## CCRB INVESTIGATIVE RECOMMENDATION

Investigator:		Team:	CCRB Case #:	П	Force	<b>7</b>	Discourt	U.S.
								_
Ethan De Angelo		Squad #1	201502152		Abuse	<u> </u>	O.L.	☐ Injury
Incident Date(s)		Location of Incident:		Pr	ecinct:	18 N	lo. SOL	EO SOL
Monday, 03/16/2015 11:30 PM, V 04/01/2015	Vednesday,	East 214th Street and E 4644 White Plains Roa			47	9/1	6/2016	9/16/2016
Date/Time CV Reported		CV Reported At:	How CV Reported	: I	Date/Time	Recei	ved at CC	RB
Tue, 03/24/2015 1:25 AM		CCRB	Call Processing System	ı	Γue, 03/24	/2015	1:25 AM	
Complainant/Victim	Type	Home Addre	ess					
Witness(es)		Home Addre	ess					
Subject Officer(s)	Shield	TaxID	Command					
1. POM Bennett Shelley	18552	947489	047 PCT					
2. POM Michael Whelan	27703	948440	047 PCT					
3. LT Michael Raso	00000	933235	047 PCT					
4. An officer			047 PCT					
Witness Officer(s)	Shield N	o Tax No	Cmd Name					
1. POM Leonard Armstrong	15037	956204	047 PCT					
2. SGT Thomas Casey	01549	918830	047 PCT					
Officer(s)	Allegatio	on			Inve	stigat	or Recor	nmendation
A.POM Michael Whelan	§ 87(2)(b)	on March 16, 2015, PO I in the vicinity of venue in the Bronx.	Michael Whelan sto of East 214th Street					
B.POM Bennett Shelley	§ 87(2)(b)	on March 16, 2015, PO I in the vicinity of venue in the Bronx.	Bennett Shelley frish of East 214th Street					
C.POM Bennett Shelley	Abuse: C § 87(2)(b)	On March 16, 2015, PO I	Bennett Shelley sear of East 214th Street					
D.POM Bennett Shelley	rudely to	esy: On March 16, 2015 § 87(2)(b) in the es Avenue in the Bronx	vicinity of East 214					
E.POM Bennett Shelley	car in wh	On March 16, 2015, PO I was of East 214th Street and	as an occupant in the	e	the			
F. An officer	which § 87	On March 16, 2015, An of was an of th Street and Barnes Av	ccupant in the vicin					
G.LT Michael Raso		On April 1, 2015, Lt. Mic atside of 4644 White Pla						

Officer(s)	Allegation	Investigator Recommendation
H.LT Michael Raso	Abuse: On April 1, 2015, Lt. Michael Raso searched outside of 4644 White Plains Road in the Bronx.	
I.LT Michael Raso	Abuse: On April 1, 2015, Lt. Michael Raso searched the car in which 887(2)(b) was an occupant of outside of 4644 White Plains Road in the Bronx.	
J.POM Bennett Shelley	Abuse: On April 1, 2015, PO Bennett Shelley frisked outside of 4644 White Plains Road in the Bronx.	
K.POM Bennett Shelley	Abuse: On April 1, 2015, PO Bennett Shelley searched the car in which \$\frac{887(2)(b)}{2}\$ was an occupant outside of 4644 White Plains Road in the Bronx.	
L.LT Michael Raso	Discourtesy: On April 1, 2015, Lt. Michael Raso spoke rudely to §87(2)(b) outside of 4644 White Plains Road in the Bronx.	
M.LT Michael Raso	Discourtesy: On April 1, 2015, Lt. Michael Raso spoke rudely to §87(2)(b) outside of 4644 White Plains Road in the Bronx.	
§ 87(4-b), § 87(2)(g)		

## **Case Summary**

On March 16, 2015, at 11:30 p.m., \$87(2)(b) was standing on Barnes Avenue
between East 214th and East 215th Street in the Bronx, speaking with an acquaintance named
An unmarked black police car pulled up to \$87(2)(b) and \$87(2)(b) with
three plainclothes officers inside, identified via the investigation as PO Michael Whelan, PO
Bennett Shelley, and Sgt. Thomas Casey all of the 47th Precinct. PO Whelan asked \$87(2)(b) for
his name, and after he allegedly provided it, the officers exited their vehicle and walked up to
§ 87(2)(b) and § 87(2)(b) (Allegation A). § 87(2)(b) recognized PO Shelley from a previous
incident in which PO Shelley arrested \$87(2)(b) for possession of a loaded firearm (See Board
Review #8). PO Shelly then stopped and frisked [S87(2)(6)] (Allegation B). PO Shelley also
allegedly searched 887(2)(b) reaching into his pants pockets and removing his car keys
(Allegation C). §87(2)(6) asked PO Shelley why the officers were harassing him, and PO
Shelley allegedly responded, "Shut the fuck up and keep your hands in the air," (Allegation D).
PO Shelley took \$87(2)(b) s car keys, unlocked his vehicle, and then allegedly searched the
trunk while an unidentified officer allegedly searched the front passenger seat (Allegations E and
F). The officers then left without arresting \$87(2)(b) or \$87(2)(b) or issuing either of them a
summons.
On April 1, 2015, at 1:37 a.m., \$87(2)(6) parked his vehicle in a no standing zone in
front of 4644 White Plains Road in the Bronx. His friend, \$87(2)(b) exited his vehicle and
walked across the street to the 50/50 Convenience Store. §87(2)(b) exited his vehicle thirty
seconds later and started walking across the street to the store. An unmarked black RMP with
two plainclothes officers inside identified via investigation as PO Bennett Shelley and Lt.
Michael Raso of the 47 <sup>th</sup> Precinct, drove past \$87(2)(b) made a u-turn, and then drove back
towards him. Lt. Raso told § 87(2)(b) to go back to his vehicle two times, and each time §
s87(2)(b) asked him why. Lt. Raso then opened his door, exited his vehicle, and approached
ser(2)(b) He then grabbed \$87(2)(b) by the belt loop and pulled him back to his vehicle where he
frisked him (Allegation G). Lt. Raso then allegedly asked \$87(2)(b) where his car keys were
and when \$87(2)(b) told him that they were in his back pocket, Lt. Raso allegedly removed the
keys from his pocket, and then proceeded to search his car (Allegations H and I). While Lt. Raso
was searching \$87(2)(b) s car, PO Shelley approached and frisked \$87(2)(b) (Allegation J).
PO Shelley then switched places with Lt. Raso and allegedly searched \$87(2)(b) s car
(Allegation K). \$87(2)(b) said that he was going to file a complaint against the officers, and Lt.
Raso allegedly replied, "You always fucking file a complaint," (Allegation L). As \$87(2)(b)
approached \$87(2)(0) and the officers, Lt. Raso allegedly said to him, "What the fuck are you
doing here? (Allegation M). \$87(2)(b) was issued a summons for \$87(2)(b)
(See Board Review #6).
An IAB spinoff was created for harassment, as \$87(2)(5) alleged that PO Shelley stops
him on a regular basis without cause.
This case was initially assigned to Investigator Joshua Brickell, but was reassigned to the
undersigned on May 4, 2015, upon Inv. Brickell's departure from the agency.
Madiation Civil and Calculus Historia
Mediation, Civil and Criminal Histories
• As an IAB spinoff was generated for harassment, this complaint was ineligible for mediation.
§ 87(2)(b), § 87(2)(a) 160.50

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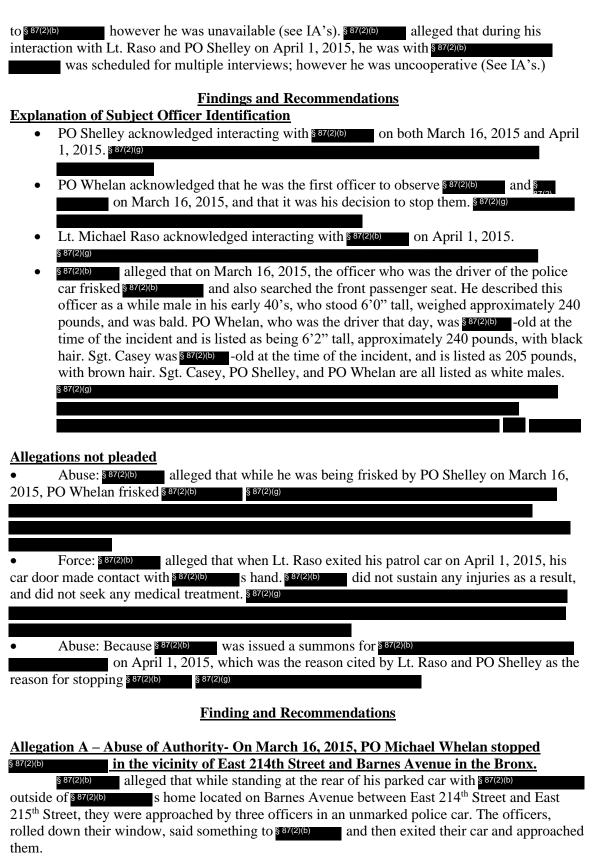
## **Civilian and Officer CCRB Histories**

- This is the first CCRB complaint involving \$87(2)(b) and \$87(2)(b) (See Board Review # 1).
- § 87(2)(b)
- PO Michael Whelan has been a member of the service for six years and there are five substantiated CCRB allegations, stemming from one complaint, against him.
  - PO Whelan has had complaints involving stops (3), frisks (2), and searches (2).
  - In case number 201400419, a vehicle stop, vehicle search, frisk, search, and question allegation were plead against PO Whelan, and all of the allegations were closed as substantiated. The CCRB recommended charges, and as a result the NYPD issued him a Command Discipline.
- Lt. Michael Raso has been a member of the service for 12 years, and there are four substantiated CCRB allegations, stemming from three separate complaints, against him.
  - o Lt. Raso has had complaints involving stops (3), frisks (2), vehicle stops (3), vehicle searches (5), and searches (5).
  - In case number 200801117, a stop, a gun pointed, and force allegation was pled against PO Raso. The force allegation was closed as exonerated while the stop and gun pointed allegations were closed as substantiated. The CCRB recommended charges, and the NYPD issued Lt. Raso instructions.
  - o In case number 200902991, a vehicle stop and a vehicle search allegation were pled against Lt. Raso. The vehicle stop allegation was closed as substantiated while the vehicle search allegation was closed as unsubstantiated. The CCRB recommended charges and the NYPD issued instructions to Lt. Raso.
  - o In case number 201106779, a vehicle stop, a vehicle search, two force allegations, and a strip-search allegation were pled against Lt. Raso. The two force allegations were closed as unsubstantiated, the vehicle search and strip-search allegations were closed as exonerated, and the vehicle stop allegation was closed as substantiated. The CCRB recommended charges however no penalty was issued as a result of the SOL expiring.
- PO Bennett Shelley has been a member of the service for six years and there is one substantiated CCRB allegation against him.
  - O PO Shelley has had numerous complaints involving stops (2), frisks (1), searches (3) and vehicle searches (3).
  - o In case number 201002667, a vehicle stop, frisk, and search were pled against PO Shelley. The vehicle stop was closed as exonerated, the frisk was closed as substantiated and the search was closed as unsubstantiated. The CCRB recommended charges, and the NYPD issued instructions to PO Shelley.

## **Potential Issues**

• alleged that during his interaction with PO Shelley, PO Whelan, and Sgt. Casey on March 16, 2015, he was with \$87(2)(b) Multiple contact attempts were made

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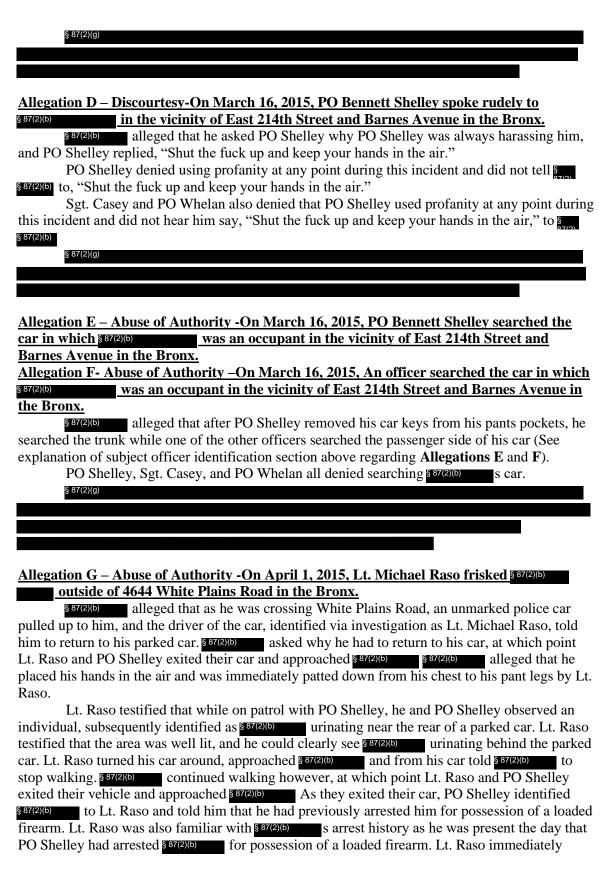
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and \$87(2)(b) and \$87(2)(b) and that he made the decision to approach \$87(2)(b) because \$87(2)(b) s car was illegally parked in front of a fire hydrant and he was going to tell them to move the car. After PO Whelan pulled up to them, he asked \$87(2)(b) for his name, at which point \$87(2)(b) provided him with a name. While PO Whelan did not remember what the name was, after provided his name, PO Shelley told PO Whelan that he had previously arrested \$87(2)(b) for possession of a loaded firearm, and that the name which he provided was false. At this point PO Whelan, PO Shelley, and Sgt. Casey exited their car and approached \$87(2)(b) He also testified that his decision to stop \$87(2)(b) was informed by the fact that \$87(2)(b) had been previously arrested for possession of a firearm, and that this was a high crime area in which he had personally made felony arrests for violent crimes and felony narcotics sales.  Sgt. Casey and PO Shelley corroborated PO Whelan's testimony.  Police officers can stop individuals who they reasonably suspect are engaged in a crime.
People v De Bour, 40 N.Y. 2d. 210 (1976) (See Board Review #04).
§ 87(2)(g)
Allogation D. Abuga of Authority. On March 16 2015 DO Dannett Challen frield
Allegation B- Abuse of Authority - On March 16, 2015, PO Bennett Shelley frisked in the vicinity of East 214th Street and Barnes Avenue in the Bronx.
who was wearing jeans and a jacket, alleged that when PO Shelley, PO
Whelan, and Sgt. Casey exited their car and approached him, he was standing still with his hand
at his sides, and did not make any movements at all. He then put his hands in the air at which
point PO Shelley immediately patted down his chest, waistband, and pants leg area.
point PO Shelley immediately patted down his chest, waistband, and pants leg area.  PO Shelley acknowledged frisking either \$87(2)(b) or \$87(2)(b) immediately upon
point PO Shelley immediately patted down his chest, waistband, and pants leg area.  PO Shelley acknowledged frisking either (200) or (287(2)(5)) immediately upon exiting the car and approaching them. Prior to getting out of the car, when he was approximately
point PO Shelley immediately patted down his chest, waistband, and pants leg area.  PO Shelley acknowledged frisking either \$\frac{87(2)(b)}{2}\$ or \$\frac{87(2)(b)}{2}\$ immediately upon exiting the car and approaching them. Prior to getting out of the car, when he was approximately half a block away from \$\frac{87(2)(b)}{2}\$ and \$\frac{87(2)(b)}{2}\$ PO Shelley testified that he saw one of the
point PO Shelley immediately patted down his chest, waistband, and pants leg area.  PO Shelley acknowledged frisking either \$87(2)(6) or \$87(2)(6) immediately upon exiting the car and approaching them. Prior to getting out of the car, when he was approximately half a block away from \$87(2)(6) and \$87(2)(6) PO Shelley testified that he saw one of the them holding an object in their hand. He further testified that as the officers got closer, both \$7(2)(6) \$1(1
point PO Shelley immediately patted down his chest, waistband, and pants leg area.  PO Shelley acknowledged frisking either 37(2)(b) or 387(2)(b) immediately upon exiting the car and approaching them. Prior to getting out of the car, when he was approximately half a block away from 387(2)(b) and 387(2)(b) PO Shelley testified that he saw one of the them holding an object in their hand. He further testified that as the officers got closer, both 387(2)(b) and 387(2)(b) appeared to turn and hide the object. PO Shelley could not describe the
point PO Shelley immediately patted down his chest, waistband, and pants leg area.  PO Shelley acknowledged frisking either \$\frac{87(2)(0)}{2}\$ or \$\frac{87(2)(0)}{2}\$ immediately upon exiting the car and approaching them. Prior to getting out of the car, when he was approximately half a block away from \$\frac{87(2)(0)}{2}\$ and \$\frac{87(2)(0)}{2}\$ and \$\frac{87(2)(0)}{2}\$ and so operation of the prior to getting out of the car, when he was approximately half a block away from \$\frac{87(2)(0)}{2}\$ and \$\frac{87(2)(0)}{2}\$ and so operation of the prior to getting out of the car, when he was approximately half a block away from \$\frac{87(2)(0)}{2}\$ and \$\frac{87(2)(0)}{2}\$ and so operation of the car, when he was approximately half a block away from \$\frac{87(2)(0)}{2}\$ and \$\frac{87(2)(0)}{2}\$ and so operation of the car, when he was approximately half a block away from \$\frac{87(2)(0)}{2}\$ and \$\frac{87(2)(0)}{2}\$ and so operation of the car, when he was approximately half a block away from \$\frac{87(2)(0)}{2}\$ and \$\frac{87(2)(0)}{2}\$ and \$\frac{87(2)(0)}{2}\$ appeared to turn and hide the object. PO Shelley could not describe the object in any manner whatsoever. At the time in which PO Shelley exited his car and approached
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which they were stopped. The Stop, Question and Frisk Report regarding [887(2)(b)] indicate that a bulge on his person was determined to be a cell phone.
PO Whelan testified that PO Shelley frisked \$87(2)(b) and \$87(2)(b) upon initially
approaching them, and that they did not previously discuss conducting a frisk. PO Whelan testified that the decision to conduct a frisk was, "standard procedure" in a dark area, and that the
area in which \$87(2)(b) and \$87(2)(b) had been standing in was poorly lit. PO Whelan did
not observe any objects, or bulges on either \$87(2)(b) or \$87(2)(b) and he did not suspect
either of them being involved in a violent crime at the time in which they were stopped.
Sgt. Casey testified that as the officers got out of their car and approached \$87(2)(b) and the did not see any objects or bulges on either of their persons, nor did he see if
either of them was holding anything in their hands. Sgt. Casey also did not see anything on either
or \$87(2)(b) or \$87(2)(b) to indicate that either of them was in possession of a weapon.
In order to frisk a person, an officer must have reasonable suspicion that the person
stopped is armed and dangerous. <u>Arizona v. Johnson</u> , 555 U.S. 323, 326-27 (2009) (See Board Review #).
According to Patrol Guide Procedure 212-11, an officer may conduct a frisk if they
reasonably fear for their safety (See Board Review #2).
§ 87(2)(g)
Allegation C- Abuse of Authority - On March 16, 2015, PO Bennett Shelley searched
in the vicinity of East 214th Street and Barnes Avenue in the Bronx.  887(2)(b) alleged that upon completion of the frisk, PO Shelley placed his hands inside
all of \$87(2)(b) s jacket and pants pockets. After searching \$87(2)(b) for approximately two to
three minutes, PO Shelley removed \$87(2)(b) s car keys from his pants pockets.
PO Shelley testified that he did not remember whether he removed anything from
s pockets.  The stop, question and frisk report prepared by PO Shelley in regards to this stop, (See
Board Review #9) indicates that although a frisk was conducted, a search was not.
Sgt. Casey and PO Whelan both testified that neither \$87(2)(b) nor \$87(2)(b) were
searched.

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patted down the chest, waistband, and pants leg area of \$87(2)(b) Lt. Raso testified that he frisked \$87(2)(b) due to the fact that \$87(2)(b) had previously been arrested for possession of a firearm, and because they were going to issue him a summons in lieu of arrest. Other than knowing \$87(2)(b) had been previously arrested for possession of a firearm, he did not suspect of having any weapons on him. He did not see any bulges on \$87(2)(b) s person, and could clearly see \$87(2)(b) s hands, which he said were down at his side.  In order to frisk a person, an officer must have reasonable suspicion that the person stopped is armed and dangerous. Arizona v. Johnson, 555 U.S. 323, 326-27 (2009) (See Board Review #4).  According to Patrol Guide Procedure 212-11, an officer may conduct a frisk if they reasonably fear for their safety (See Board Review #2).
§ 87(2)(9)
Allegation H – Abuse of Authority -On April 1, 2015, Lt. Michael Raso searched outside of 4644 White Plains Road in the Bronx.    \$87(2)(b)   alleged that after Lt. Raso patted him down, Lt. Raso asked him where his keys were, and after \$87(2)(b)   said they were in his back pants pocket, Lt. Raso reached into his pants pocket and removed the keys.    Lt. Raso denied reaching into \$87(2)(b)   s pants pockets to remove his car keys, and testified that \$87(2)(b)   provided him with his car keys so that Lt. Raso could retrieve \$87(2)(b)   s identification from his car.    PO Shelley also denied removing anything from \$87(2)(b)   s pants pockets and did not remember whether \$87(2)(b)   s car keys were given to either him or Lt. Raso.
Allegation I – Abuse of Authority -On April 1, 2015, Lt. Michael Raso searched the car in which 887(2)(b) was an occupant of outside of 4644 White Plains Road in the Bronx.
alleged that after Lt. Raso searched him, he removed his car keys from his pants pockets, and without server server server server between the front part of his car server
for approximately 30 seconds.
Lt. Raso testified that when he asked §87(2)(b) for his identification §87(2)(b) told him
that he did not have it on his person, but that it was inside of his car. Lt. Raso asked §87(2)(b) if
he could retrieve it from \$87(2)(b) said no. Lt. Raso then told \$27(3)
\$87(2)(b) that if he did not let him retrieve his identification, they would have to take \$87(2)(b) to
the stationhouse. §87(2)(b) then consented to letting Lt. Raso go into his car to retrieve his identification. §87(2)(b) told Lt. Raso where his identification was, however at the time of his
interview Lt. Raso did not remember where specifically inside the car that was. When Lt. Raso

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opened \$\frac{\\$87(2)(b)}{\\$97(2)(b)}\$ s car and went to retrieve his identification, the identification was not initially where \$\frac{\\$87(2)(b)}{\\$87(2)(b)}\$ said it would be. Lt. Raso ultimately found \$\frac{\\$87(2)(b)}{\\$97(2)(b)}\$ s identification inside of either a jacket or hoodie which was placed on one of the rear seats of the car. Lt. Raso denied searching any other part of \$\frac{\\$87(2)(b)}{\\$87(2)(b)}\$ s vehicle, and testified that the sole purpose of the car search was to recover \$\frac{\\$87(2)(b)}{\\$87(2)(b)}\$ s identification so that they could write him a summons for public urination.  A warrantless search of a vehicle is permitted when the police have probable cause to
believe the vehicle contains contraband, a weapon, or evidence of a crime. <b>People v. Vargas</b> , 89 N.Y.S. 2d 931 (2011-2d Dept.) (See Board Review #4). The standard for measuring the scope of a suspect's consent under the Fourth Amendment is that of "objective" reasonableness. Furthermore, a suspect may delimit as he chooses the scope of the search to which he consents. <b>Florida v. Jimeno</b> , 500 U.S. 248 (See Board Review #14).
Allegation J – Abuse of Authority -On April 1, 2015, PO Bennett Shelley frisked outside of 4644 White Plains Road in the Bronx.  S87(2)(b) alleged that while Lt. Raso went to search his vehicle, PO Shelley had face away from the vehicle, and proceeded to frisk him in the same manner that Lt. Raso
PO Shelley testified that when he approached \$87(2)(b) after observing him urinating behind a parked car, he asked \$87(2)(b) for his identification, and that \$87(2)(b) told him he did not have his identification on him, and that it was inside of his car. Other than disputing that he had urinated in public, PO Shelley described \$87(2)(b) s demeanor as compliant. PO Shelley then gave \$87(2)(b) a pat down. PO Shelley did not remember what \$87(2)(b) was wearing that day, did not remember if \$87(2)(b) had anything in his hand, and did not remember if he saw any bulges on \$87(2)(b) s person at the time of the frisk. PO Shelley testified that he frisked \$100 because of his previous experience arresting \$87(2)(b) for possession of a loaded firearm. In order to frisk a person, an officer must have reasonable suspicion that the person stopped is armed and dangerous. Arizona v. Johnson, 555 U.S. 323, 326-27 (2009) (See Board Review #4).

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According to Patrol Guide Procedure 212-11, an officer may conduct a frisk if they reasonably fear for their safety (See Board Review #2).
\$87(2)(g)
Allegation K – Abuse of Authority -On April 1, 2015, PO Bennett Shelley searched the car in which \$87(2)(b) was an occupant outside of 4644 White Plains Road in the Bronx.  887(2)(b) alleged that after Lt. Raso finished searching his vehicle, he switched places
with PO Shelley and PO Shelley searched his car. S87(2)(b) did not see where PO Shelley searched however, as he alleged that Lt. Raso had him turn and face away from his car.
PO Shelley testified that after \$87(2)(b) told him that his identification was in his car, either he or Lt. Raso went into \$87(2)(b) are so car and retrieved the identification. PO Shelley did
not remember where the identification was retrieved from, and denied searching \$87(2)(b) s car.  As discussed above, Lt. Raso acknowledged that he entered \$87(2)(b) s car and
searched it in order to retrieve \$87(2)(b) sidentification.
§ 87(2)(g)
Allegation L – Discourtesy - On April 1, 2015, Lt. Michael Raso spoke rudely to outside of 4644 White Plains Road in the Bronx.  Solution alleged that after Lt. Raso and PO Shelley were finished searching his car, Lt. Raso said, "You always fucking file a complaint."  Lt. Raso testified that when he and PO Shelley first approached solution (See Board Review #7). Lt. Raso denied however using any profanity at solution (See Board Review #7). Lt. Raso denied however using any profanity at solution (See Board Review #7) and did not say to him, "You always fucking file a complaint."  PO Shelley also denied using profanity at solution and did not hear Lt. Raso say, "You always fucking file a complaint."
Allegation M – Discourtesy - On April 1, 2015, Lt. Michael Raso spoke rudely to outside of 4644 White Plains Road in the Bronx.
Raso stated, "What the fuck are you doing here? Mind your business."
was uncooperative with this investigation and did not provide a statement.  Lt. Raso denied using profanity at \$87(2)(b) or any other civilian during this incident.  He also denied interacting with an individual who matched \$87(2)(b) s description.
PO Shelley denied hearing Lt. Raso use profanity at \$87(2)(b) or any other individual during this interaction.
§ 87(2)(g)

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§ 87(2)(g)			
§ 87(4-b), § 87(2)(g)			
Squad:			
Investigator:			
Signature	Print	Date	
Supervisor:			
Title/Signature	Print	Date	
Reviewer:			
Title/Signature	Print	Date	_
Reviewer:			
Title/Signature	Print	Date	_