

# China Economic Perspectives

## Mixed Growth Momentum in Jan-Feb, More Policy Details to Confirm

### Economics

#### China

#### Mixed growth momentum in Jan-Feb

Jan-Feb saw mixed growth momentum, with retail sales and overall FAI growth improving modestly from December and better than market expected, partly helped by fiscal subsidies for trade-in of consumer goods and corporate equipment upgrade. Meanwhile, nationwide property sales and new starts softened again in Jan-Feb from the previous rebound in Q4. These, plus the weaker-than-expected export growth amid higher US tariffs, led to marginal deceleration of industrial production, which however still beat market expectation. CPI inflation and new credit both saw large swing from January to February, mainly due to the CNY holiday distortion effect. Jan-Feb average CPI saw a small YoY decline while PPI stayed in deflation. TSF credit growth edged up thanks to strong issuance of special refinancing LGB.

#### External policies and property market recovery are key to watch

The US has implemented 10+10% additional tariffs and proposed new Section 301 actions against China. After the ongoing "America First Trade Policy" review concludes by April 1, we think the US may roll out more tariff hikes on Chinese goods, while some other economies are considering to follow suit. These potential new tariffs on China will likely pose headwinds on China's export growth ahead. In addition, there are signs of property sales improvement in tier 1 and core tier 2 cities. That said, we believe a nationwide recovery is still fragile, as sales momentum in Jan-Feb is cooling down from previous rebound in Q4 and lower tier cities still face challenges from elevated inventory and housing price decline. We continue to expect property activities to decline further but by less in 2025 than 2024.

#### Ambitious growth target for 2025, moderate policy stimulus

The government set an ambitious GDP growth target of "around 5%" again for 2025 at the [NPC meeting](#). China announced a broad fiscal expansion of 1.5-2% of GDP to support growth, listed supporting consumption as a top priority (with an [Action Plan](#) just released last weekend), gave local governments more autonomy and available funds to facilitate inventory destocking, emphasized boosting high-quality growth and supporting the private sectors, and vowed to deepen the opening-up of domestic markets. More policy details remain to be finalized and clarified. Given the domestic and external growth headwinds, we think the government may need to roll out additional policy support later this year to achieve its growth target.

#### Maintain our 2025 baseline growth forecast at 4%, with elevated uncertainties

We continue to project China's real GDP growth to slow to around 4% in 2025, assuming ongoing property downturn to last until 2026 and significant trade tariffs to sustain, with policy support offering only a partial offset. Given lingering deflation pressures from continued property downturn and lower external demand, we see CPI averaging -0.3% in 2025. Downside risk to our forecast mainly comes from prolonged property downturn, higher additional tariffs, weaker US and global growth, and slow implementation of policy support. Upside could come from earlier-than-expected property market stabilization, roll-back of some tariffs (though we think it is highly unlikely), and stronger policy stimulus later in the year (see [key themes & surprise in 2025](#)).

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## Mixed Growth Momentum in Jan-Feb

Figure 1: China Jan-Feb 2025 data summary

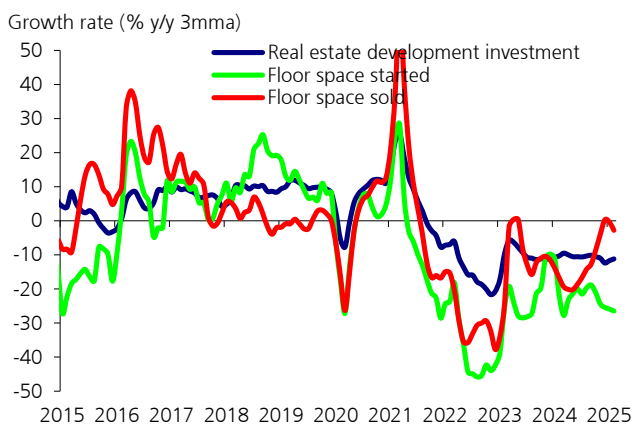
	Growth (%y/y)		
	Q4 2024	Dec 24	Jan-Feb 25
Industrial value added (IP)	5.6	6.2	5.9
Retail sales	3.8	3.7	4.0
Fixed asset investment	2.7	2.2	4.1
# Manufacturing FAI	9.2	8.3	9.0
# Infrastructure FAI	9.0	7.5	9.9
# Real estate development FAI	-12.4	-13.3	-9.8
Property sales (floor space)	0.3	-0.5	-5.1
Property new starts (floor space)	-25.4	-23.0	-29.6
Exports (in USD)	9.9	10.7	2.3
Imports (in USD)	-1.8	1.0	-8.4

Source: CEIC, UBS estimates

**Property sales growth cooled again in Jan-Feb but likely improved a bit in early March.** Property sales edged down again to -5.1%/y/y in Jan-Feb (vs -1% y/y in Dec), while new starts declined -29.6%/y/y (vs -23% in Dec), against a modestly high base last year. After seasonal adjustment, volume of property sales fell from a robust rebound in Q4, while that of new starts edged down further. Property investment contracted by another -9.8%/y/y (vs -13% in December). Moreover, average new home price and secondary home price in 70 major cities continued to decline sequentially in Jan-Feb. That said, new home prices in tier 1 cities have rebounded slightly since last November, although their secondary home prices slipped in February. More recently, high frequency data suggest property sales in 30 major cities improved to around 10% y/y in the first half of March.

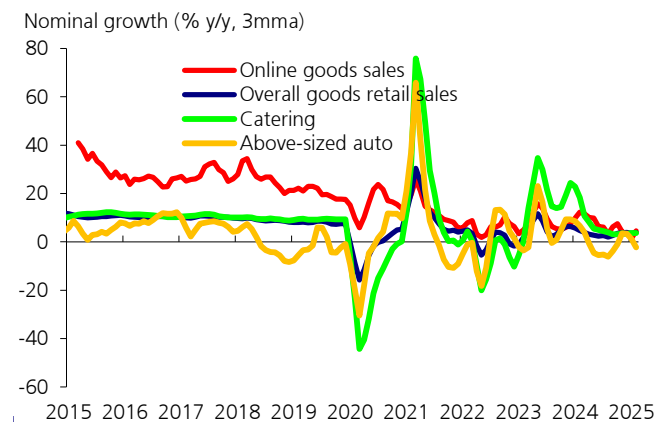
**Retail sales growth edged up to 4%/y/y in Jan-Feb vs 3.7% in December.** Seasonally adjusted retail sales levels improved in Jan-Feb from December according to both official and our own estimate. Jan-Feb retail sales data showed clear evidence that ongoing trade-in subsidies have boosted related consumption: sales of communication appliances picked up further to 26%/y/y despite a high base, and sales of household appliances softened to a solid pace of 11%/y/y from 39%/y/y in December. Auto sales decline -4.4%/y/y vs 0.5% in December, however. Possibly reflecting better property sales in last Q4, sales growth of furniture picked up to 11.7%/y/y from 8.8%/y/y before, while that of construction & decoration materials stayed weak. Meanwhile, catering sales improved to 4.3%/y/y in Jan-Feb from 2.7%/y/y in December.

Figure 2: Property sales growth cooled again in Jan-Feb



Source: CEIC, UBS estimates

Figure 3: Retail sales growth edged up from December



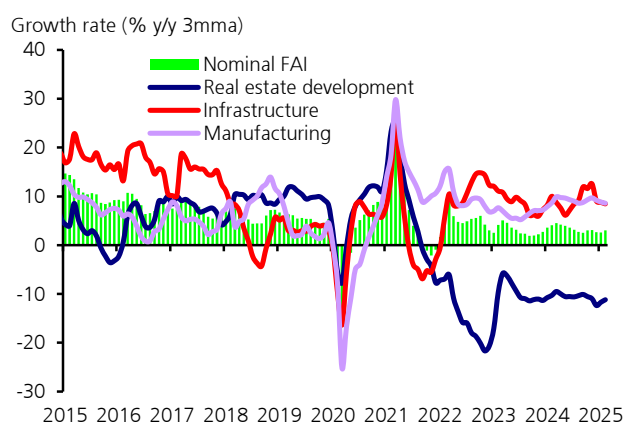
Source: CEIC, UBS estimates

**FAI growth edged up with cross-the-board improvement.** Infrastructure investment growth picked up to 9.9%y/y (from 7.5% in December), despite weak work resumption of construction projects post CNY holidays and continued tight control of LGFV financing. Manufacturing investment improved further to 9%y/y in Jan-Feb from 8.3% in December. Property investment growth declined by another 10%y/y as expected. Thanks to continued policy subsidies in equipment upgrading, equipment purchase (under overall FAI) strengthened to 18%y/y in Jan-Feb from 14%y/y in Q4, again driving up the overall FAI improvement. In addition, “other FAI” excluding infrastructure, manufacturing and property sectors rebounded notably from -10.7%y/y in December to a modest growth of 3.2% in Jan-Feb, contributing to 2.8ppt to the improvement of headline FAI growth.

**Export growth slowed down more than expected.** Exports grew by 2.3% y/y for the Jan-Feb period, down from 10.7%y/y in December. Our estimate suggests that export level contracted on a seasonally adjusted basis while real export growth also cooled. Shipment growth softened across DM and EM. In particular, shipment growth to the US slowed to 2.3%y/y from the significant upswings in Q4 (15.8% in December), though shipment level is still higher than most of the recent months. We estimate that there may not be much stronger front loadings to the US in Jan-Feb at an overall level, while data has not yet reflected a sharp reversal either. By key products, export growth of IT goods strengthened, but the slowdown of imports of tech components suggests the export rebound is likely short-lived. Overall imports contracted by 8.4% y/y for the Jan-Feb period. See more in [trade data comment](#).

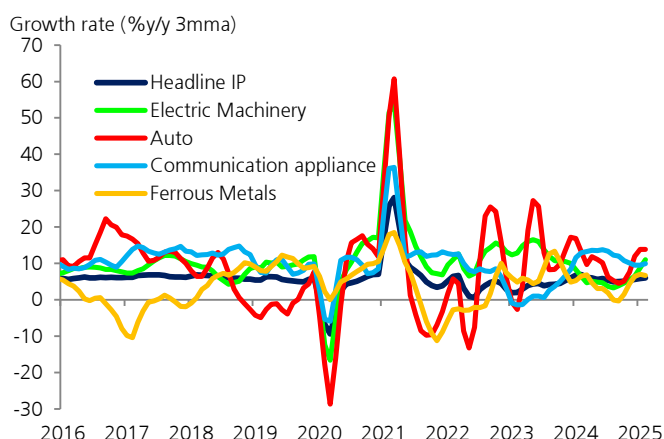
**Industrial production (IP) growth edged down to 5.9%y/y in Jan-Feb from 6.2%y/y in December**, though still better than market expected (Bloomberg consensus: 5.3%). Seasonally adjusted industrial production saw largely stable sequential growth momentum. The y/y slowdown is likely weighed down a higher base, cooling export shipment and slow work resumption post CNY, while better-than-expected consumption and FAI growth offered partial offset. By sector, thanks to trade-in subsidies, value-added (VA) growth in electric machinery & equipment picked up further to 12%y/y from 9.2%y/y on a low base. VA growth in communication appliances improved slightly despite a high base, though production growth of cellphone and electronic ICs both softened, weighed down by softer momentum of global tech cycle. In addition, slower work resumption of construction projects in February likely depressed demand of metals and minerals, despite strong official growth of infrastructure investment. VA growth of ferrous metal and non-metal minerals both softened, with production growth of steel and cement weakening notably.

**Figure 4: Overall FAI growth edged up with cross-the-board improvement**



Source: CEIC, UBS estimates

**Figure 5: IP growth softened in Jan-Feb, though still better than expected**

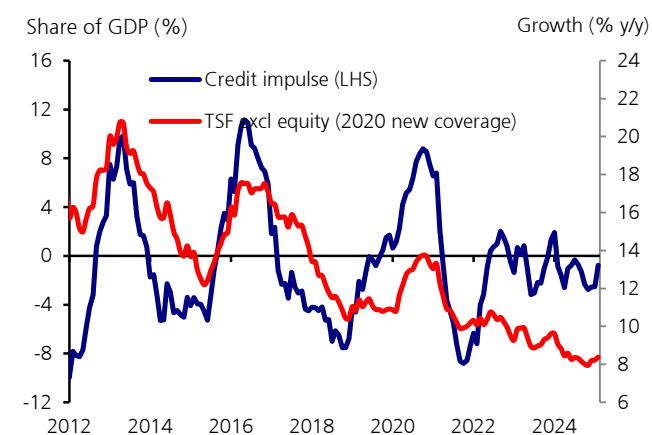


Source: CEIC, UBS estimates

**Average Jan-Feb CPI inflation showed a mild decline; PPI stayed in YoY deflation.** CPI inflation dropped to -0.7%/y/y in Feb from an upswing of 0.5% in Jan. Such large swing mainly reflected the distortion of earlier timing of CNY holidays in 2025. Average Jan-Feb CPI reading dipped down to a mild decline of -0.1%/y/y, from 0.1% in December. Food price decline was the key driver as it declined by -3.3%/y/y in Feb (-0.5%/m/m), led by fresh vegetable prices. Despite the YoY decline in February, non-food prices averaged 0.2%/y/y in Jan-Feb period (same as December), as weaker touring & outgoing prices was partly offset by rise of fuel prices during the period. Excluding food and energy prices, core CPI inflation was slightly softer in Jan-Feb (0.3%/y/y) than December (0.4%/y/y), reflecting generally soft domestic demand. Meanwhile, PPI declined by -2.2% y/y in Feb following -2.3% in Jan (vs -2.3% in Dec), mirroring lingering deflation pressure from soft production & investment demand but robust production capacity. See [China Weekly](#) for more details.

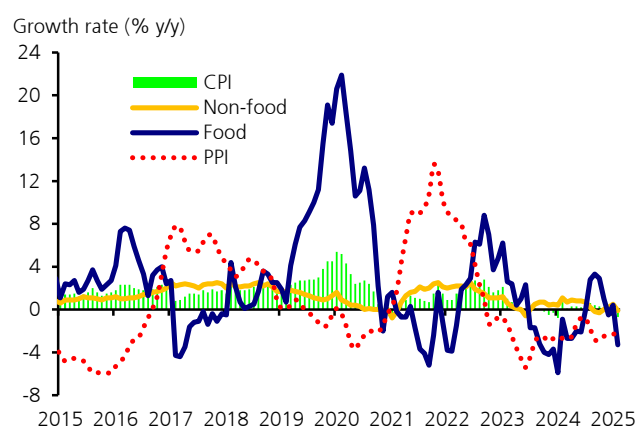
**TSF credit growth edged up to 8.2% on strong government bond issuance.** New RMB loans printed RMB 1.01trn and new TSF recorded RMB 2.2 trillion in February, both below expectation and falling seasonally after their record high readings of RMB 5.1 trillion and RMB 7.1 trillion in January, respectively. The large swing in monthly data prints was mainly led by earlier timing of CNY holidays this year. Taken together, the combined Jan-Feb RMB loans recorded RMB 6.14trn (RMB -230bn YoY), with M&L household loans (RMB -145bn YoY) and M&L corporate loans (RMB -600bn YoY) falling short of a year ago, while strong bill financing (RMB +904bn YoY) offered partial offset. The weakness in M&L loans points to still subdued credit demand. In addition, net issuance of government bonds accelerated to RMB 2.4trn in Jan-Feb period, almost RMB 1.5trn higher than a year ago, thanks to sizable issuance of special refinancing LGB. Corporate bonds and shadow credit were both largely at par with a year ago in the Jan-Feb period. Overall TSF growth edged up to 8.2% YoY in February from 8% YoY in January and December, and credit impulse turned less negative. See [China Weekly](#) for more details.

**Figure 6: TSF growth picked up in February**



Source: CEIC, UBS estimates

**Figure 7: CPI inflation drooped to -0.7%/y/y in February from an upswing of 0.5%/y/y in January**



Source: CEIC, UBS estimates

## Policy and growth outlook

### Property sales improved in high tier cities; nationwide recovery is still fragile.

High frequency data suggests property sales in 30 major cities improved to 10%/y/y in the first 15 days of March (vs 3%/y/y in Jan-Feb) with no new policy easing in the past month. The rebound is particularly strong in tier 1 cities and some core tier 2 cities (such as Hangzhou and Chengdu), underpinned by lower new home inventory, strong secondary home sales and stabilization of housing prices, even though rental rates have yet to pick up. That said, housing market in lower tier cities remain weak, with elevated inventory and continued housing price decline. Official data release showed that China's

overall property sales declined by 5% y/y again in Jan-Feb, with the seasonally adjusted volume falling slightly from last Q4. [UBS property team](#) expects home inventory destocking to end in early 2026. We continue to expect property sales and investment to decline by 5-10% in 2025, leading to less of a drag on GDP growth.

**Significant external uncertainties ahead.** The US administration has implemented 20% additional tariffs on all imports from China since February 2025, 10% tariff hike effective on February 4 and another 10% hike effective on March 4. We estimate these tariff hikes, if sustained, could pose a 0.7ppts drag on GDP growth in 2025. The US also proposed Section 301 actions targeting China's maritime, logistics and shipbuilding sectors on February 21. We think the US may roll out more tariff hikes on Chinese goods in conjunction with the ongoing "America First Trade Policy" review, to be concluded by April 1. Reportedly, [Mexico](#) offered matching tariffs that the US has on Chinese goods to avoid tariffs on its own, while US government officials called on [Canada](#) to follow suit. Potential additional US tariff hikes on China and other countries, as well as tariffs from other countries on China pose downward pressure on China's exports and growth ahead. Our current 2025 full year export growth forecast of 0% in USD terms may face downward risk. There are also other external uncertainties related to US investment restrictions (such as "[American First Investment Policy](#)") and uncertain geopolitical outcomes.

**The NPC set an ambitious growth target for 2025, with moderate policy stimulus.** The government set an ambitious GDP growth target of "around 5%" again for 2025 at the [NPC meeting](#). China announced a broad fiscal expansion of 1.5-2% of GDP to support growth, including an increase of headline fiscal deficit by 1ppt (to 4% of GDP), new ultra-long special CGB by RMB 300bn (to RMB 1.3 trillion) and new special LGB by RMB 500bn (to RMB 4.4 trillion). Supporting consumption was listed as a top priority policy focus, with an [Action Plan](#) just released last weekend. The Action Plan largely followed policy settings in the NPC meeting with more granular on key policy directions, vowing to increase household income and social spending to the household sector, expand supply of service consumption, push for opening up of selected service sectors, scrap policy restrictions on consumption, increase government's budget investment in consumption projects, offer interest subsidies and encourage issuance of personal consumer loans (see [more details](#)). Trade-in subsidies of consumer goods is doubled to RMB300bn as expected, but the incremental social spending looks small in 2025 (<RMB 100bn) and the size and scope of childcare subsidies remain unclear. Local governments are also granted more autonomy and special LGB funding to facilitate inventory destocking, although further details remain to be clarified. In addition, China emphasized boosting high-quality growth and supporting the private sectors. Amidst external uncertainty and US tariff hikes, China vowed to deepen its opening-up, including to foreign investment in more domestic service sectors. Given the domestic and external growth headwinds, we think the government may need to roll out additional policy support later this year to achieve its growth target.

**We maintain our 2025 baseline growth forecast at 4%, albeit with elevated uncertainties.** Jan-Feb retail sales, overall FAI and industrial production came in better-than-expected, while export growth slowed and missed expectation, and property activities softened after the previous rebound in Q4. We continue to project China's real GDP growth to slow to around 4% in 2025, assuming ongoing property downturn to last until 2026 and significant trade tariffs to sustain, with policy support offering only a partial offset. Given lingering deflation pressures from continued property downturn and lower external demand, we see CPI averaging -0.3% in 2025. Our baseline forecasts face both upside and downside risks amid unusually high uncertainties. Downside risk mainly comes from prolonged property downturn, higher additional tariffs, weaker US and global growth, and slow implementation of policy support. Upside could come from earlier-than-expected property market stabilization, roll-back of some tariffs (though we think it is highly unlikely), and stronger policy stimulus later in the year (see [key themes & surprise in 2025](#)).

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