

First Year Paper:

Iyengar, Sood and Lelkes (2012)

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1 Introduction

The question “Has the mass public polarized alongside elites?” has been the subject of an enormous amount of scholarly debate. This debate has been held largely in terms of ideology, with scholars leveraging competing evidence showing (Abramowitz, 2010) or not showing (Fiorina and Abrams, 2012) mass-level polarization. Iyengar, Sood and Lelkes (2012) argue that affect (one’s emotional valence towards a stimulus) rather than ideology should be used to evaluate levels of mass polarization. The authors leverage a variety of publicly available observational datasets (further discussed in the body of this work) to demonstrate that Democrats and Republicans exhibit increasing animosity towards out-partisans. This animosity, Iyengar, Sood and Lelkes (2012) contend, is driven by an increase in the salience of party-ID, brought on by exposure to politically charged media.

2 Summary of Iyengar, Sood and Lelkes (2012)

Affect, Not Ideology is a deceptively ambitious work; seeking to describe the historical trends of affective polarization and to establish a causal chain between hostile media, party-ID, and mass-level affective polarization. This analysis is done in service of the authors’ central argument: that Americanist scholars of polarization should study the attitudes of voters towards members of the out-party, not just the ideological differences between opposing parties.

The vast majority of scholars have evaluated polarization in terms of divergent policy preferences between parties and their supporters and have produced contradictory results. While virtually all agree that *elites* have become more polarized, some argue this elite po-

larization is in response to an increasingly polarized *public* (Abramowitz, 2010) and some argue against the notion of mass polarization altogether (Fiorina and Abrams, 2012; Fiorina, Abrams and Pope, 2005). Still other scholars have argued that observed polarization is not the result of increasingly extreme policy positions on the part of Democrats and Republicans, but the result of previously ideologically heterodox partisans sorting themselves into more appropriate parties (Levendusky, 2009).

Each of the works discussed in the previous paragraph share a common focus on partisans’ *ideology*. Iyengar, Sood, and Lelkes identify this commonality and argue that, since most people have a limited conception of their own ideology (Converse, 1964), and tend to have conflicting (McClosky and Zaller, 1984) and ideologically incoherent views (Zaller et al., 1992, p. 76–96), ideological differences are not a suitable metric by which to gauge mass polarization. In the view of the authors, partisans’ affect towards their opponents is a more consistent and substantively meaningful diagnostic of the degree of mass polarization.

To demonstrate this, the authors leverage several existing survey datasets and an advertising dataset¹. The survey data are used first to describe the degree of affective polarization, and are then used in conjunction with the advertisement data to establish a causal link between exposure to hostile political media and affective polarization. Survey data from the United Kingdom is included in the descriptive portion of the research, intended by the authors to serve as a pseudo-control for country-level effects (Iyengar, Sood and Lelkes, 2012, p. 407), comparing a country with parties whose ideology is more salient (the U.K.) to the U.S.

¹*ANES Cumulative Study, YouGov/Polimetrix 2008 Election Study, a YouGov 2011 multi-national study, Almond & Verba (1960), Blair Center Election Study, an AP Yahoo! News 2008 Election Study and the Wisconsin Advertising Project.* The implications for validity in using survey data will be discussed in greater detail in section 3.

The authors find evidence supporting their claim that the U.S. has undergone a large increase in affective polarization, while the U.K. has polarized “only modestly” (p. 417) since the 1960s. Further, they find little evidence to suggest the animosity in the U.S. is driven by ideological differences between partisans, contending instead that the “mere act of identifying with a political party is sufficient to trigger negative evaluations of the opposition” (Iyengar, Sood and Lelkes, 2012, p. 407). They further find support for their claim that exposure to hostile media campaigns strengthens individuals’ partisan convictions (Iyengar, Sood and Lelkes, 2012, p. 407), though problems with their finding will be discussed in Section 3.3 of this paper. Finally, they close the paper by reiterating their call for a broader investigation of affect by scholars.

In short: Iyengar, Sood and Lelkes identify a shortcoming in the ongoing debate over the existence of mass-level polarization—that scholars have focused exclusively on partisans’ ideology. Instead, they argue that analyses of ideology are insufficient means by which to evaluate mass polarization. The authors argue for a new conception of division: partisans’ affect towards their opponents. Iyengar et al. show that partisans are becoming increasingly divided from (and hostile towards) one another and posit that this division is the result of increasingly hostile media, rather than ideological differences between partisans. Therefore, ideological homogeneity between Democrats and Republicans is not sufficient evidence of a broader lack of polarization.

3 Analysis

3.1 Conceptual Clarity

The core concepts in (Iyengar, Sood and Lelkes, 2012) are well defined; this is welcome, as the paper is intended in large part to correct a definitional debate in the literature.

Political Polarization: While the authors do not give an explicit definition of general political polarization² they do define several types of polarization:

- **Polarization:** Distance or lack of overlap in the preferred policy positions of groups (in this context, Democrats and Republicans) (Iyengar, Sood and Lelkes, 2012, p. 405).
- **Affective Polarization:** “The extent to which partisans view each other as a dislike out-group” (Iyengar, Sood and Lelkes, 2012, p. 406).

These sub-definitions of polarization draw an important distinction. Some scholars have attempted to argue against the notion of mass affective polarization using ideological data (Fiorina, Abrams and Pope, 2005); by differentiating between the two concepts the authors reduce the risk of over-inferring through inappropriate data.

The authors also distinguish between *mass* and *elite* polarization. Mass polarization is division of the broad public, while elite polarization is division between political sophisticates (typically those with some sort of power); such as politicians, interest groups, or members of the media. Ideological and affective polarization can each exist at both the mass and elite level.

²An appropriate two-step definition of political polarization is: “A state of attitudinal or preferential division characterized as occurring between relevant political groups”.

To illustrate the differences between affective and ideological polarization, consider the following scenarios:

1. Jack is dating John’s sister, Jesse. Jack and John have never talked about politics, but after John saw a “Make America Great Again” sticker on Jack’s car, John has stopped coming to the weekly family dinners and expresses unsolicited disbelief at his sister’s choice in partners.
2. James is a campaign strategist for the Democratic candidate for President, while Mary is an advisor to the Republican in the race. They don’t agree on much, but after running into each other frequently on the campaign trail they get married and seem to be fairly happy.

In the first example it is not clear whether Jack and John are actually ideologically polarized (we don’t know either of their policy preferences) but there is clearly social distance between the two. In the second example, the ideological polarization between Mary and James is clear, but there is no animus or social distance between them. Importantly, ideological and affective polarization are not dependent on one another; those with large ideological gaps between them can get along perfectly well, just as those who agree on many things may despise each other.

3.2 Theoretical Coherence

Where Iyengar, Sood and Lelkes (2012) excels in conceptual clarity, it falls short in theoretical coherence. The authors’ redefinition of polarization is supported by rich descriptive data, but they lack the leverage necessary to evaluate their causal claim. The scope of the paper’s

hypotheses are broad, but their articulation is muddled. At the heart of the paper is the (in my view, sound) claim that scholarship should evaluate mass polarization in terms of affect, rather than ideology. This claim is motivated by a trio of hypotheses³

H1: *Partisans in the United States show increasing, mutual animosity towards their out-group.*

H2: *This increasing affective polarization is driven by the growing salience of party-ID.*

H3: *Negative campaigning and a broadly adversarial media are responsible for at least some of the increase in the affective importance of party-ID.*

3.2.1 Causal Logic

The core hypothesis (**H1**) of Iyengar et al. is that the U.S. is subject to increasing levels of affective polarization. This polarization, by definition, is dependent *exclusively* on individual level animus towards out-partisans. Working backwards up the causal chain, animus towards the outparty is caused by salient partisan identity (**H2**). The salience of party ID is then increased by politically charged media (**H3**). This chain is represented in *Figure 1*'s Directed Acyclic Graph (DAG) by the nodes "Party ID" and "Individual-level Out-party Animus" each of which can be both an outcome or exposure variable, depending on the hypothesis in question.

While the descriptive claim **H1** is articulated clearly in the text, the presentation of the causal claims is more muddled; this becomes a problem when attempting to draw causal inferences from the data. These issues result from an imprecise translation of the theoretical

³Note that these are not explicitly stated in the text.

data-generating process to statistical causal inference, and are discussed further in Section 3.3.6.

Directed Acyclic Graph

Iyengar, Sood, & Lelkes (2012)

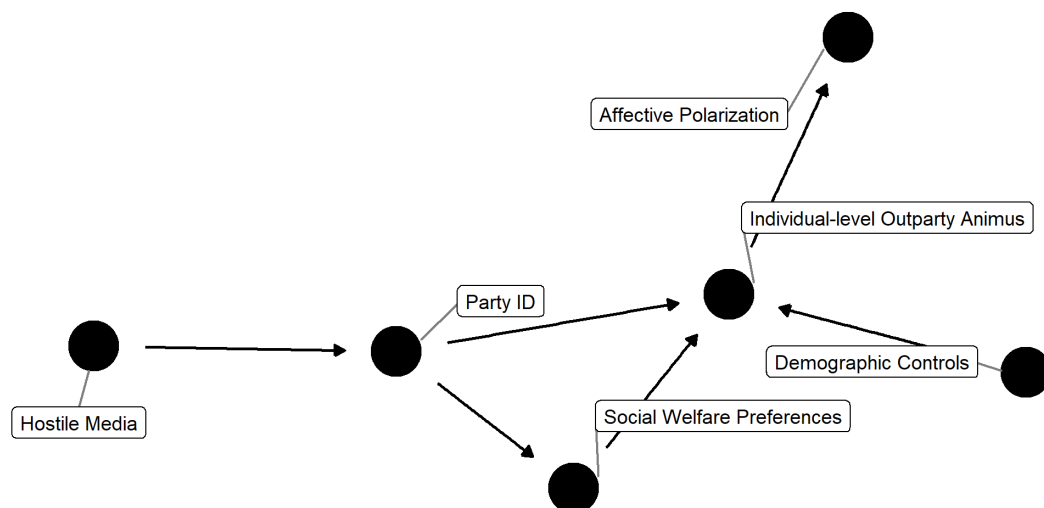


Figure 1: *A Directed Acyclic Graph of the causal processes described by Iyengar, Sood and Lelkes.*

Fortunately, the core descriptive claim is both sound and a valuable contribution to the polarization literature. Iyengar et al. show unambiguous and increasingly wide attitudinal cleavages between supporters of the major parties, using a previously under-explored set of measures. While the authors' causal model is flawed, they succeed in showing the existence of a phenomenon which *can* be modeled.

Still, there is more work to be done even on the descriptive front. This study does not address sub-partisan units of political identity, such as self identification as a member of a specific caucus or faction (e.g. progressive, tea-party, alt-right) within the broader party and the implications these identities may have for animus directed at an outgroup. A subgroup analysis along these lines is proposed in Section 4.

3.3 Research Design Concerns and Limitations

3.3.1 Validity and Reliability

Iyengar, Sood and Lelkes operationalize inter-partisan affect using two principal measures. The first, “net partisan affect” (NPA), is the difference between partisans’ rating of their in-party and out-party on a feeling thermometer (p. 411). This measure is supplemented with respondents’ answer to the question:

“How would you feel if you had a son or daughter who married a Republican/Democrat (Conservative/Labor) supporter? Not at all upset, somewhat upset, very upset?” (p.411)

Both of these measures are high in content validity, but should still be treated with some caution, dependent as they are on self-assessed survey data. First, it is not clear the degree to which the authors’ measures of mass polarization are actually picking up antipathy towards party supporters or party *elites*. The marriage question above clearly asks about “supporter(s)”, but the ANES feeling thermometers are more ambiguous, asking respondents to describe “people who are Republicans or Democrats” (Iyengar, Sood and Lelkes, 2012, p. 412). In this second example, the elite status of the fictional Republican or Democrat is not specified, and it may not be clear to the respondent (or researcher) what sort of Republican or Democrat the respondent described.

Second, surveys are notoriously vulnerable to issues of framing, priming, and response instability (Zaller et al., 1992, p. 53–75), which at best introduce noise in the data and at worst (or at the most interesting, depending on one’s perspective) are illustrative of a broader problem with the measurement of public opinion—that many people are simply

“Making it up as [they] go along”, to borrow a phrase from Zaller. While these problems are not addressed by Iyengar, Sood and Lelkes *post facto*; surveys (including the ANES, from which much of these data are drawn) take steps to ameliorate some of the threat from other forms of response bias, often randomizing the order in which questions are asked so as to avoid priming respondents. Still, the larger problem of instability is a more fundamental problem, and one that is not addressed in the text.

A third validity concern of these data is the possibility that respondents have underreported their attachment to their party. As people generally express a preference for bipartisanship (Harbridge, Malhotra and Harrison, 2014), there is logical reason to believe respondents’ desire to appear less partisan could lead to Hawthorne effects or social-desirability bias, posing a potential threat to the construct validity of the findings (Shadish, Cook and Campbell, 2002, p. 73, Table 3.1 Item 8). Fortunately, if the results are the product of social desirability bias they should *underestimate* the degree of affective polarization. Thus the possibility of unaccounted for social desirability bias does not pose a major threat to the core findings of the paper.

3.3.2 Unit of Analysis

Iyengar, Sood and Lelkes use individual level attitudinal data to make inferences about the state of the broader population. Their primary hypothesis is that the United States exists in an increasingly affective polarized state—a condition which is only possible to achieve through the individual attitudes of many individuals. Referring to the DAG presented in *Figure 1*, we see that polarization is wholly dependent on individual out-party animus. In this case it is perfectly legitimate to draw mass level inferences from individual level data.

3.3.3 Manipulability & Randomization

Party ID is difficult to manipulate in an observational study. It is conceivable that an experimental design could assign participants a particular party ID in the limited context of that experiment, but given the importance of individuals' actual party ID there would be reason to doubt the external validity of such a study.

Media exposure can be more easily manipulated in an experimental setting, as in Mutz (2007), but the external validity of such experiments is questionable, given the differences between media consumption in the laboratory and in more complex information environments. Fortunately, the opportunity to conduct a natural experiment outside of the laboratory environment exists.

Iyengar et al use residence in a “battleground state”⁴ as the exposure variable in their regression to capture the effect of hostile media on partisans' affect (p. 424). Greater causal leverage could be gained over the effect of media by instead conducting a natural experiment using a Geographic Regression Discontinuity (GRD) design. Campaign ads are purchased and distributed in “Designated Market Areas (DMAs)”, collections of counties in which a television ad is shown. These DMAs may extend across multiple states (Keele and Titunik, 2015). In other words: residents of a non-battleground state A may reside in a DMA which largely services a battleground state B . Residents of the DMA in state A will be exposed to the ads targeting state B . Residents of state A living outside the DMA will not be exposed to battleground ads.

In such a GRD design, state A counties in state B 's DMA are considered the treatment

⁴Defined by the authors as “States with the two parties' vote difference of less than 5 percent in the 2000 elections...FL, IA, MO, MN, NH, NM, NV, OH, OR, PA, and WI”.

group, while state A counties *adjacent* to the DMA are considered the control. While individuals likely self-select into states, it is unlikely that residents self-select into particular DMAs *within* those states. Extant scholarship has exploited this as-if random assignment in the study of media and voter turnout Krasno and Green (2008); Huber and Arceneaux (2007).

3.3.4 Implicit Counterfactuals

The implicit counterfactual, a condition of weak partisan identity, is not necessarily unrealistic but is *unlikely*. The salience of partisan identity appears to be at a historical high, and the trend does not appear poised to level out any time soon. Still, some researchers have demonstrated experimental interventions which seem to decrease the importance of party ID to participants (Levendusky, Forthcoming). Additionally, both major parties seem to be undergoing a period of increased ideological heterogeneity, with the left and moderate wings of the Democratic party seemingly ascendant and the embrace of Trump by many (but not all) elites in the Republican party. Scholars have argued that internal ideological heterogeneity was a sufficient condition for the (relatively) low salience of party ID through much of the 20th Century (Rohde, 1991); as such, there is reason not to entirely discount the possibility of a return to an era of relatively weak party ID.

3.3.5 SUTVA

The Stable Unit Treatment Value Assumption (SUTVA) is the assumption that one individual receiving (or not) the treatment condition does not affect the outcome in other individuals in the study—the effect of x on i_1 is the same, regardless of if (or how) individuals

$i_2 \dots i_n$ received the treatment (Morgan and Winship, 2015, p. 48). SUTVA is violated in this model, with the potential for spillover effects between partisans. While posing problems for causal inference, this SUTVA violation is intrinsic to the study of polarization. Polarization, by definition, implies an in-group and an outgroup; the compositions of which influence the attitudes of the other.

The outcome we are interested in is the social distance between individuals d_n and r_n in groups D and R . We can expect this effect to vary based on the treatment homogeneity of D and R . In other words, the effect produced by one individual’s partisan identity can depend on the identities and the strength of those around her. For a group identity to be salient (and therefore to produce a powerful effect on social distance towards an outgroup) we would expect to find heterogeneity in the outgroup and homogeneity in the ingroup (Rohde, 1991). As noted by the authors of this study (and authors of more recent work) the observed increase in affective polarization has been concomitant with elite-level partisan sorting over the 20th and 21st centuries.

3.3.6 Endogeneity & Confounders

While the *central* hypothesis of this study is largely descriptive, the DAG describing the data-generating process of Iyengar, Sood and Lelkes is complex—containing several other potential problem areas. The DAG confusion arises because several of the nodes are both exposure and outcome variables. For example, in **H2** party ID is the exposure variable, whereas it is an outcome in **H3**. The authors’ theory holds that the media affects affective polarization *only* through its effect on party ID (p. 407), yet the party ID variable is included in the regression equation for media exposure on partisan affect, suggesting possible over

control bias.

There are two possibilities:

1. The theory is correct, and the effect of media has been underestimated due to controlling for a node in the middle of a causal path (Elwert and Winship, 2014).
2. The theory needs to be amended; media effects partisan affect in ways that are not predicated on an increased sense of party ID.

In addition to this concern, there is the possibility of over control bias when evaluating the effect of policy preferences on affect, as policy preferences are often endogenous to party ID (Druckman, Peterson and Slothuus, 2013)⁵. This case is not alarming however, as party ID was not included as a variable when regressing affect on policy preferences. While the authors’ articulation of their causal claim is problematic, their core descriptive claim (that the United States has increasingly affectively polarized since the mid-20th century) is unaffected by these problems.

4 Suggested Extensions

4.1 Subgroup Analysis

I would like to conduct a subgroup analysis stratifying partisans by the candidate they supported in presidential primaries. The vast majority of polarization research treats party-ID as the “least common denominator” of political identity. While party ID is clearly deeply important to voters’ identities, I suspect that meaningful differences between members of

⁵This is also acknowledged in the footnotes on page 422 of Iyengar, Sood and Lelkes.

party factions may go unnoticed when examining the party holistically—both in terms of faction members’ affect, and the role ideology plays in shaping that affect. I argue that primaries are a convenient tool for assessing these factional differences for a variety of reasons.

First, primaries are an opportunity for ideological differences between co-partisans to become salient. While ideology may be only loosely related to affect toward the out-party there is a relationship between social-welfare preferences and inter-party animus (Iyengar, Sood and Lelkes, 2012, p. 423). Second, the effect of policy preferences on net partisan affect is more pronounced among the politically engaged (who are more likely to participate in primaries). Third, there are qualitative similarities between expressions of political identity in primary and general elections; primary voters wear shirts, display bumper stickers and post yard signs proclaiming their preferred candidates, just as they do in general elections. In addition to partisans’ identities as “Republicans” or “Democrats” they may have salient sub-identities as a “Ron Paul” or “Bernie Sanders” supporters.

Because primary voters tend to be more politically engaged, I hypothesize that ideology will be a stronger predictor of affect towards both the out-party and the in-party among primary voters. Further, as the primaries present a rare opportunity for individuals to express approval or dissatisfaction with the parties performance, I suspect that the net partisan affect of primary voters (and non-voters) will vary by their candidate of choice. Below, I present evidence of affective *and* ideological differences between groups of primary voters and non-voters.

Table 1 displays data from the 2008 and 2016 ANES: showing the net partisan affect, feeling thermometer towards each party and self assessed ideology of Democrats after the 2008 and 2016 primaries. Each value is averaged across vote choice. In these simple descrip-

Year	Vote Choice	Net Partisan Affect	Dem Affect	Rep Affect	Self Ideology
2008	Didn't Vote	47.43	78.55	31.76	3.42
2008	Hillary Clinton	48.37	76.51	28.14	3.62
2008	Barack Obama	53.63	80.40	26.77	3.11
2016	Didn't Vote	45.80	71.99	28.60	3.21
2016	Hillary Clinton	60.19	82.62	22.48	2.83
2016	Bernie Sanders	48.34	67.70	21.45	2.49

Table 1: *Average net partisan affect, feeling thermometer towards the Democrat and Republican Parties, and self assessed ideology, reported across primary voters. Other candidates have been excluded due to very low n. These data are filtered by party-ID; all respondents are Democrats (leaning independents have been excluded) .*

tive statistics we see substantial differences between supporters' in-party affect in both 2008 and 2016 in terms of net partisan affects. Notably, the differences in NPA between Sanders and Clinton supporters in 2016 are the product of coldness towards the *in*party on the part of Sanders supporters, rather than any warmth towards the Republicans. These data suggest that the author's claim that "in-party affect has changed little over time" (p. 412) belies heterogenous in-party affect between subgroups of co-partisans. To be sure, partisans are still much warmer toward their in-party than their out-party, but this is more true for some groups than others.

A thorough subgroup analysis would necessarily include both Republicans and Democrats and extend farther back than the 2008 primary. In light of potential data availability concerns—the ANES only inconsistently asks primary vote choice questions—these analyses could be supplemented with time series study of the *variation* of in-party affect and NPA. These analyses would be relatively straightforward to conduct, and would illuminate an

underdeveloped segment of the polarization literature.

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