# Measuring malapportionment, gerrymander, and turnout effects in multi-party systems

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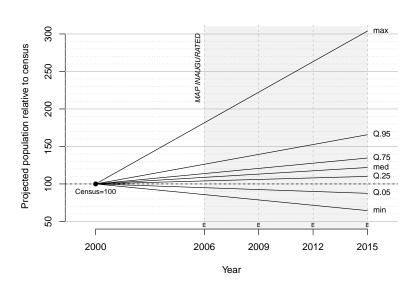
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Casa matemática Oaxaca 7/28/15

# District populations: linear projection



# Background on Mexico

- Hegemonic party 1929-1997
- Three major parties:
   PRD PRI PAN and minors
   left right
- Lower chamber of Congress elected every 3 years, concurrent w presidential race every 6 years
- Mixed system: 300 SMD + 200 PR seats
- Single-term limits removed in 2018
- Autonomous regulator (IFE) organizes elections and redistricting

## Questions

Did 1997 reform remove party bias in representation?

 Potential problem wherever districts are drawn to allocate seats (Tufte 1973, Johnston 2002)

If party bias remains, what factors drive it?

- Do parties use redistricting in their advantage?
- How do demographic shifts over time affect parties?
- Turnout differentials?

#### Answers

- Persistent bias against the right
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- Persistent bias against the right
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# What is party bias

It is the excess/defect seat share that a party with half of the votes gets:

$$(s \mid v=.5) - .5$$

- Two-party system
- Constant-sum game
- Vote wasting: too-concentrated large party of too-dispersed small party suffer bias (Calvo&Rodden 2015)

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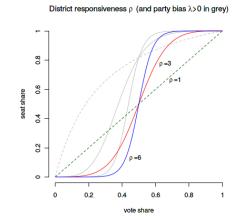
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# Obstacle 1: measure party bias

Fitting votes—seats curves: s = f(v) (Rae 1967, Tufte 1973, King&Browning 1987)

$$\frac{s}{1-s} = \lambda \left(\frac{v}{1-v}\right)^{\rho}$$



# Three sources of party bias

			Raw votes		١	Vote shares		Seat shares		
Districts	Pop.	Turnout	left	right	total	T	eft	right	left	right
Gerryman	dering									
1 and 2	420	.5	147	63	210		.7	.3	1	0
3, 4 and 5	420	.5	84	126	210		.4	.6	0	1
nationwide	2100	.5	546	504	1050		52	.48	.4	.6
Turnout										
1 and 2	420	.70	200	100	300		67	.33	1	0
3, 4 and 5	420	.35	50	100	150		33	.67	0	1
nationwide	2100	.5	550	500	1050		52	.48	.4	.6
Malappor	tionme	nt								
1 and 2	600	.5	200	100	300		67	.33	1	0
3, 4 and 5	300	.5	50	100	150		33	.67	0	1
nationwide	2100	.5	550	500	1050		52	.48	.4	.6

# Obstacle 2: measure the sources of party bias

### Grofman, Koetzle & Brunell 1997:

Three additive components

raw party bias = gerrymandering (distributional)

+ malapportionment

+ turnout

- Fitting votes—seats curve with *v* yields **raw** party bias
- ② with  $\bar{v}$  yields the **gerrymandering**-based
- $oldsymbol{0}$  with  $ar{w}$  yields gerrymandering + malapportionment
- $\rightarrow$  Subtract (3) (2) = malapportionment-based
- $\rightarrow$  Subtract (1) (3) = **turnout**-based

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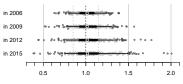
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# Malapportionment is substantial

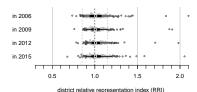
$$RRI = \frac{Q}{\text{district size}}$$

#### 2006 map (drawn with 2000 census)



district relative representation index (RRI)

#### 2015 map (drawn with 2010 census)



# Obstacle 3: a multiparty system

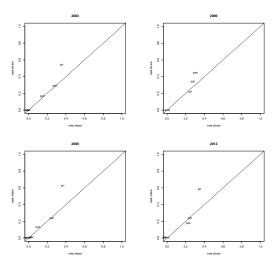
King 1990:

$$E(s_p) = rac{\mathrm{e}^{\lambda_p} v_p^{
ho}}{\sum_{q=1}^P \mathrm{e}^{\lambda_q} v_q^{
ho}}$$

Bias is expressed relative to a baseline party (PRI in our case)

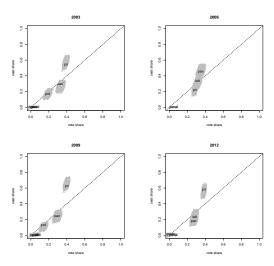
## Obstacle 4: small-N

- Linzer 2012: approximates prob. distribution of national party vote returns from observed district outcomes (FMM)
- Use to simulate many elections w Monte Carlo draws

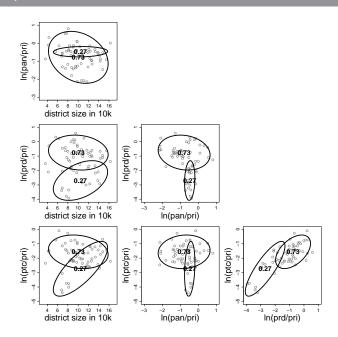


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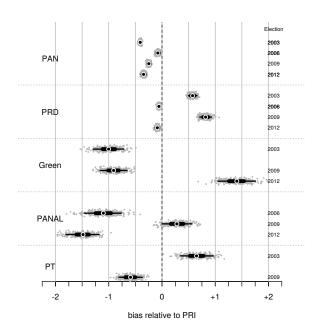
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# Two components 2009



# Results: raw party bias



	Actual map			Hypothetical map			
party bias	pan-pri	prd-pri	min-pri	pan-pri	an-pri prd-pri min-pri		
2003 elec	2003 election			(with 2006 map)			
raw	37 (0)	+.72 (0)	-1.01 (0)	41 (0)	+.57 (0)	-1.00 (0)	
gerrym.	09 (0)	+.69 (0)	88 (0)	13 (0)	+.62 (0)	90 (0)	
turnout	26 (0)	11 (0)	08 (0)	26 (0)	09 (0)	09 (0)	
malapp.	01 (.11)	+.14 (0)	05 (0)	02 (.12)	+.05 (0)	02 (0)	
2006 elec	tion						
raw	08 (0)	06 (0)	-1.10 (0)				
gerrym.	+.28	+.30	62 (0)				
turnout	36 (0)	41 (0)	43 (0)				
malapp.	00 (.42)	+.05 (0)	05 (0)				
2009 elec	tion						
raw	25 (0)	+.82 (0)	91 (0)				
gerrym.	11 (0)	$^{+1.01}_{(0)}$	79 (0)				
turnout	14 (0)	24 (0)	12 (0)				
malapp.	00 (.36)	$^{+.05}_{(0)}$	00 (0)				
2012 elec	tion	tion			(with 2015 map)		
raw	35 (0)	09 (0)	$^{+1.40}_{(0)}$	32 (0)	13 (0)	$^{+1.03}_{(0)}$	
gerrym.	28 (0)	07 (0)	+1.41 (0)	24 (0)	05 (.06)	+1.02 (0)	
turnout	07 (.02)	08 (0)	+.02	08 (.26)	09 (0)	+.01	
malapp.	+.01 (.42)	+.06 (0)	02 (0)	00 (.38)	+.01	+.00	

- Turnout always pro-PRI
- Malapp. always pro-left
- Redistricting abates malapp.
- Possibly cancelling effects

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# Findings, next steps

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- ② Though substantial malapportionent, effects are small
- Gerrymandering effects large and volatile
- Pro-PRI turnout-based bias
- Oistrict lines can compensate for turnout disadvantage
- To-do: add PR-tier to analysis
- To-do: study inter-election volatility

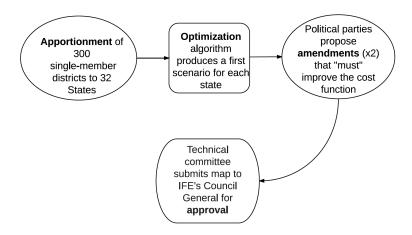
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# The redistricting process



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Redistricting by experts in 1997, 2006, 2015 (abandoned), and now 2018

- apportionment of 300 seats to 32 states
- ② optimization algorithm  $\rightarrow$  proposal
- parties propose amendments ("must" improve score)
- new map

$$\label{eq:score} \begin{aligned} \texttt{Score} &= .4 \times \texttt{PopBalance} + .3 \times \texttt{MunicBoundaries} \\ &+ .2 \times \texttt{TravelTime} + .1 \times \texttt{Compactness} \end{aligned}$$

IFE considers  $\pm 15\%$  imbalance normal (!)

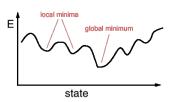
# Optimization algorithm

Simulated annealing = probabilistic meta-heuristic for optimization locates a good approximation to the global optimum of the cost function in a large search space

Thousands of iterations using electoral secciones

Combinatorial optimization algorithm used to generate the first scenario in each state

#### Simulated Annealing



IFE claims that this is a public process, but the operation and procedures are done behind closed doors

# Party amendments

