☐ Procedure No.: PS/00007/2021

## RESOLUTION OF PUNISHMENT PROCEDURE

Of the procedure instructed by the Spanish Agency for Data Protection and based on to the following:

**BACKGROUND** 

FIRST: D.A.A.A. (hereinafter, the claimant) dated August 31, 2018

filed a claim with the Spanish Data Protection Agency. The

The claim is directed against Management and Administration of Receipts S.A. with CIF A83052621 (hereinafter, the claimed).

The reasons on which the claim is based are that on August 30, 2018 it is received in multiple email mailboxes, even in another company's mailboxes, one email from "\*\*\*EMAIL.1" addressed to the claimant so that he can contact

The complainant adds that the contact address he provided to BBVA is not the corporate management of MAPFRE but the personal one of GMAIL.

Provide the following documentation:

- Email from "\*\*\*EMAIL.1" addressed to the email address

BBVA in relation to a financing that it maintains with that entity.

"\*\*\*EMAIL.2" and copying the addresses "\*\*\*EMAIL.3" and "\*\*\*EMAIL.4".

SECOND: In view of the facts denounced in the claim and the

documents provided by the claimant and the facts and documents of which he has

had knowledge of this Agency, the Subdirectorate General for Data Inspection

proceeded to carry out preliminary investigation actions for the

clarification of the facts in question, by virtue of the investigative powers

granted to the control authorities in article 57.1 of the Regulation (EU)

2016/679 (General Data Protection Regulation, hereinafter RGPD), and

in accordance with the provisions of Title VII, Chapter I, Second Section, of the Law Organic 3/2018, of December 5, on the Protection of Personal Data and guarantee of digital rights (hereinafter LOPDGDD).

As a result of the research actions carried out, it is found that the responsible for the treatment is the claimed.

In addition, the following extremes are noted:

On November 21, 2019, in procedure E/06909/2018, the Agency Spanish Data Protection agreed to carry out the actions of investigation carried out in file E/00730/2019 in relation to the facts claimed.

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During these proceedings it was verified that the claimant had provided the corporate address from Mapfre to BBVA. Likewise, it was concluded that the defendant forwarded the claimed email to mailboxes other than the claimant.

After twelve months without being able to conclude the proceedings necessary to clarify the possible responsibilities of the claimed facts, dated December 3, 2019, in procedure E/00730/2019, the Agency Spanish Data Protection Agency agreed to file the proceedings and open these investigative actions, attached to file E/11745/2019.

Requested from BBVA the specific service contract maintained with OPPLUS, with date of July 8, 2020 is received in this Agency, with registration number 023874/2020, the required service provision contract submitted by this entity.

Information requested from the MAPFRE entity on the causes that led to the error of delivery to the claimant of the mail sent from "...\*\*\*EMAIL.1" and information and purpose of mailboxes "\*\*\*EMAIL.5" and "\*\*\*EMAIL.4", the latter belonging to another company, where it is requested that a copy of the message be sent in case of error, with date of July 8, 2020 is received in this Agency, with registration number 023956/2020, brief of allegations stating that the claimant does not keep any relationship with this entity and urging this Agency to address the request for information to the entity MAPFRE TECH, as this is, possibly, the entity responsible for processing the data of the claimant in the facts referred to your claim.

The same information indicated in the previous paragraph was requested from the MAPFRE entity TECH, dated October 22, 2020, is received in this Agency, with the number of registration \*\*\*REGISTRATION.1, brief of allegations sent by this entity stating the following aspects:

Regarding the delivery error of the mail sent by "garsa.opplus.bbva.com" that triggered the facts claimed, this was due to the transfer, dated

April 1, 2018, by MAPFRE TECH to IBM GLOBAL SERVICES ESPANA, S.A. (in hereinafter, IBM GSE) of the productive unit in which the claimant lent his services, for which the claimant ceased to be an employee of MAPFRE TECH passing to be an employee of IBM GSE, maintaining their labor rights and obligations in the legally regulated terms. Being already an external employee of MAPFRE, he was

I assign a new email account (...\*\*\*EMAIL.6) with the domain designated for external personnel of other companies that provide services to MAPFRE, programming the delivery error message in your old mailbox received by GYAR. They add at this point that the email provided by MAPFRE to its employees is for exclusively professional use as expressly indicated

in the informative clause of access to its computer systems that all users

You must accept in order to continue with the system boot process:

"You are accessing an Information Processing System

owned by MAPFRE. Access to and use of this system is permitted.

exclusively to authorized persons and for strictly

professionals."

As in the confidentiality clause that establishes the obligation of employees

regarding this matter that was accepted by the claimant:

"Computing resources, such as email and the Internet, are a

work tool provided by the MAPFRE Group to its employees, therefore

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that its use will be limited to the functions associated with the development of the activity

user's professional, the employee being aware of the prohibition of

use them for private purposes or unrelated to the performance of their activity

employment, the company being able to carry out as many acts of investigation, registration

[...]"

- Regarding the function of the mailbox "\*\*\*EMAIL.5" they state that it is a mailbox

internal MAPFRE TECH created for the correct transition from MAPFRE TECH to

IBM GSE of the services covered by the outsourcing contract to ensure that they do not

there were unanswered service requests. They add that they do not know why

that BBVA sent a message to this mailbox despite the fact that in the mail returned with an error

The delivery box expressly identifies that it is a service mailbox.

Finally, they indicate that six MAPFRE employees have access to this mailbox TECH in charge of the supervision and control of the adequate transition of the outsourcing services from MAPFRE to IBM GSE.

- Regarding the function of the mailbox "\*\*\*EMAIL.4" it is an operational mailbox of IBM GSE with the same function and purpose as in the previous case but managed by the receiving company of the outsourcing that is also expressly identified in the delivery error return mail, which is a service mailbox. add that this mailbox has access to ten IBM GSE employees responsible for the supervision and control of the proper transition of outsourcing services.

The statement made by the claimant that the email address provided to BBVA is only the one corresponding to "gmail.com" is not correct as it was demonstrated within file E/00730/2019.

The use of computer media provided by Mapfre was accepted by the claimant as for professional use only, thus excluding the function of Mapfre's email address as a means of contact for other purposes.

The statement made by the claimant that the mail indicated in the claim had been spread to about three thousand people, it is not correct. It has been verified in the present investigative actions that this email had six people from Mapfre Tech with operational functions and ten people from IBM GSE with same functions.

The entity GYAR, sub-processor contracted by OPPLUS, carried out sending e-mail about the claimant's financial situation to mailboxes that clearly did not correspond to the claimant.

From the email that has motivated the claim, and that provides the claimant, it is verified that one of the IBM GSE employees with access to the service mailbox "\*\*\*EMAIL.4", did not forward the personal email to

claimant, but to a third person from MAPFRE TECH.

THIRD: On January 25, 2021, the Director of the Spanish Agency for

Data Protection agreed to initiate a sanctioning procedure against the claimed, for the alleged infringements of articles 5.1 f) and 32 of the RGPD, typified in articles 83.5 a) and 83.4 a) of the GDPR respectively.

FOURTH: Once the initiation agreement has been notified, the one claimed at the time of this

The resolution has not presented a written statement of allegations, for which reason the

indicated in article 64 of Law 39/2015, of October 1, on the Procedure

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Common Administrative Law of Public Administrations, which in section f)
establishes that in the event of not making allegations within the period established on the
content of the initiation agreement, it may be considered a proposal for
resolution when it contains a precise statement about the responsibility
imputed, reason why a Resolution is issued.

FIFTH: Of the actions carried out in this proceeding, they have been accredited the following:

**PROVEN FACTS** 

FIRST: It is stated that on August 30, 2018 it is received in several mailboxes email, even in another company's mailboxes, mail from "\*\*\*EMAIL.1" addressed to the claimant to contact BBVA at relation to a financing that it maintains with that entity.

The contact address provided by the claimant to BBVA is not the address

corporate of MAPFRE but the personal one of GMAIL.

- Email from "\*\*\*EMAIL.1" addressed to the email address

"\*\*\*EMAIL.2" and copying the addresses "\*\*\*EMAIL.3" and "\*\*\*EMAIL.4".

SECOND: The claimed, sub-processor contracted by OPPLUS,

sent the email about the claimant's financial situation to

mailboxes that clearly did not correspond to the claimant.

FOUNDATIONS OF LAW

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By virtue of the powers that article 58.2 of the RGPD recognizes to each control authority, and as established in arts. 47 and 48.1 of the LOPDGDD, the Director of the Spanish Data Protection Agency is competent to resolve this procedure.

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Law 39/2015, of October 1, on the Common Administrative Procedure of the Public Administrations, in its article 64 "Agreement of initiation in the procedures of a sanctioning nature", provides:

"1. The initiation agreement will be communicated to the instructor of the procedure, with transfer of how many actions exist in this regard, and the interested parties will be notified, understanding in any case by such the accused.

Likewise, the initiation will be communicated to the complainant when the regulatory norms of the procedure so provide.

- 2. The initiation agreement must contain at least:
- a) Identification of the person or persons allegedly responsible.

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- b) The facts that motivate the initiation of the procedure, its possible rating and sanctions that may apply, without prejudice to what result of the instruction.
- c) Identification of the instructor and, where appropriate, secretary of the procedure, with express indication of the system of recusal of the same.
- d) Competent body for the resolution of the procedure and regulation that attribute such competence, indicating the possibility that the presumed responsible can voluntarily acknowledge their responsibility, with the effects provided for in article 85.
- e) Provisional measures that have been agreed by the body
  competent to initiate the sanctioning procedure, without prejudice to those that
  may be adopted during the same in accordance with article 56.
- f) Indication of the right to formulate allegations and to the hearing in the procedure and the deadlines for its exercise, as well as an indication that, in If you do not make allegations within the stipulated period on the content of the initiation agreement, this may be considered a resolution proposal when it contains a precise statement about the responsibility imputed.
- 3. Exceptionally, when at the time of issuing the initiation agreement there are not sufficient elements for the initial qualification of the facts that motivate the initiation of the procedure, the aforementioned qualification may be carried out in a phase later by drawing up a List of Charges, which must be notified to the interested".

In application of the previous precept and taking into account that no

formulated allegations to the initial agreement, it is appropriate to resolve the initiated procedure.

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The defendant is charged with the violation of articles 5.1 f) and 32 of the RGPD.

The RGPD establishes in article 5 the principles that must govern the treatment

of personal data and mentions among them that of "integrity and confidentiality".

The article notes that:

"1. The personal data will be:

(...)

f) treated in such a way as to ensure adequate security of the

personal data, including protection against unauthorized or unlawful processing and

against its loss, destruction or accidental damage, through the application of measures

appropriate technical or organizational ("integrity and confidentiality").

In turn, the security of personal data is regulated in article 32

of the GDPR.

Article 32 of the RGPD "Security of treatment", establishes that:

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"1. Taking into account the state of the art, the application costs, and the

nature, scope, context and purposes of the treatment, as well as risks of

variable probability and severity for the rights and freedoms of individuals

physical, the person in charge and the person in charge of the treatment will apply technical measures and

appropriate organizational measures to guarantee a level of security appropriate to the risk,

which in your case includes, among others:

- a) pseudonymization and encryption of personal data;
- b) the ability to ensure the confidentiality, integrity, availability and permanent resilience of treatment systems and services;
- c) the ability to restore availability and access to data quickly in the event of a physical or technical incident;
- d) a process of regular verification, evaluation and evaluation of the effectiveness technical and organizational measures to guarantee the security of the treatment.
- 2. When evaluating the adequacy of the security level, particular consideration shall be given to taking into account the risks presented by the processing of data, in particular as consequence of the accidental or unlawful destruction, loss or alteration of data data transmitted, stored or otherwise processed, or the communication or unauthorized access to said data.
- 3. Adherence to an approved code of conduct under article 40 or to a certification mechanism approved under article 42 may serve as an element to demonstrate compliance with the requirements established in section 1 of the present article.
- 4. The person in charge and the person in charge of the treatment will take measures to guarantee that any person acting under the authority of the controller or the manager and has access to personal data can only process said data following the instructions of the person in charge, unless it is obliged to do so by virtue of the Law of the Union or of the Member States".

The violation of article 32 of the RGPD is typified in article 83.4.a) of the aforementioned RGPD in the following terms:

"4. Violations of the following provisions will be sanctioned, in accordance with paragraph 2, with administrative fines of a maximum of EUR 10,000,000 or,

in the case of a company, an amount equivalent to a maximum of 2% of the global total annual turnover of the previous financial year, opting for the largest amount:

a) the obligations of the person in charge and the person in charge pursuant to articles 8,

11, 25 to 39, 42 and 43.

(...)"

For its part, the LOPDGDD in its article 71, Violations, states that:

"The acts and behaviors referred to in sections 4,

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5 and 6 of article 83 of Regulation (EU) 2016/679, as well as those that result contrary to this organic law.

And in its article 73, for the purposes of prescription, it qualifies as "Infringements considered serious":

"Based on the provisions of article 83.4 of Regulation (EU) 2016/679

are considered serious and will prescribe after two years the infractions that suppose a substantial violation of the articles mentioned therein and, in particular, the following:

(...)

g) The violation, as a consequence of the lack of due diligence,

of the technical and organizational measures that have been implemented in accordance with required by article 32.1 of Regulation (EU) 2016/679".

The GDPR defines personal data security breaches as

"all those violations of security that cause the destruction, loss or

accidental or unlawful alteration of personal data transmitted, stored or processed

otherwise, or unauthorized communication or access to such data".

From the documentation in the file, there are clear indications of

that the claimed party has violated article 32 of the RGPD, when there was a breach of

security in their systems since it is received in several mailboxes

email, even in another company's mailboxes, mail from

"\*\*\*EMAIL.1" addressed to the claimant to contact BBVA at

relation to a financing that it maintains with that entity.

Therefore, there is no doubt, given the applicable legislation, the lack of measures

organizational or technical measures established by the defendant, and may have determined

a protocol that tells employees that they cannot do it or some mechanism in

the email itself notifying that the email is being sent to several

recipients before it is sent, that prevent the confidentiality of

the data, which in turn entails the infringement 5.1 f) of the RGPD.

It should be noted that the RGPD its article 32 does not establish a list of the

security measures that are applicable according to the data that are subject

of treatment, but establishes that the person in charge and the person in charge of the treatment

apply technical and organizational measures that are appropriate to the risk involved

the treatment, taking into account the state of the art, the application costs, the

nature, scope, context and purposes of the treatment, the risks of probability

and seriousness for the rights and freedoms of the persons concerned.

Likewise, the security measures must be adequate and

proportionate to the detected risk, pointing out that the determination of the measures

technical and organizational information must be carried out taking into account: pseudonymization and

encryption, the ability to ensure the confidentiality, integrity, availability and

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resiliency, the ability to restore availability and access to data after a incident, verification process (not audit), evaluation and assessment of the effectiveness of the measures.

In any case, when evaluating the adequacy of the level of security,

particularly taking into account the risks presented by the processing of data, such as

consequence of the accidental or unlawful destruction, loss or alteration of data

data transmitted, stored or otherwise processed, or the communication or

unauthorized access to said data and that could cause damages

physical, material or immaterial.

In this same sense, recital 83 of the RGPD states that:

"(83) In order to maintain security and prevent the treatment from violating the provisions of this Regulation, the person in charge or the person in charge must evaluate the risks inherent to the treatment and apply measures to mitigate them, such as encryption. These measures must ensure an adequate level of security, including the confidentiality, taking into account the state of the art and the cost of its application regarding the risks and the nature of the personal data that must be protect yourself. When assessing the risk in relation to data security, take into account the risks arising from the processing of personal data, such as the accidental or unlawful destruction, loss or alteration of personal data transmitted, stored or otherwise processed, or the communication or access is not

authorized to said data, susceptible in particular to cause damages physical, material or immaterial.

IV

Article 72.1.a) of the LOPDGDD states that "according to what is established Article 83.5 of Regulation (EU) 2016/679 are considered very serious and Infractions that suppose a substantial violation will prescribe after three years. of the articles mentioned therein and, in particular, the following:

a) The processing of personal data violating the principles and guarantees
 established in article 5 of Regulation (EU) 2016/679
 However, article 58.2 of the RGPD provides the following: "Each authority

of control will have all the following corrective powers indicated below:

continuation:

(...)

 b) sanction any person responsible or in charge of the treatment with warning when the processing operations have violated the provisions of this Regulation;

(...)"

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Therefore, the RGPD, without prejudice to the provisions of its article 83, contemplates in its article 58.2 b) the possibility of going to the warning to correct the processing of personal data that do not meet your expectations.

According to the available evidence and the

documentation provided shows that the respondent sent the mail
email about the claimant's financial situation to mailboxes that are clearly not
corresponded to the claimant, violating the duty of confidentiality, which
constitutes, on the part of the defendant, two infractions, one against the provisions of the
article 32 of the RGPD and another against the provisions of article 5.1 f) of the RGPD, which governs
the principles of integrity and confidentiality of personal data, as well as the
proactive responsibility of the controller to demonstrate its
compliance.

These offenses are sanctioned with a warning. According to article 58.2.b) of the RGPD, and considering that the administrative fines that could fall in accordance with the provisions of article 83.5.b) of the RGPD would constitute a disproportionate burden for the claimed.

Likewise, for the purposes provided in article 58.2 of the RGPD, the measure corrective measure that could be imposed on the respondent would consist of requiring him to proceed to adopt the necessary measures to stop the behavior that is the subject of this claim, that has caused the reported security breach, so that the effects are corrected of the infraction committed and its adequacy to the requirements contemplated in article 32 of the RGPD, as well as the provision of accrediting means of compliance with the required.

Therefore, in accordance with the applicable legislation, the Director of the Agency Spanish Data Protection RESOLVES:

FIRST: IMPOSE Management and Administration of Receipts S.A. with CIF A83052621:

for an infringement of article 32 of the RGPD, typified in article 83.4 a) of the

RGPD a sanction of warning and require you to inform the AEPD of the measures adopted, within a period of one month, to correct the effects of the offense committed and its adaptation to the requirements contemplated in article 32 of the RGPD.

for an infringement of article 5.1 f) of the RGPD, typified in article 83.5 a) of the RGPD a sanction of warning.

SECOND: NOTIFY this resolution to Management and Administration of Receipts S.A. with CIF A83052621.

In accordance with the provisions of article 50 of the LOPDGDD, the

This Resolution will be made public once it has been notified to the interested parties.

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aforementioned Law.

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Against this resolution, which puts an end to the administrative procedure in accordance with art.

48.6 of the LOPDGDD, and in accordance with the provisions of article 123 of the

LPACAP, the interested parties may optionally file an appeal for reconsideration

before the Director of the Spanish Agency for Data Protection within a period of

month from the day following the notification of this resolution or directly

contentious-administrative appeal before the Contentious-Administrative Chamber of the

National Court, in accordance with the provisions of article 25 and section 5 of

the fourth additional provision of Law 29/1998, of July 13, regulating the

Contentious-administrative jurisdiction, within a period of two months from the

day following the notification of this act, as provided in article 46.1 of the

Finally, it is pointed out that in accordance with the provisions of art. 90.3 a) of the LPACAP, the firm resolution may be provisionally suspended in administrative proceedings if the interested party expresses his intention to file a contentious appeal-administrative. If this is the case, the interested party must formally communicate this made by writing to the Spanish Agency for Data Protection,

introducing him to

the agency

[https://sedeagpd.gob.es/sede-electronica-web/], or through any of the other records provided for in art. 16.4 of the aforementioned Law 39/2015, of October 1. Also must transfer to the Agency the documentation that proves the effective filing of the contentious-administrative appeal. If the Agency were not aware of the filing of the contentious-administrative appeal within two months from the day following the notification of this resolution, it would end the precautionary suspension.

Electronic Registration of

through the

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