117TH CONGRESS 1ST SESSION

H. R. 5856

To amend parts B and E of title IV of the Social Security Act to expand nondiscrimination protections for children and families and offer greater flexibility to States before petitioning to terminate parental rights, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 4, 2021

Ms. Bass introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend parts B and E of title IV of the Social Security Act to expand nondiscrimination protections for children and families and offer greater flexibility to States before petitioning to terminate parental rights, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "21st Century Children
- 5 and Families Act".

1	SEC. 2. EXPANSION OF NONDISCRIMINATION PROTEC-
2	TIONS FOR CHILDREN AND FAMILIES IN
3	ADOPTION AND FOSTER CARE PLACEMENT.
4	(a) State Plan Requirements Relating to
5	Adoption and Foster Care Placement.—Section
6	471(a)(18) of the Social Security Act (42 U.S.C.
7	671(a)(18)) is amended to read as follows:
8	"(18) provides that—
9	"(A) neither the State nor any other entity
10	in the State that receives funds from the Fed-
11	eral Government and is involved in adoption or
12	foster care placements may—
13	"(i) deny to any person the oppor-
14	tunity to become an adoptive or a foster
15	parent, on the basis of the race, color, sex
16	(including sexual orientation, gender iden-
17	tity, and gender expression), religion, or
18	national origin of the person, or of the
19	child, involved;
20	"(ii) delay or deny the provision of
21	foster care prevention support and services,
22	family preservation or reunification serv-
23	ices, kinship supports, or adoption or
24	guardianship subsidies to children, parents
25	or kin caregivers on the basis of the race,
26	color, sex (including sexual orientation,

1	gender identity, and gender expression),
2	religion, or national origin of the parent,
3	kin caregiver, or of the child, involved; or
4	"(iii) significantly delay or deny the
5	placement of a child for adoption or into
6	foster care, or otherwise discriminate in
7	making a placement decision solely on the
8	basis of the race, color, sex (including sex-
9	ual orientation, gender identity, and gen-
10	der expression), religion, or national origin
11	of the adoptive or foster parent, or the
12	child, involved; and
13	"(B) an agency or entity to which subpara-
14	graph (A) applies—
15	"(i) may consider, among the factors
16	used to determine the best interests of the
17	child, the capacity of the prospective foster
18	or adoptive parents to affirm the cultural,
19	ethnic, sexual orientation, gender identity,
20	gender expression, racial, or religious back-
21	ground of the child; and
22	"(ii) when requested by the child or a
23	parent of the child, shall consider, among
24	the factors used to determine the best in-
25	terests of the child—

1	"(I) the cultural, ethnic, sexual
2	orientation, gender identity, gender
3	expression, racial, or religious back-
4	ground of the child; and
5	"(II) the capacity of the prospec-
6	tive foster or adoptive parents to af-
7	firm the identities of the child;".
8	(b) STATE PLAN REQUIREMENT RELATING TO PRO-
9	VISION OF CHILD WELFARE SERVICES.—Section
10	422(b)(7) of such Act (42 U.S.C. 622(b)(7)) is amended
11	by inserting "substantiate with clear and convincing data
12	and analysis that the child welfare agency is addressing
13	disproportionality in the State child welfare system, and
14	disparities in access to community-based services, array,
15	and contracting; and" before "provide".
16	(c) Effective Date.—
17	(1) In general.—The amendments made by
18	this section shall take effect on the 1st day of the
19	1st fiscal year beginning on or after the date of the
20	enactment of this Act, and shall apply to payments
21	under subpart 1 of part B and part E of title IV
22	of the Social Security Act for calendar quarters be-
23	ginning on or after such date.
24	(2) Delay permitted if state legislation
25	REQUIRED.—If the Secretary of Health and Human

Services determines that State legislation (other than legislation appropriating funds) is required in order for a State plan developed pursuant to subpart 1 of part B or part E of title IV of the Social Security Act to meet the additional requirements imposed by the amendments made by this section, the plan shall not be regarded as failing to meet any of the additional requirements before the 1st day of the 1st calendar quarter beginning after the first regular session of the State legislature that begins after the date of the enactment of this Act. For purposes of the preceding sentence, if the State has a 2-year legislative session, each year of the session is deemed to be a separate regular session of the State legislature.

(3) APPLICATION TO PROGRAMS OPERATED BY INDIAN TRIBAL ORGANIZATIONS.—In the case of an Indian tribe, tribal organization, or tribal consortium which the Secretary of Health and Human Services determines requires time to take action necessary to comply with the additional requirements imposed by the amendments made by this section (whether the tribe, organization, or tribal consortium has a plan under section 479B of the Social Security Act or a cooperative agreement or contract entered into with

a State), the Secretary shall provide the tribe, organization, or tribal consortium with such additional
time as the Secretary determines is necessary for the
tribe, organization, or tribal consortium to take the
action to comply with the additional requirements
before being regarded as failing to comply with the
requirements.

8 SEC. 3. GREATER FLEXIBILITY FOR STATES BEFORE PETI-

9 TIONING TO MODIFY PARENTAL RIGHTS.

10 Section 475(5)(E) of the Social Security Act (42 11 U.S.C. 675(5)(E)) is amended—

(1) by striking "15 of the most recent 22 12 months" and inserting "24 consecutive months and 13 14 who is not in the care of kin (including fictive kin), 15 the State may consider filing or joining a petition 16 for modification or termination of parental rights 17 only after demonstrating by clear and convincing 18 evidence that the State has provided to the family of 19 the child such services, supports, and time needed to 20 address the reasons for foster care and enable the 21 family to safely reunify, and by demonstrating com-22 pelling reasons why the modification or termination 23 is in the best interest of the child, and if the child 24 is living with a kinship (including fictive kinship) 25 caregiver, the State agency shall provide a meaning

- ful opportunity for the kinship (including fictive kinship) caregiver to express whether modification or termination is or is not in the best interests of the child and shall document such in the case plan of the child";
 - (2) by striking clause (i) and redesignating clauses (ii) and (iii) as clauses (i) and (ii), respectively;
 - (3) in clause (ii) (as so redesignated by paragraph (2) of this section), by striking the semicolon and inserting a comma; and
 - (4) by inserting after and below clause (ii) (as so redesignated) the following:

"except that, in the case of a child to whom this subparagraph applies solely because the child has been in foster care under the responsibility of the State for 24 consecutive months and is not in the care of kin (including fictive kin), the State may not file or join such a petition if a parent of the child is actively engaged in services to address the reasons the child entered care (including treatment for substance use disorder, mental health concerns, or parenting skills), if based principally on the incarceration of a parent, or if based principally on

1	the detention of the parent by the Department
2	of Homeland Security or the deportation of the
3	parent;".
4	SEC. 4. EXPANSION OF PURPOSES OF COURT IMPROVE-
5	MENT PROGRAM.
6	(a) In General.—Section 438 of the Social Security
7	Act (42 U.S.C. 629h) is amended—
8	(1) in subsection (a)(2)—
9	(A) in the matter preceding subparagraph
10	(A), by striking "state" and inserting "State";
11	(B) in subparagraph (A)—
12	(i) by inserting "and their families"
13	before "in a timely and complete manner";
14	and
15	(ii) by striking ", as set forth in the
16	Adoption and Safe Families Act of 1997
17	(Public Law 105–89), including the re-
18	quirements in the Act related to concur-
19	rent planning";
20	(C) in subparagraph (B), by striking
21	"and" at the end;
22	(D) in subparagraph (C), by adding "and"
23	at the end; and
24	(E) by adding at the end the following:

1	"(D) to increase access to high quality
2	legal representation at all stages of a child wel-
3	fare case for all parties to the case, including
4	the children, the parents of the children, and,
5	where applicable, kinship care providers and In-
6	dian tribes;"; and
7	(2) by striking subsection (b) and inserting the
8	following:
9	"(b) APPLICATIONS.—In order to be eligible to re-
10	ceive a grant under this section, a highest State court shall
11	have in effect a rule requiring State courts to ensure that
12	foster parents, pre-adoptive parents, and kinship (includ-
13	ing fictive kinship) caregivers of a child in foster care
14	under the responsibility of the State are notified of any
15	proceeding to be held with respect to the child, shall pro-
16	vide for the training of judicial officers, attorneys, and
17	court and child welfare staff in child welfare cases on Fed-
18	eral child welfare policies and payment limitations with re-
19	spect to children in foster care who are placed in settings
20	that are not a foster family home, and shall submit to
21	the Secretary an application at such time, in such form,
22	and including such information and assurances as the Sec-
23	retary may require, including—
24	"(1) a description of how courts and child wel-
25	fare agencies on the local and State levels will use

not less than 30 percent of grant funds to collaborate and jointly plan for the collection and sharing of all relevant data and information to demonstrate how improved case tracking and analysis of child abuse and neglect cases will produce safe and timely

6 permanency decisions;

"(2) a demonstration that a portion of the grant will be used for cross-training initiatives that are jointly planned and executed with the State agency or any other agency under contract with the State to administer the State program under the State plan under subpart 1, the State plan approved under section 434, or the State plan approved under part E;

"(3) a demonstration that a portion of the grant will be used to develop and implement, on an ongoing and regular basis, training for judicial officers, attorneys, and court and child welfare staff on race, culture, and equity, and, in the development and implementation of that training, will include current and former foster children, parents who have experienced child removals by State child welfare agencies, and kinship (including fictive kinship) care providers; and

1	"(4) a demonstration of meaningful and ongo-
2	ing collaboration among the courts in the State, the
3	State agency or any other agency under contract
4	with the State who is responsible for administering
5	the State program under part B or E, and, where
6	applicable, Indian tribes.".
7	(b) Effective Date.—The amendments made by
8	subsection (a) of this section shall take effect on October
9	1, 2021, immediately after the amendments made by sec-

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11 tions Act, 2021 (Public Law 116–260) take effect.

10 tion 305(b) of division CC of the Consolidated Appropria-