Procedure No.: PS/00464/2020

☐ RESOLUTION OF PUNISHMENT PROCEDURE

Of the procedure instructed by the Spanish Agency for Data Protection and based on

to the following

**BACKGROUND** 

FIRST: The FORAL POLICE OF NAVARRA (hereinafter, the claimant) on the date

08/07/2020 sent a complaint bulletin to the Spanish Agency for the Protection of

Data. The claim is directed against KUKIMBIA S.L., with NIF B99352023 (in

later, the claimed one). The grounds on which the claim is based are that it has

found abandoned documentation containing personal data,

from a company that abandoned a ship adjacent to the area in which

said documentation has been found abandoned.

Photographs are provided with the abandoned material.

SECOND: Upon receipt of the claim, the Subdirectorate General for

Data Inspection proceeded to carry out the following actions:

On 09/28/2020, the claim submitted was transferred to the defendant for analysis

and communication to the claimant of the decision adopted in this regard. Likewise, it

required so that within a month it would send to the Agency determined

information:

- Copy of the communications, of the adopted decision that has been sent to the

claimant regarding the transfer of this claim, and proof that

the claimant has received communication of that decision.

- Report on the causes that have motivated the incidence that has originated the

claim.

- Report on the measures adopted to prevent the occurrence of

similar incidents.

- Any other that you consider relevant.

There is no response from the respondent to the request for information from the AEPD.

THIRD: On 12/09/2020, in accordance with article 65 of the LOPDGDD, the

Director of the Spanish Agency for Data Protection agreed to admit for processing the

claim filed by the claimant against the respondent.

FOURTH: On 02/12/20210, the Director of the Spanish Protection Agency

of Data agreed to initiate a sanctioning procedure against the defendant, for the alleged

infringement of article 32.1 of the RGPD, typified in article 83.4.a) of the aforementioned

Regulation, and considered for prescription purposes as a serious infringement in the

Article 73.g) of the LOPDGDD, a penalty of 3,000 euros.

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

2/10

FIFTH: Once the initiation agreement has been notified, the one claimed at the time of this

The resolution has not presented a written statement of allegations, for which reason the

indicated in article 64 of Law 39/2015, of October 1, on the Procedure

Common Administrative Law of Public Administrations, which in section f)

establishes that in the event of not making allegations within the period established on the

content of the initiation agreement, it may be considered a proposal for

resolution when it contains a precise statement about the responsibility

imputed, reason why a Resolution is issued.

SIXTH: Of the actions carried out in this proceeding, they have been

accredited the following:

## **PROVEN FACTS**

FIRST: On 08/07/2020 you have an entry in the AEPD police complaint bulletin

FORAL DE NAVARRA (hereinafter, the claimant), stating the abandonment of documentation of clients and suppliers of the claimed, containing data of

personal character, next to a garbage container and access by third parties.

SECOND: The defendant is a company incorporated in Zaragoza on 08/03/2012 and its corporate purpose is the storage, distribution and transportation throughout the national territory and abroad of all kinds of goods.

THIRD: Report No. 01132421 of the Navarra Provincial Police has been provided, matter spilled of documentation in the Ezkarbarte de Arre industrial estate, pointing out that their passage through the aforementioned polygon they observed the existence of documentation abandoned containing personal data of carriers and customers (name and surnames, ID number, telephone number) from the company \*\*\*COMPANY.1 located in the city of transportation in \*\*\*LOCATION.1, \*\*\*ADDRESS.1; who headed to the company, although they verified that they no longer operated in the area, having ceased their activity in the ship they had rented; however, they tried to contact the said company; On 06/16/2020 they received the following response from it:

In response to the photos received

On XX/YY/2020 we evacuated the facilities of \*\*\*EMPRESA.2.

Removing merchandise and office supplies and "files we could."

At that time we no longer had access or keys to the facilities.

FOURTH: Photographs of the abandoned documentation are provided: letters,

delivery notes, etc., containing data of a personal nature.

**FOUNDATIONS OF LAW** 

By virtue of the powers that article 58.2 of the RGPD recognizes to each

control authority, and according to the provisions of articles 47 and 48 of the LOPDGDD, Yo C/ Jorge Juan, 6 28001 - Madrid www.aepd.es sedeagpd.gob.es 3/10 The Director of the Spanish Agency for Data Protection is competent to initiate and to solve this procedure. Law 39/2015, of October 1, on the Common Administrative Procedure of the Public Administrations, in its article 64 "Agreement of initiation in the procedures of a sanctioning nature", provides: Ш "1. The initiation agreement will be communicated to the instructor of the procedure, with transfer of how many actions exist in this regard, and the interested parties will be notified, understanding in any case by such the accused. Likewise, the initiation will be communicated to the complainant when the regulatory norms of the procedure so provide. 2. The initiation agreement must contain at least:

- a) Identification of the person or persons allegedly responsible.
- b) The facts that motivate the initiation of the procedure, its possible rating and sanctions that may apply, without prejudice to what result of the instruction.
- c) Identification of the instructor and, where appropriate, Secretary of the procedure, with express indication of the system of recusal of the same.
- d) Competent body for the resolution of the procedure and regulation that

attribute such competence, indicating the possibility that the presumed responsible can voluntarily acknowledge their responsibility, with the effects provided for in article 85.

- e) Provisional measures that have been agreed by the body competent to initiate the sanctioning procedure, without prejudice to those that may be adopted during the same in accordance with article 56.
- f) Indication of the right to formulate allegations and to the hearing in the procedure and the deadlines for its exercise, as well as an indication that, in If you do not make allegations within the stipulated period on the content of the initiation agreement, this may be considered a resolution proposal when it contains a precise statement about the responsibility imputed.
- 3. Exceptionally, when at the time of issuing the initiation agreement there are not sufficient elements for the initial qualification of the facts that motivate the initiation of the procedure, the aforementioned qualification may be carried out in a phase later by drawing up a List of Charges, which must be notified to the interested".

In application of the previous precept and taking into account that no formulated allegations to the initial agreement, it is appropriate to resolve the initiated procedure.

Article 58 of the RGPD, Powers, states:

Ш

"two. Each supervisory authority will have all of the following powers corrections listed below:

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es 4/10 (...) i) impose an administrative fine under article 83, in addition to or in Instead of the measures mentioned in this section, according to the circumstances of each particular case; (...)" Article 5 of the RGPD establishes the principles that must govern the treatment of personal data and mentions among them that of "integrity and confidentiality". The cited article states that: "1. The personal data will be: (...) f) treated in such a way as to ensure adequate security of the personal data, including protection against unauthorized processing or against its loss, destruction or accidental damage, through the application of appropriate technical or organizational measures ("integrity and confidentiality")". (...)" The facts denounced materialize in the abandonment of documentation in

the public road in which personal data corresponding to the claimed person appears, violating the regulations on data protection.

IV

The security of personal data is regulated in articles 32, 33 and 34 of the GDPR.

Article 32 of the RGPD "Security of treatment", establishes that:

"1. Taking into account the state of the art, the application costs, and the

nature, scope, context and purposes of the treatment, as well as risks of variable probability and severity for the rights and freedoms of individuals physical, the person in charge and the person in charge of the treatment will apply technical measures and appropriate organizational measures to guarantee a level of security appropriate to the risk, which in your case includes, among others:

- a) pseudonymization and encryption of personal data;
- b) the ability to ensure the confidentiality, integrity, availability and permanent resilience of treatment systems and services;
- c) the ability to restore availability and access to data quickly in the event of a physical or technical incident;
- d) a process of regular verification, evaluation and evaluation of the effectiveness technical and organizational measures to guarantee the security of the treatment.
- 2. When evaluating the adequacy of the security level, particular consideration shall be given to taking into account the risks presented by the processing of data, in particular as

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

5/10

consequence of the accidental or unlawful destruction, loss or alteration of data data transmitted, stored or otherwise processed, or the communication or unauthorized access to said data.

3. Adherence to an approved code of conduct under article 40 or to a certification mechanism approved under article 42 may serve as an element to demonstrate compliance with the requirements established in section 1 of the present article.

4. The person in charge and the person in charge of the treatment will take measures to guarantee that any person acting under the authority of the controller or the manager and has access to personal data can only process said data following the instructions of the person in charge, unless it is obliged to do so by virtue of the Law of the Union or of the Member States".

Violations of article 32 are typified in article 83.4.a) of the cited RGPD in the following terms:

"4. Violations of the following provisions will be sanctioned, in accordance with paragraph 2, with administrative fines of a maximum of EUR 10,000,000 or, in the case of a company, an amount equivalent to a maximum of 2% of the global total annual turnover of the previous financial year, opting for the largest amount:

a) the obligations of the person in charge and the person in charge pursuant to articles 8,11, 25 to 39, 42 and 43.

(...)"

For its part, the LOPDGDD in its article 71, Violations, states that:

"The acts and behaviors referred to in sections 4,

5 and 6 of article 83 of Regulation (EU) 2016/679, as well as those that result contrary to this organic law.

And in its article 73, for the purposes of prescription, it qualifies as "Infringements considered serious":

"Based on the provisions of article 83.4 of Regulation (EU) 2016/679

are considered serious and will prescribe after two years the infractions that suppose a substantial violation of the articles mentioned therein and, in particular, the following:

(...)

g) The violation, as a consequence of the lack of due diligence,

of the technical and organizational measures that have been implemented in accordance

to what is required by article 32.1 of Regulation (EU) 2016/679".

(...)

The facts revealed in this claim are specified in

the existence of a security incident in the claimed systems allowing

the vulnerability of the same by allowing documentation containing data from

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

6/10

personal character, were abandoned, allowing access to the data contained

in them.

The GDPR defines personal data security breaches as

"all those violations of security that cause the destruction, loss or

accidental or unlawful alteration of personal data transmitted, stored or processed

otherwise, or unauthorized communication or access to such data".

٧

From the documentation in the file, there are clear indications of

that the claimed party has violated article 32.1 of the RGPD, when there was a breach of

security in its systems allowing access to personal data

contained in documents that were abandoned by the claimed party with possible

violation of security measures.

It should be noted that the RGPD in the aforementioned provision does not establish a list of

the security measures that are applicable according to the data that is object of treatment, but it establishes that the person in charge and the person in charge of the treatment will apply technical and organizational measures that are appropriate to the risk that the treatment entails, taking into account the state of the art, the costs of application, the nature, scope, context and purposes of the treatment, the risks of probability and seriousness for the rights and freedoms of the persons concerned.

Likewise, the security measures must be adequate and proportionate to the detected risk, pointing out that the determination of technical measures and organizational must be carried out taking into account: pseudonymization and encryption, capacity to guarantee confidentiality, integrity, availability and resilience, the ability to restore availability and access to data after an incident, process verification (not audit), evaluation and assessment of the effectiveness of the measures.

In any case, when evaluating the adequacy of the level of security,

particularly taking into account the risks presented by the processing of data, such as

consequence of the accidental or unlawful destruction, loss or alteration of data

data transmitted, stored or otherwise processed, or the communication or

unauthorized access to said data and that could cause damages

physical, material or immaterial.

In this same sense, recital 83 of the RGPD states that:

"(83) In order to maintain security and prevent the treatment from violating the provided in this Regulation, the person in charge or the person in charge must evaluate the risks inherent to the treatment and apply measures to mitigate them, such as encryption. These measures must guarantee an adequate level of security, including confidentiality, taking into account the state of the art and the cost of its application regarding the risks and the nature of the personal data that must be

protect yourself. When assessing the risk in relation to data security, take into account the risks arising from the processing of personal data, such as the accidental or unlawful destruction, loss or alteration of personal data transmitted, stored or otherwise processed, or the communication or access is not C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

7/10

authorized to said data, susceptible in particular to cause damages physical, material or immaterial.

In the present case, as evidenced by the facts and within the framework of the investigation file E/07635/2020 the AEPD transfer to the claimed on 09/28/2020 the written claim presented for analysis requesting the provision of information related to the claimed incidence, without received any response from this body.

The responsibility of the claimed party is determined by the incident/bankruptcy of security revealed by the Foral Police of Navarra, since it is responsible for making decisions aimed at effectively implementing the appropriate technical and organizational measures to ensure a level of security appropriate to the risk to ensure the confidentiality of the data, restoring its availability and prevent access to them in the event of a physical or technical incident. However, the documentation provided shows that the entity has not only breached this obligation, but also the adoption of measures to the respect, despite having notified him of the claim filed.

allegedly responsible for the infringement of the RGPD: the violation of article 32.1, infraction typified in its article 83.4.a).

In order to establish the administrative fine to be imposed,

observe the provisions contained in articles 83.1 and 83.2 of the RGPD, which

SAW

point out:

"1. Each control authority will guarantee that the imposition of fines administrative actions under this article for violations of this Regulation indicated in sections 4, 5 and 6 are in each individual case effective, proportionate and dissuasive.

- 2. Administrative fines will be imposed, depending on the circumstances of each individual case, in addition to or as a substitute for the measures contemplated in article 58, paragraph 2, letters a) to h) and j). When deciding to impose a fine administration and its amount in each individual case will be duly taken into account:

  a) the nature, seriousness and duration of the offence, taking into account the nature, scope or purpose of the processing operation in question as well as the number of stakeholders affected and the level of damage and damages they have suffered;
- b) intentionality or negligence in the infringement;
- c) any measure taken by the controller or processor
   to alleviate the damages suffered by the interested parties;
- d) the degree of responsibility of the person in charge or of the person in charge of the treatment, taking into account the technical or organizational measures that have applied under articles 25 and 32;

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

8/10

- e) any previous infraction committed by the person in charge or the person in charge of the treatment;
- f) the degree of cooperation with the supervisory authority in order to put remedying the breach and mitigating the possible adverse effects of the breach;
- g) the categories of personal data affected by the infringement;
- h) the way in which the supervisory authority became aware of the infringement, in particular if the person in charge or the person in charge notified the infringement and, in such case, what extent;
- i) when the measures indicated in article 58, paragraph 2, have been previously ordered against the person in charge or the person in charge in question in relation to the same matter, compliance with said measures;
- j) adherence to codes of conduct under article 40 or mechanisms certificates approved in accordance with article 42, and
- k) any other aggravating or mitigating factor applicable to the circumstances of the case, such as financial benefits realized or losses avoided, direct or indirectly, through infringement.

In relation to letter k) of article 83.2 of the RGPD, the LOPDGDD, in its

Article 76, "Sanctions and corrective measures", establishes that:

"two. In accordance with the provisions of article 83.2.k) of the Regulation (EU)

2016/679 may also be taken into account:

- a) The continuing nature of the offence.
- b) The link between the activity of the offender and the performance of treatments of personal data.

- c) The profits obtained as a result of committing the offence.
- d) The possibility that the conduct of the affected party could have induced the commission of the offence.
- e) The existence of a merger by absorption process after the commission of the infringement, which cannot be attributed to the absorbing entity.
- f) Affectation of the rights of minors.
- g) Have, when it is not mandatory, a delegate for the protection of
- h) The submission by the person in charge or person in charge, with voluntary, to alternative conflict resolution mechanisms, in those assumptions in which there are controversies between those and any interested."

data.

- In accordance with the precepts transcribed, in order to establish the amount of the sanction of a fine to be imposed in the present case for the infraction typified in the article 83.4.a) of the RGPD for which the claimed party is responsible, they are estimated concurrent the following factors:

The merely local scope of the treatment carried out by the claimed party.

The nature and seriousness of the offending conduct as the documentation abandoned affects the personal data of many people.

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es

9/10

The respondent entity does not record that it has adopted measures to prevent the produce similar incidents; has not responded to the request

information of the Agency which affects the lack of cooperation with the control authority in order to remedy the infringement and mitigate the possible side effects of it.

Although there is no evidence that the defendant had acted intentionally, the conduct observed is deeply negligent.

The link between the activity of the offender and the performance of treatment of Personal data.

The respondent is a small business.

Therefore, in accordance with the applicable legislation and having assessed the criteria for graduation of sanctions whose existence has been proven,

The Director of the Spanish Data Protection Agency RESOLVES:

FIRST: IMPOSE KUKIMBIA S.L., with NIF B99352023, for an infringement of the Article 32.1 of the RGPD, typified in article 83.4.a) of the RGPD and considered to prescription effects as a serious infringement, a fine of €3,000 (three thousand euros). SECOND: NOTIFY this resolution to KUKIMBIA S.L. with NIF B99352023.

THIRD: Warn the sanctioned party that he must make the imposed sanction effective once Once this resolution is enforceable, in accordance with the provisions of the art. 98.1.b) of Law 39/2015, of October 1, on Administrative Procedure

Common Public Administrations (hereinafter LPACAP), within the payment term voluntary established in art. 68 of the General Collection Regulations, approved by Royal Decree 939/2005, of July 29, in relation to art. 62 of Law 58/2003, of December 17, through its entry, indicating the NIF of the sanctioned and the number of procedure that appears in the heading of this document, in the account restricted number ES00 0000 0000 0000 0000, opened on behalf of the Agency Spanish Department of Data Protection in the banking entity CAIXABANK, S.A.. In case

Otherwise, it will be collected in the executive period.

Received the notification and once executed, if the date of execution is is between the 1st and 15th of each month, both inclusive, the term to carry out the voluntary payment will be until the 20th day of the following month or immediately after, and if is between the 16th and last day of each month, both inclusive, the term of the payment will be until the 5th of the second following month or immediately after.

In accordance with the provisions of article 50 of the LOPDGDD, the

This Resolution will be made public once it has been notified to the interested parties.

C/ Jorge Juan, 6

28001 – Madrid

www.aepd.es

sedeagpd.gob.es

10/10

Against this resolution, which puts an end to the administrative procedure in accordance with art.

48.6 of the LOPDGDD, and in accordance with the provisions of article 123 of the

LPACAP, the interested parties may optionally file an appeal for reconsideration

before the Director of the Spanish Agency for Data Protection within a period of

month from the day following the notification of this resolution or directly

contentious-administrative appeal before the Contentious-Administrative Chamber of the

National Court, in accordance with the provisions of article 25 and section 5 of

the fourth additional provision of Law 29/1998, of July 13, regulating the

Contentious-administrative jurisdiction, within a period of two months from the

day following the notification of this act, as provided in article 46.1 of the

aforementioned Law.

Finally, it is pointed out that in accordance with the provisions of art. 90.3 a) of the LPACAP, the firm resolution may be provisionally suspended in administrative proceedings

if the interested party expresses his intention to file a contentious appealadministrative. If this is the case, the interested party must formally communicate this
made by writing to the Spanish Agency for Data Protection,
introducing him to

the agency

[https://sedeagpd.gob.es/sede-electronica-web/], or through any of the other records provided for in art. 16.4 of the aforementioned Law 39/2015, of October 1. Also must transfer to the Agency the documentation that proves the effective filing of the contentious-administrative appeal. If the Agency were not aware of the filing of the contentious-administrative appeal within two months from the day following the notification of this resolution, it would end the precautionary suspension.

Electronic Registration of

through the

Sea Spain Marti

Director of the Spanish Data Protection Agency

C/ Jorge Juan, 6

28001 - Madrid

www.aepd.es

sedeagpd.gob.es