

117TH CONGRESS
2D SESSION

H. R. 6984

To authorize humanitarian assistance to the people of Ukraine, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 8, 2022

Mr. KEATING (for himself, Ms. KAPTUR, Mr. FITZPATRICK, Mr. CICILLINE, Mr. COSTA, Ms. SCHAKOWSKY, Mr. SHERMAN, Ms. MOORE of Wisconsin, Mr. TORRES of New York, Mr. VARGAS, Mr. QUIGLEY, Mr. LEVIN of Michigan, Mr. DOGGETT, Mr. CASTEN, Ms. TITUS, Ms. JACOBS of California, Ms. WILD, Mr. MORELLE, and Ms. NORTON) introduced the following bill; which was referred to the Committee on Foreign Affairs

A BILL

To authorize humanitarian assistance to the people of Ukraine, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Ukraine Humanitarian
5 Support Act of 2022”.

6 **SEC. 2. FINDINGS.**

7 Congress finds the following:

1 (1) Vladimir Putin has repeatedly threatened
2 and violated the sovereignty and territorial integrity
3 of Russia's neighbors, including Belarus, Georgia,
4 Moldova, and Ukraine to quash democratic move-
5 ments in those countries and strengthen his own
6 power.

7 (2) In 2014, Russia invaded and has since oc-
8 cupied regions of Ukraine, including areas of the
9 Donetsk and Luhansk regions, after the Ukrainian
10 people ousted, a corrupt and repressive President
11 Viktor Yanukovych and expressed their clear desire
12 to deepen their integration with the European
13 Union.

14 (3) On February 24, 2022, the Russian Federa-
15 tion, led by Vladimir Putin, drastically escalated his
16 invasion in Ukraine, resulting in a full-scale invasion
17 by the Russian Armed Forces and causing massive
18 displacement in the country and region that threat-
19 ens to trigger a wider humanitarian crisis in Europe.

20 (4) Vladimir Putin's decision to escalate his in-
21 vasion of Ukraine is being met with stiff Ukrainian
22 resistance and transatlantic and international resolve
23 to support Ukraine and hold Russia accountable.

24 (5) The United States and its allies and part-
25 ners around the globe provided every opportunity for

1 a diplomatic resolution to this crisis to avoid unnec-
2 essary death and suffering.

3 (6) Putin's aggression in Ukraine threatens
4 universal democratic ideals and transatlantic secu-
5 rity.

6 (7) According to Human Rights Watch and
7 international monitors, the Russian Armed Forces
8 have committed grave violations of international hu-
9 manitarian and human rights law, including viola-
10 tions against children's rights, the use of explosive
11 weapons including cluster munitions in populated
12 areas, and indiscriminate attacks on civilians,
13 homes, and non-military infrastructure.

14 (8) Adherence to the Geneva Conventions and
15 their Additional Protocols is essential to ensure hu-
16 manitarian access and life-saving assistance can be
17 maintained for civilian populations despite conflict.

18 (9) As part of the full-scale invasion of Ukraine
19 by the Russian Armed Forces, Vladimir Putin and
20 Belarusian Alyaksandar Lukashenka have further
21 cracked down domestically, including mass arrests,
22 on any dissent on Russians and Belarusians who
23 voice opposition to this war.

24 (10) The invasion of Ukraine by the Russian
25 Armed Forces threatens Belarusian and Russian

1 dissidents living in Ukraine as well as ethnic and
2 LGBTQI+ minorities and other vulnerable groups.

3 (11) Ukrainians have displayed immense brav-
4 ery, courage, and resolve in standing up to protect
5 democratic values and their sovereignty and resist il-
6 legal and unprovoked aggression from the Russian
7 Armed Forces led by Putin.

8 (12) The full-scale invasion of Ukraine by the
9 Russian Armed Forces threatens to create a dire hu-
10 manitarian crisis in Europe with secondary and ter-
11 tiary impacts across the globe.

12 (13) According to a rapid humanitarian needs
13 assessment by the United Nations Office for Coordi-
14 nation of Humanitarian Affairs, in the next three
15 months the conflict is projected to drive humani-
16 tarian needs for nearly 12 million people living in
17 Ukraine at the time of the escalation, including a
18 projected 6.7 million internally displaced persons
19 within Ukraine, and as many as 4 million people in
20 Ukraine projected to flee to neighboring countries
21 for safety.

22 (14) Prior to full-scale invasion of Ukraine by
23 the Russian Armed Forces, around 1.4 million peo-
24 ple had been internally displaced inside Ukraine
25 since Russia's invasion in 2014, and potentially mil-

1 lions more will be displaced in Ukraine already in
2 dire need of assistance and survivors of eight years
3 of violence and insecurity.

4 (15) According to the United Nations High
5 Commissioner for Refugees the full-scale invasion of
6 Ukraine by the Russian Armed Forces beginning in
7 February of 2022 displaced roughly 1.5 million peo-
8 ple living in Ukraine within the first two weeks, with
9 millions more expected to flee or be internally dis-
10 placed.

11 (16) Ukraine's neighbors (Moldova, Poland,
12 Slovakia, Hungary, and Romania) have welcomed
13 and provided immediate and unconditional support
14 close to two million Ukrainian refugees.

15 (17) Humanitarian efforts will be required
16 across sectors to address the needs of refugees and
17 internally displaced persons from Ukraine will re-
18 quire including shelter, protection, nutrition and
19 food security, emergency telecommunications, logis-
20 tics, education, as well as water, sanitation and hy-
21 giene.

22 (18) Humanitarian assistance efforts should
23 take into account the gender, age, disability makeup
24 of refugees and others in need of humanitarian as-

1 sistance to ensure adequate supplies of appropriate
2 assistance including protection needs and services.

3 (19) Humanitarian assistance should take into
4 account the provision of mental health and psycho-
5 social support to crisis affected populations with spe-
6 cific provisions for the needs of children.

7 (20) In addition, the needs of the immediate
8 humanitarian crisis, the further invasion and de-
9 struction of Ukraine by Russian Armed Forces will
10 have secondary and tertiary effects for ongoing hu-
11 manitarian crises around the world, including exac-
12 erbating food insecurity and disrupting global agri-
13 cultural markets given Ukraine's historical wheat
14 production.

15 (21) Ukraine is a primary source of grain and
16 corn exports for the Middle East and Africa, which
17 are already grappling with hunger issues, food short-
18 ages, and price increases.

19 (22) The further invasion of Ukraine by the
20 Russian Armed Forces will prevent farmers from
21 fertilizing and replanting their crops, which will af-
22 fect output of production in the next harvest cycle,
23 lower their total exports, and create further implica-
24 tion for global food security in the years to come.

1 (23) Many families who have fled Ukraine have
2 lost their homes and their livelihoods and, thus, al-
3 though emerging survey data suggest the majority
4 would like to return home, it is more likely that
5 many will have to stay in third countries for an ex-
6 tended time as the situation in Ukraine stabilizes
7 and critical infrastructure, communities, and homes
8 are rebuilt.

9 (24) The majority of these refugees are women
10 and children, and the children will need access to
11 language courses, education, and educational serv-
12 ices while seeking refuge in a third country.

13 (25) On March 3, 2022, the Biden Administra-
14 tion, with the strong support of Congress, extended
15 Temporary Protected Status for thousands of
16 Ukrainians in the United States.

17 **SEC. 3. SENSE OF CONGRESS.**

18 It is the sense of Congress that the United States
19 should—

20 (1) continue its strong support for the Ukrain-
21 ian people and their desire to live in a democratic,
22 independent country;

23 (2) continue to provide assistance to meet hu-
24 manitarian, security, and other needs in Ukraine;

1 (3) continue strong engagement with United
2 States allies and partners to represent a strong and
3 united response to the invasion of Ukraine by Rus-
4 sian Armed Forces;

5 (4) continue to work with such allies and part-
6 ners to support the Ukrainian government in achiev-
7 ing a durable political solution to the crisis;

8 (5) leverage diplomatic relations with such allies
9 and partners to guarantee access and the delivery
10 and provision of humanitarian assistance to crisis-af-
11 fected populations in Ukraine and in refugee hosting
12 countries;

13 (6) leverage international partnerships and U.S.
14 representation at international forums such as the
15 United Nations and the Organization for Security
16 and Cooperation in Europe to encourage safe pas-
17 sage of vulnerable displaced persons to areas not in
18 or under Russian control and secure humanitarian
19 space and principled humanitarian action within and
20 outside Ukraine;

21 (7) support efforts to document and publicize
22 gross violations of internationally recognized human
23 rights and international humanitarian law com-
24 mitted during the invasion of Ukraine by Russian
25 Armed Forces, including violations against children;

1 (8) ensure funding can be used to support crit-
2 ical training, capacity, and direction activities for ro-
3 bust civil society and citizen monitoring and evidence
4 collection of potential violations of international
5 human rights perpetrated against crisis-affected chil-
6 dren and other civilians as a result of the conflict in
7 Ukraine, and ensure resourcing and capacity for ef-
8 fective reporting mechanisms to hold perpetrators of
9 grave violations against children and other persons
10 accountable;

11 (9) leverage international partnerships and
12 United States representation at international forums
13 such as the United Nations and the Organization for
14 Security and Cooperation demand justice for gross
15 violations of human rights and potential war crimes
16 committed by the Russian Armed Forces in Ukraine;

17 (10) support allies and partners, such host
18 countries in the region, including Moldova, Romania,
19 Hungary, Slovakia, and Poland, in building with hu-
20 manitarian assistance support and capacity for asy-
21 lum processing, refugee reception, and assistance
22 programs;

23 (11) work with Ukrainian authorities, United
24 Nations entities, the European Union and European
25 allies, implementing partners, and others to ensure

1 unimpeded access and delivery of humanitarian as-
2 sistance within Ukraine;

3 (12) ensure all humanitarian assistance remains
4 flexible to meet the needs of the evolving humani-
5 tarian situation in Ukraine and the region, including
6 recognizing and addressing the secondary and ter-
7 tiary effects of this conflict on humanitarian crises
8 around the world;

9 (13) work with international partners, such as
10 the United National High Commissioner for Refu-
11 gees, to ensure that refugees fleeing violence in
12 Ukraine, including children unaccompanied or sepa-
13 rated from their parents or caregivers, are able to
14 access necessary legal assistance and essential serv-
15 ices;

16 (14) support efforts to provide primary, sec-
17 ondary, and tertiary education for displaced children
18 and youth whose education has been disrupted by
19 the further invasion of the Russian Armed Forces in
20 Ukraine, including refugee and internally displaced
21 children and youth, and children and youth whose
22 schools have closed due to the conflict; and

23 (15) work with international partners to build
24 the capacity of implementers and national authori-

1 ties, to provide essential services and prepare for re-
2 covery responses.

3 **SEC. 4. AUTHORIZATION OF IMMEDIATE ASSISTANCE TO**
4 **ADDRESS HUMANITARIAN CRISIS CREATED**
5 **BY THE FULL-SCALE INVASION OF UKRAINE**
6 **BY THE RUSSIAN ARMED FORCES.**

7 The Secretary of State and the Administrator of the
8 United States Agency for International Development may
9 provide humanitarian assistance, and take additional sup-
10 port measures, to address the urgent needs of Ukrainians
11 fleeing Ukraine and those internally displaced within
12 Ukraine. Such humanitarian assistance may include, as
13 appropriate, the following:

14 (1) Emergency food and non-food commodities.

15 (2) Staff and enabling mechanisms for disaster
16 assistance response teams, including gender and
17 child protection experts.

18 (3) Support for the medical needs and medi-
19 cines to address the medical needs of refugees and in-
20 ternally displaced persons.

21 (4) Protection services, including against gen-
22 der-based violence and specialized programming to
23 protect women and girls.

24 (5) Water, sanitation, and hygiene supplies and
25 services, with an emphasis on the provision of such

1 supplies and services necessary for the demographics
2 of refugees and internally displaced persons.

3 (6) Necessary supplies and services to meet the
4 distinct needs of children affected by the full scale
5 of invasion of Ukraine by the Russian Armed
6 Forces, including the following:

7 (A) Critical protection services that are re-
8 sponsive to protection risks and driven by age,
9 gender, and disability status.

10 (B) Safe spaces for children and families
11 immediately following border crossing and ex-
12 panding the capacity of emergency care ar-
13 rangements for unaccompanied and separated
14 children as well as family tracing and reunifica-
15 tion.

16 (C) Family tracing and reunification serv-
17 ices for unaccompanied and separated children.

18 (D) Child-focused immunization and nutri-
19 tion services.

20 (E) Services for pregnant and lactating
21 mothers.

22 (F) Maternal and newborn health services
23 and information.

1 (7) The adaptation and expansion of transition
2 initiatives that promote stabilization and early recovery.
3

4 (8) Early recovery assistance, including preparations for educational services and continued
5 learning opportunities, to be furnished during the
6 first phase of response activities, for children of all
7 ages, genders, and disability statuses.
8

9 **SEC. 5. STRATEGY TO MEET HUMANITARIAN NEED IN**
10 **UKRAINE AND SURROUNDING REGION AS A**
11 **RESULT OF FURTHER INVASION OF UKRAINE**
12 **BY THE RUSSIAN ARMED FORCES.**

13 Not later than 90 days after the date of the enactment of this Act, the Secretary of State, in coordination
14 with the Administrator of the United States Agency for
15 International Development, shall submit to the appropriate congressional committees a strategy on the following:
16

17 (1) How the United States, working with foreign governments and multilateral organizations determined relevant by the Secretary, may address the
18 humanitarian situation in Ukraine and the region
19 around Ukraine as a result of the further invasion
20 of Ukraine by the Russian Armed Forces.
21

1 (2) How the United States may encourage,
2 through diplomatic efforts, strategic burden-sharing
3 and the coordination of donations with international
4 donors, including foreign governments and multilat-
5 eral organizations, to advance the provision of hu-
6 manitarian assistance to individuals fleeing the con-
7 flict in Ukraine.

8 (3) How the United States may mitigate risk,
9 utilize third-party monitors, and ensure the effective
10 delivery of such assistance.

11 (4) How the United States may address hu-
12 manitarian access challenges and ensure protection
13 for vulnerable refugees and migrants from Ukraine.

14 **SEC. 6. REPORTS TO CONGRESS ON HUMANITARIAN AS-**
15 **SISTANCE PROVIDED TO ADDRESS NEEDS OF**
16 **UKRAINIANS.**

17 Not later than 90 days after the date of the enact-
18 ment of this Act, and every year thereafter, the Secretary
19 of State, in consultation with the heads of such other Fed-
20 eral departments and agencies as the Secretary may deter-
21 mine appropriate, shall submit to the appropriate congres-
22 sional committees a report that provides a detailed sum-
23 mary of the humanitarian assistance provided pursuant to
24 section 4.

1 **SEC. 7. AUTHORIZATION OF APPROPRIATIONS.**

2 There is authorized to be appropriated not less than
3 \$8,000,000,000 for humanitarian assistance to Ukraine.

4 **SEC. 8. APPROPRIATE CONGRESSIONAL COMMITTEES DE-**
5 **FINED.**

6 In this Act, the term “appropriate congressional com-
7 mittees” means—

- 8 (1) the Committee on Foreign Relations and
9 the Committee on Appropriations of the Senate; and
10 (2) the Committee on Foreign Affairs and the
11 Committee on Appropriations of the House of Rep-
12 resentatives.

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