117TH CONGRESS 1ST SESSION

H. R. 4665

To amend the Internal Revenue Code of 1986 to expand and improve the earned income tax credit.

IN THE HOUSE OF REPRESENTATIVES

July 22, 2021

Ms. Moore of Wisconsin (for herself, Ms. Garcia of Texas, Ms. Norton, Ms. Chu, Ms. Omar, Mr. Evans, Ms. Bass, Mr. Torres of New York, Mr. San Nicolas, Mr. Khanna, Ms. Lee of California, Ms. Pingree, Ms. Pressley, and Mr. Cohen) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to expand and improve the earned income tax credit.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Worker Relief and
- 5 Credit Reform Act of 2021" or as the "WRCR Act of
- 6 2021".
- 7 SEC. 2. EXPANSION AND IMPROVEMENT OF EARNED IN-
- 8 COME TAX CREDIT.
- 9 (a) Application to Students.—

1	(1) In general.—Section 32(c)(1)(A)(i) of the
2	Internal Revenue Code of 1986 is amended by in-
3	serting "who is a qualifying student or" after "any
4	individual".
5	(2) Qualifying student.—Section 32(c) of
6	such Code is amended by redesignating paragraph
7	(4) as paragraph (5) and inserting after paragraph
8	(3) the following new paragraph:
9	"(4) Qualifying student.—
10	"(A) IN GENERAL.—The term 'qualifying
11	student' means, with respect to any taxable
12	year, any individual who—
13	"(i) is an eligible student (as defined
14	in section 25A(b)(3)) with respect to at
15	least one academic period beginning during
16	such taxable year,
17	"(ii) either—
18	"(I) qualifies for a Federal Pell
19	Grant with respect to such academic
20	period, or
21	"(II) meets the requirements of
22	subparagraph (B) or (C) for the tax-
23	able year, and
24	"(iii) is not a dependent for whom a
25	deduction is allowable under section 151 to

another taxpayer for any taxable year beginning in the same calendar year as such taxable year.

"(B) INDEPENDENT STUDENTS.—In the case of any independent student, the requirements of this subparagraph are met for such taxable year if the household income of the taxpayer is less than 300 percent of the poverty line for the size of the family involved for the taxable year.

"(C) OTHER STUDENTS.—

"(i) IN GENERAL.—In the case of any individual who is not an independent student, the requirements of this subparagraph are met for such taxable year if the aggregate household incomes of all the individual's specified supporters (and the taxpayer if not otherwise taken into account) for the taxable years of such supporters which end in or with the calendar year in which such individual's taxable year begins is less than 300 percent of the poverty line for the size of the family involved (determined on a single aggregate basis) for the taxable year.

1	"(ii) Specified supporter.—The
2	term 'specified supporter' means, with re-
3	spect to any individual described in clause
4	(i), any taxpayer with respect to whom
5	such individual was a dependent for any
6	taxable year ending in the 3-year period
7	described in subparagraph (D)(i).
8	"(D) Independent student defined.—
9	"(i) In general.—The term inde-
10	pendent student' means any individual if
11	such individual was not a dependent of an-
12	other taxpayer for any taxable year ending
13	in the 3-year period which ends on the
14	first day of the first academic period with
15	respect to which such individual is an eligi-
16	ble student (as defined in section
17	25A(b)(3)).
18	"(ii) Certain academic periods
19	DISREGARDED.—An academic period shall
20	be disregarded under clause (i) if such aca-
21	demic period ends more than 2 years be-
22	fore the beginning of the next academic pe-
23	riod with respect to which the individual is
24	an eligible student (as defined in section

25A(b)(3)).

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1	"(E) Other definitions.—
2	"(i) Household income.—The term
3	'household income' has the meaning given
4	such term in section $36B(d)(2)$.
5	"(ii) Poverty line.—The term 'pov-
6	erty line' has the meaning given such term
7	in section $36B(d)(3)(A)$.
8	"(iii) Family size.—The family size
9	involved with respect to any taxpayer shall
10	be determined under rules similar to the
11	rules of section $36B(d)(1)$.".
12	(3) Conforming Amendment.—Section
13	32(c)(1)(A)(ii) of such Code is amended by striking
14	"any other individual who does not have a qualifying
15	child" and inserting "any individual not described in
16	clause (i)".
17	(b) Modification of Age Requirements.—Sec-
18	tion $32(c)(1)(A)(ii)(II)$ of such Code is amended by strik-
19	ing "has attained age 25 but not attained age 65" and
20	inserting "has attained age 18".
21	(e) Care-Giving and Learning Taken Into Ac-
22	COUNT AS COMPENSATED WORK.—Section 32(a) of such
23	Code is amended by adding at the end the following new
24	paragraph:

1	"(3) Special rule for qualifying stu-
2	DENTS AND CERTAIN INDIVIDUALS WITH ONE OR
3	MORE QUALIFYING DEPENDENTS.—For purposes of
4	paragraph (1), any individual—
5	"(A) who is a qualifying student, or
6	"(B) who has a qualifying dependent,
7	shall be treated as having earned income for the tax-
8	able year which is equal to the earned income
9	amount with respect to such individual for such tax-
10	able year.".
11	(d) Treatment of Certain Qualifying Rel-
12	ATIVES.—
13	(1) In General.—Section 32(c)(3) of such
14	Code is amended by striking all that precedes sub-
15	paragraph (B) and inserting the following:
16	"(3) Qualifying dependent.—
17	"(A) In General.—The term 'qualifying
18	dependent' means—
19	"(i) a qualifying child of the taxpayer,
20	as defined in section 152(c), determined—
21	"(I) by substituting '12' for '19'
22	in paragraph (3)(A)(i) thereof, and
23	"(II) without regard to para-
24	graphs (1)(D) and (3)(A)(ii) thereof
25	and section 152(e),

1	"(ii) any individual who is physically
2	or mentally incapable of caring for himself
3	or herself (within the meaning of section
4	21(b)(1)) and who—
5	"(I) is the taxpayer's spouse, or
6	"(II) is a qualifying relative of
7	the taxpayer, as defined in section
8	152(d), determined without regard to
9	paragraph (1)(B) thereof and by
10	treating an individual as a qualifying
11	child of the taxpayer for purposes of
12	paragraph (1)(D) thereof only if such
13	individual is a qualifying child of the
14	taxpayer as determined under clause
15	(i) of this subparagraph, or
16	"(iii) any qualifying relative of the
17	taxpayer (as defined in section 152(d), de-
18	termined without regard to paragraph
19	(1)(B) thereof) who has attained age 65 as
20	of the close of the calendar year in which
21	the taxable year of the taxpayer begins.
22	For purposes of determining if any individual is
23	a qualifying relative of the taxpayer under
24	clause (ii)(II) or (iii), section $152(d)(1)(C)$ shall
25	be applied by not taking into account any bene-

1	fits received by such individual pursuant to any
2	Federal program (or any State or local program
3	financed in whole or in part with Federa
4	funds) related to retirement (including social
5	security benefits), disability, health care, cash
6	aid, child care, food assistance, housing and de-
7	velopment, social services, employment and
8	training, or energy assistance.".
9	(2) Conforming amendments.—
10	(A) Section 32(c)(1)(A)(i) of such Code is
11	amended by striking "qualifying child" and in-
12	serting "qualifying dependent".
13	(B) Section 32(c)(1)(B) of such Code is
14	amended—
15	(i) by striking "qualifying child" and
16	inserting "qualifying dependent", and
17	(ii) by striking "CHILD" in the head-
18	ing and inserting "DEPENDENT".
19	(C) Section $32(c)(1)(F)$ of such Code is
20	amended—
21	(i) by striking "qualifying children"
22	and inserting "qualifying dependents",
23	(ii) by striking "qualifying child" and
24	inserting "qualifying dependent", and

1	(iii) by striking "QUALIFYING CHILD"
2	in the heading and inserting "QUALIFYING
3	DEPENDENT".
4	(D) Section 32(e)(3)(D)(i) of such Code is
5	amended by striking "qualifying child" both
6	places it appears and inserting "qualifying de-
7	pendent".
8	(e) Modification of Percentages and
9	Amounts.—
10	(1) 100 percent credit percentage.—
11	Paragraph (1) and paragraph (2)(A) of section
12	32(a) of such Code are each amended by striking
13	"the credit percentage of".
14	(2) 20 PERCENT PHASEOUT PERCENTAGE.—
15	Section 32(a)(2)(B) of such Code is amended by
16	striking "the phaseout percentage" and inserting
17	"20 percent".
18	(3) Modification of Earned income and
19	PHASEOUT AMOUNTS.—Section 32(b) of such Code
20	is amended to read as follows:
21	"(b) Earned Income Amount; Phaseout
22	Amount.—For purposes of this section—
23	"(1) EARNED INCOME AMOUNT.—The term
24	'earned income amount' means \$4,000 (twice such
25	amount in the case of a joint return).

1	"(2) Phaseout amount.—The term 'phaseout
2	amount' means \$30,000 (\$50,000 in the case of a
3	joint return).
4	"(3) Inflation adjustment.—In the case of
5	any taxable year beginning after 2021, the \$4,000
6	amount in paragraph (1) and each dollar amount in
7	paragraph (2) shall be increased by an amount equal
8	to—
9	"(A) such dollar amount, multiplied by
10	"(B) the cost-of-living adjustment deter-
11	mined under section $1(f)(3)$ for the calendar
12	year in which the taxable year begins, deter-
13	mined by substituting '2020' for '2016' in sub-
14	paragraph (A)(ii) thereof.
15	If any increase under the preceding sentence is not
16	a multiple of \$50, such increase shall be rounded to
17	the next lowest multiple of \$50.".
18	(4) Conforming amendments.—
19	(A) Section 32(i) of such Code is amended
20	by adding at the end the following new para-
21	graph:
22	"(3) Inflation adjustment.—
23	"(A) In General.—In the case of any
24	taxable year beginning after 2020, the \$2,200

1	amount in subsection $(i)(1)$ shall be increased
2	by an amount equal to—
3	"(i) such dollar amount, multiplied by
4	"(ii) the cost-of-living adjustment de-
5	termined under section 1(f)(3) for the cal-
6	endar year in which the taxable year be-
7	gins, determined by substituting '1995' for
8	'2016' in subparagraph (A)(ii) thereof.
9	"(B) ROUNDING.—If any increase under
10	subparagraph (A) is not a multiple of \$50, such
11	increase shall be rounded to the next lowest
12	multiple of \$50.".
13	(B) Section 32 of such Code is amended by
14	striking subsection (j).
15	(f) Increased Credit for Certain Unmarried
16	Individuals With 2 or More Qualifying Chil-
17	DREN.—
18	(1) In General.—Section 32 of such Code is
19	amended by inserting after subsection (f) the fol-
20	lowing new subsection:
21	"(g) Increased Credit for Certain Unmarried
22	Individuals With 2 or More Qualifying Chil-
23	DREN.—
24	"(1) In general.—In the case of a qualified
25	individual, the amount of the credit otherwise deter-

1	mined under subsection (a) shall be increased by the
2	amount of the credit determined under this section
3	as such section was in effect for taxable years begin-
4	ning in 2018 but with the modifications described in
5	paragraph (2).
6	"(2) Modifications.—Solely for purposes of
7	determining the increase under paragraph (1)—
8	"(A) CREDIT PERCENTAGE.—The credit
9	percentage shall be equal to—
10	"(i) in the case of a qualified indi-
11	vidual with 2 qualifying children, 12.5 per-
12	cent, and
13	"(ii) in the case of a qualified indi-
14	vidual with 3 or more qualifying children,
15	18.75 percent.
16	"(B) Phaseout Percentage.—The
17	phaseout percentage shall be equal to 5 percent.
18	"(C) APPLICATION OF INFLATION ADJUST-
19	MENT.—Section 32(j) as in effect for taxable
20	years beginning in 2018 shall be applied by tak-
21	ing into account the taxable year for which the
22	increase under paragraph (1) is determined.
23	"(3) QUALIFIED INDIVIDUAL.—For purposes of
24	this subsection, the term 'qualified individual' means
25	any individual who—

1	"(A) is not married (as determined under
2	section 7703), and
3	"(B) has 2 or more qualifying children.
4	"(4) Qualifying Child.—For purposes of this
5	subsection, the term 'qualifying child' means a child
6	described in subsection (c)(3)(A)(i) determined with-
7	out regard to subclause (I) thereof.".
8	(g) Advance Payment.—
9	(1) In General.—Chapter 77 of such Code is
10	amended by adding at the end the following new sec-
11	tion:
12	"SEC. 7531. ADVANCE PAYMENT OF EARNED INCOME CRED-
13	IT; EARNED INCOME SAVINGS ACCOUNTS.
13 14	IT; EARNED INCOME SAVINGS ACCOUNTS. "(a) IN GENERAL.—Not later than the date that is
14	"(a) In General.—Not later than the date that is
14 15	"(a) In General.—Not later than the date that is 2 years after the date of the enactment of this section, the Secretary shall establish a program for making direct
14151617	"(a) In General.—Not later than the date that is 2 years after the date of the enactment of this section, the Secretary shall establish a program for making direct
14151617	"(a) IN GENERAL.—Not later than the date that is 2 years after the date of the enactment of this section, the Secretary shall establish a program for making direct advance monthly payments of the credit allowable under
1415161718	"(a) In General.—Not later than the date that is 2 years after the date of the enactment of this section, the Secretary shall establish a program for making direct advance monthly payments of the credit allowable under section 32 to taxpayers who elect to receive such pay-
141516171819	"(a) In General.—Not later than the date that is 2 years after the date of the enactment of this section, the Secretary shall establish a program for making direct advance monthly payments of the credit allowable under section 32 to taxpayers who elect to receive such payments.
14 15 16 17 18 19 20	"(a) In General.—Not later than the date that is 2 years after the date of the enactment of this section, the Secretary shall establish a program for making direct advance monthly payments of the credit allowable under section 32 to taxpayers who elect to receive such payments. "(b) Limitation.—The aggregate monthly payments
14 15 16 17 18 19 20 21	"(a) In General.—Not later than the date that is 2 years after the date of the enactment of this section, the Secretary shall establish a program for making direct advance monthly payments of the credit allowable under section 32 to taxpayers who elect to receive such payments. "(b) Limitation.—The aggregate monthly payments made under subsection (a) with respect to any taxpayer

1	"(c) Election.—The election under subsection (a)
2	may be made or changed for subsequent periods at any
3	time during the taxable year. In the case of an election
4	made after the beginning of a taxable year, the monthly
5	advance payments shall be made for months beginning
6	after the date that such election becomes effective and the
7	total amount of advance payments (subject to the limita-
8	tion of subsection (b)) shall be prorated among the re-
9	maining months.
10	"(d) Method of Payment.—The program estab-
11	lished under subsection (a) shall include an option for tax-
12	payers to elect to receive payments under such program
13	by prepaid debit card.
13	by prepara acon cara.
14	"(e) Reports to Taxpayers.—
14	"(e) Reports to Taxpayers.—
14 15	"(e) Reports to Taxpayers.— "(1) In general.—With respect to payments
14 15 16	"(e) Reports to Taxpayers.— "(1) In general.—With respect to payments made under this section for any calendar year, not
14 15 16 17	"(e) Reports to Taxpayers.— "(1) In general.—With respect to payments made under this section for any calendar year, not later than January 31 of the following calendar
14 15 16 17	"(e) Reports to Taxpayers.— "(1) In General.—With respect to payments made under this section for any calendar year, not later than January 31 of the following calendar year, the Secretary shall issue a statement to each
114 115 116 117 118	"(e) Reports to Taxpayers.— "(1) In general.—With respect to payments made under this section for any calendar year, not later than January 31 of the following calendar year, the Secretary shall issue a statement to each individual with respect to whom payments were
114 115 116 117 118 119 220	"(e) Reports to Taxpayers.— "(1) In General.—With respect to payments made under this section for any calendar year, not later than January 31 of the following calendar year, the Secretary shall issue a statement to each individual with respect to whom payments were made under this section setting forth—
14 15 16 17 18 19 20 21	"(e) Reports to Taxpayers.— "(1) In General.—With respect to payments made under this section for any calendar year, not later than January 31 of the following calendar year, the Secretary shall issue a statement to each individual with respect to whom payments were made under this section setting forth— "(A) the name, address, and TIN of such
14 15 16 17 18 19 20 21	"(e) Reports to Taxpayers.— "(1) In general.—With respect to payments made under this section for any calendar year, not later than January 31 of the following calendar year, the Secretary shall issue a statement to each individual with respect to whom payments were made under this section setting forth— "(A) the name, address, and TIN of such person,

- "(C) a statement that such individual is 1 2 required to file a return of tax with respect to taxable years which include any portion of such 3 4 calendar year regardless of whether such individual has income tax liability with respect to 6
- 7 "(D) such other information as the Sec-8 retary may provide.

such taxable years, and

- 9 "(2)ELECTION TO RECEIVE STATEMENT 10 THROUGH ON-LINE PORTAL.—A taxpayer may elect 11 to receive the statement described in paragraph (1) 12 through the on-line portal described in subsection 13 (f).
- 14 "(f) RECAPTURE OF EXCESS PAYMENTS.—If the ag-15 gregate payments made to any taxpayer under subsection (a) with respect to any taxable year exceed the credit al-16 lowable under section 32 (determined without regard to 18 subsection (h) thereof) with respect to such taxpayer for such taxable year, the tax imposed by chapter 1 with re-19 20 spect to such taxpayer for such taxable year shall be in-
- 22 "(g) RESTRICTION ON ALLOWANCE OF ADVANCE PAYMENT IF EXCESS PAYMENTS NOT REPAID.—In the case of a taxpayer who fails to pay any tax liability which includes an increase determined under subsection (f) be-

creased by such excess.

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- 1 fore the date on which payment of such tax is due, no
- 2 payment shall be made under subsection (a) to such tax-
- 3 payer during the period beginning on such date and end-
- 4 ing with the end of the 2-year period which begins on the
- 5 date that such tax liability (and any interest or penalties
- 6 in connection with such liability) has been paid in full.".
- 7 (2) Coordination with credit.—Section 32
- 8 of such Code, as amended by subsection (f), is
- 9 amended by inserting after subsection (g) the fol-
- 10 lowing new subsection:
- 11 "(h) Coordination With Advance Payment of
- 12 CREDIT.—With respect to any taxable year, the amount
- 13 which would (but for this subsection) be allowed as a cred-
- 14 it to the taxpayer under this section shall be reduced (but
- 15 not below zero) by the aggregate payments made under
- 16 section 7531 to such taxpayer for such taxable year.".
- 17 (3) ONE-ON-ONE CONSULTATIONS.—The Sec-
- retary of the Treasury (or the Secretary's delegate)
- shall ensure that in-person, telephonic, and virtual
- one-on-one consultations between taxpayers and the
- 21 Internal Revenue Service are available to assist tax-
- payers at all times during regular business hours
- 23 (and, in the case of in-person consultations, at all
- taxpayer assistance centers of the Internal Revenue
- 25 Service) in determining—

1	(A) their eligibility for the advance pay-
2	ment program established under section 7531,
3	(B) the amount of the monthly payment
4	for which the taxpayer is eligible under such
5	program,
6	(C) the circumstances or changes in cir-
7	cumstances which, based on the particular char-
8	acteristics of such taxpayer, are most likely to
9	result in excess payments to such taxpayer
10	which would be subject to recapture under sec-
11	tion 7531(f), and
12	(D) such other matters as such Secretary
13	or delegate determines appropriate.
14	(4) On-Line Portal.—The Secretary of the
15	Treasury (or the Secretary's delegate) shall establish
16	an on-line portal which allows taxpayers to—
17	(A) elect to receive advance monthly pay-
18	ments under section 7531, including deter-
19	mining the estimated amount described in sub-
20	section (b) of such section and determining the
21	amount of such monthly payments,
22	(B) report changes in circumstances and
23	modify the amount of future advance monthly
24	payments under such section, and

1	(C) stop future advance monthly payments
2	under such section and pay back any advance
3	monthly payments.
4	(5) CLERICAL AMENDMENT.—The table of sec-
5	tions for chapter 77 of such Code is amended by
6	adding at the end the following new item:
	"Sec. 7531. Advance payment of earned income credit; earned income savings accounts.".
7	(h) Outreach Pilot Program.—
8	(1) In general.—Not later than 1 year after
9	the date of the enactment of this Act, the Secretary
10	of the Treasury (or the Secretary's designee) shall
11	establish a program to educate taxpayers regarding
12	the availability of the earned income tax credit and
13	the advance monthly payments of such credit. Pur-
14	suant to such program—
15	(A) EITC EDUCATIONAL LETTERS.—The
16	Secretary (or designee) shall provide a written
17	notice describing the earned income tax credit,
18	the qualifications for receiving such credit, and
19	the program for the advance payment of such
20	credit to each taxpayer that the Secretary (or
21	designee) determines is likely to qualify for such
22	credit.
23	(B) DISTRICT OFFICE WORKSHOPS.—Each
24	district office of the Internal Revenue Service

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shall provide workshops and seminars to assist and educate taxpayers regarding the earned income tax credit and the program to provide advance monthly payments of such credit.

- (C) QUARTERLY REMINDERS.—The Internal Revenue Service shall provide written reminders each calendar quarter to taxpayers participating in the program to provide advance monthly payments of the earned income tax credit that the amount of such payments are determined on the basis of estimates based on information previously provided by the taxpayer, that the taxpayer is responsible for repaying any amounts received that are in excess of the actual amount of the earned income tax credit, and that the taxpayer should review all the facts and circumstances that may affect the amount of the earned income tax credit of the taxpayer which the taxpayer is receiving in advance.
- (2) TERMINATION.—The program established under paragraph (1) shall terminate at the close of the 10-year period beginning on the date that such program is established by the Secretary (or designee).

1	(3) Report on effectiveness of pro-
2	GRAM.—On the date which is 5 years after the es-
3	tablishment of the program under paragraph (1),
4	the Secretary shall submit to Congress a report eval-
5	uating the effectiveness of the program, including a
6	detailed examination of the effectiveness of each of
7	the initiatives described in subparagraphs (A), (B),
8	and (C) of paragraph (1).
9	(i) Effective Date.—The amendments made by
10	this section shall apply to taxable years beginning after
11	December 31, 2020.

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