117TH CONGRESS 1ST SESSION

H.R. 5216

To promote State requirements for local educational agencies and public elementary and secondary schools relating to the prevention and treatment of concussions suffered by students.

IN THE HOUSE OF REPRESENTATIVES

September 10, 2021

Mr. DESAULNIER (for himself and Mr. STAUBER) introduced the following bill; which was referred to the Committee on Education and Labor

A BILL

To promote State requirements for local educational agencies and public elementary and secondary schools relating to the prevention and treatment of concussions suffered by students.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Protecting Student
- 5 Athletes From Concussions Act".

1 SEC. 2. MINIMUM STATE REQUIREMENTS.

- 2 Part F of title VIII of the Elementary and Secondary
- 3 Education Act of 1965 (20 U.S.C. 7881 et seq.) is amend-
- 4 ed by adding at the end the following:
- 5 "Subpart 6—State Requirements for the Prevention
- 6 and Treatment of Concussions
- 7 "SEC. 8581. MINIMUM STATE REQUIREMENTS.
- 8 "(a) IN GENERAL.—Beginning fiscal year 2023, as
- 9 a condition of receiving funds under this Act for a fiscal
- 10 year, a State shall, not later than July 1 of the preceding
- 11 fiscal year, certify to the Secretary in accordance with sub-
- 12 section (b) that the State has in effect and is enforcing
- 13 a law or regulation that, at a minimum, establishes the
- 14 following requirements:
- 15 "(1) Local educational agency concus-
- 16 SION SAFETY AND MANAGEMENT PLAN.—Each local
- educational agency in the State (including each
- charter school that is considered a local educational
- agency under State law), in consultation with mem-
- bers of the community in which the local educational
- agency is located, shall develop and implement a
- standard plan for concussion safety and manage-
- 23 ment for public schools served by the local edu-
- cational agency that includes—

1	"(A) the education of students, parents,
2	and school personnel about concussions, includ-
3	ing—
4	"(i) the training of school personnel
5	on evidence-based concussion safety and
6	management, including on prevention, rec-
7	ognition, risk, academic consequences, and
8	response for both initial and any subse-
9	quent concussions; and
10	"(ii) using, maintaining, and dissemi-
11	nating to students and parents release
12	forms, treatment plans, observation, moni-
13	toring, and reporting forms, recordkeeping
14	forms, and post-injury and prevention fact
15	sheets about concussions;
16	"(B) supports for each student recovering
17	from a concussion, including—
18	"(i) guiding the student in resuming
19	participation in school-sponsored athletic
20	activities and academic activities with the
21	help of a multidisciplinary concussion man-
22	agement team, which shall include—
23	"(I) a health care professional,
24	the parents of such student, and other
25	relevant school personnel; and

1	"(II) an individual who is as-
2	signed by the public school in which
3	the student is enrolled to oversee and
4	manage the recovery of the student;
5	"(ii) providing appropriate academic
6	accommodations aimed at progressively re-
7	introducing cognitive demands on such a
8	student; and
9	"(iii) if the student's symptoms of
10	concussion persist for a substantial period
11	of time—
12	"(I) evaluating the student in ac-
13	cordance with section 614 of the Indi-
14	viduals with Disabilities Education
15	Act (20 U.S.C. 1414) to determine
16	whether the student is eligible for
17	services under part B of such Act (20
18	U.S.C. 1411 et seq.); or
19	"(II) evaluating whether the stu-
20	dent is eligible for services under sec-
21	tion 504 of the Rehabilitation Act of
22	1973 (29 U.S.C. 794); and
23	"(C) best practices designed to ensure,
24	with respect to concussions, the uniformity of

1	safety standards, treatment, and management,
2	including—
3	"(i) disseminating information on con-
4	cussion safety and management to the
5	public; and
6	"(ii) applying best practice and uni-
7	form standards for concussion safety and
8	management to all students enrolled in the
9	public schools served by the local edu-
10	cational agency.
11	"(2) Posting of information on concus-
12	SIONS.—Each public school in the State shall post
13	on school grounds, in a manner that is visible to stu-
14	dents and school personnel, and make publicly avail-
15	able on the school website, information on concus-
16	sions that—
17	"(A) is based on peer-reviewed scientific
18	evidence or consensus (such as information
19	made available by the Centers for Disease Con-
20	trol and Prevention);
21	"(B) shall include—
22	"(i) the risks posed by sustaining a
23	concussion or multiple concussions;
24	"(ii) the actions a student should take
25	in response to sustaining a concussion, in-

1	cluding the notification of school personnel;
2	and
3	"(iii) the signs and symptoms of a
4	concussion; and
5	"(C) may include—
6	"(i) the definition of a concussion
7	under section 8582(1);
8	"(ii) the means available to the stu-
9	dent to reduce the incidence or recurrence
10	of a concussion; and
11	"(iii) the effects of a concussion on
12	academic learning and performance.
13	"(3) Response to a concussion.—If any
14	school personnel of a public school in the State sus-
15	pect that a student has sustained a concussion dur-
16	ing a school-sponsored athletic activity or other
17	school-sponsored activity—
18	"(A) the student shall be—
19	"(i) immediately removed from par-
20	ticipation in such activity; and
21	"(ii) prohibited from resuming partici-
22	pation in school-sponsored athletic activi-
23	ties—
24	"(I) on the day the student sus-
25	tained the concussion; and

1	"(II) until the day the student is
2	capable of resuming such participa-
3	tion, according to the student's writ-
4	ten release, as described in paragraph
5	(4);
6	"(B) the school personnel shall report to
7	the concussion management team—
8	"(i) that the student may have sus-
9	tained a concussion; and
10	"(ii) all available information with re-
11	spect to the student's injury; and
12	"(C) the concussion management team
13	shall confirm and report to the parents of the
14	student—
15	"(i) the type of injury, and the date
16	and time of the injury, suffered by the stu-
17	dent; and
18	"(ii) any actions that have been taken
19	to treat the student.
20	"(4) RETURN TO ATHLETICS.—If a student en-
21	rolled in a public school in the State sustains a con-
22	cussion, before the student resumes participation in
23	school-sponsored athletic activities, the relevant
24	school personnel shall receive a written release from
25	a health care professional, that—

1	"(A) may require the student to follow a
2	plan designed to aid the student in recovering
3	and resuming participation in such activities in
4	a manner that—
5	"(i) is coordinated, as appropriate,
6	with periods of cognitive and physical rest
7	while symptoms of a concussion persist;
8	and
9	"(ii) reintroduces cognitive and phys-
10	ical demands on the student on a progres-
11	sive basis so long as such increases in exer-
12	tion do not cause the reemergence or wors-
13	ening of symptoms of a concussion; and
14	"(B) states that the student is capable of
15	resuming participation in such activities once
16	the student is asymptomatic.
17	"(5) Return to academics.—If a student en-
18	rolled in a public school in the State has sustained
19	a concussion, the concussion management team (as
20	described under paragraph (1)(B)(i)) of the school
21	shall consult with and make recommendations to rel-
22	evant school personnel and the student to ensure
23	that the student is receiving the appropriate aca-
24	demic supports, including—

1	"(A) providing for periods of cognitive rest
2	over the course of the school day;
3	"(B) providing modified academic assign-
4	ments;
5	"(C) allowing for gradual reintroduction to
6	cognitive demands; and
7	"(D) other appropriate academic accom-
8	modations or adjustments.
9	"(b) Certification Requirement.—The certifi-
10	cation required under subsection (a) shall be in writing
11	and include a description of the law or regulation that
12	meets the requirements of subsection (a).
13	"SEC. 8582. DEFINITIONS.
13 14	"SEC. 8582. DEFINITIONS. "In this subpart:
14	"In this subpart:
14 15	"In this subpart: "(1) Concussion.—The term 'concussion'
14 15 16	"In this subpart: "(1) Concussion.—The term 'concussion' means a type of mild traumatic brain injury that—
14 15 16 17	"(1) Concussion.—The term 'concussion' means a type of mild traumatic brain injury that— "(A) is caused by a blow, jolt, or motion
14 15 16 17	"(1) Concussion.—The term 'concussion' means a type of mild traumatic brain injury that— "(A) is caused by a blow, jolt, or motion to the head or body that causes the brain to
14 15 16 17 18	"In this subpart: "(1) Concussion.—The term 'concussion' means a type of mild traumatic brain injury that— "(A) is caused by a blow, jolt, or motion to the head or body that causes the brain to move rapidly in the skull;
14 15 16 17 18 19 20	"In this subpart: "(1) Concussion.—The term 'concussion' means a type of mild traumatic brain injury that— "(A) is caused by a blow, jolt, or motion to the head or body that causes the brain to move rapidly in the skull; "(B) disrupts normal brain functioning
14 15 16 17 18 19 20	"In this subpart: "(1) Concussion.—The term 'concussion' means a type of mild traumatic brain injury that— "(A) is caused by a blow, jolt, or motion to the head or body that causes the brain to move rapidly in the skull; "(B) disrupts normal brain functioning and alters the physiological state of the indi-

1	"(I) transient confusion, dis-
2	orientation, or altered consciousness;
3	"(II) dysfunction of memory
4	around the time of injury; or
5	"(III) disruptions in gait or bal-
6	ance; and
7	"(ii) symptoms that may include—
8	"(I) physical symptoms, such as
9	headache, fatigue, or dizziness;
10	"(II) cognitive symptoms, such
11	as memory disturbance or slowed
12	thinking;
13	"(III) emotional symptoms, such
14	as irritability or sadness; or
15	"(IV) difficulty sleeping; and
16	"(C) occurs—
17	"(i) with or without the loss of con-
18	sciousness; and
19	"(ii) during participation—
20	"(I) in a school-sponsored ath-
21	letic activity; or
22	"(II) in any other activity with-
23	out regard to whether the activity
24	takes place on school property or dur-
25	ing the school day.

1	"(2) Health care professional.—The term
2	'health care professional' means an individual—
3	"(A) who has been educated in diagnosis
4	and management of concussion in a pediatric
5	population;
6	"(B) is registered, licensed, nationally cer-
7	tified, or otherwise statutorily recognized by the
8	State to provide such diagnosis and manage-
9	ment; and
10	"(C) whose scope of practice and experi-
11	ence includes the diagnosis and management of
12	traumatic brain injury among a pediatric popu-
13	lation.
14	"(3) Public school.—The term 'public
15	school' means a public elementary school or public
16	secondary school.
17	"(4) School Personnel.—The term 'school
18	personnel' includes teachers, principals, administra-
19	tors, counselors, social workers, psychologists,
20	nurses, librarians, coaches and athletic trainers, and
21	other support staff who are employed by a school or
22	who perform services for the school on a contractual
23	basis.

1	"(5) School-sponsored athletic activ-
2	ITY.—The term 'school-sponsored athletic activity'
3	means—
4	"(A) any physical education class or pro-
5	gram of a public school;
6	"(B) any athletic activity authorized by a
7	public school that takes place during the school
8	day on the school's property;
9	"(C) any activity of an extracurricular
10	sports team, club, or league organized by a pub-
11	lic school; and
12	"(D) any recess activity of a public
13	school.".
14	SEC. 3. CONFORMING AMENDMENTS.
15	The table of contents in section 2 of the Elementary
16	and Secondary Education Act of 1965 is amended by in-
17	serting after the item relating to section 8574 the fol-
18	lowing:
	"SUBPART 6—STATE REQUIREMENTS FOR THE PREVENTION AND TREATMENT OF CONCUSSIONS

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[&]quot;Sec. 8581. Minimum State requirements.

[&]quot;Sec. 8582. Definitions.".