117TH CONGRESS 2D SESSION

H. R. 6856

To reduce the number of firearms at Transportation Security Administration passenger screening checkpoints by directing the Administrator to carry out a range of activities to inform the public about restrictions regarding the carrying of firearms in sterile areas of airports and to strengthen enforcement of such restrictions and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 28, 2022

Mrs. Watson Coleman (for herself and Mr. Thompson of Mississippi) introduced the following bill; which was referred to the Committee on Homeland Security

A BILL

To reduce the number of firearms at Transportation Security Administration passenger screening checkpoints by directing the Administrator to carry out a range of activities to inform the public about restrictions regarding the carrying of firearms in sterile areas of airports and to strengthen enforcement of such restrictions and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

- This Act may be cited as the "Securing Air Travel
- 3 Act".
- 4 SEC. 2. SIGNAGE.
- 5 Section 44901 of title 49, United States Code, is
- 6 amended by adding at the end the following new sub-
- 7 section:
- 8 "(m) Signage Regarding Firearms.—
- 9 "(1) CHECKPOINT SIGNAGE.—Not later than
- one year after the date of the enactment of this sub-
- section, the Administrator of the Transportation Se-
- curity Administration shall display uniform signage
- in passenger screening checkpoints to inform individ-
- uals at such checkpoints of restrictions regarding
- the carrying of a firearm in the sterile area of an
- airport. Such signage shall include visual elements
- and a concise description of the maximum criminal
- and civil penalties (with relevant statutory or regu-
- latory citations) for unlawfully carrying a firearm in
- the sterile area of an airport.
- 21 "(2) Placement.—Signage under paragraph
- 22 (1) shall be prominently displayed and located in
- such a manner that it would reasonably be expected
- to be seen by an individual prior to entering the pas-
- senger screening checkpoint.

"(3) AIRPORTS WITH FREQUENT FIREARM INTERDICTIONS.—Not later than one year after the date of the enactment of this subsection and biennially thereafter, the Administrator of the Transportation Security Administration shall publish a list of not fewer than 25 airports at which firearms were most frequently interdicted at passenger screening checkpoints in the prior two years. If with respect to any such list there are fewer than 25 such airports, such list shall include as many of such airports as are otherwise described in this paragraph.

"(4) Additional enhanced signage for airports with frequent firearm interdictions.—Not later than 180 days after the date of the publication of each list required under paragraph (3), the Administrator of the Transportation Security Administration shall require each airport included on the list to install additional enhanced signage at all passenger terminal entrances to such airports to inform the public and individuals planning to enter a passenger screening checkpoint of the restrictions regarding the carrying of a firearm in the sterile area of the airport and, as applicable, State, local, territorial, or other jurisdiction-specific restrictions on carrying firearms in the publicly accessible

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areas of the airport. Such additional enhanced signage shall be consistent for all airports required to install such additional enhanced signage under this paragraph, except, as the case may be, for descriptions of such applicable State, local, territorial, or other jurisdiction-specific restrictions. The Administrator may permit an airport to remove such signage if such airport is not included on a subsequent list.

"(5) Outdated signage installed pursuant to this subsection is rendered inaccurate due to statutory, regulatory, or other changes, the Administrator shall ensure such signage is updated in a timely manner, except this paragraph does not apply in the case of annual inflation adjustments to civil monetary penalties.

"(6) Definitions.—In this subsection:

"(A) Passenger screening check-Point.—The term 'passenger screening checkpoint' means the designated area at each airport located in the United States at which the Transportation Security Administration, or an entity authorized by the Administration pursuant to section 44920, or other comparable authority, provides for the screening of passengersand carry-on baggage.

"(B) Passenger terminal entrance' means the area at each airport located in the United States where individuals arriving to the airport by means other than a flight first enter the terminal or other comparable enclosure containing passenger facilities of the airport located prior to the passenger screening checkpoint.

"(C) STERILE AREA.—The term 'sterile area' has the meaning given such term in section 1540.5 of title 49, Code of Federal Regulations.".

15 SEC. 3. PUBLIC AWARENESS INITIATIVES.

(a) Campaign.—

(1) In General.—Not later than 120 days after the date of the enactment of this Act, the Administrator of the Transportation Security Administration shall implement a public awareness campaign to inform the public of the potential criminal and civil consequences of carrying a firearm in the sterile area of an airport that includes actual examples of the criminal and civil consequences imposed on individuals who violated such prohibition.

1	(2) Elements.—The campaign required under
2	paragraph (1) shall, at a minimum, involve—
3	(A) the use of Transportation Security Ad-
4	ministration websites, social media channels,
5	press releases, and other means of external
6	communication;
7	(B) the production of audiovisual materials
8	to be distributed via online video sharing plat-
9	forms;
10	(C) engagement with external organiza-
11	tions, including local and national organizations
12	with memberships that could benefit from infor-
13	mation regarding how to lawfully travel with a
14	firearm in checked baggage; and
15	(D) engagement with press and media, in-
16	cluding, to the extent practicable, local press
17	and media in at least those cities that host air-
18	ports identified biennially pursuant to para-
19	graph (3) of subsection (m) of section 44901 of
20	title 49, United States Code, as amended by
21	section 2.
22	(3) Existing efforts.—The campaign re-
23	quired under paragraph (1) shall supplement and
24	not supplant any other related existing campaign.

- 1 (b) Targeted Advertising.—The Administrator of
- 2 the Transportation Security Administration may purchase
- 3 or otherwise place advertisements describing the potential
- 4 criminal and civil consequences of carrying a firearm in
- 5 the sterile area of an airport or on or about one's person
- 6 or property that would be accessible in flight, and actual
- 7 examples of the criminal and civil consequences faced by
- 8 individuals who violated such prohibition, on websites and
- 9 in publications (or on or in such other advertising medi-
- 10 ums as the Administrator determines appropriate) that
- 11 target audiences seeking information concerning—
- 12 (1) firearms or related activities;
- 13 (2) travel, tourism, or related matters; and
- 14 (3) such other matters the Administrator deter-
- mines appropriate.
- 16 **SEC. 4. FINES.**
- 17 (a) In General.—Subchapter I of chapter 449 of
- 18 title 49, United States Code, is amended by adding at the
- 19 end the following new section:
- 20 "§ 44930. Minimum civil monetary penalties for cer-
- 21 tain firearm-related violations
- 22 "(a) IN GENERAL.—Not later than 60 days after the
- 23 date of the enactment of this section, the Administrator
- 24 of the Transportation Security Administration shall estab-
- 25 lish minimum civil monetary penalty amounts for repeat

1	or egregious violations of subsection (a) of section
2	1540.111 of title 49, Code of Federal Regulations, relating
3	to the carriage of firearms on or in an individual's person
4	or accessible property into the sterile area of an airport
5	or onboard an aircraft.
6	"(b) Minimum Civil Monetary Penalties for
7	REPEAT VIOLATIONS.—The minimum civil monetary pen-
8	alty amount for a repeat violation of subsection (a) of sec-
9	tion 1540.111 of title 49, Code of Federal Regulations,
10	involving a firearm shall be—
11	((1) in the case of an individual with respect to
12	whom such a repeat violation occurs within five
13	years of the date of the final adjudication of a pre-
14	vious such violation—
15	"(A) \$10,000 for any such repeat violation
16	involving an unloaded firearm; and
17	"(B) \$12,500 for any such repeat violation
18	involving a loaded firearm or unloaded firearm
19	with accessible ammunition; and
20	"(2) in the case of an individual with respect to
21	whom such a repeat violation occurs more than five
22	years after the date of the final adjudication of a
23	previous such violation—
24	"(A) \$5,000 for any such repeat violation
25	involving an unloaded firearm, and

1	"(B) \$10,000 for any such repeat violation
2	involving a loaded firearm or unloaded firearm
3	with accessible ammunition.
4	"(c) Minimum Civil Monetary Penalties for
5	EGREGIOUS VIOLATIONS.—The minimum civil monetary
6	penalty amount for an intentional or otherwise egregious
7	violation of subsection (a) of section 1540.111 of title 49,
8	Code of Federal Regulations, involving a firearm shall
9	be—
10	"(1) \$10,000 for any knowing violation in the
11	case of a deliberate attempt to conceal such firearm;
12	and
13	"(2) \$5,000 for any violation which the Admin-
14	istrator of the Transportation Security Administra-
15	tion determines is otherwise egregious, including if
16	the firearm at issue—
17	"(A) is known to the Administrator to—
18	"(i) not contain a serial number when
19	required by law; or
20	"(ii) have been manufactured using
21	additive layer manufacturing (commonly
22	known as '3-D printing'); or
23	"(B) is—
24	"(i) of a nature or type that poses a
25	greater risk to aviation security than fire-

typically 1 identified at passenger arms 2 screening checkpoints; or "(ii) identified with ammunition that 3 4 is of a nature or type that poses a greater risk to aviation security than ammunition 6 typically identified at passenger screening 7 checkpoints. "(d) SPECIAL CIRCUMSTANCES.—An individual sub-8 ject to a minimum civil monetary penalty amount pursu-10 ant to subsection (a) may appeal such penalty amount or 11 seek a reduction in such penalty amount in the case of

mitigating factors (including in accordance with sub-14 section (e)) pursuant to procedures provided for in the 15 Transportation Security Administration's security regula-

such individual's particular violation, including based on

- 16 tions. The Administrator of the Transportation Security
- 17 Administration may, if the Administrator determines such
- 18 is appropriate, grant such appeal or reduce such penalty
- 19 amount, as the case may be.

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- 20 "(e) Self-Disclosure.—Notwithstanding any other
- 21 provision of this section, the Administrator of the Trans-
- 22 portation Security Administration may consider self-dis-
- 23 closure as a mitigating factor when determining the
- 24 amount of a civil monetary penalty if an individual, in
- 25 good faith, voluntarily discloses a violation of subsection

- 1 (a) of section 1540.111 of title 49, Code of Federal Regu-
- 2 lations, to the Transportation Security Administration, an
- 3 entity authorized to conduct screening pursuant to section
- 4 44920 of title 49, United States Code, a Government rep-
- 5 resentative, an employee or contractor of an airline or air-
- 6 port, or other appropriate authority, after the individual
- 7 is present for screening at a passenger screening check-
- 8 point but prior to the detection of such violation.
- 9 "(f) Payment Plans.—The Administrator of the
- 10 Transportation Security Administration may provide pay-
- 11 ment plans for payment of civil monetary penalty amounts
- 12 under this section for a violation of subsection (a) of sec-
- 13 tion 1540.111 of title 49, Code of Federal Regulations,
- 14 in the event an individual provides documentation of hard-
- 15 ship.
- 16 "(g) Rule of Construction.—Nothing in this sec-
- 17 tion may be interpreted as—
- 18 "(1) limiting the authority of the Administrator
- of the Transportation Security Administration to
- 20 issue civil monetary penalty amounts that are great-
- 21 er than those established as minimum civil monetary
- penalty amounts pursuant to this section;
- 23 "(2) limiting the authority of the Administrator
- 24 to establish minimum civil monetary penalty
- amounts with respect to first-time or non-egregious

- 1 violations of section 1540.111 of title 49, Code of
- 2 Federal Regulations; or
- 3 "(3) instructing the Administrator to establish
- 4 a minimum civil monetary penalty amount with re-
- 5 spect to violations involving unloaded replicas of fire-
- 6 arms not capable of discharge.".
- 7 (b) CLERICAL AMENDMENT.—The table of sections
- 8 for chapter 449 of title 49, United States Code, is amend-
- 9 ed by inserting after the item relating to section 44929
- 10 the following new item:

"44930. Minimum civil monetary penalties for certain firearm-related violations.".

11 SEC. 5. PRECHECK ELIGIBLITY.

- Section 44919 of title 49, United States Code, is
- 13 amended by adding at the end the following new sub-
- 14 section:
- 15 "(m) Ineligibility of Individuals Unlawfully
- 16 Possessing Firearms in Restricted Areas.—
- 17 "(1) IN GENERAL.—Any unauthorized indi-
- vidual who possesses a firearm after the individual
- is present for screening at a passenger screening
- 20 checkpoint shall be ineligible for expedited security
- screening and prohibited from participating in the
- 22 PreCheck Program for a period of time determined
- by the Administrator of the Transportation Security

- 1 Administration in the Administrator's sole discre-2 tion.
- 3 "(2) REQUEST FOR RECONSIDERATION.—The Administrator of the Transportation Security Ad-5 ministration shall maintain a procedure through 6 which an individual subject to a period of ineligi-7 bility pursuant to this subsection may petition the 8 Administrator for a reduction in the duration of 9 such period. The Administrator may, if the Adminis-10 trator determines such is appropriate, reduce such 11 duration. Any such determination shall be in the Ad-12 ministrator's sole discretion.
 - "(3) DEFINITION.—In this subsection, the term 'passenger screening checkpoint' means the designated area at each airport located in the United States at which the Transportation Security Administration, or an entity authorized by the Administration pursuant to section 44920, or other comparable authority, provides for the screening of passengers and carry-on baggage.".

21 **SEC. 6. REPORT.**

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- Not later than one year after the date of the enact-
- 23 ment of this Act and biennially thereafter, the Adminis-
- 24 trator of the Transportation Security Administration shall

- 1 submit to the appropriate congressional committees a re-
- 2 port describing the following:
- 3 (1) The implementation of the signage require-
- 4 ment under paragraph (1) of subsection (m) of sec-
- 5 tion 44901 of title 49, United States Code, and the
- 6 implementation of the signage requirement under
- 7 paragraph (4) of such subsection (including a copy
- 8 of the list of airports required to be produced bienni-
- 9 ally thereunder), as such section was amended by
- section 2.
- 11 (2) The public awareness activities of the Ad-
- ministration relating to firearms, including activities
- conducted pursuant to section 3.
- 14 (3) The number of violations of subsection (a)
- of section 1540.111 of title 49, Code of Federal
- Regulations, and any other incidents involving the
- unauthorized carriage of a firearm at a passenger
- screening checkpoint, including information regard-
- ing which such violations and incidents were com-
- 20 mitted by individuals while receiving expedited
- screening, during the period of time covered by each
- such report.
- 23 (4) PreCheck Program revocations or denials
- pursuant to subsection (m) of section 44919, United

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1	States Code, as added by this Act, during the period
2	of time covered by each such report.
3	(5) Any new or evolving threats relating to, or
4	efforts to enhance, public area security at airports
5	as such pertains to firearms.
6	(6) Such other matters relating to firearm-re-
7	lated threats to transportation security as the Ad-
8	ministrator determines appropriate.
9	SEC. 7. GOVERNMENT ACCOUNTABILITY OFFICE REVIEW.
10	Not later than two years after the date of the enact-
11	ment of this Act, the Comptroller General of the United
12	States shall submit to the appropriate congressional com-
13	mittees a review of the Transportation Security Adminis-
14	tration's efforts to—
15	(1) implement the provisions of this Act and
16	the amendments made by this Act;
17	(2) deter the carriage of firearms and other
18	dangerous items at passenger screening checkpoints
19	through means other than those required by this Act
20	and such amendments; and
21	(3) enhance public area security at airports
22	against firearm-related threats.
23	SEC. 8. DEFINITIONS.

24 In this Act:

- 1 (1) APPROPRIATE CONGRESSIONAL COMMIT2 TEES.—The term "appropriate congressional committees" means the Committee on Homeland Secu4 rity of the House of Representatives and the Committee on Commerce, Science, and Transportation of
 5 the Senate.
 - (2) Passenger screening checkpoint.—
 The term "passenger screening checkpoint" means the designated area at each airport located in the United States at which the Transportation Security Administration, or an entity authorized by the Administration pursuant to section 44920 of title 49, United States Code, or other comparable authority, provides for the screening of passengers and carry-on baggage.
 - (3) STERILE AREA.—The term "sterile area" has the meaning given such term in section 1540.5 of title 49, Code of Federal Regulations.

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