Measuring malapportionment, gerrymander, and turnout effects in multi-party systems

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Motivation

Empirical procedure to measure and analyze the difference between the **votes** and **seats** that parties win in general elections

Central concern of electoral reform debates Kendall&Stuart 1950, Rae 1967, Erikson 1972, Tufte 1973, Taagepera 1973, Johnston 1979, Gudgin&Taylor 1980, Grofman 1983, Cain 1985, Niemi&Fett 1986, King&Browning 1987, Gelman&King 1994, Balinski&Young 2001, Cox&Katz 2002, Engstrom 2006...

Methods exist, but limited to (exceptional) two-party competition

Contributions

- Extension to multi-party competition
- 2 Overcome small-N obstacle
- 3 Apply to recent Mexican elections

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Overview

Key quantity of interest is the system's $partisan\ bias = undue$ advantage conferred to some party in the conversion of votes into legislative seats

 \rightarrow Potential distortion wherever districts are drawn to allocate seats

Theory highlights three sources of partisan bias

- Gerrymanders (e.g., Cox&Katz 2002)
- Turnout differentials (Rosenstone&Hansen 1993)
- 3 Malapportionment and demographic shifts (Johnston 1979)

Procedure measures three sources

UK general election 2015

	V	5	s-v
Conservative	.369	.509	+.140
Labour	.305	.357	+.052
UK Independence Party	.126	.002	125
Liberal Democrat	.079	.012	066
Scottish National Party	.047	.086	+.039
Green	.038	.002	036

	small	large
too concentrated	helps	hurts
too dispersed	hurts	helps

Overview: approach & results

Three models

- lacksquare Grofman, Koetzle & Brunell (1997) ightarrow partisan bias breakdown
- King (1990) \rightarrow multi-party partisan bias
- Linzer (2012) → data scarcity

Findings

- Persistent bias against the right
- Components of bias often larger than the whole
- Gerrymanders have offset PRI's large turnout advantage

Road map

- 1 Partisan bias: sources, measurement
- 2 Mexican Cámara de Diputados elections
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What is partisan bias

It is the excess/defect seat share that a party with half of the votes wins:

$$\lambda = (s \mid v = .5) - .5$$

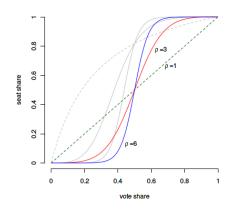
- Two-party, balanced system assumed
- .5 threshold inappropriate for multi-party/imbalanced competition
- Alternative threshold not evident
- Relative quantity preferable

Fitting votes—seats curves: s = f(v)

$$\frac{s}{1-s} = \left(\frac{v}{1-v}\right)^3$$

$$\frac{s}{1-s} = \lambda \left(\frac{v}{1-v}\right)^{\rho} \iff \log \operatorname{id}(s) = \ln \lambda + \rho \operatorname{logit}(v)$$

District responsiveness ρ (and party bias $\lambda > 0$ in grey)



Three sources of partisan bias

			Raw votes			Vote	shares	Seat	shares	
Districts	Pop.	Turnout	left	right	total		left	right	left	right
Gerryman	der									
1 and 2	420	.5	147	63	210		.7	.3	1	0
3, 4 and 5	420	.5	84	126	210		.4	.6	0	1
nationwide	2100	.5	546	504	1050		.52	.48	.4	.6
Turnout										
1 and 2	420	.70	200	100	300		.67	.33	1	0
3, 4 and 5	420	.35	50	100	150		.33	.67	0	1
nationwide	2100	.5	550	500	1050		.52	.48	.4	.6
Malappor	tionme	nt								
1 and 2	600	.5	200	100	300		.67	.33	1	0
3, 4 and 5	300	.5	50	100	150		.33	.67	0	1
nationwide	2100	.5	550	500	1050		.52	.48	.4	.6

Obstacle 1: partisan bias breakdown

Grofman, Koetzle & Brunell (1997): Three ways to aggregate district returns nationwide

$$v_p = \sum_{d} v_{dp} \times \frac{\text{raw vote}_d}{\text{total raw vote}} \tag{1}$$

$$\bar{v}_p = \sum_d v_{dp} \times \frac{1}{\text{total districts}}$$
 (2)

$$\bar{w}_p = \sum_d v_{dp} \times \frac{\text{population}_d}{\text{total population}}$$
 (3)

Fitting votes-seats curve with (1), (2), or (3) yields components

- \rightarrow with v you get raw partisan bias
- \rightarrow with \bar{v} you get **gerrymander**-based
- ightarrow with \bar{w} you get **gerrymander** + **malapportionment**-based

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Obstacle 1: partisan bias breakdown

Trick is to estimate λ with each national vote measure in turn

Formulas:

- a raw partisan bias = λ^{ν}
- ${}_{ar{\mathbf{b}}}$ gerrymander-based $=\lambda^{ar{\mathbf{v}}}$
- $oldsymbol{ol{oldsymbol{oldsymbol{ol}oldsymbol{oldsymbol{oldsymbol{ol}oldsymbol{ol}}}}}}}}}}}}}}}}}$ \oldsymbol{oldsymbol{oldsymbol{oldsymbol{oldsymbol{oldsymbol{oldsymbol{oldsymbol{ol}}}}}}}}}}}}}}}}

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- d turnout-based = $\lambda^{v} \lambda^{\bar{w}}$
- a = b + c + d

Obstacle 2: multi-party competition

King (1990) is a votes-seats curve for a P-party system ($P \ge 2$)

$$E(s_p) = \frac{e^{\lambda_p} v_p^{\rho}}{\sum_{q=1}^{P} e^{\lambda_q} v_q^{\rho}}$$

- Akin to switch from dichotomous to multinomial logit regression
- lacksquare Restricting $\lambda_1=0$ expresses bias relative to party p=1

In sum:

Fit equation above using v, then \bar{v} , then \bar{w} ; rely on subtraction formulas to get measures of raw partisan bias and its components

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Background on Mexico

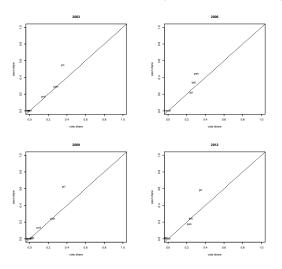
- Hegemonic party 1929–1997
- Three major parties: PRD PRI PAN and minors
- Lower chamber of Congress elected every 3 years, concurrent w presidential race every 6 years
- Mixed system: 300 SMD + 200 PR seats
- Single-term limits removed in 2018
- Independent board (IFE) manages elections and redistricting

Obstacle 3: small-N

- A general election with *P* parties offers *P* data points to fit a votes-seats curve
- P typically small
- Multi-year approach: pool historic record... may compare apples/oranges in long-haul (cf. Márquez 2014a)
- Single-election approach preferable... but requires data multiplication strategy

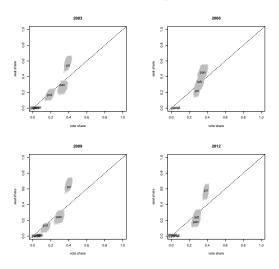
Monte Carlo simulation

- Linzer (2012): approximates prob. distribution of national party vote returns from observed district outcomes (FMM)
- Use to simulate 1,000 elections (cf. Márquez 2014b)



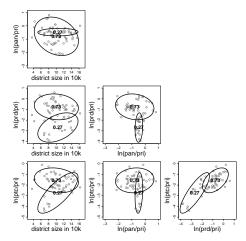
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Mixture model

- Combines the properties of two or more prob. density functions: can approximate any arbitrary distribution
- Seek components (multivariate normals) and weights of log-ratio vote shares



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One Mexican-one vote?

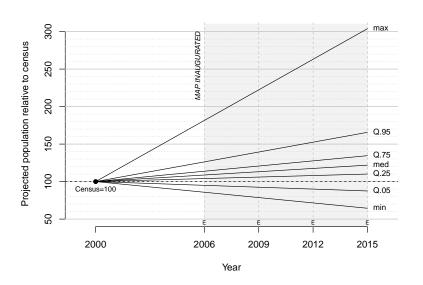
Malapportionment occurs when sparsely populated areas get the same representation as the densely populated

Can arise by commission or by omission (or by accident)

Census lag: most recent decennial census must be used

- ... but no obligation to redistrict as soon as available
- 6-year lag on average: 199**7**, 200**6**, 201**5**
- 2015 map abandoned
- board considers $\pm 15 \%$ imbalance normal (!)

District populations: linear projection

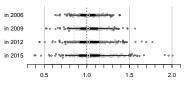


Plus: bureaucratic leeway in new district sizes

Malapportionment is substantial

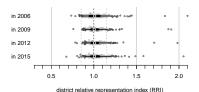
$$RRI = \frac{nat.pop./300}{district size}$$

2006 map (drawn with 2000 census)



district relative representation index (RRI)

2015 map (drawn with 2010 census)



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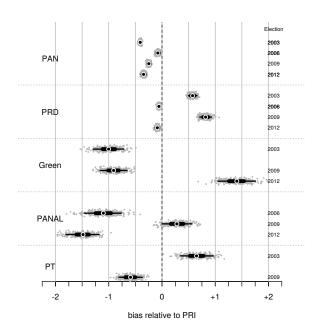
Estimation

Votes-seats curve fitted with MCMC (Jags via R)

100k iterations of 3 chains, every 500th obs. of last 50k used to sample posterior density

Visual inspection of model parameters to verify chain convergence

Results: raw partisan bias



Actual map				Нурс	othetical	map
partisan bias	pan-pri	prd-pri	min–pri	pan-pri	prd-pri	min–pri
2003 election (with 2006 map)					ap)	
raw	37 (0)	+.72 (0)	-1.01 (0)	41 (0)	+.57 (0)	-1.00 (0)
gerrym.	09 (0)	$^{+.69}_{(0)}$	88 (0)	13 (0)	+.62	90 (0)
turnout	26 (0)	$11_{(0)}$	08 (0)	26 (0)	09 (0)	09 (0)
malapp.	01 (.11)	+.14 (0)	05 (0)	02 (.12)	+.05 (0)	02 (0)
2006 election	1					
raw	08 (0)	06 (0)	-1.10 (0)			
gerrym.	+.28	+.30	62 (0)			
turnout	36 (0)	41 (0)	43 (0)			
malapp.	00 (.42)	+.05	05 (0)			
2009 election	1			ļ.		
raw	25 (0)	+.82	91 (0)			
gerrym.	11 (0)	+1.01 (0)	79 (0)			
turnout	14 (0)	24 (0)	12 (0)			
malapp.	00 (.36)	+.05 (0)	00 (0)			
2012 election	1			(wit	h 2015 m	ap)
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gerrym.	28 (0)	07 (0)	+1.41 (0)	24 (0)	05 (.06)	+1.02 (0)
turnout	07 (.02)	08 (0)	+.02	08 (.26)	09 (0)	+.01 (0)
malapp.	+.01 (.42)	+.06	02 (0)	00 (.38)	+.01 (0)	+.00

- Turnout always pro-PRI
- Malapp. always pro-left
- Redistricting abates malapp
- Possibly cancelling effects

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The bigger project

Draw Mexico project = offspring of Public Mapping Project in U.S.

Remove opaqueness from redistricting process

DistrictBuilder is open-source, web-based software

- enables widespread DIY redistricting thru cloud computing
- internet lets anyone draw/inspect maps: crowdsourcing
- \blacksquare redistricting contests in 6 US states \rightarrow hundreds of legal plans

Application to Mexico (Donations anyone?)

Findings & next steps

- I Rel. to the right, persistent pro-PRI, and esp. pro-left raw bias
- Malapportionent effects are (surprisingly) small
- Pro-PRI turnout-based bias
- 4 Gerrymander effects large and volatile
- **5** District lines can compensate for turnout disadvantage
- To-do: PR-tier compensates national party
- To-do: votes-seats swing ratios instead of λ

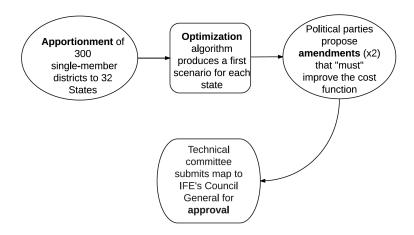
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Thank you!

The redistricting process



The redistricting process

$$\label{eq:score} \begin{aligned} \texttt{Score} &= .4 \times \texttt{PopBalance} + .3 \times \texttt{MunicBoundaries} \\ &+ .2 \times \texttt{TravelTime} + .1 \times \texttt{Compactness} \end{aligned}$$

Plus: minority representation (40 % indigenous pop.)

Board tolerates $\pm 15\%$ imbalance to accommodate this

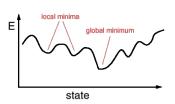
Optimization algorithm

Simulated annealing = probabilistic meta-heuristic for optimization locates a good approximation to the global optimum of the cost function in a large search space

Thousands of iterations using electoral secciones

Combinatorial optimization algorithm used to generate the first scenario in each state

Simulated Annealing



IFE claims that this is a public process, but the operation and procedures are done behind closed doors

Party amendments

