 16.4 of the aforementioned Law

39/2015, of October 1. You must also transfer to the Agency the documentation

that proves the effective filing of the contentious-administrative appeal. If the

Agency was not aware of the filing of the contentious-administrative appeal

tive within two months from the day following the notification of this

resolution, would end the precautionary suspension.

| Sea Spain Marti                                |
|--|
| Director of the Spanish Data Protection Agency |
| C/ Jorge Juan, 6                               |
| 28001 – Madrid                                 |
| 938-131120                                     |
| www.aepd.es                                    |
| sedeagpd.gob.es                                |
| 11/11  |
| C/ Jorge Juan, 6                               |
| 28001 – Madrid                                 |
| www.aepd.es                                    |
| sedeagpd.gob.es                                |
|  |
|  |