

## AGRICULTURE

# Right-Sizing Stem-Rust Research

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**S**tem rust caused by *Puccinia graminis* f. sp. *tritici* is a potentially devastating fungal disease that can kill wheat plants and small grain cereals but more typically reduces foliage, root growth, and grain yields [e.g., (1, 2)]. After years of success in keeping the disease at bay, new virulent races (collectively referred to as “Ug99”) have emerged, with the potential to infect much of the world’s wheat (3). Despite, or because of, the success of past research, these programs saw an eventual rundown in support

(4). We estimate global wheat losses over the past 50 years absent investments in research to limit impacts of stem rust and discuss how this can inform decisions about “right-sizing” research investments.

Potential annual stem-rust losses have been previously estimated by extrapolating reported losses from limited time periods and locations to broader spatial and temporal scales: \$1.4 billion for developing countries (5); up to \$3 billion for North Africa, the Middle East, and South Asia (6); and from \$7.6 to \$53.7 billion globally [derived from (7), see (8) and supplementary material (SM)]. However, global estimates derived from such “point-based” methods are misconceived and overstated, failing to account for the intrinsic variability of disease-induced crop losses over space and time.

From 1918 to 1960, U.S. wheat losses averaged 2.5% per year; losses dropped to less than an eighth of that rate (0.3% per year) thereafter (fig. S1). This reduction in U.S. wheat losses reflects the success of rust pathologists and wheat breeders in developing a series of stem rust–resistant wheat vari-

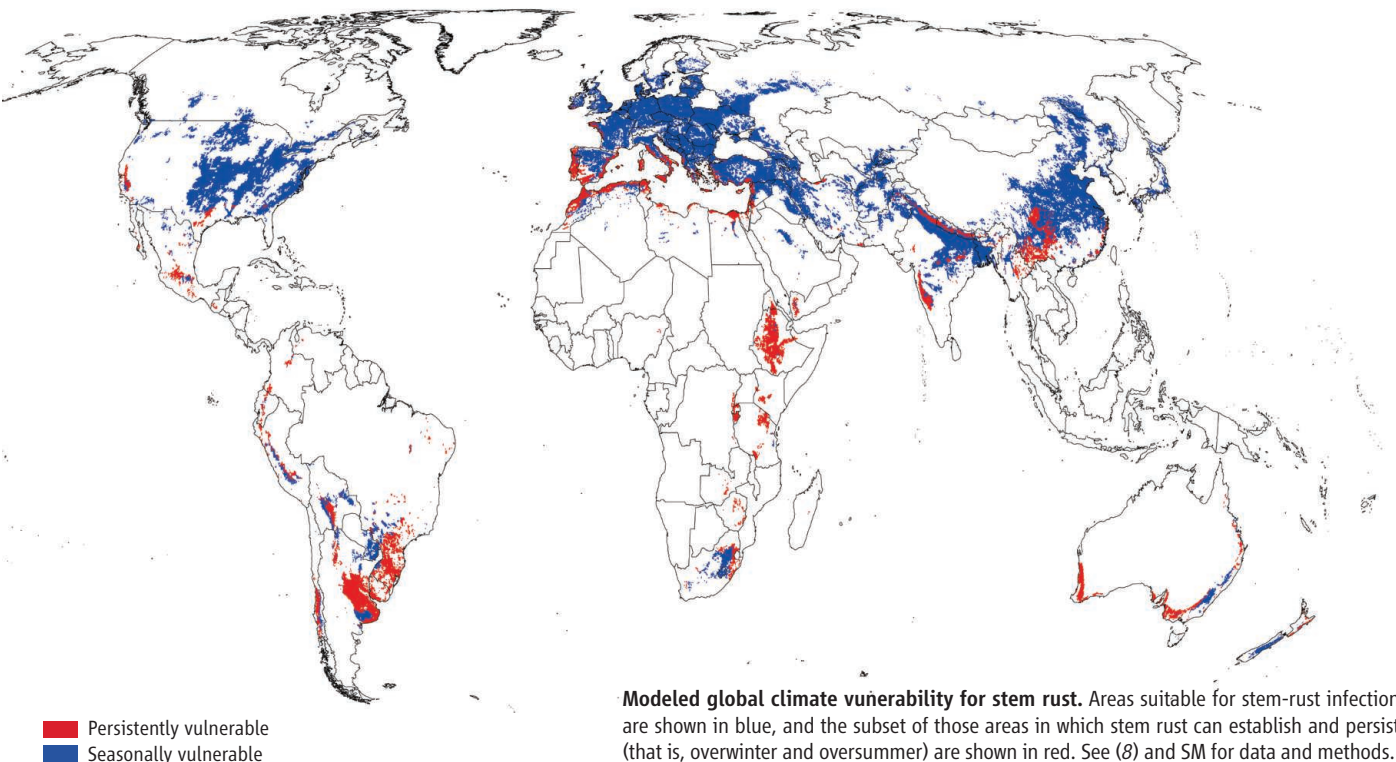
eties (3). The more muted stem rust–induced crop losses experienced in the United States during the past half-century were mirrored throughout most of the developed world. However, the more limited, and often slower, introduction of improved wheat varieties in many developing countries (9) likely exposed them to more frequent and larger wheat yield losses.

## Probabilistic Stem Rust–Risk Assessment

We used stem-rust occurrence and long-term yield-loss data in conjunction with probabilistic methods to simulate global losses attributable to stem rust (8). The objective was to estimate global wheat losses in a counterfactual 1961–2009 world, where the probabilistic structure of losses was similar to that observed for the United States between 1918 and 1960, when U.S. farmers planted rust-susceptible wheat varieties. Extension of 1918–1960 characteristics to a 1961–2009 counterfactual period suggests what might have happened in the absence of research investments. These are indicative of what might occur should Ug99, or other virulent

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rices, spread throughout the world and suggestive of the value of research investments (and crop management practices) in countering such threats.

We developed an ecological-niche model (10, 11) of stem rust and estimated that 66% (1.4 million km<sup>2</sup>) of the world's wheat area was climatically suitable for development of the disease (see the map). The present assessment considers differences in the probability distribution of yield losses under two scenarios: (i) one representing contemporary losses in largely resistant wheat (1961–2009 in the United States) and (ii) another characterizing the loss distribution that occurred historically with less resistant varieties deployed in the field (U.S. losses during 1918–1960). We identified 15 epidemiologically and statistically independent regions (2, 8) and used U.S. loss data (ii) to simulate a probabilistic pattern of proportional losses over each region. The pattern of climate suitability for stem rust across the epidemiological zones (8) suggests that we may be underestimating losses for areas outside the temperate wheat-growing regions of the northern hemisphere, where a small share of the world's wheat is grown.

The expected average total global losses in this 1961–2009 counterfactual world without durable stem-rust resistance is 306 million metric tons (MT) from a total production of 23 billion MT (i.e., a loss of U.S. \$54.7 billion when valued at 2010 average U.S. wheat prices) with a 90% chance (the 10th percentile) of losing at least 275 MT (or U.S. \$49.3 billion) (see the table). This expected 306 MT total loss equates to average annual losses for the counterfactual period of 6.2 MT (or U.S. \$1.12 billion per year) from annual average production of 470 MT. This annual loss is substantially less than the 104 MT calculated for a hypothetical single-year global pandemic but still sizable for the effects of just

one disease on a staple food crop. Eliminating such an annual loss would save enough wheat to almost satisfy the entire annual calorie deficit of sub-Saharan Africa's undernourished population (8).

Spending on Stem-Rust Research

In 2008, the Bill and Melinda Gates Foundation (BMGF) launched the Durable Rust Resistance in Wheat global partnership, with a 3-year commitment totaling \$26.8 million. This was extended for 5 years in 2011 with an additional \$40 million from BMGF and the UK Department for International Development. These funds complement long-standing, but of late generally more limited, investments in stem-rust research conducted by public agencies the world over (12).

An economic approach to determining whether this is too much or too little investment is to compare the worldwide costs of research to develop rust-resistant varieties (plus the costs of other rust-mitigating efforts like fungicide use) against the global benefits of averting yield losses from stem rust by the development and deployment of resistant varieties or other means. This economic balance can best be struck by reference to the modified internal rate of return (MIRR): the rate that equates the expected present value of a stream of research benefits with the present value of the cost of the research given reinvestment and finance rates for benefits and costs (13).

Taking the estimated stream of counterfactual global losses attributed to stem rust since 1961 as an indication of potential benefits from successful wheat stem rust–resistance research over this period, we estimate that a sustained investment of \$51.1 million per year (2010 prices) in stem-rust research could be justified economically (8). With such a sustained investment, there is a 95% chance that the MIRR would exceed 10% per year, conditional on the success of the funded research. Looking forward, and assuming a nondecreasing total value of world wheat production, it seems prudent to invest at least this much annually (in inflation-adjusted terms) in stem-rust research. This amount is in addition to other investments that would be necessary to increase wheat yields generally, as well as to ameliorate the effects of other wheat pests and diseases. A \$51.1 million annual R&D expenditure is equivalent to investing \$0.23 per hectare of wheat in 2009; by comparison, U.S. wheat farmers spent \$34.56 per hectare on seed in 2009 (14).

Our estimates of expected global losses attributable to stem rust are more modest than those of other studies (5–7), but there is still a substantial funding shortfall. Averaging

recent decades, global funding for research to maintain stem-rust resistance in wheat has been less than half the amount that appears necessary (15). We question the wisdom of cutting back on wheat-rust research as the U.S. Department of Agriculture has done recently, in line with similar trends over past decades in other countries (4, 16).

Maintaining yield growth rates necessary to meet anticipated future demands will require a sustained effort to develop wheat varieties that are resistant to contemporary races of rust. This requires an investment strategy that supports sustained research programs geared to identifying and addressing ever-evolving stem-rust threats. The need for sustained investment also applies to other crop and pest systems subject to coevolutionary pressure. Our methods can help right-size research investment streams needed to sustain or improve global food security.

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Supplementary Materials

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GLOBAL WHEAT LOSS ESTIMATES ATTRIBUTED TO STEM RUST, 1961–2009		
Probability of loss	Total period loss (1961–2009)	Implied average annual losses
Percentage	Million metric tons	
90	≥ 275	≥ 5.6
50	≥ 305	≥ 6.2
20	≥ 326	≥ 6.7
5	≥ 347	≥ 7.1
Single-year pandemic: 104		

**Distribution of wheat losses and corresponding average annual loss absent investment in stem-rust research.** Single-year pandemic represents single-year loss if the historically highest 1935 U.S. loss is applied to all stem rust–susceptible production systems worldwide. See (8) and SM.

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