117TH CONGRESS 2D SESSION

H. R. 8355

To amend the Immigration and Nationality Act to reform the asylum claim process, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 13, 2022

Mr. Crenshaw (for himself, Mr. Ellzey, Mr. Fallon, Mr. Gimenez, Ms. Van Duyne, Mr. Weber of Texas, Mr. Babin, Mr. Brady, Ms. Granger, Mr. Burgess, Mr. Posey, and Mr. Pfluger) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend the Immigration and Nationality Act to reform the asylum claim process, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Closing Loopholes and
- 5 Ending Asylum Abuse Act of 2022".
- 6 SEC. 2. REFORM ASYLUM CLAIM PROCESS.
- 7 (a) Conforming Amendments.—The Immigration
- 8 and Nationality Act (8 U.S.C. 1101 et seq.) is amended—
- 9 (1) in section 101(a)—

| 1 | (A) in paragraph (42)— |
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| 2 | (i) by inserting "by the government or |
| 3 | a governmental-affiliated entity' after |
| 4 | "fear of persecution" each place it ap- |
| 5 | pears; |
| 6 | (ii) by inserting "by the government |
| 7 | or a governmental-affiliated entity" after |
| 8 | "persecution of any person"; |
| 9 | (iii) by inserting "by the government |
| 10 | or a governmental-affiliated entity" after |
| 11 | "has been persecuted"; |
| 12 | (iv) by inserting "by the government |
| 13 | or a governmental-affiliated entity" after |
| 14 | "have been persecuted"; and |
| 15 | (v) by inserting "by the government |
| 16 | or a governmental-affiliated entity" after |
| 17 | "subject to persecution"; |
| 18 | (B) by adding at the end the following: |
| 19 | "(53) The term 'governmental-affiliated entity' |
| 20 | means a person, ministry, bureau, department, |
| 21 | agency, government corporation, or any other en- |
| 22 | tity chartered, established, sponsored, or supported |
| 23 | by the government or a dominant political organiza- |
| 24 | tion. |

| 1 | "(54) The term 'particular social group' means |
|----|---|
| 2 | a group of individuals that is composed of immu- |
| 3 | table characteristics, socially distinct within the soci- |
| 4 | ety in question, and defined with particularity. |
| 5 | "(55) The term 'immutable characteristic' |
| 6 | means a characteristic not capable of or susceptible |
| 7 | to change. |
| 8 | "(56) The term 'socially distinct within the so- |
| 9 | ciety in question' means there is societal differentia- |
| 10 | tion between people in a society who possess a |
| 11 | shared belief or trait and people in such society who |
| 12 | do not possess such shared belief or trait. |
| 13 | "(57) The term 'defined with particularity' |
| 14 | means there are clear, well-defined boundaries be- |
| 15 | tween people who fall within a particular social |
| 16 | group and people who do not fall within such par- |
| 17 | ticular social group."; |
| 18 | (2) in section 208— |
| 19 | (A) in subsection (a), by amending para- |
| 20 | graph (1) to read as follows: |
| 21 | "(1) Asylum process.— |
| 22 | "(A) Physical presence in united |
| 23 | STATES.—Any alien who is physically present in |
| 24 | the United States or who arrives at the United |
| 25 | States (at a designated port of entry and in- |

| 1 | cluding an alien who is brought to the United |
|----|--|
| 2 | States after having been interdicted in inter- |
| 3 | national or United States waters), irrespective |
| 4 | of such alien's status, may apply for asylum in |
| 5 | accordance with this section or, where applica- |
| 6 | ble, section 235(b). |
| 7 | "(B) OUTSIDE OF UNITED STATES.—Any |
| 8 | alien who is physically present outside of the |
| 9 | United States, irrespective of such alien's sta- |
| 10 | tus, may apply for asylum at a United States |
| 11 | diplomatic mission established under section |
| 12 | 2(c) of the Closing Loopholes and Ending Asy- |
| 13 | lum Abuse Act of 2022."; and |
| 14 | (B) in subsection (b)— |
| 15 | (i) in paragraph (1)— |
| 16 | (I) in subparagraph (B)(iii)— |
| 17 | (aa) by striking "whenever |
| 18 | made and whether or not under |
| 19 | oath" and inserting "which shall |
| 20 | be made under oath"; and |
| 21 | (bb) by inserting "and any |
| 22 | reports on country conditions |
| 23 | written by a law enforcement |
| 24 | agency in the United States or a |
| 25 | law enforcement agency in the |

| 1 | country the report describes" |
|----|--|
| 2 | after "country conditions"; and |
| 3 | (II) by adding at the end the fol- |
| 4 | lowing: |
| 5 | "(C) LOCATION OF CLAIM.—If an alien |
| 6 | passes through a country (other than the |
| 7 | United States or the country of citizenship, na- |
| 8 | tionality, or origin of such alien) that has a |
| 9 | United States diplomatic mission established |
| 10 | under section 2(c) of the Closing Loopholes and |
| 11 | Ending Asylum Abuse Act of 2022, such alien |
| 12 | shall make any application for asylum in ac- |
| 13 | cordance with this section in such country and |
| 14 | may not enter the United States unless such |
| 15 | claim is granted or other immigration benefit or |
| 16 | relief is awarded."; and |
| 17 | (ii) in paragraph (2)(A)— |
| 18 | (I) in clause (v), by striking "or" |
| 19 | at the end; |
| 20 | (II) in clause (vi), by striking the |
| 21 | period at the end and inserting "; or"; |
| 22 | and |
| 23 | (III) by adding at the end the |
| 24 | following: |

| 1 | "(vii) the alien has violated section |
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| 2 | 275 (relating to entering the United States |
| 3 | improperly); or |
| 4 | "(viii) the alien has received a final |
| 5 | order of removal issued in absentia under |
| 6 | section 240(b)(5)(A)."; and |
| 7 | (3) in section 235(b)(1)(B)(v)— |
| 8 | (A) by striking "possibility" and inserting |
| 9 | "likelihood"; and |
| 10 | (B) by inserting "and the evidence pre- |
| 11 | sented" after "by the alien". |
| 12 | (b) CLAIMS FOR ASYLUM ABROAD.—Chapter 4 of the |
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| 13 | Immigration and Nationality Act (8 U.S.C. 1221 et seq.) |
| 13 14 | Immigration and Nationality Act (8 U.S.C. 1221 et seq.) is amended by inserting after section 235A the following: |
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| 14 | is amended by inserting after section 235A the following: |
| 14 15 | is amended by inserting after section 235A the following: "SEC. 235B. CLAIMS FOR ASYLUM OUTSIDE OF UNITED |
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| 14 15 16 17 | is amended by inserting after section 235A the following: "SEC. 235B. CLAIMS FOR ASYLUM OUTSIDE OF UNITED STATES. "(a) Screening.—An alien outside of the United |
| 14 15 16 17 | is amended by inserting after section 235A the following: "SEC. 235B. CLAIMS FOR ASYLUM OUTSIDE OF UNITED STATES. "(a) Screening.—An alien outside of the United States who indicates an intention to apply for asylum at |
| 114 115 116 117 118 | is amended by inserting after section 235A the following: "SEC. 235B. CLAIMS FOR ASYLUM OUTSIDE OF UNITED STATES. "(a) Screening.—An alien outside of the United States who indicates an intention to apply for asylum at a diplomatic mission established under section 2(c) of the |
| 114 115 116 117 118 119 220 | is amended by inserting after section 235A the following: "SEC. 235B. CLAIMS FOR ASYLUM OUTSIDE OF UNITED STATES. "(a) Screening.—An alien outside of the United States who indicates an intention to apply for asylum at a diplomatic mission established under section 2(c) of the Closing Loopholes and Ending Asylum Abuse Act of 2022, |
| 14 15 16 17 18 19 20 21 | is amended by inserting after section 235A the following: "SEC. 235B. CLAIMS FOR ASYLUM OUTSIDE OF UNITED STATES. "(a) Screening.—An alien outside of the United States who indicates an intention to apply for asylum at a diplomatic mission established under section 2(c) of the Closing Loopholes and Ending Asylum Abuse Act of 2022, shall be examined, assessed, and referred to an asylum |

- 1 "(b) Admission.—If an alien described in subsection
- 2 (a) is found to have a credible fear of persecution, the
- 3 alien shall be admitted to the United States for the pur-
- 4 pose of further consideration of their application for asy-
- 5 lum as directed by the Secretary of Homeland Security.
- 6 "(c) No Credible Fear Found.—If an alien de-
- 7 scribed in subsection (a) is found to not have a credible
- 8 fear of persecution—
- 9 "(1) the alien shall not be eligible to apply for
- asylum in the United States unless such alien can
- demonstrate a chance in circumstance with respect
- to their credible fear of persecution; and
- "(2) the asylum officer shall prepare a written
- record of a determination, including a summary of
- 15 the material facts as stated by the alien, any addi-
- tional facts relied upon by the officer, and the offi-
- 17 cer's analysis of why, in the light of such facts, the
- alien has not established a credible fear of persecu-
- tion, and a copy of the officer's interview notes.
- 20 "(d) Rules.—The Secretary of Homeland Security
- 21 shall establish all necessary processes, rules, and proce-
- 22 dures to store, maintain, access, and share information re-
- 23 lated to an alien applying for asylum outside of the United
- 24 States.".

| 1 | (c) Authorization To Establish Asylum Of- |
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| 2 | FICES ABROAD.— |
| 3 | (1) Establishment.—Not later than 180 days |
| 4 | after the date of the enactment of this Act, the Sec- |
| 5 | retary of Homeland Security, in coordination with |
| 6 | the Secretary of State and the Attorney General, |
| 7 | shall establish United States diplomatic missions at |
| 8 | a United States embassy or consulate in accordance |
| 9 | with this subsection to review an application for asy- |
| 10 | lum under section 208 of the Immigration and Na- |
| 11 | tionality Act (8 U.S.C. 1158). |
| 12 | (2) LOCATION.—A United States diplomatic |
| 13 | mission established pursuant to paragraph (1) may |
| 14 | be located at any of the following: |
| 15 | (A) The United States Embassy in Mexico |
| 16 | City. |
| 17 | (B) The United States Consulate General |
| 18 | in Ciudad Juarez. |
| 19 | (C) The United States Consulate General |
| 20 | in Matamoros. |
| 21 | (D) The United States Consulate General |
| 22 | in Monterrey. |
| 23 | (E) The United States Consulate General |
| 24 | in Nogales. |

| 1 | (F) The United States Consulate General |
|----|--|
| 2 | in Tijuana. |
| 3 | (G) Any other United States embassy or |
| 4 | consulate the Secretary of Homeland Security, |
| 5 | in coordination with the Secretary of State and |
| 6 | Attorney General, recommends pursuant to sub- |
| 7 | section $(c)(5)$. |
| 8 | (3) STAFF.—The Secretary of Homeland Secu- |
| 9 | rity, in coordination with the Secretary of State and |
| 10 | the Attorney General, shall provide necessary facili- |
| 11 | ties and staff to serve the United States diplomatic |
| 12 | missions established pursuant to paragraph (1). |
| 13 | (d) Reporting.—Not later than 1 year after the |
| 14 | date of the enactment of this Act, and every year there- |
| 15 | after, the Secretary of Homeland Security, in coordination |
| 16 | with the Secretary of State and the Attorney General, |
| 17 | shall submit to the relevant congressional committees a |
| 18 | report on the United States diplomatic missions estab- |
| 19 | lished pursuant to subsection (b)(1), including the fol- |
| 20 | lowing: |
| 21 | (1) The number of applications for asylum re- |
| 22 | viewed at each United States diplomatic mission. |
| 23 | (2) The number of asylum seekers found to |
| 24 | have a credible fear of persecution. |

| 1 | (3) The number of staff employed at each |
|----|--|
| 2 | United States diplomatic mission. |
| 3 | (4) An assessment of the effectiveness of re- |
| 4 | viewing applications for asylum at the United States |
| 5 | diplomatic missions. |
| 6 | (5) Recommendations on where to establish ad- |
| 7 | ditional United States diplomatic missions as nec- |
| 8 | essary based on migrant flows. |
| 9 | (6) Any other matter the Secretary of Home- |
| 10 | land Security, in coordination with the Secretary of |
| 11 | State and the Attorney General, determines appro- |
| 12 | priate. |
| 13 | (e) Relevant Congressional Committees De- |
| 14 | FINED.—In this section, the term "relevant congressional |
| 15 | committees" means— |
| 16 | (1) the Committee on Foreign Affairs, the |
| 17 | Committee on Homeland Security, and the Com- |
| 18 | mittee on the Judiciary of the House of Representa- |
| 19 | tives; and |
| 20 | (2) the Committee on Foreign Relations, the |
| 21 | Committee on Homeland Security and Governmental |
| 22 | Affairs, and the Committee on the Judiciary of the |
| 23 | Senate. |