# Measuring Polarization in High-Dimensional Data Method and Application to Congressional Speech

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# The New York Times

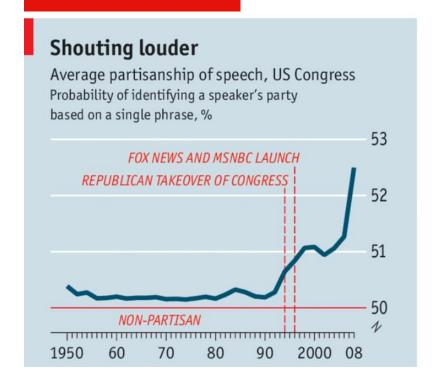
Republicans and Democrats in Congress Speak in Completely Different Languages



### Why Democrats and Republicans Literally Speak Different Languages

The Republican National Convention proved yet again that the GOP talks about America and U.S. policy with an entire unique vocabulary. It hasn't always been this way.

# The **Economist**



# The Washington Post

However divided you think our politics are, this chart shows that it's actually way worse

Wealthiest

**Pro life** 

**Tax Freedom** 

entrepreneurs

Tax Relief Tax Breaks

1 percent

fair labor

**ESTATE TAX** 

**Pro choice** 

freedom fighters

War on Terror

**DEATH TAX** 

equality

terrorists

**Welfare Queens** 

Right to life

undocumented worker

illegal alien

**Big Government** 

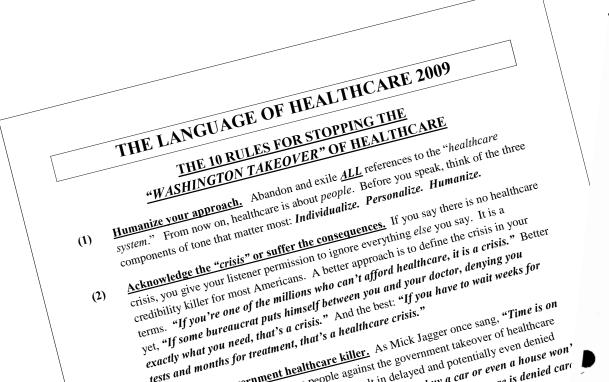
living wage

**African American** 

capitalist

Washington takeover

Luntz (2006): "Never say 'privatization / private accounts.' Instead say 'personalization / personal accounts.' Two-thirds of America want to personalize security while only one third would privatize it. Why? [Personalization] suggests ownership and control... while [privatization] suggests a profit motive and winners and losers."



# TAX RELIEF & SIMPLIFICATION

#### **OVERVIEW**

- You may be tempted to talk about tax policy in terms of reform. Don't. When Americans hear the word reform, they fear that they will end up paying more. Far better for you to talk about simplification - which everyone supports and sees a
- You may be tempted to talk about making the tax cuts from 2001 and 2003 "permanent." Don't. It is a far more effective to talk about "the largest tax increase in American history if these tax cuts are revoked." Remember, the American public dislikes a tax hike more than they like a tax cut.
- You may be tempted to talk about how Americans are overtaxed overall. Do, but also emphasize that Washington spends too much as well. The more you link high taxes to high spending, the greater the support for tax relief.

If there is one debate where framing the issue is as important as the policy itself, this is it. So here's what needs to be said to set the context and begin the tax relief and tax simplification

Personalize tay relief D

### Example: Social Security

2005 Congress

	Rep	Dem
"personal account"	184	48
"private account"	5	542

- Media coverage, 6/23/05
  - "House GOP offers plan for Social Security; Bush's private accounts would be scaled back" (Washington Post)
  - "GOP backs use of Social Security surplus; Finds funding for personal accounts" (Washington Times)

#### **Data**

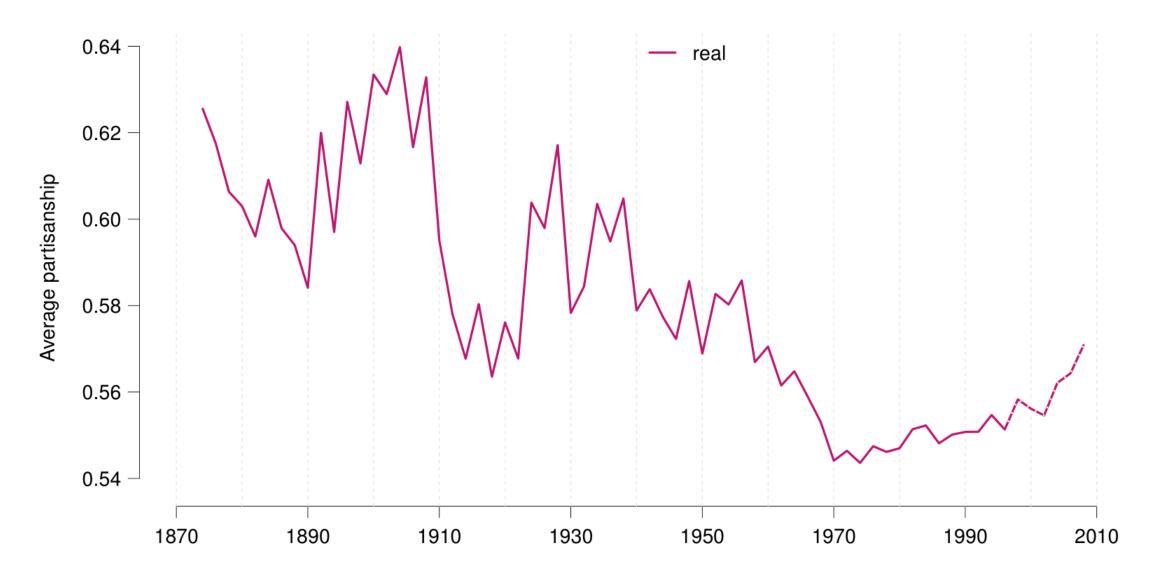
- US Congressional Record, 1873-2009
- Tokens (e.g. "war terror") by speaker-session

#### Model

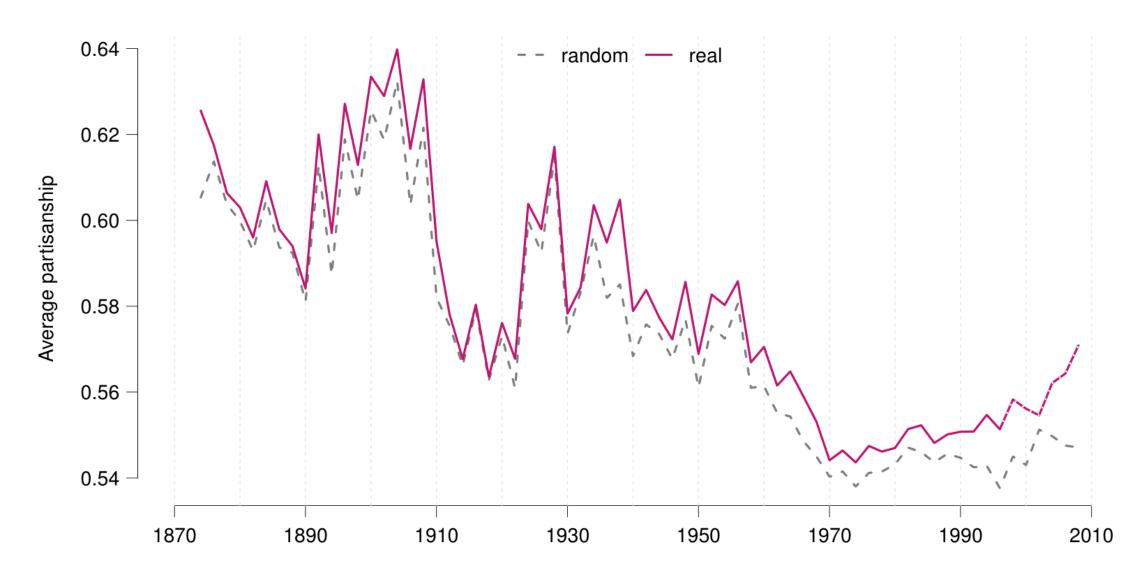
- A strategic model for language choice given party P
- Token counts are multinomial, with probabilities

 $prob(word j by speaker i at time t) = q_{tj}(\mathbf{x}_{it}, \mathbf{P}_i)$ 

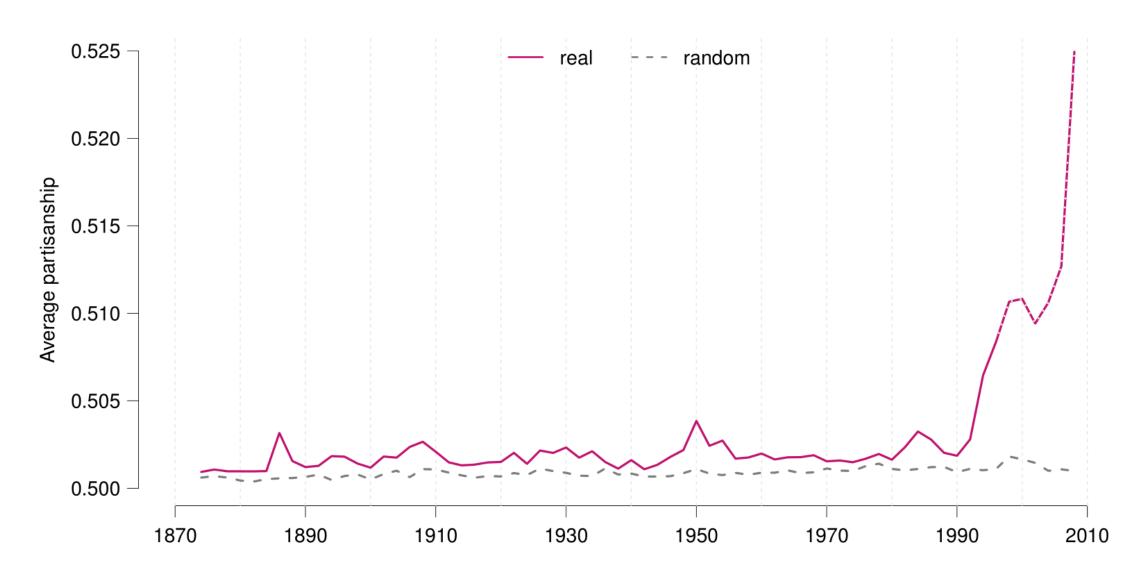
### Naïve Estimation (MLE)



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### Machine Learning Estimator



Multinomial logit model: Each individual i in period t makes  $m_{it}$  choices over units j to maximize utility

$$\eta_{itj} + \varepsilon_{itj} = \alpha_{jt} + \mathbf{u}'_{it} \gamma_{jt} + \varphi'_{jt} r_{it} + \varepsilon_{ijt}$$

#### where:

- $ightharpoonup \alpha_{jt}$  is unit-specific utility intercept
- ightharpoonup  $\mathbf{u}_{it}$  are covariates and  $\gamma_{jt}$  are associated loadings
- ▶  $r_{it} \in \{0,1\}$  is an indicator for group membership and  $\varphi_{it}$  are associated loadings.
- $\triangleright$   $\varepsilon_{ijt}$  is T1EV random utility component

Alternatively,  $\mathbf{c}_{it} \sim \mathrm{MN}(\mathbf{p}_{it}, m_{it})$  with  $p_{itj} = e^{\eta_{itj}} / \sum_{l} e^{\eta_{itl}}$ .

### Distributed Multinomial Regression

We approximate the MN likelihood with independent Poissons:

$$c_{itj} \sim \text{Po}(m_{it}e^{\eta_{itj}})$$

⇒ you can estimate each regression fully independently!

This works because MN dependence is only induced by totals.

DMR is equivalent to MN logit in a variety of simple examples, and is shown empirically to perform well in more complex settings.

Everything in distribution: estimation, penalization, selection ...

More precisely, start from the Poisson:

$$c_{ij} \stackrel{ind}{\sim} \operatorname{Pois}\left(\exp\left[\mu_i + \eta_{ij}\right]\right)$$

where  $\mu_i$  is a 'verbosity' nuisance parameter.

This model leads to

$$\Pr\left(\mathbf{c}_{i} \mid m_{i}\right) = \frac{\prod_{j} \operatorname{Po}\left(c_{ij}; \exp\left[\mu_{i} + \eta_{ij}\right]\right)}{\operatorname{Po}\left(m_{i}; \sum_{l} \exp\left[\mu_{i} + \eta_{il}\right]\right)} = \operatorname{MN}\left(\mathbf{c}_{i}; \mathbf{q}_{i}, m_{i}\right)$$

Thus, given  $m_i$ , Poisson and MN imply the same model.

DMR fixes  $\hat{\mu}_i = \log m_i$ , so LHD factorizes to independent Poissons.

Big Data: focus computation on the bits that are hard to measure.

#### Penalization

We also place  $L_1$  estimation penalties on key parameters.

Partisanship loadings are decomposed

$$\varphi_{jt} = \bar{\varphi}_j + \sum_{k=1}^T \tilde{\varphi}_{jk} \mathbb{1}_{t>k}$$

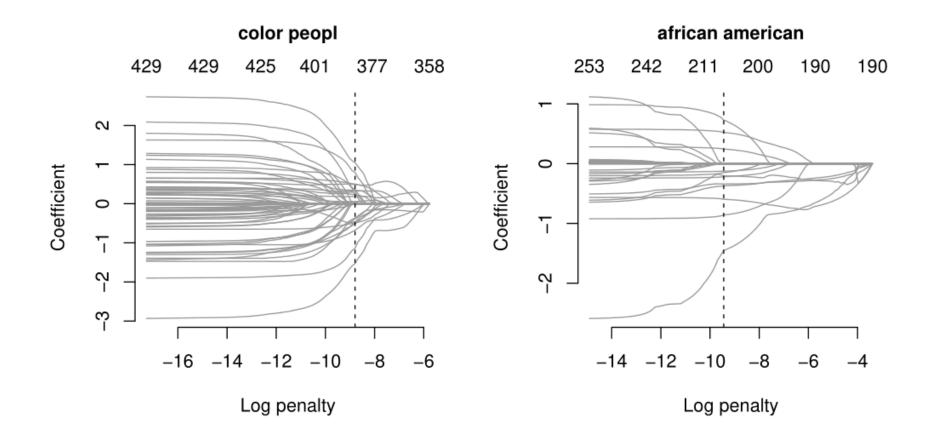
And the coefficients in this spline are penalized

$$c(\varphi_{tj}) = \lambda_j \left( |\bar{\varphi}_j| + \sum_k |\tilde{\varphi}_{jk}| \right)$$

We select  $\lambda_i$  using a BIC within each Poisson regression.

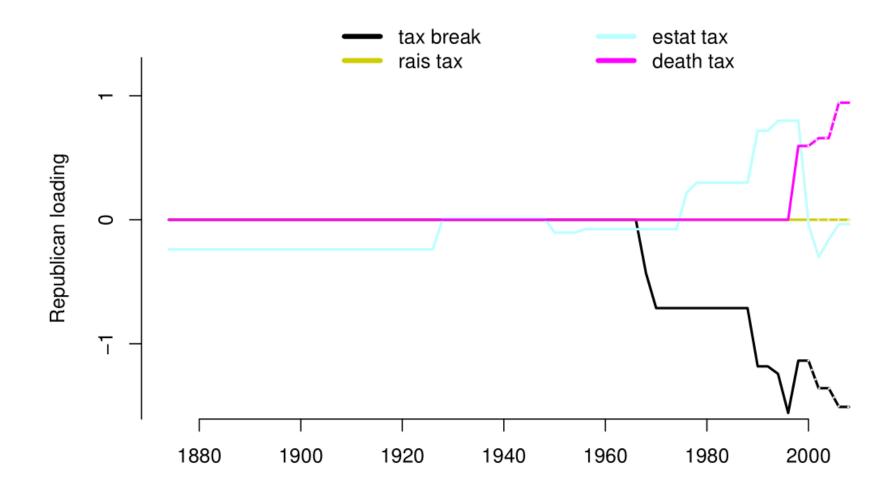
When  $\mathbf{u}_{it}$  also gets really HD, we'll penalize elements of  $\gamma_{it}$ .

### Poisson regression regularization paths



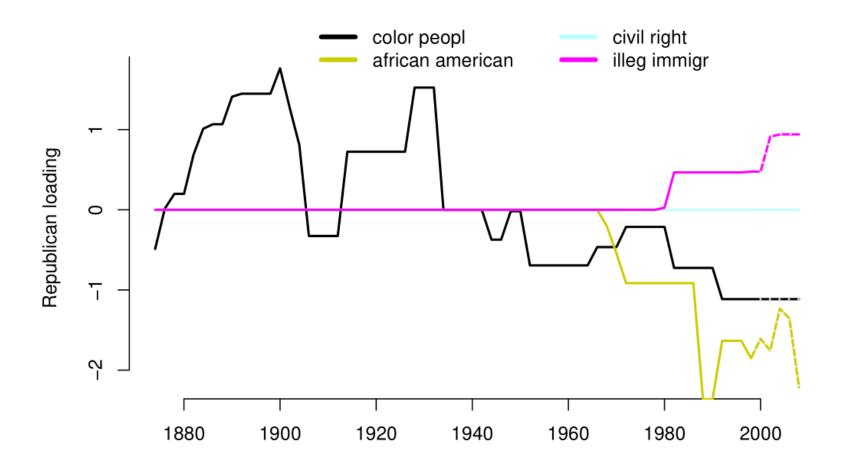
We've run a separate Poisson regression for each phrase. The code runs a MapReduce routine using dmr for R. BIC selection occurs within reducer, and is marked here.

### Dynamic Phrase-Party Loadings: Tax



The resulting fit has  $\varphi_{tj}$  changing as a step function in t.

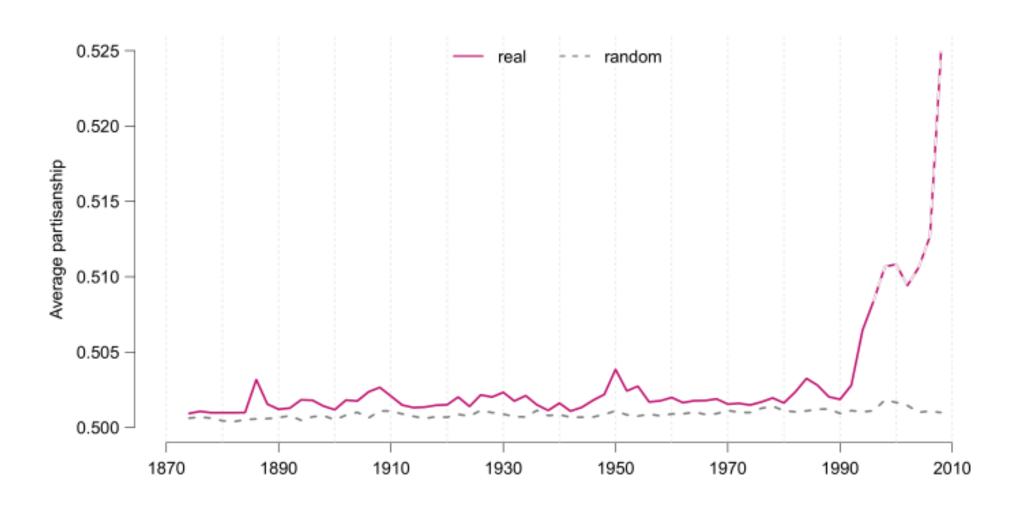
### Dynamic Phrase-Party Loadings: Race



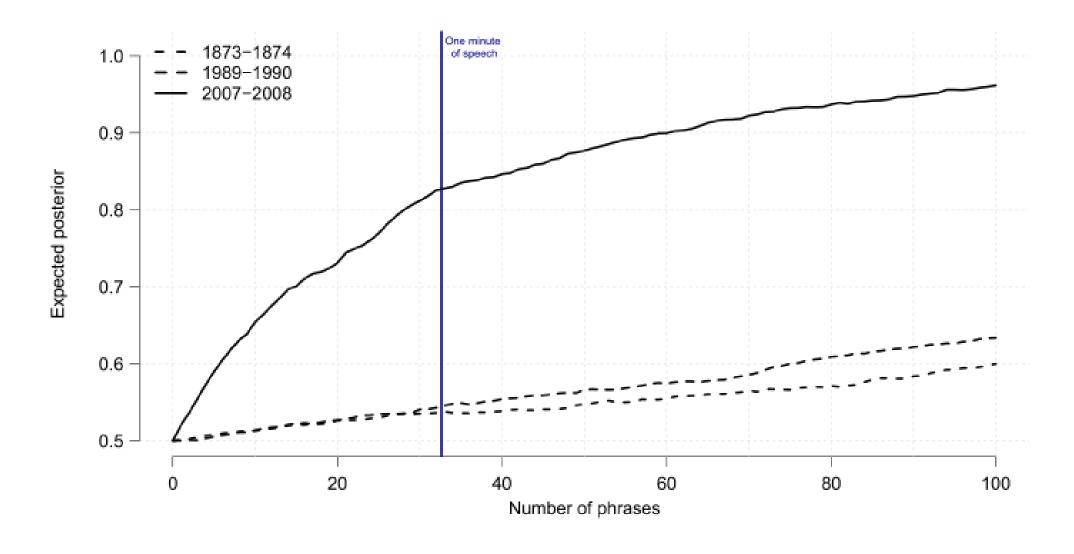
For this example, partisanship is robust to fixing  $\varphi_{tj} = \varphi_j$ .

# **Main Results**

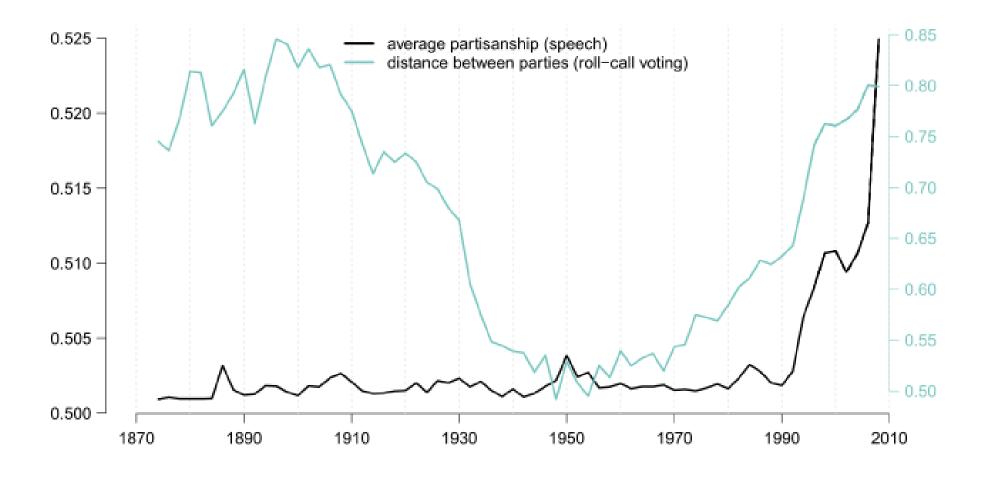
### Our preferred estimator



### Magnitude



### Comparison: rollcall votes



### 60th Congress (1907-08)

Most Republican	Most Democratic	
infantri war	section corner	
indian war	ship subsidi	
mount volunt	republ panama	
feet thenc	level canal	
postal save	powder trust	
spain pay	print paper	
war pay	lock canal	
first regiment	bureau corpor	
soil survey	senatori term	
nation forest	remove wreck	

• 1908 Rep platform: Calls for "generous provision" for veterans of Spanish-American and Indian wars

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- 1908 Dem platform: "Free the Government from the grip of those who have made it a business asset of the favor-seeking corporations."
- William Cox (D-IN): "the entire United States is now being held up by a great hydra-headed monster, known in ordinary parlance as a 'powder trust'."

#### 100th Congress (1987-88)

Most Republican	Most Democratic	
freedom fighter	star war	
doubl breast	contra aid	
abort industri	nuclear weapon	
demand second	contra war	
heifer tax	support contra	
reserv object	nuclear wast	
incom ballist	agent orang	
communist govern	central american	
withdraw reserv	nicaraguan govern	
abort demand	hatian peopl	

Debate over support for Contra rebels fighting Sandinista government in Nicaragua;
 Iran-Contra affair

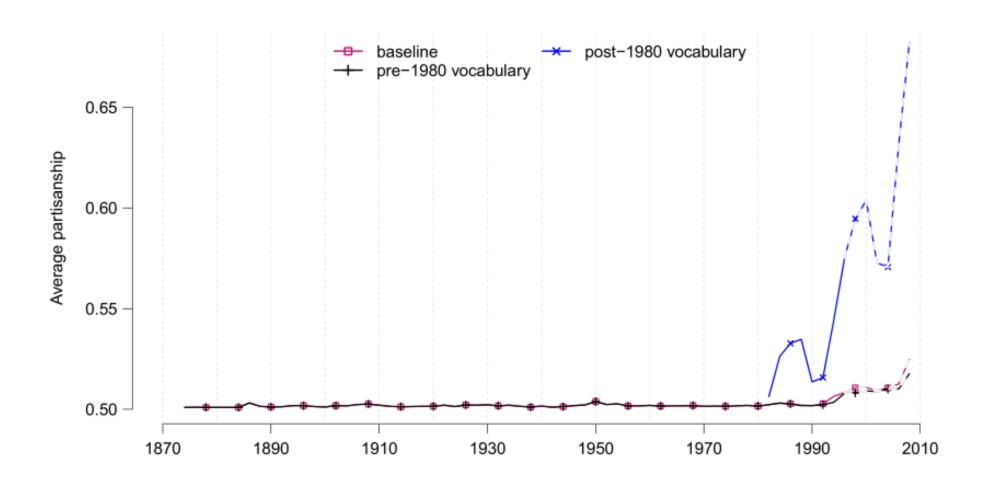
### 104th Congress (1995-96)

Most Republican	Most Democratic	
medic save	tax break	
partialbirth abort	nurs home	
big govern	comp time	
feder debt	break wealthi	
tax increas	break wealthiest	
tax relief	communiti polic	
term limit	million children	
nation debt	assault weapon	
tax freedom	deficit reduct	
item veto	head start	

• Debate over taxes and fiscal policy; Republicans using language from Luntz memos

# **Unpacking Partisanship**

## Neologisms



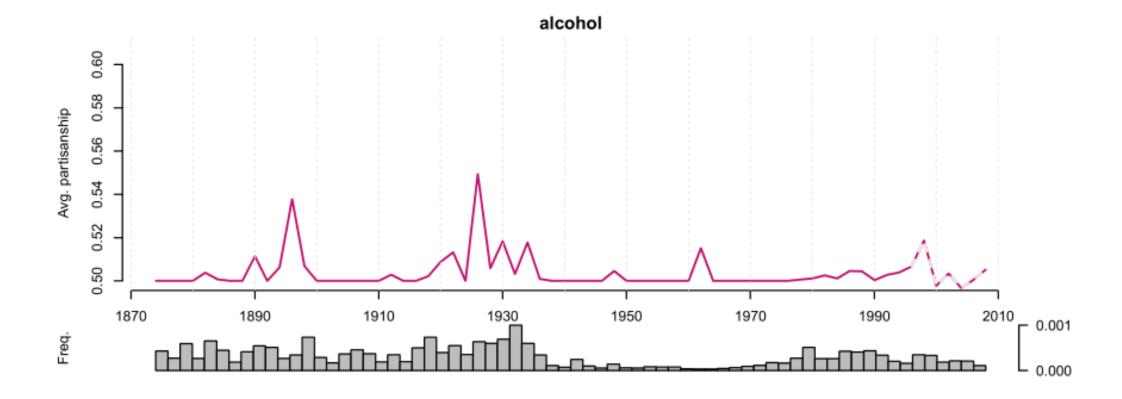
### Topic decomposition

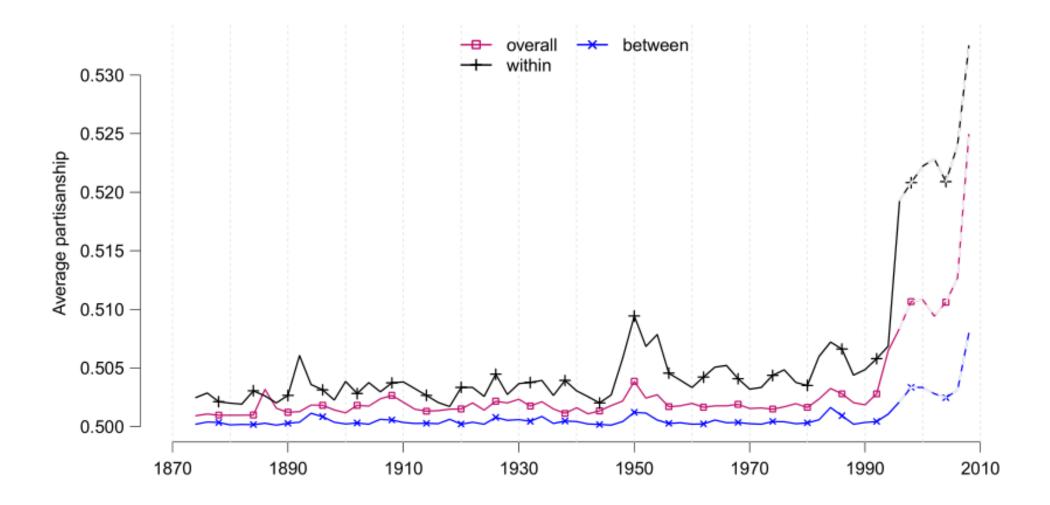
#### Are trends in partisanship driven by

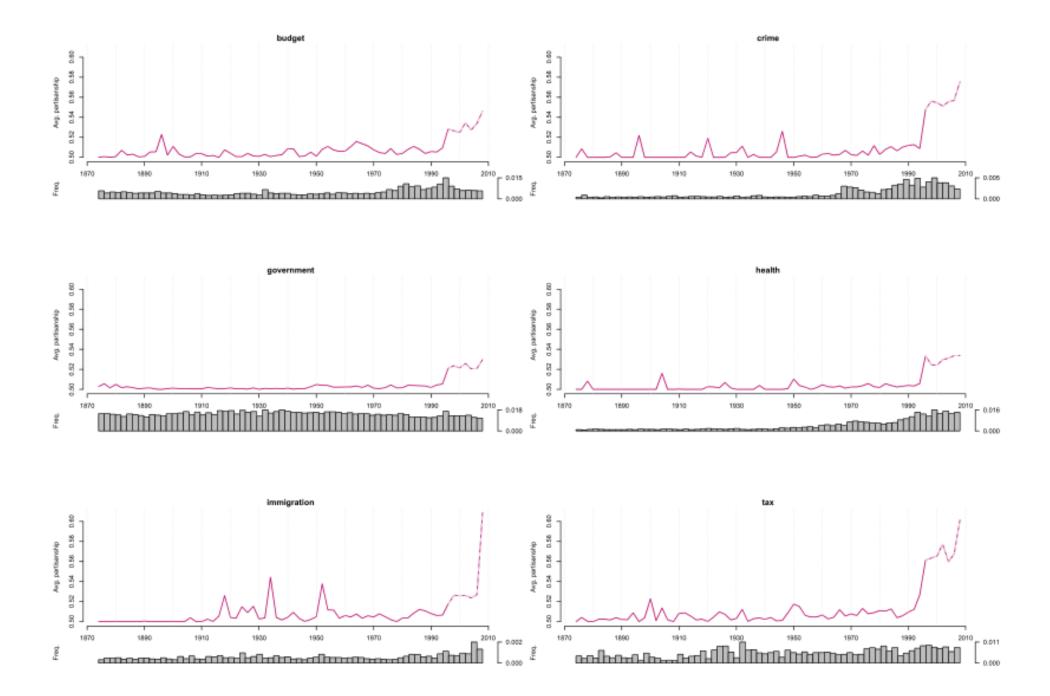
- how parties talk about the same topic, or
- which topics they choose to emphasize?

#### We look at some hand-coded topics...

alcohol	environment	mail
budget	federalism	minorities
business	foreign	money
crime	government	religion
defense	health	tax
economy	immigration	trade
education	justice	
elections	labor	







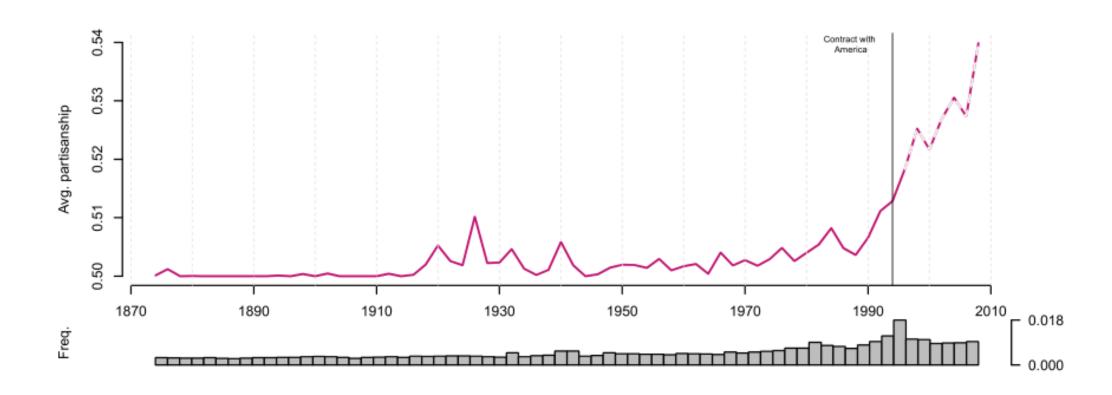
# **Explanations**

#### Political Innovation

- Contract with America (1994)
  - Republicans take control of Congress for first time since 1952
  - Nationalized congressional election
  - Novel polling / focus group methods

You believe language can change a paradigm? "I don't believe it – I know it. I've seen it with my own eyes...I watched in 1994 when the group of Republicans got together and said: 'We're going to do this completely differently than it's ever been done before.'...Every politician and every political party issues a platform, but only these people signed a contract." Luntz (2004)

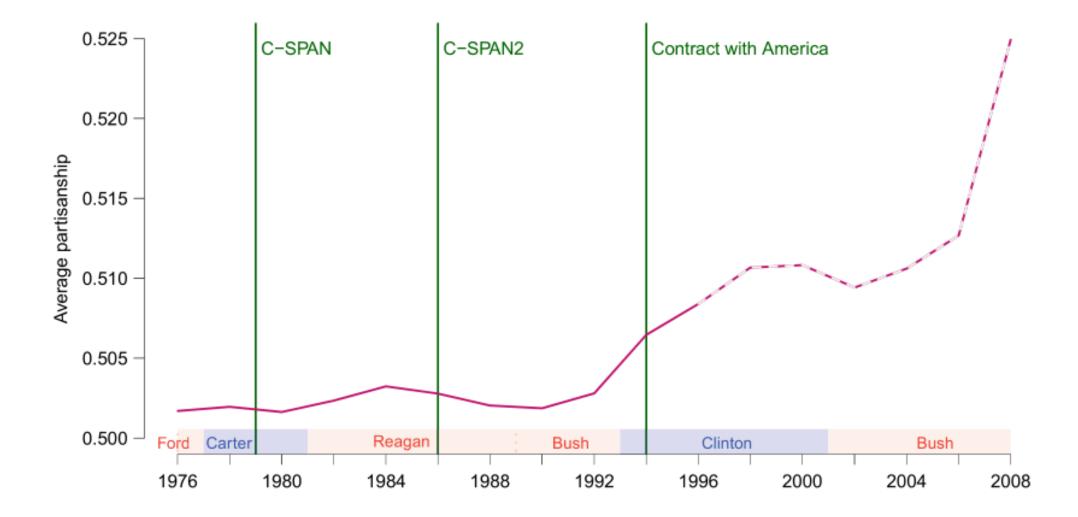
### Phrases from the CWA



#### Broader context

- Party discipline in speech
  - Democratic Message Board (1989-1991)
  - Republican Theme Team (1991-1993): "develop ideas and phrases to be used by all Republicans"
- Changing media environment
  - 1979: C-SPAN (House of Representatives)
  - 1983: C-SPAN2 (Senate)

"When asked whether he would be the Republican leader without C-SPAN, Gingrich... [replied] 'No'... C-SPAN provided a group of media-savvy House conservatives in the mid-1980s with a method of... winning a prime-time audience." (Frantzich & Sullivan 1996)



### Conclusion: language matters

- Partisan language in Congress diffuses to broader public
  - Gentzkow & Shapiro 2010; Martin & Yurukoglu 2016; Greenstein & Zhu 2012
- Issue framing affects public opinion
  - Lathrop 2003; Graetz and Shapiro 2006; Druckman et al. 2013
- Language affects group identity
  - Kinzler et al 2007, Clots-Figueas and Masella 2013
- "Human beings do not live in the objective world alone, nor alone in the world of social activity as ordinarily understood, but are very much at the mercy of the particular language which has become the medium of expression." (Sapir 1954)
- "When we successfully reframe public discourse, we change the way the public sees the world. We change what counts as common sense.... Thinking differently requires speaking differently." (Lakoff 2014)

Thanks!!