## CCRB INVESTIGATIVE RECOMMENDATION

Investigator:		Team:	CCRB Case #:	✓ Force	☐ Discourt.	U.S.
Isabel Cifarelli		Squad #02	202203843	☑ Abuse	O.L.	✓ Injury
Incident Date(s)		Location of Incident:		Precinct:	18 Mo. SOL	EO SOL
Saturday, 06/04/2022 8:57 PM		325 Roebling Street		90	12/4/2023	12/4/2023
Date/Time CV Reported		CV Reported At:	How CV Reported:	Date/Time	Received at CCI	RB
Sun, 06/05/2022 1:43 AM		IAB	Phone	Mon, 06/1	3/2022 3:04 PM	
Complainant/Victim	Type	Home Address				
Subject Officer(s)	Shield	TaxID	Command			
1. PO Frank Vetere	25777	969417	090 PCT			
2. PO Michael Lugo	20412	967978	090 PCT			
Witness Officer(s)	Shield N	o Tax No	Cmd Name			
1. LT Timothy Fox	00000	944571	090 PCT			
Officer(s)	Allegatio	on .		Inve	stigator Recon	nmendation
A.PO Michael Lugo	Force: Police Officer Michael Lugo used a non-lethal restraining device on \$87(2)(6)					
B.PO Frank Vetere	Abuse: Police Officer Frank Vetere threatened with the use of force.					

# Case Summary On June 5, 2022, Captain Joseph Wernersbach reported this incident involving [S87(2)(b)]

to IAB and it was received by the CCRB on June 13, 2022. On June 4, 2022, at approximately 8:57p.m., \$87(2)(b) returned to his personal vehicle, which was double parked with the engine idling across the street from 325 Roebling Street, where he had been delivering a package. Police Officer Michael Lugo and Police Officer Frank Vetere of the 90<sup>th</sup> Precinct were standing at his car, apparently writing a summons for his vehicle. After a brief discussion, the officers requested § 87(2)(b) identification. § 87(2)(b) refused and, after a brief physical interaction, ran away from the officers across the street and down Roebling Street. Police Officer Lugo and Police Officer Vetere chased after him, and after a few seconds, Police Officer Lugo deployed his TASER at \$87(2)(b) making contact with his back and causing him to fall forward into the street (Allegation A: Force – Nonlethal restraining Officers caught up with § 87(2)(b) device, § 87(2)(g) and began handcuffing him, but could not reach § 87(2)(b) arm, which was under his body. Police Officer Vetere stated, "Give us your hands or you're gonna get shocked again" (Allegation B: Abuse of Authority – Threat of force, § 87(2)(g) § 87(2)(b) was taken to § 87(2)(b) § 87(2)(b) for his injuries. § 87(2)(b) was arrested and charged with resisting arrest, obstruction of governmental administration in the second degree, operating a motor vehicle with a suspended

The investigation received 11 body-worn camera (BWC) videos related to this incident, recorded by Police Officer Lugo, Police Officer Vetere, Police Officer Vincent Piselli, Sergeant Jonathan Suero, Police Officer Faisal Elwan, Police Officer Erdem Ozen, Police Officer Brian Crooks, Police Officer Michael Reilly, and Police Officer Tejinder Singh, all of the 90<sup>th</sup> Precinct, and Police Officer Jesse Trap of the 84<sup>th</sup> Precinct. The videos are located in IAs # 36, 101, and 102 (**BR 02-04**) and are summarized in IA # 65 (**BR 05**).

registration, double-parking, and engine idling (BR 01).

The Statute of Limitations for this case will pass on December 4, 2023. The closure of this case was significantly delayed by the fact that the subject officers could not be scheduled and interviewed until the GO-15 recordings of the subject officers' interviews were received from the NYPD on April 20, 2023, and the correct Taser Data Sheet for the TASER deployment in this incident was received from the NYPD on July 7, 2023.

#### **Findings and Recommendations**

#### Allegation (A) Force: Police Officer Michael Lugo used a non-lethal restraining device on

was interviewed by the CCRB on June 30, 2022 (**BR 06**). Police Officer Lugo (BR 07) and Police Officer Vetere (BR 08) were interviewed on July 27, 2023. testified that he double-parked his vehicle across the street from 325 Roebling Street and left his engine on. He was away from his car for approximately five to seven minutes while delivering a package. § 87(2)(b) returned to his car and saw Police Officer Lugo and Police Officer Vetere standing next to it. Police Officer Vetere appeared to be writing him a summons. He approached and asked Police Officer Vetere to please not give him a summons. Police Officer Vetere replied that there was nothing he could do because he had already started did not believe this, so he began to complain and "curse [the officers] out." Police Officer Lugo told § 87(2)(6) that he could give him an additional summons for leaving his car idling and ordered him to provide his driver's license. He did not want to give him his license because he did not want another summons and because he believed he was not required to give his license to the officers because he was not driving his car when they approached it. got upset and overwhelmed and ran away. He ran toward 325 Roebling Street, then made a left turn and tried to get around some parked cars. He did not look back at the officers while

he was running, but he believed they were having difficulty keeping up with him. Less than a block after he began running, Police Officer Lugo Tased him in the back. He did not recall anything else about the moment in which he was Tased, or the way he fell to the ground. He believed they must have Tased him in the back because he was facing away from the officers. He did not know how he landed on the ground, but he believed he must have fallen forward since the front of his head was injured as a result.

The next thing \$87(2)(b) remembered was being in an ambulance, covered in blood. Police Officer Vetere was in the ambulance with him and told him that he should have just taken the summons. \$87(2)(b) was taken to an unknown hospital initially, then he was transferred to \$87(2)(b) He was diagnosed with a brain injury (a doctor told him that his brain was leaking blood), a broken bone in his face, a laceration that required stitches on his face, and scratches on his arm.

\$87(2)(b) medical records received from \$87(2)(b) (BR 12) show that upon arrival to the emergency room, \$87(2)(b) chief complaints were a head laceration and having been Tased.

\$87(2)(b) was diagnosed with an intracranial hemorrhage, subdural bleeding, and an open fracture of the maxillary sinus. The records note that a police officer

The Cleveland Clinic defines an intracranial hemorrhage, or a brain bleed, as bleeding between the brain tissue and skull or within the brain tissue itself (**BR 13**). This condition can cause brain damage and be life-threatening.

informed them that \$87(2)(b) was running at full speed when he was Tased, and he fell forward. He was transferred to \$87(2)(b) for further evaluation and management by

Police Officer Vetere's BWC footage (**BR 03**) begins as Police Officer Vetere is writing a summons against the hood of vehicle. S87(2)(b) appear to have a verbal conversation, but the audio does not begin until 1 minute into the video. At the 00:55 mark, S87(2)(b) opens the driver's door of his vehicle, places a package on the driver's seat, and pauses for a moment before turning around quickly toward Police Officer Lugo. He takes a step toward Police Officer Lugo, who appears to grab S87(2)(b) arms. S87(2)(b) takes a step back from Police Officer Lugo and raises his arms up and out of Police Officer Lugo's grasp. He turns around and walks past Police Officer Vetere, who reaches out with both hands toward S87(2)(b) who lunges further into the street. S87(2)(b) yells, "I didn't do nothing," turns sharply, and runs across the street. At 01:03, Police Officer Lugo can be seen with his TASER out and pointed toward S87(2)(b) Police Officer Vetere yells, "You will get Tased," and Police Officer Lugo begins chasing after S87(2)(b) Police Officer Vetere follows.

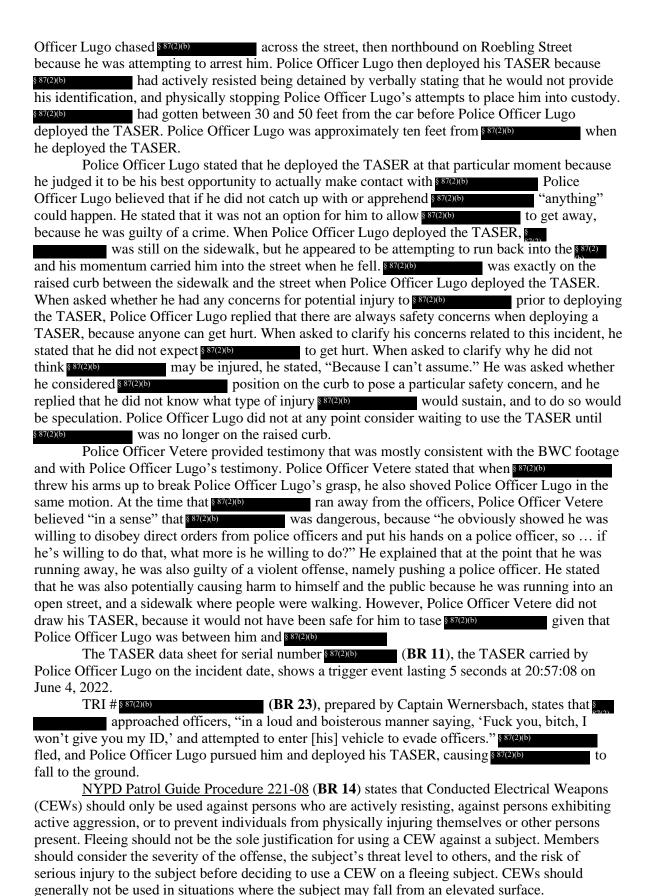
Police Officer Lugo's BWC footage (**BR 04**), beginning at 00:26 into the video, shows the moment in which \$87(2)(b) opens the driver's door to his vehicle and places the package inside. He turns around toward Police Officer Lugo, who places his left hand on the door, blocking path to exit. \$87(2)(b) takes one step toward Police Officer Lugo, who reaches forward and grabs both of \$87(2)(b) arms. \$87(2)(b) raises his arms out of raises his arms out of Police Officer Lugo's grip while stepping backward from Police Officer Lugo. 887(2)(b) takes a few more steps backward. Police Officer Vetere leans toward §87(2)(6) and reaches toward his right arm. § \$7(2)(b) runs into the street, then across the street, and Police Officer Lugo follows him. Police Officer Lugo's TASER is visible in frame pointed toward at the 00:32 mark. Police Officer Lugo chases \$87(2)(b) across the street onto the sidewalk. § 87(2)(b) runs down the sidewalk at a high rate of speed. At the 00:37 mark, Police Officer Lugo deploys his TASER toward \$87(2)(6) back. Screenshots taken from Police Officer Lugo's video at the 00:37 mark (BR 09-10) show TASER prongs extending from Police Officer Lugo's TASER while both of \$87(2)(b) feet are off the ground, apparently between six to twelve inches in the air. \$87(2)(b) body becomes stiff and falls down headfirst into the street, his feet approximately two to three feet from the curb and his head and

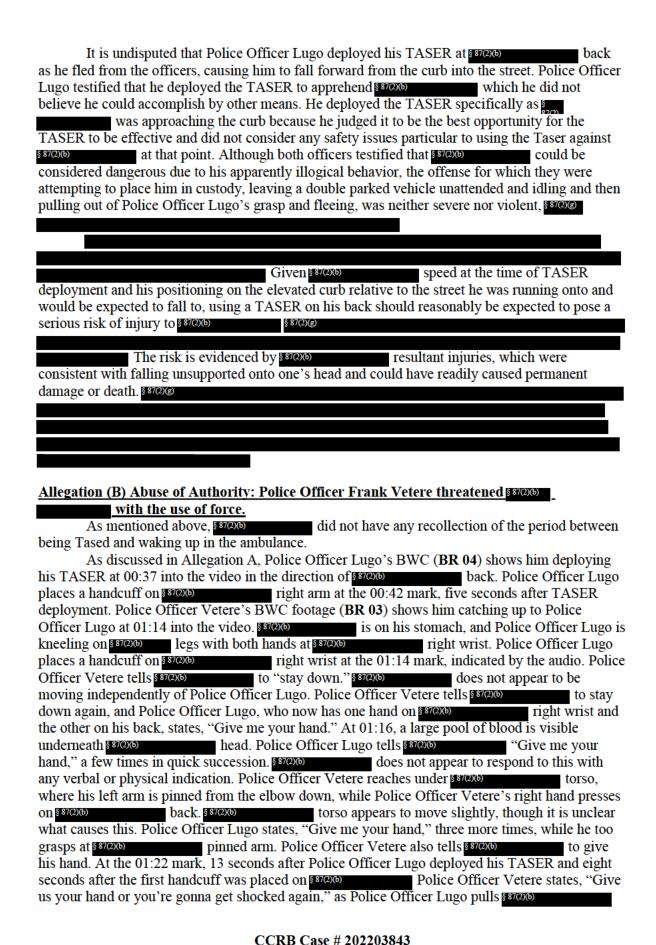
neurosurgical services.

torso extending into the street, past the row of cars parked against the curb. His right arm is extended straight down toward his legs, and his left arm appears to be pinned underneath his body. Police Officer Lugo approaches (\$37(2)(5)) who is laying with the left side of his head on the ground.

In Police Officer Lugo's BWC footage, beginning at 01:20 into the video, Police Officer Vetere states, "Everybody wants to run, man. Why do you want to run?" Police Officer Vetere states, "It's just a summons, man, I don't understand. It's a summons." At the 02:55 mark, Police Officer Lugo states, "Why did you run? We were gonna give you a parking ticket." Police Officer Vetere repeats this. At the 03:12 mark Lieutenant Timothy Fox arrives on scene. Police Officer Lugo states, "We were gonna give him a parking ticket for double parking, and then we were gonna give him a C-summons." Police Officer Vetere states, "He left his keys in his car, and he takes off running." Lieutenant Fox replies, "You eventually give up. You don't have to tase everybody, you just chase them down."

Police Officer Lugo provided testimony that was generally consistent with the BWC footage and § 87(2)(b) testimony. He stated that § 87(2)(b) was calm until Police Officer Vetere told him that he was going to receive a summons, at which point he began to act in an erratic manner, walking around, opening the car door, looking around, and cursing. These actions posed a safety concern because he did not know whether \$87(2)(6) contained any dangerous items. § 87(2)(b) who was standing between Police Officer Lugo and the car, attempted to step past Police Officer Lugo, so Police Officer Lugo attempted to restrict movement by putting his hands on his arms. Police Officer Lugo asked for his identification, and he stated something to the effect of, "Fuck you, I'm not giving you my ID." Together, Police Officer Lugo and Police Officer Vetere asked for identification at least three times. When Police Officer Lugo grabbed arms, § 87(2)(b) threw his own arms up, with his arms slightly bent and moving quickly up above his head, in an attempt to break Police Officer Lugo's grip. Police Officer Lugo believed that [887(2)] intended to break his grasp based on his previous evasive movements and behavior. Almost immediately after throwing his arms up, \$87(2)(b) something like, "I didn't do anything wrong." \$87(2)(b) sidestepped Police Officer Lugo, then he sidestepped Police Officer Vetere when he attempted to grab him. Immediately after sidestepped Police Officer Lugo, but before § 87(2)(6) had sidestepped Police Officer Vetere, Police Officer Lugo took his TASER out. He did so because \$87(2)(6) actively resisting at this point. He took the TASER out in preparation to use it. Police Officer Lugo did not recall whether \$87(2)(b) was in a position to see him when he took the TASER out. Police Officer Lugo considered other options prior to pulling out his TASER, such as using a baton, using OC spray, and catching up to him and tackling him. He did not believe a baton or OC spray would be effective given how quickly the situation was moving, and the OC spray posed the risk of blowing back into his own face. These were the only alternative options Police Officer Lugo considered. Police Officer Lugo, knowing himself, knew that he was not going to be able to catch who was running faster than him. Police Officer Lugo stated that he would not describe any of the violations committed by as "violent," but he described him as aggressive. When asked to explain what he meant by "aggressive," Police Officer Lugo replied that \$87(2)(b) was, "violently cursing" and physically stopping officers from detaining him. The cursing and the pushing of Police Officer Lugo's hands in the air indicated to Police Officer Lugo that \( \frac{8.87(2)}{6} \) was not going to comply with them. Police Officer Lugo considered § 87(2)(b) a danger to himself because he was "not acting normally," and was acting irate. Police Officer Lugo in his career had issued many summonses and had never seen someone react that aggressively to receiving a summons. Police Officer Lugo was asked what danger \$87(2)(6) appeared to pose to himself, and he replied, "It just seemed like ... Normal people would just not react that way, so he just did not seem like he had control of himself in a stressful situation." §87(2)(6) did not appear to be armed. Police





arm from underneath his torso. Police Officer Lugo handcuffs § 87(2)(b) left wrist at the 01:28 mark, 14 seconds after the first handcuff was placed. At the 01:33 mark, \$87(2)(6) face becomes visible. The right side of his face is now facing the ground, while the left side of his face, which is largely covered in blood, is in view of Police Officer Vetere's BWC. It is unclear whether his eyes are open. After approximately 20 minutes, an ambulance arrives, and is taken to the hospital. Police Officer Lugo testified that after the TASER deployment, \$3(2)6 face forward, either on his chest or his head. Police Officer Lugo and Police Officer Vetere caught up with \$87(2)(b) who was laying down with his arms under his body. His arms were tensed in front of him, and he was not allowing the officers to handcuff him. Police Officer Lugo believed \$87(2)(6) was saying something during this time, but he did not know what it was. He appeared to be conscious, lucid, and understanding what is going on at this time. He was bleeding from his face, around his eye area. There was a "decent" amount of blood, per Police Officer Lugo, on \$87(2)(b) and on the ground. \$87(2)(b) demeanor had changed, and he was much calmer, meaning that he was no longer fighting with the officers, though he was still actively resisting in the form of tensing the muscles in his arms. His arms were tense enough that Police Officer Vetere had to warn him that if he did not comply, he could be Tased again. Police Officer Lugo testified that he could not speak to what § 87(2)(b) ■ intended, but he believed that this was intentional resistance because \$87(2)(6) was conscious and "knew what was going on." However, \$87(2)(b) was not moving around at all as he was being handcuffed. Other than the fact that he was breathing, awake, and looking around, nothing else led Police Officer Lugo to believe that \( \frac{887(2)b}{2} \) was aware of what was going on. At the moment that Police Officer Vetere issued a verbal warning to \$87(2)(6) about the potential need to tase him again, Police Officer Lugo believed that the statement was accurate in that he may need to be Tased if he continued to resist. Police Officer Vetere testified that he did not draw his TASER while chasing because it would not have been safe for him to use the TASER, given that Police Officer Lugo was between him and \$87(2)(b)

Police Officer Vetere explained to the investigation that when officers are attempting to stop someone, his understanding was that using a TASER is the "lowest level of force" they can use. \$87(2)(b) landed face down on the ground after the TASER deployment. He fell head- and chest-first. When Police Officer Vetere caught up, Police Officer Lugo was already over \$8000 who was lying face down on his stomach with his left hand underneath his body. The officers attempted to place him in handcuffs, but he was "still resisting," and "did not give his arms freely." [887(2)(6)] was tensing his arms, which Police Officer Vetere could tell because he was unable to pull \$87(2)(b) from underneath him. Police Officer Vetere's understanding was that a TASER could lock up a person's muscles, but that the effects did not last after it was actively being triggered. Police Officer Vetere stated that he considered that it was possible that \$87(2)(b) would be injured from a fall like the one he had just observed him undergo. When Police Officer Vetere reached him, §37(2)(6) was in a prone position. Police Officer Vetere did not see any injuries until after handcuffs were on and he did not notice any blood in the area until they sat § 87(2)(b) up after the handcuffing. Police Officer Vetere stated that he was conscious because his eyes were open and he was "actively resisting me taking his arms," which an unconscious person could not do. There was no weight applied to ■ by Police Officer Vetere or Police Officer Lugo. Police Officer Vetere issued a verbal warning that he would use the TASER, "because in my head we may have to deploy it again." He did not have any other reason for issuing the verbal TASER warning. NYPD Patrol Guide Procedure 221-08 defines a Conducted Electrical Weapon (CEW) as a handheld device designed to use propelled wires and/or direct contact to conduct an electrical charge which primarily affects motor functions and/or the sensory nervous system. CEWs should

only be used against persons who are actively resisting, against persons exhibiting active

aggression, or to prevent individuals from physically injuring themselves or other persons present. It is strictly prohibited to use the CEW on persons who passively resist (e.g., going limp, offering no active physical resistance). Active resistance includes physically evasive movements to defeat an officer's attempt at control, including bracing, tensing, pushing, or verbally signaling an intention to avoid of prevent being taken into or retained in custody. A CEW is classified as a less lethal device and is intended to augment and provide a greater margin of safety for MOS who might otherwise be forced to physically subdue a dangerous subject. Officers should consider the totality of the circumstances when deciding the reasonable amount of force necessary to overcome resistance. Members should consider that exposure to the CEW for longer than fifteen seconds (whether due to multiple applications or continuous cycling) may increase the risk of death or serious injury. When feasible, officers should issue a verbal warning prior to discharging the CEW to gain voluntary compliance and prevent the need to use force.

BWC footage shows that \$87(2)(6) fell from a significant distance following the TASER deployment and landed face-down toward the left side of his body, with his left arm pinned underneath his torso. Medical records show that, when evaluated at the hospital, he was diagnosed with an intracranial hemorrhage and a skull fracture resulting from his fall. Police Officer Vetere was that he testified that his sole reason for threatening to use his TASER on \$87(2)(6) believed there was the potential he would have to, as he believed \$87(2)(b) was actively resisting by tensing his muscles and was not "giving his arms freely." He believed that this was an intentional act simply because \$87(2)(6) appeared to be conscious at the time. BWC footage shows that when Police Officer Vetere issued the verbal TASER warning, approximately eight seconds had passed since he had arrived at \$87(2)(b) side, 13 seconds had passed since Police Officer Lugo had deployed his TASER against \$87(2)(6) (with a 5-second trigger time), causing him to fall in this position, and there was already a handcuff on surgeon other hand. § 87(2)(g)

#### Civilian and Officer CCRB Histories

- This is the first CCRB complaint to which second has been a party (BR 15).
- Police Officer Lugo has been a member of service for four years and has been a subject in one other CCRB complaint and one additional allegation, which was not substantiated.

 Police Officer Vetere has been a member of service for three years and has been a subject in one other CCRB complaint and one additional allegation, which was not substantiated.

### Mediation, Civil, and Criminal Histories

- This complaint was not suitable for mediation.
- filed a Notice of Claim with the City of New York claiming false arrest, unlawful search and seizure, negligence, battery, denial of proper medical care, excessive force, intentional and negligent infliction of emotional distress, unlawful imprisonment, malicious prosecution, negligence, negligent hiring, negligent screening, negligent retention, negligent supervision, and negligent training, seeking \$20,000,000 as redress (BR 17).
- [§ 87(2)(b)] [§§ 86(1)(3)&(4)] [§ 87(2)(c)]

[§ 87(2)(b)] [§§ 86(1)(3)&(4)] [§ 87(2)(c)]							
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RPBP History							
<ul> <li>This complaint did not contain any allegations of Racial Profiling/Bias-Based Policing.</li> </ul>							
Squad:2							
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Investigator: Isabel Cifarelli	SI Isabel Cifarelli	09/06/2023					
Signature	Print Title & Name	Date					
Squad Leader: Alexander Opoku-Agyeman	ng IM Opoku-Agyemang	9/6/2023					
Signature	Print Title & Name	Date					