Regional Director, Employees State ... vs Ram Chander on 27 October, 1987

Equivalent citations: 1988 AIR 113, 1988 SCR (1) 835, AIR 1988 SUPREME COURT 113, 1988 LAB. I. C. 336, 1988 SCC (SUPP) 90, (1987) 4 JT 313.2 (SC), 1988 SCC (TAX) 153, 1988 LAB LR 156, 1988 (1) UJ (SC) 381, 1987 5 JT 313 (2), (1988) 72 FJR 170, (1988) 2 LABLJ 141, (1988) 1 LAB LN 61, 1988 SCC (L&S) 470, (1988) 1 CURCC 831, (1988) 1 CURLR 161, (1987) 32 ELT 231, (1988) 15 ECC 452, (1987) 13 ECR 941, (1988) 56 FACLR 57, (1987) 3 SCJ 604

Author: Sabyasachi Mukharji

Bench: Sabyasachi Mukharji, G.L. Oza

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PETITIONER:
REGIONAL DIRECTOR, EMPLOYEES STATE INSURANCECORPORATION A
       Vs.
RESPONDENT:
RAM CHANDER
DATE OF JUDGMENT27/10/1987
BENCH:
MUKHARJI, SABYASACHI (J)
BENCH:
MUKHARJI, SABYASACHI (J)
0ZA, G.L. (J)
CITATION:
1988 AIR 113
                        1988 SCR (1) 835
 1988 SCC Supl. 90
                        JT 1987 (4) 313
 1987 SCALE (2)941
ACT:
    Employees State Insurance Act,
                                        1948
respondent's L tailoring establishment falls within the
purview thereof by virtue of notification issued under
section 1(5).
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The respondent Ram Chander ran a tailoring shop, employing about 10 to 12 tailors. The number of his

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HEADNOTE:

employees never exceeded 20. At the shop, clothes were stitched and electric iron was used in the process of stitching and also for ironing the finished goods.

The dispute that arose for decision in the case was whether by virtue of Notification dated September 20, 1975, issued under Section 1(5) of the Employees' State Insurance Act, 1943, the respondent's establishment came within the purview of the Act.

Allowing the Appeal by special leave against the judgment and order of the High Court, and restoring the decision of the Employees' State Insurance Court the Court,

HELD: Stitching process is carried on in respondent's establishment. By stitching commercially, different goods with distinctive names, characters and uses are brought into existence. If by a process, a different entity comes into existence, the process is a manufacture, as held by this Court in Empire Industries Limited & Ors. etc. v. Union of India & Ors. etc., [1985] (Suppl. 1) SCR 292. In the stitching process, ironing is an essential part, and for that electric power is used. Also the respondent's shop employed more than ten but less than 20 persons. The respondent's establishment clearly falls within the purview of the Employees' State Insurance Act. [837G-H;838C]

Deputy Commissioner, Sales Tax (Law) Board of Revenue (Taxes), Ernakulam v. Pio Food Packers, [1980] 3 SCR 1271; Chowgule & Co. Pvt. Ltd & Anr. v. Union of India and others, [1981] 2 SCR 271; Ardeshir H. Bhiwandiwala v. The State of Bombay, [1961] 3 H 836

SCR 592; M/s. Hindu Jea Band, Jaipur v. Regional Director, Employees' State Insurance Corpn. Jaipur, AIR 1987 SC 1166; Metro Readywear Company v. Collector of Customs, [1978] 2 Excise Law Times 520 and Employees' State Insurance Corporation v. M/s. New Empire Tailores and others, (unreported) referred to.

JUDGMENT:

CIVIL APPELLATE JURISDICTION: Civil Appeal No. 2904 of 1987.

From the Judgment and order dated 2.9.1986 of the Rajasthan High Court in D.B. (Civil) Special Appeal No. 43 of 1986.

- M. Chandrasekhran, V.J. Francis and N.M. Popli for the Appellant.
- B.D. Sharma for the Respondent.

The Judgment of the Court was delivered by SABYASACHI MUKHARJI, J. Special leave granted. This appeal arises out of the judgment and order of the Division Bench of the Rajasthan High Court dated 2nd September, 1986. The judgment under appeal was rendered in an appeal under section 82(2) of the Employees' State Insurance Act, 1948 (hereinafter called 'the Act'). The respondent, Ram Chander, was the proprietor of M/s. Commercial Tailors, Sojati Gate, Jodhpur. At all material times, he used to run a tailoring shop, where clothes were stitched. The shop employed at the relevant time about 10 or 12 persons as tailors. The number of employees, however, never exceeded 20. The clothes were . supplied by the customers and these were stitched according to the different sizes of the customers. Such stitchings were done at the shop of the respondent herein manually by electric iron which was also used in the process of stitching. There were ironing of finished clothes also. The Employers State Insurance Court, Rajasthan came to the conclusion as follows:

"The applicant is a tailoring shop which has employed more than 20 persons on one occasion and less on other days and makes use of power in the shape of electric press which is used for ironing of stitched clothes for customers. The electric iron is also used during the process of stitching in addition to the ironing of finished clothes."

The question before the Rajasthan High Court. was whether such A establishment was covered by the Notification dated 20th September, 1975 and came within the mischief of the Act. The answer to that question would depend on the relevant notification being the Notification dated 20th September, 1975 issued under section 1(5) of the Act. The schedule which extends the scheme to different establishments, inter alia, provided by clause (1)(b) as follows: B DESCRIPTION OF ESTABLISHMENTS AREAS IN WHICH THE ESTABLISHMENTS ARE SITUATED.

1. Any premises including the precincts thereof 1. Alwar whereon ten or more persons but in any case 2. Ajmer less than twenty persons are employed or were 3. Bikaner employed for wages on any day of the preced- 4. Jaipur ing twelve months, and in any part of which a 5. Jodhpur manufacturing process is being carried on with 6. Kota the aid of power or is ordinarily so carried 7. Udaipur on but excluding a mine subject to the operation of the Mines Act, 1952 (35 of 1952) or a rail way running shed or an establishment which is exclusively engaged in any of the manufacturing processes specified in clause (12) of section 2 of the Employees' State Insurance Act, 1948 (34 of 1948) (emphasis supplied) In order to answer the question whether the establishment of the respondent comes within the mischief of the Act, it is necessary therefore, in view of the facts found as noted before to determine only whether manufacturing process was carried on with the aid of power. It is manifest that there is use of electric power in the process of stitching. This is a finding of fact that the establishment of the shop employed more than 10 but less than 20 persons. It cannot also be disputed that by stitching commercially different goods are brought into existence. These are known differently, stitched shirt is indubitably a different commodity than unstitched cloth. It is so commercially known and treated. If by a process a different entity comes into existence then it can be said that this was manufactured. See in this connection the observations of this Court in Empire Industries Limited & Hothers etc. v. Union of India & others etc., [1985] Suppl. 1 S.C.R. 292. It was observed therein that manufacture is complete as soon as by the application of one or more process, the raw material undergoes some change. If a new substance is brought into existence or if a new or different article having a distinctive name, character or use result from particular processes, such

process or processes would amount to manufacture. Whether in a particular case manufacture has resulted by a process or not would depend on the-facts and circumstances of the particular case. There is no doubt that the process must bring into existence a new item or a new commodity known differently in the market as such by people who use or deal with that good. In that process the ironing of clothes as has been found to be an essential part and for that power is used. These are facts found and are not disputed. If that is the position, then in our opinion, it comes clearly within the purview of the Act in view of the other facts noted before and the employees are covered by the Act.

Our attention was drawn by learned counsel appearing on behalf of the respondent to the observations of this Court in Deputy Commissioner, Sales Tax (Law) Board of Revenue (Taxes) Ernakulam v. Pio Food Packers, [1980] 3 S.C.R. 1271 and the decision of this Court in Chowgule & Co. Pvt. Ltd. & Anr. v. Union of India & others, [1981] 2 S.C.R. .271. The effect of both these decisions have been considered in the aforesaid Empire Industries's case (supra). Learned counsel drew our attention to the decision of this Court in Ardeshir H. Bhiwandiwala v. The State of Bombay, [1961] 3 S.C.R. 592, where the question arose under the Factory Act. It was held therein that the salt works was a factory within the definition given in the Act and the appellant therein was rightly convicted for working it without a licence. The decision is of no assistance to the respondent in resolving the contentions involved in this appeal.

Our attention was also drawn to the decision of this Court in M/s. Hindu Jea Band, Jaipur v. Regional Director, Employers' State Insurance Corporation, Jaipur, A.I.R. 1987 S.C. 1166, where it was held that it was not that a place where goods were sold was only a shop. A place where services were sold on retail basis was also a shop. The facts of that case were entirely different from these in this case. But the ratio of that decision is apposite to the issue in dispute here. There this Court reiterated that it was not that a place where goods were sold was only a shop. But a place where services were sold on retail basis was also a shop. The place of business of a firm carrying on the business of playing music on occasion such as, marriages and Other social functions which made available on payment of the stipulated price the services of the members of the group of musicians employed by it on wages was a shop to which the Act was applicable by virtue of the notification. The fact that the services were rendered by the employees engaged by the firm intermittently or during marriages did not entitle the firm to claim any exemption from the operation of the Act. In Metro Readywear Company v. Collector of Customs, [1978] 2 Excise Law Times 520 of the High Court of Kerala at Ernakulam it was held that the brassieres were undoubtedly undergarments falling within the description "articles of ready-to-wear apparel (known commercially as ready made garments) and therefore was classified under Item 22D of Central Excise Tariff. Ironing with electric iron amounted to a process of manufacture with the aid of power. It was held that ironing of stitched brassieres is incidental or ancillary to their manufacture since the said process was intended to give a finishing, touch in order to render them marketable. In our opinion the ratio or the reasoning of the said decision is applicable to the facts of this case.

Our attention was drawn to the unreported decision of the Andhra Pradesh High Court in Employees State Insurance Corporation v. M s. New Empire Tailors and others, where the aforesaid reasoning was accepted by the High Court.

In the light of the aforesaid, we are of the opinion that the High Court in the instant case was in error and the decision of the E.S.I. Court must be upheld. The appeal is accordingly allowed and the judgment and order of the High Court are set aside and the order of the E.S.I. Court restored. In the facts and circumstances of the case the parties will pay and bear their own costs. This judgment will apply to the facts as pertinent to the facts in the relevant year in question.

S.L. Appeal allowed.