117TH CONGRESS 1ST SESSION

H. R. 2740

To protect Native children and promote public safety in Indian country.

IN THE HOUSE OF REPRESENTATIVES

April 21, 2021

Mr. O'Halleran (for himself and Mr. Cole) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committees on Education and Labor, and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To protect Native children and promote public safety in Indian country.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Native Youth and
- 5 Tribal Officer Protection Act".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds the following:
- 8 (1) American Indians and Alaska Natives are
- 9 2.5 times more likely to experience violent crimes

- and at least 2 times more likely to experience rape or sexual assault crimes than people who are not American Indians or Alaskan Natives.
 - (2) The vast majority of American Indian and Alaska Native victims, 96 percent of female and 89 percent of male victims, report being victimized by a non-Indian.
 - (3) According to a 2010 Government Accountability Office report, the Offices of the United States Attorneys declined to prosecute nearly 52 percent of violent crimes that occur in Indian country.
 - (4) More than 4 in 5 American Indian and Alaska Native women have experienced violence in their lifetime.
 - (5) According to the Centers for Disease Control and Prevention, homicide is the third leading cause of death among American Indian and Alaska Native women between 10 and 24 years of age and the fifth leading cause of death for American Indian and Alaska Native women between 25 and 34 years of age.
 - (6) On some reservations, American Indian women are murdered at more than 10 times the national average.

- 1 (7) Tribal prosecutors report that the majority
 2 of domestic violence cases involve children either as
 3 witnesses or victims, and the Department of Justice
 4 reports that American Indian and Alaska Native
 5 children suffer exposure to violence at some of the
 6 highest rates in the United States.
 - (8) Childhood exposure to violence has immediate and long-term effects, including increased rates of altered neurological development, poor physical and mental health, poor school performance, substance abuse, and overrepresentation in the juvenile justice system.
 - (9) Violence against children and crimes associated with dating violence and domestic violence increase the number of instances of trauma in Tribal communities, which—
 - (A) affects health outcomes;
 - (B) reduces educational attainment;
 - (C) hinders economic growth; and
- (D) undermines public safety.
 - (10) Domestic violence calls are among the most dangerous calls that law enforcement receives, and the Federal Bureau of Investigation's Uniform Crime Report shows that police officers, including Tribal police officers, are assaulted when responding

1	to disturbance calls more often than under any other
2	circumstances.
3	(11) The complicated jurisdictional structure in
4	Indian country—
5	(A) requires a high degree of commitment
6	and cooperation among Tribal, Federal, and
7	State law enforcement officials; and
8	(B) when that cooperation breaks down,
9	results in a significant negative impact on the
10	ability to provide public safety to Indian com-
11	munities.
12	(12) The Indian Law and Order Commission,
13	established by Congress to review Federal criminal
14	justice policies and practices in Indian country,
15	issued a report in 2013 entitled "A Roadmap for
16	Making Native America Safer" that recommends the
17	restoration of the inherent authority of Tribal
18	courts.
19	(13) Restoring and enhancing local, Tribal ca-
20	pacity to address violent crimes provides for greater
21	local control, safety, accountability, and trans-
22	parency.
23	(14) Tribal communities should be able to pro-
24	tect themselves from dating violence, domestic vio-

1	lence, child violence, and violence committed against
2	members of the Tribal justice system.
3	SEC. 3. PROTECTION OF NATIVE CHILDREN AND TRIBAL
4	COMMUNITIES.
5	Section 204 of Public Law 90–284 (25 U.S.C. 1304)
6	is amended—
7	(1) in the section heading, by striking " DO -
8	MESTIC VIOLENCE" and inserting "DOMESTIC
9	VIOLENCE, CHILD VIOLENCE, AND VIOLENCE
10	AGAINST LAW ENFORCEMENT OFFICERS";
11	(2) in subsection (a)—
12	(A) in paragraph (1), by striking "means
13	violence" and inserting "means covered con-
14	duct";
15	(B) in paragraph (2)—
16	(i) by striking "means violence" and
17	inserting "means covered conduct"; and
18	(ii) by striking "where the violence oc-
19	curs" and inserting "where the covered
20	conduct occurs";
21	(C) in paragraph (4), by striking "domes-
22	tic violence" and inserting "tribal";
23	(D) in paragraph (6)—

1	(i) in the paragraph heading, by strik-
2	ing "DOMESTIC VIOLENCE" and inserting
3	"TRIBAL"; and
4	(ii) by striking "domestic violence"
5	and inserting "tribal";
6	(E) by redesignating paragraphs (6) and
7	(7) as paragraphs (12) and (13), respectively;
8	(F) by redesignating paragraphs (1)
9	through (5) as paragraphs (6) through (10), re-
10	spectively;
11	(G) by inserting before paragraph (6) (as
12	redesignated by subparagraph (F)) the fol-
13	lowing:
14	"(1) Caregiver.—The term 'caregiver'
15	means—
16	"(A) the parent, guardian, or legal custo-
17	dian of the child;
18	"(B) the spouse or intimate partner of a
19	parent, guardian, or legal custodian of the
20	child;
21	"(C) any relative of the child, including a
22	parent, grandparent, great-grandparent, step-
23	parent, brother, sister, stepbrother, stepsister,
24	half-brother, or half-sister;

1	"(D) a person who resides or has resided
2	regularly or intermittently in the same dwelling
3	as the child;
4	"(E) a person who provides or has pro-
5	vided care for the child in or out of the home
6	of the child;
7	"(F) any person who exercises or has exer-
8	cised temporary or permanent control over the
9	child; or
10	"(G) any person who temporarily or per-
11	manently supervises or has supervised the child.
12	"(2) Child.—The term 'child' means a person
13	who has not attained the lesser of—
14	"(A) the age of 18; or
15	"(B) except in the case of sexual abuse,
16	the age specified by the child protection law of
17	the participating tribe that has jurisdiction over
18	the Indian country where the child resides.
19	"(3) CHILD VIOLENCE.—The term 'child vio-
20	lence' means covered conduct committed against a
21	child by a caregiver of the child.
22	"(4) COVERED CONDUCT.—The term 'covered
23	conduct' means conduct that—

1	"(A) involves the use, attempted use, or
2	threatened use of physical force against the per-
3	son or property of another; and
4	"(B) violates the criminal law of the In-
5	dian tribe that has jurisdiction over the Indian
6	country where the conduct occurs.
7	"(5) Covered individual.—The term 'cov-
8	ered individual' means an officer or employee of an
9	Indian tribe, or an individual authorized to act for
10	or on behalf of an Indian tribe or serving an Indian
11	tribe, who is—
12	"(A) authorized under law to—
13	"(i) engage in or supervise the preven-
14	tion, detection, investigation, arrest, pre-
15	trial detention, prosecution, or adjudication
16	of an offense or the sentencing, including
17	the probation, parole, incarceration, or re-
18	habilitation, of an individual; or
19	"(ii) serve as a probation or pretrial
20	services officer; and
21	"(B) carrying out an activity described in
22	paragraph (11)(C)."; and
23	(H) by inserting after paragraph (10) (as
24	redesignated by subparagraph (F)) the fol-
25	lowing:

1	"(11) RELATED CONDUCT.—The term 'related
2	conduct' means a violation of the criminal law of an
3	Indian tribe that is committed—
4	"(A) against a covered individual;
5	"(B) by a person—
6	"(i) who is subject to special tribal
7	criminal jurisdiction; and
8	"(ii) has committed criminal conduct
9	that falls into one or more of the cat-
10	egories described in paragraphs (1) and
11	(2) of subsection (c); and
12	"(C) in the course of resisting or inter-
13	fering with the prevention, detection, investiga-
14	tion, arrest, pretrial detention, prosecution, ad-
15	judication, or sentencing, including the proba-
16	tion, parole, incarceration, or rehabilitation, of
17	that person relating to that criminal conduct.";
18	(3) in subsection (b)—
19	(A) by striking "domestic violence" each
20	place it appears and inserting "tribal"; and
21	(B) in paragraph (4)(B)(iii), in the matter
22	preceding subclause (I), by striking ", or dating
23	partner" and inserting ", dating partner, or
24	caregiver'';
25	(4) in subsection (c)—

1	(A) in the matter preceding paragraph (1),
2	by striking "domestic violence" and inserting
3	"tribal";
4	(B) in paragraph (1)—
5	(i) in the paragraph heading, by strik-
6	ing "AND DATING VIOLENCE" and insert-
7	ing ", dating violence, and child vio-
8	LENCE"; and
9	(ii) by striking "or dating violence"
10	and inserting ", dating violence, or child
11	violence"; and
12	(C) by adding at the end the following:
13	"(3) Related conduct.—An act of related
14	conduct that occurs in the Indian country of the
15	participating tribe.";
16	(5) in subsection (d), by striking "domestic vio-
17	lence" each place it appears and inserting "tribal";
18	(6) in subsection (f)—
19	(A) by striking "special domestic violence"
20	each place it appears and inserting "special
21	tribal";
22	(B) in paragraph (2), by striking "pros-
23	ecutes" and all that follows through the semi-
24	colon at the end and inserting the following:
25	"prosecutes—

1	"(A) a crime of domestic violence;
2	"(B) a crime of dating violence;
3	"(C) a crime of child violence;
4	"(D) a criminal violation of a protection
5	order; or
6	"(E) a crime of related conduct;"; and
7	(C) in paragraph (4), by inserting "child
8	violence, related conduct," after "dating vio-
9	lence,"; and
10	(7) in subsection (h), by striking "2014
11	through 2018" and inserting "2018 through 2022".
12	SEC. 4. INCREASED INTERAGENCY COORDINATION.
13	(a) In General.—The Secretary of the Interior and
14	the Secretary of Health and Human Services (referred to
15	in this section as the "Secretaries") shall coordinate with
16	the Attorney General to ensure, to the maximum extent
17	practicable, that Federal programs to support tribal jus-
18	tice systems and to support provision of victim services
19	for Indians are working effectively together to serve the
20	needs of Indian tribes and Indians (as such terms are de-
21	fined in section 4 of the Indian Self-Determination and
22	Education Assistance Act (25 U.S.C. 5304)).
23	(b) Coordination of Federal Indian Facilities
24	WITH NATIONAL DOMESTIC VIOLENCE HOTLINE GRANT-
25	EES.—The Secretaries shall ensure that information for

- 1 contacting any toll-free telephone hotline operated by re-
- 2 cipients of a grant authorized by section 313 of the Family
- 3 Violence Protective Services Act (42 U.S.C. 10413), is
- 4 posted and readily visible in each publicly accessible Fed-
- 5 eral facility utilized by—
- 6 (1) the Indian Health Services;
- 7 (2) the Bureau of Indian Affairs; or
- 8 (3) the Bureau of Indian Education.
- 9 (c) Coordination on Training Federal Indian
- 10 Program Employees To Recognize and Respond to
- 11 Domestic Violence.—The Secretaries (acting through
- 12 the Assistant Secretary for Indian Affairs, the Director
- 13 of the Bureau of Indian Education, and the Director of
- 14 the Indian Health Service) shall coordinate with the Direc-
- 15 tor of the Office on Violence Against Women of the De-
- 16 partment of Justice and the Associate Commissioner for
- 17 the Family and Youth Services Bureau of the Department
- 18 of Health and Human Services to ensure that training ma-
- 19 terials on recognizing and responding to domestic violence
- 20 are available to tribal and Federal employees of—
- 21 (1) the Indian Health Services;
- 22 (2) the Bureau of Indian Affairs; and
- 23 (3) the Bureau of Indian Education.

1 SEC. 5. REPORT.

2	(a) In General.—The Secretary of the Interior
3	(acting through the Assistant Secretary for Indian Af-
4	fairs) and the Secretary of Health and Human Services
5	(acting through the Director of the Indian Health Service)
6	shall jointly submit a report to—
7	(1) the Committee on Indian Affairs of the Sen-
8	ate; and
9	(2) the Committee on Natural Resources of the
10	House of Representatives.
11	(b) Contents of the Report.—The report re-
12	quired under subsection (a) shall include a description of
13	the degree of effectiveness of—
14	(1) Federal programs that are intended to build
15	the capacity of criminal justice systems of Indian
16	tribes to investigate and prosecute offenses relating
17	to dating violence, domestic violence, child violence,
18	and related conduct (as defined in section 204 of
19	Public Law 90–284 (25 U.S.C. 1304), as amended
20	by section $3(2)$;
21	(2) the required coordination activities required
22	under section 4, including compliance with the post-
23	ing of domestic violence victim service access infor-
24	mation required under section 4(b); and
25	(3) the interagency employee training material
26	development required under section 4(c).

- 1 (c) TIMING.—The Secretary of the Interior and the
- 2 Secretary of Health and Human Services shall submit the
- 3 report required under subsection (a) by not later than 4

4 years after the date of enactment of this Act.

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