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Criminal Justice Forecasts of Risk

A Machine Learning Approach



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Preface

This book is an effort to put in one place and in accessible form the most recent work on forecasting re-offending by individuals already in criminal justice custody. Much of that work is my own and comes from over two decades of close collaborations with a number of criminal justice agencies. After many requests to provide in one place an account of the procedures I have used, I agreed to write this book. What I hope distinguishes the material from what has come before is the use of machine learning statistical procedures coupled with very large datasets, an explicit introduction of the relative costs of forecasting errors as the forecasts are constructed, and an exclusive statistical focus on maximizing forecasting accuracy. Whether the forecasts that result are "good enough," I leave to the reader.

The audience for the book is graduate students and researchers in the social sciences, and data analysts in criminal justice agencies. Formal mathematics is used only as necessary or in concert with more intuitive explanations. A working knowledge of the generalized linear model is assumed. All of the empirical examples were constructed using the programming language R, in part because most of the key tools are not readily available in the usual social science point-and-click statistical packages. R runs on a wide variety of platforms and is available at no cost. It can be downloaded from www.r-project.org/.

A very large number of individuals have helped me as my criminal justice fore-casting activities have evolved. On technical matters, I owe a special debt to David Freedman who put up with my questions over 10 years of collaboration. More recently, I have benefited enormously working the colleagues in Penn's Department of Statistics, especially Larry Brown, Andreas Buja, Ed George, Mikhail Traskin and Linda Zhao. On policy matters my mentor Peter Rossi provided a foundation on which I still draw. My hands-on education has come from a number of criminal justice officials starting with several talented individuals working for the California Department of Corrections in the 1990s: George Lehman, Penny O'Daniel and Maureen Tristan. More recently, Ellen Kurtz of Philadelphia's Adult Department of Probation and Parole was an early supporter and adopter modern forecasting methods from whom I learned a lot. Catherine McVey, chairman of the Pennsylvania Board of Probation and Parole played a key role in educating me about the parole decision

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process and the *real politik* in which parole decisions are made. Jim Alibirio, as a key IT and data analyst person working for the parole board, was a true data maven and wonderful colleague as we together developed the required forecasting procedures. Other practitioners to whom I am especially indebted are Mark Bergstrom Executive Director of the Pennsylvania Sentencing Commission, and Sarah Hart, a Deputy Prosecutor (and much more) in the Philadelphia district attorney's office. A sincere thanks to one and all.

All of the analyses reported in the book would have been impossible without the data on which they are based. Collecting those data required hard work by a number of individuals from several criminal justice agencies at state and local levels. An important subset of the work was supported by a grant to the State of Pennsylvania from the National Institute of Justice — "Projecting Violent Re-Offending in a Parole Population: Developing A Real-Time Forecasting Procedure to Inform Parole Decision-Making" (# 2009-IJ-CX-0044). My most sincere thanks to NIJ for the funding and to Patrick Clark, who is a knowledgeable and constructive grant monitor with a great sense of humor.

Finally, I am a notoriously bad proof reader and can always use help with the quality of my arguments and prose. Justin Bleich and Anna Kegler carefully read an earlier draft of this manuscript and provided all manner of assistance. However, the responsibility for any remaining typos or unclear prose is surely mine.

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