#### 117TH CONGRESS 2D SESSION

# H. R. 6805

To amend title 54, United States Code, to establish within the National Park Service the United States African-American Burial Grounds Preservation Program, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

February 22, 2022

Ms. Adams (for herself, Mr. McEachin, and Mr. Fitzpatrick) introduced the following bill; which was referred to the Committee on Natural Resources

# A BILL

To amend title 54, United States Code, to establish within the National Park Service the United States African-American Burial Grounds Preservation Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "African-American Bur-
- 5 ial Grounds Preservation Act".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—

| 1  | (1) during the period beginning in 1619 and           |
|----|---|
| 2  | ending in 1865, millions of African Americans         |
| 3  | throughout the United States were enslaved;           |
| 4  | (2) slaveholders often—                               |
| 5  | (A) controlled where and how deceased                 |
| 6  | slaves were buried; and                               |
| 7  | (B) prohibited the burial of slaves on valu-          |
| 8  | able land;  |
| 9  | (3) as a result of the practices described in         |
| 10 | paragraph (2), slave burial grounds were often con-   |
| 11 | fined to remote areas or marginal property;           |
| 12 | (4) slave burial grounds—                             |
| 13 | (A) were rarely documented; and                       |
| 14 | (B) infrequently appear on historical maps            |
| 15 | (5) a lack of accurate information is typical of      |
| 16 | African-American cemeteries originating before the    |
| 17 | Civil War;  |
| 18 | (6) following the end of slavery, many African-       |
| 19 | American families continued to face restrictions on   |
| 20 | where the deceased could be buried;                   |
| 21 | (7) across many areas of the United States            |
| 22 | local laws segregated burial sites by race;           |
| 23 | (8) African-American burial grounds often             |
| 24 | failed to receive the type of maintenance and record- |

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|----|--|
| 1  | keeping that predominantly White burial grounds      |
| 2  | enjoyed;   |
| 3  | (9) many African-American burial grounds             |
| 4  | from before and after the Civil War are in a state   |
| 5  | of disrepair or inaccessibility due to overgrowth of |
| 6  | vegetation, crumbling physical structures, and other |
| 7  | challenges;  |
| 8  | (10) there is no official national record or data-   |
| 9  | base for African-American burial ground locations;   |
| 10 | (11) the location of many African-American           |
| 11 | burial sites is unknown;                             |
| 12 | (12) as a result of the issues described in para-    |
| 13 | graphs (10) and (11), the family members and de-     |
| 14 | scendants of the individuals interred are unable to  |
| 15 | visit the burial sites to honor and remember their   |
| 16 | ancestors;   |
| 17 | (13) abandoned African-American burial               |
| 18 | grounds are often discovered when construction       |
| 19 | projects inadvertently disturb human remains, which  |

(14) the presence and location of historic African-American burial grounds should be recorded;

slows or halts completion of the projects;

(15) there should be coordinated national, State, local, and Tribal efforts to preserve and restore African-American burial grounds;

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| 1  | (16) African-American burial grounds are an                  |
|----|--|
| 2  | integral component of the heritage of the United             |
| 3  | States; and  |
| 4  | (17) establishing a program to preserve pre-                 |
| 5  | viously abandoned, underserved, and other African-           |
| 6  | American burial grounds would help communities               |
| 7  | identify and record burial grounds and preserve local        |
| 8  | history, while better informing development decisions        |
| 9  | and community planning.                                      |
| 10 | SEC. 3. PURPOSE.   |
| 11 | The purpose of this Act is to authorize the National         |
| 12 |  |
| 13 | and non-Federal activities to identify, interpret, research, |
| 14 | preserve, and record unmarked, previously abandoned, un-     |
| 15 | derserved, and other African-American burial grounds.        |
|    | SEC. 4. UNITED STATES AFRICAN-AMERICAN BURIAL                |
|    |  |
| 17 | GROUNDS PRESERVATION PROGRAM.                                |
| 18 | (a) In General.—Subdivision 1 of division B of sub-          |
| 19 | title III of title 54, United States Code, is amended by     |
| 20 | inserting after chapter 3085 the following:                  |
| 21 | "CHAPTER 3086—UNITED STATES AFRI-                            |
| 22 | CAN-AMERICAN BURIAL GROUNDS                                  |
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PRESERVATION PROGRAM

<sup>&</sup>quot;Sec.

<sup>&</sup>quot;308601. Definitions.

<sup>&</sup>quot;308602. United States African-American Burial Grounds Preservation Program.

<sup>&</sup>quot;308603. Authority to make grants.

"308604. Cooperative agreements and memoranda of understanding. "308605. Private property protection.

#### 1 "§ 308601. Definitions

| 2 | "In this | chapter: |
|---|----------|----------|
|   |          |          |

- "(1) BURIAL GROUND.—The term 'burial ground' means any natural or prepared physical location, whether originally below, on, or above the surface of the earth, into which human remains are deposited as a part of the death rite or ceremony of a culture.
- 9 "(2) HISTORIC.—The term 'historic', with re-10 spect to a property, means a property that can rea-11 sonably be considered to date back at least 50 years.
- "(3) PROGRAM.—The term 'Program' means the United States African-American Burial Grounds Preservation Program established under section 308602(a).

# 16 "§ 308602. United States African-American Burial

# 17 Grounds Preservation Program

- 18 "(a) In General.—The Secretary shall establish
- 19 within the Service, in accordance with this chapter, a pro-
- 20 gram to be known as the 'United States African-American
- 21 Burial Grounds Preservation Program'.
- 22 "(b) Duties of Secretary.—In carrying out the
- 23 Program, the Secretary, in consultation with the National
- 24 Trust for Historic Preservation and members of the Afri-

- 1 can-American heritage community, shall develop a pro-
- 2 gram for the provision of grants in accordance with section
- 3 308603(a).
- 4 "(c) Donations.—The Secretary may accept mone-
- 5 tary donations to further the purposes of this chapter.
- 6 "(d) Consent of Private Property Owner Re-
- 7 QUIRED.—Burial grounds shall only be considered for a
- 8 grant under the Program—
- 9 "(1) with the consent of the property owner;
- 10 and
- "(2) at the request of an individual, landowner,
- private or nonprofit organization, State, Tribal, or
- local government, or other entity.

## 14 "§ 308603. Authority to make grants

- 15 "(a) IN GENERAL.—The Secretary may make grants
- 16 to other Federal agencies, State, local, and Tribal govern-
- 17 ments, other public entities, educational institutions, his-
- 18 toric preservation groups, and private nonprofit organiza-
- 19 tions in accordance with this chapter for—
- 20 "(1) the identification of historic African-Amer-
- 21 ican burial grounds that may qualify for the Pro-
- 22 gram;
- "(2) the preservation and restoration of Afri-
- can-American burial grounds;

| 1  | "(3) the interpretation of African-American               |
|----|---|
| 2  | burial grounds; and                                       |
| 3  | "(4) related research and documentation for               |
| 4  | historic African-American burial grounds.                 |
| 5  | "(b) Funding.—  |
| 6  | "(1) In general.—There is authorized to be                |
| 7  | appropriated to the Secretary to carry out this sec-      |
| 8  | tion \$3,000,000 for each of fiscal years 2023            |
| 9  | through 2027.   |
| 10 | "(2) Availability.—Any amounts made avail-                |
| 11 | able for a fiscal year under paragraph (1) that are       |
| 12 | not used during that fiscal year shall be available for   |
| 13 | use under this section during any subsequent fiscal       |
| 14 | year.   |
| 15 | "§ 308604. Cooperative agreements and memoranda           |
| 16 | of understanding  |
| 17 | "The Secretary may enter into cooperative agree-          |
| 18 | ments and memoranda of understanding with, and provide    |
| 19 | technical assistance to, the heads of other Federal agen- |
| 20 | cies, States, units of local government, Tribal govern-   |
| 21 | ments, regional governmental bodies, nonprofit organiza-  |
| 22 | tions, educational institutions, and private entities—    |
| 23 | "(1) to achieve the purposes of this chapter;             |
| 24 | and   |

| 1  | "(2) to ensure effective coordination of the Fed-                                |
|----|--|
| 2  | eral elements and non-Federal elements provided a                                |
| 3  | grant or other assistance under the Program with                                 |
| 4  | System units and programs of the Service.  |
| 5  | "§ 308605. Private property protection   |
| 6  | "Nothing in this chapter—  |
| 7  | "(1) authorizes the Secretary to require or af-                                  |
| 8  | fect the management or use of private property with-                             |
| 9  | out the written consent of the owner of the private                              |
| 10 | property; or   |
| 11 | "(2) prohibits the Secretary from providing                                      |
| 12 | land management guidance or requirements relating                                |
| 13 | to private property as a condition of a grant pro-                               |
| 14 | vided to the owner of the private property under this                            |
| 15 | chapter.".   |
| 16 | (b) CLERICAL AMENDMENT.—The table of chapters                                    |
| 17 | for title 54, United States Code, is amended by inserting                        |
| 18 | after the item relating to chapter 3085 the following:                           |
|    | "3086. United States African-American Burial Ground Preservation Program308601". |

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