#### 117TH CONGRESS 2D SESSION

# H. R. 7392

To reauthorize the Job Corps program, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

APRIL 4, 2022

Ms. Wilson of Florida introduced the following bill; which was referred to the Committee on Education and Labor

# A BILL

To reauthorize the Job Corps program, and for other purposes.

1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, SECTION 1. SHORT TITLE. This Act may be cited as the "Strengthening Job 4 Corps Act of 2022". 5 6 SEC. 2. AMENDMENTS RELATING TO JOB CORPS. 7 (a) Definitions.— (1) IN GENERAL.—Section 142 (29 U.S.C. 8 9 3192) is amended— (A) by amending paragraph (7) to read as 10

follows:

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1	"(7) Job corps campus.—The term 'Job
2	Corps campus' means a campus run by an operator
3	selected by the Secretary pursuant to section 147,
4	carrying out Job Corps activities."; and
5	(B) by adding at the end the following:
6	"(11) State.—The term 'State' has the mean-
7	ing given the term in section 3, except that such
8	term also includes outlying areas (as defined in sec-
9	tion 3).".
10	(2) Conforming amendments.—Subtitle C of
11	title I (29 U.S.C. 3191 et seq.) is amended—
12	(A) by striking "Job Corps center" each
13	place such term appears and inserting "Job
14	Corps campus"; and
15	(B) by striking "Job Corps centers" each
16	place such term appears and inserting "Job
17	Corps campuses".
18	(b) Individuals Eligible for the Job Corps.—
19	Section 144 (29 U.S.C. 3194) is amended—
20	(1) in subsection (a)—
21	(A) by amending paragraph (1) to read as
22	follows:
23	"(1) not less than age 16 and not more than
24	age 24 on the date of enrollment, except that such
25	maximum age limitation may be waived by the Sec-

1	retary, in accordance with regulations of the Sec-
2	retary, up to age 28 in the case of an individual with
3	a disability or a justice-involved individual; and";
4	(B) by striking paragraph (2); and
5	(C) by redesignating paragraph (3) as
6	paragraph (2) and by amending such para-
7	graph—
8	(i) in subparagraph (A), by striking
9	"Basic skills deficient" and inserting "An
10	individual with foundational skill needs";
11	(ii) in subparagraph (B), by striking
12	"A school dropout" and inserting "An op-
13	portunity youth";
14	(iii) in subparagraph (D), by inserting
15	"or an individual who is pregnant" before
16	the period;
17	(iv) by adding at the end the fol-
18	lowing:
19	"(G)(i) A low-income individual as defined
20	in subsection (h)(4) of section 402A of the
21	Higher Education Amendments of 1992 (20
22	U.S.C. 1070a-11) as determined using proce-
23	dures similar to those in subsection 402a(e) of
24	such section; or

1	"(ii) a resident of a qualified opportunity
2	zone as defined in section 1400Z-1(a) of the
3	Internal Revenue Code of 1986."; and
4	(2) by amending subsection (b) to read as fol-
5	lows:
6	"(b) Special Rule for Veterans.—A veteran
7	shall be eligible to become an enrollee if the veteran meets
8	the requirements of subsection (a)(1).".
9	(c) Recruitment, Screening, Selection, and
10	Assignment of Enrollees.—Section 145(a) (29
11	U.S.C. 3195(a)) is amended—
12	(1) in paragraph (2)—
13	(A) in subparagraph (D), by striking
14	"and" at the end;
15	(B) in subparagraph (E), by striking the
16	period at the end and inserting "; and"; and
17	(C) by adding at the end the following:
18	"(F) assist one-stop centers and other en-
19	tities identified in paragraph (3) in developing
20	joint applications for Job Corps, YouthBuild,
21	and youth workforce investment activities under
22	which an applicant may submit a single applica-
23	tion for all such programs."; and
24	(2) in paragraph (5), by striking the last sen-
25	tence.

1	(d) Job Corps Campuses.—Section 147 (29 U.S.C.
2	3197) is amended—
3	(1) in subsection (a)—
4	(A) in paragraph (2)—
5	(i) in subparagraph (A), by inserting
6	at the end the following: "Such award shall
7	be based upon best value and fair and rea-
8	sonable pricing."; and
9	(ii) by amending subparagraph (B) to
10	read as follows:
11	"(B) Considerations.—
12	"(i) Student outcomes.—In select-
13	ing an entity to operate a Job Corps cam-
14	pus, the Secretary shall consider a numeric
15	metric of recent past effectiveness of the
16	entity in assisting opportunity youth to
17	connect to the workforce, to be calculated
18	based on data regarding—
19	"(I) the percentage of students
20	served by the entity who were in edu-
21	cation or training activities, or in un-
22	subsidized employment, during the
23	second quarter after exit from the rel-
24	evant program;

1	"(II) the percentage of students
2	served by the entity who were in edu-
3	cation or training activities, or in un-
4	subsidized employment, during the
5	fourth quarter after exit from the rel-
6	evant program;
7	"(III) the median earnings of
8	students served by the entity who
9	were in unsubsidized employment dur-
10	ing the second quarter after exit from
11	the relevant program;
12	"(IV) the percentage of students
13	served by the entity who obtained a
14	recognized postsecondary credential,
15	or a secondary school diploma or its
16	recognized equivalent, during partici-
17	pation in or within 1 year after exit
18	from the relevant program;
19	"(V) expected levels of perform-
20	ance established under section
21	159(c)(2) or similar metrics for re-
22	cruitment of eligible youth for rel-
23	evant contracts or grants.
24	"(ii) Market Development.—

1	"(I) Mentor-protégé pro-
2	GRAM.—The Secretary shall carry out
3	a mentor-protégé program in accord-
4	ance with section 45 of the Small
5	Business Act (15 U.S.C. 657r) with
6	respect to Job Corps campus oper-
7	ations.
8	"(II) Past-performance.—The
9	Secretary shall publish comparable al-
10	ternative metrics for entities without
11	previous experience in Job Corps cam-
12	pus operations to demonstrate their
13	past effectiveness in accordance with
14	the requirements of clause (i)."; and
15	(B) in paragraph (3)—
16	(i) in subparagraph (A), by inserting
17	"high-skill, high-wage, or" before "in-de-
18	mand";
19	(ii) in subparagraph (C), by striking
20	"Workforce Investment Act of 1998" and
21	inserting "Workforce Innovation and Op-
22	portunity Act";
23	(iii) by redesignating subparagraph
24	(K) as subparagraph (L); and

1	(iv) by inserting after subparagraph
2	(J) the following:
3	"(K) A description of the entity's ability to
4	demonstrate a record of successfully operating
5	a safe learning and residential environment for
6	opportunity youth.";
7	(2) in subsection (b), by striking paragraphs
8	(2) and (3) and inserting the following:
9	"(2) High performance.—An entity shall be
10	considered to be an operator of a high-performing
11	campus if the Job Corps campus operated by the en-
12	tity was ranked among the top 25 percent of Job
13	Corps campuses, excluding Civilian Conservation
14	Centers described in subsection (d), for the two most
15	recent preceding program years.";
16	(3) in subsection (d), by adding at the end the
17	following:
18	"(4) Direct hire authority.—The Secretary
19	of Agriculture may appoint, without regard to the
20	provisions of subchapter I of chapter 33 of title 5,
21	United States Code (other than sections 3303 and
22	3328 of such title), a graduate of a Civilian Con-
23	servation Center who successfully completed a train-
24	ing program focused on forestry, wildland fire-
25	fighting, or another topic relating to the mission of

- 1 the Forest Service directly to a position with the De-
- 2 partment of Agriculture, Forest Service, for which
- 3 the candidate meets Office of Personnel Manage-
- 4 ment qualification standards.";
- 5 (4) in subsection (f), by striking "2-year" and
- 6 inserting "4-year"; and
- 7 (5) in subsection (g)(1), by striking "the pre-
- 8 ceding year for which information is available" and
- 9 all that follows through the end and inserting "the
- 10 preceding year for which information is available,
- such campus has been ranked in the lowest 10 per-
- cent of Job Corps campuses.".
- 13 (e) Program Activities.—Section 148(a) (29
- 14 U.S.C. 3198(a)) is amended, in the subsection heading,
- 15 by inserting "Academic" before "Activities".
- 16 (f) Support.—Section 150 (29 U.S.C. 3200) is
- 17 amended—
- 18 (1) in subsection (c), by striking "3 months"
- and inserting "12 months"; and
- 20 (2) by adding at the end the following:
- 21 "(d) Period of Transition.—Notwithstanding the
- 22 requirements of section 146(b), Job Corps graduates may
- 23 remain enrolled and a resident of a Job Corps campus
- 24 for not more than 1 month after graduation, subject to
- 25 approval by the director of the Job Corps Campus, in

- 1 order to facilitate their transition into independent living
- 2 and employment.".
- 3 (g) Operations.—Section 151 (29 U.S.C. 3201) is
- 4 amended to read as follows:
- 5 "SEC. 151. OPERATIONS.
- 6 "(a) Operating Plan.—
- 7 "(1) In general.—The provisions of the con-
- 8 tract between the Secretary and an entity selected to
- 9 operate a Job Corps campus shall, including any
- subsequent modifications to such contract, serve as
- an operating plan for the Job Corps campus.
- 12 "(2) Federal Changes to operating
- 13 PLAN.—The Secretary may require the operator to
- submit additional information, as the Secretary
- deems necessary for compliance with any relevant
- regulations, which shall be considered part of the op-
- erating plan.
- 18 "(3) AVAILABILITY.—The Secretary shall make
- the operating plan described in paragraphs (1) and
- 20 (2), excluding any proprietary information, available
- on a publicly accessible website.
- 22 "(b) Local Authorities.—Subject to the limita-
- 23 tions of their approved budgets, the operators of Job
- 24 Corps campuses shall have the authority, without prior ap-
- 25 proval from the Secretary, to—

1	"(1) hire staff and invest in staff professional
2	development;
3	"(2) enter into agreements with local partners,
4	such as secondary and postsecondary schools or em-
5	ployers; and
6	"(3) engage with and educate stakeholders
7	about Job Corps operations and activities.".
8	(h) STANDARDS OF CONDUCT.—Section 152 (29
9	U.S.C. 3202) is amended—
10	(1) in subsection (a), by striking the second
11	sentence;
12	(2) by amending subsection (b) to read as fol-
13	lows:
14	"(b) Behavioral Management Plan.—
15	"(1) In general.—As part of the operating
16	plan defined in section 151(a), the director of each
17	Job Corps campus shall develop and implement a be-
18	havioral management plan, subject to the approval
19	of the Secretary. Such plan shall include student
20	standards of conduct, positive behavioral interven-
21	tions and supports, and multi-tier systems of sup-
22	ports.
23	"(2) Disciplinary measures and drug
24	TESTING.—

1 "(A) Disciplinary measures.—To pro-2 mote the proper behavioral standards in the 3 Job Corps, the director of each Job Corps cam-4 pus shall, consistent with the applicable behav-5 ioral management plan described in paragraph 6 (1), have the authority to take appropriate dis-7 ciplinary measures against enrollees if such di-8 rector determines that an enrollee has com-9 mitted a violation of the standards of conduct. 10 The director shall adopt a policy of dismissing enrollees for an act of violence that seriously 12 endangers the safety of students, staff, or the 13 local community, and for illegal activity on the 14 campus.

## "(B) Definitions.—In this paragraph:

- "(i) Controlled Substance.—The term 'controlled substance' has the meaning given the term in section 102 of the Controlled Substances Act (21) 802).
- "(ii) Zero Tolerance Policy.—The term 'zero tolerance policy' means a policy under which an enrollee shall be automatically dismissed from the Job Corps after a determination by the director that the en-

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1	rollee has carried out an act of violence
2	that seriously endangers the safety of stu-
3	dents, staff, or the local community or en-
4	gaged in an illegal activity on the campus
5	"(3) Advisory Group.—The Secretary shall
6	periodically convene an advisory group of Job Corps
7	operators and service providers and subject matter
8	experts to review the reporting data collected under
9	paragraph (5) and provide recommendations for Joh
10	Corps behavioral management plans based on evi-
11	dence-based research regarding effective and equi-
12	table behavioral policies.
13	"(4) Law enforcement agreements.—The
14	directors of each Job Corps campus shall enter into
15	an agreement with the relevant local law enforce-
16	ment agency of jurisdiction regarding the procedures
17	for reporting and investigating potentially illegal ac-
18	tivity on Job Corps campuses.
19	"(5) Incident reporting.—The Secretary
20	shall establish procedures for—
21	"(A) reporting significant health incidents
22	including substance abuse, self-harm, and acci-
23	dents resulting in bodily harm; and

- 1 "(B) reporting significant behavioral inci-2 dents, defined as acts of violence or illegal ac-3 tivity.
- 4 "(6) ACCOUNTABILITY.—The Secretary shall 5 establish standards under which a Job Corps cam-6 pus shall be required to take performance improve-7 ment actions described in section 159(f), based on 8 an evaluation of such Job Corps campus, which shall 9 take into account reporting data collected under 10 paragraph (5) and recommendations of the advisory 11 group pursuant to paragraph (3).".
- 12 (i) Experimental Projects and Technical As-
- 13 SISTANCE.—Section 156(a) (29 U.S.C. 3206(a)) is
- 14 amended to read as follows:
- 15 "(a) Projects.—The Secretary may carry out ex-
- 16 perimental, research, or demonstration projects relating to
- 17 evidence-based strategies for improving the operations of
- 18 a Job Corps campus that was ranked among the bottom
- 19 10 percent of Job Corps campuses. The Secretary may
- 20 waive any provisions of this subtitle that the Secretary
- 21 finds would prevent the Secretary from carrying out the
- 22 projects (other than sections 145, 147, and 159(c)) pro-
- 23 vided that—
- 24 "(1) the project will not result in a reduction in
- 25 the number of students served; and

- 1 "(2) if the Secretary informs the Committee on 2 Education and Labor of the House of Representa-3 tives and the Committee on Health, Education, 4 Labor, and Pensions of the Senate, in writing, not 5 less than 90 days in advance of issuing such waiv-6 er.". 7 APPLICATION OF PROVISIONS OF FEDERAL 8 LAW.— 9 (1) IN GENERAL.—Section 157 (29 U.S.C. 10 3207) is amended by adding at the end the fol-11 lowing: 12 "(d) SERVICE CONTRACT ACT.— 13 "(1) IN GENERAL.—Operators and service pro-14 viders, including subcontractors thereto, are subject 15 to and shall be required to abide by chapter 67 of 16 title 41, United States Code (commonly known as 17 the 'McNamara-O'Hara Service Contract Act of 18 1965'). 19 "(2) ACADEMIC AND CAREER TECHNICAL IN-20 STRUCTIONAL EMPLOYEES.—Notwithstanding sec-
- 20 STRUCTIONAL EMPLOYEES.—Notwithstanding sec-21 tion 6701(3)(C) of such chapter, an academic or ca-22 reer technical instructional employee at a Job Corps 23 campus shall be considered a 'service employee' for 24 purposes of applying such chapter under paragraph 25 (1).

"(3) Rule of construction.—To the extent compensation levels being paid or scheduled to be paid by an employer are, in the aggregate, greater than those determined by the Secretary of Labor to be required under this subsection, or as set forth in a collective bargaining agreement, nothing herein shall be construed to require a reduction of such compensation."

### (2) Effective date.—

- (A) AGREEMENTS IN EFFECT ON DATE OF ENACTMENT.—Not later than 60 days after the date of enactment of this Act, the Secretary shall, subject to appropriations, modify all agreements with operators and service providers in effect as of such date of enactment to include the requirements imposed by the amendment made by paragraph (1).
- (B) Pending solicitations.—Upon the date of enactment of this Act, the Secretary shall include the requirements imposed by the amendment made by paragraph (1) in any pending solicitation for an operator or service provider.

### 24 (k) Staffing.—

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(1) In General.—To ensure compliance with chapter 67 of title 41, United States Code (commonly known as the 'McNamara-O'Hara Service Contract Act of 1965'), as such chapter is applied by section 157(d) of the Workforce Innovation and Opportunity Act, the staffing plan and the associated budget of an entity proposing to be an operator or service provider for a Job Corps campus shall incorporate hourly wages (or salaries as appropriate) and fringe benefit costs for occupational classifications at least equal to the wage determination determined by the Secretary of Labor for the locality of the Job Corps campus. In preparing such wage determination, the Secretary shall compare the specific job classifications at the Job Corps campus with those occupations most closely correlated with those employed by public education providers in the locality with the goal of ensuring equivalency to the maximum extent feasible.

(2) Adjustments permitted.—The Secretary may further adjust compensation levels in a contract with an operator or service provider to ensure sufficient availability and retention of qualified personnel in the locality.

1	(3) Annual updates.—The Secretary shall
2	update hourly wages (or salaries as appropriate) and
3	fringe benefit levels for such occupations covered in
4	this paragraph on an annual basis.
5	(l) Special Provisions.—Section 158(f) (29 U.S.C.
6	3208(f)) is amended—
7	(1) by striking "Secretary" and inserting "di-
8	rectors of Job Corps campuses";
9	(2) by striking "the Job Corps or individual"
10	and inserting "such"; and
11	(3) by adding at the end the following: "Any
12	real property acquired shall be directly transferred
13	to the Secretary in accordance with chapter 5 of title
14	40 and on a nonreimbursable basis."
15	(m) Management Information.—Section 159 (29
16	U.S.C. 3209) is amended—
17	(1) in subsection (a), by adding at the end the
18	following:
19	"(4) Annual reconciliation.—Prior to the
20	expiration of any appropriated Job Corps operations
21	funds for any fiscal year, any anticipated unobli-
22	gated funds may, subject to appropriations, be obli-
23	gated to projects identified under subsection
24	(h)(1).'';
25	(2) in subsection (c)—

1	(A) by amending paragraph (1) to read as
2	follows:
3	"(1) Levels of Performance and Indica-
4	TORS.—
5	"(A) IN GENERAL.—At the start of each
6	contract period, and at least every two program
7	years in the case of Civilian Conservation Cen-
8	ters, the Secretary shall establish expected lev-
9	els of performance for each Job Corps campus
10	relating to each of the primary indicators of
11	performance for eligible youth described in sec-
12	tion 116(b)(2)(A)(ii) using the model described
13	in subparagraph (B).
14	"(B) Performance model.—At least
15	every four years and no more than every two
16	years, the Secretary shall develop a model for
17	establishing the expected levels of performance
18	for each Job Corps campus, in accordance with
19	the following:
20	"(i) Equity.—The model shall ac-
21	count for significant correlations between
22	various factors and student outcomes, in-
23	cluding:
24	"(I) Student demographics, in-
25	cluding age, gender, race, ethnicity,

1	documented disabilities, and education
2	level on entry.
3	"(II) Employment conditions in
4	students' home communities.
5	"(ii) Development.—The model
6	shall be developed by subject matter ex-
7	perts in the fields of Job Corps operations,
8	program evaluation, statistical analysis,
9	and related fields using available Job
10	Corps data as well as regional economic
11	data.
12	"(iii) Transparency.—The perform-
13	ance model and the past effectiveness met-
14	ric identified in section 147(a)(2)(B)(i), in-
15	cluding the procedures outlined in section
16	147(a)(2)(B)(iv), shall be published for
17	comment in the Federal Register.";
18	(B) in paragraph (2)—
19	(i) in subparagraph (A), by striking
20	"and" at the end; and
21	(ii) by striking subparagraph (B) and
22	inserting the following:
23	"(B) the number of enrollees recruited that
24	meet the requirements of section 144(a); and

1	"(C) the measurement described in sub-
2	paragraph (K) of subsection (d)(1)."; and
3	(C) in paragraph (4)—
4	(i) in subparagraph (A), by striking
5	"and" at the end;
6	(ii) in subparagraph (B), by striking
7	the period at the end and inserting ";
8	and"; and
9	(iii) by adding at the end the fol-
10	lowing:
11	"(C) information on the performance of
12	the Job Corps selection process in section
13	147(a)(2) with respect to increasing perform-
14	ance as measured pursuant to subparagraph
15	(A), specifically including information on the
16	performance of each Job Corps campus as com-
17	pared to its annual performance immediately
18	prior to its current operating agreement.";
19	(3) in subsection $(d)(1)$ —
20	(A) by striking subparagraph (I); and
21	(B) by redesignating subparagraphs (J)
22	through (O) as subparagraphs (I) through (N),
23	respectively;
24	(4) in subsection (f)—
25	(A) in paragraph (2)—

1	(i) in subparagraph (E), by adding
2	"or" at the end;
3	(ii) in subparagraph (F), by striking
4	"; or" and inserting a period; and
5	(iii) by striking subparagraph (G);
6	and
7	(B) by amending paragraph (4) to read as
8	follows:
9	"(4) CIVILIAN CONSERVATION CENTERS.—In
10	addition to the primary indicators of performance
11	specified in subsection $(c)(1)$ , Civilian Conservation
12	Centers shall be evaluated on their contribution to
13	the nation's conservation goals by the Secretaries of
14	Agriculture and Labor. If the Secretaries jointly
15	conclude that a Civilian Conservation Center is not
16	meeting these dual performance goals, they may
17	take performance improvement actions described in
18	subparagraph (A), (B), or (C) of paragraph (2) of
19	this subsection."; and
20	(5) in subsection $(g)(2)$ —
21	(A) by striking "has entered" and insert-
22	ing "enters"; and
23	(B) by striking "comply" and inserting
24	"attest to compliance".

- 1 (n) TECHNICAL AMENDMENT.—Subtitle C of title I
- 2 (29 U.S.C. 3191 et seq.) is amended by striking "Com-
- 3 mittee on Education and the Workforce" each place it ap-
- 4 pears and inserting "Committee on Education and
- 5 Labor".
- 6 (o) AUTHORIZATION OF APPROPRIATIONS.—Section
- 7 162 (29 U.S.C. 3212) is amended to read as follows:
- 8 "SEC. 162. AUTHORIZATION OF APPROPRIATIONS.
- 9 "(a) In General.—There are authorized to be ap-
- 10 propriated to carry out this subtitle—
- "(1) \$1,809,857,925 for fiscal year 2023;
- "(2) \$1,873,202,952 for fiscal year 2024;
- "(3) \$1,938,765,056 for fiscal year 2025;
- "(4) \$2,006,621,833 for fiscal year 2026;
- 15 "(5) \$2,076,853,597 for fiscal year 2027; and
- 16 "(6) \$2,149,543,473 for fiscal year 2028.
- 17 "(b) Construction Costs.—Of the amount author-
- 18 ized in subsection (a) for each of fiscal years 2023 through
- 19 2028, \$107,800,000 shall be for construction, rehabilita-
- 20 tion, and acquisition of Job Corps Campuses.".

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