# Harmful Impacts of ML: Empirically Triangulating the Concerns and Practices of Developers

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Machine learning (ML) models used in decision-making tasks are known to bear harmful impacts. To tackle such impact, researchers have focused on developing tools to mitigate algorithmic fairness issues and to support ML developers in their algorithmic fairness-centered practices. Yet, little has been triangulated about the concerns and practices of ML developers towards the broader impact of ML that arises from complex questions of distributive unfairness and unsustainable pillars underlying ML models (e.g., opaque task formulation, inappropriate datasets, energy-intensive infrastructures). In this qualitative study, we conducted 30 semi-structured interviews using a convenience sampling of developers with varying educational backgrounds and varying experience with ML and algorithmic fairness. We surface (mis)conceptions and (questionable) practices around harms and their mitigation. Our study reveals no standard across developers' concerns and practices, and tensions developers face when attempting to curb the undesirable impacts of ML models. These insights triangulate prior results on algorithmic fairness and shed light on various unsolved theoretical, design, methodological, and governance challenges. Our findings constitute a vital step forward to support developers and our broader community in navigating this growing, increasingly ubiquitous, footprint of ML.

Keywords: empirical study, practitioners' concerns, practices, responsible AI

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# 1 Introduction

The potential harmful impact that developing machine learning (ML) models and using them to conduct decision-making tasks can have is now well-established. Substantial scholarship has conceptually examined the harm that ML can cause, be it system-level questions of problematic design decisions [12, 98] or questionable usages of the ML models [57], or algorithm-level questions, e.g., of inappropriate datasets [43], or of unfair model outputs [75]. To address such harmful impact, the HCI community [23, 50] has established the necessity to support ML developers, i.e., those who participate in the design of datasets or ML algorithms, in their ML system development work. They are often the first stakeholders who can act on ML harm through the various design choices they make.

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Supporting ML developers in handling the harmful impact of ML requires first understanding their perceptions of ML harm and the challenges they face in tackling them. Prior works have employed various approaches, including direct inquiries prompting ML developers to articulate their challenges [50, 115], and investigations of their practices [69], such as their use of fairness toolkits to mitigate unfair model outputs [23, 95]. However, three notable research gaps remain. From an epistemological standpoint, these works predominantly focus on challenges linked to addressing unfair model outputs, neglecting other potential harmful impacts of ML. Methodologically, there is a need to adopt a more holistic lens on ML developers' relation to ML's harmful impact. Gaining insights into ML developers' conceptualizations of the harmful impact of ML in conjunction with their practices, should offer a renewed understanding of ML developers, compared to directly prompting them about ML fairness or their usage of ML fairness toolkits. Note that no work has separately investigated the broad concerns of ML developers either. Finally, we acknowledge the practical challenges inherent in studying ML developers. A relatively small and skewed subset of the ML developer population has been examined until now, with an emphasis on ML developers with some practical experience with mitigating the harmful impact of ML [69] or those compelled to use certain tools without prior experience [23]. Moreover, the practices of this subset of developers might have evolved greatly over the past four years given the rapidly evolving nature of the ML field. Therefore, we argue that triangulation efforts are essential to update and expand upon prior insights. Addressing these research gaps is crucial to supporting ML developers in tackling the harmful impact of ML. Thus, we ask — How do ML developers conceive and handle the harmful impact of ML?

To answer this question and address the above methodological considerations, we adopted an approach that complements prior works. Inspired by Deng et al., we conducted a think-aloud study followed by interviews with developers (N = 30). We recruited ML developers corresponding to varying demographic and educational backgrounds and varying levels of experience with ML. Differently from prior works, we first tasked developers with investigating an ML problem and observed their concerns and practices around ML's harmful impact without pre-specifying any harm or any tool. Only during the semi-structured interviews, we then questioned them about various potential ML harmful impacts and foreseen challenges.

We found a layered set of concerns ML developers express about their ML systems and a set of activities they perform to tackle these concerns. Across ML developers, we also found fragmented conceptions and prioritization of harms, and fragmented goals and practices towards handling these harms, with potentially limited or flawed considerations among them. These results corroborate prior findings around algorithmic fairness, and provide a novel and extensive understanding of other ML concerns and the connected practices. Where some developers are satisfied technically trading off accuracy with fairness and other factors, others recognize the complexity of the socio-technical issue and acknowledge diverse unsolvable tensions. This calls for various theoretical and empirical investigations and design efforts, to guide developers in their design choices towards building ML models with controlled harmful impact. This also sheds light on deeper questions around the methodologies our community has employed to understand and support practitioners, and on the central stage it has given to ML developers.

# 2 Background and Related Literature

# Conceptual Understanding of the Harmful Impact of ML Systems

# The Various Types of Harmful Impact

Conceptual works [5, 15, 75, 105, 119] have investigated the harmful impact that ML can have. At a system level, harm can arise from the use and production of the ML system. Previous research has questioned the desirability of using an ML model, its use for undesired applications [51, 57, 75, 76], and how it impacts the current structures in place [33]. For instance, using ML might be questionable in situations where novelty is desirable because ML only allows the reproduction of historical and potentially harmful data patterns [90] with recent developments in generative AI notwithstanding. Researchers have also questioned the negative externalities caused by the production process of ML applications, such as the environmental impact of model training [12, 18], the labor conditions of data workers [98, 123, 125, 129], the privacy-infringing data used for training [91], etc.

At an algorithm level, researchers typically emphasize concerns around the training and test datasets, and around the outputs of the ML model. ML requires to use datasets whose schemas and sampling can be harmful. For instance, certain attributes might be inappropriate [72], e.g., use of non-volitional or privacy-infringing attributes [42, 111], they might neglect the complexity of the concept they ought to represent (e.g., the race attribute [43]), or force populations in non-adapted categories (e.g., binary gender) [99]. The dataset distribution, despite a correct dataset schema, might present biases [75, 78, 121], e.g., excluding certain populations. The social impact of wrong outputs of ML models has also been categorized into various taxonomies depending on the context of the use of the models [8, 29, 56, 105], e.g., representational or allocative harms, stereotyping, demeaning, or reifying social groups, etc. As we focus on decision-making systems for resource allocation, we now delve deeper into distributive unfairness, i.e., unfair outputs of an ML model that can cause allocative harms, among others.

#### 2.1.2 Zooming-in on Distributive Unfairness

Increasingly, the research community interested in circumventing the harm of ML has focused on technical issues of distributive unfairness [31]. Researchers have developed diverse algorithmic fairness metrics [116] that aim at measuring distributive unfairness in the outputs of the model or in a dataset, unfairness mitigation methods [6, 37] that ought to improve the model algorithmic unfairness as defined by the metrics, and fairness code toolkits [16] to support ML developers in adopting these metrics and methods. Critical works have shown the conceptual limitations of such efforts: there is a gap between algorithmic unfairness and actual harm caused by ML systems in practice. Algorithmic fairness metrics cannot reflect the contextual factors that influence what is considered distributively unfair: for instance, they wrongly assume that parity is always desired in the system outputs [67], do not account for the impact one same output has on different decision-subjects [75], while also not accounting for indirect impact on non-data subjects [61]. Besides, looking at the process to reach algorithmic fairness (procedural justice), the mitigation methods do not ensure that how the unfair situation is addressed is aligned with moral principles [118] and tackles the structural causes of unfairness might remain [31, 79]; for instance, a model can reach low disparate accuracy by treating all individuals or groups unjustifiably [79], or differently (e.g., post-processing method allocate different decision thresholds for different groups) which consists in direct discrimination [40].

# 2.2 Practices Against Machine Learning Harmful Impact

# 2.2.1 Concerns for ML Harmful Impact

To the best of our knowledge, only two works [4, 35] brush upon the perceptions that ML developers have of distributive unfairness. Friedle [35] shows the difficulty ML developers have in pinning down a relevant distributive fairness notion, while Ashkotrab et al. [4] show the impact that various visualisations of algorithmic fairness and accuracy have on the choice ML developers make of models to be deployed. No work has studied ML developers' concerns around any other harm. The closest to ML developers are Widder et al. [120] who investigate the ethical concerns of *general software developers* (military, privacy, advertising, surveillance), and Kleanthous et al. [58] who identify that computer science students express different concerns around the fairness of the outputs of the ML models and the appropriateness of the training dataset (concern also identified once for ML developers in one sentence [23]). The majority of works on harm perceptions focuses instead on fairness perceptions of decision-subjects or the public [44, 45, 63, 100, 107, 112, 117, 126], and sometimes on considerations such as privacy and maleficence [55, 87]. In this work, we leverage conceptual works on harms to investigate ML developers' concerns.

#### 2.2.2 Existing Practices Around ML Harmful Impact

More works investigate practices of ML developers around algorithmic fairness, yet none investigates their practices with regard to other ML harm –what we do here. These works discuss challenges faced by ML developers in assessing and mitigating algorithmic unfairness in their own contexts [50, 69, 102, 115] and usages and limitations of algorithmic fairness toolkits [7, 23, 65, 95], and sometimes describe the first steps to assess fairness [35, 69]. The end goal of our work also consists in identifying ML developers' challenges and support opportunities, and represents both an effort of triangulation in doing so and of complementing existing insights, as we explained in Section 1. Particularly, note that none of these works explicitly present the complete sequence of steps ML developers follow to interpret diverse concerns, assess them, and mitigate them —often, the studies directly prompt ML developers to discuss their perceived challenges. We fill this gap through our work, as knowledge of the developers' workflow can help us identify a more complete set of challenges (by avoiding developers' blind spots) and a wider set of research opportunities for supporting them.

#### 3 Method

Interview Procedure. To identify the nuances through which ML developers conceive and handle ML's harmful impact, we adopted an empirical and qualitative approach via 30 semi-structured interviews. We provided an ML model development task to our participants before asking further questions, to first observe their "raw" concerns and practices, providing us data to identify potential limitations and challenges they consider immediately. After going through the task, we asked three types of questions: background experience questions (demographics, experience with ML and algorithmic fairness); reflection questions around the harmful impact of the given task and of the ML model they developed, and around general wishes, doubts, and challenges the participants might have about their workflow; and process questions to understand the reasoning behind each participant's activities during the tasks, especially about harm-concerns these activities might raise. The interviews lasted around one hour on average.

*Participants*. We recruited our participants using personal networks, targeted requests on social media, calls for participation on the official Discord or Slack communication channels of fairness toolkits, and snowball sampling.

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The participants received no financial compensation, and their contributions were fully voluntary (they were motivated by their desire to discuss and reflect on their ML practices with academic researchers). Our institution's ethics committee approved the study. All participants signed an informed consent form acknowledging the risks involved with participating, as well as agreeing to the interview being recorded (all interviews were conducted online), transcribed, anonymized, destroyed, and consented to the results being used in scientific publications.

30 participants were recruited across research and industry institutions, and application domains such as healthcare, finance, and predictive maintenance. Manual sampling was performed to make sure that all participants had (a) responsibilities in ML model development, deployment, or evaluation; (b) varying levels of prior experience with ML, ranging from 2 to 15 years; and (c) varying experience with algorithmic fairness. The participants differed in terms of demographics (nationality, gender, and age) and educational background (highest qualification). 26 of the participants are from Europe, which enabled us to investigate whether concerns and practices reported in past research (that primarily involved participants from North America) also apply to the european context.

Tasks. We chose one existing ML model development use-case, involving the prediction of hospital readmissions within 30 days for individual patients [108]. We pre-processed the dataset to simulate potential harm. We chose the domain of healthcare because the increasing use of ML systems makes it prone to various harms, it requires expertise to be handled correctly, and several corresponding datasets are available. This represents realistic scenarios where ML developers often have to develop models without having extensive expertise in the domain of application [101] —only 4 out of the 30 participants reported having some healthcare knowledge, among which only one had more extensive, practical experience. Moreover, since these are not the most frequent use-cases in the algorithmic fairness literature, we could maximize the potential for each participant to be investigating them for the first time.

We shared a Google Colab notebook with the participants, which included a design brief with the pre-loaded dataset. If they discussed it, we helped them to load a fairness toolkit into the notebook (FairLearn [16] or IBM AIF360 [11]). The design brief mentioned that a hospital wanted to optimize their cost and services, and therefore wanted to investigate whether ML could help them predict readmissions. The institution tasked the participant to investigate this feasibility using the available dataset and to report on their findings by speaking out loud.

Analysis of the Transcripts. We analysed the transcripts with a reflexive thematic analysis approach, using a combination of inductive and deductive coding. The first author identified the segments reporting on the main themes we wished to discuss (e.g., concerns around ML harmful impact, identification, and handling steps), and coded emerging themes (e.g., factors that developers trade-off when developing ML models). Then, they identified the response declinations of each participant for each higher-level theme (e.g., choice of fairness metrics based on expert advice, or applying all of them). Later, in discussion with the other authors, the first author reconciled incoherent or redundant codes, and identified additional transversal themes (e.g., prioritization of harms or requirements). Finally, based on our preliminary analysis of the conceptual literature about harm, we critically reflected on the codes to identify flaws in participants' perceptions or approaches while accounting for the subjectivity of the knowledge built on the topic, where such information was available (note that there is not a single, correct, approach to perceive or tackle harms). This process resulted in 276 codes. Further details about the interview process, participants, materials and questions, and the resulting codes, are included in Appendix B.

# 4 Results & Discussion

We present the findings of our study following the stages of the ML developers' workflow.

# 4.1 Shaping Concerns around ML Harm: Disparate Reflections and Conceptions

# 4.1.1 A Rich Set of Concerns

We identified three conceptual layers of concerns that developers expressed during our tasks. The first layer corresponds to the general themes developers think about to shape their concerns: distributive unfairness, harmful dataset, system desirability, development process. These are the macro-categories of harms described in Section 2.1.1. In the remainder of this paper, we color-code developers' considerations based on these macro-categories, and underline them based on the layer they belong to (from no line to two lines). For instance, P28 referred both to the desirability of the system and to its development process: P28 "We need to look at the bigger picture to see if our work is ethical. That can go for the carbon footprint, the sustainability, the impact this may have on the labour market, and in warfare." The meaningfulness and utility of the ML prediction task were also questioned; P1 "Think whether the problem was formulated in a way that makes sense, for example why is 30 days the cut off? Is there something specific about these dates or was it just chosen out of the data?"

The second layer corresponds to fine-grained categories of concerns identified per macro-category, that display the richness and diversity of reflections that the developers had about their system. For instance, in terms of problematic data schema, participants discussed the desirability of features, the sensitivity of features, or the meaningfulness of their encoding (e.g., which values are encoded, how they are aggregated, etc.). P20 "White and non-white... From the start, it's a bad feature. People who are not white are also different between them. This should have been a categorical feature with all the races possible." About the desirability of an ML system, developers discussed the potentially problematic goal of the system itself, the appropriateness of using ML towards this goal, and the appropriateness of the subsequent ML task formulation toward reaching the goal. A number of their concerns haven't been discussed in-depth in the conceptual literature in the past. For example, several developers questioned which modes of human-ML collaboration the system should be designed for to be considered acceptable, and suggested that although ML can serve to remove human biases, one should remain cautious when using the outputs of an ML system and ensure human oversight; P27 "It should be a doctor and in addition, this model. I don't think we should just believe the output of the model, but things should be used hand in hand with an expert." This shared control is often discussed in the context of accuracy [9] but less for ML harmful impact such as distributive fairness. In terms of the development process, the developers reflected upon the labor conditions of the crowd workers they might employ, the environmental impact of training and deploying models, and privacy issues. P6 also discussed their concern for equally sharing resources (e.g., GPU clusters) across an organization; P6 "This was a university cluster that we shared with others. I didn't want to hog the whole cluster for myself."

The third layer corresponds to <u>complementary conceptions</u> of the second layer's concerns. Again, not all considerations are discussed within the conceptual literature. For instance, while several works have argued that one should consider the <u>ethicality of the goal</u> an ML system is built for [57, 76], research has not yet discussed how certain <u>practical concerns</u> might relate to harm considerations. P3 argued that one should not employ ML in a system in contexts where the system has to be updated at a fast pace to avoid certain harms: ML-based systems are not <u>flexible</u> enough for urgent updates, as ML developers shy away from modifying them; *P3 "Everybody is afraid*"

of changing something "if you change this, it breaks this". So we usually start with: what is the problem that you try to solve? could it be solved by simple query, by business rules, or statistical model? If not, by machine learning? It's not about amplifying the buzz and having AI everywhere. It's about the real value of using it." We describe developers' concerns exhaustively in Appendix Table 4 and 5.

This layered set of diverse concerns overlaps and extends those discussed in prior conceptual literature. For instance, these concerns reflect well certain traps Selbst et al. [104] conceptualized from a critical analysis of the technical literature on algorithmic fairness (especially the ripple effect, formalism, framing, and solutionism traps). While such types of concerns had not been studied empirically in the past with ML developers, other empirical findings [120] on the ethical concerns of software engineers overlap with ours, in terms of questions of privacy, environment, inequalities, and labor conditions.

# 4.1.2 A High Diversity of Concerns Across Developers

ML developers showed diversity in the breadth and depth of their concerns. They touched upon different categories and sub-categories of concerns. For example, certain developers did not mention any concern at all before being explicitly prompted about potential harm -arguing that they are not used to such reflections-, while others reflected on a large diversity of harm. Many participants mentioned concerns around privacy infringement in training data, yet, at the deeper level, when prompted for more details, most of them envisioned issues specifically with either consent for data use or with data anonymisation. Similarly, several participants engaged in critical reflections about the appropriateness of the data schema, but they did not all focus on the same aspects, be it the completeness of the set of attributes, the meaningfulness of each attribute, and of their encoding. Overall, we find a low frequency at which distributive fairness is raised as a concern, either due to a lack of awareness of the potentially harmful impact of ML model outputs or a lack of understanding of the sources of unfair model outputs or due to subjectivity and the developers simply not considering outputs as being potentially harmful.

Disagreement manifested in the third layer of concerns, which presents opposing considerations. For instance, in terms of the goals of the system, participants recognized that different stakeholders might have varying goals in mind for the ML system, and showed partiality in putting forward one stakeholder's goals over the others; such as P16 declaring the system desirable as soon as it benefits the organization that deploys it (P16 "It's appropriate for the business. They want to save money or to reduce time of the workers."), while P17 insisted on not developing such system, arguing against the morality of the goal towards society (P17 "That's a big problem. Everybody as they get older, they have more health costs, so that'd be price gauging, the hot button issue of building based on pre-existing conditions. For health insurance, that's unethical."). In terms of feature sensitivity, developers disagreed on the exceptions making a sensitive feature not harmful, e.g., exception as soon as the feature is related to the target label, or if it is volitional and related to it. Even when developers agreed on the sensitive features, they did not envision the same use of these features for the system to not be harmful. Some mentioned that such features should not be used in any case, whereas others proposed exceptions, e.g., when the model does not attribute high-importance weights or when its output does not display disparities across them. The subjectivity also manifested around questions of distributive fairness. Participants mentioned different conceptions of the ideal output distribution, that can be attributed to different moral assumptions and theories in political philosophy [13]. For instance, they referred either to notions of predictive parity or to notions of statistical parity that reflect different cases of equality of opportunity [47].

#### 4.1.3 Potential Flaws in the Concerns

Certain considerations around potential ML harmful impact are questionable per existing research. For example, in terms of algorithmic fairness, certain sensitive features are protected by law in certain contexts and certain output distributions are demanded, yet certain developers were not aware of these questions. For instance, some participants, even when prompted, could not envision any potential harm in the systems' outputs: e.g., P25 envisioned that model features might be problematic, but not model outputs P25 "In terms of building the model, considering fairness? Didn't we consider all of these things already? we removed all the features, stuff like that. The next step after cleaning everything is model building." Similarly, research [48, 67] has shown the limitations of considerations of parity in output distributions, that were only envisioned by three developers. Besides, 30% of developers posited that a data distribution representative of the real world will always lead to training a fair, non-harmful, model (and that "debiasing" a dataset is not desirable) as one should not distort the way the world is (WYSIWYG – What You See Is What You Get [36]) –as opposed to another vision of fairness arguing for the importance of accounting for existing historical biases (WAE – We Are All Equal) in data [72], a vision shared by 63% of our participants who expressed the need for changing current data distributions to mitigate algorithmic unfairness. Some participants also explained that in the absence of more research and because of their own lack of knowledge around ML environmental impact, they would consider the issue does not exist or is not severe. P8 'There are better ways than reducing model training to improve the environment."

The other questionable considerations revolved around the understanding developers had of potential sources of harm, where limited understanding resulted in participants missing the potential for harm of certain ML design choices. P2 "I don't think that giving a parameter a certain value can lead to harmful implications. I think it's mostly caused by the data, not really by the model." Especially, prior work [32, 52, 71, 101, 103, 121] has highlighted a wide spectrum of challenges surrounding some of the data and model activities of the ML lifecycle, that can impact algorithmic unfairness and other data-related harms. In the interviews, developers discussed such activities and others that they perform — e.g., data processing, data cleaning, crowdsourcing-based data labeling. However, most developers did not envision any harm that these activities might cause or reinforce despite discussing algorithmic fairness issues in general (cf. Appendix Table 11, 12). Potential negative implications of more well-known issues such as distribution shifts between deployment and training data, be it in terms of accuracy (more familiar) or algorithmic unfairness [94] did not emerge. Only 3% to 10% of the developers acknowledged potential harms from these activities (e.g., P5 for data outliers, P21 for missing values, and P1, P29, P30 for other preprocessing activities), mentioning skews to the datasets that the activities might cause, which would lead to algorithmic unfairness in the outputs and/or silencing certain populations in the dataset. Note however that certain envisioned connections between the activities of the ML lifecycle, the ML task design, and harms went beyond what is discussed in the literature. For instance, prior work [103] has discussed **processing of data errors** as an activity that can impact algorithmic fairness. Yet, P29 suggested thinking beyond technological causes for algorithmic unfairness, to the meaning for the data subjects and the design of the system beyond the algorithm. "In Southern California where there's a large Hispanic population, when testing a model to allocate poverty benefits to low-income individuals, they found that Hispanic applicants were rejected at higher rates, just because these applicants aren't fluent in English [mentions data outliers]. They have trouble with the application form. So the solution to make this system fair was just to offer the form in Spanish, you don't do anything with the model."

# Setting Concern-Based Goals In Context: Goal Diversity due to Envisioned Tensions

#### 4.2.1 **Envisioning Tensions**

A recurring theme along the developer's workflow is tensions; developers trade-off various factors while considering potential harms. Some tensions emerge when conceptualising when to consider something harmful (e.g., the opposed desirability of the system for the system provider and for the society). Others are discussed when deciding whether to handle a category of harm (e.g., how severe the harm is compared to system objectives), and how to handle such harm (e.g., mitigating distributive unfairness by collecting more data might be privacy infringing). We identify four types of tensions (see Appendix Table 7), many of which are not accounted for by most ML developers. While most of these tensions had not been discussed in prior empirical works about ML practices and harms, they resonate with the frequent negotiations that data scientists have to conduct in their common workflows [84].

Developers take into account the requirements concerning the ML model capabilities. For instance, P7 envisioned a direct trade-off between data and algorithm choices to uphold system requirements, and harms related to the development process; P7 "We had a company involved in paper recycling. We definitely had to make sure that the amount of data that we are requesting or any other client request wouldn't have any side effect on the environment." Certain participants do not realize such tension, such as P2 who first chose a type of algorithm to build an ML model focusing on explainability power, and only later considered algorithmic fairness without questioning the initial choice, assuming choice independence between explainability and fairness [10]; P2 "I first check a lot of different classification models. And check which one has the highest AUC value. Then I choose the model, but if there is a more explainable model that just lacks a bit of accuracy, then I would choose that one."

Developers also account for system infrastructure requirements (e.g., computational power for training), again with or without realizing the impact on potential harms. For instance, P3 and P29 both discussed that different model sizes might be adapted to working with different computational infrastructures because of the computation power they require and that working with these different models also entails more or less complicated deployment and maintenance processes. However, neither one of them realized the impact of the model size on, e.g., algorithmic fairness or environmental impact; P3 "The simpler is the model, the easier it will be to deploy, the easier it will be to monitor, and the easier will be to retrain" On the contrary, P15 worried that although one might want to use smaller models and less computational power to reduce the energy consumption of model training, it was not possible as they would not be able to achieve the same accuracy levels.

Developers also have to bend to **external constraints** to develop their systems, such as constraints on the data available to train and test the system, due to factors such as the feasibility and cost of collecting new data. A few of the developers directly perceived such constraints as obstacles to building fairer models; P1 "In machine learning, you will often see that people choose a target label based on what happens to be available or what's easy to get rather than when you think about more statistical inference and stuff like that, then it's typically much more well thought out. Many of the issues with fairness can come from mismeasurement." Few developers also raised challenges related to the **time** they are given to develop their systems, and the inability to handle harms in this time, such as P22 "[talking about algorithmic fairness] Everybody has deadlines and this is going to add to the work. But it is important in the long run."

Finally, seven developers posited that addressing certain harms is **inherently in tension** with other harms. For instance, within a harm category, in the vein of fairness impossibility results [59], P21 discussed the impossibility

of simultaneously satisfying several fairness metrics; P21 "optimizing for one type of fairness will suddenly make another type of fairness worse. if I optimize for fairness between individuals, it's possible that the fairness between groups will suffer, but also even one level lower, if I optimize for predictive parity, it's possible that the disparate impact will suffer." Other participants discussed tensions across categories of harm. For instance, P9 envisioned that making a system fairer would require collecting more data, which could be privacy-infringing, and certain participants' conceptions of harms were contextual and extremely relative, as they considered the environmental impact of model training non-harmful as long as the ML system was desirable for society or that it would somehow allow to save some energy somewhere, while others solely saw the potential for harm.

Beyond not always being aware of the tensions, note that developers sometimes hold invalid conceptions around these tensions. For instance, nine developers envisioned the acontextual existence of a fairness-accuracy trade-off [22, 27, 70], especially because they did not reflect on data biases that might render measures of accuracy invalid. One developer considered a feature harmful to be used by the model but argued for not dropping it, believing they would not be able to monitor for output bias (incorrect as the training and test sets can be different). Few prior works have studied these tensions and potential misconceptions quantitatively.

#### 4.2.2 Prioritizing Amidst Tensions

Because of the tensions, developers have to prioritize certain objectives or harms. These priorities differ across developers. For instance, while some developers reported being ready to use smaller models and datasets resulting in less accurate models in order to reduce the environmental or labor impact of model training, others judged model performance as the highest priority to optimize the model. Their prioritization was mainly informed by how important and severe they considered each harm individually, and relatively (when they perceived a tension, such as *P21 "This boils down to making a rational choice of what are we actually trying to optimize at the early stages?* And keeping in mind that making some sort of fairness metric better, it can still negatively influence other metrics."), the feasibility and effort needed to address the harm, and various cost-benefit trade-offs (e.g., utilitarian view vs. libertarian view) such as *P18 "This would not really be of my concern as in having to include, for sex, maybe 20 categorical options. Because at the end of the day, we're not doing politics, we're trying to solve a problem"*. Often, prioritization was found to be context-dependent, as demonstrated by P8 when discussing the trade-off between the environmental impact of ML systems and the desirability of these systems; P8 "It's not something that's on the top of my mind in the case of a model for a hospital. But for models being made for creating new images, like creating artwork, you could think is that worth it? There's a fine line in between the hospital and artwork."

# 4.2.3 Defining Various Goals

Developers who consider it important to handle a concern do not all take upon the same goals. Most adopted goals to mitigate the harmful impact. Yet, others did not because of other priorities and tensions, or the lack of (awareness of) methods for mitigation. For instance, a few developers discussed the impossibility of addressing subjectivity in labels; P5 "As far as I have a reasonable comfort on the quality of data, I'll go ahead. There's no end point to understanding data annotation, there will always be bias." Beside the pragmatic decision not to address a harmful impact, certain developers mentioned keeping track of the harm (e.g., when a population is silenced if the corresponding records are erased from the data) as a memo to carefully use the system, and sometimes to design work-arounds the harm, e.g., by having human decisions for the non-supported populations. P21 "I would see

whether we have any important outliers in the data. What could be a problem is: say you know that five people in this big dataset of 100000 records spent in hospital 100 days and all the others spent less than 20. Then the question would be whether the model that I built is at all applicable to such people. Probably not, so maybe it's best to remove records that seem to have very strong outliers. And have that caveat that the model shouldn't be applied in some very rare cases." The last solution that three developers proposed is not deploying the system, or making the harm transparent for the decision maker to take such an executive decision; P1 "if you need the mitigation approaches for the model to be accurate or have a good selection rate, you should question whether ML makes sense to use in this scenario." P6 "I would have this conversation with the hospital. I could only say where we're confident and where we're not." We refer the readers to Appendix Table 6 to obtain more details on the ways harms are prioritized and how their handling is operationalized.

Beyond the binary decision of addressing harm, developers discuss the extent to which the severity of a harmful impact has to be decreased to be satisfied with the ML system. The thresholds of satisfaction and the rationale for establishing such thresholds differ across developers. They either relied on the judgment of other stakeholders (e.g., data subjects, model requesters, or domain experts P6 "What is an acceptable difference in performance is a difficult question, and that's something you want to talk to all the stakeholders about."), on comparisons with prior algorithmic or human baselines, or on their intuition (P27: "In an ideal scenario, you want the system to be fully fair and accurate, but if you increase one, you decrease the other. So we want to cut in half the burrito, like an optimal trade-off. And that's context-dependent. If fairness is important, for example you have to classify felonies with race, then you shift to fairness, but if fairness is a low priority in the context, then you shift more to accuracy.")

#### 4.3 **Acting on the Concerns: Plurality of Operationalisation Practices**

#### A More Complex Workflow for Handling ML Harmful Impact

From our analysis, eight activities that ML developers perform specifically to handle harm emerged, in addition to the typical ML lifecycle activities that can impact harm. These are 1) understanding the allocation of responsibilities and power relations within their organization to identify potential obligations or obstacles to tackle harms; 2) envisioning the potentially harmful impact of the project; 3) identifying tensions between the potentially harmful impact of their ML system and other aspects of the systems; 4) prioritizing harms and setting up realistic goals for each harm; 5) identifying, adapting/developing, and applying algorithmic unfairness metrics and mitigation methods; 6) identifying, developing, and applying strategies to account for the other harms ML models foster; 7) actively warning the stakeholders empowered to deploy the ML model about the harms; and 8) working to develop reusable toolkits and responsible AI processes within their organization (often voluntarily). Not all developers performed each step, e.g., as they would not necessarily consider something to be harmful (subjectivity), nor realize the existence of tensions, or they would not have the opportunity or responsibility (nor would they take this responsibility) to handle harms. Certain activities also occur in different orders, sometimes iteratively, e.g., 5) and 6) are often performed simultaneously, and potentially serve to update on 3) and 4). That the process of handling harms of ML systems consists of multiple steps, in addition to the traditional ML lifecycle, is typically not accounted for by any prior research on ML workflows [19, 60, 77, 88, 127]. Only the idea of negotiating goals (4) has been made explicit in the past [84], and the one of understanding power relations (1) has been hinted at [7, 69]. We now discuss 5) and 6) in more depth as they are crucial to ML harm practices.

### 4.3.2 A Diversity of Approaches for Handling ML Harmful Impact

Developers adopt various strategies to actively handle harms outside the distributive fairness category. They might bring additional constraints onto the development process (e.g., on the dataset size, schema, or computational power, such as P15 "We have 20000 GPUs and it gives a very high human-level accuracy. On the flip side, if you have this much power budget, how do you obtain this same accuracy within any alternative algorithm with much less compute power?"), or engage in additional data engineering and model engineering efforts (e.g., deletion or re-collection of data in relation to privacy). They also sometimes envision restructuring the learning task and the broader system design and interactions with users, in the case of the desirability of the ML system.

As for distributive fairness, developers employ various approaches to quantify and tackle it. For instance, they considered one or multiple fairness metrics simultaneously, often selected among either group performance or group distribution, but sometimes among individual fairness (causal fairness metrics were only mentioned by one developer); P2 "because this model will work in hospital with patients where fairness is important, we check all the group fairness metrics of FairLearn." Similarly, for mitigating unfairness, they either proposed various manual or semi-synthetic transformations of the dataset, or applied different fairness mitigation methods across the three existing categories of methods. While most approaches revolve around data and algorithmic changes related to mitigation methods from the literature, some system-design-level transformations are also proposed that are not extensively discussed in the literature. For instance, P28 brought the need to develop a different, more usable, interface for the decision subjects to enter their data (avoiding dataset under-representation from minority individuals not familiar with the technology or input language), five developers proposed to leave out under-represented populations from the dataset and model, and five others modeled a new learning task; P6 "We actually have enough data that we might be able to train separate models. So you might not even use the normal FairLearn strategy, which is to train one model that works well across populations." Three participants also talked about envisioned non-technical solutions to harm identified by assessing algorithmic fairness P29 "If you find some disparity, what does that mean in the real world? What is the intervention you take? If you don't understand the harm, you can't take an intervention to stop the harm. That part is very important because there are plenty of cases where there's an intervention that isn't technical." Appendix Table 8, 9 and 10 lists the ways in which distributive unfairness is identified and mitigated.

# 4.3.3 A Diversity of Critical Reflections around Handling ML Harmful Impact

Some approaches employed might not be appropriate, either because they do not have the intended effects stated by the developer, or because they can cause new harm in certain contexts. For instance, in order to reach algorithmic fairness, three developers proposed to simply drop the sensitive attribute that presents unequal distributions, overlooking the limitations of "fairness through unawareness" [28] and especially the existence of proxy attributes that might skew a model. With regard to the issues that we had injected in the ML systems, 30% of developers did not realize the need for data sampling transformations to reach algorithmic fairness, nor the limitations associated with having too few data samples for certain categories of population. Other developers decided to aggregate data of different underrepresented groups to create a more equally-distributed dataset in comparison to the majority group, without envisioning that relevant differences between these groups might prevent algorithmic fairness [34]. Finally, other developers filtered out under-represented populations to reach parity across smaller numbers of groups, which can lead to harm for the silenced groups —what most did not realize. Concerning algorithmic fairness, this

result corroborates prior empirical works, e.g., the problematic belief in fairness through unawareness [23], and empirically validates prior conceptual work, e.g., for the various harmful forgetting practices such as data silences and the flawed WYSIATI ("What You See Is All There Is") assumption conceptualized by Muller et al. [78].

A majority of developers did not engage in reflective practices around epistemic or practical limitations of their workflow. The limitations identified by those who did matched the ones brought up by the conceptual literature. For instance, they talked about the limitations of fairness metrics in accounting for individual differences when receiving wrong outputs [75] or accounting for the impact of the systems on non-decision-subjects stakeholders [61]. For fairness mitigation, they discussed that some approaches might not be considered ethical [118] –P1 "One thing that people very commonly do is use different decision thresholds. The ones that I was talking about earlier for different groups, and that's a very easy way to get different selection rates, but what does it imply in practice? What this really means is that you literally put people to a different standard. And then whether that's justifiable or not, it really depends on the scenario."-, or that they reflect techno-solutionist trends where the solution allows to reach parity in numbers but does not solve the societal cause of the problem [31]. P2 "Demographic parity: making the decisions equal for everyone. It depends a lot on the way you do this. You can positively discriminate to get these outcomes, and it differs by use case if this is fair. You can also make the model work less good for the majority group and then it would be demographic parity. I wouldn't consider that fair." In the face of such limitations, the developers were often at a loss in knowing how to react.

These results validate and corroborate empirical works. Especially, certain participants present misconceptions towards certain fairness metrics [4, 21], and follow various, potentially flawed, rationales for selecting metrics and protected attributes [23, 35, 69, 93, 97]. Our results also extend these works. They elucidate developers' perceptions of the gap between algorithmic fairness and distributive fairness —only a few developers acknowledge it.

#### 5 Implications

# Supporting Practitioners in Every Step of their Workflow

# Supporting ML Developers

The multitude of misconceptions and mis-handlings around various harms beyond distributive fairness show the necessity to investigate how to support ML developers, and better understand where these issues stem from [7]. While it might be tempting to standardize harm-related considerations and practices, similarly to prior attempts at standardizing ML processes (e.g., MLOps [2, 110]) or algorithmic fairness [1]), it would be infeasible facing the rich nature of considerations identified, nor desirable due to the subjectivity of the problem. Instead, accounting for the general lack of recognition from ML developers that their work extends beyond a purely technical task to a social-technical one, we argue that the research community should first invest efforts into changing the mindsets of ML developers, and particularly foster contextualisation and reflexivity activities [20, 73], which are not commonplace. Insights from prior work on reflexivity outside ML could be used for this purpose [25, 30].

Short-term, we should equip developers with actionable tools to tackle the various harm-related steps of the ML lifecycle. Drawing upon the insights in this work, educational materials could delve into potential harms of ML and practical tensions, substantiated with specific facts and figures to avoid misconceptions, as well as lists of approaches to handle harms and warnings about mis-handlings, serving as best practices and anti-patterns. Prior works expressing recommendations to ML developers and researchers, e.g., to circumvent potential "fairness"

traps [104] could also be leveraged to build such materials. Practical tools could also guide developers in their workflows. Contrary to prior raw toolkits [16] centered around algorithmic fairness questions and existing technical solutions, we argue that practical tools should be designed with specific steps of the workflow we identified in mind. That would unambiguously fulfill needs of developers and avoid difficulties they face to adopt existing tools, e.g., not knowing *when* to use fairness toolkits [23]. To the best of our knowledge, few tools are directed towards ML developers for the steps we identified, whereas identifying potential harmful impact, or eliciting tensions and defining priorities is always important. Existing tools could also be adapted to account for broad harmful impact, be it fairness tools, e.g., via warning messages or checkboxes in order to probe reflections, or other ML tools, e.g., risk assessment [97] or requirement elicitation frameworks with explicit fields around harmful impact. In any case, the tools should not neglect the diversity of harmful impact concerns we uncovered, and the interdependence of the practices to handle each of them.

#### 5.1.2 ML Developers or Other Practitioners?

Recent debates discuss whether ML developers are the right individuals to address the socio-technical problems of ML (the myth of ML developers as "ethical unicorn" [92]). Our findings echo these debates. The concerns of ML developers go beyond any computer science training, e.g., warfare or economic implications of unfair system outputs, which translates into the misconceptions we identified. Besides, along the harm-related steps, various participants expressed the need to consult non-ML experts or resources, e.g., to decide whether their ML system might cause specific harm. To the best of our knowledge, there is no thorough argumentation suggesting ML developers as best suited to make the decisions they currently take in each step. It is impossible and not necessarily desirable to expect ML developers to make meaningful decisions—this displaces decisions on subjective topics from an ensemble of domain experts in the context that an ML system is deployed onto a single technical expert.

These considerations open up various questions. On the one hand, we should investigate how to foster collaborations with domain experts and stakeholders all along the harm-related steps of ML developers. Collaboration should be for the ML developers to receive the help needed or for them to supply useful information to appropriate non-developer parties with decision-making powers. Existing works have already identified the need for collaborations with ML developers in other contexts [23, 60, 69, 88, 109, 109, 115, 122, 127], or developed tools for various collaborative purposes [64], and their insights could be leveraged for questions of harms. Works around ML transparency via documentation [3, 17, 26, 38, 46, 49, 53, 73, 74] could also be adapted to log information relevant to the steps we uncovered, e.g., matrices of tensions identified between factors and harms, and justifications for the resulting prioritization. On the other side, who the relevant stakeholders to involve are and what powers they should have remains an open research question. HCI scholarship has started to broaden its scope from ML developers to involving UX designers in ML workflows [24, 109], and even considering broader organizational context [93, 113]. Designing new roles specialized in ML harms is also a new trend [96]. Further conceptual and empirical work is required to understand the pros and cons of involving various stakeholders, and their concomitant challenges.

# 5.2 Expanding Conceptual Research on Harms, A Tool to Reflect on Practices

To corroborate and extend prior empirical works, we extensively leveraged prior conceptual works, and our findings in turn have the potential to inform such efforts. Such prior conceptual works focus on algorithmic fairness, formalize issues around flawed assumptions made by developers or researchers [41, 66, 86, 104, 115], discuss

the underlying philosophical theories of different algorithmic fairness tools [13, 31, 36, 62, 118], demonstrate results about tensions [14, 54, 59, 89, 106, 124], and analyse sources of unfairness [32, 71, 103, 121]. These works represent rigorous frameworks for us to critically analyze the conceptions and practices of our participants, e.g., when they discussed apparent but sometimes invalid trade-offs between group and individual fairness metrics [14] or distributive and procedural fairness [42] or between accuracy and algorithmic fairness [54].

These works do not yet characterize every conception, prioritization, and handling approach we identified, especially around harms beyond distributive questions. Future work could investigate each finding independently, e.g., by conducting empirical studies, theoretical proof-based works, or conceptual reflections, to better understand their ins and outs. Particularly, our results outline a multitude of unspoken factors in the research community, e.g., conflicting ML performance, infrastructure requirements, or external data constraints (except the conflicting business/developer goals [69, 83, 85], and lack of metrics and mitigation methods for certain contexts [50]). As these factors are inherently in tension with harms, they unavoidably have to be accounted for by developers.

#### 5.3 Revisiting the Methodologies Employed in Empirical ML Scholarship

Study Design. We adopted a design that shifts from prior works [23, 50] to question prior assumptions, moving away from a study around the use of a tool (we only use notebooks and toolkits as probes to investigate current practices) and away from directly prompting for challenges and specifying harm, to a study around general practices leaving open the concerns. This enabled us to uncover new limitations and challenges in the practices of ML developers, leading to new research implications, especially showing that fairness toolkits might not be a solution in cases where ML developers do not hold meaningful reflections around distributive fairness. We notice an interesting parallel between the predominant techno-solutionist approach to solving distributive fairness via the limited concept of algorithmic fairness, and the HCI trend of developing fairness toolkits and studying challenges with algorithmic fairness conceptualizations without examining the needs first. While these prior works have been essential first steps towards supporting ML developers, some challenges previously identified, e.g., with fairness toolkits [23], could have been avoided by conducting formative studies around ML practices. Hence, introducing more diverse need-finding methodologies from the HCI community [39, 128] could help our community ground future research endeavors in the needs of practitioners.

Limitations. Although we are among the first to explore methodological shifts and holistically analyse concerns and related practices in the context of ML's harmful impact, we should not be the last. Our experimental setup bears limitations that might hinder the generalisability of our findings. While we strived to recruit a diverse set of participants in terms of demographics and experience with ML, it was not possible to obtain a larger sample for each category. Several of our observations, however, corroborate findings from previous studies, hinting at their validity. Yet, focusing on other domains -especially participants' own use cases within their particular organizational context—, and on less-represented segments of the population using targeted recruitment methods would be important in the future. Finally, we acknowledge our own unavoidable subjectivity in identifying and characterizing potential harms and misconceptions, calling for further efforts of triangulation.

#### 6 Conclusion

Our study represents a testimony of the constant socio-technical negotiations [84] needed to build a machine learning model. Our results echo previous studies on algorithmic fairness and contribute to the effort of triangulation of results in HCI research [68] for ML. We also complement prior works with new evidence of the complex and potentially worrying state of ML practices around broader harms, building a deeper and more comprehensive understanding of the (mis)conceptions and (mis)handling around algorithmic harms. This raises theoretical, design, methodological, and governance challenges to ultimately guide practitioners in curbing the impact of ML models. We believe that transdisciplinary efforts are needed to tackle these challenges.

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