## CCRB INVESTIGATIVE RECOMMENDATION

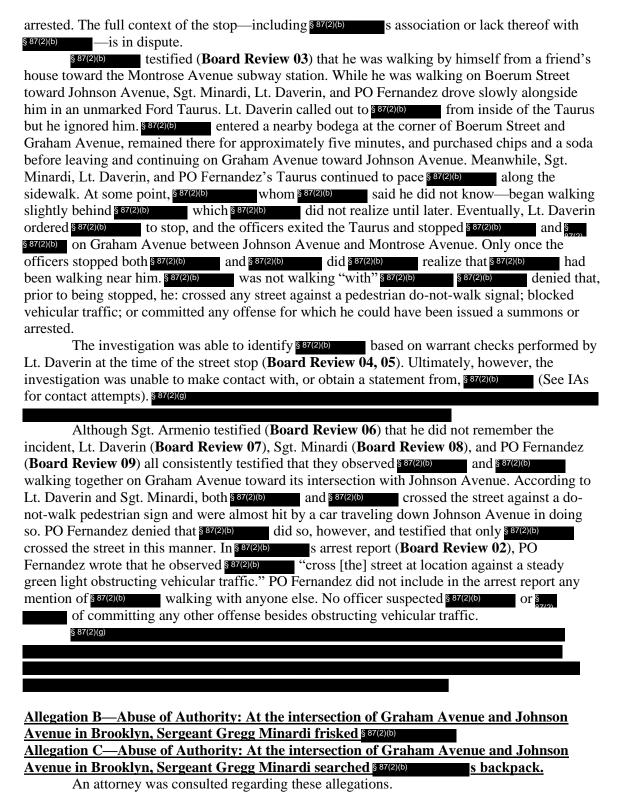
Investigator:		Team:	CCRB Case #:	☐ For	rce	✓ D	iscourt.	$\overline{}$	U.S.
Conor O'Shea		Squad #6	201806785	☐ Tor			).L.		
Conor O Snea		Squad #0	201800783	ADI	use		∕.L.	Ц	Injury
Incident Date(s)		Location of Incident:		Preci	nct:	18 M	o. SOL	I	EO SOL
Tuesday, 07/17/2018 , Wednesday 07/18/2018 12:50 AM	,	Graham Avenue and Jo 90th Precinct stationho		9(	)	1/18	3/2020	1.	/18/2020
Date/Time CV Reported		CV Reported At:	How CV Reported	: Dat	e/Time	Receive	ed at CCl	RB	
Fri, 08/17/2018 1:09 PM		CCRB	Phone	Fri,	08/17/2	2018 1	:09 PM		
Complainant/Victim	Type	Home Addre	ess						
Subject Officer(s)	Shield	TaxID	Command						
1. POM Rodney Fernandez	16671	957580	090 PCT						
2. LT Henry Daverin	00000	945645	090 PCT						
3. SGT Gregg Minardi	00608	940475	090 PCT						
4. SGT Joseph Armenio	03840	945477	090 PCT						
Officer(s)	Allegation	on			Inve	stigato	r Recon	nme	ndation
A.LT Henry Daverin	Abuse: A	At the intersection of Gra	aham Avenue and Jo	ohnson					
	Avenue i § 87(2)(b)	in Brooklyn, Lieutenant	Henry Daverin stop	ped					
B.SGT Gregg Minardi		At the intersection of Gra	ham Avenue and Ic	ohnson					
Disor cross Minutes		in Brooklyn, Sergeant G							
C.SGT Gregg Minardi		At the intersection of Gra in Brooklyn, Sergeant G s backpack.							
D.LT Henry Daverin		At the intersection of Grain Brooklyn, Lieutenant s backpack.							
E.POM Rodney Fernandez		At the intersection of Grain Brooklyn, Police Office 887(2)(b) s backpa	cer Rodney Fernand						
F.SGT Gregg Minardi	Johnson	esy: At the intersection of Avenue in Brooklyn, Se eously toward [8,87(2)(b)]							
G.SGT Gregg Minardi	Avenue	At the intersection of Gra in Brooklyn, Sergeant G s property.							
H.LT Henry Daverin		esy: Inside of the 90th P n, Lieutenant Henry Dav							
§ 87(4-b), § 87(2)(g)									

Officer(s)	Allegation	Investigator Recommendation
§ 87(4-b), § 87(2)(g)		
§ 87(4-b), § 87(2)(g)		
§ 87(4-b), § 87(2)(g)		
§ 87(4-b), § 87(2)(g)		

## **Case Summary**

On August 17, 2018, \$87(2)(b) called the CCRB to file this complaint on behalf of
himself and an unidentified individual, later identified by the investigation as \$87(2)(b)
On July 18, 2018, at approximately 12:50 a.m., \$87(2)(b) and \$87(2)(b) were
walking near the intersection of Graham Avenue and Johnson Avenue in Brooklyn when they
were stopped by Lieutenant Henry Daverin, Sergeant Gregg Minardi, Police Officer Rodney
Fernandez, and Sergeant Joseph Armenio—all of the 90th Precinct—for obstructing vehicular
traffic (Allegation A: Abuse of Authority, \$87(2)(9)
jacket pocket (Allegation B: Abuse of Authority, \$87(2)(9) ). Sgt. Minardi allegedly opened
and searched §87(2)(b) s backpack (Allegation C: Abuse of Authority, §87(2)(9) ). Lt.
Daverin and PO Fernandez each searched \$87(2)(b) s backpack (Allegations D and E: Abuse
of Authority, \$87(2)(9) . PO Fernandez handcuffed and arrested \$87(2)(b) Sgt.
Minardi allegedly threw a bag full of expensive clothes that §87(2)(b) had been carrying into a
roadside trash can (Allegation F: Discourtesy, S87(2)(9); Allegation G: Abuse of
Authority, \$87(2)(9) . \$87(2)(b) was allowed to leave, and was neither summonsed nor
arrested. Later that same day, on July 18, 2018, at approximately 5:18 p.m., \$87(2)(b) returned
to the 90 <sup>th</sup> Precinct stationhouse to retrieve his property and interacted with Lt. Daverin.
asked Lt. Daverin about retrieving his money—which had been vouchered as forfeiture—
but Lt. Daverin allegedly told §87(2)(b) he would not be getting "shit back" and repeatedly
ordered him to "Get the fuck out of here" (Allegation H: Discourtesy, §87(2)(9)
§ 87(4-b), § 87(2)(g)
This case has no video evidence.
This case has no video evidence.  Findings and Recommendations
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Findings and Recommendations  Allegation A—Abuse of Authority: At the intersection of Graham Avenue and Johnson  Avenue in Brooklyn, Lieutenant Henry Daverin stopped  Ser(2)(5)  An attorney was consulted regarding this allegation.  Ser(2)(9)  The following facts are undisputed. On July 18, 2018, at approximately 12:50 a.m., Lt.  Daverin, Sgt. Minardi, Sgt. Armenio, and PO Fernandez exited their patrol car and stopped
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The following facts are undisputed. During the first portion of Lt. Daverin, Sgt. Minardi, Sgt. Armenio, and PO Fernandez's tour of duty on July 17, 2018 going into the incident date of July 18, 2018, two apparently gang-related shootings occurred in the general vicinity of where and \$87(2)(b) were stopped. At the time \$87(2)(b) and \$87(2)(b) were stopped, however, the officers were not looking for any particular suspect who matched a specific description. Instead, they were keeping an eye out for potential shootings in "retaliation" for the prior shootings as part of the ongoing inter-gang feud in the area.

During his CCRB interview, \$87(2)(6) (Board Review 03) testified that once the officers stopped him and \$87(2)(6) Sgt. Minardi searched \$87(2)(6) s bag and found a quantity of marijuana that was less than an ounce. The officers allowed \$87(2)(6) to leave without issuing him a summons or arresting him.

As previously discussed, the investigation was unable to establish contact with, or obtain a statement from, \$87(2)(b)

Lt. Daverin (**Board Review 07**) testified that, as he approached \$87(2)(b) he did not observe any bulges on his person. \$87(2)(b) was "calm" as the officers approached. Lt. Daverin did not remember if \$87(2)(b) had any sort of bag with him or if any officer frisked him. Lt. Daverin's focus was on \$87(2)(b) not \$87(2)(b) though.

Sgt. Minardi (Board Review 08) testified that, upon approach, he observed a bulge in s left jacket pocket. The bulge had "an edge to it"—which Sgt. Minardi clarified to mean a right-angle corner—and "some weight" to it, which Sgt. Minardi clarified to mean that it only slightly weighed the pocket down below the other pocket. Sgt. Minardi believed that this pocket bulge was a gun based only on the following factors: the shootings that happened earlier in the day in the same general area of the stop; his ongoing concern about a hypothetical retaliatory shooting in response; and his "experience and training" of working in Anti-Crime for over eight years, working as a Field Intelligence Officer (FIO), and having been involved in approximately a "couple hundred" apprehensions and recoveries of guns. Based on his training and experience and their presence in an area with a few recent shootings, Sgt. Minardi believed the bulge in specific specific procket was, in fact, a gun.

§ 87(2)(g)

In New York State, it is a violation—but not a crime—to obstruct vehicular traffic "with intent to cause public inconvenience, annoyance or alarm, or recklessly creating a risk thereof." NY Penal Law, §§ 240.20(5) (**Board Review 10**) and 10.00(1–6) (**Board Review 11**).

When an officer lawfully stops an individual for committing a non-dangerous and non-violent offense, the officer may only frisk that person if, in addition to the reason for stopping the person in the first place, the officer also possesses "*independent*, reasonable suspicion to believe that [the person stopped] is armed and presently dangerous." <u>United States v. Jackson</u>, 2015 U.S. Dist. LEXIS 98980 (S.D.N.Y. 2015), emphasis added (**Board Review 12**).

In order for a frisk predicated on an observed bulge in a suspect's clothing to be justified, "the bulge's size, shape, and placement" must "justify the conclusion—that is, the reasonable suspicion—that the bulge is a *weapon*" as opposed to an innocuous object. <u>Jackson</u>, supra, emphasis original. When an officer's observations of a bulge on a pedestrian's person are "readily susceptible of an innocent as well as guilty explanation," those observations alone cannot justify a frisk. People v. Stevenson, 7 A.D.3d 820 (2<sup>nd</sup> Dept. 2004) (**Board Review 13**). More specifically,

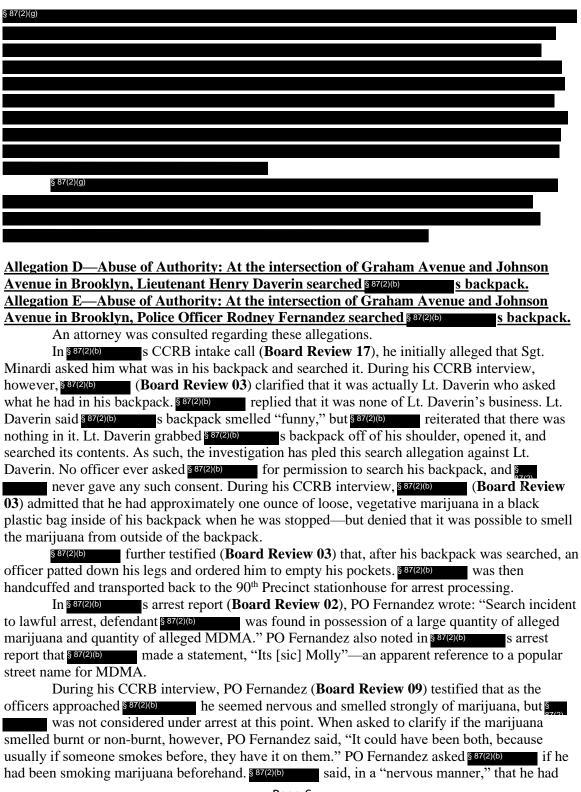
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"the outline of a commonly carried object such as a wallet or cell phone does not justify a...frisk." Floyd v. City of New York, 959 F.Supp.2d 540 (S.D.N.Y. 2013) (**Board Review 14**). Regarding the location of bulges, courts have held that pocket bulges "could be caused by any number of innocuous objects," whereas a waistband bulge is often a "telltale of a weapon." People v. DeBour, 40 N.Y.2d 210 (1976) (**Board Review 15**).

In <u>People v. Gerard</u>, 94 A.D.3d 592 (1st Dept. 2012) (**Board Review 16**), the combination of all of the following six factors, together, was insufficient to justify a frisk: "(1) [the suspect's] presence in a 'drug-prone and gun-prone' location at approximately 2:45 a.m.; (2) the weighted down appearance of the left side of [the suspect's] unzipped jacket; (3) [the suspect's] change in course after he noticed the police officers, in which he made a hard left turn, quickened his pace and hugged the building line, with the weighted side of his coat very close to the wall; (4) [the suspect's] act of blading his body towards the wall as the investigating officer neared, i.e. turning his shoulders so as to use the wall to shield his weighted-down pocket; (5) the bulge in [the suspect's] weighted-down pocket; and (6) [the suspect] speaking into a phone in a fast cadence."

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some marijuana in his backpack but did not have any weapons or guns on him. Initially, PO Fernandez stated that \( \) \( \) \( \) \( \) handed his backpack to Lt. Dayerin with shaky hands, but then stated that Lt. Daverin actually grabbed the bag from §87(2)(b) Ultimately, PO Fernandez did not remember whether § 37(2) handed the backpack to Lt. Daverin or whether Lt. Daverin grabbed it from him. Once Lt. Daverin had § 87(2)(b) s backpack in his hands, he opened and searched it, revealing there to be marijuana contained inside. PO Fernandez still did not consider \$87(2)(b) under arrest at this point. Lt. Daverin handed the backpack to PO Fernandez and patted down s waist area and down his legs to check for weapons. No contraband was recovered during Lt. Daverin's frisk. PO Fernandez did not remember if any other officer frisked on scene. PO Fernandez looked inside of [8.97(2)(5)] s open backpack and saw the bags of marijuana, but PO Fernandez still did not consider §87(2)(b) under arrest. PO Fernandez continued searching through \$87(2)(6) s backpack, moved some aside some drawing supplies, and—at the bottom of the backpack underneath the drawing supplies—saw glass vials of an unknown substance. PO Fernandez asked [887(2)(6)] what the yials contained and he said. "Oh, it's just Molly." PO Fernandez interpreted that to mean that the vials contained a hallucinogenic drug. At this point, and at no point prior, PO Fernandez considered §87(2)(b) to be under arrest. PO Fernandez handcuffed \$87(2)(b) without incident and searched his pockets. Back at the 90<sup>th</sup> Precinct stationhouse, PO Fernandez vouchered the contents of \$87(2)(6) which included marijuana packaged in two large tied sandwich bags, one medium bag, and one small bag, as well as several black-capped vials of what was later determined to be crack cocaine. Lt. Daverin (**Board Review 07**) testified that as the officers approached §87(2)(b) was "calm" and did not have any observable bulges on his person. As Lt. Daverin approached § 87(2)(b) he smelled a "strong odor" of marijuana—which he later clarified smelled non-burnt—emanating from \$87(2)(b) s person. Lt. Daverin could locate the smell of marijuana as coming from \$87(2)(b) sperson, rather than from \$87(2)(b) or elsewhere on the street, because of how strong the smell was. An officer told \$87(2)(b) he smelled like marijuana and asked him if he had anything illegal on him. [87(2)[5] said yes, he had marijuana in his backpack. Shortly thereafter, §87(2)(b) handed his backpack over to an officer, who opened it and discovered an arrestable quantity of marijuana as well as another controlled substance, possibly cocaine. § 87(2)(b) was handcuffed and placed under arrest without incident. Once § 37(2)(b) was arrested, as part of what Lt. Daverin believed to be a search incident to a lawful arrest, \$87(2)(b) was frisked and searched. Lt. Daverin did not remember if § 87(2)(b) was frisked before he was arrested. Sgt. Minardi (Board Review 08) did not notice what was going on between \$87(2)(b) and the officers who were interacting with him because Sgt. Minardi was focused on \$87(2)(5) As discussed previously, Sgt. Armenio did not remember this incident at all (**Board Review 06**). "A person is guilty of disorderly conduct when, with intent to cause public inconvenience, annoyance or alarm, or recklessly creating a risk thereof: ... He obstructs vehicular...traffic. ... Disorderly conduct is a violation." NY Penal Law, § 240.20(5) (Board **Review 10**). Absent an arrest warrant, a police officer may arrest a person for committing "any offense"—including a violation—"when he or she has reasonable cause to believe that such person has committed such offense in his or her presence." NY Criminal Procedure Law (CPL) § 140.10 (Board Review 18).

For Fourth Amendment purposes, a police officer asking a civilian to empty his or her pockets is "the equivalent of searching [the] pockets themselves." In re Bernard G., 247 A.D.2d

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91 (1st Dept. 1998) ( <b>Board Review 19</b> ). A warrantless search is considered to be justified as a search "incident" to an arrest (SILA) only if it is "incident to an actual arrest, not just probable cause that might have led to an arrest, but did not." People v. Reid, 24 N.Y.3d 615 (2014) ( <b>Board Review 20</b> ). The SILA "doctrine, by its nature, requires proof that, at the time of the search, an arrest has already occurred or is about to occur. Where no arrest has yet taken place, the officer must have intended to make one if the [SILA] exception is to be applied." Reid, supra.  If the officers saw ***[37(2)(5)**** actually commit the violation of disorderly conduct for which they stopped him, they would have had probable cause to believe he had committed a violation under NY Penal Law ** 240.20(5)** and could have arrested him without an arrest warrant pursuant to NY CPL ** 140.10**. Under these circumstances, the warrantless search of ** sackpack could only have been justified under either the SILA doctrine or by consent from ** sackpack could only have been justified under either the SILA doctrine or by consent from ** sackpack could only have been justified under either to an actual arrest, not just to	
probable cause that might have led to an arrest, but did not." In Reid, the issue with the search was that, "but for the search[,] there would have been no arrest at all."  [887(2)(9)	
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§ 87(2)(g)	
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§ 87(2)(g)	

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§	87	(2)	(g)

Allegation F—Discourtesy: At the intersection of Graham Avenue and Johnson Avenue in
Brooklyn, Sergeant Gregg Minardi acted discourteously toward 887(2)(b)
Allegation G—Abuse of Authority: At the intersection of Graham Avenue and Johnson
Avenue in Brooklyn, Sergeant Gregg Minardi seized 887(2)(5) s property.  An attorney was consulted regarding these allegations.
(Board Review 03, 17) alleged that, once he was handcuffed and arrested,
Sgt. Minardi took the shopping bag full of clothes from his hand and threw it away in a trash can
on the side of the road, along with the receipts for the clothes. §87(2)(6) was then transported to
the 90 <sup>th</sup> Precinct stationhouse. The shopping bag and its contents were lost forever.
Sgt. Minardi ( <b>Board Review 08</b> ), Lt. Daverin ( <b>Board Review 07</b> ), and PO Fernandez
(Board Review 09) all unequivocally denied that any officer threw away [\$187(2)(b)] s shopping
bag full of clothes in a roadside trash can—and also denied that he was even carrying such a bag.
As discussed previously, Sgt. Armenio ( <b>Board Review 06</b> ) did not remember this incident.
§ 87(2)(g)
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Allegation H—Discourtesy: Inside of the 90 <sup>th</sup> Precinct stationhouse, Lieutenant Henry  Daverin spoke discourteously to \$87(2)(b)
It is undisputed that §87(2)(b) was released on his own recognizance the same day he
was arrested, July 18, 2018, at approximately 3:08 p.m. ( <b>Board Review 21</b> ) and retrieved his
property at the 90 <sup>th</sup> Precinct stationhouse shortly thereafter, at 5:18 p.m. ( <b>Board Review 22</b> ).
s CCRB intake call ( <b>Board Review 17</b> ) and his CCRB interview testimony
(Board Review 03) were mostly consistent except for the following discrepancies. After being
released from jail, \$87(2)(b) returned to the 90 <sup>th</sup> Precinct stationhouse to retrieve his property
and became frustrated that he was not going to receive all of his money back; some of it had been
seized as forfeiture. Lt Daverin entered the stationhouse and \$87(2)(b) recognized him from his
arrest. §87(2)(b) asked Lt. Daverin about getting his money back. Lt. Daverin told §87(2)(b)
to "Get the fuck out of here" approximately three times. During \$87(2)(b) s intake call, he
stated that Lt. Daverin merely told him he would not be getting his money back. During
s CCRB interview, however, he alleged that Lt. Daverin told him he would not be getting
"shit back." \$87(2)(b) left the stationhouse without further incident.
Lt. Daverin ( <b>Board Review 07</b> ) testified that he never saw § 87(2)(b) again after his
July 18, 2018 arrest. Lt. Daverin denied telling \$87(2)(b) he would not be getting "shit back" or
to "Get the fuck out of here." Lt. Daverin denied ever using profanity with \$87(2)(6)
§ 87(2)(g)

§ 87(4-b), § 87(2)(g)	
§ 87(4-b), § 87(2)(g)	
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Civilian and Officer CCRR Histories
<u>Civilian and Officer CCRB Histories</u> has been party to one other CCRB complaint and has been named as a
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§ 87(2)(g)			
other C		of service for 11 years and has been a ther allegations, none of which have	
		Civil and Criminal Histories	
• § 87(2)(b)		complaint unsuitable for mediation.	
	•	omitted to the New York City Office	•
	ng § 87(2)(b) and § 87(2)(b) vriting of this report ( <b>Board</b>		is still pending as
			nas no history of
	ions in New York City ( <b>Bo</b>		las no mistory of
• § 87(2)(b)	ions in the world one only (20	ur u 110 (10 (1 0 1 )).	
Squad No.:			
-			
Investigator: _			
	Signature	Print Title & Name	Date
Squad Leader: _			
Squad Leader	Signature	Print Title & Name	Date
Reviewer:			
	Signature	Print Title & Name	Date