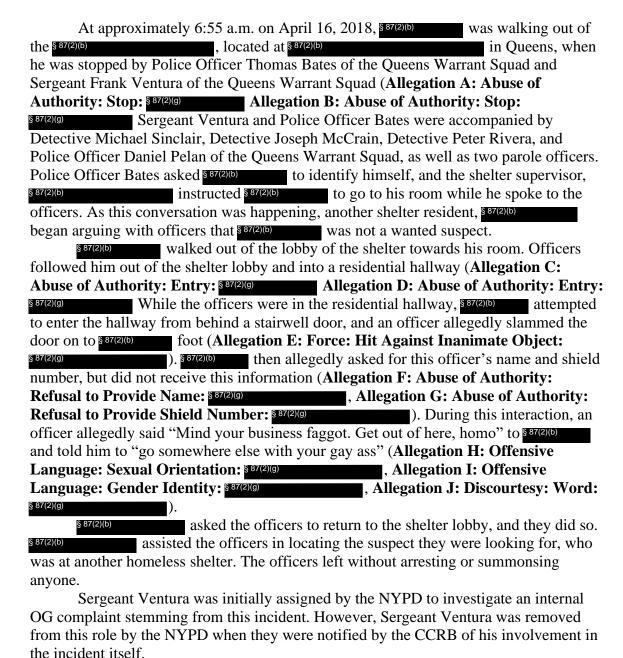
CCRB INVESTIGATIVE RECOMMENDATION

Investigator:		Team:	CCRB Case #:	▼ Force	☑ Discourt.	☐ U.S.
Matthew Chaves		Squad #10	201802913	✓ Abuse	O.L.	☐ Injury
Incident Date(s)		Location of Incident:	<u> </u>	Precinct:	18 Mo. SOL	EO SOL
Monday, 04/16/2018 6:55 AM		§ 87(2)(b)	in Queens	106	10/16/2019	10/16/2019
Date/Time CV Reported		CV Reported At:	How CV Reported:		e Received at CCI	
Mon, 04/16/2018 12:32 PM CCRB		CCRB	Phone		Mon, 04/16/2018 12:32 PM	
Complainant/Victim	Type	Home Addre	ess			
Subject Officer(s)	Shield	TaxID	Command			
1. POM Thomas Bates	01067	950055	WARRSEC			
2. An officer			WARRSEC			
3. SDS Frank Ventura	05237	900703	WARRSEC			
Witness Officer(s)	Shield N	o Tax No	Cmd Name			
1. DT3 Michael Sinclair	3286	937545	WARRSEC			
2. POM Daniel Pelan	05055	952099	WARRSEC			
3. DT3 Joseph Mccrain	3549	949295	WARRSEC			
4. DT3 Peter Rivera	2996	956207	WARRSEC			
Officer(s)	Allegatio	on		Inve	estigator Recon	nmendation
A.POM Thomas Bates	Abuse: P	olice Officer Thomas B	ates stopped § 87(2)(b)			
B.SDS Frank Ventura	Abuse: S	ergeant Frank Ventura	stopped § 87(2)(b)			
C.POM Thomas Bates	Abuse: Police Officer Thomas Bates entered § 87(2)(b)					
D.SDS Frank Ventura	Abuse: Sergeant Frank Ventura entered § 87(2)(b)					
E. An officer	Force: A	n officer hit § 87(2)(b)	against a door.			
F. An officer	Abuse: An officer refused to provide his name to §87(2)(b)					
G. An officer	Abuse: An officer refused to provide his shield number to \$87(2)(b)					
H. An officer		guage: An officer made on sexual orientation.	remarks to § 87(2)(b)			
I. An officer	Off. Language: An officer made remarks based to based upon gender identity.					
J. An officer	Discourte	esy: An officer spoke di	scourteously to \$87(2)	(b)		

Case Summary

On April 16, 2018, \$87(2)(6) filed the following complaint with the CCRB over the phone.



The investigation obtained no video footage of this incident.

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Findings and Recommendations

Allegation A – Abuse of Authority: Police Officer Thomas Bates stopped \$87(2)

Allegation B – Abuse of Authority: Sergeant Frank Ventura stopped § 87(2)(b) provided a telephone statement on April 18, 2018 (**Board Review 01**). was interviewed at the CCRB on April 20, 2018 (Board Review 02), and answered follow-up questions over the phone on June 28, 2018 (**Board Review 03**). was interviewed at the \$87(2)(b) on July 9, 2018 (**Board Review 94**). Sergeant Ventura was interviewed on June 28, 2018 (Board Review 05). Police Officer Bates was interviewed on July 6, 2018 (Board Review 06). It is undisputed that at approximately 7:00 a.m. on April 16, 2018, \$87(2)(6) was standing in the lobby of § 87(2)(b) near the front doors, when he was approached by officers. Police Officer Bates asked § 87(2)(b) for his name, which provided verbally. Police Officer Bates then asked § 87(2)(b) for ID, and told him that he had no ID because his wallet had been stolen. In his telephone statement, §87(2)(b) stated that he was standing at the entrance of the shelter with § 87(2)(b) when an officer (identified by the investigation as Police Officer Bates) stepped in between them and showed \$87(2)(b) a photograph. The person in the photo had a "light-skinned" complexion and a bald head, but otherwise did not resemble § 87(2)(b) Police Officer Bates said that § 87(2)(b) was the man in the photo, and § 87(2)(b) denied it. In his sworn statement, § 87(2)(b) stated that he was standing near the front doors of the shelter when two plainclothes officers entered the lobby. §87(2)(b) if it was raining out, and Police Officer Bates said that it was raining and that and Police Officer Bates began to might want to get an umbrella. § 87(2)(b) walk away from one another. However, Police Officer Bates then turned, looked at and asked him "What's your name?" § 87(2)(b) said, § 87(2)(b) Police Officer Bates asked, "What room are you in?" \$87(2)(b) said "227. Why?" Police Officer Bates said "Come back here. What's your name? Show me ID." said that he did not have ID, because his wallet was stolen from inside of the shelter. § 87(2)(b) told Police Officer Bates that the shelter staff and his credit card company were aware of the theft. Police Officer Bates repeated that §87(2)(b) show him ID. the shelter supervisor, came around the front desk and told t Police Officer Bates "You can't come in here harassing people. If you have a warrant, you need to show me your badge, you need to identify yourself, and you need to identify who you are looking for and then I will assist you. But you can't harass innocent people walking in and out." stood in the reception area for approximately three minutes while Police Officer Bates spoke to other people. He then asked Police Officer Bates "I'm not

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the one you want; can I go get coffee now?" § 87(2)(b) believed this made Police Officer Bates angry, as he replied by harshly demanding "Come over here, show me your ID!" In his sworn statement, § 87(2)(b) stated that § 87(2)(b) walked out of the shelter lobby and opened the interior, locked door. As he did so, two officers (identified by the investigation as Police Officer Bates and Sergeant Ventura) entered the shelter's exterior, unlocked door and stood in the vestibule. Police Officer Bates was holding a piece of paper in his hand. He looked at the paper, then at §87(2)(b) then asked §87(2)(b) for his name. §87(2)(b) could hear this conversation because the interior door was still open. Police Officer Bates asked § 87(2)(b) something that §87(2)(b) could not recall, and then Police Officer Bates and §37(2) briefly stepped outside of the shelter entrance. They then came back inside, followed by approximately four more officers. §87(2)(b) then said, "That's not me." This prompted § 87(2)(b) to come out of the security booth and ask what was going on. At approximately this time, § 87(2)(b) entered the lobby. § 87(2)(b) speaking loudly towards the officers, saying things along the lines of "That's not him," "You can't do that," and "He has rights." Police Officer Bates stated that he was an NYPD officer with the warrant squad and he was looking for a suspect. He showed an ID to \$87(2)(b) and stated his name. §87(2)(b) looked at the photo Police Officer Bates was carrying. When asked by the investigation whether the photo looked like § 87(2)(b) said "When you first glance, yes... He's got a bald head, tall, brown skin." However, said, after looking at the photo and §87(2)(6) for a few moments a person would be able to tell that they are not the same individual. After looking at the photo, \$87(2)(6) said, "That's not him." and told Police Officer Bates \$87(2)(b) s name. Police Officer Bates asked if \$87(2)(b) had said that he did not because his wallet had been stolen. also told Police Officer Bates that §87(2)(b) s wallet had been stolen. Police Officer Bates asked if \$87(2)(b) had anything with his name on it to prove he was not the suspect the officers were looking for. \$87(2)(b) said that he would use the computer to prove \$87(2)(b) s identity, and told \$87(2)(b) to go to his room. In his interview, Police Officer Bates stated that on the incident date he was looking for a man named §87(2)(6) who was wanted for armed robbery. There was no warrant for him, only an I-Card for probable cause. Police Officer Bates explained that in his memo book he initially wrote "parole warrant" as this is typically the investigative document driving his team's pursuit of a suspect. However, in this case this was a mistake and there was only the I-Card. The I-Card did not have a photo of \$800 \$87(2)(b) However, Police Officer Bates used a different computer system and found a photo of \$ 87(2)(b) that was taken during his previous arrest (his most recent "mug shot"). This photo was in color and

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showed strip shoulders and head. Based on additional computer records, Police Officer Bates knew strip strip

While at his office on the morning of the incident, Police Officer Bates ran another computer database search that is designed to locate people who might be in a homeless shelter. Police Officer Bates emailed the straightful then got an email back approximately one to two hours later confirming that the suspect was a registered client of the shelter on that date. While the shelter staff's response was based on paperwork and not a direct, in-person observation of the suspect, the paperwork in question was specific to that day. Police Officer Bates did not have information from any other sources regarding straightful location, such as from informants or from any parole officers. The decision to visit the shelter was based on the computer records and the shelter staff's email.

However, the system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and when a suspect is flagged as staying at system has five or six different locations and one main hub, and system has five or six different locations and one main hub, and system has five or six different locations and one system has five or six different locations and one system has five or six different locations and one system has five or six different locations and one system has five or six different locations and one system has five or six different locations and one system has five or six different locations and one system has five or six different locations and one system has five or six different locations and one system has five or six different locations and one system has five or six different locations and system has five or six different locations and one system has five or six different lo

Police Officer Bates first saw standing immediately outside of the shelter's exterior door. Police Officer Bates looked at the photo he had and noticed that it strongly resembled standard Police Officer Bates stated this out loud to Sergeant Ventura, who agreed with him.

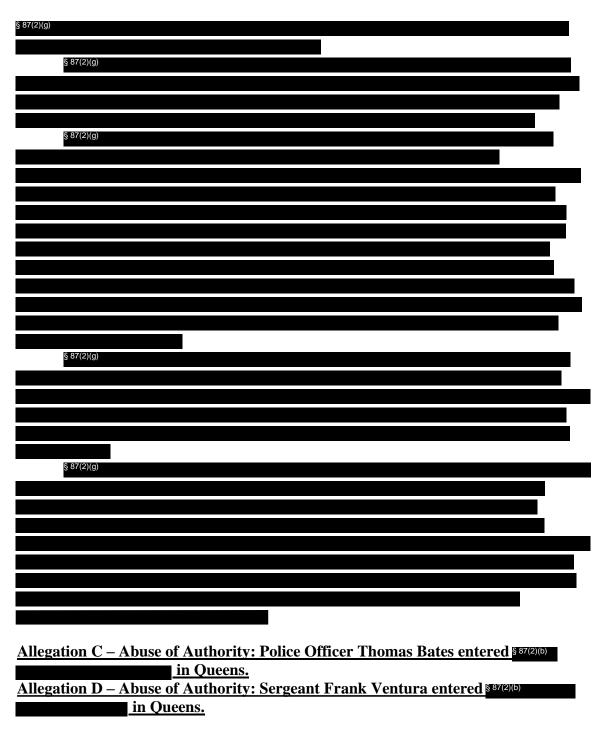
Police Officer Bates asked \$87(2)(b) for his name, which \$87(2)(b) provided. However, Police Officer Bates wanted to confirm this information, so he asked him if \$87(2)(b) had ID with him. \$87(2)(b) said that his wallet had been stolen and that he had made a report. After less than one minute of conversation, Police Officer Bates asked \$87(2)(b) to step inside the shelter.

In his interview, Sergeant Ventura stated that Police Officer Bates was assigned as the lead officer on an investigation into a violent felony. Police Officer Bates used a computer database to determine that the suspect in this investigation was at the and obtained a photograph of him. Prior to going out into the field, Sergeant Ventura did not review a warrant or other associated documents for this case himself. However, prior to arriving on scene, Sergeant Ventura and the other members of his team all looked at the photograph of the suspect.

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Sergeant Ventura and Police Officer Bates were the first officers to reach the
shelter entrance, and the first to encounter [587(2)(b)] who was standing at the front
door. Sergeant Ventura noticed \$87(2)(b) and believed that he resembled the
photograph on the warrant. The two officers identified themselves by displaying their
shields and IDs. §87(2)(b) said that he was going out to get coffee.
The officers went into the shelter lobby with \$87(2)(b) and stood near the
metal detector. Police Officer Bates asked \$87(2)(b) who he was, and \$87(2)(b)
provided his name but did not have ID on him. Police Officer Bates asked if the shelter
staff could identify him as he had no ID.
Sergeant Ventura did not observe §87(2)(6) ask if he could leave or walk
away. Police Officer Bates and \$87(2)(5) spoke for approximately five to ten minutes.
During that time, Sergeant Ventura walked in and out of the shelter "a few times" to
check on the status of a prisoner being monitored in the police vehicle.
The NYPD BADS arrest database lists four total arrests for \$87(2)(b) In
each of his arrests, \$\frac{87(2)}{87(2)}\$ \$\frac{87(2)(5)}{100}\$ is listed as being 5'7" (Board Review 07). On the I-
Card that the subject officers possessed during this incident, [87(2)] \$87(2)(b) is again listed
as 5'7" and is labeled as an individual who resists arrest (Board Review 08). The NYPD
BADS arrest database lists four total arrests for \$87(2)(b) In each of his arrests, \$7(2)(1) In the in MOS and in the state of the stat
is listed as being either 6'4" or 6'5" (Board Review 09). In their MOS pedigree
sheets, filled out during their interviews, Police Officer Bates listed his height as 6'0"
while Sergeant Ventura listed his height as 5'7" (Board Review 10).
A police officer has stopped a civilian when the officer's actions represent a
significant interruption of the civilian's liberty of movement. A police officer may stop a
civilian only when he or she possesses a reasonable suspicion, based on specific
articulable facts, that a criminal activity is occurring. People v. De Bour 40 N.Y.2d 210
(1976) (Board Review 11).
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The physical layout and access control system of the incident shelter's entrance area is undisputed by all interviewed persons and further corroborated by the investigation's fieldwork. Upon approaching the shelter from the outside, a visitor first

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comes to an unlocked glass door. Walking through this door, a visitor stands in a small vestibule facing a second glass door. This second door is locked to outside visitors, and must be "buzzed" open by a shelter employee. Once a visitor is allowed to open the second door, they are standing in a lobby area with a large metal detector (see **Board Review 12** for photo). On the day of the incident, multiple shelter security guards were standing around this detector. In addition to these guards, [SST(2)(6)] was seated inside of a security booth behind a thick, transparent window.

It is also undisputed that after officers spoke to §87(2)(b) approached the conversation and told officers that they needed to check in with him before questioning any shelter residents. § 87(2)(b) then told § 87(2)(b) his room, which was located around a wall, up two small sets of stairs, and several doors down the length of a hallway. This hallway and § 87(2)(b) s room door are not visible to a person standing in the shelter lobby (see **Board Review 1**3, **14**, **15**, and **16**). walked out of the lobby and towards his room. Officers followed \$87(2)(b) out of the lobby and down the hallway towards his room. § 87(2)(b) and the officers returned to the lobby a few minutes later. In his telephone statement, § 87(2)(b) estimated that approximately nine total law enforcement officers were involved in this incident. According to \$87(2)(b) out of the lobby and into the residential area of the shelter. officers followed § 87(2)(b) In his sworn statement, §87(2)(b) stated that §87(2)(b) told him and to go to their rooms, and that he would handle the situation with officers. walked down the hall towards his room, but when he reached the door he was unable to open it as it was locked from the outside. §87(2)(b) **believed that his** roommate, who is elderly and does not hear well, was inside the locked room. never opened the door or entered his room during his interaction with the police. The police never entered § 87(2)(b) s room.

As \$87(2)(b) walked down the hall to his room and attempted to open it, all the officers initially stayed in the reception area. \$87(2)(b) stood at the door to his room for approximately five seconds before he saw the officers "speed walking" towards him. \$87(2)(b) followed the officers, saying that they could not pursue \$87(2)(b) was not the person the officers were looking for. \$87(2)(b) did not hear \$87(2)(b) tell the officers that they did not have permission to walk further into the shelter or that they needed to leave. However, \$87(2)(b) did say "You cannot come in here and harass innocent people."

The officer who had first stopped \$\frac{\mathbb{\text{87(2)(b)}}{\text{0}}\$ with the suspect's photograph (identified by the investigation as Police Officer Bates) approached him and "screamed" "I have a right to ask you to identify yourself. When you run, you make yourself look guilty." \$\frac{\mathbb{\text{87(2)(b)}}{\mathbb{\text{0}}}\$ and \$\frac{\mathbb{\text{87(2)(b)}}{\mathbb{\text{0}}}\$ both then stated that \$\frac{\mathbb{\text{87(2)(b)}}{\mathbb{\text{0}}}\$ had not run from officers, but responded to \$\frac{\mathbb{\text{87(2)(b)}}{\mathbb{\text{0}}}\$ instruction to go to his room.

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In his follow-up telephone statement, \$87(2)(b) confirmed that the officer who followed him down the hallway and "screamed" at him was the same officer who initially approached him and asked for his ID.

In his sworn statement, \$\struct{8\structure{8\structure{7\cm}0}}\$ explained the shelter's entrance and security protocols to the investigation. Once a visitor is standing in the lobby by the metal detectors, they are not allowed to proceed further into the shelter without staff permission. The rest of the shelter is, by default, closed to the public. At the time of this statement, \$\structure{8\structure{7\structure{7\structure{9\str

told \$87(2)(b) to go to his room and \$87(2)(b) walked out of the lobby and into the shelter's residential area. All the officers followed him and went into the residential hallway. \$87(2)(b) did not want the officers to do this. He told them that they could not go down the hallway and asked them to come back into the lobby. Officers were explaining to \$87(2)(b) that he could not walk away from them because they were concerned that he might leave the building by going out a window. After approximately two minutes, the officers returned to the lobby area.

In his interview, Police Officer Bates stated that he stood on the small stair landing leading to the residential hallway as he spoke to \$\frac{87(2)(0)}{2}\$ then walked approximately twenty feet down the hallway away from Police Officer Bates. As he walked away, officers followed him. Police Officer Bates believed that officers followed out of concern that he was the suspect they were looking for and that he might escape. Police Officer Bates was not concerned that \$\frac{87(2)(0)}{2}\$ was going to go get a weapon. Police Officer Bates did not follow \$\frac{87(2)(0)}{2}\$ himself, as he was still talking to shelter staff at the security booth to figure out if \$\frac{87(2)(0)}{2}\$ was their suspect. Approximately one to two minutes later, \$\frac{87(2)(0)}{2}\$ returned to the stair landing near the lobby.

In his interview, Sergeant Ventura initially stated that he did not follow as he left the shelter lobby area. However, he later contradicted this statement (see below). At this point in the incident, someone of someone of someone of the safety concern to Sergeant Ventura. Sergeant Ventura was not worried that someone of contraband or a weapon. At this point, Sergeant Ventura believed that someone of contraband or a weapon. At this point, Sergeant Ventura believed that someone of the suspect the JAWS team was looking for because someone of the suspect that someone of the suspect that someone of the suspect that someone of the suspect of the sus

The two parole officers followed \$87(2)(b) out of the lobby area and down the shelter hallway. \$87(2)(b) argued with the parole officers, and Sergeant Ventura observed this argument himself. This argument lasted for approximately two minutes,

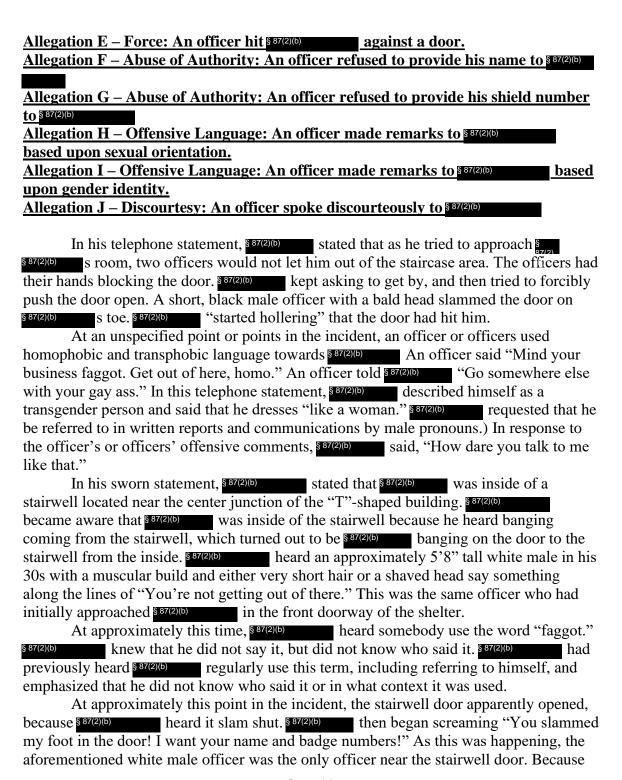
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and prompted Sergeant Ventura to order the NYPD officers under his supervision to leave the shelter.

When officers seek to enter a homeless shelter, a staff member who controls a sign-in book and metal detector is authorized to consent to entries of the shelter by the officers <u>People v. Robinson</u> 300 A.D.2d 511 (2002) (**Board Review 17**).

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believed this officer he was the only officer near the stairwell door, §87(2)(b) slammed the door on §87(2)(b) s foot. An approximately 5'4" tall black female officer with a slightly heavy build then walked away from § 87(2)(b) and approached the stairwell door. She then told § 87(2)(b) "You're not getting shit." In his follow-up telephone statement, § 87(2)(b) reiterated that the white male officer who first approached him near the shelter entrance was the same officer standing near the interior stairwell door when §87(2)(b) was banging on it. In his sworn statement, § 87(2)(b) stated that § 87(2)(b) was still involved walked to his room. §87(2)(b) was "agitating the in the incident when § 87(2)(b) situation" by telling officers that what they were doing was not right and that they were told § 87(2)(b) to leave the area and go back to harassing § 87(2)(b) his room, but he did not comply. §87(2)(b) was cursing at this point, but § could not recall any specific statements. Officers did not argue with However, an approximately 5'9" black male officer in his 40s, with a heavy build and a completely bald head, told \$87(2)(b) to back up as the situation did not involve him. When asked by the investigation whether an officer ever used a door to physically prevent § 87(2)(b) from approaching the incident, § 87(2)(b) said no and stated that he closed a stairwell door to limit § 87(2)(b) access. The door did not touch § § 87(2)(b) and § 87(2)(b) never saw an officer slam a door into him. § 87(2)(b) never heard an officer call \$87(2)(b) a "faggot" or make any comments about his sexuality or gender expression. During Police Officer Bates' interview, the investigation asked whether a civilian was ever restrained within the shelter's stairwell and Police Officer Bates initially answered, "Not that I remember, not that I saw, ah, that I had any part of." However, when the investigation described §87(2)(b) reportedly approaching officers, arguing with them, and being held behind a stairwell door, Police Officer Bates acknowledged that this occurred. Police Officer Bates stated that the two parole officers took this action was "screaming" at the officers as they investigated § 87(2)(b) Police Officer Bates heard the stairwell door slam multiple times, but did not know whether it ever slammed on to \$87(2)(b) body. Police Officer Bates did not hear sar(2)(b) call out in pain or announce that he had been hit with the door, and he had no reason to believe that the door ever hit §87(2)(b) as opposed to the door frame. Police Officer Bates denied hearing §87(2)(b) ask officers for their names or shield numbers while he was behind the stairwell door. Police Officer Bates denied ever telling §87(2)(b) "You're not getting shit" or hearing another officer do so. In his interview, Police Officer Bates stated that two parole officers accompanied his NYPD team during this incident. These officers were Parole Officer Kim, an approximately 5'5" black female in her late 30s with a "stocky" build, and Parole Officer Payton, an approximately 5'10" black male in his late 40s with a heavy build. In his interview, Sergeant Ventura stated that the two parole officers followed out of the lobby area and down the shelter hallway. §87(2)(b) argued with the parole officers, and Sergeant Ventura observed this argument himself. §87(2)(b)

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"went back and forth" with Parole Officer Richardson, and called her a "project nigger bitch." Sergeant Ventura was not involved in this argument, and none of the other NYPD officers were either. This argument lasted for approximately two minutes, and prompted Sergeant Ventura to order the NYPD officers under his supervision to leave the shelter.

During this time, Parole Officer Payton "detained" a transgendered person so they would not "interfere" with the argument between and Parole Officer Richardson. The transgendered person called Parole Officer Payton "a nigger" and Parole Officer Payton responded. The two people "went back and forth," and while Sergeant Ventura could not recall any specific statements that Parole Officer Payton made, he described the parole officer's demeanor as "more professional" than the transgendered civilian's. Sergeant Ventura could not recall whether Parole Officer Payton ever used the word "fag" or "faggot" towards the civilian, but denied saying it himself or hearing any NYPD officer say it. Parole Officer Payton held a stairwell door shut to physically block the transgendered person from interfering with the incident. No other law enforcement officer assisted him in doing so, including Sergeant Ventura.

In his interview, Sergeant Ventura stated that two parole officers accompanied his NYPD team during this incident. Parole Officer Richardson was a short, black female in her 30s with short hair. Parole Officer Payton was a black male in his early 50s with a "slightly heavy" build.

Through a combination of officer statements and NYPD documents, the investigation determined that Detective Michael Sinclair, Detective Joseph McCrain, Police Officer Daniel Pelan, and Detective Peter Rivera of the Queens Warrant Squad accompanied Police Officer Bates and Sergeant Ventura to the shelter. According to their NYPD MOS photographs (**Board Review 18**), these six officers have the following basic physical descriptions. Police Officer Bates is a 6'0" tall white male, age 34, with an average build and blonde hair. Sergeant Ventura is a 5'7" tall white male, age 52, with an average build and black hair. Detective Sinclair is a 5'9" tall black male, age 48, with an average build and a completely bald head. Detective McCrain is a 5'11" tall white male, age 30, with a heavy build and brown hair. Police Officer Pelan is a 6'4" tall white male, age 28, with an average build and brown hair. Detective Pelan is a 5'6" tall Hispanic male, age 31, with an average build and brown hair.

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§ 87(2)(g)	

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§ 87(2)(g)
 Civilian and Officer CCRB Histories This is \$87(2)(b) s first CCRB complaint (Board Review 19). \$87(2)(b) s has been party to one prior CCRB complaint and has been named as a victim in one prior allegation (Board Review 20).
 This is \$87(2)(b) This is \$87(2)(b) Police Officer Bates has been a member of service for seven years and has been a subject in two other CCRB complaints and six other allegations, none of which were substantiated \$87(2)(b)
were substantiated. § 87(2)(g)
• Sergeant Ventura has been a member of service for 26 years and has been a subject in six other CCRB complaints and seven other allegations, none of which were substantiated. §87(2)(9)
 Mediation, Civil and Criminal Histories declined to mediate this complaint.
 A request for any Notice of Claim regarding this incident has been submitted to the New York City Comptroller's Officer, and the results will be added to the case file upon receipt. [§ 37(2)(b)] [§ 38(1)(3)(4)] [§ 37(2)(c)]
(3 as (=)(a)) (33 as(1))(a)a(1)) [3 as (=)(a)]

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• [§ 87(2)(b)] [§§ 86(1)(3)&(4)] [§ 87(2)(c)]				
Squad No.: 10				
Investigator:	Signature	Print Title & Name	Date	
Squad Leader:	Signature	Print Title & Name	Date	
Reviewer:	Signature	Print Title & Name	Date	