# H. R. 5319

To amend the Immigration and Nationality Act to provide for certain fee waivers, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

September 21, 2021

Mrs. Torres of California (for herself, Ms. Meng, Mr. Takano, Ms. Norton, Ms. Chu, Mr. Jones, Mr. Grijalva, Ms. Velázquez, Mr. Cárdenas, Mr. McGovern, Mrs. Carolyn B. Maloney of New York, Ms. Ocasio-Cortez, Mr. Gomez, Mr. Soto, Mr. Espaillat, Mr. Vargas, and Mr. García of Illinois) introduced the following bill; which was referred to the Committee on the Judiciary

## A BILL

To amend the Immigration and Nationality Act to provide for certain fee waivers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Reduce Financial Bar-
- 5 riers to Immigration and Citizenship Act of 2021".

### SEC. 2. LIMITATION ON USE OF FEES.

- 2 (a) In General.—Section 286 of the Immigration
- 3 and Nationality Act (8 U.S.C. 1356) is amended by strik-
- 4 ing subsection (m) and inserting the following:
- 5 "(1) IN GENERAL.—Notwithstanding any other
- 6 provisions of law, all adjudication fees shall be de-
- 7 posited as offsetting receipts into a separate account
- 8 entitled 'Immigration Examinations Fee Account' in
- 9 the Treasury of the United States, whether collected
- directly by the Attorney General, Secretary of
- Homeland Security: *Provided, however*, That all fees
- received by the Attorney General from applicants re-
- siding in the Virgin Islands of the United States,
- and in Guam, under this subsection shall be paid
- over to the treasury of the Virgin Islands and to the
- treasury of Guam.".
- 17 (b) Limitation on Transfer of Fees.—Section
- 18 286(n) of the Immigration and Nationality Act (8 U.S.C.
- 19 19 1356(n)) is amended by striking the period at the end
- 20 and inserting: ". Provided, however, That funds within the
- 21 'Immigration Examinations Fee Account' shall be used by
- 22 the U.S. Citizenship and Immigration Services, or a suc-
- 23 cessor agency to which its duties are transferred, to solely
- 24 to fund the adjudication and administration of immigra-
- 25 tion benefits and naturalization.".

| 1  | SEC. 3. REQUIRED FEE WAIVERS FOR CERTAIN APPLICA-       |
|----|---|
| 2  | TIONS AND PETITIONS.                                    |
| 3  | (a) In General.—Section 286 of the Immigration          |
| 4  | and Nationality Act (8 U.S.C. 1356) is amended by add-  |
| 5  | ing at the end of subsection (m) the following:         |
| 6  | "(3) FEES.—That fees for providing adjudica-            |
| 7  | tion and naturalization services described in para-     |
| 8  | graph (2) may be set at a level that will ensure re-    |
| 9  | covery of the costs of providing all such services, in- |
| 10 | cluding the costs of similar services provided without  |
| 11 | charge to applicants described in paragraphs (4) and    |
| 12 | (5). Such fees may also be set at a level that will     |
| 13 | recover any additional costs associated with the ad-    |
| 14 | ministration of the fees collected.                     |
| 15 | "(4) Prohibitions.—The Secretary of Home-               |
| 16 | land Security may not impose a fee with respect to      |
| 17 | the filing of the following immigration application or  |
| 18 | petitions (and any associated applications, petitions,  |
| 19 | information collections or appeals)—                    |
| 20 | "(A) an application for asylum and related              |
| 21 | relief;   |
| 22 | "(B) an application or petition filed for               |
| 23 | refugee status;   |
| 24 | "(C) a petition for status as a special im-             |
| 25 | migrant juvenile and any subsequent applica-            |
| 26 | tions filed by a special immigrant juvenile:            |

| 1  | "(D) a petition for U non-immigrant sta-           |
|----|--|
| 2  | tus under section $101(a)(15)(U)(ii)(I)$ , and re- |
| 3  | lated applications, including advance parole,      |
| 4  | employment authorization, derivative petitions     |
| 5  | adjustment of status, and waivers;                 |
| 6  | "(E) a self-petition filed by a spouse, child      |
| 7  | or parent of an abusive U.S. citizen under         |
| 8  | VAWA, and applications filed by those with ap-     |
| 9  | proved self petitions under VAWA;                  |
| 10 | "(F) an application for T non-immigrant            |
| 11 | status under section 101(a)(15)(T);                |
| 12 | "(G) a petition for a special immigrant            |
| 13 | visa for an individual who is an Afghan or Iraqi   |
| 14 | national and was or is employed by or on behalf    |
| 15 | of the United States Government;                   |
| 16 | "(H) an application for a fee waiver pursu-        |
| 17 | ant to paragraph (5) of this section; and          |
| 18 | "(I) any other petition or application the         |
| 19 | Secretary determines to be in the public inter-    |
| 20 | est.   |
| 21 | "(5) Fee waiver based on an inability to           |
| 22 | PAY.—  |
| 23 | "(A) IN GENERAL.—The Secretary of                  |
| 24 | Homeland Security shall waive fees with respect    |
| 25 | to the filing of an immigration application or     |

| 1  | petition (and any associated application, peti-    |
|----|--|
| 2  | tion, information collection and appeal) for an    |
| 3  | alien who demonstrates to the satisfaction of      |
| 4  | the Secretary that such alien—                     |
| 5  | "(i) is the recipient of a means-tested            |
| 6  | benefit where the Federal, State, or local         |
| 7  | agency administering such public benefit           |
| 8  | considers the income and resources of the          |
| 9  | individual in granting such benefit;               |
| 10 | "(ii) has an income is no greater than             |
| 11 | 250 percent of the Federal poverty guide-          |
| 12 | lines; or  |
| 13 | "(iii) faces extraordinary financial               |
| 14 | hardship that prevents them from paying            |
| 15 | the filing fee.                                    |
| 16 | "(B) Corrective filing.—If the Sec-                |
| 17 | retary finds that an applicant is ineligible for a |
| 18 | fee waiver under this subparagraph, the Sec-       |
| 19 | retary shall notify applicants of the basis for    |
| 20 | such ineligibility, and allow applicants 90 days   |
| 21 | from the date on which the Secretary provides      |
| 22 | such notice to submit additional evidence of eli-  |
| 23 | gibility. Such applicant shall retain the original |
| 24 | filing date of the application or petition associ- |

ated with the fee waiver.

25

| 1  | "(C) Exceptions.—This section shall not           |
|----|---|
| 2  | apply to petitions seeking classification under   |
| 3  | section $203(b)(1)(A)-(C)$ , $(b)(2)(A)-(C)$ ,    |
| 4  | (b)(3)(A)-(C), and $(b)(5)(A)-(D)$ of this Act or |
| 5  | petitions filed by employers pursuant to section  |
| 6  | 214(C) of this Act.                               |
| 7  | "(D) Federal poverty guidelines.—                 |
| 8  | The term 'Federal poverty guidelines' has the     |
| 9  | meaning given such term by the Director of the    |
| 10 | Office of Management and Budget, as revised       |
| 11 | annually by the 18 Secretary of Health and        |
| 12 | Human Services in accordance with section         |
| 13 | 673(2) of the Omnibus Budget Reconciliation       |
| 14 | Act of 1981 (42 U.S.C. 9902(2)).                  |
| 15 | "(E) Public Charge.—                              |
| 16 | "(i) FINDING OF PUBLIC CHARGE.—                   |
| 17 | Receipt of an application for a fee waiver        |
| 18 | under this section shall not be considered        |
| 19 | in a public charge determination pursuant         |
| 20 | to section $212(a)(4)$ or section $237(a)(5)$ .   |
| 21 | "(ii) Sponsors.—Receipt of or appli-              |
| 22 | cation for a fee waiver by the sponsor of         |
| 23 | an immigration petition shall not be con-         |
| 24 | sidered as a factor in consideration of an        |

affidavit of support filed by the sponsor.".

25

- 1 (b) Backlog Reduction.—There is authorized to 2 be appropriated \$500,000,000 to U.S. Citizenship and Im-3 migration Services in order to streamline processing of ap-
- 4 plications or petitions granted a fee waiver.

#### 5 SEC. 4. STUDY AND REPORTS ON FEE INCREASES.

- 6 (a) Report to Congress.—Not later than 60 days
- 7 prior to a notice of proposed rulemaking with respect to
- 8 an increase in fees for an application for an immigration
- 9 petition or benefit, the Secretary of Homeland Security
- 10 shall submit a report to Congress including—
- 11 (1) evidence that U.S. Citizenship and Immi-12 gration Services has engaged in cost-cutting meas-
- ures prior to an increase in such fees;
- 14 (2) evidence that the decision to increase fees 15 shall not negatively affect the economic and social 16 benefits of immigration; and
- 17 (3) the balance of the Immigration Examina-
- tions Fee account under section 286(m) of the Im-
- migration and Nationality Act (8 U.S.C. 1356(m)),
- any restrictions on the expenditure of funds therein,
- 21 projections of future incoming revenue, and the in-
- formation and methods used to produce each of
- these calculations.
- 24 (b) GAO STUDY AND REPORT.—Not later than 180
- 25 days after the date of the enactment of this Act, the

- 1 Comptroller General of the United States shall carry out
- 2 a study to analyze U.S. Citizenship and Immigration Serv-
- 3 ices expenditures and the use of fees collected for each
- 4 immigration petition or benefit to determine if such fees
- 5 are used efficiently and submit a report on such study.

 $\bigcirc$