

COMPLIANCE WITH EPA VESSEL GENERAL PERMIT (VGP) REQUIREMENTS

VC	P y	ears. It re	t VGP came into effect on December 19, 2013 and has a duration of 5 equires the implementation of minimum best management practices for 27 scharges incidental to the normal operations of a vessel when operating in (0-3 nm).	ES	
AP	APPLICABILITY If a vessel meets any one or more of the following criteria it is eligible for coverage and must enroll in the VGP:				
•	Is it a commercial vessel 79 feet in length or greater?				
•			cial vessel over 300 GT?		
•			cial vessel with a ballast water capacity of 8m³ or more?		
	CREAT SSELS	IONAL	Recreational vessels, those NOT carrying paying passengers for hire, as define section 502(25) of the Clean Water Act are <i>NOT</i> eligible for VGP coverage.	d in	
	MMERO	CIAL /ESSELS	Commercial fishing vessels have had their exemption extended for an additional the (3) years until December 2017 with the exception of ballast water discharges.	ree	
ΕN	IOI p	urpose of ninimum b	vessels must have an active Notice of Intent (NOI) for the 2013 VGP. The this document is to certify your intent to comply with the applicable est management practices required by the VGP.	DI	
4			y vessels for VGP coverage using the EPA's online eNOI System at least (7) erating in US waters.		
1	2013 \	/GP eNOI	System: https://cdx.epa.gov/	UPDA	
	-		lone one time, NOT prior to every voyage to the US and will remain valid for the dura 5 years) or until it is terminated.	ntion	
2			of your active Notice of Intent (NOI) on board which is a certification statement simplemented appropriate measures to comply with the VGP.		
3	or por	t of registr	me, IMO number, USCG vessel identification number, vessel call sign, flag state, y changes, the eNOI must be updated, re-certified and an updated copy provided odates should also be made to correct any mistakes to the original submission.		
4			is transferred out of management or will no longer call US waters a Notice of oT) should be submitted using the EPA eNOI System.		
		7-day w	that operate in US waters (0-3 nm) prior to VGP coverage becoming active (within indow) increase the <u>risk of liability</u> for discharges incidental to the normal operation from non-governmental (environmental) groups.		
NOTE		the new	ansfer of ownerships, if the vessel was covered under the previous owner activation eNOI will be immediate and is not subject to the 7-day window. Please note, and related to be submitted for the new owner or operator.		
l l		Howeve in place	either the EPA nor the USCG will restrict operations for not having a valid NOI. Try you may receive a notice of violation and monetary penalty for not having covera before arriving in the US.	age	
• •	EPA	eNOI Hon	formation on accessing and using the EPA eNOI System please see the ne Page: https://www.epa.gov/npdes/vessels-vgp#enoi pliance Guide: Enclosure 2 – Electronic Reporting	UPD	
Fo	assista	ance in su	bmitting, updating or terminating an eNOI contact your contact your Client Speciali	st.	
VE EN	SSEL OI	Use the	public link below to search and download a copy of the eNOI for your vessel(s):		
	ARCH	http://ofr	mpub.epa.gov/apex/vgpenoi/f?p=vgp:Search		



SUMMARY OF SIGNIFICANT

It is recommended that companies conduct a comprehensive review each of the discharge types in Section 2 of the VGP. The EPA has updated the descriptions,

2013 VGP		definitions, and minimum best management practices for many of the 27 discharge type	pes.
Сн	ANGES	Below is a brief summary of some of the significant changes:	
•		wash-downs or above water line hull cleaning will result in a discharge, it must be with " <i>minimally toxic</i> " and " <i>phosphate-free</i> " cleaners and detergents, as defined in of the VGP.	
•		ater than 400gt that regularly sail outside of the territorial sea shall <i>not</i> discharge water within 1nm of shore if technologically feasible.	
•	between 0-3	vessels built after December 19, 2013, greater than 400gt that discharge bilgewater and must monitor and report their effluent at least once a year.	
•	which were (BWTS) are	r requirements remain consistent with current U.S. Coast Guard (USCG) regulations, released in 2012. The schedule for implementing ballast water treatment systems e aligned with the International Maritime Organization (IMO) schedule and s for exchange and flushing remain in place.	
•	mechanical "environmen	st use environmentally acceptable lubricants (EAL) in all oil to sea interfaces (i.e., equipment subject to immersion), unless technically infeasible. The terms ntally acceptable lubricants," "technically infeasible," "biodegradable," "minimally not bioaccumulative" are defined in Appendix A of the VGP.	
•	defined in A production of graywater s	er, vessels must use phosphate-free and minimally-toxic soaps and detergents, as Appendix A of the permit. Additional best management practices to minimize the of graywater while in port or not underway are described. All vessels with sufficient torage capacity must not discharge within 1nm of shore or dispose of graywater there are appropriate facilities available and it is economically practicable and	
•	maximum c	semi-annual graywater monitoring requirements for new build vessels that have a rew capacity of 15 or more and that discharge graywater between 0-3nm. The collected is to be included in the Annual Report.	
•	must meet the requirements	n exhaust gas cleaning systems that result in washwater discharges between 0-3nm he numeric effluent limits found in Section 2.2.26.1 and the monitoring and reporting s found in Section 2.2.26.2 of the permit. NOT include Inert Gas Scrubber discharges).	
•	be taken to poier. Large f solid fish wa	arge category has been added: Fish Hold Effluent (2.2.27) – Reasonable steps must prevent discharge of excess fish hold water and ice while a vessel is stationary at the fish pieces may not be discharged unless a physical separation method is used. These estes must be disposed of shoreside or at sea (outside harbors or other protected and astal waters)	

COMPLIANCE VERIFICATION **AND ENFORCEMENT**

Guidelines including a job aid (checklist) for USCG inspectors was published in a policy letter dated February 11, 2011 that includes a VGP Job Aid in Enclosure 1 which was updated on July 15, 2014.

CG-543 Policy Letter 11-01

The EPA and USCG have a Memorandum of Understanding (MOU) dated March 13, 2011 that allows the USCG to incorporate VGP compliance verification and enforcement as a routine part of a Port State Control Exam.

We continue to receive reports from time to time that EPA personnel from certain Regional Offices occasionally have accompanied local USCG to conduct inspections. These joint inspections have not been a consistent focused effort or priority for EPA authorities. For the most part, the EPA continues to defer compliance verification primarily to the USCG, who will report and refer non-compliance to the EPA for enforcement action as appropriate. If this changes, we will send out a circular advising of any changes.

We encourage you to share the experiences and observations from your vessel(s) as the EPA does not publicly share their enforcement activities for the benefit of the industry similar to the USCG.



2013 VGP

O'Brien's has developed a guide with strategies and template forms to document compliance with the VGP, it is recommended that you contact your management for

company and vessel-specific guidance and instructions on how to satisfy the COMPLIANCE requirements of the VGP. To obtain a copy of the 2013 VGP Compliance Guide contact your Client Specialist. The following actions should be taken by vessel management and crew to ensure REQUIRED ACTIONS compliance with the 2013 VGP: Develop a company policy for VGP compliance which includes implementation, monitoring, 1 record-keeping and documentation of vessel-specific best management practices for all applicable discharges. Determine the applicability of the 27 discharges for each vessel. This information is also required in order to complete the eNOI. 2 See O'Brien's 2013 VGP Compliance Guide: Enclosure 5 - Supplemental Discharge Information Document or cross reference the minimum best management practices implemented for each applicable discharge. Many of these practices may already be part of the existing Safety Management System. This information is a key component of demonstrating to inspectors how 3 a vessel complies with the VGP and should be made available upon request during inspections. See O'Brien's 2013 VGP Compliance Guide: Enclosure 1 – Best Management Practices Matrix Conduct routine visual inspections for all applicable VGP incidental discharges at least once 4 per week or per voyage, whichever is more frequent, when in US waters (0-3 nm). Document routine visual inspections in the official ship logbook or separately in accordance with Section 4.1.1.1 of the VGP. 5 П See O'Brien's 2013 VGP Compliance Guide: Enclosure 4 - Documenting VGP Compliance Conduct and document an annual comprehensive vessel inspection at least one every twelve (12) months in accordance with Section 4.1.3 of the VGP. 6 П See O'Brien's 2013 VGP Compliance Guide: Enclosure 4 – Documenting VGP Compliance When VGP non-compliance is discovered, document appropriate corrective actions in accordance with Section 3 of the VGP. 7 See O'Brien's 2013 VGP Compliance Guide: Enclosure 3 – Corrective Action Assessments Conduct analytical monitoring for certain discharges types: bilgewater (section 2.2.2.1), ballast water (section 2.2.3.5.1.1.1-5), graywater (section 2.2.15.2) and exhaust gas scrubber \Box 8 effluent (section 2.2.26.2) as applicable. Report analytical monitoring of applicable discharges (see above) at least once per calendar 9 year as a part of the annual report. Complete the annual report electronically using the EPA online reporting system. The report 10 for the previous year must be completed no later than February 28th of the next year. Ensure that the master, operator, person-in-charge and crew members who actively take part in the management of incidental discharges or who may affect those discharges are adequately 11 trained in implementing the applicable minimum best management practices required by the VGP. General training should be part of a company VGP policy, but need not be formal or accredited courses Recordkeeping: all documentation generated to demonstrate compliance with the VGP should be 12 retained on board for a period of three (3) years (section 4.1-2)



EPA is requiring a significant amount of information to be submitted as part of the Annual It is recommended **NOT** to delay efforts to gather the required information. **VGP** Owners/Operators should gather the required information for each vessel that has an eNOI in ANNUAL order to prepare, submit and certify the annual report. Some of the information will be readily REPORT available by those involved with the technical management and support of your vessel(s) and other information will need to be gathered from each vessel. Log in to the EPA Central Data Exchange (CDX) and update your password. EPA Central Data Exchange (CDX) Login - https://cdx.epa.gov/ The following actions should be taken by vessel management to ensure completion of the Annual Report no later than February 28th each year: **ACTIONS** Is the submission of DMR data applicable to your vessel(s)? Below is a summary of the DMR applicability: The bilge water discharge monitoring requirements only apply to new build vessels with keel laid dates after December 19, 2013 that have discharged bilge water in US waters (0-3 nm) during the previous calendar year. The graywater discharge monitoring requirements only apply to new build vessels with keel laid dates after December 19, 2013 that have discharged gray water in US waters (0-3 nm) during the previous calendar year. 2 П The exhaust gas scrubber discharge monitoring requirements only apply to vessels with exhaust gas scrubber discharge that has been discharged in US waters (0-3 nm) during the previous calendar year. The ballast water discharge monitoring requirements only apply to vessels that have installed a ballast water treatment system (BWTS) and have discharged ballast in US waters (0-3 nm) during the previous calendar year. For more information, please review the following guidance provided by the EPA: **Discharge Monitoring Report Applicability Summary** Determine which submission method is appropriate for your company: The choice of submission method is based on a few important factors: 1) the number of vessels 3 in your fleet with VGP coverage, 2) whether or not vessels in your fleet discharged in US waters, and 3) if you are required to submit Discharge Monitoring Report (DMR) data for your vessels. A web-based tool to prepare, certify, and submit individual annual reports one at a time. This approach is suitable for Owners/Operators submitting a few annual reports for vessels NOT required to provide DMR data as part of those annual reports. When to use Option 1: This approach is most appropriate if you are submitting annual reports for less than 4 or 5 vessels (without DMR data). It is also recommended for vessels that are required to submit annual reports, but did not discharge in US waters during the reporting year. If you are preparing annual reports for more than 4 or 5 vessels, it is suggested that you use the batch upload option and complete these reports using the Microsoft Excel spreadsheet for annual reports without DMRs. An Excel spreadsheet-based tool, similar to that used for submitting NOIs for multiple vessels, to enter and upload annual reports and any required DMR data for one or more vessels at a time. Two different annual report spreadsheets are available: Batch Upload Spreadsheet - No DMR (13.3 mb) Batch Upload Spreadsheet with DMR (30.6 mb) When using Option 2: If you do NOT have any DMR data as part of the Annual Report, please make sure you use the "Batch Annual Report Spreadsheet (without DMRs)." If you are required to submit DMR data as part of an annual report, you MUST use the "Batch Annual Report Spreadsheet (with DMRs)" to submit the annual reports – even if only one of the vessels in your batch submission has DMR data. Additional batch upload instructions and tips are available in the EPA online system, within NOTE the batch upload spreadsheets and in Circular 017-14



The EPA has confirmed that there have been no changes to the format or questions for the 2017 Annual Report, therefore they encourage using and updating the report data collected for 2016 with the information required for 2017 to streamline the submission process.



For assistance in reviewing your batch upload spreadsheets to submit to the EPA, please contact us at:

vgp@wittobriens.com

EALs

The EPA requires the use of environmentally acceptable lubricants (EAL) for all oil-to-sea interfaces, including wire rope and mechanical equipment subject to immersion if there is any reasonable chance of an operational discharge (absent a catastrophic event).

The EPA does not maintain a list of approved EALs or manufacturers of EALs. They do provide the following guidance on the choice of an appropriate EAL:

"Environmentally Acceptable Lubricants" means lubricants that are "biodegradable" and "minimally-toxic," and that are "not bioaccumulative" as defined in Appendix A of the VGP. For purposes of the VGP, products meeting the permit's definitions of being an "Environmentally Acceptable Lubricant" include those labeled by the following labeling programs: Blue Angel, European Ecolabel, Nordic Swan, the Swedish Standards SS 155434 and 155470. Convention for the Protection of the Marine Environment of the North-East Atlantic (OSPAR) requirements, and EPA's Design for the Environment (DfE).

Additional guidance from the EPA is available in the following document dated November 2011:

Environmentally Acceptable Lubricants EPA 800-R-11-002

For stern tube systems including protective seals on controllable pitch propellers, azimuth thrusters, propulsion pods and rudder bearings an operator may elect to use an alternative seal design (i.e. air or seawater lubricated systems) in lieu of an EAL.

			a vessel operator have third party certification that the seal design is unlikely to ration, and therefore, will no longer function like an oil-to-sea interface.		
REQUIRED ACTIONS The following actions are required for all oil-to-sea interfaces:					
1	If technically	/ feasible	e, install and use an EAL in all oil-to-sea interfaces (skip to Step 5).		
2	If not technically feasible to install and use an EAL for a particular oil to sea interface maintain records documenting the reasons for the decision not to use an EAL along with the supplemental documentation described below based on the reason for technical infeasibility.				
	CHNICAL EASIBILITY		e installation and use of EALs to be considered technically infeasible one or more lowing conditions must apply:	e of	
•	for that equ	iipment.	re approved for use in a given application that meet manufacturer specifications tion statement from the manufacturer on board the vessel.		
•	Products v manufactur	which cred with	come pre- lubricated (e.g., wire ropes) have no available alternatives		
•	 Products meeting a manufacturers specification are not available within any port in which the vessel calls. Maintain a certification statement from the company on board the vessel that an appropriate EAL is not available in the ports the vessel frequently calls. 				
•	Change over and use of an EAL must wait until the vessel's next scheduled dry docking. Maintain a company/class/manufacturer certification statement on board the vessel that installation or switch-over to EALs for a particular system can only be completed in dry dock.				
3			e action assessment to document non-compliance (technical infeasibility) and ve actions (see VGP section 3).		
4	Report non-	complia	nce (technical infeasibility) and corrective actions in the annual report.		
5			te all documentation available to USCG/EPA inspectors upon request any the use of EALs or technical infeasibility as described above).		

VESSEL CLASS-SPECIFIC REQUIREMENTS	Section 5 of the VGP outlines additional class-specific requirements for certain vessels. Below is a brief summary of some of the significant additional requirements for certain vessels:
CRUISE SHIPS (LARGE/MEDIUM)	Increased graywater management and monitoring requirements including pool and spa discharges as well updates to the educational and training requirements (section 5.1-2).
LARGE FERRIES	Additional effluent limits (deck water, graywater) and educational and training requirements (section 5.3).
BARGES	Additional supplemental inspection requirements and effluent limits (section 5.4).
OIL OR PETROLEUM TANKERS	Additional authorized discharge (Inert Gas Scrubber Effluent), supplemental inspection requirements including a visual sheen test as well as updates to the educational and training requirements (section 5.5).
RESEARCH VESSELS	Additional supplemental authorized discharges and effluent limits (section 5.6).
EMERGENCY AND RESCUE VESSELS	Additional supplemental authorized discharges and effluent limits (section 5.7).

ADDITIONAL REFERENCES	Below is a list of additional references that are also very useful:			
2013 VGP eNOI System Login	- https://ofmpub.epa.gov/apex/vgpenoi/f?p=141:101	UPD		
VGP Vessel Discharge Sample Collection and Analytical Monitoring Reference Guide				
EPA VGP Frequently Asked Questions – https://www.epa.gov/npdes/vessels-frequent-questions				
VGP Additional Resources – https://www.epa.gov/npdes/vess	els-additional-resources			

COMPLIANCE WITH ADDITIONAL STATE CONDITIONS / REQUIREMENTS FOR THE VGP

CALIFORNIA		California certified the EPA Vessel General Permit (VGP) with the following additional permit conditions/requirements when operating in state waters:	CALIFORNIA REP	PUBLIC
1	Graywater	senger vessel and cruise ship graywater discharges are prohibited in state waters. r discharges from vessels that weigh 300 gross tons or more are also prohibited if such ave sufficient holding capacity.		
2	A copy of the NOI must be sent to the State Water Resources Control Board via email at calvgp_cert@waterboards.ca.gov .			
For more information regarding compliance in California see the California checklist.				

CONNECTICUT		Connecticut certified the EPA Vessel General Permit (VGP) with the following additional permit conditions/requirements when operating in state waters:	惠	•
1		Discharge of treated/untreated bilgewater and graywater, exhaust gas scrubber washwater, and fish hold effluent into Connecticut waters from any vessel is prohibited.		
2	A copy of the NOI must be sent to the Department of Energy and Environmental Protection (DEEP) via email at dep.webmaster@ct.gov .			
3		ust maintain the ability to measure salinity levels in each ballast water tank censure ballast exchange in marine waters with salinities between 20 and 25		



Н	AWAII		
	at: htt	he requested eNOI information via the Hawaii Department of Health DOH-CWB web://eha-cloud.doh.hawaii.gov/epermit/app/#/formversion/f5e55acc-2074-4f70-b8d6-	site
1		ng the above link does not work, please copy and paste it directly in to your browser)	
	To certify the information entered you will need to print out the certification statement, so return it to the Hawaii DOH as instructed, a wet ink signature is required.		n and
2		all non-compliance in state waters on a non-compliance reporting form available via VB website: https://eha-cloud.doh.hawaii.gov/epermit .	a the
Fo	r more	ormation regarding compliance in Hawaii see the Hawaii checklist.	<u>'</u>
M		aine certified the EPA Vessel General Permit (VGP) with the following additional ermit conditions/requirements when operating in state waters:	Žį.
1	Large (NDZ)	ssenger vessels are prohibited from discharging graywater into no discharge zones	
2		els entering Maine waters must maintain the ability to measure salinity levels in each ank onboard to ensure salinity of 30ppt.	
M	ICHIGA	Michigan certified the EPA Vessel General Permit (VGP) with the following additional permit conditions/requirements when operating in state waters:	
1		les of blackwater (sewage) and graywater from vessels covered by the VGP are prohil an waters as it is designated as an EPA No Discharge Zone (NDZ).	ibited
2	Michig	oing vessels covered by the VGP are prohibited from discharging ballast water in 's waters unless the vessel has obtained a Certificate of Coverage under the Ballast W General Permit (Permit No. MIG140000).	Vater
3	discha	ping vessels that discharge ballast in Michigan waters must monitor ballast water to at least once each year for living organisms and report a summary of the results to Department Environmental Quality (MDEQ) no later than December 31 each year.	
Fo	r more	ormation on the MI Ballast Water Control General Permit see the Great Lakes check	dist.
М	INNESC	Minnesota certified the EPA Vessel General Permit (VGP) with the following additional permit conditions/requirements when operating in state waters:	
1		must obtain and comply with the existing Minnesota ballast water general pondon) detailed above or subsequent modifications of that permit issued by MPCA.	ermit
2	Vessels are required to conduct ballast water exchange for voyages originating outside the US EEZ in water at least 200 nautical miles from any shore, in waters at least 2,000 meters in depth which result in a salinity level of at least 30 parts per thousand prior to entering Minnesota waters regardless of the installation of treatment systems.		depth

For more information on the MN Ballast Water Control General Permit see the Great Lakes checklist.



New Hampshire		New Hampshire certified the EPA Vessel General Permit (VGP) with the following additional permit conditions/requirements when operating in state waters:	****
1	New Hampshire waters have been designated an NDZ, all sewage discharge including graywater containing sewage, whether treated or untreated, is prohibited.		
2	Graywater without sewage should be discharged at pump-out facilities or beyond three nautical miles of the New Hampshire shoreline and the Isles of Shoals wherever feasible.		
	should pl	Infeasible at this time for vessels without holding tanks for graywater, but these vessels an to install such holding tanks during one of the next two scheduled dry-docking events stallation is technically feasible and would not jeopardize the safety of the vessel.	
Ne	W YORK	New York certified the EPA Vessel General Permit (VGP) with the following additional permit conditions/requirements when operating in state waters:	
1	Discharg	e of bilge water is prohibited in New York waters.	
2		ballast water exchange and flushing requirements for voyages originating outside the economic zone (EEZ) remain in effect regardless of whether the vessel is equipped with	
3	Annual m	nonitoring and reporting of living organisms after a BWTS is installed.	
4		al best management practices for Confined Laker vessels that operate exclusively in the kes (see section 6.19.4).	
Oı		hio certified the EPA Vessel General Permit (VGP) with the following additional ermit conditions/requirements when operating in state waters:	3
1	the Grea	that operate outside the EEZ and more than 200 nautical miles from shore, and then enter t Lakes via the St. Lawrence Seaway System must conduct salt water flushing of ballast his condition applies both before and after treatment system deadlines in the VGP.	
2	Vessels	are prohibited from discharging ballast water sediment in Ohio waters.	
	RHODE ISLAND Rhode Island certified the EPA Vessel General Permit (VGP) with the following additional permit conditions/requirements when operating in state waters:		
1	The discharge of bilge water from any vessel covered under the VGP whose voyage originates outside the EEZ shall discharge all existing bilge water prior to entering Rhode Island waters. If the vessel is unable to discharge their bilge water prior to entering Rhode Island waters, the operator is prohibited from discharging bilge water within Rhode Island waters.		
2	Existing ballast water exchange and flushing requirements for voyages originating outside the EEZ remain in effect regardless of whether the vessel is equipped with a BWTS.		
3	Annual monitoring and reporting of living organisms after a BWTS is installed.		

WASHINGTON		Washington certified the EPA Vessel General Permit (VGP) with the following additional permit conditions/requirements when operating in state waters:				
1	In order to minimize the generation and release of wastewater, vessel operators shall use best management practices that include mechanical methods to thoroughly clean bulk and break-bulk cargo holds. <i>Unless flammable or explosive vapor concentrations make the risk too great, hold cleanliness shall be documented photographically before washing with water.</i> Solid wastes from hold cleaning must be transferred onshore for disposal in an approved landfill. This includes agricultural products such as grains.					
2	The discharge of wash down water from holds containing metal ores, prilled coal tar (pencil pitch), coal, and petroleum coke is <i>prohibited</i> .					
3	The discharg prohibited.	e of tank cleaning and wash down water from petroleum and chemical tank ships is				
4	inorganic pro	wash water from holds that contained concrete, sand, gravel, and other similar ducts shall be allowed as long as it is managed in such a way as to prevent a visible urbidity or raising receiving water pH more than 0.5 units or above 8.5.				
5	The discharg	e of fish hold effluent while at a dock, pier, or mooring is prohibited.				
6	graywater dis	the Washington State Department of Health (WDOH) within 24 hours is required for scharges in violation of VGP 2.2.15, 5.1 or 5.2 or untreated sewage discharges at +1 or +1 360 789 8962 (after hours).				
Fo	For more information regarding compliance in Washington see the PacNW checklist.					

WISCONSIN Wisconsin certified the EPA Vessel General Permit (VGP) with the following **W**ISCONSIN additional permit conditions/requirements when operating in state waters: 1848 Vessels must obtain any permits required by the State of Wisconsin for vessel discharges 1 \Box (WDNR's ballast water discharge general permit WI- 0063835-01-2). Vessels that operate outside the EEZ and more than 200 nautical miles from shore, and then enter 2 the Great Lakes via the St. Lawrence Seaway System must conduct salt water flushing of ballast tanks. 3 Discharges of graywater or sewage into Lake Michigan, a NDZ, are subject to penalties. For more information on the WI Ballast Water Discharge General Permit see the Great Lakes checklist.