Overview of Standard Operating Procedure on Treaty Making

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Some Reference

• Treaty Handbook of the United Nations (prepared by Treaty Section of the Office of Legal Affairs), revised edition of 2013

- International Treaty Making, New Zealand, 2021 (Guidance for government agencies on practice and procedures for concluding international treaties and arrangements)
- Standard Operating Procedures (SoPs) with respect to entering into MoU's/Agreements with foreign countries (revised in 2018)

Basis of Treaty Making in Nepal

- Constitution of Nepal
- Nepal Treaty Act, 1990 (2047)
- Treaty Making Directives, 2018 (2077)
- Regulation of House of Representatives, 2023 (2079)
- Regulation of National Assembly, 2019 (2075)
- Judicial Decisions (Precedent)
- Directives of Parliamentary Committees

Role of Government Agencies (Bilateral)

Lead Agency: Concerned Ministry (Sector/theme/jurisdiction)

- > Issue identification
- Preliminary Study
- Draft preparation
- Negotiation : Authorization from Council of Ministers
- **≻**Negotiation
- ➤ Initial Signature
- ➤ Opinion of Concerned Ministries (Law Ministry is must)
- Final Approval from the Council of Ministers
- ➤ Definitive Signature/ratification
- ➤ Information to the Parliament
- ➤ Deposit at the MoLJPA
- ➤ Registration in UN via diplomatic channel

Role of Government Agencies (Multilateral)

Lead Agency: Concerned Ministry (Sector/theme/jurisdiction)

- > Issue identification
- ➤ Preliminary Study: Rights and Obligation
- Negotiation : Authorization from Council of Ministers
- **≻**Negotiation
- **➤**Opinion of Concerned Ministries
- Final Approval from the Council of Ministers
- ➤ Ratification / Accession
- ➤ Deposit at MoLJPA
- ➤ Registration in UN via diplomatic channel

Issues and Challenges

- Lack of policy clarity
- Lack of extensive Research
- Lack of national interest analysis
- Overlapping of jurisdiction/ confusion
- Variation in practice
- No effective coordination
- Role of civil society/ pressure group
- Protocol of Signatories
- Guidelines / Standard Conditions of Donor Agencies
- Diplomatic Immunities and privileges
- Language

Treaty Making Directives, 2018 (2077)

- To clarify the roles and responsibilities to the agencies and officials involved in treaty making process
- To make treaty making process transparent and convenient

Stages

- Initiation
- Preliminary Study
- Extensive Study (Exceptions)
- Formation of Negotiation Team
- Roles and Responsibilities of Negotiating Team
- Full Power
- Participation, Drafting in Negotiation
- Signature
- Reporting

- Opinion of Concerned Ministries/ Agencies
- Opinion of MoFA, MOLJPA (must)
- Proposal to the Council of Ministers
- Submission to the Parliament (as required)
- Instrument of Ratification/ Accession/Acceptance/ Approval (as required)
- Exchange of Completion of procedure through diplomatic channel
- Entry into force
- To inform Federal Parliament

Role of Province

- Consultation with Province
- Approval from GoN

Other Procedural Aspects

- Reservation
- Declaration
- Amendment
- Termination
- Revocation
- Depository
- Registration in UN and other concerned International Organization
- Treaty Publication
- Treaty Series
- Model Treaty
- Annual Report
- Formats

Structural Arrangement (Coordination committee)

| Chief Secretary | Coordinator |
|---|-------------------|
| Secretary, OPMCM | Member |
| Secretary, MOF | Member |
| Secretary, MOLJPA | Member |
| Secretary, MoFA | Member |
| Secretary, NPC | Member |
| Secretary, Concerned Ministry | Member |
| Joint Secretary, International Law and Treaty Division, MOLJPA | Member- Secretary |

Way Forward

- Compliance to Treaty Making Directive
- Meeting of Coordination Committee
- Review of Treaty Act
- Assessment of existing treaties and their implementation
- Assessment of Supreme Court's Judgments
- Coordination, cooperation in treaty making
- Understanding on same plane esp. of MoFA and MoLJPA
- Regular discussion, interaction, discourse on various aspects
- Capacity building Trainings

Welcome to Discussion...