# H. R. 2624

To amend title 49, United States Code, to establish a program to track potential sources of airborne debris to prevent the collision of aircraft with such debris, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

APRIL 16, 2021

Mr. Graves of Louisiana (for himself and Mr. Larsen of Washington) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

# A BILL

To amend title 49, United States Code, to establish a program to track potential sources of airborne debris to prevent the collision of aircraft with such debris, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Aerospace Debris Safe-
- 5 ty Act".

#### 1 SEC. 2. AIRBORNE DEBRIS COLLISION AVOIDANCE.

1	SEC. 2. MILDOUNE DEDITIS COLLISION AVOIDANCE.
2	(a) In General.—Chapter 447 of title 49, United
3	States Code, is amended by adding at the end the fol-
4	lowing:
5	"§ 44744. Airborne debris collision avoidance
6	"(a) In General.—The Secretary of Transpor-
7	tation, in coordination with the Administrator of the Fed-
8	eral Aviation Administration, shall—
9	"(1) establish a program to track objects that
10	are potential sources of covered airborne debris;
11	"(2) establish a database containing data and
12	information on such objects;
13	"(3) utilize existing tools and methods, includ-
14	ing communication with the owners or operators of
15	such objects, to determine on an ongoing basis the
16	likelihood and the circumstances, including the time
17	and location, under which such objects may reenter
18	the Earth's atmosphere in a controlled or uncon-
19	trolled manner;
20	"(4) assess the potential of a reentry of each
21	such object to create covered airborne debris and the
22	risk such debris may pose to aircraft or individuals
23	and property on the ground; and
24	"(5) establish a system, in consultation with the
25	Chief Operating Officer for the air traffic control

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system, by which—

1	"(A) airspace may be identified for pos-
2	sible control or restrictions when risks are
3	present due to the presence or expected pres-
4	ence of covered airborne debris; and
5	"(B) aircraft at risk of being impacted by
6	covered airborne debris can be expeditiously no-
7	tified and redirected.
8	"(b) Tracking Program.—In establishing the pro-
9	gram under subsection (a)(1), the Secretary may—
10	"(1) acquire or establish facilities and equip-
11	ment to directly track objects that are potential
12	sources of covered airborne debris; and
13	"(2) contract for, or utilize reliable sources of,
14	data and information relating to such objects from
15	other Federal agencies or any eligible entity, includ-
16	ing by using the authority provided in section
17	106(1)(6).
18	"(c) Data and Information Agreements.—
19	"(1) Federal agreement.—Prior to receiving
20	data and information from a Federal agency under
21	subsection (b)(2), or using such data and informa-
22	tion for any purpose under this section, the Sec-
23	retary shall enter into an agreement with the head
24	of such Federal agency that—

1	"(A) details the purposes for which the
2	Secretary is authorized to use such data and in-
3	formation;
4	"(B) describes the conditions under which
5	data and information may not be released, in-
6	cluding a list of eligible entities or categories of
7	eligible entities that are not permitted to receive
8	such data and information;
9	"(C) ensures that such data or information
10	is safety-related and unclassified;
11	"(D) designates the Secretary as the sole
12	or primary Federal distributor of such data and
13	information to an eligible entity; and
14	"(E) contains any other condition or re-
15	striction as the Secretary and the head of such
16	Federal agency consider appropriate.
17	"(2) Exceptions.—
18	"(A) IN GENERAL.—The Secretary may
19	not enter into an agreement with the head of a
20	Federal agency under this subsection that re-
21	stricts the ability of the Secretary to provide
22	the minimum data and information necessary to
23	an eligible entity to effectively provide services

described under subsection (d).

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"(B) CLASSIFIED DATA OR INFORMATION.—If the Secretary and the head of a Federal agency determine that the sharing of classified data or information from such Federal agency under subsection (b)(2) is necessary or otherwise appropriate, the Secretary and the head of the Federal agency shall include in an agreement under this subsection any procedures and policies that are necessary to manage the use of such classified data or information without compromising the national security interests of the United States.

"(3) Non-federal agreement.—Prior to receiving data and information from an eligible entity under subsection (b)(2), or using such data and information for any purpose under this section, the Secretary shall enter into an agreement with the eligible entity governing the management and dissemination of such data and information. Such agreement may contain such conditions or restrictions as the Secretary considers appropriate.

#### "(4) Disclosure.—

"(A) IN GENERAL.—Pursuant to section 552(b)(3)(B) of title 5, the Secretary may not disclose to the public any data or information

received pursuant an agreement under this subsection.

"(B) EXCEPTION.—The Secretary may disclose data or information under this section that qualifies for an exemption under section 552(b)(4) of title 5, or is designated as confidential by the person or head of the Federal agency providing the data or information, only if the Secretary decides withholding the data or information is contrary to the public or national interest.

"(C) RULE OF CONSTRUCTION.—Nothing in this paragraph shall be construed to prohibit the Secretary from using or releasing such data and information pursuant to the terms of an agreement under this subsection.

## "(d) SAFETY OF AIRSPACE AND AIRCRAFT.—

"(1) UNITED STATES AIRSPACE.—The Secretary shall provide the service described under subsection (a)(5) to aircraft operating in United States airspace or airspace assigned to the United States at no charge.

"(2) FOREIGN AGREEMENTS.—The Secretary may enter into an agreement with a foreign air navigation service provider for the Secretary to provide

1	the services described in subsection (a)(5)(B) to the
2	foreign air navigation service provider, provided that
3	the foreign air navigation service provider—
4	"(A) remunerates the Secretary at a rate
5	that is reasonably related to the cost of pro-
6	viding such services, as determined by the Sec-
7	retary; and
8	"(B) agrees to indemnify and hold the
9	United States Government harmless from any
10	claim related to the provision of such services
11	and any related action or omission.
12	"(e) Other Uses of Data and Information;
13	OTHER SERVICES.—
14	"(1) Authority.—The Secretary, in coordina-
15	tion with appropriate entities within the Department
16	of Transportation and in consultation with the heads
17	of other relevant Federal agencies—
18	"(A) shall carry out a program to improve
19	the collection, processing, and dissemination of
20	space situational awareness data and informa-
21	tion (including information contained in the
22	database established under subsection $(a)(2)$
23	and to provide services relating to such data
	and to provide services relating to such data

1	"(B) subject to paragraph (2), may pro-
2	vide such data, information, and services to an
3	eligible entity; and
4	"(C) may obtain such data, information,
5	and services from an eligible entity.
6	"(2) Type of information provided.—
7	"(A) In general.—Data and information
8	provided to an eligible entity under paragraph
9	(1)(B) shall be safety-related and unclassified.
10	"(B) Interests of the united
11	STATES.—The Secretary, in consultation with
12	the head of a Federal agency with which the
13	Secretary has entered into an agreement under
14	subsection (c), shall develop a policy to deter-
15	mine the type of information that may be pro-
16	vided under paragraph (1) without compro-
17	mising the national security interests of the
18	United States.
19	"(3) Public services.—
20	"(A) IN GENERAL.—The Secretary shall
21	designate a basic level of data, information, and
22	services described in paragraph (1) to be pro-
23	vided at no charge to an eligible entity and pub-
24	lic services to be provided at no charge, includ-

ing—

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1	"(i) a public catalog of objects that
2	are potential sources of covered airborne
3	debris and other tracked space objects;
4	"(ii) emergency conjunction notifica-
5	tions for objects described in clause (i);
6	and
7	"(iii) any other data, information, or
8	services (excluding services that may be
9	provided pursuant to an agreement under
10	subsection (d)(2)) that the Secretary con-
11	siders—
12	"(I) necessary for safety; or
13	"(II) appropriate.
14	"(B) Limitation.—The Secretary may
15	not provide data, information, or services under
16	subparagraph (A)(iii)(II) that compete with
17	products offered by United States commercial
18	entities.
19	"(4) Advanced services.—The Secretary
20	may undertake activities to promote the creation and
21	provision of more advanced levels of data, informa-
22	tion, and services described in paragraph (1) to fos-
23	ter the public and private enhancement of transpor-
24	tation safety.

- 1 "(5) PROCEDURES.—The Secretary shall estab-2 lish procedures by which the authority under this
- 3 subsection shall be carried out.
- 4 "(6) Immunity.—The United States, any agen-5 cies and instrumentalities thereof, and any individ-6 uals, firms, corporations, and other persons acting 7 for the United States, shall be immune from any suit in any court for any cause of action arising 8 9 from the provision or receipt data, information, or 10 services described in paragraph (1) whether or not 11 provided in accordance with this section, or any re-12 lated action or omission.
- 13 "(f) Non-Delegation.—Except as provided in sub-
- 14 section (e)(5), the authority under this section may only
- 15 be delegated by the Secretary of Transportation to an offi-
- 16 cer or employee of the Department of Transportation, in-
- 17 cluding the Federal Aviation Administration.
- 18 "(g) Funding.—Out of amounts made available
- 19 under section 106(k)(2)(D) of title 49, United States
- 20 Code, \$15,000,000 for each of fiscal years 2022 and 2023
- 21 may be expended by the Secretary to carry out this sec-
- 22 tion.
- 23 "(h) Definitions.—In this section:

1	"(1) COVERED AIRBORNE DEBRIS.—The term
2	'covered airborne debris' means any human-made
3	object that—
4	"(A) was previously in Earth orbit;
5	"(B) is in the atmosphere;
6	"(C) is uncontrolled; and
7	"(D) poses a potential risk to the safe
8	flight of civil aircraft in air commerce.
9	"(2) ELIGIBLE ENTITY.—The term 'eligible en-
10	tity' means any non-Federal entity, including any of
11	the following:
12	"(A) A State.
13	"(B) A political subdivision of a State.
14	"(C) A United States commercial entity.
15	"(D) The government of a foreign country.
16	"(E) A foreign commercial entity.".
17	(b) Clerical Amendment.—The analysis for chap-
18	ter 447 of title 49, United States Code, is amended by
19	adding at the end the following:

"44744. Airborne debris collision avoidance.".

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