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118TH CONGRESS 1ST SESSION

S. 1409

To protect the safety of children on the internet.

IN THE SENATE OF THE UNITED STATES

May 2, 2023

Mr. Blumenthal (for himself, Mrs. Blackburn, Mr. Luján, Mrs. Capito, Ms. Baldwin, Mr. Cassidy, Ms. Klobuchar, Ms. Ernst, Mr. Peters, Mr. Daines, Mr. Hickenlooper, Mr. Rubio, Mr. Warner, Mr. Sullivan, Mr. Coons, Mr. Young, Mr. Schatz, Mr. Grassley, Mr. Murphy, Mr. Graham, Mr. Welch, Mr. Marshall, Ms. Hassan, Mrs. Hyde-Smith, Mr. Durbin, Mr. Mullin, Mr. Casey, Mr. Risch, Mr. Whitehouse, Mrs. Britt, Mr. Scott of Florida, Ms. Lummis, Mr. Cornyn, Ms. Murkowski, Mr. Wicker, Mr. Kelly, Mr. Manchin, Mr. Lankford, Mr. Crapo, Mr. Carper, Mr. Kaine, Mr. Cardin, Mrs. Shaheen, Mr. Menendez, Mr. Thune, Ms. Warren, and Mr. Hawley) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

DECEMBER 13, 2023

Reported by Ms. Cantwell, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To protect the safety of children on the internet.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be eited as the
- 3 "Kids Online Safety Act".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definitions.
 - Sec. 3. Duty of care.
 - Sec. 4. Safeguards for minors.
 - Sec. 5. Disclosure.
 - Sec. 6. Transparency.
 - Sec. 7. Independent research.
 - Sec. 8. Market research.
 - Sec. 9. Age verification study and report.
 - Sec. 10. Guidance.
 - Sec. 11. Enforcement.
 - See. 12. Kids online safety council.
 - Sec. 13. Effective date.
 - Sec. 14. Rules of construction and other matters.
 - Sec. 15. Severability.

6 SEC. 2. DEFINITIONS.

- 7 In this Act:
- 8 (1) CHILD.—The term "child" means an indi-
- 9 vidual who is under the age of 13.
- 10 (2) Compulsive usage.—The term "compul-
- 11 sive usage" means any response stimulated by exter-
- 12 nal factors that causes an individual to engage in re-
- 13 petitive behavior reasonably likely to cause psycho-
- 14 logical distress, loss of control, anxiety, depression,
- or harmful stress responses.
- 16 (3) COVERED PLATFORM.—
- 17 (A) IN GENERAL.—The term "covered
- 18 platform" means a social media service, social

1	network, online video game (including edu-
2	cational games), messaging application, video
3	streaming service, or an online platform that
4	connects to the internet and that is used, or is
5	reasonably likely to be used, by a minor.
6	(B) Exceptions.—The term "covered
7	platform" does not include—
8	(i) an entity acting in its capacity as
9	a provider of—
10	(I) a common carrier service sub-
11	ject to the Communications Act of
12	1934 (47 U.S.C. 151 et seq.) and all
13	Acts amendatory thereof and supple-
14	mentary thereto;
15	(II) a broadband internet access
16	service (as such term is defined for
17	purposes of section 8.1(b) of title 47,
18	Code of Federal Regulations, or any
19	successor regulation);
20	(III) an email service; or
21	(IV) a wireless messaging service
22	provided through the short messaging
23	service or multimedia messaging serv-
24	ice protocols:

1	(ii) an organization not organized to
2	carry on business for its own profit or that
3	of its members;
4	(iii) any public or private preschool,
5	elementary, or secondary school, or any in-
6	stitution of vocational, professional, or
7	higher education; or
8	(iv) a product or service that pri-
9	marily functions as business-to-business
10	software.
11	(4) Mental Health disorder.—The term
12	"mental health disorder" has the meaning given the
13	term "mental disorder" in the Diagnostic and Sta-
14	tistical Manual of Mental Health Disorders, 5th Edi-
15	tion (or the most current successor edition).
16	(5) MINOR.—The term "minor" means an indi-
17	vidual who is under the age of 17.
18	(6) Online Platform.—The term "online
19	platform" means any public-facing website, online
20	service, online application, or mobile application that
21	predominantly provides a community forum for user
22	generated content, including sharing videos, images,
23	games, audio files, or other content.

1	(7) PARENT.—The term "parent" includes a
2	legal guardian or an individual with legal custody
3	over a minor.
4	(8) PERSONAL DATA.—The term "personal
5	data" means information that identifies or is linked
6	or reasonably linkable to a particular minor, includ-
7	ing a consumer device identifier associated with a
8	minor.
9	(9) Personalized recommendation sys-
10	TEM.—The term "personalized recommendation sys-
11	tem" means a fully or partially automated system
12	used to suggest, promote, or rank information based
13	on the personal data of users.
14	(10) SEXUAL EXPLOITATION AND ABUSE.—The
15	term "sexual exploitation and abuse" means any of
16	the following:
17	(A) Coercion and enticement, as described
18	in section 2422 of title 18, United States Code
19	(B) Child sexual abuse material, as de-
20	seribed in sections 2251, 2252, 2252A, and
21	2260 of title 18, United States Code.
22	(C) Trafficking for the production of im-
23	ages, as described in section 2251A of title 18,
24	United States Code.

1	(D) Sex trafficking of children, as de-
2	seribed in section 1591 of title 18, United
3	States Code.
4	(11) Targeted advertising.—
5	(A) In General.—The term "targeted ad-
6	vertising" means displaying an advertisement to
7	an individual where the advertisement is se-
8	lected based on personal data about the indi-
9	vidual to predict the individual's preferences
10	and interests.
11	(B) Exclusions.—Such term does not in-
12	clude —
13	(i) advertising or marketing directed
14	to an individual in response to the individ-
15	ual's request for information or express se-
16	lection of a product or service;
17	(ii) contextual advertising where an
18	advertisement is displayed to an individual
19	based on the content in which the adver-
20	tisement appears and does not vary based
21	on who the individual is; or
22	(iii) processing personal data solely to
23	measure or report advertising performance,
24	reach, or frequency.

1 SEC. 3. DUTY OF CARE.

2	(a) PREVENTION OF HARM TO MINORS.—A covered
3	platform shall act in the best interests of a user that the
4	platform knows or reasonably should know is a minor by
5	taking reasonable measures in its design and operation of
6	products and services to prevent and mitigate the fol-
7	lowing:
8	(1) Consistent with evidence-informed medical
9	information, the following mental health disorders
10	anxiety, depression, eating disorders, substance use
11	disorders, and suicidal behaviors.
12	(2) Patterns of use that indicate or encourage
13	addiction-like behaviors.
14	(3) Physical violence, online bullying, and har-
15	assment of the minor.
16	(4) Sexual exploitation and abuse.
17	(5) Promotion and marketing of narcotic drugs
18	(as defined in section 102 of the Controlled Sub-
19	stances Act (21 U.S.C. 802)), tobacco products
20	gambling, or alcohol.
21	(6) Predatory, unfair, or deceptive marketing
22	practices, or other financial harms.
23	(b) Limitation.—Nothing in subsection (a) shall be
24	construed to require a covered platform to prevent or pre-
25	clude —

1	(1) any minor from deliberately and independ-
2	ently searching for, or specifically requesting, con-
3	tent; or
4	(2) the covered platform or individuals on the
5	platform from providing resources for the prevention
6	or mitigation of suicidal behaviors, substance use,
7	and other harms, including evidence-informed infor-
8	mation and clinical resources.
9	SEC. 4. SAFEGUARDS FOR MINORS.
10	(a) Safeguards for Minors.—
11	(1) Safeguards.—A covered platform shall
12	provide an individual that the covered platform
13	knows or reasonably should know is a minor with
14	readily accessible and easy-to-use safeguards to, as
15	applicable—
16	(A) limit the ability of other individuals to
17	communicate with the minor;
18	(B) prevent other users, whether registered
19	or not, from viewing the minor's personal data
20	collected by or shared on the covered platform,
21	in particular restricting public access to per-
22	sonal data;
23	(C) limit features that increase, sustain, or
24	extend use of the covered platform by the
25	minor, such as automatic playing of media, re-

1	wards for time spent on the platform, notifica-
2	tions, and other features that result in compul-
3	sive usage of the covered platform by the minor;
4	(D) control personalized recommendation
5	systems, including the right to—
6	(i) opt out of such personalized rec-
7	ommendation systems, while still allowing
8	the display of content based on a chrono-
9	logical format; or
10	(ii) limit types or categories of rec-
11	ommendations from such systems; and
12	(E) restrict the sharing of the geolocation
13	of the minor and provide notice regarding the
14	tracking of the minor's geolocation.
15	(2) Options.—A covered platform shall provide
16	an individual that the covered platform knows or
17	reasonably should know is a minor with readily ac-
18	cessible and easy-to-use options to—
19	(A) delete the minor's account and delete
20	any personal data collected from, or shared by,
21	the minor on the covered platform; or
22	(B) limit the amount of time spent by the
23	minor on the covered platform.
24	(3) Default safeguard settings for mi-
25	NORS.—A covered platform shall provide that, in the

1	case of a user that the platform knows or reasonably
2	should know is a minor, the default setting for any
3	safeguard described under paragraph (1) shall be
4	the option available on the platform that provides
5	the most protective level of control that is offered by
6	the platform over privacy and safety for that user.
7	(b) PARENTAL TOOLS.—
8	(1) Tools.—A covered platform shall provide
9	readily accessible and easy-to-use settings for par-
10	ents to support an individual that the platform
11	knows or reasonably should know is a minor with re-
12	spect to the individual's use of the platform.
13	(2) REQUIREMENTS.—The parental tools pro-
14	vided by a covered platform shall include—
15	(A) the ability to manage a minor's privacy
16	and account settings, including the safeguards
17	and options established under subsection (a), in
18	a manner that allows parents to—
19	(i) view the privacy and account set-
20	tings; and
21	(ii) in the case of a user that the plat-
22	form knows or reasonably should know is
23	a child, change and control the privacy and
24	account settings;

1	(B) the ability to restrict purchases and fi-
2	nancial transactions by the minor, where appli-
3	eable; and
4	(C) the ability to view metrics of total time
5	spent on the platform.
6	(3) NOTICE TO MINORS.—A covered platform
7	shall provide clear and conspicuous notice to an indi-
8	vidual that the platform knows or reasonably should
9	know is a minor when tools described in this sub-
10	section are in effect and what settings or controls
11	have been applied.
12	(4) Default tools.—A covered platform shall
13	provide that, in the case of a user that the platform
14	knows or reasonably should know is a child, the tools
15	described in this subsection shall be enabled by de-
16	fault.
17	(e) Reporting Mechanism.—
18	(1) Reports submitted by parents, mi-
19	NORS, AND SCHOOLS.—A covered platform shall pro-
20	vide—
21	(A) a readily accessible and easy-to-use
22	means to submit reports to the covered plat-
23	form of harms to minors;
24	(B) an electronic point of contact specific
25	to matters involving harms to a minor; and

1	(C) confirmation of the receipt of such a
2	report and a means to track a submitted report.
3	(2) Timing.—A covered platform shall establish
4	an internal process to receive and substantively re-
5	spond to reports in a reasonable and timely manner,
6	but in no case later than—
7	(A) 7 days after the receipt of a report, if,
8	for the most recent calendar year, the platform
9	averaged more than 10,000,000 active users on
10	a monthly basis in the United States;
11	(B) 21 days after the receipt of a report,
12	if, for the most recent calendar year, the plat-
13	form averaged less than 10,000,000 active
14	users on a monthly basis in the United States;
15	and
16	(C) notwithstanding subparagraphs (A)
17	and (B), if the report involves an imminent
18	threat to the safety of a minor, as promptly as
19	needed to address the reported threat to safety.
20	(d) Advertising of Illegal Products.—A cov-
21	ered platform shall not facilitate the advertising of nar-
22	cotic drugs (as defined in section 102 of the Controlled
23	Substances Act (21 U.S.C. 802)), tobacco products, gam-
24	bling, or alcohol to an individual that the covered platform
25	knows or reasonably should know is a minor.

1	(e) Application.—
2	(1) Accessibility.—With respect to safe-
3	guards and parental controls described under sub-
4	sections (a) and (b), a covered platform shall pro-
5	vide—
6	(A) information and control options in a
7	clear and conspicuous manner that takes into
8	consideration the differing ages, capacities, and
9	developmental needs of the minors most likely
10	to access the covered platform and does not en-
11	courage minors or parents to weaken or disable
12	safeguards or parental controls;
13	(B) readily accessible and easy-to-use con-
14	trols to enable or disable safeguards or parental
15	controls, as appropriate; and
16	(C) information and control options in the
17	same language, form, and manner as the cov-
18	ered platform provides the product or service
19	used by minors and their parents.
20	(2) DARK PATTERNS PROHIBITION.—It shall be
21	unlawful for any covered platform to design, modify,
22	or manipulate a user interface of a covered platform
23	with the purpose or substantial effect of subverting

or impairing user autonomy, decision-making, or

1	choice in order to weaken or disable safeguards or
2	parental controls required under this section.
3	(3) Rules of construction.—Nothing in
4	this section shall be construed to—
5	(A) prevent a covered platform from taking
6	reasonable measures to—
7	(i) block, detect, or prevent the dis-
8	tribution of unlawful, obscene, or other
9	harmful material to minors as described in
10	section 3(a); or
11	(ii) block or filter spam, prevent
12	eriminal activity, or protect the security of
13	a platform or service; or
14	(B) require the disclosure of a minor's
15	browsing behavior, search history, messages
16	contact list, or other content or metadata of
17	their communications.
18	SEC. 5. DISCLOSURE.
19	(a) Notice.—
20	(1) Registration.—Prior to registration or
21	purchase of a covered platform by an individual that
22	the platform knows or reasonably should know is a
23	minor, the platform shall provide clear, conspicuous
24	and easy-to-understand—

1	(A) notice of the policies and practices of
2	the covered platform with respect to personal
3	data and safeguards for minors;
4	(B) information about how to access the
5	safeguards and parental tools required under
6	section 4; and
7	(C) notice about whether the covered plat-
8	form, including any personalized recommenda-
9	tion systems used by the platform, pose any
0	heightened risks of harms to minors.
1	(2) PARENTAL NOTIFICATION.
2	(A) Notice and acknowledgment.—In
3	the case of an individual that a covered plat-
4	form knows or reasonably should know is a
5	child, the platform shall additionally provide in-
6	formation about the parental tools and safe-
7	guards required under section 4 to a parent of
8	the child and obtain express affirmative ac-
9	knowledgment from the parent prior to the ini-
20	tial use of the covered platform by the child.
21	(B) Reasonable effort. A covered
22	platform shall be deemed to have satisfied the
23	requirement described in subparagraph (A) if

the covered platform has undertaken a reason-

able effort (taking into consideration available

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technology) to ensure a parent receives the information described in such subparagraph and
to obtain a parent's express affirmative acknowledgment.

- (3) Consolidate the process for providing inform may consolidate the process for providing information and (if applicable) obtaining parental acknowledgment as required under this subsection with its obligations to obtain consent for data privacy practices, provided the content of the notice meets the requirements of this subsection.
- (4) RULEMAKING. The Federal Trade Commission may issue rules pursuant to section 553 of title 5, United States Code, to establish templates or models of short-form notices that include the minimum level of information and labels necessary for the disclosures required under paragraph (1).
- (b) Personalized Recommendation System.—A covered platform that operates personalized recommendation systems shall set out in its terms and conditions, in a clear, conspicuous, and easy-to-understand manner—
- 22 (1) an overview of how those personalized rec-23 ommendation systems are used by the covered plat-24 form to provide information to users of the platform

1	who are minors, including how such systems use the
2	personal data of minors; and
3	(2) information about options for minors or
4	their parents to control personalized recommenda-
5	tion systems (including by opting out of such sys-
6	tems).
7	(e) Advertising and Marketing Information
8	AND LABELS.—
9	(1) Information and labels.—A covered
10	platform that facilitates advertising aimed at users
11	that the platform knows or reasonably should know
12	are minors shall provide clear, conspicuous, and
13	easy-to-understand information and labels to minors
14	on advertisements regarding—
15	(A) the name of the product, service, or
16	brand and the subject matter of an advertise-
17	ment;
18	(B) why the minor is being targeted for a
19	particular advertisement if the covered platform
20	engages in targeted advertising, including mate-
21	rial information about how the minor's personal
22	data was used to target the advertisement; and
23	(C) whether particular media displayed to
24	the minor is an advertisement or marketing ma-
25	terial, including disclosure of endorsements of

1	products, services, or brands made for commer-
2	cial consideration by other users of the plat-
3	form.
4	(2) RULEMAKING.—The Federal Trade Com-
5	mission may issue rules pursuant to section 553 of
6	title 5, United States Code, to establish templates or
7	models of short-form notices that include the min-
8	imum level of information and labels necessary for
9	the disclosures required under paragraph (1).
10	(d) Resources for Parents and Minors.—A cov-
11	ered platform shall provide to minors and parents clear,
12	conspicuous, easy-to-understand, and comprehensive infor-
13	mation in a prominent location regarding—
14	(1) its policies and practices with respect to
15	personal data and safeguards for minors; and
16	(2) how to access the safeguards and tools re-
17	quired under section 4.
18	(e) Resources in Additional Languages.—A
19	covered platform shall ensure, to the extent practicable,
20	that the disclosures required by this section are made
21	available in the same language, form, and manner as the
22	covered platform provides any product or service used by
23	minors and their parents.

SEC. 6. TRANSPARENCY.

2	(a) IN GENERAL.—Subject to subsection (b), not less
3	frequently than once a year, a covered platform shall issue
4	a public report identifying the reasonably foreseeable risk
5	of material harms to minors and describing the prevention
6	and mitigation measures taken to address such risk based
7	on an independent, third-party audit conducted through
8	reasonable inspection of the covered platform.
9	(b) Scope of Application.—The requirements of
10	this section shall apply to a covered platform if—
11	(1) for the most recent calendar year, the plat-
12	form averaged more than 10,000,000 active users on
13	a monthly basis in the United States; and
14	(2) the platform predominantly provides a com-
15	munity forum for user-generated content and discus-
16	sion, including sharing videos, images, games, audio
17	files, discussion in a virtual setting, or other content,
18	such as acting as a social media platform, virtual re-
19	ality environment, or a social network service.
20	(c) Content.—
21	(1) Transparency.—The public reports re-
22	quired of a covered platform under this section shall
23	include—
24	(A) an assessment of the extent to which
25	the platform is likely to be accessed by minors;

1	(B) a description of the commercial inter-
2	ests of the covered platform in use by minors;
3	(C) an accounting, based on the data held
4	by the covered platform, of—
5	(i) the number of individuals using
6	the covered platform reasonably believed to
7	be minors in the United States,
8	disaggregated by the age ranges of 0-5, 6-
9	9, 10–12, and 13–16; and
10	(ii) the median and mean amounts of
11	time spent on the platform by minors in
12	the United States who have accessed the
13	platform during the reporting year on a
14	daily, weekly, and monthly basis,
15	disaggregated by the age ranges of 0-5, 6-
16	9, 10–12, and 13–16;
17	(D) an accounting of total reports received
18	regarding, and the prevalence (which can be
19	based on scientifically valid sampling methods
20	using the content available to the covered plat-
21	form in the normal course of business) of con-
22	tent related to, the harms described in section
23	3(a), disaggregated by category of harm; and
24	(E) a description of any material breaches
25	of parental tools or assurances regarding mi-

1	nors, representations regarding the use of the
2	personal data of minors, and other matters re-
3	garding non-compliance.
4	(2) Systemic risks assessment.—The public
5	reports required of a covered platform under this
6	section shall include—
7	(A) an assessment of the reasonably fore-
8	seeable risk of harms to minors posed by the
9	covered platform, including identifying any
10	other physical, mental, developmental, or finan-
11	cial harms in addition to those described in sec-
12	$\frac{1}{2}$ tion $\frac{3}{3}$
13	(B) an assessment of how recommendation
14	systems and targeted advertising systems can
15	contribute to harms to minors;
16	(C) a description of whether and how the
17	covered platform uses system design features
18	that increase, sustain, or extend use of a prod-
19	uct or service by a minor, such as automatic
20	playing of media, rewards for time spent, and
21	notifications;
22	(D) a description of whether, how, and for
23	what purpose the platform collects or processes
24	categories of personal data that may cause rea-
25	sonably foreseeable risk of harms to minors;

1	(E) an evaluation of the efficacy of safe-
2	guards for minors under section 4, and any
3	issues in delivering such safeguards and the as-
4	sociated parental tools; and
5	(F) an evaluation of any other relevant
6	matters of public concern over risk of harms to
7	minors.
8	(3) MITIGATION.—The public reports required
9	of a covered platform under this section shall in-
10	clude—
11	(A) a description of the safeguards and pa-
12	rental tools available to minors and parents on
13	the covered platform;
14	(B) a description of interventions by the
15	covered platform when it had or has reason to
16	believe that harms to minors could occur;
17	(C) a description of the prevention and
18	mitigation measures intended to be taken in re-
19	sponse to the known and emerging risks identi-
20	fied in its assessment of system risks, including
21	steps taken to—
22	(i) prevent harms to minors, including
23	adapting or removing system design fea-
24	tures or addressing through parental con-
25	trols;

1	(ii) provide the most protective level of
2	control over privacy and safety by default
3	and
4	(iii) adapt recommendation systems to
5	prioritize the best interests of users who
6	are minors, as described in section 3(a);
7	(D) a description of internal processes for
8	handling reports and automated detection
9	mechanisms for harms to minors, including the
10	rate, timeliness, and effectiveness of responses
11	under the requirement of section 4(e);
12	(E) the status of implementing prevention
13	and mitigation measures identified in prior as-
14	sessments; and
15	(F) a description of the additional meas-
16	ures to be taken by the covered platform to ad-
17	dress the circumvention of safeguards for mi-
18	nors and parental tools.
19	(d) REASONABLE INSPECTION.—In conducting an in-
20	spection of the systemic risks of harm to minors under
21	this section, an independent, third-party auditor shall—
22	(1) take into consideration the function of rec-
23	ommendation systems;
24	(2) consult parents and youth experts, including
25	youth and families with relevant past or current ex-

1	perience, public health and mental health nonprofit
2	organizations, health and development organizations,
3	and civil society with respect to the prevention of
4	harms to minors;
5	(3) conduct research based on experiences of
6	minors that use the covered platform, including re-
7	ports under section 4(e) and information provided by
8	law enforcement;
9	(4) take account of research, including research
10	regarding system design features, marketing, or
11	product integrity, industry best practices, or outside
12	research; and
13	(5) consider indicia or inferences of age of
14	users, in addition to any self-declared information
15	about the age of individuals.
16	(e) Cooperation With Independent, Third-
17	PARTY AUDIT.—To facilitate the report required by sub-
18	section (e), a covered platform shall—
19	(1) provide or otherwise make available to the
20	independent third-party conducting the audit all in-
21	formation and material in its possession, custody, or
22	control that is relevant to the audit;
23	(2) provide or otherwise make available to the
24	independent third-party conducting the audit access

- to all network, systems, and assets relevant to the audit; and
- 3 (3) disclose all relevant facts to the independent
 4 third-party conducting the audit, and not misrepre5 sent in any manner, expressly or by implication, any
 6 relevant fact.

(f) Privacy Safeguards.—

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- (1) In issuing the public reports required under this section, a covered platform shall take steps to safeguard the privacy of its users, including ensuring that data is presented in a de-identified, aggregated format such that it is reasonably impossible for the data to be linked back to any individual user.
- (2) This section shall not be construed to require the disclosure of information that will lead to material vulnerabilities for the privacy of users or the security of a covered platform's service or create a significant risk of the violation of Federal or State law.
- 20 (g) LOCATION.—The public reports required under 21 this section should be posted by a covered platform on an 22 easy to find location on a publicly available website.

23 SEC. 7. INDEPENDENT RESEARCH.

24 (a) Definitions.—In this section:

1	(1) Assistant secretary.—The term "Assist-
2	ant Secretary" means the Assistant Secretary of
3	Commerce for Communications and Information.
4	(2) DE-IDENTIFIED DATA.—The term "de-iden-
5	tified data" means information—
6	(A) that does not identify and is not linked
7	or reasonably linkable to an individual or an in-
8	dividual's device; and
9	(B) with respect to which a covered plat-
10	form or researcher takes reasonable technical
11	and contractual measures to ensure that the in-
12	formation is not used to re-identify any indi-
13	vidual or individual's device.
14	(3) Eligible researcher.—
15	(A) In GENERAL.—The term "eligible re-
16	searcher" means an individual or group of indi-
17	viduals affiliated with or employed by—
18	(i) an institution of higher education
19	(as defined in section 101 of the Higher
20	Education Act of 1965 (20 U.S.C. 1001));
21	Ol'
22	(ii) a nonprofit organization described
23	in section 501(c)(3) of the Internal Rev-
24	enue Code of 1986.

1	(B) LIMITATION.—Such term shall not in-
2	clude an individual or group of individuals that
3	is -
4	(i) not located in the United States;
5	Ol'
6	(ii) affiliated with the government of a
7	foreign adversary (as defined in section
8	8(e)(2) of the Secure and Trusted Commu-
9	nications Networks Act of 2019 (47 U.S.C.
10	1607(e)(2)).
11	(4) Independent research.—The term
12	"independent research" means the scientific or his-
13	torical analysis of information that is performed for
14	the primary purpose of advancing understanding,
15	knowledge, and remedies regarding the harms to mi-
16	nors described in section $3(a)$.
17	(5) Noncommercial purpose.—The term
18	"noncommercial purpose" means a purpose that
19	does not involve any direct or indirect use of data
20	sets for the sale, resale, solicitation, rental, or lease
21	of a service, or any use by which the user expects
22	a profit, including the sale to the general public of
23	a publication containing independent research.
24	(6) Program.—The term "Program" means
25	the program established under subsection (b)(1).

1	(7) QUALIFIED RESEARCHER.—The term
2	"qualified researcher" means an eligible researcher
3	who is approved by the Assistant Secretary to con-
4	duet independent research regarding harms to mi-
5	nors under the Program.
6	(b) Independent Research Program Relating
7	TO IDENTIFIED HARMS TO MINORS.—
8	(1) Establishment.—Subject to paragraph
9	(2), the Assistant Secretary shall establish a pro-
10	gram, with public notice and an opportunity to com-
11	ment, under which an eligible researcher may apply
12	for, and a covered platform shall provide, access to
13	data sets from the covered platform for the sole pur-
14	pose of conducting independent research regarding
15	the harms described in section 3(a).
16	(2) Scope of Application.—The require-
17	ments of this subsection shall apply to a covered
18	platform if—
19	(A) for the most recent calendar year, the
20	platform averaged more than 10,000,000 active
21	users on a monthly basis in the United States;
22	and
23	(B) the platform predominantly provides a
24	community forum for user generated content
25	and discussion, including sharing videos, im-

1	ages, games, audio files, discussion in a virtual
2	setting, or other content, such as acting as a
3	social media platform, virtual reality environ-
4	ment, or social network service.
5	(3) Processes, procedures, and stand-
6	ARDS.—Not later than 1 year after the date of en-
7	actment of this Act, the Assistant Secretary shall es-
8	tablish for the program established under this sub-
9	section—
10	(A) definitions for data sets (related to
11	harms described in section 3(a)) that qualify for
12	disclosure to researchers under the program
13	and standards of access for data sets to be pro-
14	vided under the program;
15	(B) a process by which an eligible re-
16	searcher may submit an application described in
17	paragraph (1);
18	(C) an appeals process for eligible re-
19	searchers to appeal adverse decisions on appli-
20	cations described in paragraph (1) (including a
21	decision to grant an appeal under paragraph
22	(4)(C);
23	(D) procedures for implementation of the
24	program, including methods for—
25	(i) participation by covered platforms;

1	(ii) evaluation of researcher proposals
2	for alignment with program objectives and
3	scoping; and
4	(iii) verification by the Assistant Sec-
5	retary of the eredentials of eligible re-
6	searchers and processes for the application
7	or disqualification to participate in the pro-
8	gram;
9	(E) standards for privacy, security, and
10	confidentiality required to participate in the
11	program, including rules to ensure that the pri-
12	vacy and safety of users is not infringed by the
13	program;
14	(F) a mechanism to allow individuals to
15	control the use of their personal data under the
16	program, including the ability to opt out of the
17	program;
18	(G) standards for transparency regarding
19	the operation and administration of the pro-
20	gram; and
21	(H) rules to prevent requests for data sets
22	that present financial conflicts of interest, in-
23	eluding efforts by covered platforms to gain a
24	competitive advantage by directly funding data
25	access requests, the use of qualified researcher

1	status for commercial gain, or efforts by cov-
2	ered platforms to obtain access to intellectual
3	property that is otherwise protected by law.
4	(4) Duties and rights of covered plat-
5	FORMS.
6	(A) Access to data sets.—
7	(i) In General.—If the Assistant
8	Secretary approves an application under
9	paragraph (1) with respect to a covered
10	platform, the covered platform shall, in a
11	timely manner, provide the qualified re-
12	searcher with access to data sets necessary
13	to conduct independent research described
14	in that paragraph.
15	(ii) Limitations.—Nothing in this
16	section shall be construed to require a cov-
17	ered platform to provide access to data
18	sets that are intellectual property protected
19	by Federal law, trade secrets, or commer-
20	cial or financial information.
21	(iii) Form of Access.—A covered
22	platform shall provide to a qualified re-
23	searcher access to data sets under clause
24	(i) through online databases, application

1	programming interfaces, and data files as
2	appropriate.
3	(B) Nondisclosure agreement.—A
4	covered platform may require, as a condition of
5	access to the data sets of the covered platform,
6	that a qualified researcher enter into a non-
7	disclosure agreement restricting the release of
8	data sets, provided that—
9	(i) the agreement does not restrict the
10	publication or discussion regarding the
11	qualified researcher's findings; and
12	(ii) the terms of the agreement allow
13	the qualified researcher to provide the
14	original agreement or a copy of the agree-
15	ment to the Assistant Secretary.
16	(C) APPEAL.—
17	(i) AGENCY APPEAL.—A covered plat-
18	form may appeal the granting of an appli-
19	eation under paragraph (1) on the grounds
20	that, and the Assistant Secretary shall
21	grant such appeal if—
22	(I) the covered platform does not
23	have access to the requested data sets
24	or the requested data sets are not rea-
25	sonably tailored to application; or

1	(II) providing access to the data
2	sets will lead to material
3	vulnerabilities for the privacy of users
4	or the security of the covered plat-
5	form's service or create a significant
6	risk of the violation of Federal or
7	state law.
8	(ii) Judicial Review.—A decision of

(ii) JUDICIAL REVIEW.—A decision of the Assistant Secretary with respect to an appeal under clause (i) shall be considered to be a final agency action for purposes of judicial review under chapter 7 of title 5, United States Code.

(iii) ALTERNATIVE MEANS OF FUL-FILLMENT.—As part of an appeal under clause (i) that is made on the basis of subclause (II) of such clause, a covered platform shall propose one or more alternative data sets or means of accessing the requested data sets that are appropriate and sufficient to fulfill the purpose of the application, or shall explain why there are no alternative data sets or means of access which acceptably mitigate the applicable privacy, security, or legal concerns.

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1	(D) TIMING.—A covered platform for
2	which this provision applies shall participate in
3	the program established under this subsection
4	no later than two years after enactment of this
5	Act.
6	(5) Application requirements.—In order to
7	be approved to access data sets from a covered plat-
8	form, an eligible researcher shall, in the application
9	submitted under paragraph (1)—
10	(A) explain the purpose for which the inde-
11	pendent research is undertaken;
12	(B) commit to conduct the research for
13	noncommercial purposes;
14	(C) demonstrate a proven record of exper-
15	tise on the proposed research topic and related
16	research methodologies;
17	(D) if the eligible researcher is seeking ac-
18	cess to data sets that include personal data, ex-
19	plain why the data sets are requested, and the
20	means through which such data sets shall be
21	accessed are the least sensitive and the most
22	privacy-protective means that will permit com-
23	pletion of the research and not compromise the
24	privacy or safety of users; and

1	(E) commit to fulfill, and demonstrate a
2	capacity to fulfill, the specific data security and
3	confidentiality requirements corresponding to
4	the application.
5	(6) Privacy and duty of confiden-
6	TIALITY.—
7	(A) Researcher confidentiality.—To
8	protect user privacy, a qualified researcher shall
9	keep data sets provided by a covered platform
10	under the program confidential and secure to
11	the specifications set forth under the program
12	rules and the approved application.
13	(B) PLATFORM CONFIDENTIALITY.—A cov-
14	ered platform shall use reasonable measures to
15	enable researcher access to data sets under the
16	program in a secure and privacy-protective
17	manner, including through the de-identification
18	of personal data or use of other privacy-enhanc-
19	ing technologies.
20	(C) FEDERAL AGENCIES.—Nothing in this
21	subsection shall be construed to authorize—
22	(i) a Federal agency to seek access to
23	the data of a covered platform through the
24	program: or

1 (ii) a qualified researcher to transfer
2 or share any data sets provided by a cov3 ered platform under the program with a
4 Federal agency.

(D) SECURITY.—Nothing in this subsection shall be construed in a manner that would result in data sets from a covered platform being transferred to the Government of the People's Republic of China or the government of another foreign adversary (as defined in section 8(e)(2) of the Secure and Trusted Communications Networks Act of 2019 (47 U.S.C. 1607(e)(2))).

14 (e) SAFE HARBOR FOR COLLECTION OF DATA FOR 15 **INDEPENDENT** RESEARCH REGARDING **IDENTIFIED** HARMS TO MINORS.—If, in the course of conducting independent research for noncommercial purposes regarding harms described in section 3(a) (without regard to whether such research is conducted under the program), an eligible researcher collects or uses data from a covered plat-21 form in a manner that violates the terms of service of the platform, no cause of action based on such violation shall lie or be maintained in any court against such researcher unless the violation relates to the failure of the researcher

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- 1 to take reasonable measures to protect user privacy and
- 2 security.
- 3 (d) Rulemaking.—The Assistant Secretary, in con-
- 4 sultation with the Secretary of Commerce, the Director
- 5 of the National Institute of Standards and Technology,
- 6 the Director of the National Science Foundation, and the
- 7 Director of the National Institutes of Health shall promul-
- 8 gate rules in accordance with section 553 of title 5, United
- 9 States Code, as necessary to implement this section.

10 SEC. 8. MARKET RESEARCH.

- 11 (a) Market Research by Covered Platforms.—
- 12 The Federal Trade Commission, in consultation with the
- 13 Secretary of Commerce, shall issue guidance for covered
- 14 platforms seeking to conduct market- and product-focused
- 15 research on minors. Such guidance shall include—
- 16 (1) a standard consent form that provides mi-
- 17 nors and their parents a clear, conspicuous, and
- 18 easy-to-understand explanation of the scope and pur-
- 19 pose of the research to be conducted, and provides
- an opportunity for informed consent; and
- 21 (2) recommendations for research practices for
- 22 studies that may include minors, disaggregated by
- 23 the age ranges of 0-5, 6-9, 10-12, and 13-16.
- 24 (b) Timing.—The Federal Trade Commission shall
- 25 issue such guidance not later than 18 months after the

1	date of enactment of this Act. In doing so, they shall seek
2	input from members of the public and the representatives
3	of the Kids Online Safety Council established under sec-
4	tion 12.
5	SEC. 9. AGE VERIFICATION STUDY AND REPORT.
6	(a) STUDY.—The Director of the National Institute
7	of Standards and Technology, in coordination with the
8	Federal Communications Commission, Federal Trade
9	Commission, and the Secretary of Commerce, shall con-
10	duct a study evaluating the most technologically feasible
11	methods and options for developing systems to verify age
12	at the device or operating system level.
13	(b) Contents.—Such study shall consider —
14	(1) the benefits of creating a device or oper-
15	ating system level age verification system;
16	(2) what information may need to be collected
17	to create this type of age verification system;
18	(3) the accuracy of such systems and their im-
19	pact or steps to improve accessibility, including for
20	individuals with disabilities;
21	(4) how such a system or systems could verify
22	age while mitigating risks to user privacy and data
23	security and safeguarding minors' personal data,

emphasizing minimizing the amount of data col-

1	leeted and processed by covered platforms and age
2	verification providers for such a system; and
3	(5) the technical feasibility, including the need
4	for potential hardware and software changes, includ-
5	ing for devices currently in commerce and owned by
6	consumers.
7	(e) REPORT.—Not later than 1 year after the date
8	of enactment of this Act, the agencies described in sub-
9	section (a) shall submit a report containing the results of
10	the study conducted under such subsection to the Com-
11	mittee on Commerce, Science, and Transportation of the
12	Senate and the Committee on Energy and Commerce of
13	the House of Representatives.
14	SEC. 10. GUIDANCE.
15	(a) In General.—Not later than 18 months after
16	the date of enactment of this Act, the Federal Trade Com-
17	mission, in consultation with the Kids Online Safety Coun-
18	eil established under section 12, shall issue guidance to-
19	(1) provide information and examples for cov-
20	ered platforms and auditors regarding—
21	(A) identifying features that are used to
22	increase, sustain, or extend use of the covered
23	platform by a minor;
24	(B) safeguarding minors against the pos-
25	sible misuse of parental tools;

1	(C) best practices in providing minors and
2	parents the most protective level of control over
3	privacy and safety;
4	(D) using indicia or inferences of age of
5	users for assessing use of the covered platform
6	by minors;
7	(E) methods for evaluating the efficacy of
8	safeguards; and
9	(F) providing additional control options
10	that allow parents to address the harms de-
11	scribed in section 3(a); and
12	(2) outline conduct that does not have the pur-
13	pose or substantial effect of subverting or impairing
14	user autonomy, decision-making, or choice, or of
15	causing, increasing, or encouraging compulsive usage
16	for a minor, such as—
17	(A) de minimis user interface changes de-
18	rived from testing consumer preferences, includ-
19	ing different styles, layouts, or text, where such
20	changes are not done with the purpose of weak-
21	ening or disabling safeguards or parental con-
22	trols;
23	(B) algorithms or data outputs outside the
24	control of a covered platform; and

1	(C) establishing default settings that pro-
2	vide enhanced privacy protection to users or
3	otherwise enhance their autonomy and decision-
4	making ability.
5	(b) GUIDANCE TO SCHOOLS.—Not later than 18
6	months after the date of enactment of this Act, the Sec-
7	retary of Education, in consultation with the Federal
8	Trade Commission and the Kids Online Safety Council es-
9	tablished under section 12, shall issue guidance to assist
10	to assist elementary and secondary schools in using the
11	notice, safeguards and tools provided under this Act and
12	providing information on online safety for students and
13	teachers.
14	(c) Limitation on Federal Trade Commission
15	Guidance.—
16	(1) Effect of Guidance.—No guidance
17	issued by the Federal Trade Commission with re-
18	spect to this Act shall—
19	(A) confer any rights on any person, State,
20	or locality; or
21	(B) operate to bind the Federal Trade
22	Commission or any person to the approach rec-
23	ommended in such guidance.

1	(2) Use in enforcement actions.—In any
2	enforcement action brought pursuant to this Act, the
3	Federal Trade Commission—
4	(A) shall allege a violation of a provision of
5	this Act; and
6	(B) may not base such enforcement action
7	on, or execute a consent order based on, prac-
8	tices that are alleged to be inconsistent with
9	guidance issued by the Federal Trade Commis-
10	sion with respect to this Act, unless the prac-
11	tices are alleged to violate a provision of this
12	Act.
13	SEC. 11. ENFORCEMENT.
14	(a) Enforcement by Federal Trade Commis-
15	SION.—
16	(1) Unfair and deceptive acts or prac-
17	TICES.—A violation of this Act or a regulation pro-
18	mulgated under this Act shall be treated as a viola-
19	tion of a rule defining an unfair or deceptive act or
20	practice prescribed under section 18(a)(1)(B) of the
21	Federal Trade Commission Act (15 U.S.C.
22	57a(a)(1)(B).
23	(2) Powers of the commission.—
24	(A) IN GENERAL.—The Federal Trade
25	Commission (referred to in this section as the

1	"Commission") shall enforce this Act and any
2	regulation promulgated under this Act in the
3	same manner, by the same means, and with the
4	same jurisdiction, powers, and duties as though
5	all applicable terms and provisions of the Fed-
6	eral Trade Commission Act (15 U.S.C. 41 et
7	seq.) were incorporated into and made a part of
8	this Act.
9	(B) PRIVILEGES AND IMMUNITIES.—Any
10	person that violates this Act or a regulation
11	promulgated under this Act shall be subject to
12	the penalties, and entitled to the privileges and
13	immunities, provided in the Federal Trade
14	Commission Act (15 U.S.C. 41 et seq.).
15	(3) AUTHORITY PRESERVED.—Nothing in this
16	Act shall be construed to limit the authority of the
17	Commission under any other provision of law.
18	(b) Enforcement by State Attorneys Gen-
19	ERAL.—
20	(1) In General.—
21	(A) CIVIL ACTIONS.—In any case in which
22	the attorney general of a State has reason to
23	believe that an interest of the residents of that
24	State has been or is threatened or adversely af-

fected by the engagement of any person in a

1	practice that violates this Act or a regulation
2	promulgated under this Act, the State, as
3	parens patriae, may bring a civil action on be-
4	half of the residents of the State in a district
5	court of the United States or a State court of
6	appropriate jurisdiction to—
7	(i) enjoin that practice;
8	(ii) enforce compliance with this Act
9	or such regulation;
10	(iii) on behalf of residents of the
11	State, obtain damages, restitution, or other
12	compensation, each of which shall be dis-
13	tributed in accordance with State law; or
14	(iv) obtain such other relief as the
15	court may consider to be appropriate.
16	(B) NOTICE.—
17	(i) In General.—Before filing an ac-
18	tion under subparagraph (A), the attorney
19	general of the State involved shall provide
20	to the Commission—
21	(I) written notice of that action;
22	and
23	(H) a copy of the complaint for
24	that action.
25	(ii) Exemption.—

1	(I) In General.—Clause (i)
2	shall not apply with respect to the fil-
3	ing of an action by an attorney gen-
4	eral of a State under this paragraph
5	if the attorney general of the State
6	determines that it is not feasible to
7	provide the notice described in that
8	clause before the filing of the action.
9	(II) NOTIFICATION.—In an ac-
10	tion described in subclause (I), the at-
11	torney general of a State shall provide
12	notice and a copy of the complaint to
13	the Commission at the same time as
14	the attorney general files the action.
15	(2) Intervention.—
16	(A) In GENERAL.—On receiving notice
17	under paragraph (1)(B), the Commission shall
18	have the right to intervene in the action that is
19	the subject of the notice.
20	(B) EFFECT OF INTERVENTION.—If the
21	Commission intervenes in an action under para-
22	graph (1), it shall have the right—
23	(i) to be heard with respect to any
24	matter that arises in that action; and
25	(ii) to file a petition for appeal.

1	(3) Construction.—For purposes of bringing
2	any civil action under paragraph (1), nothing in this
3	Act shall be construed to prevent an attorney gen-
4	eral of a State from exercising the powers conferred
5	on the attorney general by the laws of that State
6	to
7	(A) conduct investigations;
8	(B) administer oaths or affirmations; or
9	(C) compel the attendance of witnesses or
10	the production of documentary and other evi-
11	dence.
12	(4) Actions by the commission. In any
13	case in which an action is instituted by or on behalf
14	of the Commission for violation of this Act or a reg-
15	ulation promulgated under this Act, no State may,
16	during the pendency of that action, institute a sepa-
17	rate action under paragraph (1) against any defend-
18	ant named in the complaint in the action instituted
19	by or on behalf of the Commission for that violation.
20	(5) Venue; service of process.—
21	(A) VENUE. Any action brought under
22	paragraph (1) may be brought in—
23	(i) the district court of the United
24	States that meets applicable requirements

1	relating to venue under section 1391 of
2	title 28, United States Code; or
3	(ii) a State court of competent juris-
4	diction.
5	(B) SERVICE OF PROCESS.—In an action
6	brought under paragraph (1) in a district court
7	of the United States, process may be served
8	wherever defendant—
9	(i) is an inhabitant; or
10	(ii) may be found.
11	SEC. 12. KIDS ONLINE SAFETY COUNCIL.
12	(a) Establishment.—Not later than 180 days after
13	the date of enactment of this Act, the Secretary of Com-
14	merce shall establish and convene the Kids Online Safety
15	Council for the purpose of providing advice on matters re-
16	lated to this Act.
17	(b) Participation.—The Kids Online Safety Coun-
18	eil shall include diverse participation from—
19	(1) academic experts, health professionals, and
20	members of civil society with expertise in mental
21	health, substance use disorders, and the prevention
22	of harms to minors;
23	(2) representatives in academia and civil society
24	with specific expertise in privacy and civil liberties;
25	(3) parents and youth representation;

1	(4) representatives of covered platforms;
2	(5) representatives of the National Tele-
3	communications and Information Administration
4	the National Institute of Standards and Technology
5	the Federal Trade Commission, the Department of
6	Justice, and the Department of Health and Human
7	Services;
8	(6) State attorneys general or their designees
9	acting in State or local government; and
10	(7) representatives of communities of socially
11	disadvantaged individuals (as defined in section 8 of
12	the Small Business Act (15 U.S.C. 637)).
13	(e) ACTIVITIES.—The matters to be addressed by the
14	Kids Online Safety Council shall include—
15	(1) identifying emerging or current risks of
16	harms to minors associated with online platforms;
17	(2) recommending measures and methods for
18	assessing, preventing, and mitigating harms to mi-
19	nors online;
20	(3) recommending methods and themes for con-
21	ducting research regarding online harms to minors
22	and
23	(4) recommending best practices and clear, con-
24	sensus-based technical standards for transparency
25	reports and audits, as required under this Act. in

1	eluding methods, enteria, and scope to promote
2	overall accountability.
3	SEC. 13. EFFECTIVE DATE.
4	Except as otherwise provided in this Act, this Act
5	shall take effect on the date that is 18 months after the
6	date of enactment of this Act.
7	SEC. 14. RULES OF CONSTRUCTION AND OTHER MATTERS.
8	(a) RELATIONSHIP TO OTHER LAWS.—Nothing in
9	this Act shall be construed to—
10	(1) preempt section 444 of the General Edu-
11	eation Provisions Act (20 U.S.C. 1232g, commonly
12	known as the "Family Educational Rights and Pri-
13	vacy Act of 1974") or other Federal or State laws
14	governing student privacy;
15	(2) preempt the Children's Online Privacy Pro-
16	tection Act of 1998 (15 U.S.C. 6501 et seq.) or any
17	rule or regulation promulgated under such Act; or
18	(3) authorize any action that would conflict
19	with section 18(h) of the Federal Trade Commission
20	Act (15 U.S.C. 57a(h)).
21	(b) PROTECTIONS FOR PRIVACY. Nothing in this
22	Act shall be construed to require—
23	(1) the affirmative collection of any personal
24	data with respect to the age of users that a covered

1	platform is not already collecting in the normal
2	course of business; or
3	(2) a covered platform to implement an age
4	gating or age verification functionality.
5	(e) Compliance.—Nothing in this Act shall be con-
6	strued to restrict a covered platform's ability to—
7	(1) cooperate with law enforcement agencies re-
8	garding activity that the covered platform reasonably
9	and in good faith believes may violate Federal,
10	State, or local laws, rules, or regulations;
11	(2) comply with a civil, criminal, or regulatory
12	inquiry or any investigation, subpoena, or summons
13	by Federal, State, local, or other government au-
14	thorities; or
15	(3) investigate, establish, exercise, respond to,
16	or defend against legal claims.
17	SEC. 15. SEVERABILITY.
18	If any provision of this Act, or an amendment made
19	by this Act, is determined to be unenforceable or invalid,
20	the remaining provisions of this Act and the amendments
21	made by this Act shall not be affected.
22	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
23	(a) Short Title.—This Act may be cited as the
24	"Kids Online Safety Act".

1 (b) Table of Contents for 2 this Act is as follows: Sec. 1. Short title; table of contents. Sec. 2. Definitions. Sec. 3. Duty of care. Sec. 4. Safeguards for minors. Sec. 5. Disclosure. Sec. 6. Transparency. Sec. 7. Independent research on social media and minors. Sec. 8. Market research. Sec. 9. Age verification study and report. Sec. 10. Guidance. Sec. 11. Enforcement. Sec. 12. Kids online safety council. Sec. 13. Filter bubble transparency requirements. Sec. 14. Effective date. Sec. 15. Rules of construction and other matters. Sec. 16. Severability. SEC. 2. DEFINITIONS. 4 In this Act: 5 (1) CHILD.—The term "child" means an indi-6 vidual who is under the age of 13. (2) Compulsive usage.—The term "compulsive 8 usage" means any response stimulated by external 9 factors that causes an individual to engage in repet-10 itive behavior reasonably likely to cause psychological 11 distress, loss of control, anxiety, or depression. 12 (3) Covered Platform.— 13 (A) In General.—The term "covered plat-14 form" means an online platform, online video 15 game, messaging application, or video streaming 16 service that connects to the internet and that is 17 used, or is reasonably likely to be used, by a

minor.

1	(B) Exceptions.—The term "covered plat-
2	form" does not include—
3	(i) an entity acting in its capacity as
4	a provider of—
5	(I) a common carrier service sub-
6	ject to the Communications Act of 1934
7	(47 U.S.C. 151 et seq.) and all Acts
8	amendatory thereof and supplementary
9	thereto;
10	(II) a broadband internet access
11	service (as such term is defined for
12	purposes of section 8.1(b) of title 47,
13	Code of Federal Regulations, or any
14	$successor\ regulation);$
15	(III) an email service;
16	(IV) a teleconferencing or video
17	conferencing service that allows recep-
18	tion and transmission of audio and
19	video signals for real-time communica-
20	tion, provided that—
21	(aa) is not an online plat-
22	form, including a social media
23	service or social network; and
24	(bb) the real-time commu-
25	nication is initiated by using a

1	unique link or identifier to
2	faciliate access; or
3	(V) a wireless messaging service,
4	including such a service provided
5	through short messaging service or
6	multimedia messaging service proto-
7	cols, that is not a component of or
8	linked to an online platform and where
9	the predominant or exclusive function
10	is direct messaging consisting of the
11	transmission of text, photos or videos
12	that are sent by electronic means,
13	where messages are transmitted from
14	the sender to a recipient, and are not
15	posted within an online platform or
16	publicly;
17	(ii) an organization not organized to
18	carry on business for its own profit or that
19	of its members;
20	(iii) any public or private preschool,
21	elementary, or secondary school, or any in-
22	stitution of vocational, professional, or high-
23	$er\ education;$

1	(iv) a library (as defined in section
2	213(1) of the Library Services and Tech-
3	nology Act (20 U.S.C. 9122(1)));
4	(v) a news website or app where—
5	(I) the inclusion of video content
6	on the website or app is related to the
7	website or app's own gathering, report-
8	ing, or publishing of news content; and
9	(II) the website or app is not oth-
10	erwise an online platform;
11	(vi) a product or service that pri-
12	marily functions as business-to-business
13	software; or
14	(vii) a virtual private network or simi-
15	lar service that exists solely to route inter-
16	net traffic between locations.
17	(4) Geolocation.—The term "geolocation"
18	means information sufficient to identify street name
19	and name of a city or town.
20	(5) Individual-specific advertising to mi-
21	NORS.—
22	(A) In General.—The term "individual-
23	specific advertising to minors" means adver-
24	tising or any other effort to market a product or
25	service that is directed to a specific minor or a

1	device that is linked or reasonably linkable to a
2	minor—
3	(i) based on—
4	(I) the personal data of—
5	(aa) the minor; or
6	(bb) a group of minors who
7	are similar in sex, age, income
8	level, race, or ethnicity to the spe-
9	cific minor to whom the product
10	or service is marketed;
11	(II) psychological profiling of a
12	minor or group of minors; or
13	(III) a unique identifier of the de-
14	vice; or
15	(ii) as a result of use by the minor, ac-
16	cess by any device of the minor, or use by
17	a group of minors who are similar to the
18	specific minor, of more than a single—
19	$(I)\ website;$
20	(II) online service;
21	(III) online application;
22	(IV) mobile application; or
23	(V) connected device

1	(B) Exclusions.—The term "individual-
2	specific advertising to minors" shall not in-
3	clude—
4	(i) advertising or marketing to an in-
5	dividual or the device of an individual in
6	response to the individual's specific request
7	for information or feedback, such as a mi-
8	nor's current search query;
9	(ii) contextual advertising, such as
10	when an advertisement is displayed based
11	on the content of the covered platform on
12	which the advertisement appears and does
13	not vary based on personal information re-
14	lated to the viewer;
15	(iii) processing personal information
16	solely for measuring or reporting adver-
17	tising or content performance, reach, or fre-
18	quency, including independent measure-
19	ment;
20	(C) Rule of construction.—Nothing in
21	subparagraph (A) shall be construed to prohibit
22	a covered platform with actual knowledge or
23	knowledge fairly implied on the basis of objective
24	circumstances that an individual is under the
25	age of 17 from delivering advertising or mar-

- keting that is age-appropriate for the individual involved and intended for a child or teen audience (as applicable), so long as the covered platform does not use any personal data other than whether the user is under the age of 17 to deliver such advertising or marketing.
 - (6) Know or knows.—The term "know" or "knows" means to have actual knowledge or knowledge fairly implied on the basis of objective circumstances.
 - (7) Mental Health Disorder.—The term "mental health disorder" has the meaning given the term "mental disorder" in the Diagnostic and Statistical Manual of Mental Health Disorders, 5th Edition (or the most current successor edition).
 - (8) MINOR.—The term "minor" means an individual who is under the age of 17.
 - (9) Online Platform.—The term "online platform" means any public-facing website, online service, online application, or mobile application that predominantly provides a community forum for user generated content, such as sharing videos, images, games, audio files, or other content, including a social media service, social network, or virtual reality environment.

1	(10) Online video game.—The term "online
2	video game" means a video game, including an edu-
3	cational video game, that connects to the internet and
4	that—
5	(A) allows a user to—
6	(i) create and upload content;
7	(ii) engage in microtransactions with-
8	in the game; or
9	(iii) communicate with other users; or
10	(B) incorporates minor-specific advertising.
11	(11) Parent.—The term "parent" includes—
12	(A) a natural parent;
13	(B) a legal guardian; or
14	(C) an individual with legal custody over a
15	minor.
16	(12) Personal data.—The term "personal
17	data" means information that identifies or is linked
18	or reasonably linkable to a particular minor, includ-
19	ing a consumer device identifier that is linked or rea-
20	sonably linkable to a minor.
21	(13) Personalized recommendation sys-
22	TEM.—The term "personalized recommendation sys-
23	tem" means a fully or partially automated system
24	used to suggest, promote, or rank content, including

1	other users or posts, based on the personal data of
2	users.
3	(14) Sexual exploitation and abuse.—The
4	term "sexual exploitation and abuse" means any of
5	$the\ following:$
6	(A) Coercion and enticement, as described
7	in section 2422 of title 18, United States Code.
8	(B) Child sexual abuse material, as de-
9	scribed in sections 2251, 2252, 2252A, and 2260
10	of title 18, United States Code.
11	(C) Trafficking for the production of im-
12	ages, as described in section 2251A of title 18,
13	United States Code.
14	(D) Sex trafficking of children, as described
15	in section 1591 of title 18, United States Code.
16	SEC. 3. DUTY OF CARE.
17	(a) Prevention of Harm to Minors.—A covered
18	platform shall take reasonable measures in the design and
19	operation of any product, service, or feature that the covered
20	platform knows is used by minors to prevent and mitigate
21	the following harms to minors:
22	(1) Consistent with evidence-informed medical
23	information, the following mental health disorders:
24	anxiety, depression, eating disorders, substance use
25	disorders, and suicidal behaviors.

1	(2) Patterns of use that indicate or encourage
2	addiction-like behaviors.
3	(3) Physical violence, online bullying, and har-
4	assment of the minor.
5	(4) Sexual exploitation and abuse.
6	(5) Promotion and marketing of narcotic drugs
7	(as defined in section 102 of the Controlled Sub-
8	stances Act (21 U.S.C. 802)), tobacco products, gam-
9	bling, or alcohol.
10	(6) Predatory, unfair, or deceptive marketing
11	practices, or other financial harms.
12	(b) Limitation.—Nothing in subsection (a) shall be
13	construed to require a covered platform to prevent or pre-
14	clude—
15	(1) any minor from deliberately and independ-
16	ently searching for, or specifically requesting, content;
17	or
18	(2) the covered platform or individuals on the
19	platform from providing resources for the prevention
20	or mitigation of the harms described in subsection
21	(a), including evidence-informed information and
22	clinical resources.
23	SEC. 4. SAFEGUARDS FOR MINORS.
24	(a) Safeguards for Minors.—

1	(1) Safeguards.—A covered platform shall pro-
2	vide an individual that the covered platform knows is
3	a minor with readily-accessible and easy-to-use safe-
4	guards to, as applicable—
5	(A) limit the ability of other individuals to
6	communicate with the minor;
7	(B) prevent other users, whether registered
8	or not, from viewing the minor's personal data
9	collected by or shared on the covered platform, in
10	particular restricting public access to personal
11	data;
12	(C) limit features that increase, sustain, or
13	extend use of the covered platform by the minor,
14	such as automatic playing of media, rewards for
15	time spent on the platform, notifications, and
16	other features that result in compulsive usage of
17	the covered platform by the minor;
18	(D) control personalized recommendation
19	systems, including the ability for a minor to
20	have at least 1 of the following options—
21	(i) opt out of such personalized rec-
22	ommendation systems, while still allowing
23	the display of content based on a chrono-
24	logical format; or

1	(ii) limit types or categories of rec-
2	ommendations from such systems; and
3	(E) restrict the sharing of the geolocation of
4	the minor to other users on the platform and
5	provide notice regarding the tracking of the mi-
6	nor's geolocation.
7	(2) Options.—A covered platform shall provide
8	an individual that the covered platform knows is a
9	minor with readily-accessible and easy-to-use options
10	to—
11	(A) delete the minor's account and delete
12	any personal data collected from, or shared by,
13	the minor on the covered platform; or
14	(B) limit the amount of time spent by the
15	minor on the covered platform.
16	(3) Default safeguard settings for mi-
17	NORS.—A covered platform shall provide that, in the
18	case of a user that the platform knows is a minor, the
19	default setting for any safeguard described under
20	paragraph (1) shall be the option available on the
21	platform that provides the most protective level of
22	control that is offered by the platform over privacy
23	and safety for that user.
24	(b) Parental Tools.—

1	(1) Tools.—A covered platform shall provide
2	readily-accessible and easy-to-use settings for parents
3	to support an individual that the platform knows is
4	a minor with respect to the individual's use of the
5	plat form.
6	(2) Requirements.—The parental tools pro-
7	vided by a covered platform shall include—
8	(A) the ability to manage a minor's privacy
9	and account settings, including the safeguards
10	and options established under subsection (a), in
11	a manner that allows parents to—
12	(i) view the privacy and account set-
13	tings; and
14	(ii) in the case of a user that the plat-
15	form knows is a child, change and control
16	the privacy and account settings;
17	(B) the ability to restrict purchases and fi-
18	nancial transactions by the minor, where appli-
19	cable; and
20	(C) the ability to view metrics of total time
21	spent on the platform and restrict time spent on
22	the covered platform by the minor.
23	(3) Notice to minors.—A covered platform
24	shall provide clear and conspicuous notice to an indi-
25	vidual that the platform knows is a minor when tools

1	described in this subsection are in effect and what set-
2	tings or controls have been applied.
3	(4) Default tools.—A covered platform shall
4	provide that, in the case of a user that the platform
5	knows is a child, the tools described in this subsection
6	shall be enabled by default.
7	(c) Reporting Mechanism.—
8	(1) Reports submitted by parents, minors,
9	AND SCHOOLS.—A covered platform shall provide—
10	(A) a readily-accessible and easy-to-use
11	means to submit reports to the covered platform
12	of harms to a minor;
13	(B) an electronic point of contact specific to
14	matters involving harms to a minor; and
15	(C) confirmation of the receipt of such a re-
16	port and a means to track a submitted report.
17	(2) Timing.—A covered platform shall establish
18	an internal process to receive and substantively re-
19	spond to such reports in a reasonable and timely
20	manner, but in no case later than—
21	(A) 10 days after the receipt of a report, if,
22	for the most recent calendar year, the platform
23	averaged more than 10,000,000 active users on a
24	monthly basis in the United States;

1	(B) 21 days after the receipt of a report, if,
2	for the most recent calendar year, the platform
3	averaged less than 10,000,000 active users on a
4	monthly basis in the United States; and
5	(C) notwithstanding subparagraphs (A) and
6	(B), if the report involves an imminent threat to
7	the safety of a minor, as promptly as needed to
8	address the reported threat to safety.
9	(d) Advertising of Illegal Products.—A covered
10	platform shall not facilitate the advertising of narcotic
11	drugs (as defined in section 102 of the Controlled Sub-
12	stances Act (21 U.S.C. 802)), tobacco products, gambling,
13	or alcohol to an individual that the covered platform knows
14	is a minor.
15	(e) Application.—
16	(1) Accessibility.—With respect to safeguards
17	and parental controls described under subsections (a)
18	and (b), a covered platform shall provide—
19	(A) information and control options in a
20	clear and conspicuous manner that takes into
21	consideration the differing ages, capacities, and
22	developmental needs of the minors most likely to
23	access the covered platform and does not encour-
24	age minors or parents to weaken or disable safe-
25	guards or parental controls;

1	(B) readily-accessible and easy-to-use con-
2	trols to enable or disable safeguards or parental
3	controls, as appropriate; and
4	(C) information and control options in the
5	same language, form, and manner as the covered
6	platform provides the product or service used by
7	minors and their parents.
8	(2) Dark patterns prohibition.—It shall be
9	unlawful for any covered platform to design, modify,
10	or manipulate a user interface of a covered platform
11	with the purpose or substantial effect of subverting or
12	impairing user autonomy, decision-making, or choice
13	with respect to safeguards or parental controls re-
14	quired under this section.
15	(3) Rules of construction.—Nothing in this
16	section shall be construed to—
17	(A) prevent a covered platform from taking
18	reasonable measures to—
19	(i) block, detect, or prevent the dis-
20	tribution of unlawful, obscene, or other
21	harmful material to minors as described in
22	section $3(a)$; or
23	(ii) block or filter spam, prevent crimi-
24	nal activity, or protect the security of a
25	platform or service;

1	(B) require the disclosure of a minor's
2	browsing behavior, search history, messages, con-
3	tact list, or other content or metadata of their
4	communications;
5	(C) prevent a covered platform from using
6	a personalized recommendation system to dis-
7	play content to a minor if the system only uses
8	information on—
9	(i) the language spoken by the minor,
10	(ii) the city the minor is located in; or
11	(iii) the minor's age; or
12	(D) prohibit a covered platform from inte-
13	grating its products or service with controls from
14	third-party systems, including operating systems
15	or gaming consoles, to meet the requirements im-
16	posed under subsections (a) and (b) relating to
17	safeguards for minors and tools for parents, pro-
18	vided that—
19	(i) the controls meet such requirements,
20	and
21	(ii) the minor or parent is provided
22	sufficient notice of the integration and use
23	$of\ the\ controls.$
24	SEC. 5. DISCLOSURE.
25	(a) Notice.—

1	(1) Registration or purchase.—Prior to reg-
2	istration or purchase of a covered platform by an in-
3	dividual that the platform knows is a minor, the plat-
4	form shall provide clear, conspicuous, and easy-to-un-
5	derstand—
6	(A) notice of the policies and practices of
7	the covered platform with respect to personal
8	data and safeguards for minors;
9	(B) information about how to access the
10	safeguards and parental tools required under sec-
11	tion 4; and
12	(C) notice about whether the covered plat-
13	form uses or makes available to minors a prod-
14	uct, service, or feature, including any personal-
15	ized recommendation system, that poses any
16	heightened risk of harm to minors.
17	(2) Notification.—
18	(A) Notice and acknowledgment.—In
19	the case of an individual that a covered platform
20	knows is a child, the platform shall additionally
21	provide information about the parental tools and
22	safeguards required under section 4 to a parent
23	of the child and obtain verifiable parental con-

sent (as defined in section 1302(9) of the Chil-

dren's Online Privacy Protection Act (15 U.S.C.

24

- 1 6501(9))) from the parent prior to the inital use 2 of the covered platform by the child.
 - (B) Reasonable effort.—A covered platform shall be deemed to have satisfied the requirement described in subparagraph (A) if the
 covered platform is in compliance with the requirements of the Children's Online Privacy Protection Act (15 U.S.C. 6501 et seq.) to use reasonable efforts (taking into consideration available technology) to provide a parent with the information described in subparagraph (A) and to
 obtain verifiable parental consent as required.
 - (3) Consolidate the process for providing information under this subsection and obtaining verifiable parental consent or the consent of the minor involved (as applicable) as required under this subsection with its obligations to provide relevant notice and obtain verifiable parental consent under the Children's Online Privacy Protection Act (15 U.S.C. 6501 et seq.).
 - (4) GUIDANCE.—The Federal Trade Commission may issue guidance to assist covered platforms in complying with the requirements of this section.
- 24 (b) Personalized Recommendation System.—A 25 covered platform that operates a personalized recommenda-

1	tion system shall set out in its terms and conditions, in
2	a clear, conspicuous, and easy-to-understand manner—
3	(1) an overview of how such personalized rec-
4	ommendation system is used by the covered platform
5	to provide information to users of the platform who
6	are minors, including how such systems use the per-
7	sonal data of minors; and
8	(2) information about options for minors or
9	their parents to opt out of or control the personalized
10	recommendation system (as applicable).
11	(c) Advertising and Marketing Information and
12	Labels.—
13	(1) Information and labels.—A covered plat-
14	form that facilitates advertising aimed at users that
15	the platform knows are minors shall provide clear,
16	conspicuous, and easy-to-understand information and
17	labels to minors on advertisements regarding—
18	(A) the name of the product, service, or
19	brand and the subject matter of an advertise-
20	ment;
21	(B) if the covered platform engages in indi-
22	vidual-specific advertising to minors, why a par-
23	ticular advertisement is directed to a specific
24	minor, including material information about

1	how the minor's personal data is used to direct
2	the advertisement to the minor; and
3	(C) whether particular media displayed to
4	the minor is an advertisement or marketing ma-
5	terial, including disclosure of endorsements of
6	products, services, or brands made for commer-
7	cial consideration by other users of the platform.
8	(2) Guidance.—The Federal Trade Commission
9	may issue guidance to assist covered platforms in
10	complying with the requirements of this subsection,
11	including guidance about the minimum level of infor-
12	mation and labels for the disclosures required under
13	paragraph (1).
14	(d) Resources for Parents and Minors.—A cov-
15	ered platform shall provide to minors and parents clear,
16	conspicuous, easy-to-understand, and comprehensive infor-
17	mation in a prominent location regarding—
18	(1) its policies and practices with respect to per-
19	sonal data and safeguards for minors; and
20	(2) how to access the safeguards and tools re-
21	quired under section 4.
22	(e) Resources in Additional Languages.—A cov-
23	ered platform shall ensure, to the extent practicable, that
24	the disclosures required by this section are made available
25	in the same language, form, and manner as the covered

1	platform provides any product or service used by minors
2	and their parents.
3	SEC. 6. TRANSPARENCY.
4	(a) In General.—Subject to subsection (b), not less
5	frequently than once a year, a covered platform shall issue
6	a public report describing the reasonably foreseeable risks
7	of material harms to minors and assessing the prevention
8	and mitigation measures taken to address such risk based
9	on an independent, third-party audit conducted through
10	reasonable inspection of the covered platform.
11	(b) Scope of Application.—The requirements of this
12	section shall apply to a covered platform if—
13	(1) for the most recent calendar year, the plat-
14	form averaged more than 10,000,000 active users on
15	a monthly basis in the United States; and
16	(2) the platform predominantly provides a com-
17	munity forum for user-generated content and discus-
18	sion, including sharing videos, images, games, audio
19	files, discussion in a virtual setting, or other content,
20	such as acting as a social media platform, virtual re-
21	ality environment, or a social network service.
22	(c) Content.—
23	(1) Transparency.—The public reports re-
24	quired of a covered platform under this section shall
25	include—

1	(A) an assessment of the extent to which the
2	platform is likely to be accessed by minors;
3	(B) a description of the commercial inter-
4	ests of the covered platform in use by minors;
5	(C) an accounting, based on the data held
6	by the covered platform, of—
7	(i) the number of individuals using the
8	covered platform reasonably believed to be
9	minors in the United States;
10	(ii) the median and mean amounts of
11	time spent on the platform by minors in the
12	United States who have accessed the plat-
13	form during the reporting year on a daily,
14	weekly, and monthly basis; and
15	(iii) the amount of content being
16	accessed by individuals that the platform
17	knows to be minors that is in English, and
18	the top 5 non-English languages used by in-
19	dividuals accessing the platform in the
20	United States;
21	(D) an accounting of total reports received
22	regarding, and the prevalence (which can be
23	based on scientifically valid sampling methods
24	using the content available to the covered plat-
25	form in the normal course of business) of content

1	related to, the harms described in section 3(a),
2	disaggregated by category of harm and language,
3	including English and the top 5 non-English
4	languages used by individuals accessing the plat-
5	form from the United States (as identified under
6	subparagraph (C)(iii)); and
7	(E) a description of any material breaches
8	of parental tools or assurances regarding minors,
9	representations regarding the use of the personal
10	data of minors, and other matters regarding
11	non-compliance.
12	(2) Reasonably foreseeable risk of harm
13	TO MINORS.—The public reports required of a covered
14	platform under this section shall include—
15	(A) an assessment of the reasonably foresee-
16	able risk of harms to minors posed by the covered
17	platform, including identifying any other phys-
18	ical, mental, developmental, or financial harms
19	in addition to those described in section 3(a);
20	(B) an assessment of how personalized rec-
21	ommendation systems and individual-specific
22	advertising to minors can contribute to harms to
23	minors;
24	(C) a description of whether and how the
25	covered platform uses sustem design features that

1	increase, sustain, or extend use of a product or
2	service by a minor, such as automatic playing of
3	media, rewards for time spent, and notifications;
4	(D) a description of whether, how, and for
5	what purpose the platform collects or processes
6	categories of personal data that may cause rea-
7	sonably foreseeable risk of harms to minors;
8	(E) an evaluation of the efficacy of safe-
9	guards for minors under section 4, and any
10	issues in delivering such safeguards and the asso-
11	ciated parental tools;
12	(F) an evaluation of any other relevant
13	matters of public concern over risk of harms to
14	minors; and
15	(G) an assessment of differences in risk of
16	harm to minors across different English and
17	non-English languages and efficacy of safeguards
18	in those languages.
19	(3) MITIGATION.—The public reports required of
20	a covered platform under this section shall include,
21	for English and the top 5 non-English languages used
22	by individuals accessing the platform from the United
23	States (as identified under paragraph (2)(C)(iii)))—

1	(A) a description of the safeguards and pa-
2	rental tools available to minors and parents on
3	the covered platform;
4	(B) a description of interventions by the
5	covered platform when it had or has reason to
6	believe that harms to minors could occur;
7	(C) a description of the prevention and
8	mitigation measures intended to be taken in re-
9	sponse to the known and emerging risks identi-
10	fied in its assessment of system risks, including
11	steps taken to—
12	(i) prevent harms to minors, including
13	adapting or removing system design fea-
14	tures or addressing through parental con-
15	trols;
16	(ii) provide the most protective level of
17	control over privacy and safety by default;
18	and
19	(iii) adapt recommendation systems to
20	mitigate reasonably foreseeable risk of
21	harms to minors, as described in section
22	3(a);
23	(D) a description of internal processes for
24	handling reports and automated detection mech-
25	anisms for harms to minors, including the rate.

1	timeliness, and effectiveness of responses under
2	the requirement of section $4(c)$;
3	(E) the status of implementing prevention
4	and mitigation measures identified in prior as-
5	sessments; and
6	(F) a description of the additional measures
7	to be taken by the covered platform to address the
8	circumvention of safeguards for minors and pa-
9	rental tools.
10	(d) Reasonable Inspection.—In conducting an in-
11	spection of the systemic risks of harm to minors under this
12	section, an independent, third-party auditor shall—
13	(1) take into consideration the function of per-
14	$sonalized\ recommendation\ systems;$
15	(2) consult parents and youth experts, including
16	youth and families with relevant past or current ex-
17	perience, public health and mental health nonprofit
18	organizations, health and development organizations,
19	and civil society with respect to the prevention of
20	harms to minors;
21	(3) conduct research based on experiences of mi-
22	nors that use the covered platform, including reports
23	under section 4(c) and information provided by law
24	enforcement;

1	(4) take account of research, including research
2	regarding system design features, marketing, or prod-
3	uct integrity, industry best practices, or outside re-
4	search;
5	(5) consider indicia or inferences of age of users,
6	in addition to any self-declared information about the
7	age of individuals; and
8	(6) take into consideration differences in risk of
9	reasonably foreseeable harms and effectiveness of safe-
10	guards across English and non-English languages.
11	(e) Cooperation With Independent, Third-party
12	AUDIT.—To facilitate the report required by subsection (c),
13	a covered platform shall—
14	(1) provide or otherwise make available to the
15	independent third-party conducting the audit all in-
16	formation and material in its possession, custody, or
17	control that is relevant to the audit;
18	(2) provide or otherwise make available to the
19	independent third-party conducting the audit access
20	to all network, systems, and assets relevant to the
21	audit; and
22	(3) disclose all relevant facts to the independent
23	third-party conducting the audit, and not misrepre-
24	sent in any manner, expressly or by implication, any
25	relevant fact.

(f) Privacy Safeguards.—

- (1) In General.—In issuing the public reports required under this section, a covered platform shall take steps to safeguard the privacy of its users, including ensuring that data is presented in a de-identified, aggregated format such that it is reasonably impossible for the data to be linked back to any individual user.
- (2) RULE OF CONSTRUCTION.—This section shall not be construed to require the disclosure of information that will lead to material vulnerabilities for the privacy of users or the security of a covered platform's service or create a significant risk of the violation of Federal or State law.
- (3) DEFINITION OF DE-IDENTIFIED.—As used in this subsection, the term "de-identified" means data that does not identify and is not linked or reasonably linkable to a device that is linked or reasonably linkable to an individual, regardless of whether the information is aggregated
- 21 (g) Location.—The public reports required under this 22 section should be posted by a covered platform on an easy 23 to find location on a publicly-available website.

1	SEC. 7. INDEPENDENT RESEARCH ON SOCIAL MEDIA AND
2	MINORS.
3	(a) Definitions.—In this section:
4	(1) Commission.—The term "Commission"
5	means the Federal Trade Commission.
6	(2) National Academy.—The term "National
7	Academy" means the National Academy of Sciences.
8	(3) Secretary.—The term "Secretary" means
9	the Secretary of Health and Human Services.
10	(b) Research on Social Media Harms.—Not later
11	than 12 months after the date of enactment of this Act, the
12	Commission shall seek to enter into a contract with the Na-
13	tional Academy, under which the National Academy shall
14	conduct no less than 5 scientific, comprehensive studies and
15	reports on the risk of harms to minors by use of social
16	media and other online platforms, including in English and
17	non-English languages.
18	(c) Matters to Be Addressed.—In contracting
19	with the National Academy, the Commission, in consulta-
20	tion with the Secretary, shall seek to commission separate
21	studies and reports, using the Commission's authority
22	under section 6(b) of the Federal Trade Commission Act
23	(15 U.S.C. 46(b)), on the relationship between social media
24	and other online platforms as defined in this Act on the
25	following matters:

1	(1) Anxiety, depression, eating disorders, and su-
2	icidal behaviors.
3	(2) Substance use disorders and the use of nar-
4	cotic drugs, tobacco products, gambling, or alcohol by

6 (3) Sexual exploitation and abuse.

minors.

- 7 (4) Addiction-like use of social media and design 8 factors that lead to unhealthy and harmful overuse of 9 social media.
- 10 (d) ADDITIONAL STUDY.—Not earlier than 4 years
 11 after enactment, the Commission shall seek to enter into a
 12 contract with the National Academy under which the Na13 tional Academy shall conduct an additional study and re14 port covering the matters described in subsection (c) for the
 15 purposes of providing additional information, considering
 16 new research, and other matters.
- 17 (e) Content of Reports.— The comprehensive stud-18 ies and reports conducted pursuant to this section shall seek 19 to evaluate impacts and advance understanding, knowledge, 20 and remedies regarding the harms to minors posed by social 21 media and other online platforms, and may include rec-22 ommendations related to public policy.
- 23 (f) ACTIVE STUDIES.—If the National Academy is en-24 gaged in any active studies on the matters described in sub-25 section (c) at the time that it enters into a contract with

- 1 the Commission to conduct a study under this section, it
- 2 may base the study to be conducted under this section on
- 3 the active study, so long as it otherwise incorporates the
- 4 requirements of this section.
- 5 (g) COLLABORATION.—In designing and conducting
- 6 the studies under this section, the Commission, the Sec-
- 7 retary, and the National Academy shall consult with the
- 8 Surgeon General and the Kids Online Safety Council.
- 9 *(h)* Access to Data.—

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- 10 (1) Fact-finding authority.—The Commis-11 sion may issue orders to gather and compile informa-12 tion and data necessary to conduct the studies re-13 quired under this section.
 - (2) Scope.—The Commission may issue orders under section 6(b) of the Federal Trade Commission Act (15 U.S.C. 46(b)) to no more than 5 covered platforms per study under this section.
 - (3) Confidential and secure manner, and to pro-

1	hibit the disclosure or sharing of such information by
2	the National Academy.
3	SEC. 8. MARKET RESEARCH.
4	(a) Market Research by Covered Platforms.—
5	The Federal Trade Commission, in consultation with the
6	Secretary of Commerce, shall issue guidance for covered
7	platforms seeking to conduct market- and product-focused
8	research on minors. Such guidance shall include—
9	(1) a standard consent form that provides mi-
10	nors and their parents a clear, conspicuous, and easy-
11	to-understand explanation of the scope and purpose of
12	the research to be conducted, and provides an oppor-
13	tunity for informed consent in the language in which
14	the parent uses the covered platform; and
15	(2) recommendations for research practices for
16	studies that may include minors, disaggregated by the
17	age ranges of 0-5, 6-9, 10-12, and 13-16.
18	(b) Timing.—The Federal Trade Commission shall
19	issue such guidance not later than 18 months after the date
20	of enactment of this Act. In doing so, they shall seek input
21	from members of the public and the representatives of the
22	Kids Online Safety Council established under section 12.
23	SEC. 9. AGE VERIFICATION STUDY AND REPORT.
24	(a) Study.—The Director of the National Institute of
25	Standards and Technology, in coordination with the Fed-

1	$eral\ Communications\ Commission,\ Federal\ Trade\ Commis-$
2	sion, and the Secretary of Commerce, shall conduct a study
3	evaluating the most technologically feasible methods and op-
4	tions for developing systems to verify age at the device or
5	operating system level.
6	(b) Contents.—Such study shall consider —
7	(1) the benefits of creating a device or operating
8	system level age verification system;
9	(2) what information may need to be collected to
10	create this type of age verification system;
11	(3) the accuracy of such systems and their im-
12	pact or steps to improve accessibility, including for
13	individuals with disabilities;
14	(4) how such a system or systems could verify
15	age while mitigating risks to user privacy and data
16	security and safeguarding minors' personal data, em-
17	phasizing minimizing the amount of data collected
18	and processed by covered platforms and age
19	verification providers for such a system;
20	(5) the technical feasibility, including the need
21	for potential hardware and software changes, includ-
22	ing for devices currently in commerce and owned by
23	consumers; and
24	(6) the impact of different age verification sys-
25	tems on competition, particularly the risk of different

1	age verification systems creating barriers to entry for
2	small companies.
3	(c) REPORT.—Not later than 1 year after the date of
4	enactment of this Act, the agencies described in subsection
5	(a) shall submit a report containing the results of the study
6	conducted under such subsection to the Committee on Com-
7	merce, Science, and Transportation of the Senate and the
8	Committee on Energy and Commerce of the House of Rep-
9	resentatives.
10	SEC. 10. GUIDANCE.
11	(a) In General.—Not later than 18 months after the
12	date of enactment of this Act, the Federal Trade Commis-
13	sion, in consultation with the Kids Online Safety Council
14	established under section 12, shall issue guidance to—
15	(1) provide information and examples for cov-
16	ered platforms and auditors regarding the following,
17	with consideration given to differences across English
18	and non-English languages—
19	(A) identifying features that are used to in-
20	crease, sustain, or extend use of the covered plat-
21	form by a minor;
22	(B) safeguarding minors against the pos-
23	sible misuse of parental tools;

1	(C) best practices in providing minors and
2	parents the most protective level of control over
3	privacy and safety;
4	(D) using indicia or inferences of age of
5	users for assessing use of the covered platform by
6	minors;
7	(E) methods for evaluating the efficacy of
8	safeguards; and
9	(F) providing additional control options
10	that allow parents to address the harms de-
11	scribed in section 3(a); and
12	(2) outline conduct that does not have the pur-
13	pose or substantial effect of subverting or impairing
14	user autonomy, decision-making, or choice, or of caus-
15	ing, increasing, or encouraging compulsive usage for
16	a minor, such as—
17	(A) de minimis user interface changes de-
18	rived from testing consumer preferences, includ-
19	ing different styles, layouts, or text, where such
20	changes are not done with the purpose of weak-
21	ening or disabling safeguards or parental con-
22	trols;
23	(B) algorithms or data outputs outside the
24	control of a covered platform; and

1	(C) establishing default settings that provide
2	enhanced privacy protection to users or otherwise
3	enhance their autonomy and decision-making
4	ability.
5	(b) Guidance to Schools.—Not later than 18
6	months after the date of enactment of this Act, the Secretary
7	of Education, in consultation with the Federal Trade Com-
8	mission and the Kids Online Safety Council established
9	under section 12, shall issue guidance to assist to assist ele-
10	mentary and secondary schools in using the notice, safe-
11	guards and tools provided under this Act and providing
12	information on online safety for students and teachers.
13	(c) Guidance on Knowledge Standard.—Not later
14	than 18 months after the date of enactment of this Act, the
15	Federal Trade Commission shall issue guidance to provide
16	information, including best practices and examples, for cov-
17	ered platforms to understand the Commission's determina-
18	tion of whether a covered platform 'had knowledge fairly
19	implied on the basis of objective circumstances" for pur-
20	poses of this Act.
21	(d) Limitation on Federal Trade Commission
22	GUIDANCE.—
23	(1) Effect of Guidance issued
24	by the Federal Trade Commission with respect to this
25	Act shall—

1	(A) confer any rights on any person, State,
2	or locality; or
3	(B) operate to bind the Federal Trade Com-
4	mission or any person to the approach rec-
5	ommended in such guidance.
6	(2) Use in enforcement actions.—In any en-
7	forcement action brought pursuant to this Act, the
8	Federal Trade Commission—
9	(A) shall allege a violation of a provision of
10	this Act; and
11	(B) may not base such enforcement action
12	on, or execute a consent order based on, practices
13	that are alleged to be inconsistent with guidance
14	issued by the Federal Trade Commission with re-
15	spect to this Act, unless the practices are alleged
16	to violate a provision of this Act.
17	SEC. 11. ENFORCEMENT.
18	(a) Enforcement by Federal Trade Commis-
19	SION.—
20	(1) Unfair and deceptive acts or prac-
21	tices.—A violation of this Act shall be treated as a
22	violation of a rule defining an unfair or deceptive act
23	or practice prescribed under section $18(a)(1)(B)$ of the
24	Federal Trade Commission Act (15 U.S.C.
25	57a(a)(1)(B)).

1	(2) Powers of the commission.—
2	(A) In general.—The Federal Trade Com-
3	mission (referred to in this section as the "Com-
4	mission") shall enforce this Act in the same
5	manner, by the same means, and with the same
6	jurisdiction, powers, and duties as though all ap-
7	plicable terms and provisions of the Federal
8	Trade Commission Act (15 U.S.C. 41 et seq.)
9	were incorporated into and made a part of this
10	Act.
11	(B) Privileges and immunities.—Any
12	person that violates this Act shall be subject to
13	the penalties, and entitled to the privileges and
14	immunities, provided in the Federal Trade Com-
15	mission Act (15 U.S.C. 41 et seq.).
16	(3) Authority preserved.—Nothing in this
17	Act shall be construed to limit the authority of the
18	Commission under any other provision of law.
19	(b) Enforcement by State Attorneys General.—
20	(1) In General.—
21	(A) CIVIL ACTIONS.—In any case in which
22	the attorney general of a State has reason to be-
23	lieve that an interest of the residents of that
24	State has been or is threatened or adversely af-
25	fected by the engagement of any person in a

1	practice that violates this Act, the State, as
2	parens patriae, may bring a civil action on be-
3	half of the residents of the State in a district
4	court of the United States or a State court of ap-
5	propriate jurisdiction to—
6	(i) enjoin that practice;
7	(ii) enforce compliance with this Act;
8	(iii) on behalf of residents of the State,
9	obtain damages, restitution, or other com-
10	pensation, each of which shall be distributed
11	in accordance with State law; or
12	(iv) obtain such other relief as the
13	court may consider to be appropriate.
14	(B) Notice.—
15	(i) In general.—Before filing an ac-
16	tion under subparagraph (A), the attorney
17	general of the State involved shall provide
18	to the Commission—
19	(I) written notice of that action;
20	and
21	(II) a copy of the complaint for
22	that action.
23	(ii) Exemption.—
24	(I) In general.—Clause (i) shall
25	not apply with respect to the filing of

1	an action by an attorney general of a
2	State under this paragraph if the at-
3	torney general of the State determines
4	that it is not feasible to provide the no-
5	tice described in that clause before the
6	filing of the action.
7	(II) Notification.—In an action
8	described in subclause (I), the attorney
9	general of a State shall provide notice
10	and a copy of the complaint to the
11	Commission at the same time as the
12	attorney general files the action.
13	(2) Intervention.—
14	(A) In General.—On receiving notice
15	under paragraph (1)(B), the Commission shall
16	have the right to intervene in the action that is
17	the subject of the notice.
18	(B) Effect of intervention.—If the
19	Commission intervenes in an action under para-
20	graph (1), it shall have the right—
21	(i) to be heard with respect to any
22	matter that arises in that action; and
23	(ii) to file a petition for appeal.
24	(3) Construction.—For purposes of bringing
25	any civil action under paragraph (1), nothing in this

1	Act shall be construed to prevent an attorney general
2	of a State from exercising the powers conferred on the
3	attorney general by the laws of that State to—
4	(A) conduct investigations;
5	(B) administer oaths or affirmations; or
6	(C) compel the attendance of witnesses or
7	the production of documentary and other evi-
8	dence.
9	(4) Actions by the commission.—In any case
10	in which an action is instituted by or on behalf of the
11	Commission for violation of this Act, no State may,
12	during the pendency of that action, institute a sepa-
13	rate action under paragraph (1) against any defend-
14	ant named in the complaint in the action instituted
15	by or on behalf of the Commission for that violation.
16	(5) Venue; service of process.—
17	(A) Venue.—Any action brought under
18	paragraph (1) may be brought in—
19	(i) the district court of the United
20	States that meets applicable requirements
21	relating to venue under section 1391 of title
22	28, United States Code; or
23	(ii) a State court of competent juris-
24	diction.

1	(B) Service of process.—In an action
2	brought under paragraph (1) in a district court
3	of the United States, process may be served wher-
4	ever defendant—
5	(i) is an inhabitant; or
6	(ii) may be found.
7	SEC. 12. KIDS ONLINE SAFETY COUNCIL.
8	(a) Establishment.—Not later than 180 days after
9	the date of enactment of this Act, the Secretary of Commerce
10	shall establish and convene the Kids Online Safety Council
11	for the purpose of providing advice on matters related to
12	$this\ Act.$
13	(b) Participation.—The Kids Online Safety Council
14	shall include diverse participation from—
15	(1) academic experts, health professionals, and
16	members of civil society with expertise in mental
17	health, substance use disorders, and the prevention of
18	harms to minors;
19	(2) representatives in academia and civil society
20	with specific expertise in privacy and civil liberties;
21	(3) parents and youth representation;
22	(4) representatives of covered platforms;
23	(5) representatives of the National Telecommuni-
24	cations and Information Administration, the Na-
25	tional Institute of Standards and Technology, the

1	Federal Trade Commission, the Department of Jus-
2	tice, and the Department of Health and Human Serv-
3	ices;
4	(6) State attorneys general or their designees act-
5	ing in State or local government;
6	(7) educators; and
7	(8) representatives of communities of socially
8	disadvantaged individuals (as defined in section 8 of
9	the Small Business Act (15 U.S.C. 637)).
10	(c) Activities.—The matters to be addressed by the
11	Kids Online Safety Council shall include—
12	(1) identifying emerging or current risks of
13	harms to minors associated with online platforms;
14	(2) recommending measures and methods for as-
15	sessing, preventing, and mitigating harms to minors
16	online;
17	(3) recommending methods and themes for con-
18	ducting research regarding online harms to minors,
19	including in English and non-English languages; and
20	(4) recommending best practices and clear, con-
21	sensus-based technical standards for transparency re-
22	ports and audits, as required under this Act, includ-
23	ing methods, criteria, and scope to promote overall
24	accountability.

1 SEC. 13. FILTER BUBBLE TRANSPARENCY REQUIREMENTS.

2	(a) Definitions.—	-In	this	section:
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- "algorithmic ranking system" means a computational process, including one derived from algorithmic decision-making, machine learning, statistical analysis, or other data processing or artificial intelligence techniques, used to determine the selection, order, relative prioritization, or relative prominence of content from a set of information that is provided to a user on a covered internet platform, including the ranking of search results, the provision of content recommendations, the display of social media posts, or any other method of automated content selection.
 - (2) APPROXIMATE GEOLOCATION INFORMA-TION.—The term "approximate geolocation information" means information that identifies the location of an individual, but with a precision of less than 5 miles.
 - (3) COMMISSION.—The term "Commission" means the Federal Trade Commission.
- (4) Connected Device.—The term "connected device" means an electronic device that—
- 24 (A) is capable of connecting to the internet, 25 either directly or indirectly through a network,

1	to communicate information at the direction of
2	an individual;
3	(B) has computer processing capabilities for
4	collecting, sending, receiving, or analyzing data;
5	and
6	(C) is primarily designed for or marketed to
7	consumers.
8	(5) Covered internet platform.—
9	(A) In general.—The term "covered inter-
10	net platform" means any public-facing website,
11	internet application, or mobile application, in-
12	cluding a social network site, video sharing serv-
13	ice, search engine, or content aggregation service.
14	(B) Exclusions.—Such term shall not in-
15	clude a platform that—
16	(i) is wholly owned, controlled, and op-
17	erated by a person that—
18	(I) for the most recent 6-month
19	period, did not employ more than 500
20	employees;
21	(II) for the most recent 3-year pe-
22	riod, averaged less than \$50,000,000 in
23	annual gross revenue; and

1	(III) collects or processes on an
2	annual basis the user-specific data of
3	less than 1,000,000 users; or
4	(ii) is operated for the sole purpose of
5	conducting research that is not made for
6	profit either directly or indirectly.
7	(6) Input-transparent algorithm.—
8	(A) In general.—The term "input-trans-
9	parent algorithm" means an algorithmic rank-
10	ing system that does not use the user-specific
11	data of a user to determine the selection, order,
12	relative prioritization, or relative prominence of
13	information that is furnished to such user on a
14	covered internet platform, unless the user-specific
15	data is expressly provided to the platform by the
16	user for such purpose.
17	(B) Data provided for express pur-
18	Pose of interaction with platform.—For
19	purposes of subparagraph (A), user-specific data
20	that is provided by a user for the express purpose
21	of determining the selection, order, relative
22	prioritization, or relative prominence of infor-
23	mation that is furnished to such user on a cov-
24	ered internet platform—

1	(i) shall include user-supplied search
2	terms, filters, speech patterns (if provided
3	for the purpose of enabling the platform to
4	accept spoken input or selecting the lan-
5	guage in which the user interacts with the
6	platform), saved preferences, and the cur-
7	rent precise geolocation information that is
8	supplied by the user;
9	(ii) shall include the user's current ap-
10	$proximate\ geolocation\ information;$
11	(iii) shall include data affirmatively
12	supplied to the platform by the user that ex-
13	presses the user's desire to receive particular
14	information, such as the social media pro-
15	files the user follows, the video channels the
16	user subscribes to, or other content or
17	sources of content on the platform the user
18	has selected;
19	(iv) shall not include the history of the
20	user's connected device, including the user's
21	history of web searches and browsing, pre-
22	vious geographical locations, physical activ-
23	ity, device interaction, and financial trans-
24	actions; and

1	(v) shall not include inferences about
2	the user or the user's connected device, with-
3	out regard to whether such inferences are
4	based on data described in clause (i) or
5	(iii).
6	(7) Opaque algorithm.—
7	(A) In general.—The term "opaque algo-
8	rithm" means an algorithmic ranking system
9	that determines the selection, order, relative
10	prioritization, or relative prominence of infor-
11	mation that is furnished to such user on a cov-
12	ered internet platform based, in whole or part,
13	on user-specific data that was not expressly pro-
14	vided by the user to the platform for such pur-
15	pose.
16	(B) Exception for age-appropriate
17	CONTENT FILTERS.—Such term shall not include
18	an algorithmic ranking system used by a covered
19	internet platform if—
20	(i) the only user-specific data (includ-
21	ing inferences about the user) that the sys-
22	tem uses is information relating to the age
23	of the user; and
24	(ii) such information is only used to
25	restrict a user's access to content on the

1	basis that the individual is not old enough
2	to access such content.
3	(8) Precise Geolocation information.—The
4	term "precise geolocation information" means
5	geolocation information that identifies an individ-
6	ual's location to within a range of 5 miles or less.
7	(9) Search syndication contract; upstream
8	PROVIDER; DOWNSTREAM PROVIDER.—
9	(A) Search syndication contract.—The
10	term "search syndication contract" means a con-
11	tract or subcontract for the sale of, license of, or
12	other right to access an index of web pages or
13	search results on the internet for the purpose of
14	operating an internet search engine.
15	(B) Upstream provider.—The term "up-
16	stream provider" means, with respect to a search
17	syndication contract, the person that grants ac-
18	cess to an index of web pages or search results
19	on the internet to a downstream provider pursu-
20	ant to the contract.
21	(C) Downstream provider.—The term
22	"downstream provider" means, with respect to a
23	search syndication contract, the person that re-
24	ceives access to an index of web pages on the

1	internet from an upstream provider under such
2	contract.
3	(10) USER-SPECIFIC DATA.—The term "user-spe-
4	cific data" means information relating to an indi-
5	vidual or a specific connected device that would not
6	necessarily be true of every individual or device.
7	(b) Requirement to Allow Users to See
8	Unmanipulated Content on Internet Platforms.—
9	(1) In general.—Beginning on the date that is
10	1 year after the date of enactment of this Act, it shall
11	be unlawful—
12	(A) for any person to operate a covered
13	internet platform that uses an opaque algorithm
14	unless the person complies with the requirements
15	of paragraph (2); or
16	(B) for any upstream provider to grant ac-
17	cess to an index of web pages on the internet
18	under a search syndication contract that does
19	not comply with the requirements of paragraph
20	(3).
21	(2) Opaque algorithm requirements.—
22	(A) In general.—The requirements of this
23	paragraph with respect to a person that operates
24	a covered internet platform that uses an opaque
25	algorithm are the following:

1	(i) The person provides notice to users
2	of the platform—
3	(I) that the platform uses an
4	opaque algorithm that uses user-spe-
5	cific data to select the content the user
6	sees. Such notice shall be presented in
7	a clear, conspicuous manner on the
8	platform whenever the user interacts
9	with an opaque algorithm for the first
10	time, and may be a one-time notice
11	that can be dismissed by the user; and
12	(II) in the terms and conditions
13	of the covered internet platform, in a
14	clear, accessible, and easily comprehen-
15	sible manner to be updated no less fre-
16	quently than once every 6 months—
17	(aa) the most salient fea-
18	tures, inputs, and parameters
19	used by the algorithm;
20	(bb) how any user-specific
21	data used by the algorithm is col-
22	lected or inferred about a user of
23	the platform, and the categories of
24	such data;

1	(cc) any options that the cov-
2	ered internet platform makes
3	available for a user of the plat-
4	form to opt out or exercise options
5	under clause (ii), modify the pro-
6	file of the user or to influence the
7	features, inputs, or parameters
8	used by the algorithm; and
9	(dd) any quantities, such as
10	time spent using a product or spe-
11	cific measures of engagement or
12	social interaction, that the algo-
13	rithm is designed to optimize, as
14	well as a general description of
15	the relative importance of each
16	quantity for such ranking.
17	(ii) The person makes available a
18	version of the platform that uses an input-
19	transparent algorithm and enables users to
20	easily switch between the version of the
21	platform that uses an opaque algorithm and
22	the version of the platform that uses the
23	$input-transparent\ algorithm.$
24	(B) Nonapplication to certain down-
25	STREAM PROVIDERS.—Subparagraph (A) shall

1	not apply with respect to an internet search en-
2	gine if—
3	(i) the search engine is operated by a
4	downstream provider with fewer than 1,000
5	employees; and
6	(ii) the search engine uses an index of
7	web pages on the internet to which such
8	provider received access under a search syn-
9	$dication\ contract.$
10	(3) Search syndication contract require-
11	MENT.—The requirements of this paragraph with re-
12	spect to a search syndication contract are that—
13	(A) as part of the contract, the upstream
14	provider makes available to the downstream pro-
15	vider the same input-transparent algorithm used
16	by the upstream provider for purposes of com-
17	plying with paragraph (2)(A)(ii); and
18	(B) the upstream provider does not impose
19	any additional costs, degraded quality, reduced
20	speed, or other constraint on the functioning of
21	such algorithm when used by the downstream
22	provider to operate an internet search engine rel-
23	ative to the performance of such algorithm when
24	used by the upstream provider to operate an
25	internet search engine.

1	(4) Prohibition on differential pricing.—A
2	covered internet platform shall not deny, charge dif-
3	ferent prices or rates for, or condition the provision
4	of a service or product to an individual based on the
5	individual's election to use a version of the platform
6	that uses an input-transparent algorithm as provided
7	$under\ paragraph\ (2)(A)(ii).$
8	(c) Enforcement by Federal Trade Commis-
9	SION.—
10	(1) Unfair or deceptive acts or prac-
11	TICES.—A violation of this section by an operator of
12	a covered internet platform shall be treated as a vio-
13	lation of a rule defining an unfair or deceptive act
14	or practice prescribed under section $18(a)(1)(B)$ of the
15	Federal Trade Commission Act (15 U.S.C.
16	57a(a)(1)(B)).
17	(2) Powers of commission.—
18	(A) In general.—Except as provided in
19	subparagraph (C), the Federal Trade Commis-
20	sion shall enforce this section in the same man-
21	ner, by the same means, and with the same juris-
22	diction, powers, and duties as though all appli-
23	cable terms and provisions of the Federal Trade
24	Commission Act (15 U.S.C. 41 et seq.) were in-

corporated into and made a part of this section.

1	(B) Privileges and immunities.—Except
2	as provided in subparagraph (C), any person
3	who violates this Act shall be subject to the pen-
4	alties and entitled to the privileges and immuni-
5	ties provided in the Federal Trade Commission
6	Act (15 U.S.C. 41 et seq.).
7	(C) Common carriers and nonprofit or-
8	Ganizations.—Notwithstanding section 4,
9	5(a)(2), or 6 of the Federal Trade Commission
10	Act (15 U.S.C. 44, 45(a)(2), 46) or any jurisdic-
11	tional limitation of the Commission, the Com-
12	mission shall also enforce this Act, in the same
13	manner provided in subparagraphs (A) and (B)
14	of this paragraph, with respect to—
15	(i) common carriers subject to the
16	Communications Act of 1934 (47 U.S.C.
17	151 et seq.) and Acts amendatory thereof
18	and supplementary thereto; and
19	(ii) organizations not organized to
20	carry on business for their own profit or
21	that of their members.
22	(D) Authority preserved.—Nothing in
23	this section shall be construed to limit the au-
24	thority of the Commission under any other pro-
25	vision of law.

1	(3) Rule of Application.—Section 11 shall not
2	apply to this section.
3	(d) Rule of Construction to Preserve Person-
4	ALIZED BLOCKS.—Nothing in this section shall be con-
5	strued to limit or prohibit a covered internet platform's
6	ability to, at the direction of an individual user or group
7	of users, restrict another user from searching for, finding,
8	accessing, or interacting with such user's or group's ac-
9	count, content, data, or online community.
10	SEC. 14. EFFECTIVE DATE.
11	Except as otherwise provided in this Act, this Act shall
12	take effect on the date that is 18 months after the date of
13	enactment of this Act.
14	SEC. 15. RULES OF CONSTRUCTION AND OTHER MATTERS.
15	(a) Relationship to Other Laws.—Nothing in this
16	Act shall be construed to—
17	(1) preempt section 444 of the General Edu-
18	cation Provisions Act (20 U.S.C. 1232g, commonly
19	known as the "Family Educational Rights and Pri-
20	vacy Act of 1974") or other Federal or State laws
21	governing student privacy;
22	(2) preempt the Children's Online Privacy Pro-
23	tection Act of 1998 (15 U.S.C. 6501 et seq.) or any
24	rule or regulation promulgated under such Act; or

1	(3) authorize any action that would conflict with
2	section 18(h) of the Federal Trade Commission Act
3	$(15 \ U.S.C. \ 57a(h)).$
4	(b) Determination of "Fairly Implied on the
5	Basis of Objective Circumstances".—For purposes of
6	enforcing this Act, in making a determination as to whether
7	covered platform has knowledge fairly implied on the basis
8	of objective circumstances that a user is a minor, the Fed-
9	eral Trade Commission shall rely on competent and reliable
10	empirical evidence, taking into account the totality of the
11	circumstances, including consideration of whether the oper-
12	ator, using available technology, exercised reasonable care.
13	(c) Protections for Privacy.—Nothing in this Act
14	shall be construed to require—
15	(1) the affirmative collection of any personal
16	data with respect to the age of users that a covered
17	platform is not already collecting in the normal
18	course of business; or
19	(2) a covered platform to implement an age gat-
20	ing or age verification functionality.
21	(d) Compliance.—Nothing in this Act shall be con-
22	strued to restrict a covered platform's ability to—
23	(1) cooperate with law enforcement agencies re-
24	garding activity that the covered platform reasonably

1	and in good faith believes may violate Federal, State,
2	or local laws, rules, or regulations;
3	(2) comply with a civil, criminal, or regulatory
4	inquiry or any investigation, subpoena, or summons
5	by Federal, State, local, or other government authori-
6	ties; or
7	(3) investigate, establish, exercise, respond to, or
8	defend against legal claims.
9	(e) Application to Video Streaming Services.—
10	A video streaming service shall be deemed to be in compli-
11	ance with this Act if it predominantly consists of news,
12	sports, entertainment, or other video programming content
13	that is preselected by the provider and not user-generated,
14	and—
15	(1) any chat, comment, or interactive
16	functionality is provided incidental to, directly re-
17	lated to, or dependent on provision of such content;
18	(2) if such video streaming service requires ac-
19	count owner registration and is not predominantly
20	news or sports, the service includes the capability—
21	(A) to limit a minor's access to the service,
22	which may utilize a system of age-rating;
23	(B) to limit the automatic playing of on-de-
24	mand content selected by a personalized rec-

1	ommendation system for an individual that the
2	service knows is a minor;
3	(C) to provide an individual that the serv-
4	ice knows is a minor with readily-accessible and
5	easy-to-use options to delete an account held by
6	the minor and delete any personal data collected
7	from the minor on the service, or, in the case of
8	a service that allows a parent to create a profile
9	for a minor, to allow a parent to delete the mi-
10	nor's profile, and to delete any personal data col-
11	lected from the minor on the service;
12	(D) for a parent to manage a minor's pri-
13	vacy and account settings, and restrict purchases
14	and financial transactions by a minor, where
15	applicable;
16	(E) to provide an electronic point of contact
17	specific to matters described in this paragraph;
18	(F) to offer a clear, conspicuous, and easy-
19	to-understand notice of its policies and practices
20	with respect to personal data and the capabili-
21	ties described in this paragraph; and
22	(G) when providing on-demand content, to
23	employ measures that safeguard against serving
24	advertising for narcotic drugs (as defined in sec-
25	tion 102 of the Controlled Substances Act (21

1	U.S.C. 802)), tobacco products, gambling, or al-
2	cohol directly to the account or profile of an in-
3	dividual that the service knows is a minor.
4	SEC. 16. SEVERABILITY.
5	If any provision of this Act, or an amendment made

- 6 by this Act, is determined to be unenforceable or invalid,
- 7 the remaining provisions of this Act and the amendments
- 8 made by this Act shall not be affected.

Calendar No. 287

118TH CONGRESS S. 1409

A BILL

To protect the safety of children on the internet.

DECEMBER 13, 2023
Reported with an amendment