

# Overview and Intent

This Compliance Audit Manual is a fully comprehensive guide designed specifically for Money Service Businesses engaged in Short-Term, Small-Dollar Lending (commonly known as Payday Lending). It serves as both a practical toolkit and a regulatory compass for conducting effective, standardized, and risk-based compliance audits aligned with the highest expectations of financial integrity, borrower protection, and legal conformity.

The intent of this manual is to support auditors in verifying whether MSBs maintain a robust compliance posture in alignment with applicable federal laws, risk-management principles, and global anti-financial crime standards. Through a methodical, checklist-driven approach, this guide enables auditors to objectively assess the presence, effectiveness, and execution of critical compliance controls across all core operational areas.

This manual has been carefully structured in accordance with a wide range of foundational U.S. federal laws and regulatory acts, including but not limited to:

### Core Compliance:-

- 1. Anti-Money Laundering Act (AMLA), 2020
- 2. Corporate Transparency Act (CTA), 2021
- 3. OFAC Sanctions Programs (SDN List, Treasury Dept.)
- 4. FATF Recommendations (AML/CFT Global Standards)
- 5. Wolfsberg Group Principles on AML/CTF
- 6. State Money Transmitter Laws (MTLs varies by state)
- 7. Consumer Financial Protection Bureau (CFPB) Regulations
- 8. Unfair, Deceptive, or Abusive Acts or Practices (UDAAPs)

## Consumer Credit & Lending Laws:-

- 1. Truth in Lending Act (TILA) loan disclosures, APR transparency.
- 2. Equal Credit Opportunity Act (ECOA) no discrimination in loan approvals.
- 3. Fair Credit Reporting Act (FCRA) if borrower credit reports are used.
- 4. Fair Debt Collection Practices Act (FDCPA) for loan collections.
- 5. Dodd-Frank Wall Street Reform and Consumer Protection Act CFPB oversight.
- 6. Electronic Fund Transfer Act (EFTA Regulation E) ACH loan repayment authorization rules.

## Privacy & Data Protection:-

- 1. Gramm-Leach-Bliley Act (GLBA) Privacy of borrower data.
- 2. FTC Safeguards Rule cybersecurity & consumer information protection.
- 3. California Consumer Privacy Act (CCPA), 2018 if lending to California residents.
- 4. General Data Protection Regulation (GDPR) if EU clients (rare, but applicable).



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5. NIST Cybersecurity Framework – best practices for data security.

## Extra Specific laws for Payday Lending MSBs:

- State-Specific Payday Loan Laws: Some states (e.g., California DFPI, Texas DoB, Florida OFR) cap payday loan interest rates or regulate rollover/renewal rules.
- FinCEN Registration & Reporting: Required if also transmitting funds.
- Basel Committee (BCBS) Guidelines: Reference standards for risk-based controls (not mandatory, but strong for best practices).

In addition, the manual is aligned with the regulatory expectations and compliance frameworks established under:

Other relevant federal and state-level mandates applicable to MSBs

## Scope and Applicability

This guide is intended for use by internal auditors, compliance officers, independent consultants, regulatory examiners, and authorized oversight personnel. It applies to all MSB functions engaged in automobile financing activities, such as installment loans, lease-to-own models, and related consumer financial services involving the transfer of funds, customer onboarding, credit risk assessment, and payment processing.

#### **Audit Methodology**

The audit framework within this manual follows a structured methodology consisting of:

Thematic Sectional Reviews

Risk-Based Scoring Models (Scoring matrix withheld for confidentiality)

Documentation Verification Checklists

Compliance Gap Indicators and Risk Flagging Protocols

Evidence-Based Sampling Recommendations

The audit sections are aligned with essential compliance domains including Governance, KYC/CDD/EDD, AML/CFT, Transaction Monitoring, STR/CTR Filing, Sanctions Screening, Employee Training, Technology Controls, Customer Risk Classification, Fraud Detection, and Ethical Culture Oversight.

Each section includes:

Defined Objectives

Comprehensive Checklist Tables

Mandatory Supporting Documentation



## Overview and Intent

Detailed Auditor's Notes and Red Flags Practical scenarios and audit triggers

## Legal Disclaimer

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While this guide provides a detailed compliance audit methodology, users are advised that it does not constitute legal advice. Institutions should ensure the final audit findings are cross-referenced with the latest regulatory developments and internal policies.

#### Final Note to Auditors

The effectiveness of an MSB's compliance program is not measured merely by the existence of policies, but by how well those policies are understood, implemented, and enforced. As such, your role as an auditor is not just to assess compliance on paper, but to evaluate compliance in practice. Use this manual not just as a checklist, but as a lens to assess whether the MSB's culture, systems, and staff behaviors reflect a genuine commitment to financial integrity, customer fairness, and regulatory accountability.

Let this guide empower you to uphold the principles of ethical finance and regulatory excellence in every audit engagement you conduct.





## **Document Submission Instructions**

### **Submission Instructions for Compliance Audit**

To proceed with the compliance audit efficiently, please review the instructions below and submit the requested documents accordingly:

#### 1. Submission Deadline

Please submit all applicable documents within the stipulated time as discussed previously.

If you require additional time, kindly inform the audit team in writing before the deadline.

#### 2. Submission Method

Documents can be submitted via any of the following secure channels:

Email (encrypted, if possible): xxx@fintracester.com

Secure Upload Portal (if provided)

Physical Handover in sealed envelope (by prior arrangement only)

#### 3. Document Format

Preferred formats: PDF, Word, Excel, JPG/PNG

Ensure all files are clearly legible and complete

Large files may be compressed into a ZIP folder for convenience

### 4. File Naming Convention

To ensure clarity and efficient tracking, name your files using the reference codes from the audit checklist. Examples include:

D1\_AMLCO\_Appointment\_Letter.pdf

D5\_Customer\_Risk\_Matrix.xlsx

D9\_KYC\_SampleFiles.zip

If unsure about naming, use a descriptive title that matches the document's content.

## 5. Partial Availability

If your MSB does not possess a particular document listed in the checklist:

Do not delay submission of available documents

Clearly state in your email or cover note which items are not applicable or currently unavailable

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## **Document Submission Instructions**

Absence of specific items will be addressed as part of the audit observation and recommendation phase — it will not negatively impact the initial document collection process

#### 6. Special Note for Small MSBs

For small-scale MSBs, the audit may be conducted via LIVE video conferencing, at the discretion and professional judgment of the assigned auditor. In such cases:

A PDF copy of the draft audit report will be shared digitally

Upon receipt of all required documents, each sealed with the phrase "Original in Custody (OIC)" and signed by an authorized official, The final signed original audit report will be securely dispatched to the auditee.

#### 7. Point of Contact

For any queries, clarification, or submission confirmation, please contact:

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# **Disclaimer & Confidentiality Note**

This document has been prepared solely for the purpose of facilitating the collection of documentation necessary to conduct Anti-Money Laundering (AML) and Countering the Financing of Terrorism (CFT) compliance audit of the recipient Money Services Business (MSB). It is provided by the audit team (hereinafter referred to as "the Auditor") to assist the MSB in preparing and submitting documents relevant to its operations, risk profile, and internal controls.

The content, structure, and references within this document are strictly confidential and intended for use only by the designated representatives of the MSB to whom it is addressed. Unauthorized reproduction, distribution, forwarding, or disclosure to any external party, regulator, or service provider is **strictly prohibited** without prior written consent from the Auditor.

This document does **not** contain the internal audit methodology, scoring criteria, or proprietary risk assessment procedures of the Auditor. It does **not** constitute **legal**, **regulatory**, **or operational advice**, and should not be construed as such. The responsibility for ensuring regulatory compliance ultimately rests with the MSB and its management team.

The provision of this document does not create a legally binding agreement or guarantee the MSB's regulatory standing or audit outcome. The Auditor reserves the right to independently verify any information submitted, and to request additional documentation as deemed necessary.

All documentation submitted by the MSB in response to this request will be treated with the highest level of professional confidentiality and will be used **solely for the purposes of the current audit engagement**. Access to submitted materials will be limited to authorized audit personnel and will not be disclosed to any third party except as required by law or regulatory obligation.

By proceeding with the submission of documents, the MSB acknowledges and agrees to the terms outlined in this disclaimer.



# **Glossary for MSBs**

SL NO		Government	
1.	AFMLS	Asset Forfeiture and Money Laundering Section, Department of Justice	
2.	BJA		
3.	CFTC		
4.	DEA	Drug Enforcement Administration, Department of Justice	
5.	EOUSA	Executive Office of United States Attorneys, Department of Justice	
6.	FBI	Federal Bureau of Investigation, Department of Justice	
7.	FDIC	Federal Deposit Insurance Corporation	
8.	Fed	Federal Reserve Board	
9.	FinCEN	Financial Crimes Enforcement Network, Department of the Treasury	
10.	HIDTA	High Intensity Drug Trafficking Area	
11.	HIFCA	High Intensity Money Laundering and Related Financial Crime Area	
12.	ICE	U.S. Immigration and Customs Enforcement	
13.	INL	Bureau for International Narcotics and Law Enforcement Affairs, Department of State	
14.	IRS-Cl	Internal Revenue Service Criminal Investigations, Department of the Treasury	
15.	MLCC	Money Laundering Coordination Center, U.S. Immigration and Customers Enforcement, Department of Homeland Security	
16.	NCUA	National Credit Union Administration	
17.	OCC	Office of the Comptroller of the Currency, Department of the Treasury	
18.	OCDETF	Organized Crime Drug Enforcement Task Force	
19.	OFAC	Office of Foreign Assets Control, Department of the Treasury	
20.	OJP	Office of Justice Programs, Department of Justice	
21.	ONDCP	Office of National Drug Control Policy	
22.	OTS	Office of Thrift Supervision, Department of the Treasury	
	0.05	Securities and Exchange Commission	
23.	SOD	Special Operations Division, Department of Justice	
24.	USPIS	United States Postal Inspection Service	
2.5	DO A	U.S. Statutes, Laws and Reports	
25.	BSA	Bank Secrecy Act	
26.	IEEPA	International Emergency Economic Powers Act	

27.	INCSR	International Narcotics Control Strategy Report		
28.	MLCA	Money Laundering Control Act of 1986		
29.	MLSA	Money Laundering Suppression Act of 1994		
		International Organizations and Related Terms		
30.	APEC	Asia Pacific Economic Cooperation		
31.	APG	Asia Pacific Group on Money Laundering		
32.	CHFI	Committee on Hemispheric Financial Issues		
33.	FATF	Financial Action Task Force on Money Laundering		
34.	FIU	financial intelligence unit		
35.	FSF	Financial Stability Forum		
36.	GCC	Gulf Cooperation Council		
37.	ILEA	International Law Enforcement Academy		
38.	IFI	international financial institution		
39.	IMF	International Monetary Fund		
40.	NCCTs	non-cooperative countries or territories		
41.	OAS	Organization of American States		
42.	OECD	Organization for Economic Cooperation and Development		
43.	OFC	offshore financial center		
		General Terminology		
44.	BMPE	Black Market Peso Exchange		
45.	GTO	Geographic Targeting Order		
46.	MOU	Memorandum of understanding		
47.	MSB	money services business		
		BSA Forms		
48.	CMIR	Report of International Transportation of Currency or Monetary Instruments  Currency Transaction Report		
49.	CTR			
50.	FBAR	Foreign Bank Account Report		
51.	SAR	Suspicious Activity Report		
52.	SARC	Suspicious Activity Report for Casinos		
53.	SAR-SF	Suspicious Activity Report for Securities Brokers and Dealers		



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1	Governance & Compliance Structure Audit	To verify whether the MSB maintains a strong, independent, and effective AML/CFT governance framework that is appropriate for managing risk-based compliance.	1
2	AML/CFT Policy & Procedures Audit	To ensure that the MSB has reliable, up-to-date, and regulator-aligned AML/CFT policies and procedures — designed and implemented in accordance with FinCEN, the BSA, the USA PATRIOT Act, and FATF Recommendations.	3
3	Employee Training & Awareness Audit	To assess whether all relevant staff of the MSB are appropriately trained and regularly updated on AML/CFT obligations, red flags, customer risk indicators, and regulatory responsibilities — in line with BSA, FinCEN, and FATF recommendations.	5
4	Customer Due Diligence (CDD), Know Your Customer (KYC), and Enhanced Due Diligence (EDD) Audit	To ensure that the MSB has an effective and risk-based customer verification process (KYC/CDD/EDD) — capable of identifying customer identity, risk profiles, and detecting and monitoring suspicious behavior.	7
5	Transaction Monitoring & STR/CTR Reporting Audit	To ensure the MSB has robust systems and procedures in place to detect, monitor, and report suspicious or structured transactions in compliance with BSA, FinCEN, and USA PATRIOT Act requirements.	9
6	Recordkeeping & Documentation Audit	To verify that the MSB maintains comprehensive, organized, and regulator-compliant records for all transactions, customer onboarding, monitoring, and regulatory filings — in accordance with BSA, FinCEN, USA PATRIOT Act, and FATF recommendations.	11
7	Sanctions & OFAC Screening Audit	To verify that the MSB has implemented an effective sanctions screening framework in line with U.S. Office of Foreign Assets Control (OFAC) regulations, FATF	13

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Section No.	Section Title	Objective	Page No.
		recommendations, and other applicable national/international watchlists — preventing engagement with prohibited entities or jurisdictions.	
8	High-Risk Customer Handling	To evaluate whether the MSB has effective policies, processes, and monitoring tools in place to identify, classify, monitor, and manage high-risk customers — such as politically exposed persons (PEPs), non-face-to-face clients, foreign nationals, and customers from high-risk industries or jurisdictions.	15
9	Annual AML/CFT Program Review	To assess whether the MSB conducts an annual, enterprise-wide AML/CFT program review to evaluate the adequacy, effectiveness, and risk alignment of its policies, procedures, systems, and controls — as required under FinCEN and BSA expectations.	17
10	Structuring & Smurfing Pattern Detection	To determine whether the MSB has appropriate tools, rules, and procedures to detect, investigate, and report structuring (also known as smurfing) — a common money laundering tactic involving multiple smaller transactions intended to avoid reporting thresholds or scrutiny.	19
11	Use of Technology & System Controls	To assess whether the MSB leverages secure, efficient, and compliant technology systems to support AML/CFT operations — including customer onboarding, transaction monitoring, recordkeeping, and data analytics — and whether those systems are appropriately controlled, tested, and governed.	21
12	Manual vs. Automated Compliance Process Comparison	To assess the balance, reliability, and risks between manual and automated components of the MSB's compliance operations — ensuring that technology enhances, rather than weakens, regulatory compliance through proper integration, oversight, and fallback protocols.	23
13	Audit Trail for STR/CTR Decision Making	To evaluate whether the MSB maintains a robust, tamper-proof, and traceable audit trail documenting all steps, decisions, and approvals related to Suspicious Transaction Reports (STRs) and Currency Transaction Reports (CTRs) — ensuring transparency, regulatory defensibility, and accountability.	25



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## Short-Term, Small-Dollar Lending (Payday Lending) (MSB) compliance Audit Manual

## **SECTION 1: Governance & Compliance Structure Audit**

**Objective:** To verify whether the MSB maintains a strong, independent, and effective AML/CFT governance framework that is appropriate for managing risk-based compliance.

### A. Checklist Table

SL	Audit Point	Expected Compliance Practice	Risk Level	Auditor's Remarks
1	Is there a formally designated AML Compliance Officer (AMLCO/MLRO)?		Low / Med / High	
2	Does the AMLCO have adequate qualifications and experience?		Low / Med / High	
3	Is the AMLCO functionally independent from business/commercial operations?	IAMLCO should not be directly involved in sales, marketing, or tinance	Low / Med / High	
4	Are the AMLCO's responsibilities clearly defined in a job description?	JD should include: policy implementation, STR/CTR filing, training, reporting to board	Low / Med / High	
5	Does the AMLCO report directly to senior management or board?		Low / Med / High	
6	Has the AMLCO received recent AML/CFT training (within last 12 months)?		Low / Med / High	
7	Is there an up-to-date Organizational Chart showing reporting structure?	Clear visual diagram of who reports to whom where AMLCO fits	Low / Med / High	
_ ^	Is there a compliance committee or governance forum to oversee AML matters?		Low / Med / High	
9	Are there board meeting minutes reflecting AML/CFT oversight & discussion?		Low / Med / High	
10	Are AML roles and responsibilities assigned across departments?		Low / Med / High	



#### Short-Term, Small-Dollar Lending (Payday Lending) (MSB) compliance Audit Manual

#### **B.** Required Supporting Documents

- SL Document Name
- D1 AMLCO Appointment Letter / HR Record
- D2 AMLCO Job Description (JD)
- D3 AMLCO Resume + Certifications
- D4 Organizational Chart
- D5 AML Policy Document (AMLCO Responsibilities Section)
- D6 Board Meeting Minutes (AML topics highlighted)
- D7 Compliance Governance Structure Document
- D8 Compliance Training Attendance Sheet
- D9 AML Roles & Responsibilities Matrix
- D10 Reporting Calendar / Quarterly Update Log

#### Description / What to Look For

Issued by senior management or board; officially names the compliance officer Must include scope: policy oversight, training, STR/CTR reporting, risk assessment

CAMS/ACFCS certificate, relevant compliance or audit qualifications Should reflect AMLCO's independence and escalation path to board

Referenced sections defining AMLCO duties

Minutes from at least last 2–3 board meetings referencing AML, STR, FinCEN updates, etc.

Diagram or SOP of compliance committee/forum (if applicable)

AMLCO's participation in at least one recent training session

Department-wise responsibility table for AML tasks

Showing scheduled AML reporting to senior management/board

#### **Notes for Auditor:**

- If AMLCO has dual roles (e.g., finance + compliance), mark risk Medium or High.
- If board oversight is not documented, mark governance structure as High Risk.
- Check for gaps in reporting lines, e.g., if AMLCO reports to operations head, raise red flag.
- In smaller MSBs, independence may be informal in such cases, cross-check practical control.





## Short-Term, Small-Dollar Lending (Payday Lending) (MSB) compliance Audit Manual

## **SECTION 2: AML/CFT Policy & Procedures Audit**

**Objective**: To ensure that the MSB has reliable, up-to-date, and regulator-aligned AML/CFT policies and procedures — designed and implemented in accordance with FinCEN, the BSA, the USA PATRIOT Act, and FATF Recommendations.

#### A. Checklist Table

SL	Audit Point	Expected Compliance Practice	Risk Level	Auditor's Remarks
1	Is there a written and approved AML/CFT policy and procedure manual?	Board/senior management approved, dated copy exists	Low / Med / High	
2	Is the AML policy reviewed and updated annually or upon regulatory change?	Last revision date should be < 12 months ago or aligned with new guidance	Low / Med / High	
3	Does the policy align with FinCEN, BSA, USA PATRIOT Act & FATF requirements?	Specific clauses referencing relevant acts or guidance	Low / Med / High	
4	Are AML/CFT obligations clearly defined for the business type (MSB)?	Customization for services: remittance, cheque cashing, prepaid cards, etc.	Low / Med / High	
5	Does the policy outline KYC/CDD/EDD procedures?	Risk-based customer onboarding & monitoring defined	Low / Med / High	
6	Is STR/CTR reporting procedure included and clearly defined?	Step-by-step internal escalation to FinCEN/SAR/STR included	Low / Med / High	
7	Is sanctions screening (OFAC, UN, EU lists) addressed in the policy?	Sanctions check procedure and list sources defined	Low / Med / High	
8	Are roles and responsibilities of all departments mentioned?	Clarity on who handles onboarding, screening, STR filing, etc.	Low / Med / High	
9	Are training, audit, and independent testing requirements mentioned?	Frequency, responsibility, and documentation process defined	Low / Med / High	
10	Does the policy include procedures for monitoring high-risk customers?	Ongoing due diligence, transaction pattern review described	Low / Med / High	
11	Is the document accessible to all relevant employees?	Shared on intranet or available physically, training provided	Low / Med / High	
12	Is there a policy exception/escalation approval mechanism defined?	Documented approval flow in case of policy deviation	Low / Med / High	



### **B.** Required Supporting Documents

SL	Document Name	Description / What to Look For
D1	AML/CFT Policy Manual (Latest Version)	Approved by board, signed/digitally certified; should mention version history
D2	Policy Revision Log / Version Control Sheet	Should show last review date, editor name, and change summary
D3	Policy Crosswalk with Laws/Guidance	Mapping document showing clauses matched to BSA, FinCEN, FATF requirements
D4	Service-specific AML Procedures Addendum	Separate policy section for remittance, cheque cashing, prepaid card handling, etc.
D5	KYC/CDD/EDD Process Flowchart	Onboarding process, risk rating matrix, documentation checklist
D6	STR/CTR Internal Reporting SOP	Escalation steps, approval flow, submission timeline
<b>D</b> 7	Sanctions Screening Procedure Document	How OFAC/UN/EU list screening is done (manual/software), frequency
D8	Departmental Responsibility Matrix (RACI)	Table assigning AML tasks across business units
D9	Training & Testing Clause in Policy	Portion of policy that defines mandatory training and audit intervals
D10	Policy Distribution Proof	Screenshot/email showing it was shared with staff
D11	Policy Exception Log	Approvals for deviations (e.g., delayed STR, manual override)

#### **Auditor's Notes:**

- If MSB uses a generic template not tailored to their services, mark risk Medium to High.
- If no proof of policy circulation to employees found, mark as non-effective governance.
- If no escalation flow is defined for STR/CTR, this is a critical risk.
- Check whether policy includes digital channels, crypto, or agents, if the MSB offers such services.