H. J. RES. 87

Directing the removal of United States Armed Forces from hostilities in the Republic of Yemen that have not been authorized by Congress.

IN THE HOUSE OF REPRESENTATIVES

May 31, 2022

Mr. Defazio (for himself, Ms. Jayapal, Ms. Mace, Mr. Schiff, Mr. Khanna, Mr. McGovern, Mr. Biggs, Mr. Gaetz, Ms. Lee of California, Mr. Himes, Mr. Lieu, Mr. Connolly, Mr. Garamendi, Mr. Massie, Mr. Buck, Mr. Pallone, Ms. Porter, Ms. Schakowsky, Ms. Moore of Wisconsin, Mr. Jones, Ms. Tlaib, Mr. Pocan, Mrs. Dingell, Mr. Johnson of Georgia, Mr. Welch, Mr. Doggett, Mr. Lowenthal, Mr. García of Illinois, Ms. Omar, Ms. Jacobs of California, Mr. Evans, Ms. Eshoo, Mr. Levin of Michigan, Mr. Larsen of Washington, Mr. Espaillat, Ms. Wild, Mr. Bowman, Mr. Carson, Ms. Norton, Ms. Pressley, Ms. Scanlon, and Mr. San Nicolas) submitted the following joint resolution; which was referred to the Committee on Foreign Affairs

JOINT RESOLUTION

Directing the removal of United States Armed Forces from hostilities in the Republic of Yemen that have not been authorized by Congress.

- 1 Resolved by the Senate and House of Representatives
- 2 of the United States of America in Congress assembled,
- 3 SECTION 1. FINDINGS.
- 4 Congress finds the following:

- (1) Congress has the sole power to declare war under article I, section 8, clause 11 of the United States Constitution.
 - (2) Congress has not declared war with respect to, or provided a specific statutory authorization for, the conflict between military forces led by Saudi Arabia, including forces from the United Arab Emirates, Bahrain, Kuwait, Egypt, Jordan, Morocco, Senegal, and Sudan (in this section referred to as the "Saudi-led coalition"), against the Houthis, also known as Ansar Allah, in the Republic of Yemen.
 - (3) Since March 2015, United States Armed Forces have been introduced into hostilities between the Saudi-led coalition and the Houthis in Yemen.
 - (4) The conflict between the Saudi-led coalition and the Houthis constitutes, within the meaning of section 4(a)(1) of the War Powers Resolution (50 U.S.C. 1543(a)(1)), either hostilities or a situation where imminent involvement in hostilities is clearly indicated by the circumstances into which United States Armed Forces have been introduced.
 - (5) Pursuant to section 5(b) of the War Powers Resolution (50 U.S.C. 1544(b)), the President shall terminate any use of United States Armed Forces unless the Congress has declared war or has enacted

- a specific authorization for such use of United
 States Armed Forces.
- (6) Section 5(c) of the War Powers Resolution
 (50 U.S.C. 1544(c)) states that "at any time that
 United States Armed Forces are engaged in hostilities outside the territory of the United States, its
 possessions and territories without a declaration of
 war or specific statutory authorization, such forces
 shall be removed by the President if the Congress so
 directs".
 - (7) Section 8(c) of the War Powers Resolution (50 U.S.C. 1547(c)) defines the introduction of United States Armed Forces to include "the assignment of members of such armed forces to command, coordinate, participate in the movement of, or accompany the regular or irregular military forces of any foreign country or government when such military forces are engaged, or there exists an imminent threat that such forces will become engaged, in hostilities", and activities that the United States is conducting in support of the Saudi-led coalition fall within this definition.
 - (8) Section 1013 of the Department of State Authorization Act, Fiscal Years 1984 and 1985 (50 U.S.C. 1546a) provides that any joint resolution or

bill to require the removal of United States Armed Forces engaged in hostilities without a declaration of war or specific statutory authorization shall be considered in accordance with the expedited procedures of section 601(b) of the International Security and Arms Export Control Act of 1976 (Public Law 94–329; 90 Stat. 765).

(9) No declaration of war, specific statutory authorization, or national emergency created by attack upon the United States, its territories or possessions, or its Armed Forces exists for the use of United States Armed Forces with respect to the conflict between the Saudi-led coalition and the Houthis in Yemen pursuant to section 2(c) of the War Powers Resolution (50 U.S.C. 1541(c)). Further, no provision of law explicitly authorizes the assignment of United States Armed Forces to command, coordinate, participate in the movement of, or accompany the regular or irregular military forces of the Saudiled coalition in hostilities against the Houthis in Yemen.

1	SEC. 2. REMOVAL OF UNITED STATES ARMED FORCES
2	FROM HOSTILITIES IN THE REPUBLIC OF
3	YEMEN THAT HAVE NOT BEEN AUTHORIZED
4	BY CONGRESS.
5	(a) In General.—Pursuant to section 1013 of the
6	Department of State Authorization Act, Fiscal Years
7	1984 and 1985 (50 U.S.C. 1546a) and in accordance with
8	the provisions of section 601(b) of the International Secu-
9	rity Assistance and Arms Export Control Act of 1976
10	(Public Law 94–329; 90 Stat. 765), Congress hereby di-
11	rects the President to remove United States Armed Forces
12	from hostilities against the Houthis in the Republic of
13	Yemen by not later than the date that is 30 days after
14	the date of the adoption of this joint resolution (unless
15	the President requests and the Congress authorizes by
16	joint resolution a later date), and unless and until a dec-
17	laration of war or specific authorization for such use of
18	United States Armed Forces has been enacted.
19	(b) Hostilities Defined.—For purposes of this
20	joint resolution, the term "hostilities" includes the fol-
21	lowing:
22	(1) With respect to United States participation
23	in the Saudi-led coalition's military operations
24	against the Houthis in Yemen—
25	(A) sharing intelligence for the purpose of
26	enabling offensive coalition strikes; and

- 1 (B) providing logistical support for offen-2 sive coalition strikes, including by providing 3 maintenance or transferring spare parts to coa-4 lition members flying warplanes engaged in
- 5 anti-Houthi bombings in Yemen.
- 6 (2) The assignment of United States Armed 7 Forces, including any civilian or military personnel 8 of the Department of Defense, to command, coordi-9 nate, participate in the movement of, or accompany 10 the regular or irregular military forces of the Saudi-11 led coalition forces in hostilities against the Houthis 12 in Yemen or in situations in which there exists an 13 imminent threat that such coalition forces become 14 engaged in such hostilities, unless and until the 15 President has obtained specific statutory authoriza-16 tion, in accordance with section 8(a) of the War 17 Powers Resolution (50 U.S.C. 1547(a)).
- 18 (c) RULES OF CONSTRUCTION.—(1) The prohibitions
 19 under this section may not be construed to apply with re20 spect to United States Armed Forces engaged in oper21 ations directed at al Qaeda or associated forces.
- 22 (2) Consistent with section 8(a)(1) of the War Pow-23 ers Resolution (50 U.S.C. 1547(a)(1)), nothing in this 24 joint resolution may be construed as authorizing the use 25 of military force.

- 1 (3) Nothing in this joint resolution may be construed
- 2 to limit, expand, or otherwise modify the scope of the Au-
- 3 thorization for Use of Military Force (Public Law 107-

4 40; 50 U.S.C. 1541 note).

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