

Project Title:

Enhancing Patient Care through IT: A Healthcare case

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Enterprise Architecture: Preliminary Phase Document

Version History

1	Version	Date Released	Last Update	Description
,	v1	03-04-2025	04-04-2025	Aligned ToC & content with TOGAF.

1. Introduction

This document outlines the Preliminary Phase of the TOGAF Architecture Development Method (ADM) applied to the context of healthcare, specifically focusing on insights derived from on-ground observations, surveys and organizational analysis conducted at AIIMS (All India Institute of Medical Sciences), New Delhi.

Our approach combines field-level data collection from hospital departments, workflow analysis, and business process modelling with the structure of TOGAF. In this phase, we cover the organizational model, current process landscape, stakeholder mapping, architecture capability, EA maturity and gap analysis, tailored principles, and governance structure—forming the foundation for subsequent architecture development.

2. Organization Model for Enterprise Architecture

2.1 Hospital Organizational Structure

AIIMS, New Delhi, as one of India's premier healthcare institutions, operates with a complex and layered organizational structure. This structure spans academic, clinical, research, and administrative functions. Understanding this hierarchy is essential to aligning enterprise architecture (EA) effectively across all relevant domains.

The key levels of the organizational hierarchy are:

Director

The apex authority at AIIMS, responsible for institutional leadership, strategy, and policy implementation. The Director reports to government authorities and oversees both medical and administrative wings.

Dean

Oversees academic and clinical education programs. Acts as a bridge between the medical college and hospital functions, ensuring that teaching and training are integrated into clinical workflows.

• Medical Superintendent

Equivalent to the Chief Operating Officer, the Medical Superintendent manages the



day-to-day clinical and administrative operations of the hospital. Plays a crucial role in inter-departmental coordination.

Chiefs of Departments / Heads of Departments (HODs)

Senior medical professionals who lead individual clinical and non-clinical departments such as Cardiology, Orthopedics, Radiology, Nursing, etc. They are responsible for departmental performance, research initiatives, and service delivery.

Administrative Managers and Coordinators

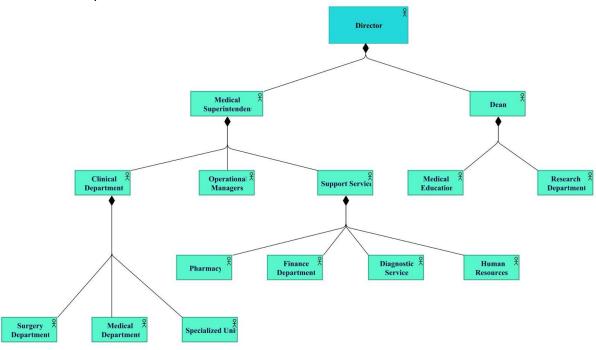
These roles include hospital administration, logistics, patient care services, nursing services, IT operations, procurement, and finance. They ensure the smooth functioning of support services critical to hospital operations.

Supervisors and Unit Coordinators

Responsible for day-to-day execution at departmental or ward levels, managing frontline staff, addressing operational issues, and reporting to departmental heads.

Support Staff

Includes clerical workers, receptionists, record keepers, and assistants involved in registration, scheduling, patient record maintenance, and support functions across the hospital.



2.2 EA Roles and Responsibilities

To introduce and sustain enterprise architecture at AIIMS, a dedicated EA function will be embedded within the institutional framework. The EA function will not replace existing roles but will operate as a strategic layer that collaborates with clinical, technical, and administrative leadership.

The proposed EA roles and responsibilities are:

• Chief Enterprise Architect

Leads the EA initiative, ensuring alignment with institutional strategy and guiding the development of architecture artifacts across all TOGAF domains.

Domain Architects

Each domain architect is responsible for one core architecture domain:



- Business Architect Models hospital processes, stakeholder journeys, and value chains.
- Data Architect Defines data structures, governance, flow, and integration strategy.
- Application Architect Maps the application landscape and recommends improvements for interoperability and user experience.
- Technology Architect Designs the infrastructure, network, and platform roadmap.

Architecture Governance Board

A cross-functional board composed of representatives from medical, administrative, and IT leadership. This board will review and validate architecture decisions and ensure alignment with AIIMS' mission and compliance standards.

IT and HMIS (Hospital Management Information System) Team
 Provides support in implementing architectural recommendations, conducting system integration, and managing technical execution across departments.

2.3 Stakeholder Engagement Strategy

Given the operational scale of AIIMS, stakeholder engagement is critical to ensure the relevance and feasibility of the enterprise architecture initiative. Our engagement approach during this phase was focused and targeted, involving key stakeholders directly associated with patient care and IT infrastructure:

IT and HMIS Department

Engaged through discussions to understand the current digital infrastructure, system capabilities, data flow, and existing challenges in integration and scalability.

Medical Practitioners (Doctors)

Selected clinicians and department representatives were consulted to gather insights on clinical workflows, service delivery gaps, and technology-related pain points that affect patient care.

Patients

Informal interactions and feedback were collected to understand patient experience, pain points in service access, and expectations from digital health services.

3. Current Business Process Overview

3.1 Overview of Hospital Business Functions

The hospital's day-to-day operations span both clinical and administrative domains. Key functional areas identified through surveys and reference models include:

Patient Registration

The initial entry point for both OPD and IPD cases. Processes are semi-digitized but still rely on manual entries at physical counters, causing delays and data inconsistencies.

Appointment Scheduling

A mix of physical token-based and limited online systems is used. This often leads to mismanagement of queues and appointment overlaps.



Diagnostics (Lab/Radiology/Pathology)

Investigative services are operational but lack cohesive digital integration. Lab requests and result dissemination are often delayed due to disconnected systems.

Consultation and Treatment

Clinical decision-making is supported by incomplete or inconsistent patient records. Protocol standardization is lacking across departments.

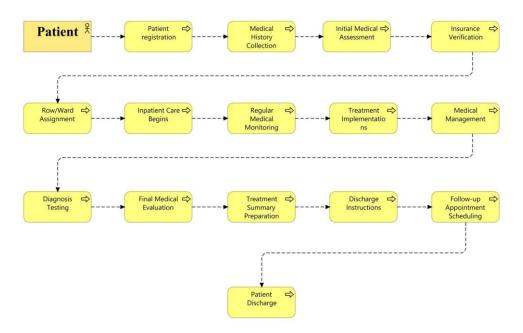
Billing and Discharge

Final processing of the patient journey, which remains largely paper-based. Clearance workflows are manual, contributing to discharge delays and administrative overhead.

3.2 Patient Journey Process Flow

A typical patient flow—from registration to discharge—reveals critical handoff points between administrative and clinical services. The patient journey includes:

- 1. Arrival and registration
- 2. Appointment/token issuance
- 3. Consultation and diagnostics referral
- 4. Diagnostic tests and results processing
- 5. Follow-up consultation
- 6. Treatment or admission (if needed)
- 7. Discharge and billing



4. Architecture Capability Definition

4.1 Vision and Objectives

The primary vision of the enterprise architecture initiative at AIIMS is to modernize and integrate digital systems in alignment with patient-centric goals, clinical efficiency, and institutional excellence. The objectives include:



- Align IT systems with patient care delivery to ensure seamless access to medical services, records, and diagnostics across departments.
- **Support national healthcare missions** such as the Ayushman Bharat Digital Mission (ABHA), focusing on interoperability and digital health IDs.
- **Enable data-driven decision-making** through standardized information flows and integrated platforms.
- **Ensure data privacy and security** by embedding robust cybersecurity protocols and compliance with health data regulations like DISHA, HIPAA, and NDHM.
- **Improve scalability and agility** to accommodate future innovations in healthcare delivery and medical education.

4.2 Establishing the Architecture Capability

In alignment with TOGAF's guidance, the following subcomponents define AIIMS' Architecture Capability:

4.2.1 Organizational Context and Scope

- The architecture capability will span clinical operations, digital health systems, patient services, academic systems, and administrative functions.
- EA will be embedded into the **hospital governance structure**, ensuring influence at the Director, Dean, and Medical Superintendent levels.

4.2.2 Stakeholder Environment

- Engagement from clinical, IT, and administrative domains has revealed fragmented legacy systems and an urgent need for unified architecture governance.
- Stakeholders include clinicians, IT staff, department heads, administrative officers, and patients.

4.2.3 Architecture Governance and Process

- An **Architecture Governance Board** will be established to review architecture compliance, approve major initiatives, and resolve escalations.
- Governance processes will include architecture review checkpoints, audit trails, documentation standards, and alignment with TOGAF ADM cycles.

4.2.4 Capability Maturity Target

- AIIMS currently exhibits Level 1–2 maturity (ad-hoc to repeatable processes).
- The target is to achieve Level 4 maturity (managed and measurable architecture processes) within a 3-year roadmap, starting with foundational training and pilot implementations.

4.2.5 Integration with Existing Frameworks

- EA activities will intersect with:
 - Existing HMIS systems
 - AIIMS Digital Health Strategy
 - o MoHFW's NDHM integration goals
 - Clinical audit and quality improvement frameworks



4.2.6 Architecture Capability Maturity Roadmap

Dimension	Current State	Target State	Milestones
Governance	Informal / Ad-	Formal EA Governance	Establish EA Board,
	hoc	Board	define charters
Processes &	Project-based /	Integrated with TOGAF	Adopt TOGAF ADM
Methodology	Isolated	ADM	cycles across projects
Tooling	Basic	Centralized EA tool	Deploy ArchiMate,
	modelling in	stack	Confluence, Teams
	silos		workflows
Skills & Training	Limited EA	Certified	Conduct EA training &
	knowledge	TOGAF/ArchiMate	certification workshops
		team	
Stakeholder	IT-led, low	Cross-functional	Clinician involvement in
Involvement	clinical input	architecture	EA decisions
Repository &	Scattered docs	Central EA knowledge	Setup version-controlled
Documentation		repository	document archive

4.3 EA Team and Tools

To drive this initiative, a core EA team will be constituted comprising domain architects, clinical advisors, and IT managers. The team will leverage the following tools and platforms:

- **Modelling and Design**: ArchiMate for creating structured, layered architecture models aligned with TOGAF standards.
- **Documentation and Collaboration**: Confluence, MS Word, and Google Docs for maintaining architecture repositories, collaborative authoring, and version control.
- **Communication and Coordination**: Microsoft Teams for ongoing coordination, real-time discussions, and stakeholder engagement across departments.
- Reference Systems:
 - AIIMS New Delhi's existing digital infrastructure serves as the primary reference for assessing current capabilities and identifying transformation opportunities.
 - Safdarjung Hospital's HMIS implementation offers comparative insights into governance models, tool deployment, and process workflows that can inform best practices.

4.4 Resource Planning and Training

To ensure successful EA implementation and sustainability, capability building is essential. Observations from field surveys and hospital visits suggest the following key areas of concern:

- Gaps in technical familiarity with EA tools and modelling practices across departments.
- **Limited interoperability knowledge** among system users, especially between legacy platforms.
- Fragmented understanding of digital strategy at the operational level.



To address these:

- Training programs and workshops will be conducted for relevant staff on TOGAF fundamentals, ArchiMate modelling, and data governance practices.
- **Cross-functional knowledge-sharing sessions** will help align clinical, administrative, and IT teams with the EA vision.
- Progressive onboarding of EA tools will be paired with mentorship from domain experts and iterative capability assessments.

5. EA Maturity Assessment and Gap Analysis

5.1 Survey Summary

As part of the enterprise architecture maturity assessment, surveys, interviews, and infrastructure walkthroughs were conducted at AIIMS New Delhi, supplemented by learnings from the Safdarjung Hospital HMIS implementation. Key findings revealed several organizational and technical limitations:

- AIIMS currently operates entirely through localized servers connected via optical LAN networks, without any functional reliance on public cloud platforms. This is a deliberate architectural choice driven by institutional policy prioritizing data security and risk control.
- Internet and Wi-Fi access are intentionally restricted across hospital campuses; only intranet-based services are available within the institution. These controls were reinforced post-2022 to mitigate cyber vulnerabilities (e.g., ransomware threats).
- Each department functions as an IT silo, with its own server infrastructure and
 minimal direct interdepartmental connectivity. While all departmental systems are
 eventually routed through the central server (managed by the Computer Facility),
 there is no real-time interoperability among them.
- Decision-making in system upgrades, data policies, and architectural changes is highly centralized, typically governed by consultative meetings involving the Dean, senior medical leadership, and relevant government bodies.
- Web applications and portals are not developed in-house; instead, they are
 outsourced to third-party agencies such as National Informatics Centre (NIC)
 through formal tendering processes.
- AIIMS follows HIPAA-aligned privacy standards, functioning as a self-regulatory body. However, institutional practices still rely on manual coordination in the absence of centralized dashboards or integrated digital workflows.
- Security protocols are robust and regularly reviewed. AIIMS mandates cybersecurity audits every three months, alongside weekly training and refresher sessions to ensure digital hygiene and system preparedness.

5.2 Identified Gaps

The current state of enterprise architecture at AIIMS New Delhi reveals several structural, technological, and governance-related limitations that inhibit the institution's ability to scale, interoperate, and deliver fully integrated digital healthcare. The following gap analysis summarizes the critical deficiencies across capability areas:



Category	Current State	Target State (To-	Identified Gap	Impact
		Be)		
Patient Data	Department-	Centralized EHR	No centralized	Data
Management	specific data	system	patient data	duplication,
	silos; records	accessible across	repository.	fragmented
	stored locally	departments		care, delayed
	without	with unified		clinical
	central EHR.	patient profiles.		decisions.
Infrastructure	On-premise,	Secure hybrid or	Absence of	Limited agility,
& Hosting	LAN-based	private cloud	cloud	no off-site
	servers; no	infrastructure	infrastructure.	backup,
	cloud adoption	with disaster		inadequate
	due to security	recovery and		support for
	policy.	scalability.		telemedicine or
				scaling.
System	Disconnected	API-driven	Fragmented	Poor
Interoperability	departmental	architecture	architecture and	coordination,
	systems with	based on	lack of semantic	manual re-
	custom	FHIR/HL7 with	interoperability.	entry,
	formats and	service-oriented		integration
	local	communication.		bottlenecks.
	protocols.			
NDHM	Partial	Full alignment	Low compliance	Ineligibility for
Compliance	awareness and	with NDHM	with national	national
	minimal	frameworks and	digital health	programs,
	integration	ABHA ecosystem	frameworks.	limited patient
	with NDHM	participation.		portability.
	standards			
	(e.g., ABHA ID,			
	FHIR			
	protocols).			
Architecture	Ad-hoc IT	Established EA	Weak	Risk of
Governance	planning;	governance	architecture	misalignment,
	project-based	board, defined	governance	uncoordinated
	decisions;	roles,	structures.	innovation,
	limited formal	architecture		vendor
	architecture	review boards		dependency.
	oversight.	and audits.		
Security & Data	Strong controls	Institutional-	Security not	Reactive
Privacy	(air-gapped	level data	addressed as an	posture, lack of
	systems,	protection	architectural	system-wide
	audits,	strategy	layer or	security
	intranet), but	embedded	capability.	architecture or
	no unified EA-	within EA layers.		proactive



level security		threat
strategy.		modeling.

5.3 Recommendations

To enhance enterprise architecture maturity and address the identified capability gaps at AIIMS, the following strategic interventions are recommended:

• Implement a Cloud-Enabled HMIS Platform:

Transition to a secure, modular, and cloud-native Hospital Management Information System to enable real-time access, scalability, disaster recovery, and remote care delivery such as telemedicine. This will significantly reduce operational bottlenecks and improve system resilience.

Adopt National Interoperability Standards:

Ensure integration with the National Digital Health Mission (NDHM) by adopting FHIR-based interfaces and ABHA ID protocols. This alignment will enhance data portability, facilitate patient mobility, and foster ecosystem-wide interoperability.

• Enable API-Centric Integration:

Develop an API-driven architecture layer to facilitate seamless data exchange across departments and external health networks. This will allow for decoupled, real-time integration while reducing manual data reconciliation.

Institutionalize Data Governance Frameworks:

Establish a robust, enterprise-wide data governance structure to oversee data quality, privacy, and compliance. Clearly defined roles, standard operating procedures, and audit mechanisms should be enforced to uphold accountability and consistency.

• Execute a Phased Legacy System Retirement Strategy:

Develop a migration roadmap to retire fragmented legacy systems in a controlled and phased manner. This roadmap should be guided by TOGAF's ADM phases to ensure business continuity, risk mitigation, and incremental value delivery.

5.4 EA Maturity Assessment

The current maturity of Enterprise Architecture (EA) at AIIMS has been assessed across five core capability domains. Each domain is rated using a **5-level scale**:

- Level 1 Ad Hoc
- Level 2 Developing
- Level 3 Defined
- Level 4 Managed
- Level 5 Optimized

Capability Domain	Current Level	Description
Architecture	Level 2 –	Governance mechanisms exist at a high level
Governance	Governance Developing (Director, Dean), but lack dedicated archite	
		governance boards, defined roles, or KPIs.
Architecture	Level 1 – Ad	No formal EA process in place. Architecture is
Process Maturity	Нос	reactive, initiated through departmental needs
		rather than strategic alignment.



Tools & Modelling	Level 2 –	Limited use of tools like ArchiMate; modeling			
Standards	Developing	practices are inconsistent and not integrated into			
		decision-making.			
Stakeholder	Level 2 –	Stakeholders are informed but not actively engaged			
Engagement	gement Developing in EA design or lifecycle. Cross-f				
		collaboration is limited.			
Data &	Level 1 – Ad	Patient data is siloed, infrastructure is localized			
Interoperability	Нос	(LAN-based), and interdepartmental data sharing is			
		fragmented. No unified EHR or FHIR adoption.			

6. Tailoring TOGAF for Healthcare

6.1 ADM Customization

The TOGAF Architecture Development Method (ADM) has been tailored to address the specific needs and sensitivities of the healthcare domain, particularly in the context of AIIMS:

- Interoperability: Architecture phases include defined checkpoints to ensure that systems support seamless communication across departments and external entities like NDHM.
- Data Privacy and Clinical Safety: Each phase embeds review steps focused on the
 ethical handling of patient data, ensuring compliance with both national regulations
 and institutional protocols.
- **Regulatory Alignment**: Legal and regulatory compliance (such as with HIPAA-equivalent frameworks in India) is treated as a primary design constraint throughout architecture planning and implementation.
- **Incremental Roadmap**: Given the complexity of hospital operations, TOGAF phases are rolled out iteratively, prioritizing high-impact areas like patient records, diagnostics, and telemedicine integration.

6.2 Industry Standard Integration

The EA framework has been aligned with globally recognized and locally mandated healthcare standards to ensure scalability, security, and interoperability:

- FHIR (Fast Healthcare Interoperability Resources) and HL7 standards are adopted to enable structured, API-based healthcare data exchange.
- **HIPAA-equivalent data protection protocols** are followed to ensure privacy, confidentiality, and data access governance.
- NDHM compliance is incorporated into data design and integration strategies to support national digital health initiatives such as ABHA (Ayushman Bharat Health Account).
- Alignment with Indian telemedicine and medical device policies has also been considered in long-term architectural planning.



6.3 Architecture Repository Setup

To facilitate collaboration, traceability, and governance, a centralized architecture repository is being established with the following features:

- Structured artifact management via shared cloud-based folders (e.g., OneDrive/SharePoint) organized by ADM phases and domains.
- **Role-based access control** to ensure appropriate access for architects, IT teams, clinicians, and decision-makers.
- **Visual models using ArchiMate**, representing baseline and target architectures for business, application, data, and technology layers.
- Change log and versioning support to track architectural decisions, iterations, and stakeholder inputs.

7. Architecture Principles

7.1 Overview

Architecture principles provide the foundation for making consistent IT and business decisions across AIIMS. These principles guide how systems are designed, integrated, and managed to ensure alignment with clinical objectives, regulatory mandates, and national digital health initiatives.

In accordance with TOGAF, each principle includes:

- Name A clear and concise label.
- Statement What the principle dictates.
- Rationale Why the principle is important.
- Implications Consequences of applying the principle.

These principles are categorized into four architecture domains: **Business, Data, Application, and Technology (BDAT)**.

7.2 Architecture Principles for AIIMS

The following classic TOGAF principles were adapted to suit AIIMS' public healthcare mission:

TOGAF Principle	AIIMS Adaptation (Patient-Centric Focus)
Common Use	Service Orientation – Architected around real-world patient care
Applications	services that can be reused and scaled across hospitals.
Business Continuity	Continuity of Critical Care Services – Ensures uninterrupted
	delivery of essential clinical and administrative functions.
Data is Shared	Data is Shared and Secure – Promotes real-time data availability
	across units while protecting patient confidentiality.
Interoperability	Interoperability by Design – Systems must connect seamlessly
	within and beyond AIIMS using open healthcare standards (e.g.,
	FHIR)
Maximize Benefit to	Network-Wide Optimization – Prioritizes decisions that serve the
Enterprise	broader patient care ecosystem, not just local gains.



Compliance with	Compliance with HIPAA, NIC, NDHM – All systems and services
Law	must meet legal and regulatory standards relevant to healthcare
	delivery.
Reuse Before Buy or	Reuse of Institutional Assets and Proven Systems
Build	

7.3 Customized Principles by Domain (with TOGAF Format)

A. Business Architecture Principles

Principle 1: Primacy of Principle

Statement:

Architecture and information management principles must be consistently applied across all participating hospitals and healthcare organizations in the network.

Rationale:

A shared set of architectural principles ensures a unified, secure, and efficient patient care experience across diverse institutions. This promotes interoperability, quality assurance, and mutual learning across the healthcare ecosystem.

Implications:

- No hospital or department may bypass these principles during implementation or operations.
- All digital initiatives—whether local or group-wide—must undergo compliance checks against the principles.
- Local practices must align with shared principles to preserve consistency.
- This reduces duplication, ensures smooth inter-hospital coordination, and maintains data integrity across the network.

Principle 2: Maximize Benefit to the Enterprise

Statement:

Information and technology decisions must prioritize the maximum benefit to the entire hospital network over local optimization.

Rationale:

Isolated decisions can create fragmentation. Enterprise-aligned architecture supports economies of scale, seamless patient experiences, centralized insights, and efficient resource use across all institutions.

Implications:

- Solutions must be evaluated for both local and network-wide impact.
- Hospitals may need to adjust local preferences to support shared goals.
- Resource allocation should favor systems that maximize collective value.
- Enterprise-wide governance is required to balance local and strategic priorities.

Principle 3: Business Continuity

Statement:

Critical clinical and operational services must remain uninterrupted across hospitals, even during system failures or disasters.



Rationale:

In healthcare, downtime risks patient safety. With growing reliance on digital systems, robust continuity plans are essential for reliable, uninterrupted services.

Implications:

- Every hospital must prepare for outages with backup methods (e.g., offline data access, paper records).
- Systems must support redundancy, failover, and geographically distributed recovery.
- Regular disaster recovery drills and vulnerability assessments must be standard practice.
- Applications must be classified by criticality to guide recovery efforts.
- Standardized resilience practices should be coordinated across the network.

Principle 4: Service Orientation

Statement:

Architecture will be structured around modular, patient-centric services designed for reuse and interoperability across the hospital chain.

Rationale:

A service-oriented approach enables scalable, interoperable, and flexible solutions that align with real-world healthcare processes and improve patient experiences.

Implications:

- Services must reflect distinct healthcare activities (e.g., discharge, diagnostics) and follow open standards (e.g., HL7, FHIR).
- Clear definition of business logic, security rules, and integration contexts is essential.
- Services should be loosely coupled and managed with strong governance.
- Each service must be assessed for care enhancement, interoperability, and compliance.
- Services must be accessible across locations, platforms, and systems.

Principle 5: Compliance with Law

Statement:

All systems and data processes must comply with national and international healthcare regulations, including NIC, HIPAA, and HITRUST.

Rationale:

Legal compliance is critical for safeguarding patient privacy and institutional trust. It also ensures compatibility with global health data ecosystems.

Implications:

- Systems must align with NIC and international data usage laws.
- Staff must be trained regularly on legal updates and data handling protocols.
- Strong controls on data access, retention, and audit trails are mandatory.
- Security features must be integrated from the design stage.
- Compliance must be continuously monitored through audits and assessments.
- Legal obligations must override operational convenience when in conflict.

Principle 6: IT Responsibility

Statement:

The IT organization is responsible for delivering infrastructure and services that meet the hospital network's functional, clinical, and operational needs.



Rationale:

Clear IT accountability ensures efficient alignment with user needs, optimizes resource use, and enables consistent, scalable support for healthcare delivery.

Implications:

- A centralized IT governance model should prioritize projects based on clinical impact and ROI
- IT must establish service-level expectations with departments.
- Collaboration with clinicians and admins is essential to identify real needs.
- Architecture must support integration, security, and adaptability across the enterprise.
- IT systems must enable real-time services, even in rural or resource-limited settings.
- Compliance, cost-efficiency, and modularity must be embedded in all technology choices.

B. Data Architecture Principles

Principle 7: Data is an Asset

Statement:

Patient data is a strategic enterprise asset. It must be accurate, secure, and governed via a unified data model to support informed decisions, high-quality care, and scalability across the hospital network.

Rationale:

In a multi-hospital system, well-managed data drives operational efficiency, patient-centered care, regulatory compliance, and strategic growth. A unified patient data model governed by Master Data Management (MDM) ensures consistency and reliability. Centralized analytics transform this data into actionable insights.

Implications:

- A common patient data model must be adopted network-wide to support interoperability.
- MDM must be enforced to eliminate duplication and maintain data accuracy.
- Establish a centralized governance framework to define data ownership, stewardship, and access policies.
- A robust analytics data warehouse is essential for deriving clinical and operational insights.
- Data must be treated as a critical asset—secure, reliable, and available at all times.
- Clear roles and responsibilities must be defined for stewardship, maintenance, and access management.

Principle 8: Data is Shared

Statement:

Patient data must be securely shared among authorized stakeholders to enable coordinated care, continuous service, and informed decision-making across all hospitals in the network.

Rationale:

Effective healthcare relies on timely, accurate access to shared data. Secure, governed data exchange reduces errors, prevents duplication, and enhances both clinical outcomes and patient satisfaction.



- Systems must enable interoperability through standardized APIs or FHIR-based data protocols.
- Data sharing must be governed by role-based access, patient consent, and compliance with laws like HIPAA and NIC/NHRC.
- Governance must clearly define what data can be shared, with whom, and under what circumstances.
- MDM and data quality policies must ensure consistency of shared data.
- Cross-functional collaboration is essential to define and prioritize meaningful datasharing use cases.

Principle 9: Data is Accessible

Statement:

Authorized users must have timely, secure, and seamless access to the data they need for clinical, administrative, or analytical purposes.

Rationale:

Hospital operations and patient care depend on real-time access to accurate information. High usability and system responsiveness are essential for performance and care delivery—especially in time-critical or resource-limited contexts.

Implications:

- Systems must ensure high-speed, user-friendly data access across all facilities and platforms.
- Ensure 24/7 system availability with built-in redundancy and failover mechanisms.
- Implement role-based access controls, audit trails, and authentication protocols.
- Data access should extend to mobile, cloud-based, and EMR-integrated interfaces.
- Define accessibility policies based on role: clinical staff, researchers, analysts, or support personnel.

Principle 10: Data Security

Statement:

Patient data must be protected at all times—whether in transit, at rest, or in use—against unauthorized access, breaches, or alteration.

Rationale:

Confidentiality, trust, and regulatory compliance hinge on comprehensive security controls. Ensuring data integrity safeguards patients, meets legal obligations, and prevents reputational damage.

- Enforce encryption, multi-factor authentication, and continuous access monitoring across all platforms.
- Develop robust incident response and breach management frameworks.
- Align security protocols with HIPAA, HITRUST, and national standards such as NIC/NHRC.
- Conduct regular penetration testing, risk assessments, and security audits.
- Enforce strict governance over access to PHI (Protected Health Information), PII (Personally Identifiable Information), and analytics datasets.



C. Application Architecture Principles

Principle 11: Technology Independence

Statement:

Applications developed for the hospital network must be technology-agnostic, supporting deployment across diverse environments (cloud, on-premises, hybrid) and integration with both modern and legacy systems.

Rationale:

In a dynamic and expanding healthcare ecosystem, technology lock-in creates barriers to innovation, scalability, and integration. Technology-independent applications promote long-term adaptability, enabling the healthcare network to evolve with emerging technologies like AI, remote care, and wearables—without reengineering core clinical workflows.

Implications:

- Design using open standards and cross-platform frameworks (e.g., React, Flutter, Java Spring, .NET Core).
- Adopt containerization technologies (e.g., Docker, Kubernetes) to enhance deployment flexibility.
- Use middleware and API abstraction layers for interoperability with legacy EMRs, lab systems, and external applications.
- Apply microservices architecture with standardized interfaces to support modular, composable application delivery.
- Evaluate COTS/GOTS solutions for integration flexibility, vendor neutrality, and standards compliance before adoption.
- Applications must be capable of operating within HIPAA/HITRUST/NIC-compliant infrastructures across multiple cloud vendors (e.g., AWS, Azure, NIC Cloud).

Principle 12: Ease of Use

Statement:

Applications must be intuitive, accessible, and user-centered—ensuring a smooth, efficient, and error-free experience for clinicians, patients, administrators, and support staff across all locations and ability levels.

Rationale:

Healthcare staff work in high-pressure, high-stakes environments. Complex or inconsistent interfaces increase cognitive load and risk of clinical error. User-friendly applications accelerate adoption, reduce training costs, and directly contribute to better patient care and workflow efficiency.

- Define a common UI/UX design system to ensure consistency across modules (colors, icons, layout, feedback cues).
- Conduct usability testing across roles and hospital types (e.g., tertiary care, rural clinics).
- Design for accessibility: include multilingual interfaces, screen reader support, voice input, and responsive design for mobile/tablet access.
- Align application interfaces with real-world healthcare workflows—such as limiting high-frequency tasks to 3 clicks or less and visually flagging urgent clinical data.



- Implement role-based dashboards so users only see the data and functions relevant to their responsibilities.
- Integrate patient-facing portals with clear navigation, appointment management, and educational resources for digital inclusion.

D. Technology Architecture Principles

Principle 13: Requirements-Based Change

Statement:

All changes to healthcare IT architecture—across applications, data, or infrastructure—must be driven by well-documented and validated clinical, operational, or regulatory needs across all participating hospitals.

Rationale:

To ensure technology remains aligned with real-world healthcare delivery, only requirements-backed changes should be made. This prevents unnecessary complexity, ensures clinical relevance, and aligns IT updates with patient care priorities and regulatory mandates.

Implications:

- A clinical-business-IT triage process must review all proposed changes against validated user stories (e.g., clinical workflows, administrative needs, compliance).
- No system changes (e.g., upgrades, new integrations) are to be implemented without traceable justification tied to measurable clinical or operational outcomes.
- Formal change management processes must involve multidisciplinary stakeholders, including physicians, compliance officers, and IT.
- Helps avoid "technology for technology's sake," ensuring all investments contribute to meaningful outcomes.
- Ensures all major revisions (cloud migration, data models, service upgrades) are purpose-driven and fiscally justified.

Principle 14: Responsive Change Management Statement:

Change must be implemented through structured, agile processes that minimize disruptions while enabling rapid adaptation to evolving healthcare needs, technologies, and regulatory frameworks.

Rationale:

As patient expectations, clinical practices, and regulations evolve, hospital IT systems must adapt without compromising availability, data integrity, or care delivery.

- A unified, hospital-wide change management framework must be adopted, incorporating user feedback from all levels (clinical, admin, IT).
- Every deployment should include rollback plans, training protocols, and change impact assessments.
- New capabilities (e.g., AI diagnostics, telehealth features) should be introduced through iterative rollouts with monitoring and support.
- Change should enhance innovation while preserving the reliability, safety, and regulatory compliance of critical services.



Principle 15: Control Technical Diversity

Statement:

The technology stack across the hospital network must be standardized to promote interoperability, reuse, and simplified operations.

Rationale:

Excessive variation in platforms, programming languages, or infrastructure leads to integration challenges, cost inefficiencies, and increased operational risk—particularly in a shared-service, multi-location healthcare system.

Implications:

- Establish and enforce an approved list of technologies (e.g., programming languages, databases, APIs, cloud platforms).
- Reuse shared services and components such as EMR APIs, patient profiles, and reporting dashboards wherever possible.
- Technical diversity must be permitted only when clearly justified by a unique business or clinical need (e.g., specialized diagnostic equipment).
- A governance body must oversee all new technology adoptions to prevent fragmentation, vendor lock-in, or security lapses.

Principle 16: Interoperability by Design

Statement:

All technical systems—applications, hardware, and data platforms—must comply with open standards to ensure seamless interoperability across the entire hospital network.

Rationale:

In distributed healthcare, consistent and secure patient data exchange is essential for continuity of care, data-driven decision-making, and scalable innovation. Standards-based interoperability avoids siloed systems and protects long-term IT investments.

Implications:

- Mandate the adoption of standards such as HL7 FHIR, DICOM, SNOMED CT, ICD-10, and compliance with HIPAA, NIC, and HITRUST.
- Design a centralized interoperability framework to support data flow across legacy systems, IoT devices, labs, and mobile apps.
- Create governance for:
 - Approving technical standards.
 - Documenting and validating exceptions.
 - Updating standards to align with emerging technology.
- Maintain an inventory of all systems and their interoperability status.
- Support real-time data exchange across hospitals via middleware, shared APIs, or cloud-based synchronization layers.

8. Architecture Governance

Architecture governance ensures that the architecture process is well-managed, compliant, and aligned with both strategic goals and regulatory standards. It helps enforce discipline, promotes best practices, and provides oversight to manage risk and complexity throughout the architecture lifecycle.



Architecture Governance Structure

To ensure consistency, accountability, and alignment with institutional goals, an Architecture Governance Structure has been established. It defines the roles, responsibilities, and decision-making hierarchy required to guide the development and implementation of the enterprise architecture at AIIMS.

Governance Framework:

Director, AIIMS

Provides institutional oversight and final authority on strategic IT and architecture decisions.

Architecture Board

The central decision-making body for architecture alignment, consisting of domain architects and senior stakeholders. Responsible for approving architectural blueprints, roadmaps, and compliance reviews.

• Architecture Domains:

- Business Architect Aligns architecture with institutional business goals, including hospital operations and clinical workflows.
- Data Architect Ensures data standardization, governance, and interoperability in alignment with NDHM and other standards.
- Application Architect Oversees system integration, application performance, and scalability.
- Technology Architect Manages infrastructure strategy, including cloud adoption, cybersecurity, and network architecture.

• Advisory and Implementation Support:

- Clinical Advisors Represent frontline medical staff to ensure clinical relevance and usability.
- Administrative Stakeholders Bring operational priorities and constraints into the governance process.
- IT & HMIS Team Responsible for executing the architecture plan, managing platforms, and supporting integration efforts.

9. Risk and Constraint Analysis

9.1 Identified Risks

1. Resistance to Change

Description:

Institutional inertia and limited digital maturity among clinical, administrative, and support staff can result in reluctance to adopt new systems, workflows, and technologies.

Implications:

- Delayed rollouts due to user pushback.
- Suboptimal usage of EA-aligned systems, leading to failure in realizing expected henefits
- Need for extensive change management, training, and continuous stakeholder engagement.

2. Budgetary Constraints



Description:

As a publicly funded institution, AIIMS operates under strict fiscal controls, which may restrict the scale and continuity of EA-driven transformations.

Implications:

- Limited resources for infrastructure upgrades, skilled personnel, or specialized EA tools.
- Potential gaps in long-term sustainability and roadmap execution.
- Need for phased implementation with clearly prioritized outcomes and strong ROI justification.

3. Data Privacy and Security Risks

Description:

Handling highly sensitive patient data demands strict adherence to national health data regulations (e.g., NDHM, HIPAA-equivalent standards). Any lapse can lead to compliance violations or reputational damage.

Implications:

- High investment required in cybersecurity infrastructure and protocols.
- Need for ongoing training on data handling and role-based access.
- Implementation of robust data governance and audit frameworks.

4. Legacy System Complexity

Description:

AIIMS' existing IT landscape consists of fragmented, siloed systems deeply woven into day-to-day hospital workflows, often without documentation or standard integration mechanisms.

Implications:

- High technical debt and modernization complexity.
- Risk of service disruption during migration or integration.
- Need for middleware solutions, staged transitions, and backward compatibility planning.

5. Interdepartmental Silos

Description:

Lack of coordination between departments—each with its own processes, terminologies, and tools—can undermine enterprise-wide architectural alignment and standardization.

Implications:

- Difficulty in establishing common data models and governance policies.
- Resistance to centralized decision-making or shared services.
- Need for cross-functional governance structures and enterprise-wide standards enforcement.

9.2 Mitigation Plans

R1. Resistance to Change

Risk: Institutional resistance due to unfamiliarity, digital fatigue, or workflow disruption. **Mitigation Strategies**:



- **Engage early and often**: Involve clinicians, nurses, and administrators in planning and decision-making.
- **Champion network**: Appoint "Digital Change Champions" in each department to advocate and support peers.
- **Tailored training programs**: Offer hands-on, role-based digital literacy and system usage workshops.
- **Transparent communication**: Explain benefits clearly (e.g., faster patient access, reduced paperwork).
- Incremental rollout: Introduce changes in stages to avoid overwhelming users.

R2. Budgetary Constraints

Risk: Limited public funding may restrict the pace or scope of EA initiatives.

Mitigation Strategies:

- Phased implementation: Break projects into short-term, medium-term, and long-term milestones.
- Prioritize high ROI projects: Focus first on initiatives that improve efficiency or reduce costs.
- Leverage government schemes: Align EA with national programs (e.g., NDHM) to secure dedicated funding.
- **Explore PPPs**: Engage in public-private partnerships for tech investments, infrastructure, or co-development.
- Regular ROI reporting: Demonstrate quick wins and savings to justify continued investment.

R3. Data Privacy and Security Risks

Risk: Breaches or misuse of sensitive health data; non-compliance with data protection laws.

Mitigation Strategies:

- Adopt international and national standards: Implement HIPAA, NDHM, and HITRUST-aligned policies.
- Multi-layered security: Use encryption (in transit & at rest), MFA, secure APIs, and firewall protections.
- Role-based access: Strictly control access by user roles (doctor, nurse, analyst, etc.).
- **Continuous audits**: Conduct vulnerability scans, penetration testing, and internal security audits regularly.
- **Incident response plan**: Establish formal SOPs for detecting, reporting, and containing breaches.

R4. Legacy System Complexity

Risk: Difficulty in integrating or replacing fragmented legacy systems deeply embedded in workflows.

Mitigation Strategies:

• **Develop integration middleware**: Use APIs and middleware to connect old systems without full replacement.



- **Create detailed modernization roadmaps**: Define timelines, dependencies, and fallback mechanisms.
- Documentation and reverse engineering: Ensure full understanding of legacy architecture and data models.
- Pilot testing: Validate new solutions in controlled environments before organization-wide deployment.
- **Use phased migration**: Prioritize non-disruptive modules for transition (e.g., reports, analytics).

R5. Interdepartmental Silos

Risk: Poor collaboration and inconsistent processes across departments affecting data and systems integration.

Mitigation Strategies:

- **Cross-functional EA governance team**: Include representatives from all key departments (IT, clinical, admin).
- **Standardized protocols**: Define common APIs, formats, workflows, and SOPs for data and process exchange.
- **Shared goals and KPIs**: Align all departments under shared healthcare and digital transformation goals.
- Regular interdepartmental reviews: Use monthly or quarterly steering committee meetings to address integration gaps.
- **Incentivize collaboration**: Link part of departmental performance to digital collaboration metrics.

R6. Technical Skill Gaps

Risk: Lack of internal capacity to implement and sustain complex EA frameworks. **Mitigation Strategies**:

- Skill mapping: Assess current skill levels and identify gaps in EA, cybersecurity, cloud, and data science.
- **Upskilling programs**: Partner with national e-learning initiatives (e.g., MeitY/NASSCOM) for structured training.
- Hire strategically: Onboard experienced EA architects, cloud engineers, and cybersecurity experts.
- Mentorship models: Pair junior staff with seasoned professionals or consultants for on-the-job learning.
- Create a Center of Excellence (CoE): Formalize a central team to define and enforce EA practices.

R7. Policy and Regulatory Changes

Risk: Evolving compliance mandates may demand repeated changes in systems and processes.

Mitigation Strategies:

- Regulatory watch team: Monitor updates from NDHM, NIC, MoHFW, and international regulators (e.g., WHO, ISO).
- **Design for agility**: Use modular, standards-based, and loosely coupled architecture to support easy changes.



- **Version-controlled data models**: Maintain backward compatibility while evolving systems.
- **Involve compliance experts early**: Embed regulatory expertise into EA teams to ensure anticipatory compliance.
- **Participate in policymaking pilots**: Engage in government-led digital health pilots to remain future-ready.

9.3 Enterprise Architecture Risk Register – AIIMS Implementation

Risk	Risk Title	Description	Impact	Likeli	Risk	Mitigation
ID				hood	Rating	Strategy
R1	Resistance to	Resistance	High	High	Critical	- Conduct early
	Change	from staff due				and ongoing
		to				stakeholder
		unfamiliarity				engagement.
		with digital				- Provide role-
		systems or				specific training
		fear of				and support.
		increased				- Establish digital
		workload.				champions in each
						department.
						- Communicate
						clear value
						propositions.
R2	Budgetary	Fiscal	High	Medi	High	- Prioritize high-
	Constraints	limitations		um		impact, low-cost
		due to				EA components.
		government				- Phase
		funding may				implementation
		delay or				across budget
		downscale EA				cycles.
		initiatives.				- Seek public-
						private
						partnerships or
						grants.
						- Quantify ROI for
						funding
	_				_	justification.
R3	Data Privacy &	Breach or	High	Medi	Critical	- Enforce data
	Security Risks	mishandling		um-		governance and
		of sensitive		High		security
		patient data				frameworks
		could lead to				(HIPAA, NDHM).
		compliance				- Implement role-
		violations and				based access,
						encryption, and



R4	Legacy System Complexity	reputational harm. Integration or replacement of entrenched, fragmented systems can be time-consuming and risky.	High	High	Critical	regular audits Conduct periodic cybersecurity training Use middleware for gradual integration Maintain legacy system documentation Create detailed migration roadmaps with rollback plans Test in sandbox
R5	Interdepartme ntal Silos	Lack of coordination between departments can slow down standardization and integration.	Mediu m-High	High	High	environments. - Establish a crossfunctional EA governance board. - Define standard operating procedures for interdepartmental workflows. - Incentivize collaboration and shared KPIs.
R6	Technical Skill Gaps	Lack of in- house EA expertise may hinder effective implementati on and maintenance.	Mediu m	Medi um	Moderat e	- Hire/contract EA specialists Upskill internal teams with structured training Establish a Center of Excellence (CoE) for EA.
R7	Policy and Regulatory Changes	Shifting healthcare regulations may require ongoing updates to architecture and data models.	Mediu m	Medi um	Moderat e	 Design modular, standards-based systems. Monitor policy updates actively. Involve compliance officers in EA planning.