CCRB INVESTIGATIVE RECOMMENDATION

Investigator:		Team:	CCRB Case #:	☐ Force	☐ Discourt.	
				-	_	_
Daniel Cooper		APU	201702888	✓ Abuse	O.L.	☐ Injury
Incident Date(s)		Location of Incident:		Precinct:	18 Mo. SOL	EO SOL
Thursday, 03/09/2017 1:26 PM 04/11/2017	Л, Tuesday,	In front of § 87(2)(b) Avenue and Sobel Cou	Park Hill urt	120	9/9/2018	9/9/2018
Date/Time CV Reported		CV Reported At:	How CV Reported	l: Date/Ti	me Received at CC	RB
Thu, 04/13/2017 6:59 PM		CCRB	On-line website	Thu, 04	/13/2017 6:59 PM	
Complainant/Victim	Туре	Home Addr	ess			
Subject Officer(s)	Shield	TaxID	Command			
1. POM Matthew Shaw	20841	946241	120 PCT			
2. DTS Rudy Anzalone	5617	945472	120 PCT			
3. POM Richard Browne	00352	950113	120 PCT			
Officer(s)	Allegati	on		In	vestigator Reco	mmendation
A.POM Richard Browne		On March 9, 2017, in frostland, Police Officer Richard and an ind	chard Browne stoppe	in ed ^{§ 87(2)(b)}		
B.POM Matthew Shaw	Abuse: 0 Staten Is	On March 9, 2017, in frostland, Police Officer Ma	tthew Shaw stopped	in § 87(2)(b)		
C.POM Richard Browne		On March 9, 2017, in fro sland, Police Officer Ric al.		in d an		
D.POM Richard Browne	Abuse: (Staten Is individu	On March 9, 2017, in fro sland, Police Officer Ric al.	ont of § 87(2)(b) Chard Browne search	in ned an		
E.POM Matthew Shaw		On March 9, 2017, in fro sland, Police Officer Ma al.		in an		
F.POM Matthew Shaw		On March 9, 2017, in fro sland, Police Officer Ma al.		in d an		
G.POM Richard Browne	Abuse: (Staten Is	On March 9, 2017, in frostand, Police Officer Ric	ont of § 87(2)(b) chard Browne frisked	in 1 ^{§ 87(2)(b)}		
H.POM Richard Browne	Abuse: 0 Staten Is	On March 9, 2017, in frosland, Police Officer Ric	ont of § 87(2)(b) chard Browne frisked	in d § ⁸⁷⁽²⁾		
I.POM Richard Browne		On March 9, 2017, in frostand, Police Officer Ric		in ted § 87(2) (b)		

Officer(s)	Allegation	Investigator Recommendation
J.POM Matthew Shaw	Abuse: On April 11, 2017, at Park Hill Avenue and Sobel Court, in Staten Island, Police Officer Matthew Shaw stopped § 87(2)(b)	
K.DTS Rudy Anzalone	Abuse: On April 11, 2017, at Park Hill Avenue and Sobel Court, in Staten Island, Detective Rudy Anzalone stopped \$87(2)(b)	
L.POM Matthew Shaw	Abuse: On April 11, 2017, at Park Hill Avenue and Sobel Court, in Staten Island, Police Officer Matthew Shaw frisked	
M.POM Matthew Shaw	Abuse: On April 11, 2017, at Park Hill Avenue and Sobel Court, in Staten Island, Police Officer Matthew Shaw searched \$87(2)(b)	
N.POM Matthew Shaw	Abuse: On April 11, 2017, at Park Hill Avenue and Sobel Court, in Staten Island, Police Officer Matthew Shaw searched \$87(2)(b)	
§ 87(2)(g), § 87(4-b)		
§ 87(2)(g), § 87(4-b)		
§ 87(4-b), § 87(2)(g)		
§ 87(4-b), § 87(2)(g)		
§ 87(2)(g), § 87(4-b)		
§ 87(4-b), § 87(2)(g)		

Case Summary On April 13, 2017, \$87(2)(b) filed this complaint via the CCRB's on-line website on behalf of himself, § 87(2)(b) and an unidentified male, known only to the investigation as "\$87(2)(b) On March 9, 2017, at approximately 1:26 p.m., § 87(2)(b) and § 87(2)(b) were in front in Staten Island, when PO Matthew Shaw and PO Richard Browne, from the 120th Precinct, exited their vehicle and stopped them (Allegations A and B). PO Browne and PO Shaw then frisked and searched (Allegations C through F). Afterwards, PO Browne and grabbed his waistband (Allegation G). After \$87(2)(b) was stopped, PO Browne frisked and allegedly searched (Allegations H and I). PO Shaw and PO Browne left the location. There were no arrests made, and no summonses were issued. On April 11, 2017, at approximately 3:15 p.m., while near the intersection of Sobel Court and Park Hill Avenue, in Staten Island, PO Shaw and Det. Rudy Anzalone from the 120th Precinct, exited their vehicle and stopped \$87(2)(b) (Allegations J and K). PO Shaw then frisked and allegedly searched § 87(2)(b) (Allegations L and M). PO Shaw then searched § 87(2)(b) duffle bag (Allegation N). \$87(2)(b) was not arrested and was not issued any summonses. recorded both incidents on his cellular phone. Those recordings are embedded below and located in Board Review 28 and Board Reviews 31-33. For summaries of these videos, see Board Review 29, § 87(2)(b), § 87(2)(g)

Mediation, Civil, and Criminal Histories

April 11, 2017-Search.mp4

April 11, 2017-Stop and Frisk.mp4

• This case was unsuitable for mediation.

March 9, 2017.mp4

• As of September 25, 2017, there was no Notice of Claim filed with the New York City Comptroller's Office (Board Review 1).

		Civilian and O	<u>fficer Histories</u>	
This is th	e first CCRB com	plaint filed by § 87(2)(b)	(Board Review	17).
87(2)(b)		`		•

Page 2

PO Shaw has been a member of service for nine years and has been the subject of eight allegations stemming from five cases, none of which have been substantiated or \$87(2)(g) PO Browne has been a member of service for six years and has been the subject of 15 allegations stemming from five cases. In CCRB case number 201504300, the Board substantiated a search of a person allegation and recommended formalized training. To date, the NYPD has not instituted any discipline. In CCRB case number 201603510, allegations of force, stop, frisk and search of a person were closed as complainant uncooperative. Det. Anzalone has been a member of service for nine years and has been the subject of 20 allegations stemming from eight cases, none of which have been substantiated or strong **Potential Issues** PO Shaw and PO Browne all identified one of the victims only by the nickname, \$87(2)(b) However, none of them knew \$87(2)(b) given name and did not know any additional identifying information for him. PO Shaw and PO Browne admittedly did not complete any police documentation related to the incident involving \$87(2)(6) on March 9, 2017, which further hindered the investigation's ability to identify him. Without additional identifying information or police documentation, database searches could not be conducted, and [87(2)(5)] remains unidentified. Similarly, \$87(2)(b) and the officers could not identify any additional witnesses that are seen in the video. § 87(2)(b) identified his cousin, (§ 87(2)(b) as being present but could not provide his real name or any contact information for him. Thus, contact could not be established with \$87(2)(b) or the other witnesses involved, and their statements were not obtained. Findings and Recommendations Allegation A- Abuse of Authority- On March 9, 2017, in front of \$87(2)(b) In Staten Island, Police Officer Richard Browne stopped § 87(2)(6) and an individual. Allegation B- Abuse of Authority- On March 9, 2017, in front of \$87(2)(b) in Staten and an individual. Island, Police Officer Matthew Shaw stopped § 87(2)(b) stated that he and approximately seven individuals were standing with \$87(2)(b) who had what appeared to be a marijuana cigarette in his hands. PO Shaw and PO Browne approached and one of the officers said, "I see you rolling up. I can see the weed through the car." After \$87(2)(b) was stopped, PO Browne approached \$87(2)(b) and backed him into the

Page 3

PO Browne

acknowledged

building's alcove, preventing him from leaving. While speaking to \$87(2)(b)

accused § 87(2)(b) and § 87(2)(b) of smoking marijuana. § 87(2)(b)

with anyone else, or passed or exchanged any objects with anyone. §87(2)(b) also denied that he smoked any marijuana before the officers arrived (Board Review 11). did not fully recall the incident but stated that he shook hands with \(\begin{align*} \) \(\text{S}(2)(b) \) though they did not exchange any money or objects between the two of them. §87(2)(b) that any of the men were rolling a marijuana cigarette or that they were smoking marijuana. acknowledged that the area possibly smelled like marijuana since several of the building's tenants blow marijuana smoke out of their apartment windows, but \$87(2)(6) denied that the odor of marijuana emanated from him or \$87(2)(b) (Board Review 15). As previously discussed, \$87(2)(b) and the other men were unavailable to the investigation, and their accounts of these allegations were not obtained. PO Shaw stated that from approximately 25 to 30 feet away, he noticed \$87(2)(b) rolling a marijuana cigarette near five to six other individuals. After exiting their vehicle, PO Shaw could smell the odor of marijuana. PO Shaw acknowledged that he knew \$87(2)(b) from past arrests and lists noting arrested individuals from the area. PO Shaw did not recall \$87(2)6 being present and only acknowledged that he was stopped after watching the video of the incident. PO Shaw initially denied that \$87(2)(b) s behavior made him believe that he had been smoking marijuana but later stated that he believed that all the individuals that were present were smoking marijuana. PO Shaw denied that anyone was suspected of any other crimes. PO Shaw denied that was stopped and noted that \$87(2)(b) was free to leave if he chose to (Board Review 2 and 13). PO Browne stated that just before approaching \$87(2)(b) and \$87(2)(b) and \$87(2)(b) among a group of additional unidentified individuals who dispersed, but since PO Browne did not specifically see any of the unidentified individuals in the group handling the marijuana cigarette, he did not approach them or plan to arrest them. Upon exiting the vehicle, PO Browne smelled the odor of freshly lit marijuana. PO Browne could decipher the smell of freshly lit marijuana because he has had narcotics training and has been involved in at least 50 marijuana-related arrests. Upon approaching \$87(2)(b) and and \$87(2)(b) PO Browne no longer smelled marijuana near § 87(2)(b) but he smelled the odor emanating from § 87(2)(b) (Board Review 3 and 14). PO Browne stated that he was traveling down Bowen Street until he was approximately ten to twelve feet away from a group of individuals standing in front of \$87(2)(b) group, PO Browne saw \$87(2)(b) and \$87(2)(b) PO Browne only recognized \$ and \$87(2)(b) because they are members of the Only the African (OTA) Gang. PO Browne knew members of the OTA gang because he had received lists of gang members from Field Intelligence Officers (FIO) and gang squads. As PO Browne passed the group he saw finish rolling what appeared to be a marijuana cigarette, light it and begin to pass it to or \$87(2)(b) PO Browne intended to stop \$87(2)(b) \$87(2)(b) to recover the marijuana cigarette and arrest them for criminal possession of marijuana. An individual is guilty of criminal possession of marijuana in the fifth degree when they

possibly shaking hands with one of the passers by but denied that he made any physical contact

CCRB Case # 201702888

knowingly and lawfully possess marijuana in a public place and such marijuana is burning or Page 4

open to public view. <u>N.Y.S. Penal Law</u>, Section 221.10 (Board Review 34). A police officer may stop a person when he reasonably suspects such a person is committing, has committed or is about to commit a crime. <u>People v. DeBour</u>, 40 N.Y.2d 210, 215 (1976) (Board Review 19).

0 T (T (T) 0
•
Allegation C- Abuse of Authority- On March 9, 2017, in front of sa(2)(6) in Staten Island, Police Officer Richard Browne frisked an individual.
Allegation D- Abuse of Authority- On March 9, 2017, in front of \$87(2)(6) in Staten
Island, Police Officer Richard Browne searched an individual.
Allegation E- Abuse of Authority- On March 9, 2017, in front of \$87(2)(6) in Staten
Island, Police Officer Matthew Shaw frisked an individual.
Allegation F- Abuse of Authority- On March 9, 2017, in front of \$87(2)(b) in Staten
Island, Police Officer Matthew Shaw searched an individual.
Allegation H- Abuse of Authority- On March 9, 2017, in front of \$87(2)(6) in Staten
Island, Police Officer Richard Browne frisked §87(2)(b)
Allegation I- Abuse of Authority- On March 9, 2017, in front of 887(2)(b) in Staten
Island, Police Officer Richard Browne searched §87(2)(b)
§ 87(2)(g)
stated that PO Shaw and PO Browne approached \$87(2)(b) first and that they both frisked the outside of \$87(2)(b) clothes. \$87(2)(b) specifically saw PO Shaw pat down \$87(2)(b) waist, the front part of his body and torso. \$87(2)(b) stated that he witnessed PO Browne grab \$87(2)(b) sweatshirt pockets, but he did not recall if PO Shaw ever went inside any of the pockets. PO Browne then walked over to \$87(2)(b) and patted him down, but \$87(2)(b) did not recall the details of the frisk or mention that \$87(2)(b) was searched (Board Review 11).
stated that he was wearing a hooded sweatshirt and he had a court slip, his cell phone, and his keys in his right front pants pocket and his wallet in his back right pocket. denied that he had any objects in the front pocket of his hooded sweatshirt. Stated that PO Shaw and PO Browne first searched stated but he did not recall exactly how the search was conducted or where on stated body PO Shaw and PO Browne made contact. PO Browne reached into stated into stated that PO Browne ran his hands over his pockets, but after watching the video of the incident, stated that PO Browne frisked the outside of his clothing prior to searching him. stated that while the video did not capture PO Browne reaching into his pockets, it occurred at approximately the 1:29 mark in the video (Board Review 15).

Page 5

Initially, PO Shaw did not recall frisking or searching [87(2)6) and denied observing PO Browne frisk or search 887(2)(b) After watching the video of the incident, PO Shaw acknowledged that at the 0:11 mark, PO Browne, the officer to the left side of the frame, is seen going into the large front pockets of (\$87(2)(6) hooded sweatshirt, the male seen wearing the blue hooded sweatshirt. Between the 0:11 mark and the 0:56 mark, PO Shaw acknowledged that he was depicted searching first the left pocket and then the right pocket of \$87(2)(b) hooded sweatshirt. PO Shaw acknowledged that he then went into both of story front pants pockets and shook the back pant pockets. PO Shaw stated that he frisked and searched searched solely to recover the marijuana. Upon viewing the video at the 1:29 mark, PO Shaw acknowledged seeing PO Browne frisk but denied seeing him frisk or search \$87(2) during the incident. After viewing the video, PO Shaw denied that he had any reason to believe that anyone at the location had a weapon or was armed (Board Review 2 and 13).

PO Browne searched the area around the men for the marijuana cigarette, but it had disappeared and he had no indication of where it went. Since PO Browne saw \$87(2)(b) \$87(2)(b) all pass the marijuana at one point, and they had all subsequently reached into their pockets, he believed that any or all of the three of them could be concealing the marijuana in their pocket(s). PO Browne asked \$87(2)(b) "Where is it?" and \$87(2)(b) replied, "I don't know what you are talking about." PO Browne then frisked \$3000 pockets solely to obtain the marijuana he believed was hidden there. PO Browne initially stated that he did not search \$87(2)(b) but after watching the video, PO Browne acknowledged that he also reached into \$37(2)(6) front pants pockets. Although PO Browne acknowledged that the video showed PO Shaw frisking [87(2)(6)] PO Browne denied seeing that occur at the time of the incident.

After he approached § 87(2)(b) PO Browne could smell the odor of recently burned marijuana emanating from § 87(2)(b) direction. The smell made PO Browne believe that \$87(2)(6) possibly concealing the marijuana. PO Browne acknowledged that he frisked \$37(2)(b) did not recall where on his body he frisked him. PO Browne also did not recall if he went into pockets or otherwise searched him. PO Browne frisked \$87(2)(b) to recover the suspected marijuana. PO Browne did not recall if \$37(2)(6) had any bulges and he did not recall anything in particular that drew his attention to the part of \$87(2)(b) body that he frisked. Since PO Browne did not recover any marijuana he decided to let the men go without taking any additional police action. PO Browne wrote on his fly page "\$87(2)(b) \$87(2)(b) 91," to record that he interacted with them on the date of the incident (Board Review 3 and 14).

provided a video of the incident that he recorded on his cell phone. The video commences after PO Shaw and PO Browne exit their vehicle and approach The video shows between the 0:10 mark to 0:58 mark, PO Browne and PO Shaw frisked and searched 8 87(2)(b) At the 1:17 mark, PO Browne is seen frisking the front part of 8 87(2)(b) sweatshirt. The video pans away during the 1:29 mark in the video, where \$87(2)(6) Browne reached inside of his pockets. The video is embedded below (Board Review 28 and 31).



Page 6

A search must be incident to an actual arrest, not just to probable cause that might have led to an arrest, but did not. <u>People v. Reid</u>, 24 N.Y.3d 615 (2014) (Board Review 38). Suspicion that an individual has engaged in a drug transaction is an insufficient basis for a frisk. <u>People v. Brown</u>, 204 A.D.2d 994; <u>People v. Clark</u>, 213 A.D.2d 946 (1995) (Board Review 25 and 26).

§ 87(2)(b), § 87(2)(g)	
•	
§ 87(2)(b), § 87(2)(g)	
§ 87(2)(b), § 87(2)(g)	
§ 87(2)(b), § 87(2)(g)	
	1
§ 87(2)(b), § 87(2)(g)	
§ 87(2)(b), § 87(2)(g)	

Page 7

Allegation G- Abuse of Authority- On March 9, 2017, in front of Island, Police Officer Richard Browne frisked 887(2)(b) in Staten

An attorney was consulted in regards to this allegation.

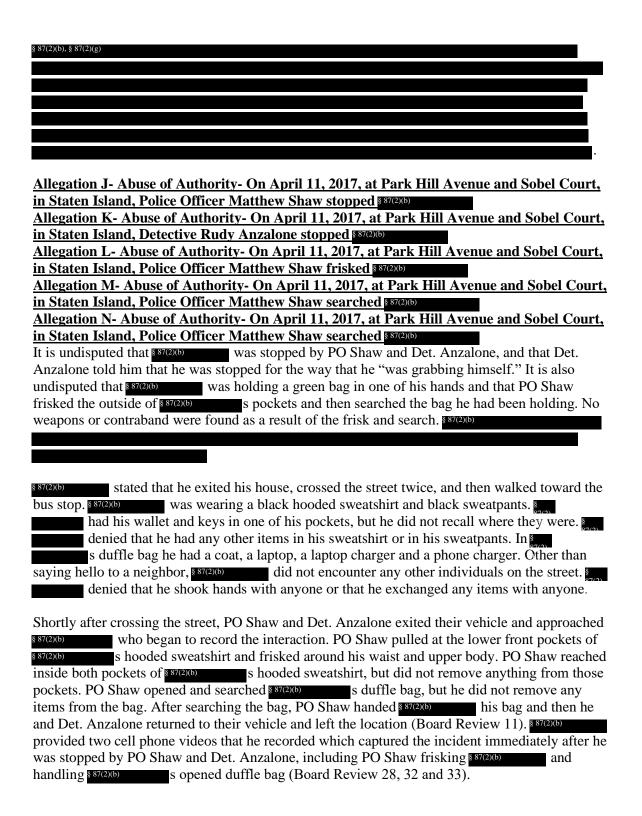
was wearing a black hooded sweatshirt and he had his wallet and keys in the same pants pocket, but he could not recall which pocket that was. He had a rolled up paper in one of his pants pockets, but he could not recall which one. PO Browne walked toward \$87(2)(6) reached his left hand towards the left side of \$87(2)(b) s pockets, to which \$87(2)(b) interjected, "You don't have a reason to search me." PO Browne replied, "I have reason to search you. You guys are over there smoking" (Board Review 11). stated that PO Browne approached § 87(2)(b) who had at least four sheets of paper in his hooded sweatshirt. PO Browne attempted frisk \$87(2)(6) because § 87(2)(b) slapped his hand away. PO Browne stated that before he approached \$87(2)(b) he knew that a month prior had been arrested by other members of the 120th Precinct Anti-Crime Team for being in possession of a firearm. PO Browne noticed a thick-cylindrical bulge protruding from s waistband, similar to how a gun would protrude, but he did not recall which side of s body the bulge was located. Since PO Browne noticed the bulge protruding from s waistband, had knowledge of his past weapon arrest, knew him to be an OTA gang member, and because the location is known for ongoing violence, PO Browne believed that may have had a gun. PO Browne stated he only frisked the side of \$87(2)(b) body where he noticed the bulge protrude. It was not until after PO Browne felt the bulge and heard the sound of crumpling paper that he discovered it was paper. PO Browne stated that without being asked, lifted his clothing and confirmed that it was hundreds of loose leaf papers which he had rolled into a cylinder and placed under his waistband. Since was wearing either a jacket or a thick sweatshirt, PO Browne could not tell that the bulge was papers before he grabbed the bulge.

March 9, 2017.mp4

At the 0:58 mark in the video embedded above, before he reached for \$87(2)(b) s waistband, PO Browne is seen asking \$87(2)(b) "What is that just papers?" PO Browne then reaches for \$87(2)(b) s s waistband. PO Browne stated that he did not recall if he noticed \$87(2)(b) s papers before he frisked \$87(2)(b) s waistband. After seeing this portion of the video, PO Browne said, since \$87(2)(b) had hundreds of papers rolled at his waistband, he believed it was likely \$87(2)(b) had a weapon concealed inside of the papers (Board Review 3 and 14).

An officer may frisk an indiviaul if he has a particularized reasonable suspicion that the suspect is armed and dangerous. <u>People v. Forest</u>, 77 A.D.3d 511 (2010) (Board Review 38). If a justifiable frisk fails to reveal the existence of a weapon and the basis for the officer's fear for his saftey has been abated, the search must stop. <u>People v. Robinson</u>, 125 A.D.2d 259 (1986) (Board Review 39).

Page 8

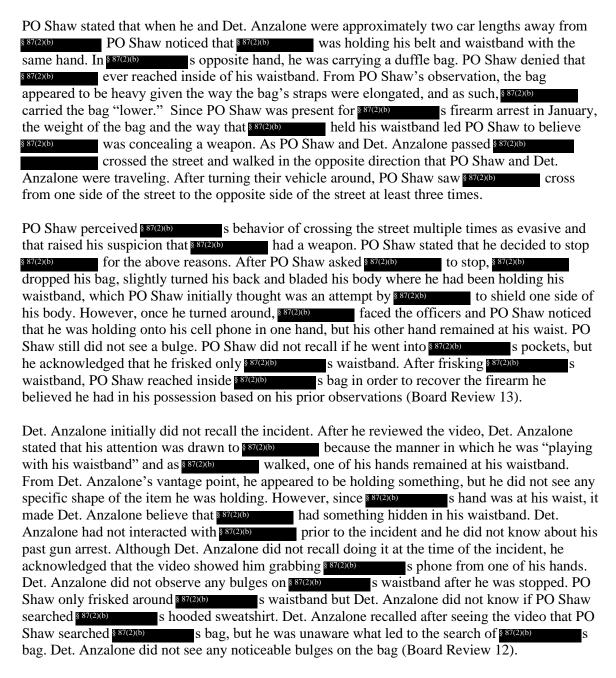


Page 9









A police officer may stop a person when he reasonably suspects such a person is committing, has committed or is about to commit a crime. People v. DeBour, 40 N.Y.2d 210, 215 (1976) (Board Review 19). Behavior which is susceptible of innocent as well as guilty interpretation will not Page 10

generate reasonable suspicion that criminality is afoot. <u>People v. Barreto</u>, 161 A.D.2d 303 (1990) (Board Review 22). Furtive movements and nervous behavior, absent more, will not provide the police with a founded suspicion of criminality. <u>People v. Negroni</u>, 969 N.Y.S. 2d 805 (2013) (Board Review 23). An officer's knowledge of a suspect's past arrest is an insufficient basis on which to find objective suspicion of criminality. <u>People v. Brown</u>, 115 A.D. 3d (2014) (Board Review 29).

To frisk an individual, an officer must have a particularized reasonable suspicion that the suspect is armed and dangerous. <u>People v. DeBour</u>, 40 N.Y.2d 210, 215 (1976) (Board Review 19, 22); <u>People v. Russ</u>, 61 N.Y.2d 693 (Board Review 21). An officer is permitted to search personal items, such as a bag, that are capable of concealing a weapon when the stop and frisk of that suspect's person is valid and when the item is within the suspect's grabbable area. <u>People v. Brooks</u>, 65 N.Y.2d 1021 (1985) (Board Review 40).

Det. Anzalone and PO Shaw both referenced the manner in which stored was holding his waistband, or holding his hand near his waistband, as being a large indicator that he was in possession of a weapon, and a basis for the stop. stored in the stored in th

§ 87(2)(b), § 87(2)(g)
It is further undisputed that \$87(2)(b) crossed the street more than once, and while the officers reasonably interpreted this as evasive or nervous, thereby heightening their suspicion that was armed, there were also innocuous interpretations of this behavior, including that volunteered by \$87(2)(b) who stated he was merely crossing the street to go to the bus stop.

Page 11

§ 87(2)(b), § 87(2)(g)
§ 87(2)(b), § 87(2)(g)
·
\$ 87(2)(b), \$ 87(2)(g)
§ 87(2)(b), § 87(2)(g)
\$ 87(2)(b), \$ 87(2)(g)
§ 87(2)(b), § 87(2)(g), § 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
§ 87(2)(b), § 87(2)(g), § 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
§ 87(2)(b), § 87(2)(g), § 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
\$ 87(2)(b), \$ 87(2)(g), \$ 87(4-b)
§ 87(2)(b), § 87(2)(g), § 87(4-b)

Page 12

§ 87(2)(b), § 87(2)(g), § 87((4-b)		
Squad: 07			
Squad. 07			
Investigator:		Daniel Cooper	
C	Signature	Print	Date
Squad Leader:			
	Title/Signature	Print	Date
Reviewer:			
icoriowei.	Title/Signature	Print	Date