117TH CONGRESS 1ST SESSION

H. R. 3611

To prohibit the discriminatory use of personal information by online platforms in any algorithmic process, to require transparency in the use of algorithmic processes and content moderation, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 28, 2021

Ms. Matsui introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

- To prohibit the discriminatory use of personal information by online platforms in any algorithmic process, to require transparency in the use of algorithmic processes and content moderation, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Algorithmic Justice
 - 5 and Online Platform Transparency Act".
 - 6 SEC. 2. FINDINGS.
- 7 Congress finds the following:

- 1 (1) Online platforms have become integral to 2 individuals' full participation in economic, demo-3 cratic, and societal processes.
 - (2) Online platforms employ manipulative dark patterns, collect large amounts of personal information from their users, and leverage that personal information for opaque algorithmic processes in ways that create vastly different experiences for different types of users.
 - (3) Algorithmic processes are often used by online platforms without adequate testing and in the absence of critical transparency requirements and other legally enforceable safety and efficacy standards, which has resulted in discrimination in housing, lending, job advertising, and other areas of opportunity.
 - (4) The use of discriminatory algorithmic processes causes disproportionate harm to populations that already experience marginalization.
 - (5) Online platforms constantly engage in content moderation decision making, resulting in highly influential outcomes regarding what content is visible and accessible to users.
 - (6) Online platforms' content moderation practices have disproportionately significant repercus-

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- sions for members of marginalized communities, who have historically been the target of nefarious online activity, including disinformation campaigns.
 - (7) Users of online platforms should have access to understandable information about how online platforms moderate content and use algorithmic processes to amplify or recommend content.
 - (8) Users of online platforms should be able to easily move their data to alternative online platforms, and the importance of this right is particularly significant given certain online platforms' use of harmful algorithmic processes and engagement in ineffective content moderation.
 - (9) In a variety of sectors, algorithmic processes also facilitate discriminatory outcomes on online platforms that individuals may not personally interact with, but which nonetheless process the personal information of such individuals and have significant, negative consequences.
 - (10) The people of the United States would benefit from the convening of experts from a diverse set of governmental positions to collectively study and report on discriminatory algorithmic processes across the United States economy and society, with particular attention to intersections of harm.

1 SEC. 3. DEFINITIONS.

| 2 | In this Act, the following definitions apply: |
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| 3 | (1) Algorithmic process.—The term "algo- |
| 4 | rithmic process" means a computational process, in- |
| 5 | cluding one derived from machine learning or other |
| 6 | artificial intelligence techniques, that processes per- |
| 7 | sonal information or other data for the purpose of |
| 8 | determining the order or manner that a set of infor- |
| 9 | mation is provided, recommended to, or withheld |
| 10 | from a user of an online platform, including the pro- |
| 11 | vision of commercial content, the display of social |
| 12 | media posts, or any other method of automated deci- |
| 13 | sion making, content selection, or content amplifi- |
| 14 | cation. |
| 15 | (2) BIOMETRIC INFORMATION.—The term "bio- |
| 16 | metric information"— |
| 17 | (A) means information regarding the phys- |
| 18 | iological or biological characteristics of an indi- |
| 19 | vidual that may be used, singly or in combina- |
| 20 | tion with each other or with other identifying |
| 21 | data, to establish the identity of an individual; |
| 22 | and |
| 23 | (B) includes— |
| 24 | (i) genetic information; |
| 25 | (ii) imagery of the iris, retina, finger- |
| 26 | print, face, hand, palm, vein patterns, and |

| 1 | voice recordings, from which an identifier |
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| 2 | template, such as a faceprint, a minutiae |
| 3 | template, or a voiceprint, can be extracted; |
| 4 | (iii) keystroke patterns or rhythms, |
| 5 | gait patterns or rhythms, and sleep, |
| 6 | health, or exercise data that contain identi- |
| 7 | fying information; and |
| 8 | (iv) any mathematical code, profile, or |
| 9 | algorithmic model derived from informa- |
| 10 | tion regarding the physiological or biologi- |
| 11 | cal characteristics of an individual. |
| 12 | (3) Commission.—The term "Commission" |
| 13 | means the Federal Trade Commission. |
| 14 | (4) Content Moderation.—The term "con- |
| 15 | tent moderation" means— |
| 16 | (A) the intentional deletion, labeling, or ed- |
| 17 | iting of user generated content or a process of |
| 18 | purposefully decreasing access to such content |
| 19 | through the human labor of any individual that |
| 20 | is financially compensated by an online plat- |
| 21 | form, an automated process, or some combina- |
| 22 | tion thereof, pursuant to the online platform's |
| 23 | terms of service or stated community standards; |
| 24 | and |

- 1 (B) such other practices as the Commis-2 sion may identify under regulations promul-3 gated under section 553 of title 5, United 4 States Code.
 - (5) DE-IDENTIFIED.—The term "de-identified", with respect to personal information, means information that has been altered, anonymized, or aggregated so that it cannot reasonably identify, relate to, describe, or be capable of being associated with or linked to, directly or indirectly, a particular individual or device.
 - (6) Demographic information information.—The term "demographic information" means information regarding an individual's or class of individuals' race, color, ethnicity, sex, religion, national origin, age, gender, gender identity, sexual orientation, disability status, familial status, immigration status, educational attainment, income, source of income, occupation, employment status, biometric information, criminal record, credit rating, or any categorization used by the online platform derived from such information.
 - (7) GROUP.—The term "group" means a page or other subdivision of an online platform that functions as a forum for users to post or otherwise dis-

- tribute content to, or communicate with, other users
 of such page or other subdivision.
 - (8) Non-precise geolocation information.—The term "non-precise geolocation information" means information regarding a country, State, county, city, or ZIP code.
 - (9) Online Platform.—The term "online platform" means any public-facing website, online service, online application, or mobile application which is operated for commercial purposes and provides a community forum for user generated content, including a social network site, content aggregation service, or service for sharing videos, images, games, audio files, or other content.

(10) Personal information.—

- (A) IN GENERAL.—The term "personal information" means information that directly or indirectly identifies, or could be reasonably linked to, a particular individual or device.
- (B) Reasonably linked.—For purposes of subparagraph (A), information could be reasonably linked to an individual or device if such information can be used on its own or in combination with other information held by, or

| 1 | readily accessible to, a person to identify an in- |
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| 2 | dividual or device. |
| 3 | (11) PLACE OF PUBLIC ACCOMMODATION.—The |
| 4 | term "place of public accommodation" means— |
| 5 | (A) any entity considered a place of public |
| 6 | accommodation under section 201(b) of the |
| 7 | Civil Rights Act of 1964 (42 U.S.C. 2000a(b)) |
| 8 | or section 301 of the Americans with Disabil- |
| 9 | ities Act of 1990 (42 U.S.C. 12181); or |
| 10 | (B) any commercial entity that offers |
| 11 | goods or services through the internet to the |
| 12 | general public. |
| 13 | (12) Small business.— |
| 14 | (A) IN GENERAL.—The term "small busi- |
| 15 | ness" means a commercial entity that estab- |
| 16 | lishes, with respect to the 3 preceding calendar |
| 17 | years (or since the inception of such entity if |
| 18 | such period is less than 3 calendar years), that |
| 19 | the entity— |
| 20 | (i) maintains an average annual gross |
| 21 | revenue of less than \$25,000,000; |
| 22 | (ii) on average, annually processes the |
| 23 | personal information of less than 100,000 |
| 24 | individuals, households, or devices used by |
| 25 | individuals or households; |

- 1 (iii) on average, derives 50 percent or 2 less of its annual revenue from transfer-3 ring the personal information of individuals; and (iv) has less than 50 workers at any 6 time during such period. 7 (B) Common control or branding.— 8 For purposes of subparagraph (A), the amounts 9 at issue shall include the activity of any person 10 that controls, is controlled by, is under common 11 control with, or shares common branding with 12 such commercial entity. 13 (13) User generated content.—The term 14 "user generated content" means any content, includ-15 ing text, images, videos, reviews, profiles, games, or 16 audio content, that is made or created (including 17 through a form, template, or other process provided 18
- 20 SEC. 4. TRANSPARENCY.

(a) Notice and Review of Algorithmic Proc-21 ESS.—Beginning 1 year after the date of enactment of this 23 Act, any online platform that employs, operates, or otherwise utilizes an algorithmic process to withhold, amplify,

form by a user of the online platform.

by the online platform) and posted on an online plat-

recommend, or promote content (including a group) to a

| 1 | user of the online platform shall comply with the following |
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| 2 | requirements: |
| 3 | (1) Required notice.— |
| 4 | (A) IN GENERAL.—With respect to each |
| 5 | type of algorithmic process utilized by an online |
| 6 | platform, such online platform shall disclose the |
| 7 | following information to users of the online |
| 8 | platform in conspicuous, accessible, and plain |
| 9 | language that is not misleading: |
| 10 | (i) The categories of personal infor- |
| 11 | mation the online platform collects or cre- |
| 12 | ates for purposes of the type of algorithmic |
| 13 | process. |
| 14 | (ii) The manner in which the online |
| 15 | platform collects or creates such personal |
| 16 | information. |
| 17 | (iii) How the online platform uses |
| 18 | such personal information in the type of |
| 19 | algorithmic process. |
| 20 | (iv) The method by which the type of |
| 21 | algorithmic process prioritizes, assigns |
| 22 | weight to, or ranks different categories of |
| 23 | personal information to withhold, amplify, |
| 24 | recommend, or promote content (including |
| 25 | a group) to a user. |

| 1 | (B) Language of required notice.— |
|----|---|
| 2 | Such online platform shall make available the |
| 3 | notice described in subparagraph (A) in each |
| 4 | language in which the online platform provides |
| 5 | services. |
| 6 | (C) Rulemaking.—The Commission shall |
| 7 | conduct a rulemaking to identify each type of |
| 8 | algorithmic process for which an online plat- |
| 9 | form is required to disclose the information de- |
| 10 | scribed in subparagraph (A). |
| 11 | (2) Review of algorithmic process.— |
| 12 | (A) RECORD OF ALGORITHMIC PROCESS.— |
| 13 | Subject to subparagraph (B), such online plat- |
| 14 | form shall, for 5 years, retain a record that de- |
| 15 | scribes— |
| 16 | (i) the categories of personal informa- |
| 17 | tion used by the type of algorithmic proc- |
| 18 | ess; |
| 19 | (ii) the method by which the type of |
| 20 | algorithmic process weighs or ranks certain |
| 21 | categories of personal information; |
| 22 | (iii) the method by which the online |
| 23 | platform develops its type of algorithmic |
| 24 | process, including— |

| 1 | (I) a description of any personal |
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| 2 | information or other data used in |
| 3 | such development; |
| 4 | (II) an explanation of any per- |
| 5 | sonal information or other data used |
| 6 | to train the type of algorithmic proc- |
| 7 | ess on an ongoing basis; and |
| 8 | (III) a description of how the |
| 9 | type of algorithmic process was tested |
| 10 | for accuracy, fairness, bias, and dis- |
| 11 | crimination; and |
| 12 | (iv) if the online platform (except for |
| 13 | a small business) utilizes an algorithmic |
| 14 | process that relates to opportunities for |
| 15 | housing, education, employment, insurance, |
| 16 | credit, or the access to or terms of use of |
| 17 | any place of public accommodations, an as- |
| 18 | sessment of whether the type of algo- |
| 19 | rithmic process produces disparate out- |
| 20 | comes on the basis of an individual's or |
| 21 | class of individuals' actual or perceived |
| 22 | race, color, ethnicity, sex, religion, national |
| 23 | origin, gender, gender identity, sexual ori- |
| 24 | entation, familial status, biometric infor- |
| 25 | mation, or disability status. |

| 1 | | (B) Additional requirements.— |
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| 2 | | (i) Requirement to de-identify |
| 3 | | PERSONAL INFORMATION.—The record de- |
| 4 | | scribed in subparagraph (A) shall not in- |
| 5 | | clude any personal information other than |
| 6 | | de-identified personal information. |
| 7 | | (ii) Extension of record reten- |
| 8 | | TION.—An online platform shall retain the |
| 9 | | record described in subparagraph (A) for |
| 10 | | up to an additional 3 years if the Commis- |
| 11 | | sion determines that the online platform |
| 12 | | poses a reasonable risk of engaging in re- |
| 13 | | peated violations of this Act or of unlawful |
| 14 | | discrimination as a result of its use of an |
| 15 | | algorithmic process. |
| 16 | | (C) REVIEW OF RECORD.—Upon the re- |
| 17 | | quest of the Commission, an online platform |
| 18 | | shall make available to the Commission the |
| 19 | | complete record described in subparagraph (A). |
| 20 | (b) | NOTICE OF CONTENT MODERATION PRAC- |
| 21 | TICES.— | |
| 22 | | (1) Notice.— |
| 23 | | (A) In General.—Beginning 1 year after |
| 24 | | the date of enactment of this Act, any online |
| 25 | | platform shall disclose to users of the online |

| 1 | platform in conspicuous, accessible, and plain |
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| 2 | language that is not misleading a complete de- |
| 3 | scription of the online platform's content mod- |
| 4 | eration practices, including a description of any |
| 5 | type of automated content moderation practices |
| 6 | and content moderation practices that employ |
| 7 | human labor. |
| 8 | (B) Language of required notice.— |
| 9 | Such online platform shall make available the |
| 10 | notice described in subparagraph (A) in each |
| 11 | language in which the online platform provides |
| 12 | services. |
| 13 | (2) Content moderation transparency re- |
| 14 | PORTS.— |
| 15 | (A) In General.—Beginning 180 days |
| 16 | after the date of enactment of this Act, any on- |
| 17 | line platform (except for a small business) that |
| 18 | engages in content moderation shall publish, |
| 19 | not less than annually, a transparency report of |
| 20 | their content moderation practices. |
| 21 | (B) Requirements.— |
| 22 | (i) In General.—The transparency |
| 23 | report required under subparagraph (A) |
| 24 | shall include, if applicable: |

| 1 | (I) The total number of content |
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| 2 | moderation decisions for the applica- |
| 3 | ble period. |
| 4 | (II) The number of content mod- |
| 5 | eration decisions for the applicable pe- |
| 6 | riod broken down by: |
| 7 | (aa) Relevant policy, type, or |
| 8 | category of content moderation |
| 9 | undertaken by the online plat- |
| 10 | form. |
| 11 | (bb) Whether the content |
| 12 | moderation decision occurred in |
| 13 | response to information regard- |
| 14 | ing organized campaigns or other |
| 15 | coordinated behavior. |
| 16 | (cc) Aggregate demographic |
| 17 | information of users who created |
| 18 | the user generated content sub- |
| 19 | jected to content moderation. |
| 20 | (dd) Aggregate demographic |
| 21 | information of users targeted by |
| 22 | an algorithmic process involving |
| 23 | content subjected to content |
| 24 | moderation. |

| 1 | (ee) Whether the content |
|----|------------------------------------|
| 2 | moderation occurred through |
| 3 | automated practices, human |
| 4 | labor by the online platform, |
| 5 | labor by any individual that does |
| 6 | not work as a paid employee of |
| 7 | the online platform, or any com- |
| 8 | bination thereof. |
| 9 | (ff) In the case of content |
| 10 | moderation that occurred |
| 11 | through human labor by any in- |
| 12 | dividual that does not work for |
| 13 | the online platform, the nature of |
| 14 | such individual's relationship to |
| 15 | the online platform (such as a |
| 16 | user, moderator, State actor, or |
| 17 | representative of an external |
| 18 | partner organization). |
| 19 | (gg) The number and per- |
| 20 | centage of content moderation |
| 21 | decisions subject to appeal or |
| 22 | other form of secondary review. |
| 23 | (hh) The number and per- |
| 24 | centage of content moderation |

| 1 | decisions reversed on appeal or |
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| 2 | other form of secondary review. |
| 3 | (ii) The number of content |
| 4 | moderation decisions occurring in |
| 5 | response to a government de- |
| 6 | mand or request. |
| 7 | (jj) The number of govern- |
| 8 | ment demands or requests for |
| 9 | content moderation broken down |
| 10 | by Federal agency, State, munici- |
| 11 | pality, or foreign nation. |
| 12 | (kk) The types of content |
| 13 | moderation decisions made. |
| 14 | (ll) Other information that |
| 15 | the Commission, by regulation |
| 16 | deems appropriate. |
| 17 | (III) The ability to cross-ref |
| 18 | erence each of the different types of |
| 19 | information disclosed pursuant to sub- |
| 20 | clause (II). |
| 21 | (ii) Accessibility of Report.—The |
| 22 | transparency report required under sub- |
| 23 | paragraph (A) shall be— |

| 1 | (I) publicly available to any indi- |
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| 2 | vidual without such individual being |
| 3 | required to create a user account; |
| 4 | (II) conspicuous; |
| 5 | (III) accessible; |
| 6 | (IV) not misleading; and |
| 7 | (V) available in each language in |
| 8 | which the online platform provides |
| 9 | services. |
| 10 | (iii) Accessibility of Report |
| 11 | DATA.—The online platform shall— |
| 12 | (I) provide any data in the trans- |
| 13 | parency report required under sub- |
| 14 | paragraph (A) in a machine-readable |
| 15 | format; and |
| 16 | (II) allow anyone to freely copy |
| 17 | and use such data. |
| 18 | (3) Rule of Construction.—Nothing in this |
| 19 | subsection shall require an online platform to collect |
| 20 | personal information that the online platform would |
| 21 | not otherwise collect. |
| 22 | (c) Advertisement Library.—Beginning 180 days |
| 23 | after the date of enactment of this Act, any online plat- |
| 24 | form (except for a small business) that uses personal in- |
| 25 | formation in combination with an algorithmic process to |

| 1 | sell or publish an advertisement shall take all reasonable |
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| 2 | steps to maintain a library of such advertisements. The |
| 3 | library shall— |
| 4 | (1) be— |
| 5 | (A) publicly available to any individual |
| 6 | without such individual being required to create |
| 7 | a user account; |
| 8 | (B) conspicuous; |
| 9 | (C) accessible; |
| 10 | (D) not misleading; and |
| 11 | (E) available in each language in which the |
| 12 | online platform provides services; |
| 13 | (2) present information in both human- and |
| 14 | machine-readable formats; |
| 15 | (3) allow any individual to freely copy and use |
| 16 | the information contained in the library; |
| 17 | (4) at a minimum, be searchable by date, loca- |
| 18 | tion, topic, cost, advertiser, keyword, information |
| 19 | disclosed pursuant to paragraph (6), or any other |
| 20 | criteria that the Commission, by regulation, deems |
| 21 | appropriate; |
| 22 | (5) contain copies of all advertisements sold or |
| 23 | published by the online platform for 2 years fol- |
| 24 | lowing the sale or publishing of each advertisement; |
| 25 | and |

| 1 | (6) for each advertisement entry, include— |
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| 2 | (A) the content of the advertisement; |
| 3 | (B) all targeting criteria selected by the |
| 4 | advertiser, including demographic information |
| 5 | and non-precise geolocation information (except |
| 6 | in the event that including a specific criterion |
| 7 | would disclose personal information); |
| 8 | (C) any data the online platform provided |
| 9 | to the advertiser regarding to whom it sold or |
| 10 | published the advertisement, including demo- |
| 11 | graphic information and non-precise geolocation |
| 12 | information (except in the event that including |
| 13 | specific data would disclose personal informa- |
| 14 | tion); and |
| 15 | (D) the name of the advertiser, the cost of |
| 16 | the advertisement, the dates the advertisement |
| 17 | was displayed on the online platform, and any |
| 18 | other information that the Commission, by reg- |
| 19 | ulation, deems appropriate. |
| 20 | (d) CERTIFICATION.—Not later than 30 days after |
| 21 | making any disclosure required by subsection (a)(1), (b) |
| 22 | or (c), and annually thereafter, an online platform shall |
| 23 | certify the accuracy and completeness of such disclosure |
| 24 | Such certification shall— |

- 1 (1) be signed, under oath, by the online plat-2 form's chief executive officer, chief privacy officer, 3 chief operating officer, chief information security officer, or another senior officer of equivalent stature; (2) attest that the officer described in para-6 graph (1) has personal knowledge sufficient to make 7 such certification; and 8 (3) in addition to any annual certification, be 9 issued with any material change (which shall not in-10 clude routine additions to or maintenance of entries 11 in the advertising library pursuant to subsection 12 (c)). 13 SEC. 5. RIGHT TO DATA PORTABILITY. 14 In promulgating regulations under this Act, the Com-15 mission shall require an online platform, if the online platform retains the personal information of a user, to provide 16 to the user access to the personal information retained in 18 the form of a portable electronic table that— 19 (1) is in a usable and searchable format; and 20 (2) allows the user to transfer such personal in-21 formation from one online platform to another with-22 out hindrance.
- 23 SEC. 6. PROHIBITED CONDUCT.
- 24 (a) Public Accommodations.—It shall be unlawful 25 for an online platform to employ any proprietary online

- 1 platform design features, including an algorithmic process,
- 2 or otherwise process the personal information of an indi-
- 3 vidual in a manner that segregates, discriminates in, or
- 4 otherwise makes unavailable the goods, services, facilities,
- 5 privileges, advantages, or accommodations of any place of
- 6 public accommodation on the basis of an individual's or
- 7 class of individuals' actual or perceived race, color, eth-
- 8 nicity, religion, national origin, sex, gender, gender iden-
- 9 tity, sexual orientation, familial status, biometric informa-
- 10 tion, or disability status.
- 11 (b) Equal Opportunity.—It shall be unlawful for
- 12 an online platform to employ any proprietary online plat-
- 13 form design features, including an algorithmic process, or
- 14 otherwise process the personal information of an indi-
- 15 vidual for the purpose of advertising, marketing, soliciting,
- 16 offering, selling, leasing, licensing, renting, or otherwise
- 17 commercially contracting for housing, employment, credit,
- 18 insurance, healthcare, or education opportunities in a
- 19 manner that discriminates against or otherwise makes the
- 20 opportunity unavailable on the basis of an individual's or
- 21 class of individuals' actual or perceived race, color, eth-
- 22 nicity, religion, national origin, sex, gender, gender iden-
- 23 tity, sexual orientation, familial status, biometric informa-
- 24 tion, or disability status.

| 1 | (c) VOTING RIGHTS.—It shall be unlawful for an on- |
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| 2 | line platform to process personal information in a manner |
| 3 | that intentionally deprives, defrauds, or attempts to de- |
| 4 | prive or defraud any individual of their free and fair exer- |
| 5 | cise of the right to vote in a Federal, State, or local elec- |
| 6 | tion. Such manner includes: |
| 7 | (1) Intentional deception regarding— |
| 8 | (A) the time, place, or method of voting or |
| 9 | registering to vote; |
| 10 | (B) the eligibility requirements to vote or |
| 11 | register to vote; |
| 12 | (C) the counting of ballots; |
| 13 | (D) the adjudication of elections; |
| 14 | (E) explicit endorsements by any person or |
| 15 | candidate; or |
| 16 | (F) any other material information per- |
| 17 | taining to the procedures or requirements for |
| 18 | voting or registering to vote in a Federal, State, |
| 19 | or local election. |
| 20 | (2) Intentionally using deception, threats, in- |
| 21 | timidation, fraud, or coercion to prevent, interfere |
| 22 | with, retaliate against, deter, or attempt to prevent, |
| 23 | interfere with, retaliate against, or deter an indi- |
| 24 | vidual from— |

| 1 | (A) voting or registering to vote in a Fed- |
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| 2 | eral, State, or local election; or |
| 3 | (B) supporting or advocating for a can- |
| 4 | didate in a Federal, State, or local election. |
| 5 | (d) Discriminatory Advertising.— |
| 6 | (1) In general.—Not later than 2 years after |
| 7 | the date of enactment of this Act, the Commission |
| 8 | shall promulgate regulations to define and prohibit |
| 9 | unfair or deceptive acts or practices with respect to |
| 10 | advertising practices. |
| 11 | (2) Periodic review of regulations.—The |
| 12 | Commission shall review such regulations not less |
| 13 | than once every 5 years and update the regulations |
| 14 | as appropriate. |
| 15 | (3) Considerations.—In promulgating regu- |
| 16 | lations under this subsection, the Commission shall |
| 17 | consider: |
| 18 | (A) Established public policy, such as civil |
| 19 | rights laws, to prevent discrimination and pro- |
| 20 | mote equal opportunity. |
| 21 | (B) The state of the art of advertising. |
| 22 | (C) Research of and methodologies for |
| 23 | measuring discrimination in advertising. |
| 24 | (D) The role of each actor in the adver- |
| 25 | tising ecosystem. |

| 1 | (E) Any harm caused by predatory or ma- |
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| 2 | nipulative advertising practices, including prac- |
| 3 | tices targeting vulnerable populations. |
| 4 | (F) Whether, and at what age, a minor is |
| 5 | able to distinguish between editorial content |
| 6 | and paid advertisements. |
| 7 | (G) Methods for fairly promoting equal op- |
| 8 | portunity in housing, employment, credit, insur- |
| 9 | ance, education, and healthcare through tar- |
| 10 | geted outreach to underrepresented populations |
| 11 | in a fair and non-deceptive manner. |
| 12 | (H) The needs of small businesses. |
| 13 | (I) Any other criteria the Commission |
| 14 | deems appropriate. |
| 15 | (e) Safety and Effectiveness of Algorithmic |
| 16 | Processes.— |
| 17 | (1) IN GENERAL.—It shall be unlawful for an |
| 18 | online platform to employ an algorithmic process in |
| 19 | a manner that is not safe and effective. |
| 20 | (2) SAFE.—For purposes of paragraph (1), an |
| 21 | algorithmic process is safe— |
| 22 | (A) if the algorithmic process does not |
| 23 | produce any disparate outcome as described in |
| 24 | the assessment conducted under section |
| 25 | 4(a)(2)(A)(iv); or |

- 1 (B) if the algorithmic process does produce 2 a disparate outcome as described in the assess-3 ment conducted under section 4(a)(2)(A)(iv), 4 any such disparate outcome is justified by a 5 non-discriminatory, compelling interest, and 6 such interest cannot be satisfied by less dis-7 criminatory means.
- (3) EFFECTIVE.—For purposes of paragraph
 (1), an algorithmic process is effective if the online
 platform employing or otherwise utilizing the algorithmic process has taken reasonable steps to ensure
 that the algorithmic process has the ability to
 produce its desired or intended result.
- 14 (f) DISCRIMINATION BY USERS OF ONLINE PLAT-15 FORMS.—It shall be unlawful for a user of an online plat-16 form to utilize an algorithmic process on an online plat-17 form in a manner that—
 - (1) withholds, denies, deprives, or attempts to withhold, deny, or deprive any individual of a right or privilege under title II of the Civil Rights Act of 1964 (42 U.S.C. 2000a et. seq.);
 - (2) intimidates, threatens, coerces, or attempts to intimidate, threaten, or coerce any individual with the purpose of interfering with a right or privilege under title II of such Act; or

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- 1 (3) punishes or attempts to punish any indi-
- 2 vidual for exercising or attempting to exercise a
- 3 right or privilege under title II of such Act.
- 4 (g) Exceptions.—Nothing in this section shall limit
- 5 an online platform from processing personal information
- 6 for the purpose of—
- 7 (1) good faith internal testing to prevent unlaw-
- 8 ful discrimination, identify disparate outcomes or
- 9 treatment, or otherwise determine the extent or ef-
- fectiveness of the online platform's compliance with
- 11 this Act; or
- 12 (2) advertising, marketing, or soliciting eco-
- nomic opportunities (which shall not be of lower
- quality or contain less desirable terms than similar
- opportunities the online platform advertises, mar-
- kets, or solicits to the general population) to under-
- 17 represented populations in a fair and non-deceptive
- manner.
- 19 (h) FTC ADVISORY OPINIONS.—An online platform
- 20 may request guidance from the Commission with respect
- 21 to the online platform's potential compliance with this Act,
- 22 in accordance with the Commission's rules of practice on
- 23 advisory opinions.
- 24 (i) Preservation of Rights and Whistle-
- 25 BLOWER PROTECTIONS; RULES OF CONSTRUCTION.—

- (1) No conditional service.—An online platform may not condition or degrade the provision of a service or product to an individual based on the individual's waiver of any right guaranteed in this section.
 - (2) No arbitration agreement or predispute joint action waiver of any right guaranteed in this section shall be valid or enforceable with respect to a dispute arising under this Act. Any determination as to the scope or manner of applicability of this section shall be made by a court, rather than an arbitrator, without regard to whether such agreement purports to delegate such determination to an arbitrator.
 - (3) Whistleblower protection.—An online platform may not, directly or indirectly, discharge, demote, suspend, threaten, harass, or in any other manner discriminate against an individual for reporting or attempting to report a violation of this section.
 - (4) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to affect the application of section 230 of the Communications Act of 1934 (commonly known as "section 230 of the Commu-

| 1 | nications Decency Act of 1996") (47 U.S.C. 230) to |
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| 2 | an online platform or otherwise impose on an online |
| 3 | platform legal liability for user generated content. |
| 4 | SEC. 7. INTERAGENCY TASK FORCE ON ALGORITHMIC |
| 5 | PROCESSES ON ONLINE PLATFORMS. |
| 6 | (a) Establishment.—The Commission shall estab- |
| 7 | lish an interagency task force on algorithmic processes on |
| 8 | online platforms (referred to in this section as the "Task |
| 9 | Force") for the purpose of examining the discriminatory |
| 10 | use of personal information by online platforms in algo- |
| 11 | rithmic processes. |
| 12 | (b) Membership.— |
| 13 | (1) In general.—The Task Force established |
| 14 | under this section shall include representatives |
| 15 | from— |
| 16 | (A) the Commission; |
| 17 | (B) the Department of Education; |
| 18 | (C) the Department of Justice; |
| 19 | (D) the Department of Labor; |
| 20 | (E) the Department of Housing and Urban |
| 21 | Development; |
| 22 | (F) the Department of Commerce; |
| 23 | (G) the Department of Health and Human |
| 24 | Services; |
| 25 | (H) the Department of Veterans Affairs; |

| 1 | (I) the Equal Employment Opportunity |
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| 2 | Commission; |
| 3 | (J) the Consumer Financial Protection Bu- |
| 4 | reau; |
| 5 | (K) the Federal Communications Commis- |
| 6 | sion; |
| 7 | (L) the Federal Elections Commission; and |
| 8 | (M) the White House Office of Science and |
| 9 | Technology Policy. |
| 10 | (2) Chair.—The Task Force shall be co- |
| 11 | chaired by 1 representative of the Commission and |
| 12 | 1 representative of the Department of Justice. |
| 13 | (3) Staff.—The Task Force shall hire such |
| 14 | other personnel, including individuals with expertise |
| 15 | in the intersection of civil rights and technology, as |
| 16 | may be appropriate to enable the Task Force to per- |
| 17 | form its duties. |
| 18 | (e) Study and Report.— |
| 19 | (1) Study.—The Task Force shall conduct a |
| 20 | study on the discriminatory use of personal informa- |
| 21 | tion by online platforms in algorithmic processes. |
| 22 | Such study shall include the following: |
| 23 | (A) Discriminatory use of personal infor- |
| 24 | mation in the advertisement of (including the |

| 1 | withholding of an advertisement) housing op- |
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| 2 | portunities. |
| 3 | (B) Discriminatory use of personal infor- |
| 4 | mation in the advertisement of (including the |
| 5 | withholding of an advertisement) credit, lend- |
| 6 | ing, or other financial services opportunities. |
| 7 | (C) Discriminatory use of personal infor- |
| 8 | mation in the advertisement of (including the |
| 9 | withholding of an advertisement) employment |
| 10 | opportunities. |
| 11 | (D) Discriminatory use of personal infor- |
| 12 | mation in the advertisement of (including the |
| 13 | withholding of an advertisement) education op- |
| 14 | portunities. |
| 15 | (E) Discriminatory use of personal infor- |
| 16 | mation in the advertisement of (including the |
| 17 | withholding of an advertisement) insurance op- |
| 18 | portunities. |
| 19 | (F) Discriminatory use of personal infor- |
| 20 | mation or biometric information by employers |
| 21 | in the surveillance or monitoring of workers. |
| 22 | (G) Discriminatory use of personal infor- |
| 23 | mation on online platforms involved in hiring |
| 24 | screening practices. |

| 1 | (H) Discriminatory use of personal infor- |
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| 2 | mation or biometric information in education, |
| 3 | including the use of— |
| 4 | (i) student personal information for |
| 5 | predictive forecasting on student ability or |
| 6 | potential for purposes of admissions deci- |
| 7 | sions; and |
| 8 | (ii) automated proctoring software |
| 9 | that monitors, analyzes, or otherwise proc- |
| 10 | esses student biometric information to |
| 11 | identify suspicious behavior, including any |
| 12 | discriminatory outcomes associated with |
| 13 | the use of such software. |
| 14 | (I) Discriminatory use of user biometric |
| 15 | information. |
| 16 | (J) Use of personal information by |
| 17 | disinformation campaigns for the purpose of po- |
| 18 | litical disenfranchisement. |
| 19 | (K) Any other discriminatory use of per- |
| 20 | sonal information. |
| 21 | (2) Report.—Not later than 180 days after |
| 22 | the date of enactment of this Act, and biennially |
| 23 | thereafter, the Task Force shall submit to Congress |
| 24 | a report containing the results of the study con- |
| 25 | ducted under paragraph (1), together with rec- |

- 1 ommendations for such legislation and administra-2 tive action as the Task Force determines appro-3 priate. 4 (d) Funding.—Out of any money in the Treasury 5 not otherwise appropriated, there are appropriated to the Commission such sums as are necessary to carry out this 6 7 section. Amounts appropriated under the preceding sen-8 tence shall remain available until expended. SEC. 8. ENFORCEMENT. 10 (a) Enforcement by the Commission.— 11 (1) Unfair or deceptive acts or prac-12 TICE.—A violation of this Act or a regulation pro-13 mulgated under this Act shall be treated as a viola-14 tion of a rule defining an unfair or deceptive act or 15 practice under section 18(a)(1)(B) of the Federal 16 Trade Commission Act (15 U.S.C. 57a(a)(1)(B)). 17 (2) Powers of the commission.— 18 (A) IN GENERAL.—The Commission shall 19 enforce this Act in the same manner, by the 20 same means, and with the same jurisdiction,
- Commission Act (15 U.S.C. 41 et seq.) were incorporated into and made a part of this section.

powers, and duties as though all applicable

terms and provisions of the Federal Trade

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- 1 (B) PRIVILEGES AND IMMUNITIES.—Any
 2 person who violates this Act or a regulation
 3 promulgated under this Act shall be subject to
 4 the penalties and entitled to the privileges and
 5 immunities provided in the Federal Trade Commission Act (15 U.S.C. 41 et seq.).
 - (C) AUTHORITY PRESERVED.—Nothing in this Act shall be construed to limit the authority of the Commission under any other provision of law.
 - (3) Rulemaking.—The Commission shall promulgate in accordance with section 553 of title 5, United States Code, such rules as may be necessary to carry out this Act.

(b) Enforcement by States.—

(1) AUTHORIZATION.—Subject to paragraph (2), in any case in which the attorney general of a State has reason to believe that an interest of the residents of the State has been or is adversely affected by the engagement of any person in an act or practice that violates this Act or a regulation promulgated under this Act, the attorney general of the State may, as parens patriae, bring a civil action on behalf of the residents of the State in an appropriate district court of the United States to—

| 1 | (A) enjoin that act or practice; |
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| 2 | (B) enforce compliance with this Act or the |
| 3 | regulation; |
| 4 | (C) obtain damages, civil penalties, restitu- |
| 5 | tion, or other compensation on behalf of the |
| 6 | residents of the State; or |
| 7 | (D) obtain such other relief as the court |
| 8 | may consider to be appropriate. |
| 9 | (2) Rights of the commission.— |
| 10 | (A) Notice to the commission.— |
| 11 | (i) In general.—Except as provided |
| 12 | in clause (iii), the attorney general of a |
| 13 | State shall notify the Commission in writ- |
| 14 | ing that the attorney general intends to |
| 15 | bring a civil action under paragraph (1) |
| 16 | before initiating the civil action against a |
| 17 | person subject to this Act. |
| 18 | (ii) Contents.—The notification re- |
| 19 | quired by clause (i) with respect to a civil |
| 20 | action shall include a copy of the complaint |
| 21 | to be filed to initiate the civil action. |
| 22 | (iii) Exception.—If it is not feasible |
| 23 | for the attorney general of a State to pro- |
| 24 | vide the notification required by clause (i) |
| 25 | before initiating a civil action under para- |

| 1 | graph (1), the attorney general shall notify |
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| 2 | the Commission immediately upon insti- |
| 3 | tuting the civil action. |
| 4 | (B) Intervention by the commis- |
| 5 | SION.—The Commission may— |
| 6 | (i) intervene in any civil action |
| 7 | brought by the attorney general of a State |
| 8 | under paragraph (1); and |
| 9 | (ii) upon intervening— |
| 10 | (I) be heard on all matters aris- |
| 11 | ing in the civil action; and |
| 12 | (II) file petitions for appeal of a |
| 13 | decision in the civil action. |
| 14 | (3) Investigatory powers.—Nothing in this |
| 15 | subsection may be construed to prevent the attorney |
| 16 | general of a State from exercising the powers con- |
| 17 | ferred on the attorney general by the laws of the |
| 18 | State to conduct investigations, to administer oaths |
| 19 | or affirmations, or to compel the attendance of wit- |
| 20 | nesses or the production of documentary or other |
| 21 | evidence. |
| 22 | (4) ACTION BY THE COMMISSION.—If the Com- |
| 23 | mission institutes a civil action with respect to a vio- |
| 24 | lation of this Act, the attorney general of a State |
| 25 | may not, during the pendency of the action, bring a |

| 1 | civil action under paragraph (1) against any defend- |
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| 2 | ant named in the complaint of the Commission for |
| 3 | the violation with respect to which the Commission |
| 4 | instituted such action. |
| 5 | (5) Venue; service of process.— |
| 6 | (A) Venue.—Any action brought under |
| 7 | paragraph (1) may be brought in the district |
| 8 | court of the United States that meets applicable |
| 9 | requirements relating to venue under section |
| 10 | 1391 of title 28, United States Code. |
| 11 | (B) Service of Process.—In an action |
| 12 | brought under paragraph (1), process may be |
| 13 | served in any district in which the defendant— |
| 14 | (i) is an inhabitant; or |
| 15 | (ii) may be found. |
| 16 | (e) Enforcement by the Department of Jus- |
| 17 | TICE.— |
| 18 | (1) In General.—The Attorney General may |
| 19 | bring a civil action to enforce section 6(a), (b), (c), |
| 20 | (e), (f), or (i) in an appropriate district court of the |
| 21 | United States. |
| 22 | (2) Coordination with the commission.— |
| 23 | The Attorney General shall, when reasonable and |
| 24 | appropriate, consult and coordinate with the Com- |

| 1 | mission on a civil action brought under paragraph |
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| 2 | (1). |
| 3 | (3) Relief.—In any civil action brought under |
| 4 | paragraph (1), the court may impose injunctive re- |
| 5 | lief, declaratory relief, damages, civil penalties, res- |
| 6 | titution, and any other relief the court deems appro- |
| 7 | priate. |
| 8 | (d) Enforcement by Individuals.— |
| 9 | (1) In general.—Any individual alleging a |
| 10 | violation of section 6(a), (b), or (c), or a regulation |
| 11 | promulgated thereunder, may bring a civil action in |
| 12 | any court of competent jurisdiction, State or Fed- |
| 13 | eral. |
| 14 | (2) Relief.—In a civil action brought under |
| 15 | paragraph (1) in which the plaintiff prevails, the |
| 16 | court may award— |
| 17 | (A) an amount equal to \$2,500 or actual |
| 18 | damages, whichever is greater; |
| 19 | (B) punitive damages; |
| 20 | (C) reasonable attorney's fees and litiga- |
| 21 | tion costs; and |
| 22 | (D) any other relief, including injunctive or |
| 23 | declaratory relief, that the court determines ap- |
| 24 | propriate. |