117TH CONGRESS 1ST SESSION

H. R. 4130

To amend title 17, United States Code, to provide fair treatment of radio stations and artists for the use of sound recordings, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 24, 2021

Mr. Deutch (for himself, Mr. Issa, Mr. Nadler, Mr. McClintock, Ms. Bass, Mrs. Harshbarger, and Ms. Chu) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend title 17, United States Code, to provide fair treatment of radio stations and artists for the use of sound recordings, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "American Music Fairness Act".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Equitable treatment for terrestrial broadcasts and internet services.
 - Sec. 3. Timing of proceedings under sections 112(e) and 114(f).
 - Sec. 4. Special protection for small broadcasters.

Sec. 5. Distribution of certain royalties. Sec. 6. No harmful effects on songwriters.

Sec. 7. Value of promotion taken into account. SEC. **EQUITABLE** TREATMENT FOR TERRESTRIAL 2 BROADCASTS AND INTERNET SERVICES. 3 (a) Performance Right Applicable to Audio Transmissions Generally.—Paragraph (6) of section 106 of title 17, United States Code, is amended to read 5 as follows: 6 7 "(6) in the case of sound recordings, to perform 8 the copyrighted work publicly by means of an audio 9 transmission.". 10 (b) Inclusion of Terrestrial Broadcasts in 11 Existing Performance Right and Statutory Li-12 CENSE.—Section 114(d)(1) of title 17, United States 13 Code, is amended— 14 (1) in the matter preceding subparagraph (A), by striking "a digital" and inserting "an"; 15 16 (2) by striking subparagraph (A); 17 (3) by redesignating subparagraphs (B) and 18 (C) as (A) and (B), respectively; and 19 (4) in subparagraph (A), as redesignated by 20 paragraph (3), by striking "nonsubscription" and in-21 serting "licensed nonsubscription". 22 (c) Technical and Conforming Amendments.—

1	(1) Definition.—Section 101 of title 17,
2	United States Code, is amended by inserting after
3	the definition of "architectural work" the following:
4	"An 'audio transmission' is a transmission of a sound
5	recording, whether in a digital, analog, or other format.
6	This term does not include the transmission of any audio-
7	visual work.".
8	(2) Conforming removal of digital.—Title
9	17, United States Code, is amended—
10	(A) in section $112(e)(8)$, by striking "a
11	digital audio transmission" and inserting "an
12	audio transmission";
13	(B) in section 114—
14	(i) in subsection (d)—
15	(I) in paragraph (2)—
16	(aa) in the matter preceding
17	subparagraph (A), by striking
18	"subscription digital" and insert-
19	ing "subscription"; and
20	(bb) in subparagraph
21	(C)(viii), by striking "digital sig-
22	nal" and inserting "signal"; and
23	(II) in paragraph (4)—
24	(aa) in subparagraph (A),
25	by striking "a digital audio

1	transmission" and inserting "an
2	audio transmission"; and
3	(bb) in subparagraph (B)(i),
4	by striking "a digital audio
5	transmission" and inserting "an
6	audio transmission'';
7	(ii) in subsection (g)(2)(A), by strik-
8	ing "a digital" and inserting "an"; and
9	(iii) in subsection (j)—
10	(I) in paragraph (6)—
11	(aa) by striking "digital";
12	and
13	(bb) by striking "retrans-
14	missions of broadcast trans-
15	missions" and inserting "broad-
16	cast transmissions and retrans-
17	missions of broadcast trans-
18	missions"; and
19	(II) in paragraph (8), by striking
20	"subscription digital" and inserting
21	"subscription"; and
22	(C) in section 1401—
23	(i) in subsection (b), by striking "a
24	digital audio" and inserting "an audio";
25	and

1	(ii) in subsection (d)—
2	(I) in paragraph (1), by striking
3	"a digital audio" and inserting "an
4	audio";
5	(II) in paragraph $(2)(A)$, by
6	striking "a digital audio" and insert-
7	ing "an audio"; and
8	(III) in paragraph (4)(A), by
9	striking "a digital audio" and insert-
10	ing "an audio".
11	SEC. 3. TIMING OF PROCEEDINGS UNDER SECTIONS 112(e)
12	AND 114(f).
13	Paragraph (3) of section 804(b) of title 17, United
14	States Code, is amended by adding at the end the fol-
15	lowing new subparagraph:
16	"(D) A proceeding under this chapter shall
17	be commenced as soon as practicable after the
18	date of the enactment of this subparagraph to
19	determine royalty rates and terms for non-
20	subscription broadcast transmissions, to be ef-
21	fective for the period beginning on such date of
22	enactment, and ending on December 31, 2028.
23	Any payment due under section 114(f)(1)(D)
24	shall not be due until the due date of the first
25	royalty payments for nonsubscription broadcast

1	transmissions that are determined, after the
2	date of the enactment of this subparagraph, by
3	the Copyright Royalty Judges. Thereafter, such
4	proceeding shall be repeated in each subsequent
5	fifth calendar year.".
6	SEC. 4. SPECIAL PROTECTION FOR SMALL BROADCASTERS.
7	(a) Specified Royalty Fees.—Section 114(f)(1)
8	of title 17, United States Code, is amended by inserting
9	at the end the following new subparagraph:
10	"(D)(i) Notwithstanding the provisions of
11	subparagraphs (A) through (C), the royalty
12	rate shall be as follows for nonsubscription
13	broadcast transmissions by each individual ter-
14	restrial broadcast station licensed as such by
15	the Federal Communications Commission that
16	satisfies the conditions in clause (ii)—
17	"(I) \$10 per calendar year, in the
18	case of nonsubscription broadcast trans-
19	missions by a broadcast station that gen-
20	erated revenue in the immediately pre-
21	ceding calendar year of less than
22	\$100,000;
23	"(II) \$100 per calendar year, in the
24	case of nonsubscription broadcast trans-
25	missions by a broadcast station that is a

1	public broadcasting entity as defined in
2	section 118(f) and generated revenue in
3	the immediately preceding calendar year of
4	\$100,000 or more, but less than
5	\$1,500,000; and
6	"(III) \$500 per calendar year, in the
7	case of nonsubscription broadcast trans-
8	missions by a broadcast station that is not
9	a public broadcasting entity as defined in
10	section 118(f) and generated revenue in
11	the immediately preceding calendar year of
12	\$100,000 or more, but less than
13	\$1,500,000.
14	"(ii) An individual terrestrial broadcast
15	station licensed as such by the Federal Commu-
16	nications Commission is eligible for a royalty
17	rate set forth in clause (i) if—
18	"(I) the revenue from the operation of
19	that individual station was less than
20	\$1,500,000 during the immediately pre-
21	ceding calendar year;
22	"(II) the aggregate revenue of the
23	owner and operator of the broadcast sta-
24	tion and any person directly or indirectly
25	controlling, controlled by, or under com-

1	mon control with such owner or operator,
2	from any source, was less than
3	\$10,000,000 during the immediately pre-
4	ceding calendar year; and
5	"(III) the owner or operator of the
6	broadcast station provides to the nonprofit
7	collective designated by the Copyright Roy-
8	alty Judges to distribute receipts from the
9	licensing of transmissions in accordance
10	with subsection (f), by no later than Janu-
11	ary 31 of the relevant calendar year, a
12	written and signed certification of the sta-
13	tion's eligibility under this clause and the
14	applicable subclause of clause (i), in ac-
15	cordance with requirements the Copyright
16	Royalty Judges shall prescribe by regula-
17	tion.
18	"(iii) For purposes of clauses (i) and (ii)—
19	"(I) revenue shall be calculated in ac-
20	cordance with generally accepted account-
21	ing principles;
22	"(II) revenue generated by a terres-
23	trial broadcast station shall include all rev-
24	enue from the operation of the station,
25	from any source; and

1 "(III) in the case of affiliated broad-2 cast stations, revenue shall be allocated 3 reasonably to individual stations associated 4 with the revenue.

- "(iv) The royalty rates specified in clause

 (i) shall not be admissible as evidence or otherwise taken into account in determining royalty rates in a proceeding under chapter 8, or in any other administrative, judicial, or other Federal Government proceeding involving the setting or adjustment of the royalties payable for the public performance or reproduction in ephemeral phonorecords or copies of sound recordings, the determination of terms or conditions related thereto, or the establishment of notice or recordkeeping requirements.".
- 17 (b) TECHNICAL CORRECTION.—Section 118(f) of 18 title 17, United States Code, is amended by striking "sec-19 tion 397 of title 47" and inserting "section 397 of the 20 Communications Act of 1934 (47 U.S.C. 397)".

21 SEC. 5. DISTRIBUTION OF CERTAIN ROYALTIES.

Section 114(g) of title 17, United States Code, is amended—

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- 1 (1) in paragraph (1), by inserting "or in the 2 case of a transmission to which paragraph (5) ap-3 plies" after "this section";
- 4 (2) by redesignating paragraphs (5), (6), and 5 (7) as (6), (7), and (8), respectively; and
 - (3) by inserting after paragraph (4) the following new paragraph:
 - "(5) Notwithstanding paragraph (1), to the extent that a license granted by the copyright owner of a sound recording to a transmitting entity eligible for a statutory license under subsection (d)(2) extends to such entity's transmissions otherwise licensable under a statutory license in accordance with subsection (f), such entity shall pay to the collective designated to distribute statutory licensing receipts from the licensing of transmissions in accordance with subsection (f), 50 percent of the total royalties that such entity is required, pursuant to the applicable license agreement, to pay for such transmissions otherwise licensable under a statutory license in accordance with subsection (f). That collective shall distribute such payments in proportion to the distributions provided in subparagraphs (B) through (D) of paragraph (2), and such payments shall be the only payments to which featured and nonfea-

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- 1 tured artists are entitled by virtue of such trans-
- 2 missions under the direct license with such entity.".

3 SEC. 6. NO HARMFUL EFFECTS ON SONGWRITERS.

- 4 Nothing in this Act, or the amendments made by this
- 5 Act, shall adversely affect in any respect the public per-
- 6 formance rights of or royalties payable to songwriters or
- 7 copyright owners of musical works.

8 SEC. 7. VALUE OF PROMOTION TAKEN INTO ACCOUNT.

- 9 Pursuant to section 114(f)(1)(B) of title 17, United
- 10 States Code, in determining rates and terms for terrestrial
- 11 broadcast radio stations under this Act, and the amend-
- 12 ments made by this Act, the Copyright Royalty Judges
- 13 shall base their decision on economic, competitive, and
- 14 programming information presented by the parties, includ-
- 15 ing whether use of the station's service may substitute for
- 16 or may promote the sales of phonorecords or otherwise
- 17 may interfere with or may enhance the sound recording
- 18 copyright owner's other streams of revenue from the copy-
- 19 right owner's sound recordings.

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