

ESSnet KOMUSO

Quality in Multisource Statistics

https://ec.europa.eu/eurostat/cros/content/essnet-qualitymultisource-statistics-komuso en

Specific Grant Agreement No 2 (SGA-2)

Framework Partnership Agreement Number 07112.2015.003-2015.226 Specific Grant Agreement Number 07112.2016.019-2017.144

Work Package 3 Literature Review Coherence in Multi-Source Statistics — Literature Review

Version 2018-02-20

Prepared by Ferenc Mújdricza and Ágnes Almádi (HCSO, Hungary)

With contributions from Csaba Ábry (HCSO, Hungary), Gábor Lovics (HCSO, Hungary), Ton de Waal (CBS, Netherlands), Giovanna Brancato (Istat, Italy)

ESSnet co-ordinator: Niels Ploug (DST, Denmark), email npl@dst.dk, telephone +45 2033 0875



Contents

1	Co	herence – a broader picture	3
2	Co	herence in the quality of statistics literature	4
	2.1	The demand for coherence assessment	4
	2.2	The distinction of 'intrastatistical' and 'interstatistical' coherence	7
	2.3	The 'earlier' works	8
	2.4	The 'newer' works and the ESS Handbook for Quality Reports	11
	2.4	A source to be discussed separately - the ESS Handbook for Quality Reports	12
3	Fir	nal remarks	16
4	Re	ferences	17

1 Coherence - a broader picture

Almost every statistical quality guideline contains more or less (usually less) detailed reference on the importance of coherence and the need for measuring it. In spite of being such a recognised aspect, conceptualisations of coherence in the framework of the quality of statistics (either single-, or multisource) tend to be quite vague and generalising, while usually lacking accurate descriptions of the notion as well as of the measurement of it. The only exception to be noted is Eurostat's ESS Handbook for Quality Reports (2015). Although, as shown below, it also has minor conceptual and major methodological shortcomings, its thorough approach is exceptional among the literature discussed in the present paper. Given that statistics-focused texts on coherence never provide us with any proper, unquestionable interpretation of the essence of the phenomenon in question, mostly treating it as some evident commonplace knowledge, let us begin with a glimpse at the basics of the philosophy of coherence, in order to have a ground to take off from towards the heights of statistical coherence.

We do not intend to delve deeper into the phenomenology of coherence, but it is important to understand some fundamental general characteristics of this highly popular, though rather poorly defined dimension of statistical quality. In line with Thagard and Verbeurgt's (1998) ground-breaking theory of coherence as 'constraint satisfaction', the core of coherence can basically be 'understood in terms of maximal satisfaction of multiple constraints' (Thagard et al. 2002). Thagard et al. (2002) define two types of constraints:

- 1. **positive constraints**, i.e. if elements cohere or fit together they can be satisfied by accepting as well as rejecting both elements, and
- **2. negative constraints**, i.e. if elements are incoherent or *resist* to fit together they can be satisfied only by accepting one of the elements and rejecting the other.

Without going into further details, we should recognise that for any description and measurement of coherence demands us to 1.) specify the elements, and 2.) define the positive and negative constraints that hold between them.

Coherence, by the way, does not entail validity on its own. Fairy tales, hallucinations, astrology, etc. may be as coherent as firm facts-based knowledge, such as astronomy is. Astrology, for instance, might be an internally coherent structure of explaining human behaviour but the comparative coherence of astrology, astronomy, and psychology shows that its inconsistency with them makes it rather incoherent with external empirical evidence (Thagard et al. 2002). Hence, applying a 'multi-source view' of constructs of similar phenomena is essential in some cases for assessing their quality of catching the essence of the phenomena they try to describe. We have to admit, though, that this multi-source incoherence does not affect the 'level' of their internal coherence. Multi-source incoherence of a given construct informs us about its *validity*. In other cases, though, the incoherence of different constructs does not mean that any of them should be disposed of. Such are the internally equally coherent Quantum Theory and General Relativity which are well-known to be irreconcilable with each other. A possible solution for reconciliation would be introducing a third 'source', such as String Theory, which is regarded as a highly elegant model. To sum up, in order to keep the internal coherence of a 'multi-source construct', we need to find a way to reconcile them, or partially/completely dispose of the incoherent source.

¹ This is the reason for why we decided to devote a whole chapter to this source.

After this short introduction delineating the mere outlines of the concept of coherence in a broader sense, we have at least the basics of a conceptual framework that enables making sense of the various attempts on coherence in statistics, with a special attention to coherence in multi-source statistics. We have to define multi-source beforehand. We treat a construct as multi-source if it is built of at least two different individual constructs. In a certain sense, we can treat *any* individual construct as a multi-source construct. For instance, survey datasets are collected from different entities, contain different variables, etc., all of which can be viewed as individual sources. In the following chapters, we also treat single-source statistics that can be described with a dataset obtained from a single data collection (survey, Big Data, etc.) or administrative data transmission (source). Coherence within the different elements of the dataset (e.g. definitions, variables, etc.) are conceived as internal coherence of the given single-source statistics.

2 Coherence in the quality of statistics literature

2.1 The demand for coherence assessment

The Regulation (EC) No 223/2009 of the European Parliament and of the Council (2009) sets the criteria (dimensions) of statistical quality, which assumes the need for measuring these criteria in quality assessments of statistical process/product/etc. The Regulation contains brief definitions of these criteria. We cannot expect thorough conceptual and/or methodological explanations from the Regulation, but it has an important characteristic that we should pay attention to. It clearly distinguishes comparability from coherence, unlike, by the way, a number of relevant literature, among them even important guiding texts written after it, such as the highly important *Code of Practice* (henceforth: CoP) of the European Statistical System (2011). EC Regulation 223/2009 (2009: 169.) conceives coherence as 'which refers to the adequacy of the data to be reliably combined in different ways and for various uses'. Although this approach is a popular one, as shown below, it has major limitations, such as the danger of confusing coherence and integrability. Although the latter is not listed among the statistical quality criteria of the Regulation, this conceptual problem is an issue that calls for a solution.

So, let us begin with the CoP. It consists of fifteen principles to be followed, fourteenth of which pertains to coherence (and comparability – the two phenomena seem to be intermingled). The *Quality Assurance Framework of the ESS* (2015) (henceforth: QAF), offers further details to each principle and indicator, as a 'supporting document aimed at assisting the implementation' (ESS 2015: 3.) of the CoP. Therefore, we deal with its relevant passages together with the discussion of the CoP indicators of coherence and comparability. The fourteenth principle of the CoP begins with a declaration that 'European Statistics are consistent internally, over time and comparable between regions and countries; it is possible to combine and make joint use of related data from different sources.' (ESS

2011: 8.) Although this principle mixes coherence and comparability together, we should focus on coherence.

The most important features of this declaration (it would be quite ambitious calling it a proper definition) are the following:

- it pertains to single-source statistics, for the coherence of statistics described as such is a
 precondition for the combination and use of data from different sources, i.e. for usable multisource statistics;
- coherent (and comparable) statistics have to be internally consistent;
- they have to be consistent over time;
- they have to be comparable between different geographic units;
- it pertains implicitly to multi-source statistics as well, because
 - o if we take comparability of statistics between different geographic units as a determinant of coherence, it assumes that we are dealing with the issue of coherence of multi-source statistical construct (it would make no sense binding the coherence of a single-source statistical construct to its external comparability to other constructs);
 - 'combination and joint use of related data from different sources' is only interpretable with regard to coherence having multi-source statistics in the focus.

Principle 14 provides the readers with several indicators of coherence and comparability:

1. Indicator 14.1: 'Statistics are internally coherent and consistent (i.e. arithmetic and accounting identities observed)'

This indicator seems to be loaded with tautology: an indicator of coherence is its internal coherence. The document does not enlighten us about the meaning of internal coherence, so we reach a conceptual dead end here.

The QAF, however, provides us with some hints on the methods, namely, at institutional level it suggests monitoring coherence in a 'systematic way (...) with consistency between preliminary and final data (i.e. continuity), between microdata and aggregated data, between annual, quarterly and monthly data, between statistics and National Accounts and also with non-deterministic consistency (e.g. consistency between economic growth and employment, also called plausibility).' (ESS 2015: 32.) At product/process level, it expresses a demand that procedures have to be established in NSIs that 'ensure combination of outputs from complementary sources' (ESS 2015: 32.). These hints hardly deserve to be called methods, though, for we get no actual guidance on the measurement methodology. The 'methods' presented in the QAF offer some clarification regarding *Indicator 14.1*, indeed, but the methodology to be used for reaching the goals set is left obscure.

We should note that the QAF suggestions assume a multi-source view of internal coherence and consistency, especially the product/process level suggestions.

2. Indicator 14.2: 'Statistics are comparable over a reasonable period of time'

This indicator speaks about comparability, which might or might not be an actual indicator of coherence, given that the principle pertains to coherence *and* to comparability at the same time, giving us no explanation whatsoever on their assumed relationship. Hence, *Indicator 14.2* might either be an indicator of coherence as much as comparability, or only an indicator of comparability that has nothing to do with coherence. The latter, obviously, seems the more plausible, but assuming the (obscure) relationship of the two phenomena, comparability might affect coherence somehow. We know nothing about how and why comparability affects coherence, though, from this *Code of Practice*.

Vagueness is also built in the 'reasonable period of time'. We do not get any concrete definition of how to decide what is to be counted 'reasonable' and what is not. If we take it as a positive constraint in the above-described sense, this constraint is not appropriately defined, leaving us in darkness as for how long comparability in time is required for satisfying a certain degree of coherence.

According to the QAF, comparability is linked to changes in methods and concepts (classifications, definitions and target population). Although QAF expresses here a requirement of measuring the impact of such changes, no measurement methodology is presented.

3. Indicator 14.3: 'Statistics are compiled on the basis of common standards with respect to scope, definitions, units and classifications in the different surveys and sources.'
This indicator seems to be the most accurate one. It leaves no room for misunderstanding.
QAF suggests periodic assessments of compliance with standards, and explanation of the deviations, without concrete methodological pointers on the assessment, though.

The key phrase of the indicator is 'common standards'. How to measure the 'commonness' of these standards is not evident, though. Can we properly measure, for instance, the difference between definitions? We might *describe* their differences, thus also satisfying the QAF requirement of explaining the deviations, but measurement is another story. If the definitions of two different sources refer exactly to the same thing, only their wording is different, we can say that they are coherent with each other. But it is harder to give an accurate measurement of actual differences in the individual pairs of definitions or in the sets of definitions of the sources. A qualitative analysis of them can point out the differences, and might even enable categorising them into predefined coherence categories. But quantitative analysis of definitional coherence seems to be an illusion. By means of computational linguistics, however, we might be able to count a percent of how much the definitions or sets of definitions of multiple sources overlap each other, but it is a highly complex and still developing branch of science yet way beyond the usual routines of

statisticians or NSIs. Were it possible, we could call this solution a *micro-level* assessment of the commonness of standards. At the macro-level, we could use the rather crude measurement method of dividing the number of the differing definitions by the number of the matching definitions in case of two or more sources or of one or more sources and a set of standards. This solution seems to be satisfying the QAF requirement of assessing the compliance with standards, but it offers low resolution without micro-level (e.g. pairs of definition-level) details.

We should note, by the way, that this indicator is interpretable regarding multi-source statistics as well as single-source statistics (in the case of assessing a statistics' compliance with set standards).

- 4. Indicator 14.4: 'Statistics from the different sources and of different periodicity are compared and reconciled.'
 - This indicator pertains to multi-source statistics. By the way, it refers to the *internal* coherence of multi-source statistics on a certain level of internality, for it makes no sense that the coherence of the individual sources or periodicities of the sources would be determined or characterised by them being compared to and reconciled with any other individual source or periodicity of the source. *Indicator 14.4* does not pose a requirement of measurement of any kind, the QAF does neither say anything on how to, if possible, measure the level/degree/etc. of comparability.
- 5. Indicator 14.5: 'Cross-national comparability of the data is ensured within the European Statistical System through periodical exchanges between the European Statistical System and other statistical systems. Methodological studies are carried out in close co-operation between the Member States and Eurostat.'
 It requires no further explanation to acknowledge the multi-source-character of this indicator,

The QAF's explanation on this indicator lists several requirements, such as assessments of comparability (note the slight contradiction with *Indicator 14.4* which does not expressly requires any measurement of comparability) and analysis of asymmetries on mirror statistics between Member States. Sadly, appropriate methodological suggestions are lacking here, too.

2.2 The distinction of 'intrastatistical' and 'interstatistical' coherence

too.

Owing to the fact that a number of papers in the relevant literature tend to deal with single-source coherence together with multi-source coherence, it seems reasonable to make a distinction between intrastatistical and interstatistical coherence. The List of Quality Groups and Indicators Identified for Administrative Data Sources — Deliverable 4.1 of the BLUE-ETS Project (Daas et al. 2011) — follows the same logic by decomposing coherence into 'within coherence' and 'between coherence'. We still

consider our terms functional, not only for their more appropriate wording in comparison with Daas et al.'s (2011) solution, but because of the slightly different 'conceptual coverage' of the pairs of notion as well.

By intrastatistical coherence we mean the internal coherence of a given statistical construct. It can either be single-source or multi-source, as long as the coherence we refer to is limited to the comparability, consistency, harmony, etc. among the constitutive elements of the whole construct, that is, variables, definitions as well as individual single-source source statistics that the multi-source construct is composed of. 'Within coherence' is a narrower concept, covering only 'the internal consistency of the variables in the source, e.g. comparison of the variables at the record level' (Daas et al. 2011: 11.). The document treats 'within coherence' as something that practically belongs to the domain of accuracy at the input level. Li-Chun Zhang's new approach to coherence measures (2017) and Jeroen Pannekoek's additional remarks (2017) on this novel approach seem to assert that not even 'within coherence' (or intrastatistical coherence in a narrow sense) should simply be identified with accuracy.

By interstatistical coherence we mean the coherence among different statistical constructs, therefore it is to be interpreted exclusively as a feature of multi-source statistics. It thus becomes reasonable to speak of interstatistical coherence of a single-source statistical construct, but only in its relationship with at least one other source. Interstatistical coherence and its extent and measure always depends on the other source(s) we choose for comparison and/or combination with a given statistical construct. 'Between coherence' has a slightly different meaning than interstatistical coherence, for it focuses on 'the comparability between the data in different sources or in separately delivered parts of a source' (Daas et al. 2011: 11.). We should note, however, that this BLUE-ETS document keeps solely 'between coherence' in the coherence dimension (given that it treats 'within coherence' as belonging to the accuracy dimension), but instantly renames it to integrability. That is, coherence would only be about how well certain source(s) can be integrated. However, as already noted above, our intuition warns us, that decomposing the notion of coherence and placing the decomposed parts into dimensions other than coherence, thus getting rid of the problem coherence poses, is not an actual solution in itself. Therefore, the broader approach that the distinction of interstatistical and intrastatistical coherence offers (in comparison with the coherence-decomposing 'within/between coherence' distinction) is of better use in a less 'effort-saving' endeavour unto a sound conceptualisation and operationalisation of coherence, as it were.

2.3 The 'earlier' works

The comparability-coherence issue might be solved by the definitional distinction of Eurostat's document on the definition of quality in statistics (2003). According to this document, 'measuring the impact of differences in applied statistical concepts and measurement tools/procedures' (Eurostat 2003: 3.) as well as comparability over time, between geographical areas and between domains belongs to the quality dimension of comparability. Coherence seems to be related to comparability, so to say, coherence 'leans on' the comparability parameter of given statistics. 'Coherence of statistics is therefore their adequacy to be reliably combined in different ways and for various uses.' (Eurostat 2003: 3.). The adequacy of the reliability for combination seems to be originated from how 'comparable' the statistics to be combined are. It is, however, only interpretable regarding multisource statistical constructs. The document tells us a few words on single-source coherence, too: 'When originating from a single source, statistics are normally coherent in the sense that elementary

results derived from the concerned survey can be reliably combined in numerous ways to produce more complex results.' (Eurostat 2003: 4.). Coherence in this sense refers to the *extent* complex results can be reliably extracted from a given dataset. Now we can see what comparability is, and that coherence is *not* comparability, however, it is closely related to it. This concept assumes that if we wish to measure coherence, we should first measure comparability, and the reliability of the results. Obviously, the latter introduces further problems, for reliability is not only a by-product of coherence, but it is also related to accuracy, for instance, as *Principle 12* of ESS CoP (2011) assumes.

Coherence is also bound to the similarity of approaches, classifications, and methodological standards used by the different statistics to be combined (Eurostat 2003: 4.). Further problems arise if we take into account the fact that the adequacy of statistics to be reliably combined reminds us suspiciously of a different quality dimension, namely, integrability. As shown in the next paragraph, there has been an attempt to decompose coherence, and simply rename one of the decomposed parts to integrability, and the other to accuracy. Our intuition, though, still warns us not to oversimplify the matter. We have to avoid conflating the notions of coherence, integrability and accuracy as much as we shouldn't conflate coherence with comparability, either. Differentiation enables us to carry out better, more detailed, higher resolution quality assessments that obviously help us to attain a higher level in overall quality of producing either multi-, or single-source statistics. If the differentiation of these dimensions is thus to be taken as necessary, our goal has to be to create conceptualisations of the quality dimensions in question that enable proper identification and accurate distinction leaving no room for overlaps of the phenomena they refer to, together with the explanation of their relationship and obvious connections. For example, as we concluded that coherence 'leans on' comparability, integrability may be viewed as leaning on coherence. A future endeavour to an appropriate conceptualisation of the integrability quality dimension must take these characteristics and connections to coherence and comparability into account. This matter is way beyond the scope of the present paper, though, so we leave it as an 'outlook', and do not discuss further.

In the Handbook on Data Quality Assessment Methods and Tools (Ehling & Körner 2007), the authors use a reduced version of Eurostat's (2003) above-mentioned definition. They, however, excluded the passage on single-source coherence. Since we discussed the original version earlier, we see no reason to discuss this one further, except for a remark that the coherence notion of this handbook thus pertains only to multi-source statistics, i.e. interstatistical coherence. The suggestion for measuring it is a macro-level solution. According to the handbook, the rate of coherence is the '[r]ate of statistics that satisfies the requirements for the main secondary use' (Ehling & Körner 2007: 17.). The handbook also warns us that some of the quality components, such as coherence (and accuracy), are 'difficult to assess (...), reliable assessment requires a certain degree of expert knowledge' (Ehling & Körner 2007: 52.). HCSO's document Seasonal Adjustment Methods and Practices (2007) uses the same reduced definition of coherence as Ehling & Körner's handbook (2007), with a slight extension mentioning the differences in methodologies of statistics with both infra-annual and annual frequencies. Its suggestion for measuring coherence is only applicable for single-source seasonally adjusted data, so we do not discuss it here.

A slightly differently approach of conceptualising coherence can be read in Statistics Canada's *Quality Guidelines* (2009: 7), which defines coherence of statistical information that

reflects the degree to which it can be successfully brought together with other statistical information within a broad analytic framework and over time. The use of standard concepts, classifications and target populations promotes coherence, as does the use of common methodology across surveys. Coherence does not necessarily imply full numerical consistency.

This coherence concept pertains also to interstatistical (multi-source) coherence. Aside from the differences in wording, this approach brings in only two new aspects compared to the previously discussed approaches: standard target populations are important factors of coherence and full numerical consistency is not a necessary prerequisite for coherence. The Canadian guidelines emphasise in accordance with Ehling & Körner's handbook (2007) that assessment of coherence is not obvious. For evaluating coherence, it suggests two ways:

- 1. External checking in relation to other data sources
- 2. Internal checking for example 'by calculating ratios that are known to be within certain limits (male-female ratios, average values of properties, etc).' (Statistics Canada 2009: 72.)

As for the external checking of coherence, which would be interesting from the aspect of multi-source statistics, the guidelines contain only rather obscure hints, such as:

- 'Review reasons for differences in results from previous iterations and *try* to quantify them' (Statistics Canada 2009: 73. Italics added.).
- 'Review the survey results and those of external sources; address discrepancies' (Statistics Canada 2009: 73.).

Even though the guidelines provide an example for how should we *try* quantifying differences in results, it does not help us with counting a certain quantitative value of coherence itself. On how should we address discrepancies we get no pointers.

The definition of coherence of the Australian Bureau of Statistics' *The Data Quality Framework* (2009) also links it to internal consistency and comparability. This definition is one of the longer ones, and it implies single-source (intrastatistical, internal) as well as multi-source (interstatistical) coherence. The unique feature of this approach is the emphasis on conceptual and methodological (i.e. collection, processing, or estimation methodology) consistency instead of numerical consistency. The ABS offers several aspects for the assessment of coherence, however, without any further elaboration. These include the following:

- 'Is it possible to compile a consistent time series of a particular data item of interest over a number of years?' This is a so-called 'dummy' question in its present form, that is, we have only two mutually exclusive answer options (Yes/No).
- 'To what extent can a user meaningfully compare several data items within this collection?' Were it backed with a sufficiently explained assessment methodology on calculating the 'extent' of the 'meaningful comparability' of data items, this question would enable more detailed measurement of coherence. Unfortunately but not surprisingly such methodology is missing.
- 'Could any natural disasters or significant economic events have influenced the data since the
 previous release?' A dummy question again, which is a suggestion on how to incorporate
 relevant 'real world' events in the assessment of coherence, another unique feature of the
 ABS approach to coherence.
- 'Have these data been confronted with other data sources, and are the messages consistent from all data sources?' In this form it is a dummy question, but it is much more of a requirement of 'confronting' (comparing) data(sets) with other sources, than a real question, i.e. it expresses the need for interstatistical measurement of coherence. As for the measurement/assessment methodology, the reader is left without any concrete clue again.

One of the lengthiest description of coherence can be found in Anders and Britt Wallgren's book *Register-Based Statistics* (2007). It binds coherence to consistency, that is, high level of coherence means consistency regarding populations and definitions, variables, and estimates. The Wallgrens

define coherence simply as the 'estimates from different surveys (...) used together. (...) Consistent surveys give coherent estimates.' (Wallgren & Wallgren 2007: 219.)

2.4 The 'newer' works and the ESS Handbook for Quality Reports

The Quality Policy of HCSO (2014) deals with comparability and coherence (as well as some of the other sources) together. Its definition is the following: 'statistical data are to be in line with other related data in logical, economic and social aspects and must be comparable in time, across geographical areas and statistical domains' (HCSO 2014: 2.). The unique element of this definition is that it expresses the logical harmony of related statistical data instead of numerical harmony/consistency. Statistics Canada (2009) and ABS (2009) also rejects identifying coherence with full numerical consistency, but they do not offer such a good substitute as HCSO does with logical consistency. We can deduce from this, as a small addition to the above-discussed issues, that not even the methodology used to produce statistics from different sources should necessarily be identical for satisfying the coherence requirement. If they are understandable in the context of each other and can be derived from one another (i.e. logically consistent), they should be treated as coherent conceptual constructs of a given statistical construct. The same holds for the definitions and concepts as well. If there are changes in the concepts and/or methodology over a period of time, then a full documentation must be made available. The coherence between the former and the newer concepts/methodologies might be made measurable in the future by the elaboration of a proper methodology if an appropriate documentation and correspondence table is at hand.

Agafiței et al. (2015) put forward an approach assumed to be suitable for the purposes of measuring quality for multisource statistics. In their paper, they discuss the possible strategies, such as measurement of the input and process quality, and measurement of the output quality. Although the authors do not deem the measurement of input and process quality impossible, they suggest that measuring output quality is more feasible. Focusing on the process is not enough. As for coherence, the article states that it 'incorporates the two related ESS concepts of coherence and comparability' (Agafiței et al. 2015: 206.). Integrating multiple sources affects how to measure coherence and comparability: it requires 'incorporating the effect of sources, methods and the integration approach' (Agafiței et al. 2015: 206.). Complexity of the production process highly impacts the measurement of coherence and comparability. Although the authors do not provide us with suggestions on the assessment of coherence, they do so in the case of comparability: it 'can be to a large extent reduced to structural error generated by statistical bias. Possible outliers/breaks in data sets can be detected based upon existing methods.' (Agafiței et al. 2015: 207.) We can argue against this suggestion, though, for neither comparability, nor coherence may be reduced to structural differences of given datasets. The related table shows how much confusion such approach to measurement of comparability or coherence are hindered by. The measurement of

- bias and confidence range of the target population (linkage and determination of the target population – affected quality dimensions are accuracy and comparability);
- of bias, variance error and qualitative assessment (concepts and definitions affected quality dimensions are relevance, accuracy and comparability);
- and of bias and variance error (classifications affected quality dimensions are relevance, accuracy and comparability)

is not broken down to any concrete measurement method for the single dimensions. The only information provided is that the results of such measurement tells us *something* about these dimensions, but we do not know to what extent variance error stands for the conceptual and definitional incoherence, for example, or what kind of qualitative assessment should it be accompanied with. We get some suggestions though on how to get a more or less stable degree of the

- variance error component: estimation of the overall process variance give its upper bound,
- of the possible bias: reported breaks in series (although it has some drawbacks, e.g. the interpretation of a break might not be straightforward),
- of the changes in sources and methods: when a double production system is kept for a certain period, the quantitative impact can be estimated with the help of extrapolation.

Outliers can also be a result of 'hidden' comparability issues, but it is not always the case, for extreme values are more likely in smaller countries, according to the paper. To sum up, this paper shows some directions indeed as offered in its title, but these directions do not include any concrete method for measuring coherence (which is relatively neglected in the article) or at least comparability (which the paper treats as being essentially linked to coherence).

UNECE (2017: 11.) does not define the notion of coherence, but provides us with an indicator of coherence and comparability: the '[e]xpected length of comparable time series.' In a note to this indicator, two distinct elements can be identified as important factors of coherence and comparability: changes in the definitions or in the methodology. We should note that this document also deals with coherence and comparability linked together despite its 'succinctness' on the matter.

2.4.1 A source to be discussed separately - the ESS Handbook for Quality Reports

Probably the most important document on coherence (and, by the way, on all the other quality dimensions) is Eurostat's *ESS Handbook for Quality Reports* (2015) (henceforth: HQR), which provides us with by far the most elaborated approach to the quality dimension of coherence. It also presents a simple yet elegant solution for the aforementioned problem of the differentiation of coherence and comparability. The conceptual difference can easily be visualised:

Table 1. Definitions of coherence and comparability (Eurostat 2015: 84, emphasis added)

Coherence	Comparability	
'The extent to which t	he outputs from	
different statistical processes	the same statistical process but for different time periods/regions	
have the potential to be reliably used in combination.'		

As shown in *Table 1.*, the definitions have the same structure. Furthermore, both definitions have identical 'frames', given that both refer to the extent of the potential that outputs of certain statistical processes have to be reliably used in combination. Consequently, this conceptualisation is a process- and output-oriented one, emphasising the importance of the potential for combination of the statistics. It follows that such conceptualisation is highly beneficial for the demands of (although not necessarily limited to) multi-source-statistics. We should also note that the aforementioned danger of conflating coherence and integrability holds in this case, too. Now, let us see, what distinguishes coherence and comparability in the

HQR's concept. In the case of coherence, this extent of potential for reliable combination is to be understood in reference with *different* statistical processes. In the case of comparability, by contrast, it refers to the *same* statistical process over time or among regions.

The HQR explains the main reasons, too, for lack of coherence and comparability thus conceived. These reasons are ordered in two main categories: differences in *concepts* and differences in *methods*. Although these can be familiar from many of the other literature discussed above, not one of them provides us with such an exhaustive and organised account on the matter as the HQR does. Let us see the specifics. The reasons for lack of coherence/comparability may possibly be

- 1. differences in concepts:
 - a. target population differences differences in units and coverage;
 - b. differences in geographical coverage;
 - c. differences in reference period;
 - d. differences in data item definitions and classifications;

and/or

- 2. differences in methods:
 - a. differences in frame population;
 - b. differences in source(s) of data and sample design;
 - c. (differences in data collection, capture, and editing methods if biases due to non-response errors are reported under the accuracy dimension, then it is unnecessary to be reported under the coherence/comparability dimension;)
 - d. differences in imputation and estimation methods.

Another unique feature of the HQR is its addressing the problem of the confusion about the distinction of coherence/comparability and accuracy. Even though it seems to fail to accomplish the task by resorting to an unsatisfying solution (by containing a major contradiction), we may consider the very attempt alone a great advantage compared to the other literature. The HQR conceives (and seeks to measure, by the way) coherence/comparability as 'descriptive (design) metadata (i.e. concepts and methods) about the processes, whereas accuracy is measured and assessed in terms of operational metadata (sampling rates, data capture error rates, etc.) associated with the actual operations that produced the data' (Eurostat 2015: 88-89, italics in the original). Consequently, on the one hand, coherence/comparability is about the logical consistency of the processes. The question arises, should the assessment of coherence/comparability be qualitative-oriented, for a properly expressive numerical assessment of the degree of logical (in)consistency is hard to imagine? On the other hand, according to the HQR, accuracy is about the actual errors in the processes, which can be accurately measured by quantitative means. This distinction enables the assumption that accuracy-related quality issues would exclusively be responsible for the errors, and coherence would not be involved at all. Such conclusion would not be correct, though, as the HQR demonstrates it, seemingly somewhat self-contradictorily. The 'differences between preliminary, revised and final estimates generated by the same basic process relate to accuracy problems rather than coherence' (Eurostat 2015: 89.), therefore if the error profiles are included in the description of accuracy, no further reference is necessary

to them under coherence/comparability. Our above assumption seems to be correct at this point, for it seems errors fall within the domain of accuracy quality dimension. But the HQR adds the fact that error profiles are rarely fully and precisely known, therefore 'errors in the estimates may be confounded with the effects of lack of coherence/comparability' (Eurostat 2015: 89.). Thus, (lack of) coherence/comparability still have possible consequences on these errors. The HQR concludes the matter with a clarification of the relationship of the phenomena. Coherence/comparability in this concept appears as a 'prerequisite for numerical consistency' (Eurostat 2015: 89, italics added) which assumption is in line with the relevant statements in Statistics Canada's above-discussed Guidelines (2009) and ABS's Framework (2009), and '[t]he degree of coherence/comparability determines the potential for numerical consistency' (Eurostat 2015: 89.). But even though coherence/comparability determines the potential for numerical consistency, it does not guarantee numerical consistency, owing to the fact that it also depends on errors – namely, on accuracy. It follows that either accuracy and coherence/comparability exist in a sensitive (although not full!) interdependence of each other, or accuracy is not exclusively responsible for the errors, which conclusion contradicts the previous assumptions of the HQR, and is left without further clarification in this text. This somewhat contradictory result notwithstanding, the authors of the HQR did a great deal of clarifying the relationship of accuracy and coherence/comparability. Their interrelated nature seems to be the most likely, which makes their accurate distinction in their measurement methodology a highly challenging task. No wonder the HQR does not offer us any specific, detailed measurement method for coherence/comparability and is similar in this sense to the other literature discussed in the present paper...

There are, though, several assessment suggestions for lack of coherence/comparability to be found on the subsequent pages of the HQR. Let us briefly address them, noting beforehand that we do not get accurate, specified descriptions on the method of measurement. Generally, the assessment should consist

- a clear explanation of the changes in concepts/methods:
 - the effects of these changes should be quantified, at least approximately the reader is not informed about how to quantify them, or what degree of (in)precision would be acceptable;
 - as a minimum requirement, the reason and the order of magnitude of each source of incoherence/incomparability should be stated – it amounts to their descriptive analysis, which can hardly be called *assessment*;
- changes in legislations and deviations from ESS legislations and standards that could cause incoherence/incomparability should also be reported it seems to necessitate descriptive analysis again, for no reference on a measurement method is provided here, either, that would enable a qualitative or quantitative assessment of the degree such changes and deviations affect coherence/comparability.

The general methodology provided is thus somewhat vague:

1. step: systematic assessment of possible reasons for incoherence/incomparability based on key metadata elements

We do not get any pointers on the method of the calculation, only an obscure hint that says '[I]ooking at the data (...) may provide *some indication* of the likely magnitude' (Eurostat 2015: 90, italics added). Neither *how* should we 'look at' the data, nor *how* and *what* indicates 'the likely magnitude' is particularised further, nor is the method for the quantification of this magnitude.

2. step: deduce the likely effect of each difference in metadata on the statistical output Again, no reference on a measurement methodology of any kind.

3. Aggregate and summarise "in some way" the total possible effect.

Same as above, the reader is left without methodological explanations, only an obscure hint is provided that requires us to 'form *an impression* on the degree of (lack of) coherence/comparability' (Eurostat 2015: 90, italics added). We do not deem it necessary to stress the vagueness of the instruction further.

The HQR's methodology broken down to indicators is the following (we focus on the methodological considerations related to coherence only, for the measurement of comparability falls out of the scope of the present paper):

1. Coherence: cross-domain (similar to geographical comparability)

- a. pair-wise comparisons of the metadata across domains;
- b. comparison of metadata for the domain with a standard or best practice;
- c. summarising the differences with a binary code scoring system: difference / no difference;
- d. assigning a weighting to the key metadata elements according to its potential effect on coherence;
- e. computing a weighted score across all metadata elements.

The method provided for the assessment of this quality indicator is a refreshing example of a more developed, more specified one compared to the others. This measurement method of cross-domain coherence is a refined version of the aforementioned macro-level assessment, which still does not enable a high resolution, micro-level (i.e. to what the pairs of metadata actually refer to and to what extent they differ) assessment. We should note that this is a mixed method suggestion for measurement, given that the weighting system is based on a subjective/qualitative pre-assessment of the potential effect of the key metadata elements on coherence. Since we have no better alternative at hand yet, such a refined macro-level method for assessing differences in metadata as this may be theoretically recommended. Theoretically, for a sound standard qualitative methodology for the assessment of the potential effect of these metadata on coherence is still lacking (and not provided in the HQR, either) – the weighting system cannot be reliably created in the absence of it.

2. Coherence: comparison of annual and sub-annual estimates

If the differences cannot be fully explained by accuracy issues, then assessment of the possible causes is required – *how* to carry out this assessment, the reader is offered no details whatsoever. The expression 'likely magnitude' appears again regarding the assessment of differences caused by incoherence, which is a clear sign of the uncertainty as to how to accurately measure its degree.

3. Coherence: National Accounts

Feedbacks from the National Accounts on incoherence and the adjustments necessary for balancing the accounts may be excellent indicators of the accuracy and/or the coherence of the statistical outputs, but the problem is again this 'and/or'. We do not know how to decompose these feedbacks into actual accuracy and coherence-related measures.

4. Coherence: internal

The HQR means by full internal coherence that all arithmetic or accounting identities are observed. The text does not necessitate a quantitative assessment of internal coherence, it settles for a brief explanation in the quality report of the reasons of internal incoherence. Consequently, we get no measurement method for this type of (in)coherence.

After this point, the HQR turns its attention to comparability. In spite fact that it mostly lacks clear methodological references, the insightful framework and suggestions HQR provides may be a good starting point towards an actual (in)coherence assessment methodology.

3 Final remarks

As a conclusion, we have found that the definitions on coherence usually pertain to interstatistical (i.e. multi-source only) coherence. Considerations of intrastatistical coherence are also applicable to coherence of multi-source statistics, for if we take a multi-source statistical construct as a single statistical construct, its internal coherence is not only determined by the interstatistical coherence of its constituents, but also by the intrastatistical parameters of these constituent elements. By the way, interstatistical coherence of the individual sources are to be taken as intrastatistical, too, from the viewpoint of the whole multi-source statistical construct.

Generally speaking, most descriptions of coherence are hindered by conceptual vagueness/obscurity and/or contradictions, not to mention the conflating of different concepts of accuracy, integrability, comparability, and coherence. One of the most elaborated concept is HQR's definition, but although it solves the problem of distinguishing coherence and comparability in an elegant way, the danger of conceptual confusion (with accuracy and integrability) holds for this approach as well.

To sum up, before we could define any measurable indicators for multi-source coherence, we cannot avoid the hard task of an appropriate conceptualisation² that could serve as a ground for the development of either qualitative or quantitative measurement methods.

Li-Chun Zhang's approach (2017) and Jeroen Pannekoek's remarks (2017) on this approach might be a good starting point for measuring the incoherence of the initial estimations later adjusted for coherence, or at least measuring the extent of *our* adjustments in order to reach coherence. The measurement of incoherence of the initial estimates or of our adjusted estimates with *reality* seems impossible, so we still need to have a firm conceptual understanding on the nature of coherence we implicitly strive for in the process of adjusting for coherence in order to understand *what* our numbers

_

² The related regulations and guidelines will have to be updated once a proper conceptualisation of coherence isready.

would tell us about. If it is impossible, then we should maybe gather more knowledge on the 'implicit coherentiation' we do while adjusting for coherent estimates.

The inter-disciplinary approach of Danutė Krapavickaitė's *A Glance to Coherence* (2018) seems highly adequate for the challenge that the measurement of coherence of multi-source statistics poses. The outlook on and use of results and practices of other disciplines regarding coherence is highly appreciated, for we surmise that the phenomenon which the notion 'coherence' refers to has to be essentially similar, no matter what the scientific domain or purpose is. This remark notwithstanding, elaboration or decision of an ultimate measurement method, or reconciliation of the competing methodological assumptions fall out of the scope of present article.

4 References

- ABS [Australian Bureau of Statistics] (2009): *ABS Data Quality Framework, May 2009*. http://www.abs.gov.au/ausstats/abs@.nsf/mf/1520.0 Accessed on 13. 12. 2017.
- Agafiței, M., Gras, F., Kloek, W., Reis, F. & Vâju, S. (2015): Measuring Output Quality for Multisource Statistics in Official Statistics: Some Directions. *Statistical Journal of the IAOS* 31. pp. 203-211. https://pdfs.semanticscholar.org/8d3c/a494888028afda4f5fb86d8a7b81a3f2337c.pdf
 Accessed on 13. 12. 2017.
- Daas, P., Ossen, S., Tennekes, M., Zhang, L-C., Hendriks, C., Haugen, K. F., ... Wallgren, B. (2011): *BLUE-Enterprise and Trade Statistics Deliverable 4.1: List of Quality Groups and Indicators Identified for Administrative Data Sources.* BLUE-ETS Project, European Commission European Research Area, Seventh Framework Programme.

 https://www.blue-ets.istat.it/fileadmin/deliverables/Deliverable4.1.pdf Accessed on 13. 12. 2017.
- Ehling, M. & Körner, T. (Eds.) (2007): *Handbook on Data Quality Assessment Methods and Tools.*Wiesbaden: Eurostat.

https://unstats.un.org/unsd/dnss/docs-nqaf/Eurostat-

HANDBOOK%20ON%20DATA%20QUALITY%20ASSESSMENT%20METHODS%20AND%20TOOLS %20%20I.pdf Accessed on 29. 11. 2017.

European Statistical System (2011): *European Statistics Code of Practice*. European Statistical System Committee.

http://ec.europa.eu/eurostat/documents/3859598/5921861/KS-32-11-955-EN.PDF/5fa1ebc6-90bb-43fa-888f-dde032471e15 Accessed on 29. 11. 2017.

European Statistical System (2015): *Quality Assurance Framework of the European Statistical System*. European Statistical System.

http://ec.europa.eu/eurostat/documents/64157/4392716/ESS-QAF-V1-2final.pdf/bbf5970c-1adf-46c8-afc3-58ce177a0646 Accessed on 29. 11. 2017.

Eurostat (2003): Working Group "Assessment of quality in statistics" Sixth meeting: Item 4.2: Methodological Documents – Definition of Quality in Statistics.

http://ec.europa.eu/eurostat/documents/64157/4373735/02-ESS-quality-definition.pdf Accessed on 29. 11. 2017.

- Eurostat (2015): ESS Handbook for Quality Reports. 2014 edition. Luxembourg: Publications Office of the European Union.
 - http://ec.europa.eu/eurostat/documents/3859598/6651706/KS-GQ-15-003-EN-N.pdf Accessed on 13. 01. 2018.
- Hungarian Central Statistical Office (2014): *Quality Policy of HCSO.* Hungarian Central Statistical Office. https://www.ksh.hu/docs/bemutatkozas/eng/minpol web eng.pdf Accessed on 13. 12. 2017.
- Krapavickaitė, D. (2018): *A Glance to Coherence*. Manuscript, internal document within the project group Komuso.
- Pannekoek, J. (2017): An Approach to Coherence Measures? A Few Additional Remarks. Manuscript, internal document within the project group Komuso.
- Regulation (EC) No 223/2009 of the European Parliament and of the Council. *Official Journal of the European Union* Vol. 52. 31. 03. 2009. L87 pp. 164-173.

 http://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32009R0223&from=EN

 Accessed on 01. 02. 2018.
- Statistics Canada (2009): *Statistics Canada Quality Guidelines. Fifth Edition.* Ottawa: Statistics Canada. https://unstats.un.org/unsd/dnss/docs-nqaf/Canada-12-539-x2009001-eng.pdf Accessed on 29. 11. 2017.
- Thagard, P. & Verbeurgt, K. (1998): Coherence as Constraint Satisfaction. *Cognitive Science* Vol. 22. No. 1. pp. 1-24.

 http://onlinelibrary.wiley.com/doi/10.1207/s15516709cog2201_1/epdf Accessed on 29. 11. 2017.
- Thagard, P., Eliasmith, C., Rusnock, P. & Shelley, C. (2002): Knowledge and Coherence. In Elio, R. (ed.): *Common Sense, Reasoning, and Rationality*. New York, NY: Oxford University Press. pp. 104-131. http://cogsci.uwaterloo.ca/Articles/Pages/epistemic.html Accessed on 29. 11. 2017.
- UNECE (2017): Quality Indicators for the Generic Statistical Business Process Model (GSBPM) For Statistics Derived from Surveys. United Nations Economic Commission for Europe.

 https://statswiki.unece.org/download/attachments/114394087/Quality%20Indicators%20for%20the%20GSBPM%20-

 https://statswiki.unece.org/download/attachments/114394087/Quality%20Indicators%20for%20the%20GSBPM%20-

 https://statswiki.unece.org/download/attachments/114394087/Quality%20Indicators%20for%20the%20GSBPM%20-

 https://statswiki.unece.org/download/attachments/114394087/Quality%20Indicators%20for%20The%20GSBPM%20-

 https://statswiki.unece.org/download/attachments/114394087/Quality%20Indicators%20for%20The%20GSBPM%20-"

 <a href="https://statswiki.unece.org/download/attachments/114394087/Quality%20Indicators%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Data%20Surveys%20and%20Administrative%20Bata%20Surveys%20Administrative%20Bata%20Surveys%20Administrative%20Bata%20Surveys%20Administrative%20Bata%20Surveys%20Administrative%20Bata
- Wallgren, A. & Wallgren, B. (2007): *Register-Based Statistics. Administrative Data for Statistical Purposes*. Chichester: John Wiley & Sons.
- Zhang, L-C. (2017): *An Approach to Coherence Measures?* Manuscript, internal document within the project group Komuso.