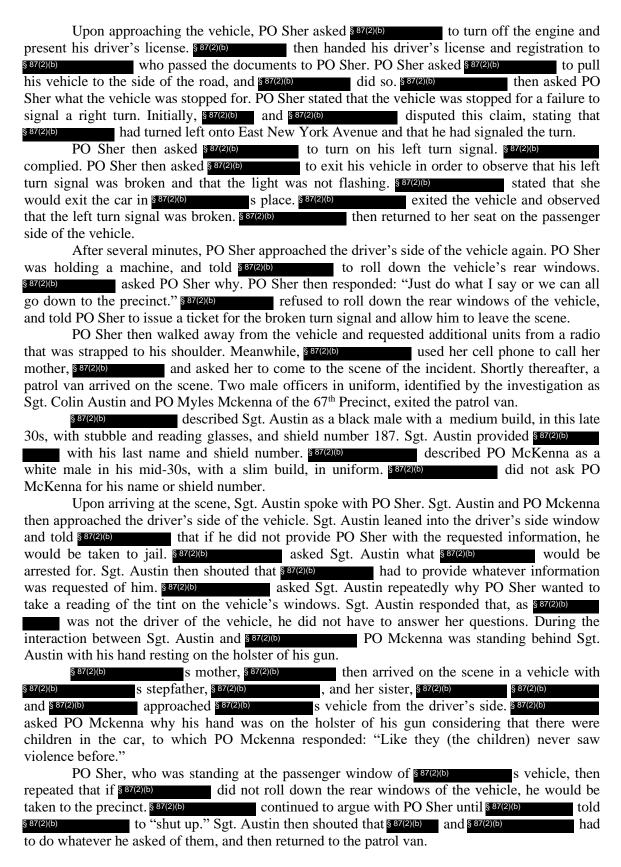
# CCRB INVESTIGATIVE RECOMMENDATION

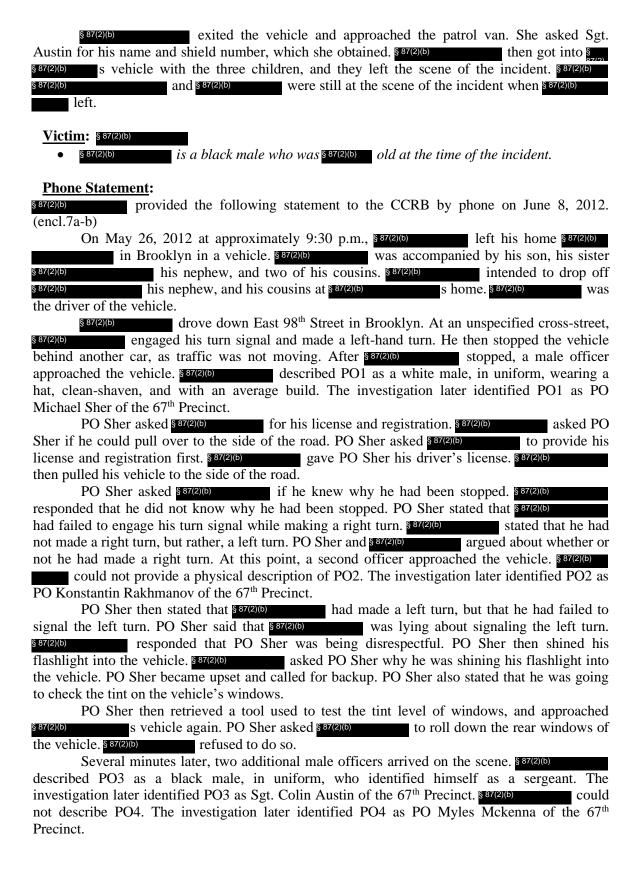
| Investigator:                |           | Team:  | CCRB Case #: | Force                      | Discourt.                | ☐ U.S.     |
|------------------------------|-----------|--|--------------|----------------------------|--------------------------|------------|
| Galen Baynes                 |           | Team # 4   | 201206794    | ✓ Abuse                    | O.L.                     | ☐ Injury   |
| Incident Date(s)             |           | Location of Incident:  |              | Precinct:                  | 18 Mo. SOL               | EO SOL     |
| Saturday, 05/26/2012 9:22 PM |           | East New York Avenue between Ea<br>Street and Rockaway Parkway |              | 77                         | 11/26/2013               | 11/26/2013 |
| Date/Time CV Reported        |           | CV Reported At: How CV Reported:                               |              | Date/Time Received at CCRB |                          |            |
| Sun, 05/27/2012 11:28 AM     |           | CCRB On-line website   |              | Sun, 05/27                 | Sun, 05/27/2012 11:28 AM |            |
| Complainant/Victim           | Type      | Type Home Address  |              |                            |                          |            |
|                              |           |  |              |                            |                          |            |
|                              |           |  |              |                            |                          |            |
| Subject Officer(s)           | Shield    | TaxID  | Command      |                            |                          |            |
| 1. POM Michael Sher          | 07435     | 951244   | 067 PCT      |                            |                          |            |
| 2. SGT Colin Austin          | 00186     | 921131   | PBBS         |                            |                          |            |
| Witness Officer(s)           | Shield N  | o Tax No   | Cmd Name     |                            |                          |            |
| 1. POM Konstantin Rakhmanov  | 08005     | 951109   | 070 PCT      |                            |                          |            |
| 2. POM Myles Mckenna         | 24424     | 950868   | 072 PCT      |                            |                          |            |
| Officer(s)                   | Allegatio | )n   |              | Inve                       | estigator Recon          | nmendation |
| A.POM Michael Sher           | Abuse: P  | O Michael Sher threater  |              |                            |                          |            |
| B.SGT Colin Austin           | Abuse: S  | gt. Colin Austin threater                                      |              |                            |                          |            |
| § 87(4-b), § 87(2)(g)        |           |  |              |                            |                          |            |

## **Case Summary**

| On May 27, 2012, \$87(2)(b) filed this complaint online via the CCRB's website on behalf of her brother, \$87(2)(b) (encl. 4a-e). \$87(2)(b) witnessed the incident described in the complaint.   |
|---|
| At approximately 9:22 p.m. on May 26, 2012, PO Michael Sher and PO Konstantin Rakhmanov stopped stoppe  |
| • Allegation A – Abuse of Authority: PO Michael Sher threatened to arrest §87(2)(b)   |
| • Allegation B – Abuse of Authority: Sgt. Colin Austin threatened to arrest \$87(2)(b)  |
| § 87(2)(g)  |
| § 87(4-b), § 87(2)(g)   |
| 3 St. (1. 5), 3 St. (2),(9)   |
|   |
| § 87(2)(g)  |
|   |
| Results of Investigation  |
| <u>Civilian Statements</u>  |
| Complainant/Witness: \$87(2)(b)  • \$87(2)(b) is a 5'7" tall, 150-pound black female with brown hair and brown eyes. At the time of the incident, \$87(2)(b) was \$87(2)(b) old.  |
| CCRB Statement:  887(2)(b) was interviewed at the CCRB on July 5, 2012 (encl. 8a-f).  |
| At approximately 9:22 p.m. on May 26, 2013, \$87(2)(b) was riding in the passenger seat of a black Toyota Camry which was being driven by her brother, \$87(2)(b) s godson, \$87(2)(b) , goddaughter, \$87(2)(b) , and nephew,  |
| were also in the car.  887(2)(b) were also in the car.  made a left turn from Buffalo Avenue onto East New York Avenue in   |
| Brooklyn. Stopped the vehicle behind five other cars that were waiting for a traffic light to change. Two uniformed male officers, PO Michael Sher and PO Konstantin Rakhmanov of the 67 <sup>th</sup> Precinct, then approached the passenger side of the vehicle on foot.  Street, Do Sher as a 5'8" tall, white male with and average build, in  |
| his mid-30s, wearing a uniform, on foot, with shield number 7435. PO Sher provided his last name and shield number to \$87(2)(5) \$87(2)(5 |

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| Upon arriving at the scene, Sgt. Austin and PO Mckenna approached §87(2)(b)                 |
|---|
| vehicle. Sgt. Austin then told §87(2)(b) that he was going to be arrested for OGA if he did |
| not comply with the officers' request to allow them to check the tint level on the windows. |
| asked Sgt. Austin what he meant by OGA, and Sgt. Austin responded that                      |
| was "messing up" PO Sher's investigation. §87(2)(b) asked Sgt. Austin                       |
| again what he would be arrested for.  |
| At this point, \$87(2)(b) s parents arrived on the scene. \$87(2)(b) s parents              |
| had been called by his sister, \$87(2)(b)  The children that were riding in \$87(2)(b)      |
| s vehicle exited the vehicle and left the scene with \$87(2)(b) s parents. \$87(2)(b)       |
| remained on the scene with §87(2)(b)  |
| was then issued three summonses – §87(2)(b)   |
| . § 87(2)(b) was not arrested as a result of the  |
| incident.   |
|   |
| Attempts to Contact Civilians   |
| • \$87(2)(b) Attempts to contact \$87(2)(b) by phone were made on May 30,                   |
| 2012 June 4 2012 and June 6 2012 A voicemail message was recorded in each instance          |

Attempts to contact \$\frac{87(2)(b)}{2012}, June 4, 2012, and June 6, 2012. A voicemail message was recorded in each instance.

\$\frac{87(2)(b)}{2012}, \frac{87(2)(b)}{2012}, \frac{87

#### **NYPD Statements:**

#### **Subject Officer: PO MICHAEL SHER**

- PO Michael Sher is 5'8" tall, 180-pound white male with black hair and blue eyes. At the time of the incident, PO Sher was [887(2)(5)] old.
- On May 26, 2012, PO Sher of the 67<sup>th</sup> Precinct worked between the hours of 3 p.m. and 11:35 p.m. He was in uniform and assigned to foot patrol. PO Sher was working with PO Konstantin Rakhmanov.

## Memo Book:

At 9:45 p.m., PO Sher stopped \$87(2)(b) s vehicle on the west-bound East New York intersection of Rockaway Parkway. The reason for the stop was a failure to signal a left turn. The rear passenger and driver side windows had a 15% tint. PO Sher noted that the vehicle was blue, 2003 model, with plate number \$87(2)(b) At 10:04 p.m. \$87(2)(b) received three summonses: \$87(2)(b) \$87(2)(b)

#### **CCRB Testimony:**

PO Sher was interviewed at the CCRB on August 27, 2013 (encl. 10a-c).

At approximately 9:45 p.m. on May 26, 2012, PO Michael Sher was on foot and accompanied by his partner, PO Konstantin Rakhmanov, on East New York Avenue. PO Sher and PO Rakhmanov were in the middle of the block between East 98<sup>th</sup> Street and Rockaway Parkway. PO Sher and PO Rakhmanov observed a vehicle traveling north-bound on East 98<sup>th</sup> Street make a left turn, which the driver failed to signal with his vehicle's left blinker. Originally, this was the only violation for which PO Sher pulled the vehicle over.

PO Sher and PO Rakhmanov then signaled for the vehicle to pull over. The vehicle pulled over immediately. As they approached the vehicle, PO Sher observed four children in the

back seat of the vehicle, which was a sedan. PO Sher also observed a male driver and a female passenger, identified by the investigation as \$87(2)(b) and \$87(2)(b) respectively. PO Sher approached the driver's side of the vehicle. He did not observe any of the occupants of the vehicle making movements as he approached the vehicle. He then informed that he had stopped the vehicle because of a failure to signal a left turn. PO Sher for his license and registration. § 87(2)(b) provided the requested documents. At this point, \$87(2)(6) did not make any statements. However, \$87(2)(6) began yelling and screaming, and stated that the vehicle stop was a result of racial discrimination. PO Sher did not recall § 87(2)(b) using profanity. PO Sher explained the reason for the vehicle stop again, and then asked §87(2)(6) to put on his left turn signal. PO Sher then told \$87(2)(b) to step out of the car and observe the left blinker, which was broken and was not flashing. \$87(2)(b) then stated that, is black, she did not want him to exit the vehicle, because PO Sher and PO Rakhmanov are white. \$37(2)(b) stated that she would get out of the vehicle instead. PO Sher did not recall whether \$87(2)(b) exited the vehicle. PO Sher did not order anyone else out of the vehicle. After observing that the left blinker was not working, PO Sher and PO Rakhmanov issued a summons to 337(2)(b) PO Sher also noticed that the rear windows of the vehicle were excessively tinted. PO Sher asked \$87(2)(b) several times to roll down the rear windows in order that PO Sher could take a reading of the tints. §87(2)(b) refused to do so. PO Sher then said: "I'm giving you a lawful order and you have to follow it, otherwise you will be arrested." continued to refuse to roll down the rear windows of the vehicle, so PO Sher called Sgt. Colin Austin and requested his presence on the scene. Sgt. Austin arrived on the scene and repeated PO Sher's orders to \$87(2)(b) at which point \$37(2)(b) rolled down the rear windows of the vehicle. PO Sher took a reading of the tint on the rear windows, and issued a summons for excessive tint.

PO Sher did not recall whether he stated at any point during the incident: "Just do what I say or you can all go down to the precinct." PO Sher did not recall whether any other officer present at the scene stated: "Just do what I say or you can all go down to the precinct."

PO Sher stated that he remembered three officers being present at the scene of the incident: himself, PO Rakhmanov, and Sgt. Austin. PO Sher did not remember who the driver of the vehicle in which Sgt. Austin arrived was.

#### **Subject Officer: SGT COLIN AUSTIN**

- Sgt. Austin is 5'8" tall, 185-pound black male with black hair and brown eyes. At the time of the incident, Sgt. Austin was \$87(2)(b) old.
- On May 26, 2012, Sgt. Austin, who was assigned to the 67<sup>th</sup> Precinct at the time of the incident but is now assigned to the Patrol Borough Brooklyn South Investigations Unit, worked between the hours of 3:50-11:45 p.m. He was in uniform and assigned as the 67<sup>th</sup> Precinct impact sergeant in a marked police vehicle. Sgt. Austin was unable to recall who his partner was on this day.

#### Memo Book:

Sgt. Austin did not have a memo book entry relating to this incident.

#### **CCRB Testimony:**

Sgt. Austin was interviewed at the CCRB on September 11, 2013 (encl. 11a-h).

Page 6 CCRB Case # 201206794 On May 26, 2012, at approximately 9:15 p.m., Sgt. Colin Austin was conducting a vehicle safety checkpoint at an unspecified location in the 67<sup>th</sup> Precinct. Sgt. Austin then received a call either over the radio or on his cell phone from PO Michael Sher, who requested Sgt. Austin's presence for a vehicle stop on East New York Avenue between East 98<sup>th</sup> Street and Rockaway Parkway.

Sgt. Austin responded to the scene, where PO Sher explained that the driver of the vehicle that had been stopped was refusing to provide the documentation that PO Sher had requested from him. Sgt. Austin observed a driver and passenger seated in the front of the vehicle, and children in the back seat. The driver and passenger were identified by the investigation as \$87(2)(b) and \$87(2)(b) respectively. All of the individuals were seated inside of the car. Sgt. Austin noted that the individual in the passenger's seat was upset during the incident. However, he could not provide a description of this passenger.

Sgt. Austin approached the driver's side of the vehicle. Through the open window was partially down, and Sgt. Austin explained to street by PO Sher he would be placed under arrest. Sgt. Austin stated that stated that stated that stated that stated that a reading of the tint level. In informing stated that he could be arrested if he refused to provide PO Sher with the information he requested, Sgt. Austin did not remember specifically saying: "If you do not give your information to PO Sher, you're going to jail." Sgt. Austin told street and registration upon request from the police.

Sgt. Austin could not recall whether \$87(2)(6) was refusing to provide documentation or refusing to roll down the windows of the vehicle. Sgt. Austin had to explain the situation to \$87(2)(6) at least two times before he provided the requested information (or rolled down the windows). \$87(2)(6) then provided the documentation (or rolled down the windows of the vehicle), as PO Sher had earlier requested. PO Sher then issued \$87(2)(6) a summons for excessively tinted windows.

During the incident, Sgt. Austin noted that \$87(2)(b) was very upset that he was being stopped. \$87(2)(b) made statements including: "Why don't you go out and fight real crime?" "Why don't you do real police work?" "You're harassing people in the community for no reason." After expressing his dissatisfaction with being stopped, \$87(2)(b) asked Sgt. Austin and PO Sher for their names and badge numbers. Sgt. Austin and PO Sher immediately provided this information to \$87(2)(b)

Sgt. Austin then left the scene of the incident and returned to the vehicle safety checkpoint. Sgt. Austin could not recall the exact location of the vehicle safety checkpoint.

Sgt. Austin could not recall if there were other officers on the scene in addition to PO Sher. He did not remember any of the occupants exiting the vehicle during the incident, nor could he recall whether any of the other occupants of the vehicle apart from the individual in the passenger seat made any comments during the incident. Sgt. Austin did not recall any other officer present on the scene saying: "Do what I say or we'll all go down to the precinct."

#### Witness Officer: PO KONSTANTIN RAKHMANOV

- PO Konstantin Rakhmanov is a 5'9" tall, 170-pound white male with black hair and brown eyes. At the time of the incident, PO Rakhmanov was \$87(2)(b) old.
- On May 26, 2012, PO Rakhmanov, now of the 70<sup>th</sup> precinct, worked between the hours of 3 p.m. and 11:35 p.m. He was in uniform and assigned to the 67<sup>th</sup> precinct's foot patrol. PO Rakhmanov was working with PO Michael Sher of the same command.

#### Memo Book:

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At 9:45 p.m., PO Rakhmanov backed up PO Michael Sher on a car stop on East New York Avenue at the corner of East 98<sup>th</sup> Street.

### **CCRB Testimony:**

PO Rakhmanov was interviewed at the CCRB on August 27, 2013 (encl. 12a-f).

On May 26, 2012, at approximately 9:45 p.m., PO Rakhmanov and PO Sher were on East New York Avenue. PO Rakhmanov and PO Sher observed a vehicle traveling north-bound on East 98th Street make a left turn onto East New York Avenue. The driver of the vehicle did not use a turn signal to make the left turn.

PO Rakhmanov and PO Sher then signaled for the vehicle to pull over. The vehicle was pulled over because of the failure to signal a left turn. Failure to signal a left turn was the only violation for which the vehicle was pulled over. The driver of the vehicle pulled over immediately after the officers signaled for him to do so.

PO Rakhmanov and PO Sher approached the vehicle. PO Rakhmanov approached the passenger-side window. PO Rakhmanov observed a male driver, a female passenger, and an unspecified number of children in the back seat vehicle. PO Rakhmanov referred to the driver of the vehicle as "the driver" and to the passenger as "the passenger" throughout his interview. The investigation later identified the driver as §87(2)(b) and the passenger as § 87(2)(b) s identification. PO Rakhmanov believes that PO Sher requested § 87(2)(b) provided his identification to PO Sher. At this point, § 87(2)(6) irate and asked the officers why the vehicle had been pulled over. §87(2)(b) did not make any statements. The officers explained why the vehicle stop had been made. PO Sher then asked the driver to exit the vehicle in order to observe the left turn signal, which was broken and not blinking. When PO Sher asked § 87(2)(b) to exit the vehicle, § 87(2)(b) reference to § 87(2)(b) "No, he's not going to come out of the vehicle." The officers asked why she didn't want § 87(2)(b) to exit the vehicle. She stated: "Because he's black and you're white. I'm going to come out of the vehicle instead." The officers then told § 87(2)(b) that, as § 87(2)(b) was the individual that would receive the summons, it was § 87(2)(b) that should observe the traffic infraction. then exited the vehicle and observed that the left turn signal on the vehicle was not working. § 87(2)(b) continued to speak angrily to the officers. PO Rakhmanov did not remember whether § 87(2)(b) exited the vehicle at any point. Because of §87(2)(b) s behavior, the officers requested that a sergeant be sent to the scene of the incident. Shortly thereafter, Sgt. Colin Austin arrived on the scene. PO Sher then requested that § 37(2)(b) roll down the rear windows of the vehicle in order that he could take a reading of the tint on the windows. § 87(2)(6) did not comply. PO Sher then told \$87(2)(b) that if he refused to comply with a lawful order, he could be placed under arrest.

PO Rakhmanov described \$87(2)(6) as irate, impatient, angry, upset and loud throughout the duration of the incident. He remembers that she made statements including: "I have kids in the car. I've just got to get home." "I've got a bunch of other things to do." "You only stopped us because we're black." "We don't need this." "We don't deserve this." PO Rakhmanov also stated that she continuously interrupted the investigation, and that she would interrupt \$87(2)(6) whenever he attempted to speak to the officers by saying: "Shut up. Don't talk. I'll answer."

PO Rakhmanov and PO Sher did not use profanity at any point during the incident. PO Rakhmanov could not recall whether [S87(2)(b)] or passenger used profanity during the incident. PO Rakhmanov did not recall if at any point he said: "Just do what I say or you can all

go down to the precinct." He also did not recall if at any point any other officer said: "Just do what I say or you can all go down to the precinct."

## **NYPD Document(s)**

• Roll Call: The Tour 3 roll call from the 67<sup>th</sup> Precinct on May 26, 2012, confirms that Sgt. Colin Austin, PO Michael Sher, and PO Konstantin Rakhmanov were on duty on the date and time of the incident. (encl. 14a-m)

#### Civilian(s) CCRB History

• \$87(2)(b) has filed the following CCRB complaints:



#### **Subject Officer(s) CCRB History**

- PO Michael Sher has been a member of the service for 2 years and there are no substantiated CCRB allegations against him (encl. 1a).
- Sgt. Colin Austin has been a member of the service for 15 years and there are no substantiated CCRB allegations against him (encl. 1b-c).

#### Conclusion

## **Identification of Subject Officer(s)**

• PO Michael Sher and Sgt. Colin Austin acknowledged interacting with § 87(2)(b)

#### **Investigative Findings and Recommendations**

- Allegation A Abuse of Authority: PO Michael Sher threatened to arrest \$87(2)(b)
- Allegation B Abuse of Authority: SGT Colin Austin threatened to arrest \$87(2)(b)

It is undisputed that PO Sher and Sgt. Austin threatened to arrest structed to refused to roll down the rear windows of his vehicle despite being instructed to do so. stated that PO Sher asked him to roll down the rear windows of his vehicle in order that PO Sher could take a measurement of the tint, and that he refused to do so. stated that Sgt. Austin told him that he would be arrested for obstruction of governmental administration if he refused to roll down his rear windows. stated that both PO Sher and Sgt. Austin asked stated that both PO Sher and Sgt. Austin asked stated that both PO Sher and Sgt. Austin threatened to arrest stated that he refused to do so, at which point PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt. Austin threatened to arrest stated that both PO Sher and Sgt.

PO Sher stated that he asked \$87(2)(b) several times to roll down the rear windows of his vehicle in order that PO Sher could take a reading of the tints, and that \$87(2)(b) refused to do so. PO Sher then said to \$87(2)(b) "I'm giving you a lawful order and you have to follow it, otherwise you will be arrested." Sgt. Austin stated that he informed \$87(2)(b) that if he refused to provide the information requested by PO Sher, \$87(2)(b) would be placed under arrest.

Page 9 CCRB Case # 201206794 An officer may threaten to arrest an individual if that individual is engaging in conduct which constitutes criminal activity for which that person can be placed under arrest. <u>Police Department v. Grossman</u>, (Oct. 2000) [encl. a1-18]. A person is guilty of obstructing governmental administration when he/she "intentionally obstructs, impairs or perverts the administration of law or other governmental function…by means of intimidation, physical force or interference." Penal Law §195.05 (Criminal Law Handbook of New York, 2013) [encl. b1].

| § 87(2)(g)                 |       | , , , , , , | - / [· · · · ]. |
|----------------------------|-------|-------------|-----------------|
|                            |       |             |                 |
|                            |       |             |                 |
| § 87(2)(g)                 |       |             |                 |
| ● § 87(4-b), § 87(2)(g)    |       |             |                 |
|                            |       |             |                 |
|                            |       |             |                 |
|                            |       |             |                 |
|                            |       |             |                 |
| Team:4                     |       |             |                 |
|                            |       |             |                 |
| Investigator:Signature     | Print | Date        |                 |
| Supervisor:Title/Signature | Print |             |                 |
| Reviewer:                  |       |             |                 |
| Title/Signature            | Print | Date        |                 |
| Reviewer:                  | Print | Date        |                 |