117TH CONGRESS 2D SESSION

H. R. 8624

To amend title XI of the Social Security Act to provide for additional requirements for disclosing entities relating to the quality of care furnished at skilled nursing facilities and nursing facilities, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 29, 2022

Ms. Schakowsky (for herself and Mr. Takano) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title XI of the Social Security Act to provide for additional requirements for disclosing entities relating to the quality of care furnished at skilled nursing facilities and nursing facilities, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Linking Investors and
- 5 Nursing Home Quality Act" or the "LINHQ Act".

| 1 | SEC. 2. REGULATING OWNERSHIP OF SKILLED NURSING |
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| 2 | FACILITIES AND NURSING FACILITIES. |
| 3 | (a) REQUIREMENT TO SUBMIT TIMELY DISCLO- |
| 4 | SURES TO ADMIT NEW RESIDENTS OF SKILLED NURSING |
| 5 | Facilities and Nursing Facilities.—Section 1124 of |
| 6 | the Social Security Act (42 U.S.C. 1320a-3) is amended |
| 7 | by adding at the end the following new subsection: |
| 8 | "(d) Suspension of Certain Payments for Cer- |
| 9 | TAIN ENTITIES THAT FAIL TO SUBMIT TIMELY OWNER- |
| 10 | SHIP DISCLOSURES.— |
| 11 | "(1) IN GENERAL.—In the case of a covered |
| 12 | nursing facility that fails to submit specified infor- |
| 13 | mation to the Secretary by the date that is 30 days |
| 14 | after the date that such information is required to |
| 15 | be submitted pursuant to regulations or contract |
| 16 | provisions described in subsection (a)(1) (or, in the |
| 17 | case of a party with an ownership interest in such |
| 18 | facility that fails to submit information to the Sec- |
| 19 | retary in accordance with paragraph (3))— |
| 20 | "(A) the Secretary shall suspend payment |
| 21 | under title XVIII with respect to items and |
| 22 | services furnished to a specified resident during |
| 23 | the applicable payment suspension period; and |
| 24 | "(B) the Secretary shall suspend payment |
| 25 | under title XIX for medical assistance con- |

sisting of items and services furnished by such facility to such a resident during such period.

"(2) Quality review.—

"(A) IN GENERAL.—The Secretary shall, with respect to each covered nursing facility, on a periodic basis, conduct a review of the quality of care furnished by each such facility using information reported by such a facility as part of a survey conducted under section 1819(g) or 1919(g) or as part of the minimum data set described in section 1819(f)(6) or 1919(f)(6). For purposes of conducting such reviews, the Secretary shall establish quality metrics relating to such information to evaluate each such facility.

"(B) QUALITY METRICS.—

"(i) IN GENERAL.—For purposes of subparagraph (A), the quality metrics described in this subparagraph are quality metrics specified by the Secretary, taking into account input from the Data Liaison Team established under section 2(c) of the LINHQ Act, that may be used to evaluate the information described in subparagraph (A). Such metrics shall include a metric

with respect to the average number of direct care hours furnished to residents.

"(ii) Specification.—The Secretary shall publish on a public website each quality measure specified under this subparagraph at least 180 days prior to such quality metric being used in a quality review under this paragraph, except that, with respect to such reviews beginning during the 1-year period beginning on the date of the enactment of this subsection, the Secretary may use any such metric that the Secretary publishes on such a website at least 14 days prior to the beginning of such review.

"(C) ESTABLISHMENT OF STANDARDS.—
The Secretary shall specify standards with respect to quality measures described in subparagraph (B), taking into account input from the Data Liaison Team so described. Such standards shall include, with respect to the metric relating to the average number of direct care hours furnished to residents, a standard of at least 4.1 direct care hours furnished per resident per day.

| 1 | "(D) NOTIFICATION AND PUBLICATION OF |
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| 2 | FACILITIES FALLING BELOW STANDARDS.—If |
| 3 | the Secretary determines that a covered nursing |
| 4 | facility has failed to meet a standard estab- |
| 5 | lished under subparagraph (C) with respect to |
| 6 | a quality measure described in subparagraph |
| 7 | (B) pursuant to a review conducted under this |
| 8 | paragraph, the Secretary shall— |
| 9 | "(i) notify such facility of such deter- |
| 10 | mination; |
| 11 | "(ii) publish the name of such facility |
| 12 | on the Care Compare website (or a suc- |
| 13 | cessor website) described in section 1819(i) |
| 14 | with an explanation that such facility has |
| 15 | failed to meet such standard; and |
| 16 | "(iii) suspend payment under title |
| 17 | XVIII to such facility, and payment under |
| 18 | title XIX for medical assistance furnished |
| 19 | by such facility, until such facility dem- |
| 20 | onstrates that such facility has met such |
| 21 | standard. |
| 22 | "(3) Submission of third-party informa- |
| 23 | TION.—The Secretary shall establish a process |
| 24 | under which, with respect to a covered nursing facil- |
| 25 | ity, any party that has an ownership interest in such |

| 1 | facility and that also has an ownership interest in an |
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| 2 | entity that contracts with such facility to provide |
| 3 | any service to such facility submits to the Secretary |
| 4 | the following information: |
| 5 | "(A) A balance sheet detailing the assets, |
| 6 | liabilities, and net worth of the entity. |
| 7 | "(B) A statement of income, expenses, and |
| 8 | operating surplus or deficit. |
| 9 | "(C) A statement of cashflows, including |
| 10 | ongoing and new capital expenditures and de- |
| 11 | preciation. |
| 12 | "(4) Submission of additional info by fa- |
| 13 | CILITIES.—The Secretary shall require a covered |
| 14 | nursing facility, as part of the information submitted |
| 15 | under subsection (a)(1), to provide to the Secretary |
| 16 | a detailed document outlining a visual representation |
| 17 | of the facility's structure that includes both of the |
| 18 | following: |
| 19 | "(A) Any entity in which any party that |
| 20 | has an ownership or control interest in the cov- |
| 21 | ered nursing facility and that also has an own- |
| 22 | ership interest or control interest of 5 percent |
| 23 | or more in such entity that provides any serv- |
| 24 | ice, facility, or supply to such covered nursing |

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facility.

ices to such facility or to facilities that are operated, conducted, owned, managed, or maintained by the organization, including management companies and property companies, and that are paid more than \$200,000 by such facility.

"(5) Definitions.—In this subsection:

"(A) APPLICABLE PAYMENT SUSPENSION
PERIOD.—The term 'applicable payment suspension period' means, with respect to specified information required to be submitted by a covered nursing facility pursuant to regulations or contract provisions described in subsection (a)(1) (or with respect to third-party information required to be submitted by a party with an ownership interest in such facility), the period beginning on the day that is 30 days after the date that such information is required to be so submitted by such facility (or party) and ending on the date that is 5 days after such facility (or party) submits such information.

"(B) COVERED NURSING FACILITY.—The term 'covered nursing facility' means a skilled nursing facility (as defined in section

| 1 | 1819(a)(1)) or a nursing facility (as defined in |
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| 2 | section 1919(a)(1)). |
| 3 | "(C) Specified information.—The term |
| 4 | 'specified information' means any information |
| 5 | required to be submitted under subsection |
| 6 | (a)(1). |
| 7 | "(D) Specified resident.—The term |
| 8 | 'specified resident' means a resident of a cov- |
| 9 | ered nursing facility who is admitted to such fa- |
| 10 | cility during an applicable payment suspension |
| 11 | period with respect to such facility. |
| 12 | "(E) OWNERSHIP INTEREST.—The term |
| 13 | 'ownership interest' means a direct or indirect |
| 14 | interest of at least 5 percent.". |
| 15 | (b) Requiring Annual Reporting for Dis- |
| 16 | CLOSING ENTITIES.—Section 1124(c)(3)(A) of the Social |
| 17 | Security Act (42 U.S.C. 1320a-3(c)(3)(A)) is amended by |
| 18 | adding at the end the following new sentence: "The Sec- |
| 19 | retary shall, not later than 90 days after the date of the |
| 20 | enactment of this sentence, amend such regulations to |
| 21 | provide that such information is reported not less fre- |
| 22 | quently than annually.". |
| 23 | (e) Increasing Oversight of Facilities.— |
| 24 | (1) Data liaison team.— |

| 1 | (A) In General.—Not later than 180 |
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| 2 | days after the date of the enactment of this |
| 3 | Act, the Secretary of Health and Human Serv- |
| 4 | ices (in this subsection referred to as the "Sec- |
| 5 | retary") shall establish a task force (in this |
| 6 | paragraph, referred to as the "Data Liaison |
| 7 | Team") to carry out the activities described in |
| 8 | subparagraph (B). |
| 9 | (B) Activities described.—For pur- |
| 10 | poses of subparagraph (A), the activities de- |
| 11 | scribed in this subparagraph are— |
| 12 | (i) reviewing information submitted |
| 13 | under section 1124 of the Social Security |
| 14 | Act (42 U.S.C. 1320a-3) to identify any |
| 15 | common ownership patterns with respect |
| 16 | to skilled nursing facilities' (as defined in |
| 17 | section 1819(a)(1) of such Act (42 U.S.C. |
| 18 | 1395i-3(a)(1))) and nursing facilities' (as |
| 19 | defined in section 1919(a)(1) of such Act |
| 20 | (42 U.S.C. 1396r(a)(1))) that— |
| 21 | (I) are at least 30 days delin- |
| 22 | quent in supplying the ownership in- |
| 23 | formation required pursuant to sec- |
| 24 | tion $1124(a)(1)$ of such Act (42) |
| 25 | U.S.C. 1320a-3(a)(1)): |

| 1 | (II) in the preceding quarterly |
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| 2 | reporting period, failed to meet a pay- |
| 3 | roll based journal level of 4.1 hours of |
| 4 | direct resident care hours (including |
| 5 | registered nurse, licensed practical |
| 6 | nurse, and nursing assistant or cer- |
| 7 | tified nursing assistant care) per resi- |
| 8 | dent per day; or |
| 9 | (III) in the preceding year of re- |
| 10 | porting, failed to meet any quality |
| 11 | standard established by the Secretary |
| 12 | under subsection (d) of such section |
| 13 | or established by the Secretary or a |
| 14 | State with respect to surveys con- |
| 15 | ducted under section 1819(g) or |
| 16 | 1919(g) of such Act (42 U.S.C. |
| 17 | 1395i–3(g); 42 U.S.C. 1396r(g)); |
| 18 | (ii) assessing potential misuse of pay- |
| 19 | ments under titles XVIII and XIX of such |
| 20 | Act (42 U.S.C. 1395 et seq.; 1396 et seq.) |
| 21 | through review of data collected by the |
| 22 | Treasury Department, facility organization |
| 23 | charts, and cost reports submitted under |
| 24 | such title XVIII; |

| 1 | (iii) on a monthly basis, reporting any |
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| 2 | disclosing entities (as defined for purposes |
| 3 | of section 1124 of such Act (42 U.S.C. |
| 4 | 1320a-3)) with common ownership identi- |
| 5 | fied pursuant to clause (i), or with respect |
| 6 | to which the Team has found a potential |
| 7 | misuse of payments pursuant to clause (ii), |
| 8 | to the Interagency Board, the Office of In- |
| 9 | spector General of the Department of |
| 10 | Health and Human Services, and the De- |
| 11 | partment of Justice; |
| 12 | (iv) regularly reviewing skilled nursing |
| 13 | facilities and nursing facilities with a one- |
| 14 | star rating in health inspections or staffing |
| 15 | on the Care Compare website (or a suc- |
| 16 | cessor website) described in section 1819(i) |
| 17 | of such Act (42 U.S.C. 1395i-3(i)), as well |
| 18 | as such facilities that are ranked among |
| 19 | the lowest 20 percent of facilities on such |
| 20 | website with respect to quality; and |
| 21 | (v) at the discretion of the Data Liai- |
| 22 | son Team, requiring skilled nursing facili- |
| 23 | ties and nursing facilities to submit to the |
| 24 | Team information on whether such facili- |

ties—

| 1 | (I) do business (including busi- |
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| 2 | ness relating to laundry services, |
| 3 | staffing agencies, food and beverage |
| 4 | services, medical supplies, or con- |
| 5 | sulting) with any other entity (includ- |
| 6 | ing a specification of such other enti- |
| 7 | ty); |
| 8 | (II) lease their building or prop- |
| 9 | erty from another entity (including a |
| 10 | specification of such other entity); or |
| 11 | (III) share an individual who has |
| 12 | directly or indirectly (as determined |
| 13 | by the Secretary pursuant to a notice |
| 14 | and comment rulemaking) any owner- |
| 15 | ship interest of 5 percent or more in |
| 16 | an entity described in subclause (II) |
| 17 | and the skilled nursing facility or |
| 18 | nursing facility. |
| 19 | (C) Provision of Information.— |
| 20 | (i) Treasury information.—For |
| 21 | purposes of subparagraph (B)(ii), the Sec- |
| 22 | retary of the Treasury shall furnish to the |
| 23 | Data Liaison Team such information as |
| 24 | such Team may request. |

| 1 | (ii) Facility Information.—For |
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| 2 | purposes of subparagraph (B)(v), a skilled |
| 3 | nursing facility or nursing facility shall |
| 4 | submit to the Data Liaison Team such in- |
| 5 | formation as may be requested by the |
| 6 | Team. Any failure to submit such informa- |
| 7 | tion shall be deemed to constitute a viola- |
| 8 | tion of section 1124(a)(1) of such Act (42 |
| 9 | U.S.C. 1320a-3(a)(1)). |
| 10 | (D) Composition.— |
| 11 | (i) In General.—The Data Liaison |
| 12 | Team shall consist of— |
| 13 | (I) the Administrator of the Cen- |
| 14 | ters for Medicare & Medicaid Services |
| 15 | of the Department of Health and |
| 16 | Human Services (or designee); and |
| 17 | (II) any other employees of the |
| 18 | agency specified in subclause (I) (as |
| 19 | determined appropriate by the Sec- |
| 20 | retary). |
| 21 | (ii) Manager.—An employee of the |
| 22 | Centers for Medicare & Medicaid Services |
| 23 | of the Department of Health and Human |
| 24 | Services shall manage the Data Liaison |
| 25 | Team. |

| 1 | (2) Interagency board.— |
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| 2 | (A) IN GENERAL.—Not later than 180 |
| 3 | days after the date of the enactment of this |
| 4 | Act, the Secretary of Health and Human Serv- |
| 5 | ices shall establish a task force (in this para- |
| 6 | graph, referred to as the "Interagency Board") |
| 7 | to carry out the activities described in subpara- |
| 8 | graph (B). |
| 9 | (B) Activities described.—For pur- |
| 10 | poses of subparagraph (A), the activities de- |
| 11 | scribed in this subparagraph are— |
| 12 | (i) reviewing the list of disclosing enti- |
| 13 | ties reported pursuant to paragraph |
| 14 | (1)(B)(iii) to determine which entities to |
| 15 | refer to the Office of Inspector General of |
| 16 | the Department of Health and Human |
| 17 | Services and the Department of Justice for |
| 18 | further investigation; |
| 19 | (ii) reporting any such referrals to the |
| 20 | Data Liaison Team, and the reasoning for |
| 21 | any such referrals, not later than 7 days |
| 22 | after such a referral is made; and |
| 23 | (iii) on an biannual basis, submitting |
| 24 | to Congress a report on the findings made |
| 25 | by and results from any referrals made by |

| 1 | the Interagency Board, including any rea- |
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| 2 | son for not pursuing action on referrals in |
| 3 | the event that action was not taken (if the |
| 4 | Interagency Board has been informed of |
| 5 | such reason). |
| 6 | (C) Composition.— |
| 7 | (i) IN GENERAL.—The Interagency |
| 8 | Board shall consist of— |
| 9 | (I) the Administrator of Centers |
| 10 | for Medicare & Medicaid Services of |
| 11 | the Department of Health and |
| 12 | Human Services (or designee); |
| 13 | (II) the Inspector General of the |
| 14 | Office of the Inspector General of the |
| 15 | Department of Health and Human |
| 16 | Services (or designee); |
| 17 | (III) the Attorney General of the |
| 18 | Department of Justice (or designee); |
| 19 | and |
| 20 | (IV) any other employees of the |
| 21 | agencies specified in subclauses (I) |
| 22 | through (III) (as determined appro- |
| 23 | priate by the Secretary of Health and |
| 24 | Human Services). |

| 1 | (ii) Chair.—An employee of the Of- |
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| 2 | fice of Inspector General of the Depart- |
| 3 | ment of Health and Human Services shall |
| 4 | chair the Interagency Board. |
| 5 | SEC. 3. FUNDING FOR NATIONAL DEMONSTRATION |
| 6 | PROJECTS ON CULTURE CHANGE AND USE |
| 7 | OF INFORMATION TECHNOLOGY IN NURSING |
| 8 | HOMES. |
| 9 | Section 6114 of the Patient Protection and Afford- |
| 10 | able Care Act (42 U.S.C. 1395i-3 note) is amended— |
| 11 | (1) in subsection (a), by adding at the end the |
| 12 | following new sentence: "Beginning in fiscal year |
| 13 | 2023, the Secretary shall implement 2 additional |
| 14 | demonstration projects, split in accordance with the |
| 15 | previous sentence."; |
| 16 | (2) in subsection (b)— |
| 17 | (A) in paragraph (1), by adding at the end |
| 18 | the following new sentence: "For the carrying |
| 19 | out of the implementation of demonstration |
| 20 | projects beginning in fiscal year 2023, the Sec- |
| 21 | retary shall award grants (in a number deter- |
| 22 | mined appropriate) in accordance with the pro- |
| 23 | visions of this subsection."; and |
| 24 | (B) by adding at the end the following new |
| 25 | paragraph: |

1 "(3) Requirement for one of the re-2 NEWED DEMONSTRATION PROJECTS.—With respect 3 to the grants which are awarded under 1 of the 2 4 demonstration projects which is implemented pursu-5 ant to the second sentence of subsection (a), all of 6 the grants which are so awarded shall be awarded to 7 skilled nursing facilities and nursing facilities which 8 have a high proportion of residents receiving medical 9 assistance under title XIX of the Social Security Act 10 for nursing facility services."; 11 (3) in subsection (c)— 12

- (A) in paragraph (1), by striking "The demonstration projects" and inserting "Subject to paragraph (3), the demonstration projects"; and
- (B) by adding at the end the following new paragraph:
- "(3) IMPLEMENTATION OF DEMONSTRATION PROJECTS.—The demonstration projects described in the second sentence of subsection (a) shall be implemented for a period not to exceed 5 years.";
- (4) in subsection (d), by adding at the end the following new paragraph:
- 24 "(4) CULTURE CHANGE.—The term 'culture 25 change' means, with respect to a skilled nursing fa-

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cility or a nursing facility carrying out a demonstration project under this section, the process of promoting person-centered care and person-centered work culture at such facility."; and

(5) in subsection (e), by adding at the end the following new sentence: "With respect to the implementation of the demonstration projects pursuant to the second sentence of subsection (a), there are authorized to be appropriated \$50,000,000 to carry out the demonstration project relating to culture change and \$30,000,000 to carry out the demonstration project relating to information technology for the period of fiscal years 2023 through 2027.".

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