# H. R. 7709

To authorize programs to provide college scholarships and educational support to women and girls who have escaped Afghanistan and come to the United States, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

May 10, 2022

Mrs. Carolyn B. Maloney of New York (for herself, Mr. Lynch, Mr. Khanna, Ms. Adams, Ms. Velázquez, Mr. Swalwell, Ms. Norton, Ms. Barragán, Ms. Clarke of New York, Ms. Tlaib, Mr. McGovern, Mr. Moulton, Mrs. Demings, Ms. Scanlon, Ms. Speier, Mr. Doggett, Mr. O'Halleran, Mr. Johnson of Georgia, Mr. Bowman, Mr. Suozzi, Mr. Welch, Ms. Titus, Ms. Brown of Ohio, Ms. Newman, Mr. Espaillat, Ms. Bonamici, Mr. Cárdenas, Mr. Payne, Ms. Slotkin, Mr. Gomez, Mr. Vargas, Mr. Soto, Ms. Ross, Ms. Omar, Mr. Sires, Ms. Eshoo, Ms. Sherrill, Ms. Jacobs of California, Mr. Lieu, Mrs. Watson Coleman, Ms. McCollum, Mr. Higgins of New York, Ms. Escobar, Mr. Lowenthal, Mr. Auchincloss, and Ms. Pressley) introduced the following bill; which was referred to the Committee on Education and Labor

## A BILL

To authorize programs to provide college scholarships and educational support to women and girls who have escaped Afghanistan and come to the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Displaced Afghan
- 3 Women and Girls Education Act of 2022".
- 4 SEC. 2. FINDINGS; SENSE OF CONGRESS; DEFINITION.
- 5 (a) FINDINGS.—Congress makes the following find-6 ings:
- 7 (1) After 20 years, August 2021 marked the 8 end of the United States military involvement in Af-9 ghanistan—the longest war in American history.
- 10 (2) As of January 27, 2022, the United States 11 has evacuated more than 76,000 Afghans through 12 Operation Allies Welcome.
  - (3) Between May and August of 2021, 80 percent of nearly 250,0000 Afghans forced to flee since the end of May were women and children.
    - (4) According to a group of United Nations human rights experts, the Taliban is currently institutionalizing large-scaled systematic gender-based discrimination against Afghan women and girls. This includes denying women and girls the access to secondary and tertiary education based on their gender.
  - (5) On January 17, 2022, a group of 36 United Nations human rights experts expressed concerns regarding "restrictive measures that have been intro-

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- duced since the Taliban's takeover of Afghanistan,
  particularly those concerning women and girls''.
- 3 (6) The United States and the international 4 community have expressed concern about Afghan 5 women and girls, their rights to education, work, 6 and freedom of movement, and called on those in po-7 sitions of power and authority across Afghanistan to 8 guarantee their protection.
- 9 (7) The United States and the international 10 community have affirmed that "Afghan women and 11 girls, as all Afghan people, deserve to live in safety, 12 security and dignity".
- (b) Sense of Congress.—It is the sense of Con-14 gress that—
  - (1) every individual should have the opportunity to pursue a full cycle of primary, secondary, and higher education; and
  - (2) every individual, regardless of gender, socioeconomic status, ethnicity, or religion should have the opportunity to pursue an education without fear of discrimination.
- (c) Definition of Displaced Afghan Women
- 23 AND GIRLS.—The term "displaced Afghan women and
- 24 girls" means women and girls who escaped or fled Afghan-
- 25 istan and entered the United States on or after July 1,

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1	2021, and before the date that is two years after the date
2	of the enactment of this Act, and who are domiciled in
3	the United States.
4	SEC. 3. SPECIAL OFFICIAL FOR DISPLACED AFGHAN
5	WOMEN AND GIRLS.
6	Not later than 30 days after the date of the enact-
7	ment of this Act, the Secretary of Education, in consulta-
8	tion with the Secretary of State, shall designate a qualified
9	individual to serve as the Special Official for Displaced
10	Afghan Women and Girls. Such Special Official shall—
11	(1) have not less than 10 years of experience in
12	the fields of education and immigration, including
13	expertise related to Afghanistan;
14	(2) coordinate and oversee, under the direction
15	of the Secretary and in consultation with the Office
16	of Federal Student Aid, the Office of Elementary
17	and Secondary Education, and the Office of Postsec-
18	ondary Education of the Department of Education
19	(as appropriate), the programs authorized under this
20	Act and the amendments made by this Act; and
21	(3) report to the Secretary of Education and
22	Congress on the effectiveness and outcomes of such
23	programs.

### 1 SEC. 4. IN-STATE TUITION RATES FOR DISPLACED AFGHAN

- 2 WOMEN AND GIRLS.
- 3 (a) IN GENERAL.—The Higher Education Act of
- 4 1965 is amended by inserting after section 135 (20 U.S.C.
- 5 1015d) the following:
- 6 "SEC. 135A. IN-STATE TUITION RATES FOR DISPLACED AF-
- 7 GHAN WOMEN AND GIRLS.
- 8 "(a) Requirement.—In the case of a displaced Af-
- 9 ghan woman or girl whose domicile is in a State that re-
- 10 ceives assistance under this Act, such State shall not
- 11 charge such woman or girl tuition for attendance at a pub-
- 12 lic institution of higher education in the State at a rate
- 13 that is greater than the rate charged for residents of the
- 14 State.
- 15 "(b) Definition of Displaced Afghan Woman
- 16 OR GIRL.—The term 'displaced Afghan woman or girl'
- 17 means a woman or girl who escaped or fled Afghanistan
- 18 and entered the United States on or after July 1, 2021,
- 19 and before the date that is two years after the date of
- 20 the enactment of this Act, and who is domiciled in the
- 21 United States.
- 22 "(c) Limitations.—The requirement under sub-
- 23 section (a) shall apply with respect to a displaced Afghan
- 24 woman or girl only until the woman or girl has established
- 25 residency in the State, and only with respect to the first

- 1 State in which the woman or girl was first domiciled after
- 2 arriving in the United States.
- 3 "(d) Effective Date.—This section shall take ef-
- 4 fect at each public institution of higher education in a
- 5 State that receives assistance under this Act beginning
- 6 with the first period of enrollment at such institution that
- 7 begins on or after July 1, 2022.".
- 8 (b) Conforming Amendment.—The table of con-
- 9 tents for the Higher Education Act of 1965 is amended
- 10 by inserting after the item relating to section 135 the fol-
- 11 lowing:

"Sec. 135A. In-State tuition rates for displaced Afghan women and girls.".

- 12 SEC. 5. HIGHER EDUCATION GRANTS FOR DISPLACED AF-
- 13 GHAN WOMEN AND GIRLS.
- 14 (a) Scholarships for Displaced Afghan
- 15 Women and Girls.—Part A of title IV of the Higher
- 16 Education Act of 1965 (20 U.S.C. 1070 et seq.) is amend-
- 17 ed by adding that the end of subpart 7 the following new
- 18 subpart:
- 19 "Subpart 8—Scholarships for Displaced Afghan
- Women and Girls
- 21 "SEC. 420. SCHOLARSHIPS FOR DISPLACED AFGHAN
- WOMEN AND GIRLS.
- 23 "(a) Definition of Eligible Displaced Afghan
- 24 Woman or Girl.—The term 'eligible displaced Afghan

- woman or girl' means a dependent or an independent stu-2 dent who— 3 "(1) is a displaced Afghan woman or girl, as 4 defined in section 135A; "(2) is enrolled in an institution of higher edu-5 6 cation (as defined in section 102(a)(1), except that 7 such term shall not include an institution described 8 in section 102(a)(1)(C); and 9 "(3) has not completed a first undergraduate 10 baccalaureate course of study. 11 "(b) Grants.— "(1) IN GENERAL.—The Secretary shall award 12 13 a grant to each eligible displaced Afghan woman or 14 girl in the amount necessary to pay the full cost of 15 attendance at an institution of higher education at 16 which such woman or girl is enrolled, except that 17 such amount shall be adjusted to reflect the attend-18 ance by the eligible displaced Afghan woman or girl 19 on a less than full-time basis, as determined by the 20 Secretary in accordance with regulations under para-21 graph (3)(C). 22 "(2) Designation.—Grants made under this 23 section shall be known as 'Displaced Afghan Women 24 and Girls Scholarship Grants'.
- 25 "(3) Period of Eligibility.—

"(A) In general.—The period during which a student may receive a grant under this section shall be the period required for the completion of the first undergraduate baccalaureate course of study being pursued by that student at the institution at which the student is in attendance, except that any period during which the student is enrolled in a noncredit or remedial course of study, as described in subparagraph (B), shall not be counted for the purpose of this paragraph.

"(B) Noncredit or remedial in this section shall exclude from eligibility courses of study which are noncredit or remedial in nature (including courses in English language instruction) which are determined by the institution to be necessary to help the student be prepared for the pursuit of a first undergraduate baccalaureate degree or, in the case of courses in English language instruction, to be necessary to enable the student to use already existing knowledge, training, or skills.

"(C) MAXIMUM PERIOD.—The period during which a student may receive a grant under

- this section shall not exceed 12 semesters, or
  the equivalent of 12 semesters, as determined
  by the Secretary by regulation. Such regulations shall provide, with respect to a student
  who received a grant under this section for a
  term but was enrolled at a fraction of full time,
  that only that same fraction of such semester or
  equivalent shall count towards such maximum
- "(c) FAFSA NOT REQUIRED.—Not withstanding section 483 or any other provision of this Act, an eligible displaced Afghan woman or girl shall not be required to file a Free Application for Federal Student Aid, or provide any other evidence related to financial need, to be awarded a grant under this section.
- "(d) Authorization and Appropriations of Funds.—There are authorized to be appropriated, and there are appropriated, out of any money in the Treasury not otherwise appropriated, for the Secretary to carry out this section, such sums as may be necessary for fiscal year 2023 and each succeeding fiscal year through fiscal year 2045.".
- (b) Annual Report on Education Programs To
   Support Displaced Afghan Women and Girls.—

limit.

1	(1) In general.—Not later than 1 year after
2	the date of enactment of this Act, and annually
3	thereafter for the 3 succeeding fiscal years, the Spe-
4	cial Official for Displaced Afghan Women and Girls
5	shall provide a report to Congress on the implemen-
6	tation of the scholarship program for eligible dis-
7	placed Afghan women and girls under this section.
8	(2) Contents.—The report described in para-
9	graph (1) shall include, for the most recently con-
10	cluded fiscal year—
11	(A) the total number of scholarships
12	awarded through the program, including—
13	(i) the number and percentage of indi-
14	viduals who are awarded scholarships
15	under this section compared to the number
16	of individuals who applied for such a schol-
17	arship; and
18	(ii) the total number of individuals
19	awarded scholarships under this section
20	compared to the total number of eligible
21	displaced Afghan women and girls in the
22	United States;
23	(B) the disciplines of study chosen by the
24	scholarship recipients;

1	(C) the percentage of the scholarships that
2	were awarded to individuals enrolled in a pro-
3	gram of study leading to an associate's degree,
4	a bachelor's degree, or a trade program creden-
5	tial; and
6	(D) the percentage of scholarship recipi-
7	ents who voluntarily withdrew from an institu-
8	tion of higher education, or were involuntarily
9	terminated from such an institution for failure
10	to meet program requirements.
11	SEC. 6. STATE EDUCATIONAL SUPPORT GRANTS FOR DIS-
12	PLACED AFGHAN WOMEN AND GIRLS.
13	(a) Program.—
	<ul><li>(a) Program.—</li><li>(1) In general.—The Secretary of Education</li></ul>
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13 14	(1) In general.—The Secretary of Education
<ul><li>13</li><li>14</li><li>15</li></ul>	(1) IN GENERAL.—The Secretary of Education shall carry out a program, jointly through the Office
<ul><li>13</li><li>14</li><li>15</li><li>16</li></ul>	(1) IN GENERAL.—The Secretary of Education shall carry out a program, jointly through the Office of Elementary and Secondary Education and the Of-
13 14 15 16 17	(1) IN GENERAL.—The Secretary of Education shall carry out a program, jointly through the Office of Elementary and Secondary Education and the Office of Postsecondary Education, as the Secretary
13 14 15 16 17 18	(1) In General.—The Secretary of Education shall carry out a program, jointly through the Office of Elementary and Secondary Education and the Office of Postsecondary Education, as the Secretary determines to be appropriate, to award grants to eli-
13 14 15 16 17 18 19	(1) In General.—The Secretary of Education shall carry out a program, jointly through the Office of Elementary and Secondary Education and the Office of Postsecondary Education, as the Secretary determines to be appropriate, to award grants to eligible entities to provide education and educational
13 14 15 16 17 18 19 20	(1) In General.—The Secretary of Education shall carry out a program, jointly through the Office of Elementary and Secondary Education and the Office of Postsecondary Education, as the Secretary determines to be appropriate, to award grants to eligible entities to provide education and educational support to displaced Afghan women and girls in ac-
13 14 15 16 17 18 19 20 21	(1) In General.—The Secretary of Education shall carry out a program, jointly through the Office of Elementary and Secondary Education and the Office of Postsecondary Education, as the Secretary determines to be appropriate, to award grants to eligible entities to provide education and educational support to displaced Afghan women and girls in accordance with this section.

1	(B) a local educational agency (as such
2	term defined in section 8101 of the Elementary
3	and Secondary Education Act of 1965 (20
4	U.S.C. 7801)), including a charter school that
5	is a local educational agency, or a consortium
6	of local educational agencies;
7	(C) a private elementary or secondary
8	school;
9	(D) an institution of higher education (as
10	such term is defined in section 102 of the High-
11	er Education Act of 1965 (20 U.S.C. 1002));
12	(E) a community-based organization with
13	demonstrated expertise in carrying out activities
14	that are similar to activities funded under this
15	section; or
16	(F) a consortium of two or more of the en-
17	tities described in subparagraphs (A) through
18	(E).
19	(b) Grant Terms.—
20	(1) APPLICATION.—An eligible entity desiring a
21	grant under this section shall submit an application
22	to the Secretary at such time, in such manner, and
23	containing such information as the Secretary of
24	Education may require. Such application shall in-

clude—

1 (A) the activities to be carried out by the 2 eligible entity with the grant; 3 (B) in the case of an eligible entity that is 4 a State, the number of displaced Afghan women 5 and girls in the State, and the percentage of 6 such women and girls out of the total popu-7 lation of the State; and 8 (C) in the case of an eligible entity that is 9 not a State, the number of displaced Afghan 10 women and girls to be served by the eligible en-11 tity. 12 (2) Selection.—The Secretary of Education 13 shall select eligible entities to be awarded grants 14 under this section based on the demonstrated need 15 of the eligible entity to assist displaced Afghan 16 women and girls, and the ability of the eligible entity 17 to meet such need. The Secretary shall develop a 18 procedure to measure such need, which shall in-19 clude— 20 (A) in the case of an eligible entity that is 21 a State, the number of displaced Afghan women 22 and girls in the State, compared to the total 23 number of displaced Afghan women and girls in

the United States, and the percentage of the

total population of the State that is displaced

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- Afghan women and girls, compared to the percentage of the populations of other States that are displaced Afghan women and girls; and
  - (B) in the case of an eligible entity that is not a State, the number of displaced Afghan women and girls to be served by the entity, compared to the number of displaced Afghan women and girls served by entities that are similar to the eligible entity.
  - (3) Amount.—The Secretary of Education shall determine the amount of a grant to be awarded to an eligible entity under this section based on the demonstrated need of the entity to assist displaced Afghan women and girls, as determined in accordance with paragraph (2), the proposed activities of the entity to provide such assistance, and the demonstrated ability of the entity to provide such assistance.
  - (4) Period.—A grant awarded under this section shall be for a period of one year, and may be renewed by the Secretary of Education for additional one-year periods.
- 23 (c) ACTIVITIES.—A grant provided under this section 24 to an eligible entity shall be used by the entity to carry 25 out one or more of the following activities:

- 1 (1) Provide school counselors and school-based 2 mental health service providers to support displaced 3 Afghan women and girls in one or more of the fol-4 lowing:
  - (A) Elementary schools.
  - (B) Secondary schools.

- (C) Institutions of higher education.
- (2) Provide elementary and secondary education and related educational services to displaced Afghan women and girls who are beyond the age of compulsory school attendance in a State to permit such women and girls to obtain a secondary education credential in such State.
- (3) Assist displaced Afghan women and girls with registration in elementary and secondary schools, institutions of higher education, and other educational programs or services, including, in the case of an eligible entity that is a State or a local educational agency (as appropriate), providing waivers to State and local requirements related to documentation, such as documentation to prove individual educational history, parentage, citizenry, test scores, and health and immunization records.
- (4) Provide displaced Afghan women and girls with access to campus-based childcare services, in-

- 1 cluding through the Child Care Access Means Par-
- ents in School Program under section 419N of the
- 3 Higher Education Act of 1965 (20 U.S.C. 1070d–
- 4 41).
- 5 (d) WAIVER AUTHORITY.—To permit eligible entities
- 6 receiving a grant under this section to carry out the activi-
- 7 ties described in subsection (c)(4), the Secretary of Edu-
- 8 cation may waive requirements for institutions of higher
- 9 education related to low-income students under the Child
- 10 Care Access Means Parents in School Program under sec-
- 11 tion 419N of the Higher Education Act of 1965 (20
- 12 U.S.C. 1070d-41), to permit participation in such pro-
- 13 gram by displaced Afghan women and girls.
- 14 (e) Annual Report by Eligible Entities.—Not
- 15 later than 1 year after the date an eligible entity is award-
- 16 ed a grant under this section, and annually thereafter for
- 17 the duration of the grant, the eligible entity shall provide
- 18 an annual report to the Secretary of Education on the ac-
- 19 tivities carried out with such grant during the preceding
- 20 fiscal year.
- 21 (f) Sunset.—The authority to award grants under
- 22 this program shall expire at the end of fiscal year 2045.