

## GOVERNMENT OF MALAWI

## NATIONAL ENERGY POLICY

#### **FOREWORD**

The Government of Malawi (GoM) realises that industrial and socio-economic development of the country depends on access to modern, reliable and sufficient energy. As such, it has put the energy sector as a priority in its National Development Agenda. The Government further realises that sustainable development and management of energy sector through well-defined policies including legal and institutional frameworks, international assistance from development partners, and partnerships with the private sector positively impact on other sectors.

In view of this, the National Energy Policy of 2003 has been revised to provide a new policy direction and guidance to all stakeholders in the implementation of energy interventions. This is necessary in order to spur development as aspired for in the Malawi Vision 2020, and Malawi Growth and Development Strategy (MGDS) III in the national agenda, and Sustainable Energy for All Initiative and Sustainable Development Goals (SDGs) in the international agenda.

The revision of the National Energy Policy of 2003 was necessitated by several factors including the following: it had a number of shortfalls or challenges which needed to be rectified; it was driven by the Millennium Development Goals (MDGs) which have given way to SDGs; Government's adoption of Energy Sector Reforms (Power market restructuring policy and an oil importation policy); Malawi's commitment to achieve targets set under the Sustainable Energy for All (SE4ALL) Initiative; and Government's adoption of Public Sector Reform Programme aimed at ensuring efficiency, transparency and accountability in the delivery of public services, of which energy services is a part. All these factors needed to be factored into the policy and therefore provided the rationale for the review of the policy.

Whilst recognizing the numerous challenges in the energy sector, the National Energy Policy (2018) overall goal, therefore, is to provide guiding framework for increased access to affordable, reliable, sustainable, efficient and modern energy for all sectors and every person in the country. It emphasises the importance of private sector participation in the sector and provides an environment conducive for such participation, be it in the form of direct investment, PPPs, IPPs or other participation vehicles. It also emphasises on sustainable and clean energy which is accessible to all. Energy efficiency is another priority area of this Policy, which also recognises the importance of security of energy supply systems. Mitigating environmental, social, safety and health impacts of energy production and utilization is a key part of the policy. All this will be done under a robust, investor-friendly and consumer sensitive regulatory regime.

The Government of Malawi is committed to addressing the challenges facing the energy sector while managing environment and climate change. As such, it has developed an

Integrated Resource Plan as a policy implementation tool to guide and facilitate investments in the sector. Further the Government has developed Independent Power Producers (IPP) Procurement framework, Malawi Renewable Energy Strategy and SE4ALL Action Agenda. These are envisaged to facilitate private sector participation in power generation and exploitation of renewable energy resources in the country.

It is, therefore, my conviction that the policy will be critical in attaining socio-economic development of our country. I call upon all the stakeholders in the energy sector to join hands with the Government as it works tirelessly to achieve the aspirations and targets set in this policy.

Hon Aggrey Masi, MP

Minister of Natural Resources

Minister of Natural Resources, Energy and Mining

ii

#### **PREFACE**

The Government of Malawi adopted the Sustainable Development Goals (SDGs) and is part of the Sustainable Energy for All (SE4All) Initiative whose overall goal is to achieve universal access to affordable, reliable, sustainable, efficient and modern energy services.

This Policy demonstrates the government's commitments to achieve these international development agenda through programmes, projects and activities there under. In the same vain, this revised energy policy has been guided by national development agenda and aspirations as stated in the Malawi Vision 2020, Malawi Growth and Development Strategy (MGDS) III and Malawi Public Sector Reforms Program. Further, the Policy demonstrates government effort to realise positive gains from various international as well as regional associations and agreements such as the Southern African Power Pool (SAPP), International Energy Agency (IEA), among others.

The Policy strongly advocates for the private sector to take a leading role in the implementation of energy sector interventions. There are also a number of opportunities for Civil Society Organisations (CSOs), communities and other partners to participate in the implementation of the Policy.

Much as there are a number of challenges including inadequate funding and technical support which could hamper implementation, it is hoped that with this revised Policy being supported by an equally attractive legal and regulatory environment, various traditional and non-traditional sources of funding can be accessed.

The Policy was reviewed through a consultative process that involved a range of stakeholders including Government ministries, parliamentarians, development partners, private sector, Academia, CSOs, local leaders and communities. Desk studies of various countries' energy policies and systems in Africa and Asia were also conducted. Lessons learnt from these countries further enriched the process and outcome of this Policy.

The Government of Malawi is highly indebted to all stakeholders that were involved in reviewing the Policy. Special appreciation goes to United Nations Development Programme (UNDP) for providing funding for the review process and the Millennium Challenge Corporation (MCC) for providing technical support on Social and Gender Inclusion.

Patrick C.R. Matanda Secretary for Natural Resources, Energy and Mining

#### **ACRONYMS AND ABBREVIATIONS**

AfDB African Development Bank

AUC African Union Commission

CA Catchment Area

CDB China Development Bank

CDM Clean Development Mechanism

CFPP Coal-fired Power Plant

CFTC Commission for Fair Trade and Competition

CO Carbon Monoxide

CO2 Carbon Dioxide

COCO Company Owned Company Operated

CODO Company Owned Dealer Operated

COLEDO Company Leased Dealer Operated

COMESA Common Market for Eastern and Southern Africa

CSI Coal Supply Industry

CSO Civil Society Organisation

DfID Department for International Development

DoE Department of Energy Affairs

DoI&WD Department of Irrigation and Water Development

DODO Dealer Owned Dealer Operated

DSM Demand Side Management

DSW Department of Social Welfare

EAD Environmental Affairs Department

EAPP East African Power Pool

EDVP Ethanol Driven Vehicle Project

EGENCO Electricity Generation Company

EIA Environmental Impact Assessment

ESCOM Electricity Supply Corporation of Malawi

ESI Electricity Supply Industry

ESIA Environmental and Social Impact Assessment

ESIMP Environmental and Social Impact Management Plan

ESSP Energy Sector Support Project

ETHCO Ethanol Company of Malawi

FDI Foreign Direct Investment

FS Feasibility Study

GDP Gross Domestic Product

GHG Greenhouse Gases

GoM Government of Malawi

GTF Global Tracking Framework

ICA Investment Climate Assessment

IDA International Development Association

IEA International Energy Agency

IFC International Finance Corporation

IHPS Integrated Household Panel Survey

IPP Independent Power Producer

IRP Integrated Resource Plan

JICA Japanese International Cooperation Agency

kV Kilovolt

kWh Kilowatt-hour

LDC Least Developed Country

LED Light Emitting Diode

LF Liquid Fuel

LF&GSI Liquid Fuel and Gas Supply Industry

LPG Liquefied Petroleum Gas

MAREP Malawi Rural Electrification Programme

MBS Malawi Bureau of Standards

MCC Millennium Challenge Corporation

MCCCI Malawi Confederation of Chambers of Commerce and

**Industry** 

MDG Millennium Development Goals

MERA Malawi Energy Regulatory Authority

MGDS Malawi Growth and Development Strategy

MIGA Multilateral Investment Guarantee Agency

MNREM Ministry of Natural Resources, Energy and Mining

MoAI&WD Ministry of Agriculture, Irrigation and Water Development

MoEST Ministry of Education, Science and Technology

MoI&CE Ministry of Information and Civic Education

MoITT Ministry of Industry, Trade and Tourism

MoL&MD Ministry of Labour and Manpower Development

MoT&PI Ministry of Transport and Public Infrastructure

MVA Megavolt-ampere

MW Megawatt

MWK Malawi Kwacha

NCHE National Council for Higher Education

NCIC National Construction Industry Council

NCST National Commission for Science and Technology

NEPAD New Partnership for Africa's Development

NPCA NEPAD Planning and Coordinating Agency

NEP National Energy Policy

NGO Non-Governmental Organization

NOCMA National Oil Company of Malawi

NSO National Statistics Office

OMC Oil Marketing Company

PCG Partial Credit Guarantee

PCL Press Corporation Limited

PIL Petroleum Importers Limited

PIDA Programme for Infrastructure Development in Africa

PIDA-PAP PIDA Priority Action Program

PRG Partial Risk Guarantees

PPA Power Purchase Agreement

PPP Public Private Partnership

PPPC Public Private Partnership Commission

PSP Pico Solar Products

PwC PricewaterhouseCoopers

REA Rural Electrification Agency

RE Renewable Energy

RER Renewable Energy Resources

RET Renewable Energy Technologies

ROW Right(s) of Way

SADC Southern Africa Development Community

SAPP Southern Africa Power Pool

SDGs Sustainable Development Goals

SE4All Sustainable Energy for All

SGIP Social and Gender Integration Plan

T&D Transmission and Distribution

ESCOM Electricity Supply Corporation of Malawi

UN United Nations

UNCB United Nations Convention on Biodiversity

UNCD United Nations Convention on Desertification

UNDP United Nations Development Program

UNESCO United Nations Educational, Scientific and Cultural

Organization

UNFCCC United Nations Framework Convention on Climate Change

USA United States of America

USD United States Dollar

VAT Value Added Tax

WEO World Economic Outlook

#### **GLOSSARY**

**Biogas**: A mixture of gases that is produced from bio-degradable materials such as agricultural materials (crop residues, liquid manure and energy crops), animal manure and slaughterhouse waste, vegetable waste, as well as municipal and sewage waste.

**Biomass**: Organic matter that can be used to provide heat, produce liquid fuel and generate electricity.

**Electricity Access**: In Malawian context, means connection to and usage of electricity from national grid, mini-grids, own generators, Solar PV home systems and Pico Solar Products.

**Energy Balance**: A coherent picture about the flows of all types of energy from their original form, through transformation processes to their final use.

**Energy Efficiency**: Total energy input to a machine or equipment that is consumed in useful work and not wasted as useless heat.

**Grid Code**: A set of rules made by the regulatory authority for operation, dispatch and reporting of the Malawi Electricity Supply Industry.

**Independent Power Producer (IPP)**: A person that privately builds, own and operate facilities to generate and sell electricity to the Malawi Electricity Supply Industry.

**Integrated Resource Plan**: A document detailing process of planning to meet users' needs for electricity services in a way that satisfies multiple objectives for resource use.

**Life line tariffs**: A subsidised tariff targeting low income households to enable them access and sustain electricity usage.

**Liquefied Petroleum Gas (LPG)**: A flammable mixture of hydrocarbon gases used as fuel in heating appliances, cooking equipment, and vehicles

**None-Renewable Energy**: Sources of energy available to mankind arising from natural processes in the interaction between the sun and the earth's surface but not regularly replenished, and these include Uranium and fossil fuels e.g. coal, peat, crude oil and natural gas.

**Petroleum-based fuels**: Fossil fuels, which include petrol (gasoline), diesel, paraffin (kerosene) and heavy fuel oil (HFO).

**Power Purchase Agreement**: A contract between a generator and a single buyer or between a single buyer and a distributor to buy electricity for a pre-established period of time.

**Renewable Energy:** Sources of energy arising from natural processes in the interaction between the sun and the earth's surface and regularly replenished. These include the sun as the primary renewable energy resource and the secondary renewable energy resources that derive from the sun such as wind, hydro, ocean thermal, ocean wave, ocean tidal energy and electricity from photo-voltaic effects, biomass and geothermal energy.

**Rural Electrification**: Grid or off-grid extension of distribution lines and installation of solar photovoltaic systems, generation of electricity from mini-and micro hydro whose internal rate of return is up to 6 per cent per annum and line capacity is less than 66 KV or generation capacity is up to 5 MW.

## TABLE OF CONTENTS

FOREWORD	i
PREFACE	iii
ACRONYMS AND ABBREVIATIONS	iv
GLOSSARY	viii
TABLE OF CONTENTS	X
1.0 INTRODUCTION	1
1.1 Background	1
1.2 Rationale	5
1.3 Policy Guiding Principles	5
1.4 Linkages with Existing Policies, Laws and International Obligations	5
2.0 BROAD POLICY DIRECTIONS	9
2.1 Policy Goal	9
2.2 Policy Outcomes	9
2.3 Broad Policy Objectives	9
3.0 POLICY PRIORITY AREAS	10
3.1 POLICY PRIORITY AREA 1: ELECTRICITY	11
3.1.1 Policy Priority Area 1.1: Electricity Generation	11
3.1.2 Policy Priority Area 1.2: Electricity Transmission	12
3.1.3 Policy Priority Area 1.3: Electricity Distribution	14
3.1.4 Policy Priority Area 1.4: Rural Electrification	15
3.1.5 Policy Priority Area 1.5: Electricity from Renewable Energy	17
3.1.6 Policy Priority Area 1.6: Definition and Measurement of Access to Electricity	19
3.2 POLICY PRIORITY AREA 2: BIOMASS	20
3.3 POLICY PRIORITY AREA 3: PETROLEUM FUELS	22

3.4 POLICY PRIORITY AREA 4: BIOETHANOL AND OTHE	ER BIOFUELS24
3.5 POLICY PRIORITY AREA 5: LIQUEFIED PETROLEUM NATURAL GAS	
3.6 POLICY PRIORITY AREA 6: COAL	30
3.7 POLICY PRIORITY AREA 7: NUCLEAR ENERGY	33
3.8 POLICY PRIORITY AREA 8: DEMAND SIDE MANAGEN	MENT34
3.8.1 Demand Side Management in the Electricity Supply Industry	y 34
3.8.2 Demand Side Management in Biomass End-use	36
4.0 IMPLEMENTATION ARRANGEMENTS	38
4.1 Institutional Arrangements	38
4.2 Implementation Plan	39
4.3 Monitoring and Evaluation Plan	40
4.4 Policy Review	40
ANNEX 1: DEMAND AND SUPPLY-HISTORICAL AND PRO 41	<b>DJECTED (2008-2035)</b>
ANNEX 2: SE4ALL FRAMEWORK FOR DEFINING AND MITTO ELECTRICITY	
ANNEX 3: IMPLEMENTATION PLAN FOR THE NATIONAL 2018	
ANNEX 4: MONITORING AND EVALUATION PLAN FOR TENERGY POLICY 2018	
ANNEX 5: ENERGY MEASUREMENT AND CONVERSION	TABLES176

#### 1.0 INTRODUCTION

This Policy seeks to guide planning and implementation of programmes, projects and activities in the energy sector with the aim of increasing access to affordable, reliable, sustainable, efficient and modern energy services for every person in the country. It reflects the latest developments in the energy sector and new national goals. It has an Implementation Plan and a Monitoring and Evaluation Plan with time-bound deliverables, and sets out clear updated goals, objectives, strategies and priority actions.

Cognizant of the fact that biomass dominates the current energy mix, at 89%, this Policy aims at reducing the contribution of biomass in the energy mix by promoting development and use of modern energy sources as shown in **Annex 1.** This Policy has categorised energy sources as follows: Electricity from Non-Renewable Sources; Electricity from Renewable Sources; Biomass; Petroleum Fuels; Biofuels; Liquefied Petroleum Gas (LPG); Biogas and Natural Gas (NG); Coal; and Electricity from Nuclear Energy.

## 1.1 Background

The Government of Malawi identified energy as a priority sector in order to spur socioeconomic development of the country. Improvements in the energy sector are expected to positively impact on other sectors, through well-defined policies and institutional frameworks, international assistance from development partners, and partnerships with the private sector.

In recognition of the above, the Government of Malawi, adopted National Energy Policy (NEP) in January 2003. The Policy aimed at achieving the following long-term goals;

- a. Make the energy sector sufficiently robust and efficient to support GoM's socioeconomic agenda of poverty reduction, sustainable economic development, and enhanced labour productivity.
- b. Catalyse the establishment of a more liberalized, private sector driven energy supply industry in which pricing will reflect the competition and efficiency that will develop in the reform process; and
- c. Transform the country's energy economy from one that is overly dependent on biomass to one with a high modern energy component in the energy mix.

The NEP 2003 had the following successes;

- a. Formulation of the Malawi Energy Regulatory Authority to regulate the energy sector
- b. Formulation of National Oil Company of Malawi (NOCMA)
- c. Increased awareness for renewable energy technologies

- d. Capacity building in Renewable Energy Technologies through introduction of Testing Centre for Renewable Energy Technologies (TCRET) and establishment of department of energy studies at Mzuzu University;
- e. Increased penetration of renewable energy into the energy mix;
- f. Establishment of Rural Electrification Fund and Rural Electrification Management Committee;
- g. Implementation of Power Market Reforms;
  - Amendment of the Electricity Act of 2004 to allow participation of Independent Power Producers.
  - ➤ Unbundling of ESCOM into two companies- one responsible for generation (EGENCO) and the residual ESCOM for transmission and distribution.
- h. Implementation of Bulk Fuel Procurement System; and
- i. Increased fuel storage holding capacity to 75days.

Despite making progress in implementing NEP 2003, a lot remains to be done if the energy needs of all Malawians are to be met. The unfinished agenda is detailed below:

- a) Despite the successful unbundling of ESCOM, there is still need to create two publicly owned companies one responsible for transmission and the other for distribution.
- b) Electricity generation in the country is inadequate to meet the demand. There is little private sector participation in generation of electricity to assist Government in filling the supply-demand gap. The generation is predominantly hydro (98% as at April 2018) with 99% of the power plants located on Shire River. To be efficient and stimulate inclusive growth, efforts to strengthen electricity generation must deliberately co-opt strategies aimed at preventing and mitigating project risks for different social groups, as well as creating an enabling environment for equal opportunities in the sub-sector. With revised legislation including the unbundling of ESCOM it is anticipated that more private players will be attracted to the industry.
- c) Electricity Transmission Capacity constraints are prevalent in the country as evidenced by overloading of transmission lines and transformers. Increased transmission system capacity is crucial for evacuation of power from the generation stations.
- d) Access to electricity remains a major challenge that calls for urgent attention. Some of the barriers are high cost of connection to the grid, inadequate capacity by ESCOM to connect customers to the grid and lack of flexible connection incentives.

- e) The Rural Electrification Fund has had impact of extending the grid to the rural areas but with limited connections. The fund has not been utilised for off-grid electrification.
- f) Renewable energy contribution to the energy mix is still low. Some of the barriers to exploitation, development and use of renewable energy sources are:
  - i) Prohibitive capital costs of renewable energy-based systems and renewable energy technology (RET) products, e.g. mini grid systems, solar PV systems, bagasse co-generation systems and Pico Solar Products (PSPs);
  - ii) Inadequate human capacity building at all levels in RET products, services, installation and maintenance, and marketing;
  - iii) Lack of enforcement mechanisms for standards resulting in a proliferation of poor quality products, e.g. PSPs, on the market, and
  - iv) Limited dissemination of information to or awareness by the population.
- g) Biomass remains the major source of energy for cooking, heating and brick burning which exerts pressure on the diminishing resources. There is low adoption of efficient and alternative technologies that could reduce demand for biomass. There is no biomass energy regulatory framework.
- h) Bio-ethanol and biodiesel contribution to the energy mix is low due to limited production capacity, lack of appropriate incentives and limited distribution infrastructure.
- i) Liquefied Petroleum Gas (LPG), Biogas and Natural Gas as alternative sources of energy for cooking, heating and electricity generation have not been fully exploited. There are, however, challenges that are hindering the uptake of these fuels. These include; lack of awareness, cultural barriers and knowledge on the existence of the fuels; high capital costs for equipment, inadequate technical expertise in, the design and construction of the systems.
- j) Coal has not been used much as an energy source despite the country having proven reserves. There are five main challenges facing the Coal Supply Industry (CSI) that need to be addressed:
  - i) Lack of price competitiveness of local coal compared to imported coal;
  - ii) None existence of competition within the industry (23 years after the liberalisation of the industry in 1995, there are still just a few coal mining companies in operation);
  - iii) Low productivity and high production costs owing to the use of obsolete technologies; and

- iv) Overlaps in policy and regulatory framework to govern downstream marketing, transportation and utilisation.
- k) Nuclear energy has not been used for electricity generation despite the country having uranium deposits. Government has decided to harness the locally available nuclear energy for electricity generation. To this end, Government intends to formulate a capacity building programme in nuclear science in consultation with the International Atomic Energy Agency. The intention is to build adequate capacity to have the first nuclear power plant running by 2035.
- Demand Side Management (DSM) and Energy Efficiency programmes have not been comprehensively implemented and fully adopted resulting in a lot of wastage of electrical energy and biomass in end-use activities such as cooking, water and space heating, as well as lighting occasioned by use of inefficient appliances and devices.
- m) The NEP 2003 was promulgated after the Millennium Development Goals (MDGs) were put in place. However, the MDGs did not have any specific goal on energy, thereby omitting an important element in development. The new United Nations Sustainable Development Goals (SDGs) that have since been put into place include energy as Goal No. 7. The revised policy has taken this into account. In addition, the advent of the SE4ALL Initiative of 2011 necessitated a review of the old policy to factor in aspects thereof.

In view of the above, the revised National Energy Policy addresses the unfinished agenda and reflects the latest developments in the energy sector both nationally and internationally. This Policy has an Implementation Plan and a Monitoring and Evaluation Plan with time-bound deliverables. The Policy sets out clear updated goals, objectives, strategies and priority actions, and focuses on the following issues:

- a) Sustainable and reliable energy provision that will catalyse industrialisation and modernisation of the economy. Support rapid growth of the productive sectors such as agriculture, manufacturing, mining and the service sector;
- b) Achieving universal energy access in line with the SE4ALL and United Nations Sustainable Development Goals (SDGs) i.e. Goal No. 7;
- c) Ensuring cost-reflective pricing with internationally acceptable returns on investment. This will include automatic price adjustment mechanisms for all sources of energy;
- d) Promotion of regional power interconnection;
- e) Reducing the impact of climate change on energy;
- f) Promotion of efficient biomass stoves and biomass briquetting and other alternative sources of energy;
- g) Enhancing energy intervention's planning and implementation at district level; and
- h) Social and gender inclusion in energy programmes.

#### 1.2 Rationale

The first integrated National Energy Policy was formulated in 2003. Since then, Energy Sector as well as the overall economy have gone through structural changes, where the role of government in some areas has changed, markets have been liberalized and private sector initiatives encouraged. Hence the National Energy Policy of 2018 has been formulated considering these changes.

The formulation of the National Energy Policy of 2018 was also necessitated by changes in national and international development agenda. The MGDS II has given way to the MGDS III and the MDGs have given way to SDGs - both of which have put energy as a high priority area. The country is also committed to achieving targets set under the Sustainable Energy for All (SE4ALL) Initiative which had to be reflected in the Policy.

## 1.3 Policy Guiding Principles

The guiding principles of this Policy are as follows:

- a) Sustainable Energy Supply and Services
- b) Energy Efficiency and Conservation
- c) Sustainable Energy for All (SE4ALL)
- d) Equitable and Inclusive Energy Access
- e) Promotion of Private Sector Participation
- f) Good Governance in Energy Services

## 1.4 Linkages with Existing Policies, Laws and International Obligations

## Constitution of the Republic of Malawi

The Constitution under Section 13 embodies principles of national policy that will ensure that the State is actively promoting the welfare and development of Malawians. Among others, it mandates the State to develop policies that will prevent the degradation of the environment, enhance the quality of rural life, support the furtherance of education, support people with disability in all spheres of life and ensure the full participation of women in all areas on the basis of equality with men. To effectively realise this right, the State has an obligation to take all necessary measures, including facilitating equality of opportunity for all in their access to basic resources, education, health services, food, shelter, employment and infrastructure.

#### Malawi Vision 2020

Malawian Vision is that:

"By the Year 2020, Malawi, as a God-fearing nation, will be secure, democratically mature, environmentally sustainable, self-reliant with equal opportunities for active participation by all, having social services, vibrant cultural and religious values and a technologically driven middle-income country".

Energy was set to play a major role in attaining the Vision 2020. However, success of Vision 2020 has been limited, in part due to limited development and growth in the energy sector.

## Malawi Growth and Development Strategy (MGDS) III

The Malawi Growth and Development Strategy (MGDS) III recognises that energy is the lifeblood of the economy as it serves as a crucial input to all economic and social services. A well-developed and comprehensive energy sector can improve service delivery and increase outputs in industries such as manufacturing, trade, tourism and other services. Access to clean, reliable, reasonably-priced and sustainable energy supply is central to maintaining and improving the living standards of people.

## Legislations

This Policy shall be implemented in line with the existing legislation that touches on energy related issues such as: The Environmental Management Act 2016, Mines and Minerals Act 1981, National Forestry Act 1997, Water Resources Act 2013 and Gender Equality Act 2015, among others.

## **National Gender Policy 2006**

The National Gender Policy, under the priority area of 'environment, climate change and management,' expects the energy sector to ensure integration of gender in environmental impact assessments (EIAs). Further, like all sectors, the energy sector is expected to contribute to achievement of the priority area on 'gender and economic development' under which there is a call to mainstream gender in national budgets, plans, strategies and programmes.

## **National HIV and AIDS Policy 2013**

The National HIV and AIDS Policy (2013) requires implementation of comprehensive workplace HIV interventions that target highly mobile groups. Workers in energy infrastructure development projects would fall under this category. Therefore, mainstreaming HIV awareness in the energy sector is necessary for purposes of developing HIV prevention measures to protect women and men according to their specific vulnerabilities; minimizing disruptions to critical health/treatment services; and to generally prevent, mitigate and monitor HIV and AIDS risks in energy projects.

## **Mines and Minerals Policy 2013**

The Mines and Minerals Policy advocates the development of adequate infrastructure to support development of mining in the country. It is therefore important that, in order to

ensure rapid development of the mining sector, there is sufficient and reliable energy supply in the country.

## **National Forestry Policy 1996**

Biomass is a downstream product of forests hence its use as an energy source must comply with the Forestry Policy.

## **National Climate Change Management Policy (2016)**

Power generation and supply has been adversely affected by the negative impact of climate change. The National Climate Change Management Policy is promoting adaptation and mitigation measures to climate change that will also benefit the energy sector.

## **International Obligations**

## **Programme for Infrastructure Development in Africa (PIDA)**

The African Union Commission (AUC), the New Partnership for Africa's Development (NEPAD) Agency (NPCA) and the African Development Bank (AfDB) have developed a continental and consensual Programme for Infrastructure Development in Africa (PIDA). The PIDA Priority Action Program (PIDA-PAP), aims to boost energy trade within and between regional power pools which will benefit the region through reduced cost due to economies of scale, improved energy mix and increased access to modern energy services.

## **Tripartite Free Trade**

The Tripartite Free Trade area comprising of SADC, COMESA and the East African Community are focusing on harmonising the Regional Economic Communities (RECs)' programmes in the areas of trade and infrastructure which include energy.

## SADC Energy Protocol and Energy Cooperation Policy and Strategy (1996)

SADC through its *Energy Protocol* (1996) and its *Energy Cooperation Policy and Strategy* (1996) identified four key areas in which energy can contribute to regional integration: trade in energy, investment and finance, capacity building and training, the exchange of information and the sharing of experience.

## **SADC Regional Infrastructure Development Master Plan (RIDMP)**

SADC, through its Regional Infrastructure Development Master Plan (RIDMP), is expected to run until 2027, and is to be implemented in three phases, i.e. short term (2013-2017), medium term (2017-2022), and long term (2022-2027) and will benefit SADC member states in different aspects of development including building roads, rails and ports. The energy division is one of the prioritized sectors and falls under the RDIMP Energy Sector Plan (ESP) 2012.

## **International Energy Agency (IEA)**

The key themes for International Energy Agency (IEA) are energy security, environmental protection and economic development. The agreed international goal of greenhouse gas (GHG) emissions reduction is the driver for many energy policies world-wide, and is targeted by both improved energy efficiency and a higher level of renewables in national energy systems.

#### **Power Africa Initiative**

The United States Government's Power Africa initiative is supporting economic growth and development by increasing access to reliable, affordable, and sustainable power in Africa. This initiative is expected to support the implementation of this Policy.

## Sustainable Energy for All (SE4ALL) Initiative 2011

The SE4All initiative by the United Nations launched in September 2011 aims to achieve the three main goals of ensuring universal access to modern energy services; doubling the global rate of energy efficiency; and doubling the share of renewable energy in the global energy mix by the year 2030. This Policy provides a platform for achieving these targets.

## **Sustainable Development Goals**

The Sustainable Development Goal Number 7 aims at ensuring universal access to affordable, reliable, and modern energy services by 2030; increasing substantially the share of renewable energy in the global energy mix by 2030; and doubling the global rate of improvement in energy efficiency by 2030.

#### 2.0 BROAD POLICY DIRECTIONS

## 2.1 Policy Goal

The goal of the policy is:

"To increase access to affordable, reliable, sustainable, efficient and modern energy for every person in the country."

#### 2.2 Policy Outcomes

The following are the expected outcomes for this Policy:

- a) Diversified energy sources;
- b) Developed and efficient energy sector;
- c) Modernised and sustainable energy services;
- d) Improved living standards for men and women due to equitable provision of energy services, and
- e) Increased access to clean, sustainable and affordable energy for all people.

## 2.3 Broad Policy Objectives

The broad objectives of this Policy are:

- a) To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading;
- **b)** To ensure adequate production and supply of petroleum and biofuels at affordable prices;
- c) To ensure availability of LPG, biogas and natural gas in sufficient quantities at affordable prices for industrial and domestic use;
- **d**) To promote a coal supply industry that is more efficient and competitive, and harnesses clean technologies that eliminate or greatly reduce harmful emissions;
- e) To ensure biomass is sustainably used and carbon emissions are reduced through the use of energy efficient technologies;
- **f**) To establish a vibrant, reliable, incentivized and sustainable private sector-driven Renewable Energy Technology industry; and
- **g**) To promote energy programming, budgeting and monitoring that routinely address all aspects of social and economic development in energy programmes and services.

## 3.0 POLICY PRIORITY AREAS

This Policy has identified Electricity, Biomass, Petroleum Fuels, Bio-ethanol and Other Biofuels, Liquefied Petroleum Gas, Biogas and Natural Gas, Coal, Nuclear Energy and Demand Side Management, as priority areas for actions.

#### 3.1 POLICY PRIORITY AREA 1: ELECTRICITY

Electricity as a priority area covers generation, transmission, distribution, rural electrification, electricity from renewable energy, and definition and measurement of access to electricity.

## 3.1.1 Policy Priority Area 1.1: Electricity Generation

Electricity generation industry in Malawi is currently composed of one National Company, Electricity Generation Company (EGENCO). The industry is liberalised but currently there are no private generators operating on the ground. The total installed capacity for the country is 361MW, 98% of which comes from hydro power plants located on Shire River and Wovwe River and the remaining 2% comes from stand-by diesel/petrol generators.

The key challenges in electricity generation are the following; inadequate installed capacity of 361MW against an estimated demand of over 700MW; there are no IPPs in the generation industry that could assist in filling generation gap; overdependence on Shire River for hydropower generation; and the national electricity grid is currently not interconnected with those of neighbouring countries, hence the country is unable to trade power under SAPP or EAPP trading arrangements.

#### **Policy Statements**

I. Government will create an enabling environment in order to diversify power generation sources for security of supply and expand generation capacity to meet the demand for electricity in the country.

## **Strategies:**

- Reviewing the 2017 -2035 Integrated Resource Plan every five years.
- Creating an enabling environment for private sector investment in power generation.
- Conducting feasibility studies on sites for power generation from hydro, coal, geothermal, natural gas, solar, wind, agricultural waste, forestry waste, and biogas resources.
- Developing the sites for power generation from Hydro, Coal, Geothermal, Natural Gas, Solar, Wind, agricultural waste, forestry waste, and biogas resources, up to commissioning.
- Developing new hydro power plants up to commissioning.
- II. Government will support all the necessary processes relating to the full operationalization of Electricity Generation Company (EGENCO) and the company responsible for transmission and distribution (ESCOM).

- Implementing power sector reforms in accordance with the Electricity Amendment Act of 2016
- III. Government will interconnect its power system with the regional grids of SAPP and EAPP to ensure availability of additional generation capacity.

## **Strategy:**

- Interconnecting the Malawi power system with those of Mozambique, Zambia and Tanzania
- IV. Government will promote plans, programmes and strategies that deliberately advance the development of equal opportunities for marginalized and vulnerable groups in the electricity generation value chain.

## **Strategies:**

- Developing Social and Gender Integration Plans (or equivalent) by the electricity generation company (EGENCO) and IPPs to address inward looking and outward looking social and gender issues across all generation functions.
- Developing robust socially responsive Environmental and Social Impact Assessment (ESIAs) for generation projects.
- Developing and implementing comprehensive socially responsive Environmental and Social Impact Management Plans for generation projects.
- Developing gender sensitive Resettlement Action Plans and/or fair compensation packages.

#### 3.1.2 Policy Priority Area 1.2: Electricity Transmission

Electricity Transmission in Malawi has one national utility owning, operating and maintaining the national electricity transmission grid, comprising power transmission lines and grid substations operated at two voltage levels, namely 66kV and 132kV. The transmission power lines are on either wood or steel structures. The System Operations Department, which ran the National Control Centre, is one of the departments of the national utility company's Transmission Division.

This power system is isolated from those of the neighbouring countries, except for cross-border supplies (through the distribution system) to small border towns in Mozambique and Zambia.

There are some capacity constraints in the power transmission system more especially in the northern region where highest voltage in use is 66kV. Some transmission lines in the Southern and Central Regions are also heavily loaded and cannot transfer additional capacity available from expected power stations and interconnections with Mozambique and Zambia.

Increased transmission system capacity is crucial for evacuation of power from the generation stations, whether operated by National generation stations, IPPs or PPPs. The coming in of IPPs will also require that there should be a robust regulatory regime to ensure open access to the transmission system in a non-discriminatory manner. Hence the unbundling of the national utility company by separating the generation function from transmission and distribution was a necessary condition for ensuring this open and non-discriminatory access to the transmission system, so that all generation plants should have access thereto in a properly regulated manner under a robust Grid Code.

Since transmission projects can disturb the way of life of local communities then social and gender considerations come into play when implementing these projects.

## **Policy Statements**

I. Government will intensify the expansion and rehabilitation of the transmission system in line with the IRP and in a socially and environmentally responsible manner, with a view to catalysing industrialisation, rural transformation, sustainable economic development, inclusive growth and creation of wealth.

## **Strategies:**

- Operationalising in full the new transmission and distribution company
- Including all candidate transmission expansion and strengthening projects in a 20-year IRP and updates thereof.
- Empowering generation companies to build transmission lines and substations to interconnect the power stations with the transmission grid under the Transmission Operator's coordination.
- II. Government will put in place robust power market operation rules and enforce the Grid Code.

#### **Strategy:**

- Reviewing the Grid Code.
- III. Government will interconnect its power system with the regional grids of SAPP and EAPP to facilitate Regional power trading.

#### **Strategy:**

- Interconnecting the Malawi power system with those of Mozambique, Zambia and Tanzania
- IV. Government will ensure that transmission operations do not perpetuate inequalities amongst marginalized groups and project affected persons.

- Developing Social and Gender Integration Plans by ESCOM and contractors to address inward looking and outward looking social and gender issues across all transmission operations.
- Developing robust socially responsive Environmental and Social Impact Assessment (ESIAs) for transmission projects.
- Developing and implementing comprehensive socially responsive Environmental and Social Impact Management Plans for transmission projects.
- Developing gender sensitive Resettlement Action Plans and/or fair compensation packages.

## 3.1.3 Policy Priority Area 1.3: Electricity Distribution

The country's electricity distribution network is owned, operated and maintained by a national utility company, ESCOM. The network is operated at 33kV and 11kV, and these voltages are stepped down using distribution transformers to 400/230Volts for secondary distribution. As of 2016, the country's national utility supplied electricity to about 250,000 customers, categorized as domestic, general, commercial and industrial. The current number of customers translates to about 10.0 per cent of the national population having access to electricity. The government had, under the National Energy Policy of 2003, planned to increase the number of people with access to electricity from 4% to 10% of the population by 2010, 30% by 2020, and 40% by 2050.

Access to electricity in the country remains a major challenge owing to a number of factors which include: low coverage distribution network; high cost of connection to the grid, including the cost of transformers. Further, as of 2016, ESCOM had a considerable number of applications for connection of power supply, but it was unable to do the connections for various reasons, including material procurement bottlenecks and limited capacity to construct the lines to customers.

#### **Policy Statements**

I. Government will intensify the expansion and rehabilitation of the distribution network in a socially inclusive manner.

- Constructing new distribution lines and substations.
- Developing robust socially responsive ESIAs for new distribution lines and substations projects.
- Developing and implementing comprehensive socially responsive ESIMPs for new distribution lines and substations projects.

- Developing gender sensitive Resettlement Action Plans and/or fair compensation packages
- Rehabilitating existing distribution lines and substations.
- II. Government will incentivise distribution licensees to devise schemes that will enable consumers connect electricity to their homes, and afford basic energy efficient electrical appliances.

#### **Strategies:**

- Removing duty and VAT on energy efficient domestic electric cooking and water heating appliances.
- Introducing lifeline tariffs to enable low income households access electricity.
- III. Government will encourage distribution licensees to expedite connections to customers' premises.

## **Strategies:**

- Implementing a policy whereby the distribution licensees shall allow customers to procure transformers and other materials in the event of procurement bottlenecks, and thereafter take over the assets with appropriate compensation.
- Implementing a policy whereby construction works will be contracted out.
- Promoting initial connection cost recovery from tariff payments
- IV. Government will ensure that distribution licensees have plans and strategies for fostering equal access to services and opportunities for low-income consumers and marginalized societal groups.

#### **Strategy:**

• Developing Social and Gender Integration Plans by ESCOM and distribution licensees to address inward looking and outward looking social and gender issues across all distribution functions.

## 3.1.4 Policy Priority Area 1.4: Rural Electrification

Rural electrification entails increasing electricity access to rural and peri-urban areas using grid and off-grid options. The Malawi Rural Electrification Program (MAREP) which is being implemented by GOM and ESCOM using the Rural Electrification Fund, has had some impact on electrification of rural and peri-urban areas in the country.

Rural electrification programme has, up to the time of formulating this policy, targeted mainly grid extensions. Renewable energy and mini grids have not been promoted significantly. Further, rural electrification has so far concentrated on electrifying selected trading or rural growth centres in the districts. Villages, especially households, grain mills,

and social service facilities need to be reached in order to increase access to electricity as over 80% of the population of Malawi is living in rural areas.

Rural electrification projects in the country have not fully involved subgroups of rural men and women in planning, governance, management, recruitment, procurement and operations.

Many rural public institutions are not connected to electricity from the national grid, mini grids, or other sources, including renewable ones such as solar installations.

## **Policy Policy Statements**

I. Government will restructure Rural Electrification and Renewable Energy Management governance.

## **Strategy:**

- Establishing a Rural Electrification Agency as a semi-autonomous legal entity to manage the Rural Electrification Fund and Rural Electrification activities (in both grid extension and off-grid options).
- II. Government will through the Rural Electrification Fund, pay for the cost of a transformer and associated infrastructure where it is intended to serve a minimum prescribed number of customers.

#### **Strategy:**

- Making a provision for payment of infrastructure costs in the new Rural Electrification Act.
- III. Government will intensify electrification of rural growth or trading centres as well as rural settlements and villages, and provide funding for off-grid solutions.

#### **Strategy:**

- Committing funds from the Rural Electrification Fund to off-grid rural electrification.
- IV. Government will facilitate wiring of public institutional buildings and connection of electricity thereto, and devise schemes for the connection of electricity to low income households within 500-metre radii of distribution substations in rural areas.

- Electrifying institutional buildings, such as schools and hospitals using the Rural Electrification Fund
- Devising schemes for the Rural Electrification Fund to connect low income households within 500m radii of distribution substations.

# V. Government will promote rural electrification programmes that create and strengthen equal opportunities for all segments of society.

## **Strategies:**

- Developing Social and Gender Integration Plans by the Rural Electrification Agency, MAREP and contractors to address inward looking and outward looking social and gender issues across rural electrification functions.
- Devising rural electrification interventions for low income households- that deliberately target male, female, child and elderly headed households.

## 3.1.5 Policy Priority Area 1.5: Electricity from Renewable Energy

Malawi is well endowed with renewable energy resources including good sunshine throughout the year for photo-voltaic and photo-thermal applications, reasonable wind speeds for water pumping and power generation, a number of perennial rivers with hydro power potential, reasonably large quantities of biomass materials for electricity generation and hot springs for geothermal power generation. GOM has developed renewable energy strategy and SE4ALL action agenda which will guide investments in renewable energy sub-sector. Social and gender issues will be taken into consideration in implementing renewable energy interventions. Despite having abundant renewable energy resources, they have not been fully exploited and their penetration into the energy mix is still low.

The barriers to exploitation of renewable energy resources include the following:

- a) Prohibitive capital costs of RET systems and products,
- b) Inadequate human capacity building at all levels in RET products, services, installation and maintenance, and marketing;
- c) Lack of information to or awareness by the population; and
- d) Lack of enforcement mechanisms for standards resulting in a proliferation of poor quality products.

## **Policy Statements**

## I. Government will strengthen the exploitation of renewable energy resources

- Integrating inclusive renewable energy utilisation into the Integrated Resource Plan.
- Promulgating and regularly review standards for RET products, especially Solar PV and Pico Solar Products.

# I. Government will promote use of renewable energy technologies and manufacture of renewable energy products such as solar panels

## **Strategies:**

- Expediting assessment and development of renewable energy resources such as geothermal, solar, wind and biomass.
- Adopting an RE strategy that promotes RE through incentives to new players.
- Establishing fiscal incentives for renewable energy using existing funds such as the Rural Electrification Fund.
- Developing a strategy for public awareness campaigns on renewable energy technologies targeted at rural, urban and peri-urban consumers and focusing on availability, benefits, and suppliers.
- Promoting RET products for vulnerable and marginalized groups.
- II. Government will support small-scale renewable energy initiatives by communities or entrepreneurs.

## **Strategies:**

- Developing appropriate regulations for specific small-scale technologies under the Renewable Energy Act.
- Reviewing the feed-in tariffs to ensure that all technologies including mini-grids are sustainably accommodated.
- Involving communities in community energy planning and implementation.
- Equipping all stand-alone renewable source powered mini-grids and privately owned installations with Net Metering to ensure their continued use upon connection to the grid.
- Promoting competitive bidding for mini-grid concessions in order to achieve the best value for money.
- III. Government will promote capacity building, in all areas of RET programming, supply and services, as well as in entrepreneurship and management, taking into account gender and social issues.

## **Strategies:**

• Developing an inclusive and comprehensive RE Capacity Building Plan that ensures that renewable energy interventions/services are suitable to the different needs of women and men and their subgroups.

- Implementing the developed inclusive and comprehensive RE Capacity Building Plan that ensures that renewable energy interventions/services are suitable to the different needs of women and men and their subgroups.
- Devising incentives to increase numbers of well qualified male and female RET artisans, technicians, professional engineers, and entrepreneurs.
- IV. Government will build strong partnerships with the private sector and CSOs (including PPPs) to promote the manufacture, distribution, use and financing of improved renewable energy technologies.

## **Strategies:**

- Introducing financing schemes and incentives for the private sector to locally manufacture and distribute RE products.
- Expediting accreditation of RE manufacturers and suppliers and the certification of RE products.
- Strengthening the capacity of CSOs and decentralized structures in RET programming and interventions.

## 3.1.6 Policy Priority Area 1.6: Definition and Measurement of Access to Electricity

The method used for defining and measuring electricity access revolved around grid connections – one either had a grid connection or did not. In view of the fact that off-grid technologies such as PSPs and isolated mini-grids provide fundamental electricity services to users, the Sustainable Energy for All (SE4All) Initiative developed the Global Tracking Framework (GTF) as an improved method of defining and measuring energy access as illustrated in **Annex 2.** 

The Government has noted an increase in the use of PSPs and an emerging potential of increasing electricity access through decentralised mini grid systems. These need to be taken into account when measuring access to electricity.

## **Policy Statement**

I. Government will adopt the Global Tracking Framework (GTF) for and measuring access to electricity.

- Adopting (and if necessary adapting) the Global Tracking Framework.
- Conducting annual surveys to determine percentages for all tiers.
- Presenting access levels for each year in the GTF format.

#### 3.2 POLICY PRIORITY AREA 2: BIOMASS

This Policy priority area relates to biomass used for purposes other than electricity generation. Malawi's energy balance is dominated by biomass (firewood, charcoal, agricultural and industrial wastes), which account for 80% of the total primary energy supply due to, among other reasons, lack of affordable and reliable alternatives. GoM has recognised that biomass remains an important source of energy for the foreseeable future. To this end, GoM is promoting sustainable production and efficient use of biomass. Therefore, GoM has set a target to roll out 2million efficient cookstoves by 2020 to reduce biomass consumption. A national cookstoves road map has been developed in working towards achieving this target.

The major challenge in biomass sub sector is unsustainable production and inefficient use. Beside this, there are negative health issues associated with wood fuel for cooking. Burning of bricks for construction of houses is also another cause of high biomass consumption. There are technologies now for reduction of biomass required for brick burning, which need to be promoted. There are also new improved technologies for charcoal making, which use less wood than the traditional charcoal making methods.

## **Policy Statements**

I. Government will build strong partnerships with the private sector and NGOs (including PPPs) to promote the manufacture, supply, use and financing of improved cook stoves, brick kilns, charcoal kilns and biomass briquettes and pellets.

- Promoting the creation of feasible business models for modern technologies for biomass technologies (e.g. improved cook stoves, charcoal kilns, etc.)
- Promoting incentives to CSOs to increase the uptake of modern biomass technologies.
- Promoting alternative technologies to charcoal in urban and peri-urban areas to reduce the demand for charcoal.
- Introducing incentives for the growth of industries in manufacturing and distribution of improved cook stoves, brick kilns, charcoal kilns and biomass briquettes.
- Introducing customs duty and VAT incentives to promote the wide availability of improved locally made cook stoves.
- Enforcing of banning of illegal charcoal production.
- Promoting growing of commercial trees e.g. bamboos, as an alternative to natural trees for charcoal production.

II. Government will intensify training and nationwide promotional activities for improved cook stoves, brick kilns, charcoal kilns, and biomass briquettes

## **Strategies:**

- Building and strengthening capacity in new biomass technologies.
- Increasing public knowledge and utilization of improved biomass technologies and their economic opportunities.
- Developing and implementing a Biomass Energy Technologies Training Strategy.
- III. Government will ensure that low income and marginalized groups have equitable access to, control over and benefit from biomass technologies.

## **Strategy:**

- Strengthening targeted biomass interventions for low income and marginalized groups in urban and rural areas to access and control technologies
- IV. Government will entrust and empower local authorities to promote the utilisation of efficient biomass technologies.

## **Strategies:**

- Recruiting District Energy Officers.
- Strengthening district level capacity to implement sustainable programmes and projects related to biomass technologies.
- Include biomass programmes in District Implementation Plans (DIP).
- V. Government will promote the certification and labelling of all energy efficient commercial cook stoves that are sold as commercial products on the market

## **Strategy:**

- Developing and enforcing standards on cook stoves sold as commercial products
- VI. Government will encourage charcoal making communities to venture into alternative income generating activities.

## **Strategy:**

• Building linkages between the energy sector and economic empowerment initiatives that are implemented by other sectors in charcoal making areas.

#### 3.3 POLICY PRIORITY AREA 3: PETROLEUM FUELS

The Petroleum fuels industry in Malawi has two principal parts namely upstream and downstream. Upstream covers exploration, production and refining of crude oil. Supply logistics and marketing petroleum fuel products are downstream. The mandate of the Ministry responsible for energy falls within the downstream activities. Petroleum fuels distributed in the country are petrol (gasoline), diesel, paraffin (kerosene) and heavy fuel oil (HFO). The country is obliged to import refined petroleum fuels since it lacks domestic refining facilities. Importation of petroleum fuels is done through a consortium of oil marketing companies known as Petroleum Importers Limited (PIL) and National Oil Company of Malawi (NOCMA) which also owns, operate and maintain national strategic fuel reserves. Retailing of petroleum fuels is done by OMC's through a franchising system in which they are allowed to own a maximum of two retails outlets and franchise the rest. GoM uses and is committed to maintaining the Automatic Fuel Price Adjustment Mechanism to ensure that the OMCs are able to recover their costs in a timely manner

The Government is implementing bulk procurement system in the importation of fuel into the country. The private sector is being encouraged to participate actively in the downstream activities of the fuels market. Government has also established inland dry ports to hold fuels that would last for 60 days. All licensees are required to hold at least 30 days of fuel holdings not just in tankers but in storage facilities, giving a national total of 90 days' supply. If necessary, the inland ports that have been constructed can be used to host fuel for Oil Marketing Companies (OMCs) at a fee. These should therefore be regarded as common user facilities.

Paraffin has for some time been used for cooking and lighting. Its combustion does, however, release fumes that are hazardous. In order to contribute to a shift away from biomass for cooking, households shall be encouraged to use paraffin for cooking, but using only modern and efficient paraffin cook stoves.

The challenges in the petroleum fuels industry are that some Oil Marketing Companies keep fuels in tankers as they do not have sufficient storage facilities. This is not efficient as it grounds those tankers instead of letting them go and haul more fuel. Further, some OMC's do not comply with the franchised system.

## **Policy Statements**

I. Government will ensure the country has adequate petroleum fuels, including paraffin, at all times to meet the demand of the country.

#### **Strategies:**

• Maintaining a minimum reserve of 90 days' supply of fuel.

- Promoting cost-effective, efficient and environmentally and socially responsive alternative conveyance methods such as pipelines and water barges to ensure lower landed cost of petroleum products.
- Promoting exploration for petroleum for energy security.
- Providing customs duty and VAT incentives.

# II. Government will promote the participation of the private sector in the oil market.

## **Strategies:**

- Reviewing and enforcing legislation to adopt a system of bulk procurement of fuel.
- Utilizing the Government fuel storage facilities as inland dry ports and common-user facilities.
- Developing and implementing guidelines for franchising of liquid fuel outlets to be adhered to by all OMCs.
- Introducing incentives to contribute to economic empowerment of Malawians in the oil market, including ownership, operation and management of filling stations
- III. Government will promote deliberate planning that strengthens the equitable participation of men, women and marginalized groups in the oil market.

## **Strategies:**

- Introducing and/or strengthening youth and women mentorship and capacity building programmes in the oil market.
- Developing social and gender inclusion strategies for increasing equal opportunities in employment and addressing social and gender issues in the oil market.
- IV. MERA shall maintain the automatic fuel price adjustment system and apply it in a transparent manner.

## **Strategy:**

• Regulating fuel prices through use of a transparent and verifiable fuel price adjustment system.

#### 3.4 POLICY PRIORITY AREA 4: BIOETHANOL AND OTHER BIOFUELS

Biofuels, in the form of bioethanol and biodiesel, are another important source of fuel that are being exploited in Malawi. Currently Biofuels provide 4% of transport energy coming from locally-produced bio-ethanol and bio-diesel that is blended with petroleum fuels at blending ratios of 20:80 and 9:91 respectively. Currently, there are only two companies producing bioethanol in the country, and it is being produced from sugarcane molasses. On the other hand, there is currently one company that is producing biodiesel, and it is being produced from jatropha.

The key challenges in biofuels industry include bioethanol has a lower calorific value making it a less efficient fuel relative to petrol or diesel – a disadvantage that is compensated for by its ability to enhance the octane rating of petrol. It also acts as an oxygenate in petrol engines, thereby contributing to abatement of pollution by eliminating production of carbon monoxide and other harmful gases. A more fundamental problem, however, is reliability of supply because of the current limited national bioethanol production capacity arising from insufficient supply of molasses.

In addition, there is no nation-wide dedicated pump station infrastructure for handling bioethanol grades other than the existing blended petrol. While Malawi does not use staple food crops, notably maize and cassava, for production of bioethanol, it is important for the National Energy Policy to ensure that production of bioethanol does not threaten food security. Equally, that jatropha plants, as opposed to edible oilseeds such as sunflower or groundnuts, are currently being used to produce small quantities of biodiesel does not remove the potential risk that could arise from use of food crops for production of biofuels.

## **Policy Statements**

I. Government will support, encourage and promote the production of bioethanol and biodiesel for blending or stand-alone use in vehicles, as well as cooking, lighting, etc. provided that such production does not threaten food security

- Increasing the supply of bio-ethanol and bio-diesel.
- Promoting fiscal incentives for bio-ethanol and bio-diesel production.
- Promoting the use of bio-fuels through appropriate pricing incentives.

- Implementing socially and environmentally responsive large scale bio-ethanol and bio-diesel projects.
- Increasing local capacity to produce bioethanol and biodiesel fuels without threatening food security, especially through the collaboration of farmers' cooperatives, women farmers' coalitions, and other marginalized groups.
- Engaging the National Commission for Science and Technology and academic and research institutions in discussions on biofuel mixtures and their usage in vehicles.
- Promoting socially responsive research and development in the biofuels areas.
- II. Government will promote equal opportunities for the participation of the citizenry in the biofuels industry including in building capacity in biofuel technologies.

#### **Strategy:**

• Developing plans and strategies that facilitate the capacity building of both women and men in biofuel technologies and to increase women's participation in the industry

### III. Government will ensure that the production of biofuels does not threaten food security.

#### **Strategies:**

- Promote the growing and use of non-staple food crops as bio-ethanol and bio-diesel raw materials. Food crops and productive land shall only be used for biofuel production where there is an assurance that food security will not be impacted negatively.
- Intensifying public awareness campaigns to ensure that smallholder farmers' land for the cultivation of food crops is not used to grow biofuel feedstock.
- IV. In addition to continuing with the current 80:20 petrol to bioethanol blending ratio, Government will promote the use of flex vehicles capable of running on 100% bioethanol and any other blending ratio

#### **Strategies:**

- Implementing a phased installation of bioethanol pumps in line with increased production of bioethanol.
- Promoting awareness campaigns on the uptake of new technologies (e.g. flex vehicles).
- Promoting importation of conversion kits for existing petrol powered vehicles.

V. In addition to continuing with the current 91:9 diesel to straight vegetable oil blending ratio, Government will promote the use of vehicles capable of running on 100% biodiesel and any other blending ratio.

#### **Strategies:**

- Implementing a phased installation of biodiesel pumps in line with increased production of biodiesel.
- Promoting awareness campaigns to ensure that there is uptake of new technologies (e.g. flex vehicles).
- Promoting importation of conversion kits for existing diesel powered vehicles.

### 3.5 POLICY PRIORITY AREA 5: LIQUEFIED PETROLEUM GAS, BIOGAS AND NATURAL GAS

Liquefied Petroleum Gas (LPG), Natural Gas and Biogas are important alternative energy sources to fuelwood for cooking and heating. Malawi imports LPG for domestic, commercial and industrial use. Importation, distribution, wholesaling and retailing of LPG is done by the private sector and is regulated by MERA. In the country, LPG is mostly, if not entirely, used for cooking and heating on the domestic front.

Natural gas is a source of energy for heating and can also be used for electricity generation. The gas has lesser impact on the environment than that of other fossil fuels such as oil and paraffin. Malawi's neighbouring countries of Mozambique and Tanzania have large deposits of natural gas which they are planning to extract. Malawi can take advantage of this opportunity to tap into the source if it can build appropriate infrastructure such as transmission pipelines and distribution and reticulation systems.

There are no large scale gas networks in Malawi but there is a large potential market for biogas which could help replace fossil fuel based canisters that are used for cooking in homes, as well as lead to a switch from firewood-based fuels in cooking in other areas. There are also many opportunities to establish smaller biogas networks, utilising local waste products in rural and urban areas. There are, however, several challenges that are hindering the uptake of the technology in Malawi. The first challenge is lack of awareness and knowledge on the existence of the technology. Secondly, people are reluctant to use biogas produced from, for example, animal dung for cooking. The third challenge is the inadequate technical expertise in the technology. The technology requires experts for the design and construction of the biogas systems.

However, there are several barriers to increased use of LPG and Biogas, and adoption of Natural Gas in Malawi, one of which is cost. There is need to look at ways of doing away with barriers to lower pricing and increased uptake of LPG, Biogas and Natural Gas, and to identify potential partnerships to promote greater market penetration. Infrastructure for Natural Gas is also relatively expensive, hence the need for partnerships with the private sector.

The second issue is safety. It is perceived by a majority of Malawians that gas is unsafe to use i.e. it can cause fire accidents.

The third barrier is lack of a wide distribution network or system for exchanging cylinders. At present these are concentrated in cities and towns, and they need to be rolled out to rural areas as well.

### **Policy Statements**

# I. Government will ensure availability of LPG, Biogas and Natural Gas in sufficient quantities at affordable prices for industrial (electricity generation, heat) and domestic use

#### **Strategies:**

- Undertaking legal and regulatory reviews to facilitate institutional reforms for investments in and utilization of LPG, biogas and natural gas.
- Promoting tax and other fiscal incentives for large scale investments in LPG, biogas and natural gas.
- Implementing a phased program to accelerate the penetration of LPG and natural gas.
- Providing customs duty and VAT incentives to promote the wide availability of small LPG cylinders and gas cookers, and make them affordable to low income households.
- Promoting use of LPG, Biogas and Natural Gas through fiscal incentives to financially viable companies to construct own storage facilities that meet prescribed minimum stockholding requirements.
- II. Government will implement programmes aimed at building the capacity of the LPG, Biogas and Natural Gas Industry

#### **Strategies:**

- Promoting socially inclusive and well trained LPG, biogas and natural gas suppliers and users.
- Conducting awareness campaigns on the safe use of LPG, biogas and natural gas.
- Promulgating Regulations and standards on supply and distribution of cylinders for LPG (such as safety regulations, quality of cylinders etc).
- Implementing Regulations and standards on supply and distribution of cylinders for LPG (such as safety regulations, quality of cylinders etc).
- III. Government will promote an LPG, Biogas and Natural Gas industry that actively strengthens the participation and economic empowerment of local women, men and the youth in the industry.

#### **Strategies:**

- Developing plans and strategies to facilitate the capacity building of local women, men and the youth to be entrepreneurs in the industry.
- Building the knowledge and skills local women, men and the youth in LPG, biogas ad Natural Gas technologies.
- Devising plans, strategies and incentives to increase the employment of local women and the youth in the industry.

### IV. Government will establish PPPs for the purpose of exploring and extracting Natural Gas and construction of the associated infrastructure

### **Strategy:**

• Engaging private companies with expertise in the industry that are interested in establishing partnerships.

#### 3.6 POLICY PRIORITY AREA 6: COAL

Malawi has 1 billion metric tonnes of probable coal reserves. These resources occur in some parts of the Northern Region (Karonga and Rumphi) and the Southern Region (Lengwe and Mwabvi Game Reserves in the Lower Shire Valley). Although coal deposits have been known to exist at several locations in Malawi, coal mining only started as recently as 1985. Main challenges facing the Coal Supply Industry (CSI) include the following:

- a) Lack of price competitiveness for Northern Malawian coal compared to imported coal;
- b) None existence of competition within the industry (23 years after market liberalisation of 1995, there are still just a few mining companies);
- c) Low productivity and high production costs owing to the use of obsolete technologies;
- d) None availability of appropriate end-use technologies enabling use of coal in new market niches e.g. household and tobacco curing;
- e) A general lack of information on firm coal reserves as a result of limited exploration; and
- f) Absence of an appropriate regulatory framework to govern downstream marketing, transportation and utilisation.

#### **Policy Statements**

I. Government will promote and encourage the private sector to take a leading role in the coal industry subject to regulatory and licensing requirements.

#### **Strategies:**

- Empowering the private sector to intensify exploration for and exploitation of coal reserves.
- Ensuring that pricing for locally mined coal is competitive.
- II. Government will ensure that the responsible regulatory institutions regulate the storage, transportation, importation, marketing, usage, and pricing of coal.

#### **Strategies:**

- Implementing a systematic programme of inspection of coal storage facilities, combustion processes, and transportation systems,
- Devising mechanisms to monitor pricing and marketing operations,
- Putting in place competitive coal haulage and brokerage arrangements,
- Reviewing and enforcing the relevant legislation and ensuring safe, healthy and environmentally friendly operations in the supply chain,

- Ensuring the coal production, transportation, utilization and waste disposal processes produce minimal pollutants.
- III. Government will put sustainable measures and regulations in place to ensure that the mining, transportation, storage and utilisation of coal have minimal adverse health, social and safety impacts.

#### **Strategies:**

- Putting in place all-inclusive capacity building programmes
- Developing Environmental and Social Impact Management Plans (or equivalent) to address environmental issues affecting the coal industry
- Developing Social and Gender Integration Plans (or equivalent) to address inward looking and outward looking social and gender issues affecting the coal industry.
- IV. Government will promote coal as a fuel for power generation and as an alternative for household, tobacco curing and other applications.

#### **Strategies:**

- Implementing environmentally friendly coal-fired electricity generation projects.
- Conducting ESIAs and developing/implementing comprehensive impact mitigation plans.
- Developing and implementing Gender Sensitive Resettlement Action Plans and/or fair compensation packages.
- Promoting appropriate end-use technologies to facilitate use of coal in household and tobacco curing applications.
- V. Government will, through the Environmental Affairs Department and MERA, shall ensure that all coal combustion installations abide by set minimum standards.

#### **Strategies:**

- Implementing systematic inspection programmes for coal combustion installations.
- Supporting research into, and the development of, more efficient coal-combustion technologies.
- Promoting the application of clean coal technologies, such as washing, gasification, liquefaction and fume capturing.

VI. Government will, through fiscal incentives, promote coal-dust briquetting programmes.

#### **Strategy:**

- Encouraging coal producers and entrepreneurs to engage in coal briquette production
- VII. Government will encourage the private sector to deliberately develop the capacity of women, men and the youth to meaningfully participate in the coal industry.

#### **Strategy:**

• Developing and implement strategies that promote equal employment and entrepreneurship opportunities for men, women and youth in the industry.

#### 3.7 POLICY PRIORITY AREA 7: NUCLEAR ENERGY

Malawi had proven reserves of about 63,000 tonnes of Uranium at Kayelekera in Karonga District in the northern part of the country until 2009 when mining started, with all the uranium from the mine exported out of the country. Due to the sustained low uranium price on the world market, Kayelekera site was placed on care and maintenance in May 2014. There is also another deposit at Ilomba in Chitipa District. GoM has made a decision to harness the locally available nuclear energy for electricity generation, and the first nuclear power plant is expected to be commissioned by 2035.

#### **Policy Statements**

I. Government will build capacity in generation of electricity from nuclear energy

#### **Strategies:**

- Introducing Nuclear Science and Materials programmes in public universities.
- Building capacity in nuclear energy in Government.
- Promoting Research and Development is Nuclear Science.
- Establishing socially and environmentally responsive uranium processing facility in the country.
- Developing and commissioning the first nuclear power plant.
- II. Government will promote nuclear energy programming that prioritises the aversion and mitigation of different potential health risks that the industry poses to workers and ordinary men, women, children and the environment.

#### **Strategy:**

• Developing and implementing Social and Gender Integration Plans by nuclear companies/projects to address inward looking and outward looking social and gender issues affecting the nuclear energy.

#### 3.8 POLICY PRIORITY AREA 8: DEMAND SIDE MANAGEMENT

Demand Side Management (DSM) is an important means of improving energy efficiency at the end-use level of the energy supply chain. Currently in Malawi, there is a lot of wastage of electrical energy and biomass in end-use activities such as cooking, water and space heating, and lighting occasioned by use of inefficient appliances and devices. This priority area focuses on savings in electricity and biomass consumption.

#### 3.8.1 Demand Side Management in the Electricity Supply Industry

Most electricity supply utilities, including members of the Southern African Power Pool, have implemented DSM in various forms with a view to minimize consumption of electrical energy. This also translates into a reduction in demand for electrical energy which is a very effective means of controlling peak demand especially in capacity constrained systems.

#### 3.8.1.1Utility Actions in DSM

The utilities' DSM programmes entail a combination of some or all of the following actions:

- a) Public information campaigns to raise awareness among consumers;
- b) Energy audits to provide energy efficiency advice to consumers;
- c) Installation of energy efficient measures in households to help consumers reduce their bills, and reduce stress on overburdened utility systems;
- d) Provision of financing in the form of rebates below-market loans for energy efficiency measures, sometimes with the facility of allowing the consumer to repay the loan as part of their utility bill payment. Installation of prepaid meters which, in addition to reducing non-payment problems for utilities, also have the effect of increasing energy-efficiency behaviour by consumers;
- e) Implementation of tariffs that encourage efficient use of electricity, such as
  - i. **Inverted Block Rates**, whereby a low unit price for the first block of electricity use, followed by higher tariffs for additional blocks of usage;
  - ii. **Time of Use (TOU) Tariffs**, which typically charge more for energy consumed during peak periods thereby incentivizing load shifting to offpeak periods; and
  - iii. **Dynamic or "Real-time" Pricing-** a tariff structure in which the electricity price continuously fluctuates based on availability and demand.

#### 3.8.1.2. Customer Actions in DSM

The consumer decides what energy-efficiency actions to take. The utility can encourage the consumer and even provide incentives but the decision is up to the consumer. Under demand response programmes, the consumer can still decide whether to participate but the utility can control the amount and timing of electricity usage. Participating consumers typically get very short notice from the utility that it will be exercising the use of these measures at any given moment. The energy-efficient actions include:

- a) Entering into Interruptible Contracts which are agreements between utilities and large energy users in which the latter agree to have their power shut-off for a short period (e.g. 1-3 hours) in exchange for a financial incentive in order to reduce peak demand or relieve strain on an overburdened utility grid;
- b) Acceptance of installation of Load Controllers which are devices installed by the utility on a customer's equipment (usually an air conditioning unit or a geyser) that can be remotely controlled by the utility to cycle-off the equipment for 30-60 minutes during periods of high peak demand. The customer receives an incentive such as a bill credit for participating;
- Acceptance of the installation of Load limiters in electric meters to prevent consumers from using more than a predetermined amount of electricity during peak periods.
   Load limiters can in some cases replace meters and the customers are simply charged a flat monthly fee. Customer participation is in most cases involuntary; and
- d) Installation of roof-mounted solar water heaters which will serve as an alternative source of energy for water heating thereby reducing the amount of electrical energy used for this purpose.

#### 3.8.1.3 Government Actions

Government actions to promote DSM include the following:

- a) Instituting appliance testing, labelling and standards, which will include minimum energy performance standards (MEPS);
- b) Enforcing building codes on energy-efficiency requirements in the construction of new buildings;
- c) Reducing or eliminating import duty and taxes on energy efficient products;
- d) Enforcing Government procurement rules that require procured energy-consuming products such as lighting devices, ballasts, air conditioners, fans to meet or exceed minimum energy performance standards;
- e) Instituting mandatory energy audits and energy use reductions by large customers;

- f) Training, certification and technical assistance for industries, building owners, bankers, utilities, standards agencies, code-setting organizations, energy auditors such as electrical contractors, performance contractors; and
- g) Providing post-installation inspections and programme evaluations.

#### 3.8.1.4 CSOs and Private Sector Actions

Civil Society Organisations and the Private Sector can play a major role in promoting DSM through, respectively:

- a) Programme design and management to assist government agencies and utilities with the structuring and implementation of energy efficiency initiatives; and
- b) Information dissemination and awareness-raising.

#### 3.8.2 Demand Side Management in Biomass End-use

The country is experiencing severe degradation of its forestry resources. Continued reliance on firewood and charcoal in the light of forest degradation sabotages development and therefore calls for urgent energy efficient solutions. For biomass to be truly renewable, it must be utilised in a sustainable manner, which entails replanting of trees with focus on the fast-growing varieties and, at the end-use level, use of more efficient cook stoves as well as brick and charcoal making kilns.

#### **Policy Statements**

#### I. Government will promote the use of energy efficient technologies

#### **Strategies:**

- Enforcing a ban on importation, distribution and use of incandescent bulbs and promoting energy saving alternatives.
- Promoting energy saving electrical and biomass-fuelled devices.
- Promulgating regulations and standards for building designs and energy efficient devices.
- Providing duty and VAT waivers for solar water heaters.
- Supporting utility companies in the implementation of tariffs that encourage energy efficient use of electricity.
- Encouraging regular energy audits conducted by certified auditors in public, industrial, and commercial buildings.
- Encouraging research and development in energy efficient equipment, buildings etc.
- Promoting use of multiple sources of energy and energy efficiency in buildings (a limit can be set as to the size of the buildings).

- Sensitising the public on safe utilisation and disposal of energy saving bulbs.
- Promoting the design of buildings to take advantage of natural lighting, conditioning (cooling/ heating).

### II. Government will encourage electricity utility companies to implement Demand Side Management programmes

#### **Strategies:**

- Conducting public information campaigns to raise awareness among consumers.
- Installing energy efficient measures in electricity connected households to help consumers reduce their bills, but also to reduce stress on overburdened utility systems.
- Installing prepayment meters and implementing tariffs that will reduce non-payment problems and encourage energy-efficient behaviour by consumers.

### III. Government will encourage Civil Society Organisations and Private Sector players to promote Demand Side Management

#### **Strategies:**

- Structuring and implementing Energy Efficient initiatives.
- Developing DSM awareness materials.
- Conducting Information dissemination and awareness raising campaigns.

# IV. Government will ensure that importers, retailers and low-income consumers have targeted information regarding affordable, modern and sustainable energy products

#### **Strategy:**

• Developing and implementing a public outreach strategy on sustainable energy products targeting importers, retailers and low-income consumers

#### 4.0 IMPLEMENTATION ARRANGEMENTS

Outlined below is how this Policy will be implemented, and this includes institutional arrangements, implementation plan, monitoring and evaluation.

#### 4.1 Institutional Arrangements

The Government recognises the importance of stakeholders and partnerships in implementation of the National Energy Policy. The stakeholders include ministries, departments, agencies, development partners, academic and research institutions, the private sector, civil society organisations (CSOs), Non-governmental organisations, faith based organisations, and the communities which are described below:

#### Ministry responsible for Energy Affairs

The Ministry will be responsible for provision of oversight and strategic leadership, policy direction and interpretation, coordination, resource mobilisation, capacity building and monitoring and evaluation of energy programmes, projects and activities.

#### **Ministry responsible for Forestry**

The Ministry will be responsible for ensuring that there is enough biomass supply to meet the needs of the population; strictly adhering to the criteria for granting licences for charcoal making; and enforcing the legislation on forestry and forestry products for sustainability of these resources.

#### **Ministry responsible for Lands**

The Ministry will be responsible for facilitating acquisition of land, leasing and assessment of compensations for land allocated to energy projects.

#### Ministry responsible for Mining and Geological Surveys

The Ministry will be responsible for promoting oil, gas, coal, uranium and other energy related minerals.

#### Ministry responsible for Environmental Affairs

The Ministry will be responsible for ensuring every project requiring environment and social impact assessment including energy projects have such assessment and strictly adhere to any impact mitigation measures,

#### **Ministry responsible for Finance**

The ministry will be responsible for mobilisation of financial resources from government, development partners and international lending institutions for energy interventions.

#### Ministry responsible for Justice

The ministry will be responsible for drafting legislation that support energy interventions and vetting agreements.

#### **Ministry responsible for Trade**

The ministry will be responsible for attracting private sector investments in the energy sector.

#### Ministry responsible for Local Government and Rural Development

The ministry will be involved in identifying sites for rural electrification and promotion of alternative energy sources in districts and supporting district energy officers.

#### Ministry responsible for water resources

The ministry will be responsible for regulation of the use of water resources for electricity generation.

#### **Academic and Research institutions**

These institutions will be responsible for conducting rigorous energy research, and disseminating findings to inform energy policy and programming.

#### **Civil Society Organisations**

CSOs will collaborate with the Government to advocate for and implement energy specific interventions notably on alternative energy and energy efficiency technologies.

#### **Private Sector**

Private sector will complement government's effort in implementing energy interventions that will ensure increased electricity generation and supply as well as adoption of clean and efficient energy technologies.

#### **Development Partners**

Development partners support the government and other organisations by providing human and financial resources for development interventions. It is expected that they will continue financing and co-financing energy interventions.

#### 4.2 Implementation Plan

To ensure effective implementation of this Policy, a detailed implementation plan has been developed and is attached as **Annex 3**. The Plan provides linkage between the policy goal and objectives on one hand and strategies and institutions responsible for implementing those strategies on the other hand. It also includes a time frame for the implementation of each strategy.

#### 4.3 Monitoring and Evaluation Plan

The implementation of this Policy requires an effective and efficient monitoring and evaluation system to measure progress and provide feedback information on implementation challenges and gaps. A detailed M&E plan of this policy with appropriate performance indicators, outputs and targets is attached as **Annex 4**.

#### **4.4 Policy Review**

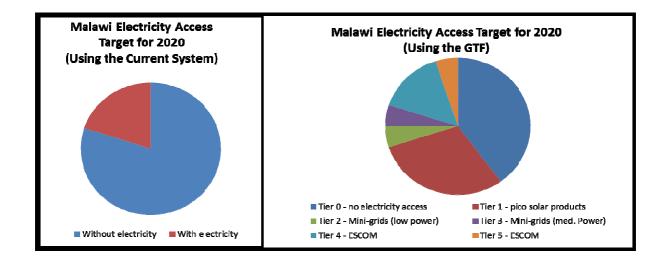
Issues of energy in terms of technology; policy; legislation; and commitments at national, regional and global levels are going through rapid changes. It will therefore be very important to continue reviewing the policy periodically to ensure it remains relevant and keeps pace with those developments at all times. This Policy shall therefore be reviewed every five (5) years. The Department of Energy Affairs will initiate and lead the reviews.

ANNEX 1: DEMAND AND SUPPLY-HISTORICAL AND PROJECTED (2008-2035)

Demand	Units			Ye	ar		
Energy Demand Mix							
Sector		2008	2015	2020	2025	2030	2035
Industry	KTOE	346	458	683	1,009	1467	2,12
Transportation	KTOE	216	385	540	737	989	1,312
Household	KTOE	3,446	3,616	3,673	3,741	3,741	3,821
Service	KTOE	130	104	218	218	266	355
Total		4,138	4,514	5,637	5,637	6,463	7,608
Supply							
Energy Supply Mix							
<b>Energy Source</b>		2008	2015	2020	2025	2030	2035
Biomass	%	88.2	80.5	70.3	57.6	44.8	33.5
Liquid Fuels and							
Biofuels	%	6.4	9.9	11.6	13.0	14.2	14.8
LPG, Biogas and Natural							
Gas	%	0.0	0.1	2.0	3.7	6.0	9.0
Electricity from	~	2.6	6.0	10.7	160	22.0	20.0
Renewable Sources	%	2.6	6.9	10.7	16.0	23.0	28.9
Electricity from Non-	~	0.0	0.0	1.0		_ ~	0.0
Renewable Sources	%	0.0	0.3	1.8	5.7	7.5	8.0
Coal	%	2.8	2.3	3.6	4.1	4.5	4.9
Electricity from Nuclear							
Energy	%	0	0	0	0	0	1
Total		100%	100%	100%	100%	100%	100%

### ANNEX 2: SE4ALL FRAMEWORK FOR DEFINING AND MEASURING ACCESS TO ELECTRICITY

			Tier-0	Tier-1	Tier-2	Tier-3	Tier-4	Tier-5
	1. Peak	Power	No	V. Low Power Min 1 W	Low Power Min 50 W	Medium Power Min 200 W	High F Min 2	
	capacity	Daily capacity	Electricity	Min 4 Wh	Min 200 Wh	Min 1.6 KWh	Min 4	KWh
	2. Duration	Hours per day	< 4 hrs	Mii	n 4 hrs	Min 8 hrs	Min 16 hrs	Min 23 hrs
	Z. Duration	Hours per evening	< 2 hrs	Mii	n 2 hrs	Min 2 hrs	Min 4 hrs	Min 4 hrs
						Max 3	Max 7	Max 3
						disruptions	disruptions	disruptions
v	3. Reliability				per day	per week	per week	
Attributes	3. Keliability						of total	
ë							duration	
¥								< 2 hours
	4. Quality					Voltage problems do not prevent the use of		
	Quanty					desired appliances		
	5. Affordabil	itv				ndard consumption package of 365 kWh per		
	,		annum is less than 10% of household income					
	6. Legality				Bill is paid to the utility / pre-paid card		•	
					seller / authorized representative			
	7. Health and	d Safety				Absence of past accidents and perception		•
			of high risk in the future					



#### ANNEX 3: IMPLEMENTATION PLAN FOR THE NATIONAL ENERGY POLICY 2018

#### POLICY PRIORITY AREA 1.1: ELECTRICITY GENERATION

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading

Policy Statement 1.1.1: Government will create an enabling environment in order to diversify power generation sources for security of supply and expand generation capacity to meet the demand for electricity in the country

Objective	Strategy	Responsibility	Timeframe
	Reviewing the 2017-2035 Integrated Resource Plan every five years	MNREM	By December 2022 and every 5 years thereafter
		MNREM	
To harness other potential sources of power generation		MoJ	
and expedite expansion of	Creating an enabling	MoF	5 years thereafter  By December 2019
generating capacity	environment for private sector investment in power	MCCCI	
	generation	MERA	
		MoITT	
		MITC	

Conducting feasibility studies on sites for power generation from hydro, coal, geothermal, natural gas, solar, wind, agricultural waste, forestry waste, and biogas resources.	MNREM EGENCO IPPs	By December 2019
Developing the sites for power generation from Hydro, Coal, Geothermal, Natural Gas, Solar, Wind, agricultural waste, forestry waste, and biogas resources, up to commissioning	MNREM EGENCO IPPs	2019 - 2023

Policy Statement 1.1.2: Government will support all the necessary processes relating to the full operationalization of the Electricity Generation Company (EGENCO) and the Transmission and Distribution Company (ESCOM).

Objective	Strategy	Responsibility	Timeframe
To enact and implement	Implementing power sector	MNREM	
enabling legislation for	reforms in accordance with the		2018 2022
improved ESI governance and	Electricity Amendment Act of		2018-2022
for attracting private sector	2016		

investment in electricity		
generation.		

Policy Statement 1.1.3: Government will interconnect its power system with the regional grids of SAPP and EAPP to ensure availability of additional generation capacity.

Objective	Strategy	Responsibility	Timeframe
To ensure increased security of power supply and benefit from regional power trading	Interconnecting the Malawi power system with those of Mozambique, Zambia and Tanzania	MNREM ESCOM	By December 2023

### Policy Statement 1.1.4: GoM shall promote plans, programmes and strategies that deliberately advance the development of equal opportunities for marginalized and vulnerable groups in the electricity generation value chain.

Objective	Strategy	Responsibility	Timeframe
To create an enabling environment for the promotion of equal opportunities in generation functions and for robustly preventing and mitigating negative social impacts of electricity generation projects.	Developing Social and Gender Integration Plans (or equivalent) by the electricity generation company (EGENCO) and IPPs to address inward looking and outward looking social and gender issues across all generation functions.	MNREM EGENCO IPPs	By December 2019 (social and gender integration plan by EGENCO)
	Developing robust socially	MNREM	2019-2023

responsive Environmental and Social Impact Assessment (ESIAs) for generation projects.	EGENCO IPPs	
Developing and implementing comprehensive socially responsive Environmental and Social Impact Management Plans for generation projects.	MNREM EGENCO IPPs	2019-2023
Developing gender sensitive Resettlement Action Plans and/or fair compensation packages.	MNREM EGENCO IPPs	2019-2023

#### POLICY PRIORITY AREA 1.2: ELECTRICITY TRANSMISSION

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth electricity trading

Policy Statement 1.2.1 Government will intensify the expansion and rehabilitation of the transmission system in line with IRP and in a socially and environmentally responsible manner, with a view to catalysing industrialisation, rural transformation, sustainable economic development, inclusive growth and creation of wealth.

Objective	Strategy	Responsibility	Timeframe
To ensure reliable and efficient	Ensuring that the new	MNREM	By December 2018

power transportation from all sources to all customers.	transmission and distribution company is fully operational.	DHRMD	
	Allowing generation companies to build transmission lines and substations to interconnect the power stations with the transmission grid under the Transmission Operator's coordination.	MNREM MERA	2019-2023

### Policy Statement 1.2.2: Government will put in place robust power market operation rules and enforce the Grid Code.

Objective	Strategy	Responsibility	Timeframe
To ensure a level playing field in power trading and provide third party access to transmission lines for all generation companies.	Review the Grid Code	MNREM MERA	By December 2019

# Policy Statement 1.2.3: Government will interconnect its power system with the regional grids of SAPP and EAPP to facilitate Regional power trading.

Objective	Strategy	Responsibility	Timeframe
To facilitate cross-border	Interconnecting the Malawi	MNREM	D D 1 2022
imports and exports of power	power system with those of	ESCOM	By December 2023

from/to the Regional grids.	Mozambique, Zambia and	
	Tanzania	

## Policy Statement 1.2.4: GoM shall ensure that transmission operations do not perpetuate inequalities amongst marginalized groups and project affected persons.

Objective	Strategy	Responsibility	Timeframe
To maximize positive impacts of transmission projects and promote equal opportunities between men and women in transmission operations.	Developing Social and Gender Integration Plans by ESCOM and contractors to address inward looking and outward looking social and gender issues across all transmission operations.	MNREM ESCOM Infrastructure Development Contractors	By December 2019 (Social and Gender Integration plan by ESCOM
	Developing robust socially responsive Environmental and Social Impact Assessment (ESIAs) for transmission projects.	MNREM ESCOM	2019-2023
	Developing and implementing comprehensive socially responsive Environmental and Social Impact Management Plans for transmission projects.	MNREM ESCOM	2019-2023

Developing gender sensitive Resettlement Action Plans and/or fair compensation packages.	MNREM EGENCO IPPs	2019-2023

#### POLICY PRIORITY AREA 1.3: ELECTRICITY DISTRIBUTION

Broad Policy Objectives: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth electricity trading

Policy Statement 1.3.1: Government will intensify the expansion and rehabilitation of the distribution network in a socially inclusive manner.

Objective	Strategy	Responsibility	Timeframe
	Constructing new distribution	MNREM	2010 2022
	lines and substations.	ESCOM	2019-2023
To ensure that electricity is	Developing robust socially	MNREM	
available to all customers while preventing and	responsive ESIAs for new distribution lines and	ESCOM	2019-2023
mitigating negative social	substations projects.		
impacts of distribution projects	Developing and implementing		
	comprehensive socially	MNREM	2010 2022
	responsive ESIMPs for new distribution lines and	ESCOM	2019-2023

	substations projects.		
	Developing gender sensitive	MNREM	2019-2023
	Resettlement Action Plans		2019 2028
	and/or fair compensation	ESCOM	
	packages		
To make the distribution	Rehabilitating existing	MNREM	
system more reliable and	distribution lines and		2010 2020
capable of delivering quality	substations.	ESCOM	2019-2023
electricity.	Substations.		

Policy Statement 1.3.2: Government will incentivise distribution licensees to devise schemes that will enable consumers connect electricity to their homes, and afford basic energy efficient electrical appliances.

Objective	Strategy	Responsibility	Timeframe
To promote use of electricity in households as a substitute for biomass and other fossil fuels in homes.	Removing duty and VAT on energy efficient domestic electric cooking and water heating appliances.	MNREM MoJ	By July 2019
	Introducing lifeline tariffs to enable low income households access electricity.	MNREM MoF MERA	By July 2019

Policy Statement 1.3.3: Government will encourage distribution licensees to expedite connections to customers' premises.

Objective	Strategy	Responsibility	Timeframe	
To ensure expedient connections to customers	Implement a policy whereby the distribution licensees shall allow customers to procure transformers and other materials in the event of procurement bottlenecks, and thereafter take over the assets with appropriate compensation.	MNREM ESCOM	2019-2023	
premises and increase in access to electricity	Implement a policy whereby construction works will be contracted out.	MNREM ESCOM	2019-2023	
	Promoting initial connection cost recovery from tariff payments	MERA ESCOM Other Power Utility Companies	2019-2023	
Policy Statement 1.3.4: Government will ensure that distribution licensees have plans and strategies for fostering equal access to services and opportunities for low-income consumers and marginalized societal groups.				
Objective	Strategy	Responsibility	Timeframe	

To deliberately address inequalities and improve access to services for all in distribution operations.	Developing Social and Gender Integration Plans by ESCOM and distribution licensees to address inward looking and outward looking social and gender issues across all distribution functions.	MNREM ESCOM Distribution Licensees	By December 2019 (social and gender integration plan by ESCOM)

#### POLICY PRIORITY AREA 1.4: RURAL ELECTRIFICATION

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth electricity trading

### Policy Statement 1.4.1 Government will restructure Rural Electrification and Renewable Energy management governance

Objective	Strategy	Responsibility	Timeframe
To improve the management governance for Rural Electrification and Renewable Energy	Establishing a Rural Electrification Agency as a semi-autonomous legal entity to manage the Rural Electrification Fund and Rural Electrification activities (in both grid extension and off-	OPC  MNREM  DHRMD  MoF  EP& D	2018 - 2019
	grid options).	MoITT	

Policy Statement 1.4.2: Government will, through the Rural Electrification Fund, pay for the cost of a transformer and associated infrastructure where it is intended to serve a minimum prescribed number of customers.

Objective	Strategy	Responsibility	Timeframe
To ensure reduction in cost of connection of electricity for rural households, settlements, villages and peri-urban settlements.	Making a provision for payment of infrastructure costs in the new Rural Electrification Act.	MNREM MoJ	By December 2019

Policy Statement 1.4.3: Government will intensify electrification of rural growth or trading centres as well as rural settlements and villages, and provide funding for off-grid solutions.

Objective	Strategy	Responsibility	Timeframe
To ensure electricity reaches rural settlements and villages, thereby increasing the population's access to electricity.	Committing funds from the Rural Electrification Fund to off-grid rural electrification.	MNREM MoF MoLGRD	2019-2023

Policy Statement 1.4.4: Government will facilitate wiring of public institutional buildings and connection of electricity thereto, and devise schemes for the connection of electricity to low income households within 500-metre radii of distribution substations in rural areas.

Objective	Strategy	Responsibility	Timeframe
To ensure availability of electricity in all public	Electrifying institutional buildings, such as schools and	MNREM	2019-2023

institutions in rural areas and in low income households that	hospitals using the Rural Electrification Fund.	MoLGRD	
are close to distribution substations.	Devising schemes for the Rural Electrification Fund to connect low income households within 500m radii of distribution substations.	MNREM MoLGRD	2019-2023

## Policy Statement 1.4.5: Government will promote rural electrification programmes that create and strengthen equal opportunities for all segments of society.

Objective	Strategy	Responsibility	Timeframe
To ensure that rural electrification programmes are promoting the equal development of both men and	lectrification programmes are romoting the equal outward looking social and gender issues across rural	MNREM MoLGRD Infrastructure Development Contractors	By December 2019
women	Devising rural electrification interventions for low income households that deliberately target male, female, child and elderly headed households.	MNREM MoLGRD	2019-2023

1	1	

#### POLICY PRIORITY AREA 1.5: RENEWABLE ENERGY

Broad Policy Objective: To establish a vibrant, reliable, incentivized and sustainable private sector-driven Renewable Energy Technology industry

Policy Statement 1.5.1: Government will strengthen the exploitation of Renewable Energy Resources.

Objective	Strategy	Responsibility	Timeframe
To make the Renewable Energy Industry properly	Promulgating and regularly reviewing standards for RET	MNREM MoJ	By December 2019
regulated and well-coordinated.	products, especially Solar PV and Pico Solar Products.	MBS MERA	By December 2019

Policy Statement 1.5.2: Government will promote use of Renewable Energy and local manufacture of appropriate RE products.

Objective	Strategy	Responsibility	Timeframe
To increase access to modern, clean, affordable and reliable energy.	Expediting assessment and development of renewable energy resources such as geothermal, solar, wind and biomass.	MNREM Academic and research institutions	2018-2020
	Establishing fiscal incentives for renewable energy using	MNREM MoF	By December 2019

	existing funds such as the Rural Electrification Fund.	MRA	
	Developing a strategy for public awareness campaigns on renewable energy technologies targeted at rural, urban and peri-urban consumers and focusing on availability, benefits, and suppliers.	MNREM MoE MoLGRD CSOs	By July 2019
	Promoting RET products for vulnerable and marginalized groups.	MNREM DoE	2019-2023
Policy Statement 1.5.3: Govern	nment will support small-scale r	enewable energy initiatives by c	ommunities or entrepreneurs
Objective	Strategy	Responsibility	Timeframe
To ensure the active involvement of communities or entrepreneurs in small scale renewable energy activities.	Developing appropriate regulations for specific small-scale technologies under the Renewable Energy Act.	MNREM MERA ESCOM MBS Academic and research institutions	By December 2019

Reviewing the feed-in tariffs to ensure that all technologies including mini-grids are sustainably accommodated.	MNREM MERA ESCOM	By December 2019
Involving communities in community energy planning and implementation.	MNREM MoLGRD	2019-2023
Equipping all stand-alone renewable source powered mini-grids and privately owned installations with Net Metering to ensure their continued use upon connection to the grid.	MNREM ESCOM Private Sector	2019-2023
Promoting competitive bidding for mini-grid concessions in order to achieve the best value for money.	MNREM	2019-2023

Policy Statement 1.5.4: Government will promote capacity building in all areas of RET programming, supply and services, as well as in entrepreneurship and management, taking into account gender and social issues.

Objective	Strategy	Responsibility	Timeframe
To enhance RE capacity	Developing and implement an	MNREM	By December 2019
building and the quality of	inclusive and comprehensive	Academic and research	By December 2019

RET products and services	RE Capacity Building Plan that ensures that renewable energy interventions/services are suitable to the different needs of women and men and their subgroups.	institutions  RE suppliers and service  providers  CSOs/INGOs	
	Devising incentives to increase numbers of well qualified male and female RET artisans, technicians, professional engineers, and entrepreneurs.	MNREM Academic and research institutions	By December 2019

# Policy Statement 1.5.5 Government will build strong partnerships with the private sector and CSOs (including PPPs) in the development of improved RE technologies.

Objective	Strategy	Responsibility	Timeframe
To promote the manufacture, distribution, use and financing of improved RE technologies.	Introducing financing schemes and incentives for the private sector to locally manufacture and distribute RE products.	MNREM MoF MoITT	2020 -2023
	Expediting accreditation of RE manufacturers and suppliers and the certification of RE	MBS MERA	2020-2023

products.		
Strengthening the capacity of	MNREM	
CSOs and decentralized	DoE	2010 2022
structures in RET programming and	MoLGRD	2019-2023
interventions.	CSOs/INGOs	

#### PRIORITY AREA 1.6: DEFINITION AND MEASUREMENT OF ACCESS TO ELECTRICITY

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading

Policy Statement 1.6.1: Government will adopt the Global Tracking Framework (GTF) for defining and measuring access to electricity.

Objective	Strategy	Responsibility	Timeframe
To ensure that statistics on access to electricity take into account all sources (including off-grid generation and PSPs).	Adopting (and if necessary adapting) the Global Tracking Framework.	MNREM	
		ESCOM	By December 2018
		NSO	
	Conducting surveys to determine percentages for all tiers	MNREM	
		ESCOM	2020 and 2022
		NSO	

resenting access levels for ach year in the GTF format	MNREM ESCOM NSO	2020 and 2022

#### **PRIORITY AREA 2: BIOMASS**

Broad Policy Objective: To ensure biomass is sustainably used and carbon emissions are reduced through the use of energy efficient technologies

Policy Statement 2.1: Government will build strong partnerships with the private sector and CSOs (including PPPs) to promote the manufacture, supply, use and financing of improved cook stoves, brick kilns, charcoal kilns and biomass briquettes and pellets.

Objectives	Strategy	Responsibility	Timeframe
To reduce consumption of firewood and charcoal and reduce carbon emissions	Promoting the creation of feasible business models for modern technologies for biomass technologies (e.g. improved cook stoves, charcoal kilns, etc.)	MNREM	2019-2023
	Promoting incentives to CSOs to increase the uptake of	MNREM MoF	2019-2023
	modern biomass technologies.	EPD	

	Promoting alternative technologies to charcoal in urban and peri-urban areas to reduce the demand for charcoal.	MNREM CSOs MoLGRD MOF DoF	2019-2023
	Introducing incentives for the growth of industries in manufacturing and distribution of improved cook stoves, brick kilns, charcoal kilns and biomass briquettes.	MNREM MoF EPD MoITT	By December 2019
	Introducing customs duty and VAT incentives to promote the wide availability of improved locally made cook stoves.  Enforcing of Banning of illegal	MNREM MoF MRA Forestry Department	By December 2019
To reduce reliance on natural trees as the main source of charcoal.	charcoal production.  Promoting growing of commercial trees e.g. bamboos, as an alternative to natural trees for charcoal	MNREM  MNREM  Forestry Department	2019-2023

r	production.
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Policy Statement 2.2: Government will intensify training and nationwide promotional activities for improved cook stoves, brick kilns, charcoal kilns, and biomass briquettes.

Objective	Strategy	Responsibility	Timeframe
	Building and strengthening capacity in new biomass technologies.	MNREM CSOs INGOs	2019-2023
Increase uptake of improved cook stoves, brick kilns, charcoal kilns and biomass briquettes.	Increasing public knowledge and utilization of improved biomass technologies and their economic opportunities.	MNREM CSOs INGOs	2019-2023
oriquettes.	Developing and implementing a Biomass Energy Technologies Training Strategy.	MNREM CSOs INGOs	2019-2023

Policy statement 2.3: Government will ensure that low income and marginalized groups have equitable access to, control over and benefit from biomass technologies.

Objective	Strategy	Responsibility	Timeframe
To empower low income and marginalized groups to sustainably use and benefit from biomass technologies in	Strengthening targeted biomass interventions for low income and marginalized groups in urban and rural areas	MNREM  MoLGRD  Town Assemblies	2019-2023

order to decrease the demand	to access and control	CSOs	
for charcoal.	technologies		
	_	Ministry of Gender	
Policy statement 2.4. Covernment will entrust and empower local authorities to promote the utilisation of efficient biomass			

### Policy statement 2.4: Government will entrust and empower local authorities to promote the utilisation of efficient biomass technologies.

Objective	Strategy	Responsibility	Timeframe
	Recruiting District Energy Officers.	MNREM	By 2023
To strengthen the role of decentralized structures in promoting the use of biomass	Strengthening district level capacity to implement sustainable programmes and projects related to biomass technologies.	MNREM MoLGRD CSOs	2019-2023
technologies	Include biomass programmes in District Implementation Plans (DIP).	MNREM MoLGRD EP&D CSOs	2019-2023

## Policy Statement 2.5: Government will promote the certification and labelling of all energy efficient commercial cook stoves that are sold as commercial products on the market.

Objective	Strategy	Responsibility	Timeframe
To ensure that consumers are	Developing and enforcing	MBS	By December 2019 for

using energy efficient cook	standards on cook stoves sold	MNREM	Standards;
stoves of high standard.	as commercial products.		2019-2023 for Enforcement and monitoring

### Policy Statement 2.6: Government will encourage charcoal making communities to venture into alternative income generating activities.

Objective	Strategy	Responsibility	Timeframe
To ensure such communities move away from charcoal making in order to save trees.	Building linkages between the energy sector and economic empowerment initiatives that are implemented by other sectors in charcoal making areas.	MNREM  MoITT  DSW  CSOs  Ministry of Gender	2019-2023

#### PRIORITY AREA 3: PETROLEUM FUELS

Broad Policy Objective: To ensure adequate production and supply of petroleum and biofuels at affordable prices

Policy Statement 3.1: Government will ensure that the country has adequate petroleum fuels, including paraffin, at all times to meet the demand of the country.

Objective	Strategy	Responsibility	Timeframe
To ensure security of liquid	Maintaining a minimum	MNREM	2020-2023
fuel supply and lower landed	reserve of 90 days' supply of		2020-2023

Objective Objective	Policy Statement: 3.2: Government will promote the participation of the private sector in the oil market.  Objective Strategy Responsibility Timeframe				
income households.		MRA			
that are affordable to low	VAT incentives.	MoFEPD	2020 2020		
improved paraffin-fuelled cooking and heating appliances	Providing customs duty and	MoITT	2020-2023		
To ensure the uptake of		MNREM			
	petroleum for energy security	Department of Mines	2019-2020		
	Promoting exploration for	MNREM	2019-2020		
	landed cost of petroleum products				
	water barges to ensure lower	Department of Mines			
	alternative conveyance methods such as pipelines and	MITC	2019-2023		
	and socially responsive	MoT&PI			
	Promoting cost-effective, efficient and environmentally	MNREM			
		MERA			
		OMCs			
the country.		NOCMA			
cost of petroleum products for the country.	fuel	MoF			

To ensure efficiency in the downstream oil market.	Reviewing and enforcing legislation to adopt a system of bulk procurement of fuel.	MNREM MoF NOCMA OMCs MERA	By December 2019 for reviewing legislation 2020-2023 for enforcing legislation
	Utilizing the Government fuel storage facilities as inland dry ports and common-user facilities.	MERA NOCMA Developers	2019-2023
To ensure the effective	Developing and implementing guidelines for franchising of liquid fuel outlets to be adhered to by all OMCs.	MERA MoF OMCs	By December 2019 for developing guidelines 2020-2023 for implementing the guidelines
participation of Malawian nationals in the petroleum products market-	Introducing incentives to contribute to economic empowerment of Malawians in the oil market, including ownership, operation and management of filling stations	MERA MoF OMCs	2020-2023

Policy Statement: 3.3: Government will promote deliberate planning that strengthens the equitable participation of men, women and marginalized groups in the oil market.

Objective	Strategy	Responsibility	Timeframe
Promoting planning that strengthens the equitable	Introducing and/or strengthening youth and women mentorship and capacity building programmes in the oil market.	NOCMA OMCs	2020-2023
participation of men, women and marginalized groups in the oil market.	Developing social and gender inclusion strategies for increasing equal opportunities in employment and addressing social and gender issues in the oil market.	NOCMA OMCs	By December 2019

## Policy Statement 3.4: MERA shall maintain the automatic fuel price adjustment system and apply it in a transparent manner.

Objective	Strategy	Responsibility	Timeframe
To ensure NOCMA, OMCs and dealers recover their cost for the sustainability and integrity of the industry.	Regulating fuel prices through use of a transparent and verifiable fuel price adjustment system.	MERA MNREM MoF CAMA	2019-2023
		CHIVIT	

#### PRIORITY AREA 4: BIOETHANOL AND OTHER BIOFUELS

Broad Policy Objective: To ensure adequate production and supply of petroleum and biofuels at affordable prices

Policy Statement 4.1: Government will support, encourage and promote the production of bioethanol and biodiesel for blending or stand-alone use in vehicles, as well as cooking, lighting etc provided that such production does not threaten food security.

Objective	Strategy	Responsibility	Timeframe
	Increasing the supply of bioethanol and bio-diesel.	MNREM	
		MERA	2019-2023
	ethanor and oro dieser.	Biofuel producers	
	D	MNREM	
	Promoting fiscal incentives for bio-ethanol and bio-diesel	MoF	2019-2023
To ensure sustainable adequate	production.	MRA	
supplies of bio-ethanol and	Promoting the use of bio-fuels through appropriate pricing incentives	MNREM	
bio-diesel fuels in the country.		MoF	2019-2023
		MERA	
		Biofuel producers	
	Implementing socially and	MNREM	
	environmentally responsive large scale bio-ethanol and	Biofuel producers	2019-2023

	bio-diesel projects.		
To build adequate capacity and	Increasing local capacity to produce bioethanol and biodiesel fuels without threatening food security, especially through the collaboration of farmers' cooperatives, women farmers' coalitions, and other marginalized groups.  Engaging the National	MNREM MoA Biofuel producers Farmers' cooperatives Women farmers' coalitions  MNREM	2019-2023
skills to sustainably produce bio-ethanol and other biofuels in a manner that promotes inclusive development.	Commission for Science and Technology and academic and research institutions in discussions on biofuel mixtures and their usage in vehicles.	MoA Biofuel producers	By December 2019
	Promoting socially responsive research and development in the biofuels areas	MNREM MOA Biofuel producers Academic and Research Institutions	2019-2023

Policy Statement 4.2: Government will promote equal opportunities for the participation of the citizenry in the biofuels
industry including in building capacity in biofuel technologies.

Objective	Strategy	Responsibility	Timeframe
To increase the pool of	Developing plans and strategies that facilitate the	MNREM Ministry of Gender	
Malawian men and women that are involved in and knowledgeable about biofuel technologies.	capacity building of both women and men in biofuel technologies and to increase women's participation in the industry.	Biofuel producers  Academic and Research  Institutions	By December 2019

### Policy statement 4.3: GoM shall ensure that the production of biofuels does not threaten food security.

Objective	Strategy	Responsibility	Timeframe
To sustain the production of biofuels without compromising food security interests.	Promoting the growing and use of non-staple food crops as bio-ethanol and bio-diesel raw materials. Food crops and productive land shall only be used for biofuel production where there is an assurance that food security will not be impacted negatively.	MNREM Biofuel producers	2019-2023
	Intensifying public awareness	MNREM	2019-2023

campaigns to ensure that smallholder farmers' land for the cultivation of food crops is not used to grow biofuel feedstock.	MoAI&WD Farmers' associations	
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Policy Statement 4.4: In addition to continuing with the current 80:20 petrol: bioethanol blending ratio, Government will promote the use of flex vehicles capable of running on 100% bioethanol and any other blending ratio.

Objective	Strategy	Responsibility	Timeframe
	Implementing a phased installation of bioethanol pumps in line with increased production of bioethanol.	MNREM Filling station operators	2019-2023
To sustain petrol: bioethanol blending and reduce use of fossil fuels in motor vehicles.	Promoting awareness campaigns on the uptake of new technologies (e.g. flex vehicles).	MNREM MoT&PI	2019-2021
	Promoting importation of conversion kits for existing petrol powered vehicles.	MNREM Vehicle Dealers Bio-fuel producers	2019-2021

Policy Statement 4.5: In addition to continuing with the current 91:9 diesel to straight vegetable oil blending ratio, Government will promote the use of flex vehicles capable of running on 100% biodiesel and any other blending ratio.

Objective	Strategy	Responsibility	Timeframe
To sustain diesel vegetable oil	Implementing a phased installation of biodiesel pumps in line with increased production of biodiesel.	MNREM Filling station operators	2020-2023
blending and reduce use of fossil fuels in motor vehicles.	Promoting awareness campaigns to ensure that there is uptake of new technologies (e.g. flex vehicles)	MNREM MoT&PI	2020-2023
	Promoting importation of conversion kits for existing diesel powered vehicles.	MNREM Vehicle Dealers Bio-fuel producers	2020-2023

#### PRIORITY AREA 5: LIQUEFIED PETROLEUM GAS, BIOGAS AND NATURAL GAS

Broad Policy Objective: To ensure availability of LPG, biogas and natural gas in sufficient quantities at affordable prices for industrial and domestic use

Policy Statement 5.1: Government will ensure availability of LPG, Biogas and Natural Gas in sufficient quantities at affordable prices for industrial (electricity generation, heat) and domestic use.

Objective	Strategy	Responsibility	Timeframe
To ensure availability of LPG,	Undertaking legal and	MNREM	By December 2019

biogas and natural gas in sufficient quantities at affordable prices for industrial and domestic purposes.	regulatory reviews to facilitate institutional reforms for investments in and utilization of LPG, biogas and natural gas.	MERA NOCMA MBS	
	Promoting tax and other fiscal incentives for large scale investments in LPG, biogas and natural gas.	MNREM MoF MRA	2020-2023
	Implementing a phased program to accelerate the penetration of LPG and natural gas.	MNREM MoF MRA Afrox	2020-2023
	Providing customs duty and VAT incentives to promote the wide availability of small LPG cylinders and gas cookers, and make them affordable to low income households.	MNREM MoF MRA	2020-2023
	Promoting use of LPG, Biogas and Natural Gas through fiscal	MoF NOCMA	2020-2023

	incentives to financially viable	MERA		
	companies to construct own			
	storage facilities that meet			
	prescribed minimum			
	stockholding requirements.			
Policy Statement 5.2: Government will implement programmes aimed at building the capacity of the LPG, Biogas and				
Natural Gas Industry				
Objective	Strategy	Responsibility	Timeframe	
		MNIDEM		

Objective	Strategy	Responsibility	Timeframe
	Promoting socially inclusive and well trained LPG, biogas and natural gas suppliers and users.	MNREM	
		MERA	2020-2023
To build expertise and ensure		LPG Dealers	2020-2023
safety in the handling and utilization of LPG, biogas and		Industry	
natural gas.	Conducting awareness on the safe use of LPG, biogas and natural gas.	MNREM	
		MERA	
		Min of Gender	2020-2023
		MoI&CE, MoEST	
		CSOs	

Promulgating Regulations standards on supply and distribution of cylinders for LPG (such as safety regulations, quality of cylinders etc.).	MoJ	2020-2023
Implementing Regulations standards on supply and distribution of cylinders for LPG (such as safety regulations, quality of cylinders etc.).		

Policy statement 5.3 Government will promote an LPG, Biogas and Natural Gas industry that actively strengthens the participation and economic empowerment of local women, men and the youth in the industry.

Objective	Strategy	Responsibility	Timeframe
To build expertise and increase the involvement of marginalized groups in the gas industry both as employees and entrepreneurs.	Developing plans and strategies to facilitate the capacity building of local women, men and the youth to be entrepreneurs in the industry.	MNREM DoE Ministry of Gender LPG, Biogas and Natural Gas companies	By December 2019
	Building the knowledge and	MNREM	2020-2023

skills local women, men and the youth in LPG, biogas ad Natural Gas technologies.	DoE Academic and Research Institutions	
Devising plans, strategies and incentives to increase the employment of local women and the youth in the industry.	MNREM MoITT Ministry of Gender LPG, Biogas and Natural Gas companies	By December 2019

## Policy statement 5.4: Government will establish PPPs for the purpose of exploring and extracting Natural Gas and construction of the associated infrastructure

Objective	Strategy	Responsibility	Timeframe
To build expertise in local extraction, transmission,	Engaging private companies with expertise in the industry	MNREM	
storage and distribution of Natural Gas.	that are interested in establishing partnerships.	Dept. of Mines PPPC	2020-2023

#### PRIORITY AREA 6: COAL

Broad Policy Objective: To ensure availability of LPG, biogas and natural gas in sufficient quantities at affordable prices for industrial and domestic use

Policy Statement 6.1: Government will promote and encourage the private sector to take a leading role in the coal industry

subject to regulatory and licensing requirements.			
Objective	Strategy	Responsibility	Timeframe
To ensure the availability of coal in sufficient quantities and at affordable prices for both industrial and domestic uses.	Empowering the private sector to intensify exploration for and exploitation of coal reserves.	MNREM	2019-2023
		DoE	2019-2023
		Dept. of Mines	
	Ensuring that pricing for locally mined coal is	MNREM	2010 2022
		Dept. of Mines	2019-2023
	competitive.	Coal producers	

Policy Statement 6.2: Government will ensure that the responsible regulatory institutions regulate the storage, transportation, importation, marketing, usage, and pricing of coal.

Objective	Strategy	Responsibility	Timeframe
To ensure that coal is stored, transported, imported, priced and marketed in line with set	Implement a systematic programme of inspection of coal storage facilities, combustion processes, and transportation systems	MNREM MERA MBS	December 2019 for putting in place the programme  2020-2023 for implementing the programme
minimum standards.	Devising mechanisms to monitor pricing and marketing operations	MERA	December 2019

To eliminate monopoly in coal haulage and brokerage	Putting in place competitive coal haulage and brokerage arrangements	MNREM MERA CFTC	December 2019
To ensure the coal supply chain does not impact negatively on the environment and the health of people.	Reviewing and enforcing the relevant legislation and ensuring safe, healthy and environmentally friendly operations in the supply chain	MNREM/EAD MoJ DoI&WD	December 2019 for reviewing legislation 2019-2023 for enforcing the legislation
	Ensuring the coal production, transportation, utilization and waste disposal processes produce minimal pollutants	MBS MoJ EAD CFTC	2019-2023

Policy Statement 6.3: Government will put sustainable measures and regulations in place to ensure that the mining, transportation, storage and utilisation of coal have minimal adverse environmental, health, social and safety impacts.

Objective	Strategy	Responsibility	Timeframe
To create a competent		MNREM	2019-2023
mechanism/machinery for	Putting in place all-inclusive capacity building programmes	MoITT	
reducing the negative impacts of coal mining, storage,	capacity building programmes	MoLMD	
haulage and utilization on the	Developing Environmental and	MNREM	2019-2023
environment, and on the health	Social Impact Management		

and safety of its handlers, users and communities	Plans (or equivalent) to address environmental issues affecting the coal industry	Coal mining companies  Coal transporters  Coal users	
	Developing Social and Gender Integration Plans (or	MNREM Coal companies	2019-2023
	equivalent) to address inward looking and outward looking social and gender issues affecting the coal industry.		

# Policy Statement 6.4: Government will promote coal as a fuel for power generation and as an alternative for household, tobacco curing and other applications

Objective	Strategy	Responsibility	Timeframe
	Implementing environmentally friendly coal-fired electricity generation projects.	MNREM/EAD	
		MoJ	
To ensure security of electricity supply through environmentally friendly coalfired base-load generation.		MoF	2019-2023
		Lands Dept.	
		ESCOM	
	Conducting ESIAs and	MNREM/EAD	
	developing/implementing	Lands Dept.	2019-2023
	comprehensive impact	ESCOM	

	mitigation plans.	Coal companies	
	Developing and implementing	MNREM/EAD	2019-2023
	Gender sensitive Resettlement	Lands Dept.	
	Action Plans and/or fair	ESCOM	
	compensation packages.	Coal companies	
To reduce reliance on fuel wood for household, tobacco curing and other applications	Promoting appropriate end- use technologies to facilitate use of coal in household and tobacco curing applications	MNREM MoAI&WD	2019-2023

# Policy Statement 6.5: Government will, through the Environmental Affairs Department and MERA, ensure that all coal combustion installations abide by set minimum standards.

Objective	Strategy	Responsibility	Timeframe
	Implementing systematic	MNREM	
To minimise the adverse	inspection programmes for coal combustion installations.	EAD	2019-2023
impacts of coal combustion on	Cour Como distron mistarrations.	MERA	
the environment and on the health and safety of coal handlers and users.	Supporting research into, and the development of, more efficient coal-combustion	MNREM Academic and Research Institutions	2019-2023
	technologies.	Institutions	

Promoting the application of clean coal technologies, such as washing, gasification, liquefaction and fume capturing.	MNREM EAD Coal Producers Coal Users	2019-2023
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#### Policy Statement 6.6: Government will, through fiscal incentives, promote coal-dust briquetting programmes.

Objective	Strategy	Responsibility	Timeframe
To minimise the adverse	Encouraging coal producers	MNREM	
impacts of coal dust released to the environment.	and entrepreneurs to engage in coal briquette production.	MoF	2019-2023
the chynomicat.	cour oriquette production.	MRA	

## Policy statement 6.7: Government will encourage the private sector to deliberately develop the capacity of the youth and women to meaningfully participate in the coal industry.

Objective	Strategy	Responsibility	Timeframe
To increase the involvement of marginalized groups in the coal industry both as employees and entrepreneurs.	Developing and implementing strategies that promote equal employment and entrepreneurship opportunities for men, women and youth in the industry.	MNREM MoITT Ministry of Gender Coal companies MoLMD Academic institutions	By December 2019 for developing the strategy 2020-2023 for implementing the strategy

#### **POLICY PRIORITY AREA 7: NUCLEAR ENERGY**

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading

Policy Statement 7.1: Government will build capacity in generation of electricity from nuclear energy

Objective	Strategy	Responsibility	Timeframe
	Introducing Nuclear Science and Materials in programmes	MNREM MoEST	By December 2020
To increase the energy source	in public universities.	NCHE	
options available for	Building capacity in nuclear	MNREM	2019-2023
generation of electricity by	energy in Government.	DHRMD	2019-2023
utilizing locally mined uranium.	Promoting Research and Development in Nuclear	Tertiary education institutions  NCST	2019-2023
	Science.		
	Establishing a socially and environmentally responsive uranium processing facility in the country.	MNREM NCST	By 2030
	Developing and	MNREM	By 2035

	commissioning the first nuclear power plant.	Private sector	
· ·	nent will promote nuclear energy s that the industry poses to work		
Objective	Strategy	Responsibility	Timeframe
To reduce the negative environment, health and social impacts of nuclear energy.	Developing and implementing Social and Gender Integration Plans by nuclear companies/projects to address inward looking and outward looking social and gender issues affecting the nuclear energy.	MNREM Nuclear companies	By 2030
POLICY PRIORITY AREA 8	3: DEMAND SIDE MANAGEM	ENT	
industrialization, rural transfe electricity trading	o strengthen the Electricity Supportation, sustainable economic of the consure biomass is sustainably	development and wealth creation	n, as well as regional
	ment will promote the use of ener	rgy efficient technologies	
Toney Statement out. Govern		5)	T

Strategy

Objective

Responsibility

Timeframe

To save energy and reduce Greenhouse Gas emissions.	Enforcing a ban on importation, distribution and use of incandescent bulbs and promoting energy saving alternatives.	MNREM MoJ MoITT	2019-2023
	Promoting energy saving electrical and biomass-fuelled devices.	MNREM	2019-2023
	Promulgating regulations and	MNREM MoJ	
	standards for building designs and energy efficient devices.	NCIC	December 2019
		Dept. of Buildings  Local Councils	
		MNREM	
	Providing duty and VAT waivers for solar water heaters.	MoF	By December 2019
		MRA	
	Supporting utility companies	MNREM	
	in the implementation of tariffs that encourage energy efficient use of electricity.	MERA	2019-2023
	Encouraging regular energy	MNREM	2019-2023

au	ndits conducted by certified aditors in public, industrial, and commercial buildings.	MERA	
de	ncouraging research and evelopment in energy ficient equipment, buildings c.	MNREM  MoT&PI  NCIC  Academic and Research  institutions	2019-2023
so eff ca	romoting use of multiple burces of energy and energy ficiency in buildings (a limit on be set as to the size of the mildings).	MoT&PI NCIC	2019-2023
uti	ensitising the public on safe ilisation and disposal of nergy saving bulbs.	CAMA MERA MoI&CE EAD ESCOM	2019-2023
bu	romoting the design of aildings to take advantage of atural lighting, conditioning	MoT&PI NCIC	2019-2023

	(cooling/ heating).		
Policy Statement 8.2: Govern programmes.	ment will encourage electricity utili	ty companies to implemen	t Demand Side Management
Objective	Strategy	Responsibility	Timeframe
To ensure efficiency in their service delivery to customers	Conducting public information campaigns to raise awareness among consumers.	MNREM Utility Companies	2019-2023
	Installing energy efficient measures in electricity connected households to help consumers reduce their bills, but also to reduce stress on overburdened utility systems.	MNREM Utility Companies	2019-2023
	Installing prepayment meters and implementing tariffs that will reduce non-payment problems and encourage energy-efficient behaviour by consumers.	MNREM Utility Companies	2019-2023
Policy Statement 8.3: Govern Demand Side Management.	ment will encourage Civil Society C	Organisations and Private S	Sector players to promote
Objective	Strategy	Responsibility	Timeframe

To ensure users of electricity and biomass are aware of the benefits and disadvantages of the various sources of energy.	Structuring and implementing Energy Efficient initiatives.	MNREM CSOs	2019-2023
	Developing DSM awareness materials.	MNREM CSOs	2019-2023
		Electricity Suppliers	
	Conducting Information	MNREM	
	dissemination and awareness	CSOs	2019-2023
	raising campaigns.	Electricity Suppliers	

Policy Statement 8.4: Government will ensure that importers, retailers and low-income consumers have targeted information regarding affordable, modern and sustainable energy products.

Objective	Strategy	Responsibility	Timeframe
To develop information	Developing and implementing	MNREM	December 2019 for developing
packages regarding affordable, modern and sustainable energy	a public outreach strategy on sustainable energy products	DoE	the strategy
products that suit and reach	targeting importers, retailers	CSOs	2020-2023 for implementing
different audiences.	and low-income consumers.	Utility Companies	the strategy

#### ANNEX 4: MONITORING AND EVALUATION PLAN FOR THE NATIONAL ENERGY POLICY 2018

#### POLICY PRIORITY AREA 1.1: ELECTRICITY GENERATION

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading

Outcome 1: A well developed and efficiently managed energy sector.

Outcome 2: An energy sector that is based on diversified energy sources.

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
		Indicator			Verification	Risks
1.1.1 To harness other potential sources of	All candidate generation projects identified and documented.	An Updated Integrated Resource Plan (IRP)	1	1	Approved updated IRP document	-
power generation and expedite expansion of	Enabling environment for private sector investment in power generation in place.	An IPP framework reviewed	1 IPP framework reviewed after five years	1	Approved Reviewed IPP framework	-
generating capacity.	Feasibility study reports for IRP candidate projects.	Number of feasibility study reports produced	2 additional feasibility study reports by 2018: Kammwamba; Mpatamanga;	4	Approved feasibility study reports	Funds are available
	Environmental and	Number of	4 ESIA reports for	2 (ICF-CORE	Approved ESIA	-

Social Impact	ESIA reports	above projects by	ESIA reports	reports	
Assessment	approved	2018	for Weed and		
conducted			Sediment		
			Management,		
			and MCC-		
			funded		
			Generation		
			projects,		
			November		
			2010)		
Comprehensive	N. I. C		1 (MCA-M		
Environmental and	Number of		ESIMP for	Approved	
Social Impact	approved and	4 ESIMPs for above	Weed and	ESIMPs	-
Management Plans	implemented ESMIPs	projects by 2019	Sediment	M&E reports	
implemented			Management		
			Nov. 2014)		
	Name have of		1 ((MCA-M RAP for Weed		
Gender sensitive	Number of	4 RAPs for above	and Sediment	Ammoved DADe	
Resettlement Action	approved RAPs	projects by 2019		Approved RAPs	-
Plans and/or fair	KAFS		Management Nov. 2014)		
compensation	Number of	100% timely	1101. 2014)		
-		resettlement and/or		Project reports	
packages developed	project affected	disbursement of	-	Project reports  M&E reports	-
		compensation		MAE reports	
	persons fairly	Compensation			

Power Purchase Agreements executed	compensated, disaggregated by sex  Number of PPAs executed	3 PPAs by 2019: Kam'mwamba; Northern Coal; Project Pamodzi	0	Executed PPAs
Implementation Agreements executed	Number of Implementatio n Agreements executed	3 IAs for above projects by 2019	0	Executed IAs
New diesel power plants commissioned	Number of Diesel PPs and MW of capacity added	4 DPPs (46MW) by 2018:  • Lilongwe at Kanengo (2x10MW)  • Mzuzu (6MW)  • BT Mapanga (20MW)	1.050 MW (Likoma & Chizumulu)	Project commissioning reports
New hydropower stations developed	Number of new hydropower stations developed and commissioned;	8 new hydropower stations totaling 1092MW by 2023:  • Lower Fufu, (261MW);  • Mpatamanga,	EGENCO's 8 HEPPs with total installed capacity of 350MW	Project progress reports

MW of generation capacity added	(309MW).  • Kholombidzo, (213MW);  • Songwe, (150MW);  • Mbongozi, (41MW);  • Tedzani (18MW)  • Chizuma (50MW);  • Chasombo and (50MW);
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Potential Coal,	Number of	3 CFPPs by 2023,	0	Project progress	Project
Geothermal, Natural	projects	total capacity		reports	planning and
Gas, Solar, Wind,	developed,	520MW:			agreements
biogas and	disaggregated	Kam'mwamba		Project	reached,
agricultural waste	by resource.	(300MW)		commissioning	pending
(Co-generation)		<ul> <li>Northern Coal</li> </ul>	0	reports	launch;
projects developed.		(200MW)			Financial
		Pamodzi Power	0		support
		Station			secured.
		(120MW)			
		At least 1	0.85MW		Availability of
		Geothermal PP			Financial
		1 Natural Gas FPP			support
		At least 6 Solar PV			
		PPs by			
		2023(160MW):			
		• GoM (3x5MW)			
		• Atlas (40MW)			
		Global Power			
		(45MW)			
		• Eagle Strategies			
		(60MW)	• 7MW		
		3 Wind PPs	• 11MW		
		2 Bagasse Cogen	• 0.125MW		
		PPs:			
		Illovo Dwangwa			

	(20MW)  • Illovo Nchalo (20MW)  • Biogas(0,75 MW)  • Agricultural wastes(10 MW)	• 0MW	

1.1.2 To enact	New Electricity Act				
and implement	fully enforced	Unbundling of	2 operational entities	0	ESCOM and
enabling		ESCOM fully	(EGENCO &		EGENCO
legislation for		operationalized	ESCOM) 2018		reports
improved ESI					
governance					
and for					-
attracting					
private sector					
investment in					
electricity					
generation					
1.1.3 To	Malawi	MW added to	Two		Project progress
ensure	interconnected with	generation	interconnections by		reports
increased	Zambia, Mozambique	capacity	2023 with initial		
security of	and Tanzania		imports totaling		
power supply			80MW:	0	
and benefit			• ZAM-MAL from		-
from regional			Lundazi	0	
power trading			(30MW)		
			MOZ-MAL from		
			Matambo		
			(50MW)	0	D : .
			Songwe Power	0	Project progress
			Station operational		reports

			by 2023, with			
			150MW of capacity			
			for Malawi			
1.1.4 To create	Social and Gender	Number of	I SGIP for	1 (EGENCO)	Approved SGIPs	Assuming the
an enabling	Integration Plans	generation	EGENCO, reviewed		or equivalent	SGIP is
environment	(SGIPs) or equivalent	projects/operati	at least every two		SGIP reports	approved by
for the	adopted by EGENCO	ons with SGIPs	years			EGENCO
promotion of	and IPPs	or equivalent				Board
equal			1 SGIP for each IPP,			
opportunities			reviewed at least			
in generation			every two years			
functions and						
for robustly	ESIAs for all	Number of	1 ESIA report for		Approved ESIA	Funding and
preventing and	emerging projects	ESIA reports	each commissioned	1	reports	the ESIAs on
mitigating	developed	for each	project	1		the ground.
negative social		resource				
impacts of	Comprehensive	Number of	1 ESIMP report for		Approved	
electricity	socially responsive	ESIMPs for	each commissioned	1	ESIMPs	
generation	ESIMPs developed &	each resource	project	1	Project reports	_
projects.	implemented					
	Gender sensitive	Number of	1 RAP for each		Approved RAPs	
	Resettlement Action	approved	commissioned		Project reports	
	Plans and/or fair	RAPs	project involving	1		-
	compensation	addressing	resettlement			
	packages developed	gender				

and i	implemented	dynamics and				
		concerns				
		relating to				
		project				
		affected				
		persons (PAPs)				
		Number of	100% timely		Project/	
		PAPs timely	resettlement/disburs		Compensation	
		resettled/	ement of	0	reports	
		compensated,	compensation	U	Project reports	-
		disaggregated				
		by sex				
		Number of	100% PAPs satisfied		Project/	
		PAPs fairly	with compensation		Compensation	
		compensated,		0	reports	-
		disaggregated				
		by sex				

#### POLICY PRIORITY AREA 1.2: ELECTRICITY TRANSMISSION

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading

Outcome: An Energy sector that promotes and supplies sustainable energy services for driving the country's economic growth

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
		indicator			verification	Risks

1.2.1 To ensure reliable and efficient power	All candidate transmission projects identified and documented	An updated Integrated Resource Plan (IRP)	1	1	Approved updated IRP document
transportation from all sources to all customers.	One company (ESCOM) to own all existing transmission assets and assume the roles of Single Buyer, System Operator, and Market Operator functional. In future, a consideration will be made to have multiple buyers.	ESCOM fully operational	1	0	Incorporation documents
	New transmission lines constructed and operational	Cct-km of transmission line added	3 transmission lines, total circuit length 370km by 2018:  • 400kV  Phombeya –  New Nkula –  Nkhoma  (228km)  • 132kV	2395km	MCC Compact progress reports

New grid substations constructed and operational (MCC funding - Compact)	MVA of transformer capacity added	Chintheche – Luwinga – Bwengu (122km)  132 double cct Nkhoma – Bunda Turn Off (2x15km)  3 grid substations totaling 450MVA by 2018:  Phombeya 400/132 kV (200 MVA)  Nkhoma 400/132 kV (200 MVA)  Bunda Turn Off 132/66kV (50 MVA)	745.5MVA	MCC Compact progress reports	
New grid substations constructed and operational (WB funding - ESSP)	MVA of transformer capacity added	7 grid substations totaling 195MVA by 2018:  • Dwangwa 132/33/11kV (30MVA)			

		<ul> <li>Nkhotakota         132/33/11kV         (30MVA)</li> <li>Golomoti         132/33kV         (30MVA)</li> <li>Nkula 66/33kV         (30MVA)</li> <li>Fundi's Cross         66/33kV         (20MVA)</li> <li>Chingeni         66/33kV         (20MVA)</li> <li>Kauma 66/11kV         (20MVA)</li> <li>Kang'oma         66/11kV         (15MVA)</li> </ul>		MCCC	
Existing lines	Cct-km of lines	3 lines totaling	0	MCC Compact	-
upgraded	upgraded	30.5km upgraded		progress reports	
		(Lilongwe 66kV			
		Ring):			
		• Kanengo – Area			1

	Existing substations rehabilitated	Number of grid substations rehabilitated	<ul> <li>Area 48 – Lilongwe A 66kV (13.2km)</li> <li>Kanengo – Barracks 66kV (10.6km)</li> <li>5 substations by 2018:</li> <li>Bwengu 66/33kV</li> <li>Chintheche 66/33/11kV</li> <li>Karonga 66/33/11kV</li> <li>Bunda Turn Off 66/11kV</li> <li>Liwonde 66/33kV</li> </ul>	0	ESCOM reports	-
	Transmission lines and substations to interconnect new IPP power stations with the transmission grid constructed in line with the IRP	Cct-km of transmission lines added	To be indicated once the distances from the IPP power plants are known	0	Project progress reports	
1.2.2 To	Grid Code,	Number of	1 Grid Code, 1 set of	0	Approved Grid	-

ensure a level	Market Rules,	documents in	Market Rules and a		Code, Market	
playing field	and Tariff	force	Tariff Methodology		Rules and Tariff	
in power	Methodology		in force by June		Methodology	
trading and	promulgated		2018		documents	
provide third						
party access to						
transmission						
lines for all						
generation						
companies.						
1.2.3 To	Social and Gender	No of SGIPs or	I SGIP for ESCOM,	1	Approved SGIP	-
maximize	Integration Plans (or	equivalent	reviewed at least		or equivalent	
positive	equivalent) to address		every two years		SGIP progress	
impacts of	social and gender				reports	
transmission	issues across all		1 SGIP for each			
projects and	transmission		Infrastructure			
promote equal	functions developed		Development			
opportunities	and implemented by		Contractor, reviewed			
between men	ESCOM and		at least every two			
and women in	contractors.		years			
transmission	ESIAs for all new	No of ESIA	13 (3 transmission	1 (ICF-CORE	Approved ESIA	-
operations	transmission lines and	reports	lines and 10 grid	ESIA Report	reports	
	substations developed	approved for	substations)- i.e.	for MCC-		
		each project	1 ESIA report for	funded T & D		
			each commissioned	lines, Nov.		

		project	2010)	
Comprehensive	No of ESIMPs	13 (3 transmission	1 (MCA-M	Approved -
Environmental and	approved for	lines and 10 grid	ESIMP for	ESIMPs
Social Impact	each project	substations)- i.e.	transmission	Project M&E
Management Plans		1 ESIMP for each	and	reports
developed &		commissioned	distribution	
implemented		project	lines and	
			associated	
			substations,	
			Nov. 2014)	
Gender sensitive	Number of	1 RAP for each	1 (MCA-M	Approved RAPs -
Resettlement Action	approved	commissioned	RAP for	Project M&E
Plans and/or fair	RAPs	project involving	transmission	reports
compensation	addressing	resettlement	and	
packages developed	gender		distribution	
and implemented	dynamics and		lines and	
	concerns		associated	
	relating to		substations,	
	PAPs		Nov. 2014)	
	Number of	100% timely	-	Project/ -
	PAPs fairly	resettlement/disburs		Compensation
	compensated,	ement of		reports
	disaggregated	compensation		Resettlement/co
	by sex			mpensation work
				plans
				Piulio

	Number of	100% PAPs satisfied	-	Project/	-
	PAPs fairly	with compensation		Compensation	
	compensated,			reports	
	disaggregated				
	by sex				

### PRIORITY AREA 1.3: ELECTRICITY DISTRIBUTION

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading

Outcome 1: An Energy sector that promotes and supplies sustainable energy services for driving the country's economic growth.

Outcome 2: An Energy sector that promotes and results in a high standard of living for all people in Malawi.

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
		indicator			verification	Risks
1.3.1 To	New primary	Cct-km of new	Northern Region, by		Project progress	-
ensure that	distribution lines and	lines and	2018:		and	
electricity is	cables constructed	cables	• 29.2km of 33kV		commissioning	
available to all	and installed (MCC	commissioned	OHL		reports	
customers	funding)	at 33kV and	• 0.12km of 33kV	12,260km		
while		11kV	UGC	12,200km		
preventing and			• 0.78km of 11kV			
mitigating			UGC			
negative social			Central Region, by			
			2018:			

impacts of			• 35.45km of			
distribution			33kV OHL			
projects			Southern Region, by			
			2018:			
			• 2.50km of 11kV UGC			
	New primary	No. of new	4 primary	-	Project progress	All contractors
	distribution	substations	distribution		and	shall complete
	substations erected	erected under	transformers		commissioning	their projects
	(Compact)	MCC Compact	(35MVA) by 2018:		reports	within the
			• 1x 33/11kV in			Compact
			Northern Region			duration. i.e. by
			(Chintheche,			September,
			5MVA)			2018
			• 2x33/11kV in			
			Central Region)			
			(Area 25,			
			10MVA and			
			City Centre,			
			10MVA)			
			• 1x33/11kV in			
			Southern Region			
			(Ntonda, BT,			
		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	10MVA)			
	New primary	Number of	1 primary	0	Project	Project and
	distribution	new	distribution		commissioning	Funds on the

substations e	rected substation	ns substation in		reports	ground
(ESSP)	erected u	nder Northern Regio	on by		
	ESSP	2018: Katoto			
		33/11kV (15M)	VA)		
		2 primary	0	Project	Project and
		distribution		commissioning	Funds on the
		substations		reports	ground
		(30MVA) in			
		Southern Region	on by		
		2018:			
		• Balaka 33/1	1kV		
		(15MVA)			
		• Bangwe			
		33/11kV			
		(15MVA)			
Robust socia	lly Number of	of 1 ESIA report f	for 1 (ICF-CORI	E Approved ESIA	Project and
responsive E	SIAs for   ESIA rep	orts each commission	oned ESIA report	reports	Funds on the
new distribut	tion lines approved	for project	for MCC-		ground
and substation	ons each proj	ect	funded T & I	)	
projects deve	eloped		lines, Nov.		
			2010)		
Comprehens	ive Number of	of 1 ESIMP for ea	ich 1 (MCA-M	Approved	Project and
Environment	tal and ESIMPs	commissioned	ESIMP for T	ESIMPs;	Funds on the
Social Impac	et approved	for project	and D lines	Project reports	ground
Management	t Plans each proj	ect	and associate	d	

	for new distribution			substations,		
	lines and substations			Nov. 2014)		
	projects developed &					
	implemented					
	Gender sensitive	Number of	1 RAP for each	1 (MCA-M	Approved RAPs;	Project and
	Resettlement Action	approved	project involving	RAP for T and	Project reports	Funds on the
	Plans and/or fair	RAPs	resettlement	D lines and		ground
	compensation	addressing		associated		
	packages developed	gender		substations,		
	and implemented	dynamics and		Nov. 2014)		
		concerns				
		relating to				
		PAPs				
		Number of	100% timely	0	Project reports	-
		PAPs fairly	resettlement/disburs			
		compensated,	ement of			
		disaggregated	compensation			
		by sex				
		Number of	100% PAPs satisfied	0	Project/	-
		PAPs fairly	with compensation		Compensation	
		compensated,			reports	
		disaggregated				
		by sex				
1.3.2 To make	Distribution	Number of	9 x 33/11kV	0	Project progress	-
the	substations	substations	substations		reports	

distribution	rehabilitated	rehabilitated	rehabilitated by			
system more		under MCC	2018:			
reliable and		Compact	• 1x33/11kV in			
capable of		_	the Northern			
delivering			Region			
quality			(Chintheche)			
electricity			• 1x33/11kV in			
			the Central			
			Region (Area			
			33)			
			• 7x33/11kV in			
			the Southern			
			Region (David			
			Whiteheads,			
			Limbe A, Limbe			
			B, Thyolo A,			
			Thyolo B.			
			Zomba,			
1.2.2.	D. IVAD	07 1	Maldeco)	0.64	1 (D)	
1.3.3 To	Duty and VAT on	% duty and	100% of appliances	0%	MRA reports	-
promote use of		VAT-free	duty and VAT free		Energy survey	
electricity in	cooking and water	domestic	by June 2018		reports	
households as	heating appliances	electric				
a substitute for	removed	cooking and				
biomass and		water heating				
other fossil		appliances				

fuels in homes	Lifeline tariffs	Percentage of	100%	0%	MERA and	-
	enabling low income	utility			Utility reports	
	households access	companies				
	electricity introduced	implementing				
		lifeline tariffs				
		Percentage of	50% of households	0%	MERA and	-
		connected low	by 2023		Utility reports	
		income			Energy survey	
		households			reports	
		enjoying				
		lifeline tariffs				
1.3.4 To	Policies facilitating	Number of	2 policies by 2019	1	Policy document	Capacity
ensure	expedient customer	policies				Development
expedient	connections while	adopted and				of contractors
connections to	allowing customers to	implemented				
customers	procure transformers	Number of	95,000 of applicants	73,500	Procurement	Low network
premises and	and other materials	customers	for new connections		reports;	penetration
increase in	under a special	procuring	by 2019		Stores and	
access to	arrangement with	transformers	95,000 of applicants		construction	
electricity	distribution licensees	and other	for new connections		records;	
	in place and	materials,	by 2019		Energy survey	
	implemented	disaggregated			reports	
		by head of				
		household				
		where				

	applicable  Percentage of customers getting connected within 30 days from the purchase of	75% of applicants by 30days by 2019 100% of applicants by >30days by 2021	75% 100%	Monthly reports  Energy survey reports	Availability of transport and labour
	materials, disaggregated by head of household where applicable				
Policies facilitating the outsourcing of construction works by distribution licensees	Number of policies adopted and implemented	2 policies by 2019	1	Policy documents	Capacity Development of contractors
adopted and implemented	Percentage of construction works outsourced	15% by 2021	0	Procurement and construction reports	Capacity Development of contractors

		Percentage of	10% by 2021	0	Procurement and	Capacity
		Maintenance			construction	Development
		works			reports	of contractors
		outsourced				
1.3.5 To	Social and Gender	Number of	1 SGIP for ESCOM	1	Approved SGIP	-
deliberately	Integration Plans to	SGIPs or	reviewed at least		or equivalent	
address	address social and	equivalent	every two years		SGIP	
inequalities	gender issues across				implementation	
and improve	all distribution		I SGIP for each		monitoring	
access to	functions developed		distribution licensee,		reports	
services for all	and implemented by		reviewed at least			
in distribution	ESCOM and		every two years			
operations	distribution licensees.					

### PRIORITY AREA 1.4: RURAL ELECTRIFICATION

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading

Outcome: An Energy sector that promotes and results in a high standard of living for all men and women in Malawi.

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
		indicator			verification	Risks
1.4.1 To	Rural Electrification	Number of	1 Act by 2019	1	Gazette	-
improve the	legislation reviewed	Acts reviewed			Rural	
management					Electrification	
governance for					Act	
Rural						

Provision of funding for infrastructure extensions targeting settlements with prescribed minimum populations made in the Rural Electrification legislation.	Percentage of connected rural and peri-urban households that were previously unable to meet the connection cost in targeted settlements, disaggregated by household head	50% of households by 2023	26,200	MAREP reports	Availability of funds
Off-grid rural electrification financed from the Rural Electrification Fund	Funds committed to off-grid rural electrification No. of rural settlements and villages with access to off grid electricity, disaggregated	30% of Rural Electrification Fund by 2023 336,800 by 2019 673,600 by 2023	68,000	MAREP reports  MAREP reports  Energy survey reports	Availability of funds  MAREP funding on the ground; and assuming that Scaling up of Rural Access
	for infrastructure extensions targeting settlements with prescribed minimum populations made in the Rural Electrification legislation.  Off-grid rural electrification financed from the Rural Electrification	for infrastructure extensions targeting settlements with prescribed minimum populations made in the Rural Electrification legislation.  Off-grid rural electrification financed from the Rural Electrification Fund  connected rural and peri-urban households that were previously unable to meet the connection cost in targeted settlements, disaggregated by household head  Funds committed to off-grid rural electrification Fund  No. of rural settlements and villages with access to off	for infrastructure extensions targeting settlements with prescribed minimum populations made in the Rural Electrification legislation.  Off-grid rural electrification financed from the Rural Electrification Fund  Fund  Connected rural and peri-urban households that were previously unable to meet the connection cost in targeted settlements, disaggregated by household head  30% of Rural Electrification Fund by 2023  30% of Rural Electrification Fund by 2023  30% of Rural Electrification Fund by 2023  336,800 by 2019 673,600 by 2023	for infrastructure extensions targeting settlements with prescribed minimum populations made in the Rural Electrification legislation.  Off-grid rural electrification financed from the Rural Electrification Fund  Fund  No. of rural settlements and villages with access to off grid electricity,  for infrastructure connected rural and peri-urban households that were previously unable to meet the connection cost in targeted settlements, disaggregated by household head  30% of Rural Electrification Fund by 2023  68,000  68,000	for infrastructure extensions targeting settlements with prescribed minimum populations made in the Rural Electrification legislation.  Off-grid rural electrification financed from the Rural Electrification Fund  Fund  Off-grid rural electrification Fund  Off-grid rural electrification Fund  Electrification Fund  Off-grid rural electrification  Off-grid rural electrifica

electricity.		by implementing partner of off grid projects				to Electricity in Malawi (SuRAEM) project rolls out
1.4.4. To ensure availability of electricity in all public institutions in rural areas and in low income households that are close	Rural public institutional buildings wired and connected with electricity using the Rural Electrification Fund	Percentage of rural public institutional buildings wired and supplied with electricity, disaggregated by type of service	100% of existing buildings by 2023	To be determined through surveys	MAREP reports	-
to distribution substations.	Rural Electrification Fund Schemes to connect low-income households within 500m radii of distribution substations developed and implemented.	Percentage of eligible households connected, disaggregated by household head	40% of eligible households by 2023	2%	MAREP reports Energy survey reports	Availability of Funds
1.4.5 To ensure that	Social and Gender Integration Plans to	Number of SGIPs or	2 SGIPs (for Rural Electrification	0	Approved SGIP or equivalent	-

rural	address social and	equivalent	Agency and		SGIP	
electrification	gender issues across		MAREP		implementation	
programmes	rural electrification		respectively),		monitoring	
are promoting	functions developed		reviewed at least		reports	
the equal	and implemented.		every two years			
development						
of both men			1 SGIP per			
and women			Infrastructure			
			Development			
			Contractor, reviewed			
			at least every two			
			years			
	Rural electrification	Percentage of	50% of qualified	2%	MAREP reports	Availability of
	interventions	low income	households by 2023			funds
	deliberately targeting	households			Energy survey	
	low income	connected,			reports	
	households developed	disaggregated				
	and implemented	by type of				
		household				
		head				

### PRIORITY AREA 1.5: RENEWABLE ENERGY

Broad Policy Objective: To establish a vibrant, reliable, incentivized and sustainable private sector-driven Renewable Energy Technology industry

Outcome: Access to clean and sustainable energy for all people.

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
		indicator			verification	Risks
1.5.1 To make	Renewable Energy	Number of	1 Act by end 2019	0	Gazette	-
the Renewable	legislation enacted	Acts				
Energy		promulgated				
Industry,						
properly						
regulated and	Inclusive renewable	Number of	2017-2035	0	Approved	-
well-	energy utilization	IRPs with	Integrated Resource		reviewed	
coordinated	incorporated into the	inclusive	Plan 2018 reviewed		Integrated	
	Integrated Resource	renewable	every five years		Resource Plan	
	Plan (IRP).	energy				
		utilization				
		component				
	Standards for RET	No. of	1 set of standards by	0	Gazette	Availability of
	products, especially	standards	December 2019,			funds
	Solar PV and Pico	promulgated	reviewed every 5			
	Solar Products in		years			
	force and regularly	Number of	1 review every 5	0	Revised	Availability of
	reviewed.	reviews of	years from 2019		standards	funds
		standards				
1.5.2 To	Assessment and	Number of	5 by 2020	1	Research reports	Availability of
increase	development of RE	renewable				Funds on
access to	resources such as	energy			RE reports	government
modern, clean,	geothermal, solar,	resources				side; and

affordable and	wind, biomass co-	developed				showing up of
reliable	generation, and	through				IPPs.
energy.	hybrid systems	research,				
	expedited	disaggregated				
		by resource				
	Fiscal incentives for	Number of	3	0	List of approved	-
	renewable energy	renewable			incentives	
	using existing funds	energy players			MRA reports	
	such as the Malawi	benefiting			RE reports	
	Rural Electrification	from approved				
	Programme Fund in	fiscal				
	force	incentives				
		disaggregated				
		by location,				
		type, size and				
		ownership.				
	Strategy for public	Number of	1 document by July	0	Approved	-
	awareness campaigns	Strategy	2019		Strategy	
	on renewable energy	documents			document	
	technologies targeted	produced				
	at both rural, urban	Number of	28 campaigns per	1	Public outreach	Availability of
	and peri urban	outreach	target audience per		reports	Funding
	consumers developed	campaigns	year			
	and implemented	implemented,				
		disaggregated				

		by target audience				
		Percentage of	50% by 2021	5%	Energy survey	Availability of
		energy	100% by 2023		reports	Funds,
		consumers				
		aware of				
		different RE				
		technologies,				
		disaggregated				
		by locality and				
		sex where				
		applicable				
1.5.3 To	Appropriate	Number of	1 set of regulations	0	Gazette	-
ensure the	regulations for	Regulations	by 2019			
active	specific small-scale	promulgated				
involvement	technologies					
of	developed under the					
communities	Renewable Energy					
or	Act					
entrepreneurs	Communities	Number of	56 campaigns per	14	Project progress	-
in small scale	involved in	community	year from 2019 to		reports and	
renewable	community energy	awareness	2023		Evaluation	
energy	planning and	campaigns/trai			reports	
activities.	implementation	nings,				
		disaggregated				

	by location and level of participation by women and men  Number of community operated mini/micro grids operational, disaggregated by location and level of participation	15 mini/micro-grids by 2021	7	Project progress reports	-"
	by women and men				
All stand-alone renewable source powered mini-grids and installations equipped with Net Metering	Percentage of stand-alone mini-grids equipped with Net Metering	40% by 2021	0%	Survey reports	-
A system of competitive bidding	Criteria for awarding	1 guideline document by July	0	Guideline document	-

	for mini-grid	concessions	2019			
	concessions in place.	established				
		Number of	6 by 2021	0	Procurement	-
		mini-grid			documents	
		concessions				
		awarded				
		through				
		competitive				
		bidding,				
		disaggregated				
		by location,				
		type, size and				
		ownership.				
1.5.4 To	Renewable Energy	Renewable	1 plan by 2019, to be	0	Renewable	-
enhance RE	Capacity Building	Energy	reviewed every 4		Energy Capacity	
capacity	Plan developed and	Capacity	years		Building Plan	
building and	implemented	Building Plan				
the quality of		that ensures				
RET products		that renewable				
and services		energy				
		interventions/s				
		ervices are				
		suitable to the				
		different needs				
		of women and				

men and their			
subgroups			
made			
operational.			
Number of	4 by 2021	0	Capacity -
training			Building Plan
institutions			implementation
implementing			reports
RET courses in			
accordance			
with Capacity			
Building Plan,			
disaggregated			
by type of			
technology and			
qualification			
level.			
Number of	At least 4 by 2021	1	Capacity -
renewable			Building Plan
energy			implementation
stakeholders			reports
implementing			
Renewable			
Energy			
Capacity			

	Building Plan.				
	Percentage of RE consumers satisfied with RE products and services disaggregated by location, sex and technology.	75% by 2021		Subsector reports Energy surveys	
of well que and femal those with disabilities	Number of RET scholarships and bursaries to promote the participation of skilled women and people eurs	TBD	0	Sub-sector - reports and training institution records	

		Ι	T T
by training			
institution			
Number of	120 graduates per	30	Sub-sector -
RET graduates,	year		reports and
disaggregated			training
by sex, training			institution
institution and			records
technology			
type			
Number of	100 per year,	20	Sub-sector -
RET	assessed annually		reports,
technicians	from 2019		training
disaggregated			institution data
by sex, and			and energy
technology			survey reports
type			
Number of	150 per year,	20	Sub-sector -
RET artisans,	assessed annually		reports and
disaggregated	from 2019		energy survey
by sex,			reports
institution/indu			
stry and			
technology			
type			
Number of	100 per year	0	Sub-sector -

		tuning of DET			non-outs on d	
		trained RET			reports and	
		entrepreneurs,			energy survey	
		disaggregated			reports	
		by sex,				
		institution,				
		technology				
		type and				
		training type				
		Number of	4 per year from 2019	1	Training data	-
		male and				
		female staff				
		funded for				
		training in				
		various RET				
		courses,				
		disaggregated				
		by sex				
1.5.5 To	Introducing financing	Number of RE	4	0	List of approved	-
promote the	schemes and	manufacturers			schemes and	
manufacture,	incentives for the	supported by			incentives	
distribution,	private sector to	financial			Sub-sector	
use and	locally manufacture	schemes &			reports	
financing of	and distribute RE	incentives,			Теропъ	
improved RE	products.	disaggregated				
technologies.		by technology				

	type				
	Percentage of accredited manufacturers & suppliers satisfied with accreditation process	100% by 2021	80%	MERA reports Energy survey reports	-
	Number of certified RE products per year	100	0	MBS reports Sub-sector reports	Enforcement of the available RE standards
	Percentage of consumers satisfied with quality of certified RE products, disaggregated by sex where applicable	100% by 2023	5%	Energy survey reports CAMA reports	Effective enforcement of Renewable Energy Technology standards
Strengthening the capacity of CSOs and decentralized structures in RET	Percentage of district councils implementing	50% by 2023	32%	Sub-sector reports; DIPs	With technical support from DoE under UNDP

programming and	RET				supported
interventions	programmes as				projects.
	part of their				
	District				
	Implementatio				
	n Plans				
	Number of	500 by 2023	140	Sub-sector	With technical
	CSOs			reports	support from
	supporting the				DoE and
	implementatio				MERA
	n of policy RE				
	priorities,				
	disaggregated				
	by				
	geographical				
	location				

## PRIORITY AREA 1.6: DEFINITION AND MEASUREMENT OF ACCESS TO ELECTRICITY

**Broad Policy Objective:** To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading

Outcome: Access to clean, sustainable and affordable energy for all people

Objectives	Output	Performance indicator	Target	Baseline	Source of verification	Assumptions/ Risks
1.6.1 To	Guidelines for	Number of	1 guideline	0	Gazette	-
ensure that	measuring access to	guideline	document by June			

statistics on	electricity using the	documents	2019			
access to	GTF promulgated					
electricity take	Surveys to establish	Number of	1 survey by	0	Annual survey	-
into account	tier percentages for	surveys	December 2019 and		reports	
all sources	each year conducted	conducted	ongoing			
(including off-	Statistics on access to	% of	80.0% by	9%	Annual NSO	Special
grid	electricity monitored	population in	2035, disaggregated		reports	strategies in
generation and	using the GTF format	each tier of the	by GTF tiers			order to meet
PSPs).		GTF	• 35% Tiers 4 & 5			the targets as
			• 45% %Tiers 1,2			outlined in this
			& 3			policy are
						implemented.

# PRIORITY AREA 2: BIOMASS

Broad Policy Objective: To ensure biomass is sustainably used and carbon emissions are reduced through the use of energy efficient technologies

Outcome: An energy sector that promotes and results in a high standard of living for all men and women in Malawi

Objectives	Output	Performance	Target	Baseline	Source of	Assumptions/
		indicator			verification	Risks
2.1 To reduce	Development of	Number of	3 by 2019,	2	Subsector reports	Continued
consumption	feasible business	effective	10% by 2021			government
of firewood	models for modern	business	15% by 2023			and donor
and charcoal	technologies for	models being				support on the
and reduce	biomass (e.g.	implemented,				promotion of
carbon	improved cook	disaggregated				improved/effici

emissions	stoves, charcoal	by type of				ent biomass
	kilns) promoted.	technology,				utilisation
		financing				
		institution,				
		location and				
		implementer				
	Incentives for CSOs	Number of	30 by 2021	20	List of approved	-
	to increase the uptake	CSOs/INGOs			incentives	
	of modern biomass	benefiting			Sub-sector	
	technologies	from			reports	
	promoted.	incentives and				
		assisting				
		communities in				
		modern				
		biomass				
		technologies.				
	Incentives for the	Number of	100 by 2019,	70	List of approved	-
	growth of industries	entrepreneurs	300 by 2023		incentives	
	in manufacturing and	benefiting			Sub-sector	
	distribution of	from			reports	
	improved cook	incentives and				
	stoves, brick kilns,	involved in the				
	charcoal kilns and	manufacturing				
	biomass briquettes	and				
	introduced.	distribution of				

	modern biomass technologies disaggregated by type of technology, location and sex. Number of	100 by 2019,	70	Sub-sector	-
	community groups and entrepreneurs linked to viable markets through trade fairs and other marketing opportunities, disaggregated by sex/sex composition, location and	300 by 2023	70	reports Energy survey reports	
Customs duty and	type of technology. % of	100% by 2021	0	List of approved	Assuming the

	VAT incentives to	enterprises			incentives	incentives are
	promote the wide	accessing VAT			Sub-sector	approved by
	availability of	incentives for			reports	the
	improved locally	improved				Government
	made cook stoves	locally made				
	introduced &	cook stoves				
	implemented.					
	Illegal charcoal	Number of	2 by end 2019	1	Sub-sector and	-
	production banned.	legislations			Energy survey	
		banning illegal			reports	
		charcoal				
		production				
2.2 To reduce	Growing of	Number of	50% by 2020	1%	Sub-sector and	Related
reliance	commercial trees for	legal charcoal	75% by 2023		Energy survey	legislation and
natural trees as	charcoal making	makers that are			reports	strategies
the main	strengthened	using				implemented.
source of		alternatives to				
charcoal		natural trees				
2.3 To	Capacity in new	Biomass	1 by December 2019	0	Approved	-
increase	biomass technologies	Energy			Strategy	
uptake of	developed and	Technologies			document	
improved cook	strengthened	Training				
stoves, brick		Strategy				
kilns, charcoal		Number of	5000 by end 2019	0	Training reports	-
kilns and		people trained	and 55,000 per year			

biomass	using Biomass	up to 2023			
briquettes.	Energy				
	Technologies				
	Training				
	Strategy,				
	disaggregated				
	by sex and				
	type of				
	technology.				
	Number of	5,000 by 2019	20	Sector reports	-
	CSO	55,000 per year up		Energy survey	
	community	to 2023		reports	
	initiatives				
	training rural				
	men and				
	women to				
	make				
	improved cook				
	stoves using				
	locally				
	available				
	materials,				
	disaggregated				
	by location and				
	project				

		beneficiaries.			
	Utilization of	Number of	a. Distribute	300,000	Sector reports -
	improved biomass	people/househ	2,000,000		Energy survey
	technologies increased.	olds using improved cook stoves, brick kilns, charcoal kilns and biomass briquettes per year, disaggregated by household head, and location.	improved cook stoves by 2020 and 2 million by 2023  b. brick kiln projects implemented by 2023  c. 100 charcoal kiln projects implemented by 2023  d. 50 biomass briquette projects implemented by 2023		reports
2.4 To	Targeted biomass	Percentage of	At least 80% of	10%	Sub-sector and -
empower low	interventions for low	low income	beneficiaries of		Energy survey
income and	income and	and	biomass projects by		reports
marginalized	marginalized groups	marginalized	2019		
groups to	in urban and rural	groups that			
sustainably	areas to access and	have access to			
use and	control biomass	information on			

benefit from	technologies	biomass				
biomass	implemented.	technologies,				
technologies		disaggregated				
in order to		by location,				
decrease the		sex, household				
demand for		head and type				
charcoal.		of technology				
		Percentage of	At least 70% of	10%	Sub-sector and	-
		marginalized	beneficiaries of		Energy survey	
		groups that are	biomass projects by		reports	
		able to make	2019			
		decisions on				
		the type of				
		technology to				
		use,				
		disaggregated				
		by location,				
		sex and				
		household				
		head				
2.5 To	District level	Number of	28 Energy Officers	0	District reports	-
strengthen the	coordination and	District Energy	between 2019 to		Sub-sector	
role of	implementation of	Officers,	2023 (At least 40%		reports	
decentralized	energy activities,	disaggregated	and 60% women &			
structures in	including sustainable	by sex.	men respectively)			

promoting the	programmes and	Number of	50% of interventions	32%	District reports	-
use of biomass	projects related to	biomass	by 2019		Sub-sector	
technologies	biomass technologies,	interventions	75% by 2021		reports	
	strengthened.	that are	100% by 2023			
		systematically				
		coordinated				
		and/or				
		implemented at				
		district council				
		level				
		Percentage of	100% by 2023	32%	Sub-sector	Scaling up of
		district			reports	mainstreaming
		councils with			DIPs	projects
		biomass				
		interventions				
		in their DIPs				
2.6 To ensure	MBS standards on	Percentage of	100% compliance,	0	Compliance	-
that consumers	cook stoves that are	commercial	assessed yearly		reports	
are using	sold as commercial	cook stove				
energy	products on the	manufacturers				
efficient cook	market promulgated.	complying				
stoves of high		with Standards				
standard		Percentage of	By 2020, not less	0	Recruitment data	-
		male and	than 40% and not			
		female cook	more than 60% of			

		stove enforcement officers recruited	either sex		
2.7 To ensure communities move away from unsustainable charcoal production in order to save trees	Increased linkages between the energy sector and economic empowerment initiatives implemented by other sectors in charcoal making areas	Number of CSOs/sectors promoting alternative businesses for male and female charcoal merchants, disaggregated by business type and sex of beneficiaries	15 by 2019 50 by 2023	0	Sector reports Energy survey reports
		Number of male and female charcoal merchants who have abandoned	200 by 2023	1,000	Energy survey reports

	charcoal for		
	other		
	businesses		

### PRIORITY AREA 3: PETROLEUM FUELS (PETROL, DIESEL, PARAFFIN)

**Broad Policy Objective:** To ensure adequate production and supply of petroleum and biofuels at affordable prices

Outcome: A well developed and efficiently managed energy sector

Objective	Output	Performance	Target	Baseline	Source of	Assumption/
		indicator			verification	Risk
3.1 To ensure	Minimum of days	Number of	NOCMA: 60 days'	30 days	Monthly stock	-
security of	fuel supply held at all	days of fuel	supply from 2019 to		reports	
liquid fuel	times.	cover for the	2023			
supply and		country				
lower landed			Oil Marketing	15	Monthly stock	-
cost of			Companies: 30 days'		reports	
petroleum			supply from 2019 to			
products for			2023			
the country	Cost-effective,	Number of	1 pipeline by 2035	0	Feasibility study	-
	efficient and	new fuel			and	
	environmentally and	conveyance	Barging system by	0	Project	
	socially responsive	methods	2035		commissioning	
	alternative	introduced,			reports	
	conveyance methods,	disaggregated				
	such as pipelines and	by technology				
	water barges	Number of	1 ESIA for each	0	Approved ESIA	-

impleme	ented ESIAs	project		report
	conducted for			
	fuel			
	transportation			
	technology			
	Number of	1 ESIMPs for each	0	Approved -
	comprehensive	project		ESIMP
	ESIMPs			
	developed and			
	implemented			
	to mitigate and			
	prevent			
	negative			
	environmental			
	and social			
	impacts			
	Number of	1 RAP per project	0	Project reports -
	Gender	involving		M&E reports
	sensitive	resettlement		
	Resettlement			
	Action Plans			
	Percentage of	100% timely	0	Project reports -
	project	disbursement of		M&E reports
	affected	compensation		
	persons fairly	100% PAPs satisfied	0	Project/ -

3.2 To ensure efficiency in the	Legislation to adopt a system of bulk procurement of fuel	compensated, disaggregated by sex Number of Acts promulgated	with compensation  1 by June 2019	0	Compensation reports  Gazette	-
downstream oil market	reviewed and enforced	Number of fuel cover days	90 days fuel cover	45 days fuel cover	Procurement reports; Fuel Stock reports	<ul> <li>Review of         Energy         Laws         regarding         importation         of fuel,</li> <li>Assuming         current         demand of         1 million         litres per         day</li> </ul>
	In land dry ports established and operational.	Number of functional in- land dry ports established and operational	3 by 2019	0	Project progress reports	-

3.3 To ensure the effective participation	Guidelines for franchising of liquid fuel outlets developed	Number of Guidelines developed	1 by end 2019	0	Approved Guidelines	-
of Malawian nationals in the petroleum products market	for adherence by all OMCs developed and implemented.	Percentage of OMCs adhering to guidelines.	100% compliance by end 2019	0	Compliance reports	-
market	Incentives to contribute to economic empowerment of Malawians in the oil market, including the ownership, operation and management of filling stations introduced	Percentage of Malawians, including the youth, accessing fiscal and other incentives to participate in the oil market as filling station operators, transporters, contractors etc., disaggregated by type of enterprise (and	10% participation of Malawians by 2023 At least 40% participation of women and youth by 2023	0%	List of approved incentives Sub-sector reports Energy survey reports	Incentives developed and approved by MoF

		sex of business operator where applicable).				
		Percentage of Malawians, including the youth, employed in the oil market, disaggregated by sex and position.	At least 40% participation of women and youth in management positions by 2023	No data	Sub-sector reports Energy survey reports	-
3.4 To promote planning that strengthens the equitable participation of men, women and	Youth and women mentorship and capacity building programmes in the oil market strengthened	Number of youth and women participating in mentorship capacity building programmes	20 annually, beginning 2019	data not available	Sub-sector reports Energy survey reports	-
marginalized groups in the	Social and gender inclusion strategies	Percentage of OMCs with	50% of OMCs by end 2019	data not available	Sub-sector reports	-

oil market	for increasing equal	operational				
	opportunities in	social and	75% by 2021		Company	
	employment and	gender			documents	
	addressing social and	inclusion	100% by 2023			
	gender issues in the	strategies				
	oil market developed					
	and implemented					
3.5 To ensure	Fuel prices regulated	Legislation in	1 Act by end 2019	0	Gazette	-
NOCMA,	through use of the	place				
OMCs and	fuel price adjustment	A transparent	1	0	MERA reports	-
dealers	system.	and verifiable				
recover their		mechanism for				
cost for the		calculating the				
sustainability		price using the				
and integrity		prescribed				
of the		formula				
industry.		established.				
3.6 To	Duty and VAT on	% duty and	100% of appliances	0	MRA reports	-
increase the	improved and safe	VAT-free	duty and VAT free		Energy survey	
uptake of	paraffin stoves	improved and	by 2021		reports	
improved	removed	safe paraffin			T · · · ·	
paraffin		stoves				
cooking and	Awareness	Percentage of	50% by 2019	0%	Energy survey	Availability of
heating	campaigns on	household	100% by 2021		reports	Funds
technologies	improved paraffin	energy			1	

C	cooking and heating	consumers		
te	echnologies	aware of		
C	conducted	improved		
		paraffin		
		cooking and		
		heating		
		technologies,		
		disaggregated		
		by locality and		
		sex.		

### PRIORITY AREA 4: BIO-ETHANOL AND OTHER BIOFUELS

Broad Policy Objective: To ensure adequate production and supply of petroleum and biofuels at affordable prices

Outcome: An Energy sector that promotes and supplies modern and sustainable energy services for driving the country's economic growth

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
		indicator			verification	Risks
4.1 To ensure	Increased supply of	Number of	20 million litres by	18.5 million	Production	-
sustainable	bio-ethanol and bio-	litres of	2019;	litres	reports from	
adequate	diesel	biodiesel and	460 million litres by		MERA	
supplies of		bio-ethanol	2035			
bio-ethanol		produced				
and bio-diesel		annually				
fuels in the	Fiscal incentives for	Percentage of	100% compliance by	0	List of incentives	-
country	production of bio-	companies	MRA by 2019,		Energy survey	

ethanol and bio-di raw materials	tesel benefiting from the	assessed yearly		reports	
established	incentives				
Favourable pricing		1	0	MERA Reports,	
mechanism for the		1	U	Subsector	-
bio-fuels raw	for biofuels			Reports	
				Reports	
materials that prot	tects production				
disadvantage the b	010-				
fuel producing					
companies					
established			_		
Socially and	Number of	1 ESIA per large	2	Approved ESIA	-
environmentally	ESIA reports	scale project		reports	
responsive large s					
bio-ethanol and bi	io- implemented				
diesel projects	Number of	1 ESIMP per large	2	Approved	-
implemented	Comprehensiv	scale project		ESIMPs	
	e socially			Project M&E	
	responsive			reports	
	Environmental				
	and Social				
	Impact				
	Management				
	Plans approved				

		and implemented				
		Number of Gender sensitive Resettlement Action Plans and/or fair compensation packages	1 RAP for each project involving resettlement	2	Approved RAPs Project M&E reports	-
		implemented				
		Percentage of eligible project affected persons	100% timely resettlement/ disbursement of compensation	0	Project reports	-
		(PAPs) fairly compensated, disaggregated by sex	100% PAPs satisfied with compensation	0	Project/ Compensation reports	-
4.2 To build adequate capacity and skills to sustainably	Local capacity to sustainably produce bio-ethanol and bio- diesel fuels (especially through	Number of companies, farmers' cooperatives, women	1500 by 2023	300	Sub-sector reports	-

produce	the collaboration of	farmers'				
ethanol and	farmers cooperatives,	coalitions and				
biofuels in a	women farmers	individuals				
manner that	coalitions and other	producing bio-				
promotes	marginalized groups)	fuel raw				
inclusive	increased.	materials				
development		Number of	200 by 2019;	100	Energy survey	-
		women, people	500 by 2023		reports	
		with				
		disabilities and				
		youth directly				
		economically				
		benefiting				
		from biofuels				
		projects as				
		farmers or				
		entrepreneurs				
	Engagement with	Number of	3	1	Meeting reports;	-
	National Commission	engagement			Subsector reports	
	for Science and	forums with				
	Technology and	NCST and				
	academic and	research				
	research institutions	institutions per				
	on bio-fuel mixtures	year				
	and their usage in					

	vehicles				
	Socially responsive	Percentage of	75% by 2019	1	Research reports -
	research and	R&D	100% by 2021		
	development in the	initiatives that			
	biofuels and	apply both			
	bioethanol areas	economic and			
	promoted	social			
		development			
		perspectives			
		Number of	2	2	R&D reports; -
		R&D			Subsector reports
		initiatives			
		undertaken per			
		year			
4.3 To	Biofuels training	Number of	1 by December 2019	0	Approved -
increase the	plan/strategy to	plans/strategies			training plan
pool of	enhance the skills of	Number of	4 by 2019;	2	Tertiary / -
Malawian men	both women and men	vocational and	10 by 2023		vocational
and women	in biofuels	tertiary			institution data
that are	technologies and to	institutions			Energy survey
involved in	increase the	offering			reports
and	participation of	biofuel			
knowledgeabl	skilled women,	industry			
e about	people with disability	related			
biofuels	and youth in the	trainings from			

technologies	biofuels industry	both economic			
and the	developed	and social			
biofuels		development			
industry		perspectives			
		Number of	40 by 2019;	0	Academic -
		women	100 by 2023		institution data
		enrolled and			Energy survey
		graduating in			reports
		biofuels			
		courses			
		Number of	20 by 2019;	10	Recruitment data -
		women	100 by 2023		Energy survey
		employed in			reports
		the biofuels			
		industry,			
		disaggregated			
		by			
		position/grade			
		Number of	4 by 2018;	0	Tertiary/ -
		training	10 by 2023		vocational
		institutions and			institutions data
		projects with			Project reports
		deliberate			Energy survey
		incentives for			reports
		the			

		participation of women people with disabilities and youth, disaggregated by type of institution or project and type of incentive Percentage of	SGIPs formulated by	0	SGIP monitoring	_
		bio-fuel	50% of biofuel		reports	-
		companies	companies by 2020,		Annual budgets	
		implementing	75% by 2023			
		Social and				
		Gender				
		Integration				
		Plans to				
		address social				
		and gender				
		issues in the				
		industry				
4.4 To sustain	A phased installation	Number of	200 by 2020	0	MERA reports	-
the current	of ethanol pumps in	filling stations				

petrol:	line with increased	with ethanol				
bioethanol	production of ethanol	fuel tanks				
blending and	implemented.	Number of	7,000 by 2019;	5	MERA reports	-
reduce use of		vehicles	10,000 by 2023			
fossil fuels in		running on				
motor vehicles		100% ethanol				
	Awareness	Number of	30 per year, starting	7 per year	Subsector reports	-
	campaigns to	campaigns	in 2019		Transport reports	
	promote uptake of	promoting				
	new technologies	uptake of new				
	intensified.	technologies				
		(e.g. flex				
		vehicles)				
4.5 To sustain	A phased installation	Number of	100 by 2019;	0	MERA reports	-
diesel	of bio-diesel pumps	vehicles	200 by 2023			
vegetable oil	in line with increased	running on				
blending and	production of bio-	100% bio-				
reduce use of	diesel implemented.	diesel				
fossil fuels in		Number of	10 per year, starting	2 per year	Subsector reports	-
motor vehicles		campaigns	in 2019		Transport reports	
		promoting				
		uptake of new				
		technologies				

PRIORITY AREA 5: LIQUEFIED PETROLEUM GAS, BIOGAS AND NATURAL GAS

**Broad Policy Objective:** To ensure availability of LPG, biogas and natural gas in sufficient quantities at affordable prices for industrial and domestic use

Outcome: An Energy sector that promotes and result in a high standard of living for all men and women in Malawi

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
9	1	indicator	8		verification	Risks
5.1 To ensure	Legal and regulatory	Legislation in	1 Act by June 2019	0	Gazette	-
availability of	reviews to facilitate	place				
LPG, biogas	institutional reforms	Number of	10 by 2019	3	Gazette	-
and natural	for investments in and	companies	20 hrs 2022			
gas in	utilization of LPG,	registered in	20 by 2023			
sufficient	biogas and natural gas	LPG, biogas				
quantities at	implemented.	and natural gas				
affordable						
prices for	Tax and fiscal	Percentage of	100% compliance by	0	List of incentives	-
industrial and	incentives for large	companies	MRA by June 2019		Energy survey	
domestic	scale LPG, biogas	benefiting			reports	
purposes	and natural gas	from tax and			Subsector reports	
	investments	other fiscal				
	introduced and	incentives for				
	implemented	supporting the				
		initial stages of				
		introducing				
		and promoting				
		LPG, biogas				
		and natural gas				

Socially and	Number of	1 ESIA per large	3	Approved ESIA -
environmentally	ESIA reports	scale project		reports
responsive large scale	approved and			
LPG, biogas and	implemented			
natural gas projects	Number of	1 ESIMP per large	3	Approved -
implemented	comprehensive	scale project		ESIMPs;
	Environmental			Project M&E
	and Social			reports
	Impact			
	Management			
	Plans approved			
	and			
	implemented			
	Number of	1 RAP for each	3	Approved RAPs; -
	gender	project involving		Project M&E
	sensitive	resettlement		reports
	Resettlement			
	Action Plans			
	and/or fair			
	compensation			
	packages			
	implemented			
	Percentage of	100% timely	0%	Project reports -
	PAPs timely	disbursement of		
	resettled/	compensation		

		compensated,	100% PAPs satisfied	0%	Project/	-
		disaggregated	with compensation		Compensation	
		by sex for			reports	
		infrastructure				
		projects				
		Number of	1 per large scale	0	SGIP	-
		Social and	project, reviewed at		implementation	
		gender	least every 2 years		reports	
		integration				
		plans (or				
		equivalent) to				
		address inward				
		and outward				
		looking social				
		and gender				
		issues related				
		to imports,				
		storage and				
		distribution				
		developed				
Phas	ed program to	Number of	10 by 2021	3	Project progress	-
accel	lerate the	infrastructure			reports	
pene	tration of LPG,	facilities for				
bioga	as and gas	LPG and				
imple	emented.	Natural Gas				

imports, storage and distribution				
pilot projects 3 being up implemented (to	districts piloted for years, and scaling p with 2 peri-urban town assemblies) districts per year	1	1 evaluation - report for pilot phase 1 evaluation report for every other phase	
	,500,000 by 2021	100	Energy survey reports -	

Customs duty and	Number of	200,000 by 2021,	1,000	Energy survey -
VAT incentives to	households			reports
promote the wide	buying and			
availability of small	using small			
LPG canisters and gas	LPG cylinders			
cookers that are	of up to 5 kgs,			
affordable to low	and small gas			
income households	cookers			
adopted.	disaggregated			
	by location and			
	household			
	head			
	Percentage of	100% compliance by	0	Subsector reports -
	companies	MRA by end 2019		Energy survey
	benefiting			reports
	from tax/fiscal			
	incentives for			
	distributing			
	small LPG			
	canisters and			
	gas cookers			
Shortages of LPG and	Number of	3 by end 2019;	1	Subsector reports -
natural gas minimized	companies that	10 by 2023		Energy survey
through fiscal	have own			reports
incentives to	storage			

	financially viable	facilities that				
	companies	satisfy				
		prescribed				
		minimum				
		stockholding				
		requirements				
5.2 To ensure	Socially inclusive and	Number of	30 by 2019; 100 by	3	Safety training	-
safety in the	well-trained LPG,	industry	2023		reports	
handling and	biogas and natural gas					
utilization of	industry established.	in safety,				
LPG, biogas		disaggregated				
and natural		by sex and				
gas.		type of				
		institution/busi				
		ness.				
		Number of	0 per year	10	Occupational	-
		LPG, biogas			Health and	
		and natural gas			Safety reports	
		related				
		accidents,				
		disaggregated				
		by type of				
		industry/busine				
		ss, location and				
		sex of				

	casualties.				
Raising awareness on	Percentage of	50% by 2020,	0	Subsector	-
the safe use of LPG,	households	100% by 2023		reports	
biogas and natural gas	sensitized,				
	disaggregated				
	by household				
	head and				
	location.				
	Number of	0 per year	0	Subsector reports	-
	LPG/gas			Energy survey	
	related			reports	
	accidents,				
	disaggregated				
	by household				
	head and				
	location and				
	sex of				
	casualties.				
Regulations and	Number of	1 set of regulations	0	Gazette	-
standards on supply	regulations and	and standards			
and distribution of	standards				
cylinders for LPG	Percentage of	100% by 2023	0	Subsector reports	-
(such as safety	suppliers and			Energy survey	
regulations, quality of	distributors			reports	
cylinders etc.)	knowledgeable				

	promulgated and	about				
	implemented	regulations and				
		standards				
5.3 To build	Capacity building	Number of	1 by end 2019	0	Capacity	-
expertise and	plan for LPG, biogas	capacity			Building Plan	
increase the	and natural gas	building plans				
involvement	developed					
of	Knowledge and skills	Number of	4 per year,	0	Capacity	Capacity
marginalized	local women, men	initiatives to	commencing 2019		Building Plan	building plan
groups in the	and the youth in LPG,	build			implementation	and Manual put
gas industry	biogas ad Natural Gas	entrepreneurial			reports	in place;
both as	technologies	capacity of				Availability of
employees and	developed	local women,				Funds
entrepreneurs		men and the				
		youth in the				
		industry,				
		disaggregated				
		by technology				
		type				
		Number of	10,000 by 2023	200	Subsector reports	-
		local women,			Energy status	
		men and the			reports	
		youth				
		entrepreneurs				

	in the industria				
	in the industry,				
	disaggregated				
	by technology				
	type				
	Number of	2000 by 2023	20	Subsector reports	-
	skilled local			Energy status	
	women, men			reports	
	and the youth				
	in LPG, biogas				
	ad Natural Gas				
	technologies				
	employed in				
	the industry,				
	disaggregated				
	by technology				
	type				
Incentives to increase	Number of	10 per year,	0	Subsector reports	-
the employment of	scholarships/	commencing 2020			
local women and the	bursaries for				
youth in the industry	promoting				
developed	women's and				
	youth's				
	participation in				
	the industry,				
	disaggregated				

		by beneficiary				
		and technology				
		type				
5.4 To build	Public-Private	Number of	1 partnership by	0	PPP reports	-
expertise in	Partnerships for the	partnerships	June 2019; 2 by			
local	exploration,	established	December 2020		Partnership	
extraction,	extraction and				agreements	
transmission,	transportation of					
storage and	natural gas					
distribution of	established					
Natural Gas						

### PRIORITY AREA 6: COAL

**Broad Policy Objective:** To promote a coal supply industry that is more efficient and competitive, and harnesses clean technologies that eliminate or greatly reduce harmful emissions

Outcome: An energy sector that is based on diversified energy sources

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
		indicator			verification	Risks
6.1 To ensure	Exploration of and	Number of	5 by 2020	2	Licenses	-
the availability	exploitation of coal	coal				
of coal in	reserves intensified	prospecting				
sufficient		and mining				
quantities and		licenses				
at affordable		Tonnes of coal	120, 000 by 2023	70,552.07	Production	-

prices for both		mined per year			reports
industrial and	Local coal for	Price of local	Cheaper local coal	data not	
domestic uses.	industrial and	coal compared	from 2019, assessed	available	
	household use readily	to imported	yearly		
	available and	coal			
	affordable	Number of	5 by 2020	2	Sector reports -
		robust local			Energy survey
		coal suppliers			reports
6.2 To ensure	Regulations setting	Number of	1 set of regulations	0	Gazette -
that coal is	minimum standards	regulations	by end 2019		
combusted,	for coal storage,	implemented/e			
stored,	transportation,	nforced			
transported,	importation, usage,				
imported,	marketing and pricing				
priced and	promulgated				
marketed in	Systematic program	Number of	2 per year from 2019	0	Sector reports -
line with set	of inspection of coal	periodic			Occupational
minimum	storage facilities,	inspections and			Health and
standards.	combustion	audits			Safety
	processes, and	conducted,			Monitoring
	transportation	disaggregated			reports
	systems rolled out.	by type			Energy survey
					reports
		Number of	3 by 2020	0	OHS Monitoring -
		industry			reports

	Mechanisms for	players complying with set minimum standards disaggregated by type Percentage of		0	Sector reports	_
	monitoring coal pricing and marketing established.	coal importers, wholesalers and retailers compliant with established pricing and marketing system	100% compliance, assessed yearly		Compliance reports	-
6.3 To eliminate monopoly in coal haulage and brokerage contract arrangements	Competitive coal haulage and brokerage contract arrangements established	Number of players involved in coal haulage and brokerage contract arrangements	3 by 2020; 5 by 2023	1	Sector reports	-
6.4 To ensure the coal	Environment  Management Act and	Number of industry	2 Acts reviewed by December 2019:	0	Gazette	-

supply chain	Mines & Minerals	players	a. EMA		
does not	Act reviewed,	compliant with	b. MMA		
impact	promulgated and	minimum	100% compliance by	0	Sector reports
negatively on	enforced	environmental	2019		Energy survey
the		and health			reports
environment		standards			
and the health		under the			
of people.		Environmental			
		Management			
		Act and Mines			
		& Minerals			
		Act			
	Minimum carbon	Number of	1 per year, from	0	Audit reports -
	dioxide emitted	periodic, safety	2019		Energy survey
	through coal	health and			reports
	production and	environmental			
	combustion	audits on all			
		coal processes.			
		Number of	5 by 2035	0	Carbon report by -
		power plants			EAD
		equipped with			
		carbon capture			
		technologies			
		Percentage of	60% by 2020;	0	Periodic -
		industry	100% by 2035		Technical reports

		players using			Energy survey	
		modern coal			reports	
		technologies				
		that have				
		minimum				
		carbon				
		emissions				
		disaggregated				
		by combustion,				
		storage and				
		transportation				
6.5 To create a	Comprehensive	Percentage of	60% by 2020;	0	Capacity	-
competent	capacity building	coal industry	100% by 2035		building	
mechanism/m	program for the coal	players			programme	
achinery for	industry	implementing			monitoring –	
reducing the		capacity			reports	
negative		building plan,				
impacts of		disaggregated				
coal mining,		by type of sub-				
storage,		industry and				
haulage and		sex of trainees				
utilization on	Human resources	Percentage of	By 2020, not less	10	Recruitment data	-
the	recruited	male and	than 40% and not			
environment,		female officers	more than 60% of			
and on the		recruited to	either sex			

health and		manage all			
safety of its		aspects of the			
handlers and		coal industry,			
users		disaggregated			
		by position and			
		institution			
	Environmental and	Number of	One ESIMP for each	0	ESIMP -
	Social Impact	ESIMPs	production, storage,		documents
	Management Plans	developed	haulage and		
	(ESIMPs), or		utilization project or		
	equivalent developed		operation		
	Social and gender	Percentage of	SGIP formulated by	0	SGIP -
	inclusion plans	coal companies	50% of coal		implementation/
	(SGIPs) promoted in	developing and	companies by 2019;		monitoring
	order to consistently	implementing	75% by 2020 and		reports
	promote the socio-	Social and	100% by 2023,		
	economic	Gender	reviewed at least		
	development of	Inclusion Plans	every two years		
	marginalized groups				
	within the coal				
	industry				
6.6 To ensure	Bankable documents	Number of	3 by 2020;	0	Feasibility study -
security of	and investors	bankable	5 by 2023		reports
electricity	available following a	documents for			
supply through	streamlined and	coal power			

environmental	transparent process	generation				
ly friendly		investments				
coal-fired		Number of	3 by 2023;	0	PPAs	-
base-load		executed				
generation		Power				
		Purchase				
		Agreements				
	ESIAs conducted and	Number of	3 by 2023;	-	Official ESIA	-
	comprehensive	approved ESIA			reports	
	impact mitigation	reports				
	plans in place and	No. of	3 by 2023	1	Official ESIMPs	-
	implemented	comprehensive				
		ESIMPs				
		implemented				
	Gender sensitive	No. of	1 comprehensive	0	RAPs	-
	Resettlement Action	Resettlement	RAP for each new		Financial	
	Plans and/or fair	Action Plans	project		payment records	
	compensation	and/or				
	packages approved	compensation				
	and implemented	mechanisms				
		implemented.				
		Percentage of	100% timely	0	Compensation	-
		project	resettlement and/or		data	
		affected people	compensated			
		timely resettled				

		and/or compensated, disaggregated by sex			
6.7 To reduce reliance on fuel wood for household, tobacco curing and other	Appropriate end-use technologies facilitating use coal in household and tobacco curing applications adopted	Number of technologies adopted for household and tobacco curing applications	3	0	Documentation - on adopted technologies
applications 6.8 To minimise the adverse impacts of coal combustion on	Systematic inspection programmes for coal combustion installations developed and implemented	Number of inspection programmes implemented	1 for each coal- burning installation or operation	0	Inspection - programmes and reports
the environment and on the health and safety of coal handlers and	Research into, and the development of, more efficient coal-combustion technologies supported.	Number of R & D programmes formulated and implemented	3	0	R & D reports -
users	Application of clean coal technologies,	Number of clean coal	3 by 2023	0	Documentation - on applied

	such as washing,	technologies			technologies	
	gasification,	adopted				
	liquefaction and fume					
	capturing, promoted					
6.9 To	Coal briquetting	Number of	10 by 2023	1	Availability of	-
minimise the	operations initiated	companies and			coal briquettes	
adverse	on a commercial	entrepreneurs			on the market	
impacts of	scale	engaging in				
coal dust		commercial				
released to the		coal briquette				
environment		production				
6.10 To	Strategies for	Percentage of	At least 40%	0%	Subsector data	-
increase the	promoting equal	employees in	participation of			
involvement	employment	the coal	women and youth by			
of	opportunities for	industry,	2023			
marginalized	men, women and	disaggregated				
groups in the	youth in the industry	by sex, age and				
coal industry	implemented	position				
both as	Strategies for	Percentage of	At least 40%	No data	Subsector data	-
employees and	promoting equal	local	participation of			
entrepreneurs	entrepreneurship	entrepreneurs	women and youth by			
	opportunities for	in the coal	2023			
	men, women and	industry,				
	youth implemented	disaggregated				
		by sex, age,				

	and type of		
	enterprise		

#### PRIORITY AREA 7: NUCLEAR ENERGY

Broad Policy Objective: To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization, rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading

Outcome: An energy sector that is based on diversified energy sources

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
	_	indicator			verification	Risks
7.1 To	Nuclear Science and	Number of	1 programme by	0	Programmes in	IAEA will
increase the	Materials	programmes	2019, and 3		place in public	technically and
energy source	Undergraduate	introduced	programmes by		universities	financially
options	Program introduced		2035			support the
available for	and enhanced in					capacity
generation of	some public					building
electricity by	universities					programmes
utilizing						
locally mined	Capacity in nuclear	Capacity	1 plan by end 2019	0	Approved	-
Uranium	energy built in	building plan			capacity building	
	Government	in place			plan	
		Number of	5 by 2019	0	Capacity	-
		officers trained	20 by 2025		building plan	
		in nuclear	30 by 2030		implementation	
		energy,	50 by 2035		reports	
		disaggregated				
		by sex				

A socially and	Bankable	Number of bankable	1 by 2020	0	Feasibility
environmentally	documents and	documents for			study reports
responsive Uranium	investors	nuclear power			
processing facility	available	generation			
established in the		investments			
country		Number of executed	2 by 2027;	0	PPAs
		Power Purchase	3 by 2035		
		Agreements			
	ESIAs	Number of approved	1 for each	1 (Kayelekera)	Official ESIA
	conducted and	ESIA reports	project		reports
	comprehensive	No. of	1 for each	1	Official
	impact	comprehensive	project		ESIMPs
	mitigation	ESIMPs			
	plans in place	implemented			
	and				
	implemented				
	Gender	Number of RAPs	1	0	RAPs
	sensitive	and/or compensation	comprehensive		Financial
	Resettlement	mechanisms	RAP for each		payment
	Action Plans	implemented.	new project		records
	and/or fair	Percentage of	100% timely	0	Compensation
	compensation	project affected	resettlement		data
	packages	people timely	and/or		
	approved and	resettled and/or	compensation		
	implemented	compensated,	100% PAPs	0	Project/

			disaggregated by sex	satisfied with		Compensation
				compensation		reports
		Number of	1 by 2027	0	Project progress	A Uranium
		Uranium			reports	processing
		processing				facility
		plants				established in
						the country
	The first nuclear	MW of	100 by 2035	0	Project progress	IAEA
	power plant	generation			reports	authorization
	commissioned and	capacity from				granted
	running	nuclear plant				
7.2 To reduce	Integration Plans by	Number of	SGIP formulated for	0	SGIP	-
the negative	nuclear	coal companies	each		implementation/	
environment,	companies/projects s	developing and	company/project,		monitoring	
health and	to addressing inward	implementing	reviewed at least		reports	
social impacts	and outward looking	Social and	every two years			
of nuclear	social and gender	Gender				
energy	issues affecting the	Inclusion Plans				
	nuclear energy					
	developed and					
	implemented					

### PRIORITY AREA 8: DEMAND SIDE MANAGEMENT

Broad Policy Objective (i): To strengthen the Electricity Supply Industry (ESI) and make it more efficient to support industrialization,

rural transformation, sustainable economic development and wealth creation, as well as regional electricity trading **Broad Policy Objective (ii):** To ensure biomass is sustainably used and carbon emissions are reduced through the use of energy efficient technologies

Outcome: A well developed and efficiently managed energy sector

Objective	Output	Performance	Target	Baseline	Source of	Assumptions/
		indicator			verification	Risks
8.1 To save	Legislation amended	Number of	1 Act by December	0	Gazette	-
energy and	to include banning	Acts amended	2019			
reduce	importation,					
Greenhouse	distribution and use	D.	00/ 1 2010	1000	Г	
Gas emissions	of incandescent bulbs	Disappearance	0% by 2019,	100%	Energy survey	-
	in place and enforced	of	assessed yearly	existence (no	reports	
		incandescent		ban)		
		bulbs from the				
		market				
		Number of	3 campaigns per	0	Sub-sector	-
		targeted	target group per year		reports	
		campaigns to	(up to 2020)			
		reach retailers,				
		importers and				
		low income				
		electricity				
		consumers				
	Energy saving	Number of	3 campaigns per	0	Sub-sector	-
	devices promoted	targeted	target group per year		reports	

	aamnaicna ta	(up to 2020)			
	campaigns to	(up to 2020)			
	reach users of				
	energy				
	consuming				
	electrical and				
	biomass				
	fuelled devices				
Regulations and	Number of	1 set of Regulations	0	Gazette	-
standards for building	Regulations	by end 2019			
designs and energy	promulgated				
efficient devices	Number of	1 set of Standards by	0	Gazette	-
promulgated	standards	end 2019			
	promulgated				
Energy efficiency	% of imported	100% of all	0%	MBS assessment	-
assessment facilities	devices	imported devices by		reports	
established and	assessed for	2019 and ongoing			
operational	energy				
•	efficiency				
Duty and VAT	% of devices	100% of all	0%	MRA reports	-
waived on electrical	imported duty	imported devices by			
and solar water	and VAT-free	end 2019 and			
heaters		ongoing			
Utility companies	Number of	All of Distribution	1	MERA and	-
supported in the	utility	companies, from		Utility reports	
implementation of	companies	2019 and ongoing			
waived on electrical and solar water heaters  Utility companies supported in the	imported duty and VAT-free Number of utility	imported devices by end 2019 and ongoing All of Distribution companies, from	1	MERA and	-

	tariffs that encourage	implementing				
	energy efficient use	energy				
	of electricity	efficient tariffs				
	Regular energy audits	Number of	Once a year for each	1	Certified	-
	conducted by	energy audits	public, industrial,		Auditors' reports	
	certified auditors in	conducted per	and commercial			
	public, industrial, and	year	building,			
	commercial buildings		commencing in 2019			
	promoted					
	Research and	Number of	3 institutions by	2	Institutional	-
	development in	institutions	2019; 5 by 2021		reports	
	energy efficient	conducting				
	equipment, buildings,	energy				
	etc promoted.	efficiency				
		research				
		programmes				
8.2 To ensure	Public information	Number of	56 in 2018, reviewed	0	Sector reports	-
efficiency in	campaigns to raise	public	every year thereafter			
their service	awareness among	awareness				
delivery to	consumers conducted	campaigns				
customers		conducted,				
		disaggregated				
		by target group				
	Energy efficient	% of electricity	50% by 2020	298,109	Utility reports	Customers will
	measures installed in	connected	75% by 2023			sustain or

households to help consumers reduce	households with energy				manage to replace the
their bills, as well as	efficient				efficient bulbs
reduce stress on	measures				
overburdened utility	installed				Govt will ban
systems					IBs
					The local
					market will
					stock
					affordable,
					durable and
					high quality
					efficient bulbs
Installing prepayment	Number of	All by 2023	313,279	Utility reports	Meters will be
meters and	prepayment				readily
implementing tariffs	meters				available in
that will reduce non-	installed at				stock
payment problems	customers'				
and encourage	premises				Customers will
energy-efficient					not tamper
behaviour by					with the meters
consumers.					
					Custom will
					adjust

						consumption behavior accordingly
		No. of industrial users on Time of Use tariffs	All by 2023	11	Utility reports	Time of use tariffs will remain attractive to Industrial customers.  ESCOM will sustain Time of use tariffs
8.3 To ensure users of electricity and biomass are	Energy Efficiency initiatives structured and implemented	Number of Energy Efficiency initiatives	2 initiatives by 2019, reviewed every year thereafter	1	NGO reports; Sector reports	-
aware of and benefit from DSM	Information dissemination and awareness raising campaigns conducted	Number of Information dissemination and awareness raising campaigns conducted, disaggregated	2 campaigns per region by 2019, reviewed annually thereafter	0	NGO reports; Sector reports	-

		by target group				
8.4 To	A public outreach	Public	1 strategy	0	Approved	-
develop	strategy on	outreach			Strategy	
information	affordable, modern	strategy on			document	
packages	and sustainable	affordable,				
regarding	energy products	modern and				
affordable,	targeting importers,	sustainable				
modern and	retailers and low-	energy				
sustainable	income consumers	products				
energy	developed	developed.				
products that	implemented	% of importers	70% by 2020	20%	Energy status	Public outreach
suit and reach		knowledgeable	100% by 2023		reports	strategy on the
different		about and				affordable,
audiences.		importing				modern and
		affordable,				sustainable
		modern and				energy
		sustainable				products are
		energy				rolled out.
		products				
		% of retailers	70% by 2020	20%	Energy status	Public outreach
		knowledgeable	100% by 2023		reports	strategy on the
		about and				affordable,
		selling				modern and
		affordable,				sustainable
		modern and				energy

sustainable				products are
energy				rolled out.
products				
% of low	70% by 2020	No data	Energy status	-
income	100% by 2023		reports	
consumers				
knowledgeable				
about and				
purchasing				
affordable,				
modern and				
sustainable				
energy				
products,				
disaggregated				
by household				
head or sex				
and age where				
applicable				

## **ANNEX 5: ENERGY MEASUREMENT AND CONVERSION TABLES**

### 1. Prefixes for SI Units

PREFIX	SYMBOL	POWER (10 <sup>n</sup> )	PREFIX	SYMBOL	POWER (10 <sup>n</sup> )
Yetta	Y	24	deci	d	-1
Zeta	Z	21	centi	c	-2
Exa	Е	18	milli	m	-3
Peta	P	15	micro	μ	-6
Tera	Т	12	nano	n	-9
Giga	G	9	pico	p	-12
Mega	M	6	femto	f	-15
Kilo	K	3	atto	a	-18
Hecto	Н	2	zepto	Z	-21
Deca	D	1	yepto	у	-24

# 2. Conversion Factors for Different Energy Sources

FUEL TYPE	NATURAL UNIT	DENSITY (TONNES/M³)	CONVERSION FACTORS (HEATING VALUES)
Malawi Coal	Tonne	n/a	24.9 GJ/T
LPG	Tonne	0.54	45.5 GJ/T
Gasoline	Tonne	0.74	44.0 GJ/T
Jet Fuel	Tonne	0.83	43.2 GJ/T
Paraffin	Tonne	0.83	43.2 GJ/T/
			35 MJ/Litre
Diesel	Tonne	0.87	42.5 GJ/T
Ethanol	Tonne	0.78	16.54 GJ/T
Electricity	GWh	n/a	3600 GJ/GWh
Wood	$m^3$	0.71	11.4 GJ/ m <sup>3</sup>
Charcoal	Tonne	n/a	33.1 GJ/T
Biomass	Tonne	n/a	13.3 GJ/T
Bagasse	Tonne	N/A	7.8 MJ/kg

### 3. Derived SI Units of Measurement

DIMENSION	UNIT	SYMBOL
Area	Square metre	$m^2$
Volume	Cubic metre	$m^3$
Speed	Metre per second	m/s
Acceleration	Metre per second squared	$m/s^2$
Frequency	Hertz (Cycle per second)	Hz
Pressure	Pascal	$Pa (= N/m^2)$
Volume Flow	Cubic metre per second	$m^3/s$
Mass Flow	Kilogram per second	kg/s
Density	Kilogram per cubic metre	kg/m <sup>3</sup>
Force	Newton*	$N (= kg.m/s^2)$
Energy	Joule**	J (=N.m)
Power	Watt	W (= J/s)
Energy Flux	Watt per square metre	W/m <sup>2</sup>
Calorific Value	Joule per kilogram	J/kg
Specific Heat	Joule per kilogram Kelvin	J/kg.K
Voltage	Volt	V (=W/A)

### **Notes:**

\* The force exerted by a mass of 1 kg free-falling under gravity (accelerating at 9.8 m/s²) equals 9.8 N (approximately 10 N)

\*\* 1 J = 1 Ws

# 4. Conversion of Non-SI Units for Energy

NON-SI UNITS FOR ENERGY	SYMBOL	EQUIVALENT IN SI UNITS
Erg	Erg	10 <sup>-7</sup> J
Foot pound force	Ft.lbf	1.356 J
Calorie	Cal	4.187 J
Kilogram-force metre	Kgf.m	9.8 J
British Thermal Unit	Btu	$1.055 \times 10^3 \mathrm{J}$
Horse power hour (metric)	hp.hr	2.646 10 <sup>6</sup> J
Horsepower hour (British)	Hp.hr	2.686 x 10 <sup>6</sup> J
Kilowatt hour	KWh	$3.60 \times 10^6 \mathrm{J}$
Barrel of oil equivalent	B.O.E.	6.119 x 10 <sup>9</sup> J
Tonne of wood equivalent	T.W.E	9.83 x 10 <sup>9</sup> J
Tonne of coal equivalent	T.C.E.	29.31 x 10 <sup>9</sup> J
Tonne of oil equivalent	T.O.E.	41.87 x 10 <sup>9</sup> J
Quad (Pbtu)	-	$1.055 \times 10^{18} \mathrm{J}$
Terawatt-year	TWy	$31.5 \times 10^{18} \mathrm{J}$