

Do Judges Flip A Coin

Judicial Inattention in the US Asylum Courts

Sai Zhang

November 28, 2022

Outline

- 1 Introduction
- 2 Prediction: Lower Court
- 3 Prediction: Appeal Court
- 4 Impact Evaluation
- 5 Next Step

Introduction

Inspiration

Immigration court ruling

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Are judges doing their job **careful** enough?

This study

I focus on the **inattention** of lower court judges, and

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Prediction

Impact

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- Appeal results: how they react to reverse

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Impact

- The heterogeneity in judicial inattention
- Can we nudge judges to pay more attention?

A Preview

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- **There is evidence of behavioral anomalies:** judges show different level of early predictability
- **Attentiveness can be proxied:** leveraging appeal court decisions, I create a proxy for attentiveness of lower court judges
- **Judicial inattention can be improved:** observational evidence suggests several channels for further nudging RCTs

Data

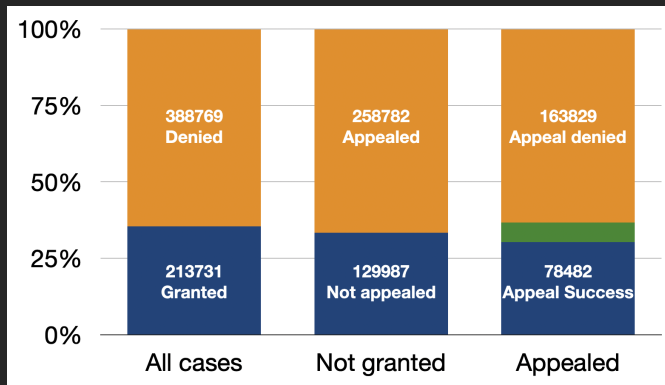


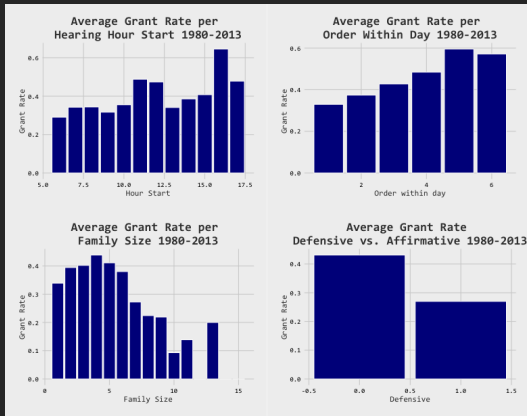
Figure 1: Data Structure

- **Total cases:** 602500 cases (35% granted)
- **Appeal cases:** 242466 appeals (32.4% successful) after removing recent appeals and appeal by the government

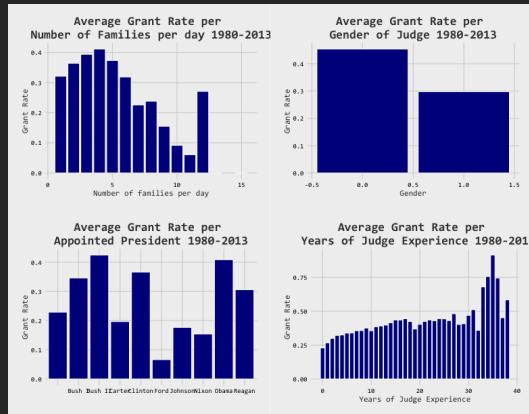
From Chen, Moskowitz, and Shue (2016) and Dunn, Sagun, Şirin, and Chen (2017)

Prediction: Lower Court

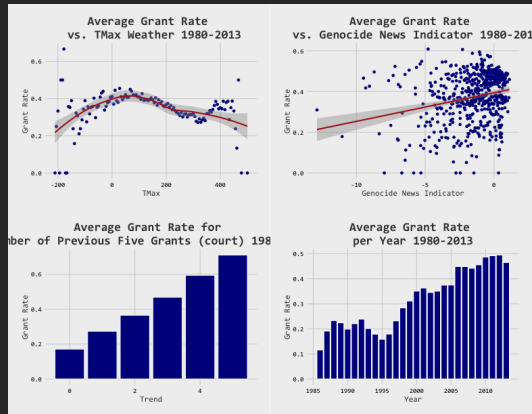
Descriptive Evidence: Case Informaion Matters



Descriptive Evidence: Court Informaion Matters



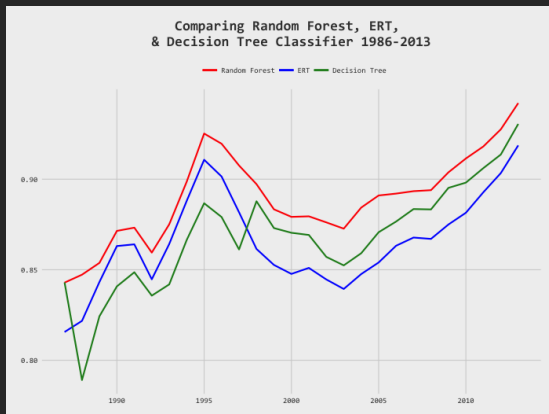
Descriptive Evidence: Other Predictors



Top 7 Countries by Applicants

Country	Count	Percentage	Grant Rate
China	107964	19%	53%
Haiti	42013	7.4%	16%
El Salvador	41626	7.4%	8.7%
Guatemala	34705	6.1%	11%
Colombia	27713	4.9%	35%
India	19161	3.4%	37%
Mexico	19031	3.4%	7.3%
Nicaragua	15987	2.8%	20%
Albania	12036	2.1%	52%
Indonesia	11399	2%	32%

Prediction: A Random Forest Model

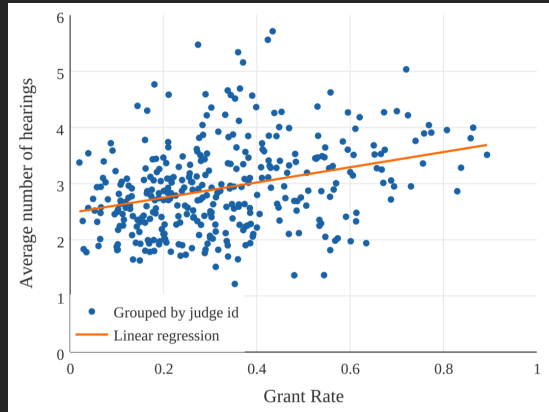
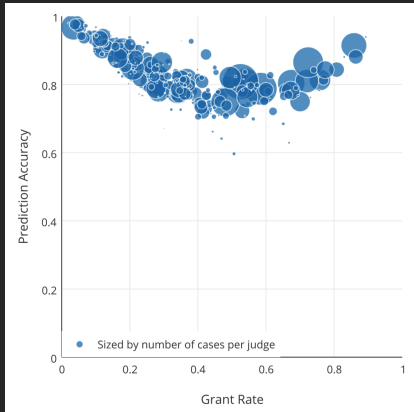


Category	Weight
Case Information	20%
Court Information	7%
Judge Information	10%
News Trend	7%
Ruling Trend	49%
Weather	2%

Early Predictability of Judges

Model	Accuracy	ROC AUC
Judge ID	71%	0.74
Judge ID & Nationality	76%	0.82
Judge ID & Opening Date	73%	0.77
Judge ID & Nationality & Opening Date	78%	0.84
Full model at case completion	82%	0.88

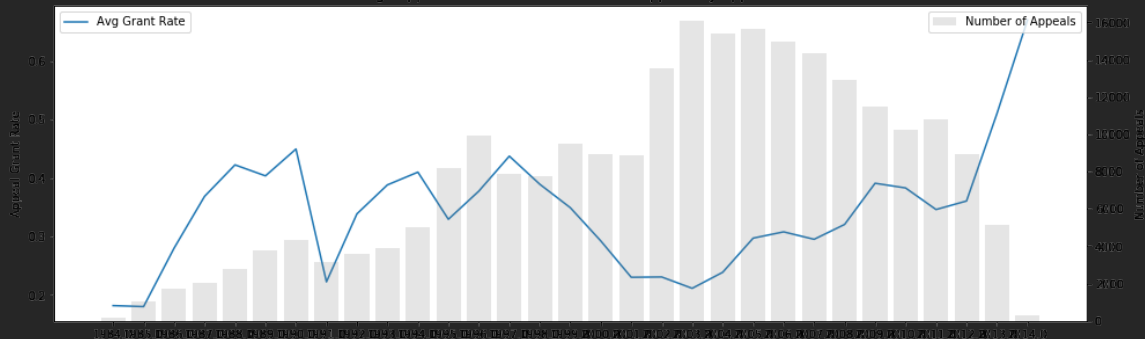
Early Prediction and Inattention



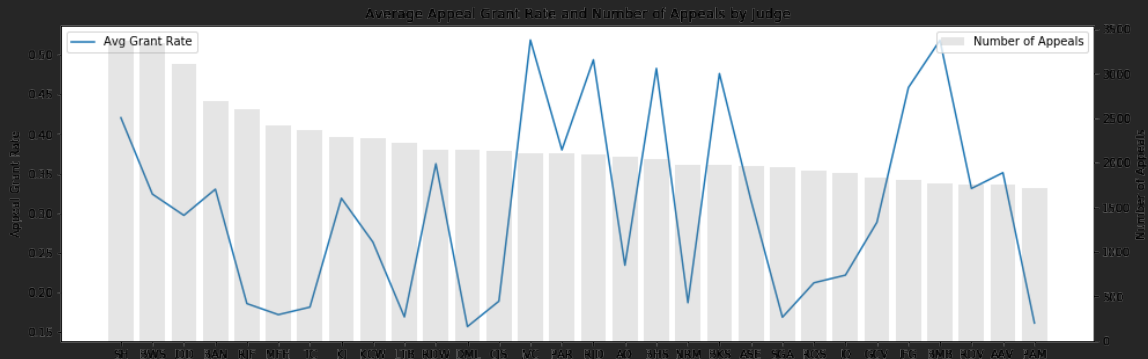
Prediction: Appeal Court

Appeal Grant Rate: By Appeal Year

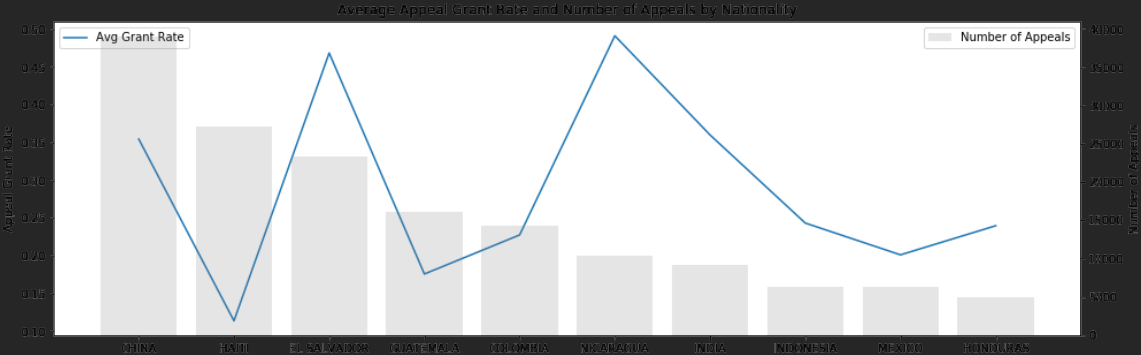
Average Appeal Grant Rate and Number of Appeals by Appeal Year



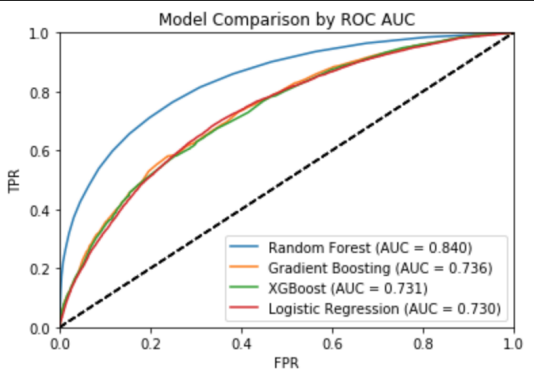
Appeal Grant Rate: By Appeal Judge



Appeal Grant Rate: By Nationality



Prediction: A Random Forest Model



Category	Weight
Time Information	37.78%
Judge Information	27.71%
Respondent	17.79%
Trend Features	7.45%
Proceeding Features	6.05%
Location Features	4.26%

Prediction Accuracy Driven by Lower Court Judges

Model	Accuracy	ROC AUC
Judge ID	67.5%	0.625
Judge ID & Nationality	70.4%	0.701
Judge ID & Nationality & Year	74.1%	0.765
Full model	79.2%	0.840

	Predicted denial	Predicted success
Actual denial	195223	65798
Actual success	73269	104406

Accuracy = 68.3%

F1 = 0.6

Impact Evaluation

Shock of Surprising Reverses

Predicted denial

Predicted success

Actual denial

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Shock of Surprising Reverses

	Predicted denial	Predicted success
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- reverse: denial asylum in the lower court, but grant asylum in the appeal court
- **surprising reverse**: predicted affirm, but actually reversed

Event Study: around Surprising Reverses

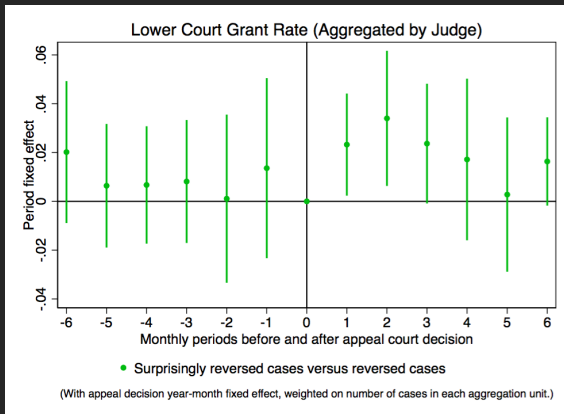
An event study design around the surprising reverse shock:

$$\bar{y}_{i,s,t} = \alpha D_{s,k} + \beta \mathbf{1}(\text{Surprising Reverse})_s + \boxed{\gamma} D_{s,k} \times \mathbf{1}(\text{Surprising Reverse})_s + \mu_t + \nu_c + \varepsilon_{i,s,t}$$

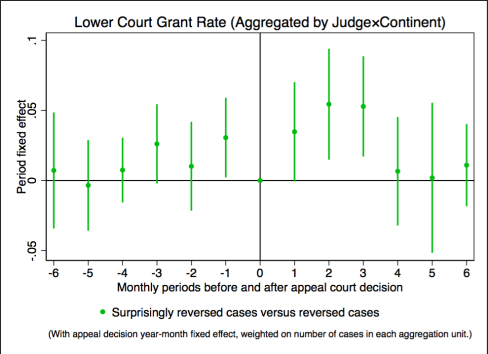
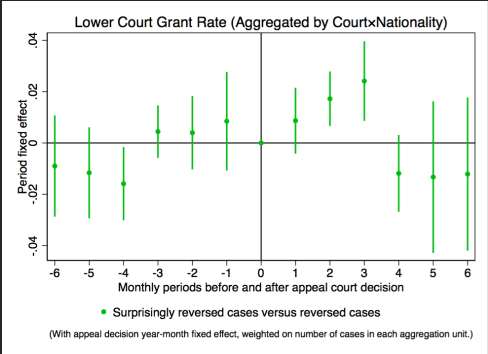
where:

- $\bar{y}_{i,s,t}$: the leave-out average grant rate of judge i , for case s
- μ_t : appeal decision year and month fixed effects
- ν_c : court fixed effects
- $k \in \{T-6, T-5, T-4, T-3, T-2, T-1, T, T+1, T+2, T+3, T+4, T+5, T+6\}$, where T is the time when the appeal decision is made.

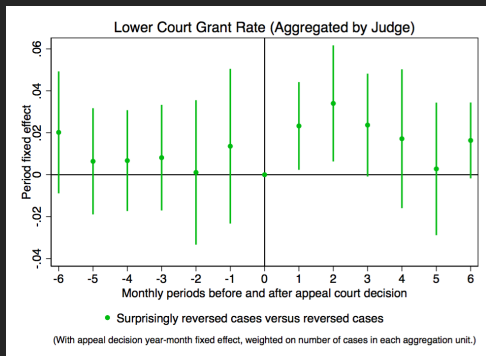
Event Study: Results



Event Study: Robustness to Granular Dependent Variable Construction

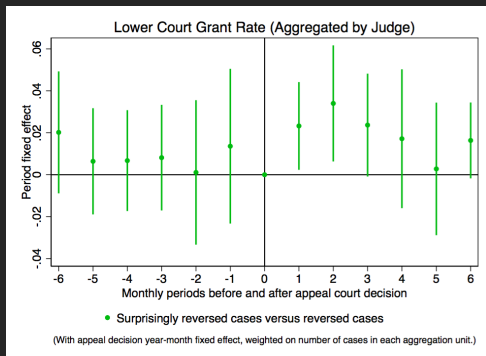


Event Study: Construct A Measure of Attentiveness



$$\begin{aligned}\bar{y}_{i,s,t} = & \alpha D_{s,k} \\ & + \beta \mathbf{1}(\text{Surprising Reverse})_s \\ & + \gamma D_{s,k} \times \mathbf{1}(\text{Surprising Reverse})_s \\ & + \mu_t + \nu_c + \varepsilon_{i,s,t}\end{aligned}$$

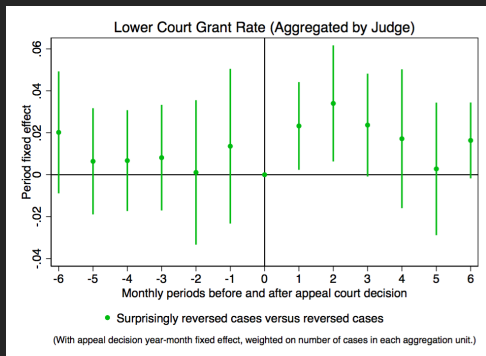
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Now, limit to a smaller window and re-pool data: $k \in \{T' - 1, T', T' + 1\}$, and extract γ as attentiveness of judges

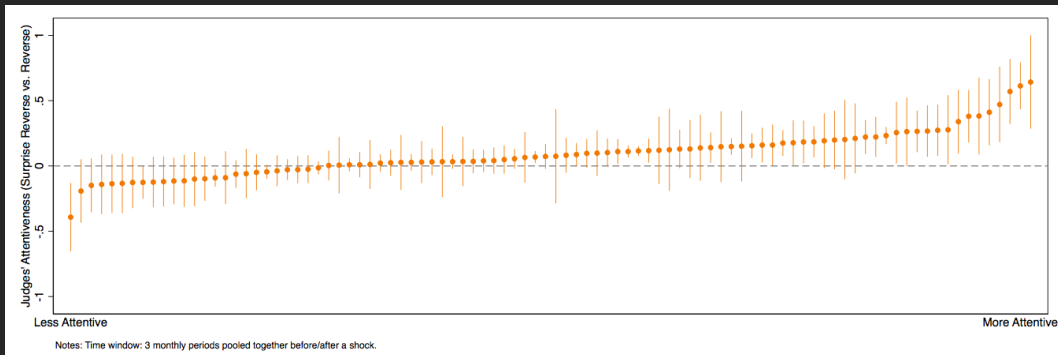
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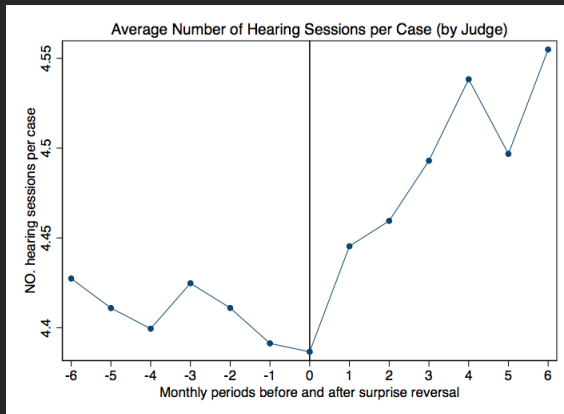
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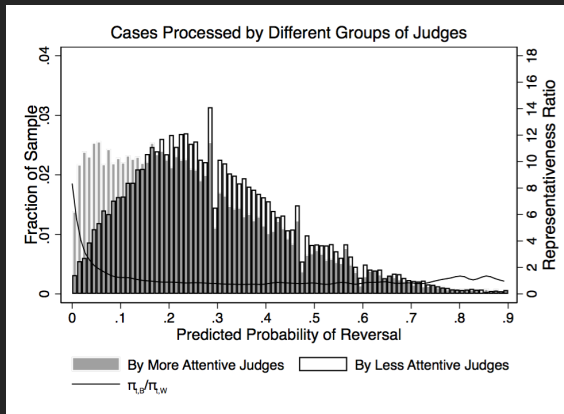
Variation in Attentiveness of Judges

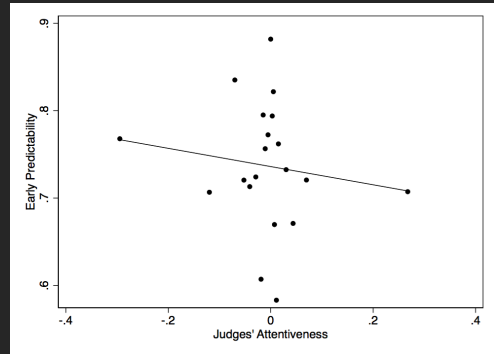
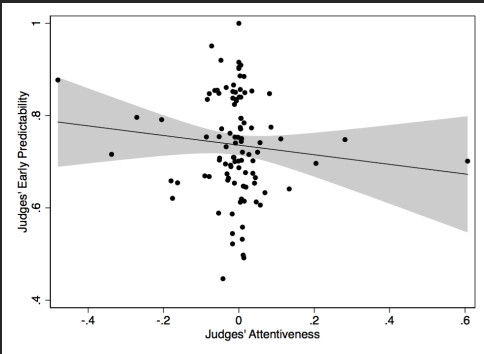


Validity of the Attentiveness Measure: Judges' Effort



Validity of the Attentiveness Measure: Judges' Errors





The Impact of Judicial Inattention: Implicit Risk Ranking

Generate a residualized, leave-out judge leniency measure following Dobbie et al. (2018):

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- **Step 2**: Extract the residuals
- **Step 3**: Calculate the leave-out average grant rate in the lower court

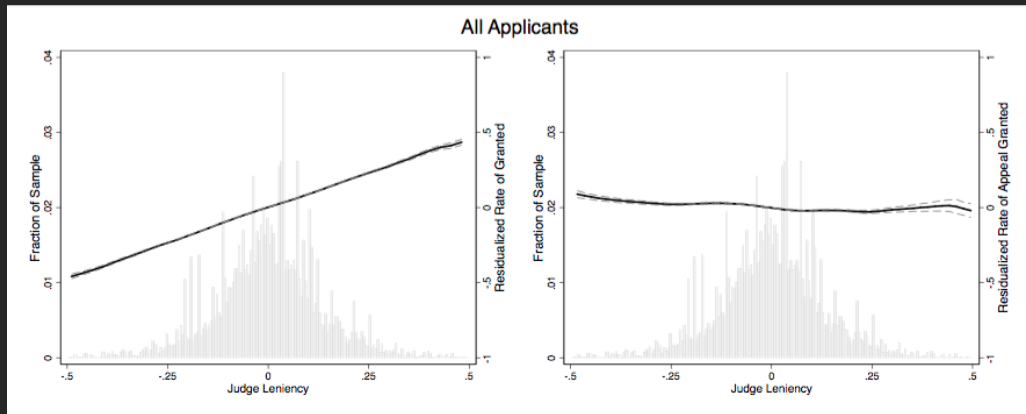
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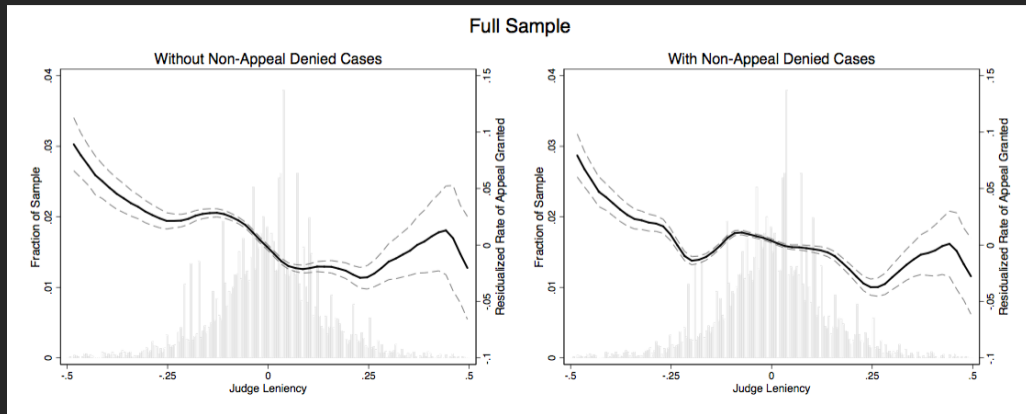
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This will give us a leniency measure

Risk Ranking of Judges

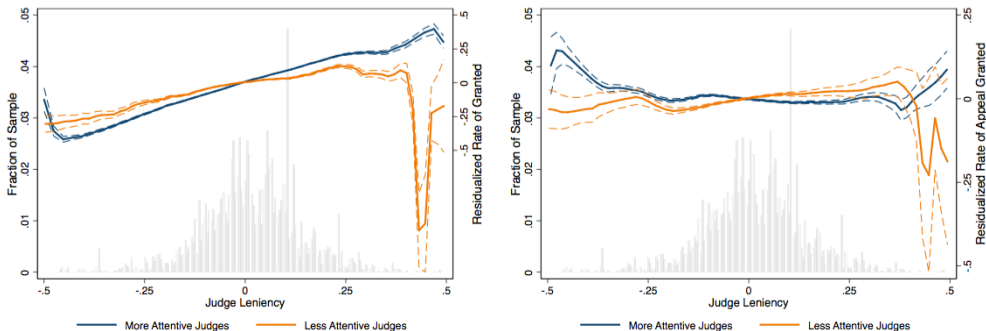


Risk Ranking of Judges: Appeal Courts



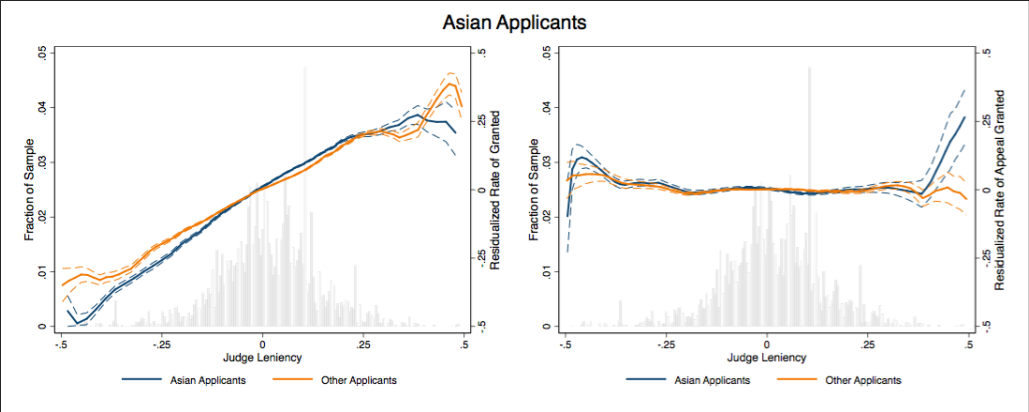
Implicit Risk Ranking and Inattention

Attentiveness of Judges: Surprisingly Reversed vs. Other Reversed



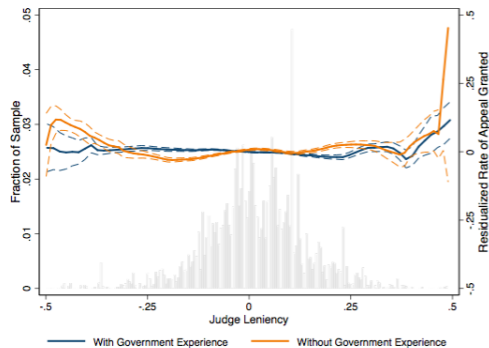
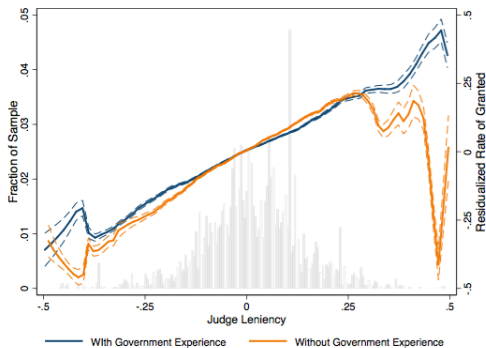
(Time window: 3 monthly periods pooled together before/after shock. More attentiveness: the coefficient of interaction of surprisingly reversed dummy and time-period dummy is bigger)

Risk Ranking of Judges: Asian Applicants

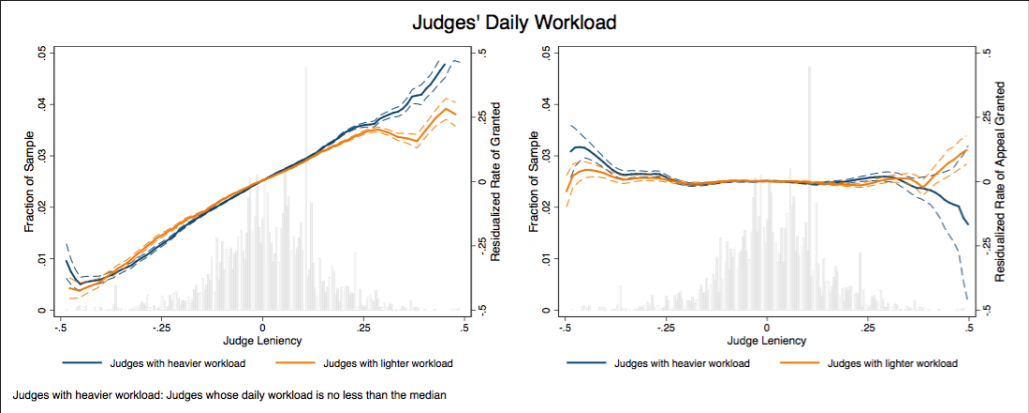


Risk Ranking of Judges: Government Experience

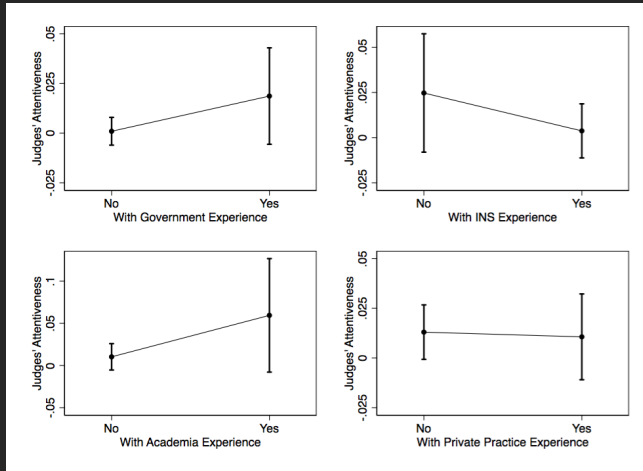
Judges with / without Government Experience



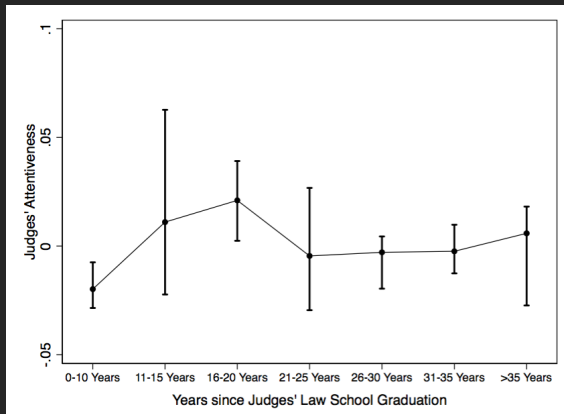
Risk Ranking of Judges: Workload



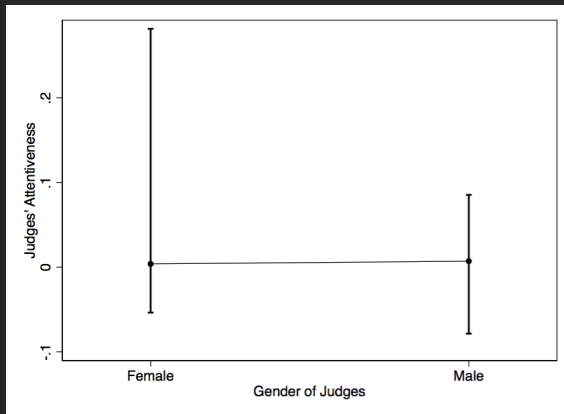
Judges' Inattention: Experience Heterogeneity



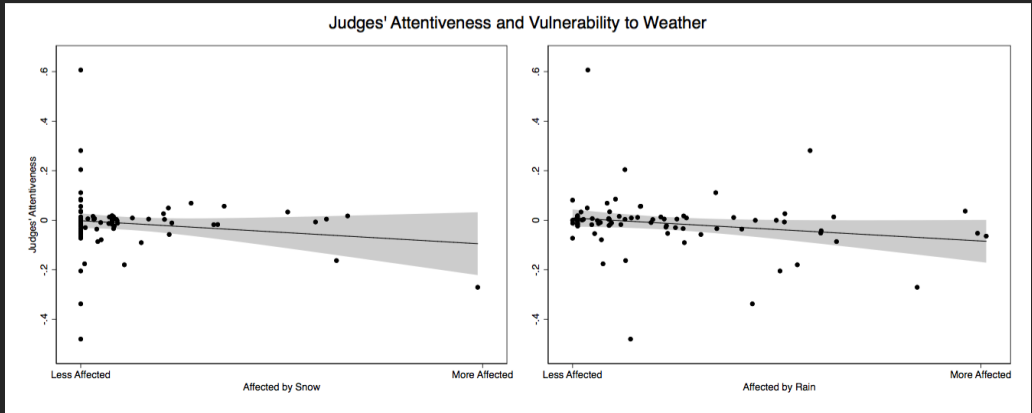
Judges' Inattention: Experience Heterogeneity



Judges' Inattention: Gender Heterogeneity

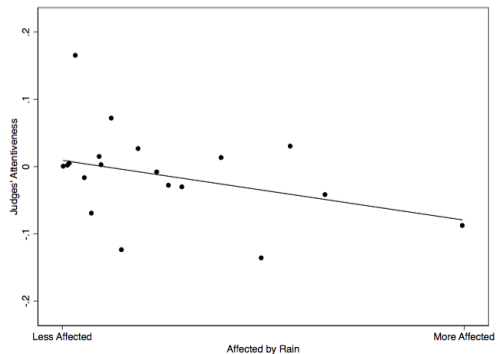
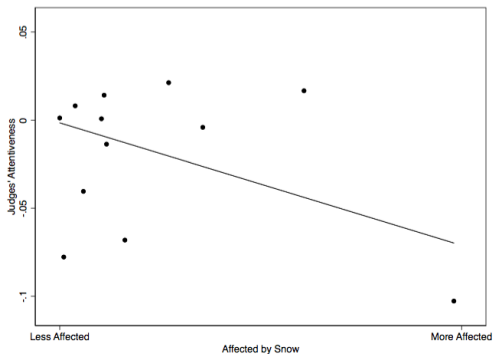


Judges' Inattention: The Influence of Weather

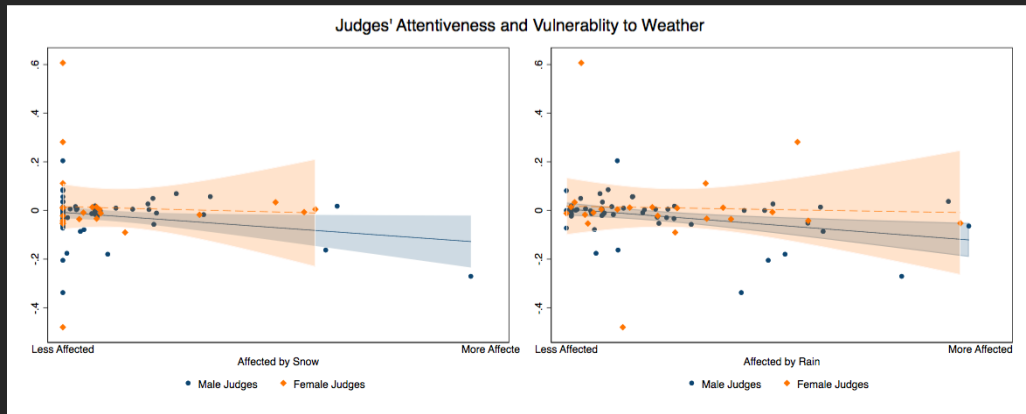


Judges' Inattention: The Influence of Weather

Judges' Attentiveness and Vulnerability to Weather



Judges' Inattention: The Influence of Weather



Next Step

Estimating Bias of Judges

Following Arnold et al. (2018), consider for asylum applicants of country c , and for judge j

- α_c^j : pretrial grant rates at the margin
- w^j : weight across all judges $j = 1, \dots, J$

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Weighted average of the treatment effects for asylum applicants of country c at the margin of granting asylum across all judges is

$$\alpha_c^{w,*} = \sum_{j=1}^J w^j \alpha_c^j = \sum_{j=1}^J w^j t_c^j$$

Estimating Bias of Judges

To estimate the **average bias among judges**

$$D_{c_1, c_2}^{w,*} = \sum_{j=1}^J w^j (t_{c_1}^j - t_{c_2}^j) = \sum_{j=1}^J w^j t_{c,1}^j - \sum_{j=1}^J w^j t_{c,2}^j = \alpha_{c,1}^{w,*} - \alpha_{c,2}^{w,*}$$

2 strategies could be considered:

- IV: use judge leave-out leniency as the instrument

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2 strategies could be considered:

- IV: use judge leave-out leniency as the instrument
- MTE: following the framework developed by Heckman and Vytlačil (2005)

Potential RCTs

■ Judges' side:

- individual nudging scheme: inspection, record keeping
- ruling scheme improvement: group ruling by multiple judges

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■ Appeal court:

- encourage appealing: by aiding appeals after lower court asylum rejection to increase the *pressure* on judges

References I

- Arnold, D., Dobbie, W., & Yang, C. S. (2018). Racial bias in bail decisions. *The Quarterly Journal of Economics*, 133(4), 1885–1932.
- Chen, D. L., Moskowitz, T. J., & Shue, K. (2016). Decision making under the gambler's fallacy: Evidence from asylum judges, loan officers, and baseball umpires. *The Quarterly Journal of Economics*, 131(3), 1181–1242.
- Dobbie, W., Goldin, J., & Yang, C. S. (2018). The effects of pretrial detention on conviction, future crime, and employment: Evidence from randomly assigned judges. *American Economic Review*, 108(2), 201–40.
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- Heckman, J. J., & Vytlacil, E. (2005). Structural equations, treatment effects, and econometric policy evaluation 1. *Econometrica*, 73(3), 669–738.

Thank you!