

Decision

Diariennr

2020-12-17

DI-2019-13116

Ert diariennr

2019-22350

The Prison and Probation Service

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Supervision according to the Criminal Data Act (2018: 1177) -

The Swedish Prison and Probation Service's routines for handling

personal data incidents

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The Data Inspectorate's decision

The Data Inspectorate announces the following recommendations with the support of ch.

Section 6 of the Criminal Data Act (2018: 1177):

1.

The Prison and Probation Service should regularly evaluate their effectiveness

precautions taken to detect

personal data incidents and, if necessary, revise them in order to

maintain adequate protection of personal data.

The Prison and Probation Service should regularly check that the routines for

handling of personal data incidents is followed.

The Prison and Probation Service should be in the authority's routines for reporting

personal data incidents specify which data of a occurred

incident to be documented and regularly check that

the procedures for documentation of personal data incidents are followed.

The Prison and Probation Service should provide its employees with ongoing information and

recurring training in the handling of personal data incidents

and on the reporting obligation.

The Data Inspectorate closes the case.

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Report on the supervisory matter

The obligation for the personal data controller - ie. private and public actors - to report certain personal data incidents to the Data Inspectorate was introduced on 25 May 2018 by the Data Protection Regulation<sup>1</sup> (GDPR).

A corresponding notification obligation was introduced on 1 August 2018 in the Criminal Data Act (BDL) for so-called competent authorities.<sup>2</sup> The obligation to report personal data incidents (hereinafter referred to as incidents) aims to strengthen privacy protection by the Data Inspectorate receiving information about the incident and may choose to take action when the inspectorate deems it appropriate is needed for the personal data controller to handle the incident on one satisfactorily and take steps to prevent something similar occurs again.

According to ch. 1, a personal data incident is § 6 BDL a security incident that leads to accidental or unlawful destruction, loss or alteration; or unauthorized disclosure of or unauthorized access to personal data. IN the preparatory work for the law states that it is usually a question of an unplanned event that adversely affects the security of personal data and which have serious consequences for the protection of data.<sup>3</sup> En personal data incident may, for example, be that personal data has been sent to the wrong recipient, that access to the personal data has been lost, that computer equipment that stores personal data has been lost or stolen, that someone inside or outside the organization takes part in information like that

lacks authority to.

A personal data incident that is not dealt with quickly and appropriately can

entail risks to the data subject's rights or freedoms. An incident can

lead to physical, material or intangible damage by, for example

REGULATION (EU) 2016/679 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 27 April 2016

on the protection of individuals with regard to the processing of personal data and on that

free flow of such data and repealing Directive 95/46 / EC (General

Data Protection Regulation).

2 A competent authority is in accordance with ch. § 6 BDL an authority that deals

personal data for the purpose of preventing, deterring or detecting criminal activities, investigating

or prosecute crimes, enforce criminal sanctions or maintain public order and

security.

3 Prop.2017 / 18: 232 pp. 438

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discrimination, identity theft, identity fraud, damaged reputation,

financial loss and breach of confidentiality or secrecy.

There can be many reasons why a personal data incident occurs. Of

The Swedish Data Inspectorate's report series Reported personal data incidents under

The period May 2018 - December 2019 shows that the most common causes

behind the reported incidents were i.a. the human factor, technical errors,

antagonistic attacks and shortcomings in organizational routines or processes.<sup>4</sup>

The Data Inspectorate has initiated this supervisory case against the Swedish Prison and Probation Service for the purpose

to check whether the authority has procedures in place to detect

personal data incidents and whether the authority has and has had routines for to handle personal data incidents according to the Criminal Data Act. In the review also includes checking whether the Swedish Prison and Probation Service has routines for documentation of incidents that meet the requirements of the Criminal Data Regulation (BDF) and if the authority has carried out information and training initiatives around personal data incidents.

The inspection began with a letter to the Swedish Prison and Probation Service on 4 December 2019 and was followed up with a request for completion on 4 March 2020.

The authority's response to the supervisory letter was received on 4 February 2020 and the supplement was received on April 9, 2020.

#### Applicable regulations

According to ch. 3, the person responsible for personal data must § 2 BDL, by appropriate technical and organizational measures, ensure and be able to demonstrate that the processing of personal data is in accordance with the constitution and that it data subjects' rights are protected. This means that competent authorities,

Using these measures, should not just ensure that the data protection regulations are followed but must also be able to show that this is the case. Which technical and organizational measures required to protect personal data is regulated in ch. 8 § BDL.

See the Data Inspectorate's report series on Reported Personal Data Incidents 2018

(Datainspektionens rapport 2019: 1) p 7 f; Reported personal data incidents January-September 2019 (Datainspektionen's report 2019: 3) p.10 f. And Reported

personal data incidents 2019 (Datainspektionen's report 2020: 2) p. 12 f.

In the preparatory work for the law, it is stated that organizational measures referred to in section 2 are

i.a. to have internal strategies for data protection, to inform and educate

staff and to ensure a clear division of responsibilities. Measures such as

taken to show that the treatment is in accordance with the constitution, e.g. be

documentation of IT systems, treatments and measures taken and

technical traceability through logging and log monitoring. What measures

to be taken may be decided after an assessment in each individual case.<sup>5</sup> The measures shall

reviewed and updated as needed. The measures it

the person responsible for personal data shall take in accordance with this provision shall, in accordance with ch.

§ 1 BDF be reasonable taking into account the nature, scope of treatment,

context and purpose and the specific risks of the treatment.

Of ch. 3 Section 8 of the BDL states that the person responsible for personal data shall take

appropriate technical and organizational measures to protect them

personal data processed, in particular against unauthorized or unauthorized use

treatment and against loss, destruction or other unintentional damage. IN

The preparatory work for the Criminal Data Act states that security must include

access protection for equipment, control of data media, storage control,

user control, access control, communication control, input control,

transport control, restoration, reliability and data integrity. This

enumeration, however, is not exhaustive. As an example of organizational

security measures include the establishment of a security policy,

security controls and follow-up, computer security training and

information on the importance of following current safety procedures. Routines for

reporting and follow-up of personal data incidents also constitute such

measures.<sup>6</sup>

What circumstances should be taken into account in order to achieve an appropriate level of protection is regulated in ch. 11 § BDF. The measures must achieve a level of safety appropriate taking into account the technical possibilities, the costs of the measures, the nature, scope, context and purpose of the treatment, and the specific risks of the treatment. Special consideration should be given in which the extent to which sensitive personal data is processed and how sensitive to privacy other personal data processed is.<sup>7</sup> Violation of provisions in

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Prop. 2017/18: 232 pp. 453

Prop. 2017/18: 232 pp. 457

Prop. 2017/18: 232 pp. 189 f.

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Chapter 3 2 and 8 §§ BDL can lead to sanction fees according to ch. 1 § 2 BDL.

According to ch. 3, the person responsible for personal data must § 14 BDF document all personal data incidents. The documentation must report the circumstances about the incident, its effects and the measures taken as a result of that. The person responsible for personal data must document all that occurred incidents regardless of whether it must be reported to the Data Inspectorate or not.<sup>8</sup>

The documentation must enable the supervisory authority to:

check compliance with the provision in question. Failure to documenting personal data incidents can lead to penalty fees according to ch. 6 1 § BDL.

A personal data incident must also, according to ch. § 9 BDL, notified to

The Data Inspectorate no later than 72 hours after the person responsible for personal data

become aware of the incident. A report does not need to be made if it is

it is unlikely that the incident has or will entail any risk

for undue invasion of the data subject's privacy. Of ch. 3 § 10

BDL states that the person responsible for personal data must in certain cases inform it

registered affected by the incident. Failure to report one

personal data incident to the Data Inspectorate can lead to administrative

sanction fees according to ch. 6 1 § BDL.9

Justification of the decision

The Data Inspectorate's review

In this supervisory matter, the Data Inspectorate has a position to decide on

The Swedish Prison and Probation Service has documented routines for detecting

personal data incidents according to the Criminal Data Act and if the authority has

and has had routines for handling incidents since the BDL came into force.

The review also covers the issue of compliance with the requirement

documentation of incidents in ch. 3 14 § BDF. In addition,

The Data Inspectorate will decide whether the Swedish Prison and Probation Service has implemented

Prop. 2017/18: 232 pp. 198

Liability for violations is strict. Thus, neither intent nor negligence is required to

it must be possible to charge a penalty fee, see bill. 2017/18: 232 pp. 481.

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information and training initiatives for its employees with a focus on handling of personal data incidents according to BDL.

The review does not include the content of the routines or training efforts but is focused on verifying that the reviewing authority has routines on site and that it has implemented training initiatives for employees regarding personal data incidents. The review includes however, if the authority's routines contain instructions to document them information required by the Criminal Data Regulation.

#### Routines for detecting personal data incidents

The personal data that competent authorities handle within the framework of their law enforcement and crime investigation activities are to a large extent of sensitive and privacy sensitive nature. The nature of the business is high requirements on the ability of law enforcement agencies to protect them information was registered through the necessary protection measures to e.g. prevent an incident from occurring.

The obligation to report personal data incidents according to ch. 9 § BDL shall be construed in the light of the general requirements to take appropriate technical and organizational measures, to ensure appropriate security for personal data, which is prescribed in ch. 2 and 8 §§. An ability to fast

Detecting and reporting an incident is a key factor. Because they law enforcement agencies must be able to live up to

the reporting requirement, they must have internal routines and technical capabilities for to detect an incident.

Based on the needs of the business and with the support of risk and vulnerability analyzes competent authorities can identify the areas where there is a greater risk that an incident may occur. Based on the analyzes, the authorities can then

use various instruments to detect a security threat. These can be both technical and organizational measures. The starting point is that they the safety measures taken must provide adequate protection and that incidents do not should occur.

Examples of technical measures include intrusion detectors as automatic analyzes and detects data breaches and the use of log analysis tool to detect unauthorized access (log deviations). An increased insight into the business' "normal" network

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traffic patterns help to identify things that deviate from the normal the traffic picture towards, for example, servers, applications or data files.

Organizational measures can, for example, be the adoption of internal strategies for data protection relating to internal rules, guidelines, routines and different types of governing documents and policy documents.<sup>10</sup> Guidelines and rules for handling personal data, routines for incident management and log follow-up<sup>11</sup> constitute examples of such strategies. Periodic follow-up of assigned authorizations is another example of organizational measures. In a competent authority, there shall be procedures for allocation, change, removal and regular verification of privileges.<sup>12</sup> Information and training of staff on the rules and routines for incident management to be followed also examples of such measures.

The Data Inspectorate's assessment

The Swedish Prison and Probation Service has mainly stated the following. Since 2005 working the authority structured with incident management. There are also since several

is a guideline that regulates the reporting obligation of occurred incidents. The guideline also covers incidents that are discovered and that affect personal data. Regarding technical protection, the Swedish Prison and Probation Service's IT freight structure is linked to IT security. Examples of protection include firewalls, network segmentation, intrusion detection and log follow-up. The Swedish Prison and Probation Service further states that the technical and organizational procedures that the authority has to detect personal data incidents can be divided into prevention and follow-up routines. Preventive measures are described in the Swedish Prison and Probation Service's regulations for IT security and include regulations to avoid information security and IT security incidents where personal data incidents are a type of incident. In addition, the Swedish Prison and Probation Service describes in its opinion what preventive measures which the authority has taken and described e.g. how log follow-up is done. Of The investigation shows that the Swedish Prison and Probation Service has carried out training and information initiatives for its employees on personal data processing which includes information on personal data incidents and on reporting obligation.

Criminal Data Act - Partial report by the Inquiry into the 2016 Data Protection Directive Stockholm 2017, SOU 2017: 29 pp. 302

11 Competent authorities must ensure that there are routines for log follow-up, see Bill.

2017/18: 232 pp. 455 f.

12 Chapter 3 § 6 BDL and supplementary provisions in ch. 6 § BDF

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The Data Inspectorate can state that the Swedish Prison and Probation Service has routines for that detect personal data incidents on site.

The obligation to take precautionary measures to detect personal data incidents are not linked to a specific time but the measures shall be continuously reviewed and, if necessary, changed. To the Swedish Prison and Probation Service must be able to maintain an adequate level of protection of personal data over time recommends the Data Inspectorate, with the support of ch. § 6 BDL, att the authority regularly evaluates the effectiveness of those taken security measures to detect personal data incidents and that the authority updates these if necessary.

Routines for handling personal data incidents

In order to be able to live up to the requirements for organizational measures in ch. § 8 BDL, the person responsible for personal data must have documented internal routines such as describes the process to be followed when an incident has been detected or occurred, including how to limit, manage and recover the incident, and how the risk assessment is to be carried out and how the incident is to be reported internally and to the Data Inspectorate. The routines must state e.g. what a personal data incident is / can be, when an incident needs to be reported, and to whom, what is to be documented, the division of responsibilities and which information that should be provided in the context of notification to The Data Inspectorate.

The Data Inspectorate's control of routines for handling personal data incidents refer to the time from the entry into force of the Criminal Data Act i.e. on August 1, 2018.

The Data Inspectorate's assessment

The Prison and Probation Service has i.a. stated the following. The authority has had one for several years

guideline that regulates the reporting obligation of incidents that have occurred. According to the guideline, all types of incidents must be reported within 24 hours in the agency's joint incident reporting system Isap. It appears further that all employees have authority and an obligation to report incidents. Personal data incidents, as well as other incidents, are reported also in Isap. The Swedish Prison and Probation Service has submitted the authority's guidelines for reporting and investigation of incidents (2018: 8) dated 2018-09-11 and a internal routine for reporting personal data to the Data Inspectorate dated 2018-04-09. The Swedish Prison and Probation Service has stated that the first-mentioned guideline is one general routine for the authority's reporting and investigation of incidents.

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This includes all the different types of incidents that can occur within authority and also applies to personal data incidents. Regarding it the internal routine states that it applies specifically to the function within the authority that analyzes, assesses and also reports personal data incidents to the Data Inspectorate.

Taking into account the documents submitted and what has emerged in the case, the Data Inspectorate states that the Swedish Prison and Probation Service from the time then the Criminal Data Act came into force has had and has routines for dealing with personal data incidents on site.

To be able to handle discovered personal data incidents in a correct way and counteract its effects and risks on the data subjects' personalities

Integrity is important. The Data Inspectorate therefore recommends, with the support of

Chapter 5 § 6 BDL, that the Swedish Prison and Probation Service regularly checks that the routines for

handling of personal data incidents is followed.

Routines for documentation of personal data incidents

A prerequisite for the Data Inspectorate to be able to check

compliance with the documentation requirement of incidents in ch. § 14 BDF is that

the documentation includes certain information that should always be included.

The documentation shall include all details of the incident, including its

reasons, what happened and the personal data involved. It should too

contain the consequences of the incident and the corrective actions taken

personal data controller has taken.

The Data Inspectorate's assessment

The Swedish Prison and Probation Service has mainly stated the following. All incidents

is initially documented in the incident reporting system Isap, which also

includes personal data incidents. Regarding the incidents that are assessed

constitute personal data incidents, the Data Inspectorate's forms are used for

to analyze, assess and, where appropriate, report. This also applies

the personal data incidents that have not been reported after assessment

The Data Inspectorate. Of the Swedish Prison and Probation Service's internal routine for reporting

personal data incidents to the Data Inspectorate it appears that in cases one

personal data incident is not subject to reporting, it is also documented

through the Data Inspectorate's report template and stored internally.

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The Data Inspectorate states that the Swedish Prison and Probation Service has an internal IT system

to e.g. report incidents involving personal data. In addition

it appears from the authority's internal routine that all personal data incidents must

documented and that the authority uses the Data Inspectorate's

forms for reporting personal data incidents to document

personal data incidents occurred even if they are not subject to reporting.

The Data Inspectorate notes, however, that the internal routines lack one

description of what information the documentation must include.

To be able to document occurred personal data incidents correctly

and thereby counteract the risk of the documentation becoming deficient or

incomplete is important. Inadequate documentation can lead to

the incidents are not handled and remedied properly, which can get

impact on privacy protection. The Data Inspectorate therefore recommends,

with the support of ch. 5 § 6 BDL, that the Swedish Prison and Probation Service's internal routines for

reporting of personal data incidents is supplemented with a description of

what information of an incident has occurred to be documented. In addition

the Swedish Prison and Probation Service should carry out regular inspections of the internal

the documentation of personal data incidents.

Information and education about personal data incidents

The staff is an important resource in the security work. It's not just enough

internal procedures, rules or governing documents if users do not follow them.

All users must understand that the handling of personal data must take place in one go

legally secure and that it is more serious not to report an incident than

to report e.g. a mistake or a mistake. It is therefore required that everyone

users receive adequate training and clear information on data protection.

The person responsible for personal data must inform and train his staff in matters

on data protection including the handling of personal data incidents. Of

The Swedish Data Inspectorate's report series Reported Personal Data Incidents under

in the period 2018-2019, it appears that the human factor is the most common

the cause of reported personal data incidents. 13 These mainly consist of individuals who, consciously or unconsciously, do not follow internal routines

Report 2019: 1, report 2019: 3 and report 2020: 2. MSB has drawn similar conclusions

its annual report for serious IT incidents, ie. that most of the incidents are due

human mistakes, see <https://www.msb.se/sv/aktuellt/nyheter/2020/april/arsrapporten-forallvarliga-it-incidenter-2019-ar-slappt/>

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processing of personal data or made a mistake in handling

personal data. About half of the incidents are due to it

The human factor is about misplaced letters and emails.

In the Data Inspectorate's opinion, this underlines the importance of

internal routines and technical safety measures need to be supplemented with

ongoing training, information and other measures to increase knowledge and

awareness among employees.

The Data Inspectorate's assessment

On the question of how information and education about incidents is provided

employees, the Swedish Prison and Probation Service has stated, among other things. following. The authority has

informed the staff about reporting of personal data incidents, e.g. via

the intranet, a compulsory e-course for all employees, information film,

training for managers and for certain administrative staff, e-mails and

through regional ISAP coordinators.

In the light of what appears from the investigation, the Data Inspectorate considers

that the Swedish Prison and Probation Service has shown that the authority has provided information and

training on the handling of personal data incidents to their employees.



To maintain competence and ensure that new staff receive education, recurring information and education is important the employees and hired staff. The Data Inspectorate recommends, with support of ch. 5 § 6 BDL, that the Swedish Prison and Probation Service provides the employees on an ongoing basis information and recurrent training in the management of personal data incidents and the obligation to report them.

This decision was made by unit manager Charlotte Waller Dahlberg after presentation by lawyer Maria Angelica Westerberg. At the final

The IT security specialist Ulrika also handles the case

Sundling and the lawyer Jonas Agnvall participated.

Charlotte Waller Dahlberg, 2020-12-17 (This is an electronic signature)

Copy for information to:

The Swedish Prison and Probation Service's data protection representative

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How to appeal

If you want to appeal the decision, you must write to the Data Inspectorate. Enter i the letter which decision you are appealing and the change you are requesting.

The appeal must have been received by the Data Inspectorate no later than three weeks from the day the decision was announced. If the appeal has been received in due time

The Data Inspectorate forwards it to the Administrative Court in Stockholm examination.

You can e-mail the appeal to the Data Inspectorate if it does not contain any privacy-sensitive personal data or data that may be covered by secrecy. The authority's contact information can be found on the first page of the decision.

