

GZ: DSB-D123.070/0005-DSB/2018 from 13.9.2018□

[Note editor: Names and companies, legal forms and product names,□

Addresses (incl. URLs, IP and email addresses), file numbers (and the like), etc., as well as□

their initials and abbreviations may be abbreviated for reasons of pseudonymization□

and/or changed. Obvious spelling, grammar and punctuation errors□

have been corrected.]□

NOTICE□

S P R U C H□

The data protection authority decides on the data protection complaint of Dr. Ida A\*\*\*□

(Appellant) of June 23, 2018 against 1) the Federal Ministry for Europe,□

Integration and external affairs (first respondent) and 2) the Federal Chancellery□

(Second respondent) for violation of the right to secrecy as follows:□

- The appeal is dismissed.□

Legal bases: §§ 1 paragraphs 1 and 2, 24 paragraphs 1 and 5 of the Data Protection Act (DSG),□

Federal Law Gazette I No. 165/1999 as amended; Art. 4 Z 5, Art. 25 and 32 of the General Data Protection Regulation□

(GDPR), OJ No. L 119 of 4 May 2016, p. 1.□

REASON□

A. Submissions of the parties and course of the proceedings□

1. On June 23, 2018, the complainant brought two - almost identical in content -□

Complaints against the first and temporary complainant and claimed in it a□

Violation of the fundamental right to data protection due to failure to delete data or□

pseudonymization. In summary, the complainant submitted that the□

Respondent sensitive personal data of the complainant in electronic□

form and would save without pseudonymization. Specifically, the data would□

Information on the sex life and health of those concerned. The state has□

obtained this data in 2007 during an unlawful undercover investigation.□

In this regard, several procedures before the data protection authority or the  
former Data Protection Commission has been made pending. Further data (with  
well meant: the further storage of data) would be the result of  
the following procedures, in particular to protect their rights. the  
Respondents had their data in 2014 in connection with a  
received an international complaint ("X against Austria, UN document  
CEDAW/C/\*\*3/D/1\*/2014 dated July 11, 2016"), which also opposes the collection of data  
and which have since been archived in electronic form in Vienna and Geneva.  
The Respondent already had a request for data deletion on July 24, 2016  
to the first respondent or a request for carding of the paper files to the  
Second respondent asked, which would not have been complied with, however, since  
the archiving of said data for the documentation of various domestic  
Procedures provided for by law and also to document the said  
international complaints procedure is necessary. The BVwG already has one  
appropriate complaint against this failure to delete data, among others with the  
Grounds dismissed that data erasure immediately after completion  
of a procedure is not compatible with constitutional principles (reference to BVwG  
from August 31, 2017, ZI. W214 2152086).  
The complainant has now two years after completion of the said  
Proceedings with e-mail dated May 25, 2018, the respondents to delete their  
personal data is requested, the corresponding deletion requests are in the file  
as a copy. She went on to say that the request for deletion was then also fulfilled for her  
would be if pseudonymization were to be carried out. The omitted  
Pseudonymisation is a violation of the fundamental right to data protection. It would be  
disproportionate if data is kept in a non-pseudonymised form  
would. The complainant fears that her identity in the following

Decades, every time the data is accessed, what is no longer with the public interest can be justified. In particular, their data would be at immediately public after a successful hacker attack on the server of the respondent accessible. If data were retained to protect "Austrian Legal claims" against the re-filing of a similar complaint by them to defend at another tribunal, then the purpose of documentation will pass the required pseudonymization is not restricted. According to the legal opinion of the Constitutional Court must maintain a current and concrete necessity are asserted (reference to VfGH of 12.12.2018, ZI. E3249/2016). It could also be deduced from the GDPR that far-reaching Data protection measures should be the norm for archiving. So normalize Art. 5 para. 1 lit c GDPR the principle of data minimization and as an instrument for it cite pseudonymization under Art. 25 (1) GDPR. The omission of this or Comparable protective measures would be one with the fundamental right to data protection irreconcilable careless handling of sensitive data.

2. With a statement dated June 25, 2018, the complainant submitted the Response letter from the Respondent, which corresponds to the request for deletion Complainant of May 25, 2018 each failed to comply.

3. With the deficiency rectification order of July 3, 2018, the data protection authority requested the complainant to submit their complaint in accordance with the statutory provisions specify and explain in concrete terms which rights the complainant is entitled to deemed injured.

4. The complainant submitted in a letter dated July 7, 2018 that Subject of the proceedings the question of the illegality of data storage without pseudonymization is. The complainant was concerned that her name and other information suitable for identification from the other data so

would be separated that from the remaining data alone no longer on their identity□

can be closed. By the Respondents refusing to delete the data□

and thereby massively intervene in the private life of the complainant,□

they would be subject to the obligation to bear the risks arising from data storage□

to minimize what the pseudonymization, or an equivalent technical□

action counts.□

5. The Respondent for the First Appeal led with a statement dated August 7, 2018□

summarized from that the BVwG with the quoted by the complainant□

Knowledge of August 31, 2017, ZI. W214 2152086-1, also led to the meeting,□

that a public interest in documentation stands in the way of deletion. the□

Arguments of the BVwG regarding this documentation interest would also□

the new legal situation according to Art. 5 Para. 2 lit. e DSGVO in conjunction with § 2 Z 3 and § 5 des□

Federal Archives Act and Z 9 of the Annex to § 2 Para. 1 of the Federal Archives Ordinance□

as well as Section 25 of the Monument Protection Act remain applicable. Accordingly, it is about□

Records of proceedings before the Constitutional Court, the Administrative Court□

and before international institutions for archival material that is subject to the Monument Protection Act□

be under protection. In the present case would not only be an international institution□

dealt with (CEDAW), but also at the VwGH a - still pending - extraordinary□

revision introduced. According to § 5 paragraph 3 of the Federal Archives Act, this document is for□

To be handed over to the Austrian State Archives for archiving under lock and key. To□

Acceptance of the written material would be the handing over federal departments and from the□

Takeover of the Austrian State Archives Responsible iSv Art. 4 Z 7 DSGVO.□

Regarding the examination of the possibility of pseudonymization of the□

The files relating to the complainant were stated that the files, which data□

contained the complainant, as sealed files would be kept, whereby the□

strictest locking level "lock sensitive" is used. The files would be in□

electronic file (ELAK) marked with this security level and with the

appropriate access rights. have access to the content of these files

only the officials specified by name in the file flow, persons with

Leading role in the prescribed higher-level organizational units and

Heads of the groups involved in the workflow and auditors. The majority of the

The files kept by ELAK would already have been filed in the present case, i.e. they would

are no longer being processed and only in exceptional cases by authorized persons

and viewed on a case-by-case basis. Access is only granted by a very

restricted group of employees who are subject to official secrecy

would be subject to, and only in connection with the present

Complaint or any future Complainant complaints. A

such interference with the fundamental right guaranteed under Art. 8 ECHR

Appellant is to be classified as proportionate. Limiting the risk

an unjustified processing of the data by means of the explained classification of the

Files as "sensitive lock" offer in view of the low probability of intervention-

and intensity thus a level of protection appropriate to the risk in accordance with Art. 32 Para. 1

GDPR. Pseudonymisation as an additional protective measure is carried out due to the

Legally prescribed and court-confirmed documentation interest by the

First respondent not considered.

6. The second respondent brought this up with a statement dated July 31, 2018

in summary, that there is no legal entitlement to pseudonymisation,

because in the sense of Art. 25 DSGVO a weighing of interests or a weighing up

various factors, such as the type and scope of processing,

risk potential, appropriateness of costs and state of the art

must be defined in order to define the measures that are the most appropriate

data security measure. A pseudonymization could in the concrete

Case, among other things, therefore not apply because the facts of the  
from a variety of unstructured data (opinions, reports,  
File notes and the like) or the entire extensive file remain legible  
must, which would no longer be guaranteed after pseudonymization. alone off  
This reason is the pseudonymization, apart from the enormous effort that  
would be required, no appropriate action. In particular, since by a  
Pseudonymization no increase in the level of protection compared to the current anyway  
would already take place at a very high level of protection and even with pseudonymization  
Resolutions would have to be kept under lock and key. Some factors leading to that  
would contribute to the current very high level of protection would be the existence of one  
strict authorization concept, the official secrecy of the employees, a  
End-to-end encryption (client-server) with strong encryption algorithm  
as well as the operation by the Bundesrechenzentrum GmbH as a processor, the  
have several certifications related to IT security.

7. The DPA informed all parties by letter dated 9 August 2018 that  
that the complaint against the first respondent and the complaint against  
the second respondent on the basis of the same facts pursuant to Section 39 (2) AVG  
for a joint decision under the GZ: DSB-D123.070.

8. The complainant then replied - according to the results of the parties  
of the preliminary investigation - in her statement of August 10, 2018  
summarized that they become the legal basis for pseudonymization

Art. 5 para. 1 lit c support. It is a consideration iSv Art. 8 EMRK necessary, as in  
archiving of their data in the public interest can be designed in such a way  
that the associated encroachment on their fundamental right to data protection is the least  
successes. Pseudonymisation cannot be ignored in this consideration. the  
Although the complainant does not deny that due to the already taken

Measures to secure data can achieve a high level of protection, however□  
the Respondents would be exposed targets for attacks on the computer systems of□  
Outside. In view of the intended long retention period of the data□  
However, it corresponds to life experience that in this long time it is still□  
“data leaks” could occur. Technological innovations that are already foreseeable□  
could make the current security measures obsolete in the next few years.□  
Regardless, the measures taken would not necessarily counteract□  
protect unreliable employees, even if these employees are subject to criminal law□  
be aware of the consequences. The data concerning them would be protected, however□  
would be the protection compared to the other electronic files at the□  
Respondents not particularly higher. Pseudonymization would also be one□  
simple measure where documents would still be legible. The complainant□  
I continue to consider myself a fundamental right by not using pseudonyms□  
violated secrecy.□

#### B. Subject of Complaint□

First of all, it should be stated that the complainant originally on May 25, 2018□  
a request for deletion to the respective respondent and within the scope of their□  
Submission of June 23, 2018 to the data protection authority - among various others□  
Rights (e.g. the right to restriction of processing in accordance with Art. 18 GDPR) -□  
a violation of the right to erasure pursuant to Art. 17 GDPR was also asserted□  
has. In further submissions - in particular in response to the□  
Defect rectification order from the data protection authority of July 7, 2018 - led the□  
Appellant, however, from the fact that the subject of the proceedings is now the question of□  
Unlawfulness of data storage without pseudonymization (cf. on the concept of□  
Pseudonymization Art. 4 Z 5 GDPR). To this end, the complainant has already brought□  
her submission of June 23, 2018, as well as in her statement of August 10, 2018□

before that the "omission of pseudonymization" is "a violation of the fundamental right to Privacy".

Against this background, the unsuccessful deletion requests of May 25 were no longer valid

2018 against the respondents or a violation of the right to erasure

according to Art. 17 GDPR, but a violation of § 1 DSG.

Based on the submissions of the appellant, it follows that

The subject of the complaint is only the question of whether the respondents

Complainant violated the right to secrecy by

Pseudonymisation of the complainant's personal data in her

electronic filing systems (ELAK).

### C. Findings of Facts

#### 1. The Respondents store personal data of the Complainant

in the electronic filing system (ELAK).

Evidence assessment: The findings made are based on the insofar undisputed

Submission of the complainant of June 23, 2018 and on the undisputed

Statement of the first respondent of August 7, 2018 or the

Second respondent dated July 31, 2018.

#### 2. So far there has been no compromise of the data processing systems of

Respondent, in which personal data of the complainant

were disclosed or lost.

Evidence assessment: The findings made are based on the arguments

of the complainant of June 23, 2018 and August 10, 2018, when the

Complainant limited to one that could potentially occur in the future

indicate damage, such as their reference to possible hacker attacks, "data leaks",

or foreseeable technological innovations affecting the current security measures

the Respondent could make obsolete in the next few years. In the present



proceedings, there are also no indications of damage already suffered by the  
complainant or from the disclosure of her data that has already taken place  
unauthorized third parties.

D. In legal terms it follows that:

1. Violation of § 1 Para. 1 DSG (fundamental right to secrecy)

The complainant does not have any until the conclusion of the present proceedings

specific act demonstrated by which they are in their fundamental right to secrecy

would have been injured. Rather, it was limited to, because of a

"omitted pseudonymization" of their data in ELAK not (yet) manifested

Events such as potential hacker attacks, "data leaks", or foreseeable technological events

Bring innovations into the meeting, in the context of which the complainant

disclosure of their data could harm them in the future.

The data protection authority can violate the fundamental right to secrecy

However, only considered ex post determine why the complaint regarding

injuries that may occur in the future for this reason alone

was to be dismissed.

2. To enforce specific data security measures

Regarding a violation of the fundamental right to secrecy by a

"Failure to use pseudonymization" means that there is no right under the GDPR

it can be deduced that a data subject takes specific data security measures

iSv Art. 32 DSGVO could demand from a person responsible. Neither can

a data subject – as requested by the complainant – specific

Demand data minimization measures within the meaning of Article 5 (1) (c) GDPR.

In principle, it is possible that a data subject, due to insufficient

Data security measures of a person responsible in the fundamental right to secrecy

is violated (e.g. because this results in disclosure to unauthorized third parties), in this case

however, firstly the injury would have to have already taken place (cf. point 1) and secondly□

Even in this case, the data subject would not have the right to choose a specific□

Data security measure adult.□

As can be seen from Art. 32 GDPR, the obligation to ensure the security of□

Processing of personal data the person responsible or the□

Processor, whereby this security – taking into account the provisions in paragraph 1 of this□

Provision mentioned elements - can be guaranteed in several ways.□

Also from the point of view of a systematic interpretation of the GDPR cannot□

be concluded that the legislature of a data subject is a subjective□

wanted to grant the right to comply with certain data security measures:□

Thus, the rights of data subjects are expressly stated in Chapter III; the□

Pseudonymization is found as a measure in Chapter IV, which is the objective□

Obligations of controllers and processors regulates.□

In this context, the former Data Protection Commission□

noted that data security measures - to which the complainant□

obviously refers - only create an obligation of the person responsible, not□

but subjective legal claims of a data subject (cf. the decision of the DSK□

from August 2, 2005, GZ: K121.038/0006-DSK/2005). The Federal Administrative Court□

confirmed this view and, with reference to the case law of the DSK, stated that the□

Assertion of specific data protection measures of a decree□

agreement is not accessible (cf. the findings of the Federal Administrative Court of July 11, 2017,□

ZI. W214 2117640-1 and from April 20, 2017, ZI. W214 2007810-1).□

The data protection authority can only fulfill this obligation on the part of the person responsible□

investigating an ex officio investigation procedure (Art. 55 Para. 1 in conjunction with Art. 57□

Para. 1 lit a and h GDPR) and the person responsible, if necessary, to comply with the□

instruct regulation (Art. 58 para. 2 lit d DSGVO). In the present case, however□

there are no indications that justify a corresponding official examination procedure□  
would.□

### 3. Result□

As a result, there is neither an (already occurred) violation of the fundamental right□

Secrecy before, nor can - as explained - a specific□

Data security measure (specifically: pseudonymization) as part of a□

Complaints procedure can be asserted.□

Against this background, the decision had to be made according to the verdict.□