# CCRB INVESTIGATIVE RECOMMENDATION

Investigator:		Team:	CCRB Case #:		Force	<b>V</b>	Discourt.	U.S.
Amy Palmer		Team # 1	200301499	v	Abuse		O.L.	Injury
Incident Date(s)		Location of Incident:			Precinct:	10	Mo. SOL	EO SOL
, ,		§ 87(2)(b)		1				
Wednesday, 02/26/2003 3:30 PM			III GUD		73		/26/2004	8/26/2004
Date/Time CV Reported		CV Reported At:	How CV Reported:				eived at CC	
Wed, 02/26/2003 5:25 PM		CCRB	Call Processing System		Wed, 02/20	6/200	03 5:25 PM	<b>L</b>
Complainant/Victim	Type	Home Addre	ess					
Witness(es)		Home Addre	ess					_
Subject Officer(s)	Shield	TaxID	Command					
1. POM Shane Killilea	30946	927030	073 PCT					
2. POM Jason Cuttler	08317	926732	073 PCT					
Witness Officer(s)	Shield N	o Tax No	Cmd Name					
1. SGT Vincent Capobianco	01437	913129	073 PCT					
Officer(s)	Allegation	on			Inve	stiga	ator Recor	nmendation
A.POM Shane Killilea	Abuse: P	O Shane Killilea forcible.	ly stopped § 87(2)(b)					
B.POM Jason Cuttler	Abuse: P § 87(2)(b)	O Jason Cuttler forcibly	stopped § 87(2)(b)					
C.POM Jason Cuttler	Discourte rudely to	esy: PO Jason Cuttler sp § 87(2)(b)	ooke obscenely and/o	r				
D.POM Shane Killilea	Abuse: P § 87(2)(b) traffic.	O Shane Killilea issued for disorderly conduct						
E.POM Shane Killilea	Abuse: P § 87(2)(b)	O Shane Killilea issued for disorderly conduct						
F.POM Shane Killilea	Abuse: P § 87(2)(b)	O Shane Killilea issued for § 87(2)(b) .	a summons to \$87(2)(t	o)				
G.POM Shane Killilea	Abuse: P § 87(2)(b)	O Shane Killilea issued for disorderly conduct		o)				

## **Synopsis**

was crossing the street near his apartment while carrying a bottle in a brown paper bag. PO Killilea and PO Cuttler approached \$87(2)(b) and used the minimal necessary force to stop and arrest him (Allegations A and B: forcible stop). While attempting to handcuff \$87(2)(b) PO Cuttler allegedly said "Get the fuck up against the car," (Allegation C: discourteous language). \$87(2)(b) was brought to the precinct where PO Killilea issued him four summonses (Allegations D, E, F, and G: retaliatory summonses).  \$87(2)(b). \$87(2)(c). \$87(2)(g)
§ 87(2)(b), § 87(2)(g)
Summary of Complaint
is a \$87(2)(b) -year-old black male \$87(2)(b)   \$87(2)(b) , who was interviewed by the CCRB on 3/19/03 (Encl. 15a-d). He was also contacted via telephone on 9/24/03 to clarify a few additional points (Encl. 16). \$87(2)(b) \cdot 87(2)(g)
On 2/26/03, at approximately 3:30 PM, \$87(2)(b) \$87(2)(b)
and then went to the corner store at § 87(2)(b)
He was carrying a sealed 12-oz Heineken bottle completely wrapped in a brown paper bag. As he walked towards the store, he observed two officers in a marked van . §87(2)(b)
He stated that he'd
seen the officers around the neighborhood before and that "everybody knows their faces."  §87(2)(6)  stated that he recognized them as troublemakers and started laughing at them and
pointing at them, saying, "I see you." The officers, in a marked van, came behind him from Hegeman Street

and pulled over. \$87(2)(b) felt they were coming to bother him, and decided to return to his building,
crossing the street diagonally, corner to corner. The two officers exited their vehicle and followed him
across the street on foot, catching up to him at the corner of \$87(2)(b)
obtained the officers' names off their badges later in the incident. PO Killilea was about 6'1",
205 lbs., dirty blonde hair, dark blue eyes, and was the driver of the car. PO Cuttler was 5'11", black hair,
brown eyes, and was a little slimmer than PO Killilea.
voluntarily turned around when PO Killilea said, "Stop, you come here." At the
officer's request, \$87(2)(b) provided his \$87(2)(b) , which the officer examined. \$87(2)(b) stated
that officers often stop people and ask for ID and detain them if they don't have any, and stated these
officers seemed stumped because he had ID. §87(2)(b) continued waiting for about five minutes,
asking the officer if he was being arrested or getting a summons, or if not, why he was being detained. The
officer did not answer so finally \$87(2)(b) said, "give me my ID back," and grabbed it back from PO
Killilea, who tried to hold onto it. \$87(2)(b) knew the officers were trying to get the ID back, so he
attempted to pass it to his friend \$87(2)(6) who was on the corner about five feet away, waiting
for a cab. When asked why he tried to give her the ID, \$87(2)(b) stated, "What did he want my ID
for? I felt he already had a chance to look at my ID card. Whatever he was going to do he could have done
already." He did not get a chance to give \$87(2)(6) the ID. PO Killilea took the beer bottle out of his
hand and placed it on the ground. §87(2)(b) told the officers to leave §87(2)(b) alone, and the
officers told her to mind her own business.
Since the officer had been with him for about five minutes and hadn't indicated that he was going
to issue a summons or make an arrest, \$87(2)(b) walked back towards his building into the projects
with his hands clasped behind his head, so that he wouldn't be perceived as a threat and the officers wouldn't claim he'd done anything aggressive. PO Killilea stated "come here," and grabbed his jacket. PO
Cuttler pulled \$87(2)(b) back by the arm, and \$87(2)(b) "snatched" his arm away. \$87(2)(b)
stated that he wanted the officer to get off of him. PO Cuttler tossed his ID to the ground.
Back-up officers arrived, but did not participate in his handcuffing. PO Cuttler grabbed
by his left arm and forced him backward against a car, causing bruising to \$87(2)(b) s inner
left bicep. PO Cuttler said, "Get the fuck up against the car." This was the only profanity used by officers
and \$87(2)(b) also admitted to using profanity at this point, stating, "Leave me the fuck alone." \$
\$87(2)(b) was laughing at PO Cuttler and telling him he was tough now that his backup had arrived. PO
Cuttler turned § 87(2)(b) around, who put his hands behind his back because he realized that he was
getting arrested. At this point, people were coming outside and looking out their windows. §87(2)(b)
stated it wasn't a loud scene but people were definitely watching.
PO Cuttler handcuffed \$87(2)(b) and placed him in the van. After being driven a short way
PO Killilea and PO Cuttler stopped the car, asking him his birthday, but \$87(2)(b) did not provide this
information. He stated during his interview that this was because he "knew" that he had to be taken to the
precinct once he was handcuffed, anyway. A female sergeant came to the scene and spoke briefly to PO
Killilea for a few minutes, but \$87(2)(b) could not hear what was being said.
At the precinct he was placed in a holding cell for about fifteen minutes and told by PO Killilea
that he was being arrested \$87(2)(b) because "you don't learn." PO Killilea also accused
§ 87(2)(b) of having called the officer a "pussy" and an "asshole." § 87(2)(b) was released with four
summonses. One of these was for littering, which § 87(2)(b) claimed he did not do. The others were for
obstructing vehicular traffic, which he also denied doing, obscene language (which § 87(2)(b)
admitted), and threatening behavior. §87(2)(b) and his mother returned to the precinct later that day
and were given the number to the CCRB. They filed their complaint at 5:25 that afternoon.
The return date on the summons was 3/2/03, a Sunday, and §87(2)(b) stated that when he
went to court on that date the courts were not open. §87(2)(b) was told on that date by a woman
working at the court that the officer had done that on purpose, that his tickets were not even in the system,
and he should come back next month. At the time of his interview, \$87(2)(b) stated that he intended to
plead not guilty because he didn't do anything.
provided the CCRB with photographs taken of his arm on the date of the incident,
when he returned from the precinct. They show purple bruises to the inside of \$87(2)(b) s left arm.

## **Results of Investigation**

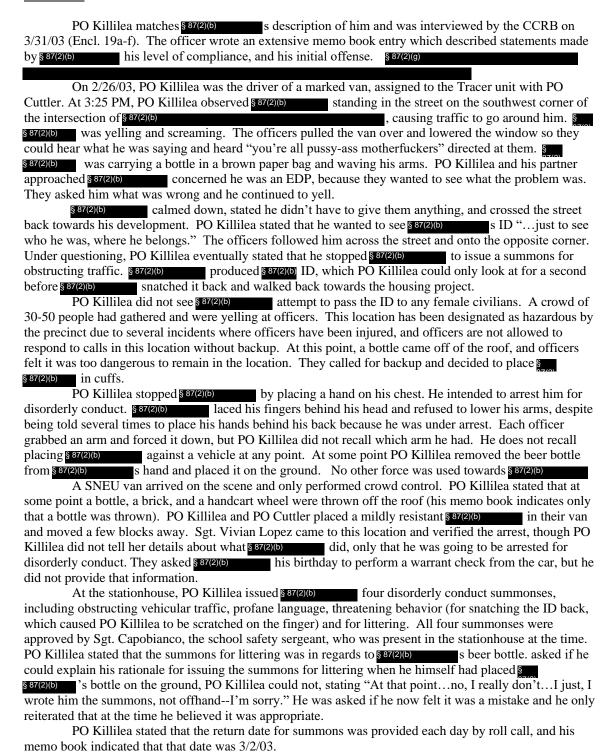
§ 87(2)(b) is a § 87(2)(b) year old female acquaintance of § 87(2)(b) . She was interviewed by the CCRB on 4/28/03 (Encl. 18a-c). On the date near him on § 87(2)(b) of the incident, § 87(2)(b) was walking to the corner of § 87(2)(b) her sister § 87(2)(b) to get a cab. § 87(2)(b) saw § 87(2)(b) exit a grocery store, alone, and cross the street. He did not linger in the street, block traffic, or say anything. He did not call anyone a "pussyass motherfucker." § 87(2)(b) was carrying a bag with a closed Heineken bottle. Officers pulled up in front of the grocery store, looked at § 87(2)(b) and followed him across the street. They walked up to him, asked what he was carrying and then requested ID, so \$87(2)(b) provided \$87(2)(b) ID. The officers looked at it, and one officer gave it back to \$87(2)(b) did not recall their respective descriptions or any differences between them) asked for the ID back, but \$87(2)(b) said "no, I just showed it to you." \$87(2)(b) unsuccessfully tried to but the officers grabbed him. §87(2)(b) put the bottle down himself and give the ID to \$87(2)(b) put his hands in the air over his head to demonstrate that he was not a threat. §87(2)(b) was telling the officers that they always have the wrong person, and that § 87(2)(b) didn't do anything. She stated during her interview, "That boy goes to school. He's one of the decent guys." eventually gave the ID back to the officers. The officers told him to come with them to the car and \$87(2)(b) said, "why are you bothering me, I didn't do anything, why do you want me to go to the car?" They were almost to the car when the officers started "grabbing on" §87(2)(b) Under questioning \$87(2)(5) clarified that they were patting him down and pushing him where he didn't want to go (towards the car). Initially \$87(2)(b) stated that \$37(2)(b) was thrown against their car, but under questioning stated that she did not see him get pushed against the car because she left as he was being brought to the car. She did not see him get kicked or punched, and did not hear any profanity used. The officers handcuffed § 87(2)(b) again "grabbing on" him, and backup officers arrived. She and her sister left before \$87(2)(b) was placed in a vehicle. \$87(2)(b) suggested that § §87(2)(b) didn't give the officers any trouble because he knew that he hadn't done anything wrong. No large crowd had formed. is a § 87(2)(b) year old woman who was interviewed by the CCRB on 4/28/03 (Encl. 17a-c). She stated that on the date of the incident, she and her sister \$87(2)(b) were getting in a cab when they saw their acquaintance § 87(2)(b) exit a store carrying a brown bag and cross the street to reenter his housing complex. He crossed the street on a crosswalk and did not stop in the street or say anything before the officers arrived. Two officers pulled up and said, "Hey you, stop." § 87(2)(b) kept questioning why he should stop since he hadn't done anything wrong. When the officers reached him, § 87(2)(b) started yelling. His hands were up over his head. When directly questioned, §87(2)(5) stated that the officers did not need to chase § 87(2)(b) and that he stopped when ordered to do so. Officers grabbed his coat, patted him down, and went into his coat pockets. §87(2)(b) "Get off me." § 87(2)(b) was five feet away at this point. The officers asked to see ID, which § § 87(2)(b) provided. He was standing with his hands up and his fingers clasped. The officers looked at the ID for a while, and \$37(2)(b) said, "Can someone get my ID back?" \$37(2)(b) wanted to take the ID but the officers threw it on the ground. §27(2)(5) stated that officers were "throwing it all over the place." At some point § 87(2)(b) placed the brown bag on the ground himself. asked if he could go, but officers said no and pulled him towards a car which was about ten feet away. §87(2)(b) was trying to pull away because he didn't know why they were taking him to the car. The officers pushed him into the car stomach-first. They attempted to handcuff

giving them a really hard time because he felt like he didn't have anything, but he always had his hands up." She could not hear what the officers were saying, but 887(2)(6) kept saying, "What are you doing, my hands are up." Other officers arrived on the scene but she left in the cab before seeing what they

§ 87(2)(b) , who wasn't bringing his hands down from above his head. § 87(2)(b)

#### **Officer Statements**

#### PO Killilea



PO Cuttler

PO Cuttler was interviewed by the CCPR on 4/3/03 (Find 200 a) \$97(00)
PO Cuttler was interviewed by the CCRB on 4/3/03 (Encl. 20a-e).  PO Cuttler reiterated that \$37(2)(b) was "ranting and raving" in the middle of the street, blocking traffic. As the officers approached, \$37(2)(b) directed this screaming towards them, calling them at one point "pussy-ass motherfuckers." No crowd was present at this point. The officers were concerned that \$37(2)(b) was an EDP, and approached him either to determine if anything was wrong with him or to issue him a summons for obstructing vehicular traffic. The officers asked him questions about his identity and what he was doing. \$37(2)(b) refused three requests that he provide his identification. No physical contact was initially made with him, and he walked diagonally across the intersection, away from them.  They followed him and requested that he stop, which he did voluntarily. When they again requested ID, \$37(2)(b) provided a \$37(2)(c) ID which only contained his name. This information was not sufficient to issue a summons, so an arrest had to be effected. \$37(2)(b) snatched the ID back from PO Killilea and began walking away. PO Killilea blocked \$37(2)(b) from doing so by standing in front of him. At this point, 30-50 irate civilians had gathered and a bottle was thrown from the roof of the housing projects, so at some point PO Cuttler called for backup. \$37(2)(b) was directed to put his hands behind his back but did not do so, instead holding them either out to the side or over his head. The officers forced his hands behind his back and handcuffed him. PO Cuttler did not know which side of \$37(2)(b) was placed in the van. He had been holding a bottle in a brown paper bag at one point but PO Cuttler did not know what happened to it. A backup unit had been called and arrived prior to being handcuffed, but they had no interaction with \$37(2)(b) He was transported to the
precinct after Sgt. Lopez verified his arrest, a few blocks from the scene. PO Killilea issued 887(2)(b) several summonses, which he did consult PO Cuttler about. PO Cuttler did not have any notation in his
memo book and stated they would usually just call for that information over the radio.
Sgt. Capobianco
Sgt. Capobianco was interviewed by the CCRB on 4/8/03 (Encl. 21a-d) and initially did not recall the circumstances of his involvement with this incident. After being refreshed with some details, he vaguely recalled the incident. He believes he was walking by the roll call room when he was called over to verify the summonses being issued to \$87(2)(b) Though he recalls no specific details concerning what he was told about \$87(2)(b) s actions, he stated that he was sure that whatever he was told made issuing a littering summons appropriate, or he wouldn't have authorized the summons. He also mentioned that perhaps they checked the penal law to make sure a littering summons was appropriate. He did not observe \$87(2)(b) in the stationhouse. In his memo book, Sgt. Capobianco noted the return date for summons as 4/2/03.
Documents
received three summonses for various violations of the disorderly conduct penal law statute (Penal Law 240.20, Encl. 22a-b), including obscene language, threatening behavior, and obstructing vehicular traffic. The copy provided of the littering summons (Encl. 22a-b) did not have a readable violation code section, though New York State Administrative Code 16-118 (Encl. 9a-b) governs littering. All the summonses were prepared by PO Killilea and have a return date of 3/2/03. A telephone call to Kings County Criminal Court on 9/3/03 revealed that the summonses were prepared improperly and therefore cancelled. For this reason, it could not be clarified which code or law PO Killilea indicated was in violation of for his alleged littering offense.  Solvey provided the CCRB with a photograph of his left arm, allegedly taken the day of the incident. Several purple bruises, up to a few inches in length, can be seen on his inner bicep (Encl.15e-f).  The precinct command log (Encl. 24a-g) indicates 37(2)(b) are sarrest processing at 3:40 PM,

's presence in the stationhouse and indicates she received a CCRB report.

The Sprint printout (Encl. 23a-e) indicates that the tracer unit called for assistance at 3:19 PM. Their final disposition was a 10-91, which means "non-crime corrected." At 3:28, the tracer unit radioed one under arrest, with the sergeant responding to Christopher and Newport Streets.

### **CCRB Histories**

§ 87(2)(b)	
§ 87(2)(b)	
Both PO Killilea and PO Cuttler have no prior complaints in their two-year tenure (Enc	ls. 10-11).
[§ 87(2)(b)] [§§ 86(1)(3)&(4)] [§ 87(2)(c)]	
Conclusions and Recommendations	
Conclusions and Recommendations	
§ 87(2)(b), § 87(2)(g)	
Addition	nally, it is
uncontested that officers used only mild force to take \$87(2)(b) into custody, including grab	
arm, pulling his hands behind his back, and pulling him towards the RMP.	
§ 87(2)(b), § 87(2)(g)	
§ 87(2)(b), § 87(2)(g)	
S 87/2)(h) S 87/2)(a)	
§ 87(2)(b), § 87(2)(g)	

87(2)(b), § 87(2)(g)	
§ 87(2)(b), § 87(2)(g)	
3 0. (2)(3), 3 0. (2)(9)	
Allegation A: PO Killilo	ea forcibly stopped § 87(2)(b)
	er forcibly stopped \$ 87(2)(b)
§ 87(2)(b), § 87(2)(g)	
§ 87(2)(g)	first level of
	ew York Search and Seizure law, that is, "basic, non-threatening questions" wh
	dual is the subject of an investigation, and do not allow for forcible detention (So The officers initially asked §87(2)(b) his name and what he was doing.
	lentification. PO Killilea stated repeatedly that he just wanted to find out who
	he was from. § 87(2)(b), § 87(2)(g)
0.07(0)()	
§ 87(2)(g)	then snatched his identification back mpted to walk away. At this time, both officers verbally and physically detaine
87(2)(b) § 87(2)(g)	PO Killilea admitted to physically detaining
	and on his chest to prevent him from walking away. §87(2)(b) alleged that
	by the jacket just before this time, and alleged that PO Cuttler grabbed him by the
rm when he was walking	g away. § 87(2)(b), § 87(2)(g)
§ 87(2)(b), § 87(2)(g)	
	stated that he pointed at officers and laughed, upon first seeing them and
ecognizing them as "trou	
	including physical resistance and the use of profanity towards officers.
87(2)(g)	

§ 87(2)(g)	I
§ 87(2)(b), § 87(2)(g)	
3 Or (E)(O), 3 Or (E)(G)	
	l
§ 87(2)(b), § 87(2)(g)	
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\$87(2)(b) stated that PO Cuttler "did all the physical stuff," specifically, grabbing \$87(2)(b) s arm and forcing him backwards to the car, causing bruising to his arm. The officers admit to	
ser(2)(b) arm and forcing him backwards to the car, causing bruising to his arm. The officers admit to forcibly handcuffing 887(2)(b) and pulling him to the RMP, and PO Killilea admits to stopping series.	
§ 87(2)(b) by placing a hand on his chest. § 87(2)(b) admits to mildly resisting § 87(2)(b), § 87(2)(g)	
§ 87(2)(g)	
Allegation C: PO Cuttler spoke discourteously to \$87(2)(b)	
alleged that PO Cuttler told him "Get the fuck up against the car," as the officers	
were forcibly bringing \$87(2)(b) towards their police van. \$87(2)(b), \$87(2)(g)	
A 1' ( DD C1 1 1 (OATHI 1 1410/00 F 1 7 1) CC 11 11 14	
According to PD v. Shepherd (OATH Index 1412/00, Encl. 7a-b), officers are allowed to use profanity when used to gain compliance with an uncooperative suspect. Numerous OATH cases such as	
PD v. Miller (OATH Index 2127/00, Encl. 8) discuss the use of profanity as related to legitimate law-	
enforcement objectives. Usually such discussions point out how gratuitous, name-calling profanity is	
unrelated to "legitimate law-enforcement objectives," such as attempting to enforce valid orders or commands. §87(2)(b), §87(2)(g)	
Commands. 8 01(2)(0), 8 01(2)(9)	
Allegation D: PO Killilea issued § 87(2)(b) a summons for obstructing vehicular traffic.	
Allegation E: PO Killilea issued 887(2)(b) a summons for threatening behavior.	
Allegation F: PO Killilea issued 887(2)(6) a summons for littering.	
Allegation G: PO Killilea issued \$87(2)(b) a summons for obscene language.	

OATH tribunals have held that in order for the issuance of summons to be considered misconduct, two factors must be present: the lack of probable cause that the offense occurred and the presence of bad faith on the part of the issuing officer. §87(2)(b).§87(2)(g)
In regards to his first summons, for obstructing vehicular traffic, Penal Law 240.20 (5) states "A person is guilty of disorderly conduct when, with intent to cause public inconvenience, annoyance, or alarm, or recklessly creating a risk thereof, <i>he obstructs vehicular or pedestrian traffic.</i> " PO Killilea stated that \$87(2)(b) was screaming and cursing in the middle of the road, which \$87(2)(b) denies.
received his second summons, for threatening behavior, in violation of Penal Law 240.20 (1), which states that "A person is guilty of disorderly conduct when, with intent to cause public inconvenience, annoyance, or alarm, or recklessly creating a risk thereof, <i>he engages in fighting or violent, tumultuous, or threatening behavior</i> ." PO Killilea stated that this summons was issued for **S*7(2)(5) s "threatening behavior" of grabbing his ID back from PO Killilea, which allegedly caused a small scratch to the officer's finger. PO Killilea has no documentation of this injury. **S*7(2)(5) admitted to taking his ID back in the manner described by officers, **S*7(2)(9)
PO Killilea stated that he issued \$87(2)(b) a summons for littering in regards to the beer bottle, which ended up on the ground. Although the violation code used by the officer cannot be read n the summons, \$87(2)(9) both \$87(2)(6) and PO Killilea himself state that the officer placed the bottle on the ground, and PO Killilea could not account for this or explain his reasoning for issuing \$87(2)(b) the littering summons. \$87(2)(9)
also received a summons for disorderly conduct/obscene language, in violation of Penal Law 240.20 (3), which describes the violation as, "A person is guilty of disorderly conduct when, with intent to cause public inconvenience, annoyance, or alarm, or recklessly creating a risk thereof, <i>in a public place, he uses abusive or obscene language, or makes an obscene gesture.</i> " PO Killilea states that called the officers "pussy-ass motherfuckers," while screaming in the middle of the road, \$87(2)(9)
Several

court decisions have refused to uphold disorderly conduct violations for statements expressing personal frustration which are directed at officers, rather than being designed to instigate a crowd (PD v. Zabawski,

OATH Index 190/92 and PD v. Popovic, OA	ATH Index 544/00, Encl. 1a-d). § 87(2)(9)	
Investigator:	Date:	
Supervisor:	Date:	
Reviewed by:	Date:	
Reviewed by:	Date:	