## Bhagwandas Keshwani And Anr. vs State Of Rajasthan on 3 April, 1974

Equivalent citations: AIR1974SC898, 1974CRILJ751, (1974)4SCC611, 1974(6)UJ356(SC), AIR 1974 SUPREME COURT 898, 1974 4 SCC 611, 1974 SCC(CRI) 617, 1974 SCD 759, 1974 SCC (CRI) 647

Bench: M.H. Beg, Y.V. Chandrachud

JUDGMENT

Beg, J.

- 1. The appellants Bhagwandas Keshwani and Vishnu Kumar before us by grant of special leave were charged under Sections 120B, 420 and 467 and 471 Indian Penal Code. Keshwani was also charged under Section 5, Sub-section (2) read with Section 5(1)(d) of the Prevention of Corruption Act. They were acquitted of charges under Sections 467 and 471 I.P.C. The Special Judge who tried their case convicted Keshwani and Vishnu Kumar under Section 120B and under Section 420 I.P.C. and sentenced them to one year's rigorous imprisonment and to pay a fine of Rs. 500/-, and, in default of payment of fine, to undergo rigorous imprisonment for three months more. The learned Judge convicted and sentenced Keshwani to one year's rigorous imprisonment and under Section 5(2) read with Section 5(1)(d) of Prevention of Corruption Act and sentenced him to one year's rigorous imprisonment and a fine of Rs. 500/-, and, in default of payment of fine to undergo further imprisonment for three months. The sentences were directed to run concurrently. The High Court of Rajasthan had, on appeal, affirmed the convictions and sentences.
- 2. The prosecution case against the appellant was that Keshwani, an employee of the N.C.C. Directorate at Jaipur, and Vishnu Kumar, Proprietor of a Medical Store, had conspired to Fabricate three cash memos dated 22-5-1962, 17.6.1962 and 11-7-1962 for medicines for an amount totalling upto Rs. 31.89 which had not been purchased at all, and, on the strength of these cash memos, Keshwani had prepared a false medical reimbursement bill and realised this amount from the Government. The Special Judge as well as the High Court had concurrently found that no medicines were actually purchased from Vishnu Kumar by Keshwani, but the amount, falsely shown as paid, had been realised by the appellant Keshwani from the Government. In fact, Keshwani admitted that he had obtained the payment for the medicines from the Government. He had asserted that the cash memos were genuine and that they were given on payment of the prices of the medicines prescribed and actually purchased and taken. But, Vishnu Kumar, the proprietor of the Medical Store, admitted that the cash memos were really fictitious. His version, however, was that they were prepared at the instance of Keshwani, who was in the habit of taking such cash memos every month on the pretext that he would, otherwise, have to give his whole salary to his father who would not allow him to

deduct some pocket money for himself and his wife without such cash memos. Both the Courts, upon which the duty rested of investigating and deciding questions of fact, had thoroughly discussed the evidence in the case and had come to the conclusion that the reason given by each accused for the cash memos was false. The natural inference was that the accused Keshwani had used false and fictitious cash memos to obtain payment of bills for reimbursement of money spent on medicines. The friendship between the two appellants was also relied upon to reach the conclusion that they must have been parties to a conspiracy to defraud the Government and realise money on fictitious bills.

3. learned Counsel for the appellant Keshwani had contended that the conviction of his client rests on no evidence at all as the conduct, the account books, and statements of Vishnu Kumar could not be used against the appellant Keshwani. It seems to us that the extreme argument that nothing said or done by Vishnu Kumar could be taken into account in judging the guilt of Keshwani when there is a charge for conspiracy under Section 120B I.P.C. overlooks the provisions of Section 10 of the Evidence Act which reads as follows:

Section 10. Things said or done by conspirator in reference to common design.... Where there is reasonable ground to believe that two or more persons have conspired together to commit an offence or an actionable wrong, any thing said, done or written by any one of such persons in reference to their common intention, after the time when such intention was first entertained by any one of them, is a relevant fact as against each of the persons believed to be so conspiring, as well for the purpose of proving the existence of the conspiracy as for the purpose of showing that any such person was a party to it.

At any rate, the proof of the fact, even from admissions of Vishnu Kumar, that false and fictitious cash memos were prepared due to an agreement between the two accused, could be used against each accused. After that, the only question which had to be decided was: was the agreement what Vishnu Kumar alleged or was it what the prosecution set up as the most natural logical inference? In cases of conspiracy better evidence than acts and statements of co-conspirators in pursuance of the conspiracy is hardly ever available.

- 4. The Trial Court had pointed out that the plea of Keshwani was that the cash memos Ex.P. 2, dated 22-5-1962, and Ex.P. 4, dated 17-6-1962, and Ex.P. 6, dated 11-7-1962, were given against money actually paid for medicines in fact handed over to him and used by him. When asked to explain why Vishnu Kumar was giving a different version, he stated: "He tells lies to save himself because the medicines he gave me were not in his stock and accounted for".
- 5. Keshwani was asked to explain the evidence given by Manoharlal, P.W. 3, the Accountant of M/s. Govind Medical Store, of which Vishnu Kumar was the proprietor, showing that the medicines purchased on the dates shown on the cash memos could not have been given to Keshwani at all as some of them were not in stock and the only Teramycin tube shown to be in stock of the medical store was proved, from the stock and account books, to have been sold in January, 1963. He said: "I

cannot say whether these medicines were or were not in stock of M/s. Govind Medical but I did purchase them and paid for them". Keshwani also stated that he took these medicines and showed them to the Doctor who had prescribed them. Thus, the question whether Vishnu Kumar, the proprietor of Govind Medical Store, was telling a lie in stating that the cash memos given to Vishnu Kumar were actually fictitious, given due to an attempt to oblige his friend Keshwani, was true or false, was a relevant fact in issue which the Courts had to determine. The appellant Keshwani also, by his assertion, that he had shown the medicines to the Doctor who prescribed them, put the very relevant fact in issue whether the medicines were or were not actually shown to the Doctor before Keshwani used them.

- 6. It is true that Manoharlal, P.W. 3, stated that he worked as an Accountant from June or July, 1962 to May, 1963, and, after admitting that he was working in the shop on 17-6-1962, seems to have stated at one place, under cross-examination, that he began to work in the shop of Vishnu Kumar "with effect from 17-7-1962". Nevertheless, the position of the stocks as disclosed by the registers and account books kept by the Accountant of the Medical Store, could be and was duly proved by this witness. He also proved that he had actually cancelled the carbon copy of the cash memo Ex.P. 4, dated 17-6-1962, so that the medicines shown on the cash memo of that date as bought were not actually sold at all.
- 7. Learned Counsel for the State of Rajasthan has rightly drawn our attention to the provisions of Section 18A of the Drugs and Cosmetics Act and Rule 65(4) of the Rules made under that Act to show that a licensed Chemist was duty bound to keep a record of the stocks of medicines of the kind shown to have been purchased under the cash memos. No questions were put to Manoharlal which could indicate that the provisions of law in this respect were not complied with by Vishnu Kumar or that the account books and the stock registers of the Medical Store were not properly kept for medicines in stock and sold. All that was proved was that Vishnu Kumar was issuing some fictitious and irregular cash memos also which were either cancelled or not entered in the regularly kept account books. It was not suggested to this witness that this was done for any reason apart from some benefit to Keshwani. We find that there was evidence, admissible under Section 11 Evidence Act in any event, before the Courts to enable them to hold that no medicines were actually purchased by Keshwani. Dr. Mathur, who gave the prescriptions and to whom the medicines were alleged to have been shown, had stated that Keshwani did not show him the medicines purchased. He also stated: "There are no Government orders so far as I know that a Doctor has to see the medicines after these have been purchased by the patients".
- 8. We do not think that, on the documentary, oral, and circumstantial evidence on record, it could be said that the prosecution could not or did not establish that the appellant Keshwani did not purchase the medicines he was wrongly shown, by the cash memos only, to have purchased. Hence, it followed, quite naturally and logically, that he had fraudulently realised the sum of Rs. 31.89 by preparing a fictitious reimbursement bill. Indeed, this was only an amount which he was clearly proved to have dishonestly realised. There is some material on the record to show that the total amount of money realised by Keshwani on such bills was so large that it had aroused the suspicious of the authorities with the result that an enquiry by the C.I.D. had to be instituted which brought the facts, on which the appellants were prosecuted, to light.

9. So far as the case against the appellant Vishnu Kumar is concerned, we think that, after his admission that the cash memos were fictitious, he had to prove that the reason given by him for preparing them was correct. Hence, the only defence witness produced by him Hanuman Prashad, D.W. 2, in an attempt to prove this stated in his examination-in-chief:

I have been knowing the accused Vishnu Kumar for a period of about 4 or 5 years since he started Govind Medical Store. Once the accused said to me, "The accused Bhagwan Keshwani get the cash memo prepared by him and takes the same to show to his father. Neither he purchases the medicines nor makes the payment but takes the cash memo". I told him that he would be involved in a case if he would do so as the Government pays us this money. It happened 4 years ago. It happened in the month of June or July, 1962.

This witness was a Clerk in the office of the Accountant General at Jaipur. His hearsay evidence in so far as it relates to the truth of a statement of Vishnu Kumar could not be admissible even under Section 8 of the Evidence Act as the statement did not explain any accompanying conduct of Vishnu Kumar.

- 10. It is difficult to believe that a proprietor of a Medical Store, who is entrusted with the sale of medicines some of which are poisonous and dangerous, could act in such an irresponsible manner as to adopt the practice of giving fictitious cash memos without knowing that they could be used for or that he could be so easily persuaded by Keshwani to issue them, as he pretended to have been, for the purpose for which he alleged having given these fictitious cash memos.
- 11. From the evidence on record, it is certainly established that Vishnu Kumar had prepared fictitious cash memos, as he actually admitted, for some purpose which could be assumed to be ulterior and improper. Nevertheless, it is difficult to hold, on the slender evidence on record, that the purpose of this fabrication alleged by the prosecution had been established beyond reasonable doubt or that a conspiracy between the two appellants to prepare fictitious cash memos for that purpose must necessarily be inferred from the suspicious circumstances proved against him We think that although, Vishnu Kumar did not prove his defence, yet, he is entitled to the benefit of the principle that circumstantial evidence must be of such a nature as to exclude any other inference except that of guilt advanced by the prosecution to sustain a conviction. Consequently, we give Vishnu Kumar the benefit of doubt.
- 12. The result is that we set aside the convictions and sentences of Vishnu Kumar and acquit him of the charges leveled against him.
- 13. It necessarily follows that the charge under Section 120B must fail against Keshwani also. Hence, we set aside the conviction and sentence of Bhagwandas Keshwani also under Section 120B I.P.C. But, we maintain the conviction of Keshwani under Section 420 I.P.C. and under Section 5(1)(d) read with Section 5(2) of Prevention of Corruption Act, which lays down that the sentence upon a convicted person shall not be less than one year except for special reasons to be recorded in writing. We find that the offences with which Keshwani was charged were committed more than 12 years ago

and that he has undergone some rigorous imprisonment also. The cheating with which he was charged was in respect of a petty sum of Rs. 31.89. this Court has, sometimes, taken into account the long period for which the sentence imposed may have remained dangling over the head of a convict like the sword of Democles. Moreover, a period of 12 years is a long time in the course of which the conditions of life and the outlook of a man may have change entirely. This case has taken so long to decide finally due to no fault of the appellant. Consequently, we reduce the sentences of imprisonment upon Keshwani under Section 420 I.P.C. and Section 5(1)(d) read with Section 5(2) of the Prevention of Corruption Act to the period already undergone, but we maintain the fine of Rs. 500/- imposed upon Keshwani, on each count, and in default of payment of each fine, he shall undergo a sentence of three months' rigorous imprisonment which will run consecutively. Subject to this modification, the appeal of Bhagwandas Keshwani is hereby dismissed.