

# Overlapping Generations Model: Dynamic Efficiency and Social Security

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# Issues

- ▶ The OLG model can have **inefficient equilibria**.
  - ▶ We solve the problem of a fictitious **social planner**
    - ▶ This yields a Pareto optimal allocation by construction.
  - ▶ We learn from this:
1. Solving the planning problem may be an easy way of characterizing CE (if it is optimal).
  2. Comparing it with the CE points to sources of inefficiency.

# The Social Planner's Problem

# Planner's problem

- ▶ Imagine an omnipotent social planner.
- ▶ She can assign actions to all agents (consumption, hours worked, ...).
- ▶ She maximizes some average of individual utilities.
- ▶ She **only faces resource constraints**.

# Welfare function

- ▶ The planner's objective function is assumed to be a weighted average of individual utilities:

$$\omega_0 \beta u(c_1^o) + \sum_{t=1}^{\infty} \omega_t [u(c_t^y) + \beta u(c_{t+1}^o)]$$

- ▶ By varying the weights ( $\omega_t$ ) we can obtain all **Pareto optimal** allocations.
  - ▶ It makes sense even if comparing utilities across agents does not.
- ▶ To ensure that the objective function is finite, conditions need to be imposed on the weights such that  $\sum_t \omega_t < \infty$ .

## Planner's problem

The planner only faces feasibility constraints.

In this model:

$$K_{t+1} + N_t c_t^y + N_{t-1} c_t^o = F(K_t, N_t) + (1 - \delta) K_t \quad (1)$$

Or, in per capita young terms ( $k_t = K_t/N_t$ ):

$$c_t^y + c_t^o/(1+n) + (1+n)k_{t+1} = (1-\delta)k_t + f(k_t)$$

## Planner's Lagrangian

$$\begin{aligned}\Gamma = & \omega_0 \beta u(c_1^o) + \sum_{t=1}^{\infty} \omega_t [u(c_t^y) + \beta u(c_{t+1}^o)] \\ & + \sum_{t=1}^{\infty} \lambda_t \left[ \begin{array}{c} (1-\delta)k_t + f(k_t) \\ -c_t^y - c_t^o/(1+n) - (1+n)k_{t+1} \end{array} \right]\end{aligned}$$

Planner's FOCs:

$$\begin{aligned}\omega_t u'(c_t^y) &= \lambda_t \\ \omega_{t-1} \beta u'(c_t^o) &= \lambda_t / (1+n) \\ \lambda_t [1-\delta + f'(k_t)] &= \lambda_{t-1} (1+n)\end{aligned}$$

# Planner's problem

Static optimality:

$$\omega_t u'(c_t^y) = \omega_{t-1} (1+n) \beta u'(c_t^o)$$

Euler equation:

$$\omega_t u'(c_t^y) [1 - \delta + f'(k_t)] = \omega_{t-1} u'(c_{t-1}^y) (1+n)$$

Using the static condition, the Euler equation becomes

$$u'(c_t^y) = \beta u'(c_{t+1}^o) [1 - \delta + f'(k_{t+1})] \quad (2)$$

which looks like the Euler equation of the household.

This is not surprising: the planner should respect the individual FOCs unless there are externalities.



# Planner's Solution

Sequences  $\{c_t^y, c_t^o, k_{t+1}\}_{t=1}^{\infty}$  that satisfy:

- ▶ Static and Euler equation.
- ▶ Feasibility.
- ▶ A transversality condition or  $k_{t+1} \geq 0$ .
  - ▶ We talk about those later.

# Interpretation of the Euler equation

- ▶ A feasible perturbation does not change welfare.
- ▶ In  $t-1$ :
  - ▶  $c_{t-1}^y$  ↓ by  $(1+n)$
  - ▶  $k_t$  ↑ by 1 (per capita of the date  $t$  young)
- ▶ In  $t$ :
  - ▶ output ↑ by  $f'(k_t)$  (per capita  $t$  young)
  - ▶ raise  $c_t^y$  by  $1-\delta+f'(k_t)$  or
  - ▶ raise  $c_t^o$  by  $(1+n)(1-\delta+f'(k_t))$
- ▶ From  $t+1$  onwards: nothing changes
  - ▶ especially not  $k_{t+1}$

## Planner's Steady State

For a steady state to exist, weights must be of the form

$$\omega_t = \omega^t, \quad \omega < 1$$

Otherwise the ratios  $\omega_{t+1}/\omega_t$  in the FOCs are not constant.

Then the Euler equation becomes

$$\omega (1 - \delta + f'(k_{MGR})) = (1 + n)$$

This is the **Modified Golden Rule**. ( $\omega = 1$  is the Golden Rule).

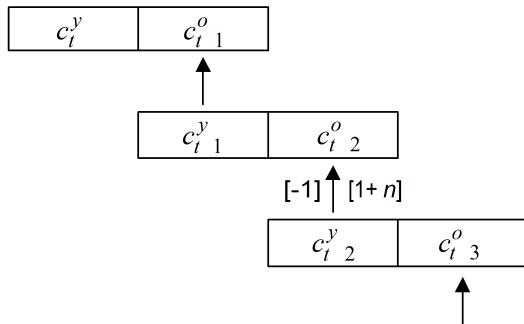
Because  $\omega < 1$ :  $k_{MGR} < k_{GR}$  and the MGR is dynamically efficient.

## How does the planner avoid dynamic inefficiency?

If the planner desires lots of old age consumption, he can implement a "transfer scheme" of the following kind:

Take a unit of consumption from each young and give  $(1+n)$  units to each old at the same date.

There is no need to save more than the GR.



Of course, there aren't really any transfers in the planner's world.

# Social Security

# Social Security

A transfer scheme akin to Social Security can replicate the Planner's allocation and avoid dynamic inefficiency.

Social Security consists of

- ▶ a **payroll tax** on workers;
- ▶ a **transfer** payment to the retired.

# Two flavors of Social Security

- ▶ **Fully funded:**

- ▶ For each worker, the government invests the tax payments.
- ▶ This is equivalent to a forced saving plan.

- ▶ **Pay-as-you-go:**

- ▶ Current transfers are paid from current tax revenues.

## Household with Social Security

The household maximizes

$$u(c_t^y) + \beta u(c_{t+1}^o)$$

subject to the present value budget constraint

$$w_t - \tau_t^y - \frac{\tau_{t+1}^o}{1 + r_{t+1}} = c_t^y + \frac{c_{t+1}^o}{1 + r_{t+1}} \quad (3)$$

Lump-sum taxes do not change the Euler equation (prove this):

$$\beta(1 + r_{t+1})u'([1 + r_{t+1}]s_{t+1} - \tau_{t+1}^o) = u'(w_t - s_{t+1} - \tau_t^y)$$



# Household with Social Security

- ▶ The saving function remains the same

$$s_{t+1} = s(w_t - \tau_t^y, -\tau_{t+1}^o, r_{t+1}) \quad (4)$$

- ▶ For given prices, Social Security reduces saving for two reasons:
  - ▶ Higher income when old.
  - ▶ Lower income when young.

## Household with Social Security

- ▶ If a tax change does not alter the present value of taxes,

$$d\tau^y + \frac{d\tau^o}{1 + r_{t+1}} = 0$$

then the optimal consumption path does not change.

- ▶ Reason: present value budget constraint and first-order condition unchanged.
- ▶ This is the Permanent Income Hypothesis.

# Fully funded Social Security

- ▶ Young: pay tax  $\tau_t^y$ .
- ▶ Old pay:  $\tau_{t+1}^o = -(1 + r_{t+1}) \tau_t^y < 0$ .
- ▶ Government supplies revenues as capital to firms.
- ▶ For the household:
  - ▶ Forced saving at rate of return  $r$ .
  - ▶ No change to the present value budget constraint.
- ▶ Therefore, if prices remain fixed:
  - ▶ No change to optimal consumption plan.
  - ▶ Private saving (of the young) drops by the Social Security tax amount.

# Fully Funded Social Security

- ▶ We prove that unchanged  $(w_t, r_t)$  clear the markets with Social Security.
- ▶ Household:
  - ▶ By PIH: no change in consumption plan.
  - ▶ Household fully dissaves the tax:  $\Delta s_{t+1} = -\tau_t^y$ .
- ▶ Government saves:  $s_{t+1}^G = N_t \tau_t^y$ .
- ▶ Capital market clearing:

$$\Delta K_{t+1} = N_t \Delta s_{t+1} + s_{t+1}^G = 0 \quad (5)$$

- ▶ Fully funded SS is neutral.
  - ▶ Essentially, the government just relabels some private savings as public.

# Pay-as-you-go Social Security

- ▶ Assume population growth at rate  $n$ :  $N_t = (1 + n)N_{t-1}$ .
- ▶ Tax collection from the current young:  $N_t \tau_t^y$ .
- ▶ Transfer payments to the current old:  $-N_{t-1} \tau_t^o$ .
- ▶ The budget balances in each period:

$$\tau_t^o = -\tau_t^y (1 + n) \quad (6)$$

- ▶ From the household's perspective:
  - ▶ Forced saving with return  $n$ .
  - ▶ Saving drops by an amount different from  $\tau_t^y$ .

## Pay as you go Social Security

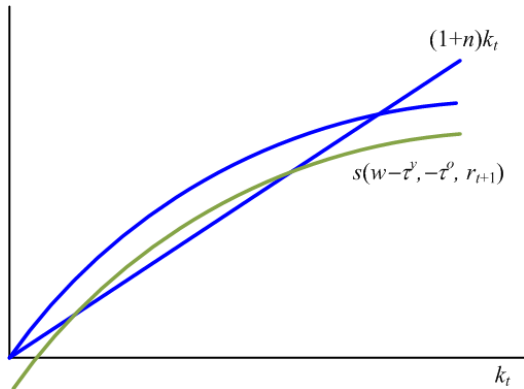
- ▶ We prove that unchanged  $r_{t+1}$  imply excess demand for  $K_{t+1}$ .
- ▶ Household:  $\Delta s_{t+1} < 0$ .
- ▶ Government: Balanced budget.
- ▶ Capital market:  $\Delta K_{t+1} = N_t \Delta s_{t+1} < 0$ .

# Illustration

- ▶ Capital market clearing:

$$k_{t+1} (1 + n) = s (w(k_t) - \tau_t^y, w(k_{t+1}) - \tau_{t+1}^o, r(k_{t+1})) \quad (7)$$

- ▶ Assume that the saving function is well-behaved (e.g. log utility and Cobb-Douglas).



# Complications

- ▶ Since prices change, we cannot guarantee that Pay-as-you-go SS reduces steady state  $k$ .
- ▶ Totally differentiate the saving function:

$$[1 + n - s_3 f''(k_{t+1})] dk_{t+1} = -s_1 d\tau^y - s_2 d\tau^o < 0$$

- ▶ A sufficient condition for  $dk_{t+1} < 0$  is that  $s_3 > 0$ . Then the law of motion unambiguously shifts down.



# Dynamic efficiency

- ▶ If SS reduces the steady state capital stock, it can alleviate dynamic inefficiency.
- ▶ Note that the argument is not reversible:
  - ▶ in a dynamically efficient economy, “reverse social security” is not a Pareto improvement.
  - ▶ why not?

# Reading

- ▶ Acemoglu, ch. 9.