#### Maryland's Competitive Electricity Markets: Where We've Been and Where We're Going



Commissioner Anne E. Hoskins iiESI Workshop Copenhagen, Denmark May, 2014

#### Where Exactly is Maryland?



#### Agency Overview

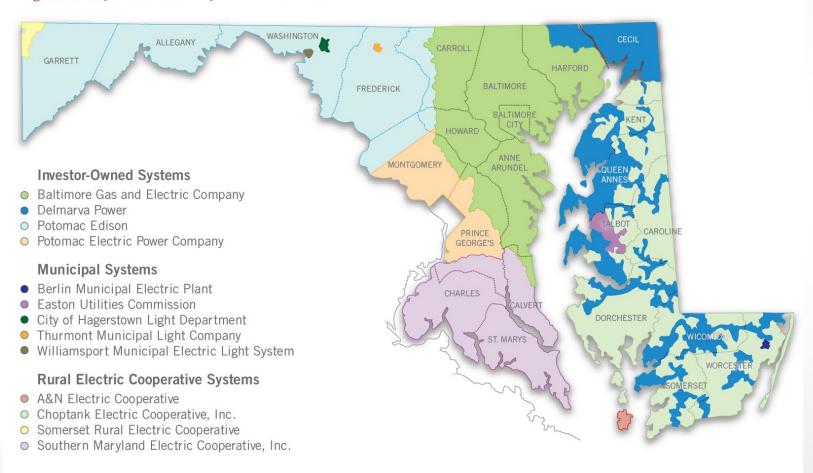
- Established in 1910 as an independent state agency with five appointed commissioners
- Regulates companies to ensure that public services are safe, economical, and reliable:
  - Electric and gas utilities
  - Competitive electric and gas suppliers
  - Telecommunications (landline phones)
  - Passenger Transportation
  - Certain water and sewer companies
  - Hazardous liquid pipelines

#### Maryland's Electric Industry: An Overview

- Separated into generation & supply, transmission & distribution
- Generation & supply: not regulated; prices set by competitive wholesale and retail markets
- Distribution: regulated monopoly function of utilities; price and quality-of-service regulation by the PSC
- High-voltage electric transmission system: regulated by the Federal Energy Regulatory Commission (FERC)
- Customers who do not choose a competitive supplier receive Standard Offer Service (SOS) through distribution utility. SOS rates established through competitive bidding.

#### Maryland Electric Utility Service Territories

Figure 11. Maryland Electric Utility Service Territories



#### The Electric Utility Industry Restructuring Act

- 1999 legislation:
  - Customers could purchase electricity at market rates
  - Utilities divested their generation assets and received stranded cost recovery
  - Residential SOS rates frozen at 3-7.5% below 1999 rates for multi-year period
- Merchant generators, consumer advocates and freemarket advocates opposed, arguing stranded cost fees and rate freeze would limit development of competitive market.

### Changing Market Conditions Drove Legislative Action

- Merchant SOS contracts prices higher than expected
  - 2004: Pepco raised residential rates 12-16% to cover new SOS contracts
  - 2006: BGE filed for 72% rate increase to cover new SOS contracts
- Significant backlash, deregulation branded a "failure" and "anti-consumer"
- Legislature adopted rate relief plan
- Change in Governors and new Commission appointed
- Prices moderated and efforts to repeal electric restructuring in Maryland lost urgency

#### Maryland's Competitive Electricity Markets Today

- MD is part of PJM Interconnection (PJM), an RTO responsible for operating regional electricity markets and balancing demand and supply across the Mid-Atlantic.
- IPPs provide about 98% of electricity generation in MD.
- Customers may purchase electricity from competitive suppliers participating in the retail market or receive SOS service from their utility.
- Retail suppliers sell electricity to participating MD customers through local utility distribution systems.

# Customers Served by Competitive Electric Suppliers\*

Utility	Residen- tial	Small C&I	Mid C&I	Large C&I	All C&I	Total
PE	14.5%	28.1%	53.9%	79.3%	32.9%	17.0%
BGE	29.7%	38.8%	62.9%	93.3%	44.2%	31.2%
DPL	17.3%	35.9%	58.3%	92.2%	39.7%	20.7%
PE	25.1%	37.9%	56.4%	85.1%	44.8%	26.9%
Total	25.8%	36.6%	59.5%	89.0%	42.1%	27.6%

#### Wholesale Market Challenges

Electricity prices in MD depend on PJM market.

- •Small changes to PJM wholesale rules can have big impacts on customers.
- •How will PJM's proposed rule changes to attract and retain generation impact retail rates for customers?
- •PJM's emphasis is on reliability and wholesale markets; state PUCs concerned about reliability and rate impacts on retail consumers.
- •State efforts to support generation development preempted.

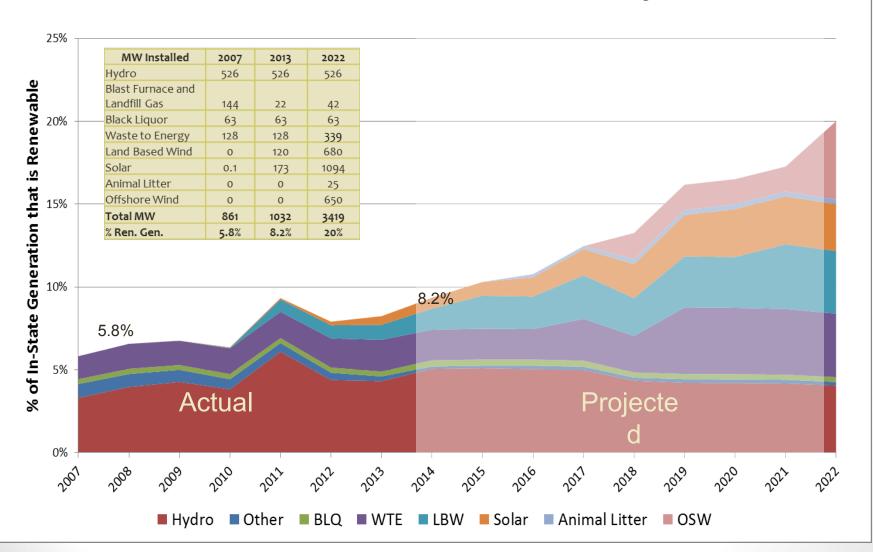
## Increasing Reliance on Natural Gas Poses New Challenges

- 80 GW (43% of PJM's installed capacity) is gas-fired
- Marginal gas units typically set market clearing price
- Increasing reliance on gas-fired generators to serve electric loads; most generators rely on non-firm transportation
- Polar Vortex/ frigid weather events in the Northeastern U.
   S. 2014 → wholesale elec prices hit \$1000+/MW
  - MD retail customers with variable rate contracts saw electric bills skyrocket by as much as 5x

#### Maryland's Public Policy Goals

- Reduce Greenhouse Gas Emissions 25% by 2020
- Increase renewable energy development
  - Renewable Portfolio Standard: 20% by 2022
  - Offshore Wind Energy Act
  - Net metering for distributed solar
- Increase energy efficiency and demand response
  - EmPOWER Maryland: reduce energy consumption and peak energy demand by 15% by 2015
- Ensure reliable electricity supply at a reasonable cost

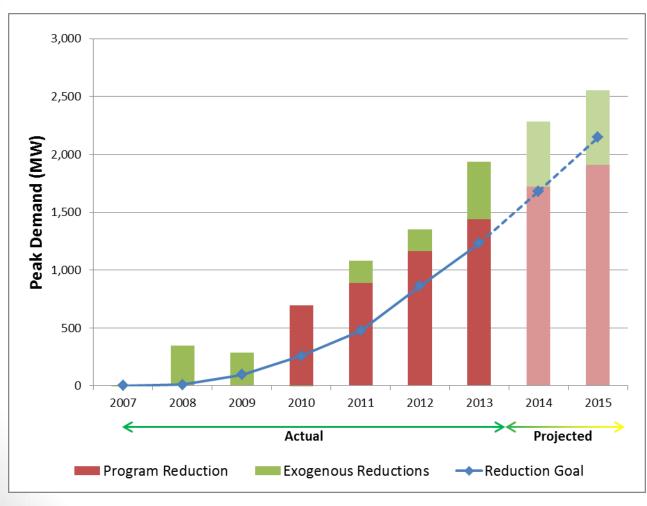
#### Achieve 20% Renewables by 2022



#### Net Metering in Maryland

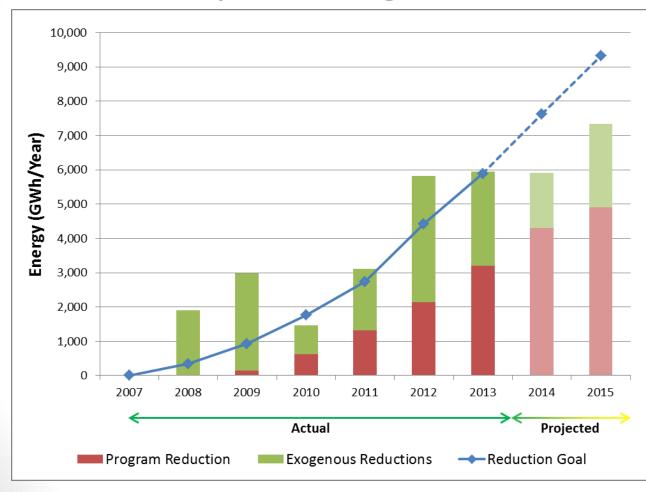
- 1,500 MW limit
- Eligible Customer/Generator 2 MW limit; some aggregation allowed
- Demand and Stand-by Charges prohibited
- Paid based on Generation Value only
- Customer/Generator keeps RECs

### EmPOWER Maryland: Peak Demand Reduction



- 14.6%reduction to date
- Equivalent to 8 peaker plants avoided
- Over \$281M
   in PJM revenue
   by 2017
- 17.6% reduction projected by

### EmPOWER Maryland: Electricity Savings

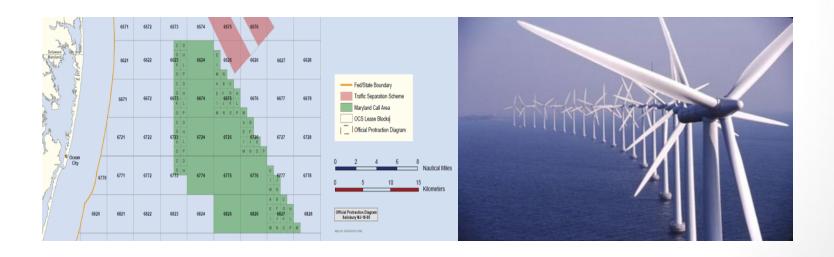


- 10.1% reduction to date
- Over 1 million residential participants, nearly 37,000 C&I participants, and 25 million light bulbs rebated
- Over \$3.7 B in lifetime energy savings

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#### Offshore Wind

- 2013 Maryland Offshore Wind Energy Act
- Creates renewable energy credits ("ORECs") to support
   500 MW of wind energy off the MD coast
- PSC developing regulations to implement



#### Future Challenges

- Improving reliability and resiliency of grid
- Ensuring affordability
- Transitioning to a more distributed system-- next steps beyond net metering
- Evolving roles for distribution utilities; Utility of the Future
- Intersection of public policy goals for sustainable and affordable electricity system with competitive wholesale and retail market systems.
  - A role for integrated resource planning?