

117TH CONGRESS  
2D SESSION

# H. R. 7391

To require reports on the adoption of a cryptocurrency as legal tender in  
El Salvador, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 4, 2022

Mrs. TORRES of California (for herself and Mr. CRAWFORD) introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committee on Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To require reports on the adoption of a cryptocurrency as  
legal tender in El Salvador, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Accountability for  
5       Cryptocurrency in El Salvador Act” or “ACES Act”.

1 **SEC. 2. REPORTS ON ADOPTION OF CRYPTOCURRENCY AS**  
2 **LEGAL TENDER IN EL SALVADOR.**

3 (a) IN GENERAL.—Not later than 60 days after the  
4 date of the enactment of this Act, the Secretary of State,  
5 in coordination with the heads of other relevant Federal  
6 departments and agencies, shall submit to the appropriate  
7 committees of Congress a report on the adoption by the  
8 Government of El Salvador of a cryptocurrency as legal  
9 tender.

10 (b) ELEMENTS.—The report required by subsection  
11 (a) shall include the following:

12 (1) A description of the process followed by the  
13 Government of El Salvador to develop and enact the  
14 Bitcoin Law (Legislative Decree No. 57, Official  
15 Record No. 110, Volume 431, enacted June 9,  
16 2021), which provides the cryptocurrency, Bitcoin,  
17 with legal tender status in El Salvador.

18 (2) An assessment of—

19 (A) the regulatory framework in El Sal-  
20 vador with respect to the adoption of a  
21 cryptocurrency as legal tender and the technical  
22 capacity of El Salvador to effectively mitigate  
23 the financial integrity and cyber security risks  
24 associated with virtual-asset transactions;

25 (B) whether the regulatory framework in  
26 El Salvador meets the requirements of the Fi-

1           nancial Action Task Force with respect to vir-  
2           tual-asset transactions;

3           (C) the impact on individuals and busi-  
4           nesses of requiring tender of Bitcoin; and

5           (D) the impact of such adoption of a  
6           cryptocurrency on—

7                   (i) the macroeconomic stability and  
8                   public finances of El Salvador, including  
9                   taxation;

10                  (ii) the rule of law and democratic  
11                  governance in El Salvador;

12                  (iii) the unbanked population in El  
13                  Salvador;

14                  (iv) the flow of remittances from the  
15                  United States to El Salvador;

16                  (v) El Salvador's relations with multi-  
17                  lateral financial institutions, such as the  
18                  International Monetary Fund and the  
19                  Word Bank;

20                  (vi) bilateral and international efforts  
21                  to combat transnational illicit activities;

22                  (vii) El Salvador's bilateral economic  
23                  and commercial relationship with the  
24                  United States and the potential for re-

1                   duced use by El Salvador of the United  
2                   States dollar; and

3                   (viii) existing United States sanctions  
4                   frameworks and the potential for the use  
5                   of cryptocurrency to circumvent such sanc-  
6                   tions.

7                   (3) A description of the internet infrastructure  
8                   of El Salvador and an assessment of—

9                   (A) the degree to which cryptocurrency is  
10                  used in El Salvador;

11                  (B) matters relating to chain of custody  
12                  and the potential for hacking and cybertheft of  
13                  cryptocurrency; and

14                  (C) access to transparent and affordable  
15                  internet and digital infrastructure among the  
16                  unbanked population of El Salvador.

17                  (c) PLAN TO MITIGATE RISKS TO UNITED STATES  
18                  FINANCIAL SYSTEM POSED BY ADOPTION OF  
19                  CRYPTOCURRENCY AS LEGAL TENDER IN CERTAIN  
20                  COUNTRIES.—

21                  (1) IN GENERAL.—Not later than 90 days after  
22                  the submittal of the report required by subsection  
23                  (a), the Secretary of State, in coordination with the  
24                  heads of other relevant Federal departments and  
25                  agencies, shall submit to the appropriate committees

1 of Congress a plan to mitigate any potential risk to  
2 the United States financial system posed by the  
3 adoption of a cryptocurrency as legal tender in—

4 (A) El Salvador; and

5 (B) any other country that uses the United  
6 States dollar as legal tender.

7 (2) IMPLEMENTATION.—Not later than 30 days  
8 after the date on which the plan is submitted under  
9 paragraph (1), the Secretary of State shall com-  
10 mence implementation of the plan.

11 (d) SUBSEQUENT REPORT.—Not later than 270 days  
12 after the submittal of the report required by subsection  
13 (a), the Secretary of State, in coordination with the heads  
14 of other relevant Federal departments and agencies, shall  
15 submit to the appropriate committees of Congress an up-  
16 dated version of such report, including a description of any  
17 significant development related to the risks to the United  
18 States financial system posed by the use of a  
19 cryptocurrency as legal tender in El Salvador.

20 (e) APPROPRIATE COMMITTEES OF CONGRESS DE-  
21 FINED.—In this section, the term “appropriate commit-  
22 tees of Congress” means—

23 (1) the Committee on Foreign Relations and  
24 the Committee on Banking, Housing, and Urban Af-  
25 fairs of the Senate; and

1           (2) the Committee on Foreign Affairs and the  
2       Committee on Financial Services of the House of  
3       Representatives.

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