No, Economics Is Not a Science

By Alan Y. Wang

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Economists have faced a deluge of negative press in the past few years, ranging from criticisms over the <u>failure to forecast</u> the financial crisis, to the more recent disbelief over the granting of the <u>Nobel Prize in Economics</u> to three economists, two of whom hold views that can be said to be polar opposites. Indeed, the reputation of mainstream economics—specifically macroeconomics—is arguably at its worst since the formation of the field in the 1930s, with the advent of the Great Depression. This state of affairs prompted <u>Raj Chetty</u>, a professor of economics at Harvard, to author a defense of the field in 'The New York Times,' titled "<u>Yes, Economics Is a Science</u>."

It seems as though economics is fighting for its right to stay in the exclusive group of fields deemed worthy enough to be called "science," where subjects such as physics, chemistry, and molecular biology reside comfortably. Some instead opt to call economics, along with psychology and sociology, a "social science"—a vague term, often blurred with humanities, which is neither here nor there. Nevertheless, the underlying implication behind this battle is that to be a "science" is to be credible.

I don't agree.

First and foremost, I don't agree at all that economics is a science. Let me preface this by saying that I am concentrating in economics, and have the utmost respect for the field. Let me also clarify that when I say "economics" throughout this article, I primarily mean macroeconomics—microeconomics is an entirely different <u>beast</u>. While the two are intrinsically related, the methods of experimentation are so drastically different that the two can hardly be subject to the same criticisms.

Merriam-Webster's <u>definition</u> of science is "a study of the natural world based on facts learned through experiments and observation." What physics and chemistry

and molecular biology have in common is that the building blocks of what they observe and experiment with don't change. Such is the natural world. But what is the building block of economics? People. Economics does not study any unit smaller than a collection of people. And human behavior can never be absolutely predicted or explained—not if we wish to believe in free will, at any rate.

In fact, in a strict sense, economics does not even follow the scientific method. Engrained in the <u>scientific method</u> is the process of testing hypotheses with repeatable, falsifiable, and parameter-controlled experiments. Unfortunately for the field of economics, there are certain non-trivial barriers to experimentally tanking the Czechoslovakian economy over and over while controlling for interest rate levels. Oftentimes, the best economists can do is sit back and pore through the data given to them—data that is muddled by changing cultural standards, changing technological innovations, and changing time periods, among other factors.

All of this is not to say that I disapprove of economics, or think it illegitimate in any way—quite the opposite, actually. I believe that economics is a crucial field that directly impacts most everyone on this planet, perhaps more so than any other subject. The discovery of the Higgs-Boson made headline news around the world and has been heralded as one of the greatest triumphs of mankind's collective intellect in history, but the Higgs-Boson has very little bearing, if any, on the daily lives of people. On the on the other hand, ill-timed economic austerity measures in Britain caused a very real, and very noticeable effect nearly immediately, setting the backdrop for the 2011 London riots.

This direct influence economics has on the individual lives of people stems from the fact that economics is, at its heart, a very person-centered and normative field of study. It is unique in the sense that economics fuses quantitative data and modeling with qualitative judgments; unlike in physics or chemistry, economics appends an implied "therefore..." statement to its conclusions. Economists' findings that expanded insurance coverage increased lifespans and reduced costs lent implicit support to the Affordable Care Act—a law that will affect tens of millions of Americans.

Economics is not a science in the way that physics or chemistry is a science. Yet, this is not something to be lamented. Economics is not, and will never be, at the stage where models can precisely predict the day on which a financial crisis will start before it happens, but this is not due to the lack of legitimacy of the field; instead, it is due to the inherently unpredictable sphere of study in which economics operates. People are not atoms—and this is exactly why economics is immediately relevant.

What this means is that all of us—and the press in particular—should cease treating economics as though it were a science. We need to understand that economics is attempting to neatly model a very messy world. Do not expect clean answers.

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Yes, Economics Is a Science

By Raj Chetty Oct. 20, 2013 New York Times Opinions

CAMBRIDGE, Mass. — THERE'S an old lament about my profession: if you ask three economists a question, you'll get three different answers.

This saying came to mind last week, when the Nobel Memorial Prize in Economic Science was awarded to three economists, two of whom, Robert J. Shiller of Yale and Eugene F. Fama of the University of Chicago, might be seen as having conflicting views about the workings of financial markets. At first blush, Mr. Shiller's thinking about the role of "irrational exuberance" in stock markets and housing markets appears to contradict Mr. Fama's work showing that such markets efficiently incorporate news into prices.

What kind of science, people wondered, bestows its most distinguished honor on scholars with opposing ideas? "They should make these politically balanced awards in physics, chemistry and medicine, too," the Duke sociologist Kieran Healy wrote sardonically on Twitter.

But the headline-grabbing differences between the findings of these Nobel laureates are less significant than the profound agreement in their scientific approach to economic questions, which is characterized by formulating and testing precise hypotheses. I'm troubled by the sense among skeptics that disagreements about the answers to certain

questions suggest that economics is a confused discipline, a fake science whose findings cannot be a useful basis for making policy decisions.

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That view is unfair and uninformed. It makes demands on economics that are not made of other empirical disciplines, like medicine, and it ignores an emerging body of work, building on the scientific approach of last week's winners, that is transforming economics into a field firmly grounded in fact.

It is true that the answers to many "big picture" macroeconomic questions — like the causes of recessions or the determinants of growth — remain elusive. But in this respect, the challenges faced by economists are no different from those encountered in medicine and public health. Health researchers have worked for more than a century to understand the "big picture" questions of how diet and lifestyle affect health and aging, yet they still do not have a full scientific understanding of these connections. Some studies tell us to consume more coffee, wine and chocolate; others recommend the opposite. But few people would argue that medicine should not be approached as a science or that doctors should not make decisions based on the best available evidence.

As is the case with epidemiologists, the fundamental challenge faced by economists — and a root cause of many disagreements in the field — is our limited ability to run experiments. If we could randomize policy decisions and then observe what happens to the economy and people's lives, we would be able to get a precise understanding of how the economy works and how to improve policy. But the practical and ethical costs of such experiments preclude this sort of approach. (Surely we don't want to create more financial crises just to understand how they work.)

Nonetheless, economists have recently begun to overcome these challenges by developing tools that approximate scientific experiments to obtain compelling answers to specific policy questions. In previous decades the most prominent economists were typically theorists like Paul Krugman and Janet L. Yellen, whose models continue to guide economic thinking. Today, the most prominent economists are often empiricists like David Card of the University of California, Berkeley, and Esther Duflo of the Massachusetts Institute of Technology, who focus on testing old theories and formulating new ones that fit the evidence.

This kind of empirical work in economics might be compared to the "micro" advances in medicine (like research on therapies for heart disease) that have contributed enormously to increasing longevity and quality of life, even as the "macro" questions of the determinants of health remain contested.

Consider the politically charged question of whether extending unemployment benefits increases unemployment rates by reducing workers' incentives to return to work. Nearly a dozen economic studies have analyzed this question by comparing unemployment rates in states that have extended unemployment benefits with those in states that do not. These studies approximate medical experiments in which some groups receive a treatment — in this case, extended unemployment benefits — while "control" groups don't.

These studies have uniformly found that a 10-week extension in unemployment benefits raises the average amount of time people spend out of work by at most one week. This simple, unassailable finding implies that policy makers can extend unemployment benefits to provide assistance to those out of work without substantially increasing unemployment rates.

Other economic studies have taken advantage of the constraints inherent in a particular policy to obtain scientific evidence. An excellent recent example concerned health insurance in Oregon. In 2008, the state of Oregon decided to expand its state health insurance program to cover additional low-income individuals, but it had funding to cover only a small fraction of the eligible families. In collaboration with economics researchers, the state designed a lottery procedure by which individuals who received the insurance could be compared with those who did not, creating in effect a first-rate randomized experiment.

The study found that getting insurance coverage increased the use of health care, reduced financial strain and improved well-being — results that now provide invaluable guidance in understanding what we should expect from the Affordable Care Act.

Even when such experiments are unfeasible, there are ways to use "big data" to help answer policy questions. In a study that I conducted with two colleagues, we analyzed the impacts of high-quality elementary school teachers on their students' outcomes as adults. You might think that it would be nearly impossible to isolate the causal effect of a third-grade teacher while accounting for all the other factors that affect a child's life outcomes. Yet we were able to develop methods to identify the causal effect of teachers by comparing students in consecutive cohorts within a school. Suppose, for example, that an excellent teacher taught third grade in a given school in 1995 but then went on maternity leave in 1996. Since the teacher's maternity leave is essentially a random event, by comparing the outcomes of students who happened to reach third grade in 1995 versus 1996, we are able to isolate the causal effect of teacher quality on students' outcomes.

Using a data set with anonymous records on 2.5 million students, we found that high-quality teachers significantly improved their students' performance on standardized tests and, more important, increased their earnings and college attendance rates, and reduced their risk of teenage pregnancy. These findings — which have since been replicated in other school districts — provide policy makers with guidance on how to measure and improve teacher quality.

These examples are not anomalous. And as the availability of data increases, economics will continue to become a more empirical, scientific field. In the meantime, it is simplistic and irresponsible to use disagreements among economists on a handful of difficult questions as an excuse to ignore the field's many topics of consensus and its ability to inform policy decisions on the basis of evidence instead of ideology.

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