117TH CONGRESS 2D SESSION

H. R. 9097

To expand and improve the Public Service Loan Forgiveness Program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

September 30, 2022

Mr. Clyburn (for himself and Mr. Brendan F. Boyle of Pennsylvania) introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To expand and improve the Public Service Loan Forgiveness Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Public Service Reward
- 5 Act".

1	SEC. 2. PUBLIC SERVICE LOAN FORGIVENESS EXPANSION
2	AND IMPROVEMENTS.
3	Section 455(m) of the Higher Education Act of 1965
4	(20 U.S.C. 1087e(m)) is amended—
5	(1) by amending paragraph (1) to read as fol-
6	lows:
7	"(1) Forgiveness for public service.—
8	"(A) IN GENERAL.—The Secretary shall
9	forgive the appropriate amount of the balance
10	due (as determined in accordance with para-
11	graph (2)) on any eligible Federal loan not in
12	default for a borrower who, after October 1,
13	2007—
14	"(i) has been employed full-time in a
15	public service job for 12 months; and
16	"(ii) for each of the 12 months of em-
17	ployment described in clause (i), has made
18	a monthly payment on the eligible Federal
19	loan.
20	"(B) METHOD OF LOAN FORGIVENESS.—
21	To provide loan forgiveness under this para-
22	graph, the Secretary is authorized to carry out
23	a program—
24	"(i) through the holder of the loan, to
25	assume the obligation to repay a qualified

1	loan amount for a loan made, insured, or
2	guaranteed under part B of this title;
3	"(ii) to cancel a qualified loan amount
4	for a loan made under this part; and
5	"(iii) to cancel a qualified loan
6	amount for a loan made under part E, and
7	to make payments to institutions of higher
8	education for an amount equal to the ag-
9	gregate of the amounts of loans from its
10	student loan fund which are canceled pur-
11	suant to this subsection, in accordance
12	with the requirements of section 465(b).
13	"(C) Special rules.—
14	"(i) Forgiveness of parent plus
15	LOANS.—A borrower of a loan under sec-
16	tion 428B, or a Federal Direct PLUS
17	loan, made on behalf of a dependent stu-
18	dent may receive loan forgiveness under
19	this subsection for such loan made on be-
20	half on a dependent student if the bor-
21	rower meets the requirements under this
22	subsection.
23	"(ii) No disruption for consoli-
24	DATION.—With respect to a borrower who
25	is employed full-time in a public service

1	job, monthly loan payments made by the
2	borrower on an eligible Federal loan before
3	such loan is consolidated into a consolida-
4	tion loan that is an eligible Federal loan
5	under this subsection shall be considered to
6	be qualifying monthly loan payments or
7	such consolidation loan for the purpose of
8	calculating the number of months that the
9	borrower has been making qualifying pay-
10	ments on such consolidation loan under
11	subparagraph (A)(ii).
12	"(D) Rules of Construction.—Nothing
13	in this subsection shall be construed to—
14	"(i) require that a borrower perform
15	the 12 months of employment or make the
16	12 monthly payments described in sub-
17	paragraph (A) consecutively in order to
18	qualify for loan forgiveness under this sub-
19	section;
20	"(ii) require that a borrower be em-
21	ployed in a public service job at the time
22	that the borrower receives forgiveness
23	under this subsection; or
24	"(iii) authorize the refunding of any
25	repayment of a loan, except that a bor-

1	rower may be reimbursed for any payment
2	made after the date on which the borrower
3	has been approved for forgiveness under
4	this subsection and before the date or
5	which the Secretary carries out such for-
6	giveness.
7	"(E) Loan forgiveness not taxable
8	INCOME.—The amount of a loan, including in-
9	terest on a loan, forgiven under this subsection
10	shall not be considered income for purposes of
11	the Internal Revenue Code of 1986.
12	"(F) STANDARD PROCEDURES.—Not later
13	than 180 days after the date of enactment of
14	the Public Service Reward Act, the Secretary
15	shall develop and make publicly available the
16	procedures the Secretary (including the contrac-
17	tors and servicers involved) will use to—
18	"(i) determine whether a borrower
19	meets the requirements for loan forgive-
20	ness under this subsection;
21	"(ii) determine the amount of forgive-
22	ness for which a borrower is eligible under
23	paragraph (2); and

1	"(iii) inform any borrower who applies
2	for and is denied loan forgiveness under
3	this subsection of—
4	"(I) the reason the borrower's
5	application was denied; and
6	(Π) the procedures necessary
7	for the borrower to appeal the denial;
8	and
9	"(iv) accept and evaluate an appeal
10	from a borrower who is denied loan for-
11	giveness under this subsection.";
12	(2) by amending paragraph (2) to read as fol-
13	lows:
14	"(2) Loan forgiveness amounts.—
15	"(A) IN GENERAL.—After completion by a
16	borrower of 12 months of employment and
17	qualifying payments described in paragraph
18	(1)(A), the Secretary shall forgive an appro-
19	priate amount of the balance due on the eligible
20	Federal loans made to the borrower, as deter-
21	mined in accordance with subparagraphs (B)
22	and (C), except that in no case shall the total
23	amount forgiven by the Secretary under this
24	paragraph exceed the outstanding balance of
25	principal and interest due on the eligible Fed-

1	eral loans of the borrower on the date the bor-
2	rower is approved for such forgiveness.
3	"(B) Forgiveness amounts.—The ap-
4	propriate amount of forgiveness provided by the
5	Secretary to a borrower for completing 12
6	months of employment and qualifying payments
7	described in paragraph (1)(A) shall be—
8	"(i) for each of the first, second,
9	third, fourth, and fifth times the borrower
10	completes 12 months of such employment
11	and qualifying payments, an amount equal
12	to the total amount of interest that ac-
13	crued on each of the eligible Federal loans
14	of the borrower during each of such 12
15	months;
16	"(ii) for each of the sixth, seventh,
17	eighth, and ninth times the borrower com-
18	pletes 12 months of such employment and
19	qualifying payments, an amount equal to
20	the sum of—
21	"(I) the total amount of interest
22	that accrued on each of the eligible
23	Federal loans of the borrower during
24	each of such 12 months; and

1	"(II) 5 percent of the total
2	amount outstanding (including prin-
3	cipal and interest) on each of the eli-
4	gible Federal loans of the borrower on
5	the date each such loan first entered
6	repayment; and
7	"(iii) for the tenth time the borrower
8	completes 12 months of such employment
9	and qualifying payments, 100 percent of
10	the outstanding balance of principal and
11	interest due on each of the eligible Federal
12	loans of the borrower on the date the bor-
13	rower is approved for such forgiveness.
14	"(C) CALCULATION OF FORGIVENESS
15	AMOUNTS FOR PAST PUBLIC SERVICE.—In the
16	case of a borrower who has completed at least
17	12 months of employment and qualifying pay-
18	ments described in paragraph (1)(A) (including
19	monthly loan payments before consolidation, as
20	described in paragraph (1)(C)(ii)) prior to the
21	date of enactment of this subsection, the appro-
22	priate amount of forgiveness provided by the
23	Secretary shall be—
24	"(i) in the case of a borrower who has
25	completed 12 months of such employment

and qualifying payments at least 10 times, but who has not received loan cancellation under this subsection (as it was in effect on the day before the date of enactment of the Public Service Reward Act), 100 percent of the outstanding balance of principal and interest due on each of the eligible Federal loans of the borrower on the date the borrower is approved for such forgiveness; and

"(ii) in the case of a borrower who has completed 12 months of such employment and qualifying payments at least one time but not more than 9 times, for each such time the borrower completed 12 months of such employment and qualifying payments in accordance with subparagraph (B), an amount equal to the total amount of interest that accrued on each of the eligible Federal loans of the borrower during each of such 12 months.

"(D) Past service determination.—A borrower who has completed at least 12 months of employment and qualifying payments described in subparagraph (C) shall be eligible for

1 forgiveness under this subsection regardless of 2 whether the borrower would have been eligible 3 for cancellation as a result of such employment 4 and payments under this subsection as it was in 5 effect on the day before the date of enactment 6 of the Public Service Reward Act."; 7 (3) in paragraph (3)— 8 (A) by amending subparagraph (A) to read 9 as follows: "(A) 10 ELIGIBLE FEDERAL LOAN.—The 11 term 'eligible Federal Loan' means any loan 12 made, insured, or guaranteed under part B, 13 this part, or part E."; 14 (B) by redesignating subparagraph (B) as 15 subparagraph (C), and by inserting before sub-16 paragraph (C) (as so redesignated) the fol-17 lowing: 18 "(B) MONTHLY PAYMENT.—The 19 'monthly payment' means a loan payment of 20 not less than the minimum monthly amount due, as required by law or the terms of the 21 22 loan, based on the repayment plan applicable to 23 the loan."; and (C) by adding at the end the following: 24

1	"(D) Temporary expanded pslf pro-
2	GRAM.—The term 'temporary expanded PSLF
3	program' includes each loan cancellation pro-
4	gram under the following provisions of law:
5	"(i) section 315 of title III of division
6	H of the Consolidated Appropriations Act,
7	2018 (Public Law 115–141; 132 Stat. 752
8	et seq.);
9	"(ii) section 313 of title III of division
10	B the Department of Defense and Labor,
11	Health and Human Services, and Edu-
12	cation Appropriations Act, 2019 and Con-
13	tinuing Appropriations Act, 2019 (Public
14	Law 115–245);
15	"(iii) section 312 of title III of divi-
16	sion A of the Further Consolidated Appro-
17	priations Act, 2020 (Public Law 116–94);
18	and
19	"(iv) section 310 of Title III of divi-
20	sion H of the Omnibus Appropriations Act,
21	2021 (Public Law 116–260)."; and
22	(4) by adding at the end the following new
23	paragraphs:
24	"(5) Notices regarding pslf expansion
25	AND REQUIREMENTS.—

"(A) General Notice.—Not later than one year after the date of enactment of the Public Service Reward Act, the Secretary shall make publicly available, in simple and understandable terms, information about the loan forgiveness program under this subsection, the changes made to the program by the Public Service Reward Act, and how such changes may affect the eligibility of borrowers of eligible Federal loans for loan forgiveness under this subsection. Such information shall be easily accessible through the website of the Department of Education.

"(B) Notice to all eligible federal Loan Borrowers.—Not later than 6 months after the date of enactment of the Public Service Reward Act, the Secretary of Education shall notify all eligible Federal loan borrowers of the changes made to the program under this subsection by the Public Service Reward Act, and how such changes may affect the eligibility of borrowers for loan forgiveness under this subsection.

"(C) NOTICES FOR BORROWERS DENIED LOAN CANCELLATION OR LOAN FORGIVE-

1	NESS.—Not later than 6 months after the date
2	of enactment of the Public Service Reward Act,
3	the Secretary shall—
4	"(i) identify and inform each borrower
5	who applied for and was denied loan can-
6	cellation under this subsection (as in effect
7	on the day before the date of enactment of
8	the Public Service Reward Act) of—
9	"(I) the reason the borrower's
10	application was denied; and
11	"(II) the changes made to the
12	program under this subsection by the
13	Public Service Reward Act, and how
14	such changes may affect the eligibility
15	of the borrower for loan forgiveness
16	under this subsection;
17	"(ii) determine whether each such
18	borrower qualifies for loan forgiveness
19	under this subsection, and if so, forgive the
20	borrower's loans in accordance with this
21	subsection (as in effect on the date of such
22	forgiveness);
23	"(iii) in the case of such a borrower
24	who does not qualify for loan forgiveness

1	under this subsection, notify the borrower
2	of—
3	"(I) any options to qualify for
4	loan forgiveness under this subsection,
5	and how to successfully pursue such
6	options; and
7	"(II) the procedures necessary
8	for the borrower to appeal the deter-
9	mination that the borrower does not
10	qualify for such loan forgiveness; and
11	"(iv) develop a process to inform any
12	borrower who applies for and is denied
13	loan forgiveness under this subsection after
14	the date of enactment of the Public Service
15	Reward Act of—
16	"(I) the reason the borrower's
17	application was denied; and
18	"(II) the procedures necessary
19	for the borrower to appeal the denial.
20	"(D) Notice to employers.—With re-
21	spect to each employer listed in the database
22	described in paragraph (6), the Secretary shall,
23	on an annual basis and in a manner that is
24	consistent with Federal laws on data privacy—

1	"(i) provide each such employer with
2	standardized information on the program
3	under this subsection, including eligibility
4	requirements; and
5	"(ii) encourage the employer to pro-
6	vide such information to employees.
7	"(E) Notice to institutions of high-
8	ER EDUCATION.—With respect to each institu-
9	tion of higher education participating in any
10	program under this title, the Secretary shall, on
11	an annual basis, provide each such institution
12	with standardized information on the program
13	under this subsection, including eligibility re-
14	quirements for loan forgiveness.
15	"(F) Accessibility of notices to bor-
16	ROWERS.—In carrying out subparagraphs (A),
17	(B), and (C), the Secretary shall—
18	"(i) in conjunction with the Bureau of
19	the Census, determine the most common
20	languages spoken by English learner stu-
21	dents and their parents in the United
22	States;
23	"(ii) develop and make publicly avail-
24	able versions of such notices in not fewer
25	than 5 of the most common languages de-

1	termined under clause (i) and make such
2	versions available and accessible to bor-
3	rowers in paper and electronic formats;
4	and
5	"(iii) ensure that such notices are
6	available in formats accessible to individ-
7	uals with disabilities and compliant with
8	the most recent Web Content Accessibility
9	Guidelines, or successor guidelines.
10	"(6) Database of Public Service Jobs;
11	DATA MATCHING.—
12	"(A) Database.—Not later than 18
13	months after the date of enactment of the Pub-
14	lic Service Reward Act, the Secretary shall es-
15	tablish and maintain a publicly accessible data-
16	base of employers that employ individuals in
17	public service jobs. In establishing such data-
18	base, the Secretary shall consult with relevant
19	Federal agencies that possess records about the
20	status of borrowers of eligible Federal loans as
21	employees in public service jobs.
22	"(B) Data matching agreements.—
23	"(i) In General.—The Secretary
24	shall enter into data matching agreements
25	with relevant Federal agencies that possess

1	records about the status of borrowers of el-
2	igible Federal loans as employees in public
3	service jobs for the purpose of eliminating,
4	to the extent practicable, the need for a
5	borrower or an employer to submit a cer-
6	tification of employment to the Secretary.
7	Such data matching agreements may—
8	"(I) permit the Secretary to iden-
9	tify and notify borrowers of potential
10	eligibility for loan forgiveness under
11	this subsection; and
12	"(II) include identifying bor-
13	rowers using employer identification
14	numbers.
15	"(ii) Specific federal agencies.—
16	Notwithstanding any Federal law, the Sec-
17	retary of Labor, the Commissioner of In-
18	ternal Revenue, and the Commissioner of
19	Social Security shall disclose any relevant
20	records to the Secretary for the purposes
21	of meeting the Secretary's obligations to
22	reduce barriers to certification of employ-
23	ment as described in subparagraph (A).
24	"(iii) Notice to Borrowers.—If the
25	Secretary receives employer or employment

information regarding a borrower from a

Federal agency pursuant to this paragraph, the Secretary shall timely notify the
borrower that the Secretary received such
information.

(C) Report.—Not later than 180 days

"(C) Report.—Not later than 180 days after the date of enactment of the Public Service Reward Act, the Secretary, jointly with the heads of relevant Federal agencies, shall report to the authorizing committees on the progress being made to create the database required under subparagraph (A) and to implement the data matching agreements required under subparagraph (B).

"(7) Online Portal.—

"(A) Borrowers.—Not later than 18 months after the date of enactment of the Public Service Reward Act, the Secretary shall ensure that borrowers have access to an online portal that provides each borrower who signs on to such portal with the following:

"(i) Instructions on how to access the database under paragraph (6) so that the borrower can determine whether the borrower is employed in a public service job.

1	"(ii) An identification of the loans of
2	the borrower that are eligible Federal
3	loans.
4	"(iii) With respect to each such eligi-
5	ble Federal loan, the number of monthly
6	payments on such loan that qualify as a
7	monthly payment under paragraph (1)(A),
8	and the estimated number of monthly pay-
9	ments under paragraph (1)(A) remaining
10	on such loan before the borrower may be
11	eligible for loan forgiveness under this sub-
12	section.
13	"(iv) With respect to each loan of the
14	borrower that is not eligible for loan for-
15	giveness under this subsection, an expla-
16	nation of why the loan is not so eligible
17	and instructions on what, if anything, the
18	borrower may do to make the loan so eligi-
19	ble.
20	"(v) Instructions for the submission of
21	any forms associated with such loan for-
22	giveness, and an ability for the borrower to
23	use the portal to electronically sign and
24	submit such forms.

1	"(B) Employers.—The Secretary shall
2	ensure that an employer of a borrower has the
3	ability to electronically sign and submit any
4	forms associated with loan forgiveness under
5	this subsection.
6	"(C) Information.—The Secretary shall
7	ensure that any information provided through
8	the online portal described in this paragraph—
9	"(i) is up-to-date information; and
10	"(ii) is provided in a written format,
11	through email or regular mail, if so re-
12	quested by the borrower or employer.
13	"(8) Reports.—
14	"(A) FINAL REPORT ON LOAN CANCELLA-
15	TION.—Not later than 180 days after the date
16	of enactment of the Public Service Reward Act,
17	the Secretary shall submit to the authorizing
18	committees and make publicly available a final
19	report on loan cancellation under this sub-
20	section on and before such date of enactment,
21	including—
22	"(i) the number of borrowers who re-
23	ceived loan cancellation under this sub-
24	section (as in effect on the day before such
25	date of enactment) on or before such date

1 of enactment, and the number and per-2 centage of such borrowers whose application for such loan cancellation had been 3 previously denied before receiving such cancellation; 6 "(ii) the total number of borrowers 7 whose application for loan cancellation 8 under this subsection (as in effect on the 9 day before such date of enactment) that was submitted on or before such date of 10 11 enactment was denied, and a description of 12 why each such application was so denied; 13 "(iii) the number of borrowers de-14 scribed in clause (ii) who contacted the 15 Secretary (on or before such date of enact-16 ment) to determine how to qualify for such 17 loan cancellation or for loan cancellation 18 under the temporary expanded PSLF pro-19 gram; and 20 "(iv) a list of reasons why certain 21 payments made on eligible Federal Direct 22 loans did not qualify as one of the monthly 23 payments described in paragraph (1)(A) 24 (as such paragraph was in effect on the

day before such date of enactment).

25

1	"(B) Annual report on loan forgive-
2	NESS.—Beginning in fiscal year 2024 and an-
3	nually thereafter, the Secretary shall submit to
4	the authorizing committees an annual report
5	with respect to the preceding fiscal year, on—
6	"(i) the number of borrowers who re-
7	ceived loan forgiveness under this sub-
8	section after the date of enactment of the
9	Public Service Reward Act;
10	"(ii) the number and percentage of
11	borrowers described in clause (i) whose ap-
12	plication for loan cancellation under this
13	subsection (as in effect on the day before
14	such date of enactment) was denied on or
15	before such date of enactment; and
16	"(iii) the number and percentage of
17	borrowers whose application for loan for-
18	giveness under this subsection was denied,
19	including—
20	"(I) a description of why each
21	such application was so denied; and
22	"(II) whether each such borrower
23	had, on or before such date of enact-
24	ment, submitted an application for
25	loan cancellation under this subsection

1	(as in effect on the day before such
2	date of enactment) that was denied.".
3	SEC. 3. AUTHORIZATION OF DISCLOSURE BY SECRETARY
4	OF THE TREASURY.
5	(a) In General.—Section 6103(l)(13) of the Inter-
6	nal Revenue Code of 1986 is amended by adding at the
7	end the following new subparagraph:
8	"(G) Public service loan forgive-
9	NESS.—The Secretary shall, upon written re-
10	quest from the Secretary of Education, disclose
11	to any authorized person, only for the purpose
12	of (and to the extent necessary in) discharging
13	loans, maintaining the public service jobs data-
14	base, and entering into data matching agree-
15	ments under section 455(m) of the Higher Edu-
16	cation Act of 1965, the following return infor-
17	mation from returns (for any taxable year spec-
18	ified by the Secretary of Education as relevant
19	to such purpose) of an individual:
20	"(i) The return information described
21	in clauses (i) and (vi) of subparagraph (A).
22	"(ii) The employer identification num-
23	ber of each employer employing the indi-
24	vidual during a specified taxable year.

1	"(iii) Verification of whether an indi-
2	vidual was employed by an employer dur-
3	ing a specified taxable year.
4	"(iv) The name of each employer em-
5	ploying the individual during a specified
6	taxable year.
7	"(v) The type indicator of the em-
8	ployer employing the individual during a
9	specified taxable year.".
10	(b) Conforming Amendments.—
11	(1) Section 6103(p) of such Code is amended—
12	(A) in paragraph (3)(A), by inserting
13	"(13)(G)," before "(14)", and
14	(B) in paragraph (4) by inserting
15	"(13)(G)," after "(13)(D)(i)," each place it ap-
16	pears.
17	(2) Section 7213(a)(2) of such Code is amended
18	by inserting "(13)(G)," after "(10), (12),".
19	(c) Effective Date.—The amendments made by
20	this section shall apply to disclosures made on or after
21	the date of the enactment of this Act.

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