# Spatiotemporal Causal Effects Evaluation: A Multi-Agent Reinforcement Learning Framework

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#### **Abstract**

Online experiment is a default option for technological companies to make data-driven product decisions. Major challenge arise in experiments where multiple units in different areas receive sequences of treatments over time. Causal effects evaluation is extremely challenging in those experiments because (i) spatial and temporal proximities induce interference between locations and times; (ii) the large number of locations results in the curse of dimensionality; (iii) the short duration of the experiment leads to data scarcity. In this paper, we introduce a multi-agent reinforcement learning framework for carrying spatiotemporal causal effects evaluation and propose novel estimators for mean outcomes under different products that are consistent despite the high-dimensionality of state-action space. The proposed estimator works favourably in simulation experiments. We further illustrate our method using data from a ridesharing company to evaluate the effects of applying subsidizing policies in different areas.

#### 1 Introduction

Online experiment is a standard business strategy for technological companies to make data-driven product decisions. The existing literature on causal inference has mostly focused on the setting where no interference occurs, i.e., the outcome of each experimental unit depends only on its treatment status. This assumption is referred to as the stable unit treatment value assumption [SUTVA, 20, 21].

In many experiments, however, there are multiple units in different areas that receive sequences of treatments over time. For instance, suppose a ride-sharing company would like to evaluate the effect of applying different subsidizing policies to drivers in different spatial units of a city. Implementing a subsidizing policy at one location will attract drivers from other areas to that location, thus affecting the spatial distribution of drivers in the city. Consequently, the subsidizing policy at one location will impact outcomes of other areas, inducing interference between spatial units. In addition, the subsidizing policy at a given time will affect both current and future rewards, inducing interference over time. This leads to the violation of SUTVA.

Contribution. The focus of this paper is to evaluate the impact of multiple products in the presence of spatiotemporal interference, using data from online experiment. Our contributions are multifold. First, we introduce a multi-agent reinforcement learning [MARL, see e.g., 18] framework for spatiotemporal causal effects evaluation. Each spatial unit in the city is considered as an agent. In addition to the treatment-outcome pairs, it is assumed that each agent is associated with a set of time-varying confounding variables. This naturally leads to a multi-agent system. Under this framework, the carryover effects in space is modeled by the interactions between different agents. The carryover effects in time is modeled by the dynamic system transitions. See the causal diagram depicted in Figure 1 for an illustration. Estimation of the mean outcome under different products is reduced to the off-policy evaluation problem in MARL. This addresses the challenge on spatiotemporal interference.

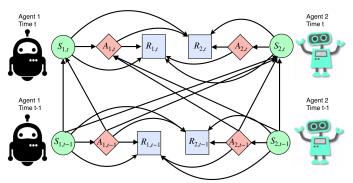


Figure 1: Causal diagram for a multi-agent system with two agents.  $(S_{j,t}, A_{j,t}, R_{j,t})$  represents the state-treatment-outcome triplet of the j-th agent at time t.

Second, we propose a novel off-policy evaluation procedure in MARL. The proposed estimator requires estimation of the density ratio of the stationary state distribution and the Q-function associ-ated with each single agent. The key ingredient of our method lies in learning the density ratio and Q-function based on mean-field approximation (see Section 3 for details) and aggregating these esti-mators properly to satisfy the doubly-robustness property. The mean field approximation effectively reduces the high-dimensional state-action space to a moderate scale, leading to a value estimator with decreased variance. The doubly-robustness guarantees our estimated value is consistent when either the density ratio or the Q-function is well-approximated, reducing its bias resulting from the mean-field approximation. This addresses the challenge on the curse of dimensionality. 

Third, we rigorously investigate the statistical properties of our estimator. In particular, we establish its doubly-robustness property (Theorem 2) and derive its "oracle" property when both the density ratio and the Q-function are well approximated (Theorem 3). To prove these results, we develop an exponential inequality for suprema of empirical processes under weak dependence (Lemma B.1), which is useful for finite-sample analysis of machine learning estimates based on dependent observations. Our theory allows the number of spatial units N to be either bounded or diverge to infinity. As such, the proposed estimator offers a useful policy evaluation tool to a wide range of applications in the presence of spatiotemporal interference.

**Related work.** There is a huge literature on causal inference. As commented before, most works considered settings without interference. Our work is related to research on space- or time-dependent casual effects evaluation [see e.g., 9, 24, 26, 6, 1, 4, 2, 3, 17]. However, none of the above cited works studied the interference effects in both space and time. In addition, the reinforcement learning framework has not been utilized in these papers to characterize the casual effects.

In addition to the literature on causal inference, our work is also related to a line of research on MARL in the cooperative setting [see e.g., 30, for an overview] and online control of infectious diseases [see e.g., 12]. Most works in the literature considered the *policy optimization* problem where the objective is that agents collaborate to optimize a long-term reward. In particular, [28] developed a mean field Q-learning algorithms in the discounted-reward setting. We remark that *policy evaluation* is an ultimately different problem as policy optimization. On the other hand, the proposed value estimator relies on an estimated Q-function. To this end, we extend [28]'s proposal to the average-reward setting, which is more suitable for our application. In addition, we propose a mean field algorithm to approximate the density ratio of the stationary state distribution in a multi-agent system, in order to construct our doubly-robust estimates.

Furthermore, our work is also related to the literature on off-policy evaluation in reinforcement learning, in particular, on importance-sampling based or doubly-robust estimation of the value [see e.g., 25, 10, 14, 11, 27, 23]. However, all the above cited papers considered a single-agent system, which is ultimately different from our setup.

#### 2 Causality and MARL

In this section, we extend Robin's potential outcome framework to the multi-agent system. We assume there are only two treatments (actions) associated with the *i*-th spatial unit (agent), i.e.

the action space  $\mathcal{A}_i = \{0,1\}$ . In our ride-sharing applications, the two treatments correspond to applying the subsidizing policy to a given area or not. For  $1 \leq i \leq N$ , let  $\mathbb{S}_i$  denote the state space associated with the i-th agent. In addition, let  $\mathbb{S}_0$  denote the space of some global state variables in the system (such as time of day in our applications). The joint state and action spaces are given by  $\mathbb{S} = \mathbb{S}_0 \times \mathbb{S}_1 \times \mathbb{S}_2 \times \cdots \times \mathbb{S}_N$  and  $\mathcal{A} = \mathcal{A}_1 \times \mathcal{A}_2 \times \cdots \times \mathcal{A}_N = \{0,1\}^N$ , respectively.

For a sequence of N-dimensional vectors  $\boldsymbol{a}_0, \boldsymbol{a}_1, \cdots, \boldsymbol{a}_t \in \{0,1\}^N$ , define a treatment history vector  $\bar{\boldsymbol{a}}_t = (\boldsymbol{a}_0^\top, \boldsymbol{a}_1^\top, \cdots, \boldsymbol{a}_t^\top)^\top$  up to time t. For each  $i \in \{1, \cdots, N\}$ , let  $S_{i,t}^*(\bar{\boldsymbol{a}}_{t-1}) \in \mathcal{S}_i$  and 81 82  $R_{i,t}^*(\bar{a}_t) \in \mathbb{R}$  be the potential state and reward (outcome) associated with the *i*-th agent at time t, 83 that would occur had all agents followed  $\bar{a}_t$ . Similarly, let  $S_{0,t}^*(\bar{a}_{t-1})$  be the potential global state that would occur at time t had all agents followed  $\bar{a}_{t-1}$ . Note that different action histories would lead to different potential outcomes. More importantly, these potential outcomes cannot be directly 86 observed. We only have access to those following actions selected by the agents (see Condition (CA) 87 below). Consequently, causal inference is inherently a missing data problem. More specifically, let 88  $\{(S_{0,t}, S_{i,t}, A_{i,t}, R_{i,t}) : 1 \le i \le N, 0 \le t < T\} \cup \{S_{i,T} : 0 \le i \le N\}$  be the observed data where 89  $S_{0,t}$  denotes the observed global state at time t,  $(S_{i,t}, A_{i,t}, R_{i,t})$  stands for the observed state-action-90 reward triplet associated with the i-th agent at time t and T is the termination time of the experiment. 91 Let  $A_t = (A_{1,t}, \dots, A_{N,t})^{\top}$  be the observed treatments at time t and  $\bar{A}_t = (A_0^{\top}, A_1^{\top}, \dots, A_t^{\top})^{\top}$ . We make the following consistency assumption (CA). 93

- 94 (CA)  $S_{i,t}=S_{i,t}^*(\bar{A}_{t-1}),$   $R_{i,t}=R_{i,t}^*(\bar{A}_t)$  almost surely for any i and t.
- SUTVA requires  $S_{i,t+1}^*$  and  $R_{i,t}^*$  to be functions of  $A_{i,t}$  only. The above condition extends SUTVA to settings with spatiotemporal interference. Specifically, these potential outcomes are allowed to depend on not only past treatments, but actions selected by other agents as well. The following sequential randomization assumption (SRA) guarantees our causal estimands are identifiable from the observed data.
- (SRA)  $A_t \perp W^* | \{ (S_{0,j}, S_{i,j}, A_{i,j}, R_{i,j}) : 1 \leq i \leq N, 0 \leq j < t \} \cup \{ S_{i,t} : 0 \leq i \leq N \}$  for any twhere  $W^* = \bigcup_{t \geq 0, \bar{a}_t \in \{0,1\}^{N(t+1)}} W^*_t(\bar{a}_t)$  where  $W^*_t(\bar{a}_t)$  denotes the set of potential outcomes following  $\bar{a}_t$  up to time t, i.e.,

$$\boldsymbol{W}_t^*(\bar{\boldsymbol{a}}_t) = \{ (S_{0,j}^*(\bar{\boldsymbol{a}}_{j-1}), S_{i,j}^*(\bar{\boldsymbol{a}}_{j-1}), R_{i,j}^*(\bar{\boldsymbol{a}}_{j})) : 1 \leq i \leq N, 0 \leq j \leq t \}.$$

SRA is satisfied in our applications where  $A_{i,t}$ 's are i.i.d. Bernoulli random variables, independent of other observations. More generally, it automatically holds in randomized experiments where the distribution of  $A_t$  is completely determined by the observed state-action-reward history. However, this condition cannot be verified from data from observational studies. We note that CA and SRA are commonly imposed in sequential decision making problems [see e.g., 16, 19, 29, 7, 12, 15].

- Let  $S_t^*(\bar{a}_{t-1}) = \{S_{0,t}^*(\bar{a}_{t-1}), S_{1,t}^*(\bar{a}_{t-1}), \cdots, S_{N,t}^*(\bar{a}_{t-1})\}^{\top}$  be the potential state vector at time t.

  Next we introduce the Markov assumption (MA) and the conditional mean independence assumption (CMIA). These conditions assume the system dynamics are homogeneous over time, enabling consistent estimation of our causal estimands.
- 112 (MA) There exists a Markov transition kernel  $\mathcal{P}: \mathbb{S} \times \mathcal{A} \times \mathbb{S} \to \mathbb{R}$  such that for any  $t \geq 0$ , 113  $\bar{a}_t \in \{0,1\}^{N(t+1)}$  and  $\mathcal{S} \in \mathbb{S}$ , we have

$$\mathbb{P}\{S_t^*(\bar{a}_{t-1}) \in \mathcal{S}|W_{t-1}^*(\bar{a}_{t-1})\} = \mathcal{P}(\mathcal{S}; a_{t-1}, S_{t-1}^*(\bar{a}_{t-2})).$$

(CMIA) There exist functions  $r_1, \dots, r_N$  such that for any  $1 \le i \le N, t \ge 0, \, \bar{a}_t \in \{0, 1\}^{N(t+1)}, \\ \mathbb{E}\{R_{i,t}^*(\bar{a}_t) | \boldsymbol{S}_t^*(\bar{a}_{t-1}), \boldsymbol{W}_{t-1}^*(\bar{a}_{t-1})\} = r_i(\boldsymbol{a}_t, \boldsymbol{S}_t^*(\bar{a}_{t-1})).$ 

115 Throughout this paper, we assume CA, SRA, MA and CMIA hold.

We next describe our causal estimands. We focus on the class of non-dynamic policies indexed by an N-dimensional vector  $\boldsymbol{\pi} = (\pi_1, \cdots, \pi_N)^\top \in \{0, 1\}^N$ . Under  $\boldsymbol{\pi}$ , the i-th spatial unit will receive the same treatment  $\pi_i$  over time. We are interested in evaluating the average reward under  $\boldsymbol{\pi}$ . In our applications, this helps the company to decide whether to apply subsidizing policies to specific areas in a given city according to  $\boldsymbol{\pi}$  or not, under some budget constraints. To this end, we present the average treatment effect (ATE) for multi-agent systems in the following definition.

Definition (ATE). Given a control policy  $\pi_0$  and a new policy  $\pi_1$ , ATE is defined as the difference between their long term values,

$$ATE(\boldsymbol{\pi}_0, \boldsymbol{\pi}_1) = \lim_{t \to \infty} \frac{1}{Nt} \sum_{i=1}^{N} \sum_{j=0}^{t} \mathbb{E}R_{i,j}^*(\boldsymbol{\pi}_1) - \lim_{t \to \infty} \frac{1}{Nt} \sum_{i=1}^{N} \sum_{j=0}^{t} \mathbb{E}R_{i,j}^*(\boldsymbol{\pi}_0), \tag{1}$$

where  $S_t^*(\pi)$  and  $R_{i,t}^*(\pi)$  denote the potential outcomes that would occur at time t had all agents 124 followed the non-dynamic policy  $\pi$ . 125

We focus on comparing a standard policy  $\pi_0$  with several new alternatives  $\{\pi_1, \pi_2, \cdots, \pi_m\}$ . This 126 requires to evaluate ATE $(\boldsymbol{\pi}_0, \boldsymbol{\pi}_\ell)$  for  $\ell = 1, 2, \cdots, m$ . By definition, it is equivalent to evaluate the value under each  $\boldsymbol{\pi}_\ell$ , i.e.,  $V(\boldsymbol{\pi}_\ell) = \lim_{t \to \infty} (Nt)^{-1} \sum_{i=1}^N \sum_{j=0}^t \mathbb{E} R_{i,j}^*(\boldsymbol{\pi}_\ell)$ . Note that  $V(\boldsymbol{\pi}_\ell)$  can be represented by  $N^{-1} \sum_{i=1}^N V_i(\boldsymbol{\pi}_\ell)$  where  $V_i(\boldsymbol{\pi}_\ell) = \lim_{t \to \infty} t^{-1} \sum_{j=0}^t \mathbb{E} R_{i,j}^*(\boldsymbol{\pi}_\ell)$ . It suffices to 127 128 129 estimate  $V_i(\boldsymbol{\pi}_{\ell})$  for  $i \in \{1, 2, \dots, N\}$ . We detail our procedure in the next section. 130

# **Off-policy evaluation in MARL**

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To better illustrate the idea, we begin by proposing an importance-sampling (IS) based estimator for 132  $V_i(\pi)$ . A doubly-robust version is presented later in this section. Let  $S_t = (S_{0,t}^\top, S_{1,t}^\top, \cdots, S_{N,t}^\top)^\top$ . 133 We first introduce some assumptions. 134

(A1) The system follows a stationary behavior policy b, i.e., 135  $\mathbb{P}(\boldsymbol{A}_{t} = \boldsymbol{a}_{t} | \{S_{0,j}, A_{i,j}, S_{i,j}, R_{i,j}\}_{1 \leq i \leq N, 0 \leq j < t} \cup \{S_{i,t}\}_{0 \leq i \leq N}) = b(\boldsymbol{a}_{t} | \boldsymbol{S}_{t}), \quad \forall \boldsymbol{a}_{t} \in \{0, 1\}^{N}.$ (A2) The process  $\{(S_t, A_t) : t \ge 0\}$  is strictly stationary. Its  $\beta$ -mixing coefficients  $\{\beta(q) : q \ge 0\}$ 136 [see e.g., 5, for a detailed definition] satisfy  $\beta(q) \le \kappa_0 \rho^q$  for some constants  $\kappa_0 > 0$ ,  $0 < \rho < 1$ . 137

(A1) implies that  $A_t$  depends on past observations only through  $S_t$ . In addition, such dependence 138 is homogeneous over time. Under CA, SRA and MA, it further implies that the process  $\{(S_t, A_t):$ 139  $t \geq 0$  forms a time-homogeneous Markov chain. Let  $p(b,\cdot)$  be the density function of the stationary 140 distribution of  $\{S_t : t \geq 0\}$ . Similarly, for a given non-dynamic policy  $\pi$ , let  $p(\pi, \cdot)$  be the stationary density function of  $\{S_t: t \geq 0\}$  had all agents followed  $\pi$ . When (A1) holds and the initial distribution of  $\{S_t : t \ge 0\}$  equals its stationary distribution, the stationarity condition in (A2) is 143 automatically satisfied. The second part of (A2) holds when  $\{(S_t, A_t) : t \geq 0\}$  satisfies geometric 144 ergodicity [see Theorem 3.7 of 5]. Geometric ergodicity is weaker than the uniform ergodicity 145 condition imposed in the existing reinforcement learning literature [2, 31]. 146

**IS based estimator.** In the following, we first consider a potential estimator for  $V(\pi)$ , which is built 147 on the value estimator proposed by [14] in a single-agent system. We then discuss its limitation 148 and present our IS based estimator. Note that  $V_i(\pi) = \int_{\mathbb{S}} r_i(\pi,s) p(\pi,s) ds$ . Let  $\omega(\pi,s) = \int_{\mathbb{S}} r_i(\pi,s) p(\pi,s) ds$ . 150

$$p(b,s)/p(\boldsymbol{\pi},s). \text{ By the change-of-measure equality, we obtain}$$

$$V_i(\boldsymbol{\pi}) = \int_{\mathbb{S}_i} \omega(\boldsymbol{\pi},s) r_i(\boldsymbol{\pi},s) p(b,s) ds = \mathbb{E}\omega(\boldsymbol{\pi},\boldsymbol{S}_t) r_i(\boldsymbol{\pi},\boldsymbol{S}_t) = \mathbb{E}\omega(\boldsymbol{\pi},\boldsymbol{S}_t) \frac{\mathbb{I}(\boldsymbol{A}_t = \boldsymbol{\pi})}{b(\boldsymbol{\pi}|\boldsymbol{S}_t)} R_{i,t}. \quad (2)$$

A natural estimator for  $V_i(\pi)$  is the following IS based estimator  $T^{-1}\sum_{t=0}^{T-1}\widehat{\omega}(\pi, \mathbf{S}_t)\mathbb{I}(\mathbf{A}_t = \pi)R_{i,t}/b(\pi|\mathbf{S}_t)$ , for some estimated  $\widehat{\omega}$ . The corresponding estimator for  $V(\pi)$  is given by  $(NT)^{-1}\sum_{i=1}^{N}\sum_{t=0}^{T}\widehat{\omega}(\pi, \mathbf{S}_t)\mathbb{I}(\mathbf{A}_t = \pi)R_{i,t}/b(\pi|\mathbf{S}_t)$ . 153

In a multi-agent system, the above estimator has two limitations. The first is that it suffers from the 154 high variance introduced by the importance ratio  $\omega(\pi, S_t)\mathbb{I}(A_t = \pi)/b(\pi | S_t)$ . To better illustrate 155 this, suppose the state-action pairs are independent across different agents. Then the overall ratio is 156 the product of ratios associated with each single agent. As such, variances in each individual ratio 157 accumulate multiplicatively, so the overall ratio can have an extremely high variance for large N. 158 The second is that consistent estimation of  $\omega(\pi, S_t)$  is extremely challenging with high-dimensional 159 state-action space and limited observations. One naive approach is to replace the overall weight in 160 (2) by the individual ratio associated with the i-th agent. However, such an approach ignores the 161 interference between different spatial units, leading to a biased value estimator. 162

To address the these concerns, we consider factorizing the ratio based on the mean-field approximation. 163 To this end, for any  $1 \le i \le N$ , let  $\mathcal{N}(i)$  denote the index set of the neighboring agents of agent i. 164 Let  $\widetilde{S}_i$  and  $\widetilde{A}_i$  be some mean-field functions of the local states and actions related to the *i*-th agent, 165 respectively. For instance, one might set  $\widetilde{S}_i$  and  $\widetilde{A}_i$  to the average state and action over its neighbors,  $\widetilde{S}_i(\boldsymbol{s}) = \frac{1}{|\mathcal{N}(i)|} \sum_{j \in \mathcal{N}(i)} s_j \text{ and } \widetilde{A}_i(\boldsymbol{a}) = \frac{1}{|\mathcal{N}(i)|} \sum_{j \in \mathcal{N}(i)} a_j, \ \forall i,$ 166

$$\widetilde{S}_i(s) = rac{1}{|\mathcal{N}(i)|} \sum_{j \in \mathcal{N}(i)} s_j \text{ and } \widetilde{A}_i(a) = rac{1}{|\mathcal{N}(i)|} \sum_{j \in \mathcal{N}(i)} a_j, \ \ \forall i,$$

where  $|\mathcal{N}(i)|$  denotes the number of candidates in  $\mathcal{N}(i)$  and  $(s_i, a_i)$  corresponds to the state-action pair associated with the i-th agent. For any random vectors  $Z_1$ ,  $Z_2$ ,  $Z_3$ , we use the notation  $Z_1 \perp \!\!\! \perp Z_2 | Z_3$  to indicate that  $Z_1$  and  $Z_2$  are independent conditional on  $Z_3$ .

(A3)(i) For each  $i \in \{1, \cdots, N\}$ , there exists some function  $r_i^*$  such that for any  $s \in \mathbb{S}$ ,  $a \in \{0, 1\}^N$ , we have  $r_i(a, s) = r_i^*(a_i, \widetilde{A}_i(a), s_0, s_i, \widetilde{S}_i(s))$  where  $s_0$  denotes the sub-vector of s associated with the global state; (ii)  $S_{i,t+1} \perp S_t, A_t | S_{0,t}, S_{i,t}, \widetilde{S}_{i,t}, A_{i,t}, \widetilde{A}_{i,t}$  for any i, where we use a shorthand and write  $\widetilde{S}_i(S_{i,t}) = \widetilde{S}_{i,t}, \widetilde{A}_i(A_{i,t}) = \widetilde{A}_{i,t}$ ; (iii)  $S_{0,t+1} \perp S_t, A_t | S_{0,t}$ ; (iv)  $\widetilde{S}_{i,t+1} \perp S_t, A_t | S_{0,t}, \widetilde{S}_{i,t}, A_{i,t}, \widetilde{A}_{i,t}$  for any i.

The first two parts of (A3) requires the immediate reward and future state in each spatial unit to 175 depend on the current state-action pairs only through its neighbors'. It is generally conceived that 176 177 these conditions hold in our applications. Specifically, the state-action pair at one area can affect the outcome of other locations only through its impact on the distribution of drivers. Within each 178 time unit, each driver can travel at most from one spatial unit to its neighbor. Hence, the distribution 179 of drivers in one location is independent of the state-action pairs in nonadjacent areas. The third 180 part of (A3) requires the transition dynamics of the global state to be independent of region-specific 181 state-action pairs. This condition automatically holds when the global state corresponds to some 182 deterministic variables such as the time of day. 183

(A3)(ii)-(iv) together with (A1) implies that the process  $\{(S_{0,t},S_{i,t},\widetilde{S}_{i,t}):t\geq 0\}$  satisfies the Markov property. Let  $p_i(\pi,S_{0,t},S_{i,t},\widetilde{S}_{i,t})$  and  $p_i(b,S_{0,t},S_{i,t},\widetilde{S}_{i,t})$  denote the density function of the stationary distribution of  $\{(S_{0,t},S_{i,t},\widetilde{S}_{i,t}):t\geq 0\}$  under  $\pi$  and b, respectively. Let  $\omega_i(\pi,S_{0,t},S_{i,t},\widetilde{S}_{i,t})=p_i(\pi,S_{0,t},S_{i,t},\widetilde{S}_{i,t})/p_i(b,S_{0,t},S_{i,t},\widetilde{S}_{i,t})$ . Using similar arguments in (2), we have by (A3)(i) that

$$V_{i}(\boldsymbol{\pi}) = \int_{s_{0}, s_{i}, \tilde{s}_{i}} \omega_{i}(\boldsymbol{\pi}, s_{0}, s_{i}, \tilde{s}_{i}) r_{i}^{*}(\boldsymbol{\pi}, s_{0}, s_{i}, \tilde{s}_{i}) p(b, s_{0}, s_{i}, \tilde{s}_{i}) ds_{0} ds_{i} d\tilde{s}_{i}$$

$$= \mathbb{E}\omega_{i}(\boldsymbol{\pi}, S_{0,t}, S_{i,t}, \tilde{S}_{i,t}) \mathbb{I}(A_{i,t} = \pi_{i}, \tilde{A}_{i,t} = \tilde{A}_{i}(\boldsymbol{\pi})) R_{i,t} / b_{i}(\boldsymbol{\pi} | S_{0,t}, S_{i,t}, \tilde{S}_{i,t}),$$
(3)

where  $b_i(\pi|S_{0,t},S_{i,t},\widetilde{S}_{i,t})$  denotes treatment assignment probability  $\mathbb{P}(A_{i,t}=\pi_i,\widetilde{A}_{i,t}=190\ \widetilde{A}_i(\pi)|S_{0,t},S_{i,t},\widetilde{S}_{i,t})$ . In experiments where  $A_t$  is independent of  $S_t$ ,  $b_i$  can be explicitly calculated. Otherwise,  $b_i$  can be estimated by the state-of-the-art machine learning algorithms (see Appendix A.3 in the supplementary article for details).

193 Motivated by (3), we consider the following IS based estimator,

$$\widehat{V}_i^{\text{IS}}(\boldsymbol{\pi}) = \frac{1}{T} \sum_{t=0}^{T-1} \widehat{\omega}_i(\boldsymbol{\pi}, S_{0,t}, S_{i,t}, \widetilde{S}_{i,t}) \frac{\mathbb{I}(A_{i,t} = \pi_i, \widetilde{A}_{i,t} = \widetilde{A}_i(\boldsymbol{\pi}))}{b_i(\boldsymbol{\pi}|S_{0,t}, S_{i,t}, \widetilde{S}_{i,t})} R_{i,t},$$

for some estimated  $\widehat{\omega}_i$ . Since the sampling ratio in  $\widehat{V}_i^{\rm IS}(\pi)$  is a function of  $(S_{0,t},S_{i,t},\widetilde{S}_{i,t},A_{i,t},\widetilde{A}_{i,t})$  only,  $\widehat{V}_i^{\rm IS}(\pi)$  has a much smaller variance compared to the value estimator outlined at the beginning of this section. It remains to estimate  $\omega_i$ . Our procedure is motivated by the following lemma.

Lemma 1 Under (A1) and (A3)(ii)-(iv), we have  $\mathbb{E}\Delta_{i,t}(\omega_i)f(S_{0,t+1},S_{i,t+1},\widetilde{S}_{i,t+1})=0$  for any i,t and function f where

$$\Delta_{i,t}(\omega_i) = \omega_i(\boldsymbol{\pi}, S_{0,t}, S_{i,t}, \widetilde{S}_{i,t}) \frac{\mathbb{I}(A_{i,t} = \pi_i, \widetilde{A}_{i,t} = \widetilde{A}_i(\boldsymbol{\pi}))}{b_i(\boldsymbol{\pi}|S_{0,t}, S_{i,t}, \widetilde{S}_{i,t})} - \omega_i(\boldsymbol{\pi}, S_{0,t+1}, S_{i,t+1}, \widetilde{S}_{i,t+1}).$$

Lemma 1 motivates us to compute  $\hat{\omega}_i$  by minimizing the following loss function,

$$\widehat{\omega}_{i} = \underset{\omega_{i} \in \Omega}{\operatorname{arg\,min}} \sup_{f \in \mathcal{F}} \left| \sum_{t=0}^{T-1} \Delta_{i,t}(\omega_{i}) f(S_{0,t+1}, S_{i,t+1}, \widetilde{S}_{i,t+1}) \right|^{2}, \tag{4}$$

for some function classes  $\Omega$  and  $\mathcal{F}$ . In our implementation, we set  $\Omega$  to a neural network class and  $\mathcal{F}$  to a ball of a reproducing kernel Hilbert space (RKHS). Additional details of the algorithm are given in Appendix A.1 of the supplementary article to save space.

Given  $\widehat{V}_i^{\rm IS}(\pi)$ , the corresponding estimator for the average value  $V(\pi)$  is given by  $\widehat{V}^{\rm IS}(\pi) = N^{-1} \sum_{i=1}^N \widehat{V}_i^{\rm IS}(\pi)$ .

Doubly-robust estimator. Compared to  $\widehat{V}^{\mathrm{IS}}(\pi)$ , the doubly-robust (DR) estimator offers protection against model misspecification of the density ratio and is more efficient in general. Before presenting the estimator, we introduce some notations.

Under a given policy  $\pi$ , define the Q-function associated with the *i*-th agent as

$$Q_i(oldsymbol{\pi};oldsymbol{a},oldsymbol{s}) = \sum_{t=0}^{+\infty} \mathbb{E}[\{R_{i,t}^*(oldsymbol{\pi}(oldsymbol{a})) - V_i(oldsymbol{\pi})\} | oldsymbol{S}_0 = oldsymbol{s}], \ \ orall oldsymbol{s} \in \mathbb{S}_0, oldsymbol{a} \in \{0,1\}^N,$$

- where  $R_{i,t}^*(\pi(a))$  denotes the potential outcome in the *i*-th spatial unit that would occur at time t209
- were the initial treatment equal to a and all other actions assigned according to  $\pi$ . Different from the 210
- existing literature on reinforcement learning, we define the Q-function through potential outcomes 211
- rather than the observed data. We next derive a version of the Bellman equation for  $Q_i$ . 212
- **Lemma 2**  $\mathbb{E}\{R_{i,t}+Q_i(\boldsymbol{\pi};\boldsymbol{\pi},\boldsymbol{S}_{t+1})|\boldsymbol{S}_t,\boldsymbol{A}_t\}=V_i(\boldsymbol{\pi})+Q_i(\boldsymbol{\pi};\boldsymbol{A}_t,\boldsymbol{S}_t)$  almost surely for any i,t.
- The DR estimator for  $V_i(\pi)$  takes the following form,

$$\widetilde{V}_{i}(\boldsymbol{\pi}) + \frac{1}{T} \sum_{t=0}^{T-1} \widetilde{\omega}(\boldsymbol{\pi}, \boldsymbol{S}_{t}) \frac{\mathbb{I}(\boldsymbol{A}_{t} = \boldsymbol{\pi})}{b(\boldsymbol{\pi} | \boldsymbol{S}_{t})} \{ R_{i,t} + \widetilde{Q}_{i}(\boldsymbol{\pi}, \boldsymbol{S}_{t+1}) - \widetilde{Q}_{i}(\boldsymbol{A}_{t}, \boldsymbol{S}_{t}) - \widetilde{V}_{i}(\boldsymbol{\pi}) \},$$
(5)

- where  $\widetilde{V}_i(\pi)$  denotes some initial estimator for  $V_i(\pi)$ ,  $\widetilde{\omega}$  and  $\widetilde{Q}_i$  stand for estimators for  $\omega$  and  $Q_i$ , respectively. Note that by Lemma 2, the second term in (5) has zero mean when
- $(\widetilde{Q}_i,\widetilde{V}_i(\underline{\pi}))=(Q_i,V_i(\pi)).$  When  $\widetilde{\omega}=\omega,$  (5) is equivalent to the IS-based estimator (T+1)217
- $(X_t)^{-1}\sum_{t=0}^T \omega(\boldsymbol{\pi}, S_t) \mathbb{I}(\boldsymbol{A}_t = \boldsymbol{\pi}) R_{i,t} b^{-1}(\boldsymbol{\pi}|S_t)$ . Based on the above discussion, one can verify that (5) is consistent when either  $\widetilde{\omega} = \omega$  or  $(\widetilde{Q}_i, \widetilde{V}_i(\boldsymbol{\pi})) = (Q_i, V_i(\boldsymbol{\pi}))$ . 218
- 219
- However, due to the presence of high-dimensional state-action space, the estimator outlined in (5) 220
- suffers from high variance. In addition, consistent estimation of  $\omega$  and  $Q_i$  are extremely difficult. 221
- To address these concerns, we replace the density ratio in (5) by  $\widehat{\omega}_i(\pi, S_{0,t}, S_{i,t}, \widehat{S}_{i,t})\mathbb{I}(A_{i,t})$ 222
- $\pi_i, \widetilde{A}_{i,t} = \widetilde{A}_i(\pi))/b_i(\pi|S_{0,t}, S_{i,t}, \widetilde{S}_{i,t})$  where the estimator  $\widehat{\omega}_i$  is defined in (4). To enable consistent estimation of  $Q_i$ , we consider factorizing  $Q_i$  based on mean-field approximation as well. To this end, 223
- 224
- we introduce the following condition. 225
- (A4) For each  $i \in \{1, \dots, N\}$ , there exists some function  $Q_i^*$  such that for any  $s \in \mathbb{S}$ ,  $\boldsymbol{a} \in \{0, 1\}^N$ , we have  $Q_i(\boldsymbol{\pi}; \boldsymbol{a}, \boldsymbol{s}) = Q_i^*(\boldsymbol{\pi}; a_i, \widetilde{A}_i(\boldsymbol{a}), s_0, s_i, \widetilde{S}_i(\boldsymbol{s}))$ . 226
- 227
- To learn  $Q_i^*$  and  $V_i(\pi)$ , we extend the regularized policy iteration algorithm [8, 13] to our setup. The 228
- key ingredient of the algorithm lies in minimizing a regularized version of the Bellman residual to 229
- work with rich nonparametric function class and controls its complexity. In our implementation, 230
- we use RKHS as the function class to approximate the Q-function. Detailed procedure is given in 231
- Appendix A.2 of the supplementary article to save space. Let  $\hat{Q}_i$  and  $\hat{V}_i(\pi)$  be the corresponding 232
- estimator, we define our value estimator by 233

$$\widehat{V}_{i}^{\text{DR}}(\boldsymbol{\pi}) = \widehat{V}_{i}(\boldsymbol{\pi}) + \frac{1}{T} \sum_{t=0}^{T-1} \widehat{\omega}_{i,t} \frac{\mathbb{I}(A_{i,t} = \pi_{i}, \widetilde{A}_{i,t} = \widetilde{A}_{i}(\boldsymbol{\pi}))}{b_{i}(\boldsymbol{\pi}|S_{0,t}, S_{i,t}, \widetilde{S}_{i,t})} \{R_{i,t} + \widehat{Q}_{i,t+1}(\boldsymbol{\pi}) - \widehat{Q}_{i,t} - \widehat{V}_{i}(\boldsymbol{\pi})\},$$

- where  $\widehat{Q}_{i,t+1}(\pi)$ ,  $\widehat{Q}_{i,t}$  and  $\widehat{\omega}_{i,t}$  are shorthand for  $\widehat{Q}_{i}(\pi_{i},\widetilde{A}_{i}(\pi),S_{0,t+1},S_{i,t+1},\widetilde{S}_{i,t+1})$ ,  $\widehat{Q}_{i}(A_{i,t},\widetilde{A}_{i,t},S_{0,t},S_{i,t},\widetilde{S}_{i,t})$  and  $\widehat{\omega}_{i}(\pi,S_{0,t},S_{i,t},\widetilde{S}_{i,t})$ , respectively. The corresponding estimator for  $V(\pi)$  is given by  $\widehat{V}^{\mathrm{DR}}(\pi) = N^{-1} \sum_{i=1}^{N} \widehat{V}_{i}^{\mathrm{DR}}(\pi)$ .
- 236
- Let  $V_i^*(\pi)$  and  $\omega_i^*$  be the population limit of  $\widehat{V}_i(\pi)$  and  $\widehat{\omega}_i$ . We require  $V_i^*(\pi) = V_i(\pi)$  when (A4)
- holds and  $\omega_i^* = \omega_i$  when (A3) holds. To better understand our theoretical results, we begin by 238
- investigating the performance of an "oracle" estimator  $\widehat{V}^{DR*}(\pi)$  which works as if the true values
- $Q_i^*, \omega_i^*$  and  $V_i^*(\pi)$  were known. Specifically, let

$$\widehat{V}_{i}^{\text{DR*}}(\boldsymbol{\pi}) = V_{i}^{*}(\boldsymbol{\pi}) + \frac{1}{T} \sum_{t=0}^{T-1} \omega_{i,t}^{*} \frac{\mathbb{I}(A_{i,t} = \pi_{i}, \widetilde{A}_{i,t} = \widetilde{A}_{i}(\boldsymbol{\pi}))}{b_{i}(\boldsymbol{\pi}|S_{0,t}, S_{i,t}, \widetilde{S}_{i,t})} \{R_{i,t} + Q_{i,t+1}^{*}(\boldsymbol{\pi}) - Q_{i,t}^{*} - V_{i}^{*}(\boldsymbol{\pi})\},$$

- where  $Q_{i,\underbrace{t+1}}^*(\pi)$ ,  $Q_{i,t}^*$  and  $\omega_{i,t}^*$  are shorthand for  $Q_i^*(\pi;\pi_i,\widetilde{A}_i(\pi),S_{0,t+1},S_{i,t+1},\widetilde{S}_{i,t+1})$ ,
- $\begin{array}{l} Q_i^*(\pi;\pi_i,\widetilde{A}_{i,t+1},S_{0,t+1},S_{i,t+1},\widetilde{S}_{i,t+1}) \text{ and } \omega_i^*(\pi,S_{0,t},S_{i,t},\widetilde{S}_{i,t}). \text{ The oracle estimator is given} \\ \text{by } \widehat{V}^{\text{DR*}}(\pi) = N^{-1} \sum_{i=1}^N \widehat{V}_i^{\text{DR*}}(\pi). \end{array}$
- In Theorem 1, we establish the doubly-robustness property of the oracle estimator. Specifically, 244
- we show the oracle estimator is  $(NT)^{-1/2}$ -consistent and asymptotically normal when one of the
- mean-field approximation is valid.

Theorem 1 Suppose (A1) and (A2) hold,  $NTVar\{\hat{V}^{DR*}(\pi)\} \to \sigma^2 > 0$  and  $T \to \infty$ . Suppose  $\{R_{i,t},Q_i^*,\omega_i,V_i(\pi):1\leq i\leq N,t\geq 0\}$  are uniformly bounded from infinity, the set of functions  $\{b_i:1\leq i\leq N\}$  are uniformly bounded from zero. Then as either (A3) or (A4) holds, we have

$$\sqrt{NT}\{\widehat{V}^{DR*}(\boldsymbol{\pi}) - V(\boldsymbol{\pi})\} \stackrel{d}{\to} N(0, \sigma^2).$$

- We next investigate the statistical properties of the proposed estimator  $\widehat{V}^{DR}(\pi)$ . We need some
- 251 technical conditions on the estimated density ratio and Q-function. To save space, we summarize
- these conditions in (A5), (A6) and present them in Appendix B. Theorem 2 establishes the doubly-
- 253 robustness property of our estimator.
- Theorem 2 (doubly-robustness) Suppose the conditions in Theorem 1 hold. Suppose (A5) holds.
- 255 Then as either (A3) or (A4) holds, we have  $\widehat{V}^{DR*}(\pi) V(\pi) = o_p(1)$ .
- 256 In Theorem 3, we show our value estimator achieves the "oracle" property when both mean-field
- approximations are valid. Specifically, it is  $(NT)^{-1/2}$ -consistent and asymptotically normal with the
- 258 asymptotic variance equal to that of the oracle estimator.
- Theorem 3 (oracle property) Suppose the conditions in Theorem 2 hold. Suppose (A6) holds. Then
- when both (A3) and (A4) hold, we have  $\sqrt{NT}\{\hat{V}^{DR}(\boldsymbol{\pi}) V(\boldsymbol{\pi})\} \stackrel{d}{\to} N(0, \sigma^2)$ .

# **4 Numerical experiments**

262 Synthetic data.

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