117TH CONGRESS 2D SESSION

H. R. 6669

To amend the Higher Education Act of 1965 to provide formula grants to States to improve higher education opportunities for foster youth and homeless youth, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 9, 2022

Mr. Danny K. Davis of Illinois (for himself and Mr. Krishnamoorthi) introduced the following bill; which was referred to the Committee on Education and Labor

A BILL

- To amend the Higher Education Act of 1965 to provide formula grants to States to improve higher education opportunities for foster youth and homeless youth, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Fostering Success in
 - 5 Higher Education Act of 2022".

1	SEC. 2. FORMULA GRANTS TO STATES TO IMPROVE HIGH-
2	ER EDUCATION OPPORTUNITIES FOR FOSTER
3	YOUTH AND HOMELESS YOUTH.
4	Title VII of the Higher Education Act of 1965 (20
5	U.S.C. 1133 et seq.) is amended by adding at the end
6	the following:
7	"PART F—GRANTS FOR IMPROVING ACCESS TO
8	AND SUCCESS IN HIGHER EDUCATION FOR
9	FOSTER YOUTH AND HOMELESS YOUTH
10	"SEC. 791. DEFINITIONS.
11	"In this part:
12	"(1) Foster youth.—The term 'foster
13	youth'—
14	"(A) means an individual whose care and
15	placement is the responsibility of the State or
16	tribal agency that administers a State or tribal
17	plan under part B or E of title IV of the Social
18	Security Act (42 U.S.C. 621 et seq.; 670 et
19	seq.), without regard to whether foster care
20	maintenance payments are made under section
21	472 of such Act (42 U.S.C. 672) on behalf of
22	the individual; and
23	"(B) includes any individual—
24	"(i) whose care and placement was
25	the responsibility of such a State or tribal
26	agency when, or at any time after, the in-

1	dividual attained 13 years of age, without
2	regard to whether foster care maintenance
3	payments were made under section 472 of
4	such Act (42 U.S.C. 672) on behalf of the
5	individual; and
6	"(ii) who is no longer under the care
7	and responsibility of such a State or tribal
8	agency, without regard to any subsequent
9	adoption, guardianship arrangement, or
10	other form of permanency option.
11	"(2) Homeless youth.—The term 'homeless
12	youth' has the meaning given the term 'homeless
13	children and youths' in section 725 of the McKin-
14	ney-Vento Homeless Assistance Act (42 U.S.C.
15	11434a).
16	"(3) Indian tribe; tribal organization.—
17	The terms 'Indian Tribe' and 'tribal organization'
18	have the meanings given the terms in section 4 of
19	the Indian Self-Determination and Education Assist-
20	ance Act (25 U.S.C. 5304).
21	"(4) State.—The term 'State' means each of
22	the several States and the District of Columbia.
23	"(5) Territory.—The term 'territory' means
24	the Commonwealth of Puerto Rico, the United
25	States Virgin Islands, Guam, American Samoa, the

1	Commonwealth of the Northern Mariana Islands,
2	the Republic of the Marshall Islands, the Federated
3	States of Micronesia, and the Republic of Palau.
4	"SEC. 792. FORMULA GRANTS TO STATES TO IMPROVE AC-
5	CESS TO AND SUCCESS IN HIGHER EDU-
6	CATION FOR FOSTER YOUTH AND HOMELESS
7	YOUTH.
8	"(a) Grant Program Established.—From the
9	amount appropriated under subsection (h), the Secretary
10	shall make allotments under subsection (b), to States hav-
11	ing applications approved under subsection (c), to enable
12	each State to—
13	"(1) carry out the Statewide transition initia-
14	tive described in subsection (d); and
15	"(2) make subgrants described in subsection
16	(e).
17	"(b) Allotments.—
18	"(1) Formula.—
19	"(A) RESERVATION FOR INDIAN TRIBES
20	AND TERRITORIES.—
21	"(i) In general.—From the amount
22	appropriated under subsection (h) for a
23	fiscal year and subject to clause (ii), the
24	Secretary shall reserve—

1	"(I) not more than 3 percent for
2	grants to Indian Tribes, consortia of
3	Indian Tribes, or Tribal organiza-
4	tions; and
5	"(II) not more than 2 percent for
6	grants to territories.
7	"(ii) Requirements.—In awarding
8	grants under this subparagraph, the Sec-
9	retary—
10	"(I) shall not award a grant
11	under subclause (I) or (II) of clause
12	(i) for a fiscal year for which no In-
13	dian Tribe (or consortium of Indian
14	Tribes) or Tribal organization, or ter-
15	ritory, respectively, submits a satisfac-
16	tory application for a grant under
17	such subclause;
18	"(II) shall require that any In-
19	dian Tribe, consortium, Tribal organi-
20	zation, or territory that receives a
21	grant under this subparagraph pro-
22	vide an assurance of a partnership
23	among relevant education, child wel-
24	fare, and homeless agencies or organi-
25	zations; and

1	"(III) may determine any other
2	requirements with respect to such
3	grants (including the allocation, appli-
4	cation, and use of fund requirements),
5	which to the extent possible, shall be
6	consistent with the requirements for
7	States under this part, except that ap-
8	propriate adjustments shall be made
9	based on the needs and size of popu-
10	lations served by the Indian Tribe,
11	consortium, Tribal organization, or
12	territory applying for the grant.
13	"(B) Reservation for department ac-
14	TIVITIES.—From the amount appropriated
15	under subsection (h) for a fiscal year, the Sec-
16	retary may reserve—
17	"(i) not more than 7 percent to—
18	"(I) provide technical assistance,
19	in consultation with the Secretary of
20	Health and Human Services, to
21	States carrying out activities under
22	this section; and
23	"(II) complete the evaluations re-
24	quired by subsection (g)(1); and

1	"(ii) not more than 3 percent for ad-
2	ministrative expenses.
3	"(C) Allotments.—From the amount
4	appropriated under subsection (h) for fiscal
5	year and remaining after the Secretary reserves
6	funds under subparagraphs (A) and (B), the
7	Secretary shall allot to each State the greater
8	of—
9	"(i) \$500,000; or
10	"(ii) the amount that bears the same
11	proportion to the remaining appropriated
12	amount for such fiscal year as the number
13	of foster youth and homeless youth in the
14	State bears to the number of foster youth
15	and homeless youth in all States.
16	"(D) RATABLE REDUCTION.—If the
17	amount appropriated under subsection (h) for a
18	fiscal year and remaining after the Secretary
19	reserves funds under subparagraphs (A) and
20	(B) is less than the amount required to be allot-
21	ted to States under subparagraph (C), then the
22	amount of the allotment to each State shall be
23	ratably reduced.
24	"(2) STATE RESERVATION.—From the amounts
25	awarded a State under paragraph (1)(C) for a fiscal

1	year, the State may reserve not more than 5 percent
2	for administrative expenses.
3	"(3) Temporary ineligibility for subse-
4	QUENT PAYMENTS.—
5	"(A) IN GENERAL.—The Secretary shall
6	determine a State to be temporarily ineligible to
7	receive a grant payment under this subsection
8	for a fiscal year if—
9	"(i) the State fails to submit an an-
10	nual report under subsection (f) for the
11	preceding fiscal year; or
12	"(ii) the Secretary determines, based
13	on information in such annual report, that
14	the State is not effectively—
15	"(I) meeting the outcomes de-
16	scribed in the application of such
17	State under subsection (c)(2)(C), and
18	does not have a plan to improve the
19	outcomes;
20	"(II) monitoring and evaluating
21	the activities under subsections (d)
22	and (e); or
23	"(III) using funds as required
24	under subsections (d) and (e).

1	"(B) Reinstatement.—If the Secretary
2	determines that a State is ineligible under sub-
3	paragraph (A), the Secretary may enter into an
4	agreement with the State setting forth the
5	terms and conditions under which the State
6	may regain eligibility to receive payments under
7	this section.
8	"(e) Applications.—
9	"(1) In general.—For each fiscal year for
10	which a State desires an allotment under subsection
11	(b), the State shall submit an application to the Sec-
12	retary at such time, in such manner, and containing
13	the information described in paragraph (2).
14	"(2) Information required.—An application
15	submitted under paragraph (1) shall include the fol-
16	lowing:
17	"(A) A plan for how the State will carry
18	out the activities under subsections (d) and (e)
19	"(B) A description of the State's capacity
20	to carry out such activities.
21	"(C) A description of intended outcomes
22	for such activities.
23	"(D) A plan for how the State will monitor
24	and evaluate such activities, including how the

1 State will use data to continually update and 2 improve such activities. 3 "(E) A description of how students will be 4 identified and recruited for participation in the Statewide transition initiative under subsection 6 (d). 7 "(F) An estimate of the number and char-8 acteristics of the populations targeted for par-9 ticipation in the Statewide transition initiative 10 under subsection (d) with attention to the di-11 verse needs of homeless youth and foster youth 12 in the State. 13 "(G) A description of how the State will 14 coordinate services provided under the grant 15 with services provided to foster youth and 16 homeless youth under the McKinney-Vento 17 Homeless Assistance Act (42 U.S.C. 11301 et 18 seg.), the Elementary and Secondary Education

"(H) An assurance that the State will comply with subtitle B of title VII of the

youth by the State.

Act of 1965, and the Runaway and Homeless

Youth Act (34 U.S.C. 11201 et seq.), and other

services provided to foster youth and homeless

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1	McKinney-Vento Homeless Assistance Act (42
2	U.S.C. 11431 et seq.).
3	"(I) An assurance that the State will part-
4	ner with State educational agencies, local edu-
5	cational agencies, institutions of higher edu-
6	cation, State and local child welfare authorities,
7	and other relevant organizations that serve fos-
8	ter youth or homeless youth.
9	"(J) An assurance that the State will sub-
10	mit the annual report required under subsection
11	(f).
12	"(K) A budgetary analysis of the use of
13	funds awarded under this section.
14	"(L) Such other information as the Sec-
15	retary may require.
16	"(d) Statewide Transition Initiative.—
17	"(1) Use of funds.—Subject to subsection
18	(b)(2), and in consultation and coordination with the
19	entities described in paragraph (2), a State receiving
20	a grant award under this section shall use not less
21	than 25 percent of the funds to—
22	"(A) provide intensive outreach and sup-
23	port to foster youth and homeless youth to—

1	"(i) improve the understanding and
2	preparation of such youth for enrollment in
3	institutions of higher education;
4	"(ii) increase the number of applica-
5	tions to institutions of higher education
6	submitted by such youth; and
7	"(iii) increase the number of enroll-
8	ments of such youth at institutions of
9	higher education;
10	"(B) provide education to foster youth and
11	homeless youth with respect to—
12	"(i) the benefits and opportunities of
13	postsecondary education;
14	"(ii) planning for postsecondary edu-
15	cation;
16	"(iii) financial aid opportunities for
17	enrollment at an institution of higher edu-
18	cation;
19	"(iv) the Federal and State services
20	and benefits available to foster youth and
21	homeless youth while enrolled at an insti-
22	tution of higher education, including health
23	and mental health services;
24	"(v) career exploration; and

1	"(vi) financial literacy training, in-
2	cluding security from identity theft;
3	"(C) assist foster youth and homeless
4	youth with submitting applications for—
5	"(i) enrollment at an institution of
6	higher education;
7	"(ii) financial aid for such enrollment;
8	and
9	"(iii) scholarships available for such
10	students, including under a State edu-
11	cational and training voucher program re-
12	ferred to in section 477(i) of the Social Se-
13	curity Act (42 U.S.C. 677(i)); and
14	"(D) provide free programming, which may
15	include free transportation to and from such
16	programming, for foster youth and homeless
17	youth to prepare such individuals socially and
18	academically for the rigors of postsecondary
19	education during the summer before such indi-
20	viduals first attend an institution of higher edu-
21	cation.
22	"(2) Required consultation and coordi-
23	NATION.—In carrying out the activities described in
24	paragraph (1), a State shall consult and coordinate
25	with State educational agencies, local educational

1 agencies, institutions of higher education, State and 2 local child welfare authorities, and other relevant or-3 ganizations that serve foster youth or homeless 4 youth. 5 "(e) Subgrants To Create Institutions of Ex-6 CELLENCE.— 7 ΙN GENERAL.—Subject to subsection 8 (b)(2), a State receiving a grant under this section 9 shall, acting through the administering State agen-10 cy, use not less than 70 percent of the funds to 11 award, on a competitive basis, subgrants to eligible 12 institutions to enable such institutions to become in-13 stitutions of excellence by improving college access, 14 retention, and completion rates for foster and home-15 less youth as described in paragraph (3). "(2) APPLICATION.— 16 17 "(A) IN GENERAL.—An eligible institution 18 desiring a subgrant under this subsection shall 19 submit an application to the State in which 20 such eligible institution is located, at such time, 21 in such manner, and containing such informa-22 tion as the State may require. 23 "(B) TECHNICAL ASSISTANCE.—Each 24 State receiving an allotment under this section

shall provide outreach and technical assistance

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1	to eligible institutions with respect to applica-
2	tions for subgrants under this subsection.
3	"(3) ACTIVITIES.—An eligible institution that
4	receives a subgrant under this subsection shall use
5	the subgrant funds to carry out the following activi-
6	ties with respect to homeless youth and foster youth:
7	"(A) Provide flexibility and assistance in
8	completing the application process to enroll at
9	such institution.
10	"(B) Coordinate programs with relevant
11	on- and off-campus stakeholders to increase the
12	enrollment of such youth at the institution and
13	align services at the institution for such youth.
14	"(C) Adjust the cost of attendance for
15	such youth at such eligible institution to include
16	the cost of housing during periods of non-enroll-
17	ment.
18	"(D) Provide institutional aid to such stu-
19	dents to meet the cost of attendance that is not
20	covered by other Federal or State educational
21	grants.
22	"(E) Provide outreach to such students to
23	ensure that such youth are aware of housing re-
24	sources available during periods of non-enroll-
25	ment.

1	"(F) Subsidize any fees for such students
2	associated with orientation and offer free trans-
3	portation to the orientation or move-in week at
4	the eligible institution.
5	"(G) Hire and provide training for at least
6	one full-time staff member at the eligible insti-
7	tution to serve as a point of contact to provide
8	case management services and monthly face-to-
9	face meetings with students who are foster
10	youth or homeless youth. Such individual shall
11	have an advanced degree and at least two years
12	of relevant experience.
13	"(H) Establish or enhance campus support
14	programs to provide such students with a wide
15	range of on-campus services, including—
16	"(i) assistance with financial aid;
17	"(ii) career advice; and
18	"(iii) leadership development.
19	"(I) Ensure the availability of robust
20	health services (physical and mental) that meet
21	the specific needs of foster youth and homeless
22	youth.
23	"(J) Establish or expand early alert sys-
24	tems to identify and support such students who
25	may be struggling academically.

1	"(K) For each such student with reason-
2	able, unanticipated expenses that would not be
3	covered by the institutional aid provided under
4	subparagraph (D) and that would be necessary
5	for the student to persist in college during an
6	academic year, provide the student with access
7	to an emergency grant to help cover such ex-
8	penses.
9	"(L) Collect, review, and monitor data for
10	program improvement.
11	"(4) RELIANCE ON INSTITUTIONAL AID OF
12	EMERGENCY GRANTS.—Any institutional aid or
13	emergency grant funds provided to a student under
14	subparagraph (D) or (K) of paragraph (3) by an eli-
15	gible institution during the period of the institution's
16	subgrant under this subsection shall continue to be
17	provided during the student's continuous enrollment
18	at the institution, without regard to whether the
19	subgrant period ends during such enrollment.
20	"(5) Definitions.—In this subsection:
21	"(A) Administering state agency.—
22	The term 'administering State agency' means a
23	State agency—

1	"(i) designated by the Governor or ex-
2	ecutive of the State to administer the sub-
3	grants under this subsection; and
4	"(ii) that, with respect to such State,
5	has jurisdiction over—
6	"(I) foster youth;
7	"(II) homeless youth;
8	"(III) elementary and secondary
9	education; or
10	"(IV) higher education.
11	"(B) ELIGIBLE INSTITUTION.—The term
12	'eligible institution' means an institution of
13	higher education—
14	"(i) that is in partnership with—
15	"(I) the State child welfare agen-
16	cy that is responsible for the adminis-
17	tration of the State plan under part B
18	or E of title IV of the Social Security
19	Act (42 U.S.C. 621 et seq.; 670 et
20	seq.); and
21	"(II) an organization that serves
22	homeless youth (such as a youth shel-
23	ter or outreach program); and
24	"(ii) that may partner with any other
25	provider, agency, official, or entity that

1	serves foster youth and homeless youth, or
2	former foster youth and homeless youth.
3	"(f) State Reports.—For each year in which a
4	State receives an allotment under subsection (b), the State
5	shall prepare and submit a report to the Secretary that
6	includes—
7	"(1) each activity or service that was carried
8	out under this section;
9	"(2) the cost of providing each such activity or
10	service;
11	"(3) the number of students who received each
12	activity or service disaggregated by demographics;
13	"(4) using qualitative and quantitative analysis,
14	how the State—
15	"(A) improved access to higher education
16	for foster youth and homeless youth; and
17	"(B) measured youth satisfaction with ac-
18	tivities carried out under this part;
19	"(5) an analysis of the implementation and
20	progress of the Statewide transition initiative under
21	subsection (d), including challenges and changes
22	made to the initiative throughout the preceding year;
23	"(6) if, based on the analysis under paragraph
24	(5), the State determines that the program is not on
25	track to meet the intended outcomes described in the

1	application of the State under subsection (c)(2)(C),
2	a description of how the State plans to meet such
3	intended outcomes; and
4	"(7) information on the eligible institutions re-
5	ceiving subgrants, including how such institutions
6	used subgrant funds to carry out the activities de-
7	scribed in subsection (e)(3).
8	"(g) Department Activities.—
9	"(1) EVALUATIONS.—Beginning on the date on
10	which funds are first allotted under subsection (b),
11	and annually thereafter, the Secretary shall evaluate
12	recipients of allotments and subgrants under this
13	section. The results of such evaluations shall be
14	made publicly available on the website of the De-
15	partment.
16	"(2) Report to congress.—Not later than 1
17	year after the date on which funds are first allotted
18	under subsection (b), and annually thereafter, the
19	Secretary shall submit a report to Congress that in-
20	cludes—
21	"(A) the amount of each allotment under
22	subsection (b);
23	"(B) the amount of each subgrant under
24	subsection (e); and

1	"(C) with respect to the year for which
2	such report is made, the results of the evalua-
3	tions under paragraph (1).
4	"(h) Authorization of Appropriations.—There
5	is authorized to be appropriated to carry out this section
6	\$150,000,000 for fiscal year 2022 and each of the 5 suc-
7	ceeding fiscal years.".

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