## 117TH CONGRESS 2D SESSION

## H. R. 7072

To amend title 18, United States Code, to modify delayed notice requirements, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

March 15, 2022

Mr. Nadler (for himself and Mr. Fitzgerald) introduced the following bill; which was referred to the Committee on the Judiciary

## A BILL

To amend title 18, United States Code, to modify delayed notice requirements, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "NDO Fairness Act".
- 5 SEC. 2. DELAY OF NOTIFICATION.
- 6 Section 2705(a) of title 18, United States Code, is
- 7 amended to read as follows:
- 8 "(a) Delay of Notification.—
- 9 "(1) APPLICATION.—A governmental entity
- that is seeking a warrant, order, or subpoena under

section 2703 may include in the application (or motion in the case of an administrative subpoena authorized by a Federal or State statute or a Federal or State grand jury or trial subpoena) a request to a court of competent jurisdiction for an order delaying the notification under section 2703(b) for a period of not more than 30 days.

- "(2) Determination.—The court may not grant a request for delayed notification to a customer or subscriber made under paragraph (1), or an extension of such delayed notification requested by the governmental entity pursuant to paragraph (3), unless the court issues a written determination, based on specific and articulable facts, and including written findings of fact and conclusions of law, that it is substantially likely that the notification of the customer or subscriber of the existence of the warrant, order, or subpoena will result in—
  - "(A) endangering the life or physical safety of an individual;
- 21 "(B) flight from prosecution;
- 22 "(C) destruction of or tampering with evidence;
- 24 "(D) intimidation of potential witnesses; or

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| 1  | "(E) otherwise seriously jeopardizing an               |
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| 2  | investigation or unduly delaying a trial.              |
| 3  | "(3) Extension.—                                       |
| 4  | "(A) In general.—The governmental en-                  |
| 5  | tity may request one or more extensions of the         |
| 6  | delay of notification granted under paragraph          |
| 7  | (2) for a period of not more than 30 days for          |
| 8  | each such extension.                                   |
| 9  | "(B) Authorization.—An extension of                    |
| 10 | the delay of notification granted under para-          |
| 11 | graph (2), may be authorized by a court of             |
| 12 | competent jurisdiction.                                |
| 13 | "(4) Expiration of delay of notifica-                  |
| 14 | TION.—Upon expiration of the period of delay of no-    |
| 15 | tification and all extensions thereof under para-      |
| 16 | graphs (2) and (3) of this subsection, the govern-     |
| 17 | mental entity shall deliver to the customer or sub-    |
| 18 | scriber by personal service, registered or first-class |
| 19 | mail, electronic mail, or other means approved by      |
| 20 | the court, as reasonably calculated to reach the cus-  |
| 21 | tomer or subscriber within 72 hours of the expira-     |
| 22 | tion of the delay—                                     |
| 23 | "(A) a copy of the warrant, order, or sub-             |
| 24 | poena; and   |

| 1  | "(B) notice that informs such customer or    |
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| 2  | subscriber—                                  |
| 3  | "(i) of the nature of the inquiry made       |
| 4  | by the governmental entity, with reason-     |
| 5  | able specificity;                            |
| 6  | "(ii) that information maintained for        |
| 7  | such customer or subscriber by the service   |
| 8  | provider named in such process or request    |
| 9  | was supplied to or requested by the gov-     |
| 10 | ernmental entity;                            |
| 11 | "(iii) that notification of such cus-        |
| 12 | tomer or subscriber was delayed by court     |
| 13 | order;                                       |
| 14 | "(iv) the identity of the court that         |
| 15 | issued such order;                           |
| 16 | "(v) the provision of law under which        |
| 17 | the order delaying notification was author-  |
| 18 | ized; and                                    |
| 19 | "(vi) that the governmental entity           |
| 20 | will, upon request by the customer or sub-   |
| 21 | scriber, provide the customer or subscriber  |
| 22 | with a copy of the information that was      |
| 23 | disclosed in response to the warrant, order, |
| 24 | or subpoena, or in the event that no infor-  |

| 1  | mation was disclosed, a written certifi-               |
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| 2  | cation that no information was disclosed.              |
| 3  | "(5) Copy of information disclosed.—                   |
| 4  | Upon expiration of the period of delay of notification |
| 5  | under paragraph (2) or (3) of this subsection, and     |
| 6  | at the request of the customer or subscriber made      |
| 7  | within 180 days of receiving notification under para-  |
| 8  | graph (4), the governmental entity shall promptly      |
| 9  | provide the customer or subscriber—                    |
| 10 | "(A) with a description of the information             |
| 11 | disclosed and a copy of the information that           |
| 12 | was disclosed in response to the warrant, order,       |
| 13 | or subpoena; or  |
| 14 | "(B) in the event that no information was              |
| 15 | disclosed, with a written certification that no in-    |
| 16 | formation was disclosed.".                             |
| 17 | SEC. 3. PRECLUSION OF NOTICE TO SUBJECT OF GOVERN-     |
| 18 | MENTAL ACCESS.   |
| 19 | Section 2705(b) of title 18, United States Code, is    |
| 20 | amended to read as follows:                            |
| 21 | "(b) Preclusion of Notice to Subject of Gov-           |
| 22 | ERNMENTAL ACCESS.—                                     |
| 23 | "(1) Application.—A governmental entity                |
| 24 | that is seeking a warrant, order, or subpoena under    |
| 25 | section 2703, when it is not required to notify the    |

| 1  | customer or subscriber, or to the extent that it may   |
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| 2  | delay such notice pursuant to subsection (a), may      |
| 3  | apply to a court for an order, subject to paragraph    |
| 4  | (6), directing a provider of electronic communica-     |
| 5  | tions service or remote computing service to which a   |
| 6  | warrant, order, or subpoena under section 2703 is      |
| 7  | directed not to notify any other person of the exist-  |
| 8  | ence of the warrant, order, or subpoena for a period   |
| 9  | of not more than either 30 days or the period of       |
| 10 | delay of notice provided under subsection (a), if any. |
| 11 | "(2) Determination.—The court may not                  |
| 12 | grant a request for an order made under paragraph      |
| 13 | (1), or an extension of such order requested by the    |
| 14 | governmental entity pursuant to paragraph (3), un-     |
| 15 | less—  |
| 16 | "(A) the court issues a written determina-             |
| 17 | tion, based on specific and articulable facts, and     |
| 18 | including written findings of fact and conclu-         |
| 19 | sions of law, that it is substantially likely that     |
| 20 | not granting the request will result in—               |
| 21 | "(i) endangering the life or physical                  |
| 22 | safety of an individual;                               |
| 23 | "(ii) flight from prosecution;                         |
| 24 | "(iii) destruction of or tampering with                |
| 25 | evidence;  |

| 1  | "(iv) intimidation of potential wit-                 |
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| 2  | nesses; or   |
| 3  | "(v) otherwise seriously jeopardizing                |
| 4  | an investigation or unduly delaying a trial;         |
| 5  | and  |
| 6  | "(B) the order is narrowly tailored and              |
| 7  | there is no less restrictive alternative, including  |
| 8  | notification to an individual or organization        |
| 9  | within or providing legal representation to the      |
| 10 | customer or subscriber, to avoid an adverse re-      |
| 11 | sult as described in clause (i) through (v) of       |
| 12 | subparagraph (A).                                    |
| 13 | "(3) Extension.—A governmental entity may            |
| 14 | request one or more extensions of an order granted   |
| 15 | under paragraph (2) of not more than 30 days for     |
| 16 | each such extension. The court may only grant such   |
| 17 | an extension if the court makes a written determina- |
| 18 | tion required under paragraph (2)(A) and the exten-  |
| 19 | sion is in accordance with the requirements of       |
| 20 | (2)(B).  |
| 21 | "(4) Notification of changed cir-                    |
| 22 | CUMSTANCES.—If the need for the order issued         |
| 23 | under paragraph (2) changes materially, the govern-  |
| 24 | mental entity that requested the order shall notify  |

the court within 72 hours of the changed cir-

1 cumstances, and the court shall reassess the order 2 and modify or vacate as appropriate. 3 "(5) Opportunity to be heard.— "(A) IN GENERAL.—Upon an application, 4 petition, or motion by a provider of electronic 5 6 communications service or remote computing 7 service or person acting on behalf of the pro-8 vider to which an order under paragraph (2) 9 applies, the court may modify or vacate the 10 order if— 11 "(i) the order does not meet require-12 ments provided in paragraph (2); or 13 "(ii) compliance with the order is un-14 reasonable or otherwise unlawful. "(B) STAY OF DISCLOSURE.—A provider's 15 16 obligation to disclose the information requested 17 in the warrant, order, or subpoena to which the 18 order in paragraph (1) applies is stayed upon 19 the filing of the application, petition, or motion 20 under this paragraph pending resolution of the 21 application, petition, or motion, unless the court 22 with jurisdiction over the challenge determines 23 based on a showing by the governmental entity 24 that the stay should be lifted in whole or in

part prior to resolution.

| 1  | "(C) Finality of order.—The decision                   |
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| 2  | of the court resolving an application, petition,       |
| 3  | or motion under this paragraph shall constitute        |
| 4  | a final, appealable order.                             |
| 5  | "(6) Exception.—A provider of electronic               |
| 6  | communications service or remote computing service     |
| 7  | to which an order under paragraph (2) applies, or      |
| 8  | an officer, employee, or agent thereof, may disclose   |
| 9  | information otherwise subject to any applicable non-   |
| 10 | disclosure requirement to—                             |
| 11 | "(A) those persons to whom disclosure is               |
| 12 | necessary in order to comply with the warrant,         |
| 13 | order, or subpoena;                                    |
| 14 | "(B) an attorney in order to obtain legal              |
| 15 | advice or assistance regarding the warrant,            |
| 16 | order, or subpoena; and                                |
| 17 | "(C) any person the court determines can               |
| 18 | be notified of the warrant, order, or subpoena.        |
| 19 | "(7) Scope of nondisclosure.—Any person                |
| 20 | to whom disclosure is made under this subsection       |
| 21 | (other than the governmental entity) shall be subject  |
| 22 | to the nondisclosure requirements applicable to the    |
| 23 | person to whom the order is issued. Any recipient      |
| 24 | authorized under this subsection to disclose to a per- |
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son information otherwise subject to a nondisclosure

- requirement shall notify the person of the applicable nondisclosure requirement.
  - "(8) Supporting documentation.—Upon serving a provider of electronic communications service or remote computing service with an order granted under paragraph (2), or an extension of such order granted under paragraph (3), the governmental entity shall include a copy of the warrant, order, or subpoena to which the nondisclosure order applies.
    - "(9) Expiration of Delay of Notification.—Upon expiration of an order issued under paragraph (2) or, if an extension has been granted under paragraph (3), expiration of the extension, the governmental entity shall deliver to the customer or subscriber, by personal service, registered or first-class mail, electronic mail, or other means approved by the court as reasonably calculated to reach the customer or subscriber within 72 hours of the expiration of the order—
- 21 "(A) a copy of the warrant, order, or sub-22 poena; and
- 23 "(B) notice that informs the customer or 24 subscriber—

| 1  | "(i) of the nature of the law enforce-                 |
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| 2  | ment inquiry with reasonable specificity;              |
| 3  | "(ii) that information maintained for                  |
| 4  | such customer or subscriber by the service             |
| 5  | provider named in such process or request              |
| 6  | was supplied to or requested by the gov-               |
| 7  | ernment entity;  |
| 8  | "(iii) that notification of such cus-                  |
| 9  | tomer or subscriber was delayed by court               |
| 10 | order;   |
| 11 | "(iv) of the identity of the court au-                 |
| 12 | thorizing the delay;                                   |
| 13 | "(v) of the provision of this chapter                  |
| 14 | under which the delay was authorized; and              |
| 15 | "(vi) that the government will, upon                   |
| 16 | request by the customer or subscriber, pro-            |
| 17 | vide the customer or subscriber with a                 |
| 18 | copy of the information that was disclosed             |
| 19 | in response to the warrant, order or sub-              |
| 20 | poena, or in the event that no information             |
| 21 | was disclosed, a written certification that            |
| 22 | no information was disclosed.                          |
| 23 | "(10) Copy of information disclosed.—                  |
| 24 | Upon expiration of the period of delay of notification |
| 25 | under paragraph (2) or (3) of this subsection, and     |

1 at the request of the customer or subscriber made 2 within 180 days of receiving notification under para-3 graph (9), the governmental entity shall promptly 4 provide the customer or subscriber— "(A) with a copy of the information that 6 was disclosed in response to the warrant, order 7 or subpoena; or "(B) in the event that no information was 8 9 disclosed, a written certification that no infor-10 mation was disclosed.". SEC. 4. ADDITIONAL PROVISIONS REGARDING DELAYED 12 NOTICE. 13 Section 2705 of title 18, United States Code, is 14 amended by adding at the end the following: "(c) AGGRIEVED PERSON.—For the purpose of this 15 section, a subscriber or customer aggrieved by any viola-16 tion of this section may seek remedy pursuant to section 18 2707. 19 "(d) ANNUAL REPORT.—On an annual basis, the Attorney General shall provide to the Committees on the Ju-20 21 diciary of the House of Representatives and the Senate, in a manner consistent with protection of national security, a report setting forth with respect to the preceding calendar year—

| 1  | "(1) the number of customers or subscribers         |
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| 2  | with respect to whom, in that calendar year, a war- |
| 3  | rant, subpoena, or court order was issued pursuant  |
| 4  | to section 2703;                                    |
| 5  | "(2) the aggregate number of applications re-       |
| 6  | questing delay of notification pursuant to section  |
| 7  | 2705;   |
| 8  | "(3) the aggregate number of such orders ei-        |
| 9  | ther granted, extended, or denied;                  |
| 10 | "(4) the aggregate number of such orders tar-       |
|    |   |

"(4) the aggregate number of such orders targeting a member of the news media, including any conduct related to activities protected under the First Amendment; and

"(5) the aggregate number of arrests, trials, and convictions resulting from such orders and the offenses for which they were obtained.".

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