The Effects of Police Violence on Inner-City Students

Ang (2021, Quartery Journal of Economics)

Reviewed by Reio TANJI

Osaka University, Graduate School of Economics

Jan 13th, 2022 Ohtake-Sasaki Seminar

Abstract

- The paper documents racially disparate effects of officer-involved killings occur on the educational and psychological well-being of Los Angeles public high school students.
 - In the United States, there occurs nearly 1,000 officer-involved killings.
- Exploits hyperlocal variation in how close students live to a killing.
- Results: Exposure to police violence leads to
 - persistent decreases in GPA
 - increased incidence of emotional disturbance
 - lower rates of high school completion and college enrollment.
- These effects are driven entirely by black and Hispanic students in response to
 - police killings of other minorities
 - incidents involving unarmed individuals

Section 1

Introduction

3 | 44

Literature

- Police use of force
 - are excercised to protect civilians from imminent harm
 - linked to unfavorable attitudes toward law enforcement.
 - ► Large urban riots in recent U.S. history were all triggered by acts of police violence (DiPasquale and Glaeser, 1998)
 - Lifetime odds of being killed by police of racial minorities are as high as 1 in 1,000 (Skolnick and Fyfe 1993; Weitzer and Tuch 2004; Brunson and Miller 2005).
- Little causal evidence of the social effects on local communities
 - Police violence is correlated with homicide and poverty rates (Kania and Mckey 1977; Jacobs, 1998)
 - Exploiting larger social movement may not be representative (Sigelman et al., 1997; Desmond, Papachristos, and Kirk, 2016; Gershenson and Hayes, 2018).

Dataset and Summary of the Results

- This paper estimates the short- and long-run effects of police killings on high school students.
 - Teenagers face crucial educational decisions
 - Even vicarious police contact can influence on shaping long-run beliefs and institutional trust (Winfree and Griffith 1977; Leiber, Nalla, and Farnworth 1998; Hurst and Frank 2000; Tyler, Fagan, and Geller 2014)
- Novel Datasets
 - Incident-level data on the universe of officer-involved killings in Los Angeles County (2002-2016)
 - Individual-level panel data for all high school students enrolled in the Los Angeles Unified School District (LAUSD)
- The author calculates each student's geographic proximity to police violence.
- Dynamic DID design.

Summary of Results

- The effects are driven entirely by black and Hispanic students in response to police killings of other underrepresented minorities
- Short-run Negative spillovers
 - Effects are largest for students who lived closest to the event, and dissipate beyond .50 miles.
 - GPA: decrease by 0.08 s.d. for several semesters: each hitting affects more than 300 students.
 - emotional disturbance: 15% more likely to be classified with PTSD and depression.
- Long-run effect: students exposed to officer-involved killings in the 9th grade
 - 3.5% less likely to graduate from high school.
 - 2.5% less likely to enroll college.

Though smaller in magnitude, effects remain significant in exposure in the 10th and 11th grades.

Contribution

- 1. Large externalities of police killings
 - Each officer-involved killing caused three students of color to drop out.
 - Aggressive policing can socially cost more (Davis, Whyde, and Langton, 2018).
 - Less extreme uses of force are salient to local residents (Brunson and Miller, 2005; Brunson, 2007; Legewie and Fagan, 2019)
 - They may be excercised in a racially biased manner (Fryer 2019).
- Self-fulfilling prophecies: minorities believe that police discriminate in use of force (Pew Research Center 2016, 2019; AP-NORC 2015; Dawson, Brown, and Jackson 2019)
 - education (Carlana 2019), labor markets (Glover, Pallais, and Pariente 2017), and health care (Alsan and Wanamaker 2018)
 - Empirical evidence of racial bias is mixed (Nix et al. 2017; Fryer 2019; Johnson et al. 2019; Knox, Lowe, and Mummolo 2020; Knox and Mummolo 2020)

Reviewed by R.TANJI Ang (2021, QJE) Ohtake-Sasaki Seminar 7 | 44

- Measuring short-run impacts of criminal violence on children (Sharkey, 2010; Sharkey et al., 2012, 2014; Beland and Kim, 2016; Rossin-Slater et al., 2019; Carrell and Hoekstra, 2010; Monteiro and Rocha, 2017; Gershenson and Tekin, 2018)
 - Unlike others forms of violence, violence to enforce laws improves public outcomes.
 - The findings will serve important inputs for pressing policy discussions around police oversight and officer use of force.
- 4. Link between neighborhoods and economic mobility (Katz, Kling, and Liebman 2001; Chetty, Hendren, and Katz 2016)
 - Intergenerational mobility differs dramatically between blacks and whites: Chetty et al. (2020)
 - Results suggest that law enforcement may play an important role in explaining this racial disparity

Section 2

Background and Data

Los Anageles, California

- A natural setting for the research.
- Today, Los Angeles experiences more police killings than any other county in the nation.
 - From Jjuly 2002 to June 2016, 627 officer-involved fatalities occurred (twice as that in New York or Chicago)
- two of the most high-profile acts of police violence in U.S. history
 - 1965, a 21-year-old African American: 34 deaths and more than 3,000 arrests
 - 1992, a 26-year-old black man: 63 deaths, more than 12,000 arrests, and \$1 billion damage in properties.

Police Killings

- Unique incident-level data on police killings
 - From the Los Angeles Times Homicide Database
 - records the followings of all deaths in the county by a "human hand".
 - ▶ about the deceased: name, age, and race
 - ▶ about the event: exact address and date
 - contextual details are supplemented by Los Angeles County district attorney incident reports and other sources.
 - investigative evidence and officer and witness testimonies
 - legal analysis of officer actions.
 - Contextual information for 556 killings.
 - whether a weapon was recovered from the deceased
 - ▶ if so, what type (Knife, Gun)
 - whether the deceased had fired his weapon
- In many cases, police actions were predicated on faulty or misreported information

Reviewed by R.TANJI Ang (2021, QJE) Ohtake-Sasaki Seminar 11 | 44

Student Data

- LAUSD administrative data
 - Individual-level records for all high school students in the district from the 2002-2003 to 2015-2016 academic years
 - 712,954 unique students (anonymized).
 - demographic information:
 - race
 - date of birth
 - parental education
 - home language
 - ► free/subsidized lunch status
 - proficiency on eighth-grade standardized tests
 - Each student's last reported home address while enrolled at LAUSD

- Measures of academic achievement: observed for grades 9th through 12th
 - Semester GPA: average grades in math, science, English, and social sciences
 - Daily attendance ('09-'10 and onward)
 - high school graduation: high school diploma or equivalent (GED or CHSPE) or a Special Education Certificate of Completion
 - college enrollment: whether students enrolled in postsecondary schooling for those who graduated from LAUSD between 2009 and 2014

Mental health

- "emotionally disturbed": certified learning disability that "cannot be explained by intellectual, sensory or health factors" (2004 school year onward)
- School Experience Survey (SES): 2014-2015 and 2015-2016 academic years.
 - three questions examining feelings of school and neighborhood safety.

TABLE I SUMMARY STATISTICS

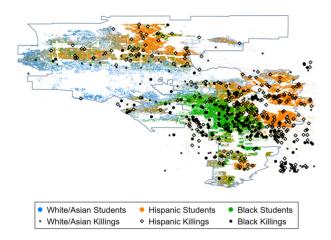
P	anel A: Poli	e killings		Panel B: Students					
		Black/	White/				>	0.5 mi.	
	All	Hispanic	Asian		All	≤0.5 mi.	Area	Nonare	
D	eceased den	nographics		Student demographics					
Black	0.26	0.33	0.00	Black	0.12	0.11	0.12	0.12	
Hispanic	0.52	0.67	0.00	Hispanic	0.74	0.82	0.80	0.70	
White	0.19	0.00	0.83	White	0.08	0.03	0.03	0.10	
Asian	0.03	0.00	0.14	Asian	0.06	0.04	0.04	0.08	
Male	0.97	0.97	0.96	Male	0.50	0.50	0.49	0.50	
Age	32.3	30.6	38.0	Proficient (8th)	0.43	0.40	0.35	0.46	
	Newspaper :	mentions			Household characteristics				
Any	0.22	0.22	0.21	Free lunch	0.69	0.77	0.72	0.66	
Total	1.48	1.66	0.88	English lang.	0.29	0.23	0.25	0.32	
Median (if any)	2.00	2.00	2.00	College+	0.08	0.06	0.05	0.09	

TABLE I (CONTINUED)

	Panel A: Pol	ice killings			I	Panel B: Student	8	
		Black/	White/				>0.	5 mi.
	All	Hispanic	Asian		All	≤0.5 mi.	Area	Nonarea
	Weapor	n type						
Unarmed	0.17	0.17	0.20					
Knife	0.29	0.25	0.44					
Gun	0.54	0.58	0.36					
Fired (if gun)	0.41	0.42	0.33					
Incidents	627	486	141	Students	712,954	141,628	133,758	437,568

Notes. Pased A prevides summary statistics for the full police killings data and separately for killings of blacks and Hispanian and killings of whites and Advans. Unless otherwise motes, many values are reported. Newspaper multion comes from a search of each incident by the name of the development of the search of the product by the name of the development of the search of the product by the name of the development of the search of the product by the name of the development of the name of the name of the name of the development of the name of the

Figure A.I: Map of Student Residences and Police Killings



Section 3

Identification Strategy

16 | 44

Exposure to Police Killings

- The primary obstacle to identification: correlation with neighborhood characteristics.
 - police killings may be more likely to occur where poverty and crime are.
- To deal with this problem, the author exploit hyperlocal variation in exposure to killings.
 - comparing changes over time among students who lived very close (.50 miles) to a police killing to students who lived slightly farther away
 - ► Killings are quite rare and difficult to predict.
 - ▶ Underreported nature of officer-invoked killings (20% of media coverage)
- Grahpical evidence shows that incidents affect absenteeism of only the students (Chetty et al. 2018, 28).

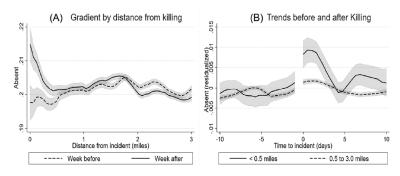


FIGURE I
Effects on Absenteeism

 the full sample includes more than 600 incidents spread across 15 years and thousands of square miles

Estimating Equation

• Semester GPA: for individual i at semester t (cohort c, neiborhood n),

$$y_{i,t} = \delta_i + \lambda_{n,t} + \omega_{c,t} + \sum_{\tau = -7}^{7} \beta_{\tau} Shoot_{\tau} + \epsilon_{i,t}$$

- δ_i , $\lambda_{n,t}$, $\omega_{c,t}$: individual, neighborhood-semester, and cohort-year fixed effects, respectively.
- Shoot_{τ}: relative time to treatment. Baseline: $\tau = -1$.
- Treatment is defined by the earliest nearby killing if he or she faced multiple ones during high school.
- Treatment
 - On average, this captures 303 students per incident.
 - Roughly 20% of the sample is ever-treated based on this definition.

Reviewed by R.TANJI Ang (2021, QJE) Ohtake-Sasaki Seminar 19 | 44

Section 4

Main Results

20 | 44

Academic Performance

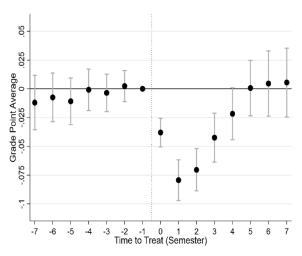
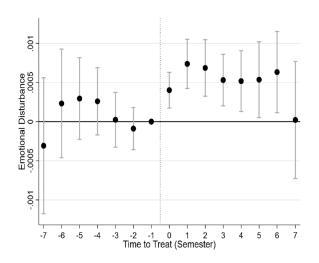


FIGURE II Effects on GPA

Reviewed by R.TANJI Ang (2021, QJE) Ohtake-Sasaki Seminar 21 | 44

- Prior to shootings, I find little evidence of differential group trends.
 - Pretreatment estimates are also jointly insignificant (F = 0.69, p = .655).
- GPA declines by 0.04 points in the semester of the shooting and by between 0.07 and 0.08 points in the following two semesters (GPA mean = 2.08, std. dev. = 1)
 - Effects then gradually dissipate (reach insignificance five semesters after exposure).
- the mean posttreatment estimate of -0.030 std. dev.
 - larger in absolute magnitude than the average impact of randomized interventions (Fryer 2017)
 - providing student incentives: -0.024 s.d.
 - low-dosage tutoring: 0.015 s.d.
 - choice and vouchers: 0.024 s.d.
 - 1.3 percentage point decrease in the graduation rate

Psychological Well-Being



 $\label{eq:Figure III}$ Effects on Emotional Disturbance

- little evidence of differential pretrends between treatment and control students (F-test of joint significance: F=1.15, p=.334)
- Though the treatment estimates are small, ranging from 0.04 to 0.07 percentage points.
- Changes in emotional disturbance are also highly persistent after exposure.
 - ED and psychological trauma are chronic conditions and often last for several years after the inciting incident (Famularo et al. 1996; Friedman et al. 1996)
 - ED designations are sticky.

Robustness

 $\begin{tabular}{l} \textbf{TABLE II} \\ \textbf{Effects on GPA and Emotional Disturbance} \\ \end{tabular}$

	Base	Alt. co	ontrols	Alt. neig	hborhood	Alt. sample	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Panel A: DV = gra	de point average						
$Treat \times Post$	-0.027***	-0.027***	-0.029***	-0.019***	-0.029***	-0.021***	-0.029***
	(0.006)	(0.006)	(0.010)	(0.005)	(0.007)	(0.006)	(0.007)
Obs.	4,166,188	4,166,188	1,815,131	4,173,300	4,157,829	4,005,642	3,778,162
Panel B: DV = em	otional disturban	ce (per 1,000 stu	dents)				
$Treat \times Post$	0.470***	0.470***	0.637***	0.382***	0.428***	0.481***	0.469***
	(0.127)	(0.127)	(0.216)	(0.115)	(0.125)	(0.148)	(0.124)
Obs.	4,029,073	4,029,073	1,876,183	4,029,436	4,028,739	3,867,867	3,768,180
Neighborhood	Blk grp	Blk grp	Blk grp	Tract	Grid	Blk grp	Blk grp
Homicides		Y	Y	Y	Y	Y	Y
Crime, arrests	_	_	Y	_	_	_	_
Exclude	_	_	<2010	_	_	Multi- treaters	New 10-12 graders

Notes. The table shows results from estimating equation (1), replacing time to treatment indicators with a single posttreament dummy. Treatment is defined as students living within 0.50 miles of a police killing during high school. Central students are these whose nearest killing during high school from the 2002-2003 academic var to the nearest constant of the contract of the con

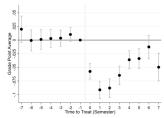
Additional Robustness Checks

0 Treat v Post Coefficient

-.04

Figure A.VII: Effects on GPA: Permutation Tests

Figure A.VIII: Effects on GPA: Staggered Treatment Correction



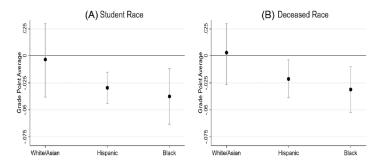
Notes: Figure shows effects on semester GPA (mean=2.08) after correcting for staggered treatment timing per Callaway and Sant'Anna (2019). For each treatment cohort (defined by the semester a student is first exposed to a police killing), I estimate Equation I against the control group of newer-treaters. Standard errors are clustered by zip code. Students treated in the first semester of the sample (i.e., Fall 2002-2003) are coefficients across treatment cohorts, weighting by the number of students in each cohort-relative semester. This procedure ensures non-negative weights and addresses potential contamination due to treatment effect heterogeneity across cohorts. Detted vertical line represents time of treatment.

Section 5

Mechanism

27 | 44

Racial Differences



 $\label{eq:Figure IV}$ Effects on GPA by Race

- Subsample analyses revealed that exposure to police killings has no impact on white and Asian students.
 - Disproportionate burden police violence may have on underrepresented minorities (Gershenson and Hayes, 2018).
 - Race is the single strongest predictor of perceptions of law enforcement (Taylor et al., 2001)
 - blacks and Hispanics are significantly more likely to believe that police use of force is excessive or unjustified (Leiber, Nalla, and Farnworth 1998; Weitzer and Tuch 2002).

- Because race is obviously not randomly assigned, the effect heterogeneity of race of the deceased is likely to be correlated with other factors.
- flexible controls allowing for differential treatment effects along a range of neighborhood, incident, and individual characteristics.

$$y_{i,t} = \delta_i + \lambda_{n,t} + \omega_{c,t} + \beta_{BH} Post \times Shoot \times BlackHispanic + \beta_{WA} Post \times Shoot \times WhiteAsian + Post \times Shoot \times \mathbf{X}_i \gamma + \epsilon_{i,t}$$

 conditional on exposure, black and Hispanic students respond differently to police violence depending on the race of the person killed

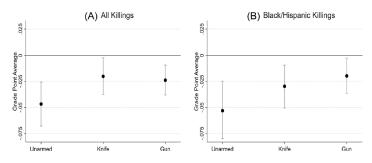
Reviewed by R.TANJI Ang (2021, QJE) Ohtake-Sasaki Seminar 30 | 44

TABLE III
EFFECTS ON GPA BY RACE OF THE DECEASED

		All st	adents			Black/Hispa	/Hispanic students		
Avg. treatment effect	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	
Black/Hispanic killing	-0.028***	-0.031***	-0.030***	-0.030***	-0.031***	-0.034***	-0.033***	-0.033***	
	(0.007)	(0.007)	(0.006)	(0.006)	(0.008)	(0.007)	(0.007)	(0.007)	
White/Asian killing	-0.005	-0.008	-0.007	-0.007	-0.005	-0.011	-0.010	-0.010	
_	(0.012)	(0.013)	(0.013)	(0.013)	(0.014)	(0.014)	(0.015)	(0.015)	
$\beta_{RH} - \beta_{WA}$	-0.023	-0.023	-0.023	-0.023	-0.026	-0.023	-0.023	-0.023	
$p(\beta_{BH} = \beta_{WA})$.132	.131	.131	.134	.142	.184	.184	.179	
Area characteristics	_	Y	Y	Y	_	Y	Y	Y	
Media, residence	_	_	Y	Y	_	_	Y	Y	
Deceased demo.	_	_	_	Y	_	_	_	Y	
Observations	4,166,168	4,166,168	4,166,168	4,166,168	3,590,169	3,590,169	3,590,169	3,590,169	
R-squared	0.695	0.695	0.695	0.695	0.677	0.677	0.677	0.677	

Notes. The table shows average treatment effects for black/Hipspanic and white/Assian killings from estimating equation (2) on semester GPA (mean = 2.08). Treatment defined as students living within 0.50 miles of a police killing during high school. Gornel students are roll killing during high school school was between 0.08 and miles away. Sample includes student-semester panel data for students enrolled in LAUSD high schools from the 2002–2003 candemic year to the 2015–2016 candemic year. Treatment effects computed at the sample model and each earner incident, and individual factor. Area characteristics include population density, average income, higher area characteristic include population density, average income, handle area, and percent nowshite in a student's block group. Media coverage is an indicator for whether the incident was reported in local newspapers (median = 0). Residence is an indicator for whether the incident was reported in local newspapers (median = 0) and gender (median = 0.01) and of the deceased. Left side examines all students, rights indeed on a displaced from the control of the control

Weapon Type



 $\label{eq:Figure V} \text{Effects on GPA by Weapon Type}$

- The effects of police violence are unlikely to be driven by those incidents with the most gunfire or the deadliest shootouts.
- The most damaging events are police killings of unarmed individuals.
- the findings suggest that students may be responding to the perceived reasonableness or legitimacy of officer actions as much as to the use of force.
- However, community perceptions of "reasonableness" often depend on contextual factors similar to those assessed here, with police violence against unarmed minorities drawing particular concern (Hall, Hall, and Perry 2016)

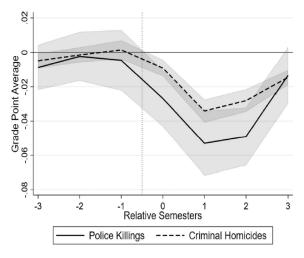
Comparing Police and Criminal Violence

 A simple model of violent exposure cannot fully explain the observed effects of police killings on student achievement.

$$\begin{aligned} y_{i,t} = & \delta_i + \lambda_{n,t} + \omega_{c,t} + \\ & \sum_{\tau = -3}^{3} \beta_{\tau} Police_{\tau} + \sum_{\tau = -3}^{3} \gamma_{\tau} NonPolice_{\tau} + \mathbf{X}_{b,t} \gamma + \epsilon_{i,t} \end{aligned}$$

- The marginal effects differ suggests that students may view police killings and criminal homicides as unique phenomena and that different mechanisms might drive their to each.
 - criminal homicides of whites/Asians and blacks/Hispanics are associated with nearly identical decreases in GPA.

Reviewed by R.TANJI Ang (2021, QJE) Ohtake-Sasaki Seminar 34 | 44



 $\label{eq:Figure VI} \mbox{Effects on GPA of Police and Criminal Killings}$

Section 6

Long-Run Effects

36 | 44

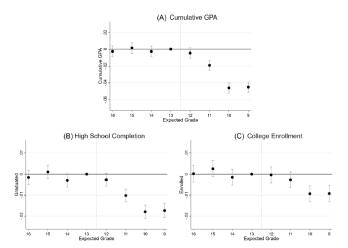
- Main regression equation cannot capture the long-run ramifications because exposure is absorbed by fixed effects.
 - Compare graduation rates of students in expected grades.
- For student *i* of expected grade *g*,

$$y_{i,g} = \delta_{n,c} + \sum_{\tau=9}^{16} \beta_{\tau} Shoot_{i,g} \times Grade_{\tau} + \lambda Shoot_{i,g} + \mathbf{X}_{i}\gamma + \epsilon_{i,g}$$

- Students with $\tau \geq 13$ are not exposed to the treatment.
- This specification does not allow to include indivudal fixed effects.
- demographic covariates: a student's school, race, sex, poverty status, household language, parental education, and eighth-grade proficiency

Reviewed by R.TANJI Ang (2021, QJE) Ohtake-Sasaki Seminar 37 | 44

Educational Attainment

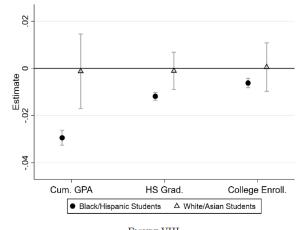


 $\label{eq:Figure VII}$ Effects on Educational Attainment

Educational Attaiment

- Significant differences in long-run achievement associated with exposure to police violence.
 - Average treatment estimate on cumulative GPA (0.029 points) = average estimate on semester GPA (0.027 points)
 - Exposure in the 9th grade predicts a 1.7 percentage point decrease in the graduation rate.
 - Exposure to police violence is associated with significant decreases in college enrollment among 9th and 10th graders of 0.09 percentage points

Race-Specific Effects



 $\label{eq:Figure VIII}$ Effects on Educational Attainment by Race

- The results indicate that police killings may have large long-run effects on local communities
 - causal evidence supporting the link between adverse childhood experiences and educational attainment (Harris 1983; Broberg, Dyregrov, and Lilled 2005; Porche et al. 2011)
- However, police violence differs from many other forms of trauma in one important dimension.

Robustness

TABLE IV EFFECTS ON EDUCATIONAL ATTAINMENT

	Base	Alt. bandwidth		Alt. neig	hborhood	Alt. sample	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Panel A: DV = cumulati	ve GPA						
Treat × grade ≤12	-0.028***	-0.034***	-0.022***	-0.028***	-0.029***	-0.030***	-0.034***
	(0.002)	(0.004)	(0.002)	(0.002)	(0.002)	(0.001)	(0.002)
Obs.	3,052,158	3,009,826	2,256,623	3,052,310	3,051,204	3,284,564	2,666,509
Panel B: DV = graduate	d HS						
Treat × grade ≤12	-0.011***	-0.014***	-0.009***	-0.010***	-0.012***	-0.012***	-0.014***
	(0.001)	(0.002)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)
Obs.	3,219,062	3,175,495	2,381,580	3,219,206	3,218,091	3,466,890	2,805,025
Panel C: DV = college er	rollment						
Treat × grade ≤12	-0.006***	-0.010***	-0.005***	-0.006***	-0.006***	-0.006***	-0.007***
	(0.001)	(0.002)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)
Obs.	1.826,985	1.801.498	1,354,303	1.827.044	1.826.484	1.963,684	1,588,165

TABLE IV (CONTINUED)

	Base	Alt. bandwidth		Alt. neighborhood		Alt. sample	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Neighborhood	Blk gro	Blk grp	Blk grp	Tract	Grid	Blk grp	Blk grp
Treatment	<0.50 mi	<0.25 mi	<0.50 mi	<0.50 mi	<0.50 mi	<0.50 mi	<0.50 mi
Control	0.50-3 mi	0.50-3 mi	0.50-2 mi	0.50-3 mi	0.50-3 mi	0.50-3 mi	0.50-3 mi
Sample	_	_	_	_	_	Allow	Exclude
						std-grade	multi-
						duplicates	treaters

Most: The table shows results from estimation of a modified version of equation (6, replacing the full set of expected gade at treatment interactions with a simple posttrustment dummy set to 1 for results of absorbance in a desirable injust with a mile of a light from expected gade of the contract of the contract of the contract point of a simple state of the contract of the contract point of the contract of a simple state of the contract point point of the contract point point point of the contract point p

Section 7

Conclusion

Concluding Remarks

- This article provides the first causal evidence of the impact of police killings on nearby students.
- Results indicate that police violence may exacerbate racial inequality in education
- This paper does not account for effects on younger children or for other returns to schooling (Lochner and Moretti 2004), this figure likely underestimates the total educational costs of police killings
- Critically examine the appropriate role of law enforcement in local communities.