117TH CONGRESS 1ST SESSION

H. R. 1436

To establish a pilot program to address shortages of testing equipment and personal protective equipment through enhanced domestic production, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 26, 2021

Mr. Schneider (for himself and Mr. McKinley) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To establish a pilot program to address shortages of testing equipment and personal protective equipment through enhanced domestic production, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Protecting Providers
- 5 Everywhere in America Act" or the "PPE in America
- 6 Act".

1 SEC. 2. DOMESTIC PPE PROCUREMENT PILOT PROGRAM.

2	(a) In General.—Section 319F-2(a) of the Public
3	Health Service Act (42 U.S.C. 247d–6b(a)) is amended
4	by adding at the end the following:
5	"(6) Domestic procurement pilot pro-
6	GRAM.—
7	"(A) In general.—
8	"(i) Requirement to purchase do-
9	MESTIC END PRODUCTS.—For the period
10	of fiscal years 2022 through 2026, subject
11	to clause (ii), the Secretary shall ensure—
12	"(I) that not less than 40 percent
13	of amounts made available under this
14	section for purposes of procuring cov-
15	ered testing equipment and personal
16	protective equipment for the stockpile
17	under paragraph (1) are allocated to
18	procurement of such equipment that
19	is a domestic end product (as defined
20	in part 25.003 of the Federal Acquisi-
21	tion Regulations maintained under
22	section 1303(a)(1) of title 41, United
23	States Code (or any successor regula-
24	tions)), manufactured by an entity or
25	entities that enter into a contract with

1	the Secretary to sell such equipment
2	to the Secretary for such purpose; and
3	"(II) that additional amounts
4	made available under this section for
5	the purposes described in subclause
6	(I), up to 100 percent of such
7	amounts, are allocated to procurement
8	of domestic end products as described
9	in subclause (I), provided that, with
10	respect to any such procurement of
11	domestic end products in excess of the
12	amount required under subclause (I),
13	domestic supply exists and the costs
14	of procuring equipment that is a do-
15	mestic end product are not unreason-
16	ably high compared to other equip-
17	ment that is not a domestic end prod-
18	uct.
19	"(ii) Exception.—In the event that
20	there is insufficient domestic end product
21	available for procurement to meet the
22	needs for certain covered testing equip-
23	ment and personal protective equipment
24	for the stockpile under paragraph (1) while

satisfying the requirement of clause (i)(I),

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1	or that the cost of procuring equipment
2	that is a domestic end product in quan-
3	tities required under clause (i)(I) would be
4	unreasonably high compared to other
5	equipment that is not a domestic end prod-
6	uct, clause (i)(I) shall apply with respect to
7	the applicable equipment only to the extent
8	that such equipment that is a domestic end
9	product is available and to the extent that
10	the cost is not unreasonable, as applicable.
11	"(B) Sale or transfer of ppe.—
12	"(i) In general.—With respect to
13	any covered testing equipment and per-
14	sonal protective equipment in the stockpile
15	under paragraph (1), the Secretary—
16	"(I) shall assess the stock of
17	such equipment on a regular basis,
18	and not less frequently than—
19	"(aa) twice per year, other
20	than during periods described in
21	item (bb); or
22	"(bb) monthly, during any
23	period in which the Secretary de-
24	termines it likely that such equip-
25	ment will be deployed, such as

1	during a public health emer-
2	gency;
3	"(II) shall communicate to man-
4	ufacturers and suppliers of such
5	equipment to the stockpile under
6	paragraph (1) if an assessment under
7	subclause (I) indicates that there will
8	be an increased need for such equip-
9	ment;
10	"(III) may, at appropriate inter-
11	vals and with respect to any such
12	equipment in such stockpile—
13	"(aa) transfer such equip-
14	ment to other agencies or oper-
15	ating divisions within the Depart-
16	ment of Health and Human
17	Services, or to the Department of
18	Defense, the Department of
19	Homeland Security, the Depart-
20	ment of Veterans Affairs, or any
21	other Federal agency or depart-
22	ment, in accordance with the
23	needs of such agencies, divisions,
24	or departments; or

1	"(bb) sell such equipment to
2	health care facilities at a com-
3	petitive price, as determined by
4	the Secretary, taking into ac-
5	count the current market pricing
6	for the applicable equipment and
7	the operational budget for the
8	stockpile; and
9	"(IV) may enter into a contract
10	or cooperative agreement with an enti-
11	ty that has expertise in supply chain
12	logistics and management to carry out
13	the activities described in this sub-
14	paragraph.
15	"(ii) Group purchasing organiza-
16	TIONS AND MEDICAL PRODUCT DISTRIBU-
17	TORS.—In making sales under clause
18	(i)(II)(bb), the Secretary may transact
19	with group purchasing organizations and
20	medical product distributors to facilitate
21	timeliness, logistical assistance, and appro-
22	priate pricing, and to determine appro-
23	priate amounts of covered testing equip-
24	ment and personal protective equipment
25	for applicable health care facilities.

1	"(iii) Compensation to hhs.—
2	"(I) Transfers from other
3	AGENCIES.—A Federal agency receiv-
4	ing equipment as described in clause
5	(i)(II)(aa) shall transfer to the Sec-
6	retary such amounts as the Secretary
7	and head of the applicable agency de-
8	termine to be fair compensation for
9	such equipment.
10	"(II) SALES OF PPE.—There
11	shall be transferred from the Treasury
12	to the Secretary each fiscal year, for
13	purposes of procuring covered testing
14	equipment and personal protective
15	equipment for the stockpile under
16	paragraph (1), an amount equal to
17	the sum of the amount received in the
18	previous fiscal year from sales de-
19	scribed in clause (i)(II)(bb).
20	"(C) Vendor-managed inventory.—For
21	purposes of meeting the goals under subpara-
22	graph (A), and to promote efficient and predict-
23	able operations of the stockpile while mitigating
24	the risk of product expiration or shortages, the
25	Secretary may enter into arrangements,

1	through a competitive bidding process, with one
2	or more manufacturers of domestic end prod-
3	ucts to establish and utilize revolving stockpiles
4	of covered testing equipment and personal pro-
5	tective equipment managed and operated by
6	such manufacturer. Under such an arrange-
7	ment—
8	"(i) the manufacturer (or a subcon-
9	tractor or agent of the manufacturer)—
10	"(I) shall—
11	"(aa) produce or procure
12	covered testing equipment or per-
13	sonal protective equipment for
14	the stockpile under paragraph
15	(1);
16	"(bb) maintain constant
17	supply, possession, and re-stock-
18	ing capacity of such equipment in
19	such quantities as the Secretary
20	requires for purposes of the
21	stockpile under paragraph (1);
22	and
23	"(cc) fulfill or support the
24	deployment, distribution, or dis-
25	pensing functions of the stockpile

1	at the State and local levels, con-
2	sistent with paragraph (3); and
3	"(II) may sell or transfer such
4	equipment for the purposes of the
5	manufacturer's existing inventory and
6	commercial contracts; and
7	"(ii) the Secretary shall—
8	"(I) compensate the manufac-
9	turer for the covered testing equip-
10	ment or personal protective equip-
11	ment; and
12	"(II) pay a management fee, as
13	appropriate.
14	"(D) EVALUATION AND REPORT.—
15	"(i) In General.—The Secretary
16	shall—
17	"(I) conduct an evaluation of the
18	program under this paragraph;
19	"(II) not later than 2 years after
20	the date of enactment of this para-
21	graph, submit an interim report to
22	Congress on such program; and
23	"(III) not later than 5 years
24	after the date of enactment of this
25	paragraph, complete such evaluation

1 and submit to Congress a final report 2 on the program.

"(ii) Considerations.—The evaluation and reports under clause (i) shall consider how the program has impacted the continuity of stockpiling and readiness for the stockpile under paragraph (1), implications of the program on the domestic supply chain, cost effectiveness of the program, and access to covered testing equipment and personal protective equipment for the Federal agencies and health care facilities pursuant to subparagraph (B)(i)(II).

"(E) COVERED TESTING EQUIPMENT AND PERSONAL PROTECTIVE EQUIPMENT.—For purposes of this paragraph, the term 'covered testing equipment and personal protective equipment' means diagnostic supplies (which may include test kits, reagents, and swabs), respirators, masks, gloves, eye and face protection, gowns, and any other appropriate ancillary medical equipment or supplies related to testing or personal protection that meet the Secretary's

requirements for inclusion in the stockpile under paragraph (1).".

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