Enhancing Democratic Integrity through Secure E-Voting: A Public-Private Partnership Model for Sri Lanka



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1. Introduction

In Sri Lanka, the demand for efficient and trustworthy electronic voting, or "e-voting," has grown over time. Such modernization is necessary for the obvious difficulties that conventional voting presently faces, including how logistics and accessibility at polling stations have become crucial for all citizens, just like in many other countries. The electronic infrastructure for e-voting is mobile phones and online banking services, which are already embedded in more than 90% of Sri Lankans.

Thus, a safe electronic voting system is vital in gaining trust in the democratic process. The public construes that systems must be clear and verifiable, as well as be designed to make sure it cannot be manipulated or made to fail technically, for it to reflect the real outcome of the election. The challenge therefore is to have such a system which promises not only fairness and accuracy of votes but, above all, convinces people that their votes are secure.

Sri Lanka's public and commercial banks have proved their worth as reliable suppliers of genuine digital services through online banking services. Therefore, the e-voting system would have existing banking authentication technologies incorporated by the government as it collaborates with these banks. Such collaboration would ensure that top standards of election security and transparency are upheld, while facilitating a smooth, safe and easy-to-use e-voting system for Sri Lankan citizens.

2. Literature Review

2.1 Global Experiences with E-Voting

Numerous nations have experimented with and used electronic voting methods, with varying degrees of success (Smith, 2009). Being the first nation to introduce nationwide online voting in 2005, Estonia is a prime example (Masterson, 2024).

According to Smith (2009), the Estonian system is highly praised for its transparent election procedures, safe authentication methods utilizing national ID cards, and user-friendly interface.

E-voting for foreigners has been used in other nations, such Switzerland, indicating its potential to improve accessibility (Smith, 2009).

However, nations such as the United States and the Netherlands have been criticized for their lack of transparency and voting machines' susceptibility to manipulation, which has led to the discontinuation of electronic voting in some areas (Loeber, n.d.).

These incidents highlight how crucial it is to balance security, transparency, and accessibility when creating electronic voting systems.

2.2 Challenges of E-Voting Systems

Security, trust, and scalability are the main issues that e-voting systems must deal with (Schweitzer, 2019).

Because e-voting systems are susceptible to malware, hacking, and denial-of-service (DoS) assaults, cyber security is one of the biggest worries (Schweitzer, 2019).

Furthermore, there is a moral and technical dilemma in preserving voter anonymity while guaranteeing vote reliability (Dill, n.d.).

Lack of knowledge and transparency on safe recording and counting of votes might undermine confidence in electronic voting systems (Schweitzer, 2019).

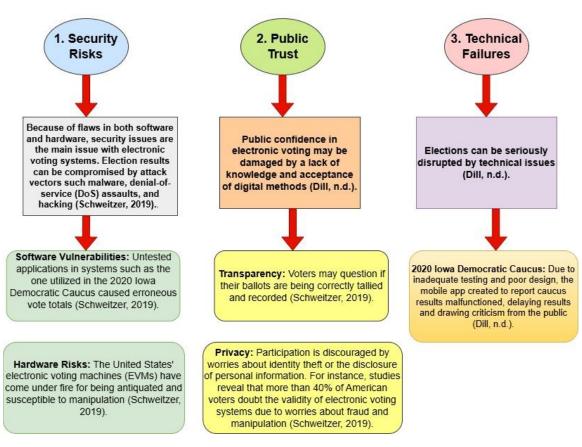
Furthermore, the digital gap is still a significant problem, especially in areas where access to the internet and digital literacy are not equally distributed (Dill, n.d.).

To achieve successful implementation, these issues call for thorough testing, strong system design, and public education.

Figure 1.

Challenges in Global E-Voting Implementation

Challenges in Global E-Voting Implementation



Note. The above diagram depicts the main challenges of the global E-Voting Implementation.

(Diagram self- constructed)

2.3 Lessons from Previous Attempts

Important lessons can be learned from earlier attempts to install electronic voting systems.

Concerns about vote tampering and insufficient auditing procedures led the Netherlands to abandon electronic voting, emphasizing the necessity of reliable audit trails (Loeber, n.d.).

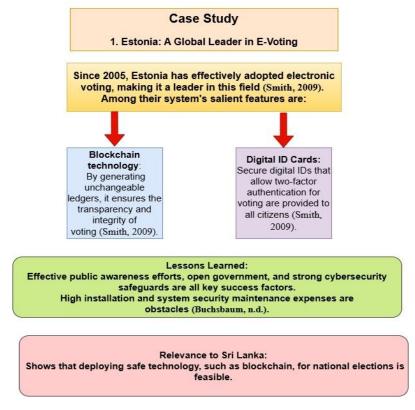
Even in environments with limited resources, India's experience with electronic voting machines (EVMs) highlights the value of simplicity in design to guarantee dependability and use (Smith, 2009).

Stakeholder confidence in the system is crucial, as evidenced by Norway's decision to end its evoting experiments due to security and public trust problems ("E-Voting Experiments End in Norway amid Security Fears," 2014).

According to these principles, e-voting systems need to put security, openness, and inclusivity first while building public confidence by thorough testing, transparent communication, and continuous development.

Figure 2.

Case study of a successful E-Voting Implementation



Note. The above diagram depicts a case study of successful E-Voting implementation of Estonia and the lessons that can be learned from it.

(Diagram self- constructed)

3. Scope of work

The above system aims to allow Sri Lankan citizens to cast their votes away through a mobile banking application and ensure secure, reliable, and accessible e- voting. It should also take care of ensuring voter authenticity, integrity of data, and compliance.

The six months project (Jan-June 2025) will involve planning, system design, development, testing, training, public awareness and deployment in order to meet the stringent deadline for the Federal election which is the key milestone of this project, ensuring timely progress and readiness for the election in August 2025.

Key tasks involved are voter authentication using multi-factor authentication, encryption and audit trails where voting will be done with own devices or at bank branches registered in the evoting system.

This project will deliver detailed proposal, system deployment, and public education to ensure broad adoption, trust and successful completion of the e-voting process. Key deliverables, Inclusions and Exclusions for the E-voting project are listed down below.

Overall, this project portrays an innovative approach to enhance the democratic system in Sri Lanka by introducing a secure and accessible e-voting system for parliamentary elections.

3.1 Key Deliverables

1. System Architecture and Documentation

Creating a comprehensive design documentation including system components, security features and audit capabilities.

2. Operational E-Voting System

Fully operational and secure e-voting system integrated with participation banks' applications.

3. Public-Private Partnership Agreements

Finalizing the agreements between the Election Commission and the participating banks including the respective roles and responsibilities as well as the compensation.

4. Pilot Testing Report

Results from pilot testing, such as reliability checks and troubleshooting, have been published.

5. Voter Outreach Plan

A comprehensive plan for nationwide voter education and engagement campaigns.

6. Training Manuals and Workshops

Training materials and workshops for bank staff to ensure efficient voter assistance during the election.

7. System Rollout Plan

Step-by-step plan for the e-voting system.

8. Risk management and Contingency Plan

Addressing potential risks like malfunctions in the system, cybersecurity issues, and access to voters.

9. Final Project Report

A report summarizing the challenges, project's development, outcomes and recommendations for future elections.

Table 1. Inclusions and exclusions.

Inclusions	Exclusions
Development of E-Voting System	International Bank Involvement
Integration with Banking Infrastructure	Provision of Devices
Verifications and Authentication	Standalone Voting Applications
Security Measures	Polling Booths or Non-Bank Voting Locations
Public Awareness Campaign	Independent Authentication Services
Voting Facilities at Bank Branches	Election Day Logistics Beyond Banks
Stakeholder Coordination	
Compliance and Legal Adherence	
Pilot Testing and Training	
Budget Allocation	

4. Proposed Trusted Electronic Solution

4.1 Integration with Banking Apps

Leveraging Trusted Platforms

The foundation of the electronic voting system is the incorporation of the platform into the current mobile banking applications of six reputable Sri Lankan banks: three state banks (Bank of Ceylon, People's Bank, and National Savings Bank) and three private banks (Commercial Bank of Ceylon, HNB, and Sampath Bank). Because of their extensive use and track record of managing sensitive financial data with dependability, these banks have gained the trust of the public. Their applications offer the ideal platform for safe electronic voting (Nayanajith, D. A. G. 2021).

Seamless User Experience

A dedicated e-voting module will be integrated into each bank's app, ensuring a consistent and intuitive interface for all users. This module will guide users through the voting process, from authentication to vote confirmation, with clear instructions in Sinhala, Tamil, and English. The simplicity of the design aims to minimize barriers to entry, especially for first-time users (Hosman, L. 2008).

Enhanced Accessibility

- **BYOD Approach-** Voters with personal devices can access the system from anywhere, promoting convenience and reducing logistical overheads.
- **Branch Based Voting-** Citizens without devices or internet access can cast their vote at designated bank branches equipped with secure e-voting terminals (Hettiarachchi, N., & Lakmal, H. 2023).

Cost-Effective Infrastructure

The solution lowers development and operating expenses while upholding high security and reliability standards by leveraging the institutions' current infrastructure. In addition to saving a substantial amount of public money, this approach guarantees quick implementation within the allotted six months.

4.2 Authentication and Verification Methods

Two-Factor Authentication (2FA)

Two-Factor Authentication (2FA) is the foundation for safe access to the electronic voting system. It combines two distinct forms of verification to confirm a voter's identity:

• Step 1: Primary Identification

The voter provides their **National Identity Card (NIC)** or **Voter ID number**, which is cross referenced with the **Election Commission's voter database** in real-time. This ensures that only eligible voters are granted access.

Step 2: Secondary Verification

following preliminary verification, a **One-Time Password (OTP)** is sent to the voter's registered mobile number or email. This OTP is unique to the session and expires after a short duration, making it nearly impossible for unauthorized parties to gain access (Gichubi, P. M., Maake, B., & Chweya, R. 2024).

Biometric Verification

Biometric authentication adds an advanced layer of security, ensuring that votes are cast only by the rightful individual.

Mobile Device Authentication

Voters using smartphones equipped with biometric capabilities (e.g., fingerprint scanners or facial recognition) will be subject to a verification process before to being able to use the voting platform. This process leverages the device's built-in security features, minimizing the risk of spoofing.

Branch-Based Biometric Verification

For voters who choose to cast their vote at a bank branch, biometric devices compliant with **Election Commission standards** will be used. Fingerprint scanners and iris recognition systems will confirm the voter's identity on site.

Block chain-Enabled Audit Trails

Block chain technology ensures that every vote is recorded in an unchangeable and transparent manner.

• Voter Verification Process

after casting their vote, the voter receives a cryptographic receipt that confirms their vote has been registered. This receipt cannot be reverse-engineered to reveal the vote's content, ensuring anonymity while maintaining verifiability (Daramola, O., & Thebus, D. 2020, May).

• Real-Time Integration

Block chain nodes are hosted by banks and the Election Commission, ensuring distributed trust and eliminating single points of failure.

4.3 Security Measures

Security is the foundation of any trusted e-voting system. The proposed solution incorporates state of the art security measures to protect against cyber-attacks, fraud, and system failures.

1. Data Encryption

• End-to-End Encryption (E2EE)

All communications between the voter's device and the system servers are encrypted using **Advanced Encryption Standard (AES-256)** (Bai, W., Pearson, M., Kelley, P. G., & Mazurek, M. L. 2020, September).

• Encrypted Storage

Votes stored on the block chain and backend servers are encrypted to prevent unauthorized access.

2. Architecture of Decentralized Systems

A decentralized architecture ensures high availability and system resilience:

Distributed Nodes

Voting data is stored across nodes managed by participating banks and the Election Commission.

• Fault Tolerance

The system is designed to continue functioning even if one or more nodes fail. (Van Eijk, N., Fahy, R., Van Til, H., Nooren, P., Stokking, H., & Gelevert, H. 2015).

3. Fraud Detection and Prevention

Duplicate Vote Detection

The system tracks and deactivates voter credentials immediately after a vote is cast, preventing duplicate voting.

Anomaly Detection Algorithms

Advanced machine learning models monitor system activity in real time, flagging irregular behaviors such as:

- Multiple login attempts from the same IP address.
- Sudden surges in voting activity from specific locations.

4. Regular Security Audits and Penetration Testing

- **Pre-Deployment Testing-**Independent cyber security firms will conduct penetration tests to identify and rectify vulnerabilities.
- **Post-Deployment Monitoring-**A Security Operations Center (**SOC**) will provide 24/7 monitoring during the election period, ensuring swift responses to threats.

5. Disaster Recovery and Business Continuity

To ensure that the system remains operational under adverse conditions:

- Real-Time Backups
 Voting data is continuously backed up to secure cloud servers.
- Failover Systems
 Redundant systems are in place to restore functionality within minutes in case of server or network disruptions.

6. Voter Privacy and Anonymity

The system adheres to strict privacy protocols:

- No personally identifiable information (PII) is linked to individual votes.
- Cryptographic methods ensure that voters can verify their participation without exposing vote details.

5. Project Management Approach

The proposed e-voting project for Sri Lanka marks a transformative step toward modernizing elections using digital technology. By integrating voting capabilities into existing banking apps, the initiative aims to make the process more secure, inclusive, and efficient. Achieving these goals will require meticulous planning, compliance with regulations, and strong collaboration among key stakeholders.

5.1. Timeline and Milestones

The project will span six months, from January to June 2025, targeting readiness for the national elections in August 2025. The timeline is structured around critical milestones to ensure systematic progress.

Table 2. Timeline of the project.

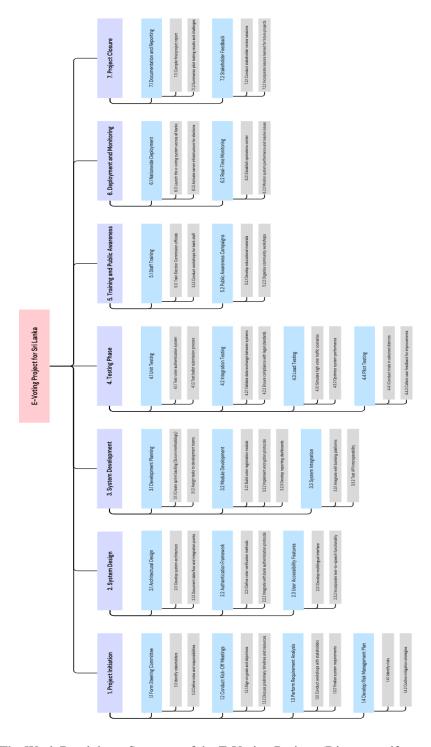
Month	Key Activities
January 2025	- Form steering committee - Define goals, system requirements - Create risk register.
February 2025	- Design system with block chain/ - Implement biometric authentication - Add accessibility features.
March 2025	- Use Scrum for sprints - Develop voter registration, encryption, and UI Ensure integration and encryption.
April 2025	- Conduct unit, integration, and load testing. - Pilot test and gather feedback.
May 2025	- Train staff. - Launch public awareness campaigns
June 2025	- Deploy system nationwide. - Monitor real-time performance.

5.2. Methodology

The Scrum framework has been chosen for its flexibility and iterative approach, which are crucial for a dynamic project like e-voting. Scrum enables continuous feedback and quick adaptation to changing requirements, ensuring the system meets user needs and regulatory standards.

Figure 3.

Work Breakdown Structure for the E-Voting Project



Note. The Work Breakdown Structure of the E-Voting Project. (Diagram self- constructed)

Sprint Planning- The project will be broken down into small, manageable sprints, each focusing on specific deliverables like voter authentication, encryption protocols, or reporting dashboards.

Daily Stand-ups- Teams will hold brief daily meetings to track progress, address challenges, and ensure alignment.

Stakeholder Engagement- Sprint reviews and retrospectives will provide opportunities for stakeholders, including banks, the Election Commission, and technical teams, to offer feedback and adjust plans.

Incremental Deliverables- Each sprint will produce a functional component of the system, allowing for continuous validation and improvement throughout the project.

Risk Management- Scrum's iterative approach ensures early identification and resolution of potential issues, minimizing delays or disruptions.

5.3. Stakeholder Roles and Responsibilities

The project's success depends on clear roles and effective collaboration among all stakeholders:

Banks

- Integrate e-voting features into their apps, ensuring security and user-friendliness.
- Promote the system through marketing campaigns to encourage voter participation.
- Safeguard voter data with advanced cyber security measures (Alwi et al., 2019).

Election Commission

- Ensure legal compliance and monitor the system's performance during the elections (Commonwealth Secretariat, 2020).
- Provide real-time oversight and transparent reporting on election outcomes.

Technical Experts

- Design, develop, and maintain the system using cutting-edge technologies like block chain and biometric authentication.
- Conduct regular tests to identify vulnerabilities and enhance security.

5.4. Budgetary Considerations

The overall budget for the project is set at 33 billion LKR, carefully distributed across key areas to ensure the project's goals are met effectively and efficiently.

Cost Breakdown:

Table 3. Budget considerations of the project.

Budget Category	Allocation	Details	
System Development	40%	Design, development, and implementation of a secure, scalable, and reliable e-voting platform.	
Testing and Pilot Programs	20%	Extensive testing (unit, integration, and load) and pilot programs to ensure system readiness.	
Training and Public Awareness	20%	Training for election officials, bank staff, and tech teams, along with public education campaigns.	
Contingency Funds	110%	Reserved for addressing unforeseen issues or risks during development or rollout.	
Bank Incentives	liPer Voter I	Participating banks receive 1,000 LKR per valid voter using the platform to encourage engagement and participation.	

6. Analysis of Past Lessons Learned

6.1 Failures in Prior E-Voting Systems

1. Security breaches

- Many e-voting systems have been vulnerable to hacking, phishing and malware attacks.
- For recent example, last year Ecuadoreans faced difficulties in their national elections due to cyber-attack and many were unable to access the voting system before polls closed (Amrita, 2023)

2. Authentication Issues

- Non-standardized authentication methods led to unauthorized voting or multiple votes from the same person.
- In Estonian i-Voting System found weaknesses in their system's authentication. Estonian government use to authorized citizens by their national Ids with one cryptographic key but they identified malicious actors exploit credentials and cast multiple votes (Ehin et al., 2022).

3. Scalability & Reliability Problems

- There happened several delays or crashes because the system was unable to handle large amounts of voters.
- Real world scenario in 2019 Australia NSW State elections voting system went down leaving approximately 30,000 voters unable to cast their votes because the lack of capacity in their system(Stilgherrian, 2021).

4. User Accessibility

- Voting became difficult or impossible for less tech-educated people due to poor user interface design.
- 2000 presidential election at the US in Florida the "butterfly ballot" was poorly designed and it causing voter confusion and misvotes(Mestel, 2020).

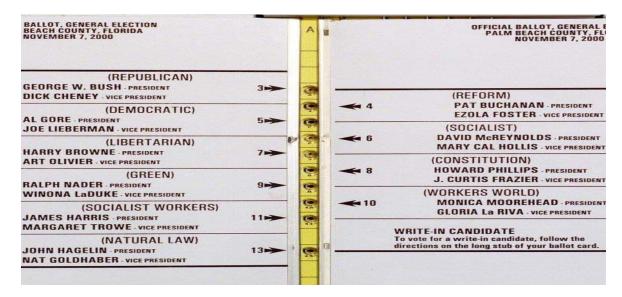


Figure 4: Note. Communications, D. B. (2012, November 26). *Palm Beach ballot | David Berman Communications*. https://davidberman.com/consistent-clear-ballot-design-makes-for-better-democracy/ballot/

5. Weak encryption protocols

- The electoral process's integrity was jeopardized because of inadequate encryption using during data transfer.
- In 2021 during South Africa's 2018 municipal elections concerns which relied on weak encryption during the transmission of votes. The system was not as secure as intended, and there were reports of tampering and vote manipulation, (Limukani, 2022).

6.2 Risk Mitigation Strategies

1. Avoid From Security Breaches

- Regular Security Audits To find possible vulnerabilities, carry out in-depth penetration tests and evaluations of vulnerabilities.
- Multi-Layer Security Avoiding cyber-attacks, put intrusion detection systems (IDS), firewalls, and sophisticated anti-malware software into e-voting system.
- Incident Response Plan Address any security incidents quickly, create and update a thorough plan on a regular basis.

2. Strong Authentication Techniques

- Two-Factor Authentication (2FA) Cryptographic keys and secondary layer of authentication is needed, to avoid multiple votes by using biometrics or one-time passwords.
- Dynamic Credentials Reduce the misuse or unwanted access, utilize time-sensitive cryptographic credentials.

3. More Scalability, Reliability & Accessibility

- Load Testing load testing is assess the system's ability to manage high traffic capacity during elections.
- Cloud-Based Infrastructure To adapt to the growing voter traffic, using scalable cloud solutions .Also setting up backup servers and offline voting choices.
- User-Friendly Interface Create simple, well-documented interfaces, icons and provide multilingual functionality for a wider audience
- Educational Campaigns Running video tutorials and demo platforms such as television, social media for the voters used to the e-voting process.

4. Make Strong Encryption Policies

- Use Strong Encryption Standards For a fully secure data transmitting solution, using end-to-end encryption techniques with modern standards with AES-256 or RSA-4096.
- Quantum-Resilient Technology Embrace post-quantum cryptography protocols to counter quantum computing threats.
- Regular third-party audits Have external auditors to review encryption protocols frequently.

Risk Register

 Table 4. Risk register of the project.

Risk ID	Risk Description	Likelihood	Impact	Mitigation Strategies	Risk owner
R1	Security breaches (hacking, phishing)	High	Critical	Maintain an incident response strategy, apply multi-layer protection (firewalls, antivirus software, and intrusion detection systems), and conduct routine security audits.	IT Security Team
R2	Authentication issues	Medium	High	Make use of dynamic credentials, two-factor authentication (2FA), and regular updates to national ID cryptography systems.	Election Commission
R3	Scalability and reliability problems	Medium	High	To guarantee system availability, do load testing, put cloud-based infrastructure into place, and create backup plans.	System Development Team
R4	User accessibility challenges	Medium	Medium	Create intuitive user interfaces, carry out usability testing, launch awareness campaigns, and provide support at polling places.	UX Design Team
R5	Weak encryption protocols	Medium	High	Adopt quantum-resilient technology, use AES-256/RSA-4096 encryption, and carry out frequent third-party encryption audits.	IT Security Team

7. Recommendations

7.1 Utilize existing banking infrastructure

Collaborate with at least six well-reputed Sri Lankan banks (3 public and 3 private) and utilize their secure mobile banking applications as the mode of e-voting. This would build upon the trust in and use of online banking services, assuring the voter of safety and reliability in the entire process.

7.2 It is possible to implement two-factor authentication

Incorporate the already available two-factor authentication systems used by banks for the transactional validation of voters. This makes sure that only eligible voters access the system, and each eligible voter casts only one vote. So, it stops forging votes and keeps the election process intact.

7.3 Conduct a complete public awareness campaign

Encompassing Public Awareness Campaign to teach people more about how to access the e-voting system through their banks. The e-voting system should be free for use and of incomparable reference security features, with all benefits-including-e-voting highlighted. Such particulars should further center on those demographics that may not be as familiar with technology, such as older voters and voters living in rural areas.

7.4 Continuous Security Monitoring

The system should be continuously monitored for any threats or anomalies after it goes live. Banks and Election Commission should form a joint team on security operations to respond to possible future cyber security incidents in a real-time basis to ensure the elections go on without interruptions.

7.5 Thorough Testing and Verification

Before the complete deployment of the system, rigorous testing and auditing have to be carried out to prove its compliance with set standards related to security, reliability, and performance. A continuous schedule of audits should be aligned to find resulting vulnerabilities and exposures. The audits must have an independent third-party oversight with the goal of building public confidence in the system.

8. Conclusion

There is nothing like that in Sri Lanka regarding the development and modernization of the electoral processes regarding accessibility and security. This report has proposed a trusted solution that harnesses the already set banking infrastructure within the country, based on collaboration between the government and the banks, to deliver a secure and user-friendly system. With the experiences from previous messy situations, the model attaches itself to established technologies like two-factor authentication and decentralized voting. Success would be ensured through extensive scrutiny, public education, and security monitoring. It would strengthen democracy by providing a safe means for citizens to cast their ballots in the upcoming 2025 national elections.

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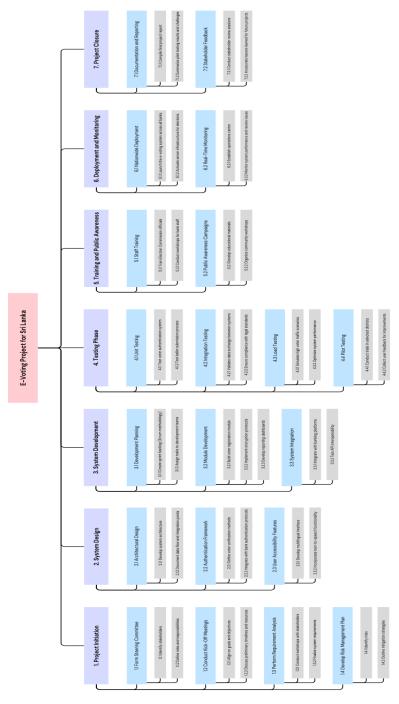
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Appendix

Appendix A: Work Breakdown Structure for the E-Voting Project



This diagram outlines the breakdown of tasks and deliverables for the successful implementation

of the e-voting project in Sri Lanka.

Appendix B: Risk Register

Risk ID	Risk Description	Likelihood	Impact	Mitigation Strategies	Risk owner
R1	Security breaches (hacking, phishing)	High	Critical	Maintain an incident response strategy, apply multi-layer protection (firewalls, antivirus software, and intrusion detection systems), and conduct routine security audits.	IT Security Team
R2	Authentication issues	Medium	High	Make use of dynamic credentials, two-factor authentication (2FA), and regular updates to national ID cryptography systems.	Election Commission
R3	Scalability and reliability problems	Medium	High	To guarantee system availability, do load testing, put cloud-based infrastructure into place, and create backup plans.	System Development Team
R4	User accessibility challenges	Medium	Medium	Create intuitive user interfaces, carry out usability testing, launch awareness campaigns, and provide support at polling places.	UX Design Team
R5	Weak encryption protocols	Medium	High	Adopt quantum-resilient technology, use AES-256/RSA-4096 encryption, and carry out frequent third-party encryption audits.	IT Security Team

Appendix C: Budget Allocation Details

Budget Category	Allocation	Details
System Development	40%	Design, development, and implementation of a secure, scalable, and reliable e-voting platform.
Testing and Pilot Programs	20%	Extensive testing (unit, integration, and load) and pilot programs to ensure system readiness.
Training and Public Awareness	20%	Training for election officials, bank staff, and tech teams, along with public education campaigns.
Contingency Funds	1110%	Reserved for addressing unforeseen issues or risks during development or rollout.
Bank Incentives	lPer Voter I	Participating banks receive 1,000 LKR per valid voter using the platform to encourage engagement and participation.

Appendix D: Timeline Summary

Month	Key Activities
January 2025	- Form steering committee - Define goals, system requirements - Create risk register.
February 2025	- Design system with block chain/ - Implement biometric authentication - Add accessibility features.
March 2025	- Use Scrum for sprints - Develop voter registration, encryption, and UI Ensure integration and encryption.
April 2025	- Conduct unit, integration, and load testing. - Pilot test and gather feedback.
May 2025	- Train staff. - Launch public awareness campaigns
June 2025	- Deploy system nationwide. - Monitor real-time performance.