117TH CONGRESS 1ST SESSION

H. R. 3127

To provide grants to enable nonprofit disability organizations to develop training programs that support safe interactions between law enforcement officers and individuals with disabilities and older individuals.

IN THE HOUSE OF REPRESENTATIVES

May 11, 2021

Ms. WILD (for herself and Mr. FITZPATRICK) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To provide grants to enable nonprofit disability organizations to develop training programs that support safe interactions between law enforcement officers and individuals with disabilities and older individuals.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Safe Interactions Act
- 5 of 2021".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds the following:

1	(1) Individuals with disabilities are 2.5 times
2	more likely to be victims of violent crime.
3	(2) Individuals with disabilities are 3 times
4	more likely to be victims of a serious crime.
5	(3) Individuals with disabilities make up be-
6	tween one-third and one-half of all individuals killed
7	by law enforcement officers.
8	SEC. 3. PURPOSE.
9	The purposes of this Act are to—
10	(1) authorize the Secretary to award competi-
11	tive grants to nonprofit disability organizations to
12	administer enhanced training programs to law en-
13	forcement officers who may encounter or provide
14	services to covered individuals, including—
15	(A) individuals with mental health disabil-
16	ities, including schizophrenia;
17	(B) individuals who are deaf, deaf-blind,
18	hard of hearing, or blind, are autistic, or have
19	other intellectual or developmental disabilities;
20	(C) older individuals with dementia or
21	other cognitive impairments; or
22	(D) individuals with any other disabilities
23	or chronic health condition;
24	(2) support, not replace, other specialized law
25	enforcement officer training, and

1	(3)(A) increase the awareness, knowledge, and
2	understanding of law enforcement officers about cov-
3	ered individuals and their unique needs and applica-
4	ble Federal civil rights laws;
5	(B) reduce incidences of violence between law
6	enforcement officers and covered individuals;
7	(C) expand the knowledge of law enforcement
8	officers, in areas such as the signs of disabilities
9	identifying people with disabilities, communicating
10	with people with disabilities, and effective ways to
11	approach covered individuals to minimize situations
12	of risk to—
13	(i) those individuals; and
14	(ii) the law enforcement officers who inter-
15	vene or provide services to those individuals
16	and
17	(D) increase the knowledge of law enforcement
18	officers of community resources available for covered
19	individuals to ultimately limit interactions with law
20	enforcement officers.
21	SEC. 4. DEFINITIONS.
22	In this Act:
23	(1) COVERED GRANT.—The term "covered
24	grant" means a grant awarded under section 5(a).

1	(2) COVERED INDIVIDUAL.—The term "covered
2	individual" means—
3	(A) an older individual; or
4	(B) an individual with a disability.
5	(3) Eligible enti-
6	ty" means a nonprofit disability organization that
7	has formed a partnership with a law enforcement
8	agency or a consortium of law enforcement agencies
9	to administer enhanced training programs to law en-
10	forcement officers of the agency or agencies on how
11	to interact with covered individuals.
12	(4) Indian Tribe.—The term "Indian Tribe"
13	has the meaning given the term "Indian tribe" in
14	section 4 of the Indian Self-Determination and Edu-
15	cation Assistance Act (25 U.S.C. 5304).
16	(5) Individual with a disability.—The term
17	"individual with a disability" means any individual
18	who has a disability, as defined in section 3 of the
19	Americans with Disabilities Act of 1990 (42 U.S.C.
20	12102).
21	(6) Initial training program.—The term
22	"initial training program" means a mandatory train-
23	ing program offered to new law enforcement officers
24	during their orientation under section $5(d)(1)(A)$.

1	(7) Law enforcement officer.—The term
2	"law enforcement officer" means any officer, agent,
3	or employee of a State, political subdivision of a
4	State, or Indian Tribe—
5	(A) authorized by law or by a government
6	agency to engage in or supervise the prevention,
7	detection, or investigation of any violation of
8	criminal law; or
9	(B) authorized by law to supervise sen-
10	tenced criminal offenders.
11	(8) Nonprofit disability organization.—
12	The term "nonprofit disability organization" means
13	a nonprofit organization—
14	(A) that serves covered individuals; and
15	(B)(i) that is operated by a board of which
16	the majority of members are covered individ-
17	uals;
18	(ii) that has an advisory panel of which the
19	majority of members are covered individuals; or
20	(iii) the majority of the employees of which
21	are covered individuals.
22	(9) Older individual.—The term "older indi-
23	vidual" has the meaning given the term in section
24	102 of the Older Americans Act of 1965 (42 U.S.C.
25	3002).

- 1 (10) Partner academy.—The term "partner 2 academy", with respect to an eligible entity that re-3 ceives a covered grant, means a law enforcement 4 training academy with which the eligible entity part-5 ners to administer an initial training program, as 6 described in section 5(b)(1).
 - (11) Partner agency.—The term "partner agency", with respect to an eligible entity that receives a covered grant, means the law enforcement agency with which the eligible entity partners, or that is a member of a consortium with which the eligible entity partners, to administer enhanced training programs to law enforcement officers of the agency on how to interact with covered individuals.
 - (12) Refresher training program" means a training program offered to existing law enforcement officers under section 5(d)(1)(B).
- (13) SECRETARY.—The term "Secretary"
 means the Secretary of Health and Human Services.

21 SEC. 5. GRANT PROGRAM.

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22 (a) IN GENERAL.—The Secretary shall award com-23 petitive grants to nonprofit disability organizations to ad-24 minister enhanced training programs to law enforcement

1	officers who may encounter or provide services to covered
2	individuals.
3	(b) APPLICATION.—An eligible entity seeking a cov-
4	ered grant shall submit to the Secretary an application
5	that—
6	(1)(A) identifies a law enforcement training
7	academy with which the eligible entity will partner
8	to administer an initial training program; and
9	(B) includes a memorandum of understanding
10	entered into between the eligible entity and the law
11	enforcement training academy;
12	(2) describes the training program curriculum
13	which shall include training on how to interact with
14	identify, approach, and communicate with covered
15	individuals that is provided, as of the date of sub-
16	mission of the application—
17	(A) by the partner academy to new law en-
18	forcement officers; or
19	(B) by any partner agency to existing law
20	enforcement officers;
21	(3) describes the learning objectives of the
22	training programs that the eligible entity will admin-
23	ister using the grant;
24	(4) describes the activities that will be carried
25	out under the grant;

1	(5) includes a timeline of the activities de-
2	scribed in paragraph (4); and
3	(6) demonstrates expertise in training related to
4	covered individuals.
5	(c) Preferences.—In awarding covered grants, the
6	Secretary shall ensure—
7	(1) geographic diversity of grant recipients, in-
8	cluding grant recipients that serve rural localities;
9	and
10	(2) that the training funded by the grant is
11	provided to multiple levels of law enforcement agen-
12	cies, including local, county, State, and Tribal agen-
13	cies.
14	(d) Use of Funds.—
15	(1) Mandatory uses.—An eligible entity that
16	receives a covered grant shall use the grant funds
17	to—
18	(A) modify the training provided by the
19	partner academy to new law enforcement offi-
20	cers of each partner agency so that the acad-
21	emy provides not fewer than 8 hours of training
22	on topics such as how to interact with, identify,
23	approach, and communicate with covered indi-
24	viduals and applicable Federal civil rights laws.

1	including not fewer than 4 hours of interactive
2	learning taught by covered individuals; and
3	(B) develop and implement an enhanced
4	training program for existing law enforcement
5	officers of each partner agency on safe, effec-
6	tive, and respectful interactions with covered in-
7	dividuals—
8	(i) that includes—
9	(I) awareness of and education
10	about covered individuals, including—
11	(aa) individuals with mental
12	health disabilities, including
13	schizophrenia;
14	(bb) individuals who are
15	deaf, deaf-blind, hard of hearing,
16	or blind, are autistic, or have
17	other intellectual or develop-
18	mental disabilities;
19	(cc) older individuals with
20	dementia or other cognitive im-
21	pairments; and
22	(dd) individuals with any
23	other disabilities or chronic
24	health condition;

1	(II) escalation avoidance and de-
2	escalation techniques to be used when
3	interacting with covered individuals,
4	including procedures a law enforce-
5	ment officer should follow to ensure
6	the health and safety of a covered in-
7	dividual; and
8	(III) communication strategies to
9	be used when interacting with covered
10	individuals, including individuals who
11	do not use speech to communicate;
12	(ii) that utilizes—
13	(I) instructors who are covered
14	individuals; or
15	(II) guest instructors or speakers
16	who are covered individuals; and
17	(iii) in which each law enforcement of-
18	ficer participates not less frequently than 4
19	hours every year.
20	(2) Optional uses.—An eligible entity that re-
21	ceives a covered grant may use the grant funds to—
22	(A) expand an existing training program
23	regarding topics such as interacting with, iden-
24	tifying, approaching, and communicating with
25	covered individuals that was provided to law en-

1	forcement officers by a nonprofit disability or-
2	ganization in conjunction with the partner
3	academy or a partner agency before the eligible
4	entity received the grant;
5	(B) reimburse staff members of the eligible
6	entity for mileage and travel time expended to
7	attend an initial training program or refresher
8	training program occurring in person or online;
9	(C) develop a model of training that uti-
10	lizes volunteer instructors, except that the eligi-
11	ble entity shall pay any instructor, including a
12	guest instructor, who is a covered individual;
13	(D) acquire a computer system or software
14	needed for the training programs; or
15	(E) support the paid participation of indi-
16	viduals with disabilities and their family mem-
17	bers as advisors.
18	(e) Supplement, Not Supplant.—An eligible enti-
19	ty that receives a covered grant shall use the grant funds
20	to supplement, and not supplant, any funds that would,
21	in the absence of the grant funds, be made available from
22	a State, political subdivision of a State, or Indian Tribe
23	for the activities described in subsection (d).
24	(f) Advisory Council.—

1	(1) In general.—An eligible entity that re-
2	ceives a covered grant shall establish an advisory
3	council composed of 15 members to advise the eligi-
4	ble entity on activities carried out using the grant.
5	(2) Membership.—An advisory council estab-
6	lished under paragraph (1) shall—
7	(A) be composed of—
8	(i) 1 representative of the eligible en-
9	tity who is a covered individual and shall
10	serve as chair of the advisory council;
11	(ii) 1 representative of the State law
12	enforcement training academy or law en-
13	forcement agency for the State that the eli-
14	gible entity serves, who shall serve as vice
15	chair of the advisory council;
16	(iii) 3 representatives of community-
17	based organizations that support individ-
18	uals with disabilities, not fewer than 2 of
19	whom have a disability;
20	(iv) 2 representatives of community-
21	based organizations that support older
22	adults;
23	(v) 2 State officials or their designees;
24	(vi) 1 representative of an organiza-
25	tion providing victim services;

1	(vii) 1 representative of a State public
2	safety agency;
3	(viii) 3 members of the public with
4	knowledge of individuals with disabilities
5	and older adults with cognitive impair-
6	ment, including not fewer than 2 self-advo-
7	cates or family members of a covered indi-
8	vidual; and
9	(ix) 1 active local or State law en-
10	forcement officer representing a labor or
11	representative organization; and
12	(B) include a majority of representation
13	from racial and ethnic minority communities.
14	(3) Duties.—An advisory council established
15	under paragraph (1) shall—
16	(A) advise the eligible entity and provide
17	general oversight of grant activities carried out
18	by the eligible entity, including development of
19	the training curriculum and implementation of
20	the training programs; and
21	(B) provide the advisory council with rec-
22	ommendations for the sustainability and expan-
23	sion of the training programs, such as the de-
24	velopment of a train-the-trainer model.
25	(g) Annual Report.—

1	(1) Report to secretary by eligible enti-
2	TIES.—Not later than 1 year after receiving a cov-
3	ered grant, and each year thereafter for the duration
4	of the grant period, an eligible entity that receives
5	a covered grant shall submit the following informa-
6	tion to the Secretary with respect to the preceding
7	year:
8	(A) The number of individuals who bene-
9	fitted from the training programs provided by
10	the eligible entity using grant funds, includ-
11	ing—
12	(i) the number of individuals who
13	were trained through the training pro-
14	grams, including the total number of new
15	law enforcement officers who participated
16	in the initial training program and existing
17	law enforcement officers who participated
18	in the refresher training program; and
19	(ii) the estimated number of individ-
20	uals who were impacted by the training
21	programs.
22	(B) Demographic data, including age, sex,
23	and race, for the law enforcement officers who
24	received the training.

1	(C) The number of partner agencies that
2	participated in the training programs.
3	(D) Each partner law enforcement agency,
4	including the city and State in which the head-
5	quarters and each local office of the agency are
6	located, and the result of that partnership.
7	(E) Any recommendations for improving
8	the grant program carried out under this Act.
9	(2) Report to congress and the attorney
10	GENERAL BY THE SECRETARY.—Not later than 2
11	years after the date of enactment of this Act, and
12	each year thereafter, the Secretary shall submit a re-
13	port on the grant program carried out under this
14	Act, with respect to the preceding year, to—
15	(A) the Attorney General;
16	(B) the Committee on the Judiciary of the
17	Senate;
18	(C) the Committee on Appropriations of
19	the Senate;
20	(D) the Special Committee on Aging of the
21	Senate;
22	(E) the Committee on the Judiciary of the
23	House of Representatives; and
24	(F) the Committee on Appropriations of
25	the House of Representatives.

16 1 (h) EVALUATION.— 2 (1) IN GENERAL.—The Secretary shall use not 3 more than 2 percent of the amounts made available 4 under section 6 for administrative purposes and for an evaluation of the grant program carried out 5 6 under this Act. 7 (2) Independent evaluator.—The Secretary 8 shall enter into a contract with a third-party entity 9 that is unrelated to any recipient of a covered grant 10 to carry out the evaluation under paragraph (1). 11 (3) Contents.—In carrying out the evaluation 12 under paragraph (1), the third-party entity con-13 tracted under paragraph (2) shall report to the Sec-14 retary and the Attorney General on— 15 (A) the demographic characteristics of the 16 population served by the training conducted by 17 eligible entities using covered grants; and 18 (B) any change in the occurrence of vio-19 lence in the communities served by training de-20 scribed in subparagraph (A).

21 SEC. 6. AUTHORIZATION OF APPROPRIATIONS.

22 There is authorized to be appropriated \$100,000,000 for each of fiscal years 2022 through 2025 to carry out this Act. 24