117TH CONGRESS 1ST SESSION

H. R. 487

To amend the Food and Nutrition Act of 2008 to expand the operation of the State employment and training programs under such Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 25, 2021

Ms. Spanberger (for herself and Mr. Upton) introduced the following bill; which was referred to the Committee on Agriculture

A BILL

To amend the Food and Nutrition Act of 2008 to expand the operation of the State employment and training programs under such Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Revitalize and Expand
- 5 SNAP Education and Training for America's Future Act"
- 6 or the "RESET for America's Future Act".

1 SEC. 2. AMENDMENTS.

2	(a) Streamlined Employment and Training
3	Program.—The Food and Nutrition Act of 2008 (7
4	U.S.C. 2011 et seq.) is amended—
5	(1) in section $6(d)(4)$ by inserting after sub-
6	paragraph (K) the following:
7	"(K–1)(i) Not later than 90 days after the
8	effective date of this subparagraph, the Sec-
9	retary shall issue the following streamlined
10	guidelines for the implementation of an employ-
11	ment and training program under this subpara-
12	graph:
13	"(I) Guidelines that permit the State
14	agency to submit for full and expedited
15	Federal reimbursement of any costs in-
16	curred under such program, with no match
17	requirement, that meets 1 or more of the
18	following:
19	"(aa) Activities that include an
20	evaluation to measure employment
21	and earnings outcomes for partici-
22	pants in such program, with a meth-
23	odology that could, in the event that
24	the evaluation finds positive program
25	impacts, subsequently classify the pro-
26	gram as having a high or moderate

1	causal evidence rating that shows a
2	demonstrated capacity to improve em-
3	ployment and earnings outcomes for
4	program participants, as defined by
5	the Secretary of Labor under section
6	3026 of Public Law 115–12.
7	"(bb) Activities under such pro-
8	gram that have already been evalu-
9	ated, and found to positively affect
10	employment and earnings outcomes
11	for program participants, with a
12	methodology that has a high or mod-
13	erate causal evidence rating, as de-
14	fined by the Secretary of Labor under
15	section 3206 of Public Law 115–123.
16	"(cc) Activities under such pro-
17	gram that use at least 20 percent of
18	the funding allocated through such
19	program through a performance or
20	outcomes contract to pay for measur-
21	able improvements in outcomes re-
22	lated to improved employment earn-
23	ings, credential attainment, or meas-
24	urable attainment of new vocational

skills for eligible participants served,

25

1	including any reporting measures re-
2	lated to these outcomes which State
3	agencies must track and report annu-
4	ally under regulations issued by the
5	Secretary under this Act, or any
6	benchmarks clearly shown by credible
7	research to be highly correlated with
8	these key outcomes if these outcomes
9	are measured using administrative
10	data validated by a third-party eval-
11	uator if—
12	"(AA) any participants eligi-
13	ble to participate in the supple-
14	mental nutrition assistance pro-
15	gram are eligible for such pro-
16	gram;
17	"(BB) the State agency
18	demonstrates that the population
19	served by the program under this
20	subparagraph is similar to the
21	population that participates in
22	the supplemental nutrition assist-
23	ance program in the local area
24	served with respect to both demo-

1 graphics and barriers to employ
2 ment; and
3 "(CC) funds provided unde
4 this subparagraph and designe
for the purposes of making out
6 come-based payments may b
7 held by the State agency or loca
8 agency for the purpose of makin
9 payments required under such
0 contract based on a measurabl
1 outcome, for a period not to ex
2 ceed 5 years notwithstanding an
other provision of the law.
4 "(dd) Activities under such pro
grams that use an additional amount
6 not to exceed 20 percent of the total
7 amount, covered by activities unde
8 such program that meet 1 of the
9 criteria specified in items (aa
0 through (cc) for purposes that may b
1 necessary to administer or evaluat
2 projects or programs permitted unde
any of such criteria, or to pay fo
4 technical assistance to better admin
5 ister or evaluate such projects or pro

1	grams, except that the maximum al-
2	lowable percentage permitted in this
3	item may be increased from 20 to 30
4	percent for providers that coordinate
5	and cost-share with other programs
6	funded under the Workforce Innova-
7	tion and Opportunity Act of 2014.
8	"(ii) Program participants who are eligible
9	for any services, or who enroll in any program
10	or project under this paragraph, shall remain
11	eligible, notwithstanding any other provision in
12	this Act, for not less than 6 months.
13	"(iii) Any State agency that receives funds
14	under this subparagraph shall—
15	"(I) as part of its current reporting
16	requirements, include in its report to the
17	Secretary details on how such funds were
18	allocated under this subparagraph, and
19	make these findings available to the public
20	not later than 1 year after receiving funds
21	under this subparagraph;
22	"(II) release, as part of its reporting
23	requirements to the Secretary, a final pub-
24	licly available report to the Secretary
25	with—

1	"(aa) detailed findings on pro-
2	grams funded under this subpara-
3	graph not later than 1 year of the end
4	of such programs; and
5	"(bb) any associated evaluations
6	funded under this paragraph (includ-
7	ing measurable employment, wage, or
8	other relevant outcomes for programs
9	and services funded under this sub-
10	paragraph; and
11	"(III) the findings of any associated
12	evaluations.
13	"(iv) If the Secretary does not issue guide-
14	lines by the deadline specified in clause (i),
15	State agencies may proactively apply for full re-
16	imbursement under this subparagraph if they
17	clearly demonstrate to the Secretary and to the
18	public how the activities for which they request
19	full reimbursement under this subparagraph
20	meet the criteria and requirements specified in
21	this subparagraph.
22	"(v) Nothing in this subparagraph shall be
23	construed—
24	"(I) to create any new reporting re-
25	quirement, compliance requirement, or

1	other requirement for any State agency or
2	local agency that implements that do not
3	wish to receive funds under this subpara-
4	graph and the heightened reimbursement
5	levels made available under this subpara-
6	graph; or
7	"(II) to create a new reporting, com-
8	pliance, or other requirement for any pro-
9	gram, project, or service funded through
10	the program under this subparagraph but
11	not funded under this paragraph."; and
12	(2) in section $16(h)(1)$ by adding at end the fol-
13	lowing:
14	"In addition to funds allocated under the preceding sen-
15	tence, the Secretary shall reserve for allocation to State
16	agencies, to remain available for 24 months, from funds
17	made available for each fiscal year under section $18(a)(1)$,
18	\$100,000,000 for such fiscal year for reimbursements re-
19	quired under section $6(d)(4)(K-1)$, except that at least
20	
	\$30,000,000 of such funds shall remain available for 60
21	\$30,000,000 of such funds shall remain available for 60 months to cover any longer-term outcome-based payments
2122	
	months to cover any longer-term outcome-based payments
22	months to cover any longer-term outcome-based payments authorized under subitem (CC) of section $6(d)(4)(K-$

1	DENCE-BUILDING OR OUTCOMES-BASED ACTIVITIES.—
2	Section 16(h)(3) of the Food and Nutrition Act of 2008
3	(7 U.S.C. 2025(h)(3)) is amended—
4	(1) by striking "to 50 per centum" and insert-
5	ing the following:
6	"to—
7	"(A) 50 percent", and
8	(2) by striking "paragraph (1)(F), except" and
9	inserting the following:
10	"paragraph (1)(F); or
11	"(B) 100 percent of the total amount of
12	payments made or costs incurred by the State
13	agency in connection with transportation costs
14	and other expenses reasonably necessary and
15	directly related to participation in—
16	"(i) an employment and training pro-
17	gram described in section $6(d)(4)(K-1)$;
18	and
19	"(ii) an employment and training pro-
20	gram described in section $(6)(d)(4)(K)$ if
21	such program provides the activities de-
22	scribed in subitem (aa), (bb), or (cc) of
23	section $6(d)(4)(K-1)$;
24	for the period beginning on the effective date of
25	this subparagraph and ending on the date the

public health emergency declaration by the Secretary of Health and Human Services under section 319 of the Public Health Service Act based on an outbreak of coronavirus disease 2019 (COVID-19) is lifted or 2 years after the effective date of this subparagraph, whichever is later.".

- 8 (c) USE OF FEDERAL FUNDING STREAMS COUNT AS
 9 MATCHING FUNDS TO INCREASE ALIGNMENT.—Section
 10 16(h)(2) of the Food and Nutrition Act of 2008 (7 U.S.C.
- 11 2025(h)(2)) is amended—
- 12 (1) by inserting "(i)" after "(2)", and
- 13 (2) by adding at end the following:

14 "(ii)(I) Effective during the period beginning on 15 the effective date of this clause and ending on Sep-16 tember 30, 2023, a State agency incurs costs in car-17 rying out such program during a fiscal year that ex-18 ceed the amount allocated to the State agency under 19 paragraph (1) for such fiscal year, then In carrying 20 out such program such State may contribute addi-21 tional funds obtained from other sources, including 22 Federal, State, or private funds, on the condition 23 that the use of the contributions is permissible under Federal law. 24

1	"(II) The State agency shall submit a report to
2	the Secretary containing information to identify each
3	source of Federal funds contributed under subclause
4	(II). such report shall include details on how the
5	provider will partner with other local and State enti
6	ties funded by the Federal program in question that
7	is being counted toward the match requirement to
8	do the following—
9	"(aa) improve measurable outcomes for
10	program participants;
11	"(bb) streamline service delivery, co-locate
12	services, align services across programs, stream
13	line service delivery for program participants, or
14	make it easier for program participants eligible
15	for multiple programs to participate in cost
16	sharing across those programs for services in
17	which they are enrolled; and
18	"(cc) otherwise partner with other entities
19	in the area to improve program performance
20	management.".
21	(d) Full Reimbursement of State-Level Data
22	COSTS TO FACILITATE IMPROVED EMPLOYMENT AND
23	Training Program Enrollment, Interprogram
24	ALIGNMENT, PERFORMANCE MANAGEMENT, AND OTHER

Purposes.—Section 16(h)(4) of the Food and Nutrition Act of 2008 (7 U.S.C. 2035(h)(4)) is amended— 3 (1) by striking "Funds" and inserting "(A) Except as provided in subparagraph (B), funds", and 4 5 (2) by adding at end the following: 6 "(B) The Secretary shall also reimburse each State agency in an amount equal to 100 percent of the total 8 amount of payments made or costs incurred by the State agency to build, modernize or improve State and local data 10 systems or data processes related to the supplemental nutrition assistance program and employment, and to enroll-12 ment and eligibility for training programs carried out under this Act, for any of the following purposes if the personal identifiable information of program participants is not compromised or made less secure in the process and if the security of such systems is in no way compromised 16 17 and if such costs are counted toward total allowable indi-18 rect maximum costs related to administering the program 19 that a State may claim under guidance issued by the Sec-20 retary: 21 "(i) To make it easier to track program and 22 participant outcomes. 23 "(ii) To make it easier to increase system inter-24 operability with other Federal, State, and local data 25 systems such that program participants can be more

- 1 easily matched and served across related workforce
- 2 and training programs, for the purposes of better
- 3 aligning and coordinating service delivery across pro-
- 4 grams.
- 5 "(iii) To make establishing employment and
- 6 training participant eligibility measurably easier,
- 7 faster, or more user-friendly for local providers.
- 8 "(iv) A combination of any of the purposes de-
- 9 scribed in clauses (i) through (iii).".

10 SEC. 3. REPORT TO THE CONGRESS.

- 11 The Secretary of Agriculture shall commission a de-
- 12 tailed and thorough national assessment of the employ-
- 13 ment and training programs carried out under the Food
- 14 and Nutrition Act of 2008, consulting with experts, pro-
- 15 gram providers, State and local stakeholders, and individ-
- 16 uals with relevant lived experience across the country to
- 17 determine what is working well, what is not working well,
- 18 and to develop a strategy for continuous improvement, and
- 19 shall report to the Congress on the Secretary's findings
- 20 not later than September 30, 2022, with a follow up as-
- 21 sessment based on continuous feedback and learning not
- 22 later than September 30, 2024. Such report shall include
- 23 findings and recommendations on the following topics:
- 24 (1) Strategies to more rigorously measure the
- 25 impact of such program.

- (2) Strategies to improve the measurable impact of such programs on key outcomes, including employment, earnings and economic self-sufficiency outcomes for participants, and reporting measures related to these outcomes that States are required to track and report annually under regulations issued by the Secretary under such Act.
 - (3) Strategies to increase alignment and coordination between SNAP E&T and other Federal workforce development programs, including in particular those funded and authorized under the Workforce Innovation and Training Act (WIOA) of 2014, the Strengthening Career and Technical Education for the 21st Century Act (Perkins V) of 2018, and other relevant Federal programs.
 - (4) An assessment specifically of the amendments made by this Act, in particular the effect of allowing States and providers to use other Federal funding to satisfy the matching requirement applicable to such program (including how widespread this allowable use of other Federal funds has been used, whether and how that use has worked to incentivize local providers to coordinate programming effectively with other workforce and training providers funded through other Federal programs and with other pro-

- viders of relevant supportive services, and the likely
 impact over time of extending that provision of law).
 - (5) An assessment in particular of other provisions of the such amendments that will terminate in 2023, and how such other amendments were implemented by States, local governments, and providers.
 - (6) An assessment of how many providers of such programs are opting into the heightened reimbursement authorized under other provisions of the such amendments.

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