Social Housing (Regulation) Bill [HL]

EXPLANATORY NOTES

Explanatory notes to the Bill, prepared by the Department for Levelling Up, Housing & Communities, have been ordered to be published as HL Bill 21—EN.

EUROPEAN CONVENTION ON HUMAN RIGHTS

Lord Greenhalgh has made the following statement under section 19(1)(a) of the Human Rights Act 1998:

In my view the provisions of the Social Housing (Regulation) Bill [HL] are compatible with the Convention rights.

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Social Housing (Regulation) Bill [HL]

[AS INTRODUCED]

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BILL

TO

Make provision about the regulation of social housing; about the terms of approved schemes for the investigation of housing complaints; and for connected purposes.

B E IT ENACTED by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:—

The Regulator of Social Housing

1 Fundamental objectives

In section 92K of the Housing and Regeneration Act 2008 (fundamental objectives), in subsection (3) —

- (a) in paragraph (a), after "well-managed" insert ", safe";
- (b) in paragraph (c), omit the final "and";
- (c) after paragraph (c) insert
 - "(ca) to ensure that registered providers act in a transparent manner in relation to their tenants of social housing, and".

2 Advisory panel

After section 96 of the Housing and Regeneration Act 2008 insert –

"96A Advisory panel

- (1) The regulator must establish a panel of persons called "the Advisory Panel".
- (2) The Panel may provide information and advice to the regulator about, or on matters connected with, the regulator's functions (whether or not it is requested to do so by the regulator).
- (3) The reference in subsection (2) to matters connected with the regulator's functions includes anything which could have a significant impact on registered providers or the provision of social housing.
- (4) The regulator must appoint the following persons to the Panel –

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(1)

(2)

(c)

(d)

(5)

- Social Housing (Regulation) Bill [HL] persons appearing to the regulator to represent the interests of-(i) registered providers; (ii) secured creditors of registered providers; (iii) tenants of social housing; 5 (iv) local housing authorities, the Greater London Authority, the HCA, and (c) the Secretary of State. The regulator may appoint such other persons to the Panel as it thinks 10 fit to appoint. The regulator may make payments to persons who are members of the Panel in respect of any expenses they incur in connection with their appointment to the Panel. The regulator must make arrangements requiring any person who is 15 a member of the Panel to declare any financial or other personal interest relevant to the regulator's functions." Collection of information The Housing and Regeneration Act 2008 is amended as follows. In section 107 (collection) – 20 for subsection (1) substitute – The regulator, or a person authorised under subsection (4A), may for a purpose connected with the regulator's functions require a person to provide documents or information which the regulator or person authorised (as the case may be) has 25 reason to believe is or may be in the person's possession."; (b) omit subsection (2); before subsection (3), insert— A requirement under subsection (1) may also require the person to provide an explanation of any document or information 30 required under that subsection."; in subsection (3) – in the opening words, after "requirement" insert "under subsection (1)"; in paragraph (a), for "document or information" substitute 35 "document, information or an explanation";
 - in subsection (4), for "documents or information" substitute "documents, information or explanations";
 - after subsection (4) insert
 - The regulator may in writing authorise a person to exercise any of its powers under this section.

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- (4B) An authorisation—
 - (a) must specify the extent to which the person is authorised to exercise the powers, and
 - (b) may provide that the person is to be authorised for a particular period.";
- (g) in subsection (5), after "requirement" insert "under subsection (1)";
- (h) in subsection (6), for "to which a requirement relates" substitute "required under subsection (1)";
- (i) after subsection (6) insert -
 - "(6A) Knowingly or recklessly providing the regulator, or a person authorised under subsection (4A), with a document, information or an explanation which is false or misleading in purported compliance with a requirement under subsection (1) is an offence.":
- (j) in subsection (7), after "requirement" insert "under subsection (1)".
- (3) In section 108 (section 107: supplemental)
 - (a) in subsection (1), after "requirement" insert "under section 107(1)";
 - (b) for subsection (2) substitute
 - "(2) A requirement under section 107(1) does not require a banker to breach a duty of confidentiality owed to a person who is not—
 - (a) a registered provider,
 - (b) a subsidiary of a registered provider,
 - (c) an associate of a registered provider, or
 - (d) a person who is certified in writing by the regulator as being
 - (i) a person who has applied to be entered on the register of providers of social housing, or
 - (ii) a local authority which the regulator thinks may be, or may become, a provider of social housing.";
 - (c) in subsection (4), after "107(6)" insert "or (6A)";
 - (d) in subsection (5), for "or (6)" substitute ", (6) or (6A)".

4 Relationship between regulator and housing ombudsman

(1) The Housing and Regeneration Act 2008 is amended as set out in subsections (2) to (5).

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(2) After section 100G insert –

"Relationship with housing ombudsman

100H Relationship with housing ombudsman

- (1) The regulator and a housing ombudsman must each take such steps as it considers appropriate to co-operate in the exercise of their respective functions.
- (2) The regulator and a housing ombudsman must prepare and maintain a memorandum describing how they intend to comply with subsection (1).
- (3) The regulator and a housing ombudsman must ensure that the memorandum between them as currently in force is published in the way appearing to them to be best calculated to bring it to the attention of the public."
- (3) In section 196 (consultation), in subsection (1), after paragraph (ea) insert—
 - "(eb) any housing ombudsman,".
- (4) In section 197 (direction by Secretary of State), in subsection (4), after paragraph (aa) insert
 - "(ab) any housing ombudsman,".
- (5) In section 275 (general interpretation), after the entry relating to the HCA insert –

""housing ombudsman" means a housing ombudsman appointed in accordance with a scheme approved under Schedule 2 to the Housing Act 1996,".

- (6) In Schedule 2 to the Housing Act 1996 (social rented sector: housing complaints), in paragraph 3 (approval of scheme etc), in sub-paragraph (1), for the words from "shall be made" to the end substitute—
 - "(a) may only be made after the applicant has consulted the Regulator of Social Housing,
 - (b) shall be made in such manner as the Secretary of State may determine, and
 - (c) shall be accompanied by such information as the Secretary of State may require."

Registration of providers of social housing

5 Meaning of "English body"

In section 79 of the Housing and Regeneration Act 2008 (English bodies), in subsection (1)—

(a)	after paragraph (c) insert "and	
	(f) a limited liability partnership which has its registered office in England.";	
(b)	omit paragraphs (d) and (e).	
Registr	ration criteria	5
(b) (c)	in paragraph (a), at the beginning insert "as to"; in paragraph (b)—	10
` '	(i) at the beginning insert "as to";(ii) omit "and";	10
(d)	in paragraph (c) — (i) at the beginning insert "as to";	
	(ii) at the end insert ", and	15
	(d) to secure that the body would meet, on registration, standards set by the regulator under sections 193, 194 and 194A."	
Design	ation	
non-p (a)	n 115 of the Housing and Regeneration Act 2008 (profit-making and rofit organisations) is amended as follows— omit subsection (2);	20
(b)	· /	
	 (3) A body is a non-profit organisation if— (a) it is a registered or non-registrable charity and satisfies Conditions 1 and 2, or (b) otherwise, it satisfies Conditions 1 to 3."; 	25
(c)	in subsection (4) —	
(d)	(i) in paragraph (a), omit "or";(ii) omit paragraph (b).after subsection (6) insert—	30
	"(6A) The fact that a body is prohibited by its constitution from trading for profit does not, of itself, mean that it is a body which does not trade for profit for the purposes of subsection (4)(a).";	35

(e) in subsection (8) omit "(2) or".

8 De-registration

In section 118 of the Housing and Regeneration Act 2008 (compulsory de-registration), in subsection (1), after paragraph (a) insert—

"(aa) has failed to meet a standard under section 193, 194 or 194A,".

Duties of registered providers

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9 Appointment of health and safety lead by registered provider

- (1) The Housing and Regeneration Act 2008 is amended as follows.
- (2) Before section 127 (and the heading immediately before it) insert –

"Health and safety lead for registered provider

126A Designation of health and safety lead

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- (1) A registered provider must designate an individual to carry out the functions in section 126B.
- (2) The individual designated under subsection (1) is referred to in this Part as the "health and safety lead" for the registered provider.
- (3) The health and safety lead must be –

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- (a) in the case of a private registered provider
 - (i) if the provider has at least 15 employees, an employee of the provider;
 - (ii) otherwise, an employee or officer of the provider;
- (b) in the case of a local authority which operates executive arrangements and has a leader and cabinet executive (England)—
 - (i) the executive leader,
 - (ii) another member of the executive, or
 - (iii) an employee of the authority;

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- (c) in the case of a local authority which operates executive arrangements and has a mayor and cabinet executive—
 - (i) a member of the executive other than the elected mayor, or
 - (ii) an employee of the authority;

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- (d) in the case of the Common Council of the City of London, an employee of the Common Council;
- (e) in the case of any other local authority—
 - (i) the chairman or vice-chairman of the authority (if holding a paid office), or
 - (ii) an employee of the authority.
- (4) In this section and section 126B, the following terms have the same meanings as in Part 1A of the Local Government Act 2000 (and see the provisions of that Act mentioned)—

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- "elected mayor" (section 9H(1));
- "executive" (section 9C);
- "executive arrangements" (section 9B(4));
- "executive leader" (section 9C(3)(a));
- "leader and cabinet executive (England)" (section 9C(3));
- "mayor and cabinet executive" (section 9C(2)).
- (5) For the purposes of subsection (3)(e)(i)
 - (a) the references to the chairman and vice-chairman of an authority are to those persons elected under section 3 or 5 of the Local Government Act 1972 (or in relation to a London borough council are to be read in accordance with section 270(4) of that Act);
 - (b) a chairman or vice-chairman holds a "paid office" if the council pays the person an allowance.
- (6) The Secretary of State may by regulations amend this section to alter who may be the health and safety lead for a registered provider.

126B Functions of the health and safety lead

- (1) The functions of the health and safety lead for a registered provider are to—
 - (a) monitor the provider's compliance with health and safety requirements;
 - (b) assess risks of failure to comply with health and safety requirements;
 - (c) notify the responsible body of the provider of
 - (i) risks assessed under paragraph (b) of material failures by the provider to comply with health and safety requirements;
 - (ii) material failures by the provider to comply with health and safety requirements;
 - (d) provide advice to the responsible body as to how the provider should address risks and failures notified to the responsible body under paragraph (c) for the purpose of ensuring that the provider complies with health and safety requirements.
- (2) In this Part, "health and safety requirement", in relation to a registered provider, means a statutory requirement, so far as it—
 - (a) relates to the health or safety of tenants of social housing, and
 - (b) applies to the provider by virtue of being the provider of that social housing (including where it is expressed as applying to a landlord or employer or in some other way).
- (3) In this section, "statutory requirement" means a requirement imposed by or by virtue of legislation and includes—

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- (a) an obligation under a covenant implied by or under legislation (such as a covenant under section 9A of the Landlord and Tenant Act 1985 (fitness for human habitation of dwellings in England));
- (b) a requirement imposed –

(i) by a notice given under legislation, or

- (ii) by or as a result of other action (such as enforcement action mentioned in section 5(2) or 7(2) of the Housing Act 2004 (housing conditions: category 1 and 2 hazards)) taken under legislation.
- (4) In subsection (3), "legislation" means any provision of or made under—
 - (a) an Act of Parliament, or
 - (b) a Measure or Act of Senedd Cymru.
- (5) For the purposes of this section, the "responsible body" of a registered provider
 - (a) in the case of a local authority which operates executive arrangements, is the executive;
 - (b) in the case of any other local authority, is the councillors;
 - (c) in the case of a private registered provider, has the meaning given by the following table—

Private registered provider	Meaning of "responsible body"	
Registered charity which is not a registered company	Its charity trustees within the meaning given by section 177 of the Charities Act 2011	
Registered society	Its committee within the meaning given by section 149 of the Co-operative and Community Benefit Societies Act 2014	25
Registered company	Its directors within the meaning given by section 250 of the Companies Act 2006	30
Limited liability partnership	Its members	

(See section 126A(4) for the meanings of terms used in paragraph (a).)

126C Duties of registered provider in relation to health and safety lead

- (1) A registered provider must—
 - (a) ensure that the health and safety lead—
 - (i) has sufficient authority (including, in particular, authority to obtain information) within the provider's organisation, and

		and safety lead,	
		to perform the role of health and safety lead effectively; (b) provide the health and safety lead with the resources needed to carry out those functions.	5
	(2)	A registered provider must, in accordance with requirements published by the regulator —	
		(a) notify the regulator of the name and contact details of the health and safety lead, and	
		(b) publish that information.	10
	126D	Health and safety lead: general	
	(1)	Nothing in sections 126A to 126C affects—	
		(a) the responsibility of a registered provider for compliance with health and safety requirements, or	
		(b) the liability of the registered provider or of any director, member or other officer or person for a failure to comply with health and safety requirements.	15
	(2)	The health and safety lead is not, by virtue of those sections –	
		(a) responsible for the registered provider's compliance with health and safety requirements, or	20
		(b) liable for a failure by the registered provider to comply with health and safety requirements,	
		(but this does not affect any responsibility or liability which the individual designated under section 126A has otherwise than as health and safety lead).	25
	(3)	A registered provider may nominate an individual to carry out the functions of the health and safety lead if the health and safety lead is unable to act due to absence or illness."	
(3)		tion 220 (grounds for giving enforcement notice), at the appropriate insert –	30
	"(11B)	Case 12 is where—	
	()	(a) the registered provider—	
		(i) does not have a health and safety lead designated under section 126A, or	
		(ii) has failed to meet a requirement under section 126C, or	35
		(b) the functions of the health and safety lead are not being carried out."	
(4)	In sec insert	tion 227 (grounds for imposition of penalty), at the appropriate place —	40
	"(7B)	Case 8 is where—	
		(a) the registered provider—	

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- (i) does not have a health and safety lead designated under section 126A, or
- (ii) has failed to meet a requirement under section 126C, or
- (b) the functions of the health and safety lead are not being carried out."
- 5) In section 247(1) (management tender), before paragraph (b) insert
 - "(ab) a registered provider
 - (i) does not have a health and safety lead designated under section 126A, or
 - (ii) has failed to meet a requirement under section 126C(1),
 - (ac) the functions of the health and safety lead are not being carried out,".
- (6) In section 251(1) (appointment of manager of private registered provider), before paragraph (b) insert—
 - "(ab) a private registered provider -
 - (i) does not have a health and safety lead designated under section 126A, or
 - (ii) has failed to meet a requirement under section 126C(1),
 - (ac) the functions of the health and safety lead are not being carried out,".
- (7) In section 252A(2) (appointment of advisers to local authorities)
 - (a) in paragraph (a), omit the final "or";
 - (b) after paragraph (b) insert
 - "(c) that the authority
 - (i) does not have a health and safety lead designated under section 126A, or
 - (ii) has failed to meet a requirement under section 126C(1),
 - (d) that the functions of the health and safety lead are not being carried out".
- (8) In section 320 (orders and regulations), in subsection (3)(d), for "or 72" substitute ", 72 or 126A".

10 Electrical safety standards

- (1) Section 122 of the Housing and Planning Act 2016 (electrical safety standards for properties let by private landlords) is amended as follows.
- (2) In the heading, for "properties let by private landlords" substitute "residential properties let by landlords".
- (3) In subsection (1)
 - (a) omit "private";
 - (b) after "England" insert "to whom this section applies".

- (4) After subsection (1) insert
 - "(1A) This section applies to a landlord who is—
 - (a) a private landlord, or
 - (b) a registered provider of social housing."

Registered providers: insolvency, restructuring etc

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11 Moratorium on disposal of land

- (1) The Housing and Regeneration Act 2008 is amended as follows.
- (2) For section 145 substitute –

"145 Moratorium

- (1) A moratorium on the disposal of land by a private registered provider begins with the day after the day on which any of the events mentioned in subsection (2) occur in relation to the provider.
- (2) The events are—
 - (a) a petition is presented under section 124 of the Insolvency Act 1986, by a person other than the Secretary of State, for the winding up of the provider;

(b) an application is made by the provider under section 105(3) of the Housing and Planning Act 2016 for permission to pass a resolution for voluntary winding up;

- (c) an application is made in accordance with paragraph 12 of Schedule B1 to the Insolvency Act 1986, by a person other than the Secretary of State, for an administration order in respect of the provider;
- (d) the appointment of an administrator of the provider under paragraph 14 or 22 of Schedule B1 to the Insolvency Act 1986;
- (e) notice of intention to enforce a security over property of the provider is given under section 108(2)(a) of the Housing and Planning Act 2016 or the requirement to give such notice is waived under section 108(2)(b) of that Act."
- (3) In section 146 (duration of moratorium)
 - (a) in the heading, for "Duration" substitute "Ending";
 - (b) omit subsection (1);
 - (c) in subsection (2), in the words before paragraph (a), after "moratorium" insert "mentioned in section 145";
 - (d) in subsection (2A), in paragraph (a), for "day on which the notice mentioned in section 145 is given" substitute "relevant day";
 - (e) after subsection (2A) insert
 - "(2B) The "relevant day" is—
 - (a) in the case of an event mentioned in section 145(2)(a), the day on which notice under section 104(2)(a) of the Housing and Planning Act 2016 is given or on which

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- the requirement to give such notice is waived under section 104(2)(b) of that Act;
- (b) in the case of an event mentioned in section 145(2)(b), the day on which notice under section 105(4)(a) of the Housing and Planning Act 2016 is given or on which the requirement to give such notice is waived under section 105(4)(b) of that Act;
- (c) in the case of an event mentioned in section 145(2)(c), the day on which notice under section 106(3)(a)(i) of the Housing and Planning Act 2016 is given or on which the requirement to give such notice is waived under section 106(3)(a)(ii) of that Act;
- (d) in the case of an event mentioned in section 145(2)(d), the day on which notice under section 107(4)(a)(i) of the Housing and Planning Act 2016 is given or on which the requirement to give such notice is waived under section 107(4)(a)(ii) of that Act;
- (e) in the case of an event mentioned in section 145(2)(e), the day of that event.";
- (f) in subsection (9), for "a notice mentioned in section 145 is given" substitute "an event mentioned in section 145(2) occurs".

12 Limited liability partnerships

Schedule 1 amends Part 2 of the Housing and Regeneration Act 2008 and Chapter 5 of Part 4 of the Housing and Planning Act 2016 to make provision about limited liability partnerships.

13 Insolvency of registered providers

Schedule 2 contains amendments to provisions of the Housing and Planning Act 2016 about procedures to be followed on the insolvency of a registered provider.

14 Notification requirements: expansion to profit-making organisations

- (1) The Housing and Regeneration Act 2008 is amended as follows.
- (2) In the following provisions omit "non-profit"
 - (a) section 160(1) (arrangements and reconstructions);
 - (b) section 161(1) (conversion of registered company to registered society);
 - (c) section 163(1) (restructuring of registered society);
 - (d) section 165(1) (dissolution of registered society);
 - (e) section 169A (change of rules of registered society);
 - (f) section 169C (change of articles of registered company).
- (3) In section 161 (conversion of registered company to registered society)—
 - (a) in subsection (5) omit "and designate it as a non-profit organisation";

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(b)	in subsection (7), for "designated as a non-profit organisation"
	substitute "as having the same designation under section 115(1) as the
	company mentioned in subsection (1) had immediately before the
	conversion into a registered society took effect."

(4)	In section 163 (restructuring of registered society), in subsection (6) omit "and	5
	designate it as a non-profit organisation".	

15 Receipt of transfers of engagements from a registered society

- (1) The Housing and Regeneration Act 2008 is amended as follows.
- (2) After section 161 insert –

"161A Company: receipt of transfer of engagements from registered society

- (1) This section applies to a registered provider which is a registered company.
- (2) The registered provider must notify the regulator if a registered society which is not a registered provider passes a resolution under section 112(1)(c) of the Co-operative and Community Benefit Societies Act 2014 transferring its engagements to the registered provider.
- (3) The Financial Conduct Authority may register the resolution only if the registered society which passed it has confirmed to the Financial Conduct Authority that the regulator has been notified."
- (3) After section 163 insert –

"163A Registered society: receipt of transfer of engagements from another registered society

- (1) This section applies to a registered provider which is a registered society.
- (2) The registered provider must notify the regulator if a registered society which is not a registered provider passes a resolution under section 110(1) of the Co-operative and Community Benefit Societies Act 2014 transferring its engagements to the registered provider.
- (3) The Financial Conduct Authority may register the resolution only if the registered society which passed it has confirmed to the Financial Conduct Authority that the regulator has been notified."

16 Notification of constitutional changes

- (1) The Housing and Regeneration Act 2008 is amended as follows.
- (2) In section 169A (registered societies: change of rules)
 - (a) in the heading, after "rules" insert "etc";
 - (b) after "society's rules" insert ", name or registered office".

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(3)	For	section	169B	substitute-
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"169B Charity: change to trusts etc

- (1) The trustees of a registered charity that is a registered provider must notify the regulator of any change to—
 - (a) the trusts of the charity;
 - (b) the purposes of the charity (if not falling within paragraph (a));
 - (c) the name of the charity entered in the register of charities;
 - (d) any number allocated to the charity by the Charity Commission which appears in the register of charities;
 - (e) any contact address for the charity which appears in the register of charities.
- (2) But the duty to notify the regulator of changes to the matters mentioned in paragraphs (a) to (c) does not apply to the trustees of a registered charity that is a registered company.
- (3) In this section—

"the register of charities" means the register of charities kept under section 29 of the Charities Act 2011;

"trusts", in relation to a charity, has the same meaning as in the Charities Act 2011 (see section 353 of that Act)."

(4) After section 169C insert –

"169CA Limited liability partnership: change of name etc

A registered provider that is a limited liability partnership must notify the regulator of any change to its name or registered office."

(5) In section 169D (directions about notifications), for "169C", in both places it occurs, substitute "169CA".

Standards

17 Standards relating to information and transparency

- (1) The Housing and Regeneration Act 2008 is amended as follows.
- (2) After section 194 insert –

"194A Standards relating to information and transparency

- (1) The regulator may set standards for registered providers in matters relating to the provision of information to their tenants of social housing and to the regulator.
- (2) Standards under subsection (1) may, in particular, require registered providers to comply with specified rules about—
 - (a) the provision of information to their tenants of social housing concerning the accommodation, facilities or services provided in connection with social housing,

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- (b) monitoring their compliance with standards under this section and sections 193 and 194 and informing the regulator if they have failed, or there is a risk they will fail, to meet any of those standards, and
- (c) the publication of information about
 - (i) the remuneration of their executives, and
 - (ii) their income, management costs and other expenditure.
- (3) For the purposes of subsection (2)(c), an "executive", in relation to a registered provider, means an individual who is both—
 - (a) an officer or employee of the registered provider, and
 - (b) responsible for the management of the provider.
- (4) In setting standards the regulator must have regard to the desirability of registered providers being free to choose how to provide services and conduct business."
- (3) In section 198A (failure to meet a standard)
 - (a) in the heading, after "193" insert "or 194A";
 - (b) in subsection (1), after "matters)" insert "or section 194A (standards relating to information and transparency)";
 - (c) in subsection (4), after "193" insert "or 194A".
- (4) In section 220 (grounds for giving enforcement notice), in subsection (2), for "193 or 194" substitute "193, 194 or 194A".
- (5) In section 227 (grounds for imposition of penalty), in subsection (2), for "193 or 194" substitute "193, 194 or 194A".
- (6) In section 237 (grounds for award of compensation), in subsection (2), for "193 or 194" substitute "193, 194 or 194A".
- (7) In section 247 (management tender), in subsection (1)(a), for "193 or 194" substitute "193, 194 or 194A".
- (8) In section 251 (appointment of manager), in subsection (1)(a), for "193 or 194" substitute "193, 194 or 194A".

18 Code of practice: standards relating to consumer matters

In section 195 of the Housing and Regeneration Act 2008 (code of practice) –

- (a) in subsection (1)(a), omit "under section 194";
- (b) in subsection (2), omit "under that section".

19 Direction by Secretary of State

In section 197 of the Housing and Regeneration Act 2008 (direction by Secretary of State), after subsection (2) insert –

- "(2A) The Secretary of State may direct the regulator
 - (a) to set a standard under section 194A which relates, in the Secretary of State's opinion, to the matters in section 194A(2)(a),

- (b) about the content of standards described in paragraph (a), or
- (c) to have regard to specified objectives when setting those standards."

20 Intervention powers: removal of "serious detriment" test

In section 198A of the Housing and Regeneration Act 2008 (failure to meet standard under section 193), omit subsections (2), (3), (5) and (6).

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21 Performance monitoring

- (1) The Housing and Regeneration Act 2008 is amended as follows.
- (2) After section 198B insert –

"Performance information

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198C Directions about performance information

(1) The regulator may give directions to registered providers requiring them to collect, process and publish information about their performance in relation to matters covered by standards under sections 193, 194 and 194A.

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- (2) Directions under subsection (1) may, in particular, specify or describe—
 - (a) the information that must be collected,
 - (b) the period the information must cover,
 - (c) the method of collecting, processing and presenting information,
 - (d) the form in which information must be presented, and

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- (e) what information must be published and when and the manner of publication.
- (3) A direction
 - (a) may make provision that applies generally or only to specified cases, circumstances or registered providers, and

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- (b) may make different provision for different cases, circumstances or registered providers.
- (4) The regulator must make arrangements for bringing a direction to the attention of every registered provider to which it applies.
- (5) The regulator may request that a registered provider send to the regulator
 - (a) any information collected by the registered provider pursuant to directions under subsection (1);
 - (b) an analysis of that information;
 - (c) an explanation of how the information was collected, processed or published."

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- (3) In section 220 (grounds for giving enforcement notice), at the appropriate place insert
 - "(11C) Case 13 is where the registered provider has failed to comply with directions or a request under section 198C."
- (4) In section 227 (grounds for imposition of penalty), at the appropriate place insert—
 - "(7C) Case 9 is where the registered provider has failed to comply with directions or a request under section 198C."

Monitoring and enforcement

22 Surveys 10

- (1) The Housing and Regeneration Act 2008 is amended as follows.
- (2) In section 199 (survey)
 - (a) in subsection (3)
 - (i) for "subsection (2)" substitute "this section and in sections 199A to 200,", and
 - (ii) for "of this section" substitute "of the section concerned";
 - (b) omit subsections (4) to (6);
 - (c) after subsection (8) insert—
 - "(9) Arrangements for a person other than a member of the regulator's staff to carry out a survey may include provision about payments."
- (3) After section 199 insert —

"199A Survey: power to enter without warrant

- (1) An authorised person may enter premises at any reasonable time, or times, to carry out a survey under section 199.
- (2) The power in subsection (1) may only be exercised if—
 - (a) an authorised person has given the registered provider at least 48 hours' notice of the first exercise of the power, and
 - (b) if the premises are occupied, an authorised person has given the occupier (or any one of the occupiers) of the premises at least 24 hours' notice of the first exercise of the power.
- (3) The requirement to give notice may be waived—
 - (a) in the case of notice required by subsection (2)(a), by the registered provider, and
 - (b) in the case of notice required by subsection (2)(b), by the occupier (or any one of the occupiers) of the premises.
- (4) Notice under subsection (2)(a) or (b) may state that, if entry to the premises were to be refused, an authorised person would propose to apply for a warrant under section 199B.

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- (5) Notice under subsection (2)(b) may be given by fixing it to some conspicuous part of the premises.
- (6) An authorised person who under this section has entered, or who is seeking to enter, premises in order to carry out a survey must produce a copy of the authorisation mentioned in section 199(3) on request by an occupier.
- (7) An authorised person entering premises to carry out a survey may—
 - (a) be accompanied by such other persons, and
 - (b) take onto the premises such equipment or materials, as the authorised person thinks necessary for the purposes of carrying out the survey.
- (8) Equipment or materials taken onto premises by virtue of subsection (7) may be left on the premises until the survey has been carried out provided that leaving the equipment or the materials on the premises—
 - (a) does not significantly impair the ability of an occupier to use the premises, or
 - (b) is necessary for the purpose of carrying out the survey.

199B Survey: power to enter with warrant

- (1) This section applies where a justice of the peace is satisfied, on sworn information in writing by an authorised person, that entry to premises specified in the information is reasonably required to carry out a survey under section 199.
- (2) The justice may issue a warrant authorising the authorised person who is named in it to enter the premises to carry out the survey where the justice is satisfied that—
 - (a) entry to the premises has been sought under section 199A but has been refused,
 - (b) the premises are unoccupied or that the occupier is temporarily absent, or
 - (c) there are reasonable grounds to believe that the authorised person will not be able to obtain entry to the premises without a warrant.
- (3) A warrant under this section authorises the authorised person to enter the premises at any reasonable time, or times, using reasonable force if necessary.
- (4) A warrant under this section authorises an authorised person entering premises to take onto the premises such equipment or materials as the authorised person thinks necessary for the purposes of carrying out the survey.
- (5) Equipment or materials taken onto premises by virtue of subsection (4) may be left on the premises until the survey is carried out provided that leaving the equipment or the materials on the premises —

- does not significantly impair the ability of an occupier to use the premises, or
- is necessary for the purposes of carrying out the survey.
- A warrant under this section may authorise persons ("accompanying persons") to accompany the authorised person.
- Accompanying persons
 - have the same powers as the authorised person in respect of execution of the warrant, but
 - must exercise those powers only in the company, and under the supervision, of the authorised person.
- An authorised person who has entered, or who is seeking to enter, premises under a warrant under this section must produce on request by any person—
 - (a) a copy of the warrant;
 - a copy of the authorisation mentioned in section 199(3).
- A warrant under this section continues in force until the survey is carried out.
- (10)If the premises are unoccupied or the occupier is temporarily absent, the authorised person who has entered the premises under a warrant under this section must leave the premises as effectively secured against trespassers as the authorised person found them."
- In section 200 (survey: supplemental)
 - omit subsection (1); (a)
 - omit subsection (3);
 - for subsection (4) substitute
 - A registered provider, or an officer of a registered provider, commits an offence if the provider or officer obstructs an authorised person -
 - (a) in exercising a power under section 199A, or
 - in exercising a power under section 199, where the authorised person has entered the premises to carry out the survey under the power in section 199A.";
 - (d) after subsection (4) insert
 - "(4A) A person commits an offence if the person obstructs an authorised person
 - in exercising a power conferred by a warrant under section 199B, or
 - in exercising a power under section 199, where the authorised person has entered the premises to carry out a survey under a warrant under section 199B."

23 Performance improvement plans

The Housing and Regeneration Act 2008 is amended as follows.

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(2) After section 218 insert –

"Performance improvement plans

218A

Performance improvement plan notice The regulator may give a registered provider a notice (a "performance (1)improvement plan notice") if the regulator is satisfied that – the registered provider has failed to meet a standard under section 193, 194 or 194A, there is a risk that, if no action is taken by the regulator or the registered provider, the registered provider will fail to meet a standard under section 193, 194 or 194A, 10 the registered provider has failed to comply with directions or a request under section 198C, the interests of the tenants of social housing of the registered (d) provider require protection, or (e) the registered provider has given an undertaking under section 15 125 and failed to comply with it. A performance improvement plan notice must – specify on which of the grounds mentioned in subsection (1) it is given, identify the issues which led the regulator to be satisfied of (b) 20 those grounds, require the registered provider to prepare and submit to the regulator a plan (a "performance improvement plan") setting out the action the provider will take to address the issues identified, 25 specify the date by which the performance improvement plan must be submitted to the regulator, require the registered provider to publish a performance improvement plan if it is approved by the regulator and specify the manner of such publication, and 30 explain the effect of subsections (3) and (4) and sections 218B to 218D. The regulator may withdraw a performance improvement plan notice by notice to the registered provider.

218B Performance improvement plans

- The regulator must
 - approve a performance improvement plan submitted in accordance with section 218A(2)(c) and (d), or

If a registered provider fails to comply with a performance

improvement plan notice the regulator must consider exercising another

(b) reject it, giving reasons for doing so.

power under this Chapter or Chapter 6.

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- (2) A registered provider must implement in full a performance improvement plan that has been approved by the regulator.
- (3) If a performance improvement plan is rejected, the registered provider will be taken to have failed to comply with the performance improvement plan notice.

(4) If a tenant of social housing of a registered provider makes a written request to the provider for a copy of the provider's performance improvement plan which has been approved by the regulator, the registered provider must provide the tenant with a copy as soon as reasonably practicable.

218C Cancellation of performance improvement plan

- (1) The regulator may, by notice to a registered provider, cancel a performance improvement plan which it has approved.
- (2) Notice under subsection (1) must specify the date (the "cancellation date") on which the cancellation takes effect (which may be a date before the notice is given).
- (3) If a performance improvement plan is cancelled in accordance with subsection (1) the duties mentioned in subsection (4) cease to apply (or are treated as having ceased to apply) from the cancellation date. But this does not affect any action taken (or being taken) by the regulator in relation to a breach of such a duty before the cancellation date.
- (4) The duties are—
 - (a) the duty to publish a performance improvement plan which has been approved (see section 218A(2)(e));
 - (b) the duty in section 218B(2) (duty to implement a plan);
 - (c) the duty in section 218B(4) (duty to provide copy of plan).

218D Appeals

- (1) A registered provider may appeal to the High Court against a decision of the regulator to give the provider a performance improvement plan notice.
- (2) An appeal under this section must be brought within the period of 28 days beginning with the day on which the registered provider is given the notice.
- (3) The requirement to prepare and submit a performance improvement plan is suspended during the appeal period.
- (4) The "appeal period" means—
 - (a) where an appeal is brought, the period beginning with the day on which the performance improvement plan notice is given and ending with the day on which the appeal is finally determined or withdrawn, and

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- (b) otherwise, the period during which an appeal could be brought.
- (5) But where a performance improvement plan has been approved under section 218B an appeal under this section does not suspend
 - (a) the duty to publish a performance improvement plan which has been approved (see section 218A(2)(e));
 - (b) the duty in section 218B(2) (duty to implement a plan);
 - (c) the duty in section 218B(4) (duty to provide copy of plan)."
- (3) In section 220 (grounds for giving enforcement notice), before subsection (12) (but after the subsection (11C) inserted by section 21) insert
 - "(11D) Case 14 is where the registered provider has failed to comply with a performance improvement plan notice.
 - (11E) Case 15 is where the registered provider has a performance improvement plan which has been approved by the regulator and has failed to implement it in full."
- (4) In section 227 (grounds for imposition of a penalty), before subsection (8) (but after the subsection (7C) inserted by section 21) insert
 - "(7D) Case 10 is where the registered provider has failed to comply with a performance improvement plan notice.
 - (7E) Case 11 is where the registered provider has failed to comply with the duty in section 218B(4) (duty to provide copy of performance improvement plan)."
- (5) In section 237 (grounds for award of compensation) at the end insert—
 - "(5) Case 4 is where the registered provider has failed to comply with a performance improvement plan notice.
 - (6) Case 5 is where the registered provider has failed to comply with the duty in section 218B(4) (duty to provide copy of performance improvement plan)."
- (6) In section 247 (management tender), in subsection (1), after paragraph (b) insert ", or
 - (c) a registered provider has failed to comply with a performance improvement plan notice."
- (7) In section 251 (appointment of manager), in subsection (1), after paragraph (b) insert ", or
 - (c) a registered provider has failed to comply with a performance improvement plan notice."
- (8) In section 252A (appointment of advisers to local authority), in subsection (2), at the end of paragraph (d) (inserted by section 9) insert ", or
 - (e) a registered provider has failed to comply with a performance improvement plan notice."

24 **Emergency remedial action**

After section 225 of the Housing and Regeneration Act 2008 insert –

"Emergency remedial action

225A Overview

This group of sections gives the regulator power to authorise persons to enter premises to take specified action to remedy specified failures on the part of registered providers.

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225B Power to take emergency remedial action

If the conditions in subsections (2) to (4) are met, the regulator may arrange for an authorised person to take emergency remedial action in respect of premises.

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- Condition 1 is that a survey of the condition of the premises has been carried out under section 199.
- (3) Condition 2 is that the regulator is satisfied that
 - the registered provider has failed to maintain the premises in accordance with standards under section 193, and

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that failure has caused an imminent risk of serious harm to the health or safety of the occupiers of those or other premises.

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Condition 3 is that the registered provider has failed to comply with an enforcement notice requiring it to take action to address the failure mentioned in subsection (3)(a).

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- In this section and in sections 225C to 225G, "emergency remedial action", in relation to premises, is carrying out such works to the premises as the authorised person considers immediately necessary to remove the imminent risk of serious harm mentioned in subsection (3)(b).
- In this section and in sections 225C to 225G, "authorised person" means a member of the regulator's staff, or another person, authorised in writing by the regulator for the purposes of the section concerned.
- Arrangements for a person other than a member of the regulator's staff to take emergency remedial action may include provision about payments.

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225C Emergency remedial action: power to enter without warrant

- An authorised person may enter premises at any reasonable time, or (1)times, to take emergency remedial action.
- The power in subsection (1) may only be exercised if an authorised person has given a pre-entry notice to-

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- (a) if the premises are occupied, the occupier (or any one of the occupiers),
- (b) if the premises include common parts of a building, the occupier (or any one of the occupiers) of each of the dwellings in the building that have use of those common parts,
- (c) the registered provider whose failure to maintain the premises has caused the imminent risk of serious harm, and
- (d) each person registered in the register kept under section 1 of the Land Registration Act 2002 as the proprietor of a registered estate (within the meaning of that Act) in the premises.
- (3) Each pre-entry notice required by subsection (2) must be given at least 24 hours before the authorised person proposes to enter the premises but in the case of a pre-entry notice required by subsection (2)(a) the occupier (or any one of the occupiers) may consent to entry before that period has elapsed.
- (4) An authorised person need only give a pre-entry notice required by subsection (2) once, even if they enter premises on more than one occasion in order to take the emergency remedial action.
- (5) A "pre-entry notice" is a notice which—
 - (a) identifies the premises to be entered;
 - (b) identifies the failure to maintain the premises which has caused the imminent risk of serious harm;
 - (c) states that a person authorised by the regulator intends to enter the premises;
 - (d) specifies the date (or the first date) that the authorised person proposes to enter the premises to take emergency remedial action;
 - (e) specifies the power under this section as the power under which the authorised person intends to enter the premises;
 - (f) explains the effect of section 225H.
- (6) A pre-entry notice may state that, if entry to the premises were to be refused, an authorised person would propose to apply for a warrant under section 225E.
- (7) In this section, "common parts", in relation to a building, includes the structure and exterior of that building and any common facilities provided (whether or not in the building) for persons who occupy the building.

225D Power under section 225C: supplementary

- (1) A pre-entry notice required by section 225C(2)(a) or (b) may be given by fixing it to some conspicuous part of the premises.
- (2) A pre-entry notice required by section 225C(2)(d) may be given by sending it to an address supplied for the purpose of service of notice

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under the Land Registration Act 2002 (see paragraph 5 of Schedule 10 to that Act).

- (3) An authorised person who under section 225C has entered, or who is seeking to enter, premises to take emergency remedial action must produce a copy of the authorisation mentioned in 225B(6) on request by an occupier.
- (4) An authorised person entering premises to take emergency remedial action may
 - (a) be accompanied by such other persons, and
 - (b) take onto the premises such equipment or materials, as the authorised person thinks necessary for the purposes of taking the emergency remedial action.
- (5) Equipment or material taken onto premises by virtue of subsection (4)(b) may be left on the premises until the emergency remedial action has been taken provided that leaving the equipment or the materials on the premises—
 - (a) does not significantly impair the ability of an occupier to use the premises, or
 - (b) is necessary for the purposes of taking the emergency remedial

225E Emergency remedial action: power to enter with warrant

- (1) This section applies where a justice of the peace is satisfied, on sworn information in writing by an authorised person, that entry to premises specified in the information is reasonably required to take emergency remedial action under section 225B.
- (2) The justice may issue a warrant authorising the authorised person who is named in it to enter the premises to take emergency remedial action where the justice is satisfied that—
 - (a) entry to the premises has been sought under section 225C but has been refused,
 - (b) the premises are unoccupied or that the occupier is temporarily absent, or
 - (c) there are reasonable grounds to believe that the authorised person will not be able to obtain entry to the premises without a warrant.
- (3) A warrant under this section authorises the authorised person to enter the premises at any reasonable time, or times, using reasonable force if necessary.
- (4) A warrant under this section authorises an authorised person entering premises to take onto the premises such equipment or materials as the authorised person thinks necessary for the purposes of taking the emergency remedial action.

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- (5) Equipment or materials taken onto premises by virtue of subsection (4) may be left on the premises until the emergency remedial action has been taken provided that leaving the equipment or the materials on the premises—
 - (a) does not significantly impair the ability of an occupier to use the premises, or
 - (b) is necessary for the purposes of taking the emergency remedial action.
- (6) A warrant under this section may authorise persons ("accompanying persons") to accompany the authorised person.
- (7) Accompanying persons
 - (a) have the same powers as the authorised person in respect of execution of the warrant, but
 - (b) must exercise those powers only in the company, and under the supervision, of the authorised person.
- (8) An authorised person who has entered, or who is seeking to enter, premises under a warrant under this section must produce on request by any person—
 - (a) a copy of the warrant;
 - (b) a copy of the authorisation mentioned in 225B(6).
- (9) A warrant under this section continues in force until the emergency remedial action has been taken.
- (10) If the premises are unoccupied or the occupier is temporarily absent, the authorised person who has entered the premises under a warrant under this section must leave the premises as effectively secured against trespassers as the authorised person found them.

225F Offences

- (1) A registered provider, or an officer of a registered provider, commits an offence if the provider or officer obstructs an authorised person—
 - (a) in exercising a power under section 225C or 225D, or
 - (b) in exercising a power under section 225B, where the authorised person has entered the premises to take emergency remedial action under the power in section 225C.
- (2) A person commits an offence if the person obstructs an authorised person—
 - (a) in exercising a power conferred by a warrant under section 225E, or
 - (b) in exercising a power under section 225B, where the authorised person has entered the premises to take emergency remedial action under a warrant under section 225E.
- (3) A person guilty of an offence under this section is liable on summary conviction to a fine not exceeding level 4 on the standard scale.

- 27 Proceedings for an offence under this section may be brought only by or with the consent of the regulator, or the Director of Public Prosecutions. 225G Reclaiming expenses 5 Where the regulator makes arrangements under section 225B, the (1)regulator may by notice require the registered provider concerned to pay to the regulator – such relevant expenses as are specified in the notice; 10 interest on those expenses (see subsection (4)). "Relevant expenses" are expenses reasonably incurred by the regulator – in deciding whether to make arrangements under section 225B; in making those arrangements; 15 in the authorised person taking emergency remedial action; any costs reasonably incurred by the regulator related to the action in paragraph (a)(iii). Sums mentioned in subsection (1)(a) are payable at the end of the 20 period of 28 days beginning with the day on which the notice is given. Interest may be charged on any sums not paid by the end of the period mentioned in subsection (3) at such reasonable rate as the regulator may determine. 225H Appeals 25 A registered provider may appeal to the High Court against – a decision of the regulator to make arrangements under section 225B(1); (b) a decision of the regulator to give a notice under section 225G(1). 30
 - An appeal under subsection (1)(a) must be brought within the period of 28 days beginning
 - with the day on which the registered provider is given the pre-entry notice, or
 - with the day on which the premises were first entered under a warrant obtained under section 225E on the grounds in subsection (2)(b) or (c) of that section.

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An appeal under subsection (1)(b) must be brought within the period of 28 days beginning with the day on which the registered provider is given the notice under section 225G(1).

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- (4) No question may be raised on an appeal under subsection (1)(b) which might have been raised on an appeal under subsection (1)(a).
- (5) Where an appeal under subsection (1)(b) is brought—
 - (a) the requirement to pay the sums described in section 225G(1)(a) is suspended during the period beginning with the day on which the notice under section 225G(1) is given and ending with the day on which the appeal is finally determined or withdrawn, and
 - (b) no interest is payable by virtue of section 225G(1)(b) in respect of that period."

25 Extension of powers to charities who have not received public assistance

In the Housing and Regeneration Act 2008 omit-

- (a) section 209(1) (inquiries);
- (b) section 256(7) (orders restricting dealings during inquiry);
- (c) section 257(5) (orders restricting dealings following inquiry);
- (d) section 259(5) (orders suspending officers etc during inquiry);
- (e) section 260(4) (orders removing or suspending officers etc following inquiry);
- (f) section 267(2) (orders removing officers);
- (g) section 269(6)(a), including the final "and" (orders appointing new officers).

26 Notification of Charity Commission of exercise of enforcement powers

- (1) The Housing and Regeneration Act 2008 is amended as follows.
- (2) In section 256 (restrictions on dealings during inquiry), after subsection (6) insert
 - "(6A) If the registered provider is a registered charity, the regulator must notify the Charity Commission if it makes an order under this section."
- (3) In section 257 (restrictions on dealings following inquiry), after subsection (4) insert
 - "(4A) If the registered provider is a registered charity, the regulator must notify the Charity Commission if it makes an order under this section."
- (4) In section 267 (supplemental provision about removal of officers), after subsection (1A) (inserted by paragraph 17 of Schedule 4)
 - "(1B) The regulator must notify the Charity Commission if it makes an order removing an officer of a registered charity."
- (5) In section 269 (appointment of new officers), in subsection (6)(b), for "consulted the Charity Commission" substitute "notified the Charity Commission of its intention to do so".

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27 Exercise of powers: land with a Crown or Duchy interest

Before section 277 of the Housing and Regeneration Act 2008 (but after the heading before that section) insert—

"276A Exercise of powers: land with a Crown or Duchy interest

- (1) The powers in Chapters 6 and 7 are exercisable in relation to premises which are on land in which there is a Crown interest or a Duchy interest.
- (2) A "Crown interest" means—
 - (a) an interest belonging to Her Majesty in right of the Crown, or
 - (b) an interest belonging to a government department or held in trust for Her Majesty for the purposes of a government department.
- (3) A "Duchy interest" means an interest belonging to Her Majesty in right of the Duchy of Lancaster or belonging to the Duchy of Cornwall."

28 Regulatory and enforcement powers: further amendments

Schedule 3 makes further amendments to the regulatory and enforcement powers of the Regulator of Social Housing.

Social housing

29 Leaving the social housing stock: end of lease

- (1) In section 74 of the Housing and Regeneration Act 2008 (leaving the social housing stock: ending of lease)
 - (a) in the heading, for "expired" substitute "ending of";
 - (b) in subsection (1)(b), for "expires" substitute "determines (whether by effluxion of time or in any other way)";
 - (c) for subsection (2) substitute
 - "(2) But subsection (1) does not apply if, immediately before the leasehold interest determines, the lessor was—
 - (a) an associate or subsidiary of the provider, or
 - (b) a registered provider."

(2) The amendments in subsection (1) apply in relation to leases granted on or after 10 June 2022.

Appeals

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Schedule 4 makes provision about appeals under the Housing and Regeneration Act 2008.

Housing ombudsman scheme

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- Schedule 2 of the Housing Act 1996 (social rented sector: housing complaints) is amended as follows.
- In paragraph 2, in sub-paragraph (1), after item 11 insert –

"11A A power of the housing ombudsman to issue a code of practice about the procedures members of the scheme should have in place for considering complaints against them.

- 11B A duty of the housing ombudsman to consult—
 - (a) the Regulator of Social Housing;
 - members of the scheme, and
 - (c) individuals who may make complaints under the scheme, before issuing, revising or replacing any such code."
- In paragraph 7, after sub-paragraph (2) insert
 - "(2A) Sub-paragraph (2B) applies where during an investigation of a complaint against a member of the scheme, a housing ombudsman identifies that the member's policies or practices in relation to a matter may give rise to further complaints about that matter.
 - The housing ombudsman may, in the ombudsman's determination of the complaint, order the member to review their policy or practice on that matter."

General

Minor and consequential amendments and transitory provision 32

Schedule 5 contains minor and consequential amendments and transitory provision.

33 Power to make consequential provision

- The Secretary of State may by regulations make provision that is consequential (1)on this Act.
- Regulations under this section may amend, repeal or revoke provision made by or under an Act passed –
 - (a) before this Act, or
 - later in the same session of Parliament as this Act.
- Regulations under this section
 - are to be made by statutory instrument;
 - may include different provision for different purposes.
- A statutory instrument containing (whether alone or with other provision) regulations under this section that amend or repeal provision made by an

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Act may not be made unless a draft of the instrument has been laid before and approved by a resolution of each House of Parliament.

(5) Any other statutory instrument containing regulations under this section is subject to annulment in pursuance of a resolution of either House of Parliament.

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34 Extent

- (1) This Act extends to England and Wales only, subject to subsections (2) and (3).
- (2) Section 33, this section and sections 35 and 36 extend to England and Wales, Scotland and Northern Ireland.

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(3) An amendment or repeal has the same extent as the provision amended or repealed.

35 Commencement

- (1) The following come into force on the day this Act is passed—
 - (a) section 10;

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- (b) sections 33 and 34;
- (c) this section;
- (d) section 36.
- (2) Section 31 comes into force at the end of the period of two months beginning with the day on which this Act is passed.

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- (3) The other provisions of this Act come into force on such day or days as the Secretary of State may by regulations appoint.
- (4) The Secretary of State may by regulations make transitional or saving provision in connection with the coming into force of any provision of this Act.
- (5) The power to make regulations under subsection (4) includes power to make different provision for different purposes.

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(6) Regulations under this section are to be made by statutory instrument.

36 Short title

This Act may be cited as the Social Housing (Regulation) Act 2022.

SCHEDULES

SCHEDULE 1

Section 12

LIMITED LIABILITY PARTNERSHIPS

PART 1

AMENDMENTS (OF THE	Housing	AND	PLANNING	ACT	2016

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Introductory

The Housing and Planning Act 2016 is amended as set out in paragraphs 2 to 10.

Extension of housing administration regime

- 2 In section 95 (housing administration orders), in subsection (1), after paragraph (a)(i) insert
 - "(ia) a limited liability partnership,".
- In section 100 (powers of court: meaning of "relevant officer"), in subsection (7), after paragraph (a) insert
 - "(aa) in relation to a limited liability partnership, means a member of the partnership,".

Restrictions on insolvency procedures

- In section 102 (power to make regulations applying etc insolvency legislation), in subsections (2) and (3), after "relation to" insert "a limited liability partnership,".
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- 5 In section 104 (winding-up orders), after subsection (1)(a) insert
 - "(aa) a limited liability partnership,".
- In section 105 (voluntary winding up), in subsection (1), after paragraph (a), insert—
 - "(aa) a limited liability partnership,".

- 7 In section 106 (ordinary administration orders)
 - (a) in subsection (1), in paragraph (a), omit the final "or";
 - (b) after that paragraph insert—
 - "(aa) a limited liability partnership, or".
- 8 In section 107 (administrator appointments by creditors) –

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- (a) in subsection (1), in paragraph (a), omit the final "or";

- (b) after that paragraph insert—
 - "(aa) a limited liability partnership, or".
- 9 In section 108 (enforcement of security), after subsection (1)(a) insert—
 - "(aa) a limited liability partnership,".

Interpretation

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- 10 In section 116 (interpretation of Chapter 5 of Part 2)
 - (a) in subsection (1), in the definition of "the court", after "company", in each place it occurs, insert ", limited liability partnership";
 - (b) in subsection (7), after paragraph (a) insert—
 - "(aa) in relation to a limited liability partnership, are to that provision as it applies to limited liability partnerships otherwise than by virtue of regulations under section 102 (if at all),".

PART 2

AMENDMENTS OF THE HOUSING AND REGENERATION ACT 2008

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Introductory

The Housing and Regeneration Act 2008 is amended as set out in paragraphs 12 to 14.

Moratorium on disposal of land

- In section 154 (implementation of regulator's proposals), in subsection (2), after paragraph (aa) insert—
 - "(ab) in the case of a limited liability partnership, its members,".

Arrangements and reconstructions

- 13 In section 160 (arrangements and reconstructions)
 - (a) in the heading, after "company" insert "and limited liability partnership";
 - (b) in subsection (1), after "company" insert "or a limited liability partnership".

Meaning of "officer"

In section 270 (meaning of "officer" of a private registered provider), in the Table, after the entry relating to "Registered company" insert—

"Limited liability partnership	A member of the limited liability
	partnership".

SCHEDULE 2

Section 13

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AMENDMENTS TO RESTRICTIONS ON INSOLVENCY PROCEDURES

- 1 The Housing and Planning Act 2016 is amended as follows.
- 2 In section 104 (winding-up orders), after subsection (2) insert—
 - "(2A) A notice under subsection (2) must—
 - (a) be given in writing, and signed, by the petitioner,
 - (b) specify the date the petition was presented,
 - (c) contain a copy of the petition, and
 - (d) explain why the petition has been presented.
 - (2B) Subsection (2C) applies if a person gives a notice purporting to be a notice under subsection (2) but which does not meet the requirements of any (or all) of paragraphs (b), (c) or (d) of subsection (2A).
 - (2C) The Regulator of Social Housing may, by notice in writing to the petitioner, treat the purported notice as notice given under subsection (2)(a) (and a purported notice so treated will be taken as having been given at the time the purported notice was given)."
- 3 In section 105 (voluntary winding up), after subsection (4) insert—
 - "(4A) A notice under subsection (4) must—
 - (a) be given in writing, and signed, by the registered provider,
 - (b) specify the date the application was made,
 - (c) contain a copy of the application, and
 - (d) explain why the application has been made.
 - (4B) Subsection (4C) applies if a person gives a notice purporting to be a notice under subsection (4) but which does not meet the requirements of any (or all) of paragraphs (b), (c) or (d) of subsection (4A).
 - (4C) The Regulator of Social Housing may, by notice in writing to the registered provider, treat the purported notice as notice given under subsection (4)(a) (and a purported notice so treated will be taken as having been given at the time the purported notice was given)."
- 4 In section 106 (ordinary administration orders), after subsection (3) insert
 - "(3A) A notice under subsection (3) must—
 - (a) be given in writing, and signed, by the person who made the ordinary administration application,
 - (b) specify the date the application was made,
 - (c) contain a copy of the application, and
 - (d) explain why the application has been made.

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- (3B) Subsection (3C) applies if a person gives a notice purporting to be a notice under subsection (3) but which does not meet the requirements of any (or all) of paragraphs (b), (c) or (d) of subsection (3A).
- (3C) The Regulator of Social Housing may, by notice in writing to the person who made the ordinary administration application, treat the purported notice as notice given under subsection (3)(a)(i) (and a purported notice so treated will be taken as having been given at the time the purported notice was given)."
- 5 In section 107 (appointment of administrator)
 - (a) in the heading, after "creditors" insert "etc";
 - (b) in subsection (4)(a)(i) omit the words from ", accompanied" to "1986":
 - (c) after subsection (4) insert
 - "(4A) A notice under subsection (4) must—
 - (a) be given in writing, and signed, by the person making the appointment,
 - (b) specify the date the appointment was made,
 - (c) contain copies of every document in relation to the appointment that is filed or lodged with the court in accordance with paragraph 18 or 29 of Schedule B1 to the Insolvency Act 1986, and
 - (d) explain the reason for the appointment.
 - (4B) Subsection (4C) applies if a person gives a notice purporting to be a notice under subsection (4) but which does not meet the requirements of any (or all) of paragraphs (b), (c) or (d) of subsection (4A).
 - (4C) The Regulator of Social Housing may, by notice in writing to the person making the appointment, treat the purported notice as notice given under subsection (4)(a)(i) (and a purported notice so treated will be taken as having been given at the time the purported notice was given).";
 - (d) in subsection (5) omit "(and a copy of the accompanying documents)".
- 6 In section 108 (enforcement of security) after subsection (2) insert
 - "(2A) A notice under subsection (2) must—
 - (a) be given in writing, and signed, by the person intending to enforce the security, and
 - (b) explain why the person intends to enforce the security.
 - (2B) Subsection (2C) applies if a person gives a notice purporting to be a notice under subsection (2) but which does not meet the requirement of paragraph (b) of subsection (2A).

(2C) The Regulator of Social Housing may, by notice in writing to the person intending to enforce the security, treat the purported notice as notice given under subsection (2)(a) (and a purported notice so treated will be taken as having been given at the time the purported notice was given)."

SCHEDULE 3

Section 28

REGULATORY AND ENFORCEMENT POWERS

- 1 The Housing and Regeneration Act 2008 is amended as follows.
- 2 In section 201 (inspections) omit subsections (2) and (2A).
- 3 In section 206 (inquiry)—

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- (a) in subsection (4)(a), for ", employees or consultants" substitute "or employees";
- (b) omit subsection (5).
- In section 226 (overview of provisions on penalties) omit "private".
- In section 227 (grounds for imposition of penalty), in subsection (1), omit "private".
- 6 In section 229 (amount of penalty)
 - (a) in subsection (2), after "penalty" insert "that may be";
 - (b) in that subsection, for "may not exceed £5,000" substitute "is unlimited";
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- (c) omit subsection (3).
- In section 251 (appointment of manager of a private registered provider), in subsection (2), in both places, omit "an individual as".
- 8 In section 252 (supplementary provisions about appointment of manager)
 - (a) for subsection (2) substitute –

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- "(2) The registered provider may make representations to the regulator about the notice within the period of 5 days beginning with the day on which the provider receives the notice.";
- (b) after subsection (2) insert –

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- "(2A) Unless the registered provider consents, the regulator may not take action under section 251(2) before the expiry of the period within which the provider may make representations.";
- (c) omit subsection (3).

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9 In section 256 (restrictions on dealings during inquiry), in subsection (1)(a), for "non-profit" substitute "private".

10	In section 257 (restrictions on dealings following inquiry), in subsection (1), for "non-profit" substitute "private".			
11	In section 259 (suspension of officer etc during inquiry)— (a) in subsection (1)(a), for "non-profit" substitute "private"; (b) in subsection (1)(b), for "either" substitute "any"; (c) after subsection (3) insert— "(3A) Case 3 applies if the regulator is satisfied that an officer, employee or agent of the registered provider is obstructing,	5		
	or failing to co-operate with, the inquiry."; (d) for subsection (4) substitute—			
	 "(4) The regulator may by order— (a) where Case 1 or Case 2 applies, suspend any officer, employee or agent of the registered provider who it thinks has contributed to the mismanagement, or (b) where Case 3 applies, suspend the officer, employee or agent who it thinks is obstructing, or failing to co-operate with, the inquiry." 	15		
12	In section 260 (removal or suspension of officer etc following inquiry) — (a) in subsection (1), for "non-profit" substitute "private"; (b) in subsection (2), for the words from "who" to the end substitute "who—	20		
	(a) it thinks has contributed to the mismanagement, or(b) it thinks obstructed, or failed to co-operate with, the inquiry under section 206. "			
13	In section 266 (removal of officers) — (a) in subsection (1), for "non-profit" substitute "private"; (b) after subsection (8) insert —	25		
	"(9) Case 8 applies to a person who is obstructing the regulator, or failing to co-operate with the regulator, in the performance of the regulator's functions under this Part."	30		
14	In section 269 (appointment of new officers) –(a) in subsection (1), for "non-profit" substitute "private";(b) in subsection (4)(a), after "appointment" insert "(on any number of occasions)".			
	SCHEDULE 4 Section 30	35		
	APPEALS			

The Housing and Regeneration Act 2008 is amended as follows.

2 In section 115 (profit-making and non-profit organisations), in subsection (9), at the end insert "and notify the body it has done so." 3 In section 116 (voluntary registration), after subsection (2) insert— "(2A) The regulator must notify a body of the outcome of its application." (1) Section 118 (compulsory de-registration) is amended as follows. 5 (2) For subsection (2) substitute – Before acting under subsection (1)(a), (aa) or (b) the regulator must – "(2) give the private registered provider a notice – warning the provider that the regulator is considering action under the provision concerned, and 10 specifying a period (which must be at least 14 days (ii) beginning with the day the provider receives the notice) within which the provider may make representations, and (b) consider any representations made during that period." 15 (3) For subsection (3) substitute – The regulator must notify a private registered provider of a decision to remove it from the register under subsection (1)(a), (aa) or (b)." 5 (1) Section 121 (registration decisions: appeals) is amended as follows. In subsection (1) – 20 in paragraph (b), after "it" insert "under section 118(1)"; in that paragraph, omit "or"; at the end of paragraph (c) insertto designate it as a non-profit organisation or as a profit-making organisation (as the case may be), or 25 to change its registered designation." (3) After subsection (1) insert – "(1A) An appeal under this section must be brought within the period of 28 days beginning with the day on which the body is notified of the decision it is appealing." 30 (4) In subsection (2), for "while an appeal is pending" substitute "during the appeal period". (5) After subsection (2) insert – "(2A) The "appeal period" means –

where an appeal is brought, the period beginning with the

day on which notice of the decision appealed against is given and ending with the day on which the appeal is finally

otherwise, the period during which an appeal could be

determined or withdrawn, and

brought.

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Subsections (1A) to (2A) do not apply to a decision of the regulator to de-register a body under section 118(1)(c)." In section 223 (enforcement notice: appeal) – the existing text becomes subsection (1); (b) after that subsection insert— 5 An appeal under this section must be brought within the period of 28 days beginning with the day on which the registered provider is given the enforcement notice." In section 235 (penalty notice: appeals) – the existing text becomes subsection (1); 10 (b) after that subsection insert-An appeal under this section must be brought within the period of 28 days beginning with the day on which the registered provider is given the penalty notice. The requirement to pay the penalty is suspended during the 15 appeal period. Regulations under section 234(2) may not authorise the regulator to charge interest in respect of the appeal period, or impose additional penalties during that period. 20 (5) The "appeal period" means where an appeal is brought, the period beginning with the day on which the penalty notice is given and ending with the day on which the appeal is finally determined or withdrawn, and 25 otherwise, the period during which an appeal could be brought." In section 245 (compensation notice: appeals) – the existing text becomes subsection (1); after that subsection insert -30 (b) An appeal under this section must be brought within the period of 28 days beginning with the day on which the registered provider is given the compensation notice. The requirement to pay the compensation is suspended during the appeal period. 35 Regulations under section 244(2) may not authorise the regulator to award interest in respect of the appeal period, or

award additional compensation during that period.

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(5) The "appeal period" means—

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- (a) where an appeal is brought, the period beginning with the day on which the compensation notice is given and ending with the day on which the appeal is finally determined or withdrawn, and
- (b) otherwise, the period during which an appeal could be brought."
- 9 In section 247 (management tender), in subsection (2), after "may" insert "by notice".
- In section 248 (management tender: procedure and appeals), after subsection (9) insert
 - "(10) An appeal under this section must be brought within the period of 28 days beginning with the day on which the regulator notifies the registered provider of the imposition of a requirement on the provider under section 247(2)."
- In section 249 (management transfer), in subsection (2), after "may" insert "by notice".
- In section 250 (management transfer: procedure and appeals), after subsection (9) insert
 - "(10) An appeal under this section must be brought within the period of 28 days beginning with the day on which the regulator notifies the registered provider of the imposition of a requirement on the provider under section 249(2)."
- In section 251 (appointment of manager), in subsection (2), after "may" insert "by notice to the registered provider".
- In section 252 (appointment of manager: procedure and appeals), after subsection (9) insert—
 - "(10) An appeal under this section must be brought within the period of 28 days beginning with the day on which—
 - (a) the regulator notifies the registered provider of an appointment made under section 251(2)(a) (in the case of an appeal against an appointment), or
 - (b) the regulator notifies the registered provider of the imposition of a requirement on the provider under section 251(2)(b) (in the case of an appeal against a requirement)."
- In section 259 (suspension of officer etc during inquiry), after subsection (7) insert
 - "(7A) If the regulator makes an order, the regulator must—
 - (a) take all reasonable steps to notify the person suspended, and
 - (b) notify the registered provider."

16 In section 260 (removal or suspension of officer etc following inquiry), after subsection (5) insert -If the regulator makes an order, the regulator must – take all reasonable steps to notify the person removed or suspended, and 5 (b) notify the registered provider." 17 In section 267 (removal of officers: supplemental), after subsection (1) insert-"(1A) If the regulator makes an order, the regulator must take all reasonable steps to notify the person removed, and 10 (b) notify the registered provider." In section 268 (removal or suspension of officer etc: appeals) – 18 the existing text becomes subsection (1); after that subsection insert-(b) An appeal under this section must be brought within the 15 period of 28 days beginning with the day on which the registered provider concerned is notified of the removal or suspension." SCHEDULE 5 Section 32 MINOR AND CONSEQUENTIAL AMENDMENTS AND TRANSITORY PROVISION 20 PART 1 HOUSING AND REGENERATION ACT 2008 1 The Housing and Regeneration Act 2008 is amended as set out in paragraphs 2 to 33. 2 In section 60 (structural overview) omit subsection (4). 25 3 In section 74A (leaving the social housing stock: private providers), in subsection (1), in both places, omit "of social housing". 4 In section 79 (English bodies), omit subsections (2) to (5). 5 In section 92K (fundamental objectives), in subsections (2)(a) and (3)(d), omit "of social housing". 30 6 In section 96 (evidence), in paragraph (d), for "an ombudsman appointed by virtue of section 124" substitute "a housing ombudsman". 7 In section 112 (eligibility for voluntary registration) – for subsection (1) substitute – "(1) A body is eligible for registration if— 35

- it is an English body, and (a)
- it satisfies the following conditions.";
- (b) omit subsection (5).
- 8 Omit section 113.
- 9 In section 114 (registration of local authorities) –

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- omit subsection (1);
- in subsection (2), after "require" insert "or permit";
- (c) in subsection (3) –
 - (i) at the end of paragraph (a) insert "and";
 - in paragraph (b), omit "and";
 - omit paragraph (c); (iii)
- in subsection (5) (d)
 - omit paragraph (a);
 - in paragraph (b), omit "(1) or".
- 10 In section 114A (local authorities: duty to notify), in subsection (1) omit "in England".
- 11 In section 153 (moratorium: process for proposals) –
 - in subsection (2)(a) omit "and its officers";
 - in subsection (6)(a) omit "and its officers".
- 12 Before section 169A (but after the heading before that section) insert –

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"169ZA Application of rules about notification of constitutional changes

This group of sections does not apply to local authorities."

- 13 In section 169D (directions about notifications), in subsection (1)(a), omit "private".
- 14 In section 192 (overview of Chapter 6) –

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- in paragraph (b), for "to 210" substitute "to 210A";
- in paragraph (d) omit "about the submission of information and opinions relating to registered providers and"
- 15 In section 193 of the Housing and Regeneration Act 2008 (standards relating to consumer matters) -

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- in subsection (1), after "extent" insert ", safety";
- in subsection (2), after paragraph (h) insert
 - policies and procedures in connection with behaviour which amounts to domestic abuse within the meaning of the Domestic Abuse Act 2021 (see section 1 of that Act),".

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- 16 In section 197 (direction by Secretary of State), in subsection (2)(a), after "quality" insert "or safety".
- 17 In section 203(3) (inspector's powers), for "107(3) to (7)" substitute "107(2A) to (4) and (5) to (7)".

In section 276 (index of defined terms) –

18 In section 208(4) (inquirer's powers), for "107(3) to (7)" substitute "107(2A) to (4) and (5) to (7)". 19 In section 215 (guidance about use of intervention powers) omit subsection (1)(a) (including the final "and"); subsection (2); (b) 5 subsection (2A). 20 In section 218 (exercise of enforcement powers) – in subsection (1), for "Subsection (2)" substitute "This section"; in subsection (2), after paragraph (d) insert -(b) "(e) whether the failure or other problem is serious or 10 trivial."; omit subsections (3) and (4). 21 In section 220 (grounds for giving enforcement notice) – in subsection (11), for "an ombudsman appointed by virtue of section 124" substitute "a housing ombudsman"; 15 omit subsection (11A). (b) 22 In section 227 (grounds for imposition of a penalty), omit subsection (7A). 23 In section 237 (grounds for award of compensation), omit subsection (4). 24 In section 239 (housing ombudsman compensation), in subsection (1), for "an ombudsman appointed by virtue of section 124" substitute "a housing 20 ombudsman". 25 In section 242 (warning before giving compensation notice), in subsection (2), for "person appointed by virtue of section 124 as the ombudsman" substitute "housing ombudsman". In section 247 (grounds for requiring management tender), in subsection 26 25 (1), omit paragraph (aa) (including the final "or"). 27 In section 251 (grounds for appointing manager), in subsection (1), omit paragraph (aa) (including the final "or"). 28 In the heading immediately before section 259, omit "non-profit". 29 Omit section 274 (definition of charities that have "received public 30 assistance"). 30 In section 275 (general), for the definition of "local authority" substitute – ""local authority" means— (a) the council of a county in England, (b) a district council, 35 a London borough council, the Common Council of the City of London, or the Council of the Isles of Scilly;".

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(a)	after the entry	for	"The	HCA"	insert –
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"health and safety lead	section 126A(2)
health and safety requirement	section 126B(2)";

after the entry relating to "penalty notice" insert –

"Performance improvement plan	Section 218A
Performance improvement plan notice	Section 218A";

- omit the entry relating to "received public assistance (charities)".
- 32 In section 278A (power to nominate bodies for consultation purposes), in subsection (1), omit paragraph (b).
- 33 In section 320 (orders and regulations), in subsection (7)(a), for ", 122 and 229" substitute "and 122".

PART 2

OTHER ACTS

- 34 In Schedule 17 of the Localism Act 2011 (regulation of social housing) omit-
 - (a) paragraph 6;
 - paragraph 15(4); (b)
 - paragraph 17.
- 35 Omit section 30 of the Welfare Reform and Work Act 2016.
- 36 (1) Section 2 of the Leasehold Reform (Ground Rent) Act 2022 (excepted leases) 20 is amended as follows.
 - (2) In subsection (7)(a) omit "within the meaning of section 79 of the Housing and Regeneration Act 2008".
 - (3) After subsection (7) insert
 - A "community land trust" means a body corporate which satisfies "(7A) 25 the conditions in subsection (7B); and in those conditions "local community" means the individuals who live or work, or want to live or work, in a particular area.
 - (7B) The conditions are
 - that the body is established for the express purpose of furthering the social, economic and environmental interests of a local community by acquiring and managing land and other assets in order-
 - (i) to provide a benefit to the local community, and

- (ii) to ensure that the assets are not sold or developed except in a manner which the trust's members think benefits the local community, and
- (b) that the body is established under arrangements which are expressly designed to ensure that—
 - (i) any profits from its activities will be used to benefit the local community (otherwise than by being paid directly to members);
 - (ii) individuals who live or work in the particular area have the opportunity to become members of the trust (whether or not others can also become members), and
 - (iii) the members of the trust control it."

PART 3

TRANSITORY PROVISION

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- 37 (1) Sub-paragraph (2) applies if the amendment to section 252A of the Housing and Regeneration Act 2008 made by section 9 (appointment of health and safety lead by registered provider) is in force but the amendment to that section made by section 23 (performance improvement plans) is not.
 - (2) Section 252A(2) of the Housing and Regeneration Act 2008 has effect as if "or" were inserted at the end of paragraph (c) (inserted by section 9).

Social Housing (Regulation) Bill [HL]

[AS INTRODUCED]

B I L L

Make provision about the regulation of social housing; about the terms of approved schemes for the investigation of housing complaints; and for connected purposes.

Lord Greenhalgh	
Ordered to be Printed, 8th June 2022.	

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