

Nobody expects the Spanish Inquisition: The effect of events on Australian parliamentary discussion *

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Government policy is partly driven by parliamentary discussion. Conversely, that same discussion can indicate a government's priorities. But major events—both expected, such as an election, and unexpected, such as a recession or terrorist attack—can affect the course of parliamentary discussion. In this paper, we systematically analyse how parliamentary discussion changes in response to different types of events in Australian history. We compile a dataset of what was said in Australian state and federal parliaments from the mid-1800s through to 2017 based on available public records. We use a structural text model to reduce the dimensionality of the text and to impose prior knowledge such as correlation between days and changes over time. We then examine the effect of various events. We find that: 1) changes of government are associated with topic changes only when there is also a change of the party in power; and 2) economic events, such as financial crises, have significant and persistent effects. Our findings have implications for how we think about the longer-term trajectory of government policy as the media cycle becomes increasingly focused on short-term events.

Keywords: text analysis, politics, Australia

Introduction

New governments often go to some trouble to be different to the governments they replace. For instance, Kevin Rudd's apology to Indigenous Australians was not supported by his predecessor John Howard, and then one of Tony Abbott's first acts was to repeal his predecessor Kevin Rudd's carbon tax. Similarly, significant events such as the 9/11 attacks or the Great Recession have often altered the course of a government. However it is not so clear which events drive changes, for how long these changes persist, and what was given up due to the change.

In this paper we examine text records of what was said in Australian state and federal parliaments from the mid-1800s through to 2017. We use the Structural Topic Model (STM) of [Roberts, Stewart and Airoldi \(2016\)](#) for dimensionality reduction and to impose structure such as correlation between days and changes over time. We then examine changes at various types of events, including: changes in government; changes in the political environment (as defined by polling or other results); changes in economic conditions; and other significant events (such as the 9/11 attacks or the Bali bombings).

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We find [INSERT RESULTS].

Our paper applies a topic model to a dataset of larger-scale parliamentary text records from multiple Australian parliaments. Our work fits into a growing literature that considers text as an input to more usual quantitative techniques, rather than requiring separate analysis. While using text as data has well-known shortcomings, it allows larger-scale analysis that would not be viable using less-automated approaches and so it can identify patterns that may otherwise be overlooked.

Data

Parliamentary text data

Following the example of the UK a daily text record called Hansard of what was said in Australian parliaments has been made available since their establishment.¹ Earlier work on the influence of parliaments, such as [Van Zanden, Buringh and Bosker \(2012\)](#) or [\[AN-OTHER REFERENCE - Maybe Frank Fisher 'Reframing Public Policy'?](#), often examined broader activity measures such as counts of sitting days. This allowed for long time frames and wide comparisons. But analysing Hansard records and their equivalents directly are an increasingly viable and popular source of data as new methods and reduced computational costs make larger-scale analysis easier, complementing other measures.

The digitisation of the Canadian Hansard, [Beelen et al. \(2017\)](#), allowed [Rheault and Cochrane \(2018\)](#) to examine ideology and party polarisation in Britain and Canada. In the UK, [Duthie, Budzynska and Reed \(2016\)](#) analysed Hansard records to examine which politicians made supportive or aggressive statements toward other politicians between 1979 and 1990 and [Peterson and Spirling \(2018\)](#) examined polarisation. And as digitisation methods improve older UK records can be analysed, for instance [Dimitruk \(2018\)](#) considers the effect of estate bills on prorogations in seventeenth century England. In New Zealand, [Curran et al. \(2017\)](#) modelled the topics discussed between 2003 and 2016, and [Graham \(2016\)](#) examined unparliamentary language between 1890 and 1950. And in the US [Gentzkow, Shapiro and Taddy \(2018\)](#) examine congressional speech records from 1873 to 2016 to find that partisanship has risen in the past few decades.

Australian Hansard records have been analysed for various purposes. For instance, [Rasiah \(2010\)](#) examined Hansard records for the Australian House of Representatives to examine whether politicians attempted to evade questions about Iraq during February and March 2003. And [Gans and Leigh \(2012\)](#) examined Australian Hansard records to associate mentions by politicians of certain public intellectuals with neutral or positive sentiment.

Australian parliaments generally make their daily Hansard records available online as PDFs and these are considered the official release. An example of what a page of Hansard looks like is included in Appendix [\[ADD NUMBERING\]](#). There is a more limited set of

¹While Hansard is not necessarily verbatim, it is considered close enough for text-as-data purposes. For instance, [Mollin \(2008\)](#) found that in the case of the UK Hansard the differences would only affect specialised linguistic analysis. [Edwards \(2016\)](#) examined Australia, New Zealand and the UK, and found that changes were usually made by those responsible for creating the Hansard record, instead of the parliamentarians.

Table 1: Hansard records used

Parliament	House	Years used	Number of records
Commonwealth	House of Representatives	1901 - 2017	7873
	Senate	1901 - 2017	TBD
Queensland	Legislative Assembly	1860 - 2017	9699
	Legislative Council	1860 - 1922	4156
New South Wales	Legislative Assembly	1856 - 2017	TBD
	Legislative Council	1856 - 2017	TBD
Victoria	Legislative Assembly	1856 - 2017	TBD
	Legislative Council	1851 - 2017	TBD
Tasmania	House of Assembly	1856 - 2017	TBD
	Legislative Council	1856 - 2017	TBD
South Australia	House of Assembly	1857 - 2017	TBD
	Legislative Council	1840 - 2017	TBD
Western Australia	Legislative Assembly	1890 - 2017	TBD
	Legislative Council	1832 - 2017	TBD

XML records available in some cases.² There are 65,000 [UPDATE] Hansard records publicly available across the state and federal parliaments (Table 1) [UPDATE NUMBERING]. As with any larger-scale data process, there are various issues with some of the PDFs and the known ones are detailed in Appendix [ADD NUMBERING].³

The formatting of the Hansard records changes between the different parliaments and over time. We use R scripts to convert the PDFs into daily text records.⁴ These scripts are primarily based on: the `PDFtools` package of Ooms (2018a); the `tidyverse` package of Wickham (2017); the `tm` package of Feinerer and Hornik (2018); the `lubridate` package of Golemund and Wickham (2011); and the `stringi` package of Gagolewski (2018). The functions of those packages are supported by: the `furrr` package of Vaughan and Dancho (2018); and the `tictoc` package of Izrailev (2014). Some error is introduced at this stage because many of the records are in a two-column format that need to be separated, and the PDF parsing is not always accurate especially for older records. An example of the latter issue is that ‘the’ is often parsed as ‘thc’. These errors are fixed when they occur at scale and can be identified. One way to provide assurance that mistakes in older records

²Tim Sherratt makes these XML records available as a single download and also presents them in a website (<http://historichansard.net/>) that can be used to explore Commonwealth Hansard records from 1901 to 1980. Commonwealth XML records from 1998 to 2014 are available from Andrew Turpin’s website, and from 2006 through to today from Open Australia’s website. The records can also be downloaded from the Australian Hansard website.

³The NSW Legislative Council was established earlier than 1856, however the earlier Hansard records have not been through an independent OCR process and were not used in this paper. However, the Google Tesseract OCR engine as implemented by Ooms (2018b) provided useful data and these could be used in the future.

⁴An example of the workflow and some reduced-detail scripts are provided in Appendix [ADD NUMBERING].

are not driving the results is to analyse the percentage of stop-words in each record over time. This details of this are provided in Appendix [ADD NUMBERING] and suggest that there is no significant difference in the quality of the parsing over time. The hunspell package of [Ooms \(2017\)](#) is also used to help find spelling issues.

These daily records are the main level at which we consider the data in this paper, but the daily records are also further divided into individual-level records. Sometimes these are just short interjections or notes that are not specific to any particular politician, such as 'Honourable members interjecting'. The high dimensional nature of text data means that the appropriate analysis data are research-question specific and datasets need to be tidied toward that. For instance, in our paper interjections are not important because they do not usually contribute much to defining the topics being discussed. But they are interesting in their own right and [Whyte \(2017\)](#) analysed them in a Canadian context for the period 1926 to 2015 to find that female MPs were more likely to be interrupted than male MPs.

Usually the disaggregation into individual-level records is done by identifying politicians' names in particular patterns. For instance, when Hansard is indicating that a particular person is speaking, as opposed to being mentioned (for more on the political effect of being mentioned see [Alexander \(2018\)](#)), often the name is in upper case, for instance 'Mr WHITLAM' or 'Mr MENZIES'; followed by a dash or colon; or are next to some title within brackets. There is substantial variation in how the person making a statement is identified. Again some error is introduced at this stage because of inconsistencies over time and between the parliaments. There is considerable variance but on average each daily record had 250 [UPDATE] individual-level records, resulting in roughly 15 million rows [UPDATE] across the state and federal parliaments.

Text usually needs to be pre-processed before topic models can be used. The specific steps that we take are to remove numbers and punctuation and to change all the words to lower case. Then the sentences are deconstructed and each word considered individually. In addition to the packages already mentioned, in this step the R scripts to do this use the tidytext R package of [Silge and Robinson \(2016\)](#). [Need to bundle_ngrams i.e. New Zealand is new_zealand.]

Additional information

Data from other sources are useful to complement the parliamentary text data. For instance, although the name, party, and division represented are contained in Hansard records they are inconsistent. Also non-Hansard information about the politicians informs our analysis. This includes: date of birth and date of death; sex; date of entry to parliament and exit from parliament; some aspects of their pre- and post-parliamentary career; some aspects of their parliamentary career, such as ministry appointments; and electoral information such as primary and two-party-preferred results.

The main sources for this additional supplementary information are the handbooks supplied by the various parliaments. However these had many errors and were supplemented by data from the Australian Dictionary of Biography and Wikipedia.⁵ The

⁵An example of the additional information is provided in Appendix [ADD NUMBERING].

source for the electoral results is the Australian Electoral Commission and Adam Carr's Australian Election Archive.

Model

The main model that we use in this paper is the Structural Topic Model (STM) as implemented by the `stm` R package of [Roberts, Stewart and Tingley \(2018a\)](#). In a similar way to [Mueller and Rauh \(2018\)](#), we use these topics to analyse the effect of various events. In Appendix [ADD NUMBERING], we include an alternative approach that follows [Taddy \(2015\)](#) by using word2vec, which more closely uses words, rather than topics, as an input.

The basis of the STM is the Latent Dirichlet Allocation (LDA) model of [Blei, Ng and Jordan \(2003\)](#). In this section we provide a brief overview of both the LDA model and the STM. We consider the outputs of the topic model as reduced dimension inputs that can be analysed.

Latent Dirichlet Allocation

Although more- or less-fine levels of analysis are possible, but here we are primarily interested in considering a day's topics. This means that each day's Hansard record needs to be classified by its topics. Sometimes Hansard records includes titles that make the topic clear. But not every statement has a title and the titles do not always define topics in a well-defined and consistent way, especially over longer time periods. One way to get consistent estimates of the topics discussed in Hansard is to use the LDA method of [Blei, Ng and Jordan \(2003\)](#), for instance as implemented by the R `topicmodels` package of [Grün and Hornik \(2011\)](#).

The key assumption behind the LDA method is that each day's text, 'a document', in Hansard is made by speakers who decide the topics they would like to talk about in that document, and then choose words, 'terms', that are appropriate to those topics. A topic could be thought of as a collection of terms, and a document as a collection of topics, where these collections are defined by probability distributions. The topics are not specified *ex ante*; they are an outcome of the method. In this sense, this approach can be considered unsupervised machine learning. Terms are not necessarily unique to a particular topic, and a document could be about more than one topic. This provides more flexibility than other approaches such as a strict word count method. The goal is to have the words found in each day's Hansard group themselves to define topics.

As applied to Hansard, the LDA method considers each statement to be a result of a process where a politician first chooses the topics they want to speak about. After choosing the topics, the speaker then chooses appropriate words to use for each of those topics. More generally, the LDA topic model works by considering each document as having been generated by some probability distribution over topics. Similarly, each topic could be considered a probability distribution over terms. To choose the terms used in each document the speaker picks terms from each topic in the appropriate proportion. Figures 7 and 8 in Appendix [ADD NUMBERING] illustrates an example with five topics, two documents, and ten terms.

Following [Blei and Lafferty \(2009\)](#), [Blei \(2012\)](#) and [Griffiths and Steyvers \(2004\)](#), the process by which a document is generated is more formally considered to be:

1. There are $1, 2, \dots, k, \dots, K$ topics and the vocabulary consists of $1, 2, \dots, V$ terms. For each topic, decide the terms that the topic uses by randomly drawing distributions over the terms. The distribution over the terms for the k th topic is β_k . Typically a topic would be a small number of terms and so the Dirichlet distribution with hyperparameter $0 < \eta < 1$ is used: $\beta_k \sim \text{Dirichlet}(\eta)$.⁶ Strictly, η is actually a vector of hyperparameters, one for each K , but in practice they all tend to be the same value.
2. Decide the topics that each document will cover by randomly drawing distributions over the K topics for each of the $1, 2, \dots, d, \dots, D$ documents. The topic distributions for the d th document are θ_d , and $\theta_{d,k}$ is the topic distribution for topic k in document d . Again, the Dirichlet distribution with the hyperparameter $0 < \alpha < 1$ is used here because usually a document would only cover a handful of topics: $\theta_d \sim \text{Dirichlet}(\alpha)$. Again, strictly α is vector of length K of hyperparameters, but in practice each is usually the same value.
3. If there are $1, 2, \dots, n, \dots, N$ terms in the d th document, then to choose the n th term, $w_{d,n}$:
 - a. Randomly choose a topic for that term n , in that document d , $z_{d,n}$, from the multinomial distribution over topics in that document, $z_{d,n} \sim \text{Multinomial}(\theta_d)$.
 - b. Randomly choose a term from the relevant multinomial distribution over the terms for that topic, $w_{d,n} \sim \text{Multinomial}(\beta_{z_{d,n}})$.

Given this set-up, the joint distribution for the variables is ([Blei \(2012\)](#), p.6):

$$p(\beta_{1:K}, \theta_{1:D}, z_{1:D,1:N}, w_{1:D,1:N}) = \prod_{i=1}^K p(\beta_i) \prod_{d=1}^D p(\theta_d) \left(\prod_{n=1}^N p(z_{d,n} | \theta_d) p(w_{d,n} | \beta_{1:K}, z_{d,n}) \right).$$

Based on this document generation process the analysis problem, discussed next, is to compute a posterior over $\beta_{1:K}$ and $\theta_{1:D}$, given $w_{1:D,1:N}$. This is intractable directly, but can be approximated ([Griffiths and Steyvers \(2004\)](#) and [Blei \(2012\)](#)).

After the documents are created, they are all that we have to analyse. The term usage in each document, $w_{1:D,1:N}$, is observed, but the topics are hidden, or ‘latent’. We do not know the topics of each document, nor how terms defined the topics. That is, we do not know the probability distributions of Figures 7 or 8. In a sense we are trying to reverse the document generation process – we have the terms and we would like to discover the topics.

If the earlier process around how the documents were generated is assumed and we observe the terms in each document, then we can obtain estimates of the topics ([Steyvers](#)

⁶The Dirichlet distribution is a variation of the beta distribution that is commonly used as a prior for categorical and multinomial variables. If there are just two categories, then the Dirichlet and the beta distributions are the same. In the special case of a symmetric Dirichlet distribution, $\eta = 1$, it is equivalent to a uniform distribution. If $\eta < 1$, then the distribution is sparse and concentrated on a smaller number of the values, and this number decreases as η decreases. A hyperparameter is a parameter of a prior distribution.

and Griffiths (2006)). The outcomes of the LDA process are probability distributions and these define the topics. Each term will be given a probability of being a member of a particular topic, and each document will be given a probability of being about a particular topic. That is, we are trying to calculate the posterior distribution of the topics given the terms observed in each document (Blei (2012), p. 7):

$$p(\beta_{1:K}, \theta_{1:D}, z_{1:D,1:N} | w_{1:D,1:N}) = \frac{p(\beta_{1:K}, \theta_{1:D}, z_{1:D,1:N}, w_{1:D,1:N})}{p(w_{1:D,1:N})}.$$

Gibbs sampling or the variational expectation-maximization algorithm can be used to approximate the posterior. A summary of these approaches is provided in Appendix [ADD NUMBERING]. The choice of the number of topics, k , drives the results and must be specified *a priori*. If there is a strong reason for a particular number, then this can be used. Otherwise, one way to choose an appropriate number is to use cross validation.

One weakness of the LDA method is that it considers a ‘bag of words’ where the order of those words does not matter (Blei (2012)). It is possible to extend the model to reduce the impact of the bag-of-words assumption and add conditionality to word order. Additionally, alternatives to the Dirichlet distribution can be used to extend the model to allow for correlation. For instance, in Hansard topics related the army may be expected to be more commonly found with topics related to the navy, but less commonly with topics related to banking. This motivates the use of the Structural Topic Model, described in the next section.

Structural Topic Model

The distinguishing aspect of the Structural Topic Model (STM) of Roberts, Stewart and Airololi (2016) is that it considers more than just a document’s content when constructing topics. For instance, we generally have some information about the author and the date that a document was created. In the case of Hansard, we know who was speaking and the date they spoke. The STM allows this additional information to affect the construction of topics, though influencing either topical prevalence or topical content. That said, the assumption that there is some document generation process is the same as the LDA method, it is just that this process now includes metadata.

The STM is set-up to most easily include metadata to do with prevalence and content. Prevalence relates to the topic proportions in each document. For instance, we expect that topics related to the reasons for Federation, such as tariffs and trade, should be more prevalent in those earlier years than later. Similarly, we may expect topics to do with terrorism to be more prevalent in recent years. Content relates to the words that make up each topic. For instance, there are changes in the use of language over the period for which we have data, and it would be better for these to not be responsible for defining different topics rather than being part of the same topic. The prevalence meta-data for the d th document are in X_d , which has one column for each aspect. For instance, if there were 10 documents and each had a date and an author, then X would be 10×2 . Similarly, the content meta-data are

As with LDA, the process assumed to generate the documents is the key aspect as this will be reversed to estimate the topics. The document generation process of Blei, Ng

and Jordan (2003) discussed earlier, is slightly modified by [Roberts, Stewart and Airolid \(2016\)](#) for the STM:

1. As with LDA, the topic distributions, that is, the proportion of a document dedicated to a topic, for the d th document are θ_d , and θ is a vector with length D . In contrast to LDA, this is drawn from a logistic-normal distribution, parameterised such that the mean of that distribution, μ , is affected by a vector of document covariates, X_d (following [Roberts, Stewart and Tingley \(2018b\)](#), p.3):

$$\theta_d | X_d \gamma \Sigma \sim \text{Logistic Normal}(\mu = X_d \gamma, \Sigma)$$

2. To decide the distribution over terms for each topic, $\beta_{d,k}$, start with some baseline distribution over the terms, m . Topic- k -specific deviations from this are controlled by $\kappa_k^{(t)}$, deviations due to the document meta-data are controlled by $\kappa_{y_d}^{(c)}$, and the interaction between these two deviations is controlled by $\kappa_{y_d k}^{(i)}$:

$$\beta_{d,k} \propto \exp \left(m + \kappa_k^{(t)} + \kappa_{y_d}^{(c)} + \kappa_{y_d k}^{(i)} \right)$$

3. Then if there are n terms in the d th document, then to choose the n th term, $w_{d,n}$:

- a. Randomly choose a topic for that term from the document-specific multinomial distribution over topics.
- b. Randomly choose a term from the topic-specific multinomial distribution over terms.

We primarily implement the STM on the daily-level parliamentary text data described earlier using the `stm` R package of [Roberts, Stewart and Tingley \(2018a\)](#). We consider both topic prevalence and content to be functions of time. The choice of the number of topics to use in the model is a situation-specific compromise. We use standard diagnostic techniques with cross validation to decide on 80 [UPDATE AS APPROPRIATE] topics. More detail on this selection process is available in Appendix [ADD NUMBERING].

Figure 1 illustrates an output of the STM. This illustrative model only considers data from the House of Representatives between 1901 and 2017. It shows how each day's parliamentary discussion can be allocated to one of ten topics and highlights how the prominence of these topics changes over time. [RUN AND GRAPH AN ACTUAL 10-TOPIC MODEL - THESE DATA ARE JUST SUMMED FROM THE GENERAL ONE!.]

Considering events

We are interested in the effect of political, economic, and other events on Australian parliamentary discussion. Political events are those related to a change of government or an election. Economic events are defined by substantial changes in various economic measures, such as the onset of the Great Depression or the Great Recession. Other events are

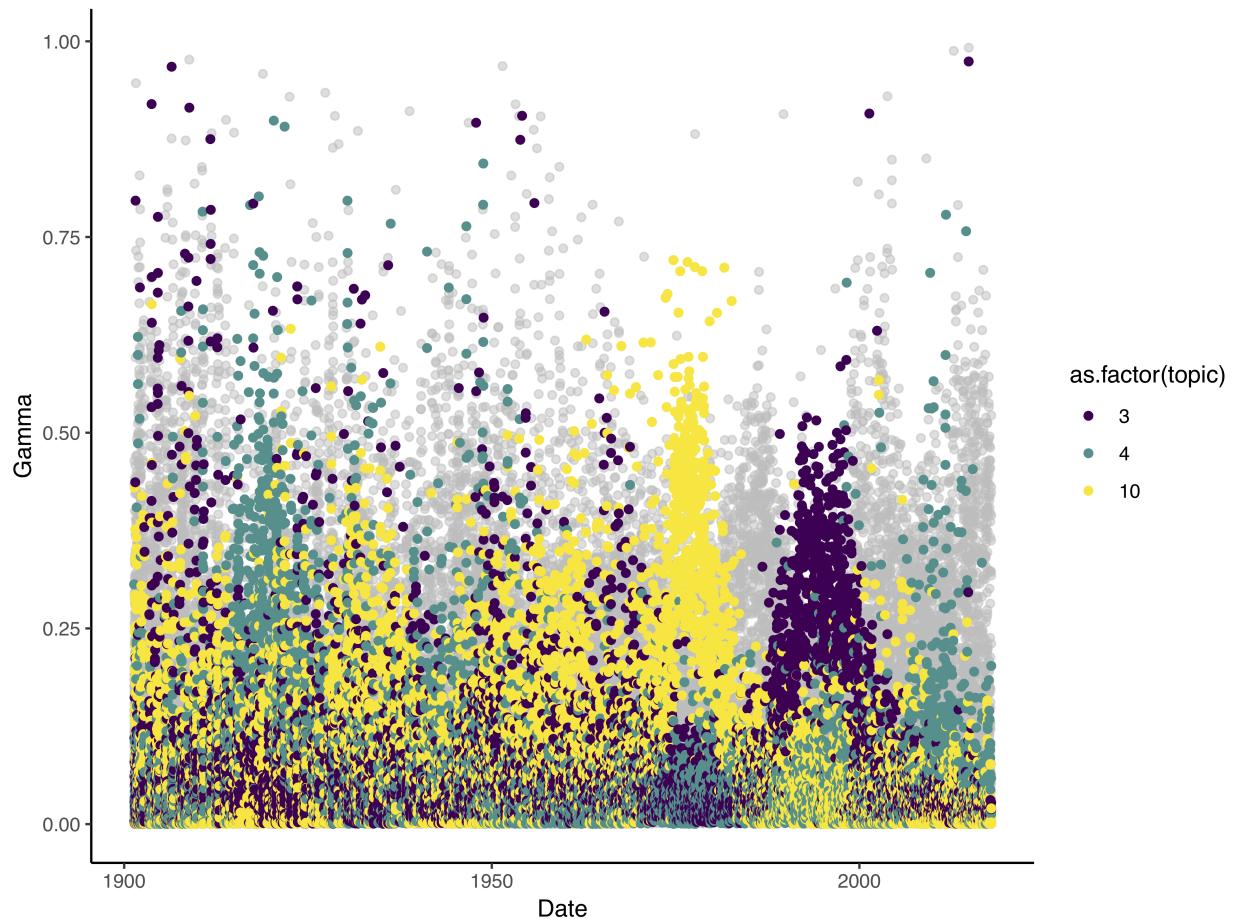


Figure 1: Estimated 10-topic-proportion

those such as the 9/11 attacks, or the Bali Bombing. The full list of events that we consider is detailed in Appendix [ADD NUMBERING].

There are many ways to statistically consider the effect of events. One way would be to ignore the time series aspect and just group the topic proportions by each event and then run multinomial tests for whether the groups are different. Another would be to consider some type of multinomial logistic regression. Options that would take advantage of the time series nature of our data include: autoregressive moving average (ARMA) models which can be used to test for structural breaks [REFERENCE?]; or splines could be fit with specific knot placements and then cross validation used to compare the RSS with a more general splines model.

[MONICA - LOOK AT THESE OR OTHER OPTIONS AND DECIDE ON A WAY.
NEEDS TO ALLOW FOR SHORT AND LONG RUN AND ALSO ALLOW COINCIDENCE OF EVENTS. WE ONLY CONSIDER 20 TOPICS BELOW, BUT THAT'S UNDERTAKEN AND THE METHODS NEED TO ALLOW FOR MORE.]

We currently consider events in two ways. The first is graphically, grouping each of the daily topic proportions by the events and isolating the topics. This illustrates the differences between the topics. The second is by including incrementing variables in the prevalence metadata. This groups each day by events and we can then conduct significance tests. Unfortunately both of these do not consider short-term effects.

[Use tf-idf between them as illustrative instead? Use that other measure of difference?]

Results

We are interested in considering the effect of various events on what is talked about in Australia's parliaments. Each of those parliaments are treated independently here. Future work could expand the model to better understand, and allow, for correlation between them.

We consider four types of events and group the day's topic proportions by these events. One unfortunate effect of this is that we only allow an event to have a long-run effect and ignore short-run effects. Another is that we ignore coincidence of events.

Figure 2 shows the grouping by election. If elections had significant effects on the discussion in parliament then there would be considerable change between groups. However changes generally appear to be longer-term rather than election to election.

Figure 3 shows the grouping by government. This can be different to election groupings, for instance, the change from the Rudd to Gillard governments happened without an election. Similarly, John Howard's three terms are all considered the one government for our purposes.

Here we see much more difference between adjacent events. This suggests that new governments tend to talk about different topics than the government they replace.

Figure 4 shows the grouping by major economic changes. There are considerable changes between adjacent events.

Figure 5 shows the grouping by major other events, such as the 9/11 attacks.

Another way to consider the effect of events is by including incrementing variables in the prevalence metadata. This then gets included in the topic modelling and the signif-

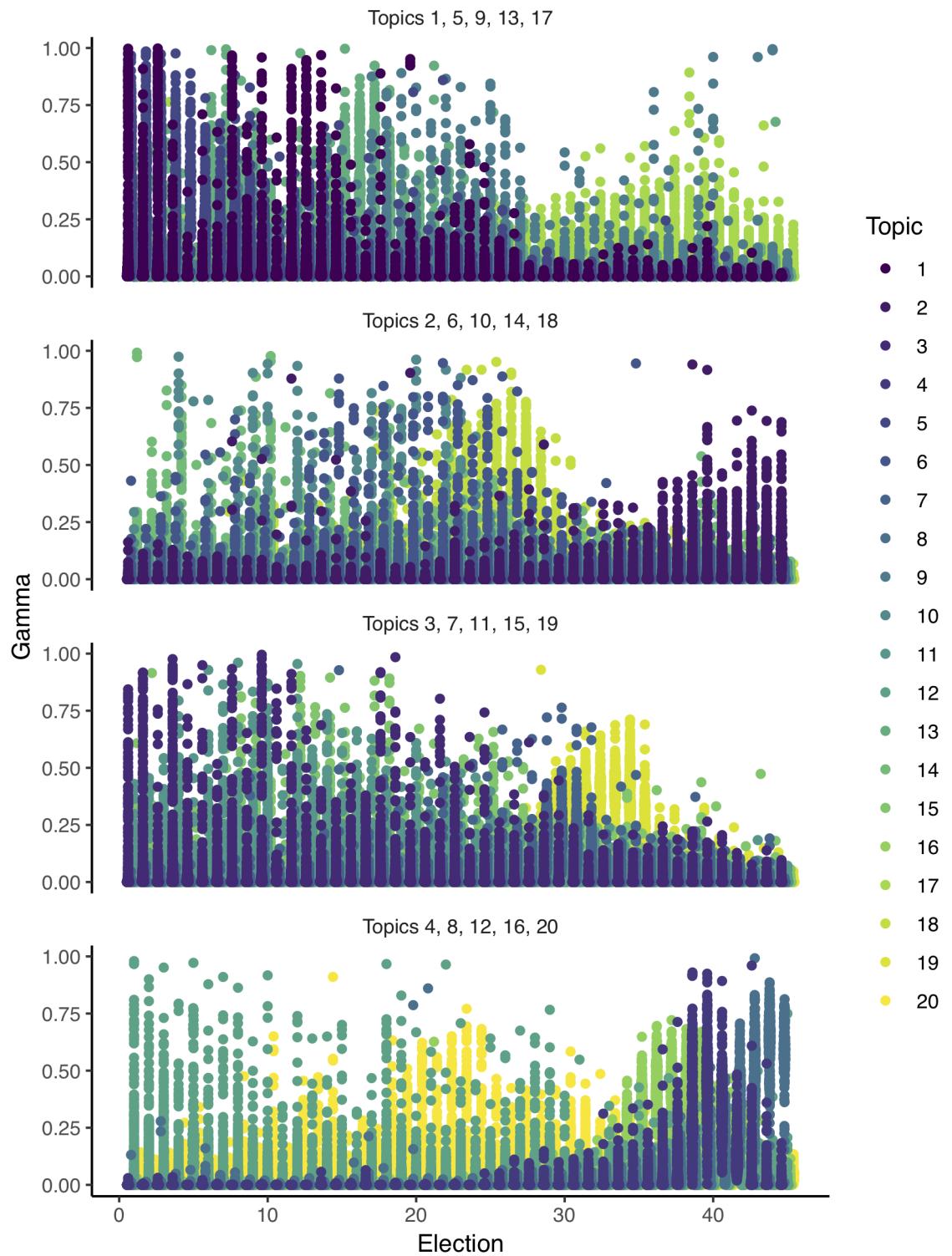


Figure 2: Topic proportions grouped by elections

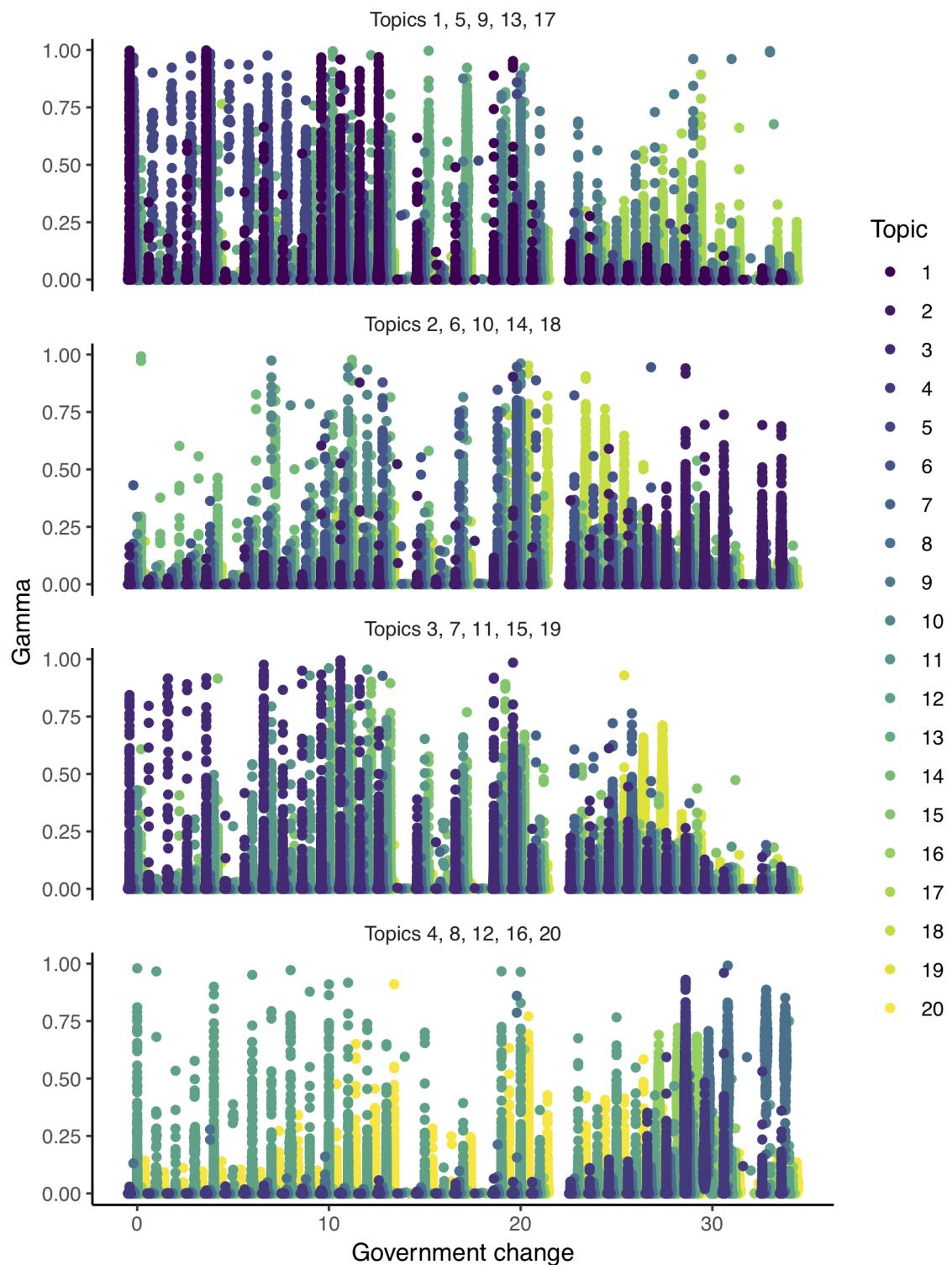


Figure 3: Topic proportions grouped by government

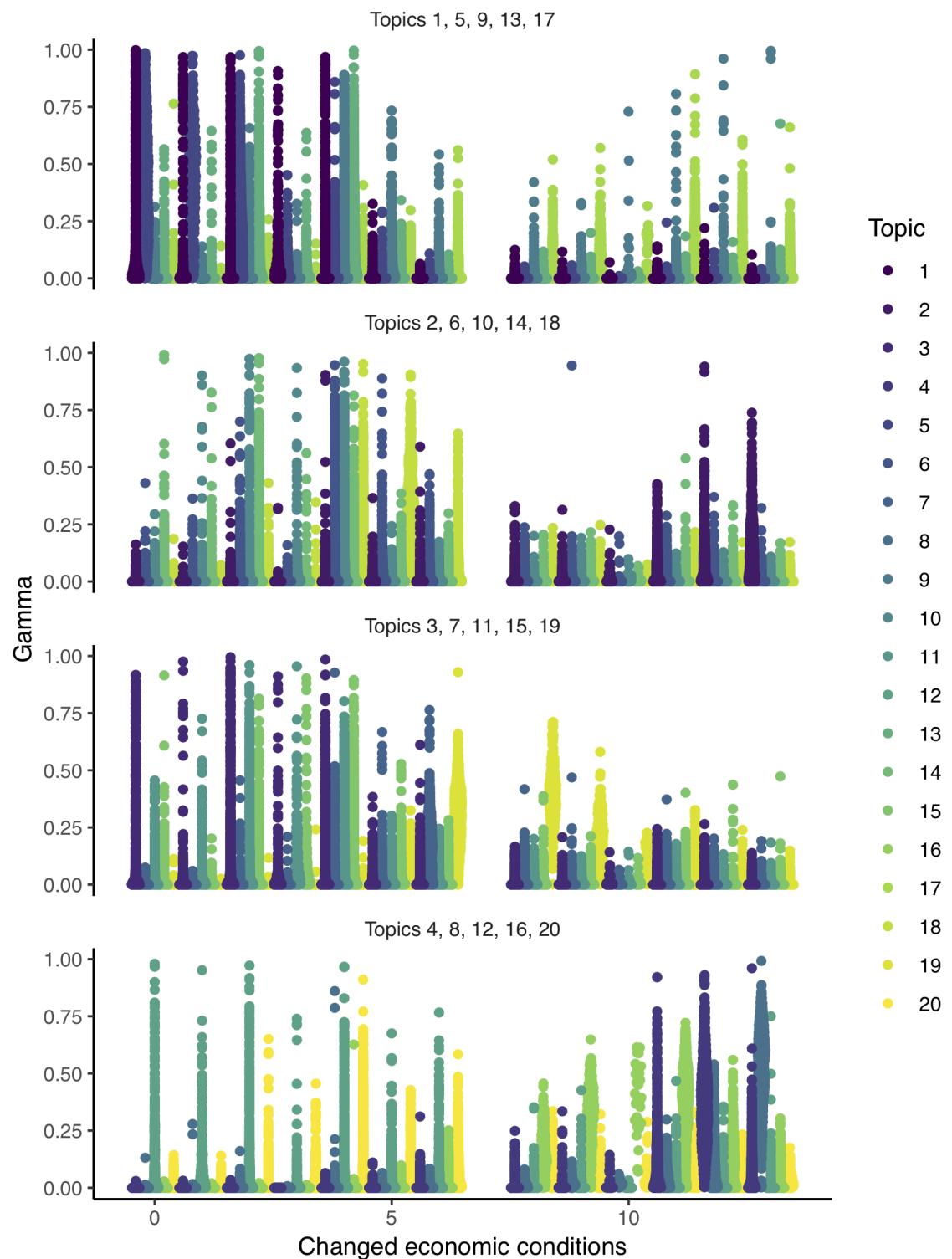


Figure 4: Topic proportions grouped by economic events

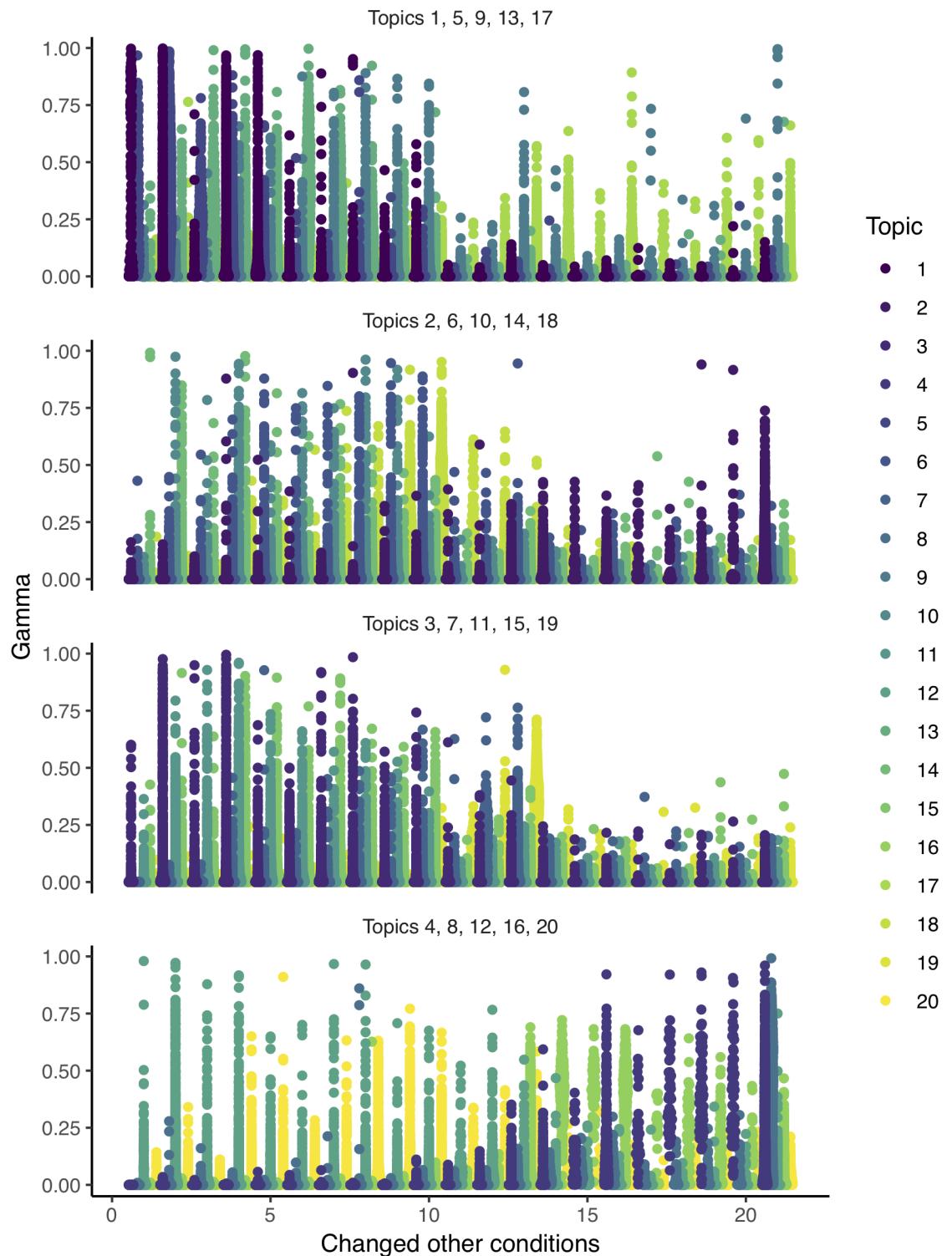


Figure 5: Topic proportions grouped by other events

Table 2: Significance of dummy

Topic	Elections	Governments	Economic	Other
1	0.00	0.00	0.00	0.04
2	0.50	0.69	0.15	0.64
3	0.18	0.36	0.28	0.58
4	0.90	0.20	0.00	0.00
5	0.88	0.15	0.15	0.70
6	0.41	0.00	0.21	0.20
7	0.03	0.00	0.00	0.00
8	0.61	0.39	0.00	0.00
9	0.18	0.24	0.83	0.62
10	0.99	0.34	0.96	0.41
11	0.00	0.13	0.18	0.22
12	0.03	0.02	0.06	0.27
13	0.00	0.00	0.00	0.00
14	0.01	0.37	0.22	0.28
15	0.62	0.50	0.12	0.64
16	0.74	0.00	0.00	0.00
17	0.01	0.40	0.80	0.16
18	0.23	0.00	0.00	0.00
19	0.31	0.00	0.00	0.00
20	0.00	0.54	0.09	0.35

icance to each topic can be computed. Table 2 summarises these by the type of dummy and the topic. At the five per cent level the events that we consider were significant for eight topics. This significance tended to be correlated, especially for economic and other events.

For instance, all of the incrementing variables have a significant effect on the prevalence of Topic 1. Table 3 shows that this has to do with tariffs and trade. On the other hand, Topic 2 has to do with aspects of daily life such as community and children, and Topic 3 has to do with legal issues and neither is significant. This is not surprising given the centrality of these concerns at all times.

Summary and conclusions

In this paper we examined what was said in Australia's parliaments. We downloaded and parsed PDFs for Australian states and federal parliaments. We then used a text model to group the discussions into topics and analysed the effect of various events on the distribution of the discussion.

In general we found that changes in government changed the distribution of topics discussed in parliament, but that elections did not. We found that significant events such

Table 3: Top words for each topic

Topic	Top words
1	tariff, duties, trade, customs, protection, item, industries
2	community, life, children, family, australians, women, rights
3	court, industrial, union, law, trade, arbitration, workers
4	services, community, care, education, funding, health, school
5	joseph, connection, money, federal, sydney, officers, service
6	pension, health, medical, scheme, service, week, social
7	total, roads, wul, expenditure, road, budget, assistance
8	health, billion, business, electorate, senator, community, budget
9	united, world, nations, international, war, defence, foreign
10	bank, royal, private, control, broadcasting, banking, money
11	taxation, income, treasurer, revenue, money, land, financial
12	speaker, vote, motion, senate, election, standing, electoral
13	war, defence, service, british, ill, britain, soldiers
14	territory, oil, northern, line, shipping, ships, company
15	wheat, wool, primary, production, farmers, export, zealand
16	tion, business, ing, governments, issue, speaker, health
17	amendments, section, information, service, person, provisions, law
18	education, service, development, housing, capital, territory, services
19	speaker, deputy, petitioners, petition, ing, pray, citizens
20	budget, economic, hear, employment, unemployment, governments, economy

as 9/11 had substantial and lasting changes, but that with certain exceptions, economic events did not.

Text analysis has well-known biases and weaknesses and is a complement to more detailed analysis such as qualitative methods and case studies. We consider the results presented in this paper, as well as many of those results of the larger text-as-data research program, as fitting within findings based on other methods.

Appendix

Example page

Figure 6

Document sources

Where from?

Which years are being used (not non-OCRd)

Dataset issues

Which PDFs are missing or have no content, etc.

I have this number yearin	They say this number in Reps	They say this number in Reps	Difference in Reps	Comment	Source
1902106	93	107	1	Positive means I am missing some	https://www.aph.gov.au/Parliamentary_Business/Statistics/Senate_StatsNet/General/sittingdays/year
190893	84	91	-2	Negative means I have too many	
19097	71	98	1		
19187	68	86	-1		
1920113	76	114	1		
192192	79	93	1		
193436	22	35	-1		
193554	37	55	1		
194244	36	45	1		
194889	39	90	1		
195155	40	56	1		
195553	36	52	-1		
197464	64	62	-2		
198555	74	66	1		
199166	83	67	1		
199260	76	44	-16		
199347	53	46	-1		
199469	80	68	-1		
199571	78	70	-1		

I have this number year	in Rep	They say this number in Senate	They say this number in Rep	Difference in Rep	Comment	Source
1997	79	82	76	-3		
1998	56	57	54	-2		
2000	71	71	73	2		
2002	68	60	69	1		
2003	74	64	75	1		
2004	58	49	59	1		
2012	63	57	67	4		

Example workflow

Example of the workflow from PDF to text

PDF to CSV issues

Insert graph of stop words over time.

Topic modelling example and details

Examples

For instance, if there were five topics and two documents, then the first document may be comprised mostly of the first few topics; the other document may be mostly about the final few topics (Figure 7).

For instance, if there were ten terms, then one topic could be defined by giving more weight to terms related to immigration; and some other topic may give more weight to terms related to the economy (Figure 8).

Solution details

Following [Steyvers and Griffiths \(2006\)](#) and [Darling \(2011\)](#), the Gibbs sampling process attempts to find a topic for a particular term in a particular document, given the topics of all other terms for all other documents. Broadly, it does this by first assigning every term in every document to a random topic, specified by Dirichlet priors with $\alpha = \frac{50}{K}$ and $\eta = 0.1$ ([Steyvers and Griffiths \(2006\)](#) recommends $\eta = 0.01$), where α refers to the distribution over topics and η refers to the distribution over terms ([Grün and Hornik \(2011\)](#), p. 7). It then selects a particular term in a particular document and assigns it to a new topic based on the conditional distribution where the topics for all other terms in all

days ago, to the effect that the South Australian Government do not intend to charge preferential rates upon their railways after the 1st February, is correct?

Sir WILLIAM LYNE.—I have received no definite information upon the subject from the South Australian Government. I forwarded a communication to the Minister for Railways in South Australia in reference to these rates some time ago, and his reply was to the effect that the South Australian Government desired to, as far as possible, assimilate the rates for the produce of all the States, but that up to the present time, although there had been several conferences upon the subject, they had been unsuccessful, and that he had requested the Railways Commissioner to report further. I had another telegram or letter to-day, which I have not by me now, but it does not carry the matter much further.

PAPER.

Mr. DEAKIN laid upon the table—

Minute by the Prime Minister to His Excellency the Governor-General, relating to the contract for supplies for troops in South Africa.

SYDNEY TELEGRAPHIC BUSINESS.

Mr. THOMSON.—Is the Minister who represents the Postmaster-General yet in possession of a return which has been promised by the Government, showing the lengths of telegrams sent in one day from the Sydney and suburban offices?

Mr. DEAKIN.—I mentioned the matter to my honorable colleague, Sir Philip Fysh, and he told me that he proposed to inform the honorable member that he had received a return, but that, thinking it was not quite in compliance in all particulars with the honorable member's request, he referred it back to have further information added. He is expecting to receive the return again at any moment.

Mr. JOSEPH COOK.—Will the Government keep back the consideration of the Postal Rates Bill until the return has been presented to the House?

Mr. DEAKIN.—I shall call the attention of the Postmaster-General to the honorable member's wish.

QUARANTINE ADMINISTRATION.

Mr. MAHON asked the Prime Minister, *upon notice*—

1. Has his attention been drawn to complaints concerning the administration by State Governments of the quarantine laws and regulations?

House of Representatives.

Thursday, 6 February, 1902.

Mr. SPEAKER took the chair at 2.30 p.m., and read prayers.

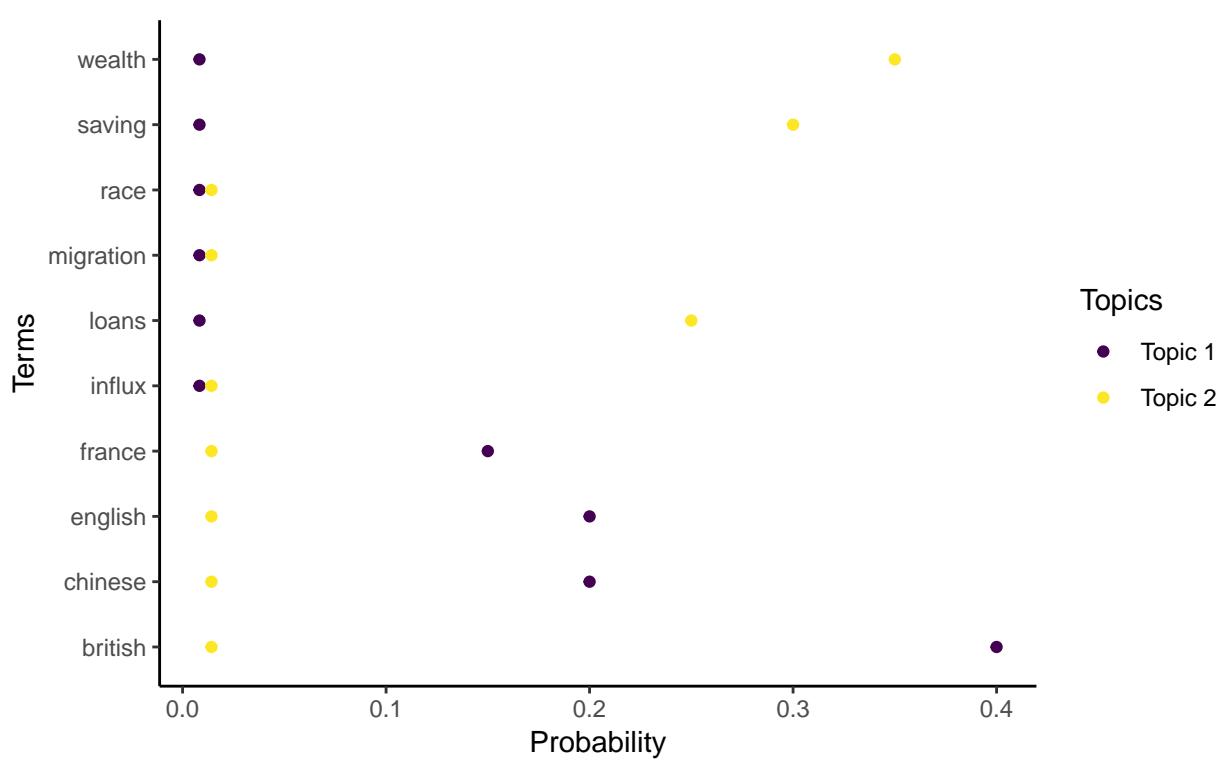
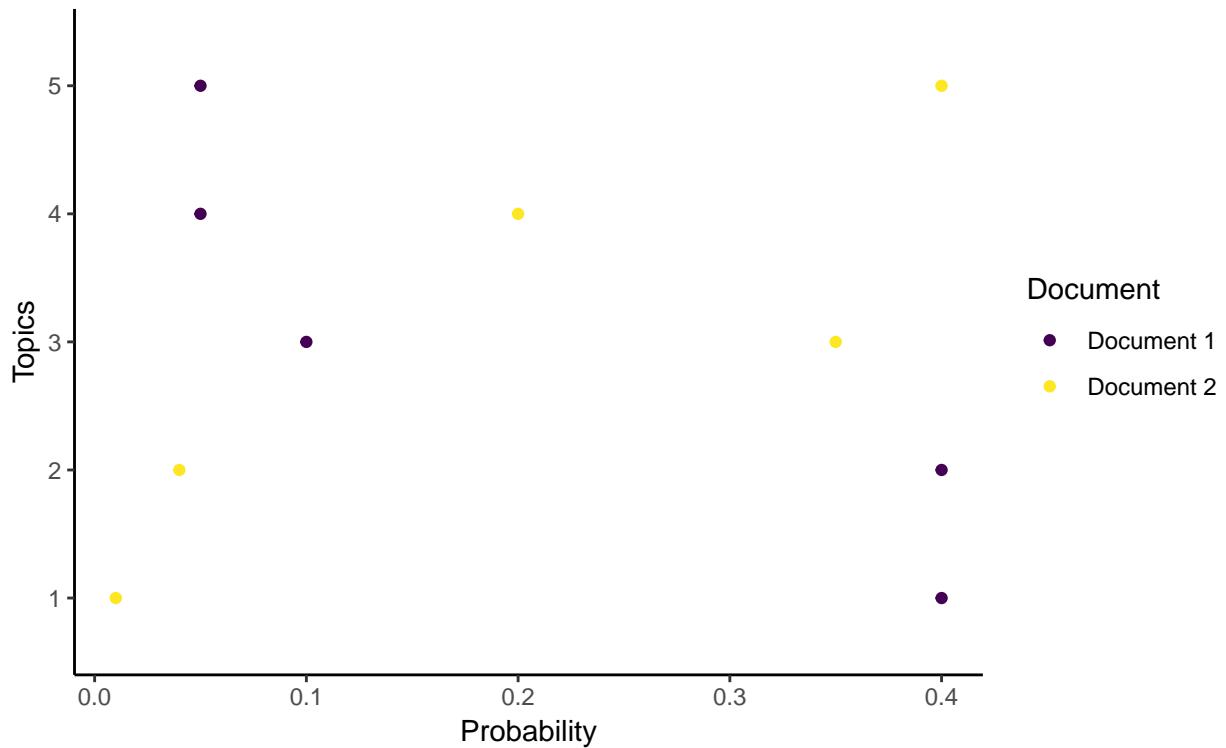
PUNCHING AND SHEARING MACHINES.

Mr. R. EDWARDS.—I should like to know from the Minister for Trade and Customs whether, as the amendment of the honorable and learned member for Corio, placing various machines and tools of trade upon the free list, was carried, the Government are prepared to exempt punching and shearing machines.

Mr. KINGSTON.—I think that the fair construction of the determination arrived at by the committee yesterday necessitates the exemption of punching and shearing machines, and the Government therefore propose to admit them duty free from to-day.

SOUTH AUSTRALIAN PREFERENTIAL RAILWAY RATES.

Mr. THOMAS.—I wish to ask the Minister for Home Affairs if the report which appeared in the newspapers a few



documents are taken as given ([Grün and Hornik \(2011\)](#), p. 6):

$$p(z_{d,n} = k | w_{1:D,1:N}, z'_{d,n}) \propto \frac{\lambda'_{n \rightarrow k} + \eta}{\lambda'_{\cdot \rightarrow k} + V\eta} \frac{\lambda'^{(d)}_{n \rightarrow k} + \alpha}{\lambda'^{(d)}_{-i} + K\alpha}$$

where $z'_{d,n}$ refers to all other topic assignments; $\lambda'_{n \rightarrow k}$ is a count of how many other times that term has been assigned to topic k ; $\lambda'_{\cdot \rightarrow k}$ is a count of how many other times that any term has been assigned to topic k ; $\lambda'^{(d)}_{n \rightarrow k}$ is a count of how many other times that term has been assigned to topic k in that particular document; and $\lambda'^{(d)}_{-i}$ is a count of how many other times that term has been assigned in that document. Once $z_{d,n}$ has been estimated, then estimates for the distribution of words into topics and topics into documents can be backed out.

This conditional distribution assigns topics depending on how often a term has been assigned to that topic previously, and how common the topic is in that document ([Steyvers and Griffiths \(2006\)](#)). The initial random allocation of topics means that the results of early passes through the corpus of document are poor, but given enough time the algorithm converges to an appropriate estimate.

Selection of number of topics

Robustness of results

Here we change the number of sitting days considered either side of an event. The results in the main section of the paper are for the nearest ten days either side of an event. Here are show that the results are essentially the same if the nearest one, two, five, and twenty days either side of an event.

Events

Choosing number of topics

Add the graphs and procedures.

word2vec alternative

An alternative approach that follows [Taddy \(2015\)](#).

Table 5: Change in governments

government	primeMinister	party	start	end	diedInOffice
Barton	Edmund Barton	Protectionist	1901-01-01	1903-09-24	No
Deakin 1	Alfred Deakin	Protectionist	1903-09-24	1904-04-27	No
Watson	Chris Watson	Labour	1904-04-27	1904-08-18	No
Reid	George Reid	Free Trade	1904-08-18	1905-07-05	No
Deakin 2	Alfred Deakin	Protectionist	1905-07-05	1908-11-13	No
Fisher 1	Andrew Fisher	Labour	1908-11-13	1909-06-02	No
Deakin 3	Alfred Deakin	Commonwealth Liberal	1909-06-02	1910-04-29	No
Fisher 2	Andrew Fisher	Labor	1910-04-29	1913-06-24	No
Cook	Joseph Cook	Commonwealth Liberal	1913-06-24	1914-09-17	No
Fisher 3	Andrew Fisher	Labor	1914-09-17	1915-10-27	No
Hughes	Billy Hughes	Labor, National Labor and Nationalist	1915-10-27	1923-02-09	No
Bruce	Stanley Bruce	Nationalist (Coalition)	1923-02-09	1929-10-22	No
Scullin	James Scullin	Labor	1929-10-22	1932-01-06	No
Lyons	Joseph Lyons	United Australia (Coalition)	1932-01-06	1939-04-07	Yes
Page	Earle Page	Country (Coalition)	1939-04-07	1939-04-26	No
Menzies 1	Robert Menzies	United Australia (Coalition)	1939-04-26	1941-08-28	No
Fadden	Arthur Fadden	Country (Coalition)	1941-08-28	1941-10-07	No
Curtin	John Curtin	Labor	1941-10-07	1945-07-05	Yes
Forde	Frank Forde	Labor	1945-07-06	1945-07-13	No
Chifley	Ben Chifley	Labor	1945-07-13	1949-12-19	No
Menzies 2	Robert Menzies	Liberal (Coalition)	1949-12-19	1966-01-26	No
Holt	Harold Holt	Liberal (Coalition)	1966-01-26	1967-12-19	Yes
McEwen	John McEwen	Country (Coalition)	1967-12-19	1968-01-10	No
Gorton	John Gorton	Liberal (Coalition)	1968-01-10	1971-03-10	No
McMahon	William McMahon	Liberal (Coalition)	1971-03-10	1972-12-05	No
Whitlam	Gough Whitlam	Labor	1972-12-05	1975-11-11	No
Fraser	Malcolm Fraser	Liberal (Coalition)	1975-11-11	1983-03-11	No
Hawke	Bob Hawke	Labor	1983-03-11	1991-12-20	No
Keating	Paul Keating	Labor	1991-12-20	1996-03-11	No
Howard	John Howard	Liberal (Coalition)	1996-03-11	2007-12-03	No
Rudd 1	Kevin Rudd	Labor	2007-12-03	2010-06-24	No
Gillard	Julia Gillard	Labor	2010-06-24	2013-06-27	No
Rudd 2	Kevin Rudd	Labor	2013-06-27	2013-09-18	No
Abbott	Tony Abbott	Liberal (Coalition)	2013-09-18	2015-09-15	No
Turnbull	Malcolm Turnbull	Liberal (Coalition)	2015-09-15	2018-08-24	No
Morrison	Scott Morrison	Liberal (Coalition)	2018-08-24	NA	NA

Table 6: Elections

year	electionDate	electionWinner
1901	1901-03-29	Non-labor
1903	1903-12-16	Non-labor
1906	1906-12-12	Non-labor
1910	1910-04-13	Labor
1913	1913-05-31	Non-labor
1914	1914-09-05	Labor
1917	1917-05-05	Non-labor
1919	1919-12-13	Non-labor
1922	1922-12-16	Non-labor
1925	1925-11-14	Non-labor
1928	1928-11-17	Non-labor
1929	1929-10-12	Labor
1931	1931-12-19	Non-labor
1934	1934-09-15	Non-labor
1937	1937-10-23	Non-labor
1940	1940-09-21	Non-labor
1943	1943-08-21	Labor
1946	1946-09-28	Labor
1949	1949-12-10	Non-labor
1951	1951-08-28	Non-labor
1954	1954-05-29	Non-labor
1955	1955-12-10	Non-labor
1958	1958-11-22	Non-labor
1961	1961-12-09	Non-labor
1963	1963-11-30	Non-labor
1966	1966-11-26	Non-labor
1969	1969-10-25	Non-labor
1972	1972-12-02	Labor
1974	1974-05-18	Labor
1975	1975-12-13	Non-labor
1977	1977-12-10	Non-labor
1980	1980-10-18	Non-labor
1983	1983-03-05	Labor
1984	1984-12-01	Labor
1987	1987-07-11	Labor
1990	1990-03-24	Labor
1993	1993-03-13	Labor
1996	1996-03-02	Non-labor
1998	1998-10-03	Non-labor
2001	2001-11-10	Non-labor
2004	2004-10-09	Non-labor
2007	2007-11-24	Labor
2010	2010-08-21	Labor
2013	2013-09-07	Non-labor
2016	2016-07-02	Non-labor

Table 7: Key economic events

theDate	event
1907-11-08	Harvester case
1910-09-01	Australian pound introduced (CHECK DATE)
1929-10-29	Black Tuesday Stock Market Crash
1931-06-01	Premiers' Plan (CHECK DATE)
1966-02-14	Decimalisation
1973-01-01	Fred Gruen 25% tariff cut (DATE IS WRONG)
1983-12-12	Australian dollar is floated
1984-02-01	Medicare established
1987-10-19	Black Monday Stock Market Crash
1991-02-10	State Bank of South Australia collapse
1990-08-27	State Bank of Victoria collapse (CHECK DATE)
2000-07-01	GST introduced
2008-09-15	Lehman Brothers bankruptcy

Table 8: Key other events

theDate	event
1899-10-11	Second Boer War starts
1901-01-01	Australia federated
1902-05-31	Second Boer War ends
1914-07-28	World War I starts
1918-11-11	World War I ends
1932-05-13	Jack Lang dismissed as NSW Premier
1939-09-01	World War II starts
1945-09-02	World War II ends
1949-10-17	Snowy Hydro construction begins
1956-11-22	Melbourne Olympics
1962-08-03	Australia enters Vietnam War
1972-12-02	Australia exits Vietnam War
1973-10-20	White Australian Policy ended
1975-11-11	The Dismissal
1992-06-03	Mabo
1996-12-23	Wik decision
1996-03-28	Port Arthur massacre
1999-09-20	INTERFET deployment begins
2000-02-28	INTERFET deployment ends
2000-09-15	Sydney Olympics
2001-09-11	9/11 attack
2002-10-12	Bali bombings

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