STANDARD: VCSMPP

Inspectors play an essential role in VCSMPP certification. Inspectors are the eyes and ears of the Producer group, responsible for verifying and documenting compliances to the standard requirements. They play a crucial role in protecting the integrity of the organic supply chain.

Applicants to meet minimum criteria in the following categories:

- Education
- Knowledge
- Communication Skills
- Work experience

Inspector qualifications can be broken down into several distinct areas:

| S.NO | Check List | Yes | No | Remarks |
|------|--|-----|----|---------|
| | Education: No specific requirement is provided in the VCSMPP standard. Diploma holder or graduate in agriculture with the subjects on Crop Production/Management related to medicinal plants | | | |
| 01 | Knowledge : | | | |
| | Inspector knowledge includes proficiency in inspection & auditing techniques; strong understanding and knowledge of the VCSMPP standard and inspection processes; and familiarity with the documents and procedures. It is essential this knowledge base be in the scope and scale of production in which the inspector is working. Inspectors must have a demonstrated understanding of VCSMPP certification and inspection processes, knowing their role and limitations within them. Knowledge on the Standard and Producer group structure | | | |
| 02 | Communication Skills | | | |
| | Essential skills include keen observation; clear communication in spoken and written form, ability to request information and investigative skills, how to read a situation and interviewee, to listen and to allow an operator the space to convey answers to questions and the knowledge they hold of their operation. Other skills and abilities vital to the inspector's role are a code of honest and ethical work practice; diplomacy; impartiality; and an overall professional approach to their work. | | | |
| 03 | Work Experience | | | |
| U3 | • | | | |
| | An inspector must have experience inspecting the specific scope of operations to which they are assigned. VCSMPP inspectors should | | | |

| | have a minimum of one year work place experience in the scope ²¹ in which they will be inspecting and Inspection experience (at least 2 years) | | |
|----|--|--|--|
| 04 | Completion of Initial training | | |
| | One day training on ISO 19011 auditing principles provided by qualified Lead Assessor Completion of Witness Inspection by Qualified inspector | | |

Date Place Document Version

Appendix1

Task 1

Criteria for Inspectors and Reviewers working for NOP Accredited Certifying Agencies

Revision November 6, 2011

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1. Overview

These proposed ACA Inspector and Reviewer Criteria reflect the maturing of the organic sector domestically and worldwide. The professions of organic inspector and reviewer are barely thirty years old. While recognizing the variation in ACAs (private, state) and of work arrangements (contractual, full time, part-time), these proposals address the need for consistency inherent in a regulatory environment, while recognizing the tremendous diversity throughout - and fundamental to - the organic sector.

In this document, ACA Inspector and Reviewer Criteria are considered within the four scopes of the National Organic Program (NOP) Regulations, i.e., crop production, wild crop harvesting, livestock production and handling.

Section 2 describes the responsibilities of organic inspectors. Specific knowledge, skills, abilities and personal attributes for organic inspectors are discussed. Specific work place experience, training and inspection experience are also recommended. Based on these criteria, Performance Evaluation Standards are then set forth. Finally, examples of Professional Development Activities are listed.

Section 3, similarly, describes criteria for Initial Reviewers and Final Reviewers, followed by specific knowledge, skills, abilities, personal attributes, work place experience, training and review experience. Section 3 concludes with Performance Evaluation Criteria and Professional Development Activities for reviewers.

Section 4 defines specific terms for the reader.

Section 5 is based on the Organic Food Production Act of 1990, the NOP Regulations, numerous published guidance and policy documents, as well on the work of non-profit organizations with considerable expertise in the field.

Appendix, Section 6 suggests guidelines for preparation, inspection and reporting time for various inspections.

2. Inspectors

2.1 Inspector Responsibilities (Key Activities)

Organic inspections are an evidence-based and standards-based verification of the accuracy of the Organic System Plan to verify whether or not the Organic System Plan is implemented and to determine whether production/handling operations and inputs used are in compliance with NOP Regulations.¹

Scopes of inspections are crops, wild crop harvesting operations, livestock operations or handling (processing) operations. Throughout the inspection, the inspector is gathering information by interviewing personnel, observing production/handling practices, and verifying records. Each step of the way, information is assessed against the applicable standards and issues of concern are identified.

Inspections can be broken down into the following tasks:

- 1. Review file and assignment from Accredited Certifying Agent (ACA); prepare an inspection plan and make arrangements with operator, taking care to schedule the inspection at a time in the production cycle when organic operations can be observed²:
- 2. Conduct an opening interview with the operator and relevant personnel (includes verifying scope of inspection, operator understanding of ACA forms, etc.)³
- 3. Verify accuracy of OSP and all other information supplied by operator, with particular attention to areas where organic integrity is at risk (i.e., buffers, inputs). Verify production/handling capacity of the operation (yield estimates) and conduct on-site inspection of in/out balance andtraceability⁴;
- 4. Verifying label and packaging;
- 5. Clarify issues of concern which were identified in the pre-inspection review;
- 6. Assess corrective actions taken to address minor non-compliances for certified operators⁵;
- 7. Identify and summarize areas of potentialnon-compliance⁶;
- 8. Identify and communicate additional information to be submitted by operator?
- 9. Gather samples, provide inspected party with a receipt and maintain chain ofcustody⁸;
- 10. Conduct and document an exit interview with the operator according to NOP Regulations and ACAprocedures⁹;
- 11. Communicate the findings to the ACA according to ACAprocedures¹⁰.

In addition, the following tasks are to be carried out by the inspector:

For organic crop producers:

Evaluate soil management, assess adjoining land use, assess buffer zones; review land history, assessing production capacity of the land, evaluate seeds and planting stock used, examine crop rotation practices, assess pest control practices, assess harvest, labeling and shipping procedures.

For organic wild crop harvest producers:

Evaluate designated harvest areas, sustainable harvest practices, and procedures that ensure an adequate audit trail.

For organic livestock producers:

Inspectors evaluate soil management, adjoining land use, buffers, land history, production capacity of the land, seeds and planting stock used, health care practices, origin of livestock, livestock living conditions, conditions for temporary confinement of livestock, and pasture management practices.

For organic handlers:

Evaluate receiving, processing, pest control, storage, labeling and shipping, as well as practices to prevent commingling and contact with prohibited substances.

For split 11 operations (operations that handle both organic and non-organic):

NOP 205.100, NOP 201(a)(5) and NOP 205.400(c) specifically describe that on split operations, 'the inspector must inspect non-certified production and handling areas, structures and offices to assess:

- 1) the potential for commingling;
- 2) steps taken to prevent commingling and contact with prohibited substances and
- 3) if any non-organic or contaminated products are being sold as organic.

Most inspections are regular annual inspections, either of first-time operators or of certified operators ¹²going through the annual renewal process. In the organic inspection system, annual inspections are full inspections, which cover every aspect of the production/handling operation regulated by the organic standard. At the request of the ACA, an inspector may also conduct a follow-up inspection, which has a more limited scope. These typically focus on previously identified non-compliances and issues of concern, or a change in the operation (i.e. addition of new acreage or production line). Finally, inspectors may conduct unannounced inspections, on operations selected by the ACA based on particularly high risk levels, complaints, or other parameters established by the ACA, including random selection and fulfillment of ACA accreditation requirements¹³.

Because organic certification is not only about end products, organic inspection involves understanding and assessing entire production systems and processes¹⁴, which can be very complex and time-consuming. Some examples of simple to highly complex operations are in Appendix 1, with estimated inspection times indicated for each example. It is recommended that beginning inspectors not be assigned highly complex inspections until inspection experience is gained and a certain proficiency is mastered.

Most inspectors work individually. Teams may be assigned for particularly adverse compliance situations where additional witnesses may be desirable.

2.2 RecommendedRequirements

Recommended requirements for inspectors depend on the complexity and scope of the operations being inspected (crop, wild crop, livestock and handling).

2.2.1 Knowledge

There are six bodies of knowledge and facts required of organic inspectors.

- a. Regardless of the type of inspection (crop, wild crop, livestock, handling), a good understanding of inspection (auditing) techniques and protocols isrequired 15.
- b. Inspectors must have a demonstrated understanding of organic certification and inspection processes¹⁶, knowing their role and limitations within them.
- c. Specific to the inspection category, a demonstrated understanding of the applicable organic regulations (CFR Title 7 Part 205 NOP and OFPA) are required. This does not just mean knowing what the regulations say and where to find it, but most importantly, how to apply the regulations to practical situations. The inspector must be able to explain applicable standards and certification procedures to the operator.
- d. A good understanding of production/handling processes is a critical requirement. Having a good knowledge of current practices in the operators' conventional counterpart is a necessary tool for organic inspectors, enabling effective identification of risks to organic integrity in the organic production/handling process.
- e. Inspectors should be proficient and current in their understanding of the specific procedures, documentary requirements and forms of the ACA¹⁷ for whom they work. ACAs each have their own ways of gathering organic product recipes, input profiles, or finished product labels.

f. Organic inspectors should be aware of other rules and regulations applicable to the inspection category, notable food safety requirements¹⁸. Although such regulations are technically beyond the scope of organic inspections, if the organic inspector observes obvious violations of them, they are typically addressed in an addendum to the inspection report, for the ACA's attention.

2.2.2 Skills (areas of expertise)

Nine key skills (areas of expertise) are needed to conduct organic inspections and enable the organic inspector to fulfill inspection assignments effectively and efficiently.

a. **Observation skills:** When conducting evidence-based inspections, a significant part of the on-site time is spent in the field or on the production floor, understanding the 'big picture' of a production system and observing the details which support (or contradict) the Organic System Plan.

b. Communication:

- Interviewing is a technique inspectors use to gather information so appropriate interviewing techniques are required. Some good interview techniques are¹⁹ asking open ended questions, asking the same question a different way and paraphrasing.
- 2. **Documenting/writing**²⁰: This includes correct grammar and spelling; accurate writing that is clear, concise, and easily understood by the operator and reviewer; facts vs. opinion; reference supporting documentation; citation of appropriate NOP regulations; and explanation of issues of concern.
- 3. Active listening: Active listening is a structured way of listening and responding. The elements of active listening are comprehending, retaining, and responding. The listener asks questions and paraphrases back to the speaker to clarify understanding. Listening carefully to operator responses reduces redundancy during the inspection, improves accuracy, and shows respect.
- c. Intermediate Math skills: Inspectors need to be able to convert easily from one unit of measure to another, calculate yields, calculate annual feed requirements in livestock operations, use formulas to verify in/out balances, and use percentages to validate recipes and production reports etc.
- d. **Organization skills and time management**²¹: managing preparation time, travel time, on-site time (e.g., multiple sites) and reporting time efficiently; respect ACA deadlines; use travel resources efficiently. Inspectors need to plan well, be prepared²², and be onsite at a time when organic operations can be verified²³. The inspections must be conducted with the authorized operator representative is present, moving smoothly from one area of operations to another.
- e. **Information management** and basic computer skills²⁴ are required skills for inspectors, both in the office and on-site. Specific risks and conditions to certification are flagged in the preparation before inspection; these areas must be properly investigated, observations noted in an orderly way, and conclusions communicated to the ACA. Evidence of potential non-compliances must be substantiated, documented, tracked and accurately reported. Working documents need to be appropriately kept secure, archived and/or destroyed²⁵. Demonstrated proficiency in word processing, use of spreadsheets

- and data base management is required.
- f. **Investigative skills** ²⁶are required for all inspections, and especially those where the inspector finds inconsistencies during the on-site inspection (i.e., if prohibited substance use is suspected), when conducting complaint related inspections and in cases of suspected fraud.
- g. Sampling procedures: Correct sampling methods, appropriate handling of samples (packing, labeling, shipping) and proper chain of custody impact the validity of test results. These activities must be done according to the ACA's contracted laboratory procedures.
- h. **Skills specific to inspection scope:** Additionally, numerous skills specific to the scope of the inspection are required. The following table gives several examples for each scope but this list is by no meansexhaustive.

| Inspection scope | Examples of skills specific to inspection scope |
|------------------|--|
| Crop | able to recognize weed species and assess impact able to assess soil structure and fertility, by consulting soil test results, observing crop performance and observing signs of compaction, good tilth etc. able to assess possible sources of contamination and recognize signs of pesticide injury to crops or other vegetation²⁷ able to use GPS to validate field sizes and boundaries able to assess crop rotations and management of pasture as a crop able to evaluate farm inputs able to evaluate manure and compost management |
| Wild crop | able to assess sustainability of harvesting practices able to read maps able to recognize possible source of contamination and signs of damage to wild crops or other vegetation able to determine damage to harvested crop and dependent species (plant and/or animal) by harvesting or over-harvesting²⁸ |
| Livestock | - able to calculate dry matter intake for ruminant animals - able to assess native and tame pasture production - able to assess overall condition of herd/flock (animal behavior, physical appearance - able to asses adequate nutrition and evidence of malnutrition or Para sites etc.) ²⁹ - able to evaluate synthetics used - able to assess the general animal husbandry practices used for species on operation - able to assess input for farms with live stock - able to assess feed handling procedures to avoid contamination on split operations |

| Handling | - able to compare proposed recipes, actual production and finished product labels |
|----------|---|
| | - able to verify compliance of organic ingredients, non-organic ingredients, food additives and processing aids |
| | able to assess compliance of facility pest management protocols able to assess equipment for commingling or contamination potential able to assess label compliance |
| | - able to identify and report major and obvious food safety concerns ³⁰ |

2.2.3 Abilities (capacity, talent)

Beyond knowledge and specific skills, it is recommended that organic inspectors develop certain abilities to facilitate their work:

- a. attention to detail without losing sight of the whole
- b. able to differentiate between inspection andadvice³¹
- c. discernment³²: differentiate between evidence and opinions³³judgment to interpret and adapt general guidelines to specific situations
- d. analytical
- e. accuracy³⁴
- f. consistency
- g. awareness of trends and developments in conventional and organic aspects of agriculture or food science
- h. self-assessment: can recognize own opportunities for improvement, can accept constructive criticism

2.2.4 Personal Attributes

Inspectors should possess personal attributes³⁵to enable them to perform inspections in accordance with principles of auditing. An inspector should be:

- a. Honest and ethical. Integrity of the certification system rests on the integrity of its players, including inspectors and reviewers. In quality systems, inspectors must be free of conflicts of interest with the operations for which they inspect. Conflicts of interest are declared annually³⁶ and inspectors should defer any inspection assigned to them by an ACA with which they have a conflict of interest. Confidentiality³⁷ is also important. Information learned about operations must be kept confidential in order to gain trust of operators and not be used by inspectors for personal gain. Inspectors also have a responsibility to report suspected fraud.
- b. Impartial and non-discriminatory: Inspectors should be fair and objective³⁸during inspections and when reporting their observations to ACAs. Inspectors should be openminded to the types of people and management strategies they encounter. They need to treat all operators with respect and without bias. An inspector should also be aware of the cultural environment in which he/she isworking.³⁹
- c. Professional in their conduct. Inspectors must be fit and in good mental health. As most inspectors work alone, they need to be self-reliant and able to function autonomously and decisively. During the inspection, the inspector represents an ACA and must follow ACA policies and procedures. They must follow all governmental laws that apply to their status, whether employees or contractors (ex. valid drivers license, liability insurance, reporting income, etc.) They should be punctual for appointments as well as meeting

ACA deadlines. Inspectors should wear appropriate attire, pay attention to bio-security requirements, and have an awareness of personal safety. They should turn down work if too busy or if proposed assignment is beyond their realm of competence. Inspectors must be willing to travel and economical in their use of travel allowances.

- d. Curious and tenacious. Asking questions is an important method used by inspectors to gather information. They must be curious about the systems they are observing in order to ask appropriate questions. They also must be systematic and continue asking questions until they have a good understanding that compliance is met.
- e. Perceptive and versatile. Inspectors must be perceptive to quickly grasp an understanding of the variety of operations they encounter. They should have the flexibility to adjust to different situations and people.
- f. Diplomatic. Inspectors must strive to maintain a pleasant and non-confrontational atmosphere throughout the inspection even while asking difficult questions. The inspection can be an exhausting process for the operator because it covers many areas of his/her operation in a relatively short period of time and patience of the operator may wear thin.
- g. Support goals of organic farming and handling. This last personal attribute is important as the attitude of the inspector toward his/her work is evident to the operator during an inspection. A lack of support can undermine the authority needed by an inspector.

2.2.5 Work Experience

Organic inspectors should have a **minimum of one year work place experience in the category**⁴⁰in which they will be inspecting. Examples of possible work place experience are given below:

| Inspection category | Examples of work place experience |
|---------------------|---|
| Crop | Growing up on a farm and actively participating in the daily and seasonal asks Operate own farming operation Employment on farming operation Farm manager Educator at community college |
| Wild crop | Experience as harvester of wild crops Work in a field of natural resource management |
| Livestock | Growing up on a livestock farm and actively participating in the daily and seasonal tasks Operate own livestock farming operation Employment on livestock operation Livestock farm manager Herdsman Veterinarian or veterinary assistant Extensive 4-H or FFA experience Trainer at community college |
| Handling | Production worker in food processing facility Management or shift foreman Employment in food retail and/or preparation Research and development in food processing |

2.2.6 Training

It is recommended that five kinds of training be required before beginning supervised inspection work:

- 1. Education in the category
- 2. General auditor training
- 3. Standards training
- 4. Specific organic inspection training
- 5. Training to ACA procedures and paper work

Initially, this training will be intense and over an extended period of time. As inspection experience is gained, training will take the form of refresher courses or specialty modules. This is summarized in the table below; in the table, 'category' refers to crop, wild crop, livestock or handling:

| Recommended | Inspector ⁴¹ | Licensed Inspector | Master Inspector |
|------------------|-----------------------------------|----------------------------|----------------------------|
| training | | | |
| requirements | | | |
| Sector | College degree in agriculture | | |
| education | or food science or related field, | | discipline |
| | or relevant work place | | 7 hrs/yr |
| | experience | | |
| Auditor training | ISO auditing overview | Relevant training from | Lead auditor training |
| | (1-2 hrs) | private training providers | 40 hrs (suggested, not |
| | | 15 hrs/yr | required) |
| | | (suggested, not required) | |
| Standards | Basic standards training | Annual update to standards | Annual update to standards |
| training | _ | and national list | and national list |
| | Crop (6 hrs) | | |
| | Livestock (6 hrs) | 1-2 hrs per category per | 1-2 hrs per category per |
| | Wild crop (4 hrs) | year, depending on changes | year, depending on |
| | Handling (8 hrs) | | changes which have been |
| | , | · | adopted |
| Organic | Basic organic inspection | Intermediate organic | Advanced organic |
| inspection | training in appropriate | inspection modules related | |
| training | category(level100) | to appropriate category | |
| | 4.5days/category ⁴² | (level 200) | (level 300) |
| | Field Training with mentor (3 | 10 hrs/yr ´ | 3-5 hrs/year |
| | supervised inspections and 7 | | |
| | supervised inspection | | |
| | reports) ⁴³ | | |
| ACA | Training to ACA procedures | Annual update to ACA | Annual update to ACA |
| procedures and | | procedures | procedures |
| paperwork | | | |
| training | | | |

2.2.7 Inspection Experience

Only in exceptional circumstances can a perfect combination of knowledge, skills, abilities, personal attributes, prior work experience and training be sufficient to autonomously conduct organic inspections. Some ACAs ensure that new inspectors are mentored by experienced inspectors. Inspections are conducted by the apprentice under supervision of the mentor; exit

interview documents and reports are written by the apprentice but approved and co-signed by mentor.

Furthermore, it is recommended that beginning inspectors should only be assigned simple inspections, Licensed inspectors can be assigned simple and intermediate inspections, and only Master inspectors should be assigned inspections at all levels of complexity. ACAs might occasionally need to assign a lower level inspector, but these deviations should be rare. ACAs should have a systemic way to document the level of inspector and the corresponding level of complexity of the operations they have been assigned. In this way, operators will work with inspectors sufficiently trained for their type of operation, inspections will be efficient, and organic compliance issues will be systematically addressed.

Finally, only Master inspectors would have the qualifications to mentor apprentices.

| | Inspector | Licensed Inspector44 | Master Inspector |
|--------------------------|-----------------------|---|---|
| Inspection Experience | reports reviewed by a | proficiency in simple inspections in appropriate category, 10 unsupervised inspections per category | Have demonstrated proficiency in simple and medium inspections in appropriate category over a period of 2 years or 30 inspections per category Can mentor apprentices. |

Notes:

- Category refers to crop, wild crop, livestock or handling
- In cases where a single inspection takes several days, length of experience can be expressed as time rather that in number of inspections, where 1 inspection = 0.5 days on-site inspection

2.3 Recommended Performance Evaluation Standards

Annual performance evaluations contribute to the continuous improvement of inspectors as well as being a requirement pursuant to the NOP Final Rule, 205.501(a)(6) and 205.510(a)(4). Observation during inspection by a representative from the ACA would be periodic but not necessarily annual. Observation during inspection may also include an inspection witnessed by a peer (another inspector).

| | Area of competence to be evaluated | Evaluation criteria | Evaluation method |
|----------------------|---|--|---|
| 2.1 Responsibilities | , , | (audit plan, checklist for use during inspection) Inspection appropriately | Feedback from operators Observation during inspection Interview inspector |
| | Conduct an opening interview with the operator and relevant personnel | | |

| | Area of competence to be evaluated | Evaluation criteria | Evaluation method |
|-----------------|---|--|--|
| | Verify accuracy of OSP and all other information, with particular attention to areas where organic integrity is at risk (buffers, inputs, split operations) | Organic Control Points systematically verified. Materials appropriately reviewed. | Observation during inspection Review of inspection report |
| | Verify production/handling capacity (yield estimates); conduct on-site inspection of in/out balance and traceability | assessed. | Review of inspection reports Observation during inspection |
| | Verifying label and packaging | Labels and packaging verified. | Review of inspection reports Observation during inspection |
| | Clarify issues of concern which were identified in the pre-inspection review. | Issues of concern which were identified in the pre-inspection review are clarified. | Review of inspection reports Observation during inspection |
| | Assess corrective actions taken to address minor non-compliances for certified operators. | | reports Observation during inspection |
| | Identify and summarize areas of potential non-compliance | Potential areas of non- compliance identified and summarized. | Review of inspection reports Observation during inspection |
| | Identify and communicate additional information to be submitted by operator. | Missing information identified and communicated. | Review of inspection reports Observation during inspection |
| | Gather samples, provide receipt, maintain chain of custody, and according to ACA procedures | Samples gathered as per ACA and contracted laboratory procedures. | Review of inspection reports Observation during inspection |
| | Conduct and document an exit interview with the operator according to ACA procedures | elements. | Review of inspection reports Observation during inspection |
| | Communicate the findings to the ACA according to ACA procedures. | | Review of inspection reports |
| 2.2.1 Knowledge | Auditing techniques protocols | Auditing protocols followed. | Review of training record, course content and result Observation during inspection |
| | Organic certification and inspection processes | Certification and inspection procedures understood and followed. | Observation during inspection. |
| | NOP regulations | Organic requirements understood; could clearly | Review of training record, course content |

| | Area of competence to be evaluated | Evaluation criteria | Evaluation method |
|-----------------|--|---|---|
| | Organic (and conventional) production and handling processes | inspected; using terminology | and result Review of inspection reports Observation during inspection Review of training record, course content |
| | | inspected; thorough assessment of Organic Control Points. | and result Observation during inspection |
| | ACA procedures | Uses ACA forms correctly. Follows ACA procedures. | Review of training record, course content and result Review of inspection reports Feedback from reviewers |
| | Related laws and regulations. | inspection pertaining to | Review of training record, course content and result Observation during inspection Review of inspection report |
| 2.2.2 Skills | Observation | Attention to detail Relevance of questions | Observation during inspection |
| | Communication: Interviewing Documenting/writing Listening | Use of open-ended questions, paraphrasing Correct grammar, spelling Accurate, clear, concise Active listening | Observation during inspection Review of inspection reports |
| | Evaluation | Analyzes data, draws conclusions based on evidence, identifies and assesses OCPs | Observation during inspection Review of inspection reports |
| | Math | , , , | Review of training record, course content and result Review of inspection reports |
| | Organizational skills and time management | Plans well Punctual In control of agenda Efficient | Observation during inspection Review of time began and time ended inspection Submission of inspection report |
| | Information management | Well organized Prepared - and uses - checklists Demonstrate appropriate computer skills | Observation during inspection Review of inspection report |
| | Investigative skills | Asks good questions. | Observation during |

| | Area of competence to be evaluated | Evaluation criteria | Evaluation method |
|--------------------|---|---|---|
| | | ls inquisitive. Documents findings. Evidence based approach. | inspection Review of inspection report |
| | Sampling procedures | Samples gathered as per ACA and contracted laboratory procedures. Maintains sample integrity and chain of custody. | Review of training record, course content and result |
| | Skills specific to inspection scope (see examples in table 2.2.2.i) | Demonstrates competence specific to inspection scope | Observation during inspection Review of reports Feedback from operators |
| 2.2.3 Abilities | Attention to detail | reviewers do not need to get further information from the inspector, inspection | Observation during inspection Review of reports Feedback from reviewers |
| | Able to differentiate between inspection and advice | Does not provide advice to the operation; does not assist operators to overcome barriers to certification | Observation during inspection |
| | Discernment | Demonstrates good sense of judgment; shows ability to interpret and adapt general guidelines to specific situations | inspection |
| | Analytical | Demonstrate logical approach | Observations during inspection (specifically traceability tests) |
| | Accuracy | | Review of reports Feedback from operators |
| | Consistency | Methodical approach | Review of reports Feedback from reviewers |
| | Awareness of trends and developments in conventional and organic – aspects of agriculture or food science | Appears to be up to date and knowledgeable | Review of training records |
| | Capacity for self-assessment | Open to constructive criticism Pro-active in seeking additional training opportunities | review |
| 2.2.4 | Integrity, confidentiality, freedom from conflict of interest, ethical, | Satisfactory performance Declarations kept current | Feedback from operators |

| Area of competence to be evaluated | Evaluation criteria | Evaluation method |
|---|---------------------------|--|
| open-mindedness, diplomacy, observant, perceptive, versatile, tenacity, decisiveness, self-reliance, punctuality; does not provide advice for inspected operations; professional in their conduct at all times; confidential; be fit and in good mental health; economical in their use of travel allowances; cultural sensitivity, willing to travel | (confidentiality, C of I) | Observation during inspection Review of complaints filed naming the inspector Review of annual documentation |

2.4 Recommended Professional DevelopmentActivities

There are a wide range of professional development activities in which organic inspectors should participate. They should be documented and included in their résumé, supported by course certificates and content lists whenever possible. This is a partial list of possible professional development activities:

- Conferences
- Workshops
- Community college and university courses
- eOrganic webinars
- ATTRA
- On-farm demonstrations
- Subscriptions to trade magazines
- Independent study/reading
- Networking⁴⁵(professional associations, listserves, etc.)
- Peer review: the IOIA 2010 survey refers to these as 'witness audit with peers'. This concept rates highly as an additional element for inspector accreditation (licensing).
- Performance review from certifiers: Per NOP regulation and accreditation requirements, ACAs must conduct an annual performance review of their inspection staff/contractors. At a minimum, reports, training records, feedback from operators, and complaints naming the inspector must be reviewed. Additionally, it is recommended that periodically (not every year) a qualified ACA representative accompany the inspector on an inspection and assess their performance, then meets with the inspector to give verbal and written feedback and discuss opportunities for improvement.
- Private coaching
- IOIA 200 level courses and 300 level courses⁴⁶(IOIA Training Institute) (advanced and specialty modules)
- IOIA training modules withtests⁴⁷

Content lists for training activities are presented in Task 2.

3 Reviewers

3.1 Reviewer Responsibilities (Key Activities)

There are two levels of review in the organic certification system: initial review⁴⁸ (pre-inspection) and final review/certification decision (post-inspection)⁴⁹. Initial review may be done by the same person as inspection, but the final certification decision, including identification of non compliances, must not be made by the same person who did the initial review or inspection⁵⁰. Depending on ACA procedures, the final reviewer makes the certification determination or the certification determination can be made by a different person, or even by a committee.

Initial Review

The initial reviewers' primary role is to verify, through thorough document review, whether or not the Organic System Plan (OSP) as submitted by the operator is complete and accurate⁵¹, has the potential to be in compliance with NOP Regulations and ACA requirements⁵², and is scheduled for on-site inspection⁵³. Additional information from the operator may be requested. The initial reviewer must verify that an operator who previously applied through another ACA and received a notification of non-compliance or a denial has addressed those issues⁵⁴. Initial reviewers may review applications and/or continuation of certification documentation for all four scopes (crop, wild crop harvesting, livestock, or handling).

Depending on the size and staffing of the ACA, initial reviewers may be generalists or may specialize in one production/handling sector or another. Initial reviewers may also consider requests for temporary variances, labels and market information, as well as important changes to the OSP which a certified operator may report between annual inspection dates. Initial reviewers may also evaluate inputs, although some ACAs may have specialized staff for this ⁵⁵. Initial reviewers may prepare files for inspection and even do the inspection assignations, although these tasks may be performed by other administrative staff.

Final review

The final reviewers' primary role is to verify, through study of the OSP, exit interview document, inspection report and results of analyses for substances conducted, whether the operators' production/handling system should be certified, and whether any requirements for the correction of minor non-compliances must be made⁵⁶. Final reviewers may need additional information or clarification from the inspector regarding their inspection report⁵⁷.

Final reviewers communicate findings to operators, along with copies of inspection reports and any test results⁵⁸. Final reviewers must verify compliance of labels. Final reviewers also review corrective action, rebuttal, appeal and mediation documentation submitted by the operator⁵⁹. They may recommend or require a follow-up or unannounced inspection⁶⁰.

Final reviewers who make the certification decision monitor deadlines for non-compliance correction and denial, rebuttal, revocation or suspension of certification. Final reviewers may mentor reviewers and often provide inspector and inspection report evaluations to the ACA. In the overall structure of quality management systems, complaint management is often assigned to final reviewers or others in the certification decision team/department.

Initial and final review tasks can be summarized as follows:

Initial Review

- 1. Answer questions about certification, standards and materials, timeliness⁶¹.
- 2. Review OSP and supporting documentation for completeness and potential compliance⁶²:
 - in the case of growers, this includes, but is not limited to, review of land history, contamination risks, crop rotation, fertility management, seed and planting stock use, pest, disease and weed management, input materials⁶³, equipment, labeling⁶⁴, and types of records for compliance to NOP:
 - in the case of wild crop harvesters this includes but is not limited to, review of land history, contamination risks, sustainability, equipment, labeling⁶⁵, and types of records for compliance to NOP;
 - in the case of livestock operations, this includes but is not limited to, review of livestock living conditions, origins of livestock, feed composition and feed sources, pasture management, veterinary practices, and types of records for compliance to NOP;
 - in the case of handlers, this includes, but is not limited to, review of labels, product formulations, ingredient suppliers, facility pest management, sanitation materials, food additives, and types of record keeping for compliance to NOP.
- 3. If the operation was previously certified by another ACA, previous non-compliance issues need to be verified forresolution⁶⁶.
- 4. Communicate with operator for additional information asneeded⁶⁷.
- 5. Prepare file for inspection, including special instructions if necessary (number of products to trace, number of input/output balances to conduct, for example) and previous report ifapplicable⁶⁸.
- 6. Assign inspector, matching competency, availability, absence of conflict of interest etc. ⁶⁹
- 7. Inform operator of which inspector has been assigned and manage changes to assignment, if needed.
- 8. Monitor deadlines for continuation of certification⁷⁰: ensure operators update OSPs on time and ensure inspections are scheduled in a timely fashion etc.
- 9. Review temporary variance requests.
- 10. Review reported changes to OSP.
- 11. Process requests for approval ofinputs.⁷¹

Final review

- 1. Review OSP and supporting documentation, exit interview documentation, inspection reports and the results of any analyses for substances conducted.
- 2. Communicate with inspector for further clarification if needed.
- 3. Communicate with operator for additional information, if needed.
- 4. Provide copy of inspection report tooperator⁷².
- 5. Provide copy of laboratory results (if applicable) tooperator⁷³.
- 6a. Grant certification including requirements for the correction⁷⁴of identified minor non-compliances within a specified period of time⁷⁵and a consistent manner;

or

6b. Issue notification of non-compliance (or even notification of denial, in accordance IOIA Draft 3 TASK 1 Page 17 of 35

with the requirements of the NOP regulations),⁷⁶including the evidence and date by which the operator must rebut or correct each non-compliance.

- 7. Review rebuttals and responses to non-compliances and determine if compliant.
- 8. Monitor deadlines for corrective actions, follow-up inspections etc. communicating with operators when there are missed deadlines.
- 9. Require follow-up inspections ifnecessary.
- 10. Issue certification certificates.
- 11. Communicate decision (including any requirements for the correction of min or non-compliances) back to inspector⁷⁷.
- 12. Notify the NOP in cases of certification denial, and notices of noncompliance, proposed suspension orrevocation⁷⁸.
- 13. Verify compliance of finished product labels.
- 14. Contribute to performance review of inspectors in conjunction with human resources personnel.
- 15. Contribute to performance review of initial reviewers in conjunction with human resources personnel.

Peripheral responsibilities for reviewers

- provide information to potential and actual organic operators
- ensuring maintenance of quality system and of the ACAsaccreditation⁷⁹
- contribute to ACA policy development
- participate in educational programming of ACA
- represent ACA at trade shows, conferences, industry events
- contribute to optimizing the certification services
- contribute to continuous improvement of inspection services
- mentor and train initial reviewers (and inspectors)

3.2 RecommendedRequirements

3.2.1 Knowledge

Not unlike the position of organic inspectors, there are five bodies of knowledge and facts required of initial and final reviewers:

- a. Regardless of the certification category (crop, wild crop, livestock, handling), a good understanding of accreditation⁸⁰, certification and quality systems isrequired⁸¹.
- b. Specific to the certification category, a good understanding of the NOP Regulations (CFR Title 7 Part 205 NOP and OFPA) is also required⁸². This does not just mean knowing what the standard says and where to find it, but most importantly, how to apply the standard to practical situations. The reviewer must also be able to explain applicable standards (and certification procedures) to the operator, when questions arise.
- c. Very specific to the file under review, a good understanding of organic **production/handling processes** is a critical requirement. Having a good knowledge of current practices in the operators' conventional counterpart is also an excellent tool for reviewers, enabling effective identification of risks to organic integrity in the organic production/handling process. Understanding the specific terms and jargon specific to the field under review is essential.
- d. Reviewers must be proficient and current in their understanding of the **specific procedures**, **documentary requirements and forms of the ACA**⁸³which employs them or of every ACA which they contract to⁸⁴. ACAs each have their own document control system, their own specific procedures for reviewing OSPs and supporting documentation, and prescribed ways of gathering organic product recipes, input profiles, or finished product labels. They have different ways of documenting changes to operator documents and these processes change from time to time. Some ACAs have a data base for recording decisions, interpretations and precedents, which reviewers need to know how to use, input into and keep current. They need to know when they have the authority to make a determination and when they need to consult with other members of staff.
- e. It is recommended that organic reviewers be aware of **other rules and regulations applicable** to the inspection category, such as food safety requirements⁸⁵. Although such regulations are technically beyond the scope of organic inspections, when the organic inspector observes and reports obvious violations of them, reviewers need to know what is the appropriate action to take.

The recommended skills for initial and final reviewers are as follows:

- a. Computer skills/information management
- b. Organizational; project management
- c. Writing: correct grammar and spelling; concise and easy to understand by the targeted reader
- d. Good verbal communication
- e. Time management, meeting deadlines, following up on deadlines imposed on operators
- f. Meticulous: systematic about documenting and archiving conversations, emails, decisions etc.
- g. Intermediate Math skills: needed to verify feed rations and recipe formulations, etc.

3.2.3 Abilities

The recommended abilities for initial and final reviewers are as follows:

- a. Ability to work under pressure
- b. Ability to interface with operators, inspectors and other ACA staff
- c. Attention todetail⁸⁶
- d. Thorough, meticulous
- e. Analytical⁸⁷
- f. Accurate
- g. Consistency: making the same determination and decision in similar circumstances
- h. Reaches decisions in a timely manner based on logical reasoning and analysis
- i. Self-assessment: can recognize own opportunities for improvement, can accept constructive criticism

3.2.4 Personal Attributes

Initial and final reviewers should possess personal attributes⁸⁸enabling them to handle a wide variety of situations in accordance with the requirements of an accredited quality system. A reviewer should be:

- a. Honest and ethical. Integrity of the certification system rests on the integrity of its players, including inspectors and reviewers. In quality systems, reviewers must be free of conflicts of interest with the operations they review. Conflicts of interest are declared annually⁸⁹ and reviewers must not review any operation's files with which they have a conflict of interest. Confidentiality⁹⁰ is also important. Information learned about operations must be kept confidential in order to gain trust of operators and not be used by reviewers for personal gain. Reviewers also have a responsibility to act on and investigate suspected fraud.
- b. Impartial and non-discriminatory⁹¹. Reviewers should be fair and objective, and review operator files consistently. They need to treat all operators with respect and without bias.
- c. Professional in their conduct. Reviewers represent ACAs and must follow ACA policies and procedures, including meeting deadlines.
- d. Diplomatic and tactful. Reviewers have a variety of contact with operators throughout the certification process, from answering certification questions, notification of initial review,

- additional information needed, decision making and identification of non-compliances and follow-up. This can be a trying process for operators, as their livelihood may depend on organic certification. Reviewers need to maintain a calm atmosphere in theoffice.
- e. Decisiveness. Both initial and final reviewers make decisions about additional information needed from the operator, whether inputs are approved, and whether previous non-compliances have been corrected. Final reviewers also make a decision regarding whether an operation is certified including identification of non-compliances. Consistency is needed as well as the ability to make those hard decisions.
- f. Support goals of organic farming and handling. This last personal attribute is important as the attitude of the reviewer toward his/her work is evident to the operator. A lack of support can undermine the authority needed by theACA.

3.2.5 WorkExperience

The recommended work experience required of reviewers varies from one ACA to another. Generally, ACAs require final reviewers to have demonstrated their competence as initial reviewers or as inspectors prior to moving into final review positions. As examples, the following table suggests some of the relevant work experiences possible for the two review levels:

| Review level | Initial reviewer (pre-inspection) | Final reviewer (post-inspection) |
|------------------------------------|---|---|
| Relevant work experiences possible | One or more years in professional office environment and/or quality assurance | One or more years in professional office environment and/or quality assurance |
| | Volunteering or interning on an organic farm | Auditing/regulatory compliance experience |
| | | 1-2 years in the production/handling sector ⁹³ |
| | 1-2 years experience as an organic inspector | 1-2 years experience as an organic inspector |
| | | Demonstrated competence as an initial reviewer |

3.2.6 Training

As with inspectors, the training required of reviewers falls into several different fields, notably:

- Sector (crop, wild crop, livestock, handling)
- Regulatory/quality system
- Organic inspection
- NOP Regulations
- Accreditation requirements
- ACA procedures, forms, data management

| Recommended training requirements | Level of review | |
|-----------------------------------|--------------------------|-------------------------|
| - | Initial (pre-inspection) | Final (post-inspection) |

| | , | Training in related discipline 10 hrs/yr |
|---------------------------------------|---|---|
| , , , , | , , , , | Basic quality system auditing or organic inspector training |
| | Crop (and wild crop) 6 hrs Livestock 6 hrs | Annual update to NOP Regulations and National List 1-2 hrs per category per year, depending on changes |
| Accreditation requirements | ŭ | Update every 2 years |
| ACA procedures and paperwork training | Training to ACA procedures ⁹⁶ | Annual update to ACA procedures |

3.2.7 ReviewerExperience

- Entry level reviewers are not expected to have review experience; initially they are under supervision of experiencedreviewer. 97
- Initial review work or organic inspection is often but not always a prerequisite for final review work

3.3 Recommended Performance Evaluation Standards

Annual performance evaluations are required⁹⁸. It is recommended that performance evaluation be conducted by peers (other review personnel) in conjunction with human resources staff. The following table suggests standards which such reviews can address.

| | Area of competence to evaluate | Evaluation criteria | Evaluation method |
|--|--|--|------------------------------|
| 3.1 Responsibilities: Initial reviewer | Answer questions about certification, standards and materials, timelines | Knowledgeable about standards, allowed substances, certification process | Review customer satisfaction |
| | Review application and supporting documentation for completeness and potential compliance (refer to narrative for detailed examples for each scope). | Incomplete applications and potentially non-compliant practices/materials are correctly flagged. | |
| | If the operation was previously certified by another ACA, previous non-compliance (NC) issues need to be verified for resolution. | NCs from an operator's previous ACA are consistently verified for resolution. | operators previously |
| | Communicate with operator for additional information as needed. | Operators are contacted for more information as needed. | Sample files. |
| | Prepare file for inspection, including special instructions if necessary and previous report if applicable. | | |

| | T | 1 | I |
|-----------------------|--|--------------------------|----------------------|
| | | Assignments are | Sample files. |
| | competency, availability, absence of conflict of interest. | correctly made. | |
| | Inform operator of which inspector | Changes in | Examine assignment |
| | has been assigned ⁹⁹ and manage | assignments are made | |
| | changes to assignment if needed. | according to ACA | |
| | | procedure. | |
| | Monitor deadlines for continuation | Deadlines are | Analyze performance. |
| | | respected. | Analyze periormance. |
| | update OSP on time and ensure | l especied. | |
| | inspections are scheduled in a | | |
| | timely fashion. | | |
| | | <u> </u> | <u> </u> |
| | Review temporary variance | , , | Review records of |
| | requests | requests are processed | temporary variances. |
| | | according to ACA | |
| | | procedure. | |
| | Review reported changes to OSPs | Changes to OSPs are | |
| | | reviewed and processed | |
| | | according to ACA | |
| | | procedure. | |
| | | Evaluation criteria | Evaluation method |
| | Process requests for approval of | Input approval requests | Sample files. |
| | inputs | are processed according | |
| | | to ACA procedure. | |
| 3.1 Responsibilities: | | Files are thoroughly | Sample files. |
| Final reviewer | documentation, exit interview | reviewed. Review is | |
| | documentation, and inspection | documented. | |
| | reports and results of analyses for | | |
| | substances conducted | | |
| | Communicate with inspector for | Communications with | Sample files. |
| | further clarification if needed | inspectors are made | |
| | | when needed and | |
| | | documented. | |
| | Communicate with operator for | | |
| | additional information if needed. | | |
| | | | 0 , 51 |
| | | Reports are provided to | Sample files. |
| | operator | operator. | 0 1 50 |
| | | Lab results are provided | Sample files. |
| | | to operator. | 0 1 5 |
| | Grant certification including | | Sample files. |
| | requirements for correction of | based on evidence, in a | |
| | identified minor non-compliances | consistent manner and | |
| | within a specified time and in a | documented. | |
| | consistent manner | | |
| | OR | | |
| | Issue notification of non-compliance | | |
| | (or denial) including evidence and | | |
| | date by which operator must rebut or | | |
| | correct each non-compliance. | | 0 1 51 |
| | | Rebuttals and responses | |
| | non-compliances and determine if | are reviewed and | |
| | compliance is met. | assessed; conclusions | |
| | 1 | are documented. | |
| | | Deadlines are | Analyze performance. |
| | | respected. | |
| | communicating with operators when | | |
| | there are missed deadlines | | |
| TOTA D 0 0 E 1 017 1 | . D 00 (0E | | |

| | Require follow-up inspections if | Follow-up inspections | Sample files. |
|--------------------|--|--|--|
| | necessary | are required when | Sample illes. |
| | ,, | appropriate. | |
| | Issue certification certificates | Accurate certificates are issued. | Sample files. |
| | Communicate decision (including any requirements for the correction of minor non-compliances) back to inspector. | review outcomes. | Sample files. |
| | | NOP is notified of certification denials, and of proposed suspensions and revocations. | Review files (internal audit). |
| | Verify compliance of finished product labels. | Labels are reviewed using checklist; review documented. | Sample files. |
| | Contribute to performance review of inspectors in conjunction with Human | evaluated using HR | Review files (internal audit). |
| | Area of competence to evaluate | Evaluation criteria | Evaluation method |
| | resources personnel | Checklist. | D : 61 // · |
| | | Initial reviewer performance evaluated using HR checklist. | Review files (internal audit). |
| | Peripheral responsibilities ¹⁰⁰ | | |
| 3.2.1 Knowledge | Accreditation, certification and quality systems | | Review of training record |
| | NOP Regulations | Demonstrates understanding of NOP regulations | Review of training record; observation at work |
| | Organic production/handling processes | Understands system being inspected; using jargon specific to system being inspected. | |
| | ACA procedures and policies | Uses ACA forms correctly. Follows ACA procedures. | Review of training record Review of operator files |
| | Other applicable regulations | | Review of training record |
| 3.2.2 Skills | Computer skills/ Information management | Uses programs competently and efficiently. | Performance review. |
| | Organizational; project management | ls well organized. | Performance review. |
| | Writing: correct grammar and spelling; concise and easy to understand by the targeted reader | uses language correctly. | Review of files. |
| | Good verbal communication | Makes her/himself easily understood. | workplace. |
| | Time management, deadlines, following up on deadlines imposed on operators | Manages deadlines effectively. | Performance review. |
| <u> </u> | | I. | l |

| | Meticulous: systematic about documenting and archiving all conversations, emails, decisions etc | Keeps proper records of all communications etc. | Review of files. |
|------------------------------|--|--|--|
| | Math: needed to verify feed rations and formulations | Correctly asses rations, recipes. | Review of files. |
| 3.2.3 Abilities | Ability to work under pressure | Stays calm and focused meets deadlines | Employee interview Review staff turnover |
| | Ability to interface with operators, inspectors and other ACA staff | skills | Analysis of complaints naming reviewer. |
| | Attention to detail | Works with attention to detail. | Review of files. |
| | Thorough, meticulous | Works meticulously | |
| | Analytical | Bases decisions on facts | Review of files. |
| | Accurate | mistakes. | Review of files. |
| | Area of competence to evaluate | Evaluation criteria | Evaluation method |
| | Consistent | Handles similar situations the same way. | Review of files. |
| | Reaches decisions in a timely manner based on logical reasoning and analysis | Evidence based decisions | Review of files |
| | Self assessment | Accepts constructive criticism Recognizes opportunities for improvement | Interview, annual performance review |
| 3.2.4 Personal attributes | Tact, diplomacy; Impartiality and objectivity; Supporting goals of organic farming and handling; Professionalism: in presentation ACA values; Integrity: honesty, fairness and lack of bias; Confidentiality; free of conflict of interest disclosure report; Decisiveness: reaches decisions in a timely manner based on logical reasoning and analysis | performance Declarations kept current (confidentiality, C of I) | Feedback from operators Review of complaints filed naming the reviewer Reviewe of annual documentation Observation at work |

3.4 Recommended Professional Development Activities

Initial and final reviewers should participate in a wide range of professional development activities. They should be documented and included in their résumé, supported by course certificates and content lists whenever possible. This is a partial list of possible professional development activities:

- Conferences
- Workshops

- ACA training programs
- NOP ACA Training Programs
- University and community college courses
- eOrganic webinars
- On-farm demonstrations
- Subscriptions to trade magazines
- Independent study/reading
- Networking¹⁰¹(professional associations, relevant listserve groups,etc.)
- Peer review
- Interface of review teams with inspector teams
- Performance review from certifiers (see previous section)
- Private coaching
- IOIA webinars, seminars and training activities
- ATTRA documents

Content lists for training activities are presented in Task 2.

4 Definition of Terms

| Term | Definition | Source |
|------------------------------|--|------------------------------------|
| Ability | capacity, power, cleverness, talent, mental power | Oxford American Dictionary 1999 |
| ACA | Accredited certifying agents | |
| Area of operation | The types of operation: crops, livestock, wild crop harvesting or handling or any combination thereof that a certifying agent may be accredited to certify under this part. | |
| Audit | Systematic, independent and documented process for obtaining audit evidence and evaluating it objectively to determine the extent to which the audit criteria are fulfilled. | ISO 19011, 3 |
| Audit in/out balance | Examination of production records, inventory reports, receiving (purchase) reports and sales summaries for the purpose of verifying whether or not sales of organic product reconcile with production and receiving (purchases). | |
| Audit trail | Documentation that is sufficient to determine the source, transfer of ownership, and transportation of any agricultural product labeled as '100% organic', the organic ingredients of any agricultural product labeled as 'organic' or 'made with organic(specified ingredients) or the organic ingredients of any agricultural product containing less than 70% organic ingredients identified as organic in an ingredient statement. | NOP 205.2 |
| Certification (or certified) | A determination made by a certifying agent that a production or handling operation is in compliance with the Act and the regulations in this part, which is documented by a certificate of organic operation. | |
| Certified operation | A crop or livestock production, wild crop harvestingor handling operation, or portion of such operation that is certified by an accredited certifying agency as utilizing a system of organic production or handlings described by the Act and the regulations in this part. | NOP 205.2 |

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|--------------------------|--|--------------------|
| Certifying agent | Any entity accredited by the Secretary as a certifying | NOP 205.2 |
| | agent for the purpose of certifying a production or | |
| | handling operation as a certified production or | |
| Compotonos | handling operation. | ISO 19011 |
| Competence | Demonstrated personal attributes and demonstrated ability to apply knowledge and skills. | 150 19011 |
| Competent authority | The official government agency having jurisdiction. | Codex Alimentarius |
| , | 3 | 2.2 |
| Credentials | Evidence of a person's achievements or | Oxford American |
| | trustworthiness, usually in the form of certificates, | Dictionary, 1999 |
| | references, etc. | |
| Immediate family | The spouse, minor children, or blood relatives who | NOP 205.2 |
| | reside in the immediate household of a certifying | |
| | agent or an employee, inspector contractor, or other | |
| | personnel of the certifying agent. For the purpose of | |
| | this part, the interest of a spouse, minor child, or | |
| | blood relative who is a resident of the immediate | |
| | household of a certifying agent or an employee, | |
| | inspector contractor, or other personnel of the | |
| | certifying agent shall be considered to be an interest | |
| | of the certifying agent or an employee, inspector | |
| | contractor, or other personnel of the certifying agent. | |
| Inspection | The examination of food or systems for control of | Codex Alimentarius |
| | food, raw materials, processing and distribution, | 2.2 |
| | including in-process and finished product testing, in | |
| | order to verify that they conform to requirements. For | |
| | organic food, inspection includes the examination of | |
| | the production and processing systems. | |
| Inspector | Any person retained or used by the certifying agent to | NOP 205.2 |
| ' | conduct inspections of certification operators or | |
| | certified production or handling operations. | |
| Investigation | A systematic gathering of facts and evidence to | NOP Online |
| | support or refute an allegation. | Training: |
| | | Investigating |
| | | Complaints: What |
| | | ACA's Should Know, |
| | | Compliance & |
| | | Enforcement |
| | | Branch, June 2009 |
| Knowledge | Specific information; facts or intelligence about | Oxford American |
| | something | Dictionary 1999 |
| Material evaluation | An organic certification or other program, independent | |
| program | from the crop producer or input manufacturer, with the | 11-4 |
| | expertise to verify compliance of inputs used in | |
| | organic production and handling with NOP | |
| | regulations. The expertise and approval of material | |
| | evaluation programs will be a component of the NOP | |
| | accreditation program. Approved material evaluation | |
| | programs include NOP accredited certifying agents | |
| | and the Organic Materials Review Institute(OMRI). | |
| | ACAs and OMRI are audited regularly to evaluate | |
| | their compliance with the NOP regulations and this | |
| | policy. | |
| | | |

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|-------------------------------------|--|--|
| Official accreditation | The procedure by which a government agency having jurisdiction formally recognizes the competence of an inspection and/or certification body to provide inspection and certification services. For organic production, the competent authority (official government agency having jurisdiction) may delegate the accreditation function to a private body. | 2.2 |
| Organic control point (OCP) | Any point or procedures in an organic production, processing or handling system where there is a high probability that improper control may cause, allow or contribute to the loss of integrity. OCPs are points where there is contamination or commingling risks to organic crops or products. | IFOAM/IOIA International Organic Inspection Manual, p 45 |
| Organic production | A production system that is managed in accordance with the Act and regulations in this part to respond to site specific conditions by integrating cultural, biological, and mechanical practices that foster cycling of resources, promote ecological balance and conserve biodiversity. | NOP 205.2 |
| Organic System Plan (OSP) | A plan of management of an organic production or handling operation that has been agreed to by the producer or handler and the certifying agent, and that includes written plans concerning all aspects of agricultural production or handling described in the Act and the regulations in subpart C of this part. | |
| Public-Private Partnership (PPP) | A contractual agreement between a public agency and a private sector entity. Through this agreement, the skills and assets of each sector (public and private) are shared in delivering a service. | National Council for Public-Private Partnerships, www.ncppp.org |
| Records | Any information in written, visual or electronic form that documents the activities undertaken by a producer, handler or certifying agent to comply with the Act and regulations in this part. | NOP 205.2 |
| Residue testing | An official or validated analytical procedure that detects, identifies and measures the presence of chemical substances, their metabolites or degradation products in or raw or processed agricultural products. | |
| Responsibly connected | Any person who is a partner, officer, director, holder, manager or owner of 10 or more of the voting stock of an operator or a recipient of certification or accreditation | l e |
| Skill | Expertness, practiced ability | Oxford American Dictionary 1999 |
| State Organic Program (SOP) | A State program that meets the requirements of section 6506 of the Act, is approved by the Secretary, and is designed to ensure that a product that is sold or labeled as organically produced under the Act is produced and handled using organic methods. | NOP Regulations |
| Traceability test or trace-back | Verification that an operator has a recording keeping system in place which enables • Backward tracking of sales through production to ingredient/input purchasing • Forward tracking of inputs though | |

| | production, warehousing and sales to final customers |
|---------------|---|
| Witness audit | The witnessing of the certification body's conformity USDA AMS ARC assessment activities during an inspection of a ISO Guide 65 |
| | supplier, including an examination of the inspector's Program: |
| | preparation for the inspection and the implementation Accreditation for |
| | of the certification body's inspection procedures. The Certification Bodies |
| | inspection of the supplier may be a demonstration Section 4: |
| | when it is not possible to conduct an actual Definitions |
| | inspection. |
| | |

5 References

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- IFOAM /IOIA International Organic Inspection Manual;2000.
- ISO 19011 Guidelines for quality and/or environmental management systems auditing;2002
- Organic Products Regulation (Canada) 2009 SOR/2009-176; current to July 112011
- Guidelines for the Production, Processing, Labeling and Marketing of Organically produced foods,adoptedbythe23rdsessionof theCodexAlimentariuscommissionin1999;revisedin 2001
- National Organic Program Handbook (Winter edition2011)
- NOP Online Training: *Investigating Complaints: What ACAs Should Know*, Compliance & Enforcement Branch, June2009
- National Organic Program Final Rule 7 CFR,2010
- National Organic Standards Board Principles of Organic Production and Handling, 2001
- ATTRA Workbooks, Checklists, OSP Technical Guide, Templates and Documentation Forms and Inspection forms IFOAM Accreditation Criteria for Bodies Certifying Organic Production and Processing, version2005
- ISO/IEC Guide 65,1996
- Organic Food Production Act (OFPA) of 1990(USA)
- IOIA Accreditation Program August2002
- OCC/IOIA Inspector Apprenticeship Program December 1998
- IOIA Apprentice-Mentor Guidelines October2007
- IOIA Basic Training curriculum Crops revised2007
- IOIA Basic Training curriculum Livestock revised2008
- IOIA Basic Training curriculum Handling revised2008
- IOIA Code of Ethics revised2001
- IOIA Code of Conduct revised2001
- IOIA Draft Inspection Guide April2006
- IOIA Training Institute Summary April2011
- IOIA Training Program Guide revised2008
- USDA AMS ARC ISO Guide 65 Program: Accreditation for Certification Bodies, Section 4
 Definitions

6 Appendices

Guidelines for Preparation, Inspection and Reporting Times

| Level of complexity | Example | Preparation time estimate | On site inspection time estimate | Post inspection time estimate 102 |
|---------------------|---|---------------------------|----------------------------------|-----------------------------------|
| Apprentice | 15 acres organic strawberries, ir rotation with green manures; one location; no conventional ortransition, no on-farm processing | * | 2-3 hr | 1 hr |
| | 400 acres organic cash crops;one location; no conventional or transition no on-farmprocessing | 0.5-1 hr | 3 hr | 1 hr |
| | Organic pasta production, 10 employees, one location, no conventional | 0.5-1 hr | 3-4 hr | 1.5-2 hr |
| Licensed | 30 acres organic vegetables, in rotation with green manures; 2 locations; no conventional or transition, no on-farm processing | 0.5-1 hr | 4-5 hr | 1.5-2 hr |
| | 250 acres organic feed crops, 40 head organic dairy herd, no conventional or transition, no on-farm processing | | 4-5 hr | 1.5-2 hr |
| | Organic pasta sauces, 80 employees 50% organic products, 50% conventional products, off-site warehousing | | 6-8 hrs | 2-3 hrs |
| | Specialty crops /innovative processes | | | |
| Master | 1800 acres cash crops, 8 locations, some land still in transition and under conventional management; 2 storage sites; on-farm cleaning and bagging | | up to 1.5 days | 2-3 hrs |
| | 2000 head organic cow/calf; organic pasture; multiple locations, purchased feeds, custom slaughter house custom sausage making. 15 different recipes, some in 95%, some 70%+, some MWO. | ; | 2 days or more | 4-5 hrs |
| | Processes with in-process inventories (fermentations for example) | | | |
| | Inspections (un-announced or follow- up) related to suspected fraud or serious complaints | | | |

7 Endnotes

¹ NOP 205.403 (c) (1)

Manual 4.1.1 ²⁸ IFOAM/IOIA International Organic

² ISO 19011 6.2.5 and 6.3 and 6.4.1

³ ISO 19011 6.5.1

⁴ NOP Handbook 'Five steps to certification'

⁵ A common oversight identified by ARC auditors was the lack of follow-up to previous minor noncompliances.

⁶ ISO 19011 6.5.2 and 6.5.5

⁷ NOP 205.403(d)

⁸ NOP 205.403 (c) (3) and 205.403 (e); NOP Handbook 'Five steps to certification'

⁹ NOP 205.403 (d); ISO 19011 6.5.7

¹⁰ IOIA Training Program Guide p2

¹¹ see Definition of Terms

¹² Hereafter, first time operators and certified operators will be jointly referred to as operators.

¹³ Although the NOP does not specify a % of operators who must be targeted annually by unannounced inspections, ACA procedures normally set a target percentage.

¹⁴ IOIA Basic curriculum 'Drawing the circle around an operation'

¹⁵ ISO 19011 recommends 40 hours of auditor training for all entry level auditors

¹⁶ NOP 205.403 and section 500;

¹⁷ ACA inspector position descriptions

¹⁸ NOP Program Handbook PM-11-6

¹⁹ IFOAM/IOIA Inspection Manual 2.3.5; ASQ Auditing handbook; ISO 19011 6.5.4

²⁰ ISO 19011 6.6.1; ASQ Auditing Handbook p 141

²¹ ISO 19011 7.3.1; ASQ Auditing Handbook

²² ISO 19011 6.4.1 and 6.4.3

²³ NOP 205.403 (b)(2)

²⁴ IOIA Training program guide; ACA inspector position descriptions

²⁵ ARC job description, IOIA training manual

²⁶ ISO 19011 7.3.1; ASQ Auditing Handbook p 141

²⁷ IFOAM/IOIA International Organic Inspection

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- ³⁰ IFOAM/IOIA International Organic Inspection Manual 6.2 and 6.3
- ³¹ NOP 205.501(a)(11); IOIA curriculum; ISO 65 42.2.0
- ³² ISO 19011 6.5.5; ASQ Auditing Handbook p 141; IOIA Training program guide
- ³³ IOIA curriculum
- 34 ISO 19011 6.5.5
- ³⁵ This is a compilation from a variety of sources: NOP Regulations; ISO 19011 6.6.2 and 7.2; ASQ Auditing Handbook; Codex Alimentarius 6.6.a; ISO 65 4.2.f; IOIA Codes of Conduct and Ethics, IOIA training program guide; IOIA crops and handling curriculum; IFOAM Accreditation Criteria 1.4.11; and ACA inspector position descriptions.
- ³⁶ NOP 205.504 (c)(2) requires that inspectors file an annual conflict of interest disclosure report form, identifying any food or agriculture related business interests, including business interests of immediate family members that cause a conflict of interest.
- ³⁷ NOP 205.501 (a)(10) requires inspectors hold information confidentially.
- ³⁸ The USDA prohibits discrimination in all its programs and activities on the basis of race, color, national origin, gender or marital status (not all prohibited status apply to all programs),
- ³⁹ IOIA promotes a 2 defect guideline when inspecting foreign operations (see IOIA Code of Conduct and Ethics, which refers to knowledge of culture, language and crop. Also addressed in ARC job description.

- ⁴¹ This category describes entry-level inspectors who have completed basic training plus field training with a mentor. Other terms considered but not used were 'apprentice' and 'provisional'. These could confer a connotation of inadequacy and were discarded in preference for the neutral term 'inspector'. A one-year time frame was considered, but rejected. Some inspectors could move to licensing quite quickly while field training might take longer than 1 year for others. Mentor shortage could also lengthen time frames.
- ⁴² IOIA basic trainings have traditionally been 4.5 days per category, on site (not webbased), with 4 days of instruction and 0.5 day of testing
- ⁴³ Note: It is not feasible to apply all requirements, especially field training, to the wild crop scope separately from

crop. It is recommended that any inspector qualified to inspect crops could also inspect wild crops, provided they received training specific to wild crop standards and inspection. At this IOIA Draft 3 TASK 1 Page 32 of 35

⁴⁰ IOIA training prerequisite

time, wild crop inspection has been included in 100 level training content. Specific 200 level wild crop training could be required for wild crop inspection.

- ⁴⁴ The term 'licensed inspector' is used for those who have taken the step to become competent to do solo inspections, including 200 level training and successful completion of a licensing exam.
- ⁴⁵ Documentation can be through verification of membership, list serve email, etc.
- ⁴⁶ IOIA Training Institute draft
- ⁴⁷ Testing and exams rated fairly highly in the 2010 IOIA certifier survey
- ⁴⁸ NOP 205.402
- ⁴⁹ NOP 205.404(a)
- ⁵⁰ NOP 205.501(a)(11)(vi)
- ⁵¹ NOP 205.402(a)(1)
- ⁵² NOP 205.402 (a)(2)
- ⁵³NOP205.402(a)(4)
- ⁵⁴NOP205.402(a)(3)
- ⁵⁵ See 'TERMS: Materials Evaluation Program'
- ⁵⁶NOP 205.404(a)
- ⁵⁷According to IOIA 2010 survey, some ACAs need to refer back to inspectors up to 50% of the time, before being able to complete the final review.
- ⁵⁸NOP 205.402(b)(2) and NOP 205.403(d)(2)
- ⁵⁹NOP 205.405(a)(3), NOP 205.405(b)(1)
- ⁶⁰NOP 205.405(c)(1)
- ⁶¹ACA reviewer position descriptions
- ⁶²NOP 205.402(a)(1-2); ISO 19011 6.3
- ⁶³NOP Handbook 2601 Instruction "Five Steps to Certification"
- ⁶⁴NOP subpartD
- ⁶⁵NOP subpartD
- ⁶⁶ NOP 205.402(a)(3)
- ⁶⁷ NOP 205.402(b)
- ⁶⁸ NOP 205.501(a)(18)
- ⁶⁹ ISO 19011 6.2.4
- ⁷⁰NOP205.406(a)
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Although such terms can be very helpful, in the present document the authors have intentionally remained faithful to the language in the NOP Regulations.

⁷¹ACA reviewer position descriptions

⁷² NOP 205.403e(2)

⁷³ NOP 205.403e(2)

⁷⁴ ISO guidelines for Quality system management use the terms Corrective Actions (measures taken to correct identified non-conformances) and Preventive Actions (measures put in place to ensure an identified Non conformance does not recur). ISO guidelines also differentiate between major and minor non-conformances.

⁷⁵ NOP 205.404(a)

⁷⁶ NOP 205.405(a); note that 205.405(c) details how notices of denial are to be issued

⁷⁷ NOP 205.501(a)(18)

⁷⁸ NOP 205.501(a)(15) and NOP 205.662 and NOP 205.665

⁷⁹ NOP 205.501(a)(2); ACA reviewer position descriptions

⁸⁰ Since not all NOP Accredited Certifying Agents are accredited to ISO 65, this has been kept general.

⁸¹ ACA inspector position descriptions

⁸² NOP 205.501(a)(1)

⁸³ Most of the skills in section 3.2 are based on the ACA inspector position descriptions

⁸⁴ It seems that most review work is done by staff, but some review work is contracted out, often to inspectors.

⁸⁵ NOP Handbook PM-11-6

⁸⁶ACA inspector position descriptions

⁸⁷ ACA inspector position descriptions

⁸⁸This is a compilation from a variety of sources: NOP Regulations; ISO 19011 6.6.2 and 7.2; ASQ Auditing Handbook; Codex Alimentarius 6.6.a; ISO 65 4.2.f; IOIA Codes of Conduct and Ethics, IOIA training program guide; IOIA crops and handling curriculum; IFOAM Accreditation Criteria 1.4.11; and ACA inspector position descriptions.

⁸⁹ NOP 205.504 (c)(2) requires that inspectors file an annual conflict of interest disclosure report form, identifying any food or agriculture related business interests, including business interests of immediate family members that cause a conflict of interest.

⁹⁰ NOP 205.501 (a)(10) requires inspectors hold information confidentially.

- ⁹¹ The USDA prohibits discrimination in all its programs and activities on the basis of race, color, national origin, gender or marital status (not all prohibited status apply to all programs),
- ⁹² ACA inspector position descriptions
- ⁹³ACA inspector position descriptions
- ⁹⁴ IFOAM 1.4.2; ACA reviewer position descriptions
- ⁹⁵ IOIA inspector training in the appropriate category (crops, livestock, handling) is required by many ACAs for their reviewer positions. Some ACA seven require that new reviewers accompany inspectors as part of their training. However, at present, IOIA training is geared more for inspectors than for reviewers. This speaks to the need for developing reviewer-specific training modules.
- ⁹⁶ ACA reviewer position descriptions
- ⁹⁷ ACA reviewer position descriptions
- ⁹⁸ NOP 205.501 (a)(6) and 205.510(a)(4)
- ⁹⁹ ISO 65 4.4(c) requirement for contracted personnel ISO specifically states "obtain the applicant's consent"
- ¹⁰⁰ The narrative text includes a list of peripheral responsibilities conferred to reviewers which do not pertain to file review. The authors have chosen NOT to include those peripheral responsibilities in the proposed performance evaluation.
- 101 This can be documented by membership verification, list serve email, etc.
- ¹⁰² Reporting time is very variable depending on ACA reporting procedures. Some ACAs have no post-inspection reporting (all reports completed on site) so in those cases, post-inspection time could be zero. Some ACAs require more narrative in reports. The times shown in this table are likely low for that reporting format.