

## **1AC---Transition**

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**We affirm resolved: The United States federal government should substantially increase its investment in domestic nuclear energy.**

**Our sole contention concerns an Energy Transition.**

**Collapse of the current energy economy is inevitable and quick:**

**Legal and geopolitical headwinds cause rapid price fluctuations, spurring cascading overreactions**

**Farrell et al. 23** (Nathaniel Farrell [Ph.D., Columbia University, Professor at Washington University St. Louis, written in collaboration with attorneys from the Climate Defense Fund in a letter penned to the Attorney General of the State of Missouri cosigned by a litany of WashU faculty and Missouri organizations available in the letter] (“Complaint to Attorney General Andrew Bailey, Climate Defense Fund,” 10-30-2023,

<https://climatedefenseproject.org/wp-content/uploads/2023/11/WashU-Complaint.pdf>)/Shwillett

The pandemic and Russian invasion further strained the industry’s traditional value thesis. Russia’s invasion of Ukraine caused short-term pressure in energy markets, resulting in sky-high commodity prices for fossil fuels in 2022. However, the invasion also hastened demand destruction for fossil fuels, with higher prices accelerating the shift toward renewables and low-carbon technologies and ultimately undermining the industry’s long-term interests.<sup>137</sup> For instance, dramatic price volatility has undermined future demand for liquified natural gas in Asian countries, seen as a growth market for the industry.<sup>138</sup> See-sawing fossil fuel commodity prices illustrate the erosion of the industry’s traditional value thesis. While fossil fuel investment was once predicated on the industry’s ability to produce reliable and steady returns, the industry now finds itself at the mercy of factors outside its control. “[H]oping for war, or relying on a global oil cartel to manipulate prices, is the opposite of a sustainable, low-risk business model. Any financial endeavor that depends on bloodshed and geopolitical machinations for its profits is, by its nature, a speculative, high-risk endeavor—a far cry from the blue-chip investment thesis that investors historically demanded from the oil and gas industry.”<sup>139</sup> Crucially, even the temporary increase in oil prices and subsequent record-breaking profits for the fossil fuel industry could not reverse the pattern of long-term financial decline. In 2023, broad stock market indices continue to underperform fossil-free variants on a ten-year basis (see discussion of index returns above). The market tumult instigated by Russia’s invasion of Ukraine did not close this gap. As markets adjust to the impact of the invasion of Ukraine, the industry finds itself exhibiting a familiar pattern. Throughout 2023, the sector has been at or near last place out of all components of the S&P 500.<sup>140</sup> In Q2 2023, the oil majors once again found themselves in deficit spending.<sup>141</sup> Annualized returns yielded by fossil fuel investments have lagged behind the S&P 500 in the last five years (2.67 percent annual return compared with 11.86 percent) and particularly in the last ten years (0.58 percent annual return compared with 10.5 percent).<sup>142</sup> To put that in perspective, projections show that \$100 invested in the broader stock market in 2013 would be worth about \$232 in early 2021, while that same \$100 would be worth just \$42 if invested in fossil fuel production.<sup>143</sup> Although fossil fuels posted market-leading gains in 2021 and 2022, this performance is an anomaly after ten years of poor returns. The cumulative effect of these returns is neatly captured in a comparison of broad stock market indexes, for example MSCI’s All Country World Index (ACWI) and a fossil-free version of the same index.<sup>144</sup> The fossil-free index consistently outperformed the full ACWI, with annualized gross returns of 9.53% for the ten years to August 31, 2023, compared to 9.12% for the full ACWI. The difference of 0.41 percentage points is significant because repeated outperformance leads to a large difference in total return. A hypothetical \$100 million investment in MSCI’s fossil-free index from Nov. 30, 2010, to Aug. 31, 2023, would have grown by nearly \$18 million more than the same amount invested in the standard ACWI index. The implication of this data is that broader portfolio diversification into fossil fuels has resulted not in value maximization but in value losses, and a prudent investor would investigate the factors underlying this phenomenon to evaluate continued holdings in fossil fuels. The fossil fuel industry has barely improved its overall weighting among sectors of the economy as measured by the Standard & Poors 500 index. The energy sector started 2021 at 2.3% of the total value in the index and currently stands at 4.4%.<sup>145</sup> The leading sectors of the economy comprise a far larger portion of the index: information technology (28%), healthcare (13%), financials (12.5%), and consumer discretionary (10.6%). These weights represent investors’ expectations about which sectors represent the economy’s long-term profit centers. In 2021, in the United States, forty percent of electricity from the electric power sector was from non-fossil fuel-based sources.<sup>146</sup> This was in part due to an increased reliance on wind and solar power, which overtook nuclear power in 2021. A 2022 study from Ipsos revealed that consumer demand is shifting away from fossil fuels in favor of renewables: eighty-four percent of those surveyed globally and seventyfive percent of those surveyed in the U.S. feel it is important for their country to shift to climate-friendly energy sources in the next

five years.<sup>147</sup> In 2023, energy stocks have once again begun to fall, indicating the volatility of the fossil fuel industry. Through the start of August 2023, energy stocks lost 1.3 percent in 2023, while the broader stock market had an increase of 17.2 percent.<sup>148</sup> The International Energy Agency has determined that, under current scenarios, we cannot develop new oil or gas fields besides those already producing oil or under development.<sup>149</sup> Looking forward, fossil fuel companies face significant investment risks. Nearly all major financial regulatory bodies have noted that climate change and the energy transition create material financial risks for the global economy. The Securities and Exchange Commission is currently preparing disclosure rules to help investors better navigate climate risk. One commissioner recently noted that, “[w]ith climate change, we have ample, well-documented warning of potentially vast and complex impacts to financial markets. . . . Indeed, we have more than just warning as many of those risks have already materialized. Climate change thus poses a pressing and urgent risk — for investors, companies, capital markets, and the economy.”<sup>150</sup> The Federal Reserve Board noted in 2021 that “[c]limate change poses significant challenges for the global economy and financial system, with implications for the structure of economic activity, the safety and soundness of financial institutions and the stability of the financial sector more broadly.”<sup>151</sup> In its 2020 financial stability report, the Federal Reserve reported that “climate change, which increases the likelihood of dislocations and disruptions in the economy, is likely to increase financial shocks and financial system vulnerabilities that could further amplify these shocks.”<sup>152</sup> In a 2020 report, the Commodity Futures Trading Commission warned that “[c]limate change poses a major risk to the stability of the U.S. financial system and to its ability to sustain the American economy.”<sup>153</sup> According to a 2019 study by the Mercer consulting firm, investment portfolios will be greatly affected by future global warming. If warming is held to two degrees Celsius — the target set by the 2015 Paris Agreement and one which will still result in widespread harm — the global economy will suffer significant damage from climate change while also transitioning to a renewable energy base. In this scenario, according to the study, portfolio assets in the coal industry will suffer cumulative impacts of 58.9 percentage points by 2030 and 100 percentage points by 2050, while assets in oil and gas will suffer cumulative impacts of 42.1 and 95.1 percentage points, respectively.<sup>154</sup> Other studies have concluded that major energy companies that continue to rely on fossil fuels will lose between thirty and sixty percent of their value.<sup>155</sup> Many fossil fuel assets “are likely to become ‘unburnable’ or stranded” as a result of the clean energy transition.<sup>156</sup> Stranded assets are expected to add up to USD \$1 trillion globally under a two-degrees-Celsius warming scenario.<sup>157</sup> **Fossil fuel investments can be unstable, as losses due to stranded assets can “cascade” back to their ultimate owners.**<sup>158</sup> If anticipated losses in the United States are summed “along the ownership chain,” “an upper bound of \$681 billion in potential losses could affect financial companies.”<sup>159</sup> **Despite the risk of stranding, financial markets and fossil fuel companies have continued to invest in fossil fuel assets: fossil fuel reserves owned by publicly traded companies increased** from 700 gigatons of CO<sub>2</sub> in 2011 to 1,060 gigatons in 2022. The Carbon Tracker Project, a nonprofit think tank, warns that **this could make the ultimate financial fallout worse.**<sup>160</sup> Referencing potential losses from stranded assets, The Carbon Tracker initiative concluded that “potential losses for investors [are] clearly **a function of how much of this risk is already priced into market valuation of fossil fuels companies** — it is up to individual institutions to assess how the transition will pan out, and their risk exposure as a result.”<sup>161</sup> A 2022 study from academic economists found that pensions and other **institutional investors are disproportionately on the hook for stranded assets:** “We calculate that global **stranded assets** as present value of future lost profits in the upstream oil and gas sector **exceed US\$1 trillion under plausible changes in** expectations about the effects of **climate policy.** . . . **Most of the market risk falls on private investors,** overwhelmingly in OECD countries, **including substantial exposure through pension funds and financial markets.**”<sup>162</sup> **Investment in the fossil fuel sector is now unacceptably risky thanks to price volatility, the rise of renewable energy sources, government climate regulations, and other factors** that leave the industry ill-prepared to manage shareholder value in the years to come. The traditional value thesis that justified investment in the sector — based on the assumptions that demand for oil, gas, and coal will continue to grow and that companies’ extensive untapped reserves will ensure future profits — is no longer tenable.<sup>163</sup> **There are several structural headwinds facing the industry:** Transition and competitive risk: **As the economy decarbonizes, global demand for oil, gas, and coal will fall.** Meanwhile, **competitive pressure from green technologies is crowding out fossil fuels** in the electricity and transportation sectors, which have traditionally been the primary customers for fossil fuel companies.<sup>164</sup> Physical risk: Much of **the oil industry’s physical assets lie in flood-prone areas.** As sea levels rise and severe weather grows more frequent, **climate chaos could hinder** the ability to access **these assets.**<sup>165</sup> Asset risk: Meeting Paris Agreement goals will require keeping vast swaths of proven reserves in the ground. When a company’s valuation is rooted in assumptions that this extraction will take place, the collision between market assumptions and reality becomes a source of financial instability. A similar story is true for the pipelines and other infrastructure supporting the fossil fuel economy: changing market conditions may force the early retirement of some infrastructure, creating losses for investors betting on their continued operation.<sup>166</sup> Legal risk: **The fossil fuel industry faces serious legal challenges,** including claims that it **misled investors** and the public about climate change, **that it is tortiously liable for climate damages, and that its business operations violate environmental protection laws** and emissions reduction commitments. **With many of these cases moving forward, the industry could find itself**

facing significant legal exposure. A report from the law firm Clyde & Co LLP concludes that “[o]il majors are currently facing threatened or pending litigation on a number of fronts and across a number of jurisdictions. Their liability insurers and reinsurers will undoubtedly be watching these cases with keen interest . . . Companies in a number of sectors may find themselves exposed not just to damages claims for climate change, but also the cost of defending litigation, the reputational harm of being associated with such litigation and the consequential impacts on operations and value.”<sup>167</sup> Since the Clyde & Co report, there have been sixty-six global climate suits against corporations worldwide.<sup>168</sup> In *Milieudefensie et al.v. Royal Dutch Shell* (2022), The Hague District court ruled Shell had a duty to comply with the Paris Climate Agreement, and subsequently ordered the company “to reduce CO2 emissions associated with its products by 45 per cent from 2019 levels by 2030.”<sup>169</sup> Regulatory risk: The fossil fuel industry faces a patchwork of policy responses from the world’s countries that cumulatively pose significant risks to its business model. Regulatory approvals of infrastructure projects are no longer certain, economic taxonomies that define categories of “clean” and “dirty” investments threaten to realign investment capital away from the industry, electric utilities face regulatory obligations to increase the use of renewable energy, and end-use regulations like bans on single-use plastics threaten to decrease demand for petrochemical products.<sup>170</sup> Geopolitical risk: As discussed above, the industry’s profitability has become reliant on a factor largely outside its control: the commodity price of fossil fuels. As nation states deploy oil and gas as a tool of political leverage in global power bloc alignments, market volatility is likely to intensify, putting long-term capital plans and existing contractual arrangements at risk.<sup>171</sup> Fossil fuel companies seem to be doing little to mitigate these risks, with “fossil fuel companies [having] refused to meaningfully participate in the necessary energy transition. As a result, they are structurally unprepared for the low-carbon future.”<sup>172</sup> In other words, “[t]he energy sector has gone from a reliably consistent, stable, blue-chip contributor to institutional investment funds to a high-risk set of companies and national governments with a speculative investment rationale and a negative long-term financial outlook. The business model no longer works. Based on this history, investors should carefully consider whether their interests and the industry’s interests still align.”<sup>173</sup> From a financial perspective alone, “investors should move away from fossil fuels because the coal, oil and gas sectors are confronted with competitive pressures that they are illprepared to navigate.”<sup>174</sup>

## The current trajectory doesn’t stop warming

**Ahmed 23**, (Nafeez Ahmed [D.Phil., International Relations, Sussex University, Director of the Futures Lab at Unitas Communications.], “America’s Fossil Fuel Economy is Heading for Collapse – It Signals the End of the Oil Age,” Resilience, 3-29-2023, <https://www.resilience.org/stories/2023-03-29/americas-fossil-fuel-economy-is-heading-for-collapse-it-signals-the-end-of-the-oil-age/>///Shwillett

All this implies that we are sleepwalking into a global energy crisis that will, without accelerating the clean transformation of the energy system, create severe economic and financial consequences by undercutting the fundamental energetic basis of global economic flows. This will compound accumulated vulnerabilities in the banking system linked to unsustainable forms of debt. The reverberations and bailouts seen in the cases of the Silicon Valley Bank, Credit Suisse and others are merely the opening cracks, that will become widening fissures in the absence of root-and-branch economic restructuring linked to the rapid development of a new energy system. While that new system is still emerging, it is perhaps unavoidable that we will hit a number of bottlenecks. The danger is that instead of using these bottlenecks to restructure and adapt positively, we may end up regressing, with a loss of capital and energy that forestalls the full potential of transformation. The window for action is extremely short: we need to act within this decade. Along the way, we need to be aware of the major trends which are likely to emerge as a result of the end of the US shale boom: 1. The illusion of cheap oil is evaporating While we may still see fluctuating prices, it is becoming clearer that the glut of cheap oil this last decade was not a permanent feature of the energy system, but a temporary symptom of highly specific circumstances as the energy system moves deeper into a state of increasing inputs and diminishing returns. The immediate impact of the peak and plateau of US shale will be sustained high oil prices. 2. The near-term beneficiaries of this will be Gulf oil and gas producers They currently appear to be the only fossil fuel energy suppliers with sufficient capacity to maintain production. They will therefore not only begin to dominate market share, they will also of course continue to reap higher profits from this more advantageous market position amidst high oil prices. 3. Some capital will move into OPEC for safety, but this is a mirage Just as this last decade created the illusion of fossil fuel abundance due to the US shale boom, we may see that OPEC’s near-term ability to ramp up spare capacity as shale production declines perpetuates this illusion. We can expect to see lots of bullish statements from Gulf oil producers vindicating grand plans to expand their oil and gas production. Capital will move rapidly into OPEC countries, seen as a last safe space for investors looking for stability and growth. However, OPEC producers will also begin experiencing their twilight very shortly after the decline of US shale, which means that investors will begin to make serious losses as a result far sooner than they imagine. 4. Oil prices will

fluctuate within a higher range as US shale peaks. While we can expect significant oil price volatility due to the recessionary impact of high oil prices which would lower demand and therefore allow prices to drop, as we move further into the era of plateau and decline across US and OPEC production, the overall decline in supply is likely to lead oil price fluctuations to narrow within a far higher range which will become a 'new normal' as long as oil demand remains high. This may also incentivise near-term conviction in the idea that new oil and gas investments are economical. That would be a colossal mistake, though, as we will see below due to coming reductions in oil demand in the latter half of this decade that will ameliorate high prices and make fossil fuel enterprises increasingly unprofitable.

5. We can expect heightened political polarisation. Incumbent industry ideology will likely blind many energy actors from recognising the writing on the wall – which explains the regressive self-defeating actions of the Biden administration in committing to Arctic drilling. This is like betting on the losing horse after being told it's about to be overtaken by cars. It illustrates the power of America's oil lobbies in their last ditch desperate attempt to stay alive on the back of taxpayer subsidies – flying in the face of hard economic realities (a few years ago I broke the story of the British military study which concluded that Arctic drilling was pointless for economic reasons because the costs are so high and returns so low as to make it commercially infeasible). That in turn suggests the political battleground between fossil fuel lobbies and clean energy advocates will become more fraught as the incumbency seeks to double-down in demanding more government subsidies. Millions of jobs will be at risk as the US shale industry declines, and this could create further negative economic and cultural consequences as the US returns to net import status.

6. Clean energy transformation will be critical to stabilise the global economy and restore prosperity. The only viable pathway through this crisis will be to accelerate the clean energy transformation focused on the deployment of exponentially improving technologies which are already scaling because they are cost-competitive with fossil fuels – namely, solar, wind and batteries. This will lay the groundwork for other potential applications such as e-fuels or green ammonia from green hydrogen. This transformation is already underway, and provides the opportunity for the US and others to produce larger quantities of energy at a fraction of the costs of fossil fuels. In Rethinking Climate Change, a RethinkX report for which I was contributing editor, we found that even in the absence of appropriate policy-decisions and major institutional barriers, economic factors will inevitably drive incumbent industries to collapse by 2040 as they are replaced by new solar, wind and battery systems. Unfortunately, while this is far faster than conventional analysts acknowledge, this is not fast enough to avoid dangerous climate change.

7. Oil demand is going to haemorrhage, because the clean energy transformation is now unstoppable. The data examined by RethinkX implies that oil demand is likely to peak far earlier than incumbent energy agencies predict, and decline far more rapidly following the peak. The RethinkX report suggests that oil demand will likely peak sometime between 2025 and 2030, followed by an escalating drop out to 2040. It's critical to recognise that the economic drivers of this approaching decline in oil demand are not confined to disruptive energy technologies, but include the disruption of the transport and food systems by electric vehicles, autonomous electric vehicles, precision fermentation and cellular agriculture. This also shines a light on the knife-edge civilisation is moving into this decade: as the incumbent energy industry declines, bringing with it the economy, there is a risk that it derails the economic factors currently driving the exponential adoption of clean energy technologies. Which means that we need to accelerate adoption this decade.

8. High volatile oil prices will be followed by crashing oil prices once demand peaks and declines. In the late 2020s, then, we will likely see oil demand begin to peak. This will be exacerbated by the fact that the global oil industry is going to become economically unsustainable by around 2030, when it will begin consuming a quarter of its own energy just to keep pumping out more oil. Even the Journal of Petroleum Technology published by the Society of Petroleum Engineers is taking this prospect seriously. As oil demand declines, oil prices will also decline. At this point, assuming the accuracy of the latest EROI studies, the collapse of the global industry will begin to accelerate because once prices go below a certain point and with EROI levels already unsustainable, the industry will simply become impossible to sustain economically. What to do? A big question that emerges here, of course, is how to accelerate the transformation. The main task is simple: we need to raise awareness of the fact that the end of the Oil Age is fast approaching and will arrive within the next two decades. This inevitable arrival will not in itself mean that we avoid dangerous climate change. But it will mean that oil and gas assets are stranded – they have been vastly overvalued and therefore investments in them will never incur the projected returns, resulting in trillions of dollars of losses. This is not simply due to the prospect of climate policy action, but the reality of unfolding technological disruptions of energy, transport and food, and the internal EROI dynamics within the industry itself. But while the immediate implications of this for conventional investments in incumbent industries are dire, the wider implications are mind-blowing. It means that the most lucrative areas of new investments where the highest potential for returns can be found will ultimately not be in the dying fossil fuel industries but in exponentially improving technologies which are on track to transform our societies for the better.

It outweighs on timeframe and probability and is systematically underestimated

**Granoff '23** (Ilmi Granoff [Partner at the strategic advisory firm Climate Technology Group, senior fellow at the Sabin Center for Climate Change Law, member of the Climate-related Financial Risk Advisory Committee of the Financial Stability Oversight Council at the US Department of the Treasury.], "The Tragedy on the Financial Horizon is Closer Than You Think," Columbia Climate School Sabin Center for Climate Change Law, 5-4-2023,

<https://blogs.law.columbia.edu/climatechange/2023/05/04/the-tragedy-on-the-financial-horizon-is-closer-than-you-think/>///Shwillett

In September 2015, then Bank of England Governor Mark Carney gave a landmark speech on the "Tragedy of the Horizon." The concept was simple: climate change creates tremendous risk for financial markets, but these mounting risks are ignored by investors due to the market's tendency towards myopia. The speech marked a significant turning point in finance: the starting gun in the race to internalize climate-related financial risks. Eight years later, the "tragedy of the horizon" has become a central concept of much climate risk discourse. Efforts to incorporate climate risk through activities like scenario analysis and target-setting have tended to focus on long-term time horizons, focusing on emissions trajectories and climate impacts that resolve later in the century. But the horizon most relevant to the markets is much nearer. Climate risks like abrupt responses to policy and consumer demands – or the now-inevitable early shockwaves of physical climate impacts – are far more relevant to the economics of business decisions today than what happens in 2050. Capital decisions made now create and maintain real assets that will exist in a vastly different world a decade hence. Despite the progress made since 2015 to prepare companies for climate risks, the corporate decisions are underpinned by economic and financial assumptions that still poorly reflect both predictable physical risks and the zero-carbon transition. Under efficient markets theory, the medium term is reflected in asset prices and company valuations, but in practice it is not. Consistent with the core recommendation of this blog, the Federal Reserve should be praised for focusing its recent transition risk scenario exercise on a 10-year time horizon. But the actual scenarios employed in the risk oversight project, borrowed from the Network of Central Banks and Supervisors for Greening the Financial System (NGFS), are not appropriate for illuminating this decade-long period. The scenarios approach the transition through stylized GHG concentration reductions over time. They are not tied to any particular policies, even existing and predictable ones. Efforts must shift to helping regulators and financial actors appreciate "medium-term" climate risks. In particular, the economic assumptions embedded in firms' current capital plans and financials must be scrutinized and updated for the transition that is now indisputably underway. Getting markets to look out Two years after Carney's speech the Taskforce on Climate-Related Financial Disclosure (TCFD) developed the now widely adopted recommendations for the analysis, management, and disclosure of climate-related financial risks. While introduced as a market-led and voluntary framework, the TCFD's recommendations have served as a framework for many financial regulators around the globe as they work to upgrade climate risk oversight and disclosure rules. Chief among the TCFD's recommendations to overcome one aspect of the tragedy of the horizon—paralysis in the face of uncertainty—firms are encouraged to use scenario analysis. The TCFD's initial discussion encouraged firms simply to develop narratives of different possible futures and their business implications – scenario analysis at its most basic level. Discussion of climate-related scenario analysis has evolved to imply the application of complex, data-intensive climate economic modeling (modeling of climate-related economic change rather than modeling solely of the behavior of greenhouse gases or their effect on natural systems) that allows for more information-rich quantitative analysis to accompany those narratives. For example, the NGFS-commissioned integrated assessment model scenarios are used for financial supervision and have also been widely adopted by non-financial firms for their own analysis of climate risks and opportunities. How far the horizon? Transformative as it was, Carney's metaphor left out a key detail for firms seeking to navigate the rough seas of climate disruption: how far out is the horizon? A natural answer emerged from the climate science and policy communities. Global mean temperature change caused by rising atmospheric GHG levels is conventionally measured out to 2100. There is already a tremendous amount of modeling to develop stylized emissions scenarios as they resolve over the course of this century as a guide to policy-makers on both the transition and physical impacts of climate change. For example, efforts to stabilize atmospheric GHGs have converged on a global mean temperature threshold of 1.5°C by 2100 as an optimal societal goal. Thus, so it seemed, transition risk could be captured by working backward from achieving this end-of-century outcome and understanding how firms fair if society were to emulate modeled outputs. For example, a 1.5°C change by 2100 also implies net zero carbon dioxide emissions by 2050 leading to somewhat nearer-term implications. It has been natural to assume that these time horizons were the most important ones to draw into financial decision-making. This assumption is mistaken. It is, of course, terrifyingly probable that extreme climate-related impacts and potential tipping points loom in the second half of this century (and over that horizon, into the next century), but some extreme climate-related impacts are already evident.



Tangible-yet-neglected financial risks are beginning to accumulate, right now, and in the near future. These nearer-term risks are increasingly priceable by the market, and yet not being priced.

## **Disorderly transition causes global nuclear war and magnifies every existential risk**

**Anderson-Samways '21** (Bill Anderson-Samways [MPhil student in Anthropocene Studies at Cambridge University.], "Limits to the Market, Limits to the International Order: Climate Change, Nationalism, and Existential Risk," Cambridge Journal of Political Affairs, 4-11-2021, <https://web.archive.org/web/20210411190117/https://www.cambridgepoliticalaffairs.co.uk/issue-01/limits-to-market>)/Shwillet

Since the Club of Rome first published *The Limits to Growth* – now the best-selling environmental work of all time – in 1972, the debate on 'limits' has expanded considerably. Indeed, the debate now ranges across notions not only of environmental overshoot and collapse, but of social limits to growth, 'green growth' and 'degrowth' (Jackson and Webster 2016, 17-18,13-14). However, this literature – and indeed the discipline of environmental political economy in general – has been slow to recognize the emerging reality, particularly visible within the past five years, of rising economic and political nationalism, which threatens to render the cosmopolitan and globally-minded solutions advocated by most environmentalist authors completely unviable.<sup>[1]</sup> In this essay I argue that both this resurgent nationalism and our most pressing environmental problem, climate change, have their common origins in particular limits to growth which are similar in nature. The article posits that understanding these limits is particularly urgent, as their interaction may come to represent a major source of existential risk – denoting risks which might 'cause the extinction of Earth-originating intelligent life or... reduce its quality of life... permanently and drastically' (Bostrom and Ćirković 2011, 4). My argument is not so much that climate change and nationalism are in themselves existential risks, but rather that they act as drivers of international instability, which in turn severely increases existential risks such as nuclear conflict (Centre for the Study of Existential Risk n.d.; Benedict 2018, 49). Whereas the Club of Rome focused on absolute limits to growth, such as declining absolute levels of resources, the most important limits at play in the intersection between climate change and nationalism are 'relative' – that is, they are dependent both upon particular political values and upon relative rates of growth. This is another way of saying that the limits to growth are actually somewhat 'elastic'. I define 'limits to growth' fairly liberally – referring to limits to the growth not just of Gross Domestic Product (GDP), but of any particular form of human activity. My contention is that climate change and nationalism both arise from limits to the 'free' market. The free market's historic failure to internalise the cost of carbon emissions means that, due to the rapidity at which we now have to cut emissions in order to meet our climate change targets, the future growth rate of the world economy is likely to be zero or less. I posit that this will exacerbate pre-existing nationalist competition arising from already-declining relative growth rates in the Global North when compared to countries like China, making such competition even more of a zero-sum game and thereby contributing to increasing international instability which fuels existential risks such as nuclear war. In the free market economies of the Global North, declining growth rates lead to financial crisis and inequality which aggravate the above-mentioned risks by fuelling nationalist sentiment amongst ordinary people. The blind adherence to free market economics in the Global North has also led to a high rate of growth of migration, which is another key factor contributing to the rise of nationalist sentiment, and one that climate change will once again exacerbate. I therefore contend that climate change and nationalism may come to interact with one another in a series of devastating feedback loops, with potentially catastrophic consequences. To break this cycle, liberal-minded political actors must abandon certain economic means – such as the expansion of the 'free' market, 'free' migration and Gross Domestic Product at all costs – the consequences of which ultimately undermine the very values of freedom and equality which they claim to support. Economic means must instead be embedded in the broader social, cultural and physical environment. My argument draws upon the work of Karl Polanyi, but goes beyond his position by suggesting that the nation-state alone may be inadequate as a site of 'embedding', given the potentially terrifying consequences of nationalism which this article attempts to draw out.

Climate change: limits to the market In the original Club of Rome report we can identify two conceptions of limits. A first category involves limits which are inherent to the activity itself, such as with the consumption of finite resources – they just ‘run out’. Such limits ‘could be avoided’ (Blanchard 2015, 105), at least in the near-term, for instance through the creation of resource substitutes or through efficiency improvements, both of which are in theory deliverable through the market mechanism (Milanovic 2019, 200). A second category, however, involves limits relating to the unintended consequences of an activity, such as with pollution. These limits present much more of a problem for defenders of the free market. Unlike with resource scarcity, markets do not automatically ‘price in’ pollution – in economists’ terms, it is an ‘externality’. This lack of an ‘equilibrating mechanism’ makes the transgression of such limits much more likely. The most important example of this is rising carbon emissions. Markets are particularly unable to respond to the problem of carbon emissions because its major consequences, climate change and ocean acidification, are far removed in time, and often space (Kareiva and Carranza 2018, 44). Carbon emissions therefore represent in some respects the limits of the ‘free’ market, understood in ‘soft’ Polanyian terms as the ultimately utopian ideal of the ‘self-regulating’ or ‘laissez-faire’ market and the economic policies which come with this (Carton 2014, 1004-1005). The fact that the price mechanism cannot value environmental degradation also means that GDP cannot either, and so GDP may grow even as degradation increases (Randers 2012, 75). Herman Daly, the key proponent of the ‘steady-state’ economy, argues that the main problem today is that ‘the growth that continues is now uneconomic; it costs more than it is worth at the margin’ (Randers 2012, 73). However, the poor empirical connection between GDP and environmental impact also means that the former is not by necessity correlated with the latter – it is theoretically possible for GDP to ‘decouple’ from carbon emissions (Hickel and Kallis 2019, 13-14). It is therefore not very instructive to begin with a focus on GDP. Instead, we should start by looking at our targets for cutting carbon emissions – which are necessarily determined by what we value and do not wish to see destroyed – and then see whether GDP growth is empirically possible given these targets. We should not therefore regard GDP as an inherently limiting factor, but rather as a dependent variable which may or may not be limited by our ‘ends’ – in other words, our values. I thus follow Jeroen van den Bergh in adopting an ‘a-growth’ perspective with respect to GDP and environmental impact (Schor and Jorgenson 2019, 325). However, the empirical data suggests that future GDP growth will probably be limited by our emissions targets. This is due to the extremely high rates at which, given our past inaction, we now need to cut emissions in order to stay inside our carbon budgets to avoid 1.5-2°C of global warming relative to preindustrial levels (Hickel and Kallis 2019, 12). Even Robert Pollin, who is committed to a ‘Green New Deal’ as a driver of economic growth, now admits that based on its latest findings ‘[the International Panel on Climate Change] now concludes that limiting the global mean temperature increase to 1.5°C will require ... that the net increase in global clean energy investments will need to average 2–2.5 percent of global GDP per year between now and 2050’, a higher rate than he originally stated (Pollin 2019, 330). However, this would effectively mean a zero-growth scenario because ‘if these costs really represented an annual hit of around 2–3 per cent of GDP [per annum] they would essentially already wipe out [global] growth’, which is projected to stand at around this level in the near future (Jackson 2009, 83-84). Existing empirical models bolster this. Except under unrealistically optimistic technological scenarios, aggregate global GDP growth much above 0% per annum is probably not possible given the rate of emissions-cutting now necessary (Hickel and Kallis 2019, 7, 11). Given that growth is still absolutely necessary in the Global South if it is to avoid the catastrophic effects of climate change, this situation of zero global growth may well necessitate some ‘degrowth’ on the part of the Global North (Schor and Jorgenson 2019, 325). This kind of zero-sum redistribution from Global North to South is unlikely to be popular in the North. Consequently, this zero global growth is likely to intensify nationalist conflicts that already exist regardless of climate change, for reasons that I outline in the next section. Climate change and nationalism: limits to the international order Although I have argued in favour of being ‘agnostic’ about GDP growth in itself, and against regarding it as an inherent driver of environmental degradation, GDP still matters enormously according to certain economic-nationalist values. This is because states still believe in GDP growth as a metric of their power – and not without reason, for ‘economic strength is critical for the industrial militarisation that helps ensure geopolitical dominance’ (Seaton 2019, 128). I thus take competition for economic growth as a key element of great power competition (O’Brien and Williams 2013, 9-10). This helps to explain the contemporary rise in nationalism across the world. Because of the relative maturity of their economies, countries in the Global North are currently experiencing relatively low rates of GDP growth compared to industrialising nations in the Global South, particularly China (Milanovic 2019, 234-5). Indeed, the Global North may experience even lower growth rates in the future than currently predicted because of ‘declining populations and a shrinking workforce’ increasingly employed ‘in services and care ... which are harder to make more efficient’ (Randers 2012, 71-2). This resonates with the idea of a ‘secular stagnation’ of economic growth rates in the Global North, driven by declining productivity growth (Jackson and Webster 2016, 15-16). All of this means that the balance of political-economic power is shifting south-eastwards, away from the United States and towards China, fuelling the potential for conflict between the two. This conflict is not merely one of economics, but of economic models, much as the conflict between the US and former Soviet Union was – although today the conflict is between different forms of capitalism, rather than between capitalism and communism. Branko Milanovic argues that the Chinese model represents a form of ‘political capitalism’, based on the arbitrary application of the rule of law in the service of state power. This represents a threat to Western ‘meritocratic capitalist’ states – that is, those based on the rule of law – principally ‘because of the high growth rates that it seems to promise’ relative to their own (Milanovic 2019, 11). Of course, the ultimate economic aims of the United

States and China are the same; each country desires higher levels of GDP than the other as a means to national power. Nonetheless, the difference in economic models between the two countries makes the competition over relative growth rates something of a more fundamental conflict. As such, the challenge to the existing international order posed by limits to the relative growth rate in the Global North is considerable. Climate change could exacerbate this, with volatile weather conditions further dampening productivity growth in the Global North (Randers 2012, 72). Declining growth rates will also hamper attempts to combat climate change. Joel Wainwright and Geoff Mann point to the emergence of an insular, nationalist 'Climate Behemoth' which stands in opposition to 'Climate Leviathan' – that is, international regulation as part of the liberal world order – exemplified by the Paris Climate Accords (Wainwright and Mann 2018, 52 and 40). They agree that the rise of China is a key factor driving both this conflict and geopolitical instability in general (Wainwright and Mann 2018, 123-126). The Trump administration's withdrawal from the Paris agreement on the basis that it gives China an economic advantage over the United States illustrates this well (Farand 2019). This economic-nationalist perspective leads to a classic collective action problem, similar to the limitations of the market. In particular, as respect for international rules declines, states become stuck in a logic of zero-sum competition for political-economic power, resulting in environmental catastrophe which is ultimately detrimental to all. Indeed, the original Limits to Growth report emphasised that states 'retreating into isolationism and attempting self-sufficiency' in the face of environmental crises would merely exacerbate such crises, and lead to 'contagious social disintegration' due to the interconnectedness of the world-system (Meadows et al. 1972, 189). This increase in international instability heightens nuclear risk. In 2017, the Bulletin of the Atomic Scientists moved their famed Doomsday Clock – which refers to the proximity of humanity to existential annihilation – forward to two and a half minutes to midnight, citing not only climate change but the ascent of nationalism across the world, and Trump's attitude towards nuclear weapons in particular (Lallensack 2017). Nationalism is indeed driving growth in nuclear acquisitiveness and risk, partly because the above-mentioned disembedding of states from international rules as rapid shifts in the balance of power decrease trust and heighten 'the danger of miscommunication and miscalculation' (Benedict 2018, 49; World Economic Forum 2018). Although by no means necessarily a precursor to a nuclear arms race, it is worrying that at the time of writing tensions between the United States and China appear to be morphing from a trade war over economic power to a more fundamental conflict over the two countries' differing models – a highly dangerous situation for two nuclear powers, especially when we recall that a similar type of conflict was the foundation of the Cold War (Financial Times Editorial Board 2020). Thus the global instability caused by nationalism, which climate change will only exacerbate, greatly amplifies the existential risks posed by weapons of mass destruction.[2] More limits to the market: domestic drivers of nationalism However, there is nothing 'natural' or inevitable about interstate competition as a response to declining relative growth rates in the Global North. If the prevailing domestic mood in the Global North was more cosmopolitan and egalitarian, then the rise of China, for instance, would not necessarily be viewed as a problem. Here I suggest that particular limits to growth, arising principally from processes of globalisation, are of enormous importance for understanding the rise of nationalist sentiment on the level of the agent. Firstly, certain limits asserted themselves strongly during the financial crisis of 2008. Many scholars regard the crisis as a key driver of nationalism due to the stagnation and anxiety it caused amongst large demographics in the Global North (Hopkin 2017, 476; Tooze 2018, 576-577). The crisis occurred because elites in the Global North sought to compensate for the pressures of declining productivity gains on economic growth by enabling the massive expansion of household credit and therefore debt (Fulcher 2015, 113-114; Streeck 2016, 62). To use Polanyi's phrase, this represented an 'excessive commodification' of money, turning apparently 'limitless suppl[ies...] of cheap credit into ever more sophisticated financial "products"' which were then sold on by the banks, fuelling 'a real-estate bubble of a size unimaginable at the time' (Streeck 2016, 62). Unfortunately, this bore almost no relationship to actual productivity growth, which remained stagnant (Ryan-Collins, Lloyd and Macfarlane 2017, 173). Households' debt-to-income ratios therefore grew rapidly. This meant that, when the bubble burst, sub-prime, meaning poorer, mortgage borrowers could not afford to pay their debts, leading to a generalized contagion in the financial system (Fulcher 2015, 113-117). Therefore limited productivity increases led to the expansion of credit as an alternative means of generating growth, but the latter was ironically also limited by the former, causing financial crisis and the concomitant rise of nationalism. Limits to the relative growth rate in the Global North are also leading to high levels of inequality. This can be understood through Thomas Piketty's famous formulation that inequality increases when the rate of return on capital, which is currently relatively high, exceeds the rate of growth in income or output, which is currently relatively low (Piketty 2014, 25). Herman Daly believes that we are currently experiencing a 'dystopian' steady-state economy, where both growth and levels of redistribution are insufficiently high to counteract the rise in inequality (Daly and Kunkel 2018, 98). Low growth also makes redistribution appear more of a zero-sum conflict, meaning that achieving it is more difficult (Randers 2012, 72). Over time, however, increasing inequality exacerbates social tensions, which 'tend to morph into populism or nativism' as elites 'attempt to placate the "losers" of globalization' through targeting migrants, who are often poorly assimilated into the societies of the Global North in part due to income inequality between themselves and the 'native' population (Randers 2012, 72; Milanovic 2016, 191, 197, 206). Limited economic growth in the Global North therefore increases inequality, reactions to which frequently take on a nationalist hue. Migrants are not only targeted due to economic inequality, however. Rapid cultural change, caused by high rates of growth of migration, is also driving nationalism in the Global North. This is a contentious point and so merits elaboration. It is clear that people often experience the processes of uncontrolled growth and change that characterize modern economies as extremely disruptive – and this includes the relative cultural changes that come with migration (Weisskopf 1965, 85; Polanyi 1957, 33; Milanovic 2019, 140). One contemporary example is that support for Brexit 'was strongest in

communities that had experienced higher rates of ethnic change in immediate years prior to the 2016 vote' on the United Kingdom's membership of the European Union (Goodwin and Milazzo 2017, 452). This 'contained a strong cultural component, especially among older voters who are less threatened by the labour market consequences of migration', which is something that resonates with Polanyi's focus on the 'broader social upheavals to "habitation" (place and community) [as] a major source of the distress wrought by labour commodification' (Hopkin 2017, 471). This reinforces the idea that 'limits to growth' refer not simply to GDP growth and narrowly-defined 'physical' constraints such as climate change, but to the disruptions that the free market causes to people's 'environment' in a broader sense. In this respect free migration represents the 'limits to market expansion' (Streeck 2016, 61) just as much as climate change, financial crisis or inequality. Some may object that migration does not truly constitute a limit for two reasons. Firstly – and this is a crucial point – the rate of growth of migration matters much more than the absolute level. This is because the cultural differences caused by large inflows of migrants will not be as noticeable in a community which is already home to many migrants, as in one where the absolute level is lower yet where the number has doubled in a short time (Goodwin and Milazzo 2017, 452). This is an important qualifier because it means that many communities with high levels of anti-migrant sentiment actually contain relatively low overall numbers of migrants (Goodwin and Milazzo 2017, 451-3). Moreover, the rate of growth of migration is only one factor amongst the broader free market ramifications driving nationalism, and others may indeed act as a multiplier of its impact (Milanovic 2016, 204; Goodwin and Milazzo 2017, 459). Recognition of all this does not make migration less of a limit to growth, however. This is because the rate of growth of migration in these communities was indeed high, rather than being an instance of 'false consciousness' whipped up by the media, and many other factors commonly regarded as limits – such as carbon emissions – also depend on the relative rates of change in different variables. The second potential criticism is that high rates of international migration only represent a 'major source of future conflict' due to people's perception of migration, which is in principal adjustable, rather than its actual effects. Indeed, wealthy countries possess ample capacity to support higher levels of migration in terms of their levels of wealth and welfare, and migrants contribute strongly to both (Merritt 1995, 416, 420-421). But this does not make the situation any less difficult, for it is clear that there are limits to the rate at which we will be able to change people's worldviews, and we must accept that such constraints exist rather than basing our conclusions about the optimal rate of migration on what we would ideally like people to accept in the present (Goodwin and Milazzo 2017, 462; Milanovic 2019, 145). This does not mean that adjusting anti-immigrant worldviews is not possible or desirable – I would maintain that it most certainly is – but simply that it will take time for such an adjustment to occur, and that a managed rate of growth of migration will therefore be key in facilitating this adjustment. Thus, the point is not to give up on liberal values, but to preserve and extend them. Indeed, countries which manage the rate of growth of migration are actually more tolerant of migrants – whereas, as Polanyi would have recognized, relying on ultimately utopian liberal means such as freedom of movement has the unintended consequence of ethnic nationalism which destroys liberal values (Economist 2019, 16; Polanyi 1957, 254-255). Climate change is likely to exacerbate the tensions already surrounding migration. The International Panel on Climate Change recently found that 2°C of warming beyond preindustrial levels would lead to 'mass migration from the regions most affected by climate change' (Ocasio-Cortez 2019, 2). The reaction in Europe to refugees fleeing recent conflicts in the Middle East, which were escalated by environmental problems, provides a grim foreshadowing of the welcome that climate refugees are likely to receive (St'ahel 2016, 487). More horrifyingly still, Wainwright and Mann argue that Hannah Arendt's analysis of the 'denationalization' of the 'stateless' – Jewish – people as 'a powerful weapon of totalitarian politics' in the 1930s and 1940s presages 'the political reaction we should expect to a world with hundreds of millions of climate refugees who are not recognized as such' (Wainwright and Mann 2018, 33). Possible manifestations of 'Climate Behemoth' therefore include 'the terrifying potential realized in the Nazi state' (Wainwright and Mann 2018, 56). Such extreme ethnic nationalism involves curtailing the 'non-natural' population through denied entry, ethnic cleansing, eugenics and extermination (Merritt 1995, 408-409). Moreover, 'the movements of potentially hundreds of millions of climate migrants in Asia' is likely to destabilise China, threatening the emergence of a totalitarian 'Climate Mao' which mobilises revolution on the basis of a 'just terror' to contain climate change and its consequences – somewhat like Polanyi's 're-embedding' – whilst simultaneously gearing towards world domination (Wainwright and Mann 2018, 127, 48). Such a scenario could lead to existential international nuclear conflict (Wainwright and Mann 2018, 58). Nonetheless, even if it does not, the above picture shows that the combination of climate change with nationalism may have consequences that would be regarded as 'catastrophic' at the very least (Bostrom and Ćirković 2011, 3-4). The potential for such a terrifying feedback loop between climate change and nationalism as outlined in this article, as well as the common origins of these phenomena in the 'free' market, are outlined in Figure 1 (below).

Figure 1: feedback loop between climate change and nationalism in the Global North: Conclusion This essay employs a 'limits to growth' framework to explore the relationship between climate change and nationalism, arguing that similar limits are at play with respect to both, and that the transgression of these limits represents a major source of existential risk. These limits are not absolute but relative, dependent upon both our values and the policies we undertake to manage the rates of change in the relevant variables. For instance, the limit to the relative growth rate of mature economies in the Global North is not some kind of inexorable driver of nationalism in itself. Whether or not it constitutes a problem will vary depending on whether citizens and elites in the Global North can be convinced to adopt a cosmopolitan and egalitarian outlook upon it as opposed to a nationalist one, and on whether their governments institute policies of redistribution to make up for the decline in growth. Most important as causes of both climate change and nationalism are the limits to the 'free' market and its ability to value particular unintended consequences. These are: climate change caused by the growth of carbon emissions; financial crises and rising inequality arising from the combination of limited rates of productivity and income growth with an increasing

concomitant share of capital and debt in the free market economies of the Global North; and the cultural consequences of rapid rates of growth of migration. These limits also interact in potentially devastating ways. Either the effects of climate change itself, or the cost of meeting our emissions targets at such a late stage, are likely to significantly limit future economic growth rates. This will in turn further intensify nationalism both by making international economic competition between nation-states more of a zero-sum game, and by fuelling the inequality and financial crises that are core drivers of nationalism at the domestic level. If unaddressed, climate change is also likely to lead to increases in the rate of growth of migration, which is already another key domestic component in the rise of nationalism. Such problems are not a simple case of market correction that a discussion of mere externalities would imply. Instead, the limits of the market represent an existential threat to humankind. The market must therefore, in Polanyi's terms, be brought under control and re-embedded in the political sphere, with our economic means aligning more tightly with liberal political values in terms of their consequences (Polanyi 1957, 251). This implies that the most important limits to growth today are intensely political – dependent upon our values and (the rapidity of) our political response. Importantly, this leaves open the kind of international order that would be able to deal with such limits. This is where Polanyi's theory meets its own limits – his ideal of 're-embedding' at the level of the nation-state alone is probably not enough, given that nationalism, as we have seen, severely exacerbates the global risks posed by carbon emissions and nuclear weapons. Given their dependence on values and rates of change, limits are somewhat more 'elastic' than the original concept implies. But this should not trick us into thinking that they are not limits. If societies do not act quickly enough, then the limits will be breached. The consequences of such inaction could be disastrous indeed.



## Solvency---1AC

### Solvency!

#### Transition now solves before the brink

**Stiglitz 21**, (Joseph E. Stiglitz [Economics Nobel laureate, Professor of Economics at Columbia University, Ph.D., Massachusetts Institute of Technology], “The Cost of Inaction on Climate Change,” United States Senate Committee on the Budget, 4-xx-2021, <https://www.budget.senate.gov/imo/media/doc/Joseph%20Stiglitz%20-%20Testimony%20-%20U.S.%20Senate%20Budget%20Committee%20Hearing.pdf>)/Shwillett

Risks Let me spend a few moments discussing the real risks our economy and society face if we do not take stronger actions than we have so far. We have been treating truly scarce resources, our environment, our water, our air, as if they were free. But economics teaches us that there is no such thing as a free lunch. We will have to pay the check someday. And delay is costly. Taking carbon out of the atmosphere is far more expensive than not putting it into the atmosphere. A smooth transition is far less costly than the one we will surely face if we do not take action urgently. In 2008 we saw the financial destruction that came about as a result of the sudden readjustment in the pricing of one part of our housing market. The failure there would have brought down our financial system if governments had not acted forcefully. A full accounting of the costs to our societies over the succeeding years suggests that they were in the trillions of dollars. There will be a repricing of carbon assets. This I firmly believe. Carbon assets, such as those associated with coal and oil companies, do not today adequately reflect the realities of climate change. The longer we delay dealing with climate change, the larger the necessary adjustments will be, and the greater the potential for huge economic disruption—an economic disruption that could make the 2008 Great Recession look like child’s play by comparison. The danger of a crash is particularly acute for the U.S. economy, given that large U.S. banks are the largest financiers of fossil fuel.<sup>7</sup> The insurance industry is heavily exposed, too. Over time, I would expect that they will be more careful in providing coverage—and that means more Americans will have to manage these risks on their own. And ultimately, we know what that means: When large calamities occur, as seems inevitable, the government will pick up the bill. This is a huge hidden liability on the government’s balance sheet. Opportunities Economics has, for good reason, been called the dismal science. The scenario of doom and gloom that I have painted is, unfortunately, all too real. But I want to end on a sunnier note. Doing something about climate change could be a real boon for the economy. Too often, critics of taking action point to the job losses. Change is costly. But change provides opportunity. I am also firmly convinced that the opportunities afforded by addressing climate change are enormous. The number of jobs that will be lost in the old fossil fuel industries are dwarfed by those that will be created in the new industries. The value created in the new industries will also dwarf the value of the stranded assets in the fossil fuel and related sectors. As just two examples: the number of installers of solar panels already is a multiple of the number of coal miners; the auto company with the highest valuation today is Tesla. The current focus on changing to a green economy is already stimulating enormous innovation, innovation that holds out the promise of significant increases in standards of living. The price of renewable energy has been plummeting, and in many areas outcompetes fossil fuels. The drive for a greener society is stimulating the design of new buildings and new ways of doing agriculture, which turn out actually to save resources, particularly if we value them appropriately. Our country especially has much to gain, because innovation is a key comparative advantage. If we are ahead of the game—rather than a laggard—we will develop technology that will be in demand around the world. If we are behind the game, we will pay a high price. It is almost inevitable that other countries will demand cross-border adjustments that will put our companies at a disadvantage. Government has an important role in enabling, facilitating, and encouraging the transition to a green economy. One might say we are in good luck: The deficiencies in public investment over the past decades has made it imperative that we undertake such investments now; and we can make those investments “green” investments. The investments themselves will create an enormous number of jobs, stimulating the economy and banishing to the past discussions of secular stagnation that have abounded for the past two decades. They will also crowd-in private investment. Basic research and technology investments by government, for instance, provide the foundations for investments by the private sector. We saw that in the case of the internet; we saw that in the case of the vaccines that were produced with such rapidity in response to Covid-19. And we will see it with these green investments as well. More To Be Done There is much more to be done to protect the economy from the risks I have described.<sup>8</sup> For instance, we need immediately to end fossil fuel subsidies and require full disclosure of climate risks—both the risks of physical damage and the financial risks. Markets on their own don’t provide adequate disclosure, necessary both for the efficient allocation of scarce capital and for protecting investors. We need to change statutes governing fiduciary responsibility to mandate looking at these long-run risks, and especially where government is at risk, as in government insurance pension schemes. When the government is providing insurance or finance—whether it’s through FDIC or through Fannie Mae—we as taxpayers need to be apprised of all

these risks; or more pointedly, we shouldn't be taking on these risks. We shouldn't be insuring banks that make loans that put our planet at risk. We also know that when all is said and done, the government will pick up the pieces when there is systemic financial fragility—and that's why it's imperative that we start assessing, and regulating, systemic climate risk. We have long been aware that in certain key areas there may be deficiencies in the provision of adequate finance. Economists have explained why that's the case, and governments around the world have stepped into the breach. There is, I believe, the need for the founding of a national infrastructure bank and for seeding the creation of community, state, and regional banks to facilitate green investments. We should never again allow the deficiency in infrastructure, which I referred to earlier, to be built up. Social Cost of Carbon Within the economy, within companies, and within government, prices help guide decisions. That's why assigning a near-zero price to resources that are scarce is such a bad mistake, and leads to such bad outcomes. We need to be aware of the social cost of carbon. Unfortunately, the interim social cost of carbon that was arrived at was much, much too low. If used as a basis for guiding the economy, it would result in temperature increases of 3.5 to 4 degrees C.— temperatures we have not seen in millions of years, with untold risks that the international community has rightly shied away from.<sup>9</sup> We need to employ a significantly high social cost of carbon, accompanied by regulations, and public investments that will enable us to deal with risks that have rightly been called existential.<sup>10</sup>

### **Overwhelming consensus and data conclude nuclear is needed now**

**Lehotsky 11-8** (Lukáš Lehotský [Director General, International Atomic Energy Agency (IAEA).], “Climate goals require a step change in nuclear investment,” World Economic Forum, 11-8-2024, <https://www.weforum.org/stories/2024/11/meeting-global-climate-goals-requires-a-step-change-in-nuclear-investment/>)/Shwille

Nuclear power is now officially recognized as crucial for global decarbonization, complementing renewables such as wind and solar. Tripling nuclear capacity by 2050 requires annual investments to grow from \$50 billion to \$150 billion, driven by public-private partnerships and new financial mechanisms. Small modular reactors are key to the energy transition, offering flexibility and scalability but require regulatory harmonization and further development for widespread adoption. Including nuclear power in the first Global Stocktake agreed at last year's United Nations Climate Conference in Dubai (COP28) was nothing short of historic. After almost 30 years of COPs, nuclear power was, for the first time, explicitly mentioned in a negotiated outcome. All countries – not just those 31 operating nuclear power plants – party to the UN Framework Convention on Climate Change agreed that nuclear acceleration was needed to achieve deep global decarbonization. The first stocktake under the Paris Agreement said wind, solar and other low-carbon sources should be accelerated too but the overwhelming consensus was that renewables needed nuclear power. And time is of the essence. Climate change-driven events such as heat waves, floods and powerful storms have affected every part of our planet. Last year was the hottest in the 174 years we have data and this year threatens to break that record. Acknowledging nuclear energy's crucial role in accelerating the energy transition reflects how much global attitudes have shifted in the past few years. Global push to triple nuclear capacity In addition to the agreement reached at COP28, 25 countries (and the nuclear industry) pledged to work towards tripling nuclear power capacity by 2050. The urgency of mitigating carbon emissions was joined by a renewed push for energy security. It shows that fact-based analysis and science have finally overcome misunderstanding and ideology regarding nuclear, which is evident in the data too. The International Atomic Energy Agency's (IAEA) recently released nuclear capacity projections show that the high-case scenario sees nuclear capacity in 2050 as two and half times greater than today. This expansion will require extending the operational years of existing nuclear power plants, many built in response to the 1970s oil shocks and an ambitious effort to build 640 gigawatts of new reactor capacity. We will need to build a greater number of large reactors than the 415 that operate today and introduce a significant number of small modular reactors. Small modular reactors are not yet available on the market but will need to account for a quarter of the increased capacity in 2050 if climate targets are to be met. Massive investment needed to scale nuclear To fulfil this demand will necessitate a step-change in financing. Between 2017-2023 the world spent an average of about \$50 billion on nuclear energy every year. That must increase to \$125 billion from 2030 onwards. Tripling nuclear capacity by 2050 would require yearly investments of about \$150 billion. To put that into perspective, it is just a tenth of what is needed every year to triple renewable capacity by 2030. Nuclear energy is sometimes pitted against wind and solar energy, with some opponents arguing that a dollar of investment in nuclear energy is a dollar less invested in wind and solar energy. That's not true. Because nuclear is available 24-7, investing in it actually facilitates investment in intermittent renewables such as wind and solar. Having nuclear power

in the grid **lowers** overall **costs** because it **negates the need for expensive battery storage and investment in overcapacity**. A nuclear power plant built today will pay off by providing low-carbon energy at affordable rates for about a century. **No other scalable, proven, low-carbon energy source can do that, making investing in nuclear highly attractive** to those who can take a long-term view. **In other words, financing nuclear power plants, particularly the upfront costs, requires government participation.**

### **SMRs are quick, cheap, interoperable, safe, and remote**

**Liou '23** (Joane Liou [IAEA Office of Public Information and Communication.], "What are Small Modular Reactors (SMRs)?" International Atomic Energy Agency, 9-13-2023, <https://www.iaea.org/newscenter/news/what-are-small-modular-reactors-smrs>)/Shwillett

Many of the **benefits of SMRs are inherently linked to the nature of their design – small and modular**. Given their smaller footprint, SMRs can be sited on locations not suitable for larger nuclear power plants. Prefabricated units of **SMRs can be manufactured and then shipped and installed on site, making them more affordable** to build than large power reactors, which are often custom designed for a particular location, sometimes **leading to construction delays**. SMRs offer **savings in cost and construction time, and they can be deployed incrementally to match increasing energy demand**. One of the challenges to accelerating access to energy is infrastructure – limited grid coverage in rural areas – and the costs of grid connection for rural electrification. A single power plant should represent no more than 10 per cent of the total installed grid capacity. **In areas lacking sufficient lines of transmission and grid capacity, SMRs can be installed into an existing grid or remotely off-grid**, as a function of its smaller electrical output, providing low-carbon power for industry and the population. This is particularly relevant for microreactors, which are a subset of SMRs designed to generate electrical power typically up to 10 MW(e). Microreactors have smaller footprints than other SMRs and will be better suited for regions inaccessible to clean, reliable and affordable energy. Furthermore, **microreactors could serve as a backup power supply in emergency situations or replace power generators that are often fuelled by diesel, for example, in rural communities or remote businesses**. In comparison to existing reactors, proposed SMR designs are generally **simpler, and the safety concept for SMRs often relies more on passive systems and inherent safety characteristics of the reactor, such as low power and operating pressure**. This means that in such cases no human intervention or external power or force is required to shut down systems, because passive systems rely on physical phenomena, such as natural circulation, convection, gravity and self-pressurization. These **increased safety margins, in some cases, eliminate or significantly lower the potential for unsafe releases of radioactivity to the environment and the public in case of an accident**. SMRs have **reduced fuel requirements**. Power plants based on SMRs may require less frequent refuelling, every 3 to 7 years, in comparison to between 1 and 2 years for conventional plants. Some SMRs **are designed to operate for up to 30 years without refuelling**. What is the status of SMRs? Both **public and private institutions are actively participating in efforts to bring SMR technology to fruition within this decade**. Russia's Akademik Lomonosov, the world's first floating nuclear power plant that began commercial operation in May 2020, is producing energy from two 35 MW(e) SMRs. Other **SMRs are under construction or in the licensing stage** in Argentina, Canada, China, Russia, South Korea and the United States of America. More than 80 commercial SMR designs being developed around the world target varied outputs and different applications, such as electricity, hybrid energy systems, heating, water desalinisation and steam for industrial applications. Though SMRs have lower upfront capital cost per unit, their economic competitiveness is still to be proven in practice once they are deployed. Read how international collaboration will help bring SMRs, including microreactors, to fruition. SMRs and sustainable development **SMRs and nuclear power plants offer unique attributes in terms of efficiency, economics and flexibility**. While **nuclear** reactors provide dispatchable sources of energy – they **can adjust output** accordingly to electricity demand – some renewables, such as wind and solar, are variable energy sources that depend on the weather and time of day. SMRs **could be paired with and increase the efficiency of renewable sources in a hybrid energy system**. These characteristics **position SMRs to play a key role in the clean energy transition, while also helping countries address the Sustainable Development Goals (SDGs)**. Efforts to achieve the target of universal access to energy, SDG 7, has made visible progress; however, **gaps are still prevalent, mainly concentrated in remote and rural regions**. As global efforts seek to implement **clean and innovative solutions, the**



increased use of renewable energy coupled with the introduction of SMRs has the potential to fill such gaps.

The IAEA has established the Platform on SMRs and their Applications, a one-stop shop for countries to coordinate support related to all aspects of SMR development, deployment, oversight and their electric and non-electric applications, such as use in district heating and desalination systems. The IAEA is assessing the level to which existing IAEA safety standards can be applied to innovative technologies. The IAEA expects to publish a Safety Report on the applicability of IAEA safety standards to SMR technologies in 2022. The IAEA's Technical Working Group on Small and Medium Sized or Modular Reactors (TWG-SMR) and the SMR Regulators' Forum unites experts to discuss challenges and share experiences related to the development and future deployment of SMRs. The IAEA fosters sustainable nuclear energy development. The IAEA hosts technical meetings, produces scientific and technical publications and facilitates coordinated research projects.

## **Only US leadership can model globally**

**Hultman and Gross '21** (Nathan Hultman [Former Senior Fellow at the Brookings Institute.], Samantha Gross [Director - Energy Security and Climate Initiative at the Brookings Institute, PhD.], "How the United States can return to credible climate leadership", The Brookings Institute, 3-12-21, <https://www.brookings.edu/research/us-action-is-the-lynchpin-for-successful-international-climate-policy-in-2021/>///Shwillett

In this context, the reaction in the global climate community to Joe Biden's election as U.S. president has been overwhelmingly positive. The world sees the importance of U.S. action to limit overall global temperature rise, and President Biden's campaign, appointments — including former secretary of state John Kerry as special presidential envoy for climate — and early actions in office indicate his interest in a new approach to climate change. However, the Biden administration immediately faces a difficult challenge. Four years of U.S. absence from the global climate community — including global climate negotiations and international efforts to reduce greenhouse gas emissions — have left a big gap in international leadership and credibility. How does the new administration meet the moment? How does the United States regain its credibility on the world stage? Since greenhouse gas emissions mix throughout the global atmosphere and oceans, emissions in one part of the world impact the climate everywhere. The Paris Agreement calls for all countries to reduce emissions in line with their own development goals and political realities. But science suggests that a goal of net-zero emissions from the largest emitting countries by mid-century is necessary. In this context, credible U.S. action is critical. As the world's largest economy, second-largest greenhouse gas emitter, and superpower re-engaging on climate diplomacy, U.S. actions can either dampen or accelerate global action. If the United States fails to make commitments that the rest of the world views as serious, it will be harder to pressure other countries to take more serious action. Credible U.S. action could form the basis for genuine leadership, as the United States displayed preceding the Paris COP through its bilateral commitments with China. The good news is that Biden is appointing climate experts to positions throughout the executive branch and promises a "whole of government" approach to climate change. However, despite unified political control of the White House and (narrowly) Congress, the nation remains polarized on whether and how to respond to the climate crisis. Many actions that could move the United States toward a low-carbon economy do not require legislation and could be implemented with little or no bipartisan support, but given that such actions were reversed when the Trump administration replaced the Obama administration, these may not be enough to demonstrate U.S. credibility. U.S. leadership in innovation, financial markets, and civil society provide additional opportunities for international engagement and action. Changes in how we understand the low-carbon transition are an additional source of good news. The conversation on climate action is shifting from one focused solely on costs to one centered around opportunities: for low-cost renewable electricity generation, for growth in jobs and communities, for greater justice for communities that have long been disproportionately affected by pollution, for development in countries that currently lack modern energy services. The cost of renewable electricity has fallen rapidly and technological advancements in other sectors, like batteries, are reducing the cost of decarbonization. A zero-carbon world is coming into view. THE GLOBAL AND NATIONAL CONTEXT FOR ACCELERATING U.S. CLIMATE ACTION The United States sat on the sidelines for four years of global climate action, and the world changed while we were away. The science about climate change became clearer and our allies and partners abroad are stepping up their national climate strategies in response. Now that the United States is back in the game, they expect ambitious action, including a new U.S. climate target or nationally determined contribution (NDC). In this context, after whipsawing political positions on climate change, the United States must advance a credible strategy for robust and continued climate action at home that is seen as reliable and not subject to reversals over time.

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## 1. Recession is inevitable

**FT '25** (No Author, "The Big Question: is a US recession inevitable?" Financial Times, 3-14-2025, <https://www.ft.com/content/c9092624-c7eb-415b-8d57-df64a832f8fb>)/Shwillett

As Donald **Trump's** tariffs begin to **sow the seeds of market uncertainty, fears of a US recession are growing.**

Both the **S&P 500** and the tech-focused **Nasdaq** Composite **reached recent lows** this week **amid concerns from investors over the effects of the US president's economic policies.** The **Wall Street sell-off sent markets in Europe and Asia tumbling** in succession. As the **Vix index of volatility**, often referred to as 'Wall Street's fear gauge', **reaches its highest level** since mid-December, **businesses are slashing their profit and sales forecasts.**

The source of the angst is the volatility surrounding **Trump's on-again, off-again trade war**, a topic Tej Parik explores in his Free Lunch column. On the consumer front, Parik writes, **squeezed US households face** the prospect of a \$2,000 increase in expenditure if **Trump's proposed duties on Mexico, Canada and China** go ahead as planned. **Consumer confidence is plunging, expectations of high inflation and unemployment are rising and the threat of an all-out tariff war looms large** — a cocktail Parik calls "**an ominous trifecta**". In an interview with Fox News on Sunday, **Trump declined to rule out a recession** following warnings from the Atlanta Federal Reserve of an **economic contraction in the first quarter** of the year. "I hate to predict things like that," he said. "There is a period of transition, because what we're doing is very big." So what do you think? Is Trump right to be optimistic about the economy's prospects or is the US on an irreversible road to recession? Share your view by voting in our poll or commenting below the line.

## 2. Government intervention reduces profit pressures that drive risk-taking---best studies prove

**Pernell and Jung '24** (Kim Pernell [Department of Sociology, University of Texas at Austin, Austin, TX, United States], Jiwook Jung [School of Labor and Employment Relations, University of Illinois at Urbana-Champaign, Champaign, IL, United States.], "Rethinking moral hazard: government protection and bank risk-taking," Oxford Academic, Volume 22, Issue 2, pg. 625-653, 4-xx-2024, <https://doi.org/10.1093/ser/mwad050>)/Shwillett

Debates about the merits and drawbacks of government intervention in markets have been around as long as markets themselves. On one side of this debate, we find scholars who argue that markets are always and everywhere socially embedded—and that "free markets" only become possible through proactive government intervention (Polanyi 1944; Krippner et al. 2004). On the other side, we find scholars who view unrestrained markets as the best possible method of allocating scarce resources and consider all forms of government intervention to be disruptive friction (Hayek, 1944; Lucas 2003). Tension between these perspectives continues to shape modern research on economic behavior, but conversations about one particular government intervention—the government safety net—have been curiously one-sided. While financial economists have extensively discussed the moral hazard effects of government protection, the sociological descendants of Polanyi have contributed very little to this conversation. **This article** is an attempt to change that. We draw from sociological theory to develop an alternative account of the relationship between government protection and organizational risk-taking and **test** its empirical predictions against the **empirical predictions of moral hazard theory**. Departing from the conventional wisdom on this topic, our findings reveal that diminished market discipline was neither the only channel through which government protection shaped bank risk-taking nor a leading predictor of recent trends in risk-taking among US banks. Instead, **government protection** seemed to **reduce incentives for risk-taking by insulating banks from resource-based profitability pressures**. At least among our sample of banks, **exposure to the government safety net was rarely associated with expanded risk-taking, yet was often associated with reduced risk-taking**. We suggest that **moral hazard arguments** about excessive organizational risk-taking **have been both overused and not used carefully enough**. This has come with important implications for how we think about and talk about regulation. The **moral hazard perspective** implies that **regulation and markets are substitutes**: the more the government tries to protect the public from the costs of organizational failure, the less likely market actors become to restrain

potentially dangerous organizational behavior. In the decades leading up to the 2008 financial crisis, regulators like Federal Reserve Chairman Alan Greenspan drew from this exact logic to argue for minimizing the government's role in financial regulation, on the grounds that all forms of government interference (regulation included) "intensify the perception of private parties that their responsibility for self-protecting diligence is reduced" and undercut beneficial market discipline (Greenspan 2001; see also Pernell 2016). Our institutional-resource perspective, by contrast, suggests a more nuanced relationship between markets and regulation. Government protection may crowd out market discipline, but this is not its only effect, or even its most important effect. Instead, we argue that government intervention—regulation included—may also generate positive effects for organizational behavior by mitigating the market pressures that encourage firms to push the limits of prudence. In our view, the most serious limitation of the moral hazard perspective is its neglect of the effects of profit pressure in driving risk and corruption. Economic sociologists have long recognized that there may be a relationship between profit pressure and undesirable organizational behavior. Indeed, a large body of research across many empirical settings has found that firms become more likely to cross the line into illegality or malfeasance when they face more intense pressure, either from shareholders, the need to respond to competitors, or slow growing profits (e.g. Prechel and Morris 2010; Fligstein and Roehrkasse 2016). Yet, this insight has not been used to challenge dominant assumptions about the relationship between government intervention and organizational risk-taking. We suggest that government protection can mitigate excessive organizational risk-taking by insulating organizations from the kinds of resource-based profitability pressures that may spur riskier behavior. Exposure to government protection may also influence organizational risk-taking through additional channels, beyond the moral hazard or institutional-resource effects we privilege here. For example, government protection often comes with expanded regulatory scrutiny for protected firms, and this extra scrutiny may also counterbalance the risk-boosting effects of diminished market discipline. We encourage other sociologists to explore this and other possibilities. However, it is important to recognize that this line of research only becomes possible if other scholars follow our lead in rejecting the assumption that moral hazard serves as the only (or the default) effect of government protection.

## Shifts solve the green paradox---empirics

**Maton '18** (Brendan Maton [Freelance Journalist from Oxford University; Paul Elkins, Director of UCL's Institute for Sustainable Resources.], "Disputing the Green Paradox", The Bartlett Review, 2018, [//Shwillett">https://www.ucl.ac.uk/bartlett/ideas/bartlett-review/disputing-green-paradox\)//Shwillett](https://www.ucl.ac.uk/bartlett/ideas/bartlett-review/disputing-green-paradox) 'The green paradox' sounds like the title of a mystery thriller. In fact, it is the label for a theory that, as humanity turns to cleaner energy, companies that extract and refine oil, coal and gas will increase production before environmental taxes and regulation (or both) render fossil fuel production too costly to continue. If you are motivated by profiteering, the green paradox makes sense – why not get the most out of an asset before its value diminishes? But Professor Paul Elkins, Director of UCL's Institute for Sustainable Resources, says that there is no empirical evidence that major energy companies are pursuing such a course. There is more data for the counter-argument: as more green taxes and regulations appear in the chain of fossil fuel usage, affected companies will seek more profitable alternatives. However, this evidence is diffused across many industrial sectors. Elkins, in a paper written with the UCL Energy Institute's Christophe McGlade, academics from the Potsdam Institute for Climate Impact Research and the Mercator Institute on Global Commons and Climate Change, chose to focus specifically on the energy industry, modelling which course of action – increased production or alternative investments – would exert the strongest pull if it was known for certain that fossil fuels were going to become more expensive. The novel examination was how the energy industry might act between announcement of policy and its implementation. Most companies do not act before a policy comes into force. Having said this, energy majors have to plan further ahead than most because of the huge cost and construction time required for wells, pipelines, refineries and power plants. To reduce complexity, a single policy instrument was used: the carbon tax. It was modelled, however, using different prices and different periods between announcement and implementation. The authors assumed the tax was applied globally, with no backsliding by individual countries. The results show that when carbon taxes are announced, the divestment effect dominates the green paradox effect in all tax cases, regardless of the implementation delay. Some of the most powerful effects are felt in the coal industry, doubling the cost of coal under some scenarios.



