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# Robust Constrained Reinforcement Learning

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## Abstract

Constrained reinforcement learning is to maximize the expected reward subject to constraints on utilities/costs. However, the training environment may not be the same as the test one, due to, e.g., modeling error, adversarial attack, non-stationarity, resulting in severe performance degradation and more importantly constraint violation. We propose a framework of robust constrained reinforcement learning under model uncertainty, where the MDP is not fixed but lies in some uncertainty set, the goal is to guarantee that constraints on utilities/costs are satisfied for all MDPs in the uncertainty set, and to maximize the worst-case reward performance over the uncertainty set. We design a robust primal-dual approach, and further theoretically develop guarantee on its convergence, complexity and robust feasibility. We then investigate a concrete example of  $\delta$ -contamination uncertainty set, design an online and model-free algorithm and theoretically characterize its finite-sample error bound. We demonstrate the robustness and the worst-case feasibility of our approach numerically.

## 1 Introduction

In many practical reinforcement learning (RL) applications, it is critical for an agent to meet certain constraints on utilities and costs while maximizing the reward, e.g., safety constraint in autonomous driving [23] and robotics [51]. However, in practice, it is often the case that the environment on which a learned policy will be deployed deviates from the one that was used to generate the policy, due to, e.g., modeling error of the simulator, adversarial attack, and non-stationarity. This could lead to a significant performance degradation in reward, and more importantly, constraints may not be satisfied anymore, which is severe in safety-critical applications. For example, a drone may run out of battery due to model deviation between the training and test environments, resulting in a crash. To solve these issues, we propose a framework of robust constrained RL under model uncertainty. Specifically, the Markov decision process (MDP) is not fixed and lies in an uncertainty set [48, 31, 8], and the goal is to maximize the worst-case accumulative discounted reward over the uncertainty set while guaranteeing that constraints are satisfied for all MDPs in the uncertainty set at the same time.

Despite of its practical importance, studies on the problem of robust constrained RL are limited in the literature. Two closely related topics are robust RL [8, 48, 31] and constrained RL [5]. The problem of constrained RL [5] aims to find a policy that optimizes an objective reward while satisfying certain constraints on costs/utilities. For the problem of robust RL [8, 48, 31], the MDP is not fixed but lies in some uncertainty set, and the goal is to find a policy that optimizes the robust value function, which measures the worst-case accumulative reward over the uncertainty set. The problem of robust constrained RL was investigated in [64, 44], where two heuristic approaches were proposed. The basic idea in [64, 44] is to first evaluate the worst-case performance of the policy over the uncertainty set, and then use that together with classical policy improvement methods, e.g., policy gradient [68], to update the policy. However, as will be discussed in more details later, these approaches may not necessarily lead to an improved policy, and thus may not perform well in practice.

In this paper, we design the robust primal-dual algorithm for the problem of robust constrained RL. Our approach employs the true gradient of the Lagrangian function, which is the weighted sum of two robust value functions, instead of approximating the gradient heuristically as in [64]. We theoretically characterize the convergence and complexity of our robust primal-dual method, and prove the robust feasibility of our solution for all MDPs in the uncertainty set. We further present a concrete example of  $\delta$ -contamination uncertainty set [30, 21, 29, 49, 50, 58, 59, 74, 75], for which we extend our algorithm to the online and model-free setting, and theoretically characterize its finite-time error bound. In particular, the challenges and our major contributions are summarized as follows.

- In our primal-dual method, the Lagrangian function is the sum of two robust value functions. In the non-robust setting, the sum of two value functions is actually a value function of the combined reward. However, this does not hold in the robust setting, since the worst-case transition kernels for the two robust value functions are not necessarily the same, and therefore, the sum of two robust value functions cannot be written as a robust value function for the combined reward as being done in the non-robust setting. In the non-robust setting, although the value function is non-convex, it satisfies the Polyak-Łojasiewicz (PL) condition [57, 42], and thus is convex-like [3, 12]. Though it was shown in [75] that robust value function (for the case with  $\delta$ -contamination uncertainty set) also satisfies the PL condition, the sum of two robust value functions may not do so. Therefore, the geometry of our Lagrangian function is much more complicated than the geometry of the non-robust constrained RL problem and the robust RL problem without constraints. In this paper, we formulate the dual problem of the robust constrained RL problem as a minimax linear-nonconcave optimization problem, and show that the optimal dual variable is bounded. We then construct a robust primal-dual algorithm by alternatively updating the primal and dual variables. We theoretically prove the convergence to stationary points, and characterize its complexity. More importantly, we prove that the solution we obtain is feasible for all MDPs in the uncertainty set.
- Despite being a constrained optimization problem with non-convex objective and constraints, existing studies [5, 54] show that non-robust constrained RL has zero duality gap, based on which global optimality for various primal-dual methods can be established [19, 18, 34, 40, 81]. The zero duality gap result for non-robust constrained RL relies on the fact that the set of all visitation distributions is convex. To show zero duality gap for robust constrained RL, we will need the set of all robust visitation distributions induced by the policy and its corresponding worst-case transition kernel being convex. However, this actually does not hold. We construct a counter example, and show that such set is actually non-convex.
- We provide a concrete example with  $\delta$ -contamination uncertainty set. For this example, the robust value function is not differentiable [75]. We then propose a smoothed approximation of the robust value function towards a better geometry. We theoretically characterize the approximation error of doing so, and show that the smoothness condition required for convergence can be satisfied. We further investigate the practical online and model-free setting where only samples can be taken from the centroid of the uncertainty set. We design an online and model-free robust primal-dual algorithm, and further develop its finite-time error bound for the tabular case.

## 1.1 Related Works

We discuss works related to robust constrained RL. We focus on "soft" constraints that the trained policy is guaranteed to satisfy the constraints. There are also works on "hard" constraints that during the training, constraints are also satisfied, e.g., [71, 10, 61, 14, 4], which is not the focus here.

**Robust constrained RL.** In [64], the robust constrained RL problem was studied, and a heuristic approach was developed. The basic idea is to estimate the robust value functions, and then to use the vanilla policy gradient method [68] with the vanilla value function replaced by the robust value function. However, this approach did not take into consideration the fact that the worst-case transition kernel is also a function of the policy (see Section 3.1 in [64]), and therefore the "gradient" therein is not actually the gradient of the robust value function. Thus, its performance and convergence cannot be theoretically guaranteed. The other work [44] studied the same robust constrained RL problem under the continuous control setting, and proposed a similar heuristic algorithm. They first proposed a robust Bellman operator and used it to estimate the robust value function, which is further combined with some non-robust continuous control algorithm to update the policy. Both approaches in [64] and [44] inherit the heuristic structure of "robust policy evaluation" + "non-robust vanilla policy improvement", which may not necessarily guarantee an improved policy in general. In this paper,

we employ a "robust policy evaluation" + "**robust** policy improvement" approach, which guarantees an improvement in the policy, and more importantly, we provide theoretical convergence guarantee, robust feasibility guarantee, and complexity analysis for our algorithms.

**Constrained RL.** The most commonly used method for constrained RL is the primal-dual method [5, 54, 53, 35, 67, 70, 82, 85, 22, 7], which augments the objective with a sum of constraints weighted by their corresponding Lagrange multipliers, and then alternatively updates the primal and dual variables. It was shown that the strong duality holds for constrained RL, and hence the primal-dual method has zero duality gap [54, 5]. The convergence rate of the primal-dual method was investigated in [19, 18, 34, 40, 81]. Another class of method is the primal method, which is to enforce the constraints without resorting to the Lagrangian formulation [2, 41, 15, 17, 78]. The above studies, when directly applied to *robust* constrained RL, cannot guarantee the constraints when there is model deviation. Moreover, the objective and constraints in this paper take min over the uncertainty set (see (2)), and therefore have much more complicated geometry than the non-robust case.

**Robust RL under model uncertainty.** Model-based robust RL was firstly introduced and studied in [31, 48, 8, 66, 76, 36, 77, 83, 37, 69], where the uncertainty set is assumed to be known, and the problem can be solved using robust dynamic programming. It was then extended to the model-free setting, where the uncertainty set is unknown, and only samples from its centroid can be collected [63, 74, 75, 86, 80, 52, 25, 26]. There are also empirical studies on robust RL, e.g., [72, 56, 1, 27, 62, 28, 32, 39, 55, 43]. These works focus on robust RL without constraints, whereas in this paper we investigate robust RL with constraints, which is more challenging.

## 2 Preliminaries

**Constrained MDP.** A constrained MDP (CMDP) can be specified by a tuple  $(\mathcal{S}, \mathcal{A}, \mathbf{P}, r, c_1, \dots, c_m, \gamma)$ , where  $\mathcal{S}$  and  $\mathcal{A}$  denote the state and action spaces,  $\mathbf{P} = \{p_s^a \in \Delta_{\mathcal{S}}, a \in \mathcal{A}, s \in \mathcal{S}\}$  is the transition kernel<sup>1</sup>,  $r : \mathcal{S} \times \mathcal{A} \rightarrow [0, 1]$  is the reward function,  $c_i : \mathcal{S} \times \mathcal{A} \rightarrow [0, 1], i = 1, \dots, m$  are utility functions in the constraint, and  $\gamma \in [0, 1]$  is the discount factor. A stationary policy  $\pi$  is a mapping  $\pi : \mathcal{S} \rightarrow \Delta_{\mathcal{A}}$ , where  $\pi(a|s)$  denotes the probability of taking action  $a$  when the agent is at state  $s$ . The set of all the stationary policies is denoted by  $\Pi$ .

The non-robust value function of reward  $r$  and a policy  $\pi$  is defined as the expected accumulative discounted reward if the agent follows policy  $\pi$ :  $\mathbb{E}_{\pi, \mathbf{P}}[\sum_{t=0}^{\infty} \gamma^t r(S_t, A_t) | S_0 = s]$ , where  $\mathbb{E}_{\pi, \mathbf{P}}$  denotes the expectation when the policy is  $\pi$  and the transition kernel is  $\mathbf{P}$ . Similarly, the non-robust value function of  $c$  is defined as  $\mathbb{E}_{\pi, \mathbf{P}}[\sum_{t=0}^{\infty} \gamma^t c_i(S_t, A_t) | S_0 = s]$ . The goal of CMDP is to find a policy that maximizes the expected reward subject to constraints on the expected utility:

$$\max_{\pi \in \Pi} \mathbb{E}_{\pi, \mathbf{P}} \left[ \sum_{t=0}^{\infty} \gamma^t r(S_t, A_t) | S_0 \sim \rho \right], \text{ s.t. } \mathbb{E}_{\pi, \mathbf{P}} \left[ \sum_{t=0}^{\infty} \gamma^t c_i(S_t, A_t) | S_0 \sim \rho \right] \geq b_i, 1 \leq i \leq m, \quad (1)$$

where  $b_i$ 's are some positive thresholds and  $\rho$  is the initial state distribution.

Define the visitation distribution induced by policy  $\pi$  and transition kernel  $\mathbf{P}$ :  $d_{\rho, \mathbf{P}}^{\pi}(s, a) = (1 - \gamma) \sum_{t=0}^{\infty} \gamma^t \mathbb{P}(S_t = s, A_t = a | S_0 \sim \rho, \pi, \mathbf{P})$ . It can be shown that the set of the visitation distributions of all policies  $\{d_{\rho, \mathbf{P}}^{\pi} \in \Delta_{\mathcal{S} \times \mathcal{A}} : \pi \in \Pi\}$  is convex [53, 5]. A standard assumption in the literature is the Slater's condition [11, 18]: There exists a constant  $\zeta > 0$  and a policy  $\pi \in \Pi$  s.t.  $\forall i, \mathbb{E}_{\pi, \mathbf{P}}[\sum_{t=0}^{\infty} \gamma^t c_i(S_t, A_t) | S_0 \sim \rho] - b_i \geq \zeta$ . Based on the convexity of the set of all visitation distributions and Slater's condition, strong duality can be established [5, 54].

**Robust MDP.** A robust MDP can be specified by a tuple  $(\mathcal{S}, \mathcal{A}, \mathcal{P}, r, \gamma)$ . In this paper, we focus on the  $(s, a)$ -rectangular uncertainty set [48, 31], i.e.,  $\mathcal{P} = \bigotimes_{s,a} \mathcal{P}_s^a$ , where  $\mathcal{P}_s^a \subseteq \Delta_{\mathcal{S}}$ . Denote the transition kernel at time  $t$  by  $\mathbf{P}_t$ , and let  $\kappa = (\mathbf{P}_0, \mathbf{P}_1, \dots)$  be the dynamic model, where  $\mathbf{P}_t \in \mathcal{P}, \forall t \geq 0$ . We then define the robust value function of a policy  $\pi$  as the worst-case expected accumulative discounted reward following policy  $\pi$  over all MDPs in the uncertainty set [48, 31]:

$$V_r^{\pi}(s) = \min_{\kappa \in \bigotimes_{t \geq 0} \mathcal{P}} \mathbb{E}_{\kappa} \left[ \sum_{t=0}^{\infty} \gamma^t r(S_t, A_t) | S_0 = s, \pi \right], \quad (2)$$

<sup>1</sup>  $\Delta_{\mathcal{S}}$  denotes the probability simplex supported on  $\mathcal{S}$ .

where  $\mathbb{E}_\kappa$  denotes the expectation when the state transits according to  $\kappa$ . It has been shown that the robust value function is the fixed point of the robust Bellman operator [48, 31, 60]:  $\mathbf{T}_\pi V(s) \triangleq \sum_{a \in \mathcal{A}} \pi(a|s) (r(s, a) + \gamma \sigma_{\mathcal{P}_s^a}(V))$ , where  $\sigma_{\mathcal{P}_s^a}(V) \triangleq \min_{p \in \mathcal{P}_s^a} p^\top V$  is the support function of  $V$  on  $\mathcal{P}_s^a$ . Similarly, we can define the robust action-value function for a policy  $\pi$ :  $Q_r^\pi(s, a) = \min_\kappa \mathbb{E}_\kappa [\sum_{t=0}^{\infty} \gamma^t r(S_t, A_t) | S_0 = s, A_0 = a, \pi]$ .

Note that the minimizer of (2),  $\kappa^*$ , is stationary in time [31], which we denote by  $\kappa^* = \{P^\pi, P^\pi, \dots\}$ , and refer to  $P^\pi$  as the worst-case transition kernel. Then the robust value function  $V_r^\pi$  is actually the value function under policy  $\pi$  and transition kernel  $P^\pi$ .

The goal of robust RL is to find the optimal robust policy  $\pi^*$  that maximizes the worst-case accumulative discounted reward:  $\pi^* = \arg \max_\pi V_r^\pi(s), \forall s \in \mathcal{S}$ . We also denote the optimal robust value function  $V_r^{\pi^*}$  and the optimal robust action-value function  $Q_r^{\pi^*}$  by  $V_r^*$  and  $Q_r^*$ , respectively. For robust MDP, the following robust analogue of the Bellman recursion was provided in [48, 31]:  $V_r^*(s) = \max_{a \in \mathcal{A}} (r(s, a) + \gamma \sigma_{\mathcal{P}_s^a}(V_r^*))$ , and  $Q_r^*(s, a) = r(s, a) + \gamma \sigma_{\mathcal{P}_s^a}(V_r^*)$ .

### 3 Robust Constrained RL

In this section, we introduce the framework of robust constrained RL, propose our robust primal-dual algorithm, characterize its convergence, complexity and robust feasibility theoretically.

We focus on a general parameterized policy class, i.e.,  $\pi_\theta \in \Pi_\Theta$ , where  $\Theta \subseteq \mathbb{R}^d$  is a parameter set and  $\Pi_\Theta$  is a class of parameterized policies, e.g., direct parameterized policy, softmax or neural network policy. Robust constrained RL is to solve the following constrained optimization problem:

$$\max_{\theta \in \Theta} V_r^{\pi_\theta}(\rho), \text{ s.t. } V_{c_i}^{\pi_\theta}(\rho) \geq b_i, 1 \leq i \leq m, \quad (3)$$

where  $V_{c_i}^{\pi_\theta}(\rho)$  is the robust value function of  $c_i$  and  $\pi_\theta$ . We assume that the policy class  $\Pi_\Theta$  is Lipschitz and smooth. This assumption can be easily satisfied by many policy classes, e.g., direct parameterization [3], soft-max [45, 33, 84, 73], or neural network with Lipschitz and smooth activation functions [20, 47, 46].

**Assumption 1.** *The policy class  $\Pi_\Theta$  is  $k$ -Lipschitz and  $l$ -smooth, i.e., for any  $s \in \mathcal{S}$  and  $a \in \mathcal{A}$  and for any  $\theta \in \Theta$ , there exist universal constants  $k, l$ , such that  $\|\nabla \pi_\theta(a|s)\| \leq k$ , and  $\|\nabla^2 \pi_\theta(a|s)\| \leq l$ .*

Similar to the non-robust case, the problem (3) is equivalent to the following max-min problem:

$$\max_{\theta \in \Theta} \min_{\lambda_i \geq 0} V_r^{\pi_\theta}(\rho) + \sum_{i=1}^m \lambda_i (V_{c_i}^{\pi_\theta}(\rho) - b_i). \quad (4)$$

Unlike non-robust CMDP, strong duality for robust constrained RL may not hold. For robust RL, the robust value function can be viewed as the value function for policy  $\pi$  under its worst-case transition kernel  $P^\pi$ , and therefore can be written as the inner product between the reward (utility) function and the visitation distribution induced by  $\pi$  and  $P^\pi$  (referred to as robust visitation distribution of  $\pi$ ). The following lemma shows that the set of robust visitation distributions may not be convex, and therefore, the approach used in [5, 54] to show strong duality cannot be applied here.

**Lemma 1.** *There exists a robust MDP, such that the set of robust visitation distributions is non-convex.*

In the following, we focus on the dual problem of (4). For simplicity, we investigate the case with one constraint, and extension to the case with multiple constraints is straightforward:

$$\min_{\lambda \geq 0} \max_{\theta \in \Theta} V_r^{\pi_\theta}(\rho) + \lambda (V_c^{\pi_\theta}(\rho) - b). \quad (5)$$

We make an assumption of Slater's condition, assuming there exists a strictly feasible policy [11, 18].

**Assumption 2.** *There exists  $\zeta > 0$  and a policy  $\pi \in \Pi_\Theta$ , s.t.  $V_c^\pi(\rho) - b \geq \zeta$ .*

Under Assumption 2, we show that the optimal dual variable of (5) is bounded.

**Lemma 2.** *Denote the optimal solution of (5) by  $(\lambda^*, \pi^*)$ . Then,  $\lambda^* \in [0, \frac{2}{\zeta(1-\gamma)}]$ .*

177 Lemma 2 suggests that the dual problem (5) is equivalent to a bounded min-max problem:

$$\min_{\lambda \in [0, \frac{2}{\zeta(1-\gamma)}} \max_{\theta \in \Theta} V_r^{\pi_\theta}(\rho) + \lambda(V_c^{\pi_\theta}(\rho) - b). \quad (6)$$

178 The problem (6) is a bounded linear-nonconcave optimization problem. We then propose our robust  
179 primal-dual algorithm for robust constrained RL in Algorithm 1.

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**Algorithm 1** Robust Primal-Dual algorithm (RPD)

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**Input:**  $T, \alpha_t, \beta_t, b_t$

**Initialization:**  $\lambda_0, \theta_0$

**for**  $t = 0, 1, \dots, T - 1$  **do**

$$\lambda_{t+1} \leftarrow \Pi_{[0, \Lambda^*]} \left( \lambda_t - \frac{1}{\beta_t} (V_c^{\pi_{\theta_t}}(\rho) - b) - \frac{b_t}{\beta_t} \lambda_t \right)$$

$$\theta_{t+1} \leftarrow \Pi_{\Theta} \left( \theta_t + \frac{1}{\alpha_t} (\nabla_{\theta} V_r^{\pi_{\theta_t}}(\rho) + \lambda_{t+1} \nabla_{\theta} V_c^{\pi_{\theta_t}}(\rho)) \right)$$

**end for**

**Output:**  $\theta_T$

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180 The basic idea of Algorithm 1 is to perform gradient descent-ascent w.r.t.  $\lambda$  and  $\theta$  alternatively. When  
181 the policy  $\pi$  violates the constraint, the dual variable  $\lambda$  increases such that  $\lambda V_c^{\pi}$  dominates  $V_r^{\pi}$ . Then  
182 the gradient ascent will update  $\theta$  until the policy satisfies the constraint. Therefore, this approach is  
183 expected to find a feasible policy (as will be shown in Lemma 5).

184 Here,  $\Pi_{\mathcal{X}}(x)$  denotes the projection of  $x$  to the set  $\mathcal{X}$ , and  $\{b_t\}$  is a non-negative monotone decreasing  
185 sequence, which will be specified later. Algorithm 1 reduces to the vanilla gradient descent-ascent  
186 algorithm in [38] if  $b_t = 0$ . However,  $b_t$  is critical to the convergence of Algorithm 1 [79]. The outer  
187 problem of (6) is actually linear, and after introducing  $b_t$ , the update of  $\lambda_t$  can be viewed as a gradient  
188 descent of a strongly-convex function  $\lambda(V_c - b) + \frac{b_t}{2}\lambda^2$ , which converges more stable and faster.

189 Denote that Lagrangian function by  $V^L(\theta, \lambda) \triangleq V_r^{\pi_\theta}(\rho) + \lambda(V_c^{\pi_\theta}(\rho) - b)$ , and further denote the  
190 gradient mapping of Algorithm 1 by

$$G_t \triangleq \begin{bmatrix} \beta_t \left( \lambda_t - \Pi_{[0, \Lambda^*]} \left( \lambda_t - \frac{1}{\beta_t} (\nabla_{\lambda} V^L(\theta_t, \lambda_t)) \right) \right) \\ \alpha_t \left( \theta_t - \Pi_{\Theta} \left( \theta_t + \frac{1}{\alpha_t} (\nabla_{\theta} V^L(\theta_t, \lambda_t)) \right) \right) \end{bmatrix}. \quad (7)$$

191 The gradient mapping is a standard measure of convergence for projected optimization approaches [9].  
192 Intuitively, it reduces to the gradient  $(\nabla_{\lambda} V^L, \nabla_{\theta} V^L)$ , when  $\Lambda^* = \infty$  and  $\Theta = \mathbb{R}^d$ , and it measures  
193 the updates of  $\theta$  and  $\lambda$  at time step  $t$ . If  $\|G_t\| \rightarrow 0$ , the updates of both variables are small, and hence  
194 the algorithm converges to a stationary solution.

195 To show the convergence of Algorithm 1, we make the following Lipschitz smoothness assumption.

196 **Assumption 3.** *The gradients of the Lagrangian function are Lipschitz:*

$$\|\nabla_{\lambda} V^L(\theta, \lambda)|_{\theta_1} - \nabla_{\lambda} V^L(\theta, \lambda)|_{\theta_2}\| \leq L_{11} \|\theta_1 - \theta_2\|, \quad (8)$$

$$\|\nabla_{\lambda} V^L(\theta, \lambda)|_{\lambda_1} - \nabla_{\lambda} V^L(\theta, \lambda)|_{\lambda_2}\| \leq L_{12} |\lambda_1 - \lambda_2|, \quad (9)$$

$$\|\nabla_{\theta} V^L(\theta, \lambda)|_{\theta_1} - \nabla_{\theta} V^L(\theta, \lambda)|_{\theta_2}\| \leq L_{21} \|\theta_1 - \theta_2\|, \quad (10)$$

$$\|\nabla_{\theta} V^L(\theta, \lambda)|_{\lambda_1} - \nabla_{\theta} V^L(\theta, \lambda)|_{\lambda_2}\| \leq L_{22} |\lambda_1 - \lambda_2|. \quad (11)$$

197 In general, Assumption 3 may or may not hold depending on the uncertainty set model. As will be  
198 shown in Section 4, even if Assumption 3 does not hold, we can design a smoothed approximation of  
199 the robust value function, so that the assumption holds for the smoothed problem.

200 In the following theorem, we show that our robust primal-dual algorithm converges to a stationary  
201 point of the min-max problem (14), with a complexity of  $\mathcal{O}(\epsilon^{-4})$ .

202 **Theorem 1.** *Under Assumption 3, if we set step sizes  $\alpha_t, \beta_t$ , and  $b_t$  as in Section I and  $T = \mathcal{O}(\epsilon^{-4})$ ,  
203 then  $\min_{1 \leq t \leq T} \|G_t\| \leq 2\epsilon$ .*

204 The next proposition characterizes the feasibility of the obtained policy.

**Proposition 1.** Denote by  $W \triangleq \arg \min_{1 \leq t \leq T} \|G_t\|$ . If  $\lambda_W - \frac{1}{\beta_W} (\nabla_{\lambda} V_{\sigma}^L(\theta_W, \lambda_W)) \in [0, \Lambda^*)$ , then  $\pi_W$  satisfies the constraint with a  $2\epsilon$ -violation.

Intuitively, if we set  $\Lambda^*$  larger so that the optimal solution  $\lambda^* \in [0, \Lambda^*)$ , then Algorithm 1 is expected to converge to an interior point of  $[0, \Lambda^*]$  and therefore,  $\pi_W$  is feasible. On the other hand,  $\Lambda^*$  can't be set too large. Note that the complexity in Theorem 1 depends on  $\Lambda^*$  (see (52) in the appendix), and a larger  $\Lambda^*$  means a higher complexity.

#### 4 $\delta$ -Contamination Uncertainty Set

In this section, we investigate a concrete example of robust constrained RL with  $\delta$ -contamination uncertainty set. The  $\delta$ -contamination uncertainty set models the scenario where the state transition of the MDP could be arbitrarily perturbed with a small probability  $\delta$ . This model is widely used to model distributional uncertainty in the literature of robust learning and optimization, e.g., [30, 21, 29, 49, 50, 58, 59, 74, 75]. Specifically, let  $P = \{p_s^a | s \in \mathcal{S}, a \in \mathcal{A}\}$  be the centroid transition kernel, then the  $\delta$ -contamination uncertainty set centered at  $P$  is defined as  $\mathcal{P} \triangleq \bigotimes_{s \in \mathcal{S}, a \in \mathcal{A}} \mathcal{P}_s^a$ , where  $\mathcal{P}_s^a \triangleq \{(1 - \delta)p_s^a + \delta q | q \in \Delta_s\}$ ,  $s \in \mathcal{S}, a \in \mathcal{A}$ .

Under the  $\delta$ -contamination setting, the robust Bellman operator can be explicitly computed:  $\mathbf{T}_{\pi} V(s) = \sum_{a \in \mathcal{A}} \pi(a|s) (r(s, a) + \gamma (\delta \min_{s'} V(s') + (1 - \delta) \sum_{s' \in \mathcal{S}} p_{s, s'}^a V(s')))$ . In this case, the robust value function is not differentiable due to the min term, and hence Assumption 3 does not hold. One possible approach is to use sub-gradient [16, 75], which, however, is less stable, and its convergence is difficult to characterize. In the following, we design a differentiable and smooth approximation of the robust value function. Specifically, consider a smoothed robust Bellman operator  $\mathbf{T}_{\sigma}^{\pi}$  using the LSE function [74, 75]:

$$\mathbf{T}_{\sigma}^{\pi} V(s) = \mathbb{E}_{A \sim \pi(\cdot|s)} \left[ r(s, A) + \gamma(1 - \delta) \sum_{s' \in \mathcal{S}} p_{s, s'}^A V(s') + \gamma \delta \text{LSE}(\sigma, V) \right], \quad (12)$$

where  $\text{LSE}(\sigma, V) = \frac{\log(\sum_{i=1}^d e^{\sigma V(i)})}{\sigma}$  for  $V \in \mathbb{R}^d$  and some  $\sigma < 0$ . The approximation error  $|\text{LSE}(\sigma, V) - \min V| \rightarrow 0$  as  $\sigma \rightarrow -\infty$ , and hence the fixed point of  $\mathbf{T}_{\sigma}^{\pi}$ , denoted by  $V_{\sigma}^{\pi}$ , is an approximation of the robust value function  $V^{\pi}$  [75]. We refer to  $V_{\sigma}^{\pi}$  as the smoothed robust value function and define the smoothed robust action-value function as  $Q_{\sigma}^{\pi}(s, a) \triangleq r(s, a) + \gamma(1 - \delta) \sum_{s' \in \mathcal{S}} p_{s, s'}^a V_{\sigma}^{\pi}(s') + \gamma \delta \text{LSE}(\sigma, V_{\sigma}^{\pi})$ . It can be shown that for any  $\pi$ , as  $\sigma \rightarrow -\infty$ ,  $\|V_{\sigma}^{\pi} - V_{\sigma, r}^{\pi}\| \rightarrow 0$  and  $\|V_{\sigma}^{\pi} - V_{\sigma, c}^{\pi}\| \rightarrow 0$  [74].

The gradient of  $V_{\sigma}^{\pi\theta}$  can be computed explicitly [75]:  $\nabla V_{\sigma}^{\pi\theta}(s) = B(s, \theta) + \frac{\gamma \delta \sum_{s \in \mathcal{S}} e^{\sigma V_{\sigma}^{\pi\theta}(s)} B(s, \theta)}{(1 - \gamma) \sum_{s \in \mathcal{S}} e^{\sigma V_{\sigma}^{\pi\theta}(s)}}$ ,

where  $B(s, \theta) \triangleq \frac{1}{1 - \gamma + \gamma \delta} \sum_{s' \in \mathcal{S}} d_{s, P}^{\pi\theta}(s') \sum_{a \in \mathcal{A}} \nabla \pi_{\theta}(a|s') Q_{\sigma}^{\pi\theta}(s', a)$ , and  $d_{s, P}^{\pi\theta}(\cdot)$  is the visitation distribution of  $\pi_{\theta}$  under the centroid kernel  $P$  starting from  $s$ . Denote the smoothed Lagrangian function by  $V_{\sigma}^L(\theta, \lambda) \triangleq V_{\sigma, r}^{\pi\theta}(\rho) + \lambda(V_{\sigma, c}^{\pi\theta}(\rho) - b)$ . The following lemma shows that  $\nabla V_{\sigma}^L$  is Lipschitz.

**Lemma 3.**  $\nabla V_{\sigma}^L$  is Lipschitz in  $\theta$  and  $\lambda$ .

Hence Assumption 3 holds for  $V_{\sigma}^L$ . A natural idea is to use the smoothed robust value functions to replace the ones in the original problem (5):

$$\min_{\lambda \geq 0} \max_{\pi \in \Pi_{\Theta}} V_{\sigma, r}^{\pi}(\rho) + \lambda(V_{\sigma, c}^{\pi}(\rho) - b). \quad (13)$$

As will be shown below in Lemma 6, this approximation can be arbitrarily close to the original problem in (5) as  $\sigma \rightarrow -\infty$ . We first show that under Assumption 2, the following Slater's condition holds for the smoothed problem in (13).

**Lemma 4.** Let  $\sigma$  be sufficiently small such that  $\|V_{\sigma, c}^{\pi} - V_c^{\pi}\| < \zeta$  for any  $\pi$ , then there exists  $\zeta' > 0$  and a policy  $\pi' \in \Pi_{\Theta}$  s.t.  $V_{\sigma, c}^{\pi'}(\rho) - b \geq \zeta'$ .

The following lemma shows that the optimal dual variable for (13) is also bounded.

**Lemma 5.** Denote the optimal solution of (13) by  $(\lambda^*, \pi^*)$ . Then  $\lambda^* \in [0, \frac{2C_{\sigma}}{\zeta'}]$ , where  $C_{\sigma}$  is the upper bound of smoothed robust value functions  $V_{\sigma, c}^{\pi}$ .

248 Denote by  $\Lambda^* = \max \left\{ \frac{2C_\sigma}{\zeta'}, \frac{2}{\zeta(1-\gamma)} \right\}$ , then problems (6) and (13) are equivalent to the following  
 249 bounded ones:  $\min_{\lambda \in [0, \Lambda^*]} \max_{\pi \in \Pi_\Theta} V_r^\pi(\rho) + \lambda(V_c^\pi(\rho) - b)$ , and

$$\min_{\lambda \in [0, \Lambda^*]} \max_{\pi \in \Pi_\Theta} V_{\sigma,r}^\pi(\rho) + \lambda(V_{\sigma,c}^\pi(\rho) - b). \quad (14)$$

250 The following lemma shows that the two problems are within a gap of  $\mathcal{O}(\epsilon)$ .

251 **Lemma 6.** *Choose a small enough  $\sigma$  such that  $\|V_r^\pi - V_{\sigma,r}^\pi\| \leq \epsilon$  and  $\|V_c^\pi - V_{\sigma,c}^\pi\| \leq \epsilon$ . Then*

$$\left| \min_{\lambda \in [0, \Lambda^*]} \max_{\pi \in \Pi_\Theta} V_{\sigma,r}^\pi(\rho) + \lambda(V_{\sigma,c}^\pi(\rho) - b) - \min_{\lambda \in [0, \Lambda^*]} \max_{\pi \in \Pi_\Theta} V_r^\pi(\rho) + \lambda(V_c^\pi(\rho) - b) \right| \leq (1 + \Lambda^*) \epsilon.$$

252 In the following, we hence focus on the smoothed dual problem in (14), which is an accurate  
 253 approximation of the original problem (6). Denote the gradient mapping of the smoothed Lagrangian  
 254 function  $V_\sigma^L$  by

$$G_t \triangleq \begin{bmatrix} \beta_t \left( \lambda_t - \Pi_{[0, \Lambda^*]} \left( \lambda_t - \frac{1}{\beta_t} (\nabla_\lambda V_\sigma^L(\theta_t, \lambda_t)) \right) \right) \\ \alpha_t \left( \theta_t - \Pi_\Theta \left( \theta_t + \frac{1}{\alpha_t} (\nabla_\theta V_\sigma^L(\theta_t, \lambda_t)) \right) \right) \end{bmatrix}. \quad (15)$$

255 Applying our RPD algorithm in (14), we have the following convergence guarantee.

256 **Corollary 1.** *If we set step sizes  $\alpha_t, \beta_t$ , and  $b_t$  as in Section I and set  $T = \mathcal{O}(\epsilon^{-4})$ , then*  
 257  $\min_{1 \leq t \leq T} \|G_t\| \leq 2\epsilon$ .

258 This corollary implies that our robust primal-dual algorithm converges to a stationary point of the  
 259 min-max problem (14) under the  $\delta$ -contamination model, with a complexity of  $\mathcal{O}(\epsilon^{-4})$ .

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#### 260 Algorithm 2 Smoothed Robust TD [75]

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262 **Input:**  $T_c, \pi, \sigma, \omega_t$

263 **Initialization:**  $Q_0, s_0$

264 **for**  $t = 0, 1, \dots, T_c - 1$  **do**

265 Choose  $a_t \sim \pi(\cdot|s_t)$  and observe  $c_t, s_{t+1}$   
 266  $V_t(s) \leftarrow \sum_{a \in \mathcal{A}} \pi(a|s) Q_t(s, a)$  for all  $s \in \mathcal{S}$   
 267  $Q_{t+1}(s_t, a_t) \leftarrow Q_t(s_t, a_t) + \alpha_t(c_t + \gamma(1 -$   
 268  $\delta) \cdot V_t(s_{t+1}) + \gamma\delta \cdot \text{LSE}(V_t) - Q_t(s_t, a_t))$   
 269 **end for**

270 **Output:**  $Q_{T_c}$

---

Note that Algorithm 1 assumes knowledge of the smoothed robust value functions which may not be available in practice. Different from the non-robust value function which can be estimated using Monte Carlo, robust value functions are the value function corresponding to the worst-case transition kernel from which no samples are directly taken. To solve this issue, we adopt the smoothed robust TD algorithm (Algorithm 2) from [75] to estimate the smoothed robust value functions.

It was shown that the smoothed robust TD algorithm converges to the smoothed robust value function with a sample complexity of  $\mathcal{O}(\epsilon^{-2})$

274 [75] under the tabular case. We then construct our online and model-free RPD algorithm as in  
 275 Algorithm 3. We note that Algorithm 3 is for the tabular setting with finite  $\mathcal{S}$  and  $\mathcal{A}$ . It can be easily  
 276 extended to the case with large/continuous  $\mathcal{S}$  and  $\mathcal{A}$  using function approximation.

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#### Algorithm 3 Online Robust Primal-Dual algorithm

---

**Input:**  $T, \sigma, \epsilon_{\text{est}}, \beta_t, \alpha_t, b_t$

**Initialization:**  $\lambda_0, \theta_0$

**for**  $t = 0, 1, \dots, T - 1$  **do**

Set  $T_c = \mathcal{O}\left(\frac{(t+1)^{1.5}}{\epsilon_{\text{est}}^2}\right)$  and run Algorithm 2 for  $r$  and  $c$ , output  $Q_{T_c,r}, Q_{T_c,c}$

$\hat{V}_{\sigma,r}^{\pi_{\theta_t}}(s) \leftarrow \sum_a \pi_{\theta_t}(a|s) Q_{T_c,r}(s, a), \hat{V}_{\sigma,c}^{\pi_{\theta_t}}(s) \leftarrow \sum_a \pi_{\theta_t}(a|s) Q_{T_c,c}(s, a)$

$\hat{V}_{\sigma,r}^{\pi_{\theta_t}}(\rho) \leftarrow \sum_s \rho(s) \hat{V}_{\sigma,r}^{\pi_{\theta_t}}(s), \hat{V}_{\sigma,c}^{\pi_{\theta_t}}(\rho) \leftarrow \sum_s \rho(s) \hat{V}_{\sigma,c}^{\pi_{\theta_t}}(s)$

$\lambda_{t+1} \leftarrow \Pi_{[0, \Lambda^*]} \left( \lambda_t - \frac{1}{\beta_t} \left( \hat{V}_{\sigma,c}^{\pi_{\theta_t}}(\rho) - b \right) - \frac{b_t}{\beta_t} \lambda_t \right)$

$\theta_{t+1} \leftarrow \Pi_\Theta \left( \theta_t + \frac{1}{\alpha_t} \left( \nabla_\theta \hat{V}_{\sigma,r}^{\pi_{\theta_t}}(\rho) + \lambda_{t+1} \nabla_\theta \hat{V}_{\sigma,c}^{\pi_{\theta_t}}(\rho) \right) \right)$

**end for**

**Output:**  $\theta_T$

---

Algorithm 3 can be viewed as a biased stochastic gradient descent-ascent algorithm. It is a sample-based algorithm without assuming any knowledge of robust value functions, and can be performed in an online fashion. We further extend the convergence results in Theorem 1 to the model-free setting, and characterize the following finite-time error bound of Algorithm 3. Similarly, Algorithm 3 can be shown to achieve a  $2\epsilon$ -feasible policy almost surely.

**Theorem 2.** Consider the same conditions as in Theorem 1. Let  $\epsilon_{est} = \mathcal{O}(\epsilon^2)$  and  $T = \mathcal{O}(\epsilon^{-4})$ , then  $\min_{1 \leq t \leq T} \|G_t\| \leq (1 + \sqrt{2})\epsilon$ .

## 5 Numerical Results

In this section, we numerically demonstrate the robustness of our algorithm in terms of both maximizing robust reward value function and satisfying constraints under model uncertainty. We compare our RPD algorithm with the heuristic algorithms in [65, 44] and the vanilla non-robust primal-dual method. Based on the idea of "robust policy evaluation" + "non-robust policy improvement" in [65, 44], we combine the robust TD algorithm 2 with non-robust vanilla policy gradient method [68], which we refer to as the heuristic primal-dual algorithm. Several environments, including Garnet [6],  $8 \times 8$  Frozen-Lake, Taxi and  $N$ -chain environments from OpenAI [13], are investigated.

We first run the algorithm and store the obtained policies  $\pi_t$  at each time step. At each time step, we run robust TD with a sample size 200 for 30 times to estimate the objective  $V_r(\rho)$  and the constraint  $V_c(\rho)$ . We then plot them v.s. the number of iterations  $t$ . The upper and lower envelopes of the curves correspond to the 95 and 5 percentiles of the 30 curves, respectively. We repeat the experiment for two different values of  $\delta = 0.2, 0.3$ .

**Garnet problem.** A Garnet problem can be specified by  $\mathcal{G}(S_n, A_n)$ , where the state space  $\mathcal{S}$  has  $S_n$  states  $(s_1, \dots, s_{S_n})$  and action space has  $A_n$  actions  $(a_1, \dots, a_{A_n})$ . The agent can take any actions in any state, and receives a randomly generated reward/utility signal. The transition kernels are also randomly generated. The comparison results are shown in Fig.1.

**$8 \times 8$  Frozen-Lake problem.** We then compare the three algorithms under the  $8 \times 8$  Frozen-lake problem setting in Fig.2. The Frozen-Lake problem involves a frozen lake of size  $8 \times 8$  which contains several "holes". The agent aims to cross the lake from the start point to the end point without falling into any holes. The agent receives  $r = -10$  when falling in a hole, receives  $r = 20$  when arrive at the end point, and receives  $r = 0$  at other times.

**Taxi problem.** We then compare the three algorithms under the Taxi problem environment. The taxi problem simulates a taxi driver in a  $5 \times 5$  map. There are four designated locations in the grid world and a passenger occurs at a random location of the designated four locations at the start of each episode. The goal of the driver is to first pick up the passenger and then to drop off at another specific location. The driver receives  $r = 20$  for each successful drop-off, and always receives  $r = -1$  at other times. We randomly generate utility signal for each state-action pair. The results are shown in Fig.3.

**$N$ -Chain problem.** We then compare three algorithms under the  $N$ -Chain problem environment. The  $N$ -chain problem involves a chain contains  $N$  nodes. The agent can either move to its left or right node. When it goes to left, it receives a reward-utility signal  $(1, 0)$ ; When it goes right, it receives a reward-utility signal  $(0, 2)$ , and if the agent arrives the  $N$ -th node, it receives a bonus reward of 40. There is also a small probability that the agent slips to the different direction of its action. In this experiment, we set  $N = 40$ . The results are shown in Fig.4.

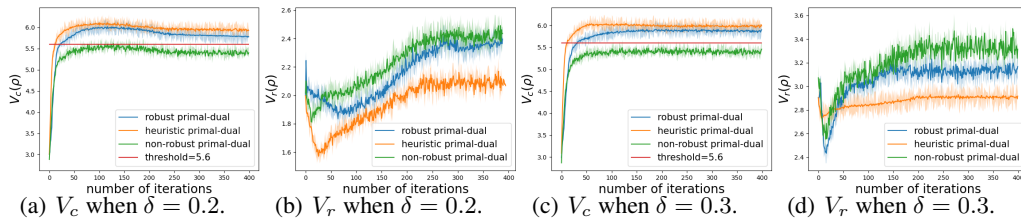


Figure 1: Comparison on Garnet Problem  $\mathcal{G}(20, 10)$ .



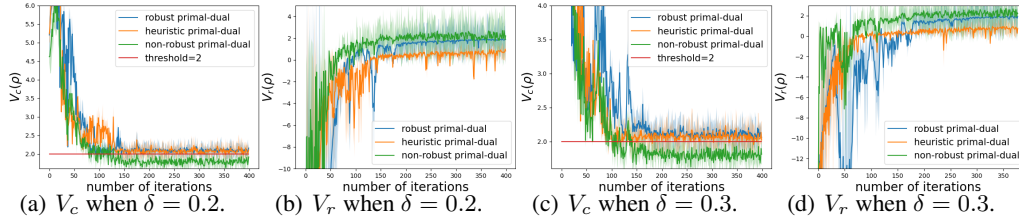


Figure 2: Comparison on  $8 \times 8$  Frozen-Lake Problem.

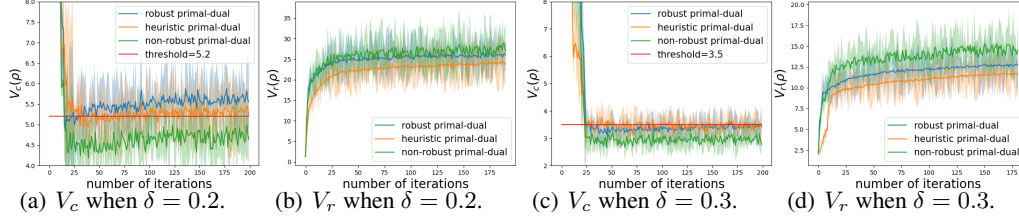


Figure 3: Comparison on Taxi Problem.

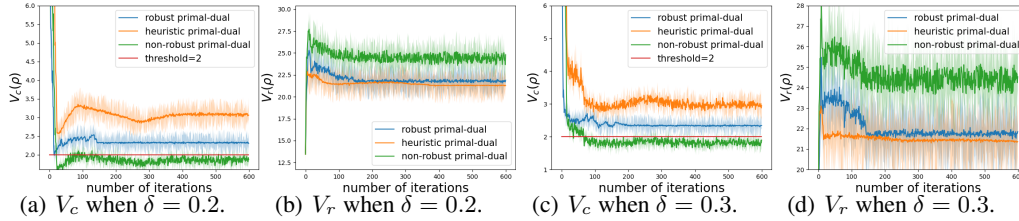


Figure 4: Comparison on  $N$ -Chain Problem.

It can be seen that both our RPD algorithm and the heuristic primal-dual approach find feasible policies satisfying the constraint under the worst-case scenario, i.e.,  $V_c^\pi \geq b$ . However, the non-robust primal-dual method fails to find a feasible solution that satisfy the constraint under the worst-case scenario. In terms of reward, it can be seen that the non-robust primal-dual achieves the largest accumulative reward. This is because the policy it finds violates the robust constraint. Although both our RPD algorithm and the heuristic primal-dual algorithm find feasible solutions, our RPD algorithm achieves a higher reward than the heuristic primal-dual algorithm. Thus the experiments verify that among the three algorithms, our RPD algorithm is the best that it optimizes the worst-case reward performance while satisfying the robust constraint on the utility.

## 6 Conclusion

In this paper, we formulate the problem of robust constrained reinforcement learning under model uncertainty, where the goal is to guarantee that constraints are satisfied for all MDPs in the uncertainty set, and to maximize the worst-case reward performance over the uncertainty set. We propose a robust primal-dual algorithm, and theoretically characterize its convergence, complexity and robust feasibility. Our algorithm guarantees convergence to a feasible solution, and outperforms the other two heuristic algorithms. We further investigate a concrete example with  $\delta$ -contamination uncertainty set, and construct online and model-free robust primal-dual algorithm. **Limitations:** It is of future interest to generalize our results to other types of uncertainty sets, e.g., ones defined by KL divergence, total variation, Wasserstein distance. **Negative societal impact:** This work is a theoretical study. To the best of the authors' knowledge, it does not have any potential negative impact on the society.

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## Checklist

### 1. For all authors...

- (a) Do the main claims made in the abstract and introduction accurately reflect the paper's contributions and scope? [Yes]
- (b) Did you describe the limitations of your work? [Yes]
- (c) Did you discuss any potential negative societal impacts of your work? [Yes]
- (d) Have you read the ethics review guidelines and ensured that your paper conforms to them? [Yes]

### 2. If you are including theoretical results...

- (a) Did you state the full set of assumptions of all theoretical results? [Yes]
- (b) Did you include complete proofs of all theoretical results? [Yes]

### 3. If you ran experiments...

- (a) Did you include the code, data, and instructions needed to reproduce the main experimental results (either in the supplemental material or as a URL)? [Yes]
- (b) Did you specify all the training details (e.g., data splits, hyperparameters, how they were chosen)? [Yes]
- (c) Did you report error bars (e.g., with respect to the random seed after running experiments multiple times)? [Yes]
- (d) Did you include the total amount of compute and the type of resources used (e.g., type of GPUs, internal cluster, or cloud provider)? [N/A]

### 4. If you are using existing assets (e.g., code, data, models) or curating/releasing new assets...

- (a) If your work uses existing assets, did you cite the creators? [N/A]
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- (d) Did you discuss whether and how consent was obtained from people whose data you're using/curating? [N/A]
- (e) Did you discuss whether the data you are using/curating contains personally identifiable information or offensive content? [N/A]

### 5. If you used crowdsourcing or conducted research with human subjects...

- (a) Did you include the full text of instructions given to participants and screenshots, if applicable? [N/A]
- (b) Did you describe any potential participant risks, with links to Institutional Review Board (IRB) approvals, if applicable? [N/A]
- (c) Did you include the estimated hourly wage paid to participants and the total amount spent on participant compensation? [N/A]

## 576 Appendix

### 577 A Additional Experiments on $4 \times 4$ Frozen Lake

578 The  $4 \times 4$  frozen lake is similar to the  $8 \times 8$  one but with a smaller map. Similarly, we randomly  
 579 generate the utility signal for each state-action pair. The results are shown in Fig.5.

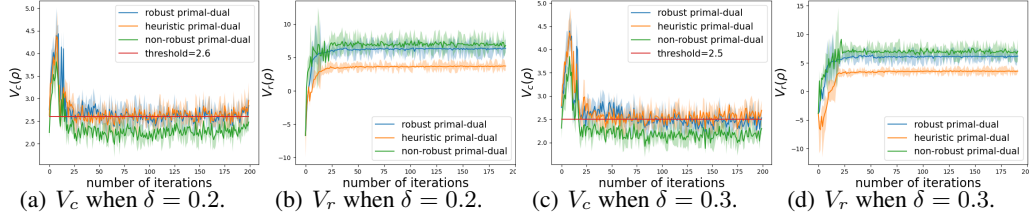


Figure 5: Comparison on  $4 \times 4$  Frozen-Lake Problem.

### 580 B Proof of Lemma 1

581 Denote by  $P^\pi = \{(p^\pi)_s^a \in \Delta_S : s \in \mathcal{S}, a \in \mathcal{A}\}$  the worst-case transition kernel corresponding to the  
 582 policy  $\pi$ . We consider the  $\delta$ -contamination uncertainty set defined in Section 4. We then show that  
 583 under  $\delta$ -contamination model, the set of visitation distributions is non-convex. The robust visitation  
 584 distribution set can be written as follows:

$$\left\{ d \in \Delta_{\mathcal{S} \times \mathcal{A}} : \exists \pi \in \Pi, \text{ s.t. } \forall (s, a), \left\{ \begin{aligned} d(s, a) &= \pi(a|s) \sum_b d(s, b), \\ \gamma \sum_{s', a'} (p^\pi)_{s', s}^{a'} d(s', a') + (1 - \gamma) \rho(s) &= \sum_a d(s, a). \end{aligned} \right\} \right\}. \quad (16)$$

585 Under the  $\delta$ -contamination model,  $P^\pi$  can be explicated as  $(p^\pi)_{s, s'}^a = (1 - \delta)p_{s, s'}^a + \delta \mathbb{1}_{\{s' = \arg \min V^\pi\}}$ .  
 586 Hence the set in (16) can be rewritten as

$$\left\{ d \in \Delta_{\mathcal{S} \times \mathcal{A}} : \exists \pi, \text{ s.t. } \forall (s, a), \left\{ \begin{aligned} d(s, a) &= \pi(a|s) \left( \sum_b d(s, b) \right), \\ \gamma(1 - \delta) \sum_{s', a'} p_{s', s}^{a'} d(s', a') + \gamma \delta \mathbb{1}_{\{s = \arg \min V^\pi\}} &+ (1 - \gamma) \rho(s) = \sum_a d(s, a). \end{aligned} \right\} \right\}. \quad (17)$$

587 Now consider any two pairs  $(\pi_1, d_1), (\pi_2, d_2)$  of policy and their worst-case visitation distribution,  
 588 to show that the set is convex, we need to find a pair  $(\pi', d')$  such that  $\forall \lambda \in [0, 1]$  and  $\forall s, a$ ,

$$\lambda d_1(s, a) + (1 - \lambda) d_2(s, a) = d'(s, a), \quad (18)$$

$$d'(s, a) = \pi'(a|s) \left( \sum_b d'(s, b) \right), \quad (19)$$

$$\sum_{a'} d'(s, a') = \gamma(1 - \delta) \sum_{s', a'} p_{s', s}^{a'} d'(s', a') + \gamma \delta \mathbb{1}_{\{s = \arg \min V^{\pi'}\}} + (1 - \gamma) \rho(s). \quad (20)$$

589 (20) firstly implies that  $\forall s$ ,

$$\lambda \mathbb{1}_{\{s = \arg \min V^{\pi_1}\}} + (1 - \lambda) \mathbb{1}_{\{s = \arg \min V^{\pi_2}\}} = \mathbb{1}_{\{s = \arg \min V^{\pi'}\}}, \quad (21)$$

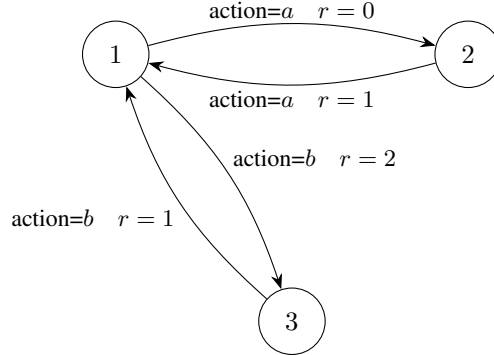
590 where from (18) and (19),  $\pi'$  should be

$$\pi'(a|s) = \frac{d'(s, a)}{\sum_b d'(s, b)} = \frac{\lambda d_1(s, a) + (1 - \lambda) d_2(s, a)}{\sum_b (\lambda d_1(s, b) + (1 - \lambda) d_2(s, b))}. \quad (22)$$



591 We then construct the following counterexample, which shows that there exists a robust MDP,  
 592 two policy-distribution pairs  $(\pi_1, d_1)$ ,  $(\pi_2, d_2)$ , and  $\lambda \in (0, 1)$ , such that  $\lambda \mathbb{1}_{\{s=\arg \min V^{\pi_1}\}} + (1 -$   
 593  $\lambda) \mathbb{1}_{\{s=\arg \min V^{\pi_2}\}} \neq \mathbb{1}_{\{s=\arg \min V^{\pi'}\}}$ , and therefore the set of robust visitation distribution is  
 594 non-convex.

595 Consider the following Robust MDP. It has three states 1, 2, 3 and two actions  $a, b$ . When the agent is  
 596 at state 1, if it takes action  $a$ , the system will transit to state 2 and receive reward  $r = 0$ ; if it takes  
 597 action  $b$ , the system will transit to state 3 and receive reward  $r = 1$ . When the agent is at state 2/3,  
 598 it can only take action  $a/b$ , the system can only transits back to state 1 and the agent will receive  
 599 reward  $r = 1$ . The initial distribution is  $\mathbb{1}_{s=1}$ .



600

601 Clearly all policy can be written as  $\pi = (p, 1 - p)$ , where  $p$  is the probability of taking action  $a$  at  
 602 state 1. We consider two policies,  $\pi_1 = (1, 0)$  and  $\pi_2 = (0, 1)$ .

603 It can be verified that  $\arg \min V^{\pi_1} = 1$ , and its robust visitation distribution, denoted by  $d_1$ , is

$$d_1(1, a) = \frac{1 - \gamma}{1 - \gamma^2}, \quad (23)$$

$$d_1(1, b) = 0, \quad (24)$$

$$d_1(2, a) = \frac{\gamma(1 - \gamma)}{1 - \gamma^2}, \quad (25)$$

$$d_1(2, b) = 0, \quad (26)$$

$$d_1(3, a) = 0, \quad (27)$$

$$d_1(3, b) = 0. \quad (28)$$

604 Similarly,  $\arg \min V^{\pi_2} = 2$ , and its robust visitation distribution, denoted by  $d_2$ , is

$$d_2(1, a) = 0, \quad (29)$$

$$d_2(1, b) = \frac{1 - \gamma}{1 - \gamma^2}, \quad (30)$$

$$d_2(2, a) = 0, \quad (31)$$

$$d_2(2, b) = 0, \quad (32)$$

$$d_2(3, a) = 0, \quad (33)$$

$$d_2(3, b) = \frac{\gamma(1 - \gamma)}{1 - \gamma^2}. \quad (34)$$

605 Hence according to (22),  $\pi'$  should be as follows:

$$\pi'(a|1) = \lambda, \pi'(b|1) = 1 - \lambda, \pi'(a|2) = 1, \pi'(b|3) = 1. \quad (35)$$

606 We then show that there exists  $\lambda \in [0, 1]$ , such that  $\lambda \mathbb{1}_{\{s=1\}} + (1 - \lambda) \mathbb{1}_{\{s=2\}} \neq \mathbb{1}_{\{\arg \min V^{\pi'}\}}$ .

607 Clearly (21) holds only if  $V^{\pi'}(1) = V^{\pi'}(2) = \min_s V^{\pi'}(s)$ . However, according to the Bellman  
 608 equations for  $\pi'$ , we have that

$$V^{\pi'}(1) = \lambda(\gamma(1 - \delta)V^{\pi'}(2) + \gamma\delta \min V^{\pi'}) + (1 - \lambda)(2 + \gamma(1 - \delta)V^{\pi'}(3) + \gamma\delta \min V^{\pi'}), \quad (36)$$

$$V^{\pi'}(2) = 1 + \gamma(1 - \delta)V^{\pi'}(1) + \gamma\delta \min V^{\pi'}, \quad (37)$$

$$V^{\pi'}(3) = 1 + \gamma(1 - \delta)V^{\pi'}(1) + \gamma\delta \min V^{\pi'}. \quad (38)$$

609 If we set  $\lambda = \frac{1}{3}$ ,

$$V^{\pi'}(1) = \frac{4}{3} + \gamma\delta \min V^{\pi'} + \gamma(1 - \delta)V^{\pi'}(2), \quad (39)$$

$$V^{\pi'}(2) = 1 + \gamma\delta \min V^{\pi'} + \gamma(1 - \delta)V^{\pi'}(1). \quad (40)$$

610 Clearly,  $V^{\pi'}(1) \neq V^{\pi'}(2)$ , and hence  $\lambda \mathbb{1}_{\{\arg \min V^1\}} + (1 - \lambda) \mathbb{1}_{\{\arg \min V^2\}} \neq \mathbb{1}_{\{\arg \min V^{\pi'}\}}$ .

## 611 C Proof of Lemmas 2 and 5

### 612 Proof of Lemma 2

613 *Proof.* We first set  $C = V_r^{\pi^*}(\rho) + \lambda^*(V_c^{\pi^*}(\rho) - b)$ , clearly  $\max_{\pi \in \Pi} V_r^\pi(\rho) + \lambda^*(V_c^\pi(\rho) - b) = C$ ,  
614 and hence

$$C = \max_{\pi \in \Pi} V_r^\pi(\rho) + \lambda^*(V_c^\pi(\rho) - b) \geq V_r^{\pi^\zeta}(\rho) + \lambda^*(V_c^{\pi^\zeta}(\rho) - b) \geq V_r^{\pi^\zeta}(\rho) + \lambda^*\zeta. \quad (41)$$

615 Thus we have that

$$\lambda^* \leq \frac{C - V_r^{\pi^\zeta}(\rho)}{\zeta}. \quad (42)$$

616 Note that

$$C = \min_{\lambda \geq 0} \max_{\pi \in \Pi} V_r^\pi(\rho) + \lambda(V_c^\pi(\rho) - b) \stackrel{(a)}{\leq} \max_{\pi \in \Pi} V_r^\pi(\rho) \leq \frac{1}{1 - \gamma}, \quad (43)$$

617 where (a) is because  $\min_{\lambda \geq 0} \max_{\pi \in \Pi} V_r^\pi(\rho) + \lambda(V_c^\pi(\rho) - b)$  is less than the optimal value of inner  
618 problem when  $\lambda = 0$ , i.e.,  $\max_{\pi \in \Pi} V_r^\pi(\rho)$ , and  $\frac{1}{1 - \gamma}$  is the upper bound of robust value functions.

619 Hence we have that

$$\lambda^* \leq \frac{1}{(1 - \gamma)\zeta}, \quad (44)$$

620 which completes the proof.  $\square$

### 621 Proof of Lemma 5

622 *Proof.* Set  $C = V_{\sigma,r}^{\pi^*}(\rho) + \lambda^*(V_{\sigma,c}^{\pi^*}(\rho) - b)$ , then

$$C = \max_{\pi \in \Pi} V_{\sigma,r}^\pi(\rho) + \lambda^*(V_{\sigma,c}^\pi(\rho) - b) \geq V_{\sigma,r}^{\pi^{\zeta'}}(\rho) + \lambda^*(V_{\sigma,c}^{\pi^{\zeta'}}(\rho) - b) \geq V_{\sigma,r}^{\pi^{\zeta'}}(\rho) + \lambda^*\zeta'. \quad (45)$$

623 Thus we have that

$$C \geq V_{\sigma,r}^{\pi^{\zeta'}}(\rho) + \lambda^*\zeta', \quad (46)$$

624 hence

$$\lambda^* \leq \frac{C - V_{\sigma,r}^{\pi^{\zeta'}}(\rho)}{\zeta'}. \quad (47)$$

625 Note that

$$C = \min_{\lambda \geq 0} \max_{\pi \in \Pi} V_{\sigma,r}^\pi(\rho) + \lambda(V_{\sigma,c}^\pi(\rho) - b) \leq \max_{\pi \in \Pi} V_{\sigma,r}^\pi(\rho) \leq C_\sigma, \quad (48)$$

626 where  $C_\sigma$  is the upper bound of smoothed robust value functions [75]:  $C_\sigma = \frac{1}{1 - \gamma}(1 + 2\gamma R \frac{\log |\mathcal{S}|}{\sigma})$ .

627 Hence we have that

$$\lambda^* \leq \frac{C_\sigma}{\zeta'}, \quad (49)$$

628 which completes the proof.  $\square$

## D Proof of Lemma 6

*Proof.* For any  $\lambda$ , denote the optimal value of the inner problems  $\max_{\pi \in \Pi_\Theta} V_{\sigma,r}^\pi(\rho) + \lambda(V_{\sigma,c}^\pi(\rho) - b)$  and  $\max_{\pi \in \Pi_\Theta} V_r^\pi(\rho) + \lambda(V_c^\pi(\rho) - b)$  by  $V^D(\lambda)$  and  $V_\sigma^D(\lambda)$ . It is then easy to verify that

$$|V^D(\lambda) - V_\sigma^D(\lambda)| \leq (1 + \lambda)\epsilon \leq (1 + \Lambda^*)\epsilon. \quad (50)$$

Denote the optimal solutions of  $\min_{\lambda \in [0, \Lambda^*]} V^D(\lambda)$  and  $\min_{\lambda \in [0, \Lambda^*]} V_\sigma^D(\lambda)$  by  $\lambda^D$  and  $\lambda_\sigma^D$ . We thus conclude that  $|V_\sigma^D(\lambda_\sigma^D) - V^D(\lambda^D)| \leq (1 + \Lambda^*)\epsilon$ , and this thus completes the proof.  $\square$

## E Proof of Theorem 1

We restate Theorem 1 with all the specific step sizes as follows.

Set  $b_t = \frac{19}{20\xi t^{0.25}}$ ,  $\mu_t = \xi(C_\sigma^V)^2 + \frac{16\tau(C_\sigma^V)^2}{\xi(b_{t+1})^2} - 2\nu$ ,  $\beta_t = \frac{1}{\xi}$ ,  $\alpha_t = \nu + \mu_t$ , where  $\xi > \frac{2\nu + (1 + \Lambda^*)L_\sigma}{(C_\sigma^V)^2}$ ,  $\nu$  is any positive number and  $\tau$  is any number greater than 2, then

$$\min_{1 \leq t \leq T} \|G_t\|^2 \leq 2\epsilon, \quad (51)$$

when

$$T = \max \left\{ \frac{7(\Lambda^*)^4}{\xi^4 \epsilon^4}, \left( 2 + \frac{9\xi(\tau - 2)(C_\sigma^V)^2 u K}{\epsilon^2} \right)^2 \right\} = \mathcal{O}(\epsilon^{-4}). \quad (52)$$

The definitions of  $u$ ,  $K$  can be found in Section I.

Theorem 1 can be proved similarly as Theorem 2, and hence the proof is omitted here.

## F Proof of Lemma 3

*Proof.* Recall that  $V_\sigma^L(\theta, \lambda) = V_{\sigma,r}^{\pi_\theta}(\rho) + \lambda(V_{\sigma,c}^{\pi_\theta}(\rho) - b)$ , hence we have that

$$\nabla_\lambda V_\sigma^L(\theta, \lambda) = V_{\sigma,c}^{\pi_\theta}(\rho) - b, \quad (53)$$

$$\nabla_\theta V_\sigma^L(\theta, \lambda) = \nabla_\theta V_{\sigma,r}^{\pi_\theta}(\rho) + \lambda \nabla_\theta V_{\sigma,c}^{\pi_\theta}(\rho). \quad (54)$$

Note that in [75], it has been shown that

$$\|V_{\sigma,r}^{\pi_{\theta_1}} - V_{\sigma,r}^{\pi_{\theta_2}}\| \leq C_\sigma^V \|\theta_1 - \theta_2\|, \quad (55)$$

$$\|\nabla_\theta V_{\sigma,r}^{\pi_{\theta_1}} - \nabla_\theta V_{\sigma,r}^{\pi_{\theta_2}}\| \leq L_\sigma \|\theta_1 - \theta_2\|, \quad (56)$$

where the definition of constants  $C_\sigma^V$  and  $L_\sigma$  can be found in Section I. Hence

$$\|\nabla_\lambda V_\sigma^L(\theta, \lambda)|_{\theta_1} - \nabla_\lambda V_\sigma^L(\theta, \lambda)|_{\theta_2}\| = \|V_{\sigma,c}^{\pi_{\theta_1}}(\rho) - V_{\sigma,c}^{\pi_{\theta_2}}(\rho)\| \leq C_\sigma^V \|\theta_1 - \theta_2\|, \quad (57)$$

$$\|\nabla_\lambda V_\sigma^L(\theta, \lambda)|_{\lambda_1} - \nabla_\lambda V_\sigma^L(\theta, \lambda)|_{\lambda_2}\| = 0. \quad (58)$$

Similarly, we have that

$$\|\nabla_\theta V_\sigma^L(\theta, \lambda)|_{\theta_1} - \nabla_\theta V_\sigma^L(\theta, \lambda)|_{\theta_2}\| \leq (1 + \lambda)L_\sigma \|\theta_1 - \theta_2\| \leq (1 + \Lambda^*)L_\sigma \|\theta_1 - \theta_2\|, \quad (59)$$

$$\|\nabla_\theta V_\sigma^L(\theta, \lambda)|_{\lambda_1} - \nabla_\theta V_\sigma^L(\theta, \lambda)|_{\lambda_2}\| \leq |\lambda_1 - \lambda_2| \max_{\theta \in \Theta} \|\nabla_\theta V_{\sigma,c}^{\pi_\theta}(\rho)\| \leq C_\sigma^V |\lambda_1 - \lambda_2|. \quad (60)$$

This completes the proof.  $\square$

## G Proof of Proposition 1

*Proof.* The  $\lambda$ -entry of  $G_W$  is smaller than  $2\epsilon$ , i.e.,

$$|(G_W)_\lambda| = \left| \beta_W \left( \lambda_W - \prod_{[0, \Lambda^*]} \left( \lambda_W - \frac{1}{\beta_W} (\nabla_\lambda V_\sigma^L(\theta_W, \lambda_W)) \right) \right) \right| < 2\epsilon. \quad (61)$$

Denote  $\lambda^+ \triangleq \prod_{[0, \Lambda^*]} \left( \lambda_W - \frac{1}{\beta_W} (\nabla_\lambda V_\sigma^L(\theta_W, \lambda_W)) \right)$ . From Lemma 3 in [24],  $-\nabla_\lambda V_\sigma^L(\theta_W, \lambda^+)$  can be rewritten as the sum of two parts:  $-\nabla_\lambda V_\sigma^L(\theta_W, \lambda^+) \in N_{[0, \Lambda^*]}(\lambda^+) + 4\epsilon B$ , where  $N_K(x) \triangleq \{g \in \mathbb{R}^d : \langle g, y - x \rangle \leq 0 : \forall y \in K\}$  is the normal cone, and  $B$  is the unit ball. This hence implies that for any  $\lambda \in [0, \Lambda^*]$ ,  $(\lambda - \lambda^+)(V_c^W - b) \geq -4(\lambda - \lambda^+)\epsilon$ . By setting  $\lambda = \Lambda^*$ , we have  $V_c^W + 4\epsilon \geq b$ , which means  $\pi_W$  is feasible with a  $4\epsilon$ -violation.  $\square$

## H Proof of Theorem 2

We then prove Theorem 2. Our proof extends the one in [79] to the biased setting.

To simplify notations, we denote the updates in Algorithm 3 by  $\hat{f}(\theta_t) \triangleq \hat{V}_{\sigma, c}^{\pi_{\theta_t}}(\rho) - b$ , and  $\hat{g}(\theta_t, \lambda_{t+1}) \triangleq \nabla_\theta \hat{V}_{\sigma, r}^{\pi_{\theta_t}}(\rho) + \lambda_{t+1} \nabla_\theta \hat{V}_{\sigma, c}^{\pi_{\theta_t}}(\rho)$ , and denote the update functions in Algorithm 1 by  $f(\theta_t) \triangleq V_{\sigma, c}^{\pi_{\theta_t}}(\rho) - b$ , and  $g(\theta_t, \lambda_{t+1}) \triangleq \nabla_\theta V_{\sigma, r}^{\pi_{\theta_t}}(\rho) + \lambda_{t+1} \nabla_\theta V_{\sigma, c}^{\pi_{\theta_t}}(\rho)$ . Here  $\hat{f}$  and  $\hat{g}$  can be viewed as biased estimations of  $f$  and  $g$ .

In the following, we will first show several technical lemmas that will be useful in the proof of Theorem 2.

**Lemma 7.** Recall that the step size  $\alpha_t = \nu + \mu_t$ . If  $\mu_t > (1 + \Lambda^*)L_\sigma$ ,  $\forall t \geq 0$ , then

$$V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) - V_\sigma^L(\theta_t, \lambda_{t+1}) \geq \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle + \left( \frac{\mu_t}{2} + \nu \right) \|\theta_{t+1} - \theta_t\|^2. \quad (62)$$

*Proof.* Note that from the update of  $\theta_t$  and proposition of projection, it implies that

$$\left\langle \theta_t + \frac{1}{\alpha_t} \hat{g}(\theta_t, \lambda_{t+1}) - \theta_{t+1}, \theta_t - \theta_{t+1} \right\rangle \leq 0. \quad (63)$$

Hence

$$\langle \hat{g}(\theta_t, \lambda_{t+1}) - \alpha_t(\theta_{t+1} - \theta_t), \theta_t - \theta_{t+1} \rangle \leq 0. \quad (64)$$

From Lemma 3, we have that

$$V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) - V_\sigma^L(\theta_t, \lambda_{t+1}) \geq \langle \theta_{t+1} - \theta_t, g(\theta_t, \lambda_{t+1}) \rangle - \frac{(1 + \Lambda^*)L_\sigma}{2} \|\theta_{t+1} - \theta_t\|^2. \quad (65)$$

Summing up the two inequalities implies

$$\begin{aligned} & V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) - V_\sigma^L(\theta_t, \lambda_{t+1}) \\ & \geq \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) + \alpha_t(\theta_{t+1} - \theta_t) \rangle - \frac{(1 + \Lambda^*)L_\sigma}{2} \|\theta_{t+1} - \theta_t\|^2 \\ & \geq \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle + \left( \alpha_t - \frac{L_\sigma(1 + \Lambda^*)}{2} \right) \|\theta_{t+1} - \theta_t\|^2 \\ & \geq \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle + \left( \frac{\mu_t}{2} + \nu \right) \|\theta_{t+1} - \theta_t\|^2, \end{aligned} \quad (66)$$

and hence completes the proof.  $\square$

**Lemma 8.** Recall that the step size  $\beta_t = \frac{1}{\xi}$ , and set  $\xi \leq \frac{1}{b_0}$ , then

$$\begin{aligned} & V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) - V_\sigma^L(\theta_t, \lambda_t) \\ & \geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} - \lambda_t) + \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle - \frac{\xi(C_\sigma^V)^2}{2} \|\theta_t - \theta_{t-1}\|^2 \\ & \quad + \left( \frac{\mu_t}{2} + \nu \right) \|\theta_{t+1} - \theta_t\|^2 + \frac{b_{t-1}}{2} (\lambda_t^2 - \lambda_{t+1}^2) - \frac{1}{\xi} (\lambda_{t+1} - \lambda_t)^2 - \frac{1}{2\xi} (\lambda_t - \lambda_{t-1})^2. \end{aligned} \quad (67)$$

*Proof.* For any  $t > 1$ , define  $\tilde{V}_t(\theta, \lambda) \triangleq V_\sigma^L(\theta, \lambda) + \frac{b_{t-1}}{2} \lambda^2$ . Thus we have

$$|\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_{t+1}) - \nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t)| = b_{t-1} |\lambda_{t+1} - \lambda_t| \leq b_0 |\lambda_{t+1} - \lambda_t|, \quad (68)$$

670 where that last inequality is due to  $b_{t-1} \leq b_0$ . Note that  $\tilde{V}_t(\theta, \lambda)$  is  $b_{t-1}$ -strongly convex in  $\lambda$ , hence  
 671 we have

$$\begin{aligned}
 & (\nabla_\lambda \tilde{V}_t(\theta, \lambda_{t+1}) - \nabla_\lambda \tilde{V}_t(\theta, \lambda_t))(\lambda_{t+1} - \lambda_t) \\
 & \geq b_{t-1}(\lambda_{t+1} - \lambda_t)^2 \\
 & \geq b_{t-1} \left( \frac{b_{t-1} + b_0}{b_{t-1} + b_0} \right) (\lambda_{t+1} - \lambda_t)^2 \\
 & = \frac{b_{t-1}b_0}{b_{t-1} + b_0}(\lambda_{t+1} - \lambda_t)^2 + \frac{b_{t-1}^2}{b_{t-1} + b_0}(\lambda_{t+1} - \lambda_t)^2 \\
 & \geq \frac{b_{t-1}b_0}{b_{t-1} + b_0}(\lambda_{t+1} - \lambda_t)^2 + \frac{1}{b_{t-1} + b_0}(\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_{t+1}) - \nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t))^2, \tag{69}
 \end{aligned}$$

672 where the last inequality is from (68).

673 Recall the update of  $\lambda_t$  in Algorithm 3 which can be rewritten as

$$\lambda_{t+1} = \prod_{[0, A^*]} \left( \lambda_t - \frac{1}{\beta_t} \nabla_\lambda \tilde{V}_{t+1}(\theta_t, \lambda_t) + \frac{1}{\beta_t} (f(\theta_t) - \hat{f}(\theta_t)) \right), \tag{70}$$

674 This further implies that  $\forall \lambda \in [0, A^*]$ :

$$(\beta_t(\lambda_{t+1} - \lambda_t) + \nabla_\lambda \tilde{V}_{t+1}(\theta_t, \lambda_t) - f(\theta_t) + \hat{f}(\theta_t))(\lambda - \lambda_{t+1}) \geq 0. \tag{71}$$

675 Hence setting  $\lambda = \lambda_k$  implies that

$$(\beta_t(\lambda_{t+1} - \lambda_t) + \nabla_\lambda \tilde{V}_{t+1}(\theta_t, \lambda_t) - f(\theta_t) + \hat{f}(\theta_t))(\lambda_t - \lambda_{t+1}) \geq 0. \tag{72}$$

676 Similarly, we have that

$$(\beta_t(\lambda_t - \lambda_{t-1}) + \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}) - f(\theta_{t-1}) + \hat{f}(\theta_{t-1}))(\lambda_{t+1} - \lambda_t) \geq 0. \tag{73}$$

677 Note that  $\tilde{V}_t$  is convex, we hence have that

$$\begin{aligned}
 & \tilde{V}_t(\theta_t, \lambda_{t+1}) - \tilde{V}_t(\theta_t, \lambda_t) \\
 & \geq (\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t))(\lambda_{t+1} - \lambda_t) \\
 & = (\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_{t+1} - \lambda_t) + (\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_{t+1} - \lambda_t) \\
 & \stackrel{(a)}{\geq} (\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_{t+1} - \lambda_t) \\
 & \quad + (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - \beta_t(\lambda_t - \lambda_{t-1}))(\lambda_{t+1} - \lambda_t), \tag{74}
 \end{aligned}$$

678 where (a) is from (73). The first term in the RHS of (74) can be further bounded as follows.

$$\begin{aligned}
 & (\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_{t+1} - \lambda_t) \\
 & = (\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t) \\
 & \quad + (\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_{t+1} - \lambda_t) \\
 & = (\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t) \\
 & \quad + (\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_t - \lambda_{t-1}) \\
 & \quad + m_{t+1}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1})), \tag{75}
 \end{aligned}$$

679 where  $m_{t+1} \triangleq (\lambda_{t+1} - \lambda_t) - (\lambda_t - \lambda_{t-1})$ . Plug it in (74) and we have that

$$\begin{aligned}
 & \tilde{V}_t(\theta_t, \lambda_{t+1}) - \tilde{V}_t(\theta_t, \lambda_t) \\
 & \geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - \beta_t(\lambda_t - \lambda_{t-1}))(\lambda_{t+1} - \lambda_t) \\
 & \quad + \underbrace{(\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t)}_{(a)} \\
 & \quad + \underbrace{(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_t - \lambda_{t-1})}_{(b)}
 \end{aligned}$$

$$+ \underbrace{(\nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))}_{(c)} m_{t+1}. \quad (76)$$

680 We then provide bounds for each term in (76) as follows.

681 Term (a) can be bounded as follows:

$$\begin{aligned} & (\nabla_{\lambda} \tilde{V}_t(\theta_t, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t) \\ &= (\nabla_{\lambda} V_{\sigma}^L(\theta_t, \lambda_t) - \nabla_{\lambda} V_{\sigma}^L(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t) \\ &\geq \frac{-(\lambda_{t+1} - \lambda_t)^2}{2\xi} - \frac{\xi}{2} (\nabla_{\lambda} V_{\sigma}^L(\theta_t, \lambda_t) - \nabla_{\lambda} V_{\sigma}^L(\theta_{t-1}, \lambda_t))^2 \\ &\geq \frac{-(\lambda_{t+1} - \lambda_t)^2}{2\xi} - \frac{\xi(C_{\sigma}^V)^2}{2} \|\theta_t - \theta_{t-1}\|^2, \end{aligned} \quad (77)$$

682 which is from Cauchy–Schwarz inequality and  $C_{\sigma}^V$ -smoothness of  $V_{\sigma}^L(\theta, \lambda)$ .

683 Term (b) can be bounded as follows:

$$\begin{aligned} & (\nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_t - \lambda_{t-1}) \\ &\geq \frac{1}{b_{t-1} + b_0} (\nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2, \end{aligned} \quad (78)$$

684 which is from (69).

685 Term (c) can be bounded as follows by Cauchy–Schwarz inequality:

$$\begin{aligned} & m_{t+1} (\nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_{t-1})) \\ &\geq -\frac{\xi}{2} (\nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2 - \frac{1}{2\xi} m_{t+1}^2 \end{aligned} \quad (79)$$

686 Moreover, it can be shown that

$$\frac{1}{\xi} (\lambda_{t+1} - \lambda_t)(\lambda_t - \lambda_{t-1}) = \frac{1}{2\xi} (\lambda_{t+1} - \lambda_t)^2 + \frac{1}{2\xi} (\lambda_t - \lambda_{t-1})^2 - \frac{1}{2\xi} m_{t+1}^2. \quad (80)$$

687 Plug (77) to (80) in 76, and we have that

$$\begin{aligned} & \tilde{V}_t(\theta_t, \lambda_{t+1}) - \tilde{V}_t(\theta_t, \lambda_t) \\ &\geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} - \lambda_t) - \beta_t(\lambda_t - \lambda_{t-1})(\lambda_{t+1} - \lambda_t) \\ &\quad + (\nabla_{\lambda} \tilde{V}_t(\theta_t, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t) + (\nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_t - \lambda_{t-1}) \\ &\quad + m_{t+1} (\nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_{t-1})) \\ &\geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} - \lambda_t) - \frac{1}{2\xi} (\lambda_{t+1} - \lambda_t)^2 - \frac{1}{2\xi} (\lambda_t - \lambda_{t-1})^2 + \frac{1}{2\xi} m_{t+1}^2 \\ &\quad - \frac{(\lambda_{t+1} - \lambda_t)^2}{2\xi} - \frac{\xi(C_{\sigma}^V)^2}{2} \|\theta_t - \theta_{t-1}\|^2 + \frac{1}{b_{t-1} + b_0} (\nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2 \\ &\quad - \frac{\xi}{2} (\nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_{\lambda} \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2 - \frac{1}{2\xi} m_{t+1}^2 \\ &\geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} - \lambda_t) - \frac{1}{\xi} (\lambda_{t+1} - \lambda_t)^2 - \frac{1}{2\xi} (\lambda_t - \lambda_{t-1})^2 - \frac{\xi(C_{\sigma}^V)^2}{2} \|\theta_t - \theta_{t-1}\|^2. \end{aligned} \quad (81)$$

688 From the definition of  $\tilde{V}_t$ , we have that

$$\begin{aligned} & \tilde{V}_t(\theta_t, \lambda_{t+1}) - \tilde{V}_t(\theta_t, \lambda_t) \\ &= V_{\sigma}^L(\theta_t, \lambda_{t+1}) + \frac{b_{t-1}}{2} \lambda_{t+1}^2 - V_{\sigma}^L(\theta_t, \lambda_t) - \frac{b_{t-1}}{2} \lambda_t^2. \end{aligned} \quad (82)$$

689 Then we have that

$$V_{\sigma}^L(\theta_t, \lambda_{t+1}) - V_{\sigma}^L(\theta_t, \lambda_t)$$

$$\begin{aligned}
&\geq \frac{b_{t-1}}{2}(\lambda_t^2 - \lambda_{t+1}^2) + (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} - \lambda_t) \\
&\quad - \frac{1}{\xi}(\lambda_{t+1} - \lambda_t)^2 - \frac{1}{2\xi}(\lambda_t - \lambda_{t-1})^2 - \frac{\xi(C_\sigma^V)^2}{2}\|\theta_t - \theta_{t-1}\|^2.
\end{aligned} \tag{83}$$

690 Combining with Lemma 7, if  $\forall t, \mu_t > (1 + A^*)L_\sigma$ , we then have that

$$\begin{aligned}
&V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) - V_\sigma^L(\theta_t, \lambda_t) \\
&\geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} - \lambda_t) + \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle - \frac{\xi(C_\sigma^V)^2}{2}\|\theta_t - \theta_{t-1}\|^2 \\
&\quad + \left(\frac{\mu_t}{2} + \nu\right)\|\theta_{t+1} - \theta_t\|^2 + \frac{b_{t-1}}{2}(\lambda_t^2 - \lambda_{t+1}^2) - \frac{1}{\xi}(\lambda_{t+1} - \lambda_t)^2 - \frac{1}{2\xi}(\lambda_t - \lambda_{t-1})^2.
\end{aligned} \tag{84}$$

691

□

692 **Lemma 9.** *Define*

$$\begin{aligned}
F_{t+1} &\triangleq -\frac{8}{\xi^2 b_{t+1}}(\lambda_t - \lambda_{t+1})^2 - \frac{8}{\xi}\left(1 - \frac{b_t}{b_{t+1}}\right)\lambda_{t+1}^2 + V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) + \frac{b_t}{2}\lambda_{t+1}^2 \\
&\quad + \left(-\frac{16(C_\sigma^V)^2}{\xi b_{t+1}^2} - \frac{\xi(C_\sigma^V)^2}{2}\right)\|\theta_{t+1} - \theta_t\|^2 + \left(\frac{8}{\xi} - \frac{1}{2\xi}\right)(\lambda_{t+1} - \lambda_t)^2,
\end{aligned} \tag{85}$$

693 and if  $\frac{1}{b_{t+1}} - \frac{1}{b_t} \leq \frac{\xi}{5}$ , then

$$\begin{aligned}
&F_{t+1} - F_t \\
&\geq S_t + \left(\frac{\mu_t}{2} + \nu - \frac{16(C_\sigma^V)^2}{\xi b_{t+1}^2} - \frac{\xi(C_\sigma^V)^2}{2}\right)\|\theta_{t+1} - \theta_t\|^2 + \frac{b_t - b_{t-1}}{2}\lambda_{t+1}^2 \\
&\quad + \frac{9}{10\xi}(\lambda_{t+1} - \lambda_t)^2 + \frac{8}{\xi}\left(\frac{b_t}{b_{t+1}} - \frac{b_{t-1}}{b_t}\right)\lambda_{t+1}^2,
\end{aligned} \tag{86}$$

694 where  $S_t \triangleq \frac{16}{b_t \xi}(f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}) + (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} -$   
695  $\lambda_t) + \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle$ .

696 *Proof.* From (72) and (73), we have that

$$\begin{aligned}
&\beta_t m_{t+1}(\lambda_t - \lambda_{t+1}) \geq (\nabla_\lambda \tilde{V}_{t+1}(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(-\lambda_t + \lambda_{t+1}) \\
&\quad + (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}).
\end{aligned} \tag{87}$$

697 The first term can be rewritten as

$$\begin{aligned}
&(\nabla_\lambda \tilde{V}_{t+1}(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_{t+1} - \lambda_t) \\
&= (\nabla_\lambda \tilde{V}_{t+1}(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t) + (\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_{t+1} - \lambda_t) \\
&= (\nabla_\lambda \tilde{V}_{t+1}(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t) + (\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_t - \lambda_{t-1}) \\
&\quad + m_{t+1}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1})).
\end{aligned} \tag{88}$$

698 The first term in (88) can be bounded as

$$\begin{aligned}
&(\nabla_\lambda \tilde{V}_{t+1}(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t) \\
&= (\nabla_\lambda V_\sigma^L(\theta_t, \lambda_t) - \nabla_\lambda V_\sigma^L(\theta_{t-1}, \lambda_t))(\lambda_{t+1} - \lambda_t) + (b_t \lambda_t - b_{t-1} \lambda_t)(\lambda_{t+1} - \lambda_t) \\
&\stackrel{(a)}{\geq} -\frac{1}{2h}(\nabla_\lambda V_\sigma^L(\theta_t, \lambda_t) - \nabla_\lambda V_\sigma^L(\theta_{t-1}, \lambda_t))^2 - \frac{h}{2}(\lambda_{t+1} - \lambda_t)^2 \\
&\quad + \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1}^2 - \lambda_t^2) - \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1} - \lambda_t)^2 \\
&\stackrel{(b)}{\geq} -\frac{(C_\sigma^V)^2}{2h}\|\theta_t - \theta_{t-1}\|^2 - \frac{h}{2}(\lambda_{t+1} - \lambda_t)^2 \\
&\quad + \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1}^2 - \lambda_t^2) - \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1} - \lambda_t)^2,
\end{aligned} \tag{89}$$

699 where (a) is from the Cauchy–Schwarz inequality and (b) is from the  $C_\sigma^V$ -smoothness of  $V_\sigma^L$ , for  
700 any  $h > 0$ .

701 Similar to (69), the second term in (88) can be bounded as

$$\begin{aligned} & (\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_t - \lambda_{t-1}) \\ & \geq \frac{b_{t-1}b_0}{b_{t-1} + b_0}(\lambda_t - \lambda_{t-1})^2 + \frac{1}{b_{t-1} + b_0}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2. \end{aligned} \quad (90)$$

702 The third term in (88) can be bounded as

$$\begin{aligned} & m_{t+1}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1})) \\ & \geq -\frac{\xi}{2}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2 - \frac{1}{2\xi}m_{t+1}^2. \end{aligned} \quad (91)$$

703 Hence combine (89) to (90) and plug in (88), we have that

$$\begin{aligned} & (\nabla_\lambda \tilde{V}_{t+1}(\theta_t, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))(\lambda_{t+1} - \lambda_t) \\ & \geq -\frac{(C_\sigma^V)^2}{2h}\|\theta_t - \theta_{t-1}\|^2 - \frac{h}{2}(\lambda_{t+1} - \lambda_t)^2 \\ & \quad + \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1}^2 - \lambda_t^2) - \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1} - \lambda_t)^2 \\ & \quad + \frac{b_{t-1}b_0}{b_{t-1} + b_0}(\lambda_t - \lambda_{t-1})^2 + \frac{1}{b_{t-1} + b_0}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2 \\ & \quad - \frac{\xi}{2}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2 - \frac{1}{2\xi}m_{t+1}^2. \end{aligned} \quad (92)$$

704 Hence (87) can be further bounded as

$$\begin{aligned} & (\beta_t m_{t+1})(\lambda_t - \lambda_{t+1}) \\ & \geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}) \\ & \quad - \frac{(C_\sigma^V)^2}{2h}\|\theta_t - \theta_{t-1}\|^2 - \frac{h}{2}(\lambda_{t+1} - \lambda_t)^2 \\ & \quad + \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1}^2 - \lambda_t^2) - \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1} - \lambda_t)^2 \\ & \quad + \frac{b_{t-1}b_0}{b_{t-1} + b_0}(\lambda_t - \lambda_{t-1})^2 + \frac{1}{b_{t-1} + b_0}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2 \\ & \quad - \frac{\xi}{2}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2 - \frac{1}{2\xi}m_{t+1}^2. \end{aligned} \quad (93)$$

705 It can be directly verified that

$$m_{t+1}(\lambda_t - \lambda_{t+1}) = \frac{1}{2}(\lambda_t - \lambda_{t-1})^2 - \frac{1}{2}(\lambda_t - \lambda_{t+1})^2 - \frac{m_{t+1}^2}{2}. \quad (94)$$

706 Recall that  $\beta_t = \frac{1}{\xi}$ , hence

$$\begin{aligned} & \frac{1}{2\xi}(\lambda_t - \lambda_{t-1})^2 - \frac{1}{2\xi}(\lambda_t - \lambda_{t+1})^2 - \frac{m_{t+1}^2}{2\xi} \\ & \geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}) \\ & \quad - \frac{(C_\sigma^V)^2}{2h}\|\theta_t - \theta_{t-1}\|^2 - \frac{h}{2}(\lambda_{t+1} - \lambda_t)^2 \\ & \quad + \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1}^2 - \lambda_t^2) - \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1} - \lambda_t)^2 \\ & \quad + \frac{b_{t-1}b_0}{b_{t-1} + b_0}(\lambda_t - \lambda_{t-1})^2 + \frac{1}{b_{t-1} + b_0}(\nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_t) - \nabla_\lambda \tilde{V}_t(\theta_{t-1}, \lambda_{t-1}))^2 \end{aligned}$$



$$-\frac{\xi}{2}(\nabla_{\lambda}\tilde{V}_t(\theta_{t-1},\lambda_t)-\nabla_{\lambda}\tilde{V}_t(\theta_{t-1},\lambda_{t-1}))^2-\frac{1}{2\xi}m_{t+1}^2. \quad (95)$$

707 From  $\xi \leq \frac{1}{b_0} \leq \frac{2}{b_0+b_{t-1}}$ , we have  $\frac{1}{b_{t-1}+b_0}(\nabla_{\lambda}\tilde{V}_t(\theta_{t-1},\lambda_t)-\nabla_{\lambda}\tilde{V}_t(\theta_{t-1},\lambda_{t-1}))^2 -$   
 708  $\frac{\xi}{2}(\nabla_{\lambda}\tilde{V}_t(\theta_{t-1},\lambda_t)-\nabla_{\lambda}\tilde{V}_t(\theta_{t-1},\lambda_{t-1}))^2 \geq 0$ . Also, it can be shown that  $\frac{b_{t-1}b_0}{b_{t-1}+b_0} \geq \frac{b_{t-1}b_0}{2b_0} = \frac{b_{t-1}}{2}$ .  
 709 Thus, it follows that

$$\begin{aligned} & \frac{1}{2\xi}(\lambda_t - \lambda_{t-1})^2 - \frac{1}{2\xi}(\lambda_t - \lambda_{t+1})^2 - \frac{m_{t+1}^2}{2\xi} \\ & \geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}) \\ & \quad - \frac{(C_{\sigma}^V)^2}{2h}\|\theta_t - \theta_{t-1}\|^2 - \frac{h}{2}(\lambda_{t+1} - \lambda_t)^2 \\ & \quad + \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1}^2 - \lambda_t^2) - \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1} - \lambda_t)^2 \\ & \quad + \frac{b_{t-1}}{2}(\lambda_t - \lambda_{t-1})^2 - \frac{1}{2\xi}m_{t+1}^2. \end{aligned} \quad (96)$$

710 Re-arrange the terms, it follows that

$$\begin{aligned} & -\frac{1}{2\xi}(\lambda_t - \lambda_{t+1})^2 - \frac{b_t - b_{t-1}}{2}\lambda_{t+1}^2 \\ & \geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}) - \frac{(C_{\sigma}^V)^2}{2h}\|\theta_t - \theta_{t-1}\|^2 - \frac{h}{2}(\lambda_{t+1} - \lambda_t)^2 \\ & \quad - \frac{(b_t - b_{t-1})}{2}\lambda_t^2 - \frac{(b_t - b_{t-1})}{2}(\lambda_{t+1} - \lambda_t)^2 + \frac{b_{t-1}}{2}(\lambda_t - \lambda_{t-1})^2 - \frac{1}{2\xi}(\lambda_t - \lambda_{t-1})^2 \\ & \geq -\frac{1}{2\xi}(\lambda_t - \lambda_{t-1})^2 - \frac{(b_t - b_{t-1})}{2}\lambda_t^2 + (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}) \\ & \quad - \frac{(C_{\sigma}^V)^2}{2h}\|\theta_t - \theta_{t-1}\|^2 - \frac{h}{2}(\lambda_{t+1} - \lambda_t)^2 + \frac{b_{t-1}}{2}(\lambda_t - \lambda_{t-1})^2, \end{aligned} \quad (97)$$

711 where the last inequality is from the fact that  $b_t$  is decreasing.

712 Now multiply  $\frac{2}{\xi b_t}$  on both sides, we further have that

$$\begin{aligned} & -\frac{1}{\xi^2 b_t}(\lambda_t - \lambda_{t+1})^2 - \frac{1}{\xi}\left(1 - \frac{b_{t-1}}{b_t}\right)\lambda_{t+1}^2 \\ & \geq -\frac{1}{\xi^2 b_t}(\lambda_t - \lambda_{t-1})^2 - \frac{1}{\xi}\left(1 - \frac{b_{t-1}}{b_t}\right)\lambda_t^2 + \frac{2}{\xi b_t}(f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}) \\ & \quad - \frac{(C_{\sigma}^V)^2}{h\xi b_t}\|\theta_t - \theta_{t-1}\|^2 - \frac{h}{\xi b_t}(\lambda_{t+1} - \lambda_t)^2 + \frac{1}{\xi}(\lambda_t - \lambda_{t-1})^2. \end{aligned} \quad (98)$$

713 If we set  $h = \frac{b_t}{2}$ , (98) can be rewritten as

$$\begin{aligned} & -\frac{1}{\xi^2 b_t}(\lambda_t - \lambda_{t+1})^2 - \frac{1}{\xi}\left(1 - \frac{b_{t-1}}{b_t}\right)\lambda_{t+1}^2 \\ & \geq -\frac{1}{\xi^2 b_t}(\lambda_t - \lambda_{t-1})^2 - \frac{1}{\xi}\left(1 - \frac{b_{t-1}}{b_t}\right)\lambda_t^2 + \frac{2}{\xi b_t}(f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}) \\ & \quad - \frac{2(C_{\sigma}^V)^2}{\xi b_t^2}\|\theta_t - \theta_{t-1}\|^2 - \frac{1}{2\xi}(\lambda_{t+1} - \lambda_t)^2 + \frac{1}{\xi}(\lambda_t - \lambda_{t-1})^2. \end{aligned} \quad (99)$$

714 Further we have that

$$\begin{aligned} & -\frac{1}{\xi^2 b_{t+1}}(\lambda_t - \lambda_{t+1})^2 + \left(\frac{1}{\xi^2 b_{t+1}} - \frac{1}{\xi^2 b_t}\right)(\lambda_t - \lambda_{t+1})^2 - \frac{1}{\xi}\left(1 - \frac{b_t}{b_{t+1}}\right)\lambda_{t+1}^2 + \frac{1}{\xi}\left(\frac{b_{t-1}}{b_t} - \frac{b_t}{b_{t+1}}\right)\lambda_{t+1}^2 \\ & \geq -\frac{1}{\xi^2 b_t}(\lambda_t - \lambda_{t-1})^2 - \frac{1}{\xi}\left(1 - \frac{b_{t-1}}{b_t}\right)\lambda_t^2 + \frac{2}{\xi b_t}(f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t))(-\lambda_t + \lambda_{t+1}) \end{aligned}$$

$$- \frac{2(C_\sigma^V)^2}{\xi b_t^2} \|\theta_t - \theta_{t-1}\|^2 - \frac{1}{2\xi} (\lambda_{t+1} - \lambda_t)^2 + \frac{1}{\xi} (\lambda_t - \lambda_{t-1})^2. \quad (100)$$

715 Re-arranging the terms in (100) implies that

$$\begin{aligned} & - \frac{1}{\xi^2 b_{t+1}} (\lambda_t - \lambda_{t+1})^2 - \frac{1}{\xi} \left(1 - \frac{b_t}{b_{t+1}}\right) \lambda_{t+1}^2 - \left(-\frac{1}{\xi^2 b_t} (\lambda_t - \lambda_{t-1})^2 - \frac{1}{\xi} \left(1 - \frac{b_{t-1}}{b_t}\right) \lambda_t^2\right) \\ & \geq - \left(\frac{1}{\xi^2 b_{t+1}} - \frac{1}{\xi^2 b_t}\right) (\lambda_t - \lambda_{t+1})^2 - \frac{1}{\xi} \left(\frac{b_{t-1}}{b_t} - \frac{b_t}{b_{t+1}}\right) \lambda_{t+1}^2 \\ & \quad - \frac{2(C_\sigma^V)^2}{\xi b_t^2} \|\theta_t - \theta_{t-1}\|^2 - \frac{1}{2\xi} (\lambda_{t+1} - \lambda_t)^2 + \frac{1}{\xi} (\lambda_t - \lambda_{t-1})^2 \\ & \quad + \frac{2}{\xi b_t} (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t)) (-\lambda_t + \lambda_{t+1}) \\ & \geq - \frac{7}{10\xi} (-\lambda_t + \lambda_{t+1})^2 - \frac{2(C_\sigma^V)^2}{\xi b_t^2} \|\theta_t - \theta_{t-1}\|^2 + \frac{1}{\xi} (\lambda_t - \lambda_{t-1})^2 + \frac{1}{\xi} \left(\frac{b_t}{b_{t+1}} - \frac{b_{t-1}}{b_t}\right) \lambda_{t+1}^2 \\ & \quad + \frac{2}{\xi b_t} (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t)) (-\lambda_t + \lambda_{t+1}), \end{aligned} \quad (101)$$

716 where the last inequality is from  $\frac{1}{b_{t+1}} - \frac{1}{b_t} \leq \frac{\xi}{5}$ . Recall in Lemma 8, we showed that

$$\begin{aligned} & V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) - V_\sigma^L(\theta_t, \lambda_t) \\ & \geq (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} - \lambda_t) + \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle - \frac{\xi(C_\sigma^V)^2}{2} \|\theta_t - \theta_{t-1}\|^2 \\ & \quad + \left(\frac{\mu_t}{2} + \nu\right) \|\theta_{t+1} - \theta_t\|^2 + \frac{b_{t-1}}{2} (\lambda_t^2 - \lambda_{t+1}^2) - \frac{1}{\xi} (\lambda_{t+1} - \lambda_t)^2 - \frac{1}{2\xi} (\lambda_t - \lambda_{t-1})^2. \end{aligned} \quad (102)$$

717 Combine both inequality together, and we further have that

$$\begin{aligned} & - \frac{8}{\xi^2 b_{t+1}} (\lambda_t - \lambda_{t+1})^2 - \frac{8}{\xi} \left(1 - \frac{b_t}{b_{t+1}}\right) \lambda_{t+1}^2 - \left(-\frac{8}{\xi^2 b_t} (\lambda_t - \lambda_{t-1})^2 - \frac{8}{\xi} \left(1 - \frac{b_{t-1}}{b_t}\right) \lambda_t^2\right) \\ & \quad + V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) - V_\sigma^L(\theta_t, \lambda_t) \\ & \geq - \frac{28}{5\xi} (-\lambda_t + \lambda_{t+1})^2 - \frac{16(C_\sigma^V)^2}{\xi b_t^2} \|\theta_t - \theta_{t-1}\|^2 + \frac{8}{\xi} (\lambda_t - \lambda_{t-1})^2 + \frac{8}{\xi} \left(\frac{b_t}{b_{t+1}} - \frac{b_{t-1}}{b_t}\right) \lambda_{t+1}^2 \\ & \quad + \frac{16}{b_t \xi} (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t)) (-\lambda_t + \lambda_{t+1}) \\ & \quad + (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} - \lambda_t) + \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle - \frac{\xi(C_\sigma^V)^2}{2} \|\theta_t - \theta_{t-1}\|^2 \\ & \quad + \left(\frac{\mu_t}{2} + \nu\right) \|\theta_{t+1} - \theta_t\|^2 + \frac{b_{t-1}}{2} (\lambda_t^2 - \lambda_{t+1}^2) - \frac{1}{\xi} (\lambda_{t+1} - \lambda_t)^2 - \frac{1}{2\xi} (\lambda_t - \lambda_{t-1})^2 \\ & = S_t + \left(-\frac{16(C_\sigma^V)^2}{\xi b_t^2} - \frac{\xi(C_\sigma^V)^2}{2}\right) \|\theta_t - \theta_{t-1}\|^2 + \left(-\frac{28}{5\xi} - \frac{1}{\xi}\right) (-\lambda_t + \lambda_{t+1})^2 + \frac{b_{t-1}}{2} (\lambda_t^2 - \lambda_{t+1}^2) \\ & \quad + \left(\frac{8}{\xi} - \frac{1}{2\xi}\right) (\lambda_t - \lambda_{t-1})^2 + \frac{8}{\xi} \left(\frac{b_t}{b_{t+1}} - \frac{b_{t-1}}{b_t}\right) \lambda_{t+1}^2 + \left(\frac{\mu_t}{2} + \nu\right) \|\theta_{t+1} - \theta_t\|^2, \end{aligned} \quad (103)$$

718 where  $S_t \triangleq \frac{16}{b_t \xi} (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t)) (-\lambda_t + \lambda_{t+1}) + (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}))(\lambda_{t+1} -$   
719  $\lambda_t) + \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle$ . Now

$$\begin{aligned} & - \frac{8}{\xi^2 b_{t+1}} (\lambda_t - \lambda_{t+1})^2 - \frac{8}{\xi} \left(1 - \frac{b_t}{b_{t+1}}\right) \lambda_{t+1}^2 - \left(-\frac{8}{\xi^2 b_t} (\lambda_t - \lambda_{t-1})^2 - \frac{8}{\xi} \left(1 - \frac{b_{t-1}}{b_t}\right) \lambda_t^2\right) \\ & \quad + V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) - V_\sigma^L(\theta_t, \lambda_t) + \frac{b_t}{2} \lambda_{t+1}^2 - \frac{b_{t-1}}{2} \lambda_t^2 \\ & \quad + \left(-\frac{16(C_\sigma^V)^2}{\xi b_{t+1}^2} - \frac{\xi(C_\sigma^V)^2}{2}\right) \|\theta_{t+1} - \theta_t\|^2 - \left(-\frac{16(C_\sigma^V)^2}{\xi b_t^2} - \frac{\xi(C_\sigma^V)^2}{2}\right) \|\theta_t - \theta_{t-1}\|^2 \end{aligned}$$

$$\begin{aligned}
& + \left( \frac{8}{\xi} - \frac{1}{2\xi} \right) (\lambda_{t+1} - \lambda_t)^2 - \left( \frac{8}{\xi} - \frac{1}{2\xi} \right) (\lambda_t - \lambda_{t-1})^2 \\
& \geq S_t + \left( \frac{\mu_t}{2} + \nu - \frac{16(C_\sigma^V)^2}{\xi b_{t+1}^2} - \frac{\xi(C_\sigma^V)^2}{2} \right) \|\theta_{t+1} - \theta_t\|^2 + \frac{b_t - b_{t-1}}{2} \lambda_{t+1}^2 \\
& \quad + \left( \frac{8}{\xi} - \frac{1}{2\xi} - \frac{28}{5\xi} - \frac{1}{\xi} \right) (\lambda_{t+1} - \lambda_t)^2 + \frac{8}{\xi} \left( \frac{b_t}{b_{t+1}} - \frac{b_{t-1}}{b_t} \right) \lambda_{t+1}^2 \\
& = S_t + \left( \frac{\mu_t}{2} + \nu - \frac{16(C_\sigma^V)^2}{\xi b_{t+1}^2} - \frac{\xi(C_\sigma^V)^2}{2} \right) \|\theta_{t+1} - \theta_t\|^2 + \frac{b_t - b_{t-1}}{2} \lambda_{t+1}^2 \\
& \quad + \frac{9}{10\xi} (\lambda_{t+1} - \lambda_t)^2 + \frac{8}{\xi} \left( \frac{b_t}{b_{t+1}} - \frac{b_{t-1}}{b_t} \right) \lambda_{t+1}^2, \tag{104}
\end{aligned}$$

720 which then completes the proof.  $\square$

721 We now restate Theorem 2 with all the specific step sizes. The definitions of these constants can also  
722 be found in Section I.

723 **Theorem 3.** (Restatement of Theorem 2) Set  $b_t = \frac{19}{20\xi t^{0.25}}$ ,  $\mu_t = \xi(C_\sigma^V)^2 + \frac{16\tau(C_\sigma^V)^2}{\xi(b_{t+1})^2} - 2\nu$ ,  
724  $\beta_t = \frac{1}{\xi}$ ,  $\alpha_t = \nu + \mu_t$ , where  $\xi > \frac{2\nu + (1+\Lambda^*)L_\sigma}{(C_\sigma^V)^2}$ ,  $\nu$  is any positive number and  $\tau$  is any number greater  
725 than 2. Moreover, set  $\epsilon_{est} = \frac{1}{t^{0.5}L_\Omega} \frac{1}{32t^{0.25}\Lambda^* + 2\Lambda^* + \frac{1}{\alpha_1}(1+\Lambda^*)C_\sigma^V} \frac{19^2\epsilon^2}{3200\xi(\tau-2)(C_\sigma^V)^2uL_\Omega} = \mathcal{O}(\frac{\epsilon^2}{t^{0.75}})$ ,  
726 then

$$\min_{1 \leq t \leq T} \|G_t\|^2 \leq (1 + \sqrt{2})\epsilon, \tag{105}$$

727 when  $T = \mathcal{O}(\epsilon^{-4})$ .

728 *Proof.* Denote by  $p_t \triangleq \frac{8(\tau-2)(C_\sigma^V)^2}{\xi b_{t+1}^2}$  and  $M_1 \triangleq \frac{16\tau^2}{(\tau-2)^2} + \frac{(\xi(C_\sigma^V)^2 - \nu)^2}{64(\tau-2)^2(C_\sigma^V)^2\xi^2}$ . Then it can be verified  
729 that  $\nu + \frac{\mu_t}{2} - \frac{\xi(C_\sigma^V)^2}{2} - \frac{16(C_\sigma^V)^2}{\xi b_{t+1}^2} = p_t$ . Then (104) can be rewritten as

$$\begin{aligned}
F_{t+1} - F_t & \geq S_t + p_t \|\theta_{t+1} - \theta_t\|^2 + \frac{b_t - b_{t-1}}{2} \lambda_{t+1}^2 \\
& \quad + \frac{9}{10\xi} (\lambda_{t+1} - \lambda_t)^2 + \frac{8}{\xi} \left( \frac{b_t}{b_{t+1}} - \frac{b_{t-1}}{b_t} \right) \lambda_{t+1}^2. \tag{106}
\end{aligned}$$

730 From the definition, we have that

$$G_t = \begin{bmatrix} \beta_t \left( \lambda_t - \Pi_{[0, \Lambda^*]} \left( \lambda_t - \frac{1}{\beta_t} (\nabla_\lambda V_\sigma^L(\theta_t, \lambda_t)) \right) \right) \\ \alpha_t \left( \theta_t - \Pi_\Theta \left( \theta_t + \frac{1}{\alpha_t} (\nabla_\theta V_\sigma^L(\theta_t, \lambda_t)) \right) \right) \end{bmatrix}, \tag{107}$$

731 and denote by

$$\tilde{G}_t \triangleq \begin{bmatrix} \beta_t \left( \lambda_t - \Pi_{[0, \Lambda^*]} \left( \lambda_t - \frac{1}{\beta_t} (\nabla_\lambda \tilde{V}_t(\theta_t, \lambda_t)) \right) \right) \\ \alpha_t \left( \theta_t - \Pi_\Theta \left( \theta_t + \frac{1}{\alpha_t} (\nabla_\theta \tilde{V}_t(\theta_t, \lambda_t)) \right) \right) \end{bmatrix}. \tag{108}$$

732 It can be verified that

$$\|G_t\| - \|\tilde{G}_t\| \leq b_{t-1} |\lambda_t|. \tag{109}$$

733 From Theorem 4.2 in [79], it can be shown that

$$\|\tilde{G}_t\|^2 \leq 2(\mu_t + \nu)^2 \|\theta_{t+1} - \theta_t\|^2 + \left( 2(C_\sigma^V)^2 + \frac{1}{\xi^2} \right) (\lambda_{t+1} - \lambda_t)^2, \tag{110}$$

734 and

$$M_1 \geq \frac{2(\nu + \mu_t)^2}{p_t^2}. \tag{111}$$

735 Hence

$$\|\tilde{G}_t\|^2 \leq M_1 p_t^2 \|\theta_{t+1} - \theta_t\|^2 + \left(2(C_\sigma^V)^2 + \frac{1}{\xi^2}\right) (\lambda_{t+1} - \lambda_t)^2. \quad (112)$$

736 Set  $u_t \triangleq \frac{1}{\max\left\{M_1 p_t, \frac{10+20\xi^2(C_\sigma^V)^2}{9\xi}\right\}}$ , then from (106), we have that

$$u_t \|\tilde{G}_t\|^2 \leq F_{t+1} - F_t - S_t - \frac{b_t - b_{t-1}}{2} \lambda_{t+1}^2 - \frac{8}{\xi} \left(\frac{b_t}{b_{t+1}} - \frac{b_{t-1}}{b_t}\right) \lambda_{t+1}^2. \quad (113)$$

737 Summing the inequality above from  $t = 1$  to  $T$ , then

$$\begin{aligned} \sum_{t=1}^T u_t \|\tilde{G}_t\|^2 &\leq F_{T+1} - F_1 - \sum_{t=1}^T S_t + \frac{8}{\xi} \left(\frac{b_0}{b_1} \lambda_2^2 - \frac{b_T}{b_{T+1}} \lambda_{T+1}^2\right) + \left(\frac{b_0 - b_T}{2} (\Lambda^*)^2\right) \\ &\leq F_{T+1} - F_1 - \sum_{t=1}^T S_t + \frac{8}{\xi} \frac{b_0}{b_1} (\Lambda^*)^2 + \left(\frac{b_0 - b_T}{2} (\Lambda^*)^2\right), \end{aligned} \quad (114)$$

738 which is from  $b_t$  is decreasing and  $\lambda_t < \Lambda^*$ . Note that

$$\begin{aligned} \max_{t \geq 1} \max_{\theta \in \Theta, \lambda \in [0, \Lambda^*]} F_t &= \max \left\{ -\frac{8}{\xi^2 b_{t+1}} (\lambda_t - \lambda_{t+1})^2 - \frac{8}{\xi} \left(1 - \frac{b_t}{b_{t+1}}\right) \lambda_{t+1}^2 + V_\sigma^L(\theta_{t+1}, \lambda_{t+1}) + \frac{b_t}{2} \lambda_{t+1}^2 \right. \\ &\quad \left. + \left(-\frac{16(C_\sigma^V)^2}{\xi b_{t+1}^2} - \frac{\xi(C_\sigma^V)^2}{2}\right) \|\theta_{t+1} - \theta_t\|^2 + \left(\frac{8}{\xi} - \frac{1}{2\xi}\right) (\lambda_{t+1} - \lambda_t)^2 \right\} \\ &\leq \frac{1.6}{\xi} (\Lambda^*)^2 + (1 + \Lambda^*)(2C_\sigma) + \frac{b_1}{2} (\Lambda^*)^2 + \frac{15}{2\xi} (\Lambda^*)^2 \\ &\triangleq F^*, \end{aligned} \quad (115)$$

739 which is from the definition of  $b_t$ , and  $8(\frac{b_t}{b_{t+1}} - 1) \leq 8(\frac{(t+1)^{0.25}}{t^{0.25}} - 1) \leq 8(\frac{2^{0.25}}{1} - 1) < 1.6$ . Then

740 plugging in the definition of  $b_t$  implies that

$$\sum_{t=1}^T u_t \|\tilde{G}_t\|^2 \leq F^* - F_1 - \sum_{t=1}^T S_t + \frac{8}{\xi} (\Lambda^*)^2 + \left(\frac{b_0}{2} (\Lambda^*)^2\right). \quad (116)$$

741 If moreover set  $u \triangleq \max\left\{M_1, \frac{10+20\xi^2(C_\sigma^V)^2}{9\xi p_2}\right\}$ , then  $u_t \geq \frac{1}{up_t}$ , and hence

$$\frac{\sum_{t=1}^T \frac{1}{p_t} \|\tilde{G}_t\|^2}{\sum_{t=1}^T \frac{1}{p_t}} \leq \frac{u}{\sum_{t=1}^T \frac{1}{p_t}} \left(F^* - F_1 - \sum_{t=1}^T S_t + \frac{8}{\xi} (\Lambda^*)^2 + \left(\frac{b_0}{2} (\Lambda^*)^2\right)\right). \quad (117)$$

742 Plug in the definition of  $p_t$  then we have that

$$\frac{\sum_{t=1}^T \frac{1}{p_t} \|\tilde{G}_t\|^2}{\sum_{t=1}^T \frac{1}{p_t}} \leq \frac{3200\xi(\tau-2)(C_\sigma^V)^2 d}{19^2(\sqrt{T}-2)} \left(F^* - F_1 - \sum_{t=1}^T S_t + \frac{8}{\xi} (\Lambda^*)^2 + \left(\frac{b_0}{2} (\Lambda^*)^2\right)\right). \quad (118)$$

743 We moreover have that

$$\begin{aligned} |S_t| &= \left| \frac{16}{b_t \xi} (f(\theta_{t-1}) - \hat{f}(\theta_{t-1}) - f(\theta_t) + \hat{f}(\theta_t)) (-\lambda_t + \lambda_{t+1}) + (f(\theta_{t-1}) - \hat{f}(\theta_{t-1})) (\lambda_{t+1} - \lambda_t) \right. \\ &\quad \left. + \langle \theta_{t+1} - \theta_t, -\hat{g}(\theta_t, \lambda_{t+1}) + g(\theta_t, \lambda_{t+1}) \rangle \right| \\ &\leq 32t^{0.25} \Lambda^* (\Omega_{t-1} + \Omega_t) + 2\Lambda^* \Omega_{t-1} + \frac{1}{\alpha_t} (1 + \Lambda^*) C_\sigma^V \Omega_t, \end{aligned} \quad (119)$$

744 where  $\Omega_t \triangleq \max\left\{\|g(\theta_t, \lambda_{t+1}) - \hat{g}(\theta_t, \lambda_{t+1})\|, |f(\theta_t) - \hat{f}(\theta_t)|\right\}$ . Note that it has been shown

745 in [75] that  $\Omega_t \leq L_\Omega \max\left\{\|Q_{\sigma,r} - \hat{Q}_{\sigma,r}\|, \|Q_{\sigma,c} - \hat{Q}_{\sigma,c}\|\right\} = L_\Omega \epsilon_{\text{est}}$ , and hence  $\Omega_t$  can be

746 controlled by setting  $\epsilon_{\text{est}}$ .

747 Note that  $\alpha_t = \nu + \mu_t$  is increasing, hence  $\frac{1}{\alpha_t} \leq \frac{1}{\alpha_1}$ . Hence if we set  $\epsilon_{\text{est}} =$   
 748  $\frac{1}{t^{0.5} L_\Omega} \frac{1}{32t^{0.25} A^* + 2A^* + \frac{1}{\alpha_1} (1+A^*) C_\sigma^V} \frac{19^2 \epsilon^2}{3200\xi(\tau-2)(C_\sigma^V)^2 u L_\Omega} = \mathcal{O}(\frac{\epsilon^2}{t^{0.75}})$ , then

$$|S_t| \leq \frac{1}{t^{0.5}} \frac{19^2 \epsilon^2}{3200\xi(\tau-2)(C_\sigma^V)^2 u L_\Omega}, \quad (120)$$

749 and hence

$$\left| \sum_{t=1}^T S_t \right| \leq \sqrt{T} \frac{19^2 \epsilon^2}{3200\xi(\tau-2)(C_\sigma^V)^2 u L_\Omega}. \quad (121)$$

750 Thus plug in (118) and we have that

$$\frac{\sum_{t=1}^T \frac{1}{p_t} \|\tilde{G}_t\|^2}{\sum_{t=1}^T \frac{1}{p_t}} \leq \frac{3200\xi(\tau-2)(C_\sigma^V)^2 u}{19^2(\sqrt{T}-2)} K + \epsilon^2, \quad (122)$$

751 where  $K = F^* - F_1 + \frac{8}{\xi}(A^*)^2 + \left(\frac{b_1}{2}(A^*)^2\right)$ . When  $T = \left(2 + \frac{3200\xi(\tau-2)(C_\sigma^V)^2 u K}{19^2 \epsilon^2}\right)^2$ , we have that

$$\frac{\sum_{t=1}^T \frac{1}{p_t} \|\tilde{G}_t\|^2}{\sum_{t=1}^T \frac{1}{p_t}} \leq 2\epsilon^2. \quad (123)$$

752 Similarly to Theorem 4.2 in [79], if  $t > \frac{19^4(A^*)^4}{2 \cdot 10^4 \xi^4 \epsilon^4}$ , then  $b_{t-1} < \frac{\epsilon}{A^*}$  and  $b_{t-1} \lambda_t < \epsilon$ . Hence combine  
 753 with (109) we finally have that

$$\min_{1 \leq t \leq T} \|G_t\| \leq (1 + \sqrt{2})\epsilon, \quad (124)$$

754 when  $T = \max \left\{ \frac{7(A^*)^4}{\xi^4 \epsilon^4}, \left(2 + \frac{9\xi(\tau-2)(C_\sigma^V)^2 u K}{\epsilon^2}\right)^2 \right\} = \mathcal{O}(\epsilon^{-4})$ .  $\square$

755 **Remark 1.** Note that the sample complexity of robust TD algorithm to achieve an  $\epsilon_{\text{est}}$ -error bound  
 756 is  $\mathcal{O}(\epsilon_{\text{est}}^{-2})$ , hence the sample complexity at the time step  $t$  is  $\mathcal{O}(\epsilon_{\text{est}}^{-2}) = \mathcal{O}(\frac{t^{1.5}}{\epsilon^4})$ . Thus the total  
 757 sample complexity to find an  $\epsilon$ -stationary solution is  $\sum_{t=1}^T \frac{t^{1.5}}{\epsilon^4} = \mathcal{O}(\epsilon^{-14})$ . This great increasing of  
 758 complexity is due to the estimation of robust value functions.

## 759 I Constants

760 In this section, we summarize the definitions of all the constants we used in this paper.

$$\begin{aligned} L_V &= \frac{k|\mathcal{A}|}{(1-\gamma)^2}, \\ C_\sigma &= \frac{1}{1-\gamma} (1 + 2\gamma\delta \frac{\log |\mathcal{S}|}{\sigma}), \\ C_\sigma^V &= \frac{1}{1-\gamma} |\mathcal{A}| k C_\sigma, \\ k_B &= \frac{1}{1-\gamma+\gamma\delta} (|\mathcal{A}| C_\sigma l + |\mathcal{A}| k C_\sigma^V) + \frac{2|\mathcal{A}|^2 \gamma (1-\delta)}{(1-\gamma+\gamma\delta)^2} k^2 C_\sigma, \\ L_\sigma &= k_B + \frac{\gamma\delta}{1-\gamma} \left( \sqrt{|\mathcal{S}|} k_B + 2\sigma |\mathcal{S}| C_\sigma^V \frac{1}{1-\gamma+\gamma\delta} k |\mathcal{A}| C_\sigma \right), \\ b_t &= \frac{19}{20\xi t^{0.25}}, \\ M_1 &= \frac{16\tau^2}{(\tau-2)^2} + \frac{(\xi(C_\sigma^V)^2 - \nu)^2}{64(\tau-2)^2(C_\sigma^V)^2 \xi^2}, \\ u &= \max \left\{ M_1, \frac{10 + 20\xi^2(C_\sigma^V)^2}{9\xi p_2} \right\}, \end{aligned}$$

$$\begin{aligned}
F^* &= \frac{1.6}{\xi}(\Lambda^*)^2 + (1 + \Lambda^*)(2C_\sigma) + \frac{b_1}{2}(\Lambda^*)^2 + \frac{15}{2\xi}(\Lambda^*)^2, \\
K &= F^* - F_1 + \frac{8}{\xi}(\Lambda^*)^2 + \left(\frac{b_1}{2}(\Lambda^*)^2\right), \\
\mu_t &= \xi(C_\sigma^V)^2 + \frac{16\tau(C_\sigma^V)^2}{\xi(b_{t+1})^2} - 2\nu, \\
\beta_t &= \frac{1}{\xi}, \\
\alpha_t &= \nu + \mu_t.
\end{aligned} \tag{125}$$