

Decision

Diariennr

2020-12-02

DI-2019-3846

The board of Capio St. Göran's Hospital

AB

S: t Göransgatan 141

112 81 Stockholm

Supervision under the Data Protection Regulation and

Patient Data Act - needs and risk analysis and

questions about access in journal systems

Table of Contents

The Data Inspectorate's decision	2
Report on the supervisory matter	3
What has emerged in the case	4
Personal data responsibility	4
The business	4
Journal system	4
Internal secrecy	5
Needs and risk analysis	5
Allocation of access to personal data	5
Active selections	7
Consistent record keeping	7
Needs and risk analysis	8
Allocation of access to personal data	8
NPÖ	9

TakeCare	10
Documentation of access (logs)	11
Justification of decision	12
The Data Protection Regulation, the primary source of law ..	12
The Data Protection Regulation and the relationship to supplementary national provisions	13
Supplementary national provisions	14
Requirement to perform needs and risk analysis	15
Postal address: Box 8114, 104 20 Stockholm	
Website: www.datainspektionen.se	
E-mail: datainspektionen@datainspektionen.se	
Phone: 08-657 61 00	
1 (32)	
The Data Inspectorate	
DI-2019-3846	
Internal privacy	16
Coherent record keeping	16
Documentation of access (logs)	17
The Data Inspectorate's assessment	17
Responsibility of the data controller for security	17
Needs and risk analysis	18
Authorization of access to personal data	22
Documentation of access (logs)	26
Choice of intervention	26
Legal regulation	26
Order	27

Penalty fee 28

How to appeal.....

32

The Data Inspectorate's decision

During a review on April 3, 2019, the Data Inspectorate has found that Capio

S:t Görans Sjukhus AB processes personal data in violation of Article 5 (1) (f) and

5.2, and Article 32 (1) and (2) of the Data Protection Regulation¹ by:

1.

Capio S:t Görans Sjukhus AB has not implemented needs and

risk analyzes before the allocation of authorizations takes place in the journal systems

Cambio Cosmic, National Patient Overview and TakeCare accordingly

with ch. 4 § 2 and ch. 6 Section 7 of the Patient Data Act (2008: 355) and Chapter 4

Section 2 The National Board of Health and Welfare's regulations and general guidelines (HSLF-FS 2016: 40)

on record keeping and processing of personal data in health and

healthcare. This means that Capio S:t Görans Sjukhus AB does not have

have taken appropriate organizational measures to ensure

and be able to show that the processing of personal data has one

security appropriate to the risks.

Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on protection

for natural persons with regard to the processing of personal data and on the free flow

of such information and repealing Directive 95/46 / EC (General

Data Protection Regulation).

1

2 (32)

The Data Inspectorate

DI-2019-3846

2. Capio S:t Görans Sjukhus AB has not restricted users

privileges for accessing the Cambio Cosmic journal systems,

National patient overview and TakeCare for that alone

needed for the user to be able to fulfill their

duties in health care in accordance with 4

Cape. § 2 and ch. 6 Section 7 of the Patient Data Act and Chapter 4 § 2 HSLF-FS

2016: 40. This means that Capio S:t Görans Sjukhus AB does not have

taken measures to be able to ensure and be able to show one

appropriate security for personal data.

The Data Inspectorate decides on the basis of Articles 58 (2) and 83 i

the Data Protection Ordinance that Capio S:t Görans Sjukhus AB for

infringements of Article 5 (1) (f) and (2) and Article 32 (1) and (2) (i)

the Data Protection Regulation shall pay an administrative penalty fee of

30,000,000 (thirty million) kronor.

The Data Inspectorate submits on the basis of Article 58 (2) (d)

the data protection ordinance Capio S:t Görans Sjukhus AB to implement and

document the required needs and risk analyzes for the medical record systems

Cambio Cosmic, National Patient Overview and TakeCare and that thereafter,

based on these needs and risk analyzes, assign each user

individual access to personal data restricted to

only what is needed for the individual to be able to fulfill his

duties in health care, in accordance with Article 5 (1) (f) and

Article 32 (1) and (2) of the Data Protection Ordinance, Chapter 4 § 2 and ch. 6 § 7

the Patient Data Act and Chapter 4 2 § HSLF-FS 2016: 40.

Report on the supervisory matter

The Data Inspectorate initiated the inspection by letter dated 22 March 2019 and

has on site on April 3, 2019 reviewed Capio St. Görans Sjukhus AB in question their decision on the allocation of competences has been preceded by a need and risk analysis. The supervision has also included how Capio St. Görans has allocated permissions for accessing the Cambio Cosmic master record system (below Cosmic) and the journal systems National Patient Overview (hereinafter NPÖ) and TakeCare and what access possibilities the assigned permissions provide within the framework of the internal secrecy according to ch. Patient Data Act, as the cohesive record keeping according to ch. the Patient Data Act.

3 (32)

The Data Inspectorate

DI-2019-3846

In addition to this, the Data Inspectorate has also examined the documentation of access (logs) that are in the journal systems.

The Data Inspectorate has only examined users' access to journal systems, i.e. what care documentation the user can actually take part of and read. Supervision does not include the functions included in the competence, ie. what the user can actually do in the journal system (eg issuing prescriptions, writing referrals, etc.).

Due to what has emerged about Capio St. Göran's opinion in issue of restricting the readability of its TakeCare users, Capio St. Göran was asked to comment in particular on what had emerged in one opinion from Karolinska University Hospital, which also uses TakeCare, where the technical possibilities regarding TakeCare were described.

What has emerged in the case

Capio St. Göran has mainly stated the following.

The responsibility for personal data

Capio St. Görans is the care provider and person responsible for personal data.

The business

Capio St. Görans is a limited company that runs an emergency hospital according to a care agreement with the Stockholm Region. Capio St. Görans has 3,084 ongoing employees.

In addition to this, there are 340 contractors, e.g. rental staff and students.

Capio St. Görans is part of the Capio Group, which was acquired in November 2018

of and now part of the French group Ramsay Générale de Santé S.A.

Capio St. Görans claims that according to the agreement signed by Capio Group

with the Stockholm Region, regarding the operation of St. Görans' Hospital, the company shall

Capio St. Görans' Hospital is managed as a completely independent business, separate

from Capio Group / Ramsay Générale de Santé, why sales for Capio

Group and Ramsay Générale de Santé do not apply to Capio St. Görans

Hospital.

4 (32)

The Data Inspectorate

DI-2019-3846

Journal system

Capio St. Görans' has been using Cosmic as its main journal system since 2005

within the framework of internal secrecy and for coherent record keeping

within the Capio Group. In addition to this, Capio uses St. Görans' NPÖ and

TakeCare for cohesive record keeping.

In the journal system Cosmic, there is personal information about 492,264 unique

patients. Cosmic has 2,764 active users. Capio St. Görans' is part of

the TakeCare medical record system together with a large number of other care providers. IN

TakeCare has data on approximately 3 million unique patients

registered. There are 606 people at Capio St. Görans who have access to

the TakeCare journal system.

Internal secrecy

Needs and risk analysis

Capio St. Göran has mainly stated the following.

Capio St. Göran has stated that they have previously carried out a needs and risk analysis. However, it is not preserved. In light of this need and risk analysis, Capio St. Göran developed guidelines for authorization allocation, which is used by the business managers when allocating authorizations.

In connection with the inspection on April 3, 2019, Capio St. Göran stated that they had not decided when a needs and risk analysis should be made, but if a new event occurs - e.g. if a new clinic is opened - then it is done a new needs and risk analysis. On March 19, 2020, Capio St. Göran joined a document entitled "Needs and risk analysis, eligibility profiles in Cosmic Clinical staff", dated 14 January 2020.

Authorization of access to personal data about patients

Capio St. Göran has mainly stated the following.

Capio St. Göran is divided into clinics and it is the business managers at each clinic, which is responsible for assessing which qualifications should be assigned to each employee. Capio St. Göran demands that the care staff complies with the Patient Data Act when accessing patient data. Capio St. Göran's has eligibility guidelines developed according to a needs and risk analysis for eligibility allocation according to established profiles in Cosmic.

5 (32)

The Data Inspectorate

DI-2019-3846

Capio St. Göran sees its operations as an "emergency basic emergency mission", which

means the influx of patients and the tasks to be performed

mainly comes from the emergency room. To the emergency flow and

the emergency hospital assignment must be able to be carried out, broad allocations of are needed

permissions. Capio St. Göran emphasizes that they have an extensive

operations in emergency care, with approximately 100,000 emergency visits per year. This

means that there is a very low proportion of pre-planned care at the hospital.

These guidelines state that they are hospital-wide and form the framework for it

responsibility, regarding the allocation of access and authority for journal information. IN

the guidelines state that the term competence refers to the technical

the opportunity to take part in information, ie. what an employee can do, not

what the employee may do in an individual case. The guidelines state that Capio

St. Göran has made the assessment that within the internal secrecy has as

rule all employees in patient-centered work at the hospital's clinics one

general need for access and thus access to these devices

collective documentation. Access to information outside the respective

business area requires active choices in the system. Patients with increased need

of privacy protection has the opportunity for confidentiality even between the traditional ones

clinics by requesting a block. However, this barrier is possible to break.

However, according to the guidelines, a barrier may not be placed between clinics that

together participate in a joint care process, or on such information

which must be available in all care processes at the hospital.

The guidelines state that the term permitted access refers to the question of when

it is allowed to take part in journal information, which is mainly due to

the employee's needs in the individual case and the guidelines state a number

examples of situations where access is allowed. The guidelines thus contain

instructions that limit what employees may do within that space

for access that they have been granted in accordance with the above paragraph, ie. the space that is technically possible within the "competence". According to these instructions, it is required that an employee participates in the care of a patient for that it should be permitted to access personal data about him. Beyond this access is permitted for systematic quality work on behalf of operations manager.

Capio S:t Görans has also developed routines for allocating authorization. Of these are essentially identical assessments regarding the interior

6 (32)

The Data Inspectorate

DI-2019-3846

secrecy. The assessment is that the need to be able to assimilate clinical information about each patient is crucial to be able to conduct a healthcare with good quality and patient safety. Based on this has that rule all employees with clinical assignments access to Cosmics key features. Access to information outside the respective business area requires active choices in the system. The risk of employees improperly have access to patient data is reduced by configuration that requires active choices as well as regular and systematic log monitoring.

The heads of operations have the opportunity to receive support from the chief physician, data protection officer and the hospital's chief medical information officer at this assessment. Authorization administrators at Capio S:t Görans have a large experience of the competency structure. They do role checking and ordered profile before granting authorizations.

In Cosmic, there are ready-made roles for different categories of employees, e.g. doctor and nurse. In addition, there are ready-made profiles for other roles

such as nursing students or medical graduates. Capio S:t Görans

emphasizes that the employees who participate in work close to the patient have one general need for all documentation at the hospital's clinics.

Employees can read all information in Cosmic. There are none restrictions on access possibilities in the authorizations provided by Capio S:t Görans assigns employees.

Active choices

Capio St. Göran has stated that Cosmic is configured in such a way that employees first and foremost get to see what they need for their job. This means, among other things, that Cosmic initially displays information attributable to it clinic where the employee in question is active, the so-called "home clinic". However, employees have the opportunity to take part in tasks through "active choices" concerning patients at other clinics. This means that information about on which other care units or in which other care processes there is information if a particular patient is not made available without that user having made one a position on whether he or she has the right to take part in it information. After an active selection, the user can click on to all information available about the patient within the framework of internal confidentiality at Capio S:t Görans, where the user can, among other things, take part in one "Total record" for the patient. Then the employee sees all the information about the patient, apart from the information that has been blocked.

7 (32)

The Data Inspectorate

DI-2019-3846

Coherent record keeping

Capio St. Göran has mainly stated the following.

Needs and risk analysis

Capio St. Görans has stated that they have previously carried out a needs and risk analysis. However, it is not preserved. In light of this need and risk analysis, Capio St. Göran developed guidelines for authorization allocation, which is used by the business managers when allocating authorizations.

On March 19, 2020, Capio St. Göran submitted two documents named "Needs and risk analysis, eligibility profiles in NPÖ" and "Needs and risk analysis, readability in TakeCare ". These documents are dated the 17th January 2020.

Authorization of access to personal data about patients

Capio St. Görans has stated the following about the authorization allocation within the framework for the unified record keeping.

Capio St. Görans requires that the care staff comply with the Patient Data Act access to patient data, all access is logged and access is followed up through log checks.

Capio St. Göran's Hospital acts as a personal data assistant for the others the healthcare providers within the Capio Group that use Cosmic and personal data assistant agreements are established regarding the provision of operational and management-related services. Employee at Capio St. Görans can access patient data related to the attention signal (UMS) for other companies within the Capio Group. The attention signal shows information on warnings (medicines, foods), observances, infections and treatment / condition that needs attention (ex: dialysis). Individual patients' contact overview can be displayed for users with special selections indicates two different settings. Then the date and time of the care contact is displayed, Medically responsible and caring unit and the status of the care contact.

When it comes to the other journal systems, the normal time is that the staff first uses Cosmic and then NPÖ. If the information is missing in NPÖ, the use of TakeCare may be considered. The is a deliberate action on the part of the staff when they take part in information in TakeCare.

8 (32)

The Data Inspectorate

DI-2019-3846

A prerequisite for being able to take part in information in NPÖ or TakeCare is that the employee is logged in to Cosmic and works with a specific patient. When the employee then activates and logs in to NPÖ or TakeCare, the personal patient's social security number will be transferred to NPÖ or TakeCare and thereby control access to data in such a way that the employee can take part in information concerning the patient in question.

The above-mentioned guidelines for authorization allocation state, among other things the following in the case of coherent record keeping. Permissions, ie. technical opportunity to take part in information in coherent record keeping, must be controlled according to the employees' need to be able to perform their work in the same way as for local journals. Eligibility should be offered to all physicians in clinical service as well as other key staff such as coordinators and administrative staff who need access to this type of information in order to prevent, investigate, treat or plan for patients in the care chain. To access a coherent medical record must be permitted, the active consent of the patient is required.

The precondition for obtaining consent is that there is an ongoing, planned or completed care relationship and that collection of the data contributes to the patient's health.

Capio St. Görans states that they have been the subject of the Inspectorate for care and care (IVO) supervision according to the Patient Safety Act, which concerned the examination of how Capio St. Göran ensures that patients receive the right medicine enrollment in a ward and discharge to another clinic. This inspection ended without criticism after Capio St. Göran has already described measures taken and planned which were intended, among other things, to ensure access to drug information and medical records in others caregivers, mainly through TakeCare and NPÖ. Capio St. Göran emphasizes that IVO highlighted the importance of employees with care assignments having enough extensive eligibility for NPÖ and TakeCare and what risks would be able to arise for patient safety if physicians and coordinators nurses would not have sufficiently broad qualifications.

NPÖ

In NPÖ, doctors and nurses in particular can take part in all of them made available information concerning the patient. If there are additional categories of people with employee assignments can also be given access. There is no possibility for the employee to apply freely in NPÖ.

9 (32)

The Data Inspectorate

DI-2019-3846

TakeCare

Eligibility for TakeCare is usually assigned to doctors and other professional roles which has a special task to coordinate care between Capio St. Göran's and other care providers within the Stockholm Region.

TakeCare uses the "CapioRead" function. It's a finished one authorization profile and there is no possibility to choose someone else

authorization profile, regardless of the title of the employee. The authority means only a reading license in TakeCare and it is mainly doctors who assigned to this as needed, but there may also be needs in others people. All employees who are active in the emergency department and they people who participate in the patient's later emergency flow have, for example read access in TakeCare. These people have access to all the information in TakeCare. However, this presupposes that the employee clicks on the journal filter in TakeCare, which means that it is possible to share information with others healthcare providers. Capio St: t Görans has access in the form of reading rights, through first choice, for information belonging to Karolinska Hospital and SLSO within the Stockholm Region.

Capio St. Göran emphasizes that they are Sweden's largest emergency department, calculated in patients per day. As the care within the Stockholm Region does not use the same main record system is used NPÖ for coherent record keeping. However, NPÖ lacks a number of types of information, in particular information on prescribed and administered drugs, why Capio St. Göran in recent years also uses TakeCare which is used by others caregivers in the region. Analyzes of patient safety issues pointed out the shortcoming on access to drug information as a negative factor. Access to coherent record keeping is always preceded by a consent, whenever possible collected, and documented in the patient record.

Capio St: t Görans further states that the reading rights in TakeCare have a filter which primarily allows reading of information that has arisen within Stockholm county healthcare area or Karolinska Hospital. The choice of caregiver is based on decisions about patient flows in the region's overall plan. In and with Capio St. Göran's being an emergency hospital, it is not possible to know in advance which ones

amounts of information needed in the individual case, but only that the information supply must be good to ensure a good and patient-safe care. This means that the read access to systems for coherent record keeping must be broad. Based on this do

10 (32)

The Data Inspectorate

DI-2019-3846

the employee active choices according to the Patient Data Act to take advantage of it information needed to best care for a patient.

To access TakeCare, you must be logged in to Cosmic on a specific patient, but it is possible to clear the list and view patient data for one another social security number. All access is logged and access is followed up through log checks.

Documentation of access (logs)

Capio St. Göran has mainly stated the following.

In Cosmic, the logs contain several categories of information, including log date, log hospital, patient's social security number, log social security number, patient table, patient's name, gender, confidentiality, daily part (day, evening or night), log clinic, log unit, log user ID (name of the person, title and profession), module, what activity was performed, log arguments (amount of information), timestamp and date.

In TakeCare, the logs contain the categories time and date (when any has been inside), name of the person who has been inside and the patient's social security number.

At the time of the inspection on April 3, 2019, the Data Inspectorate requested that Capio

St. Göran's supplemented the case with printed logs for Cosmic, NPÖ

and TakeCare.

When the Data Inspectorate received the printed logs for each journal system, the inspectorate was able to establish that with regard to the log extract for TakeCare, it was not clear at which care unit or care process measures have been taken. The Data Inspectorate requested that in addition information from Capio St. Göran get information on whether this information is available otherwise.

In an opinion on 19 March 2020, Capio St. Göran stated that there are two types of log extracts for TakeCare, simple and in-depth, respectively, and that in both forms of log extracts are reported in the care unit. Capio St. Göran's attached log extracts to prove this. Of the in-depth log extract for TakeCare it is clear at which care unit the measures were taken.

1 1 (32)

The Data Inspectorate

DI-2019-3846

Justification of the decision

Applicable rules

The Data Protection Regulation, the primary source of law

The Data Protection Regulation, often abbreviated GDPR, was introduced on 25 May 2018 and is the primary legal regulation in the processing of personal data. This also applies to health care.

The basic principles for the processing of personal data are set out in

Article 5 of the Data Protection Regulation. A basic principle is the requirement security pursuant to Article 5 (1) (f), which states that personal data shall be processed in a way that ensures appropriate security for personal data, including protection against unauthorized or unauthorized treatment and against loss;

destruction or damage by accident, using appropriate

technical or organizational measures.

Article 5 (2) states the so-called liability, ie. that it

personal data controllers must be responsible for and be able to show that the basics

the principles set out in paragraph 1 are complied with.

Article 24 deals with the responsibility of the controller. Of Article 24 (1)

it appears that the person responsible for personal data is responsible for implementing appropriate

technical and organizational measures to ensure and be able to demonstrate that

the processing is performed in accordance with the Data Protection Regulation. The measures shall

carried out taking into account the nature, scope, context of the treatment

and purposes and the risks, of varying degrees of probability and severity, for

freedoms and rights of natural persons. The measures must be reviewed and updated

if necessary.

Article 32 regulates the security of the processing. According to paragraph 1

the personal data controller and the personal data assistant shall take into account

of the latest developments, implementation costs and treatment

nature, scope, context and purpose as well as the risks, of varying

probability and seriousness, for the rights and freedoms of natural persons

take appropriate technical and organizational measures to ensure a

level of safety appropriate to the risk (...). According to paragraph 2,

when assessing the appropriate level of safety, special consideration is given to the risks

which the treatment entails, in particular from accidental or unlawful destruction,

1 2 (32)

The Data Inspectorate

DI-2019-3846

loss or alteration or to unauthorized disclosure of or unauthorized access to

the personal data transferred, stored or otherwise processed.

Recital 75 states that in assessing the risk to natural persons

rights and freedoms, various factors must be taken into account. Among other things mentioned

personal data covered by professional secrecy, health data or

sexual life, if the processing of personal data concerning vulnerable physical persons takes place

persons, especially children, or if the treatment involves a large number

personal data and applies to a large number of registered persons.

Furthermore, it follows from recital 76 that the likelihood and seriousness of the risk for it

data subjects' rights and freedoms should be determined on the basis of processing

nature, scope, context and purpose. The risk should be evaluated on

on the basis of an objective assessment, which determines whether

the data processing involves a risk or a high risk.

Recitals 39 and 83 also contain writings that provide guidance on it

the meaning of the Data Protection Regulation's requirements for security in

Processing of personal data.

The Data Protection Regulation and the relationship with complementary national

provisions

According to Article 5 (1). a of the Data Protection Regulation, the personal data shall

treated in a lawful manner. In order for the treatment to be considered legal, it is required

legal basis, provided that at least one of the conditions of Article 6 (1) is met.

The provision of health care is one such task of general

interest referred to in Article 6 (1). e.

In health care, the legal bases can also; legal

obligation 6.1. c and the exercise of authority 6.1. e is updated.

When it comes to the legal bases legal obligation, in general

interest or exercise of authority by the Member States, in accordance with Article

6.2, maintain or introduce more specific provisions for adaptation

the application of the provisions of the Regulation to national circumstances.

National law may lay down specific requirements for the processing of data

and other measures to ensure legal and fair treatment. But

there is not only one possibility to introduce national rules but also one

duty; Article 6 (3) states that the basis for the treatment referred to in

13 (32)

The Data Inspectorate

DI-2019-3846

paragraph 1 (c) and (e) shall be determined in accordance with Union law or

national law of the Member States. The legal basis may also include

specific provisions to adapt the application of the provisions of

the Data Protection Regulation. Union law or the national law of the Member States

law must fulfill an objective of general interest and be proportionate to it

legitimate goals pursued.

Article 9 states that the treatment of specific categories of

personal data (so-called sensitive personal data) is prohibited. Sensitive

personal data includes data on health. Article 9 (2) states

except when sensitive personal data may still be processed.

Article 9 (2) (h) states that the processing of sensitive personal data may be repeated

the treatment is necessary for reasons related to, among other things

the provision of health care on the basis of Union law or

national law of the Member States or in accordance with agreements with professionals in

the field of health and provided that the conditions and protective measures provided for in

referred to in paragraph 3 are met. Article 9 (3) requires a regulated duty of confidentiality.

This means that both the legal bases of general interest,

exercise of authority and legal obligation in the treatment of the vulnerable

personal data under the exemption in Article 9 (2). h need

supplementary rules.

Supplementary national regulations

In the case of Sweden, both the basis for the treatment and those

special conditions for the processing of personal data in the field of health and

healthcare regulated in the Patient Data Act (2008: 355), and

the Patient Data Ordinance (2008: 360). I 1 kap. Section 4 of the Patient Data Act states that

the law complements the data protection regulation.

Of ch. Section 2 of the Patient Data Act states that the purpose of the Patient Data Act is to

information management in health care must be organized in this way

that it meets patient safety and good quality and promotes

cost-effectiveness. Furthermore, personal data must be designed and otherwise

treated so that the privacy of patients and other data subjects is respected.

In addition, documented personal data must be handled and stored so that

unauthorized persons do not have access to them.

1 4 (32)

The Data Inspectorate

DI-2019-3846

The supplementary provisions in the Patient Data Act aim to:

take care of both privacy protection and patient safety. The legislator has

thus through the regulation made a balance in terms of how

the information must be processed to meet both patient safety and

privacy requirements.

The National Board of Health and Welfare has, with the support of the Patient Data Ordinance, issued regulations

and general advice on record keeping and processing of personal data in

health care (HSLF-FS 2016: 40). The regulations constitute such supplementary rules, which shall be applied in the care provider's treatment of personal data in health care, see chap. Section 1 of the Patient Data Act.

National provisions that supplement the requirements of the Data Protection Regulation security can be found in Chapters 4 and 6. the Patient Data Act and Chapters 3 and 4 HSLF-FS 2016: 40.

Requirement to do needs and risk analysis

According to ch. 4, the care provider must § 2 HSLF-FS 2016: 40 make a needs and risk analysis, before the allocation of authorizations in the system takes place.

That both the needs and the risks are required is clear from the preparatory work to the Patient Data Act, prop. 2007/08: 126 pp. 148-149, as follows.

Authorization for staff's electronic access to patient information shall be restricted to what the executive needs to be able to perform his duties in health and healthcare. This includes that authorizations should be followed up and changed or restricted accordingly hand as changes in the tasks of the individual executive give rise to it.

The provision corresponds in principle to section 8 of the Health Care Register Act. The purpose of the provision is to imprint the obligation on the responsible caregiver to make active and individual eligibility assignments based on analyzes of which details are different staff categories and different types of activities need. But it's not just needed needs analyzes. Risk analyzes must also be done where different types of risks are taken into account, such as may be associated with an overly availability of certain types of information.

Protected personal data that is classified, information about publicly known persons, data from certain clinics or medical specialties are examples of categories such as may require special risk assessments.

In general, it can be said that the more comprehensive an information system is, the greater the amount there must be different levels of eligibility. Decisive for decisions on eligibility for e.g. various

categories of healthcare professionals for electronic access to data in patient records should be that the authority should be limited to what the executive needs for the purpose a good and safe patient care. A more extensive or coarse-meshed competency allocation should - even if it has points from an efficiency point of view -

1 5 (32)

The Data Inspectorate

DI-2019-3846

is considered an unjustified dissemination of journal information within a business and should as such not accepted.

Furthermore, data should be stored in different layers so that more sensitive data require active choices or otherwise not as easily accessible to staff as less sensitive tasks. When it applies to staff who work with business follow-up, statistics production, central financial administration and similar activities that are not individual-oriented, it should be most executives have enough access to information that can only be indirectly derived to individual patients. Electronic access to code keys, social security numbers and others data that directly point out individual patients should be strong in this area limited to individuals.

Internal secrecy

The provisions in ch. 4 The Patient Data Act concerns internal confidentiality, ie. regulates employees' opportunities to prepare electronically and automatically access to personal data that is electronically available in a caregivers' organization (see Bill 2007/08: 126 p. 141 and p. 239).

It appears from ch. Section 2 of the Patient Data Act stipulates that the care provider must decide conditions for granting access to such data patients who are fully or partially automated. Such authorization shall limited to what is needed for the individual to be able to fulfill theirs

tasks in health care.

Of ch. 4 § 2 HSLF-FS 2016: 40 follows that the care provider shall be responsible for each users are assigned an individual privilege to access personal data. The caregiver's decision on the allocation of eligibility shall preceded by a needs and risk analysis.

Coherent record keeping

The provisions in ch. 6 the Patient Data Act concerns cohesive record keeping, which means that a care provider - under the conditions specified in § 2 of the same chapter of that law - may have direct access to personal data that is processed by other care providers for purposes related to care documentation. The access to information is provided by a healthcare provider making the information about a patient which the care provider registers if the patient is available to other care providers which participates in the cohesive record keeping system (see Bill 2007/08: 126 p. 247).

Of ch. 6 Section 7 of the Patient Data Act follows that the provisions in Chapter 4 Sections 2 and 3 also apply to authorization allocation and access control at cohesion

1 6 (32)

The Data Inspectorate

DI-2019-3846

record keeping. The requirement that the care provider must perform a needs and risk analysis before the allocation of permissions in the system takes place, thus also applies in systems for coherent record keeping.

Documentation of access (logs)

Of ch. 4 Section 3 of the Patient Data Act states that a care provider must ensure that access to such data on patients kept in whole or in part automatically documented and systematically checked.

According to ch. 4 Section 9 HSLF-FS 2016: 40, the care provider shall be responsible for that

1. the documentation of the access (logs) states which measures taken with information on a patient,
2. it appears from the logs at which care unit or care process measures have been taken,
3. the logs indicate the time at which the measures were taken;
4. the identity of the user and the patient is stated in the logs.

The Data Inspectorate's assessment

Responsibility of the data controller for security

As previously described, Article 24 (1) of the Data Protection Regulation provides a general requirement for the personal data controller to take appropriate technical and organizational measures. The requirement is partly to ensure that the processing of personal data is carried out in accordance with the Data Protection Ordinance, and that the data controller must be able to demonstrate that the processing of personal data is carried out in accordance with the Data Protection Regulation.

The safety associated with the treatment is regulated more specifically in the articles 5.1 f and 32 of the Data Protection Regulation.

Article 32 (1) states that the appropriate measures shall be both technical and organizational and they must ensure a level of security appropriate in relation to the risks to the rights and freedoms of natural persons which the treatment entails. It is therefore necessary to identify the possible ones the risks to the data subjects' rights and freedoms and assess the probability of the risks occurring and the severity if they occur.

What is appropriate varies not only in relation to the risks but also based on the nature, scope, context and purpose of the treatment. It has

The Data Inspectorate

DI-2019-3846

thus the significance of what personal data is processed, how many data, it is a question of how many people process the data, etc.

The health service has a great need for information in its operations. The It is therefore natural that the possibilities of digitalisation are utilized as much as possible in healthcare. Since the Patient Data Act was introduced, a lot extensive digitization has taken place in healthcare. Both the data collections size as the number of people sharing information with each other has increased substantially. At the same time, this increase means that the demands on it increase personal data controller, as the assessment of what is an appropriate safety is affected by the extent of the treatment.

It is also a question of sensitive personal data. The information also concerns people who are in a situation of dependence when they are in need of care.

It is also often a question of a lot of personal information about each of these people and the data may over time be processed by very many people. All in all, this places great demands on it personal data controller.

The data processed must be protected from outside actors as well the business as against unauthorized access from within the business. It appears of Article 32 (2) that the data controller, in assessing the appropriate level of security, in particular to take into account the risks of unintentional or illegal destruction, loss or for unauthorized disclosure or unauthorized access. In order to be able to know what is an unauthorized access it must personal data controllers must be clear about what an authorized access is.

Needs and risk analysis

I 4 kap. Section 2 of the National Board of Health and Welfare's regulations (HSLF-FS 2016: 40), which supplement

In the Patient Data Act, it is stated that the care provider must make a needs and risk analysis before the allocation of authorizations in the system takes place. This means that national law prescribes requirements for an appropriate organizational measure that shall: taken before the allocation of permissions to the journal system takes place.

A needs and risk analysis must include an analysis of the needs and a analysis of the risks from an integrity perspective that may be associated with an overly allotment of access to personal data about patients. Both the needs and the risks must be assessed on the basis of them

1 8 (32)

The Data Inspectorate

DI-2019-3846

tasks that need to be processed in the business, what processes it is the question of whether and what risks to the privacy of the individual exist.

The assessments of the risks need to be made on the basis of organizational level, there for example, a certain business part or task may be more more sensitive to privacy than another, but also based on the individual level, if any the question of special circumstances that need to be taken into account, such as that it is a question of protected personal data, publicly known persons or otherwise particularly vulnerable persons. The size of the system also affects the risk assessment. The preparatory work for the Patient Data Act shows that the more comprehensive an information system is, the greater the variety eligibility levels must exist. (Prop. 2007/08: 126 p. 149).

It is thus a question of a strategic analysis at a strategic level, which should provide an authorization structure that is adapted to the business and this should

kept up to date.

In summary, the regulation requires that the risk analysis identify

□

different categories of data,

□

categories of data subjects (eg vulnerable natural persons and children), or

□

the scope (eg number of personal data and registered)

□

negative consequences for data subjects (eg damages, significant social or economic disadvantage, deprivation of rights and freedoms),

and how they affect the risk to the rights and freedoms of natural persons

Processing of personal data. This applies to both internal secrecy as in coherent record keeping.

The risk analysis must also include special risk assessments, for example based on whether there is protected personal data that is classified, information on public figures, information from certain clinics or medical specialties (Bill 2007/08: 126 p. 148149).

The risk analysis must also include an assessment of how probable and serious the risk to the data subjects' rights and freedoms is based on the nature, scope, context and purpose of the treatment (recital 76).

19 (32)

The Data Inspectorate

DI-2019-3846

It is thus through the needs and risk analysis that it personal data controller finds out who needs access, which information the accessibility shall include, at what times and at what context access is needed, while analyzing the risks to it the freedoms and rights of the individual that the treatment may lead to. The result should then lead to the technical and organizational measures needed to ensure that there is no access other than that which is needed and the risk analysis shows is justified.

When a needs and risk analysis is missing prior to the allocation of eligibility in system, lacks the basis for the personal data controller on a legal be able to assign their users a correct authorization. The the data controller is responsible for, and shall have control over, the personal data processing that takes place within the framework of the business. To assign users one upon access to journal system, without this being founded on a performed needs and risk analysis, means that the person responsible for personal data does not have sufficient control over the personal data processing that takes place in the journal system and also can not show that he has the control that required.

At the time of the inspection on April 3, 2019, the Data Inspectorate requested one documented needs and risk analysis. Capio St. Göran stated that they has previously carried out a needs and risk analysis, but that it has not was preserved. Capio St. Göran stated that in the light of this needs and risk analysis had developed guidelines for authorization allocation, to be used by the heads of operations at each clinic when they decides on the allocation of authorizations. Capio St. Göran has also produced procedures for allocating authorization. Capio St. Göran has on March 19 given

submit new documents that are stated to be needs and risk analyzes concerning the three current journal systems Cosmic, NPÖ and TakeCare.

The Data Inspectorate has described above the requirements that apply during implementation of a needs and risk analysis. In such a case, both the needs and the risks must be assessed on the basis of the information that needs to be processed in the business, which processes it is a question of and what risks to the privacy of the individual are available both at the organizational and at the individual level. It is thus the question of a strategic analysis at the strategic level, which should provide one authorization structure that is adapted to the activities.

20 (32)

The Data Inspectorate

DI-2019-3846

The Data Inspectorate can state that neither the guidelines for allocation of eligibility, the procedures for granting eligibility or any of the three new ones the documents that are stated to be needs and risk analyzes contain any assessment in terms of the needs of different executives and different kind of activities need. A basic prerequisite for a care providers must be able to meet the requirement to limit the electronic access to personal data about patients to what respectively executives need to be able to perform their duties within health care is that the care provider conducts a needs and risk analysis.

There is also no analysis where Capio St. Göran considers the negative consequences for data subjects, different categories of data, categories of registered and to what extent the extent of the number personal data and data subjects affect the risk to natural persons rights and freedoms as a result of Capio St. Göran's treatment of

personal data in Cosmic, NPÖ and TakeCare. There are also no special risk assessments based on whether there are e.g. protected personal information which are classified, information about publicly known persons, information from certain clinics or medical specialties or other factors requiring special protection measures. There is also no assessment of how probable and serious risk to the data subjects' rights and freedoms is considered to be.

The Data Inspectorate can state that the guidelines for allocation of eligibility, the procedures for granting eligibility and the three new ones the documents that are stated to be needs and risk analyzes lack one basic inventory of users' access and analysis needs risks, nor has any assessment been made by users actual needs in relation to the privacy risks that the processing of personal data gives rise to.

In summary, the Data Inspectorate can state that neither the guidelines for allocating authorization, the procedures for allocating authorization or one of the three new documents that are stated to be new needs and risk analyzes meet the requirements for a needs and risk analysis and that Capio S: t Görans has not been able to show that they have carried out a needs and risk analysis within the meaning of ch. 2 § HSLF-FS 2016: 40, whether within the framework of internal secrecy or within the framework of it coherent record keeping, according to chapters 4 and 6, respectively. the Patient Data Act.

2 1 (32)

The Data Inspectorate

DI-2019-3846

This means that Capio S: t Görans has not taken appropriate organizational measures

measures in accordance with Article 5 (1) (f) and Article 31 (1) and (2) in order to:
ensure and, in accordance with Article 5 (2), be able to demonstrate that the treatment of
the personal data has a security that is appropriate in relation to the risks.

Authorization of access to personal data about patients

As reported above, a caregiver may have a legitimate interest in having
a comprehensive processing of data on the health of individuals. This is happening
particularly applicable in emergency care. Notwithstanding this, accessibility should
to personal data about patients be limited to what is needed to
the individual must be able to fulfill his tasks.

With regard to the allocation of authorization for electronic access according to ch.
§ 2 and ch. 6 Section 7 of the Patient Data Act states in the preparatory work, Bill.
2007/08: 126 pp. 148-149, i.a. that there should be different eligibility categories in
the journal system and that the permissions should be limited to what the user
need to provide the patient with good and safe care. It also appears that "a
more extensive or coarse-grained eligibility should be considered as one
unauthorized dissemination of journal information within a business and should as
such is not accepted. "

In health care, it is the person who needs the information in their work
who may be authorized to access them. This applies both within a
caregivers as between caregivers. It is, as already mentioned, through
the needs and risk analysis that the person responsible for personal data finds out who
who need access, what information the access should include, at which
times and in which contexts access is needed, and at the same time
analyzes the risks to the individual's freedoms and rights
the treatment can lead to. The result should then lead to the technical and
organizational measures needed to ensure no allocation

of eligibility provides further access opportunities than the one that needs and the risk analysis shows is justified. An important organizational measure is to provide instruction to those who have the authority to assign permissions on how this should go to and what should be considered so that it, with the needs and risk analysis as a basis, becomes a correct authorization allocation in each individual case.

Capio St. Göran emphasizes that their business is an emergency hospital. They do that broad allocations of competencies are needed as a result is a very low proportion of pre-planned care at the hospital.

2 2 (32)

The Data Inspectorate

DI-2019-3846

The Data Inspectorate does not question that employees at Capio St. Göran's need extensive access to patients' personal data for to be able to fulfill their duties in health care. This does not mean, however, that it is permissible to without prior needs and risk analysis assign all employees with clinical assignments such included access capabilities. Capio St. Göran's is subject to an obligation that, having carried out needs and risk analyzes within the meaning referred to in Chapter 4 § 2 HSLF-FS 2016: 40, assign each employee an individual competence that is limited to what he needs to be able to fulfill their duties in health care.

With regard to internal confidentiality, it appears that more than 2,700 employees at Capio St. Göran's uses Cosmic, which contains information about approx 490,000 unique patients. It has emerged that Capio St. Göran's does not have restricted users' access to personal data within the framework for the internal confidentiality of the journal system Cosmic.

Capio St. Göran has stated that the powers within the internal secrecy to some extent limited by so-called active choices. In terms of access to information within a care provider's business, it follows from ch. § 4 HSLFFS 2016: 40 that the care provider "shall be responsible for providing information on which others care units or in which other care processes there is information about a certain patient cannot be made available without the permission of the authorized user a position on whether he or she has the right to take part in it information (active selection). The information may then not be made available without the authorized user makes another active choice. "

The fact that Capio requires active selection of its users does not mean that of employees access to the personal data in the system has been limited in this way way that they are no longer technically accessible to the user. It means only that the user, in order for him to be able to access the information, must "Click" in the journal system. This in turn means that all users who make such active choices can take part in all patients' data and not only the information that each user has a need to take part in.

The Data Inspectorate states that the Patient Data Act requires both restriction of authorizations and active choices. The active selection function is one privacy enhancing measure, but does not constitute such a restriction of

2 3 (32)

The Data Inspectorate

DI-2019-3846

permissions referred to in ch. 4 Section 2 of the Patient Data Act. Of the preparatory work for Patient Data Act, prop. 2007/08: 126, p. 149 states that the purpose of the provisions are to imprint the obligation on the responsible care provider to make active and individual eligibility assignments based on analyzes of

which details different staff categories and different types of businesses need. Because different users have different tasks in different work areas, users need access to the data limited to reflect this. The preparatory work shows that information in addition, need to be stored in different layers so that more sensitive data is required active choices or otherwise are not as easily accessible to staff as less sensitive data.

Due to the above, the Data Inspectorate can state that they active choices are not an access restriction according to ch. § 2 of the Patient Data Act, as this provision requires that the competence must be limited to what is needed for the individual to be able to fulfill their tasks in health care.

Chapter 4 Section 4 of the Patient Data Act gives patients the right to request a block of the care documentation. However, a block is not such an access restriction as referred to in ch. 4 Section 2 of the Patient Data Act, since a block is something like requested by the patient himself. It is thus a position that does not deal with the question of how the caregiver should restrict access to what is needed for the individual to be able to fulfill their duties within Healthcare.

Capio St. Göran states that they use systematic log monitoring to reduce the risk of employees improperly accessing patient information.

The Data Inspectorate states that the Patient Data Act does not provide anything space for care providers to compensate for the absence of needs and risk analysis, or an overly broad allocation of access rights, with an extensive log follow-up.

With regard to the coherent record keeping in TakeCare, it appears that

Capio St. Görans has limited the number of employees who have access to the system to 606 employees. However, Capio St. Göran has not been made one restriction on what documentation these employees can take part of, so these employees have access to all personal data that is processed in the journal system TakeCare, except for information such as

2 4 (32)

The Data Inspectorate

DI-2019-3846

available at protected units at other care providers or the information that is blocked by the patient according to ch. 6 the Patient Data Act.

That the allocation of authorizations in Cosmic, NPÖ and TakeCare does not have preceded by a needs and risk analysis means that Capio St. Görans does not have analyzed users' needs for access to the data, the risks that this access may entail and thus also not identified which access that is justified to users based on such an analysis.

Users' reading permissions have thus not been restricted in such a way as the provisions of the Patient Data Act require and Capio St. Göran has not, in accordance with Article 32 of the Data Protection Regulation, have used some appropriate technical measures to restrict users' access to patients' data in the medical record systems.

This in turn has meant that there has been a risk of unauthorized access and unjustified dissemination of personal data partly within the framework of the internal secrecy, partly within the framework of the coherent record keeping.

Capio St. Görans has referred to the assessment that IVO has previously made in one supervisory matter. Capio St. Göran emphasizes that IVO highlighted the importance of employees with care assignments have sufficiently extensive qualifications for

NPÖ and TakeCare and the risks that could arise

patient safety if doctors and coordinating nurses would not have sufficiently broad competence.

What emerges from IVO's review does not deprive Capio of its obligation to carry out needs and risk analyzes as a basis for their allocation of competencies.

Because the analysis of needs and risks that Capio St. Göran has carried out has not taken into account the risks to the rights of natural persons and freedoms or the various kinds of risks that may be associated with one too in case of availability regarding certain types of information, Capio St. Görans does not have demonstrated that reading privileges have been restricted in such a way as the Data Protection Ordinance and the Patient Data Act require.

In summary, the Data Inspectorate can, in the light of what appears from the investigation, state that Capio St. Görans, neither within its internal secrecy in Cosmic or the coherent record keeping in NPÖ and TakeCare, has taken the appropriate technical or organizational measures

25 (32)

The Data Inspectorate

DI-2019-3846

which they would have taken, in order to ensure a level of security that is appropriate in relation to the risk posed by the treatment - in particular for unauthorized access to personal data - in the journal systems Cosmic, NPÖ and TakeCare.

In the light of the above, the Data Inspectorate can state that Capio St. Görans processes personal data in violation of Article 5 (1) (f) and Article 32 (1) and 32.2 in the Data Protection Ordinance in that Capio St. Göran does not have restricted users' permissions to access the journal systems

Cosmic, NPÖ and TakeCare, for what is only needed for the user

shall be able to fulfill their duties in health care in accordance with 4

Cape. § 2 and ch. 6 Section 7 of the Patient Data Act and Chapter 4 2 § HSLF-FS 2016: 40.

This means that Capio S: t Görans has not taken measures to be able to

ensure and, in accordance with Article 5 (2) of the Data Protection Regulation, be able to:

show an appropriate security for the personal data.

Documentation of access (logs)

The Data Inspectorate can state that from the logs in Cosmic, NPÖ and

TakeCare provides information about the specific patient, which user

who has opened the record, measures taken, which

journal entry that has been opened, what time period the user has been

inside, all openings of the record made on that patient during it

selected time period and time and date of the last opening.

The Data Inspectorate finds that the documentation of the access (the logs)

in Cosmic, NPÖ and TakeCare are in accordance with the requirements set

appears from ch. 4 9 § HSLF-FS 2016: 40.

Choice of intervention

Legal regulation

If there has been a violation of the Data Protection Regulation

The Data Inspectorate a number of corrective powers available under the article

58.2 a - j of the Data Protection Regulation. The supervisory authority can, among other things

instruct the person responsible for personal data to ensure that the processing takes place in

in accordance with the Regulation and if required in a specific way and within a

specific period.

2 6 (32)

The Data Inspectorate

It follows from Article 58 (2) of the Data Protection Ordinance that the Data Inspectorate in accordance with Article 83 shall impose penalty charges in addition to or in lieu of other corrective measures referred to in Article 58 (2), the circumstances of each individual case.

Article 83 (2) of the Data Protection Regulation sets out the factors to be taken into account to decide whether to impose an administrative penalty fee, but also what is to affect the size of the penalty fee. Of central importance to the assessment of the gravity of the infringement is its nature, severity and duration. In the case of a minor infringement may the supervisory authority, in accordance with recital 148 of the Data Protection Regulation, issue a reprimand instead of imposing a penalty fee.

Order

As mentioned, the health service has a great need for information in its operations and in recent years has a very extensive digitization occurred in healthcare. Both the data collections size and how many sharing information with each other has increased significantly. This increases the demands on the personal data controller, as the assessment of what is an appropriate safety is affected by the extent of the treatment.

In health care, this means a great responsibility for it personal data controller to protect the data from unauthorized access, among other things by having an authorization allocation that is even more comminuted. It is therefore essential that there is a real analysis of the needs based on different activities and different executives. Equally important is that there is an actual analysis of the risks from an integrity perspective may occur in the event of an override of access rights. From

this analysis must then be restricted to the individual executive.

This authority must then be followed up and changed or restricted accordingly

hand that changes in the individual executive's duties

reason for it.

The Data Inspectorate's inspection has shown that Capio S: t Görans has not taken action

appropriate security measures to protect the personal data in

the journal systems Cosmic, NPÖ and TakeCare by not complying with the requirements

which is set in the Patient Data Act and the National Board of Health and Welfare's regulations and thereby

does not meet the requirements of Article 5 (1) (f) and Article 32 (1) and (2) (i)

the Data Protection Regulation. The omission includes both the inner

2 7 (32)

The Data Inspectorate

DI-2019-3846

the secrecy according to ch. 4 the Patient Data Act as the cohesive one

record keeping according to ch. 6 the Patient Data Act.

The Data Inspectorate therefore submits on the basis of Article 58 (2) (d)

the data protection ordinance Capio S: t Görans to implement and document

required needs and risk analyzes for the journal systems Cosmic, NPÖ and

TakeCare within the framework of both internal confidentiality and within the framework of

the coherent record keeping. Capio S: t Görans will continue, with the support of

these needs and risk analyzes, assign each user individually

authorization for access to personal data that is limited to what only

necessary for the individual to be able to fulfill his duties within

Healthcare.

Penalty fee

The Data Inspectorate can state that the violations basically concern Capio

St. Göran's obligation to take appropriate security measures to provide protection to personal data in accordance with the Data Protection Regulation.

In this case, it is a matter of large collections of data with sensitive personal data and extensive powers. The caregiver needs to be involved necessity to have a comprehensive processing of data on the health of individuals.

However, it must not be unrestricted but should be based on what individual employees need to be able to perform their tasks. The Data Inspectorate notes that this is information that includes direct identification by the individual through name, contact information and social security number, health information, but it may also be other private information about, for example, family relationships, sexual life and lifestyle. The patient is dependent on receiving care and is thus in a vulnerable situation. The data nature, scope and patients' dependence give caregivers a special responsibility to ensure patients' right to adequate protection for their personal data.

Additional aggravating circumstances are the processing of data on patients in the main medical record system belong to the core of a healthcare provider activities, that the treatment includes many patients and the possibility of access refers to a large proportion of employees. Within the framework of the interior secrecy, more than 2,700 employees have access to relevant information close to 490,000 patients. In addition, it has more than 600 employees, within

2 8 (32)

The Data Inspectorate

DI-2019-3846

the framework for the unified record keeping, the possibility of access to data concerning approximately 3 million patients in TakeCare.

In determining the seriousness of the infringements, it can also be stated that the infringements also cover the basic principles set out in Article 5 (i) the Data Protection Regulation, which is one of the more serious infringements that can provide a higher penalty fee under Article 83 (5) of the Data Protection Regulation. Taken together, these factors mean that the infringements are not to be assessed as minor violations without violations that should lead to a administrative penalty fee.

The Data Inspectorate considers that these violations are closely related to each other. That assessment is based on the need and risk analysis form the basis for the allocation of the authorizations. The Data Inspectorate therefore considers that these infringements are so closely linked that they constitute interconnected data processing within the meaning of Article 83 (3) (i) the Data Protection Regulation. The Data Inspectorate therefore decides on a joint penalty fee for these infringements.

The maximum amount of the penalty fee in this case is EUR 20,000,000 or, in the case of a company, up to 4% of the total global annual sales during the previous year, depending on the value at most, in accordance with Article 83 (5) of the Data Protection Regulation.

The term "a company" includes all companies that conduct a financial activity, regardless of the legal status of the entity or the way in which it operates financed. A company can therefore consist of an individual company in the sentence one legal person, but also by several natural persons or companies. Thus there are situations where an entire group is treated as a company and its total annual turnover shall be used to calculate the amount of a infringement of the Data Protection Regulation by one of its companies.

Recital 150 in the Data Protection Ordinance states, among other things

following. [...] If the administrative penalty fees are imposed on a company,
an undertaking for that purpose is considered to be an undertaking within the meaning of
Articles 101 and 102 of the TFEU [...]

29 (32)

The Data Inspectorate

DI-2019-3846

This means that the assessment of what constitutes a company must be based on
definitions of competition law. The rules for group liability in the EU
competition law revolves around the concept of economic unity. One
parent company and a subsidiary are considered part of the same financial
unit when the parent company exercises a decisive influence over the subsidiary.

The decisive influence (ie the control) can either be achieved through
ownership or by agreement. The case law shows that one hundred percent
ownership implies a presumption that control is to be considered to exist².

Capio St: t Görans claims that according to the care agreement, which Capio Group
signed with the Stockholm Region, regarding the operation of St. Göran's Hospital shall
the company Capio St. Göran's Hospital is considered a completely independent business,
separate from Capio Group / Ramsay Générale de Santé, why turnover for
Capio Group and Ramsay Générale de Santé do not apply to Capio St.
Göran's Hospital.

The circumstances stated by Capio St. Göran in support of this are as follows.

Capio St: t Görans emphasizes that the current care agreement means that Capio St: t
Görans can not enter into agreements with other companies in the Capio Group as
gives rise to obligations for Capio St. Göran's without prior notice
in writing approved by the Stockholm Region. The Stockholm region has one
option right to repurchase all shares in Capio St: t Görans vid

the end of the care agreement. Capio St. Göran's activity content, patient volumes and compensation levels are determined exclusively by the Stockholm Region. Capio St. Göran's owner company has no opportunities to influence these conditions by own decisions. Capio St. Göran's is separate from all other companies in The Capio Group in terms of IT infrastructure.

The Data Inspectorate assesses that the agreement clause that Capio St. Göran invokes certainly indicates that Capio St. Göran should be kept separate and not mixed with the Group's other assets. The Data Inspectorate considers, however, that this does not show that Ramsay Générale de Santé and Capio St. Göran does not constitute an economic entity in the manner referred to in the articles 101 and 102 of the TFEU. The data inspection is thus based on the above mentioned presumption and is based on the group Ramsay Générale de Santé's annual turnover.

2

Case T-419/14 The Goldman Sachs Group, Inc. v European Commission

30 (32)

The Data Inspectorate

DI-2019-3846

The administrative penalty fee shall be effective, proportionate and deterrent. This means that the amount must be determined so that it the administrative penalty fee leads to correction, that it provides a preventive effect and that it is also proportional in relation to both current violations as to the ability of the supervised entity to pay.

Capio St. Göran's ability to pay is affected by the size of the business.

The Data Inspectorate has calculated this based on the total global sales during the previous financial year for the Ramsay Group as Capio

St. Görans is included in. According to the Group's annual report for the financial year

In 2018/2019, annual sales amounted to EUR 3,401 million.

The Data Inspectorate can state that the maximum penalty fee as

can be deleted is 136 million euros.

Based on the seriousness of the violations and that the administrative penalty fee

shall be effective, proportionate and dissuasive

The Data Inspectorate added the administrative sanction fee Capio S: t Görans to

30,000,000 (thirty million) kronor.

This decision was made by the Director General Lena Lindgren Schelin after

presentation by the IT security specialist Magnus Bergström. At the final

The case is handled by Hans-Olof Lindblom, General Counsel, and the Head of Unit

Katarina Tullstedt participated.

Lena Lindgren Schelin, 2020-12-02 (This is an electronic signature)

Appendix: Appendix 1 - How to pay a penalty fee

Copy to: The Data Protection Officer

How to appeal

If you want to appeal the decision, you must write to the Data Inspectorate. Enter i

the letter which decision you are appealing and the change you are requesting.

The appeal must have been received by the Data Inspectorate no later than three weeks from

the day you received the decision. If the appeal has been received in due time

31 (32)

The Data Inspectorate

DI-2019-3846

the Data Inspectorate forwards it to the Administrative Court in Stockholm

examination.

You can e-mail the appeal to the Data Inspectorate if it does not contain any privacy-sensitive personal data or data that may be covered by secrecy. The authority's contact information can be found on the first page of the decision.