### 117TH CONGRESS 1ST SESSION

# H. R. 2879

To prevent a fiscal crisis by enacting legislation to balance the Federal budget through reductions of discretionary and mandatory spending, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

APRIL 28, 2021

Mr. Good of Virginia introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To prevent a fiscal crisis by enacting legislation to balance the Federal budget through reductions of discretionary and mandatory spending, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Nickel Plan Act".
- 5 SEC. 2. ESTABLISHMENT AND ENFORCEMENT OF SPEND-
- 6 ING CAPS.
- 7 (a) Outlay Caps.—The Balanced Budget and
- 8 Emergency Deficit Control Act of 1985 (2 U.S.C. 900 et

seq.) is amended by inserting after section 253 the fol-2 lowing: "SEC. 253A. ESTABLISHING OUTLAY CAPS. "(a) Outlay Caps.—In this section, the term 'outlay 4 5 cap' means: 6 "(1) FISCAL YEAR 2022.—For fiscal year 2022, 7 total outlays (less net interest payments) shall be 8 not more than \$4,298,244,000,000, less 5 percent. 9 "(2) FISCAL YEAR 2023.—For fiscal year 2023, 10 total outlays (less net interest payments) shall be 11 not more than the amount computed under para-12 graph (1), less 5 percent. 13 "(3) FISCAL YEAR 2024.—For fiscal year 2024, 14 total outlays (less net interest payments) shall be 15 not more than the amount computed under para-16 graph (2), less 5 percent. 17 "(4) FISCAL YEAR 2025.—For fiscal year 2025, 18 total outlays (less net interest payments) shall be 19 not more than the amount computed under para-20 graph (3), less 5 percent. "(5) FISCAL YEAR 2026.—For fiscal year 2026, 21 22 total outlays (less net interest payments) shall be 23 not more than the amount computed under para-

graph (4), less 5 percent.

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1	"(6) Fiscal year 2027 and subsequent fis-
2	CAL YEARS.—
3	"(A) In general.—For fiscal year 2027
4	and each fiscal year thereafter, total outlays
5	shall be not more than 18 percent of the gross
6	domestic product for that fiscal year, as esti-
7	mated by the Office of Management and Budg-
8	et prior to March of the previous fiscal year.
9	"(B) Limitation.—Notwithstanding sub-
10	paragraph (A), for any fiscal year beginning
11	with fiscal year 2028, total projected outlays
12	may not be less than total projected outlays for
13	the preceding fiscal year.
14	"(b) Sequestration.—
15	"(1) In General.—
16	"(A) Excess spending.—Not later than
17	45 calendar days after the beginning of a fiscal
18	year, the Office of Management and Budget
19	shall prepare and the President shall order a
20	sequestration to eliminate any excess outlay
21	amount.
22	"(B) Definitions.—
23	"(i) FISCAL YEARS 2022 THROUGH
24	2026.—For each of fiscal years 2022
25	through 2026 and for purposes of this sub-

1	section, the term 'excess outlay amount'
2	means the amount by which total projected
3	Federal outlays (less net interest pay-
4	ments) for a fiscal year exceeds the outlay
5	cap for that fiscal year.
6	"(ii) FISCAL YEAR 2027 AND SUBSE-
7	QUENT FISCAL YEARS.—For fiscal year
8	2027 and each fiscal year thereafter and
9	for purposes of this subsection, the term
10	'excess outlay amount' means the amount
11	by which total projected Federal outlays
12	for a fiscal year exceeds the outlay cap for
13	that fiscal year.
14	"(2) Sequestration.—
15	"(A) CBO PREVIEW REPORT.—On August
16	15 of each year, the Congressional Budget Of-
17	fice shall issue a sequestration preview report
18	as described in section $254(c)(4)$ .
19	"(B) OMB PREVIEW REPORT.—On August
20	20 of each year, the Office of Management and
21	Budget shall issue a sequestration preview re-
22	port as described in section 254(c)(4).
23	"(C) Final Report.—On October 31 of
24	each year, the Office of Management and Budg-
25	et shall issue a final sequestration report as de-

- scribed in section 254(f)(3), which shall be accompanied by a Presidential order detailing spending reductions equal to the excess outlay amount.
- 6 "(D) PROCESS.—The reductions shall gen-6 erally follow the process set forth in sections 7 253 and 254, except as provided in this section. 8 "(3) Congressional action.—If the August 9 20 report by the Office of Management and Budget 10 projects a sequestration, the Committee on the
- Budget of the Senate and the Committee on the Budget of the House of Representatives may report a resolution directing committees of their House to
- change the existing law to achieve the spending re-
- ductions outlined in the August 20 report necessary
- to meet the outlay limits.
- 17 "(c) No Exempt Programs.—Section 255 and sec-
- 18 tion 256 shall not apply to this section or any sequestra-
- 19 tion order issued under this section.
- 20 "(d) LOOK BACK.—If, after November 14, a bill re-
- 21 sulting in outlays for the fiscal year in progress is enacted
- 22 that causes excess outlays, the excess outlay amount for
- 23 the next fiscal year shall be increased by the amount or
- 24 amounts of that breach.".
- 25 (b) Conforming Amendments to BBEDCA.—

1	(1) Sequestration preview reports.—Sec-
2	tion 254(c)(4) of the Balanced Budget and Emer-
3	gency Deficit Control Act of 1985 (2 U.S.C.
4	904(c)(4)) is amended to read as follows:
5	"(4) Outlay cap sequestration reports.—
6	The preview reports shall set forth for the budget
7	year estimates for the following:
8	"(A)(i) For each of budget years 2022
9	through 2026, total projected outlays (less net
10	interest payments), less one percent.
11	"(ii) For budget year 2027 and each sub-
12	sequent budget year, the estimated gross do-
13	mestic product for that budget year.
14	"(B) The amount of reductions required
15	under section 253A.
16	"(C) The sequestration percentage nec-
17	essary to achieve the required reduction under
18	section 253A.".
19	(2) Final sequestration reports.—Section
20	254(f)(3) of the Balanced Budget and Emergency
21	Deficit Control Act of 1985 (2 U.S.C. 904(f)(3)) is
22	amended to read as follows:
23	"(3) Outlay caps sequestration re-
24	PORTS.—The final reports shall contain all the infor-
25	mation required in the outlay cap sequestration pre-

- 1 view reports. In addition, these reports shall contain,
- 2 for the budget year, for each account to be seques-
- 3 tered, estimates of the baseline level of sequestrable
- 4 budgetary resources and resulting outlays and the
- 5 amount of budgetary sources to be sequestered and
- 6 result in outlay reductions. The reports shall also
- 7 contain estimates of the effects on outlays on the se-
- 8 questration of each outyear for direct spending pro-
- 9 grams.".
- 10 (c) Enforcement.—Title III of the Congressional
- 11 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended
- 12 by adding after section 315 the following:
- 13 "SEC. 316. ENFORCEMENT PROCEDURES.
- 14 "(a) OUTLAY CAPS.—It shall not be in order in the
- 15 House of Representatives or the Senate to consider any
- 16 bill, joint resolution, amendment, amendment between the
- 17 Houses, or conference report that includes any provision
- 18 that would cause the most recently reported, current out-
- 19 lay cap set forth in section 253A of the Balanced Budget
- 20 and Emergency Deficit Control Act of 1985 to be
- 21 breached or increased.
- 22 "(b) Waiver or Suspension.—
- 23 "(1) In the senate.—The provisions of this
- section may be waived or suspended in the Senate

- only by the affirmative vote of two-thirds of the Members, duly chosen and sworn.
- "(2) In the House.—The provisions of this section may be waived or suspended in the House of Representatives only by a rule or order proposing only to waive such provisions by an affirmative vote of two-thirds of the Members, duly chosen and
- 9 "(c) Point of Order Protection.—In the House,
- 10 it shall not be in order to consider a rule or order that
- 11 waives the application of paragraph (2) of subsection (b).
- 12 "(d) MOTION TO SUSPEND.—It shall not be in order
- 13 for the Speaker to entertain a motion to suspend the appli-
- 14 cation of this section under clause 1 of rule XV.".

#### 15 SEC. 3. CONFORMING AMENDMENTS.

- The table of contents set forth in—
- 17 (1) section 1(b) of the Congressional Budget
- and Impoundment Control Act of 1974 is amended
- by inserting after the item relating to section 315
- the following new item:

"Sec. 316. Enforcement procedures.";

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sworn.

- 22 (2) section 250(a) of the Balanced Budget and
- 23 Emergency Deficit Control Act of 1985 is amended

- 1 by inserting after the item relating to section 253
- 2 the following new item:

"Sec. 253A. Establishing outlay caps.".

### 3 SEC. 4. EFFECTIVE DATE.

- 4 This Act and the amendments made by this Act shall
- 5 apply to fiscal year 2022 and each fiscal year thereafter,
- 6 including any reports and calculations required for imple-
- 7 mentation in fiscal year 2022.

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