117TH CONGRESS 2D SESSION

H. R. 6400

To amend titles XVIII and XIX of the Social Security Act to provide for enhanced payments to rural health care providers under the Medicare and Medicaid programs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 13, 2022

Mr. Graves of Missouri (for himself and Mr. Huffman) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Ways and Means, and the Budget, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend titles XVIII and XIX of the Social Security Act to provide for enhanced payments to rural health care providers under the Medicare and Medicaid programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Save America's Rural Hospitals Act".
- 6 (b) FINDINGS.—Congress finds the following:

- 1 (1) More than 60,000,000 individuals in rural 2 areas of the United States rely on rural hospitals 3 and other providers as critical access points to 4 health care.
 - (2) Access to health care is essential to communities that Americans living in rural areas call home.
 - (3) Americans living in rural areas are older, poorer, and sicker than Americans living in urban areas.
 - (4) Between January 2010 and January 1, 2021, 137 rural hospitals closed in the United States, according to the University of North Carolina's Cecil G. Sheps Center for Health Services Research, and the rate of these closures is increasing.
 - (5) Four hundred and fifty-three hospitals are operating at margins similar to those that have closed over the past decade. Of those, 216 are considered most vulnerable to closure.
 - (6) Rural Medicare beneficiaries already face a number of challenges when trying to access health care services close to home, including the weather, geography, and cultural, social, and language barriers.

- 1 (7) Approximately sixty percent of all primary 2 care health professional shortage areas are located 3 in rural areas.
 - (8) Seniors living in rural areas are forced to travel significant distances for care.
- 6 (9) On average, trauma victims in rural areas
 7 must travel twice as far as victims in urban areas
 8 to the closest hospital, and, as a result, 60 percent
 9 of trauma deaths occur in rural areas, even though
 10 only 20 percent of Americans live in rural areas.
- 11 (10) With the 453 hospitals on the brink of clo-12 sure, millions of Americans living in rural areas are 13 on the brink of losing access to the closest emer-14 gency room.
- 15 (c) Table of Contents.—The table of contents of 16 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—RURAL PROVIDER PAYMENT STABILIZATION

Subtitle A—Rural Hospitals

- Sec. 101. Eliminating Medicare sequestration for rural hospitals.
- Sec. 102. Reversing cuts to reimbursement of bad debt for critical access hospitals (CAHs) and rural hospitals.
- Sec. 103. Extending payment levels for low-volume hospitals and Medicare-dependent hospitals (MDHs).
- Sec. 104. Reinstating revised diagnosis-related group payments for MDHs and sole community hospitals (SCHs).
- Sec. 105. Reinstating hold harmless treatment for hospital outpatient services for SCHs.

Subtitle B—Other Rural Providers

- Sec. 111. Making permanent increased Medicare payments for ground ambulance services in rural areas.
- Sec. 112. Extending Medicaid primary care payments.

- Sec. 113. Making permanent Medicare telehealth service enhancements for federally qualified health centers and rural health clinics.
- Sec. 114. Creation of reporting requirements for provider-based rural health clinics.

TITLE II—RURAL MEDICARE BENEFICIARY EQUITY

Sec. 201. Equalizing beneficiary copayments for services furnished by CAHs.

TITLE III—REGULATORY RELIEF

- Sec. 301. Eliminating 96-hour physician certification requirement with respect to inpatient CAH services.
- Sec. 302. Rebasing supervision requirements.
- Sec. 303. Reforming practices of recovery audit contractors under Medicare.

TITLE IV—FUTURE OF RURAL HEALTH CARE

Sec. 401. Medicare rural hospital flexibility program grants.

1 TITLE I—RURAL PROVIDER

2 PAYMENT STABILIZATION

3 Subtitle A—Rural Hospitals

- 4 SEC. 101. ELIMINATING MEDICARE SEQUESTRATION FOR
- 5 RURAL HOSPITALS.
- 6 (a) IN GENERAL.—Section 256(d)(7) of the Balanced
- 7 Budget and Emergency Deficit Control Act of 1985 (2)
- 8 U.S.C. 906(d)(7)) is amended by adding at the end the
- 9 following:
- 10 "(D) Rural Hospitals.—Payments
- under part A or part B of title XVIII of the So-
- cial Security Act with respect to items and serv-
- ices furnished by a critical access hospital (as
- defined in section 1861(mm)(1) of such Act), a
- sole community hospital (as defined in section
- 1886(d)(5)(D)(iii) of such Act), a Medicare-de-
- pendent, small rural hospital (as defined in sec-

- 1 tion 1886(d)(5)(G)(iv) of such Act), or a sub-
- 2 section (d) hospital located in a rural area (as
- defined in section 1886(d)(2)(D) of such Act).".
- 4 (b) APPLICABILITY.—The amendment made by this
- 5 section applies with respect to orders of sequestration ef-
- 6 fective on or after the date that is 60 days after the date
- 7 of the enactment of this Act.
- 8 SEC. 102. REVERSING CUTS TO REIMBURSEMENT OF BAD
- 9 DEBT FOR CRITICAL ACCESS HOSPITALS
- 10 (CAHS) AND RURAL HOSPITALS.
- 11 (a) Rural Hospitals.—Section 1861(v)(1)(T)(v) of
- 12 the Social Security Act (42 U.S.C. 1395x(v)(1)(T)(v)) is
- 13 amended by inserting before the period the following: "or,
- 14 in the case of a hospital located in a rural area, by 15
- 15 percent of such amount otherwise allowable".
- 16 (b) CAHs.—Section 1861(v)(1)(W)(ii) of the Social
- 17 Security Act (42 U.S.C. 1395x(v)(1)(W)(ii)) is amended
- 18 by inserting after "or (V)" the following: ", a critical ac-
- 19 cess hospital".
- (c) Applicability.—The amendments made by this
- 21 section apply with respect to cost reporting periods begin-
- 22 ning more than 60 days after the date of the enactment
- 23 of this Act.

1	SEC. 103. EXTENDING PAYMENT LEVELS FOR LOW-VOLUME
2	HOSPITALS AND MEDICARE-DEPENDENT
3	HOSPITALS (MDHS).
4	(a) Extension of Increased Payments for
5	MDHs.—
6	(1) Extension of payment methodology.—
7	Section 1886(d)(5)(G) of the Social Security Act (42
8	U.S.C. 1395ww(d)(5)(G)) is amended—
9	(A) in clause (i), by striking ", and before
10	October 1, 2022"; and
11	(B) in clause (ii)(II), by striking ", and be-
12	fore October 1, 2022".
13	(2) Conforming amendments.—
14	(A) EXTENSION OF TARGET AMOUNT.—
15	Section 1886(b)(3)(D) of the Social Security
16	Act (42 U.S.C. 1395ww(b)(3)(D)) is amend-
17	ed —
18	(i) in the matter preceding clause (i),
19	by striking ", and before October 1,
20	2022"; and
21	(ii) in clause (iv), by striking
22	"through fiscal year 2022" and inserting
23	"or a subsequent fiscal year".
24	(B) Extending the period during
25	WHICH HOSPITALS CAN DECLINE RECLASSI-
26	FIGATION AS URBAN.—Section 13501(e)(2) of

1	the Omnibus Budget Reconciliation Act of 1993
2	(42 U.S.C. 1395ww note) is amended by strik-
3	ing "fiscal year 2000 through fiscal year 2022"
4	and inserting "a subsequent fiscal year".
5	(b) Extension of Increased Payments for Low-
6	Volume Hospitals.—Section 1886(d)(12) of the Social
7	Security Act (42 U.S.C. 1395ww(d)(12)) is amended—
8	(1) in subparagraph (B)—
9	(A) in the header, by inserting "for fiscal
10	years 2005 through 2010" after "increase";
11	and
12	(B) in the matter preceding clause (i), by
13	striking "and for discharges occurring in fiscal
14	year 2023 and subsequent fiscal years";
15	(2) in subparagraph (C)(i)—
16	(A) in the matter preceding subclause (I),
17	by striking "through 2022" and inserting "and
18	each subsequent fiscal year';
19	(B) in subclause (II), by adding at the end
20	"and";
21	(C) in subclause (III)—
22	(i) by striking "fiscal years 2019
23	through 2022" and inserting "fiscal year
24	2019 and each subsequent fiscal year";
25	and

1	(ii) by striking "; and and inserting
2	a period; and
3	(D) by striking subclause (IV); and
4	(3) in subparagraph (D)—
5	(A) by amending the heading to read as
6	follows: "APPLICABLE PERCENTAGE INCREASE
7	AFTER FISCAL YEAR 2010";
8	(B) in the matter preceding clause (i), by
9	striking "in fiscal years 2011 through 2022"
10	and inserting "in fiscal year 2011 or a subse-
11	quent fiscal year"; and
12	(C) in clause (ii), by striking "each of fis-
13	cal years 2019 through 2022" and inserting
14	"fiscal year 2019 and each subsequent fiscal
15	year''.
16	SEC. 104. REINSTATING REVISED DIAGNOSIS-RELATED
17	GROUP PAYMENTS FOR MDHS AND SOLE
18	COMMUNITY HOSPITALS (SCHS).
19	(a) Payments for MDHs and SCHs for Value-
20	Based Incentive Programs.—Section
21	1886(o)(7)(D)(ii)(I) of the Social Security Act (42 U.S.C.
22	1395ww(o)(7)(D)(ii)(I)) is amended by inserting "and
23	after fiscal year 2021" after "2013".
24	(b) Payments for MDHs and SCHs Under Hos-
25	PITAL READMISSIONS REDUCTION PROGRAM.—Section

1	1886(q)(2)(B)(i) of the Social Security Act (42 U.S.C.
2	1395ww(q)(2)(B)(i)) is amended by inserting "and after
3	fiscal year 2021" after "2013".
4	SEC. 105. REINSTATING HOLD HARMLESS TREATMENT FOR
5	HOSPITAL OUTPATIENT SERVICES FOR SCHS.
6	Section 1833(t)(7)(D)(i) of the Social Security Act
7	(42 U.S.C. 1395l(t)(7)(D)(i)) is amended—
8	(1) in the heading, by striking "TEMPORARY"
9	and inserting "PERMANENT";
10	(2) in subclause (II)—
11	(A) in the first sentence, by inserting "and
12	on or after January 1, 2022," after "January
13	1, 2013,"; and
14	(B) in the second sentence, by inserting ",
15	and during or after 2022" after "or 2012"; and
16	(3) in subclause (III), in the first sentence, by
17	inserting "and on or after January 1, 2022," after
18	"January 1, 2013,".
19	Subtitle B—Other Rural Providers
20	SEC. 111. MAKING PERMANENT INCREASED MEDICARE
21	PAYMENTS FOR GROUND AMBULANCE SERV-
22	ICES IN RURAL AREAS.
23	Section 1834(l)(13) of the Social Security Act (42
24	U.S.C. 1395m(l)(13)) is amended—

1	(1) in the paragraph heading, by striking
2	"TEMPORARY INCREASE" and inserting "IN-
3	CREASE''; and
4	(2) in subparagraph (A)—
5	(A) in the matter preceding clause (i), by
6	striking ", and before January 1, 2023"; and
7	(B) in clause (i), by striking ", and before
8	January 1, 2023".
9	SEC. 112. EXTENDING MEDICAID PRIMARY CARE PAY-
10	MENTS.
11	(a) In General.—Section 1902(a)(13)(C) of the So-
12	cial Security Act (42 U.S.C. 1396a(a)(13)(C)) is amended
13	by inserting after "2014" the following: "(or, in the case
14	of primary care services furnished by a physician located
15	in a rural area, as defined in section $1886(d)(2)(D)$, fur-
16	nished in any year)".
17	(b) Applicability.—
18	(1) In general.—Except as provided in para-
19	graph (2), the amendment made by this section ap-
20	plies to services furnished in a year beginning on or
21	after the date of the enactment of this Act.
22	(2) Exception if state legislation re-
23	QUIRED.—In the case of a State plan for medical as-
24	sistance under title XIX of the Social Security Act
25	which the Secretary of Health and Human Services

1	determines requires State legislation (other than leg-
2	islation appropriating funds) in order for the plan to
3	meet the additional requirement imposed by the
4	amendment made by this section, the State plan
5	shall not be regarded as failing to comply with the
6	requirements of such title solely on the basis of its
7	failure to meet this additional requirement before
8	the first day of the first calendar quarter beginning
9	after the close of the first regular session of the
10	State legislature that begins after the date of the en-
11	actment of this Act. For purposes of the previous
12	sentence, in the case of a State that has a 2-year
13	legislative session, each year of such session shall be
14	deemed to be a separate regular session of the State
15	legislature.
16	SEC. 113. MAKING PERMANENT MEDICARE TELEHEALTH
17	SERVICE ENHANCEMENTS FOR FEDERALLY
18	QUALIFIED HEALTH CENTERS AND RURAL
19	HEALTH CLINICS.
20	Paragraph (8) of section 1834(m) of the Social Secu-
21	rity Act (42 U.S.C. 1395m(m)) is amended—
22	(1) in the paragraph heading, be striking "DUR-
23	ING EMERGENCY PERIOD";
24	(2) in the matter preceding subparagraph (A),
25	by striking "During the emergency period described

1	in section $1135(g)(1)(B)$ " and inserting "Beginning
2	on the first day of the emergency period described
3	in section 1135(g)(1)(B)";
4	(3) in subparagraph (A)(ii), by striking "deter-
5	mined under subparagraph (B)" and inserting "de-
6	termined, for services furnished during the emer-
7	gency period described in section $1135(g)(1)(B)$
8	under subparagraph (B) and, for services furnished
9	after such period, as an amount equal to the amount
10	that such center or clinic would have been paid
11	under this title had such service been furnished
12	without the use of a telecommunications system"
13	and
14	(4) in subparagraph (B)—
15	(A) by striking "PAYMENT RULE" and all
16	that follows through "The Secretary shall" and
17	inserting "PAYMENT RULE.—The Secretary
18	shall"; and
19	(B) by redesignating clause (ii) as sub-
20	paragraph (C) and moving such subparagraph
21	as so redesignated 2 ems to the left.
22	SEC. 114. CREATION OF REPORTING REQUIREMENTS FOR
23	PROVIDER-BASED RURAL HEALTH CLINICS.
24	(a) In General.—Not later than two years after the
25	date of the enactment of this Act, the Secretary of Health

- and Human Services (in this section referred to as the "Secretary") shall, taking into account the recommendations made pursuant to subsection (b), implement a vol-4 untary Medicare provider-based rural health clinic quality 5 reporting program, in accordance with this section, under 6 which— 7 (1) provider-based rural health clinics estab-8 lished on or after January 1, 2021, may voluntarily 9 comply with reporting requirements described in 10 subsection (b)(2); and 11 (2) payments under title XVIII to such clinics 12 complying with such requirements are provided in 13 accordance with subsection (d). 14 (b) Consultation.—Not later than one year after 15 the date of the enactment of this Act, the Secretary, acting through the Administrator for Centers for Medicare & 16 Medicaid Services, the Federal Office of Rural Health Policy, and the Agency for Healthcare Research and Quality, 18 19 shall consult with relevant stakeholders— 20 (1) to review rural health clinic data collection 21
- 21 processes and quality measurers identified for rural 22 health clinics by the National Quality Forum and 23 other national quality-monitoring systems; and
- 24 (2) to make recommendations to the Secretary 25 for voluntary reporting requirements for the Sec-

- 1 retary to implement under the eligible professional
- 2 Merit-based Incentive Payment System under sec-
- 3 tion 1848(q) of the Social Security Act (42 U.S.C.
- 4 1395w-4) for provider-based rural health clinics es-
- 5 tablished on or after January 1, 2021.
- 6 (c) Collaboration.—In implementing the vol-
- 7 untary Medicare provider-based rural health clinic quality
- 8 reporting program, the Secretary shall consult with a di-
- 9 verse group of rural health clinic stakeholders, which shall
- 10 include—
- 11 (1) the National Quality Forum, or such other
- standard-setting organizations specified by the Sec-
- 13 retary;
- 14 (2) relevant State and local public agencies, in-
- 15 cluding State offices of rural health;
- 16 (3) established provider-based rural health clin-
- ics, including those in the application process;
- 18 (4) small rural hospitals with 50 beds or less;
- 19 (5) organizations representing provider-based
- 20 rural health clinics; and
- 21 (6) organizations representing rural health care.
- 22 (d) Conditions.—Under the voluntary Medicare
- 23 provider-based rural health clinic quality reporting pro-
- 24 gram the Secretary shall provide that in the case of a pro-
- 25 vider-based rural health clinic described in subsection

1	(a)(1) that voluntarily complies with the reporting require-
2	ments described in subsection (b)(2), with respect to a
3	year—
4	(1) reimbursement rates under title XVIII of
5	the Social Security Act for rural health services fur-
6	nished by such clinic during such year shall be con-
7	sistent with reimbursement rates under such title for
8	such services furnished by a provider-based rural
9	health clinic established before December 31, 2020
10	and
11	(2) the provisions of section 1833(f)(3) of such
12	Act (42 U.S.C. 1395l(f)(3)) shall not apply with re-
13	spect to such clinic and such year.
14	(e) Grants for Technical Assistance.—
15	(1) In General.—Section 1820(g)(3) of the
16	Social Security Act (42 U.S.C. 1395i-4(g)(3)) is
17	amended—
18	(A) in subparagraph (A)—
19	(i) by striking "Balanced Budget Act
20	of 1997 and" and inserting "Balanced
21	Budget Act of 1997,"; and
22	(ii) by inserting before the period at
23	the end the following: ", and to provide to
24	such small rural hospitals that participate
25	in the voluntary Medicare provider-based

1 rural health clinic quality reporting pro-2 gram established pursuant to section 114 3 of the Save America's Rural Hospitals Act 4 technical assistance necessary to so participate in such program"; and 6 (B) in subparagraph (E)— 7 (i) by striking "and to participate in 8 delivery system reforms" and inserting ", 9 to participate in delivery system reforms"; 10 and 11 (ii) by inserting before the period at the end the following: ", and in the case of 12 13 small rural hospitals that participate in the 14 voluntary Medicare provider-based rural 15 health clinic quality reporting program es-16 tablished pursuant to section 114 of the 17 Save America's Rural Hospitals Act, for 18 technical assistance necessary to so partici-19 pate in such program". 20 (2) Funding.—In addition to amounts other-21 wise made available for grants under section 22 1820(g)(3) of the Social Security Act, there is ap-23 propriated to the Secretary of Health and Human 24 Services, out of any monies in the Treasury not oth-

erwise appropriated, \$15,000,000 for the period of

- 1 fiscal years 2022 through 2026 to provide grants
- 2 under such section to small rural hospitals that par-
- 3 ticipate in the voluntary Medicare provider-based
- 4 rural health clinic quality reporting program estab-
- 5 lished pursuant to this section for technical assist-
- 6 ance necessary to so participate in such program.

7 TITLE II—RURAL MEDICARE

8 BENEFICIARY EQUITY

- 9 SEC. 201. EQUALIZING BENEFICIARY COPAYMENTS FOR
- 10 SERVICES FURNISHED BY CAHS.
- 11 (a) IN GENERAL.—Section 1866(a)(2)(A) of the So-
- 12 cial Security Act (42 U.S.C. 1395cc(a)(2)(A)) is amended
- 13 by adding at the end the following: "In the case of out-
- 14 patient critical access hospital services for which payment
- 15 is made under section 1834(g), clause (ii) of the first sen-
- 16 tence shall be applied by substituting '20 percent of the
- 17 lesser of the actual charge or the payment basis under
- 18 this part for such services if the critical access hospital
- 19 were treated as a hospital' for '20 per centum of the rea-
- 20 sonable charges for such items and services'.".
- 21 (b) APPLICABILITY.—The amendment made by this
- 22 section applies with respect to services furnished during
- 23 a year that begins more than 60 days after the date of
- 24 the enactment of this Act.

1 TITLE III—REGULATORY RELIEF

2	SEC. 301. ELIMINATING 96-HOUR PHYSICIAN CERTIFI-	
3	CATION REQUIREMENT WITH RESPECT TO	
4	INPATIENT CAH SERVICES.	
5	(a) In General.—Section 1814(a) of the Social Se-	
6	curity Act (42 U.S.C. 1395f(a)) is amended—	
7	(1) in paragraph (6), by adding "and" at the	
8	end;	
9	(2) in paragraph (7)(E), by striking "; and"	
10	and inserting a period; and	
11	(3) by striking paragraph (8).	
12	(b) APPLICABILITY.—The amendments made by this	
13	section apply with respect to services furnished during a	
14	year that begins more than 60 days after the date of the	
15	enactment of this Act.	
16	SEC. 302. REBASING SUPERVISION REQUIREMENTS.	
17	(a) Therapeutic Hospital Outpatient Serv-	
18	ICES.—	
19	(1) Supervision requirements.—Section	
20	1833 of the Social Security Act (42 U.S.C. 1395l)	
21	is amended by adding at the end the following new	
22	subsection:	
23	"(ee) Physician Supervision Requirements for	
24	THERAPEUTIC HOSPITAL OUTPATIENT SERVICES.—	

1	"(1) General supervision for therapeutic
2	SERVICES.—Except as may be provided under para-
3	graph (2), insofar as the Secretary requires the su-
4	pervision by a physician or a non-physician practi-
5	tioner for payment for therapeutic hospital out-
6	patient services (as defined in paragraph $(5)(A)$)
7	furnished under this part, such requirement shall be
8	met if such services are furnished under the general
9	supervision (as defined in paragraph (5)(B)) of the
10	physician or non-physician practitioner, as the case
11	may be.
12	"(2) Exceptions process for high-risk or
13	COMPLEX MEDICAL SERVICES REQUIRING A DIRECT
14	LEVEL OF SUPERVISION.—
15	"(A) IN GENERAL.—Subject to the suc-
16	ceeding provisions of this paragraph, the Sec-
17	retary shall establish a process for the designa-
18	tion of therapeutic hospital outpatient services
19	furnished under this part that, by reason of
20	complexity or high risk, require—
21	"(i) direct supervision (as defined in
22	paragraph (5)(C)) for the entire service; or
23	"(ii) direct supervision during the ini-
24	tiation of the service followed by general

1	supervision for the remainder of the serv-
2	ice.
3	"(B) Consultation with clinical ex-
4	PERTS.—
5	"(i) IN GENERAL.—Under the process
6	established under subparagraph (A), before
7	the designation of any therapeutic hospital
8	outpatient service for which direct super-
9	vision may be required under this part, the
10	Secretary shall consult with a panel of out-
11	side experts described in clause (ii) to ad-
12	vise the Secretary with respect to each
13	such designation.
14	"(ii) Advisory panel on super-
15	VISION OF THERAPEUTIC HOSPITAL OUT-
16	PATIENT SERVICES.—For purposes of
17	clause (i), a panel of outside experts de-
18	scribed in this clause is a panel appointed
19	by the Secretary, based on nominations
20	submitted by hospital, rural health, and
21	medical organizations representing physi-
22	cians, non-physician practitioners, and hos-
23	pital administrators, as the case may be,
24	that meets the following requirements:

1	"(I) Composition.—The panel
2	shall be composed of at least 15 phy-
3	sicians and non-physician practi-
4	tioners who furnish therapeutic hos-
5	pital outpatient services for which
6	payment is made under this part and
7	who collectively represent the medical
8	specialties that furnish such services,
9	and of 4 hospital administrators of
10	hospitals located in rural areas (as de-
11	fined in section $1886(d)(2)(D)$) or
12	critical access hospitals.
13	"(II) Practical experience
14	REQUIRED FOR PHYSICIANS AND NON-
15	PHYSICIAN PRACTITIONERS.—During
16	the 12-month period preceding ap-
17	pointment to the panel by the Sec-
18	retary, each physician or non-physi-
19	cian practitioner described in sub-
20	clause (I) shall have furnished thera-
21	peutic hospital outpatient services for
22	which payment was made under this
23	part.
24	"(III) MINIMUM RURAL REP-
25	RESENTATION REQUIREMENT FOR

1	PHYSICIANS AND NON-PHYSICIAN
2	PRACTITIONERS.—Not less than 50
3	percent of the membership of the
4	panel that is comprised of physicians
5	and non-physician practitioners shall
6	be physicians or non-physician practi-
7	tioners described in subclause (I) who
8	practice in rural areas (as defined in
9	section $1886(d)(2)(D)$) or who furnish
10	such services in critical access hos-
11	pitals.
12	"(iii) Application of Faca.—The
13	Federal Advisory Committee Act (5 U.S.C
14	2 App.), other than section 14 of such Act
15	shall apply to the panel of outside experts
16	appointed by the Secretary under clause
17	(ii).
18	"(C) Special rule for outpatient
19	CRITICAL ACCESS HOSPITAL SERVICES.—Inso-
20	far as a therapeutic outpatient hospital service
21	that is an outpatient critical access hospital
22	service is designated as requiring direct super-
23	vision under the process established under sub-
24	paragraph (A), the Secretary shall deem the

critical access hospital furnishing that service

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as having met the requirement for direct supervision for that service if, when furnishing such service, the critical access hospital meets the standard for personnel required as a condition of participation under section 485.618(d) of title 42, Code of Federal Regulations (as in effect on the date of the enactment of this subsection).

"(D) Consideration of COMPLIANCE BURDENS.—Under the process established under subparagraph (A), the Secretary shall take into account the impact on hospitals and critical access hospitals in complying with requirements for direct supervision in the furnishing of therapeutic hospital outpatient services, including hospital resources, availability of hospital-privileged physicians, specialty physicians, and non-physician practitioners, and administrative burdens.

"(E) REQUIREMENT FOR NOTICE AND COMMENT RULEMAKING.—Under the process established under subparagraph (A), the Secretary shall only designate therapeutic hospital outpatient services requiring direct supervision under this part through proposed and final

1	rulemaking that provides for public notice and
2	opportunity for comment.
3	"(F) Rule of Construction.—Nothing
4	in this subsection shall be construed as author-
5	izing the Secretary to apply or require any level
6	of supervision other than general or direct su-
7	pervision with respect to the furnishing of
8	therapeutic hospital outpatient services.
9	"(3) Initial list of designated services.—
10	The Secretary shall include in the proposed and final
11	regulation for payment for hospital outpatient serv-
12	ices for 2022 under this part a list of initial thera-
13	peutic hospital outpatient services, if any, designated
14	under the process established under paragraph
15	(2)(A) as requiring direct supervision under this
16	part.
17	"(4) Direct supervision by non-physician
18	PRACTITIONERS FOR CERTAIN HOSPITAL OUT-
19	PATIENT SERVICES PERMITTED.—
20	"(A) In general.—Subject to the suc-
21	ceeding provisions of this subsection, a non-phy-
22	sician practitioner may directly supervise the
23	furnishing of—
24	"(i) therapeutic hospital outpatient
25	services under this part, including cardiac

1	rehabilitation services (under section
2	1861(eee)(1)), intensive cardiac rehabilita-
3	tion services (under section 1861(eee)(4)),
4	and pulmonary rehabilitation services
5	(under section $1861(fff)(1)$); and
6	"(ii) those hospital outpatient diag-
7	nostic services (described in section
8	1861(s)(2)(C)) that require direct super-
9	vision under the fee schedule established
10	under section 1848.
11	"(B) Requirements.—Subparagraph (A)
12	shall apply insofar as the non-physician practi-
13	tioner involved meets the following require-
14	ments:
15	"(i) Scope of practice.—The non-
16	physician practitioner is acting within the
17	scope of practice under State law applica-
18	ble to the practitioner.
19	"(ii) Additional requirements.—
20	The non-physician practitioner meets such
21	requirements as the Secretary may specify.
22	"(5) Definitions.—In this subsection:
23	"(A) THERAPEUTIC HOSPITAL OUT-
24	PATIENT SERVICES.—The term 'therapeutic
25	hospital outpatient services' means hospital

1	services described in section 1861(s)(2)(B) fur-
2	nished by a hospital or critical access hospital
3	and includes—
4	"(i) cardiac rehabilitation services and
5	intensive cardiac rehabilitation services (as
6	defined in paragraphs (1) and (4), respec-
7	tively, of section 1861(eee)); and
8	"(ii) pulmonary rehabilitation services
9	(as defined in section $1861(fff)(1)$).
10	"(B) General supervision.—
11	"(i) Overall direction and con-
12	TROL OF PHYSICIAN.—Subject to clause
13	(ii), with respect to the furnishing of
14	therapeutic hospital outpatient services for
15	which payment may be made under this
16	part, the term 'general supervision' means
17	such services that are furnished under the
18	overall direction and control of a physician
19	or non-physician practitioner, as the case
20	may be.
21	"(ii) Presence not required.—For
22	purposes of clause (i), the presence of a
23	physician or non-physician practitioner is
24	not required during the performance of the
25	procedure involved.

"(C) Direct supervision.—

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"(i) Provision of Assistance and DIRECTION.—Subject to clause (ii), with respect to the furnishing of therapeutic hospital outpatient services for which payment may be made under this part, the term 'direct supervision' means that a physician or non-physician practitioner, as the case may be, is immediately available (including by telephone or other means) to furnish assistance and direction throughout the furnishing of such services. Such term includes, with respect to the furnishing of a therapeutic hospital outpatient service for which payment may be made under this part, direct supervision during the initiation of the service followed by general supervision for the remainder of the service (as described in paragraph (2)(A)(ii).

"(ii) Presence in room not required.—For purposes of clause (i), a physician or non-physician practitioner, as the case may be, is not required to be present in the room during the perform-

1	ance of the procedure involved or within
2	any other physical boundary as long as the
3	physician or non-physician practitioner, as
4	the case may be, is immediately available.
5	"(D) Non-physician practitioner de-
6	FINED.—The term 'non-physician practitioner'
7	means an individual who—
8	"(i) is a physician assistant, a nurse
9	practitioner, a clinical nurse specialist, a
10	clinical social worker, a clinical psycholo-
11	gist, a certified nurse midwife, or a cer-
12	tified registered nurse anesthetist, and in-
13	cludes such other practitioners as the Sec-
14	retary may specify; and
15	"(ii) with respect to the furnishing of
16	therapeutic outpatient hospital services,
17	meets the requirements of paragraph
18	(4)(B).".
19	(2) Conforming Amendment.—Section
20	1861(eee)(2)(B) of the Social Security Act (42
21	U.S.C. $1395x(eee)(2)(B)$) is amended by inserting ",
22	and a non-physician practitioner (as defined in sec-
23	tion 1833(cc)(5)(D)) may supervise the furnishing of
24	such items and services in the hospital" after "in
25	the case of items and services furnished under such

- a program in a hospital, such availability shall be
- 2 presumed".
- 3 (b) Prohibition on Retroactive Enforcement
- 4 of Revised Interpretation.—
- 5 REPEAL REGULATORY OF CLARIFICA-6 TION.—The restatement and clarification under the 7 final rulemaking changes to the Medicare hospital 8 outpatient prospective payment system and calendar 9 year 2009 payment rates (published in the Federal 10 Register on November 18, 2008, 73 Fed. Reg. 11 68702 through 68704) with respect to requirements 12 for direct supervision by physicians for therapeutic 13 hospital outpatient services (as defined in paragraph 14 (3)) for purposes of payment for such services under 15 the Medicare program shall have no force or effect in law. 16
 - (2) Hold Harmless.—A hospital or critical access hospital that furnishes therapeutic hospital outpatient services during the period beginning on January 1, 2001, and ending on the later of December 31, 2021, or the date on which the final regulation promulgated by the Secretary of Health and Human Services to carry out this section takes effect, for which a claim for payment is made under part B of title XVIII of the Social Security Act shall

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1	not be subject to any civil or criminal action or pen-
2	alty under Federal law for failure to meet super-
3	vision requirements under the regulation described
4	in paragraph (1), under program manuals, or other-
5	wise.
6	(3) Therapeutic Hospital Outpatient
7	SERVICES DEFINED.—In this subsection, the term
8	"therapeutic hospital outpatient services" means
9	medical and other health services furnished by a
10	hospital or critical access hospital that are—
11	(A) hospital services described in sub-
12	section (s)(2)(B) of section 1861 of the Social
13	Security Act (42 U.S.C. 1395x);
14	(B) cardiac rehabilitation services or inten-
15	sive cardiac rehabilitation services (as defined
16	in paragraphs (1) and (4), respectively, of sub-
17	section (eee) of such section); or
18	(C) pulmonary rehabilitation services (as
19	defined in subsection $(fff)(1)$ of such section).
20	SEC. 303. REFORMING PRACTICES OF RECOVERY AUDIT
21	CONTRACTORS UNDER MEDICARE.
22	(a) Elimination of Contingency Fee Payment
23	System.—Section 1893(h) of the Social Security Act (42

24 U.S.C. 1395ddd(h)) is amended—

1	(1) in paragraph (1), by inserting ", for recov-
2	ery activities conducted during a fiscal year before
3	fiscal year 2022" after "Under the contracts"; and
4	(2) by adding at the end the following new
5	paragraph:
6	"(11) Payment for recovery activities
7	PERFORMED AFTER FISCAL YEAR 2021.—
8	"(A) IN GENERAL.—Under the contracts,
9	subject to paragraphs (B) and (C), payment
10	shall be made to recovery audit contractors for
11	recovery activities conducted during fiscal year
12	2022 and each fiscal year thereafter in the
13	same manner, and from the same amounts, as
14	payment is made to eligible entities under con-
15	tracts entered into for recovery activities con-
16	ducted during fiscal year 2021 under subsection
17	(a).
18	"(B) Prohibition on incentive pay-
19	MENTS.—Under the contracts, payment made
20	to a recovery audit contractor for recovery ac-
21	tivities conducted during fiscal year 2022 or
22	any fiscal year thereafter may not include any
23	incentive payments.
24	"(C) Performance accountability.—

"(i) IN GENERAL.—Under the contracts, payment made to a recovery audit contractor for recovery activities conducted during fiscal year 2022 or any fiscal year thereafter shall, in the case that the contractor has a complex audit denial overturn rate at the end of such fiscal year (as calculated under the methodology described in clause (iv)) that is 0.1 or greater, be reduced in an amount determined in accordance with clause (ii).

"(ii) Payment reductions.—

"(I) SLIDING SCALE OF AMOUNT
OF REDUCTIONS.—The Secretary
shall establish, for purposes of determining the amount of a reduction in
payment to a recovery audit contractor under clause (i) for recovery
activities conducted during fiscal year,
a linear sliding scale of payment reductions for recovery audit contractors for such fiscal year. Under such
linear sliding scale, the amount of
such a reduction in payment to a recovery audit contractor for a fiscal

year shall be calculated in a manner that provides for such reduction to be greater than the reduction for such fiscal year for recovery audit contractors that have complex audit denial overturn rates at the end of such fiscal year (as calculated under the methodology described in clause (iv)) that are lower than the complex audit denial overturn rate of the contractor at the end of such fiscal year (as so calculated).

"(II) Manner of collecting reduction.—The Secretary may assess and collect the reductions in payment to recovery audit contractors under clause (i) in such manner as the Secretary may specify (such as by reducing the amount paid to the contractor for recovery activities conducted during a fiscal year or by assessing the reduction as a separate penalty payment to be paid to the Secretary by the contractor with respect to each complex audit denial

1	issued by the contractor that is over-
2	turned on appeal).
3	"(iii) Timing of Determinations of
4	PAYMENT REDUCTIONS.—The Secretary
5	shall, with respect to a recovery audit con-
6	tractor, determine not later than six
7	months after the end of a fiscal year—
8	"(I) whether to reduce payment
9	to the recovery audit contractor under
10	clause (i) for recovery activities con-
11	ducted during such fiscal year; and
12	"(II) in the case that the Sec-
13	retary determines to so reduce pay-
14	ment to the contractor, the amount of
15	such payment reduction.
16	"(iv) Methodology for calcula-
17	TION OF OVERTURNED COMPLEX AUDIT
18	DENIAL OVERTURN RATE.—
19	"(I) CALCULATION OF OVERTURN
20	RATE.—The Secretary shall calculate
21	a complex audit denial overturn rate
22	for a recovery audit contractor for a
23	fiscal year by—
24	"(aa) determining, with re-
25	spect to the contract entered into

1	under paragraph (1) by the con-
2	tractor, the number of complex
3	audit denials issued by the con-
4	tractor under the contract (in-
5	cluding denials issued before such
6	fiscal year and during such fiscal
7	year) that are overturned on ap-
8	peal; and
9	"(bb) dividing the number
10	determined under item (aa) by
11	the number of complex audit de-
12	nials issued by the contractor
13	under such contract (including
14	denials issued before such fiscal
15	year and during such fiscal year).
16	"(II) Fairness and trans-
17	PARENCY.—The Secretary shall cal-
18	culate the percentage described in
19	subclause (I) in a fair and trans-
20	parent manner.
21	"(III) Accounting for subse-
22	QUENTLY OVERTURNED APPEALS.—
23	The Secretary shall calculate the per-
24	centage described in subclause (I) in a
25	manner that accounts for the likeli-

1	hood that complex audit denials
2	issued by the contractor for such fis-
3	cal year will be overturned on appeal
4	in a subsequent fiscal year.
5	"(IV) Complex audit denial
6	DEFINED.—In this subparagraph, the
7	term 'complex audit denial' means a
8	denial by a recovery audit contractor
9	of a claim for payment under this title
10	submitted by a hospital, psychiatric
11	hospital, or critical access hospital
12	that is so denied by the contractor
13	after the contractor has—
14	"(aa) requested that the
15	hospital, psychiatric hospital, or
16	critical access hospital, in order
17	to support such claim for pay-
18	ment, provide supporting medical
19	records to the contractor; and
20	"(bb) reviewed such medical
21	records in order to determine
22	whether an improper payment
23	has been made to the hospital,
24	psychiatric hospital, or critical
25	access hospital for such claim.

1	"(V) OVERTURNED ON APPEAL
2	DEFINED.—In this subparagraph, the
3	term 'overturned on appeal' means,
4	with respect to a complex audit de-
5	nial, a denial that is overturned on
6	appeal at the reconsideration level, the
7	redetermination level, or the adminis-
8	trative law judge hearing level.
9	"(D) Application to existing con-
10	TRACTS.—Not later than 60 days after the date
11	of the enactment of this paragraph, the Sec-
12	retary shall modify, as necessary, each contract
13	under paragraph (1) that the Secretary entered
14	into prior to such date of enactment in order to
15	ensure that payment with respect to recovery
16	activities conducted under such contract is
17	made in accordance with the requirements de-
18	scribed in this paragraph.".
19	(b) Elimination of One-Year Timely Filing
20	LIMIT TO REBILL PART B CLAIMS.—
21	(1) In General.—Section 1842(b) of the So-
22	cial Security Act (42 U.S.C. 1395u(b)) is amended
23	by adding at the end the following new paragraph:
24	"(20) Exception to the one-year timely
25	FILING LIMIT FOR CERTAIN REBILLED CLAIMS.—

"(A) IN GENERAL.—In the case of a claim 1 2 submitted under this part by a hospital (as de-3 fined in subparagraph (B)(i)) for hospital services with respect to which there was a previous 4 5 claim submitted under part A as inpatient hos-6 pital services or inpatient critical access hos-7 pital services that was denied by a medicare 8 contractor (as defined in subparagraph (B)(ii)) 9 because of a determination that the inpatient 10 admission was not medically reasonable and 11 necessary under section 1862(a)(1)(A), the 12 deadline described in this paragraph is 180 13 days after the date of the final denial of such 14 claim under part A. "(B) DEFINITIONS.—In this paragraph: 15

- "(i) Hospital.—The term 'hospital' has the meaning given such term in section 1861(e) and includes a psychiatric hospital (as defined in section 1861(f)) and a critical access hospital (as defined in section 1861(mm)(1)).
- "(ii) Medicare contractor has the meaning given such term under section 1889(g),

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1	and includes a recovery audit contractor
2	with a contract under section 1893(h).
3	"(iii) Final Denial.—The term 'final
4	denial' means—
5	"(I) in the case that a hospital
6	elects not to appeal a denial described
7	in subparagraph (A) by a medicare
8	contractor, the date of such denial; or
9	"(II) in the case that a hospital
10	elects to appeal a such a denial, the
11	date on which such appeal is ex-
12	hausted.".
13	(2) Conforming amendments.—
14	(A) Section 1835(a)(1) of the Social Secu-
15	rity Act (42 U.S.C. 1395n(a)(1)) is amended by
16	inserting "or, in the case of a claim described
17	in section 1842(b)(20), not later than the dead-
18	line described in such paragraph" after "the
19	date of service".
20	(B) Section 1842(b)(3)(B) of the Social
21	Security Act (42 U.S.C. 1395u(b)(3)(B)) is
22	amended in the flush language following clause
23	(ii) by inserting "or, in the case of a claim de-
24	scribed in section 1842(b)(20), not later than

- the deadline described in such paragraph" after

 "the date of service".
- (3) APPLICABILITY.—The amendments made 3 4 by this subsection apply to claims submitted under 5 part B of title XVIII of the Social Security Act for 6 hospital services for which there was a previous 7 claim submitted under part A as inpatient hospital 8 services or inpatient critical access hospital services 9 that was subject to a final denial (as defined in 10 paragraph (20)(B)(iii) of section 1842(b) of such 11 Act (42 U.S.C. 1395u(b))) on or after the date of the enactment of this Act.
- 12 13 (c) Medical Documentation Considered for 14 MEDICAL NECESSITY REVIEWS OF CLAIMS FOR INPA-15 TIENT HOSPITAL SERVICES.—Section 1862(a) of the Social Security Act (42 U.S.C. 1395y(a)) is amended by add-16 ing at the end the following new sentence: "A determina-18 tion under paragraph (1) of whether inpatient hospital services or inpatient critical access hospital services fur-19 nished to an individual on or after the date of the enact-20 21 ment of this sentence are reasonable and necessary shall be based solely upon information available to the admitting physician at the time of the inpatient admission of

the individual for such inpatient services, as documented

in the medical record.".

TITLE IV—FUTURE OF RURAL 1 **HEALTH CARE** 2 3 SEC. 401. MEDICARE RURAL HOSPITAL FLEXIBILITY PRO-4 GRAM GRANTS. 5 Section 1820(g) of the Social Security Act (42 U.S.C. 1395i-4(g)) is amended— 6 7 (1) in paragraph (1)— 8 (A) in subparagraph (C), by striking 9 "and" at the end; 10 (B) in subparagraph (D), by striking the 11 period at the end and inserting a semicolon; 12 and 13 (C) by adding at the end the following new 14 subparagraphs: "(E) rural emergency hospitals providing 15 16 support for critical access hospitals to convert 17 to rural emergency hospitals to stabilize hos-18 pital emergency services in their communities; 19 and "(F) supporting certified rural health clin-20 21 ics for maintaining and building business oper-22 ations, increasing financial indicators, address-23

ing population health, transforming services,

and providing linkages and services for behav-

1	ioral health and substance use disorders re-
2	sponding to public health emergencies.";
3	(2) by redesignating paragraphs (3) through
4	(7) as paragraphs (4) through (8), respectively;
5	(3) after paragraph (2), by inserting the fol-
6	lowing new paragraph:
7	"(3) Activities to support carrying out
8	FLEX GRANTS.—The Secretary may award grants or
9	cooperative agreements to entities that submit to the
10	Secretary applications, at such time and in such
11	form and manner and containing such information
12	as the Secretary specifies, for purposes of supporting
13	States and hospitals in carrying out the activities
14	under this subsection by providing technical assist-
15	ance, data analysis, and evaluation efforts.";
16	(4) in paragraph (4), as redesignated—
17	(A) in subparagraph (A), by inserting
18	"State Offices of Rural Health on behalf of eli-
19	gible hospitals" after "award grants to";
20	(B) by amending subparagraph (C) to read
21	as follows:
22	"(C) APPLICATION.—The State Office of
23	Rural Health shall submit an application, on
24	behalf of eligible rural hospitals, to the Sec-

1	retary on or before such date and in such form
2	and manner as the Secretary specifies.";
3	(C) by amending subparagraph (D), to
4	read as follows:
5	"(D) Amount of grant to a
6	hospital under this paragraph shall be deter-
7	mined on an equal national distribution so that
8	each hospital receives the same amount of sup-
9	port related to the funds appropriated.";
10	(D) by amending subparagraph (E), to
11	read as follows:
12	"(E) USE OF FUNDS.—State Offices of
13	Rural Health and eligible hospitals may use the
14	funds received through a grant under this para-
15	graph for the purchase of computer software
16	and hardware; the education and training of
17	hospital staff on billing, operational, quality im-
18	provement and related value-focused efforts
19	and other delivery system reform programs de-
20	termined appropriate by the Secretary."; and
21	(5) by adding at the end the following new
22	paragraph:
23	"(9) Rural Health Transformation
24	GRANTS —

"(A) Grants.—The Secretary may award 5-year grants to State Offices of Rural Health and to eligible rural health care providers (as defined in subparagraph (E)) on the transition to new models, including rural emergency hospitals, extended stay clinics, freestanding emergency departments, rural health clinics, and integration of behavioral, oral health services, telehealth and other transformational models relevant to rural providers as such providers evolve to better meet community needs and the changing health care environment.

"(B) APPLICATION.—An applicable rural health care provider, in partnership with the State Office of Rural Health in the State in which the rural health care provider seeking a grant under this paragraph is located, shall submit an application to the Secretary on or before such date and in such form and manner as the Secretary specifies.

"(C) Additional requirements.—The Secretary may not award a grant under this paragraph to an eligible rural health care provider unless—

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"(i) local organizations or the State in
which the hospital is located provides sup-
port (either direct or in kind); and there
are letters of support from key State pay-
ers such as Medicaid and private insur-
ance; and

"(ii) the applicant describes in detail how the transition of the health care provider or providers will better meet local needs and be sustainable.

"(D) ELIGIBLE RURAL HEALTH CARE PRO-VIDER DEFINED.—For purposes of this paragraph, the term 'eligible rural health care provider' includes a critical access hospital, a certified rural health clinic, a rural nursing home, skilled nursing facility, emergency care provider, or other entity identified by the Secretary. An eligible rural health care provider may include other entities applying on behalf of a group of providers such as a State Office of Rural Health, a State or local health care authority, a rural health network, or other entity identified by the Secretary.".