117TH CONGRESS 2D SESSION

H. R. 6598

To establish a universal child assistance program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 3, 2022

Ms. Tlaib (for herself and Mr. Jones) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To establish a universal child assistance program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "End Child Poverty
- 5 Act".
- 6 SEC. 2. UNIVERSAL CHILD ASSISTANCE PROGRAM.
- 7 (a) Definitions.—In this section:
- 8 (1) COMMISSIONER.—The term "Commis-
- 9 sioner" means the Commissioner of Social Security.

1	(2) Deputy commissioner.—The term "Dep-
2	uty Commissioner" means the Deputy Commissioner
3	of the Office of Universal Child Assistance.
4	(3) QUALIFYING CHILD.—The term "qualifying
5	child" means, with respect to a month, an individual
6	who—
7	(A) resides in the United States;
8	(B) is—
9	(i) a citizen or national of the United
10	States; or
11	(ii) a qualified alien (as defined in
12	section 431 of the Personal Responsibility
13	and Work Opportunity Reconciliation Act
14	of 1996 (8 U.S.C. 1641)); and
15	(C) is less than 19 years old on the last
16	day of such month.
17	(b) Establishment of Office of Universal
18	CHILD ASSISTANCE.—
19	(1) IN GENERAL.—There is established within
20	the Social Security Administration an office to be
21	known as the Office of Universal Child Assistance.
22	The Office shall be headed by a Deputy Commis-
23	sioner who shall be appointed by the Commissioner
24	of Social Security.

1	(2) Responsibilities of deputy commis-
2	SIONER.—The Commissioner, acting through the
3	Deputy Commissioner, shall be responsible for—
4	(A) hiring personnel and making employ-
5	ment decisions with regard to such personnel;
6	(B) issuing such regulations as may be
7	necessary to carry out the purposes of this sec-
8	tion;
9	(C) entering into cooperative agreements
10	with other agencies and departments to ensure
11	the efficiency of the administration of the pro-
12	gram;
13	(D) determining eligibility for child assist-
14	ance payments under subsection (c);
15	(E) making timely child assistance pay-
16	ments to qualified children in accordance with
17	this section;
18	(F) establishing and maintaining a system
19	of records relating to the administration of this
20	section;
21	(G) preventing fraud and abuse relating to
22	child assistance payments;
23	(H) providing information on request re-
24	garding eligibility requirements, the application

- process, payment amounts, and limitations on payments; and
 - (I) tailoring culturally and linguistically competent education and outreach toward increasing utilization rates of payments under this section.
 - (3) AVAILABILITY OF DATA.—The Commissioner shall make available to the Deputy Commissioner such data as the Commissioner determines necessary to enable the Deputy Commissioner to effectively carry out the responsibilities described in paragraph (2).

(c) CHILD ASSISTANCE PAYMENTS.—

- (1) In General.—For every month beginning after the date of enactment of this Act, the Commissioner shall pay to each qualified child who has in effect an application approved under subsection (d) a child assistance payment in an amount equal to the child assistance amount for the month (as determined under paragraph (2)).
- (2) CHILD ASSISTANCE AMOUNT.—For purposes of paragraph (1), the child assistance amount for a month shall be an amount equal to ½12 of the excess of—

- (A) the annual poverty guideline for the calendar year preceding the calendar year in which such month occurs (as updated annually in the Federal Register by the Department of Health and Human Services under the authority of section 673(2) of the Omnibus Budget Reconciliation Act of 1981) as applicable to a two-person household, over
 - (B) the annual poverty guideline for such preceding calendar year applicable to a single individual.
 - (3) Representative payees.—Section 205(j) of the Social Security Act (42 U.S.C. 405(j)) shall apply to the payment of child assistance payments under this section in the same manner as such section 205(j) applies to the payment of benefits under title II of such Act.
 - (4) Penalties.—Section 208 of the Social Security Act (42 U.S.C. 408) shall apply with respect to child assistance payments under this section in the same manner as such section 208 applies with respect to monthly insurance benefits under title II of such Act.
- 24 (d) Application.—

- (1) In General.—No child assistance payment shall be made to an individual unless the Commissioner has approved an application for such payment in accordance with the requirements of this paragraph.
 - (2) APPLICATION REQUIREMENTS.—An individual applying for a child assistance payment as (or on behalf of) a qualifying child under this section shall provide the Commissioner with an application in such form and manner as the Commissioner shall require, and such application shall include—
 - (A) the name, date of birth, and social security number or taxpayer identification number of the qualifying child; and
 - (B) such other information as the Commissioner deems necessary.
 - (3) SIMULTANEOUS APPLICATION.—The Commissioner shall treat an application for a social security account number for a qualifying child as an application for a child assistance payment under this section, unless the applicant affirmatively indicates on such application an intent to opt out of such child assistance payments.
 - (4) DEEMED APPLICATIONS.—In the case of any qualifying child identified to the Commissioner

- 1 under the data sharing procedures described in sec-2 tion 6103(l)(23) of the Internal Revenue Code of 3 1986 (as amended by subsection (e)) who has not otherwise submitted an application for child assist-5 ance payments under this section, the Commissioner 6 shall treat such qualifying child as having so applied, 7 unless the applicant affirmatively indicates to the 8 Commissioner, under such procedures as the Com-9 missioner may establish, an intent to opt out of such 10 child assistance payments.
 - (5) TERM OF APPLICATION.—The Commissioner may provide that an approval of an individual's application for a child assistance payment under this subsection shall expire after a specified number of months, after which the individual shall not be eligible for a child assistance payment until a new application is approved under this subsection.
- 18 (e) IRS DATA SHARING WITH COMMISSIONER OF 19 SOCIAL SECURITY.—Section 6103(l) of the Internal Rev-20 enue Code of 1986 is amended by adding at the end the 21 following new paragraph:
- 22 "(23) DISCLOSURE OF RETURN INFORMATION
 23 TO SOCIAL SECURITY ADMINISTRATION FOR PUR24 POSES OF CHILD ASSISTANCE PAYMENTS.—The Sec25 retary shall, upon written request from the Commis-

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- sioner of Social Security, disclose to the Commissioner any available taxpayer identity information from the individual master files of the Internal Revenue Service that the Commissioner deems relevant to identifying children of taxpayers or children who are taxpayers who qualify for a child assistance payment under section 2(c) of the End Child Poverty
- 8 Act, including information relating to—
- 9 "(A) citizenship status of a child,
- 10 "(B) age of a child, and
- 11 "(C) country of residence of a child.".
- 12 (f) Income Disregard.—A child assistance pay-
- 13 ment made under this section shall not be taken into ac-
- 14 count as income and shall not be taken into account as
- 15 resources for purposes of determining the eligibility of
- 16 such individual or any other individual for benefits or as-
- 17 sistance, or the amount or extent of benefits or assistance,
- 18 under any Federal program or under any State or local
- 19 program financed in whole or in part with Federal funds.
- 20 (g) APPROPRIATION.—There are appropriated to the
- 21 Commissioner for fiscal year 2022 and each subsequent
- 22 fiscal year such sums as are necessary to carry out this
- 23 section.

1	SEC. 3. REPEAL OF CHILD TAX CREDIT AND EARNED IN-
2	COME TAX CREDIT.
3	(a) CHILD TAX CREDIT.—Section 24 of the Internal
4	Revenue Code of 1986 is hereby repealed.
5	(b) Earned Income Tax Credit.—Section 32 of
6	such Code is hereby repealed.
7	(c) Conforming Amendments.—
8	(1) The table of sections for subpart A of part
9	IV of subchapter A of chapter 1 of subtitle A of
10	such Code is amended by striking the item relating
11	to section 24.
12	(2) The table of sections for subpart C of such
13	part is amended by striking the item relating to sec-
14	tion 32.
15	(3) Section 45R(f)(3)(B) of the Internal Rev-
16	enue Code of 1986 is amended by inserting "(as in
17	effect on the day before the date of enactment of the
18	Universal Child Assistance Act of 2018)" after "sec-
19	tion $24(d)(2)(C)$ ".
20	(4) Section $25A(g)(2)(B)$ of such Code is
21	amended by striking ", 32".
22	(5) Section 86(f) of such Code is amended by
23	striking paragraph (2).
24	(6) Section 129(e)(2) of such Code is amended
25	to read as follows:
26	"(2) Earned income.—

1	"(A) The term 'earned income'—
2	"(i) means—
3	"(I) wages, salaries, tips, and
4	other employee compensation, but
5	only if such amounts are includible in
6	gross income for the taxable year,
7	plus
8	" (Π) the amount of the tax-
9	payer's net earnings from self-employ-
10	ment for the taxable year (within the
11	meaning of section 1402(a)), but such
12	net earnings shall be determined with
13	regard to the deduction allowed to the
14	taxpayer by section 164(f), and
15	"(ii) does not include any amounts
16	paid or incurred by an employer for de-
17	pendent care assistance to an employee.
18	"(B) For purposes of subparagraph (A)—
19	"(i) the earned income of an indi-
20	vidual shall be computed without regard to
21	any community property laws,
22	"(ii) no amount received as a pension
23	or annuity shall be taken into account,
24	"(iii) no amount to which section
25	871(a) applies (relating to income of non-

1	resident alien individuals not connected
2	with United States business) shall be taken
3	into account,
4	"(iv) no amount received for services
5	provided by an individual while the indi-
6	vidual is an inmate at a penal institution
7	shall be taken into account,
8	"(v) no amount described in subpara-
9	graph (A) received for service performed in
10	work activities as defined in paragraph (4)
11	or (7) of section 407(d) of the Social Secu-
12	rity Act to which the taxpayer is assigned
13	under any State program under part A of
14	title IV of such Act shall be taken into ac-
15	count, but only to the extent such amount
16	is subsidized under such State program,
17	and
18	"(vi) a taxpayer may elect to treat
19	amounts excluded from gross income by
20	reason of section 112 as earned income.".
21	(7) Section $135(d)(1)(B)$ of such Code is
22	amended by striking "32,".
23	(8) Section $152(f)(6)(B)$ of such Code is
24	amended—

1	(A) in clause (iii), by striking ", and" and
2	inserting a period,
3	(B) by striking clauses (ii) and (iv), and
4	(C) by redesignating clause (iii) as clause
5	(ii).
6	(9) Section 501 of such Code is amended—
7	(A) in subsection (c)(26), by striking "(as
8	defined in section 24(e)" and inserting "(as de-
9	fined in subsection (g))", and
10	(B) by amending subsection (g) to read as
11	follows:
12	"(g) Definitions.—
13	"(1) AGRICULTURAL.—For purposes of sub-
14	section (c)(5), the term 'agricultural' includes the
15	art or science of cultivating land, harvesting crops or
16	aquatic resources, or raising livestock.
17	"(2) Qualifying child.—
18	"(A) In general.—For purposes of sub-
19	section (c)(26), the term 'qualifying child'
20	means a qualifying child of the taxpayer (as de-
21	fined in section 152(c)) who has not attained
22	age 17.
23	"(B) Exception for certain nonciti-
24	ZENS.—The term 'qualifying child' shall not in-
25	clude any individual who would not be a de-

1	pendent if subparagraph (A) of section
2	152(b)(3) were applied without regard to all
3	that follows 'resident of the United States'.".
4	(10) Section $995(f)(2)(C)$ of such Code is
5	amended by striking "32,".
6	(11) Section 3402(f)(1) of such Code is amend-
7	ed by striking subparagraph (C) and by redesig-
8	nating subparagraphs (D) through (F) as subpara-
9	graphs (C) through (E), respectively.
10	(12) Section 4293 of such Code is amended by
11	striking "chapter 32 (other than the taxes imposed
12	by sections 4064 and 4121)".
13	(13) Section $6211(b)(4)(A)$ of such Code is
14	amended by striking "24(d)," and "32,".
15	(14) Section 6213(g)(2) of such Code is amend-
16	ed —
17	(A) in subparagraph (L), by striking ", 24,
18	32,",
19	(B) by striking subparagraphs (F), (G),
20	(I), (K), (M), and (P) and by redesignating
21	subparagraphs (H), (J), (L), (N), (O), and (Q)
22	as subparagraphs (F), (G), (H), (I), (J), and
23	(K), respectively, and
24	(C) by adding "and" at the end of sub-
25	paragraph (J).

- 1 (15) Section 6402 of such code is amended by
- 2 striking subsection (m) and by redesignating sub-
- 3 section (n) as subsection (m).
- 4 (16) Section 6695(g)(2) of such Code is amend-
- 5 ed by striking "24," and " or 32,".
- 6 (17) Section 1613(a) of the Social Security Act
- 7 (42 U.S.C. 1382b(a)) is amended by striking para-
- 8 graph (11).
- 9 (d) Effective Date.—The amendments made by
- 10 this section shall apply to taxable years beginning after
- 11 December 31, 2021.
- 12 SEC. 4. REFUNDABLE TAX CREDIT FOR ADULT DEPEND-
- 13 ENTS.
- 14 (a) IN GENERAL.—Subpart C of part IV of sub-
- 15 chapter A of chapter 1 of the Internal Revenue Code of
- 16 1986 is amended by inserting before section 33 the fol-
- 17 lowing new section:
- 18 "SEC. 32A. ADULT DEPENDENT CREDIT.
- 19 "(a) ALLOWANCE OF CREDIT.—In the case of an eli-
- 20 gible individual, there shall be allowed as a credit against
- 21 the tax imposed by this subtitle for the taxable year an
- 22 amount equal to \$600 for each qualifying dependent of
- 23 the taxpayer.
- 24 "(b) Eligible Individual.—The term 'eligible indi-
- 25 vidual' means any individual if—

1	"(1) such individual is not a dependent for
2	whom a deduction is allowable under section 151 to
3	another taxpayer for any taxable year beginning in
4	the same calendar year as such taxable year, and
5	"(2) such individual is not a nonresident alien
6	during such taxable year.
7	"(c) Qualifying Dependent.—The term 'quali-
8	fying dependent' means a dependent (as defined in section
9	152) who is over the age of 18.
10	"(d) Identification Number Requirement.—A
11	qualifying dependent shall not be taken into account under
12	subsection (a) unless the taxpayer includes the name, age,
13	and TIN of the qualifying child on the return of tax for
14	the taxable year.
15	"(e) Inflation Adjustment.—
16	"(1) In general.—In the case of any taxable
17	year beginning after 2022, the dollar amount in sub-
18	section (a) shall be increased by an amount equal
19	to—
20	"(A) such dollar amount, multiplied by
21	"(B) the cost-of-living adjustment deter-
22	mined under section $1(f)(3)$ for the calendar
23	year in which the taxable year begins, deter-
24	mined by substituting 'calendar year 2021' for

- 1 'calendar year 2016' in subparagraph (A)(ii)
- thereof.
- 3 "(2) ROUNDING.—If any amount as adjusted
- 4 under paragraph (1) is not a multiple of \$0.01, such
- 5 amount shall be rounded to the next lowest multiple
- 6 of \$0.01.".
- 7 (b) Conforming Amendment.—The table of sec-
- 8 tions for subpart C of part IV of subchapter A of chapter
- 9 1 of the Internal Revenue Code of 1986 is amended by
- 10 inserting after the item relating to section 32 the following
- 11 new item:

"Sec. 32A. Adult dependent credit."

- 12 (c) Effective Date.—The amendment made by
- 13 this section shall apply to taxable years beginning after
- 14 December 31, 2021.
- 15 SEC. 5. REFUNDABLE TAX CREDIT FOR ADULTS AND FAMI-
- 16 LIES.
- 17 (a) IN GENERAL.—Subpart C of part IV of sub-
- 18 chapter A of chapter 1 of the Internal Revenue Code of
- 19 1986, as amended by section 4, is amended by inserting
- 20 after section 32A the following new section:
- 21 "SEC. 32B. CREDIT FOR ADULTS AND FAMILIES.
- 22 "(a) Allowance of Credit.—In the case of an eli-
- 23 gible individual, there shall be allowed as a credit against
- 24 the tax imposed by this subtitle for the taxable year \$600
- 25 (\$1200 in the case of a joint return).

1	"(b) Limitation Based on Adjusted Gross In-
2	COME.—The amount of the credit allowed by subsection
3	(a) shall be reduced by 5 percent of so much of the tax-
4	payer's adjusted gross income as exceeds—
5	"(1) $$40,000$ in the case of a joint return, and
6	"(2) \$20,000 in any other case.
7	"(c) ELIGIBLE INDIVIDUAL.—The term 'eligible indi-
8	vidual' means any individual if—
9	"(1) such individual (or, if the individual is
10	married, either the individual or the individual's
11	spouse) has attained age 19 but not attained age 65
12	before the close of the taxable year,
13	"(2) such individual is not a dependent for
14	whom a deduction is allowable under section 151 to
15	another taxpayer for any taxable year beginning in
16	the same calendar year as such taxable year, and
17	"(3) such individual is not a nonresident alien
18	during such taxable year.
19	"(d) Identification Number Requirement.—No
20	credit shall be allowed under this section to an eligible in-
21	dividual who does not include on the return of tax for the
22	taxable year—
23	"(1) such individual's taxpayer identification

number, and

1	"(2) if the individual is married (within the
2	meaning of section 7703), the taxpayer identification
3	number of such individual's spouse.
4	"(e) Inflation Adjustment.—
5	"(1) IN GENERAL.—In the case of any taxable
6	year beginning after 2021, the dollar amounts in
7	subsections (a) and (b) shall be increased by an
8	amount equal to—
9	"(A) such dollar amount, multiplied by
10	"(B) the cost-of-living adjustment deter-
11	mined under section $1(f)(3)$ for the calendar
12	year in which the taxable year begins, deter-
13	mined by substituting 'calendar year 2020' for
14	'calendar year 2016' in subparagraph (A)(ii)
15	thereof.
16	"(2) ROUNDING.—If any amount as adjusted
17	under paragraph (1) is not a multiple of \$0.01, such
18	amount shall be rounded to the next lowest multiple
19	of \$0.01.".
20	(b) Conforming Amendment.—The table of sec-
21	tions for subpart C of part IV of subchapter A of chapter
22	1 of the Internal Revenue Code of 1986, as amended by
23	section 4, is amended by inserting after the item relating
24	to section 32A the following new item:

"Sec. 32B. Credit for adults and families.".

- 1 (c) Effective Date.—The amendments made by
- 2 this section shall apply to taxable years beginning after

3 December 31, 2021.

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