### **KU LEUVEN**



# Legislative Turnover Down Under 1946-2017: Trends and (some) Explanations

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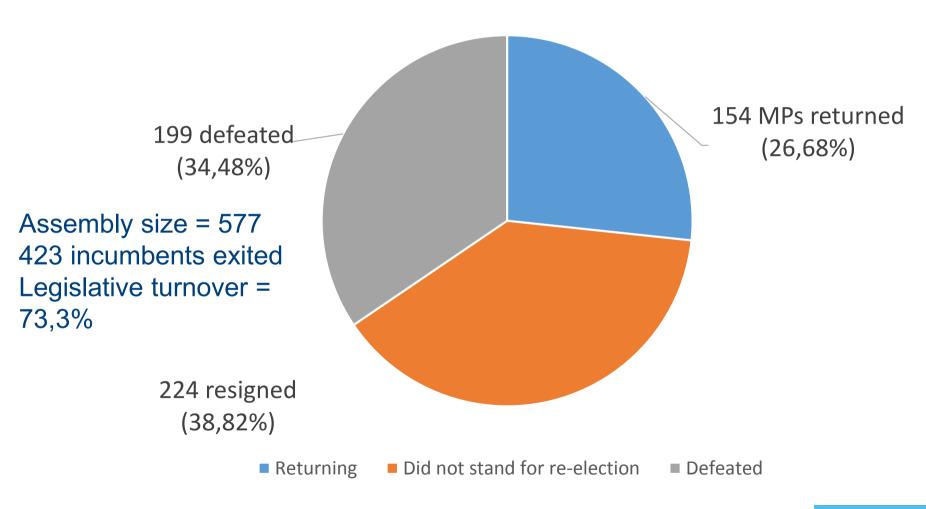




# What is legislative turnover?

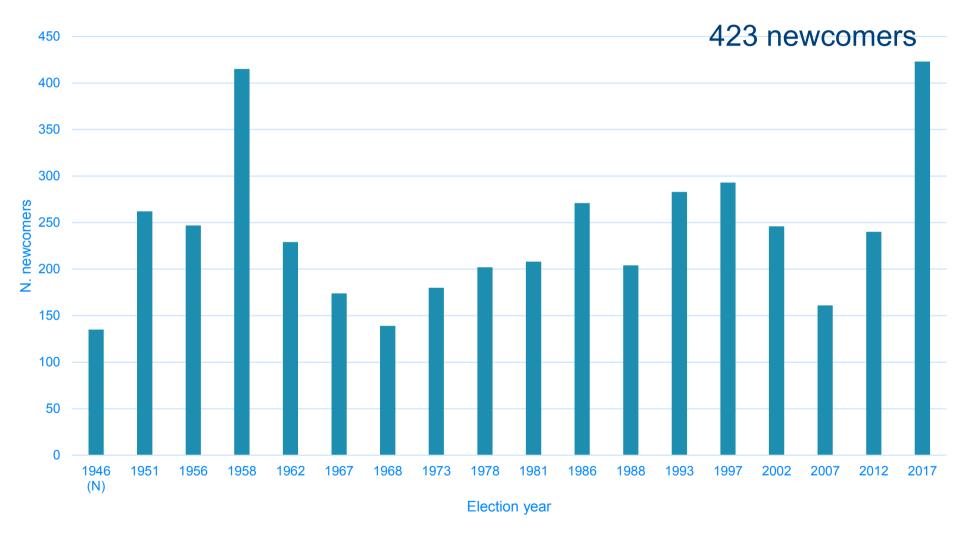
### French elections 2017. Incumbents exiting

Source: National Assembly 2017





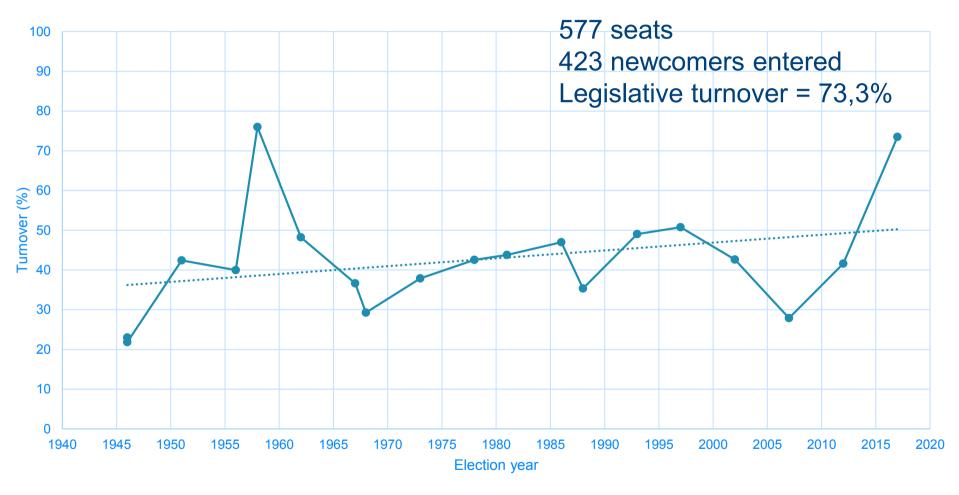
# ... and newcomers entering. New deputies in the French National Assembly 1946-2017



Source: Gouglas, Maddens and Brans 2017



# Legislative turnover French National Assembly 1946-2017



Source: Gouglas, Maddens and Brans 2017





Why should we care?

### A political elite seismometer

 "The governing elite is always in a state of slow and continuous transformation. It flows like a river, never being today what it was yesterday"

Wilfredo Pareto 1916

"[elite composition] a seismometer for detecting shifts in the foundation of polities and politics" Robert Putnam 1976

 "Legislative turnover sets the upper limit of the transformation of the political elite"

Mogens Pedersen 2000



# A democratic thermometer (Crowther and Matonyte 2007). Democratic convalescence and more...

### Descriptive representation and low turnover

"an anchor keeping the polity from moving to a more representative body" Matland and Studlar (2004) "arrogance, unresponsiveness and failure of competence" ... "the dread disease of caesarism" Lawson (1993)

## Strength of legislatures and high turnover

"high rates of turnover can potentially harm the functioning of the parliament among others by breeding short-termism and instability IPU (2012)

"shift power towards the executive branch"

Matland and Studlar (2004)



### A policy barometer (Gouglas 2017)

- "a substantial influx of parliamentary 'freshmen' may introduce innovative policy ideas in parliament (Brunk & Mineheart, 1984)
- Although turnover "does not guarantee new policies", it "makes them possible" (Brezinski and Huntington 1963)



### An index of ...

### parliamentary institutionalization

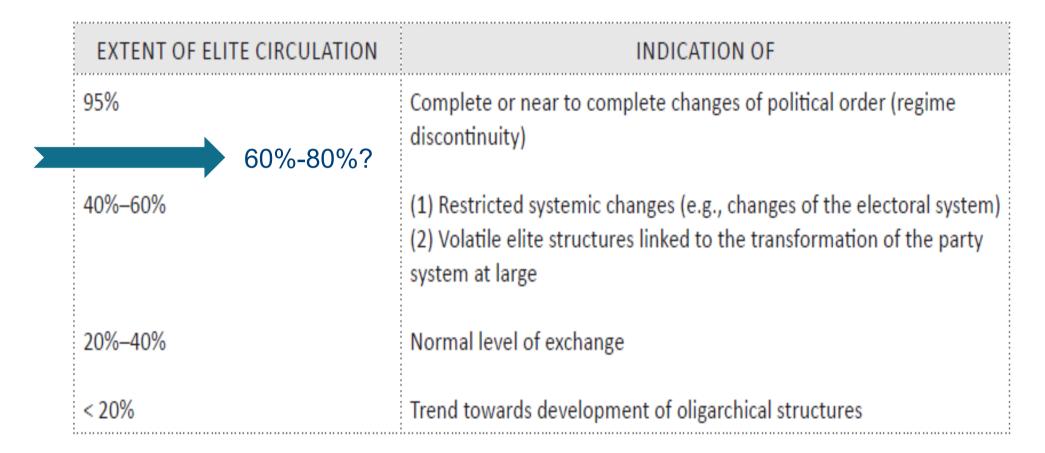
political opportunity

Polsby 1968

• Schlesinger 1966



### How much turnover?



#### FIGURE 1. Levels of elite circulation

Kuklys (2013)

Source: adapted from Best, Hausmann and Schmitt (2000: 184 –185).





# Why Australia? My research at ANU-SPIR

**Grant V437117N (FWO)** 

# Replication of my PhD work on turnover in Western Europe 1945-2015. Global dataset

#### **PhD Questions**

- What explains LT in WE lower chambers 1945-2015?
- Do explanations differ by gender?
- How much turnover is there within and across political parties and why?

#### **Australia**

- What is the evolution of turnover in the Australian House of Representatives?
- What is the evolution of LT within parties?
- How can variability in turnover rates in the HoR and parties be explained?
- [Gender?]

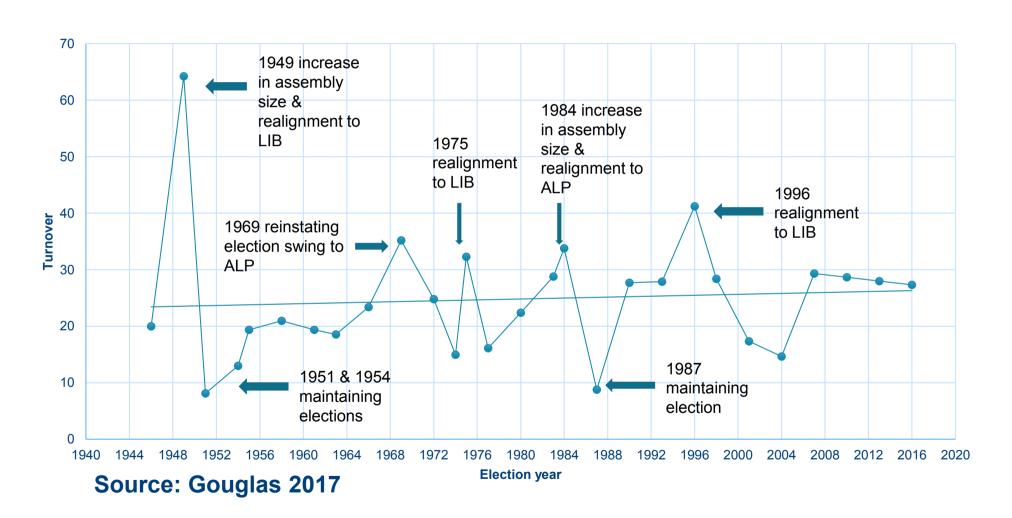




# Legislative turnover at the assembly level

- What is the evolution of turnover trends in time?
- How can variability in turnover rates be explained?

# Legislative Turnover Trends: Australian House of Representatives 1946-2017





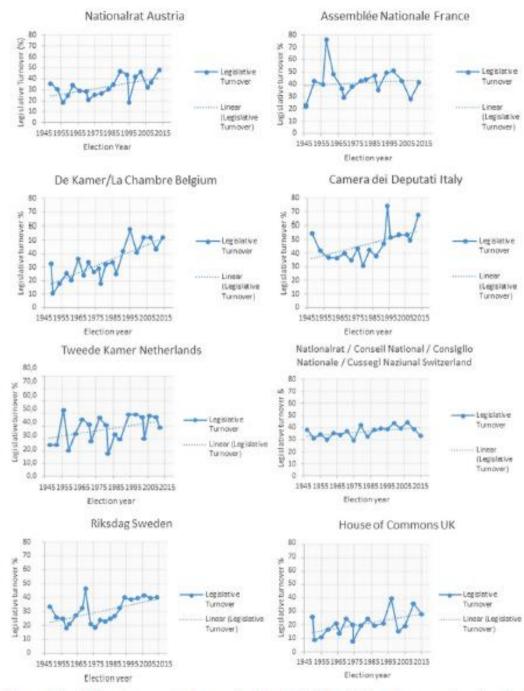


Figure 3. Legislative turnover trends per chamber, 1945-2015. [Colour figure can be viewed at wileyonlinelibrary.com]



Source: Gouglas, Maddens, Brans 2017

Table 2. Descriptive legislative turnover statistics per country

	Country	N	Mean	Minimum	Maximum	deviation
Australia:	United Kingdom	18	20.7	7,9	39.6	8.4
24,8%	Sweden	21	30.4	18.2	46.3	8.7
	Austria	20	32.7	18.2	48.1	9.2
	Belgium	21	33.5	10.4	58	12.9
	Switzerland	18	36.6	29.5	44	4.4
	Netherlands	20	37.5	18	52.7	10.7
	France	17	41.9	21.8	76	11.7
	Italy	17	46.9	30.8	74.1	11.6
	Total	152	34.8	7.9	76	12.1

Source: Gouglas, Maddens, Brans 2017



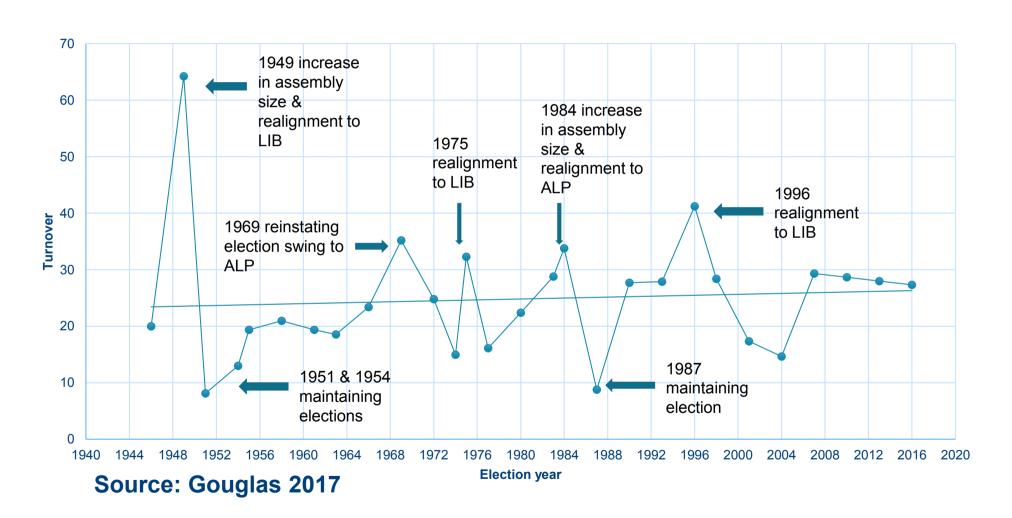
Standard

### Matland & Studlar (2004) 1974-1994

Country	N (no. of elections)	Incumbency return rate (mean) %	Incumbency return rate (st. dev.)	Turnover per year %
United States	8	84.9	6.14	7.51
Australia	6	80.0	5.99	7.87
West Germany	3	78.7	3.60	5.77
Ireland	6	76.1	6.45	9.30
United Kingdom	4	75.7	1.51	5.58
Japan	6	74.9	6.29	7.77
Denmark	6	74.6	5.67	10.22
Sweden	6	74.1	3.77	8.63
New Zealand	5	72.5	7.74	9.17
Malta	3	71.5	5.49	5.55
Belgium	4	69.5	5.43	9.45
Iceland	4	66.4	8.27	10.47
Finland	4	65.0	2.97	9.03
Luxembourg	4	64.7	7.69	7.03
Italy	4	64.5	6.89	8.97
Greece	6	64.4	15.05	13.43
Switzerland	4	64.3	3.66	8.94
Israel	4	63.8	1.58	9.60
Netherlands	5	63.7	10.87	10.68
Austria	4	61.4	7.66	10.29
Norway	4	60.7	4.73	9.85
France	3	57.7	0.58	9.76
Spain	4	56.0	10.30	12.36
Portugal	5	54.8	8.84	19.10
Canada	4	53.1	21.25	13.01
Average		67.7		9.56



# Legislative Turnover Trends: Australian House of Representatives 1946-2017





## Supply & demand model of legislative turnover

**Aspirants** Contenders (Supply) Selectorates (Demand) Candidates Political & institutional **Electorates** context Legislators (Demand)

Adapted from Norris 1997, Best & Cotta 2000





### Factors explaining supply and demand

Structure of political career opportunities and the supply of contenders Party practices and the demand for Legislative candidates turnover Electoral realignments and the demand of voters for representatives Electoral system supply and demand



## LT WE 1945-2015 (Gouglas, Maddens, Brans 2017)

Model (4)					
(Constant)	4.146	5.107		0.812	0.418
MP remuneration to GNI per head	0.887**	0.277	0.166	3.210	0.002
Duration of electoral term	0.009***	0.002	0.281	5.604	0.000
Strength of bicameralism	7.158***	1.780	0.277	4.022	0.000
Regional authority index	0.403***	0.107	0.232	3.765	0.000
Seats by leftist parties	-0.099	0.070	-0.078	-1.408	0.161
Gender quotas	4.602***	1.377	0.188	3.342	0.001
Electoral volatility	0.889***	0.105	0.504	8.505	0.000
Disproportionality	-0.059	0.160	-0.026	-0.368	0.713
Strength of personal vote	-0.778	1.797	-0.033	-0.433	0.666
District magnitude	0.031*	0.014	0.125	2.269	0.025

Notes: Dependent variable: Legislative Turnover.  $R^2 = 0.298$  for model 1;  $\Delta R^2 = 0.193$  (p < 0.001) for model 2;  $\Delta R^2 = 0.187$  (p < 0.001) for model 3;  $\Delta R^2 = 0.021$  (p < 0.05) for model 4. \*Significant at 0.05 level; \*\*significant at 0.01 level; \*\*significant at 0.001 level; two tailed test.



### Causes of turnover Australian House of Representatives 1949-2010, N= 25

#### Coefficients

			Unstandardized Coefficients		Standardized Coefficients		
1	Model		В	Std. Error	Beta	t	Sig.
1	1	(Constant)	13,480	42,878		,314	,758
Opportunitie	ies	MP remuneration to GNI per head	5,823	2,908	,327	2,002	,065
		Length of legislative term	,026	,014	,345	1,811	,092
		Regional authority index	-1,125	1,889	-,090	-,595	,561
		Increase in the size of the assembly	22,482	5,740	,533	,917	,002
Parties .		Seats held by leftist parties	-,144	,185	-1.19	-,779	,449
Electoral alignments	_{	Electoral volatility	1,618	<b>O</b> <sup>2</sup>	,379	2,097	,055
R-sq	quare	ependent Variable: Legislative e: 0,772 u: 0.675	e turnover	X o			

Adj.R-squ: 0,675

SDE: 6,66325



#### MP remuneration to GNI per head Australian House of Representatives 1959-2016



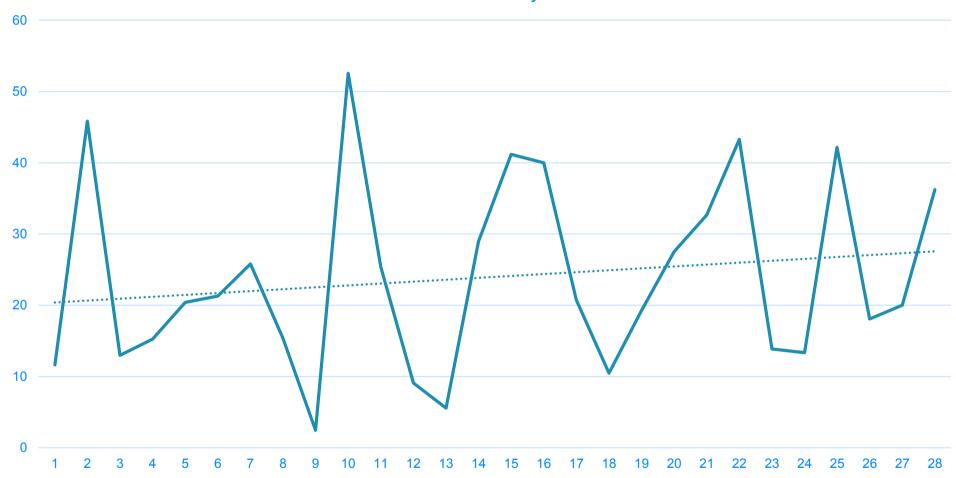




# Legislative turnover at the party level

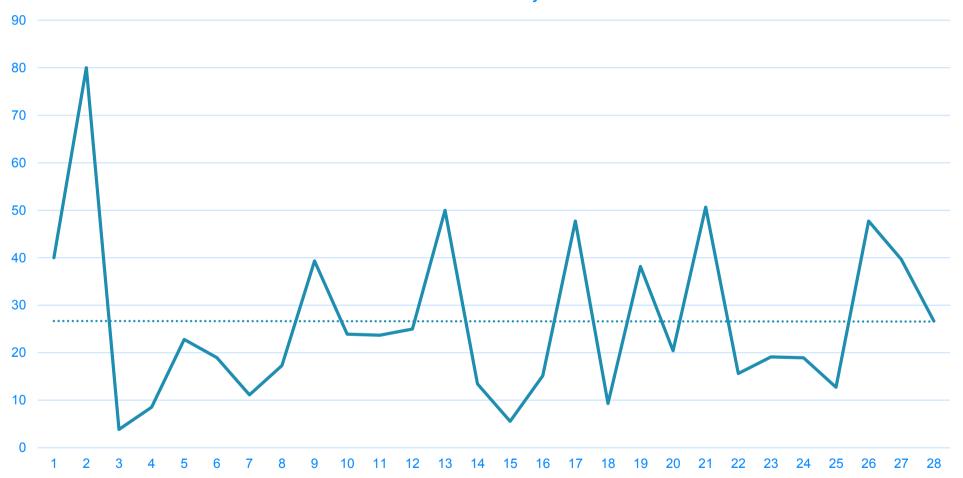
- What is the evolution of turnover trends in time?
- How can variability in turnover rates be explained?

#### Australian Labour Party 1946-2017





#### Liberal Party





#### **National Party**

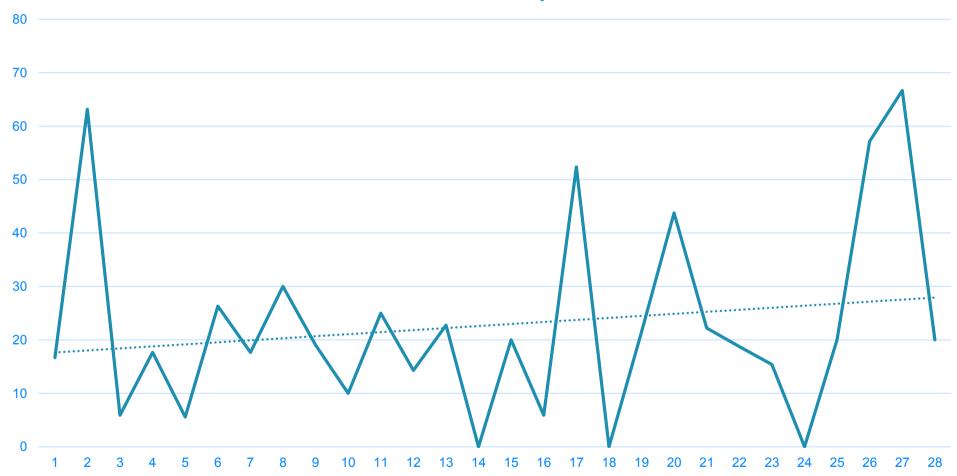
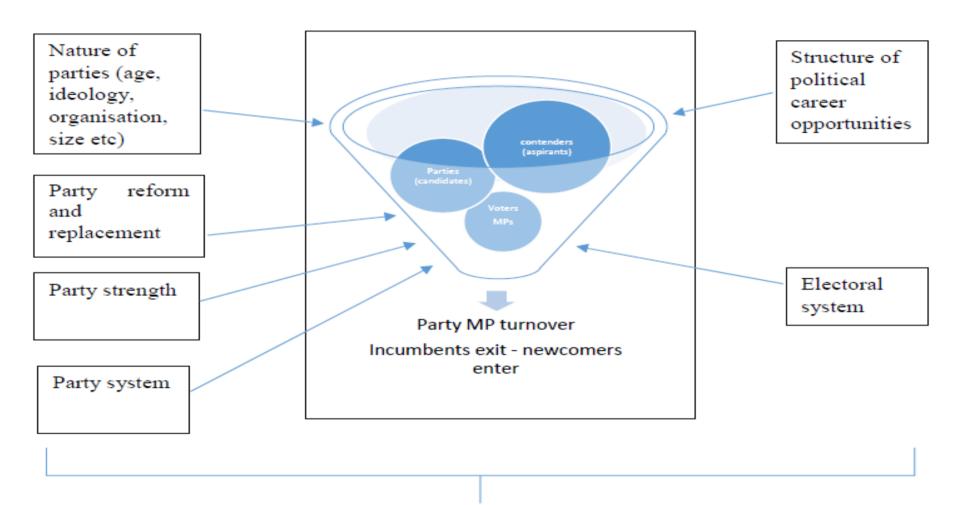




Figure 1: A supply and demand model of legislative turnover within parties. Adapted from Gouglas, Maddens, Brans (2017b)



#### COUNTRY IDIOSYNCRACIES

# (some) causes of party MP turnover 1946-2017, N=84 (out of 118)

#### **Coefficients**<sup>a</sup>

		Unstandardized Coefficients		Standardized  Coefficients		
Model		В	Std. Error	Beta	t	Sig.
1	(Constant)	4,235	10,905		,388	,699
	Party strength	1,466	,505	,326	2,904	,005
	Party age	-,106	,108	-,181	969	,326
	Participation in previous government	-11,563	3,429	-,354	3,37	,001
	Party division	6,461	6,767	, 02	,955	,343
	Gender quota	2,378	6,587	,043	,361	,719
	Liberal Party	-,569	5,954	-,016	-,096	,924
	National Party	-,877	4,675	-,025	-,188	,852
	Effective number of parties (votes)	10,184	4,682	,299	2,175	,033
	Electoral system disproportionality	,145	,691	,022	,210	,835

a. Dependent Variable: Party MP turnover

R-square: 0,372 Adj.R-squ: 0,296

SDE: 13,74214



### Next steps. Your ideas welcome!

- Collect the data for the 1901 1943 period
- Cross-validate all data with Patrick Leslie's
- Write a conference paper on Australia
- Examine if it is worth publishing a single case study on the basis of the Australian data
- Examine the potential for a comparative study on turnover in Westminster systems i.e. UK, Canada, New Zealand, Ireland or in Transferable Vote systems i.e Ireland, Malta





### Thank you!