## CERTIFICATION OF ENROLLMENT

## ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1563

69th Legislature 2025 Regular Session

Yeas 96 Nays 1	CERTIFICATE
Speaker of the House of Representatives	I, Bernard Dean, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1563 as passed by the House of Representatives and the Senate on the dates hereon set forth.
Passed by the Senate April 11, 2025 Yeas 48 Nays 1	
	Chief Clerk
President of the Senate	_
Approved	FILED
Governor of the State of Washington	Secretary of State State of Washington

## ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1563

Passed Legislature - 2025 Regular Session

## State of Washington 69th Legislature 2025 Regular Session

By House Appropriations (originally sponsored by Representatives Bernbaum, Dent, Timmons, Orcutt, Nance, Reeves, Hackney, Tharinger, Ybarra, Springer, Reed, Fitzgibbon, Cortes, Hill, Obras, Lekanoff, Paul, McClintock, Couture, Griffey, Berry, Leavitt, Zahn, and Scott)

READ FIRST TIME 02/28/25.

AN ACT Relating to a prescribed fire claims fund pilot program; amending RCW 4.92.220; adding a new section to chapter 76.04 RCW; creating new sections; providing expiration dates; and declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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- 6 NEW SECTION. Sec. 1. (1) The legislature finds that Washington 7 is experiencing a forest health crisis. Rangeland and forest fires have grown both larger and more damaging in recent years, threatening 8 the health, livelihoods, and homes of Washingtonians. Over the last 9 10 10 years, wildfires have burned an average of 470,000 acres across 11 state. According to the 2020 forest health assessment 12 framework, treatment approximately 3,000,000 acres in 13 Washington alone are in need of active management or disturbance to 14 improve forest resiliency to stressors such as wildfire and drought.
  - (2) The legislature finds that prescribed fire and cultural burning are one of the most effective, yet underutilized tools to help address the forest health crisis. Most ecosystems in Washington evolved with fire through stewardship by tribal peoples and ignitions like lightning strikes. Prescribed fire and cultural burning remove dead and downed brush and vegetation, providing more management opportunities for fire suppression across a variety of landscapes by

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proactively removing hazardous fuels. Compared to wildfire smoke, prescribed fire smoke produces up to 50 percent less PM2.5. Fire also returns important nutrients to the soil, revitalizes plant growth, and improves wildlife habitat. Tribes have used cultural burning since time immemorial to sustain healthy and resilient lands.

- (3) The legislature finds that growing risks of wildfires to communities and the environment generally requires at least a five-fold increase in prescribed burning to effectively reduce accumulated fuels, restore resiliency to landscapes, and protect communities.
- (4) The legislature further finds that while prescribed fire escapements are rare, the uncertain financial implications associated with an escapement deter this work despite its low risk. The 2023 Washington prescribed fire barriers assessment report and strategic action plan found that one of the most significant barriers to more prescribed burns has been uncertainty around potential liability.
- (5) Therefore, the legislature intends to establish a fire claims fund pilot program to provide loss coverage for prescribed and cultural burns conducted in accordance with applicable requirements. By decreasing the uncertainty associated with these regulated burns, the legislature intends to promote the use of this critical tool for strengthening and protecting our resources and communities.
- NEW SECTION. Sec. 2. A new section is added to chapter 76.04 RCW to read as follows:
  - (1) Subject to the availability of amounts appropriated for this specific purpose, the office of risk management shall, in consultation with the department, establish a prescribed fire claims fund pilot program for the purposes of:
  - (a) Supporting coverage for losses from prescribed fires and cultural burning on department protected lands and on tribal lands where an agreement exists between the Indian tribe and the department or where approved by the Indian tribe. The fund would not be utilized when prescribed fires or cultural burning have federal tort claims act coverage under a federally recognized burn plan; and
  - (b) Supporting nonstate and nonfederal entities that are alleged to have caused damages resulting from appropriately conducted prescribed fires or cultural burning on department protected lands and tribal lands as described in (a) of this subsection.
- 38 (2) To be eligible for reimbursement under this section, a claim 39 must meet the criteria in (a) and (b) of this subsection.

- 1 (a) The claim results from a prescribed fire or cultural burn 2 conducted on department protected lands and tribal lands as described 3 in subsection (1)(a) of this section:
  - (i) By a certified burn manager, under an approved burn plan, with applicable permits and in accordance with any other applicable conditions or requirements as determined by the department; or
  - (ii) By a cultural fire practitioner, in accordance with any applicable burn plan or permit.
    - (b) The claim is for:

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- (i) Property or economic damage, as described under RCW 76.04.760(3) (a), (c), and (d), suffered by the claimant as a result of the prescribed fire or cultural burn;
- (ii) Reasonable costs authorized for reimbursement by the department under RCW 76.04.475, related to the prescribed fire or cultural burn; or
- 16 (iii) Costs of suppression of an escapement for which a person is 17 liable to a third party.
- (c) A claim for damage suffered as a result of a prescribed fire or cultural burn started, spread, or otherwise caused by a criminal or negligent act is not eligible for reimbursement under this section.
- 22 (3) Upon submission of a claim, the department shall determine 23 and certify to the office of risk management whether the claim meets 24 the criteria in subsection (2) of this section.
  - (4) The office of risk management may reimburse an eligible claim in an amount equal to or less than the actual losses suffered by the claimant, not to exceed \$2,000,000 per claim. The payment of a claim under this section is conditional on the availability of specific funding for this purpose, and nothing in this section shall be construed to create an entitlement to reimbursement or payment of any claim. The total amount paid for claims may not exceed the amounts available in the account established in subsection (7) of this section.
  - (5) (a) The office of risk management shall collaborate with the department, other relevant state agencies, the Washington prescribed fire council, cultural fire practitioners, and certified burn managers to establish guidelines governing the pilot program and the administration of the account established in subsection (7) of this section, including:
    - (i) Procedures for the submission of claims;

- 1 (ii) Any additional criteria for claim eligibility, as 2 appropriate; and
  - (iii) A methodology or structure for how the payment of claims will be prioritized in the event that eligible claims exceed the amounts available in the account established in subsection (7) of this section.
- 7 (b) The office of risk management and the department may adopt 8 rules to implement this section.
- 9 (c) Guidelines and any rules adopted under this section must be 10 made publicly available on the websites of the office of risk 11 management and the department.
  - (6) This section does not limit the ability of a person to assert a claim for damages arising from a prescribed fire under any other law. A court shall offset any award of damages to a claimant under an action arising from the same set of alleged facts by the amount of reimbursement provided under this section.
  - (7) (a) The prescribed fire claims account is created in the state treasury. Moneys in the account may be spent only after appropriation. Expenditures from the account may only be used for the reimbursement of claims under this section.
- (b) Upon the expiration of this section, any remaining amounts in the account must be deposited in the natural climate solutions account.
  - (8) For the purposes of this section:

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- (a) "Certified burn manager" means a prescribed burn manager certified under RCW 76.04.183 or a prescribed fire burn boss certified under the national wildfire coordinating group standards.
- (b) "Cultural fire practitioner" means a person approved by an Indian tribe as having experience in burning to meet cultural goals or objectives, including subsistence, ceremonial activities, biodiversity, or other benefits.
- 32 (c) "Department protected lands" has the same meaning as in RCW 33 76.04.005.
- 34 (d) "Indian tribe" has the same meaning as in RCW 43.376.010.
- 35 (9) This section expires June 30, 2033.
- 36 **Sec. 3.** RCW 4.92.220 and 2002 c 332 s 18 are each amended to read as follows:
- 38 (1) The risk management administration account is created in the 39 custody of the state treasurer. All receipts from appropriations and

- 1 assessments shall be deposited into the account. Only the director or
- 2 the director's designee may authorize expenditures from the account.
- 3 The account is subject to allotment procedures under chapter 43.88
- 4 RCW, but no appropriation is required for expenditures.
- 5 (2) The risk management administration account is to be used for 6 the payment of costs related to:
- 7 (a) The appropriated administration of liability, property, and 8 vehicle claims, including investigation, claim processing, 9 negotiation, and settlement, and other expenses relating to 10 settlements and judgments against the state not otherwise budgeted;
- 11 ((<del>and</del>))
- 12 (b) The nonappropriated pass-through cost associated with the 13 purchase of liability and property insurance, including catastrophic 14 insurance, subject to policy conditions and limitations determined by
- 15 the risk manager; and
- 16 <u>(c) The administration of the prescribed fire claims fund pilot</u> 17 program under section 2 of this act.
- 18 (3) The risk management administration account's appropriation 19 for risk management shall be financed through a combination of direct 20 appropriations and assessments to state agencies.
- NEW SECTION. Sec. 4. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2025, in the omnibus appropriations act, this act is null and void.
- NEW SECTION. Sec. 5. Section 3 of this act expires June 30, 26 2033.
- NEW SECTION. Sec. 6. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately.

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