

EUPL-compatible licenses

This is a global compatibility Matrix between all OSI-approved licenses and the EUPL Author: Patrice-Emmanuel Schmitz / ©OSOR.eu (European Commission – 2011)

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The purpose of this Matrix is to clarify compatibility with the EUPL, seen as the legal possibility to distribute (under the OSI-approved EUPL) an application that incorporates, or links with, components covered by another Free/Open Source Software (F/OSS) license. Due to numerous possibilities, the Matrix does not cover all real situations (which are not always "clear-cut" and where more than two licenses could be relevant). Since European case law is generally missing, the matrix suggests reasonable guidance without providing a guarantee that this suggestion will always be followed by a judge, as the case may be.

Most F/OSS incompatibilities result from copyleft conflicts (when both licenses impose the reuse of the same license in case of redistribution). The aim and utility of copyleft is to protect the free software world against appropriation. In our vision, it should not make distribution difficult or legally impossible when the work is covered by different F/OSS copyleft licenses. In such a case, because of a weak interest, the risk of litigation is weak also, whilst not zero. Therefore, the Matrix is rather "liberal", based on factual license provisions and on comments provided by license stewards. We consider also that permission to distribute the executable binaries under a single license solves compatibility issues (as soon as distribution is legally possible, there is no need for a single license covering the source code). The Matrix is not influenced by ideology (telling the good and the ugly, urging people to use or to avoid specific licenses). On OSOR.eu user request, the OSOR team supports legal interoperability and the prevention of litigation by kindly requesting clarification or exceptions from the license stewards or from relevant licensors. We welcome comments (especially from license stewards) and relevant case law at: www.osor.eu/legal-questions-1/contact-legal.

Definitions:

- Compatibility has two ways:
 - Upstream, it allows you to merge a work covered by another F/OSS license into a larger work that you may distribute under the EUPL. This is the main scope of the Matrix below.
 - Downstream, it allows you to merge the work received under the EUPL into a larger work that you may distribute under a "compatible" license. This is the scope of the EUPL own compatibility list (EUPL #5 compatibility clause and Appendix that includes GPLv2, OSL, Eclipse, CPL and CeCILL as it is discussed at the end of this matrix).

- **F/OSS components** are those covered by an OSI-Approved license (other licenses are not considered in the Matrix).
- An Application is a "larger work" combining (by incorporation or by linking) F/OSS covered code
 or portions thereof with code governed by the EUPL.
 - Outside, making legally possible a distribution of the larger application under the EUPL, there is no need and no interest for changing the license of any F/OSS component "taken alone" (even after correcting, modifying, translating it, etc.).
- **Incorporation** is merging all or part of the received component (in a copy-paste sense, when some original code is copied) with other software in the application, which becomes a <u>derivative</u> of the received components according to the applicable copyright law.
- **Linking** makes two components working in a single application without merging their source code. The question is: does it produce a derivative? See discussion on linking at the end of the Matrix.
 - Static linking combines components through compilation, copying them into the target application and producing a merged object file that is a stand-alone executable.
 - O **Dynamic linking** combines components at the time the application is loaded (load time) or during execution (run time).

Matrix (OSI-approved licenses in alphabetical order)

License of existing	Distribution of the larger application under the EUPL			Comment and references to F/OSS license provisions
F/OSS Component	Incorporation	Static Link	Dynamic Link	
Academic Free License (AFL) v3.0	ок	ок	ок	#1c: you can distribute copies and derivative under any license that does not contradict the terms and conditions, including Licensor's reserved rights and remedies, in this Academic Free License. The OSI-approved EUPL is compliant with this requirement.
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Common Public License (CPL)	ок	ок	ок	(See the Eclipse Public License, which has replaced the CPL).
Eclipse Public License (EPL) v1.0	OK (object) You may also distribute the larger work under the EPL	ОК	ОК	#3. Any person or entity (called "contributor") may distribute the Program in object code form under the EUPL ("its own license agreement"), because the EUPL complies with the requirements of #3b (disclaimer etc.). While the executable version of the application including EPL covered code will be distributed as a whole under the EUPL, it must be documented that the source code of components covered by the EPL will stay under this license. The EPL is also included in the EUPL downstream compatibility list (EUPL Appendix). Therefore the EUPL is compatible with the EPL: as far as needed, you may distribute under the EPL a larger derivative work integrating components covered by the EUPL and by the EPL

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Frameworx Open License v1.0	ок	ок	ок	#3a: The other license conditions cannot be less favorable #3c: They are specific copyright notices to respect. The EUPL is compliant with these requirements.
Gnu Affero Public License v3 (AGPLv3)	NO	NO?	ок	See comments related to the GPLv3. Requesting for an exception should be facilitated by the fact the EUPL covers "software as a service" (SaaS) like the AGPL.

Gnu GPLv2.0	NO (exceptions exist) and you may distribute the larger work under GPLv2	NO?	OK	Only if the licensor has published a "FLOSS exception list" for distributing the larger derivative work under other listed FLOSS licenses, and EUPL is included. See for example the MySQL FOSS exception list 1. Exception will be applicable to all portions of the derivative work that are "independent" (not specifically derived from the program obtained under the GPLv2, which – taken alone - stays under its primary license). The GPLv2 is also included in the EUPL downstream compatibility list (EUPL Appendix). Therefore the EUPL is compatible with the GPLv2: you may distribute under GPLv2 a larger derivative work integrating components covered by the EUPL and by the GPLv2) Linking: FSF followers consider static linking as producing a derivative (this is not confirmed by case law, see "Linking discussion"). We assume that licensors using the GPL share this opinion, for extending the protection of the free software world against appropriation. However, there is no risk of appropriation when the larger work is licensed under the EUPL. We recommend asking for exception.
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¹ http://www.mysql.com/about/legal/licensing/foss-exception/

Gnu GPLv3.0	NO (exceptions exist) and it is legally possible to distribute the larger work under GPLv3 via the CeCILL roundabout	NO?	ОК	Only if the licensor has published a "FLOSS exception list" for distributing the larger work under other listed FLOSS licenses, and EUPL is included. See for example the Sencha exception list² where all identifiable sections of the larger work, which are not derived from the GPLv3 covered work, and which can reasonably be considered independent and separate works in themselves, may be distributed subject to the EUPL. The GPLv3 is NOT included in the EUPL downstream compatibility list (Appendix of the EUPL). However, it is "legally possible" (without prejudice of a need for it, or not!) to distribute a larger work integrating components covered by the EUPL and by the GPLv3. For this, you may use the "CeCILL roundabout": 1) publish your own specific contribution under CeCILL, or find convenient code covered by CeCILL; 2) combine with the EUPL component and publish the larger work under CeCILL; 3) add the needed GPLv3 components and publish the larger work under the GPLv3. This does not restrict EUPL licensors to provide a specific exception for integrating their own software in a larger work covered by the GPLv3. Linking: FSF followers consider static linking as producing a derivative (this is not confirmed by case law, see "Linking discussion"). We assume that licensors using the GPL share this opinion, for extending the protection of the free software world against appropriation. However, there is no risk of appropriation when the larger work is licensed under the EUPL. We recommend asking for exception.
Gnu LGPL v2.1	OK (object)	ОК	ок	According to the LGPL v2.1, #6, you may produce a work containing portions of the Library, and distribute that work under terms of your choice, provided that the terms permit modification of the work for the customer's own use and reverse engineering for debugging such modifications. These conditions (including the availability of the source code and all FLOSS freedoms) are fully implemented by the EUPL. While the larger derivative work will be distributed under EUPL, the source code of the used library 'taken alone" (modified or not) stays covered by the LGPL (this must be documented with prominent notices)

 $^{^2\} http://www.sencha.com/legal/open-source-faq/open-source-license-exception-for-applications/$

Gnu LGPL v3.0	OK (object)	ОК	ОК	According to the LGPL v3, #3, You may convey under the EUPL ("terms of your choice") the object code ("executable binaries") of an application that incorporates material from a header file that is part of the Library. While the larger work (binaries) can be distributed under EUPL, the source code of the used library 'taken alone" (modified or not) stays covered by the LGPL (this must be documented with prominent notices).
IBM Public License v1.0	OK (object)	ок	ОК	#3: (You) may choose to distribute the Program in object code form under the EUPL (=own license agreement). The OSI-approved EUPL is compliant with the IPL requirements (i.e. it makes source code available and contains the requested disclaimers). As a consequence, make it clear that the source code of the IPL covered component will stay covered by the IPL.
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OK= Allowed

OK (Object) = Distribution of binaries of the larger work "as a single product" under the EUPL is allowed NO = Not allowed (however, licensor owning full copyright may provide exceptions)

^{? =} Uncertainties (and no exceptions exist so far)

Discussion on "Linking"

A combined application or work is often implemented by linking various components. From the end user point of view, the application may look like a single program (it may have a single name, unique interface, documentation etc.). From the developer point of view, each component is a separate program, possibly obtained under various primary licenses.

In case these various licenses are "free / open source" and "copyleft", what kind of linking could you implement to be legally authorised to distribute the application, under a single license or – possibly – under several licenses?

There are two main cases of linking:

- Static linking combines components through compilation, copying them into the target application and producing a merged object file that is a stand-alone executable.
- Dynamic linking uses components at the time the application is loaded (load time) or during execution (run time).

In the above Matrix, we assume that both linking are permitted in two cases: when incorporation (merging codes in a "cut-paste" sense) is authorised and when the distribution of object code under the EUPL is authorised (because this covers static linking as well).

From the legal (copyright) point of view, the question of linking is similar to the incorporation discussion: does linking produce a derivative of the used components, or not?

- If the answer is "NO", each part of the application can be licensed under its primary license: You may declare "My application is licensed to you under the EUPL, except component X that is licensed under GPL, component Y that is licensed under the EPL, component Z under the MPL etc...
- If the answer is "YES", the distribution of the new derivative could be legally impossible (under any license) as soon a copyleft conflict exists. Such prohibition may be considered as beneficial (or protective) for the free software world in case the licensor planned to use a proprietary license. On the contrary, the prohibition may look cumbersome and fussy when all relevant licenses are OSI-approved (providing the same freedoms) and copyleft (protecting against appropriation).

In Europe there is no case law solving this question. In absence of case law, we have to be careful. We may assume that a judge will interpret the copyright law with more flexibility (no derivative created by linking) in the case of "copyleft conflict" between two OSI approved licenses, and more strictly if a proprietary license is used (creation of a derivative in such case, because in such litigation the "market-based" factors are looking more important than the pure linking technique) – but this is a pure assumption.

The recent GPLv3 looks receptive to these "market-based" factors when a compilation is not used to limit users' freedom, at least in the specific case of aggregates³. We estimate that the requirement that independent sources (compiled together) should not form a larger program is to understand from developers' point of view: no portion of the code is copied into a larger program (on the contrary, due to some interface layer, end users may perceive the independent components as a single application).

Instead of European and US case law⁴, we may deal with the main F/OSS opinion makers:

- Lawrence Rosen (IP professor and OSI general counsel) says that the method of linking is mostly
 irrelevant to the question about whether a piece of software is or is not a derivative work. For
 him, a derivative is made only in the case of incorporation [in a copy-paste sense] of original
 code, or in the case of modification, translation or other change in any way for creating the new
 program.
- Other IP specialists believe that static linking may produce derivative works, while dynamic
 linking may not, but the question is not "clear-cut". For example, some dynamically linked Linux
 kernel drivers are distributed under proprietary licenses, and the Linux author (L. Torvalds)
 agrees that such dynamic linking can create derived works in specific circumstances.
- The Free Software Foundation and their followers, in their desire to extend the free-software world by giving it more tools than the proprietary world, are the most assertive: static linking creates derivatives and executables which uses a dynamically-linked library may also be derivatives, except when separate programs just "communicate" with one another⁵. Does this interest for "protecting and extending free software" still exist when the other license is the EUPL (which is a free, copyleft software license)? The FSF could answer positively, because at the contrary of the OSI it has a strong GPL centric policy, arguing that for protecting free software there is little salvation outside their own GPLs (in fact, the GPLv3 and AGPLv3).

We made the assumption that, by selecting a Gnu license, licensors follow the FSF position and want to consider that most cases of static linking create a derivative. In all other cases, the proposed Matrix is based on a "liberal" assumption, in consideration of the common "market approach" shared by all OSI approved licenses, especially when these licenses are copyleft.

³ #5 (in fine): "A compilation of a covered work with other separate and independent works, which are not by their nature extensions of the covered work, and which are not combined with it such as to form a larger program, in or on a volume of a storage or distribution medium, is called an "aggregate" if the compilation and its resulting copyright are not used to limit the access or legal rights of the compilation's users beyond what the individual works permit. Inclusion of a covered work in an aggregate does not cause this License to apply to the other parts of the aggregate."

⁴ In the <u>Galoob v. Nintendo</u> an US court of appeal defined a derivative work as having "'form' or permanence" and noted that "the infringing work must incorporate a portion of the copyrighted work in some form", but there have been no clear court decisions to resolve the case of static/dynamic linking making a derivative.

⁵ This is the reason why the FSF created the <u>LGPL</u> (which is nearly identical to the GPL) for adding the permission to allow linking for the purposes of "using the licensed library".

The EUPL "Downstream" compatibility list

The EUPL v1.1 downstream compatibility list was established for the EUPL v1.0 (January 2007). It was drafted based on a September 2006 study of the CRID (Research Centre in Computers and Law – FUNDP Namur) 6

The purpose of the list is to allow mergers between EUPLed code and other copylefted code (when license terms impose to redistribute any larger, merged work under the same "inherited" licence, what becomes legally impossible in case of copyleft conflicts). Therefore the chosen licences had to be in any case copyleft, and "the copyleft effect of the elected licences should be similar to the EUPL's copyleft and should fulfill the same functions", the authors said ⁷.

The study proposed the following list:

- General Public License (GPL) v. 2
- Open Software License (OSL) v. 2.1, v. 3.0
- Common Public License (CPL) v. 1.0
- Eclipse Public License (EPL) v. 1.0
- Cecill v. 2.0

The presence of the strong copyleft (OSI-approved) GPL and OSL makes no discussion. The presence of non-OSI-approved CeCILL was interesting because supported by three important French research centres, strong copyleft and – by the way – permitting re-licensing under all GPL versions (including the GPLv3 that was published in June 2007). This makes the EUPL compatible, directly or indirectly, with all GPL versions.

What looks more questionable is the presence of Eclipse (and of the CPL, but we may forget this one that has now been superseded by the EPL), because according to the Free Software Foundation, the EPL only provides a "weaker copyleft".

However "weaker" does not mean "weak! When analyzing copyleft, the study made three categories8:

- "Weak copyleft" when the licence restricts the effect on a file basis (this is the case of the Mozilla Public License and the Common Development and Distribution License).
- "Source only copyleft" when the licence imposes the redistribution of the source code under the same licence, while the executable code may be governed by another licence (as long as the source code is available and remains under the original licence): the executable version of the derivative work can then be proprietary (this is the case of the EPL)
- "Strong copyleft" when the licence does not restrict the copyleft effect to modifications on a file basis, and the executable is to be considered as a derivative work.

Therefore Bastin and Laurent, while not categorizing the EPL copyleft as "Strong" considered that it was "similar" to the EUPL copyleft on the source code, which is by far the important thing for open source

⁶ Fabian BASTIN (CERFACS) and Philippe LAURENT (CRID) Study of the compatibility mechanism of the EUPL v. 1.0 - September 2006 - http://ec.europa.eu/idabc/servlets/Doc3ef5.pdf?id=27472

⁷ Op. Cit., p.17

⁸ Op. Cit., p. 7

EUPL compatibility Matrix

licensors because it effectively prohibits source code appropriation. For this reason other prominent OSS analyst categorize the EPL as "Strong Copyleft" 9

In January 2007, the European Commission published the EUPL and its compatibility list based on their study, and did not change the list when publishing the EUPL v1.1 in 2009.

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⁹ For example the German license center ifrOSS lists the Eclipse Public License in the category "Other Licenses with strong Copyleft Effect". See http://ifross.org/en/license-center