Local Authority Parking Finances in Wales 2021 - 22

1 Introduction

This note covers parking finances for the 22 local authorities in Wales. As in England and Scotland, local authorities are required to submit details of all their finances to the Welsh Government in a standard format. They are normally published in October, seven months after the financial year end. This report looks at the section on parking income and expenditure from 2017-18 to 2021-22 and is based primarily on data reported by Statistics for Wales (Welsh Government (2023)), as well as data reported by English and Scottish Local Government authorities; all of the sources are listed in the references.¹

The published data is less comprehensive than in England and does not split out on- and off-street parking or show penalty income separately. The figures do not include any commercial off-street parking. In 2021-22, 19 councils showed surpluses and three showed deficits. All councils are now receiving income from parking.

2 Summary

Table 1: Summary of parking accounts for Wales (£ millions)

| | | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | Change 2021-22 on 2020-21 |
|-----------------|------------------------------------------------------------|---------|---------|---------|---------|---------|---------------------------|
| | Income | 38.5 | 41.9 | 43.0 | 17.0 | 36.9 | 116.9% |
| Parking | Expenditure | 24.1 | -16.1 | -15.4 | 9.2 | -8.4 | -191.2% |
| | Surplus | 14.4 | 58.0 | 58.4 | 7.8 | 45.4 | 480.8% |
| Total transport | Net expenditure | 265.3 | 267.1 | 270.5 | 310.4 | 294.8 | -5.0% |
| | Parking surplus as percentage of net transport expenditure | 5.4 | 21.7 | 21.6 | 2.5 | 15.4 | |

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Table 1 shows the summary accounts for local authorities in Wales of the incomes and expenditures arising from parking charges and penalty income both for on- and off-street parking. The income has increased by 116.9~%, the expenditure has fallen by 191.2~% and the surplus has increased by 480.8~% compared to the previous fiscal year. Total transport expenditure has fallen by 5.0~% and the surplus now represents 15.4~% of net transport epxenditure. Since 2017-18 income has fallen by 4.0% and expenditure has fallen by 134.9%. Over the same period the surplus has risen by 214.5%. Figure 1 gives a longer term overview of the trends in incomes, expenditures and surpluses.

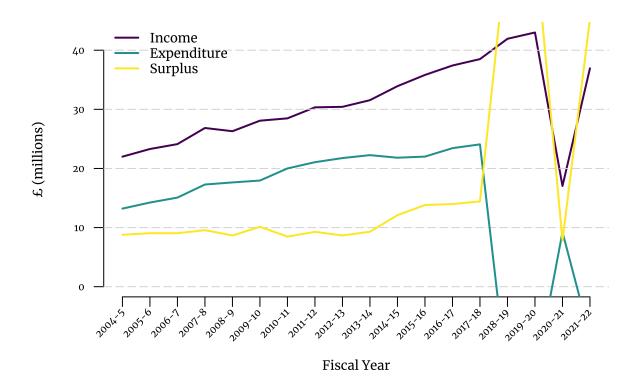


Figure 1: Parking revenues–Wales

3 Income

Total council parking income from all sources in 2021-22 was £36.9 million, 116.9% higher than 2020-21. Note that this includes penalty income, which is not shown separately, but does not include off-street income received by commercial off-street parking facilities. Table 2 ranks the Welsh councils in terms of parking income.

In Wales as a whole 19 councils increased their income over the past year and two decreased their income. Another single council's income stayed the same. The changes from 2020-21 are mapped² in Figure 4 in the Annex. The annualised changes over the previous four years are plotted in Figure 5, using the same colour palette.

The top three Welsh councils by income were Cardiff, Swansea, and Gwynedd, and between them accounted for 40.6% of parking income.

The three councils which had the largest year-on-year percentage increases in income were Flintshire (up 807.7%), Ceredigion (up 693.6%) and Wrexham (up 292.1%). The biggest decreases were in Torfaen (2.7%), and Blaenau Gwent (0.0%) (excluding Caerphilly where income was under £30,000).

Table 2: Parking income for Wales (£,000)

| Local Authority | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | Change 2021-22 on 2020-21 | Average annual change from 2017-18 |
|-------------------|---------|---------|---------|---------|---------|------------------------------------|------------------------------------------------|
| Cardiff | 8,629 | 9,739 | 9,551 | 3,421 | 7,011 | 104.9% | -5.1% |
| Swansea | 5,932 | 6,978 | 6,441 | 2,715 | 5,188 | 91.1% | -3.3% |
| Gwynedd | 2,539 | 2,697 | 2,699 | 1,507 | 2,795 | 85.5% | 2.4% |
| Carmarthenshire | 3,035 | 2,882 | 2,709 | 971 | 2,414 | 148.6% | -5.6% |
| Pembrokeshire | 1,916 | 2,173 | 2,065 | 1,120 | 2,329 | 107.9% | 5.0% |
| Conwy | 1,903 | 2,227 | 2,391 | 1,015 | 2,237 | 120.4% | 4.1% |
| Powys | 1,653 | 1,683 | 1,741 | 721 | 1,777 | 146.5% | 1.8% |
| Denbighshire | 1,517 | 1,515 | 1,585 | 652 | 1,672 | 156.3% | 2.5% |
| Rhondda Cynon Taf | 1,090 | 1,324 | 1,764 | 936 | 1,599 | 70.8% | 10.1% |
| Vale of Glamorgan | 737 | 807 | 738 | 628 | 1,567 | 149.5% | 20.8% |
| Monmouthshire | 1,535 | 1,446 | 1,492 | 617 | 1,495 | 142.3% | -0.7% |
| Newport | 591 | 649 | 637 | 502 | 1,255 | 150.1% | 20.7% |
| Bridgend | 1,139 | 1,211 | 1,712 | 673 | 1,230 | 82.7% | 1.9% |
| Ceredigion | 1,055 | 1,058 | 1,259 | 152 | 1,204 | 693.6% | 3.3% |
| Neath Port Talbot | 1,500 | 1,652 | 1,722 | 411 | 1,072 | 160.6% | -8.1% |
| Isle of Anglesey | 639 | 682 | 599 | 263 | 674 | 156.3% | 1.3% |
| Merthyr Tydfil | 725 | 684 | 697 | 292 | 463 | 58.5% | -10.6% |

²Boundary data for this and all further maps is from Office for National Statistics (2017). Contains public sector information licensed under the Open Government Licence v3.0.

Table 2: Parking income for Wales (£,000) (continued)

| Local Authority | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | Change 2021-22 on 2020-21 | Average annual change from 2017-18 |
|-----------------|---------|---------|---------|---------|---------|------------------------------------|------------------------------------------------|
| Wrexham | 1,113 | 1,067 | 1,092 | 113 | 444 | 292.1% | -20.5% |
| Flintshire | 571 | 721 | 925 | 46 | 416 | 807.7% | -7.6% |
| Torfaen | 4 | 6 | 108 | 75 | 73 | -2.7% | 106.7% |
| Blaenau Gwent | 30 | 40 | 30 | 30 | 30 | 0.0% | -0.2% |
| Caerphilly | 641 | 688 | 1,041 | 170 | 0 | -100.0% | -100.0% |
| Total | 38,494 | 41,929 | 42,997 | 17,030 | 36,943 | 116.9% | -1.0% |

4 Expenditure

Table 3 ranks the councils in terms of expenditure on parking.

Overall expenditure has fallen by £17.6 million (191.2%) after a rise of £24.6 million last year.

In Wales as a whole One council increased their expenditures over the past year and 21 decreased them. The changes from 2020-21 are mapped in Figure 2 in the Annex. The average annual changes over the previous four years are plotted in Figure 3 in the Annex, using the same colour palette.

The largest increase in expenditure occured in Swansea where it increased by 17349.5% while Gwynedd and Torfaen increased by 377.2% and 33.4% respectively. The biggest decreases were in Conwy (2541.8%), and Vale of Glamorgan (1026.0%).

The table also shows the proportion of income taken up by costs in 2021-22. Nationally in Wales it is -22.8% with Cardiff at -14.6%.

Table 3: Parking expenditure for Wales (£,000)

| Local Authority | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | Change 2021-22 on 2020-21 | Average annual change since 2017-18 | Expenditure as proportion of income |
|-------------------|---------|---------|---------|---------|---------|---------------------------|-------------------------------------------------|-------------------------------------------------|
| Neath Port Talbot | 1,332 | -173 | -263 | 1,092 | 480 | -56.0% | -22.5% | 44.8% |
| Caerphilly | 550 | 302 | -17 | 639 | 339 | -47.0% | -11.4% | $\text{-}\mathrm{Inf}\%$ |
| Torfaen | 82 | 115 | 302 | 241 | 322 | 33.4% | 40.7% | 440.5% |
| Blaenau Gwent | 483 | 323 | 379 | 316 | 313 | -1.0% | -10.3% | 1044.5% |
| Wrexham | 812 | -403 | -445 | 581 | 194 | -66.6% | -30.1% | 43.7% |
| Flintshire | 678 | -321 | -361 | 585 | 80 | -86.3% | -41.4% | 19.3% |

Table 3: Parking expenditure for Wales (£,000) (continued)

| Local Authority | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | Change 2021-22 on 2020-21 | Average annual change since 2017-18 | Expenditure as proportion of income |
|-------------------|---------|------------|---------|-----------|---------|---------------------------|-------------------------------------------------|-------------------------------------|
| Newport | 286 | -181 | -312 | 127 | 42 | -66.6% | -37.9% | 3.4% |
| Merthyr Tydfil | 510 | -280 | -279 | 100 | -8 | -107.8% | | -1.7% |
| Bridgend | 889 | -204 | -324 | 435 | -16 | -103.6% | | -1.3% |
| Rhondda Cynon Taf | 906 | -69 | -375 | 426 | -38 | -108.9% | | -2.4% |
| Carmarthenshire | 2,115 | -957 | -761 | 1,172 | -224 | -119.1% | | -9.3% |
| Isle of Anglesey | 351 | -303 | -273 | 92 | -367 | -498.9% | | -54.5% |
| Ceredigion | 567 | -486 | -619 | 489 | -531 | -208.6% | | -44.2% |
| Denbighshire | 1,053 | -445 | -407 | 390 | -566 | -245.2% | | -33.9% |
| Monmouthshire | 671 | -778 | -676 | 116 | -644 | -656.3% | | -43.1% |
| Vale of Glamorgan | 686 | -101 | -108 | 73 | -676 | -1026.0% | | -43.1% |
| Powys | 822 | -860 | -883 | 153 | -776 | -608.6% | | -43.7% |
| Pembrokeshire | 1,319 | -803 | -759 | 182 | -869 | -577.5% | | -37.3% |
| Cardiff | 4,764 | -4,448 | -3,991 | $2,\!267$ | -1,024 | -145.2% | | -14.6% |
| Conwy | 954 | -1,169 | -1,233 | 51 | -1,257 | -2541.8% | | -56.2% |
| Gwynedd | 1,157 | $-1,\!562$ | -1,389 | -298 | -1,422 | 377.2% | | -50.9% |
| Swansea | 3,087 | -3,281 | -2,608 | -10 | -1,766 | 17349.5% | | -34.0% |
| Total | 24,074 | -16,085 | -15,402 | 9,221 | -8,413 | -191.2% | | -22.8% |

Table 4 shows the proportion of income taken up by expenditure. Across Wales it was -22.8% compared to 54.1% in the previous year.

Cardiff's expenditure was -14.6% of its income having fallen since last year, while Swansea's has fallen to -34.0%.

Care should be taken in interpreting the percentages towards the bottom of the table, as the very low parking incomes can lead to extreme values which are less meaningful.

Table 4: Parking expenditure as a proportion of parking income

| Local Authority | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 |
|-------------------|---------|---------|---------|---------|---------|
| Neath Port Talbot | 88.8% | -10.4% | -15.3% | 265.3% | 44.8% |
| Caerphilly | 85.8% | 43.8% | -1.7% | 376.7% | |
| Torfaen | 2050.0% | 1916.7% | 279.6% | 321.3% | 440.5% |
| Blaenau Gwent | 1599.7% | 818.1% | 1264.1% | 1054.7% | 1044.5% |
| Wrexham | 73.0% | -37.7% | -40.8% | 513.3% | 43.7% |
| Flintshire | 118.8% | -44.6% | -39.1% | 1278.7% | 19.3% |
| Newport | 48.3% | -27.9% | -49.0% | 25.4% | 3.4% |
| Merthyr Tydfil | 70.4% | -40.9% | -40.1% | 34.3% | -1.7% |

Table 4: Parking expenditure as a proportion of parking income (continued)

| Local Authority | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 |
|-------------------|---------|---------|---------|---------|---------|
| Bridgend | 78.0% | -16.9% | -18.9% | 64.6% | -1.3% |
| Rhondda Cynon Taf | 83.1% | -5.2% | -21.2% | 45.5% | -2.4% |
| Carmarthenshire | 69.7% | -33.2% | -28.1% | 120.7% | -9.3% |
| Isle of Anglesey | 54.9% | -44.4% | -45.6% | 35.0% | -54.5% |
| Ceredigion | 53.8% | -45.9% | -49.2% | 322.7% | -44.2% |
| Denbighshire | 69.4% | -29.4% | -25.6% | 59.8% | -33.9% |
| Monmouthshire | 43.7% | -53.8% | -45.3% | 18.8% | -43.1% |
| Vale of Glamorgan | 93.1% | -12.5% | -14.6% | 11.6% | -43.1% |
| Powys | 49.7% | -51.1% | -50.7% | 21.2% | -43.7% |
| Pembrokeshire | 68.8% | -37.0% | -36.8% | 16.2% | -37.3% |
| Cardiff | 55.2% | -45.7% | -41.8% | 66.3% | -14.6% |
| Conwy | 50.1% | -52.5% | -51.6% | 5.1% | -56.2% |
| Gwynedd | 45.6% | -57.9% | -51.5% | -19.8% | -50.9% |
| Swansea | 52.0% | -47.0% | -40.5% | -0.4% | -34.0% |
| Total | 62.5% | -38.4% | -35.8% | 54.1% | -22.8% |

^{*} Any empty cells indicate the council reported no income and/or no expenditure

5 Surpluses

Table 5 shows the parking surpluses from from 2017-18 to 2021-22 and the change from 2020-21 to 2021-22. It also shows the proportion that parking surpluses represent of total transport expenditure.

The total *surpluses* for Wales amounted to £46.2 million between 19 authorities of which Cardiff, Swansea, and Gwynedd contributed 41.5%.

'Three councils made a loss with the total of parking deficits falling to £0.9 million from £3.1 million last year.

Overall, parking contributed £45.4 million to local authority finances in Wales in 2021-22 compared with £7.8 million in 2021-22, an increase of 480.8%.

Denbighshire increased their surplus by 753.1% while Cardiff and Isle of Anglesey increased by 596.5% and 508.8% respectively. The biggest decreases were in Gwynedd (133.6%), and Merthyr Tydfil (145.2%).

The largest increase of deficit was incurred by Torfaen which increased their deficit by 49.8

The biggest decrease was in Caerphilly where the deficit fell by (27.8 %)

Table 5: Parking surpluses for Wales (£,000)

| Local Authority | 2017-18 | 2018-19 | 2019-20 | 2020-21 | 2021-22 | Change 2021-22 on 2020-21 | Surplus as proportion of transport spending |
|-------------------|---------|---------|---------|---------|---------|------------------------------------|---------------------------------------------------------|
| Cardiff | 3,865 | 14,187 | 13,542 | 1,154 | 8,035 | 596.5% | 27.1% |
| Swansea | 2,845 | 10,259 | 9,049 | 2,725 | 6,954 | 155.2% | 30.0% |
| Gwynedd | 1,382 | 4,259 | 4,088 | 1,805 | 4,217 | 133.6% | 26.8% |
| Conwy | 949 | 3,395 | 3,624 | 964 | 3,495 | 262.6% | 37.2% |
| Pembrokeshire | 597 | 2,976 | 2,824 | 938 | 3,198 | 240.9% | 25.2% |
| Carmarthenshire | 920 | 3,839 | 3,470 | -201 | 2,638 | NA% | 14.8% |
| Powys | 831 | 2,543 | 2,624 | 568 | 2,552 | 349.1% | 16.0% |
| Vale of Glamorgan | 51 | 908 | 846 | 555 | 2,243 | 304.1% | 25.8% |
| Denbighshire | 464 | 1,960 | 1,991 | 262 | 2,239 | 753.1% | 23.0% |
| Monmouthshire | 864 | 2,224 | 2,168 | 501 | 2,138 | 326.7% | 34.3% |
| Ceredigion | 488 | 1,544 | 1,878 | -338 | 1,735 | NA% | 14.2% |
| Rhondda Cynon Taf | 184 | 1,393 | 2,139 | 510 | 1,637 | 220.9% | 8.2% |
| Bridgend | 250 | 1,415 | 2,036 | 238 | 1,245 | 422.9% | 9.3% |
| Newport | 306 | 830 | 948 | 374 | 1,212 | 223.8% | 9.1% |
| Isle of Anglesey | 288 | 985 | 872 | 171 | 1,041 | 508.8% | 11.6% |
| Neath Port Talbot | 168 | 1,825 | 1,985 | -680 | 592 | NA% | 4.0% |
| Merthyr Tydfil | 215 | 963 | 976 | 192 | 471 | 145.2% | 8.2% |
| Flintshire | -108 | 1,043 | 1,287 | -540 | 336 | NA% | 1.9% |
| | | | | | | | |

| Wrexham | 301 | 1,470 | 1,537 | -468 | 250 | NA% | 2.5% |
|---------------|--------|--------|--------|--------|------------|--------|-------|
| Torfaen | -78 | -109 | -194 | -166 | -249 | 49.8% | -2.9% |
| Blaenau Gwent | -453 | -284 | -349 | -286 | -283 | -1.1% | -4.5% |
| Caerphilly | 91 | 387 | 1,059 | -470 | -339 | -27.8% | -2.2% |
| Total deficit | -639 | -393 | -543 | -3,148 | -871 | -72.3% | -2.9% |
| Total surplus | 15,059 | 58,406 | 58,942 | 10,958 | $46,\!227$ | 321.9% | 17.5% |
| Total | 14,420 | 58,014 | 58,399 | 7,809 | 45,356 | 480.8% | 15.4% |

^{*} Where the change in surplus is actually a change in deficit, the values are in italics

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National comparisons

Table 6: Comparison of parking income and expenditure in across the nations of Great Britain (£ millions, latest year available)

| | England without London | London | Scotland | Wales | Great Britain |
|---------------------------------|------------------------------|-----------|-----------|-----------|------------------|
| Fiscal year | (2021-22) | (2020-21) | (2019-20) | (2021-22) | (2019-20) |
| Parking income | 1710.3 | 4.5 | 92.8 | 36.9 | 1850.0 |
| Parking expenditure | 856.7 | 4.4 | 43.5 | -8.4 | 863.8 |
| Surplus | 853.6 | 0.1 | 49.3 | 45.4 | 986.3 |
| Surplus as proportion of income | 49.9% | 2.9% | 53.1% | 122.8% | 53.3% |

Table 6 provides a comparison with London, England excluding London, Wales, and Scotland for the most recent available data, while Table 7 compares the changes between 2021-22 and the previous year, with the average annual change over the four-year period starting in 2017-18 (or the most recent four-year period for which data is available). In the last year the surpluses for Wales have increased by 480.8%, which is more than the average annual increase observed over the preceding four years, which was 33.2%.

On average, parking surpluses in Great Britain have risen by about -2.1% annually over the four years compared with 2.8% annually for the Retail Prices Index during the same period (Office for National Statistics (2023)).³

Table 7: Changes in parking income and expenditure over previous four years (from most recent year available) across the nations of Great Britain

| | England without London | London | Scotland | Wales | Great Britain |
|--------------------------------------------------------------------------------------|------------------------------|---------------------|----------------|-------------------|-----------------------|
| Most recent year available | (2021-22) | (2020-21) | (2019-20) | (2021-22) | (2019-20) |
| Average annual change in income Change in income since previous year | 17.5 % 14474.5 % | -71.0 % -99.4 % | 4.5~% $4.8~%$ | -1.0 % 116.9 % | $99.1 \% \\ 2.2 \%$ |
| Average annual change in expenditure Change in expenditure since previous year | 16.6 % 8179.7 % | -63.9 % -98.4 % | 2.4 % 4.7 % | NaN % -191.2 % | 91.4 % 7.6 % |
| Average annual change in surplus Change in surplus since previous year | $18.4 \% \\ 61399.6 \%$ | -86.3 % -100.0 % | 6.6~% $4.9~%$ | 33.2~% $480.8~%$ | $107.3 \% \\ -2.1 \%$ |

³The most recent data available for Great Britain as a whole is from the year 2019-20 and all calculations are therefore performed for the four years previous i.e. from 2015-16.

Maps

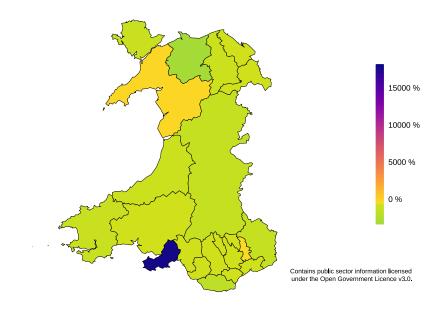


Figure 2: Map of change in parking expenditure from 2020-21 to 2021-22 (Boundary data for this map is from Office for National Statistics (2017))

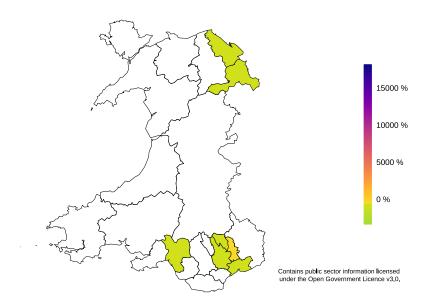


Figure 3: Map of average annual change in parking expenditure over the past four years from 2017-18 to 2021-22 (Boundary data for this map is from Office for National Statistics (2017))

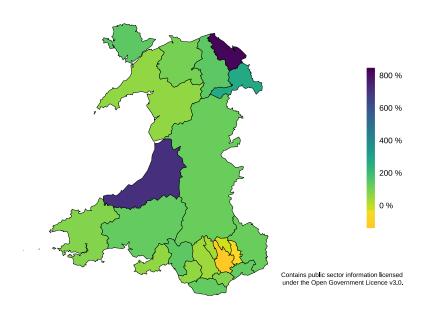


Figure 4: Map of change in parking income from 2020-21 to 2021-22 (Boundary data for this map is from Office for National Statistics (2017))

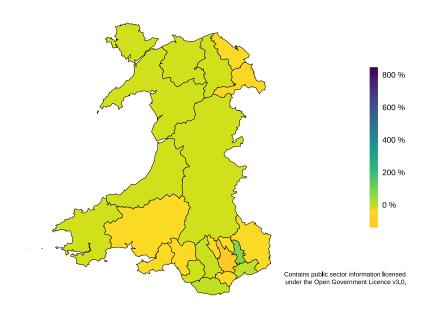


Figure 5: Map of average annual change in parking income over the past four years from 2017-18 to 2021-22 (Boundary data for this map is from Office for National Statistics (2017))