Data and the State

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Neighborhoods and policy power



by ROBERTA.CARO

Robert Moses

1888-1981

Jane Jacobs

infrastructure czar community advocate

50TH ANNIVERSARY EDITION THE DEATH AND LIFE OF GREAT AMERICAN CITIES



Moses as power broker

- Long Island State Park Commission (President, 1924–1963)
- New York State Council of Parks (Chairman, 1924–1963)
- New York Secretary of State (1927–1929)
- Bethpage State Park Authority (President, 1933–1963)
- Emergency Public Works Commission (Chairman, 1933–1934)
- Jones Beach Parkway Authority (President, 1933–1963)
- New York City Department of Parks (Commissioner, 1934–1960)
- Triborough Bridge and Tunnel Authority (Chairman, 1934–1968)
- New York City Planning Commission (Commissioner, 1942–1960)
- New York State Power Authority (Chairman, 1954–1962)
- New York's World Fair (President, 1960–1966)
- Office of the Governor of New York (Special Advisor on Housing, 1974–1975)

• plus tons of informal or quasi-formal roles, like "NYC Construction Coordinator" (1946)

pools, bridges, tunnels, highways

power grew with every mayoral shift in mid-century

for many years, had sole authority to negotiate for NYC projects in DC

Moses legacy

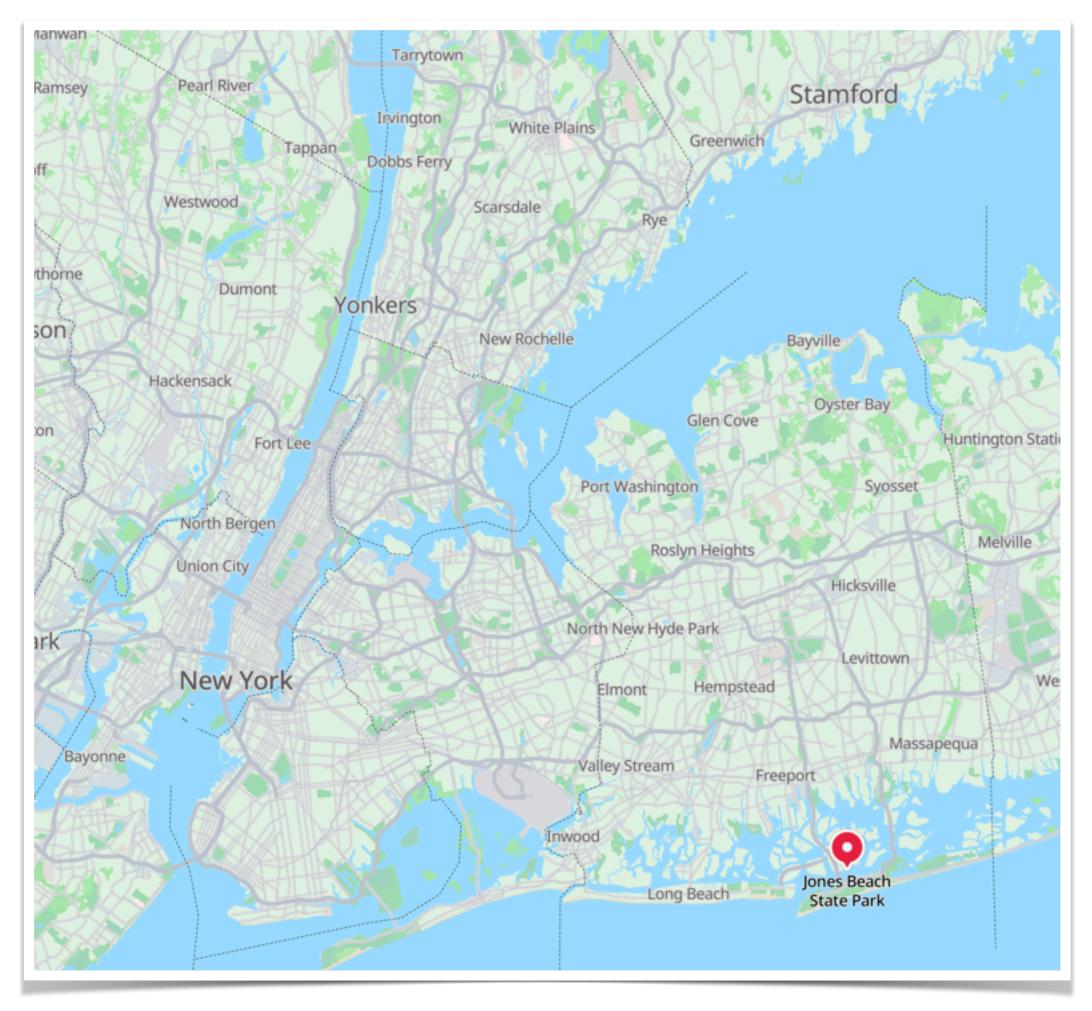
Moses response to critics: "I raise my stein to the builder who can remove ghettos without moving people as I hail the chef who can make omelets without breaking eggs."

I have often said that another biography of Robert Moses could be written that would be titled:

"At Least He Got it Built."



Jones Beach controversy



Counterpoint with Jacobs

- Advocated for an unsentimental view of neighborhoods as **power centers** that can influence policy decisions, and argued that neighborhoods of 30,000-50,000 are not "useful"
- Only three scales matter the street neighborhood (hyperlocal), the whole city (global), and something in between that she calls the **district**, needing about 100,000 people
- She doesn't mean electoral districts! She means a powerful nexus of community with "localized self-government," "natural cross-connections," and a network of about 100 leaders who represent different special-interest groups
- "Our cities possess many islandlike neighborhoods too small to work as districts, and these include not only the project neighborhoods inflicted by planning, but also many unplanned neighborhoods. These unplanned, too small units have grown up historically, and often are enclaves of distinctive ethnic groups."

Jacobs, continued

- Special-interest groups to include "churches, P-TA's [parent/teacher associations], businessmen's associations, political clubs, local civic leagues, fund-raising committees for health campaigns or other public causes, sons of such-and-such a village (common clubs among Puerto Ricans today, as they have been with Italians), property owners' associations, block improvement associations, protesters against injustices, and so on, ad infinitum."
- Strength in organizing would come through "hop-and-skip" relationships
- Resilient networks can form hilariously specific ad hoc efforts, e.g.,
 "Committee of Neighbors to Get the Clock on Jefferson Market Courthouse Started"



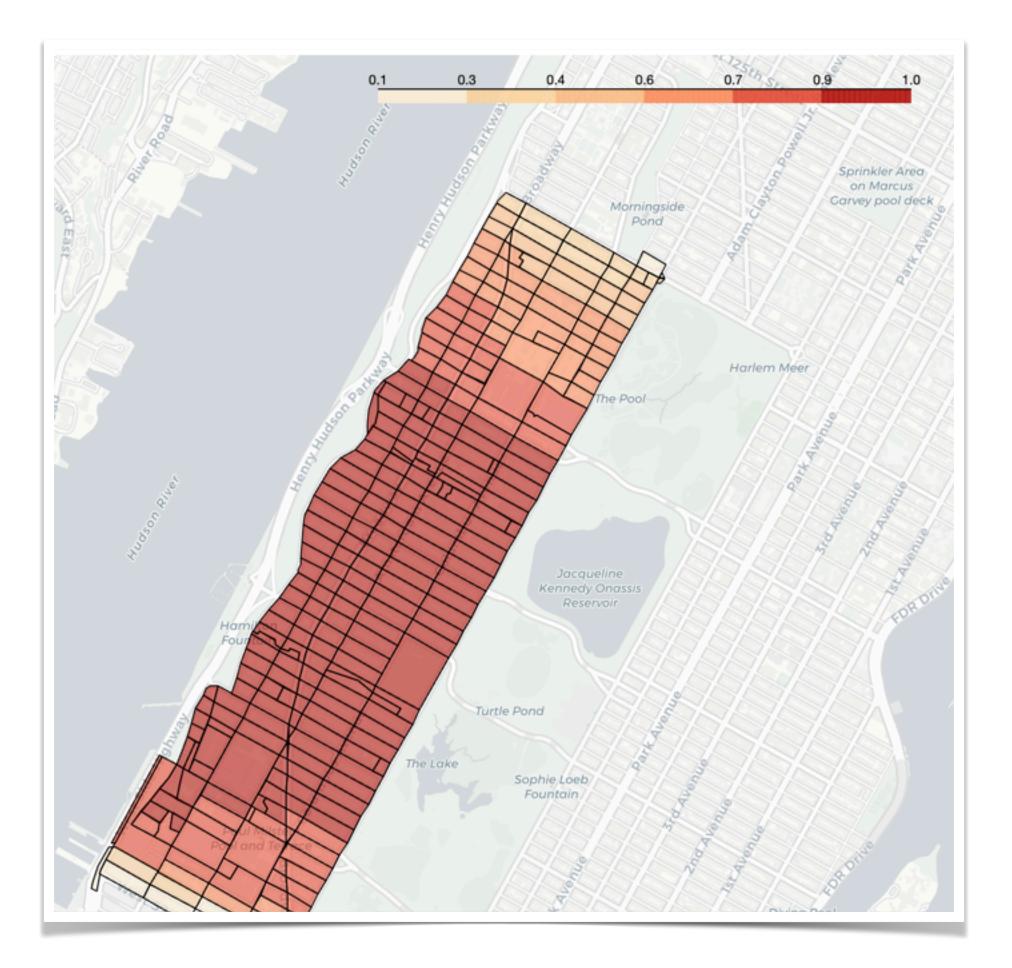
arrested in 1968 for disrupting a public meeting, protesting Moses project to put a 10-lane highway through lower Manhattan



Notebook on NYT neighborhood project

- Each block has a weight vector with 379 entries, one for each in the menu of NYC neighborhood names
- [UWS, Tribeca,]
- example:

('360850323001008', {'Mariners Harbor': 0.514, 'Graniteville': 0.486})



heatmap of "Upper West Side"

- One way to measure fuzziness is to take a block and count how many different neighborhood names it gets
- But this doesn't take into account that some outliers or stragglers could just be confused or wrong or random
- If a block is called UES 99 times and UWS just once, that's suggestive
- We'll use an idea from information theory called entropy, specifically Shannon entropy

$$H(w) = -\sum w_i \log w_i$$



"Upper West Side" by public mapping

How entropy works

$$H(w) = -\sum w_i \log w_i$$

- So for (.5, .5) you'd get H=1 (lots of uncertainty!)
- $H(.67, .33) \approx .918$
- $H(.9, .1) \approx .469$
- H(.99, .01) ≈ .081 (not much uncertainty about label)
- and this extends to 3 coordinates, or 379
- H(.33, .33, .33)≈1.585; H(.5, .4, .1)≈1.361; H(.8, .1, .1)≈0.922

