

# China's Recyclable Waste Ban and Pollution Relocation in the U.S.

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Department Seminar

2022

# Recycling in the U.S.

## U.S. Recycling Industry Is Struggling To Figure Out A Future Without China

August 20, 2019 - 3:27 PM ET  
Heard on All Things Considered

### ***Countries Tried to Curb Trade in Plastic Waste. The U.S. Is Shipping More.***

Data shows that American exporters continue to ship plastic waste overseas, often to poorer countries, even though most of the world has agreed to not accept it.



### ***Your Recycling Gets Recycled, Right? Maybe, or Maybe Not***

Plastics and papers from dozens of American cities and towns are being dumped in landfills after China stopped recycling most "foreign garbage."

#### SUSTAINABILITY

## Recycling in the U.S. Is Broken. How Do We Fix It?

BY RENEE CHO | MARCH 13, 2020

63 Comments

ENVIRONMENT | PLANET OR PLASTIC?

### **China's ban on trash imports shifts waste crisis to Southeast Asia**

As plastic scrap piles up, Malaysia and others fight back.

### Recycling in America Is a Mess. A New Bill Could Clean It Up.

As programs shutter and plastic use rises in the pandemic, a New York bill to get manufacturers to pick up the recycling tab could offer a solution.



By Michael Kimmelman Photo Illustrations by Bobby Doherty

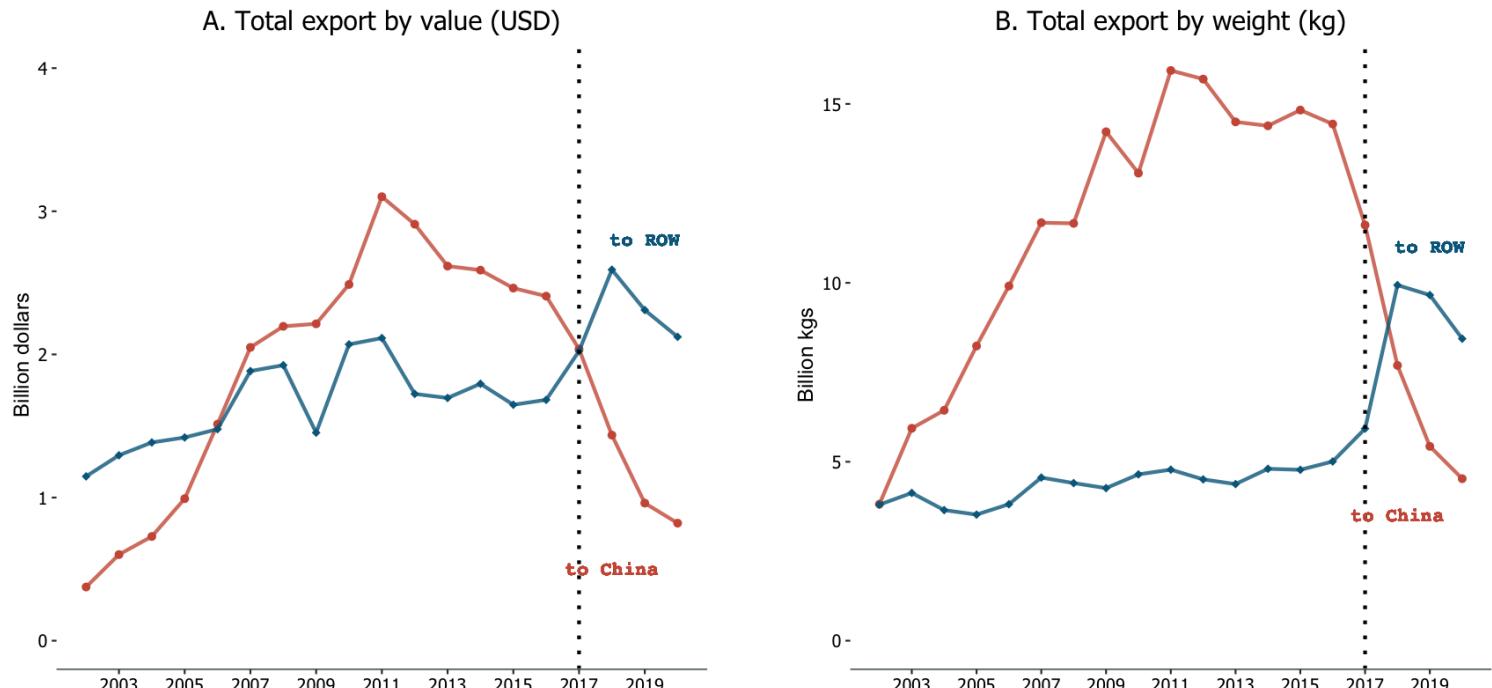
Published Jan. 27, 2021 Updated Jan. 28, 2021

News Articles about current recycling in the U.S.

# Introduction

- Recyclable waste transfer is an important part of global pollution relocation
  - **1,000,000,000** metric tons from developed to developing countries
- China was the biggest importer of U.S. recyclables
- In 2017, China announced its **Green Sword (GS) Policy**, which banned almost all recyclable waste imports
- Wastes from recycling remain in the U.S.
- Considerable domestic environmental costs

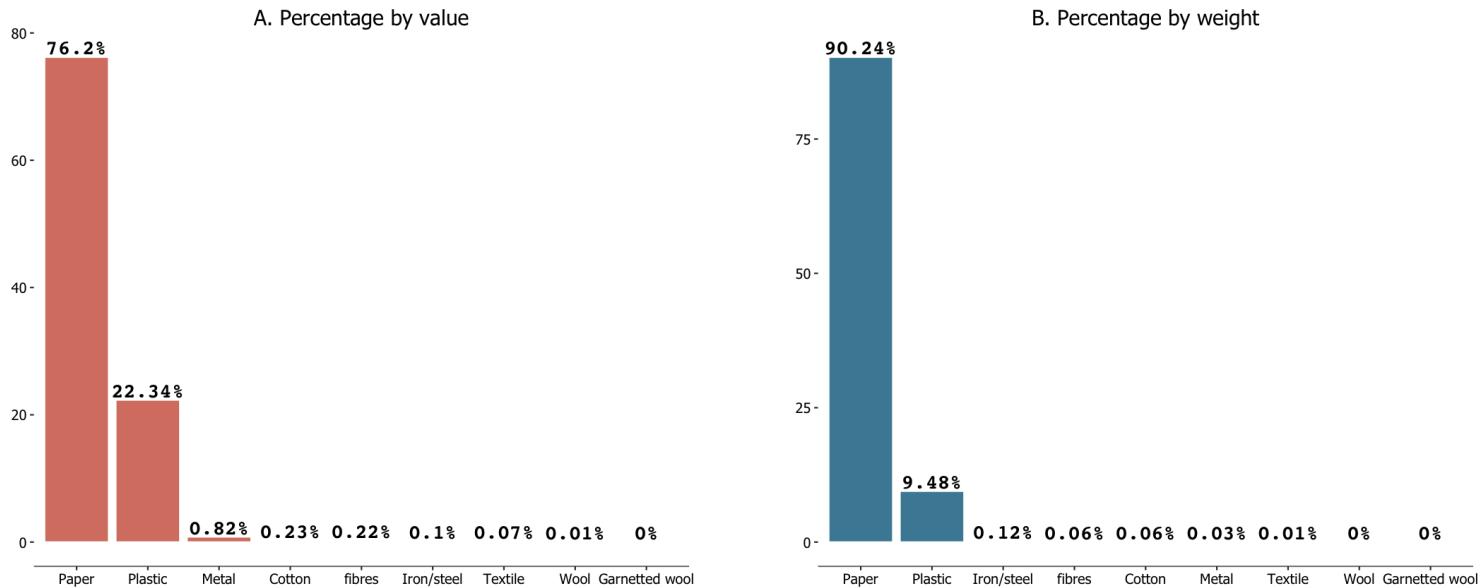
# GS Policy and Trade



Data Source: USA Trade Online Data

**Figure 2. U.S. Recyclable Waste Exports to China and ROW**

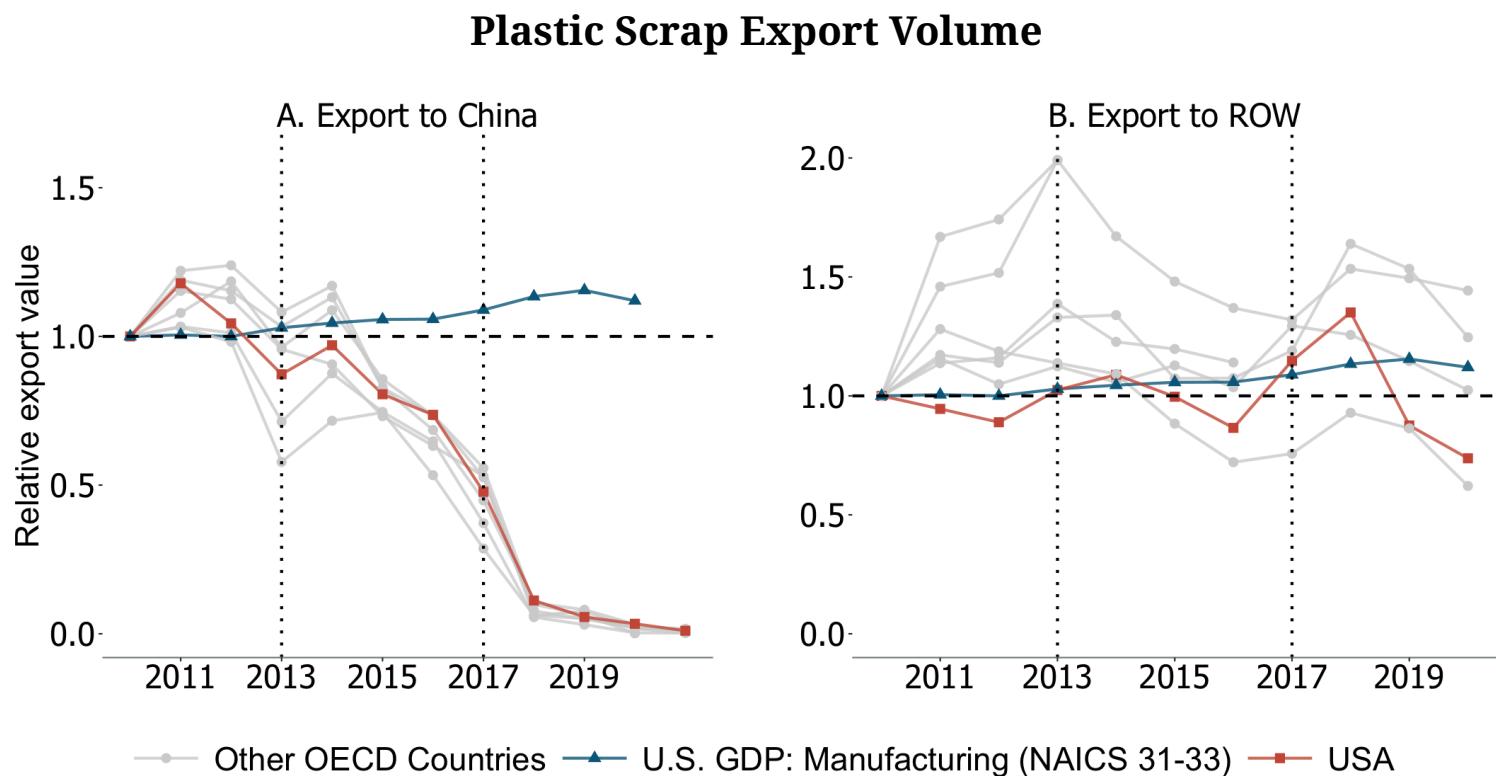
# GS Policy and Trade



Data Source: USA Trade Online Data

**Figure 3. Composition of Recyclable Waste Exports**

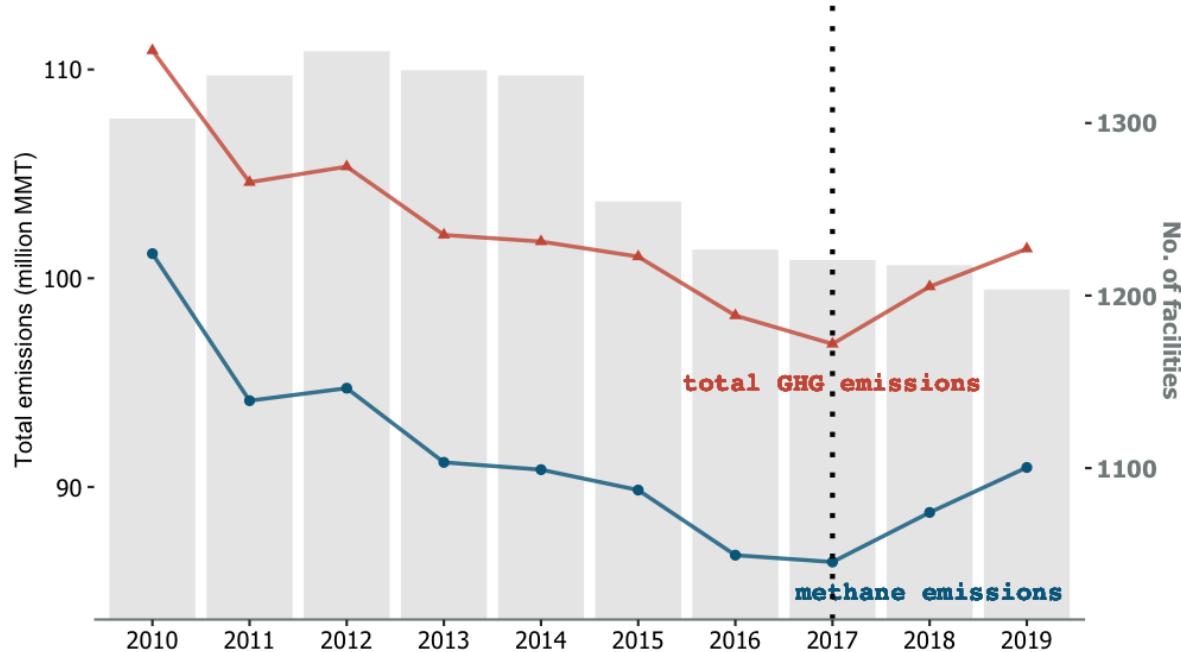
# GS Policy and Trade



Data Source: UN Comtrade Data

**Figure 4. Plastic Scrap Export to China and ROW**

# GS Policy and Emission



Data Source: US EPA Greenhouse Gas Reporting Program

**Figure 5. U.S. Total Emissions by Waste Industry**

# Research Questions

- For the U.S.
  - What has been the effect of China's GS policy on **Domestic Emissions** from landfill facilities?
  - How do **Heterogeneous Changes** in emissions relate to **Trade Exposures** at state level?
- For the state of **California**
  - What are the **Distributional Effects** of the GS policy on pollution relocation for local communities at census-block levels?
  - What are the potential **Mechanisms** to explain the distributional effects in those communities?

# Relevance

**Recycling.** Aadland and Caplan (2006), Bohm et al. (2010), Kinnaman (2014), Kinnaman et al. (2014), Palmer et al. (1997), Palmer and Walls (1997), Walls and Palmer (2001), Macauley et al. (2003)

→ First quantitative analysis of China's GS policy on the U.S. environment at the **national, state, and local community levels**

**Trade and Environment.** Shapiro (2016), Shapiro (2018), Shapiro (2021)

→ First study of the causal relationship between **trade volume and domestic emissions**

**Pollution Displacement.** Kurz et al.(2000), Halvorsen (2010), Ashenmiller (2009), Ashenmiller (2011), Best and Kneip (2019), Berck et al. (2020), Berck et al. (2021)

→ First empirical evidence on **pollution displacement** under exogenous policy shock

**Environmental Justice.** Baden and Coursey (2002), Cameron and McConnaha (2006), Banzhaf and Walsh (2008), Depro et al. (2011), Banzhaf and Walsh (2013), Depro et al. (2015), Banzhaf et al. (2019), Ho (2020), Hernandes and Meng (2020), Shapiro and Walker (2021)

→ First analysis on the effect of an exogenous policy shock on **racial disparity** with regard to waste transfers

**Policy Relevance.** RECYCLE Act of 2021, Recycling Infrastructure and Accessibility Act of 2022, the Plastic Waste Reduction and Recycling Research Act, Infrastructure Bill 2021

→ The **international context** for domestic recycling policies can no longer be ignored.

# Data

- **UN Comtrade**
  - Annual exports by commodities at country level
- **U.S.A Trade Online**
  - Annual exports by commodities at state level
- **U.S. EPA Inventory of Greenhouse Gas Emissions and Sinks**
  - Annual emissions by industry at state level
- **U.S. EPA Greenhouse Gas Reporting Program (GHGRP)**
  - Annual emissions by industry at facility level
- **California Department of Resources Recycling and Recovery (CalRecycle) Disposal Flow Data**
  - Quarterly disposal flow at facility level
- Other data
  - U.S. Census racial mix at census-block level
  - ACS 5-year median income at census block group level
  - Statewide Database (SWDB) presidential election data at precinct level

# 1. The Effect of China's Waste Ban on Domestic Methane Emissions

## Results:

- The cumulative emissions increased by more than **10 million** metric tons of CO<sub>2</sub> eq.
  - **11** states have seen a statistically significant increase in methane emissions
  - The more waste a state **exported**, the **greater impact** the GS policy had on the state



# Why study methane emissions?

- **Anaerobic decomposition of recyclable wastes**
  - papers and paperboard (80%) and plastics (15%)

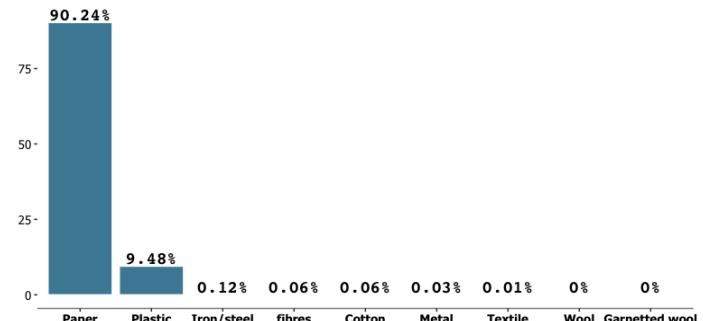


Figure A.1 U.S. Recyclable Waste Composition

# Why study methane emissions?

- Anaerobic decomposition of recyclable wastes
  - papers and paperboard (80%) and plastics (15%)
- **Precursor gas of air pollutant**
  - organic hazardous air pollutants (HAP), volatile organic compounds (VOC), hydrogen sulfide, tropospheric ozone, etc.

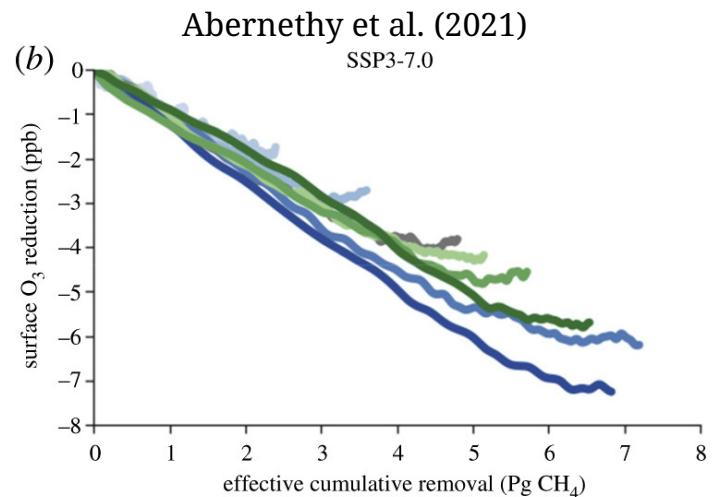


Figure A.2 Methane removal and reductions in ozone

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  - papers and paperboard (80%) and plastics (15%)
- Precursor gas of air pollutant
  - organic hazardous air pollutants (HAP), volatile organic compounds (VOC), hydrogen sulfide, tropospheric ozone, etc.
- **Water and soil pollution**
  - micro-plastic



Figure A.3 Microplastic in water and soil

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  - papers and paperboard (80%) and plastics (15%)
- Precursor gas of air pollutant
  - organic hazardous air pollutants (HAP), volatile organic compounds (VOC), hydrogen sulfide, tropospheric ozone, etc.
- Water and soil pollution
  - micro-plastic
- **Extreme weather events and higher fire risk**
  - 86 times stronger than CO<sub>2</sub>

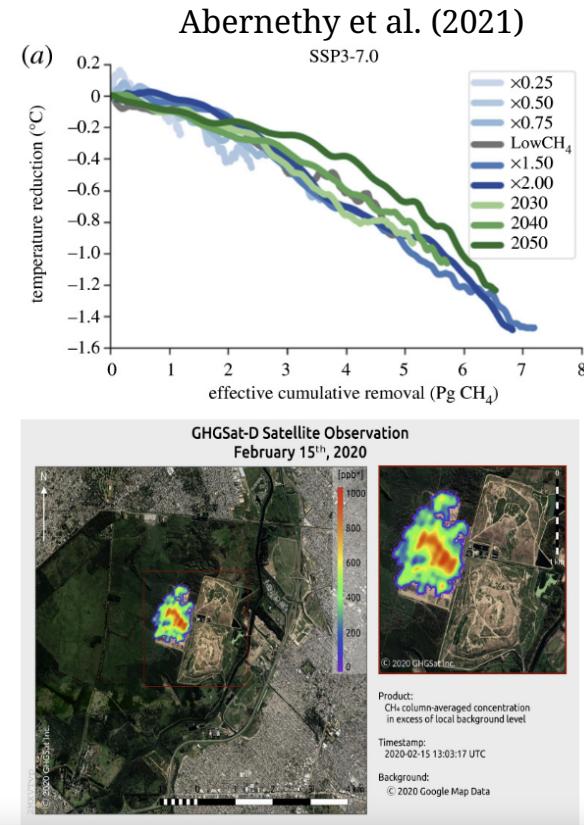


Figure A.4 Methane removal and reductions in temperature

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  - papers and paperboard (80%) and plastics (15%)
- Precursor gas of air pollutant
  - organic hazardous air pollutants (HAP), volatile organic compounds (VOC), hydrogen sulfide, tropospheric ozone, etc.
- Water and soil pollution
  - micro-plastic
- Extreme weather events and higher fire risk
  - 86 times stronger than CO<sub>2</sub>
- **Consistently measured data from 2003 to 2020**

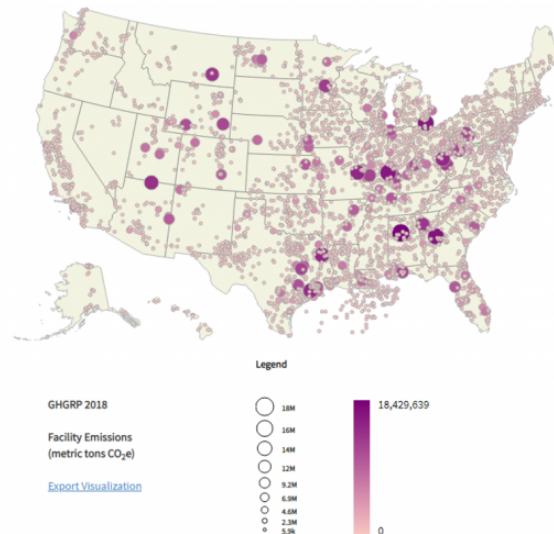


Figure A.5 EPA GHGRP data

# Data

- **U.S. EPA Greenhouse Gas Reporting Program (GHGRP)**
  - Methane emissions from landfill facilities
  - 2010 to 2020 annually
- Approximately 8,000 facilities required to report emissions annually
- High compliance rates
  - no financial penalty but high reputational cost
- Covered industries include power plants, petroleum and natural gas systems, minerals, chemicals, pulp and paper, refineries, waste, etc.
- Data generation process for waste industry:
  - Facilities report annual **amounts of waste accepted**
  - Methane emissions are calculated by the U.S. EPA using a complicated model

# State-level Pollution: Synthetic Control Method

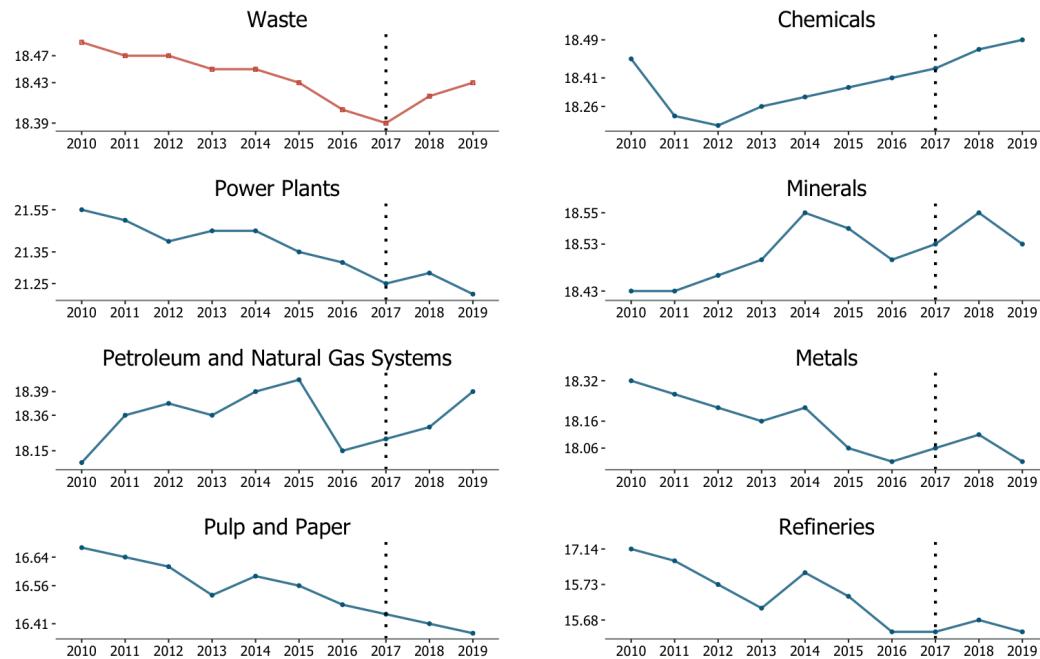
- Rely on exogenous variation in methane emissions across **all other industries** in the EPA GHGRP
  - Power plants, petroleum and natural gas systems, minerals, chemicals, pulp and paper, refineries, etc. (**not** waste)
- Take advantage of the fact that other industries which also emit GHGs were **not** affected by China's GS policy
- Use other industries (all states) as donor pool for synthetic control group
- Train the model using the pre-policy period (**2010-2017**)
  - Calculate state-industry pair weights to minimize prediction error

$$\hat{Y}_{11t}^N = \sum_{j=2}^J \sum_{s=2}^{50} w_{js} Y_{jst}$$

- Predict counterfactual methane emissions in the absence of GS policy using post-policy period (**2018-2020**)

# The Effect of China Ban on State Pollution: Synthetic Control

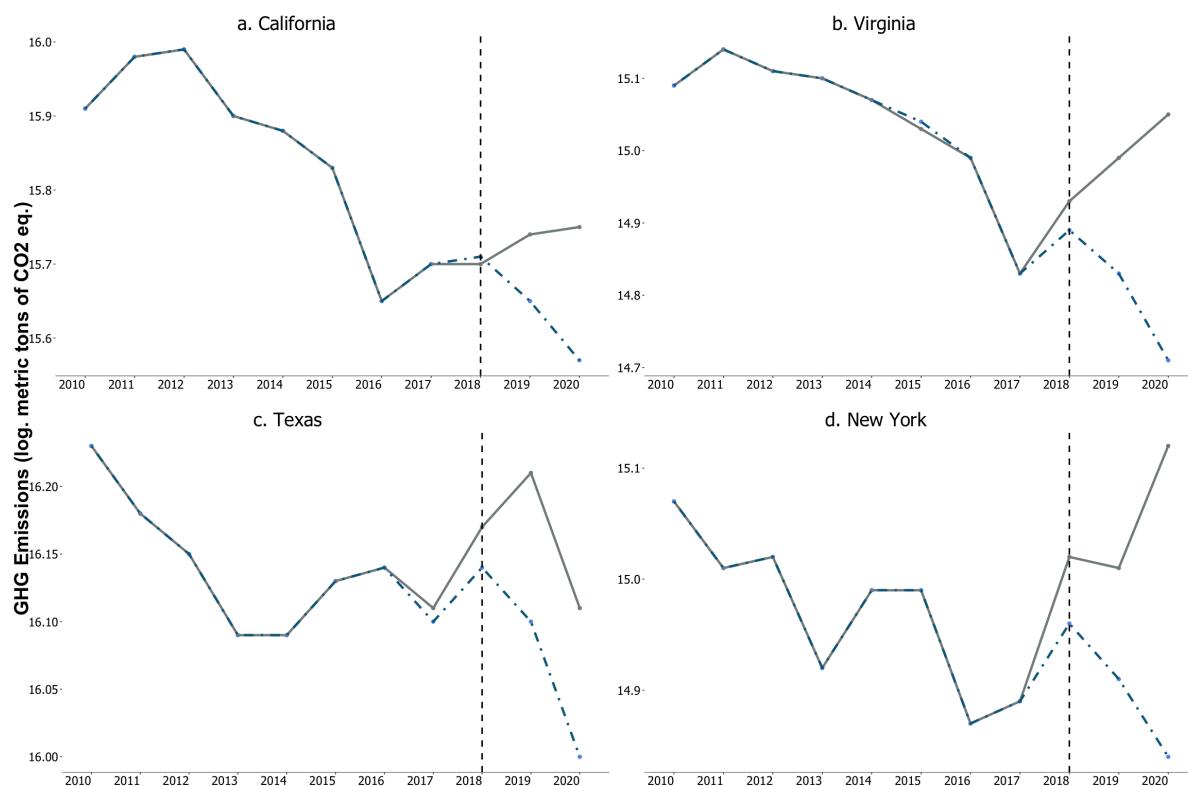
- Rely on exogenous variation in methane emissions across **all other industries** in the EPA GHGRP



Data Source: EPA GHGRP

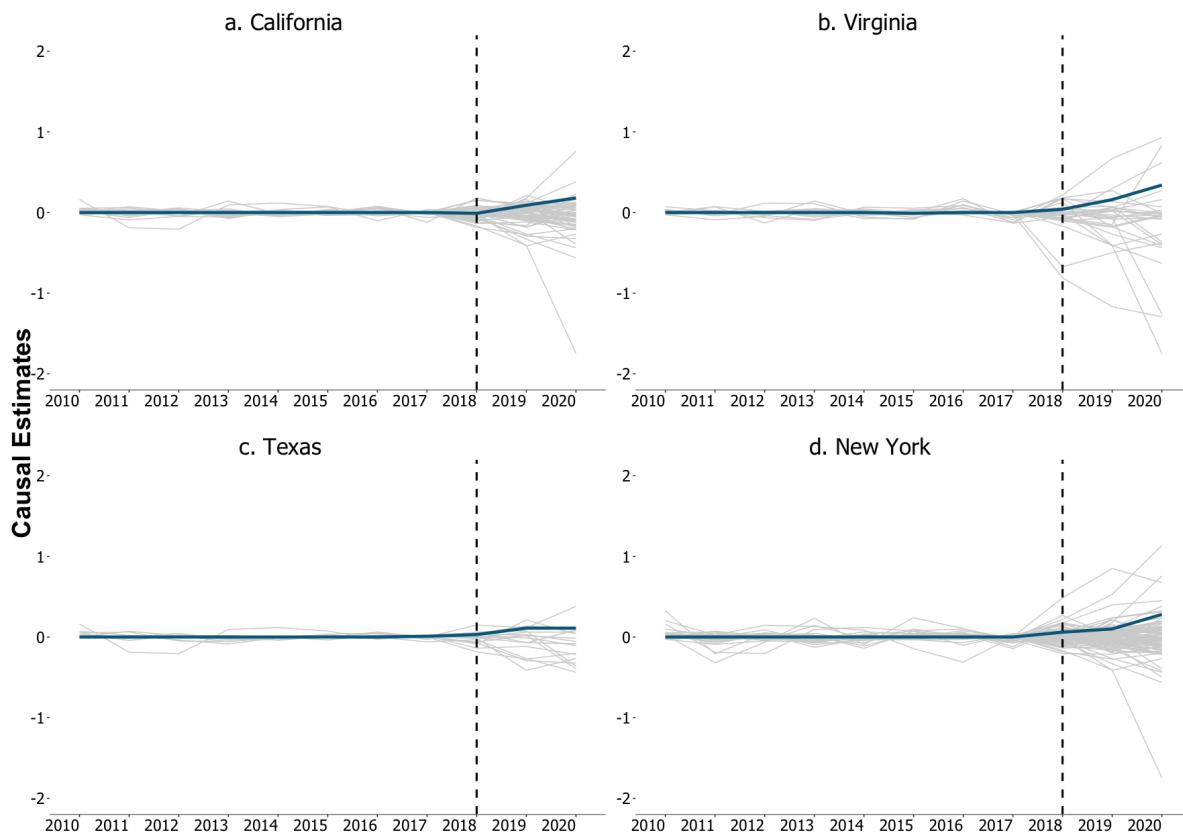
**Figure 6. U.S. Total Emissions by Industry**

# Results



**Figure 7. Synthetic Control Outcomes: four example states**

# Results



**Figure 8. Synthetic Control Outcomes: placebo tests**

# Results

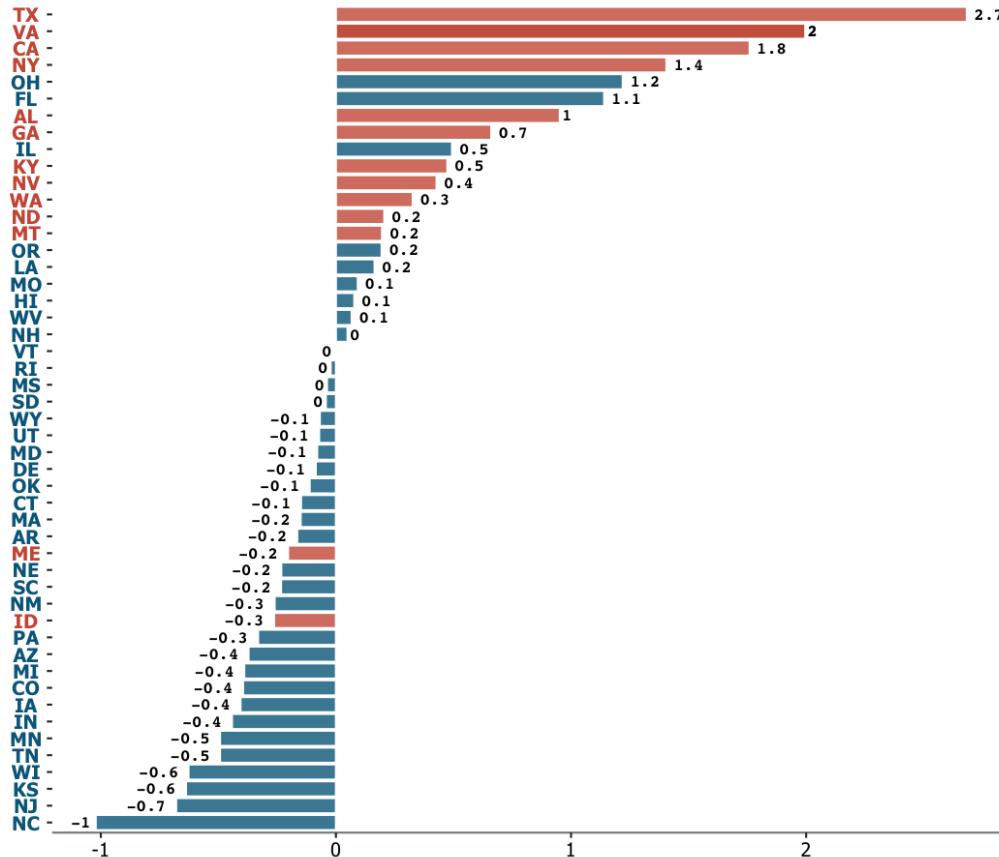
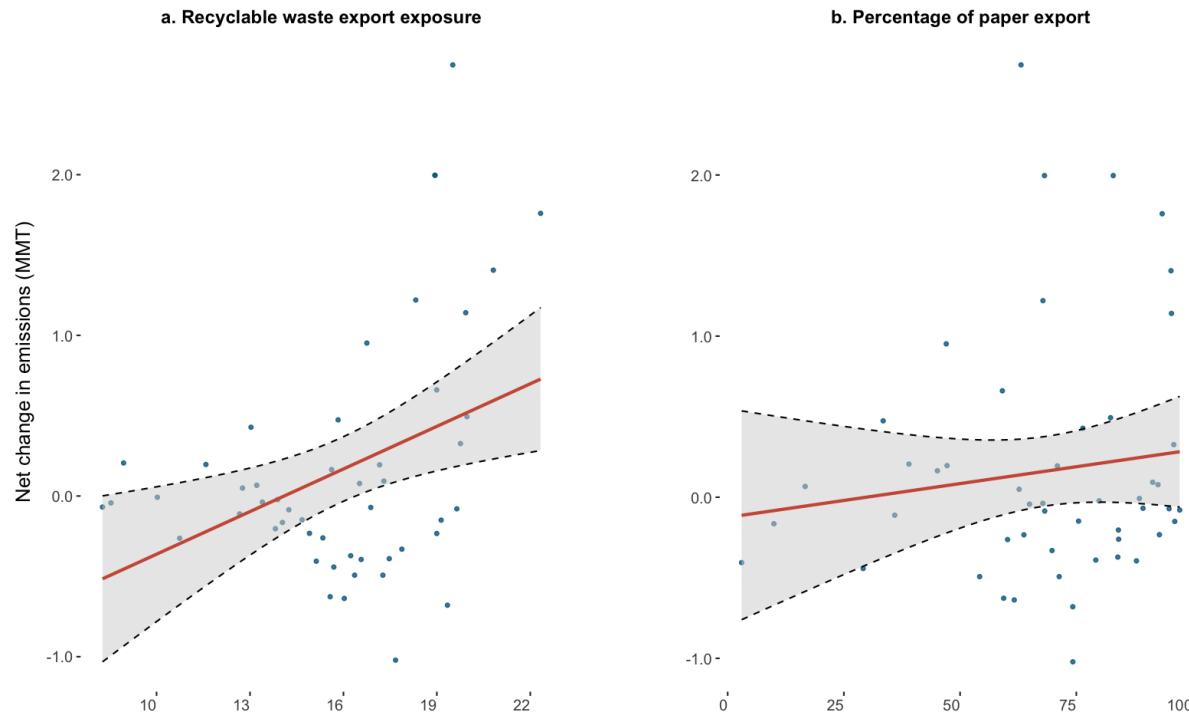


Figure 9. Net Changes of Emissions after the GS Policy (Red-significant, blue-insignificant)

# State-level Causal Estimates and Trade Exposures



**Figure 10. Correlations of State-level Emission Net Change**

- $\uparrow$  Recyclable wastes a state exported  $\rightarrow$   $\uparrow$  increase in methane emissions.

## 2. State-level Pollution and Waste Trade Exposure



### Result:

- For every **1** additional metric ton of recyclable waste exported, the U.S. domestic emissions were reduced by **0.83** metric tons of CO<sub>2</sub> eq.
- **12 million** metric tons of export reduction increased emissions by **11 million** metric tons of CO<sub>2</sub> eq.

# Data

- **U.S. Trade Census**
  - State-level exports from 2003 to 2019 annually
  - HS4 commodity code : 9 different types of recyclable wastes that are affected by the policy e.g., 3915 (plastic), 2619 (iron/steel slag), 2620 (metal slag), 4707 (paper & paperboard), etc.
- **U.S. EPA Greenhouse Gas Inventory**
  - State-level methane emissions by industry
  - 2003 to 2019 annually
- **UN Comtrade Data**
  - Country-level exports from 2003 to 2019 annually
  - HS4 commodity code : 9 different types of recyclable wastes that are affected by the policy e.g., 3915, 2619, 2620, 4707 etc.
- **U.S. Bureau of Economic Analysis (BEA)**
  - Annual Employment, Personal income and Consumer Expenditure at state level

# Trade and Domestic Emissions

Naive OLS:

$$\Delta \text{Methane}_{it} = \alpha + \beta_1 \Delta \text{Export}_{it} + s_i + u_t + e_{it}$$

- $\Delta \text{Methane}_{it}$  = change of metric tons (in millions) of methane emissions from the waste industry of state  $i$  in year  $t$ , compared to last year
- $\Delta \text{Export}_{it}$  = change of export values (in billions \$) of recyclable wastes from state  $i$  in year  $t$  compared to last year
- $s_i$  = state fixed effect
- $u_t$  = year fixed effect

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- $s_i$  = state fixed effect
- $u_t$  = year fixed effect
- **Identification Threat**
  - Omitted variable: economics activities, etc (endogeneity)
  - Reverse causality: emission permits → waste exports
  - Supply instead of demand shock: technological improvement

# Bartik Shift-Share Instrument

- Endogeneity, reverse causality
  - **Bartik shift-share instrument:** Bartik 1991, Autor et.al 2013 (AER), Wong 2020 (AEJ)

# Bartik Shift-Share Instrument

- Endogeneity, reverse causality

$$\textcolor{teal}{IV}_{it}^{\text{Bartik}} = \sum_j \frac{E_{ijt_0}}{E_{jt_0}} \Delta Export_{ucjt}$$

- Instrument:  $\textcolor{teal}{IV}_{it}^{\text{Bartik}}$

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- $i$  = state,  $j$  = recycling waste commodity

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- $\frac{E_{ijt_0}}{E_{jt_0}}$  is the initial share (2004) of U.S. state  $i$ 's export to China
- $\Delta Export_{ucjt}$  Change of export weight from the U.S. to China for recyclable waste j

# Bartik Shift-Share Instrument

- Endogeneity, reverse causality

$$IV_{it}^{Bartik} = \sum_j \frac{E_{ijt_0}}{E_{jt_0}} \Delta Export_{ucjt}$$

- Supply-side shock

$$IV_{it,others}^{Bartik} = \sum_j \frac{E_{ijt_0}}{E_{jt_0}} \Delta Export_{ocjt}$$

- Use values of export values from **11 other countries** to **China** by
  - Australia, Austria, Canada, France, Germany, Portugal, New Zealand, United Kingdom, Japan, Spain, and Finland

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- 2SLS

$$\widehat{\Delta Export}_{it} = \alpha + \beta_1 \Delta IV_{it}^{Bartik} + \beta_2 X'_{it} + v_{it}$$

$$\Delta Methane_{it} = \alpha + \beta_1 \widehat{\Delta Export}_{it} + \beta_2 X'_{it} + e_{it}$$

# Results

Table 1: Models to explain change in methane emissions as a function of change in recyclable waste exports

	Naive OLS	Bartik shift-share IV	Bartik shift-share IV others
Dependent Variable	Change of Methane Emissions		
<b>2002-2019 first differences</b>			
$\Delta$ Export	-0.492 ***	-0.722 ***	-0.893 ***
	(0.122)	(0.114)	(0.124)
<b>2SLS first stage estimates: Change in Exports regressed on IV</b>			
$IV_{Bartik}$		1.11 ***	9.55 ***
		(0.038)	(0.465)
State fixed effect	Y	Y	Y
Year fixed effect	Y	Y	Y
First stage F		50.25	34.36

Note: Each column reports a separate regression. \* $p<0.1$ ; \*\* $p<0.05$ ; \*\*\* $p<0.01$ . The first-differenced model is like fixed effect model but with a less restrictive assumption. The intercept in this first-differenced model captures all unobserved factors that may affect the emissions but are constant over time. It also captures the linear time trend. The year fixed effects capture every time pattern other than the linear time trend.

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### **3. Pollution Relocation in California and Distributional Effects**



#### **Results:**

- Compare to minority communities, closer, lower-income, White communities are affected more
- Distributional effect can be explained by land costs, transportation costs, and political costs

# Data

- **California Department of Resources Recycling and Recovery (CalRecycle) Disposal Flow Data**
  - Captures the amount of disposal transported (by origin jurisdiction and destination facility)
  - 2002 to 2021 (quarterly)
  - Contains 464 origin jurisdictions and 263 disposal facilities
- **Other Data Sources**
  - U.S. Census racial composition, median income at census-block level
  - Statewide Database (SWDB) election data at precinct level
  - Waste Business Journal (WBJ) waste allocation data at facility level

# Pollution Relocation

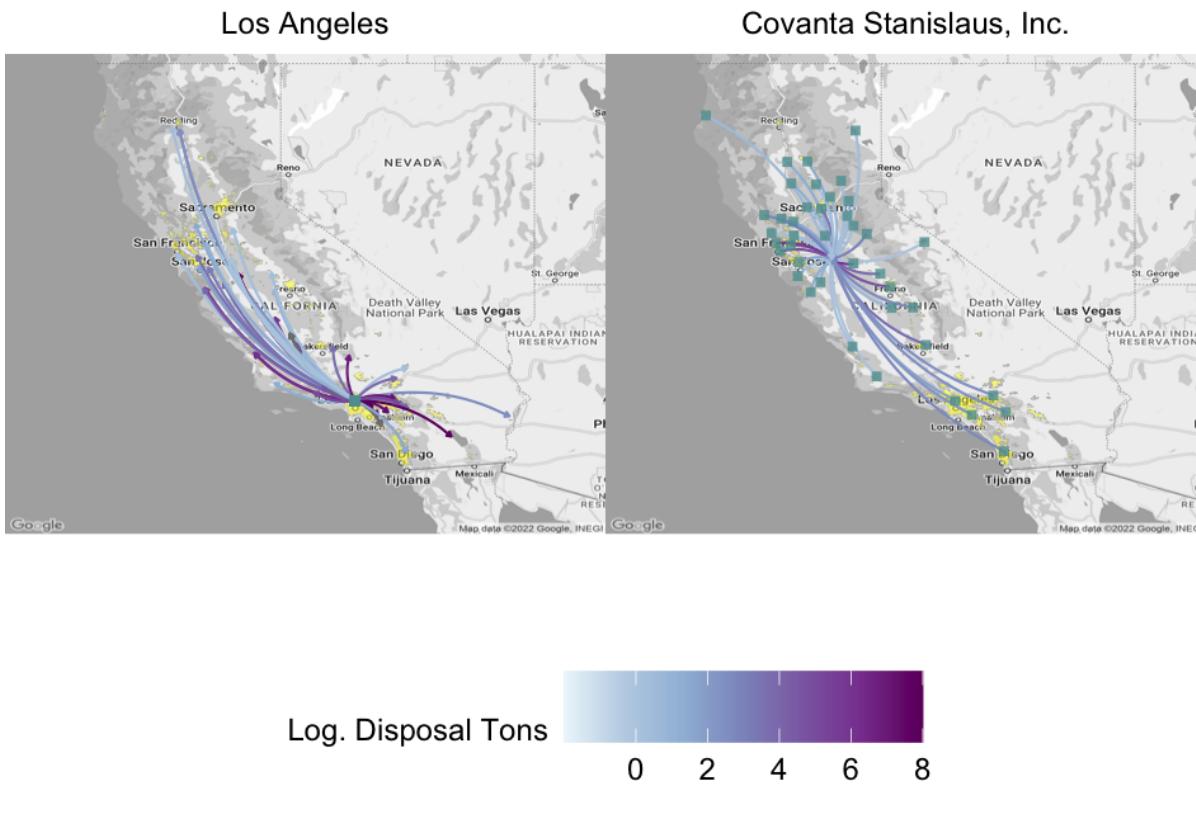
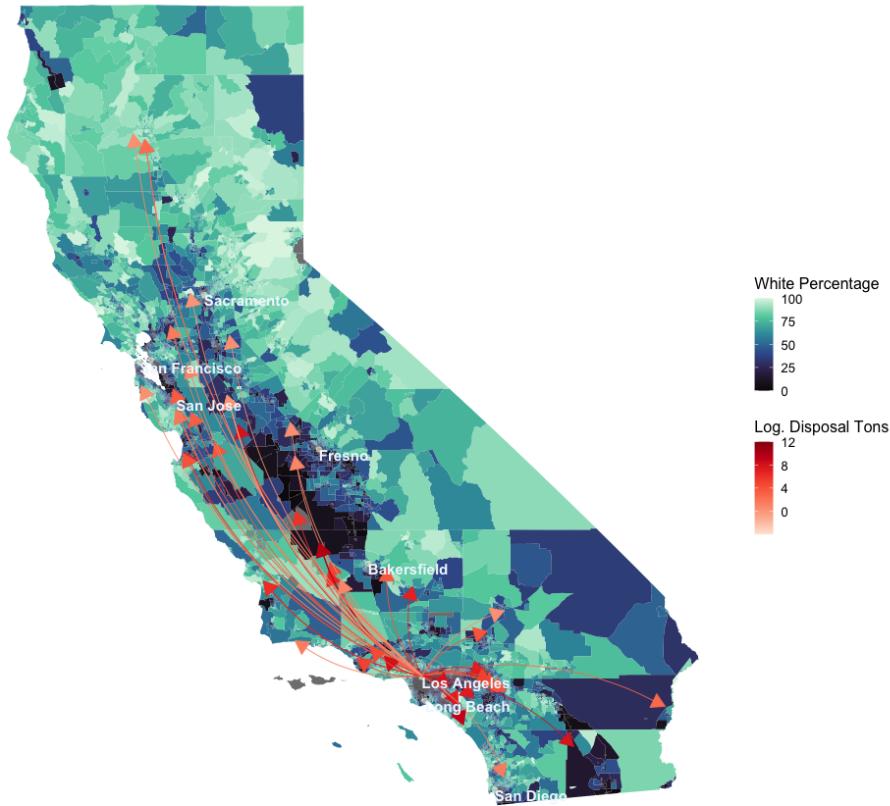


Figure 11. Average net increase in waste flows across regions after the GS policy

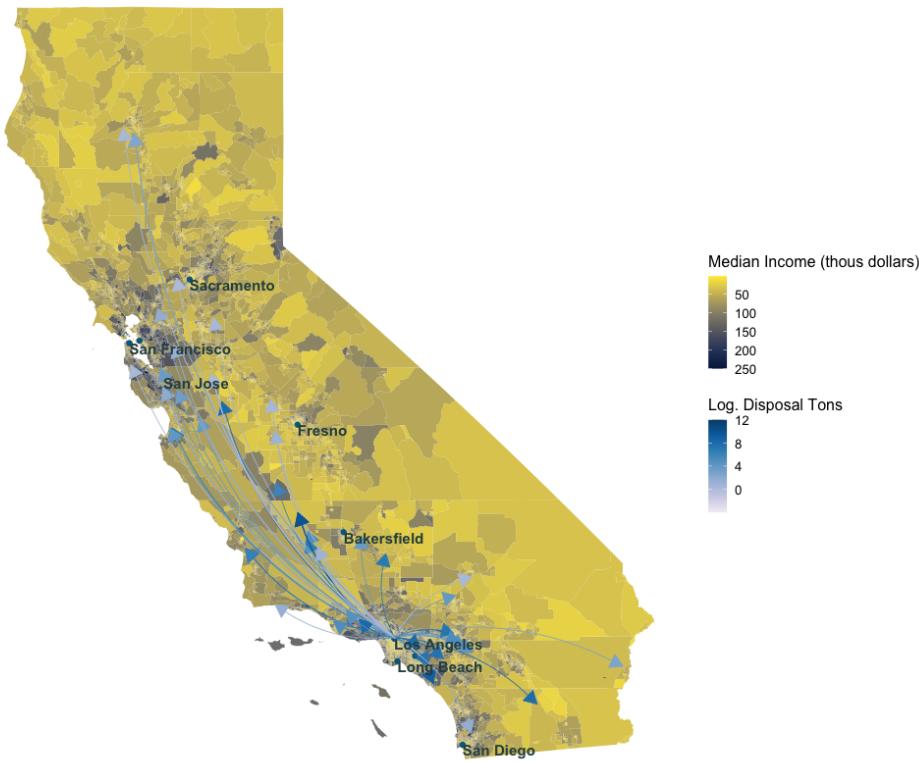
# Pollution Relocation by Racial Composition



Data Source: CalRecycle RDRS and U.S. Census

**Figure 12. Waste Pollution Relocation by Race**

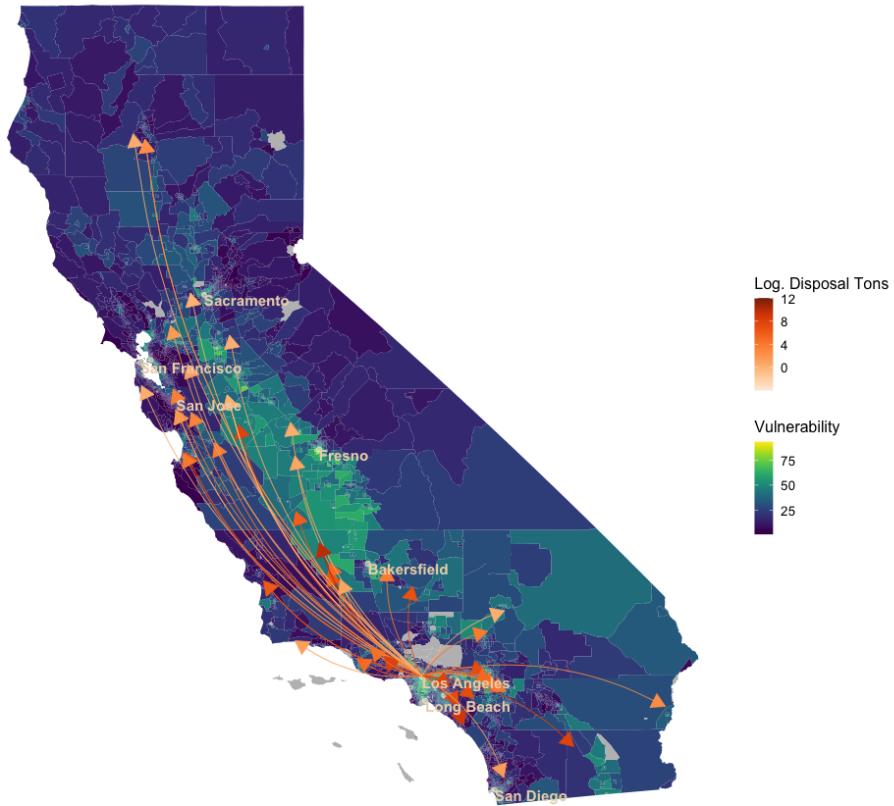
# Pollution Relocation by Median Income



Data Source: CalRecycle RDRS and ACS

Figure 13. Waste Pollution Relocation by Median Income

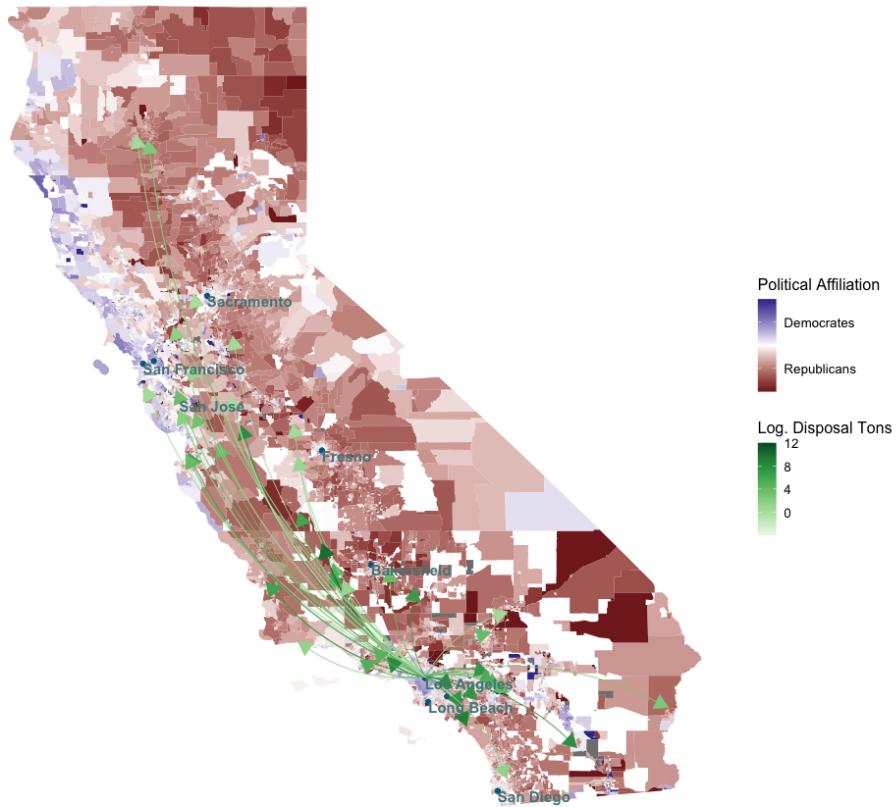
# Pollution Relocation by Environmental Vulnerability



Data Source: CalRecycle RDRS and Calenvironscreen 4.0

Figure 14. Waste Pollution Relocation by Environmental Vulnerability

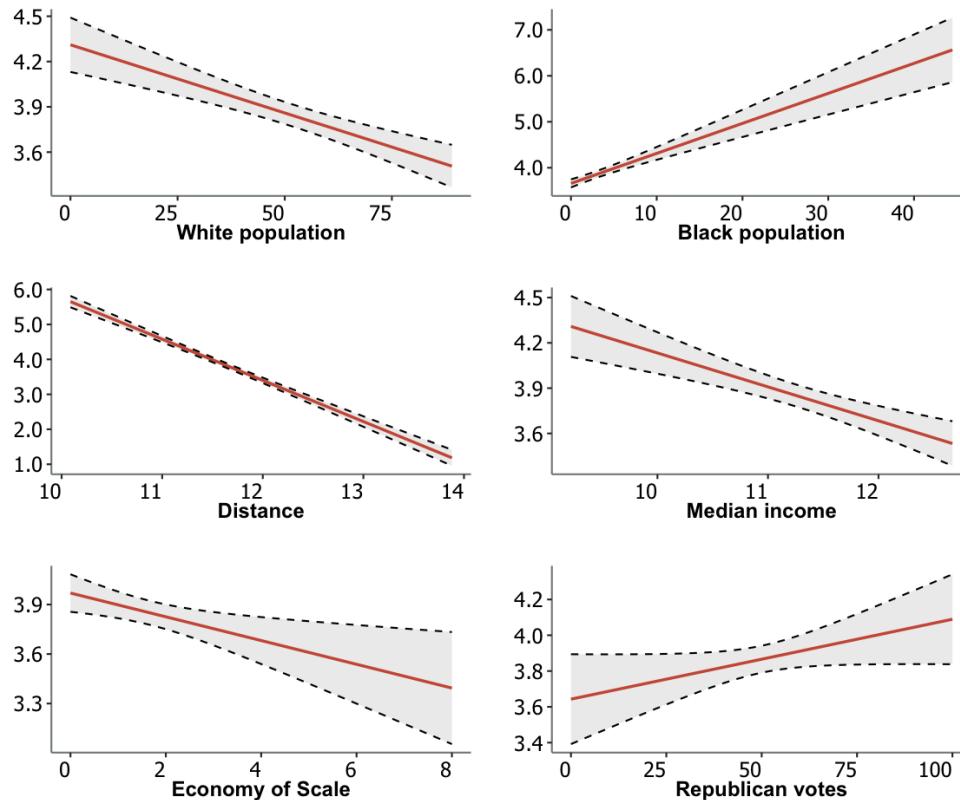
# Pollution Relocation by Political Affiliation



Data Source: CalRecycle RDRS and SWDB

Figure 15. Waste Pollution Relocation by Political Affiliation

# Correlations



Data Source: CalRecycle RDRS

**Figure 16. Correlations of Disposal Flow and Destination Community Characteristics**

# Gravity-type Model

$$\begin{aligned} \textbf{\textit{Disposal}}_{ijt} = & \alpha + \beta_1 \log(\textit{Dist}_{ij}) + \beta_2 \log(R_j) + \beta_3 \log(X_{jt}) \\ & + \beta_5 GS_{post} \times \log(\textit{Dist}_{ij}) + \beta_6 GS_{post} \times \log(R_j) + \beta_7 GS_{post} \times \log(X_{jt}) \\ & \epsilon_o + \theta_d + \mu_{od} + \eta_t + \lambda_{odt} \end{aligned}$$

**$\textbf{\textit{Disposal}}_{ijt}$**  = tons of the disposal transported from origin jurisdiction  $i$  to destination community  $j$  in year quarter  $t$

Community  **$j$**  = area that is a 3km buffer within the destination facility

$\textit{Dist}_{ij}$  = distance between origin  $i$  and destination  $j$

$R_{jt}$  = racial compositions of destination  $j$

$X_{jt}$  = median income and economies of scale of waste industry of destination  $j$

$GS_{post}$  = dummy variable for the GS policy in effect

Fixed-effects:  $\epsilon_o, \theta_d, \mu_{od}, \eta_t, \lambda_{odt}$   $o$  origin county  $d$  destination county

# Gravity-type Model

$$\begin{aligned} Disposal_{ijt} = & \alpha + \beta_1 \log(\mathbf{Dist}_{ij}) + \beta_2 \log(R_j) + \beta_3 \log(X_{jt}) \\ & + \beta_5 GS_{post} \times \log(Dist_{ij}) + \beta_6 GS_{post} \times \log(R_j) + \beta_7 GS_{post} \times \log(X_{jt}) \\ & \epsilon_o + \theta_d + \mu_{od} + \eta_t + \lambda_{odt} \end{aligned}$$

$Disposal_{ijt}$  = tons of the disposal transported from origin jurisdiction  $i$  to destination community  $j$  in year quarter  $t$

Community  $j$  = area that is a 3km buffer within the destination facility

$\mathbf{Dist}_{ij}$  = distance between origin  $i$  and destination  $j$

$R_{jt}$  = racial compositions of destination  $j$

$X_{jt}$  = median income, economies of scale, and presidential vote share of destination  $j$

$GS_{post}$  = dummy variable for the GS policy in effect

Fixed-effects:  $\epsilon_o, \theta_d, \mu_{od}, \eta_t, \lambda_{odt}$  o origin county  $d$  destination county

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$$\begin{aligned} Disposal_{ijt} = & \alpha + \beta_1 \log(Dist_{ij}) + \beta_2 \textcolor{red}{\log(R_j)} + \beta_3 \log(X_{jt}) \\ & + \beta_5 GS_{post} \times \log(Dist_{ij}) + \beta_6 GS_{post} \times \log(R_j) + \beta_7 GS_{post} \times \log(X_{jt}) \\ & + \epsilon_o + \theta_d + \mu_{od} + \eta_t + \lambda_{odt} \end{aligned}$$

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Fixed-effects:  $\boldsymbol{\epsilon}_o, \boldsymbol{\theta}_d, \boldsymbol{\mu}_{od}, \boldsymbol{\eta}_t, \boldsymbol{\lambda}_{odt}$ ,  $o$  origin county,  $d$  destination county

# Results prior to the GS Policy (point and interval)

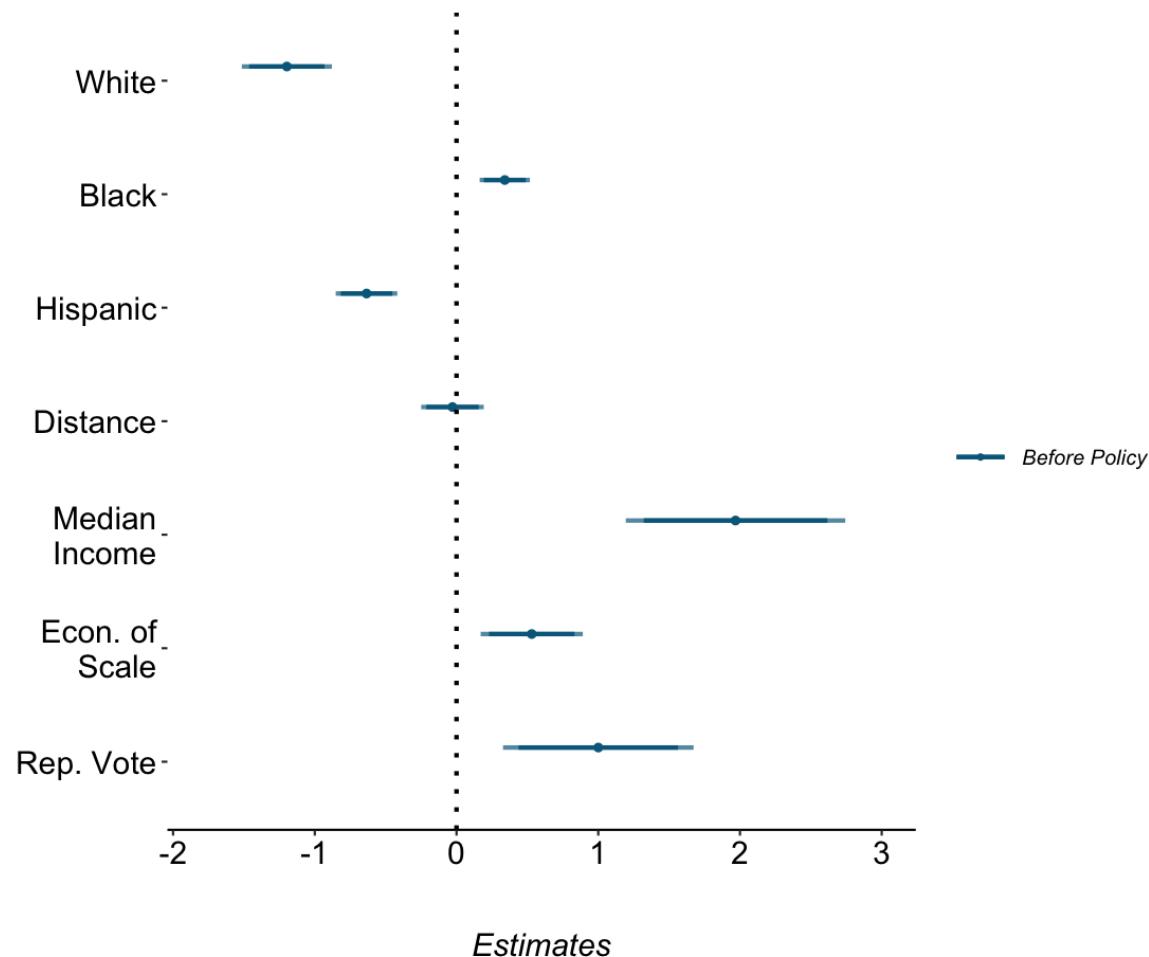


Figure 17: Gravity Model Key coefficient estimates at census-block level

# Results after the GS Policy (in blue)

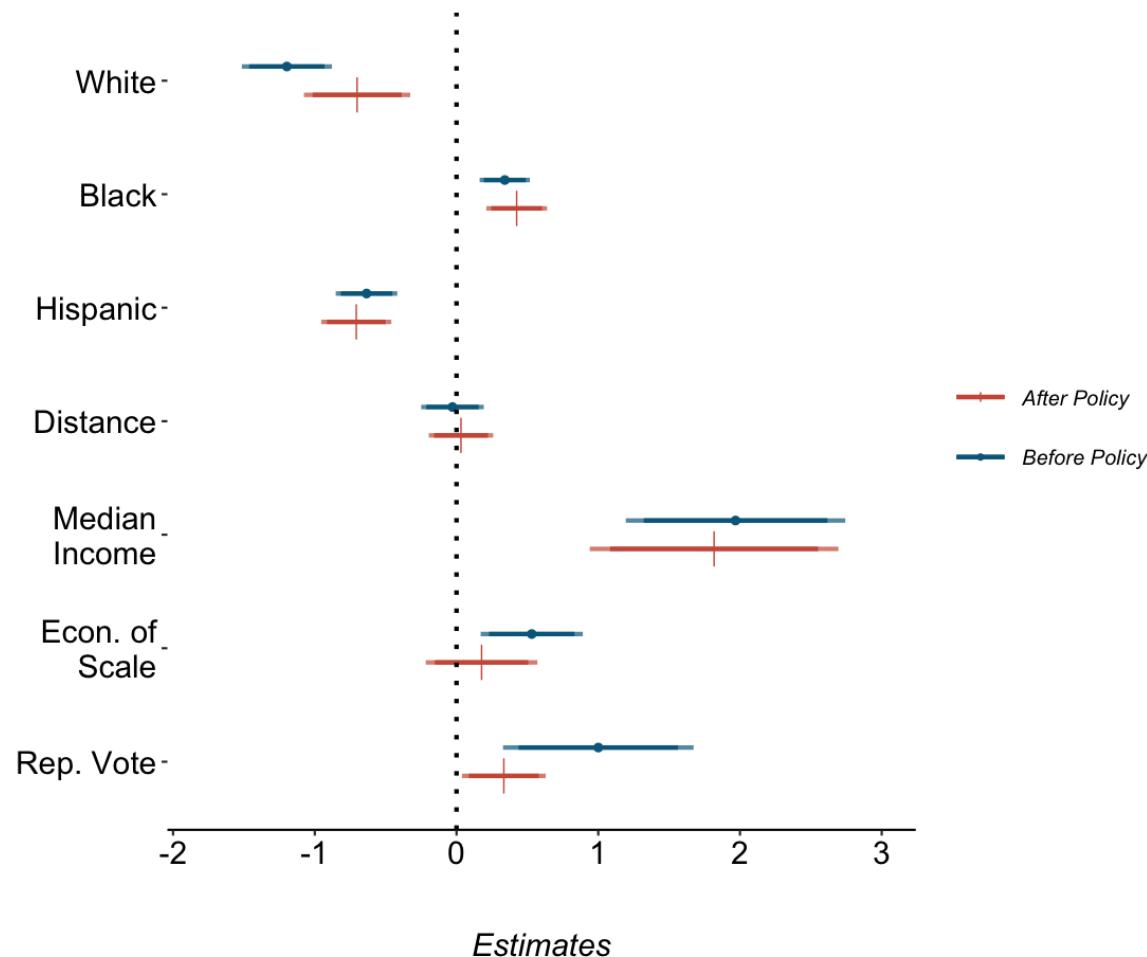


Figure 17: Gravity Model Key coefficient estimates at census-block level

# Mechanism: Simple model

- Pollution relocation depends
  - Directly on total disposal generated
  - Inversely on monetary and non-monetary costs

$$\textcolor{red}{TranspWaste}_{ijt} = f(\textit{TotalWaste}_{it}, \textit{Cost}_{ijt})$$

+                    -

- **$\textit{TranspWaste}_{ij}$  = the waste pollution relocated from jurisdiction  $i$  to facility  $j$**
- $\textit{TotalWaste}_i$  = the waste pollution generated by jurisdiction  $i$
- $C_{ij}$  = costs of shipping wastes from jurisdiction  $i$  to destination community  $j$

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# Mechanism: Simple model

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  - Inversely on monetary and non-monetary costs

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- $TotalWaste_i$  = the waste pollution generated by jurisdiction  $i$
- $\underset{-}{Cost}_{ij}$  = costs of shipping wastes from jurisdiction  $i$  to destination community  $j$

# Mechanism: Simple model

- Pollution relocation depends
  - Directly on total disposal generated
  - Inversely on monetary and non-monetary costs

$$TranspWaste_{ijt} = f(TotalWaste_{it}, \underset{+}{Cost}_{ijt})$$

- Three cost metrics

$$Cost_{ijt} = f(\underset{+}{L}_{jt}, \underset{+}{T}_{ijt}, \underset{+}{P}_{ijt})$$

- $L_{ij}(Pop_j)$  = land cost approximated by population density of destination  $j$
- $T_{ijt}(d_{ij})$  = transportation cost approximated by the distance origin  $i$  and destination  $j$  located\*\*
- $P_{ij}(V_{jc})$  = a political cost function w.r.t. votes in district where facility  $j$  located

# Mechanism: Simple model

- Pollution relocation depends
  - Directly on total disposal generated
  - Inversely on monetary and non-monetary costs

$$TranspWaste_{ijt} = f(TotalWaste_{it}, \underset{+}{Cost}_{ijt})$$

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- Three cost metrics

$$Cost_{ijt} = f(L_{jt}, T_{ijt}, \underbrace{P_{ijt}}_{+ + +})$$

- Political Cost

$$P_{jt} = f(\underbrace{\mathbf{Votes}_{jt} - Votes_{ct}}_{-})$$

- **$\mathbf{Votes}_{jt}$  = presidential vote share of destination community  $j$**
- $\$Votes_{ct}$  = presidential vote share of county  $c$  where destination community  $j$  located
- $P_{jt}$  = absolute difference between community and county vote shares

# Mechanism: Simple model

- Pollution relocation depends
  - Directly on total disposal generated
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$$TranspWaste_{ijt} = f(TotalWaste_{it}, \underset{+}{Cost}_{ijt})$$

- Three cost metrics

$$Cost_{ijt} = f(\underset{+}{L}_{jt}, \underset{+}{T}_{ijt}, \underset{+}{P}_{ijt})$$

- Political Cost

$$P_{jt} = f(\underbrace{Votes_{jt} - \textcolor{red}{Votes}_{ct}}_{-})$$

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- Pollution relocation depends
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$$TranspWaste_{ijt} = f(TotalWaste_{it}, \underset{+}{Cost}_{ijt})$$

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$$Cost_{ijt} = f(\underset{+}{L}_{jt}, \underset{+}{T}_{ijt}, \underset{+}{P}_{ijt})$$

- Political Cost

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- $Votes_{jt}$  = presidential vote share of destination community  $j$
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# Mechanism: Political Cost

$$P_{jt} = f(\underbrace{Votes_{jt} - Votes_{ct}}_{-})$$

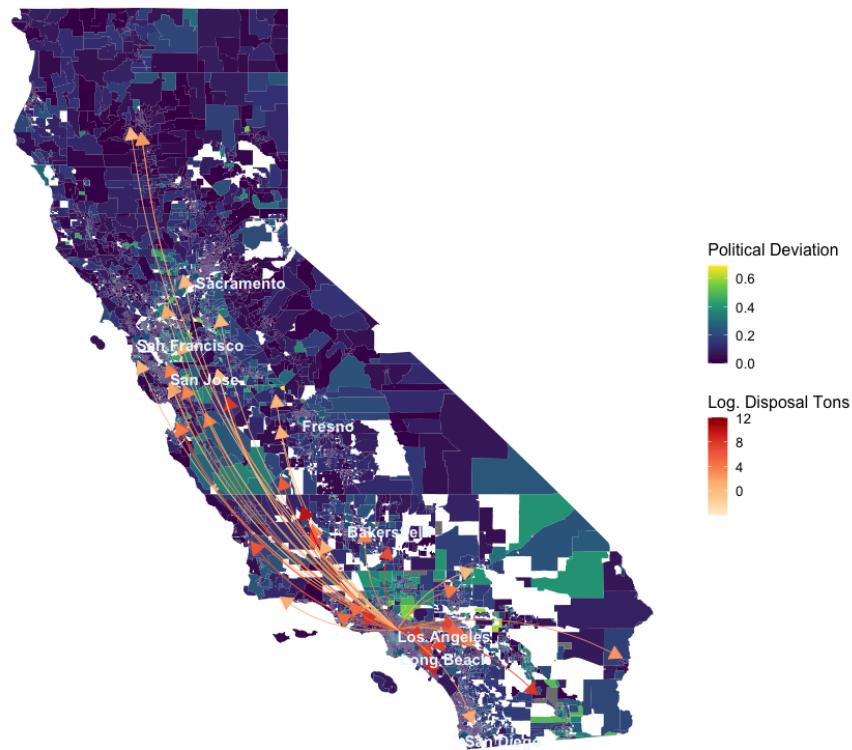
- $Votes_{jt}$  = presidential vote share of destination community  $j$
- $Votes_{ct}$  = presidential vote share of county  $c$  where destination community  $j$  located
- $P_{jt}$  = **absolute difference between community and county vote shares**

For example, community A's Republican vote share of 2016 presidential election was 80%. However the county's Republican vote share was 40%.

The absolute vote discrepancy is  $|40\% - 80\%| = 40\%$ .

- high political cost
- more different political ideology from surrounding communities
- less resistance to waste inflows

# California Political Cost by Precinct



Data Source: CalRecycle RDRS and SWDB

Figure 18. Disposal Flow by Political Deviation

# Mechanisms: prior to the GS policy

Dependent Variable	Disposal Shipment			
Transportation costs	-0.326***			<b>-0.476 ***</b>
	(0.113)			(0.112)
Transportation costs x 1(post)	0.031			0.0196
	(0.049)			(0.063)
Land costs	0.019			<b>-0.063</b>
	(0.052)			(0.060)
Land costs x 1(post)	-0.017			-0.057 **
	0.020)			(0.024)
Political costs	0.028			<b>0.011</b>
	(0.041)			(0.032)
Political costs x 1(post)		-0.107 *	-0.101 *	
		(0.062)	(0.057)	
County fixed effects	Y	Y	Y	Y
Year fixed effects	Y	Y	Y	Y
Quarter fixed effects	Y	Y	Y	Y
<i>R</i> <sub>2</sub>	0.642	0.638	0.654	0.664

Note: Each column reports a separate regression. \* $p<0.1$ ; \*\* $p<0.05$ ; \*\*\* $p<0.01$ .

# Mechanisms: after the GS policy

Dependent Variable	Disposal Shipment			
Transportation costs	-0.326***		-0.476 ***	
	(0.113)		(0.112)	
Transportation costs x 1(post)	0.031		<b>0.0196</b>	
	(0.049)		(0.063)	
Land costs		0.019		-0.063
		(0.052)		(0.060)
Land costs x 1(post)		-0.017		<b>-0.057 **</b>
		0.020)		(0.024)
Political costs		0.028		0.011
		(0.041)		(0.032)
Political costs x 1(post)			-0.107 *	<b>-0.101 *</b>
			(0.062)	(0.057)
County fixed effects	Y	Y	Y	Y
Year fixed effects	Y	Y	Y	Y
Quarter fixed effects	Y	Y	Y	Y
<i>R</i> <sub>2</sub>	0.642	0.638	0.654	0.664

Note: Each column reports a separate regression. \* $p<0.1$ ; \*\* $p<0.05$ ; \*\*\* $p<0.01$ .

# Conclusion

- **U.S. Domestic Emissions**

- Decrease in exports with recyclable wastes causes an increase in emissions from the waste industry
- Many states have seen **statistically significant increases** in methane emissions after the GS policy

- **California Pollution Relocation**

- Before China's GS policy

Waste tend to relocate to **minority communities**

- After China's GS policy

Inflows increased more for **nearby lower-income white communities**

- Potential mechanism

After GS policy shock, pollution relocated more to lower land cost but higher political costs communities

# Thank you

**Questions?**

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[szhang6@uoregon.edu](mailto:szhang6@uoregon.edu)

# Should We Recycle?

- So, Should We Recycle? July 12, 2019
- Waste Land September 11, 2020  
**Won duPont-Columbia Award**
- Is Recycling Worth It Anymore? People On The Front Lines Say Maybe Not. April 21, 2021  
**"The Litter Myth"**



# Accepted Recyclables

## Glenwood Recycling Poster

All Materials Are Collected Separately - Follow The YES/NO Instructions  
 Fall 2015 • For questions about recycling call: 541-682-4339 or 541-682-4120

<b>Office Paper</b> YES  <b>NO</b> • Plastic or plastic coated paper Recycle items below in "Mixed Paper" bin • Fluorescent or bright colored paper • Catalogs & Magazines 	<b>Cans &amp; Foil</b> Tin/Steel Cans/Aluminum YES  <b>NO</b> • Rinse lids on or off. Labels okay • Pressurized container must be 100% empty 	<b>Aseptic Beverage &amp; Soup Boxes</b> Paper Milk Cartons YES  <b>NO</b> • Dirty containers • Aluminized plastic bags 	<b>Milk Jugs</b> "Natural" HDPE bottles / jugs ("NATURAL" = SEE-THROUGH) YES  <b>NO</b> • Contains smaller than a tennis ball • Solid white jugs (Place these in "Mixed plastic") 
<b>Mixed Paper</b> YES  <b>NO</b> • Plates, cups, napkins, to-go or frozen food boxes • Tissue, diapers, or paper towels 	<b>Newspaper</b> YES  <b>NO</b> • Plastic containers or bags • Non-recyclable samples or promotions • Brown paper bags 	<b>Corrugated Cardboard</b> & Brown Paper Bags YES  <b>NO</b> • Other paper boards & packing material • Misted cardboard • Dirty pizza boxes 	<b>Plastic Bottles, Tubs &amp; Jugs</b> YES  <b>NO</b> • Styrofoam • Containers smaller than a tennis ball • Compostable (87 FLA) • Lids (place in separate container provided) • Other shapes 
<b>Glass Jars &amp; Bottles</b> YES  <b>NO</b> • Broken glass • Light bulbs • Pyrex 	<b>Household Batteries</b> YES  <b>NO</b> • Alkaline batteries made after 1996 (sizes AAA-D-O to toss in garbage) • Commercial or Industrial batteries 	<b>Auto Batteries</b> All types & sizes of auto & other lead-acid batteries YES  <b>NO</b> • Alkaline batteries made after 1996 (sizes AAA-D-O to toss in garbage) • Commercial or Industrial batteries 	<b>Plastic Bags &amp; Sheeting</b> YES  <b>NO</b> • Trash bags, black bags • Bubble wrap, air bubble packs (unless ALL air is removed) 

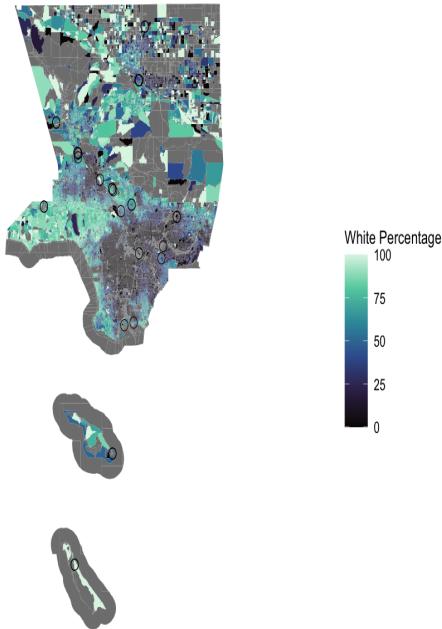
## Glenwood Recycling Instructions — Fall 2021

All materials are collected separately. Follow these instructions.

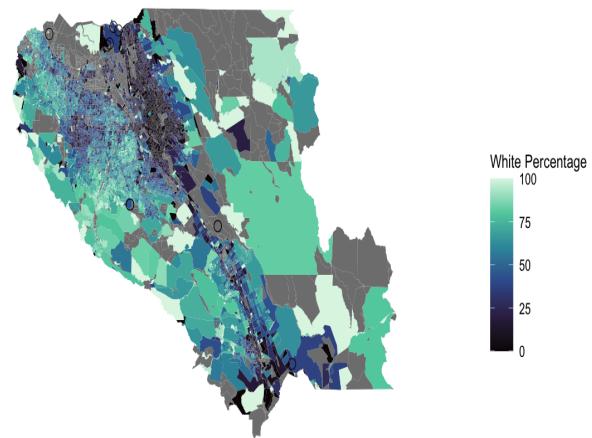
<b>Aluminum</b> YES  <b>NO</b> • Lids & labels OK • Rinse • All containers must be 100% empty 	<b>Antifreeze</b> Place on cart YES  <b>NO</b> • Household only • Store in unbreakable containers with secure lid • Maximum 15 gallons per day 	<b>Auto Batteries</b> All types & sizes of auto & other lead-acid batteries YES  <b>NO</b> • Contaminants (oil, fuel) • Original containers are NOT recyclable • Commercial or farm 	<b>Corrugated Cardboard</b> & Brown Paper Bags YES  <b>NO</b> • Mixed cardboard • Packaging material • Pizza boxes 
<b>Appliances</b> Freon containing YES  <b>NO</b> • Refrigerators, air conditioners, freezers & heat pumps (all units with Freon) • Do not cut cords or drain Freon 	<b>Electronic Waste</b> YES  <b>NO</b> • Maximum 7 items per visit • TVs, computer monitors & CPUs • Printers, keyboards, printers, mice • Stereos, VCRs, DVDs, cell phones 	<b>Fluorescent Lamps</b> YES  <b>NO</b> • Household Only • Maximum 10 bulbs 	<b>Glass Jars &amp; Bottles</b> YES  <b>NO</b> • Drinking glass • Pyrex • Window glass • Lightbulbs • Broken glass 
<b>Propane Tanks &amp; Disposable Helium tanks</b> YES  <b>NO</b> • Maximum size 5 gal • Propane only • 1lb camping-free 	<b>Household Batteries</b> YES  <b>NO</b> • All button, rechargeable & air-cad • All Lithium, silver oxide & mercury batteries 	<b>Milk Jugs</b> & other HDPE # 2 bottles / jugs (no color) YES  <b>NO</b> • Solid white jugs 	<b>Mixed Paper</b> YES  <b>NO</b> • Remove samples & plastic from junk mail • Flatten boxes 

# Appendix: Racial variation

Los Angeles County



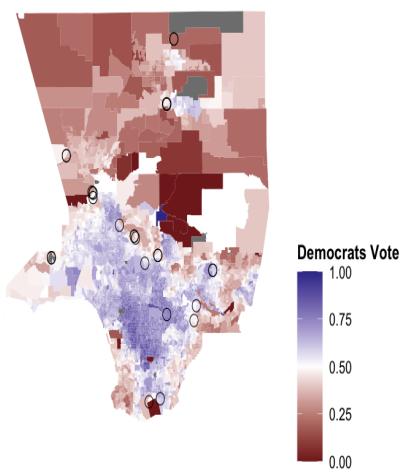
Santa Clara County



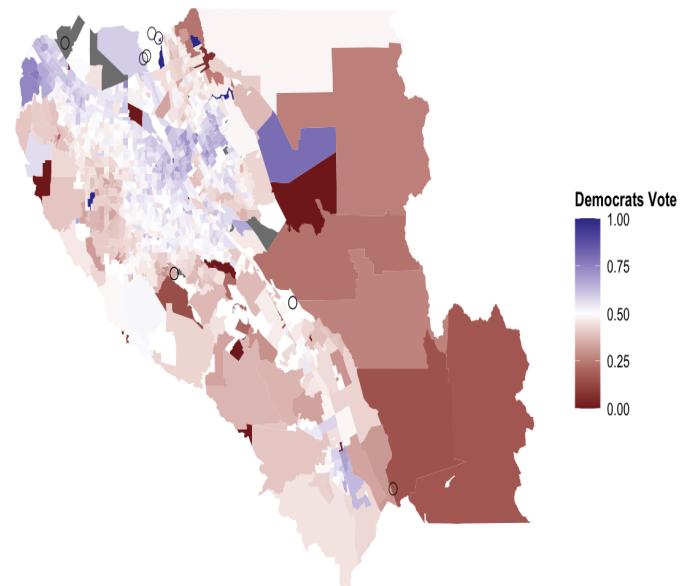
**Racial variation within the county**

# Voting variation

Los Angeles County



Santa Clara County



**Voting variation within the county**