### 117TH CONGRESS 1ST SESSION

# H. R. 4223

To provide grants for the conduct of demonstration projects designed to provide education and training for eligible individuals with an arrest or conviction record to enter and follow a career pathway in the health professions through occupations that pay well and are expected to experience a labor shortage or be in high demand, under the health profession opportunity grant program under section 2008 of the Social Security Act.

### IN THE HOUSE OF REPRESENTATIVES

June 29, 2021

Mr. Danny K. Davis of Illinois introduced the following bill; which was referred to the Committee on Ways and Means

## A BILL

To provide grants for the conduct of demonstration projects designed to provide education and training for eligible individuals with an arrest or conviction record to enter and follow a career pathway in the health professions through occupations that pay well and are expected to experience a labor shortage or be in high demand, under the health profession opportunity grant program under section 2008 of the Social Security Act.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Demonstrating that
- 3 Empowerment Makes Opportunities Act" or the "DEMO
- 4 Act".
- 5 SEC. 2. GRANTS FOR DEMONSTRATION PROJECTS TO PRO-
- 6 VIDE CAREER PATHWAYS IN THE HEALTH
- 7 PROFESSIONS FOR CERTAIN INDIVIDUALS
- 8 WITH AN ARREST OF CONVICTION RECORD.
- 9 Section 2008 of the Social Security Act (42 U.S.C.
- 10 1397g) is amended by redesignating subsection (d) as sub-
- 11 section (e) and inserting after subsection (c) the following:
- 12 "(d) Demonstration Projects To Provide Ca-
- 13 REER PATHWAYS IN THE HEALTH PROFESSIONS FOR
- 14 CERTAIN INDIVIDUALS WITH AN ARREST OR CONVICTION
- 15 Record.—
- "(1) Grant Authority.—The Secretary, in
- 17 consultation with the Secretary of Labor, the Sec-
- retary of Education, and the Attorney General, shall
- award grants in accordance with this subsection to
- eligible entities to conduct demonstration projects
- 21 for the purpose of providing education and training
- for eligible individuals with arrest or conviction
- records to enter and follow a career pathway in the
- health professions through occupations that pay well
- and are expected to experience a labor shortage or
- be in high demand.

- "(2) Duration.—A demonstration project shall be conducted under this subsection for not less than 3 years.
  - "(3) APPLICATION REQUIREMENTS.—An applicant seeking a grant under this subsection for a demonstration project shall submit to the Secretary an application for the grant, that includes the following:
    - "(A) A demonstration that the State in which the project is to be conducted has in effect policies or laws that permit certain allied health and behavioral health care credentials to be awarded to people with certain arrest or conviction records (which policies or laws shall include appeals processes and other opportunities to demonstrate rehabilitation to obtain licensure and approval to work in the proposed health careers), and a plan described in the application which will use a legally permitted career pathway to train people with such a record to be trained and employed in such a career.
    - "(B) A discussion of how the project or future strategic hiring decisions will demonstrate the experience and expertise of the project in working with job seekers who have arrest or

1	conviction records or employers with experience
2	working with people with arrest or conviction
3	records.
4	"(C) A demonstration that the applicant
5	has experience working with low-income popu-
6	lations, or a description of the plan of the appli-
7	cant to work with a partner that has the experi-
8	ence.
9	"(D) An identification of promising inno-
10	vations or best practices that can be used to
11	provide the training.
12	"(E) A proof of concept or demonstration
13	that the applicant has done sufficient research
14	on workforce shortage or in-demand jobs for
15	which people with certain types of criminal
16	records can be hired.
17	"(F) A plan for recruiting students who
18	are eligible individuals into the project.
19	"(G) A plan for providing post-employment
20	support and ongoing training as part of a ca-
21	reer pathway under the project.
22	"(4) Preferences in considering applica-
23	TIONS.—In considering applications for a grant
24	under this subsection, the Secretary shall give pref-

erence to—

25

1	"(A) applications submitted by applicants
2	who have completed a demonstration project
3	funded under this section, if an evaluation of
4	the project, which was funded by the Secretary,
5	found the project to have positive outcomes in
6	the categories of—
7	"(i) graduation and credential attain-
8	ment;
9	"(ii) job placement and retention; and
10	"(iii) evidence of addressing the work-
11	er shortage or in-demand jobs described in
12	the original application for funding for the
13	completed demonstration project; and
14	"(B) applications which have an emergency
15	cash fund to assist project participants finan-
16	cially in emergency situations.
17	"(5) Support to be provided.—
18	"(A) REQUIRED SUPPORT.—A project for
19	which a grant is made under this subsection
20	shall include access to legal assistance for
21	project participants for the purpose of address-
22	ing arrest or conviction records and associated
23	workforce barriers.
24	"(B) ALLOWED SUPPORT.—The goods and
25	services provided under a project for which a

1	grant is made under this subsection may in-
2	clude the following:
3	"(i) A reserve fund for financial as-
4	sistance to project participants in emer-
5	gency situations.
6	"(ii) Assistance with programs and
7	activities, including legal assistance,
8	deemed necessary to address arrest or con-
9	viction records as an employment barrier.
10	"(6) Technical assistance.—The Secretary
11	shall provide technical assistance—
12	"(A) to assist eligible entities in applying
13	for grants under this subsection;
14	"(B) that is tailored to meet the needs of
15	grantees at each stage of the administration of
16	projects for which grants are made under this
17	subsection; and
18	"(C) that is tailored to meet the specific
19	needs of eligible entities in carrying out the
20	projects.
21	"(7) Evaluations.—
22	"(A) IN GENERAL.—The Secretary shall,
23	by grant, contract, or interagency agreement,
24	conduct rigorous and well-designed evaluations
25	of the demonstration projects for which a grant

is made under this subsection, which shall include identification of successful activities for creating opportunities for developing and sustaining, particularly with respect to low-income individuals with arrest or conviction records, a health professions workforce that has accessible entry points, that meets high standards for education, training, certification, and professional development, and that provides increased wages and affordable benefits, including health care coverage, that are responsive to the needs of the workforce.

"(B) Rule of interpretation.—Evaluations conducted pursuant to this paragraph may include a randomized controlled trial, but this paragraph shall not be interpreted to require an evaluation to include such a trial.

### "(8) Definitions.—In this subsection:

"(A) ELIGIBLE ENTITY.—The term 'eligible entity' means any of the following entities that demonstrates in an application submitted under this subsection that the entity has the capacity to fully develop and administer the demonstration project described in the application:

1	"(i) A local workforce development
2	board established under section 107 of the
3	Workforce Innovation and Opportunity
4	Act.
5	"(ii) A State or territory, a political
6	subdivision of a State or territory, or an
7	agency of a State, territory, or such a po-
8	litical subdivision.
9	"(iii) An Indian tribe, a tribal organi-
10	zation, or a tribal college or university.
11	"(iv) An institution of higher edu-
12	cation (as defined in the Higher Education
13	Act of 1965).
14	"(v) A hospital (as defined in section
15	1861(e)).
16	"(vi) A skilled nursing facility (as de-
17	fined in section $1819(h)(1)(A)$ .
18	"(vii) A Federally qualified health
19	center (as defined in section 1861(aa)(4)).
20	"(viii) A nonprofit organization de-
21	scribed in section 501(c)(3) of the Internal
22	Revenue Code of 1986, a labor organiza-
23	tion, or an entity with shared labor-man-
24	agement oversight, that has a dem-

1	onstrated history of providing health pro-
2	fession training to eligible individuals.
3	"(ix) An opioid treatment program (as
4	defined in section 1861(iii)(2)).
5	"(B) ELIGIBLE INDIVIDUAL.—The term
6	'eligible individual' means an individual whose
7	income does not exceed 138 percent of the Fed-
8	eral poverty level.
9	"(9) APPROPRIATION.—Out of any funds in the
10	Treasury of the United States not otherwise appro-
11	priated, there are appropriated to the Secretary to
12	carry out this subsection \$10,000,000 for fiscal year
13	2022.".
14	SEC. 3. EFFECTIVE DATE.
15	The amendment made by this Act shall take effect
16	on October 1, 2021.

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