Financial Management Practices Performance Audit Report

Frederick County Public Schools

Report Dated June 4, 2008



Department of Legislative Services Office of Legislative Audits

School Audits

- Audits are performed in accordance with State law, which requires OLA to audit all 24 public school systems once over a six-year period. As of January 2009, 14 reports have been issued.
- The purpose of the audits is to evaluate the effectiveness and efficiency of the school system's financial management practices in safeguarding assets and its use of financial resources.
- Audit approach consists of 11 functional areas previously approved by the Joint Audit Committee, as required by State law.
- When warranted, we used the work of other auditors to avoid duplication of effort.



Functional Areas

The functional areas consisted of:

- 1. Revenue and Billing Cycle
- 2. Federal Funds
- 3. Procurement and Disbursement Cycle
- 4. Human Resources and Payroll
- 5. Inventory Control and Accountability
- 6. Information Technology
- 7. Facilities Construction, Renovation and Maintenance
- 8. Transportation Services
- 9. Food Services Operations
- 10. School Board Operations and Oversight
- 11. Other Financial Controls



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Overview

- FY 07 operating budget of \$410 million, including payroll of \$264 million.
- Enrollment of approximately 40,200 students in 64 schools.
- Report contains 26 findings and 18 recommendations in the 11 areas reviewed.
- Internal control problems, such as controls over automated systems, were noted in a number of areas. Better policies are needed in certain areas.
- Certain operational improvements should be made to improve effectiveness and efficiency.
- Certain best practices were found to be in place in several areas such as facilities and transportation.



Key Findings – Internal Controls

Central Office Collections - (p.9)

 Cash handling and related accounts receivable duties were not separated.

Invoice Payment & Procurement – (p.18)

 Certain employees had excessive and unnecessary access to automated purchasing and payment system functions.

Purchasing Card Program – (p.20)

- The same employee requested and received all cards and also received the credit card statements.
- No periodic evaluation of card limits or card use.

Payroll - (p.25)

 Certain employees had unnecessary access to the automated payroll system, and reports of changes made on the payroll system were not reviewed.



Key Findings – Policies

Outreach Program Guidelines – (p.13)

 Expenditure guidelines for a \$1.3 million program designed to benefit at-risk students were not comprehensive.

Procurement - (p.19)

 No policy governing Board notification of sole source procurements (for example, \$7.2 million in first 7 months of fiscal year 2008).

Equipment – (p.28)

 Policies did not provide for adequate control of sensitive equipment items (such as computers and other electronics).

Information Technology – (p.31)

A formal IT security policy was not adopted.

Cash Management / Debt- (p.58)

 No policies existed governing investments and long-term lease/purchase debt.



Key Findings – Other Issues

Maintenance and Custodial Operations – (pgs.37-38)

- Automated work order system was not fully used.
- Documentation was lacking that preventive maintenance of facilities was performed.

Transportation – (pgs.43-45)

- FPCS obtained and operated a large fleet of vehicles (cars, trucks, vans) without considering actual needs or past usage.
- Performance measures were not developed and used to evaluate student transportation costs.
- Fuel credit card usage was not closely monitored.

Food Service – (p.49)

 The food service operation has operated at a loss each year from FY 2000 to 2007 and has not examined alternative methods to improve finances