117TH CONGRESS 1ST SESSION

H. R. 5083

To amend the Internal Revenue Code of 1986 to clarify the definition of a broker, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

August 23, 2021

Mr. Soto introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to clarify the definition of a broker, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Cryptocurrency Tax
- 5 Reform Act".
- 6 SEC. 2. INFORMATION REPORTING FOR BROKERS AND DIG-
- 7 ITAL ASSETS.
- 8 (a) Clarification of Definition of Broker.—
- 9 Section 6045(c)(1) of the Internal Revenue Code of 1986
- 10 is amended—

| 1 | (1) by striking "and" at the end of subpara- |
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| 2 | graph (B), |
| 3 | (2) in subparagraph (C)— |
| 4 | (A) by striking "any other person who (for |
| 5 | a consideration)" and inserting "any person |
| 6 | who (for consideration)", and |
| 7 | (B) by striking the period at the end and |
| 8 | inserting ", and", and |
| 9 | (3) by adding at the end the following new sub- |
| 10 | paragraph: |
| 11 | "(D) any person who (for consideration) is |
| 12 | responsible for regularly providing any service |
| 13 | effectuating transfers of digital assets on behalf |
| 14 | of another person.". |
| 15 | (b) Reporting of Digital Assets.— |
| 16 | (1) Brokers.— |
| 17 | (A) TREATMENT AS SPECIFIED SECU- |
| 18 | RITY.—Section 6045(g)(3)(B) of the Internal |
| 19 | Revenue Code of 1986 is amended by striking |
| 20 | "and" at the end of clause (iii), by redesig- |
| 21 | nating clause (iv) as clause (v), and by insert- |
| 22 | ing after clause (iii) the following new clause: |
| 23 | "(iv) any digital asset, and". |
| 24 | (B) Definition of digital asset.—Sec- |
| 25 | tion 6045(g)(3) of such Code is amended by |

| 1 | adding at the end the following new subpara- |
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| 2 | graph: |
| 3 | "(D) DIGITAL ASSET.—Except as other- |
| 4 | wise provided by the Secretary, the term 'digital |
| 5 | asset' means any digital representation of value |
| 6 | which is recorded on a cryptographically se- |
| 7 | cured distributed ledger or any similar tech- |
| 8 | nology as specified by the Secretary.". |
| 9 | (C) APPLICABLE DATE.—Section |
| 10 | 6045(g)(3)(C) of such Code is amended— |
| 11 | (i) in clause (ii), by striking "and" at |
| 12 | the end, |
| 13 | (ii) by redesignating clause (iii) as |
| 14 | clause (iv), and |
| 15 | (iii) by inserting after clause (iii) the |
| 16 | following: |
| 17 | "(iii) January 1, 2023, in the case of |
| 18 | any specified security which is a digital |
| 19 | asset, and". |
| 20 | (2) Furnishing of information.— |
| 21 | (A) IN GENERAL.—Section 6045A of such |
| 22 | Code is amended— |
| 23 | (i) in subsection (a), by striking "a |
| 24 | security which is", and |

| 1 | (ii) by adding at the end the fol- |
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| 2 | lowing: |
| 3 | "(b) RETURN REQUIREMENT FOR CERTAIN TRANS- |
| 4 | FERS OF DIGITAL ASSETS NOT OTHERWISE SUBJECT TO |
| 5 | REPORTING.—Any broker, with respect to any transfer |
| 6 | (which is not part of a sale or exchange executed by such |
| 7 | broker) during a calendar year of a covered security which |
| 8 | is a digital asset from an account maintained by such |
| 9 | broker to an account which is not maintained by, or an |
| 10 | address not associated with, a person that such broker |
| 11 | knows or has reason to know is also a broker, shall make |
| 12 | a return for such calendar year, in such form as deter- |
| 13 | mined by the Secretary, showing the information otherwise |
| 14 | required to be furnished with respect to transfers subject |
| 15 | to subsection (a).". |
| 16 | (B) Reporting Penalties.—Section |
| 17 | 6724(d)(1)(B) of such Code is amended by |
| 18 | striking "or" at the end of clause (xxv), by |
| 19 | striking "and" at the end of clause (xxvi), and |
| 20 | by inserting after clause (xxvi) the following |
| 21 | new clause: |
| 22 | "(xxvii) section 6045A(d) (relating to |
| 23 | returns for certain digital assets),". |
| 24 | (C) TREATMENT AS CASH FOR PURPOSES |
| 25 | OF SECTION 6050L—Section 6050I(d) of such |

| 1 | Code is amended by striking "and" at the end |
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| 2 | of paragraph (1), by striking the period at the |
| 3 | end of paragraph (2) and inserting ", and", |
| 4 | and by inserting after paragraph (2) the fol- |
| 5 | lowing new paragraph: |
| 6 | "(3) any digital asset (as defined in section |
| 7 | 6045(g)(3)(D).". |
| 8 | (c) Effective Date.—The amendments made by |
| 9 | this section shall apply to returns required to be filed, and |
| 10 | statements required to be furnished, after December 31, |
| 11 | 2023. |
| 12 | (d) Rules of Construction.— |
| 13 | (1) Definition of Broker.—Nothing in this |
| 14 | section or the amendments made by this section |
| 15 | shall be construed to create any inference that a per- |
| 16 | son described in section $6045(c)(1)(D)$ of the Inter- |
| 17 | nal Revenue Code of 1986, as added by this section, |
| 18 | includes any person solely engaged in the business |
| 19 | of— |
| 20 | (A) validating distributed ledger trans- |
| 21 | actions, |
| 22 | (B) selling hardware or software for which |
| 23 | the sole function is to permit a person to con- |
| 24 | trol private keys which are used for accessing |
| 25 | digital assets on a distributed ledger, or |

| 1 | (C) developing digital assets or their cor- |
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| 2 | responding protocols for use by other persons, |
| 3 | provided that such other persons are not cus- |
| 4 | tomers of the person developing such assets or |
| 5 | protocols. |
| 6 | (2) Brokers and treatment of digital as- |
| 7 | SETS.—Nothing in this section or the amendments |
| 8 | made by this section shall be construed to create any |
| 9 | inference, for any period prior to the effective date |
| 10 | of such amendments, with respect to— |
| 11 | (A) whether any person is a broker under |
| 12 | section 6045(c)(1) of the Internal Revenue |
| 13 | Code of 1986, or |
| 14 | (B) whether any digital asset is property |
| 15 | which is a specified security under section |
| 16 | 6045(g)(3)(B) of such Code. |

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