Toward an XBRL Taxonomy for CAFRs

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What are CAFRs?

- A CAFR Comprehensive Annual Financial Report is the state/local government equivalent of a company's annual report. It is a set of audited financial statements
- There are 90,000 sub-national governments in the US about a third of these produce audit financials
 - Governments that borrow in the municipal bond market submit financial statements to the Municipal Securities Rulemaking Board's EMMA system
 - Governments that receive more than \$750,000 in federal funds annually must submit audited financials under the Single Audit Act of 1984 (in accordance with OMB Circular A-133)
- In recent years, CAFRs have become easy to obtain but they are published in PDF format
- Eight years after the SEC mandated company XBRL filings, there is no similar requirement for state and local governments, but that would change under HR 2477.



The PDF Status Quo

City of San Diego

State of California

CITY OF SAN DIEGO

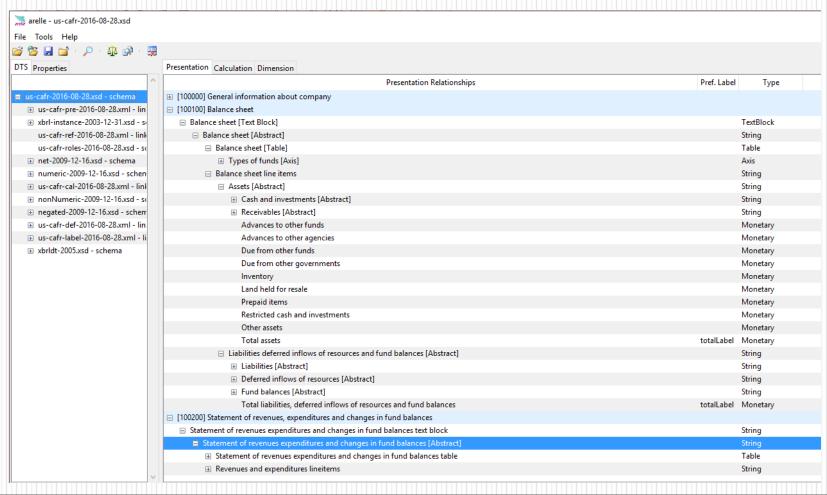
COMPREHENSIVE ANNUAL FINANCIAL REPORT

GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES Year Ended June 30, 2015 (Dollars in Thousands)

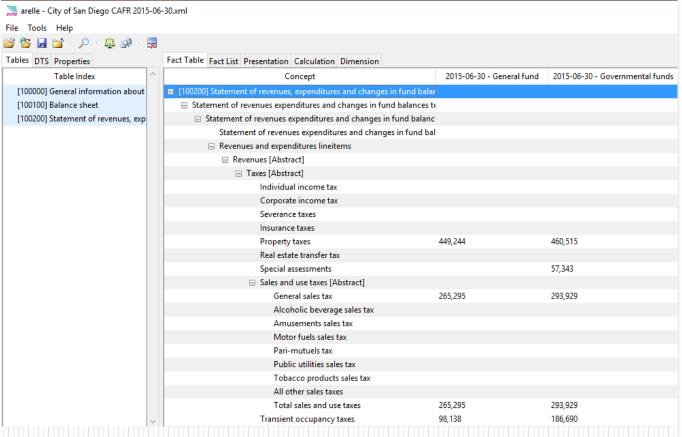
	General Fund		Other Governmental Funds		Total Governmental Funds	
REVENUES						
Property Taxes	\$	449,244	\$	11,271	\$	460,515
Special Assessments		-		57,343		57,343
Sales Taxes		265,295		28,634		293,929
Transient Occupancy Taxes		98,138		88,552		186,690
Other Local Taxes		129,940		78,967		208,907
Licenses and Permits		24,727		32,661		57,388
Fines, Forfeitures and Penalties		30,596		3,236		33,832
Revenue from Use of Money and Property		61,852		30,600		92,452
Revenue from Federal Agencies		579		44,638		45,217
Revenue from Other Agencies		11,910		75,454		87,364
Revenue from Private Sources		2,164		69,417		71,581
Charges for Current Services		211,459		27,057		238,516
Other Revenue		30,040		19,160		49,200
TOTAL REVENUES	1,	315,944		566,990		1,882,934



We're working on an XBRL Taxonomy



Instance Document for the City of San Diego





Benefits of a Taxonomy: Visualization

Total Revenues



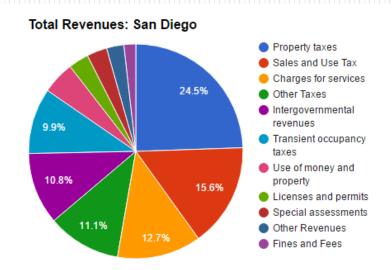
Total Expenditures

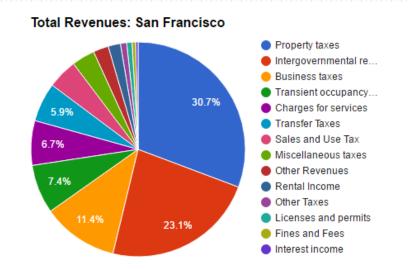


San Diego Governmental Fund Revenues and Expenditures, 2015 For data on this and other cities, see http://fiscal.municipalfinance.org/.



Benefits of a Taxonomy: Comparisons





San Diego vs. San Francisco Governmental Fund Revenues, 2015 For data on these and other cities, see http://fiscal.municipalfinance.org/.



Benefits of a Taxonomy: Financial Analysis

San Diego

Overview

Revs and Exps

Metrics

Metrics

General Fund Balance Ratio	28.70% (39 of 105)
Debt to Revenue Ratio	84.40% (94 of 104)
Pension ADC to Revenue Ratio	8.00% (27 of 104)
Annual Change in Home Prices	5.70% (65 of 115)
Annual Change in Unemployment Rate	(1.2%) (80 of 115)
Fiscal Health Score	86 (4 of 47)
Implied Credit Rating	AAA



Status

- Northern Illinois and Workiva have an initial taxonomy for the two government-wide financial statements
- CMF has a rough prototype for Governmental Funds financial statements
- We plan to merge these two projects in October
- We will need sponsorship to complete a credible taxonomy
- Foundations, GASB, MSRB, States and the Federal Government can each play a role



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SAFFIRe PROJECT

Innovation for Local Government Financial Reporting

SAFFIRe - Semantic Aware Framework for Financial Information Reporting

SAFFIRe's Vision

... a platform leveraging digital financial reporting technologies, that increases the efficiency and effectiveness in preparing and utilizing government and non-profit financial reports, and enhances transparency and accountability of the information therein ...

SAFFIRe's Principal Goals

- Single Government CAFR Reporting Taxonomy defining common concepts for all levels and jurisdictions of State and Local Government
- Collaboration among a broad base of stakeholders to facilitate wide relevance and future voluntary utilization of the taxonomy
- Future implementation of a managed public CAFR report repository

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SAFFIRe Status

- <u>Draft US GAAP Government Taxonomy</u> including
 - 400+ elements defined and GASB reviewed (in accordance with GASB Statement No. 76) for: Statement of Net Position and Statement of Activities
 - Additional elements identified for Fund financial statements: Expenditures and Changes in Fund Balances and Balance Sheet (currently being incorporated into taxonomy)
- <u>Encouragement, support and collaboration from stakeholders</u>, including: standards and regulatory bodies, state and local government legislators and staff, financial reporting industry leaders, academia, small government accounting/audit firms.
- Prototype CAFR XBRL reporting examples implemented using Wdesk®
 - Multiple statements tagged via US GAAP taxonomy extensions
 - Open-source demonstration CAFR instance document repository

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SAFFIRe PROJECT

Innovation for Local Government Financial Reporting

The description spreadsheet of the draft US GAAP Government Taxonomy is available online for review and integration with XBRL tools, at:

http://www.govwiki.info/UGGT as of 2016-09-23.xlsx

Example municipality XBRL Instance document (includes two statements) at: http://www.govwiki.info/Fulton 2015 CAFR UGGT-XBRL.zip

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