118TH CONGRESS 1ST SESSION

S. 3535

To support empowerment, economic security, and educational opportunities for adolescent girls around the world, and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 14, 2023

Mrs. Shaheen (for herself and Ms. Murkowski) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To support empowerment, economic security, and educational opportunities for adolescent girls around the world, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Keeping Girls in School Act".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definitions.
 - Sec. 3. Sense of Congress.
 - Sec. 4. Secondary education for adolescent girls.

Sec. 5. Global strategy requirement.

Sec. 6. Transparency and reporting to Congress.

1 SEC. 2. DEFINITIONS.

2	In this Act:
3	(1) Administrator.—The term "Adminis-
4	trator" means the Administrator of the United
5	States Agency for International Development.
6	(2) Appropriate congressional commit-
7	TEES.—the term "appropriate congressional commit-
8	tees" means—
9	(A) the Committee on Foreign Relations of
10	the Senate;
11	(B) the Committee on Appropriations of
12	the Senate;
13	(C) the Committee on Foreign Affairs of
14	the House of Representatives; and
15	(D) the Committee on Appropriations of
16	the House of Representatives.
17	(3) Secretary.—The term "Secretary" means
18	the Secretary of State.
19	(4) USAID.—The term "USAID" means the
20	United States Agency for International Develop-
21	ment.
22	SEC. 3. SENSE OF CONGRESS.

It is the sense of Congress that—

23

1	(1) every child, regardless of gender or place of
2	birth, deserves an equal opportunity to access qual-
3	ity education;
4	(2) education is a key investment in—
5	(A) the future, well-being, and prosperity
6	of girls; and
7	(B) the stability and productivity of their
8	communities;
9	(3) the United States has been a global leader
10	in efforts to expand and improve access to quality
11	basic education for all, particularly marginalized and
12	vulnerable populations, including women and girls;
13	(4) gains with respect to girls' secondary edu-
14	cation and empowerment have been proven to cor-
15	relate strongly with progress in gender equality and
16	women's rights, a stated priority of United States
17	foreign policy and national security;
18	(5) achieving gender parity in both access to
19	and quality of educational opportunity contributes
20	significantly to economic growth and development
21	thereby lowering the risk for violence and instability
22	and
23	(6) education is a lifesaving humanitarian inter-
24	vention that protects the lives, futures, and well-
25	being of girls.

1 SEC. 4. SECONDARY EDUCATION FOR ADOLESCENT GIRLS.

2	(a) Authority.—
3	(1) In general.—The Secretary and the Ad-
4	ministrator shall—
5	(A) promote access to quality education for
6	girls globally; and
7	(B) enter into agreements, including agree-
8	ments across sectors, to address the barriers
9	described in subsection (b) that adolescent girls
10	face in accessing a quality secondary education,
11	particularly in countries in which adolescent
12	girls are significantly more likely to drop out of
13	school than boys.
14	(2) Requirements.—Activities carried out
15	pursuant to paragraph (1) shall—
16	(A) be informed by a context-specific, evi-
17	dence-based analysis of the challenges that girls
18	face, which inhibit girls from successfully
19	transitioning to, remaining enrolled in, and
20	completing secondary school;
21	(B) ensure that integrated programs—
22	(i) holistically support safe, inclusive,
23	and quality educational opportunities; and
24	(ii) create empowering environments
25	to enable girls—

1	(I) to enroll in and regularly at-
2	tend school;
3	(II) to successfully transition
4	from primary to secondary school; and
5	(III) to eventually graduate after
6	achieving learning outcomes and being
7	in a position to make healthy transi-
8	tions into adulthood; and
9	(C) seek to use United States Government
10	strategies and frameworks relevant to inter-
11	national basic education, women's and girls'
12	empowerment, and gender equality to integrate
13	multi-sectoral, evidenced-based approaches to
14	adolescent girls' education and well-being.
15	(b) Specific Barriers.—The barriers described in
16	this subsection are—
17	(1) harmful social and cultural norms;
18	(2) lack of safety at school or traveling to
19	school and online, including harassment and other
20	forms of physical, sexual, or psychological violence;
21	(3) child, early, and forced marriage;
22	(4) female genital mutilation;
23	(5) distance from a secondary school;
24	(6) cost of secondary schooling, including fees,
25	clothing, and supplies;

1	(7) inadequate sanitation facilities and products
2	available at secondary schools;
3	(8) prioritization of boys' secondary education;
4	(9) poor nutrition;
5	(10) early pregnancy and motherhood;
6	(11) HIV infection;
7	(12) disability;
8	(13) discrimination based on religious or ethnic
9	identity;
10	(14) heavy workload due to household tasks or
11	care burdens; and
12	(15) inequitable access to digital resources.
13	(c) ACCEPTANCE OF PROPOSALS OR APPLICATIONS
14	FOR AWARDS.—Beginning not later than 180 days after
15	the date of the enactment of this Act, the Administrator
16	shall seek proposals or applications for awards to conduct
17	the activities described in the agreements entered into pur-
18	suant to subsection (a)(1)(B).
19	(d) Monitoring and Evaluation.—The Adminis-
20	trator shall seek to ensure that activities carried out pur-
21	suant to agreements referred to in subsection (a)(1)(B)—
22	(1) employ rigorous monitoring and evaluation
23	methodologies, including measurable goals, out-
24	comes, and benchmarks, to ensure that such activi-
25	ties demonstrably—

1	(A) improve adolescent girls' access to sec-
2	ondary education;
3	(B) close the gap in gender parity for sec-
4	ondary education; and
5	(C) improve the quality of girls' education;
6	(2) disaggregate data collected and reported by
7	age, gender, marital and motherhood status, dis-
8	ability, and urbanity, to the extent practicable and
9	appropriate; and
10	(3) use, to the extent possible, indicators and
11	methodologies identified by the Interagency Working
12	Group for the Strategy on International Basic Edu-
13	cation.
14	(e) Coordination and Oversight.—
15	(1) In general.—The Secretary, in coordina-
16	tion with the Administrator, shall be responsible for
17	the oversight and coordination of all activities of the
18	United States Government carried out pursuant to
19	this section, as appropriate.
20	(2) Development of agreements.—In de-
21	veloping agreements described in subsection
22	(a)(1)(B), the Secretary, in coordination with the
23	Administrator, shall consult with representatives of

Federal departments and agencies that are imple-

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- menting the United States Global Strategy to Empower Adolescent Girls.
 - (3) COORDINATION REQUIREMENTS.—In carrying out the activities described in paragraphs (1) and (2), the Secretary and the Administrator shall coordinate with the Senior Coordinator for International Basic Education Assistance at USAID, the Youth Coordinator at USAID, the Senior Coordinator for Gender Equality and Women's Empowerment at USAID, and the Ambassador-at-Large for Global Women's Issues at the Department of State.
 - (4) COORDINATION WITH OTHER STRATE-GIES.—Activities carried out pursuant to agreements described in subsection (a)(1)(B), shall be carried out in a manner that is consistent with—
 - (A) the latest update of the United States Global Strategy to Empower Adolescent Girls; and
 - (B) the United States Government Strategy on International Basic Education, including its objective to expand access to quality basic education for all, particularly marginalized and vulnerable populations.

1 SEC. 5. GLOBAL STRATEGY REQUIREMENT.

- 2 (a) IN GENERAL.—Not later than 1 year after the
- 3 date of the enactment of this Act, the Secretary, in coordi-
- 4 nation with the Administrator, the Ambassador-at-Large
- 5 for Global Women's Issues at the Department of State,
- 6 the Senior Coordinator for Gender Equality and Women's
- 7 Empowerment at USAID, and the Senior Coordinator for
- 8 International Basic Education Assistance at USAID,
- 9 shall—
- 10 (1) review and update a United States Global
- 11 Strategy to Empower Adolescent Girls, which in-
- 12 cludes a focus on girls' access to quality, inclusive
- secondary education, and subsequent agency imple-
- mentation plans; and
- 15 (2) submit the updated strategy to the appro-
- priate congressional committees.
- 17 (b) 5-YEAR UPDATE OF STRATEGY.—Not later than
- 18 5 years after the date of the enactment of this Act, the
- 19 Secretary, in coordination with the Administrator, shall
- 20 submit to the appropriate congressional committees an-
- 21 other update and revision of—
- 22 (1) the United States Global Strategy to Em-
- power Adolescent Girls; and
- 24 (2) the agency implementation plans for such
- 25 strategy.

- 1 (c) Consultation.—In reviewing and updating the
- 2 strategy and implementation plans pursuant to subsection
- 3 (a), the Secretary, in coordination with the Administrator,
- 4 the Ambassador-at-Large for Global Women's Issues at
- 5 the Department of State, the Senior Coordinator for Gen-
- 6 der Equality and Women's Empowerment at USAID, and
- 7 the Senior Coordinator for International Basic Education
- 8 Assistance at USAID, shall consult with and provide
- 9 meaningful opportunity for review with—
- 10 (1) the heads of relevant Federal departments 11 and agencies (or their designees);
- 12 (2) the appropriate congressional committees;
- 13 and
- 14 (3) representatives of United States and inter-
- 15 national civil society and multilateral organizations
- with demonstrated experience and expertise in em-
- powering adolescent girls and promoting gender
- equality in education, including local civil society or-
- 19 ganizations, faith-based organizations, to the extent
- 20 possible, program participants.
- 21 (d) COORDINATION.—In carrying out the activities
- 22 described in his section, the Secretary and the Adminis-
- 23 trator shall coordinate with the Ambassador-at-Large for
- 24 Global Women's Issues at the Department of State, the
- 25 Senior Coordinator for Gender Equality and Women's

- 1 Empowerment at USAID, the Senior Coordinator for
- 2 International Basic Education Assistance at USAID, and
- 3 the Youth Coordinator at USAID.
- 4 SEC. 6. TRANSPARENCY AND REPORTING TO CONGRESS.
- 5 (a) IN GENERAL.—Not later than 1 year after the
- 6 date of the submission of the strategy required under sec-
- 7 tion 5, and biennially thereafter for 10 years, the Sec-
- 8 retary, in coordination with the Administrator, shall sub-
- 9 mit a report to the appropriate congressional committees
- 10 that describes—
- 11 (1) the activities initiated pursuant to the au-
- thorities provided in this Act; and
- 13 (2) the manner and extent to which such activi-
- ties are monitored and evaluated, in accordance with
- 15 section 4(d).
- 16 (b) AVAILABILITY.—Each report submitted pursuant
- 17 to subsection (a) shall be made available on a text-based,
- 18 searchable, and publicly available website of USAID.

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