Data Governance Standards



September 2016

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Defining the Vision of the Greensboro's Open Data Program

Data created and maintained by the City of Greensboro and the City's contractors is a public good and, should be released to and leveraged in service of Greensboro's residents, businesses, and institutions. Greensboro's Open Data Program is a set of policies, processes, and technologies for maximizing the value of Greensboro's data while simultaneously maintaining the highest possible degree of protection for privacy and security.

The open data program increases the value of city data by:

- Releasing data in service of transparency and community engagement, so that residents understand what their city is doing.
- Enabling city staff and the public to use the data in analyses and software applications that help Greensboro deliver services more efficiently.
- Providing businesses and other organizations with relevant data at no cost, so that Greensboro continues to maintain a thriving local economy.
- Removing silos between city departments, thereby fostering data-sharing and enabling efficiency improvements for city service delivery.

The open data program protects privacy and security by:

- Evaluating which datasets should be released to the general public and which datasets should only be released internally to the organization.
- Marshalling technical systems that allow for different tiers of access to the City's data resources.
- Implementing controls such as anonymization and aggregation to prevent the public release of protected data.
- Soliciting input from city staff and residents about the proper balance of privacy and transparency.

Program Design and Goals

Greensboro's Open Data Program is intended to increase community engagement, economic well-being, internal data sharing, data-informed decision-making, and government transparency. These outcomes are the result of efforts by the open data program and its stakeholders to supply city data and market it both internally and externally. Note that these outcomes are also affected by numerous intervening factors such as other city activities, city finances, and the state of the economy. More immediate outcomes of the open data program include an awareness of open data among both city staff and the public, as well as consistent growth of the supply of data. See **Error! Reference source not found.**

¹ In addition to being an important democratic principle, transparency has the additional benefit of reducing the cost of public information requests.

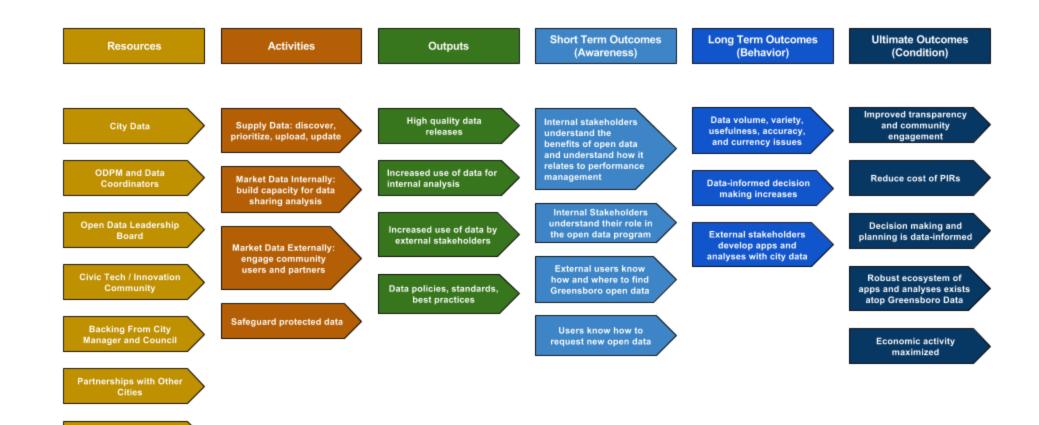


Figure 1: Logic model illustrating how open data program's resources and activities improve public well-being.

Software Tools:Portal, GIS, GitHub

Measuring Success

Quantitative performance measurement is a nascent but growing part of the open data field. It is important to periodically measure the effectiveness and efficiency of Greensboro's Open Data Program in order to identify when changes to the program's operation could be necessary.

At the outset of the Open Data Program, Greensboro will track program measures related to data supply and data use. See Table 1.

Table 1: Current Performance Measures for Greensboro's Open Data Program

Category	Measure	Target/Trend	Frequency
Data Supply	Number of datasets released	Increase	Quarterly
Data Supply	Percent of departments that have published open data	100%	Annually
Data Supply	Percent of datasets with required metadata	100%	Quarterly
Data Supply	Percent of datasets updated on time	100%	Quarterly
Data Supply	Percent of datasets automated	Increase	Annually
Data Use	Number of portal views	Increase	Quarterly
Data Use	Number of data downloads and API hits	Increase	Quarterly
Data Use	Number of city performance indicators associated with open data	Increase	Annually
Data Use	Number of data dashboards associated with open data	Increase	Annually
Data Use	Number of internal data analytics projects drawing on open data	Increase	Annually

Within one year of implementation, Greensboro's Open Data Program will build capacity to use surveys, focus groups, or interviews to measure the program's long-term performance. These tools will help track progress toward goals related to the program's various impacts, including economic development, efficient delivery of city services, transparency, and public engagement. See Table 2.

Table 2: Potential Future Performance Measures for tracking the impact of Greensboro's Open Data Program

Category	Measure	Trend	Measurement Tools
Economic	Number of businesses using Greensboro's open data	Increase	Survey, Interviews, Website
Development			Analytics
Economic	Commercial respondents indicating that open data	Increase	Survey, Interviews
Development	plays an important role in their businesses		
Transparency	Staff hour burden of Public Information Requests	Decrease	Request Tracking System
Transparency	Responses indicating satisfaction with transparency	Increase	Survey
	of City operations		
Engagement	Number of projects made with open data	Increase	Online project showcase
Engagement	Number of Participants at City's Open Data Events	Increase	Survey
City Service	Internal data sharing through open data portal	Increase	Survey of city staff
Delivery			
City Service	Prevalence of data-driven decision making among	Increase	Survey of city staff
Delivery	city staff		

Roles and Responsibilities

Greensboro's data program comprises five groups (see Figure 2):

- An Open Data Program Manager who helps to define and execute the vision for the open data program. The program manager sets priorities, outlines policies, and coordinates the open data program's technical systems and organizational processes.
- An Open Data Leadership Team that will assist the program manager with decisions and policies
 that require specialized knowledge of city operations, legal matters, or technical systems. The
 leadership team will incorporate public and organizational feedback in discussions concerning
 the open data policy and specific datasets.
- **Data Coordinators**, distributed among the City's departments, who will identify potential open datasets, upload datasets to the open data portal, contextualize datasets with descriptive metadata, and periodically update data.
- **City Stats Team**, which makes use of Greensboro's data to help improve city operations and decision making. This team constitutes the open data program's main internal customer.
- The Public, who will be a major consumer of the City's open data will communicate and provide feedback to the Leadership Team on the open data program through the Open Data Program Manager.

Note that there is some overlap among these groups. For example, several Data Coordinators and the Open Data Program Manager will sit on the leadership team.

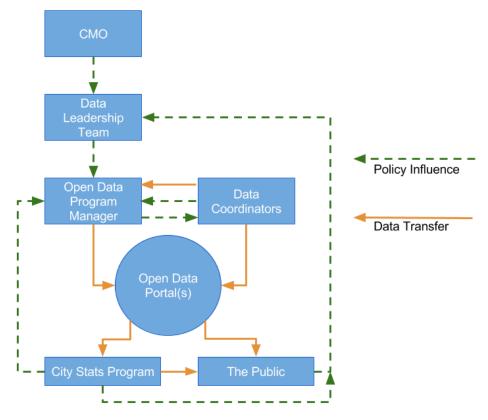


Figure 2: Open Data Program Organization. Note that some members may belong to more than one group. The Open Data Program Manager for example also serves on the open data leadership team.

Leadership Team

The leadership team is an informal group comprising staff who make high level decisions about data creation, curation, and consumption in the City. Table 3 identifies members of the leadership team based on the function they might serve. Note that some individuals might serve more than one function.

Table 3: Open Data Leadership Team

Role	Description	Greensboro Staff
Executive	Executive level support and encouragement	Mayor
Support	of the open data process is critical to gaining	City Manager
	buy in citywide. The City Manager or Assistant City Manager(s) need not be	Assistant City Manager(s) CIO
	engaged all the time, however, it is extremely	Deputy CIO
	valuable for he or she to publicly announce a	Department Heads
	new open data program or policy, as well as	
	provide encouragement and support to the	
C:	City's open data leadership team.	
Strategic Alignment	Responsible for overall program leadership; ensures alignment with overall city and	Open Data Program Manager Communications Director
Aligiiiieiit	administration goals; creates accountability	IT Project Manager
	for department heads and delegated	Troject Manage.
	departmental staff; helps set and approve	
	priorities for data releases; reports to the City	
	Manager or Assistant City Manager(s) on	
Legal Strategy	program activities. Assists in developing policy and guidance	City Legal Team
Legal Strategy	materials for releasing datasets; develops	City Legal Tealii
	terms of service and licensing for data access	
	and usage; helps resolve legal considerations	
	for complex datasets; connects dataset	
	publishing to freedom of information	
Communications	requests. Ensures public datasets have messaging	Communications Director
Strategy	consistent with other city goals and	Internal Communications Specialist
on acc _B ,	programs; assists other senior executives	Open Data Program Manager
	with potential responses to public input on	
	published datasets; oversees public	
	engagement activities and events.	
Technical Operations	Oversees the technical aspects of open data, such as maintaining the public data catalog,	Open Data Program Manager Database Administrator
Operations	extracting data from internal IT systems, and	Database Autimistrator
	ensuring public data is kept up to date.	
Data	The person or team in a department who	Existing Data Coordinators in each
Coordinators	uses the data to carry out their daily business,	department
	Data Coordinators work with the program	
	manager, data analysts (see below,) and others to ensure the publicly released data is	
	accurate, well documented, and up to date.	
	and up to duter	

Role	Description	Greensboro Staff
Data Analysis	Reviews source data systems; recommends specific data elements for release approval; helps develop public documentation; handles manual data publishing if needed.	Existing Data Coordinators City analysts Open Data Program Manager
Database Engineering	Build and configure the tools needed to routinely copy data from city technology systems to the open data website.	Open Data Program Manager Database Administrator
Internal Users	Departmental staff who are important consumers of open data and use data to make decisions, streamline processes, and improve operations; offer perspectives on using data for cross-departmental and cross-organizational collaboration.	City analysts

Data coordinators

Data Coordinators are city staff who have unique expertise or knowledge about data specific to a particular department or city function. They help identify, characterize, and prioritize new open data releases. Data Coordinators are the main drivers of the City's annual data inventory and the main suppliers of data to Greensboro's open data portal. Figure 3 illustrates the attributes of a Greensboro Data Coordinator.

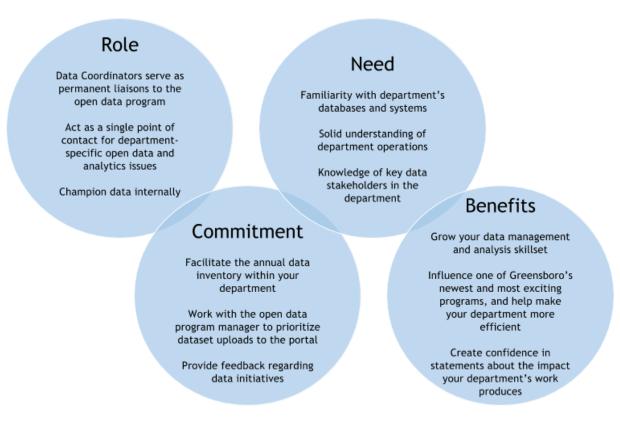


Figure 3: Role, need, commitment, and benefits of Data Coordinators

Current Data Coordinators

Table 4 identifies Data Coordinators (by department and title) with current permissions to upload data to the City's open data portal. This table will be updated annually.

Table 4: City of Greensboro Departmental Data Coordinators

Dept.	Coordinator	Position	Portal Role
Budget	Jon Decker	Budget Database Specialist	
Coliseum	TBD	TBD	
Communications	Katherine Carter	Communications Admin	
Communications	Mary Jutte	Contact Center Manager	
Economic Development	Kathi Dubel	Economic Development	
Engineering and Inspections	Ute Munro	Business & Technology Manager	
Executive/Internal Audit	Len Lucas	Internal Audit Manager	
Field Operations	Baeden Buckner	Help Desk Analyst	
Finance	Nagesh Annambhotla	Principal Analyst	
Fire	Todd Tuttle	Battalion Chief	
GM911	Glenn Lamb	Support Services Manager	
Human Relations	Marion Davis	Human Relations Technician	
Human Resources	Kevin Swilley	Workforce Analytics Supervisor	
Information Technology	Jason Marshall	Open Data Program Manager	
Information Technology	Jane Nickles	CIO	
Information Technology	Chryste Hofer	Deputy CIO	
Information Technology	Doug Hanks	IT Project Manager	
Information Technology	Chris Evans	Database Administrator	
Information Technology	Kenny Thompson	ERP Analyst	
Information Technology	JaTia Brown	ERP Analyst	
Information Technology	Steve Averett	GIS Manager	
Information Technology	Todd Hayes	GIS Analyst	
Information Technology	Chris Freeman	GIS Analyst	
Information Technology	Sagar Iddyadinesh	GIS Database Administrator	
Information Technology	John Gribble	Support Services Analyst	
Legal	Jennifer Smith-Sutphin	Paralegal	
Libraries & Museums	Tommy Joseph	Manager of Technology	
Neighborhood Development	Lamont Taylor	Neighborhood Dev Manger	
Neighborhood Development	Charla Gaskins	PCD Fed Grants Coordinator	
Parks and Recreation	Bernadette White	Programs Coordinator	
Planning	Dana Clukey	Community Planning Manager	
Police	Brandon Inscore	Crime Analysis Supervisor	
Transportation	Antwyan Jones	GIS Specialist	
Water Resources	Terrell Brown	Applications Developer	

Identifying and Prioritizing Potential New Datasets

Underlying Greensboro's Open Data Program is a concerted effort across all Greensboro departments to identify and provide datasets for the public. The main role of Data Coordinators is the identification, prioritization, and characterization of datasets for upload to the portal. Under the Open Data Program Manager's direction and guidance, a dataset inventory will occur annually as well as on an ad hoc basis throughout the year as new potential open datasets arise. The inventory will take time to implement Citywide, and will be in part a learning process. As a result, changes to this guidance will be made by the Program Manager as needed based on feedback from Data Coordinators and others involved in the inventory process.

Data Inventory

The annual data inventory process will include the following steps:

- 1. Identification of city datasets and completion of the data inventory worksheet.
 - a. Identify departmental data sources (e.g., databases, spreadsheets, shared drives, etc.).
 - b. Identify potential open datasets that can be pulled from each of the data sources.
 - c. Identify and coordinate with departmental data owners that can help complete the inventory for each data source.
- 2. Identification of data shared among departments and completion of the data "wish list."
- 3. Review and Gap Analysis.
- 4. Prioritization and upload.

Identifying city datasets via the data inventory

Each summer, data coordinators around the City will inventory potential open datasets created or managed by their department. This will include datasets that are considered valuable to the open data program. Each potential open dataset will include the following information:

- Department (e.g., Engineering and Inspections, Police)
- Division (e.g., Building Inspections, Crime Analysis)
- Dataset (e.g., Building Permits, Violent Crimes)
- Format (e.g., CSV, ArcGIS Feature Class)
- Source (e.g., SQL DB, Access DB, SDE GeoDatabase)
- Update Frequency (e.g., daily, weekly, annually)
- Data Coordinator (e.g., John Smith-IT)
- Sensitive data (yes/no; description)
- Description and other notes

Identifying shared datasets via the data wish list

While filling out the inventory, Data Coordinators will also fill out a data "wish list," specifying potential open datasets their department procures or wishes to procure from other departments in the City. Departments around the City frequently share data with one another, and any current interdepartmental data exchanges should be included in this list to identify opportunities to create efficiencies in existing data sharing processes. One of the main advantages of the open data program is that it facilitates efficient inter-departmental data sharing by housing city data openly on a centralized internet portal. Assuming that datasets are kept up-to-date, the portal enables analytics, dashboards, and other decision support tools. The potential open data wish list will include these fields:

- Dataset (e.g., Building Inspections)
- Requesting Department (e.g., Fire Department)
- Owner Department (e.g., Engineering and Inspections Department)
- Description of Use (e.g., Used to predict fire risks and vulnerabilities)
- Requested Update Frequency (e.g., weekly)
- Current Contact (e.g., Bill Jones)
- Notes (we currently email Bill once a quarter for this information)

Review and Gap Analysis

The inventory review is intended to identify any potential open datasets missed by Data Coordinators. Greensboro employs a series of relational databases to house complex datasets, and data within these important databases could be missed by some coordinators. The Open Data Program Manager will work with database owners to conduct a gap analysis between the results of the data inventory and the contents of the City's various relational databases.

Prioritizing Among New Datasets

Following the inventory process, the departmental Data Coordinators in consultation with the Open Data Program Manager will propose draft prioritizations for potential open datasets in their respective inventories. The Open Data Program Manager will coordinate with the open data leadership team to then consolidate the departmental inventories into a master dataset prioritization inventory. The dataset prioritizations will be based on two dimensions, the demand/value of the dataset, and the ease of publication. Figure 4 illustrates how datasets will be compared across these two dimensions. After each annual data inventory, the open data team will rate each dataset as high, medium, or low in each area as defined below. Departments will review the draft ratings and have an opportunity to submit corrections. Datasets that are highest in terms of value and ease of publication will be prioritized for upload to the open data portal.

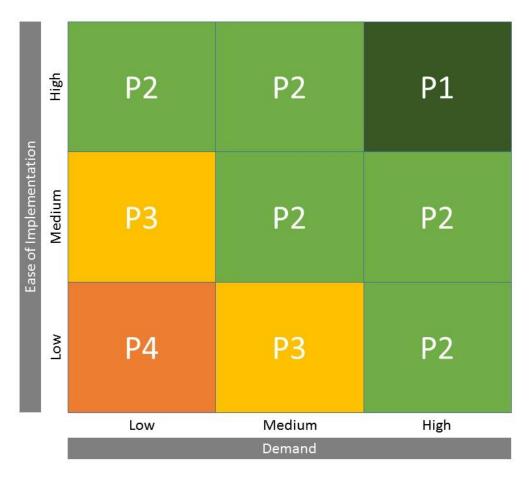


Figure 4: Dataset Prioritization Matrix. Data highest in demand and ease of implementation will be considered first priority. (Source: San Francisco Open Data Program, available online at datasf.org)

• Demand/Value:

- 1. Low The dataset historically has had little or no public demand. Little organizational, departmental, business, or public benefit has currently been identified.
- 2. Medium At least one of the following is true concerning the dataset. The dataset has been previously requested, or has the potential to be requested by the public or business community. The dataset has been included on a department data wish list as defined in the previous section.
- **3. High** The dataset is tied to a performance management goal, a city council or city manager's office initiative, or would provide immediate benefit to multiple departments, the organization, or the community for making data informed decisions, or other purpose.

• Ease of Publication:

1. Low – One or more of the following is true concerning the dataset. The dataset contains significant sensitivity concerns that will require an extended sensitivity review process, a legal department review, or a significant revision of the dataset to resolve. The dataset requires significant configuration to generate the file in a format the portal

- accepts. Setting up the automation process will require a change in business process and will require significant effort.
- 2. Medium The dataset configuration will require a concerted effort, but can be generated in a format that the portal accepts without deviating from the established business process. Sensitivity concerns are minor and successfully addressed by the Data Coordinator, and the Open Data Program Manager. Metadata is able to be generated for the dataset within the current business process for creating open datasets.
- 3. High Effort to channel the dataset through the open data process is low; most of the following are true concerning the dataset. Very minor (if any) sensitivity concerns are found in the dataset, and are quickly and easily mitigated by the Data Coordinator and Program Manager. Metadata is already accessible, or easy to produce. The data is already in a format that can be uploaded to the portal, or is easily configured and converted. An existing automation process used to maintain data on the portal can be implemented for the dataset.

Publishing and Updating Data

Following data prioritization, ongoing efforts will be made to upload data to the city's open data portal. Data publication entails six steps: configure the dataset, sensitivity review, risk mitigation, initial upload, QA review, and publication. See Figure 5 for an illustration of this workflow.

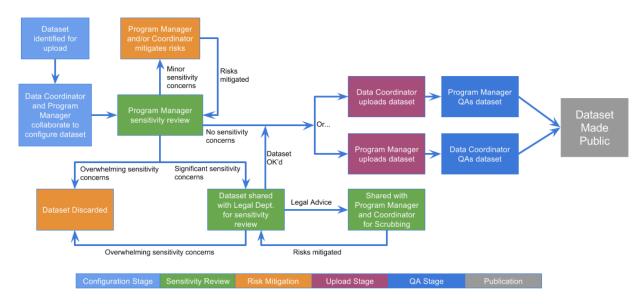


Figure 5: Open Data Workflow

Configuring Datasets

Once a dataset is identified as a candidate for releasing as open data on the portal, the Data Coordinator and Open Data Program Manager will collaborate on the best way to configure and structure the dataset for publishing to the portal, as well as the maintenance schedule for the dataset.

Open Data Assessment

The Open Data Program Manager conducts the first stage of review, identifying potential concerns as either minor, significant, or overwhelming.

- Minor concerns: such as a column that can be easily removed, are communicated to the program manager or Data Coordinator for mitigation. The dataset is then re-reviewed by the program manager.
- Significant concerns: represent issues that are not easily resolved but do not immediately
 disqualify the dataset, such as the possibility that anonymized individuals in a dataset could be
 easily re-identified when the dataset is combined with another dataset on the portal. Once the
 Open Data Program Manager identifies such concerns, the dataset is forwarded to the Legal
 Department for review.
- Overwhelming concerns: immediately disqualify a dataset from being posted to open data. Examples include datasets that are protected by law or that would pose a security risk. Datasets identified as overwhelmingly concerning are not uploaded to the portal.

For potential open datasets that show evidence of one or more of these classes, a second stage of review will identify the proper risk mitigation technique, including but not limited to:

- Redaction (e.g., deleting a column of names).
- Anonymization (e.g., reducing the precision of addresses).
- Aggregation (e.g., averaging a dataset by age group).
- Constraining access (e.g., limiting access to city staff).
- Forgoing publication and discarding the dataset.

Publishing Data

Datasets are uploaded to Greensboro's open data portal in two different ways:

- Data Coordinators upload data directly to the portal. This method is ideal for large departments that have many datasets to contribute to Greensboro's open data portal. The Open Data Program Manager is responsible for training these Data Coordinators on using the City's open data portal. Data Coordinators will coordinate the dataset upload with the Open Data Program Manager. In addition to uploading datasets, owners will input metadata (e.g., readme text, column descriptions) to contextualize datasets and dataset attributes. After an owner has uploaded a new dataset and entered metadata, he or she will share the private dataset with the Open Data Program Manager for review.
- Data Coordinators send data to the Open Data Program Manager for upload to the portal. This
 method is intended for smaller departments and groups that may have only a small number of
 datasets to contribute to Greensboro's open data portal. Along with new datasets, owners will
 send the Open Data Program Manager metadata (e.g., a readme text file, column descriptions)
 to contextualize datasets and dataset attributes. The program manager will upload new
 datasets, input metadata, and then share the private dataset with Data Coordinators for review.

Quality Assessment

After a dataset and associated metadata have been uploaded to the portal, but before it is released publicly, a final quality assessment (QA) review takes place to find and correct any errors in the data itself or in the metadata. The QA is conducted by either the program manager or the Data Coordinator (whoever *did not* upload the data, as the intent is to subject the dataset to a fresh set of eyes).

Datasets that pass both the initial review and QA are made public on the portal.

Each dataset is unique and requires a different process to review and assess quality (QA). However, certain commonalities apply across all datasets. Greensboro's Open Data Program employs the following quality standards during the dataset QA process:

- The dataset is the most complete, accurate, and current version appropriate for public release.
- The data have been spot checked for common errors such as missing and misplaced values.
- Any missing data points are left as null, but the meaning of null is defined in the dataset's metadata.
- Columns are formatted appropriately.
- Metadata is complete, concise, and free of jargon.
- Metadata explain the process used to create the data and summarize any changes.
- Metadata clearly explain any limitations or omissions for each dataset.
- Metadata clearly identify an update frequency and plan.

The Greensboro Open Data Program is not, however, a data editing program. No dataset is perfect. Data Coordinators will not be asked to substantially change or improve datasets pulled from city systems before uploading them to the portal. Data Coordinators are not asked to impute missing values, though they may do so if they wish. The primary goal of the Open Data Program is not to improve city data, but rather to share our existing data with the public and among city staff. With this in mind, the program also provides an opportunity, to gain feedback about the quality of our data from other departments and the public. Any improvement to internal processes for data creation and curation that results from the Open Data Program or associated feedback will be considered welcome but auxiliary.

Data Updates

A successful open data program requires up-to-date data. When submitting a dataset to be published to the portal, Data Coordinators must also submit an update plan specifying how often the dataset will be refreshed. Coordinators are responsible (with 'as needed' assistance from the Open Data Program Manager) for all manual updates to datasets. Whenever possible, coordinators will update an existing dataset instead of creating a new dataset.²

Nevertheless, Data Coordinators may have limited time to monitor the freshness of datasets posted on the portal. The Open Data Program Manager will employ two tactics to help ensure that the Greensboro data portal remains up to date:

² For example, if a dataset called *Flying Car Data 2005-2014* already exists, then the flying car Data Coordinator should strive to update it with 2015 data instead of creating a standalone 2015 dataset.

- Active monitoring of dataset freshness. The Open Data Program Manager will track each dataset on the portal. The Open Data Program Manager will alert Data Coordinators when a dataset is identified as out of date and needs to be refreshed.
- Automation. For datasets that need to be updated at least once per month or more, the Open Data Program Manager will work with Data Coordinators and the IT database administrator to implement automatic updates, where appropriate. The Data Coordinator will need to provide the Open Data Program Manager with read access for the relevant files and databases.

Purchasing guidelines for city applications and sensors

In order to ensure a robust supply of open data, Greensboro must strive to ensure that its many different sensors and software applications are capable of exporting data in a format that is compatible with our open data portal software. Both the purchasing department and individual city departments initiating purchases that will result in the collection of data should consider open data as a factor when finalizing purchases. This section is intended to facilitate that review.

Today, Greensboro maintains a Socrata open data portal. However, the purchasing guidelines in this section are intended to be broad enough to apply to a diverse array of open data portal platforms. (e.g., ArcGIS Open Data Portal).

Appendix A: Checklist for Third Party Open Data Providers includes a checklist for vendors to use when reviewing these guidelines.

Provision of Data to the Portal

All applications and analyses employed by Greensboro, whether constructed in-house or procured from third-party vendors, should produce data capable of being published to the Greensboro Open Data Portal. With the exception of protected data, including confidential business information, data provided to Greensboro will be supplied without IP restrictions on use.

Data can be published to the Portal through Socrata's RESTful "Publisher" API or uploaded as discrete files through the Portal's upload wizard.

For tabular datasets, the Portal supports the following file types:

- CSV
- TSV
- XLS
- XLSX

Tabular datasets may include text, numbers (including money and percentages), booleans, URLs and email addresses, locations, and dates/times. Upon upload, the Portal can automatically geocode tabular datasets that include geospatial data such as addresses. Any application that geocodes data before upload must specify geocoding methodology. For geospatial data, the Portal supports KML, KMZ, and ESRI Shapefiles. Additionally, the Portal accepts non-data file types such as PDF. However, preference is given to applications and analyses that produce machine readable files. If a Data Coordinator identifies a potential dataset that does not conform to compatible file format that the current portal(s) accept(s), the Data Coordinator will coordinate with the Open Data Program Manager to determine the best solution to incorporate the dataset in question to the appropriate portal.

Use of Data from the Portal

Open data hosted on the Portal is available for use by Greensboro staff, vendors, contractors, the public, and applications. Data may be procured from the Portal via RESTful API or manual download. Preference will be given to applications and analyses that consume Greensboro data via the Portal rather than via FTP, or emailed files.

Protected Data

The City of Greensboro's Open Data Policy defines protected data (see Open Data Assessment section). Datasets meeting some or all of these criteria are exempt from Greensboro's open data requirements at the discretion of the Open Data Program Manager. Applications and sensors dealing primarily with protected data are exempt from these purchasing guidelines.

Open Data Licensing and Liability Limitations

Open data hosted on the portal is in the public domain and is free for use by anyone for any purpose without restriction under copyright law.

Appendix A: Checklist for Third Party Open Data Providers

Dataset Type

•	Tabula	r			
		CSV			
		TSV			
		XLS or XLSX			
		Other:			
•	Geospa	atial			
		KML			
		KMS			
		ESRI Shapefiles			
		Other:			
•	Other				
		Specify:			
Geoco	oding fo	or Tabular Datasets			
	This tal	oular dataset does not contain geospatial information			
	☐ Geocoding will be completed using the Portal's after-upload geocoder				
	Geocoding will be completed before upload				
	Specify methodology:				
		odology			
This da	taset wi	ll be uploaded to the Portal:			
	Manually, via the Portal's upload wizard				
	Through the Socrata Publisher API				
	Via the Safe Software FME				
	Specify	FME reader:			
Protec	cted Da				
	This da	taset does not qualify as protect data			
	This da	taset qualifies as protected data, because it:			
		exempt from disclosure pursuant to North Carolina Laws, including but not limited the North Carolina Public Records Law			