#### 117TH CONGRESS 2D SESSION

# H. R. 7061

To amend the Internal Revenue Code of 1986 to impose a windfall profits excise tax on crude oil and to rebate the tax collected back to individual taxpayers, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

March 11, 2022

Mr. Khanna introduced the following bill; which was referred to the Committee on Ways and Means

## A BILL

To amend the Internal Revenue Code of 1986 to impose a windfall profits excise tax on crude oil and to rebate the tax collected back to individual taxpayers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Big Oil Windfall Prof-
- 5 its Tax Act".

#### 1 SEC. 2. WINDFALL PROFITS TAX.

- 2 (a) IN GENERAL.—Subtitle E of the Internal Rev-
- 3 enue Code of 1986 is amended by adding at the end there-
- 4 of the following new chapter:

#### 5 "CHAPTER 56—WINDFALL PROFITS ON

#### 6 **CRUDE OIL**

"Sec. 5896. Imposition of tax.

"Sec. 5897. Definitions and special rules.

#### 7 "SEC. 5896, IMPOSITION OF TAX.

- 8 "(a) IN GENERAL.—In addition to any other tax im-
- 9 posed under this title, in each calendar quarter there is
- 10 hereby imposed on any covered taxpayer an excise tax at
- 11 the rate determined under subsection (b) on—
- 12 "(1) each barrel of taxable crude oil extracted
- by the taxpayer within the United States and re-
- moved from the property of such taxpayer during
- the calendar quarter, and
- 16 "(2) each barrel of taxable crude oil entered
- into the United States during the calendar quarter
- 18 by the taxpayer for consumption, use, or
- warehousing.
- 20 "(b) Rate of Tax.—
- 21 "(1) In general.—The rate of tax imposed by
- this section on any barrel of taxable crude oil for
- 23 any calendar quarter is the product of—
- 24 "(A) 50 percent, and

1	"(B) the excess (if any) of—
2	"(i) the average price of a barrel of
3	Brent crude oil over the covered calendar
4	quarter, and
5	"(ii) the average price of a barrel of
6	Brent crude oil over the period beginning
7	on January 1, 2015, and ending on De-
8	cember 31, 2019.
9	"(2) Inflation adjustment.—
10	"(A) IN GENERAL.—In the case of a cal-
11	endar quarter beginning in any taxable year be-
12	ginning after 2022, the amount determined
13	under paragraph (1)(B)(ii) shall be increased
14	by an amount equal to—
15	"(i) such dollar amount, multiplied by
16	"(ii) the cost-of-living adjustment de-
17	termined under section 1(f)(3) for the cal-
18	endar year in which the taxable year be-
19	gins, determined by substituting '2021' for
20	'2016' in subparagraph (A)(ii) thereof.
21	"(B) Rounding.—If any dollar amount,
22	after being increased under subparagraph (A),
23	is not a multiple of \$0.50, such dollar amount
24	shall be rounded to the next lowest multiple of
25	\$0.01.

1	"(c) Fractional Part of Barrel.—In the case of
2	a fraction of a barrel, the tax imposed by subsection (a)
3	shall be the same fraction of the amount of such tax im-
4	posed on the whole barrel.
5	"SEC. 5897. DEFINITIONS AND SPECIAL RULES.
6	"(a) Definitions.—For purposes of this chapter—
7	"(1) Covered Taxpayer.—
8	"(A) IN GENERAL.—The term 'covered
9	taxpayer' means, with respect to any calendar
10	quarter, any taxpayer if—
11	"(i) the average daily number of bar-
12	rels of taxable crude oil extracted and im-
13	ported by the taxpayer for calendar year
14	2019 exceeded $300,000$ barrels, or
15	"(ii) the average daily number of bar-
16	rels of taxable crude oil extracted and im-
17	ported by the taxpayer for the calendar
18	quarter exceeds 300,000.
19	"(B) AGGREGATION RULES.—All persons
20	treated as a single employer under subsection
21	(a) or (b) of section 52 or subsection (m) or (o)
22	of section 414 shall be treated as one person for
23	purposes of paragraph (1).

- 1 "(2) Taxable crude oil.—The term 'taxable
- 2 crude oil' includes crude oil, crude oil condensates,
- and natural gasoline.
- 4 "(3) Barrel.—The term 'barrel' means 42
- 5 United States gallons.
- 6 "(4) UNITED STATES.—The term 'United
- 7 States' has the same meaning given such term under
- 8 section 4612.
- 9 "(b) WITHHOLDING AND DEPOSIT OF TAX.—The
- 10 Secretary shall provide such rules as are necessary for the
- 11 withholding and deposit of the tax imposed under section
- 12 5896 on any taxable crude oil.
- 13 "(c) RECORDS AND INFORMATION.—Each taxpayer
- 14 liable for tax under section 5896 shall keep such records,
- 15 make such returns, and furnish such information (to the
- 16 Secretary and to other persons having an interest in the
- 17 taxable crude oil) with respect to such oil as the Secretary
- 18 may by regulations prescribe.
- 19 "(d) RETURN OF WINDFALL PROFIT TAX.—The Sec-
- 20 retary shall provide for the filing and the time of such
- 21 filing of the return of the tax imposed under section 5896.
- 22 "(e) Regulations.—The Secretary shall prescribe
- 23 such regulations as may be necessary or appropriate to
- 24 carry out the purposes of this chapter.".

- 1 (b) CLERICAL AMENDMENT.—The table of chapters
- 2 for subtitle E of the Internal Revenue Code of 1986 is
- 3 amended by adding at the end the following new item:

"Chapter 56. Windfall Profit on Crude Oil.".

- 4 (c) Effective Date.—The amendments made by
- 5 this section shall apply to crude oil removed or entered
- 6 after the date of the enactment of this Act, in calendar
- 7 quarters ending after such date.
- 8 SEC. 3. GASOLINE PRICE REBATES.
- 9 (a) IN GENERAL.—Subchapter B of chapter 65 of the
- 10 Internal Revenue Code of 1986 is amended by adding at
- 11 the end the following new section:
- 12 "SEC. 6433. GASOLINE PRICE REBATES.
- 13 "(a) IN GENERAL.—In the case of an eligible indi-
- 14 vidual, there shall be allowed as a credit against the tax
- 15 imposed by subtitle A for each taxable year beginning
- 16 after the date of the enactment of the Big Oil Windfall
- 17 Profits Tax Act, an amount equal to the sum of the gaso-
- 18 line price rebate amount for calendar quarters beginning
- 19 in such taxable year.
- 20 "(b) Gasoline Price Rebate Amount.—For pur-
- 21 poses of this section—
- 22 "(1) In General.—The term 'gasoline price
- rebate amount' means, with respect to any taxpayer
- for any calendar quarter beginning in a taxable year,
- an amount determined by the Secretary not later

- than 30 days after the end of such calendar quarter taking into account the number of eligible individuals and the amount of revenues in the Protect Consumers from Gas Hikes Fund resulting from the tax imposed by section 5896 for the preceding calendar quarter.
  - "(2) Special rule for joint returns.—In the case of an eligible individual filing a joint return, the gasoline price rebate amount shall be 150 percent of the amount determined under paragraph (1) with respect to other taxpayers.
  - "(3) LIMITATION BASED ON ADJUSTED GROSS INCOME.—The amount of the credit allowed by subsection (a) (determined without regard to this subsection and subsection (e)) shall be reduced (but not below zero) by 5 percent of so much of the eligible individual's adjusted gross income as exceeds—
- 18 "(A) \$150,000 in the case of a joint re-19 turn,
- 20 "(B) \$112,500 in the case of a head of 21 household, and
- 22 "(C) \$75,000 in any other case.
- "(c) Eligible Individual.—For purposes of this section, the term 'eligible individual' means any individual other than—

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1	"(1) any nonresident alien individual,
2	"(2) any individual who is a dependent of an-
3	other taxpayer for a taxable year beginning in the
4	calendar year in which the individual's taxable year
5	begins, and
6	"(3) an estate or trust.
7	"(d) Definitions and Special Rules.—
8	"(1) Dependent defined.—For purposes of
9	this section, the term 'dependent' has the meaning
10	given such term by section 152.
11	"(2) Identification number require-
12	MENT.—
13	"(A) In general.—In the case of a re-
14	turn other than a joint return, the gasoline
15	price rebate amount in subsection (b)(1) shall
16	be treated as being zero unless the taxpayer in-
17	cludes the valid identification number of the
18	taxpayer on the return of tax for the taxable
19	year.
20	"(B) Joint returns.—In the case of a
21	joint return, the gasoline price rebate amount
22	in subsection (b)(1) shall be treated as being—
23	"(i) 50 percent of the amount other-
24	wise determined without regard to this
25	paragraph if the valid identification num-

1	ber of only 1 spouse is included on the re-
2	turn of tax for the taxable year, and
3	"(ii) zero if the valid identification
4	number of neither spouse is so included.
5	"(C) Valid identification number.—
6	For purposes of this paragraph, the term 'valid
7	identification number' means a social security
8	number issued to an individual by the Social
9	Security Administration on or before the due
10	date for filing the return for the taxable year.
11	"(D) Special rule for members of
12	THE ARMED FORCES.—Subparagraph (B) shall
13	not apply in the case where at least 1 spouse
14	was a member of the Armed Forces of the
15	United States at any time during the taxable
16	year and the valid identification number of at
17	least 1 spouse is included on the return of tax
18	for the taxable year.
19	"(E) COORDINATION WITH CERTAIN AD-
20	VANCE PAYMENTS.—In the case of any payment
21	determined pursuant to subsection (f)(6), a
22	valid identification number shall be treated for
23	purposes of this paragraph as included on the

taxpayer's return of tax if such valid identifica-

tion number is available to the Secretary as described in such subsection.

- "(F) Mathematical or clerical error authority.—Any omission of a correct valid identification number required under this paragraph shall be treated as a mathematical or clerical error for purposes of applying section 6213(g)(2) to such omission.
- 9 "(3) CREDIT TREATED AS REFUNDABLE.—The 10 credit allowed by subsection (a) shall be treated as 11 allowed by subpart C of part IV of subchapter A of 12 chapter 1.
- 13 "(e) COORDINATION WITH ADVANCE REFUNDS OF 14 Credit.—

15 "(1) Reduction of Refundable Credit.— 16 The amount of the credit which would (but for this 17 paragraph) be allowable under subsection (a) for any 18 taxable year shall be reduced (but not below zero) by 19 the aggregate refunds and credits made or allowed 20 to the taxpayer (or, except as otherwise provided by 21 the Secretary, any dependent of the taxpayer) under 22 subsection (f) for such taxable year. Any failure to 23 so reduce the credit shall be treated as arising out 24 of a mathematical or clerical error and assessed ac-25 cording to section 6213(b)(1).

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"(2) Joint Returns.—Except as otherwise provided by the Secretary, in the case of a refund or credit made or allowed under subsection (f) with respect to a joint return, half of such refund or credit shall be treated as having been made or allowed to each individual filing such return.

#### "(f) ADVANCE REFUNDS AND CREDITS.—

"(1) IN GENERAL.—Subject to paragraphs (5) and (6), for any rebate taxable year, each individual who was an eligible individual for the applicable taxable year shall be treated as having made a payment against the tax imposed by chapter 1 for such applicable taxable year in an amount equal to advance refund amount for such rebate taxable year.

#### "(2) ADVANCE REFUND AMOUNT.—

"(A) In GENERAL.—For purposes of paragraph (1), the advance refund amount for any rebate taxable year is the amount that would allowed as a credit under this section for the applicable taxable year if this section (other than subsection (e) and this subsection) were applied to such applicable taxable year (without regard to any effective date) using the gasoline price rebate amount for the refund taxable year.

1	"(B) Treatment of deceased individ-
2	UALS.—For purposes of determining the ad-
3	vanced refund amount—
4	"(i) any individual who was deceased
5	before the first day of the rebate taxable
6	year shall be treated for purposes of apply-
7	ing subsection (d)(2) in the same manner
8	as if the valid identification number of
9	such person was not included on the return
10	of tax for the applicable taxable year (ex-
11	cept that subparagraph (D) thereof shall
12	not apply), and
13	"(ii) notwithstanding clause (i), in the
14	case of a joint return with respect to which
15	only 1 spouse is deceased before the first
16	day of the rebate taxable year, such de-
17	ceased spouse was a member of the Armed
18	Forces of the United States at any time
19	during the applicable taxable year, and the
20	valid identification number of such de-
21	ceased spouse is included on the return of
22	tax for the applicable taxable year, the
23	valid identification number of 1 (and only
24	1) spouse shall be treated as included on

the return of tax for the applicable taxable

year for purposes of applying subsection (d)(2)(B) with respect to such joint return.

- "(3) TIMING AND MANNER OF PAYMENTS.—
  The Secretary shall, subject to the provisions of this title, refund or credit any overpayment attributable to this section and determined with respect to any calendar quarter not later than 90 days after the end of such calendar quarter. No refund or credit shall be made or allowed under this subsection with respect to any applicable taxable year after the last day of the rebate taxable year.
- "(4) NO INTEREST.—No interest shall be allowed on any overpayment attributable to this subsection.
- "(5) APPLICATION TO INDIVIDUALS WHO HAVE FILED A RETURN OF TAX FOR THE YEAR AFTER THE APPLICABLE TAXABLE YEAR.—

"(A) APPLICATION TO RETURNS FILED AT TIME OF INITIAL DETERMINATION.—If, at the time of any determination made pursuant to paragraph (3), the individual referred to in paragraph (1) has filed a return of tax for the individual's first taxable year beginning after the applicable taxable year, paragraph (1) shall be applied with respect to such individual by

1	substituting 'taxable year following the applica-
2	ble taxable year' for 'applicable taxable year'.
3	"(B) Additional payment.—
4	"(i) In general.—In the case of any
5	individual who files, before the additional
6	payment determination date, a return of
7	tax for such individual's first taxable year
8	beginning after the applicable taxable year,
9	the Secretary shall make a payment (in ad-
10	dition to any payment made under para-
11	graph (1)) to such individual equal to the
12	excess (if any) of—
13	"(I) the amount which would be
14	determined under paragraph (1)
15	(after the application of subparagraph
16	(A)) by applying paragraph (1) as of
17	the additional payment determination
18	date, over
19	"(II) the amount of any payment
20	made with respect to such individual
21	under paragraph (1).
22	"(ii) Additional payment deter-
23	MINATION DATE.—The term 'additional
24	payment determination date' means the
25	earlier of—

"(I) the date which is 90 days after the date specified in section 6072(a) with respect to returns for the taxable year following the applicable taxable year (determined after taking into account any period dis-regarded under section 7508A if such disregard applies to substantially all returns for such taxable year), or

"(II) September 1 of the calendar year following the applicable taxable year.

"(6) APPLICATION TO CERTAIN INDIVIDUALS WHO HAVE NOT FILED A RETURN OF TAX FOR THE PRECEDING TWO YEARS.—In the case of any individual who, at the time of any determination made pursuant to paragraph (3), has filed a tax return for neither the applicable taxable year nor for the year following the applicable taxable year, the Secretary shall, consistent with rules similar to the rules of section 6428A(f)(5)(H)(i), apply paragraph (1) on the basis of information available to the Secretary and shall, on the basis of such information, determine the advance refund amount with respect to such individual without regard to subsection (b)(2)

- 1 unless the Secretary has reason to know that such 2 amount would otherwise be reduced by reason of 3 such subsection. "(7) Special rule related to time of fil-4 5 ING RETURN.—Solely for purposes of this sub-6 section, a return of tax shall not be treated as filed 7 until such return has been processed by the Internal 8 Revenue Service. 9 "(8) Applicable taxable year; rebate 10 TAXABLE YEAR.—For purposes of this subsection— 11 "(A) REBATE TAXABLE YEAR.—The term 12 'rebate taxable year' means the taxable year for 13 which a credit is allowed under this section. 14 "(B) APPLICABLE TAXABLE YEAR.—The 15 term 'applicable taxable year' means the second 16 taxable year preceding the rebate taxable year. 17 "(g) REGULATIONS.—The Secretary shall prescribe 18 such regulations or other guidance as may be necessary 19 or appropriate to carry out the purposes of this section,
- "(1) regulations or other guidance providing taxpayers the opportunity to provide the Secretary information sufficient to allow the Secretary to make payments to such taxpayers under subsection (f) (including the determination of the amount of such

including—

payment) if such information is not otherwise available to the Secretary, and

"(2) regulations or other guidance to ensure to the maximum extent administratively practicable that, in determining the amount of any credit under subsection (a) and any credit or refund under subsection (f), an individual is not taken into account more than once, including by different taxpayers and including by reason of a change in joint return status or dependent status between the taxable year for which an advance refund amount is determined and the taxable year for which a credit under subsection (a) is determined.

14 "(h) Outreach.—The Secretary shall carry out a 15 robust and comprehensive outreach program to ensure that all taxpayers described in subsection (g)(1) learn of 16 17 their eligibility for the advance refunds and credits under 18 subsection (f); are advised of the opportunity to receive 19 such advance refunds and credits as provided under sub-20 section (g)(1); and are provided assistance in applying for 21 such advance refunds and credits.".

### 22 (b) Treatment of Certain Possessions.—

23 (1) Payments to possessions with mirror 24 Code tax systems.—The Secretary of the Treas-25 ury shall pay to each possession of the United States

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- which has a mirror code tax system amounts equal to the loss (if any) to that possession by reason of the amendments made by this section. Such amounts shall be determined by the Secretary of the Treasury based on information provided by the government of the respective possession.
  - (2) Payments to other possessions.—The Secretary of the Treasury shall pay to each possession of the United States which does not have a mirror code tax system amounts estimated by the Secretary of the Treasury as being equal to the aggregate benefits (if any) that would have been provided to residents of such possession by reason of the amendments made by this section if a mirror code tax system had been in effect in such possession. The preceding sentence shall not apply unless the respective possession has a plan, which has been approved by the Secretary of the Treasury, under which such possession will promptly distribute such payments to its residents.
    - (3) Inclusion of administrative ex-Penses.—The Secretary of the Treasury shall pay to each possession of the United States to which the Secretary makes a payment under paragraph (1) or

1	(2) an amount equal to the increase (if any) of the
2	administrative expenses of such possession—
3	(A) in the case of a possession described in
4	paragraph (1), by reason of the amendments
5	made by this section, and
6	(B) in the case of a possession described in
7	paragraph (2), by reason of carrying out the
8	plan described in such paragraph, or
9	the amount described in subparagraph (A) shall be
10	determined by the Secretary of the Treasury based
11	on information provided by the government of the
12	respective possession.
13	(4) Coordination with credit allowed
14	AGAINST UNITED STATES INCOME TAXES.—No cred-
15	it shall be allowed against United States income
16	taxes under section 6433 of the Internal Revenue
17	Code of 1986 (as added by this section), nor shall
18	any credit or refund be made or allowed under sub-
19	section (f) of such section, to any person—
20	(A) to whom a credit is allowed against
21	taxes imposed by the possession by reason of
22	the amendments made by this section, or
23	(B) who is eligible for a payment under a
24	plan described in paragraph (2).

- (5) Mirror code tax system.—For purposes of this subsection, the term "mirror code tax sys-tem" means, with respect to any possession of the United States, the income tax system of such posses-sion if the income tax liability of the residents of such possession under such system is determined by reference to the income tax laws of the United States as if such possession were the United States.
  - (6) TREATMENT OF PAYMENTS.—For purposes of section 1324 of title 31, United States Code, the payments under this subsection shall be treated in the same manner as a refund due from a credit provision referred to in subsection (b)(2) of such section.

#### (c) Administrative Provisions.—

- (1) DEFINITION OF DEFICIENCY.—Section 6211(b)(4)(A) of the Internal Revenue Code of 1986 is amended by striking "6428A, 6428B" and inserting "6428A, 6428B, 6433,".
- (2) EXCEPTION FROM REDUCTION OR OFF-SET.—Any refund payable by reason of section 6433(f) of the Internal Revenue Code of 1986 (as added by this section), or any such refund payable by reason of subsection (b) of this section, shall not be—

1	(A) subject to reduction or offset pursuant
2	to subsection (c), (d), (e), or (f) of section 6402
3	of the Internal Revenue Code of 1986 or any
4	similar authority permitting offset, or
5	(B) reduced or offset by other assessed
6	Federal taxes that would otherwise be subject
7	to levy or collection.
8	(3) Conforming amendments.—
9	(A) Paragraph (2) of section 1324(b) of
10	title 31, United States Code, is amended by in-
11	serting "6433," after "6431,".
12	(B) The table of sections for subchapter B
13	of chapter 65 of the Internal Revenue Code of
14	1986 is amended by adding at the end the fol-
15	lowing new item:
	"Sec. 6433. Gasoline price rebates.".
16	SEC. 4. PROTECT CONSUMERS FROM GAS PRICE HIKES
17	FUND.
18	(a) In General.—Subchapter A of chapter 98 of the
19	Internal Revenue Code of 1986 is amended by adding at
20	the end the following new section:
21	"SEC. 9512. PROTECT CONSUMERS FROM GAS PRICE HIKES
22	FUND.
23	"(a) Establishment and Funding.—There is
24	hereby established in the Treasury of the United States
25	a trust fund to be referred to as the 'Protect Consumers

- 1 from Gas Hikes Fund', consisting of such amounts as may
- 2 be appropriated or credited to such trust fund as provided
- 3 for in this section and section 9602(b).
- 4 "(b) Transfers to the Protect Consumers
- 5 From Gas Price Hikes Fund.—There are hereby ap-
- 6 propriated to the Protect Consumers from Gas Hikes
- 7 Fund amounts equivalent to the taxes received in the
- 8 Treasury under section 5896.
- 9 "(c) Use of Funds.—The Secretary shall pay from
- 10 time to time from the Protect Consumers from Gas Price
- 11 Hikes Fund to the general fund of the Treasury amounts
- 12 equal to the amounts of refunds provided under section
- 13 6433.".
- 14 (b) CLERICAL AMENDMENT.—The table of sections
- 15 for subchapter A of chapter 98 of such Code is amended
- 16 by adding at the end the following new item:

"Sec. 9512. Protect Consumers from Gas Price Hikes Fund.".

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