

institutions and Publishers

### Society for Conservation Biology

references

A global assessment of the social and conservation outcomes of protected areas

Author(s): J. A. Oldekop, G. Holmes, W. E. Harris and K. L. Evans

Source: Conservation Biology, Vol. 30, No. 1 (February 2016), pp. 133-141

Published by: Wiley for Society for Conservation Biology

Stable URL: https://www.jstor.org/stable/24761105

Accessed: 20-07-2023 21:10 +00:00

footnote JSTOR is a not-for-profit service that helps scholars, researchers, and students discover, use, and build upon a wide range of content in a trusted digital archive. We use information technology and tools to increase productivity and facilitate new forms of scholarship. For more information about JSTOR, please contact support@istor.org.

Your use of the JSTOR archive indicates your acceptance of the Terms & Conditions of Use, available at https://about.jstor.org/terms



publisher
Wiley, Society for Conservation Biology are collaborating with JSTOR to digitize, preserve and extend access to Conservation Biology

# A global assessment of the social and conservation outcomes of protected areas

J. A. Oldekop,\*† G. Holmes,‡ W. E. Harris,§ and K. L. Evans\*\*

\*International Forestry Resources and Institutions Research Network, School of Natural Resources and Environment, The University of Michigan, Ann Arbor, MI 48109, U.S.A.

†School of Biology, Newcastle University, Newcastle-upon-Tyne, NE1 7RU, United Kingdom

\$School of Earth and Environment, University of Leeds, Leeds LS2 9JT, United Kingdom, email g.holmes@leeds.ac.uk

§School of Science and Environment, Manchester Metropolitan University, Manchester M1 5GD, United Kingdom

\*\*Department of Animal and Plant Sciences, The University of Sheffield, Sheffield, S3 7HF United Kingdom

#### **BeatHinte**

Abstract: Protected areas (PAs) are a key strategy for protecting biological resources, but they vary considerably in their effectiveness and are frequently reported as having negative impacts on local people. This has contributed to a divisive and unresolved debate concerning the compatibility of environmental and socioeconomic development goals. Elucidating the relationship between positive and negative social impacts and conservation outcomes of PAs is key for the development of more effective and socially just conservation. We conducted a global meta-analysis on 165 PAs using data from 171 published studies. We assessed how PAs affect the well-being of local people, the factors associated with these impacts, and crucially the relationship between PAs' conservation and socioec<mark>o</mark>nomic outcomes. Protected areas associated with positive socioeconomic outcomes were more likely to repor<mark>t</mark> positive conservation outcomes. Positive conservation and socioeconomic outcomes were more likely to occur when PAs adopted comanagement regimes, empowered local people, reduced economic inequalities, and maintained cultural and livelibood benefits. Whereas the strictest regimes of PA management attempted to exclude anthropogenic influences to achieve biological conservation objectives, PAs that explicitly integrated local people as stakeholders tended to be more effective at achieving joint biological conservation and soc<mark>i</mark>oeconomic development outcomes. Strict protection may be needed in some circumstances, yet our results demonstrate that conservation and development objectives can be synergistic and highlight management st<sup>r</sup>ategies that increase the probability of maximizing both conservation performance and development outcomes of PAs.

kevwords

**Keywords:** biodiversity, management, new conservation, socioeconomic development, trade-offs

Una Evaluación Global de los Resultados Socia<mark>l</mark>es y de Conservación de las Áreas Protegidas

Resumen: Las áreas protegidas (APs) son una estrategia clave para la protección de los recursos biológicos, pero estas varían considerablemente en su efectividad y son reportadas frecuentemente por tener impactos negativos sobre los habitantes locales. Esto ha contribuido a un debate divisivo y sin resolución con respecto a la compatibilidad de los objetivos de desarrollo socioeconómico y ecológico. Esclarecer la relación entre los impactos sociales positivos y negativos y los resultados de conservación de las APs es esencial para el desarrollo de una conservación más efectiva y más justa socialmente. Realizamos un meta-análisis de 165 APs usando datos de 171 estudios publicados. Evaluamos cómo las APs afectan al bienestar de los babitantes locales, los factores asociados con estos impactos y significativa<mark></mark>mente, la relación entre los resultados socioeconómicos y de conservación de las APs. Las APs asociadas con resultados socioeconómicos positivos tuvieron una mayor probabilidad de reportar resultados positivos de <mark>c</mark>onservación. Los resultados positivos, tanto socioeconómicos como de conservación, tuvieron una mayor probabilidad de ocurrir cuando las APs adoptaron regímenes de co-manejo, les otorgaron poder a los habitantes locales, redujeron la inequidad económica y mantuvieron los

Ebrovenseties and Publishers

footnote Paper submitted December 31, 2014; revised manuscript accepted May 31, 2015.

This is an open access article under the terms of the Creative Commons Attribution-NonCommercial-NoDerivs License, which permits use and distribution in any medium, provided the original work is properly cit<del>ed, the use is non-</del>commercial and no modifications or adaptations are pagenum 133

small | | Conservation Biology, Volume 30, No. 1, 133-141

© 2015 The Authors. Conservation Biology published by Wiley Periodicals, Inc. on behalf of Society for Conservation Biology

ocial and Conservation Impacts of Protected Areas

beneficios culturales y de sustento. Mientras los regímenes más estrictos de manejo de APs intentaron excl<mark>u</mark>ir las influencias antropogénicas para alcanzar los objetivos de conservación biológica, las APs que integra<mark>r</mark>on explícitamente a los habitantes locales como actores tuvieron la tendencia de ser más efectivos en la obten<mark>ción</mark> de resultados conjuntos de desarrollo socioeconómico y de conservación. La protección estricta puede ser necesaria en algunas circunstancias, pero nuestros resultados demuestran que los objetivos de desarrollo y de conservación pueden ser sinérgicos. También resaltan las estrategias de manejo que incremen<mark>t</mark>an la probabilidad de maximizar tanto al desempeño de la conservación como a los resultados de desarrollo de las

keywords **Palabras Clave:** biodiversidad, compensaciones, desarrollo, manejo, nueva conservación

## Introduction

An alarming erosion of taxonomic and functional biodiversity is occurring in half of tropical protected areas (PAs) (Laurance et al. 2012). The magnitude of this decline is directly linked to human mediated habitat disruption, including land-use change, hunting, and exploitation of other forest-related resources. These human-induced pressures on PAs and conflict between biodiversity conservation and the needs of local people are predicted to increase due to numerous factors, including market forces and a reduction in distance between PAs and human population centers (Joppa et al. 2008; McDonald et al. 2008). Conflicts between local people and conservation initiatives have generated one of the greatest and longest running debates in conservation science (Roe 2008). At one end of the spectrum is the fences-and-fines approach, which contends that to deliver successful conservation outcomes people must be excluded, even forcibly, from PAs (Brockington & Igoe 2006). Opponents of this approach consider such exclusionist protection arrangements ethically troubling because they frequently result in PAs having disadvantageous social outcomes for local people that ultimately result in ineffective long-term conservation outcomes (Adams et al. 2004). An increasingly advocated strategy is that to deliver effective and long-term environmental protection PAs must accommodate the needs of local people so as to secure sustainable livelihoods and enhance their well-being (Roe 2008). The debate between adherents to these two approaches and the importance of considering human well-being in conservation remains lively, intense, and unresolved (Soulé 2013; Marvier 2014).

A key factor limiting the resolution of this debate is the insufficient evidence base, which is currently limited to individual case studies, with few studies specifically testing causal pathways (e.g., Andam et al. 2010) and lack of a global analysis (Geldmann et al. 2013). Available case studies do however, usefully highlight several key issues (Table 1). First, social impacts of PAs take different forms, including economic, livelihood, and cultural impacts, and can result directly from PA policies, such as hunting regulations, or indirectly through

wider social and economic changes, for example the effects of increased tourism (Holmes & Brockington 2012). Second, how local people experience and respond to the social impacts of PAs is influenced by socio-political contexts at both local and regional scales (Brockington & Igoe 2006; Nelson & Agrawal 2008). Third, impacts of PAs are unevenly distributed. They are felt most intensely at local rather than national scales and within communities along lines of class, gender, ethnicity, and caste; benefits tend to accrue to the wealthiest and most powerful and costs fall on the weakest and poorest (Holmes 2007).

The lack of a global study on the impact of key recurring factors affecting PA socioeconomic and conservation outcomes has resulted in three specific knowledge gaps (Adams & Hutton 2007; Mascia & Claus 2009): how the socioeconomic and biodiversity conservation outcomes of PAs are linked to specific social impacts; how social impacts are influenced by the management and other characteristics of PAs; and how social impacts relate to socioeconomic and biodiversity conservation outcomes, given the insufficient performance of many PAs. Addressing these questions is critical for the design of efficient and effective conservation and development interventions that meet both biodiversity conservation targets and socioeconomic needs

We conducted a global review and analysis of the scientific literature that addresses these knowledge gaps regarding the principal drivers of the social impacts of PAs and their consequences for biodiversity conservation. We used data from 160 terrestrial and marine PAs distributed across six continents and that were representative of all International Union for Conservation of Nature (IUCN) PA management and governance categories (Supporting Information). We quantified and determined how PAs' geographical, physical, and management characteristics were associated with their social impacts (Table 1). We then evaluated how these geographical, physical, and management characteristics were associated with overall PA socioeconomic and biodiversity conservation outcomes and assessed whether these two contrasting types of outcomes trade off against each other or are positively associated.

small<sup>rs</sup> Conservation Biology Volume 30, No. 1, 2016

tableni

#### Table 1. Protected area (PA) properties and impacts.\*

Hage	ea (FA) properties and impacts.	
rigure	figure	ingure
PA pr <del>operty</del>	<u>Defi</u> nition	Justification for inclusion in analysis
figure	figure	figure
Protection	PA protection categories included in the WDP	
arrangement	IUCN categories (I-IV, strictly protected; V-V	VI & (West et al. 2006).
figure	biosphere reserves, sustainable use)	figure
Governance	entity responsible for PA management (state,	Community and co-managed areas may benefit
1	community, co-managed)	communities and lead to better conservation
figure	figure	outcomes (Berkes 2004).
Geographical	Africa, Europe, Oceania, North America, Centr	Regional differences in political contexts and
region	America, South America, Central Asia, South	
	Asia, Southern Asia	& Agrawal 2008).
figure Size	PA size (km²) included in the WDPA	Large PAs may have greater impacts on people
Size	PA Size (kiii-) iliciuded ili tile w DPA	
figure Biome		(Brockington & Igoe 2006) than small PAs.
Biome	terrestrial or marine	Marine resource governance differs from terrestrial
figure		resource governance (Schlager & Ostrom 1992).
Social impacts		figure
Displacement	voluntary or involuntary displacement, includ	
_	moves in response to livelihood changes	frequency is uncertain (Brockington & Igoe 2006).
Monetary	increases or decreases in monetary wealth of	
11101111111	section of local communities resulting from	
	existence of a PA	
Livelihood	positive or negative livelihood impacts outside	e the PAs may restrict non-monetary livelihood activities
Livennood	monetary economy (e.g., subsistence farmin	
	hunting, and gathering of natural resources	
Cultural	impacts on cultural identity or community col	
	access to culturally important sites and reso	ources, important sites (Dudley et al. 2009).
figure	and aesthetic appreciation of surroundings	figure
Compensation	acts by PA authorities designed to offset negat	tive Compensation can lessen negative impacts or lead to
figure	impacts of PAs	positive conservation outcomes (Beazley 2009).
figure Conflict	heavy handedness, corruption, or extortion fr	om PA The creation of PAs may lead to direct conflicts
	staff toward local people and local resistance	
	these impacts	(Holmes 2013).
Empowerment	increased control over lives and livelihoods,	Empowerment may improve socioeconomic and
Linpoweiment	including control over natural resource	conservation outcomes (Karanth 2007).
figure	management, or increased land-tenure secu	
Unequal	PA impacts differ among sections of neighbori	
distribution of	communities	local people (Holmes 2007).
impact		
other		/

Abbreviations: PA, protected area; WDPA, World Database on Protected Areas; IUCN, International Union for Conservation of Nature.

#### heading

#### Methods

#### Headlin

#### Case Study Selection

We created a database of peer-reviewed articles on the social impacts of PAs by conducting systematic searches in ISI Web of Knowledge using the following Boolean search terms: topic = ("protected area" OR "reserve" OR "national park") AND topic = ("social impact" OR "cost" OR "benefit" "eviction" OR "displacement" OR "livelihood" OR "compensation" OR "culture" OR "gender" OR "class" OR "caste" OR "indigenous" OR "income" OR "community") AND topic = ("Conservation") NOT topic = ("Species"). To minimize bias in our searches, we chose keywords that were either neutral (14 of 19 keywords) or identified general or specific known negative impacts (3 keywords, i.e., displacement, eviction, and cost) and keywords related to measures of restitution or general positive impacts (2 keywords, i.e., compensation and benefit). We refined our search further by focusing on Content

the following research areas: environmental sciences and ecology, biodiversity conservation, forestry, sociology, anthropology, government law, ethnic studies, and social issues. Following Waylen et al. (2010), we also entered the search terms in Google Scholar and reviewed the first 500 results. We purposefully excluded the substantial body of non-peer-reviewed studies on social impacts of PAs because of potential biases and lack of detailed statistical analysis within much of this material (Holmes & Brockington 2012). Peer-reviewed studies were only selected if we could clearly identify impacts on local communities resulting from a protected area.

Our initial search yielded 1635 studies. Inclusion in our final selection required studies to meet precise criteria (Supporting Information). To be included, studies had to have assessed the impacts of a specific, named PA. The impacts could have resulted directly from PA policies, such as hunting regulations, or indirectly, such as through increased tourism to the PA. Impacts also had to be directly linked by the authors to the presence of a PA and its

Small Conservation Biology Volume 30, No. 1, 2016