117TH CONGRESS 2D SESSION

H. R. 7503

To amend the Internal Revenue Code of 1986 to promote new business innovation, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 14, 2022

Mr. Buchanan (for himself, Mr. Kelly of Pennsylvania, and Mr. Wenstrup) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to promote new business innovation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "American Innovation
- 5 Act of 2022".
- 6 SEC. 2. SIMPLIFICATION AND EXPANSION OF DEDUCTION
- 7 FOR START-UP AND ORGANIZATIONAL EX-
- 8 PENDITURES.
- 9 (a) IN GENERAL.—Section 195 of the Internal Rev-
- 10 enue Code of 1986 is amended by redesignating sub-

1	sections (c) and (d) as subsections (d) and (e), respec-
2	tively, and by striking all that precedes subsection (d) (as
3	so redesignated) and inserting the following:
4	"SEC. 195. START-UP AND ORGANIZATIONAL EXPENDI-
5	TURES.
6	"(a) Capitalization of Expenditures.—Except
7	as otherwise provided in this section, no deduction shall
8	be allowed for start-up or organizational expenditures.
9	"(b) Election To Deduct.—
10	"(1) IN GENERAL.—If a taxpayer elects the ap-
11	plication of this subsection with respect to any active
12	trade or business—
13	"(A) the taxpayer shall be allowed a deduc-
14	tion for the taxable year in which such active
15	trade or business begins in an amount equal to
16	the lesser of—
17	"(i) the aggregate amount of start-up
18	and organizational expenditures paid or in-
19	curred in connection with such active trade
20	or business, or
21	"(ii) \$20,000, reduced (but not below
22	zero) by the amount by which such aggre-
23	gate amount exceeds \$120,000, and
24	"(B) the remainder of such start-up and
25	organizational expenditures shall be charged to

capital account and allowed as an amortization
deduction determined by amortizing such expenditures ratably over the 180-month period
beginning with the month in which the active
trade or business begins.

- "(2) APPLICATION TO ORGANIZATIONAL EX-PENDITURES.—In the case of organizational expenditures with respect to any corporation or partnership, the active trade or business referred to in paragraph (1) means the first active trade or business carried on by such corporation or partnership.
- "(3) Inflation adjustment.—In the case of any taxable year beginning after December 31, 2021, the \$20,000 and \$120,000 amounts in paragraph (1)(A)(ii) shall each be increased by an amount equal to—
 - "(A) such dollar amount, multiplied by
- "(B) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year in which the taxable year begins, determined by substituting 'calendar year 2020' for 'calendar year 2016' in subparagraph (A)(ii) thereof.

- 1 If any amount as increased under the preceding sen-
- tence is not a multiple of \$1,000, such amount shall
- 3 be rounded to the nearest multiple of \$1,000.
- 4 "(c) Allowance of Deduction Upon Liquida-
- 5 TION OR DISPOSITION.—
- "(1) Liquidation of Partnership or cor-6 7 PORATION.—If any partnership or corporation is 8 completely liquidated by the taxpayer, any start-up 9 or organizational expenditures paid or incurred in 10 connection with such partnership or corporation 11 which were not allowed as a deduction by reason of 12 this section may be deducted to the extent allowable 13 under section 165.
 - "(2) DISPOSITION OF TRADE OR BUSINESS.—If any trade or business is completely disposed of or discontinued by the taxpayer, any start-up expenditures paid or incurred in connection with such trade or business which were not allowed as a deduction by reason of this section (and not taken into account in connection with a liquidation to which paragraph (1) applies) may be deducted to the extent allowable under section 165. For purposes of this paragraph, in the case of any deduction allowed under subsection (b)(1) with respect to both start-up and organizational expenditures, the amount treated as so

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1	allowed with respect to start-up expenditures shall
2	bear the same ratio to such deduction as the start-
3	up expenditures taken into account in determining
4	such deduction bears to the aggregate of the start-
5	up and organizational expenditures so taken into ac-
6	count.".
7	(b) Organizational Expenditures.—Section
8	195(d) of such Code, as redesignated by subsection (a),
9	is amended by adding at the end the following new para-
10	graphs:
11	"(3) Organizational expenditures.—The
12	term 'organizational expenditures' means any ex-
13	penditure which—
14	"(A) is incident to the creation of a cor-
15	poration or a partnership,
16	"(B) is chargeable to capital account, and
17	"(C) is of a character which, if expended
18	incident to the creation of a corporation or a
19	partnership having an ascertainable life, would
20	be amortizable over such life.
21	"(4) Application to certain disregarded
22	ENTITIES.—In the case of any entity with a single
23	owner that is disregarded as an entity separate from
24	its owner, this section shall be applied in the same
25	manner as if such entity were a corporation.".

1	(c) Election.—Section 195(e)(2) of such Code, as
2	redesignated by subsection (a), is amended to read as fol-
3	lows:
4	"(2) Partnerships and 8 corporations.—In
5	the case of any partnership or S corporation, the
6	election under subsection (b) shall be made (and this
7	section shall be applied) at the entity level.".
8	(d) Conforming Amendments.—
9	(1)(A) Part VIII of subchapter B of chapter 1
10	is amended by striking section 248 of such Code
11	(and by striking the item relating to such section in
12	the table of sections of such part).
13	(B) Section $170(b)(2)(D)(ii)$ of such Code is
14	amended by striking "(except section 248)".
15	(C) Section 312(n)(3) of such Code is amended
16	by striking "Sections 173 and 248" and inserting
17	"Sections 173 and 195".
18	(D) Section 535(b)(3) of such Code is amended
19	by striking "(except section 248)".
20	(E) Section 545(b)(3) of such Code is amended
21	by striking "(except section 248)".
22	(F) Section 545(b)(4) of such Code is amended
23	by striking "(except section 248)".
24	(G) Section $834(c)(7)$ of such Code is amended
25	by striking "(except section 248)".

- 1 (H) Section 852(b)(2)(C) of such Code is 2 amended by striking "(except section 248)". 3 (I) Section 857(b)(2)(A) of such Code is
 - (I) Section 857(b)(2)(A) of such Code is amended by striking "(except section 248)".
- 5 (J) Section 1363(b) of such Code is amended 6 by adding "and" at the end of paragraph (2), by 7 striking paragraph (3), and by redesignating para-8 graph (4) as paragraph (3).
- 9 (K) Section 1375(b)(1)(B)(i) of such Code is 10 amended by striking "(other than the deduction al-11 lowed by section 248, relating to organization ex-12 penditures)".
- 13 (2)(A) Section 709 of such Code is amended to 14 read as follows:

15 "SEC. 709. TREATMENT OF SYNDICATION FEES.

- "No deduction shall be allowed under this chapter to a partnership or to any partner of the partnership for any amounts paid or incurred to promote the sale of (or to sell) an interest in the partnership.".
- 20 (B) The item relating to section 709 in the 21 table of sections for part I of subchapter K of chap-22 ter 1 of such Code is amended to read as follows: "Sec. 709. Treatment of syndication fees.".
- 23 (3) Section 1202(e)(2)(A) of such Code is 24 amended by striking "section 195(c)(1)(A)" and in-25 serting "section 195(d)(1)(A)".

1	(4) The item relating to section 195 in the table
2	of contents of part VI of subchapter B of chapter 1
3	of such Code is amended to read as follows:
	"Sec. 195. Start-up and organizational expenditures.".
4	(e) Effective Date.—The amendments made by
5	this section shall apply to expenditures paid or incurred
6	in connection with active trades or businesses which begin
7	in taxable years beginning after December 31, 2021.
8	SEC. 3. PRESERVATION OF START-UP NET OPERATING
9	LOSSES AND TAX CREDITS AFTER OWNER-
10	SHIP CHANGE.
11	(a) Application to Net Operating Losses.—
12	Section 382(d) of the Internal Revenue Code of 1986 is
13	amended by adding at the end the following new para-
14	graph:
15	"(4) Exception for start-up losses.—
16	"(A) IN GENERAL.—In the case of any net
17	operating loss carryforward described in para-
18	graph (1)(A) which arose in a start-up period
19	taxable year, the amount of such net operating
20	loss carryforward otherwise taken into account
21	under such paragraph shall be reduced by the
22	net start-up loss determined with respect to the
23	trade or business referred to in subparagraph
24	(B)(i) for such start-up period taxable year.

1	"(B) Start-up period taxable year.—
2	The term 'start-up period taxable year' mean
3	any taxable year of the old loss corporation
4	which—
5	"(i) begins before the close of the 3
6	year period beginning on the date on which
7	any trade or business of such corporation
8	begins as an active trade or business (a
9	determined under section 195(d)(2) with
10	out regard to subparagraph (B) thereof)
11	and
12	"(ii) ends after May 31, 2022.
13	"(C) Net start-up loss.—
14	"(i) In GENERAL.—The term 'ne
15	start-up loss' means, with respect to an
16	trade or business referred to in subpara
17	graph (B)(i) for any start-up period tax
18	able year, the amount which bears th
19	same ratio (but not greater than 1) to th
20	net operating loss carryforward which
21	arose in such start-up period taxable yea
22	as—
23	"(I) the net operating loss (i
24	any) which would have been deter
25	mined for such start-up period taxabl

1	year if only items of income, gain, de-
2	duction, and loss properly allocable to
3	such trade or business were taken into
4	account, bears to
5	"(II) the amount of the net oper-
6	ating loss determined for such start-
7	up period taxable year.
8	"(ii) Special rule for last tax-
9	ABLE YEAR IN START-UP PERIOD.—In the
10	case of any start-up period taxable year
11	which ends after the close of the 3-year pe-
12	riod described in subparagraph (B)(i) with
13	respect to any trade or business, the net
14	start-up loss with respect to such trade or
15	business for such start-up period taxable
16	year shall be the same proportion of such
17	loss (determined without regard to this
18	clause) as the proportion of such start-up
19	period taxable year which is on or before
20	the last day of such period.
21	"(D) Application to net operating
22	LOSS ARISING IN YEAR OF OWNERSHIP
23	CHANGE.—Subparagraph (A) shall apply to any
24	net operating loss described in paragraph
25	(1)(B) in the same manner as such subpara-

1	graph applies to net operating loss
2	carryforwards described in paragraph (1)(A),
3	but by only taking into account the amount of
4	such net operating loss (and the amount of the
5	net start-up loss) which is allocable under para-
6	graph (1)(B) to the period described in such
7	paragraph. Proper adjustment in the allocation
8	of the net start-up loss under the preceding
9	sentence shall be made in the case of a taxable
10	year to which subparagraph (C)(ii) applies.
11	"(E) APPLICATION TO TAXABLE YEARS
12	WHICH ARE START-UP PERIOD TAXABLE YEARS
13	WITH RESPECT TO MORE THAN 1 TRADE OR
14	BUSINESS.—In the case of any net operating
15	loss carryforward which arose in a taxable year
16	which is a start-up period taxable year with re-
17	spect to more than 1 trade or business—
18	"(i) this paragraph shall be applied
19	separately with respect to each such trade
20	or business, and
21	"(ii) the aggregate reductions under
22	subparagraph (A) shall not exceed such net
23	operating loss carryforward.
24	"(F) Continuity of business require-
25	MENT.—If the new loss corporation does not

1	continue the trade or business referred to in
2	subparagraph (B)(i) at all times during the 2-
3	year period beginning on the change date, this
4	paragraph shall not apply with respect to such
5	trade or business.
6	"(G) CERTAIN TITLE 11 OR SIMILAR
7	CASES.—
8	"(i) Multiple ownership
9	CHANGES.—In the case of a 2nd ownership
10	change to which subsection $(l)(5)(D)$ ap-
11	plies, this paragraph shall not apply for
12	purposes of determining the pre-change
13	loss with respect to such 2nd ownership
14	change.
15	"(ii) Certain insolvency trans-
16	ACTIONS.—If subsection (l)(6) applies for
17	purposes of determining the value of the
18	old loss corporation under subsection (e),
19	this paragraph shall not apply.
20	"(H) Not applicable to disallowed
21	INTEREST.—This paragraph shall not apply for
22	purposes of applying the rules of paragraph (1)
23	to the carryover of disallowed interest under
24	paragraph (3).

1 "(I) Transition rule.—This paragraph 2 shall not apply with respect to any trade or 3 business if the date on which such trade or 4 business begins as an active trade or business 5 (as determined under section 195(d)(2) without 6 regard to subparagraph (B) thereof) is on or 7 before May 31, 2022.".

- 8 (b) APPLICATION TO EXCESS CREDITS.—Section 383
 9 of such Code is amended by redesignating subsection (e)
 10 as subsection (f) and by inserting after subsection (d) the
 11 following new subsection:
- 12 "(e) Exception for Start-Up Excess Credits.—
- 13 "(1) IN GENERAL.—In the case of any unused 14 general business credit of the corporation under sec-15 tion 39 which arose in a start-up period taxable 16 year, the amount of such unused general business 17 credit otherwise taken into account under subsection 18 (a)(2)(A) shall be reduced by the start-up excess 19 credit determined with respect to any trade or busi-20 ness referred to in section 382(d)(4)(B)(i) for such 21 start-up period taxable year.
 - "(2) START-UP PERIOD TAXABLE YEAR.—For purposes of this subsection, the term 'start-up period taxable year' has the meaning given such term in section 382(d)(4)(B).

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1	"(3) Start-up excess credit.—For purposes
2	of this subsection, the term 'start-up excess credit'
3	means, with respect to any trade or business re-
4	ferred to in section 382(d)(4)(B)(i) for any start-up
5	period taxable year, the amount which bears the
6	same ratio to the unused general business credit
7	which arose in such start-up period taxable year
8	as—
9	"(A) the amount of the general business
10	credit which would have been determined for
11	such start-up period taxable year if only credits
12	properly allocable to such trade or business
13	were taken into account, bears to
14	"(B) the amount of the general business
15	credit determined for such start-up period tax-
16	able year.
17	"(4) Application of Certain Rules.—Rules
18	similar to the rules of subparagraphs (C)(ii), (D),
19	(E), and (F) of section 382(d)(4) shall apply for

"(5) Transition rule.—This subsection shall not apply with respect to any trade or business if the date on which such trade or business begins as an active trade or business (as determined under

purposes of this subsection.

- 1 section 195(d)(2) without regard to subparagraph
- 2 (B) thereof) is on or before May 31, 2022.".
- 3 (c) Effective Date.—The amendments made by
- 4 this section shall apply to taxable years ending after May

5 31, 2022.

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