

# EU Open Digital Ecosystems Consultation Analysis

Domain: vendor-lock - Complete Analysis

Documented Insights Analysis System

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## EU Open Digital Ecosystems Consultation

### Vendor Lock-in

**Analysis date** 08 February 2026

**Domain scope** Switching costs, technological dependencies, and competitive barriers

**Commission context** Competition policy, market contestability, interoperability requirements

### Executive Summary

This domain received substantial engagement across the consultation, with 667 responses (40.2% of corpus) addressing related themes. Respondents from 40 countries and 10 stakeholder types contributed, indicating broad interest across the EU.

### Market Sentiment Overview

#### Coverage and Engagement

Metric	Value
Matching responses	667
Coverage of corpus	40.2%
Countries represented	40
Stakeholder types	10

Metric	Value
Organisations	233
Responses with attachments	112

## Stakeholder Positions

The consultation response was dominated by EU Citizens (61.9%), followed by Companies (20.7%). This distribution suggests strong grassroots interest rather than primarily industry-driven advocacy.

Stakeholder Type	Responses	Countries	Percentage
EU Citizen	413	29	61.9%
Company	138	20	20.7%
NGO	41	14	6.1%
Academic Research Institution	18	9	2.7%
Non EU Citizen	18	14	2.7%
Other	15	10	2.2%
Business Association	13	8	1.9%
Public Authority	9	6	1.3%
Trade Union	1	1	0.1%
Consumer Organisation	1	1	0.1%

## Geographic Distribution

Geographic engagement shows concentration in Germany (22.5%), with notable participation from France and Italy. The distribution across 40 countries indicates EU-wide relevance rather than localised concern.

Country	Responses	Percentage
Germany	150	22.5%
France	79	11.8%
Italy	77	11.5%
Netherlands	69	10.3%
Belgium	38	5.7%
Poland	31	4.6%
Austria	28	4.2%
Spain	26	3.9%
Portugal	20	3.0%
Sweden	19	2.8%
United Kingdom	15	2.2%
DNK	15	2.2%
United States	14	2.1%
Romania	13	1.9%
Finland	11	1.6%

## Term Usage Patterns

Analysis of term concentration reveals how strongly specific concepts feature in responses compared to the broader consultation corpus. A strength score above 1.5 indicates the term appears more frequently in this domain than in general discussion.

**switching (strength: 2.4)** Moderately concentrated in this domain

Positive framing – Used with: support, benefit, advantage

Critical framing – Discussed alongside: barriers, barrier, lack

**portability (strength: 2.0)** Moderately concentrated in this domain

Positive framing – Used with: support, enable, enables

Critical framing – Discussed alongside: barriers, lack, barrier

**lock-in (strength: 1.9)** Moderately concentrated in this domain

Positive framing – Used with: support, supporting, benefits

Critical framing – Discussed alongside: barriers, lack, limited

**migration (strength: 1.8)** Moderately concentrated in this domain

Positive framing – Used with: support, enable, benefits

Critical framing – Discussed alongside: lack, limited, barriers

**interoperability (strength: 1.7)** Moderately concentrated in this domain

Positive framing – Used with: support, supporting, strengthen

Critical framing – Discussed alongside: barriers, lack, limited

## Sentiment and Advocacy Patterns

Language analysis reveals the tone and advocacy intensity of responses addressing this domain.

Language Pattern	Percentage of Responses
Action-oriented language	41.4%
Problem-focused language	37.5%
Solution-focused language	45.9%

Strong advocacy for specific actions – Advocacy level: High

## Related Themes and Context

Terms that frequently co-occur with domain concepts reveal the broader context in which respondents frame this policy area.

Co-occurring Term	Occurrences	Documents	Document %
open	593	593	88.9%
source	526	526	78.9%
software	511	511	76.6%
public	412	412	61.8%
digital	390	390	58.5%
european	358	358	53.7%
support	340	340	51.0%
proprietary	334	334	50.1%
sovereignty	322	322	48.3%
infrastructure	305	305	45.7%

Co-occurring Term	Occurrences	Documents	Document %
security	300	300	45.0%
open-source	300	300	45.0%
solutions	295	295	44.2%
data	289	289	43.3%
lock-in	282	282	42.3%
projects	279	279	41.8%
companies	266	266	39.9%
development	250	250	37.5%
code	248	248	37.2%
vendor	247	247	37.0%

## Sub-theme Distribution

Responses addressing this domain cluster around distinct sub-themes, revealing specific areas of concern or opportunity. Note that responses may address multiple sub-themes.

Sub-theme	Responses	Percentage
Portability	285	42.7%
Proprietary	93	13.9%
Dependency	6	0.9%
Costs	1	0.1%
Barriers	0	0.0%

## Policy Considerations

### Market Structure Signals

- Strong grassroots engagement suggests public concern extends beyond industry advocacy

### Advocacy Intensity

- High action-oriented language indicates stakeholders expect policy intervention

### Geographic Considerations

- Broad geographic engagement suggests EU-level relevance

### Methodology

This analysis examines consultation responses through domain-specific keyword and keyphrase matching. Coverage statistics indicate the proportion of responses addressing the domain. Term usage strength compares domain-specific frequency to corpus-wide frequency. Sentiment analysis identifies language patterns without attributing positions to individual respondents.

**Search parameters** 33 terms (7 keywords, 26 keyphrases)

**Analysis date** 08 February 2026

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## LLM Position Analysis - Vendor-lock

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## Stakeholder Positions

**LLM Processing Status:** 1133 responses analysed across all domains (68.3% complete, 477 remaining). **This domain:** 95 responses. Results are partial and will update as processing continues.

Analysis of positions extracted through LLM analysis of consultation responses. Extracted 230 positions across 43 categories.

## Position Overview

Position Category	Support	Oppose	Neutral/Mixed	Total
Public Funding	58	3	1	62
Procurement Preference	59	1	1	61
Vendor Lock	3	19	1	23
Digital Services Tax	19	4	0	23
Vendor Lock Avoidance	8	1	0	9
State Aid	6	0	0	6
Vendor Lock In	0	3	0	3
Tax Incentive	1	1	0	2
Vendor Lock In Commercial Products	1	1	0	2
Open Source Software	2	0	0	2
Open Standards	1	0	1	2
Open Source Preference	2	0	0	2
Vendor Lock Monopoly	0	2	0	2
Vendor Lock Prohibition	0	2	0	2
Vendor Lock Eu Based	1	0	0	1
Vendor Lock Infrastructure Diversity	1	0	0	1
Vendor Lock Industrialization	0	1	0	1
Public Funding Eu Open Source	1	0	0	1
Reduced Electronic Waste	1	0	0	1
Open Source Business Model	1	0	0	1
Vendor Lock Regulatory Framework	0	1	0	1
Proprietary Software Allowed	0	1	0	1
Vendor Lock Innovation	0	1	0	1
Vendor Lock Investment	0	1	0	1
Interoperability Requirement	1	0	0	1
Open Source Advocacy	1	0	0	1
Open Core Model	0	1	0	1
Open Source Preferred	1	0	0	1
Vendor Lock Mitigation	0	0	1	1
Vendor Lock Neutral	0	0	1	1
Reinventing Wheel	0	1	0	1
Vendor Lock Business Model	0	0	1	1
Vendor Lock Us Based	0	1	0	1
Healthy Competition	1	0	0	1
Vendor Lock In Commercial Products Eu Alternatives	1	0	0	1
Vendor Lock Regulations	0	1	0	1
Vendor Lock Removal	0	1	0	1
Open Source Alternative	1	0	0	1
Vendor Lock Reduction	1	0	0	1
Vendor Lock Global Open Source	1	0	0	1

Position Category	Support	Oppose	Neutral/Mixed	Total
Hardware Support	1	0	0	1
Vendor Lock Restrictions	0	1	0	1
Patent Reform	0	1	0	1

## Detailed Position Analysis

### Public Funding

**Total responses** 62 positions extracted across 3 distinct responses

**Support position** 58 responses (93.5%), 32.8% express strong advocacy

**Primary stakeholders (support)** EU Citizens (46), Companies (5), NGOs (3)

**Core arguments (support)** The EC should support a transition to EU-based open source solutions, requiring building teams of excellence and acquiring critical mass.; The EU should invest in an Open Internet Stack, a state-of-the-art technology stack available to all citizens for free.

**Opposition position** 3 responses (4.8%), 33.3% express strong opposition

**Core arguments (oppose)** EU's approach to funding OSS is inefficient and ineffective.; Investment alone is not enough to bridge the gap in core digital technologies.

**Specific proposals mentioned** 100.000 k per person for 12 months to implement open-source software (1 mentions); a publicly-hosted, high quality code platform (1 mentions); Create a fund for FOSS projects (1 mentions)

**Evidence cited** citation not provided (2); crazy people in open source community (1); Redhat example (1); Google and FFmpeg example (1); Nachhaltige Beiträge scheitern oft an Compliance-Prozessen, fehlenden Strukturen und zu wenig Finanzierung für Maintenance. (1)

### Procurement Preference

**Total responses** 61 positions extracted across 3 distinct responses

**Support position** 59 responses (96.7%), 47.5% express strong advocacy

**Primary stakeholders (support)** EU Citizens (47), Companies (5), NGOs (3)

**Core arguments (support)** Open-source software products need equal market participation opportunities, which requires legislative context. Vendors must provide APIs to enable same functionalities.; The use of open-source software is necessary for security and sovereignty, allowing countries to diversify and avoid vendor lock-in.

**Opposition position** 1 responses (1.6%), 100.0% express strong opposition

**Core arguments (oppose)** EU's procurement policies favor proprietary vendors over OSS.

**Specific proposals mentioned** Ban the use of proprietary file formats (1 mentions); Impose the use of open-source software in all areas where proprietary products are used (1 mentions); Introdurre incentivi mirati per le aziende produttrici di software affinché rendano i loro prodotti compatibili con Linux (1 mentions)

**Evidence cited** Marktdominanz großer Software-Anbieter, Lock-in- und Netzwerkeffekte erschweren Alternativen. (1); citation not provided (1); <https://element.io/en/matrix-in-germany> (1); US datacenter dominant market (1); Astères 2025 (1)

### Vendor Lock

**Total responses** 23 positions extracted across 3 distinct responses

**Support position** 3 responses (13.0%), 0.0% express strong advocacy

**Primary stakeholders (support)** EU Citizens (2), Companies (1)

**Core arguments (support)** The creation of the Illumos foundation in Switzerland provides an opportunity for EU-based solutions, and OmniCube is a system that leverages this opportunity.; Vendor-lock can be beneficial for EU independence and competitiveness, but requires a mix of Open Source and proprietary solutions.

**Opposition position** 19 responses (82.6%), 68.4% express strong opposition

**Core arguments (oppose)** The reliance on Microsoft and Google for ‘Office productivity’ is complicated because many products and services are bundled together and coupled together.; International standards authorities create barriers to open source adoption through high fees, proprietary licenses, and outdated processes.

**Evidence cited** ISO 26262 (1); 2024 Linux community submission to US sanctions (1); JEE (1); paesi extra-UE (1); Pebble watch example (1)

## Digital Services Tax

**Total responses** 23 positions extracted across 2 distinct responses

**Support position** 19 responses (82.6%), 10.5% express strong advocacy

**Primary stakeholders (support)** EU Citizens (17), CONSUMER\_ORGANISATION (1), NGOs (1)

**Core arguments (support)** Mandating open-source, verifiable boot and policy enforcement architecture to prevent exploitation of autonomous systems.; Limiting data collection and storage reduces risks of piracy for businesses and institutions.

**Opposition position** 4 responses (17.4%), 0.0% express strong opposition

**Core arguments (oppose)** EU should not tax proprietary vendors, as it would be unfair.; Microsoft products are a burden on bureaucracy cost, implying that proprietary vendors should not be taxed.

**Specific proposals mentioned** An open-source, verifiable boot and policy enforcement architecture should be mandated by EU. (1 mentions)

## Vendor Lock Avoidance

**Total responses** 9 positions extracted across 2 distinct responses

**Support position** 8 responses (88.9%), 50.0% express strong advocacy

**Primary stakeholders (support)** Companies (5), EU Citizens (3)

**Core arguments (support)** Open-Source-Lösungen auf Infrastrukturebene bieten Hersteller- und Anbieterunabhängigkeit, wodurch Abhängigkeiten und Lock-in-Effekte vermieden werden.; EU open standards for Information Objects can free us from US dependence and put digital information in the hands of people.

**Opposition position** 1 responses (11.1%), 0.0% express strong opposition

**Core arguments (oppose)** The EU should not create artificial barriers, like high-level goals that are hard to fulfill.

**Evidence cited** DSGVO-Perspektive (2); BSI-Perspektive (1); Europa sollte nicht nur Nutzer digitaler Technologien sein, sondern deren Gestalter. (1); KRITIS-Perspektive (1); Open-Source-Lösungen ermöglichen Transparenz, Kontrolle und Nachhaltigkeit. (1)

## State Aid

**Total responses** 6 positions extracted across 1 distinct responses

**Support position** 6 responses (100.0%), 33.3% express strong advocacy

**Primary stakeholders (support)** EU Citizens (5), NGOs (1)

**Core arguments (support)** Open source software needs extra guardrails over the security, but the fact that the code is open means it's more likely to be secure than closed counterparts.; The transition to open source requires building development communities and exchanging information, specifications, and code between member states.

## **Vendor Lock In**

**Total responses** 3 positions extracted across 1 distinct responses

**Opposition position** 3 responses (100.0%), 66.7% express strong opposition

**Core arguments (oppose)** Google's tactics bind device manufacturers to their version of Android, making it difficult for users to install custom distributions.; Companies use strategies such as signing Contributor License Agreements to restrict the use of open source software.

**Evidence cited** [2] (2); [4] (1); [1] (1); [3] (1)