☐ File No.: EXP202205570

## RESOLUTION OF SANCTIONING PROCEDURE

Of the procedure instructed by the Spanish Agency for Data Protection and based on

to the following

**BACKGROUND** 

FIRST: D.A.A.A. (hereinafter, the claiming party), on May 9, 2022,

filed a claim with the Spanish Data Protection Agency. The

claim is directed against the CANARIAN HEALTH SERVICE with NIF

Q8555011I (hereinafter, the claimed party). The reasons on which the claim is based

are the following:

He claims to have been given, for signature, a document called

Notification of Registration on the Surgical Waiting List, which contains the data

another patient's personal Provide a copy of the aforementioned document.

SECOND: In accordance with article 65.4 of Organic Law 3/2018, of 5

December, Protection of Personal Data and Guarantee of Digital Rights

(hereinafter LOPDGDD), said claim was transferred to the claimed party,

to proceed with its analysis and inform this Agency within a month,

of the actions carried out to adapt to the requirements established in the

data protection regulations.

The transfer, which was carried out in accordance with the regulations established in Law 39/2015, of

October 1, of the Common Administrative Procedure of the Administrations

Public (hereinafter, LPACAP), by means of electronic notification, was received in

dated May 19, 2022, as stated in the certificate in the file.

No response has been received to this letter of transfer.

THIRD: On August 3, 2022, in accordance with article 65 of the

LOPDGDD, the claim presented by the claimant party was admitted for processing.

FOURTH: On November 4, 2022, the Director of the Spanish Agency for

Data Protection agreed to initiate disciplinary proceedings against the claimed party,

in accordance with the provisions of articles 63 and 64 of Law 39/2015, of October 1,

of the Common Administrative Procedure of Public Administrations (in

hereinafter, LPACAP), for the alleged infringement of article 5.1.f) of the GDPR and article

32 of the GDPR, typified in articles 83.5 of and 83.4 of the GDPR, respectively.

The initiation agreement was notified, in accordance with the regulations established in the Law

39/2015, of October 1, of the Common Administrative Procedure of the

Public Administrations (hereinafter, LPACAP), on November 9, 2022,

as stated in the certificate that is in the file.

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FIFTH: Notified of the aforementioned start-up agreement in accordance with the rules established in

Law 39/2015, of October 1, on the Common Administrative Procedure of

Public Administrations (hereinafter, LPACAP), the claimed party submitted a written

of allegations in which, in summary, he stated that there was a problem of

paperwork in the printer and, by mistake, the documentation was given to you for your signature

concerning another patient who had also been sent to print at that time. He

staff immediately realized the error and after locating the patient they were summoned

again in successive consultation to give you the pertinent explanations, apologize

with him and proceed to sign the correct documentation issued in his name.

It considers that in no case has there been improper access to the clinical history of

none of the patients involved, all confusion being due to human error in the collection of documents in the printer.

Regarding the measures adopted to avoid this type of confusion, he states that all the personnel of the Canary Islands Health Service are informed of the good information security practices.

As an additional security measure, it is reported that the installation of multifunctional printers with secure printing in the Hospital involved, so the document is not printed until the person enters your print code on the printer, so that, when the person in question is there, said moment, you can pick up the printed document directly, without having to opportunity to pick up a document that is not yours.

SIXTH: On January 9, 2023, a resolution proposal was formulated, proposing:

- << That by the Director of the Spanish Agency for Data Protection be imposed on the CANARIAN HEALTH SERVICE, with NIF Q8555011I,
- -for an infringement of article 5.1.f) of the GDPR, classified in accordance with the provisions of article Article 83.5 of the GDPR, classified as very serious for the purposes of prescription in the Article 72.1 a) of the LOPDGDD, a warning sanction.
- for a violation of article 32 of the GDPR, classified in accordance with the provisions of article
   article 83.4 of the GDPR, classified as serious for the purposes of prescription in article
   73 f) of the LOPDGDD, a warning sanction.>>

The aforementioned resolution proposal was sent, in accordance with the rules established in Law 39/2015, of October 1, on the Common Administrative Procedure of Public Administrations (hereinafter, LPACAP), by means of electronic notification, being received on January 10, 2023, as stated in the certificate that works on the record.

SEVENTH: The claimed party has not submitted allegations to the Proposal for

Resolution.

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In view of all the proceedings, by the Spanish Agency for Data Protection
In this proceeding, the following are considered proven facts:

PROVEN FACTS

FIRST: On May 9, 2022, the claimant filed a writ of

claim before the Spanish Data Protection Agency (AEPD), in which expressed his disagreement with the reception for his signature, of a document called Notification of Registration on the Surgical Waiting List, which included the personal data of another patient.

SECOND: Once the documentation provided has been verified and that it is incorporated to the file, there is evidence that a document called Notification of Registration in the List of Surgical Waiting, which contains the personal data of another patient, has been signed by the claimant, allowing unauthorized access by a third party.

THIRD: The claimed party acknowledges that the incident that is the subject of the claim was due to a human error in the collection of the documents in the printer and exposes that the installation of multifunctional printers with

FUNDAMENTALS OF LAW

Secure printing at the Hospital involved.

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In accordance with the powers that article 58.2 of Regulation (EU) 2016/679

(General Data Protection Regulation, hereinafter GDPR), grants each control authority and as established in articles 47, 48.1, 64.2 and 68.1 of the Organic Law 3/2018, of December 5, on the Protection of Personal Data and Guarantee of Digital Rights (hereinafter, LOPDGDD), is competent to initiate and resolve this procedure the Director of the Spanish Protection Agency of data.

Likewise, article 63.2 of the LOPDGDD determines that: "The procedures processed by the Spanish Data Protection Agency will be governed by the provisions in Regulation (EU) 2016/679, in this organic law, by the provisions regulations dictated in its development and, insofar as they do not contradict them, with character subsidiary, by the general rules on administrative procedures."

In response to the allegations presented by the respondent entity, it should be noted the next:

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In the first place, it has been verified that the security measures available implanted the claimed party in relation to the data that was subjected to treatment in responsible, were not adequate at the time of the bankruptcy security of personal data, with the consequence of access by a third party outside personal information.

Security measures must be adopted in attention to each and every one of the risks present in the processing of personal data, including among the same, the human factor.

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The facts proven in the procedure show that the claimant has agreed improperly to personal data of another patient with breach of the technical and organizational measures and violating the confidentiality of the data.

In addition, the category of data to which the claimant has had access is in the category of specials according to the provisions of art. 9 of the GDPR, circumstance that implies an added risk that must be assessed in the risk management study and that the requirement of the degree of protection in relation to the security and safeguarding the integrity and confidentiality of this data.

However, it should be noted that technical and organizational security measures being implemented by the respondent entity are reasonable and adequate for the estimated risk level.

Consequently, the allegations must be dismissed, meaning that the arguments presented do not distort the essential content of the offense that is declared committed nor does it imply sufficient justification or exculpation.

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Regarding the health data, recital 35 of the GDPR indicates:

"Personal data relating to health should include all personal data relating to the state of health of the interested party that provide information about their state of past, present or future physical or mental health. Information is included about the natural person collected on the occasion of your registration for the purposes of health care, or on the occasion of the provision of such assistance, in accordance with Directive 2011/24/EU of the European Parliament and of the Council; any number, symbol or data assigned to a natural person who uniquely identifies them for the purposes of sanitary; information obtained from tests or examinations of a part of the body or of a body substance, including from genetic data and samples

biological, and any information related, by way of example, to a disease, a disability, disease risk, medical history, treatment clinical or physiological or biomedical state of the data subject, regardless of their source, for example a doctor or other healthcare professional, a hospital, a device physician, or an in vitro diagnostic test."

Article 4 of the GDPR defines:

- 2) "treatment": any operation or set of operations carried out on covers personal data or sets of personal data, either by automated procedures tomatoized or not, such as the collection, registration, organization, structuring, conservation tion, adaptation or modification, extraction, consultation, use, communication by transmission, diffusion or any other form of authorization of access, collation or intercoconnection, limitation, suppression or destruction;"
- 7) "responsible for the treatment" or "responsible": the natural or legal person, public authority, service or other body which, alone or jointly with others, determines the purposes and means of processing; if the law of the Union or of the Member States determines the purposes and means of processing, the controller or the Specific criteria for their appointment may be established by Union law or of the Member States;

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10) "third party": natural or legal person, public authority, service or body
other than the interested party, the person in charge of the treatment, the person in charge of the treatment
and of the persons authorized to process the personal data under the direct authority

of the person in charge or of the person in charge;

IV.

Law 41/2002, of November 14, basic regulation of patient autonomy and rights and obligations regarding clinical information and documentation (in hereafter, LAP), establishes in its Preamble that: "the healthcare organization must allow guaranteeing health as an inalienable right of the population through the structure of the National Health System, which must be ensured in conditions of scrupulous respect for personal privacy and the individual freedom of the user, guaranteeing the confidentiality of information related to the services health services that are provided and without any type of discrimination".

In this sense, the LAP defines in article 3 that the clinical history is: "the set of documents containing the data, assessments and information of any kind about the situation and clinical evolution of a patient throughout the care process. cial".

## Article 14 of the LAP indicates:

- "1. The clinical history comprises the set of documents related to the procedures care of each patient, with the identification of the doctors and the demore professionals who have intervened in them, in order to obtain the maximum interest possible gradation of the clinical documentation of each patient, at least, in the field from each center.
- 2. □ Each center will file the medical records of its patients, anyone who be it the paper, audiovisual, computer or other type of support in which they are recorded, in in such a way that their safety, correct conservation and recovery are guaranteed. tion of information."

In this way, all professionals who intervene in the care activity are obliged to compliance with the duties of information and clinical documentation, in such a way that

so that the dignity of the human person, respect for the autonomy of his will and to their privacy, they will guide all the activity aimed at obtaining, using, filing, custody and transmission of clinical information and documentation.

Thus, it can be deduced that the health services must generate and guard the respective Unique medical records per patient and service.

In this sense, article 17.6 of the LAP, dedicated to the preservation of documents clinical station, indicates:

"The technical safety measures are applicable to clinical documentation. established by the legislation regulating the conservation of the files that contain personal data and, in general, by Organic Law 15/1999, of Personal data protection."

And article 19 establishes as a right related to the custody of history that:

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"The patient has the right for health centers to establish a mechanism for active and diligent custody of medical records. Said custody will allow the collection da, integration, retrieval and communication of information submitted to the principle of confidentiality in accordance with the provisions of article 16 of the presente Law."

V

Article 5.1.f) of the GDPR

Article 5.1.f) of the GDPR establishes the following:

"Article 5 Principles relating to treatment:

1. Personal data will be:

(...)

f) processed in such a way as to guarantee adequate data security

personal data, including protection against unauthorized or unlawful processing and against

its loss, destruction or accidental damage, through the application of technical measures

or organizational procedures ("integrity and confidentiality")."

In relation to this principle, Recital 39 of the aforementioned GDPR states that:

"[...]Personal data must be processed in a way that guarantees security and appropriate confidentiality of personal data, including to prevent access or unauthorized use of said data and of the equipment used in the treatment".

The documentation in the file offers clear indications that the claimed violated article 5.1 f) of the GDPR, principles relating to treatment, all time the claimant has improperly accessed personal data of another patient, violating the principles of integrity and confidentiality, both established in the aforementioned article 5.1.f) of the GDPR.

As proven in the file, it is clear that a document called

Notification of Registration on the Surgical Waiting List, which contains the data personal information of another patient, has been signed by the claimant, allowing access not authorized by a third party.

The person responsible for the treatment of the data that forms part of the clinical history is the health Center. The latter has the obligation to prepare it, guard it and implement the measures necessary security measures so that it is not lost, is not communicated to unauthorized parties interested or can be accessed by unauthorized third parties.

Consequently, it is considered that the accredited facts are constitutive of infringement, attributable to the claimed party, due to violation of article 5.1.f) of the GDPR.

Classification of the infringement of article 5.1.f) of the GDPR SAW C / Jorge Juan, 6 28001 - Madrid www.aepd.es sedeagpd.gob.es 7/12 The aforementioned infringement of article 5.1.f) of the GDPR supposes the commission of the infringements typified in article 83.5 of the GDPR that under the heading "General conditions for the imposition of administrative fines" provides: Violations of the following provisions will be sanctioned, in accordance with the paragraph 2, with administrative fines of maximum EUR 20,000,000 or, in the case of a company, an amount equivalent to a maximum of 4% of the total annual global business volume of the previous financial year, opting for the highest amount: the basic principles for the treatment, including the conditions for the to) consent under articles 5, 6, 7 and 9; (...)" In this regard, the LOPDGDD, in its article 71 "Infractions" establishes that "The acts and behaviors referred to in sections 4, 5 and 6 of article 83 of Regulation (EU) 2016/679, as well as those that result

5 and 6 of article 83 of Regulation (EU) 2016/679, as well as those that result contrary to this organic law".

For the purposes of the limitation period, article 72 "Infractions considered very serious" of the LOPDGDD indicates:

"1. Based on what is established in article 83.5 of Regulation (EU) 2016/679, are considered very serious and will prescribe after three years the infractions that

a substantial violation of the articles mentioned therein and, in particular, the following:

a) The processing of personal data in violation of the principles and guarantees established in article 5 of Regulation (EU) 2016/679. (...)"

VII

**GDPR Article 32** 

Article 32 of the GDPR, security of treatment, establishes the following:

1. Taking into account the state of the art, the application costs, and the nature, scope, context and purposes of processing, as well as risks of variable probability and severity for the rights and freedoms of individuals physical, the person in charge and the person in charge of the treatment will apply technical and appropriate organizational measures to guarantee a level of security appropriate to the risk, which may include, among others:

- a) the pseudonymization and encryption of personal data;
- b) the ability to ensure the confidentiality, integrity, availability and permanent resilience of treatment systems and services;
- c) the ability to restore availability and access to data quickly in the event of a physical or technical incident;
- d) a process of regular verification, evaluation and assessment of effectiveness of the technical and organizational measures to guarantee the security of the treatment.

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2. When evaluating the adequacy of the level of security, particular attention should be paid to

take into account the risks presented by data processing, in particular as consequence of the destruction, loss or accidental or illegal alteration of data personal information transmitted, preserved or processed in another way, or the communication or unauthorized access to said data (The underlining is from the AEPD). Recital 75 of the GDPR lists a series of factors or assumptions associated with risks to the guarantees of the rights and freedoms of the interested parties: "The risks to the rights and freedoms of natural persons, serious and variable probability, may be due to data processing that could cause physical, material or immaterial damages and losses, particularly in cases in which that the treatment may give rise to problems of discrimination, usurpation of identity or fraud, financial loss, damage to reputation, loss of confidentiality of data subject to professional secrecy, unauthorized reversal of the pseudonymization or any other significant economic or social harm; in the cases in which the interested parties are deprived of their rights and freedoms or are prevent you from exercising control over your personal data; In cases where the data personal treaties reveal ethnic or racial origin, political opinions, religion or philosophical beliefs, union membership and genetic data processing, data relating to health or data on sexual life, or convictions and offenses criminal or related security measures; in cases where they are evaluated personal aspects, in particular the analysis or prediction of aspects related to the performance at work, economic situation, health, preferences or interests personal, reliability or behavior, situation or movements, in order to create or use personal profiles; in cases in which personal data of vulnerable people, particularly children; or in cases where the treatment involves a large amount of personal data and affects a large number of interested."

The facts revealed imply the lack of technical measures and organizational measures to guarantee the confidentiality of the personal data object of treatment, by disseminating a document that contained personal data of another patient with the consequent lack of diligence by the person in charge, allowing the unauthorized access by third parties.

This conduct of the claimed evidence that he did not adopt the organizational measures necessary to guarantee the security of the personal data that it processes, thus breaching the obligation that article 32 of the GDPR imposes.

From the actions carried out, there is evidence of the existence of reasonable and enough that security measures, both technical and organizations, with which the claimed party had in relation to the data of health, were not adequate at the time of the improper access.

The consequence of this implementation of deficient security measures was the exposure to a third party of the personal data related to the health of another patient. In other words, the affected party has been deprived of control over their data Personal data relating to your medical history.

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It should be added that, in relation to the category of data to which a third party someone else has had access, they are in the special category according to what provided in art. 9 of the GDPR, a circumstance that implies an added risk that is must be assessed in the risk management study and that the degree requirement increases of protection in relation to the security and safeguarding of the integrity and

confidentiality of these data.

This risk must be taken into account by the controller who must establish the necessary technical and organizational measures to prevent the loss of control of the data by the person responsible for the treatment and, therefore, by the holders of the data that provided them.

Classification of the infringement of article 32 of the GDPR

VIII

The aforementioned infringement of article 32 of the GDPR supposes the commission of the infringements typified in article 83.4 of the GDPR that under the heading "General conditions for the imposition of administrative fines" provides:

Violations of the following provisions will be sanctioned, in accordance with the paragraph 2, with administrative fines of maximum EUR 10,000,000 or, in the case of a company, an amount equivalent to a maximum of 2% of the total annual global business volume of the previous financial year, opting for the highest amount:

to)

the obligations of the controller and the person in charge under articles 8,

11, 25 to 39, 42 and 43; (...)"

In this regard, the LOPDGDD, in its article 71 "Infractions" establishes that

"The acts and behaviors referred to in sections 4,

5 and 6 of article 83 of Regulation (EU) 2016/679, as well as those that result contrary to this organic law".

For the purposes of the limitation period, article 73 "Infractions considered serious" of the LOPDGDD indicates:

"Based on what is established in article 83.4 of Regulation (EU) 2016/679, are considered serious and will prescribe after two years the infractions that suppose a

substantial violation of the articles mentioned therein and, in particular, the following:

f) The lack of adoption of those technical and organizational measures that are appropriate to ensure a level of security appropriate to the risk of treatment, in the terms required by article 32.1 of the Regulation (EU) 2016/679."

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Responsibility

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Establishes Law 40/2015, of October 1, on the Legal Regime of the Public Sector, in Chapter III relating to the "Principles of the Power to sanction", in article 28 under the heading "Responsibility", the following:

"1. They may only be penalized for acts constituting an administrative offense physical and legal persons, as well as, when a Law recognizes their capacity to act, the affected groups, the unions and entities without legal personality and the independent or autonomous patrimonies, which are responsible for them title of fraud or fault."

The lack of adoption of those technical and organizational measures that result appropriate to guarantee a level of security appropriate to the risk of the treatment with the consequence of the breach of the principle of confidentiality constitutes the element of guilt.

Sanction

Article 83 "General conditions for the imposition of administrative fines" of the GDPR in its section 7 establishes:

"Without prejudice to the corrective powers of the control authorities under the Article 58(2), each Member State may lay down rules on whether can, and to what extent, impose administrative fines on authorities and bodies public establishments established in that Member State."

The Spanish legal system has chosen not to penalize entities public but with a warning, as indicated in article 77.1. c) and 2. 4. 5. and 6. of the LOPDGDD:

- "1. The regime established in this article will be applicable to the treatment of who are responsible or in charge:
- "c) The General Administration of the State, the Administrations of the communities autonomous entities and the entities that make up the Local Administration."
- 2. When the managers or managers listed in section 1 commit any of the offenses referred to in articles 72 to 74 of this law organic, the data protection authority that is competent will dictate resolution sanctioning them with a warning. The resolution will establish likewise, the measures that should be adopted to cease the conduct or to correct it. the effects of the offense committed.

The resolution will be notified to the person in charge or in charge of the treatment, to the body of the that depends hierarchically, where appropriate, and to those affected who had the condition interested, if any.

3. Without prejudice to what is established in the previous section, the data protection authority data will also propose the initiation of disciplinary actions when there are enough evidence for it. In this case, the procedure and the sanctions to be applied

will be those established in the legislation on the disciplinary or sanctioning regime that be applicable.

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Likewise, when the infractions are attributable to authorities and executives, and accredit the existence of technical reports or recommendations for the treatment that had not been duly attended to, in the resolution in which the sanction will include a reprimand with the name of the responsible position and will order the publication in the Official State or regional Gazette that corresponds.

- 4. The data protection authority must be informed of the resolutions that fall in relation to the measures and actions referred to in the sections previous.
- 5. They will be communicated to the Ombudsman or, where appropriate, to similar institutions of the autonomous communities the actions carried out and the resolutions issued under this article.
- 6. When the competent authority is the Spanish Data Protection Agency,

  This will publish on its website with due separation the resolutions referring to

  the entities of section 1 of this article, with express indication of the identity

  of the person in charge or in charge of the treatment that had committed the infringement.

  When the competence corresponds to an autonomous authority for the protection of

  data will be, in terms of the publicity of these resolutions, to what your

  specific regulations."

In the present case, from the solid evidence available in accordance with the facts proven in this disciplinary proceeding, it is deemed appropriate sanction the claimed party with a warning for violation of article 5.1.f) of the GDPR and for the infringement of article 32 of the GDPR, for the lack of adoption of those technical and organizational measures that are appropriate to guarantee a level of security appropriate to the risk of the treatment with the consequence of the breach of the principle of confidentiality.

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Measures

The text of the resolution establishes which have been the infractions committed and the facts that have given rise to the violation of the regulations for the protection of data, from which it is clearly inferred what are the measures to adopt, without prejudice that the type of procedures, mechanisms or concrete instruments for implement them corresponds to the sanctioned party, since it is responsible for the treatment who fully knows its organization and has to decide, based on the proactive responsibility and risk approach, how to comply with the GDPR and the LOPDGDD.

Therefore, in accordance with the applicable legislation and assessed the criteria of graduation of sanctions whose existence has been accredited, the Director of the Spanish Data Protection Agency RESOLVES:

FIRST: SANCTION the CANARIAN SERVICE OF THE

SALUD, with NIF Q8555011I, for a violation of article 5.1.f) of the GDPR, typified in article 83.5 of the GDPR.

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SECOND: SANCTION the CANARIAN SERVICE OF THE

SALUD, with NIF Q8555011I, for a violation of article 32 of the GDPR, typified in

Article 83.4 of the GDPR.

THIRD: REQUEST the CANARIAN HEALTH SERVICE, with NIF Q8555011I, to implement, within three months, the necessary corrective measures to adapt their actions to the personal data protection regulations, which prevent that in the future similar events are repeated, such as the installation of printers multifunctional printers with secure printing, as well as to inform this Agency in the same term on the measures adopted.

FOURTH: NOTIFY this resolution to the CANARY HEALTH SERVICE.

FIFTH: COMMUNICATE this resolution to the Ombudsman, in accordance with the provisions of article 77.5 of the LOPDGDD.

In accordance with the provisions of article 50 of the LOPDGDD, this

Resolution will be made public once the interested parties have been notified.

Against this resolution, which puts an end to the administrative process in accordance with art. 48.6 of the

LOPDGDD, and in accordance with the provisions of article 123 of the LPACAP, the

Interested parties may optionally file an appeal for reversal before the

Director of the Spanish Agency for Data Protection within a period of one month from

count from the day following the notification of this resolution or directly

contentious-administrative appeal before the Contentious-administrative Chamber of the

National Court, in accordance with the provisions of article 25 and section 5 of

the fourth additional provision of Law 29/1998, of July 13, regulating the

Contentious-administrative jurisdiction, within a period of two months from the

day following the notification of this act, as provided for in article 46.1 of the

referred Law.

Finally, it is noted that in accordance with the provisions of art. 90.3 a) of the LPACAP, may provisionally suspend the firm resolution in administrative proceedings if the The interested party expresses his intention to file a contentious-administrative appeal.

If this is the case, the interested party must formally communicate this fact through writing addressed to the Spanish Data Protection Agency, presenting it through of the Electronic Registry of the Agency [https://sedeagpd.gob.es/sede-electronica-web/], or through any of the other registries provided for in art. 16.4 of the aforementioned Law 39/2015, of October 1. You must also transfer to the Agency the documentation proving the effective filing of the contentious appeal-administrative. If the Agency was not aware of the filing of the appeal contentious-administrative proceedings within a period of two months from the day following the Notification of this resolution would terminate the precautionary suspension.

Mar Spain Marti

Director of the Spanish Data Protection Agency

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